

FIRST REPORT
of the
NATIONAL POLICE COMMISSION



Government of India

February, 1979

DHARMA VIRA

Chairman



D.O. No.10/30/79—NPC—Ch.

राष्ट्रीय पुलिस आयोग

भारत सरकार

गृह मन्त्रालय

विज्ञान भवन एनेक्सी

नई दिल्ली-110011

**NATIONAL POLICE COMMISSION
GOVERNMENT OF INDIA
MINISTRY OF HOME AFFAIRS
VIGYAN BHAVAN ANNEXE
NEW DELHI—110011**

7th February, 1979.

My dear Home Minister,

I have great pleasure in forwarding herewith the First Report of the National Police Commission constituted by the Government of India in Ministry of Home Affairs Resolution No. VI. 24021/36/77—GPA.I dated 15th November, 1977.

2. The Commission has been given very wide ranging terms of reference covering practically the entire gamut of the police system. We have identified a number of issues for detailed examination and we are presently in the midst of relevant studies. But from what we have seen and heard already, we felt very much distressed and deeply concerned about the increasing intensity of public complaints of oppressive behaviour and excesses by police. It was apparent to us that public were fast losing confidence in the existing arrangements for checking gross abuse of powers by police and also in the ability of the police to deal effectively with the law and order and crime situation in the country. At the same time, we felt greatly concerned to find police morale, particularly at the level of Constabulary, to be very low. We, therefore, decided to deal first with the following:—

- (i) Modalities for inquiry into complaints of police misconduct in a manner which will carry credibility and satisfaction to the public regarding their fairness and impartiality; and
- (ii) rectification of serious deficiencies in the living and working conditions, and prospects of the Constabulary which presently militate against their functioning efficiently to public satisfaction.

3. We have completed our analysis of these two important matters. Our recommendations in their regard are contained in the Report enclosed.

4. For the reasons detailed in the Report, we would strongly advise that the reforms indicated in our recommendations be expeditiously examined for immediate implementation. The recommendations are such as can be dealt with right now without waiting for our final Report regarding the remaining subjects.

5. It may be advantageous to create a special cell in the Ministry of Home Affairs for settling the modalities for examination and implementation of these recommendations. A special conference of the State Chief Secretaries and Inspectors General of Police may be called to discuss these modalities and to go ahead with further action. A conference of Chief Ministers may also be convened if any particular matter requires to be sorted out at their level. We are of the firm opinion that unless some positive business-like measures of this kind are initiated straightway by the Central Government, the impact of our recommendations may get lost in the rut of routine and nothing positive or meaningful may emerge at the end of all this exercise.

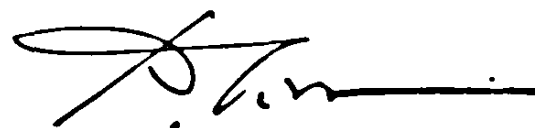
6. Implementation of these recommendations following a conference of State functionaries as suggested above would also help in bringing about a good measure of uniformity in some of the related aspects of police

(ii)

administration in different States. In the context of present situation and the likely developments in future, we consider it would be extremely desirable to achieve uniformity in regard to some basic and fundamental concepts of policing throughout the country.

With kind regards,

Yours sincerely,

A handwritten signature in black ink, appearing to be 'Dharmavira', written in a cursive style.

(DHARMA VIRA)

Shri H.M. Patel,
Home Minister,
Government of India,
New Delhi.

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