

**REPORT OF THE COMMITTEE ON
PANCHAYATI RAJ INSTITUTIONS**



REPORT OF THE

COMMITTEE ON

PANCHAYATI RAJ INSTITUTIONS

AUGUST 1978
NEW DELHI

GOVERNMENT OF INDIA
MINISTRY OF AGRICULTURE AND IRRIGATION
DEPARTMENT OF RURAL DEVELOPMENT

CONTENTS

	PAGE
INTRODUCTORY ..	(iii)
I. PANCHAYATI RAJ: REVIEW AND EVALUATION ..	1
II. DYNAMICS OF DEVELOPMENT ..	9
III. PANCHAYATI RAJ—AN IMPERATIVE ..	32
IV. STRUCTURES, COMPOSITION AND ELECTIONS ..	37
V. FUNCTIONS ..	57
VI. PLANNING ..	68
VII. WEAKER SECTIONS ..	79
VIII. ADMINISTRATION ..	92
IX. FINANCIAL RESOURCES ..	102
X. HUMAN RESOURCES DEVELOPMENT ..	136
XI. RELATIONSHIP WITH OTHER INSTITUTIONS ..	145
NOTE ADDED TO THE PANCHAYATI RAJ COMMITTEE REPORT—THIRU M. G. RAMACHANDRAN ..	154
NOTE ON THE REPORT OF THE COMMITTEE ON PANCHAYATI RAJ INSTITUTIONS—SHRI E. M. S. NAMBOODIRIPAD ..	156
A SUPPLEMENTARY NOTE—SHRI S. K. DEY ..	171
NOTE OF DISSSENT—SHRI SIDDHARAJ DHADDA ..	173
APPROACH AND RECOMMENDATIONS ..	175

ANNEXURES

1. State-wise coverage of Panchayati Raj Institutions ..	203
2. Towards Roots of Democracy ..	207
3. Panchayati Raj structure in different States ..	213
3A. Structure of Panchayat Samitis and Zilla Parishads ..	215
3B. Structure of Panchayati Raj Institutions—Gram Panchayats ..	224
4. State-wise Total Villages classified according to their population ..	227
5. Tehsils/Blocks with strong traditional organisations ..	230
6. Election Procedures in the States ..	231
7A. Status of MPs, MLAs and MLCs with PRIs ..	245
7B. Association of MPs, MLAs and MLCs etc. with Panchayat Samitis and Zilla Parishads ..	246
8. Illustrative Functions for the three tiers of Panchayati Raj Structure ..	248
9. Sources of Income of Panchayats excluding Land Revenue and Cess thereon ..	250
10. Income of Panchayati Raj Institutions from Land Revenue and Cesses on Land Revenue ..	260
11. Sources of Income of Panchayat Samitis ..	266
12. Sources of Income of Zilla Parishads ..	274

STATEMENTS

1. Income of Gram Panchayats from Taxes and other sources	279
2. Income of Gram Panchayats of some States in different years ..	284
3. Income of Panchayat Samitis ..	286
4. Income of Panchayat Samitis of some States through various sources in different years ..	289
5. Income of Zilla Parishads in some States through various sources for different years ..	291
6. Estimated disbursements to Panchayati Raj Institutions from Land Revenue ..	293
7. Routing of Departmental Funds (other than C.D.) through Panchayat Samitis ..	295
8A. Annual Plans 1973-74 to 1978-79 (outlays/expenditure) Agricultural and allied services ..	298
8B. Annual Plans 1973-74 to 1978-79 (outlays/expenditure) Community Development and Panchayats ..	300