McGILL UNIVERSITY

•

POLITICAL ENTREPRENEURS AND ECONOMIC DEVELOPMENT: TWO VILLAGES AND A TALUKA IN WESTERN INDIA

A DISSERTATION SUBMITTED TO

THE FACULTY OF GRADUATE STUDIES AND RESEARCH

IN CANDIDACY FOR THE DEGREE OF

DOCTOR OF PHILOSOPHY

DEPARTMENT OF ANTHROPOLOGY

BY

. •

DONALD W. ATTWOOD

SUBMITTED 20 MARCH 1974

PREFACE

My work in Poona began in October of 1969 and continued through September of 1971. The first four months were spent primarily in Poona city, studying my first lessons in the Marathi language, and learning about the Poona region at the Deccan College and the Gokhale Institute of Politics and Economics. A few villages in eastern Poona district were visited, and two which were of particular historical and economic interest were selected for intensive study.

Having arranged for quarters in these villages, so that I could visit them alternately during the next year-and-a-half, I began interviewing the village leaders. I also began a census survey of the villages and drew up a stratified random sample for interviewing on the subject of family economic history. This dual approach was made possible by the help of two very able assistants, Mr. R. P. Nene and Mr. S. V. Kulkarni. Since my language ability was elementary, Mr. Nene acted as interpretor and chief assistant in all the arrangements. Mr. Kulkarni conducted the house-tohouse census and later copied out some of the village land and revenue records.

For reasons which will be apparent, I have taken care to conceal the identities of all my subjects and informants by the use of fictitious names. Many forms of political behavior which are considered routine (if not wholly desirable) in the West are considered quite unfit for public discussion by

iii

my informants; and I have made every effort to avoid embarassing them on this account. Some of the actors in this narration are or were known throughout the district and state. Therefore, I have not only invented names for the villages, but also for the subdivision of the district in which they are located, and for the river and canal which pass through this subdivision. This unfortunately creates some ambiguity in the references to historical documentation which are employed in parts of this essay. The question boils down to fidelity either to the written record or to the living informants.

The originality of this essay resides in the research format and in the method of analysis. The gathering of data was focused on political middlemen, studied against the socioeconomic backgrounds of two contrasting villages. This is not a village study, but a study of village leaders and of the other middlemen in the surrounding area who have had a direct effect on village politics. Thus several movement leaders and politicians are included here who did not live in the villages selected for intensive study, but who have interacted intensively with the village leaders. Along with this wider geographical focus, I have also attempted to trace the development of local politics back in time, to the limits of recollection of the oldest living informants (roughly, from 1900 onwards). Consequently, this is a dynamic study of several different types of political middlemen interacting in local institutions at several different levels--inside and outside the villages.

The analytical approach centers on three contrasting processes: elite-

iv

centered patronage, support-group mobilization, and pluralist machine politics. All three processes are familiar from various political contexts around the world. What is attempted here is to analyze their dialectical interactions. The results appear to be useful in evaluating the interrelations between political and economic development.

It gives me great pleasure to acknowledge the help of those individuals and institutions in India which made it possible for this research to be carried out. I must first thank the University of Delhi and the Gokhale Institute of Politics and Economics (Poona) for allowing me to become an affiliated student and to make use of their facilities. Thanks are also due to the Deccan College (Poona) for the use of their library.

This research would have been impossible without the understanding assistance of Sharad Pawar (MLA). I am also grateful to the Collector and Chief Executive Officer of Poona District for permission and facilities to do the work; and to R. G. Savant (BDO) and S. B. Dharmadhikari (Tehsildar) for their very courteous assistance in the field.

It would be impossible to mention here all the hospitable people in the villages who gave so generously of their time. I am especially grateful to the directors of the "Olegao" cooperative sugar factory for providing living quarters. M. G. Taware and G. S. Dhavan (Chairmen), and S. S. Hiremath (Managing Director) provided every facility. I also want to thank at least the chairmen of the village councils and the village cooperative credit societies for generously allowing me to interview them and study their institutions: N. B. Taware, B. S. Gophane, K. D. Jadhavrao, N. G.

V

Saste, B. P. Kalkhaire, V. B. Kutwal, M. T. Bhondwe and D. B. Chandgude. Special thanks are also due to V. C. Jadhavrao, K. H. Taware, V. S. Kelkar, R. B. Khaire and L. S. Shikilkar.

This research was made possible by a doctoral fellowship from The Canada Council and a research grant from the Shastri Indo-Canadian Institute, plus a supplementary stipend from the Centre for Developing Area Studies (McGill University). I am grateful to these institutions for their support; but they are in no way responsible for the opinions or interpretations expressed here.

Many thanks are due to Maureen L. P. Patterson (Bibliographic Specialist) and Alice L. Kniskern (Assistant South Asia Librarian) at the University of Chicago library for their assistance in the documentation of the historical aspects of this essay. I am also very grateful to W. H. Killam and the First Presbyterian Church of Oak Park, Illinois for offering a quiet place in which to do the writing.

While in Poona, I received the invaluable advice, very generously given, of D. P. Apte and V. M. Dandekár, both of the Gokhale Institute of Politics and Economics. The entire research and analysis have been guided by suggestions from B. S. Baviskar and Satish Saberwal, and particularly by the advice and supervision of Richard F. Salisbury, whose comments and encouragement have made all the difference. Any errors of fact or interpretation, however, are my own responsibility.

vi

TABLE OF CONTENTS

																									Page
ABSTRACI	2	••	••	٠		•	• •	•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	ii
PREFACE	••	• •	•••	•		•	• •	•	•	•	• •	•	•	•	•	•	•	•	•	•	•	•	•	•	iii
LIST OF	TABLE	ES .	••	•	••	•	• •	•	•	•	• •	•	•	•	•	•	•	•	•	•	•	•	•	•	ix
LIST OF	FIGUE	RES	•••	•	• •	•	• •	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	x
Chapter																									
I.	DEFI	INITI	ON (OF	THE	PI	ROBI	LEM	•	•	•	•	•	•	•	•	.•	•	•	•	•	•	•	•	1
	A. B. C.	Poli Poli Deve	tic	al	Ent				rsł	nip	ı														
II.	THE	SOCI		SEI	TIN	G.	•	••	•	•	•	•••	•	•	•	•	•	•	•	•	•	•	•	•	19
	в.	Cast Ecor Poli	nomi	c S	stra	ti	fica	ati	•																
III.		HIST Fact The The	tor Sug	Sta ar	bil Car	iza ne l	atio Mag	nat	es		_					-	•	•	•	•	•	•	•	•	54
IV.	ELI	TE CO	OLLA	BOF	RATI	ON	: !	THE	U	SES	5 0	FΑ	DM	IN	ISI	'RA	TI	VE	¦ I	NF	ΊIJ	EI	ICI	3.	92
	A. B. C.	Aris Magn Conc	nate	s a	us F						3														
۷.		LLEN(S MOI								RA'I	'IO	N: • •	TH •	E I	USI •	ES •	of •	ק •	•	•	•	•	•	•	124
	A. B. C. D.	The The	Non Sch Nat clus	edu	ileo nali	I C	ast	es	Mo	ven	nen	t													

TABLE OF CONTENTS--Continued

VI.	CHANGES IN CANAL VILLAGE LEADERSHIP: COMPETITION AND COALITION-FORMATION												
	A. The Rise and Fall of Bourgeois Leadership												
	B. The Rise of Machine-Style PoliticsC. The Proletarian Reaction												
	D. Conclusions												
VII.	CHANGES IN TALUKA LEADERSHIP: COMPETITION AND PATRONAGE .												
	A. The Boss of the Cooperatives												
	B. Changes in Sugar Factory Leadership												
	C. Progressive Patronage in the Congress Party												
	D. Conclusions												
VIII.	POLITICAL BACKWARDNESS IN A DRY VILLAGE												
	A. Headmen and Other Brokers												
	B. Amorphous Elections												
	C. Obstacles to the Pluralist Process												
	D. Conclusions												
IX.	POLITICS AND DEVELOPMENT												
	A. Dialectical Progress												
	B. Dialectical Phases of Factionalism												
	C. Political Pluralism and Economic Stratification												
	D. The Achievements of Pluralist Machine Politics												
BIBLIOGRAP	HY												
GLOSSARY .													

Page

LIST OF TABLES

Table		Page
1.	Olegao: Number of Families Per Caste	309
2.	Kordegao: Number of Families Per Caste	310
3.	Olegao Agricultural Population: Class Distribution of Selected Castes (by Families)	311
4.	Kordegao Agricultural Population: Class Distribution of Selected Castes (by Families)	312
5.	Olegao: Major Maratha Clans	313
6.	Kordegao: Major Peasant Clans	314
7.	Olegao: Crop Areas, 1969	315
8.	Kordegao: Crop Areas, 1969	316
9.	Olegao: Principal Occupations of Heads of Households	317
10.	Kordegao: Principal Occupations of Heads of Households	318
11.	Olegao Sample of Landowners: Class Discrimination Features	319
12.	Kordegao Sample of Landowners: Class Discrimination Features .	320
13.	Olegao: Political Leaders and Political Classes	321
14.	Kordegao: Political Leaders and Political Classes	322
15.	Prices Paid Per Metric Ton of Sugar Cane by the Olegao Cooperative Sugar Factory to Its Members	323

ix

LIST OF FIGURES

Figure

1

1.	Olegao: Di	istribution of Landowning Families in Terms	
	of Acres	Per Consumption Unit in Each Family	307
2.	Kordegao:	Distribution of Landowning Families in Terms	
	of Acres	Per Consumption Unit in Each Family	308