

FOURTH CENTRAL PAY COMMISSION

REPORT

PART I

JUNE 1986

FOURTH CENTRAL PAY COMMISSION

REPORT

PART I

JUNE 1986

TABLE OF CONTENTS

PART – I VOLUME – I

CHAPTER			Page No.
	Introduc		217
1.	Scope of	f the Report	
2.	Procedu	re of work	
3.	Civil en	48 – 56	
4.	Econom	57 - 70	
5.	Pay stru	71 - 75	
6.	Pay stru	76 – 77	
7.	Pay determination		78 - 92
	, ,	VOLUME - II	247X
	Introduc	etion	
8.	Propose	d pay structure of civilian employees	95 –112
9.	Central	Secretariat	113–118
10.	Ministries and Departments		119–193
	I.	Ministry of Agriculture	119–122
	II.	Ministry of Commerce	123-124
	III.	Ministry of Communications	124-131
•	IV.	Ministry of Defence	131–141
	V.	Ministry of Energy	141–142
	VI.	Ministry of Environment and Forests	142–143
	VII.	Ministry of External Affairs	143-144
	VIII.	Ministry of Finance	′ 144–152
	IX.	Ministry of Food and Civil Supplies	152–153
	X.	Ministry of Health and Family Welfare	154–156
	XI.	Ministry of Home Affairs	156–163
	XII.	Ministry of Human Resource Development	163–164

	(ii)	
CHAPTER		- Page No.
XIII.	Ministry of Industry	164–165
XIV.	Ministry of Information and Broadcasting	165–167
XV.	Ministry of Labour	167–168
XVI.	Ministry of Law and Justice	168169
XVII.	Ministry of Personnel, Public Grievances and Pensions	169-170
XVIII.	Ministry of Planning	170–172
XIX.	Ministry of Science and Technology	172–173
XX.	Ministry of Steel and Mines	173–175
XXI.	Ministry of Textiles	175–176
XXII.	Ministry of Transport	176-188
XXIII.	Ministry of Urban Development	188–189
XXIV.	Ministry of Water Resources	189
XXV.	Ministry of Welfare	189-190
XXVI.	Department of Atomic Energy	190
XXVII.	Department of Electronics	190
XXVIII.	Department of Space	. 190
XXIX.	Cabinet Secretariat	191
o XXX.	President's Secretariat	191
XXXI.	Other Ministries, Departments and Organisations	191
	Ministry of Parliamentary Affairs	191
(*	Ministry of Petroleum and Natural Gas	191
	Ministry of Programme Implementation	191
	Ministry of Tourism	191
	Department of Ocean Development	191
	Vice President's Secretariat	191
· · · · · ·	Prime Minister's Office	191
real T	Union Public Service Commission	191
2 4 81	Central Vigilance Commission	191
XXXII.	Indian Audit and Accounts Department	191–193
11. Other c	ategories of staff	194–210
т. Т	Engineering staff	194_196

CHAPTER	₹		Page No.		
II.	Workshop staff		196-200		
ш.	III. Office staff working in organisations outside the Secretariat				
IV.	Accounts staff	man the second	201–202		
. V.	Teaching staff	သို့ ရေးသည်ကြန်း ရှည်း _{ရှိ} ကျော	··· 202–203		
(t, VI.	Electronic data processing staff	January Comment	203		
VII.	Laboratory technicians	the constant of	203–204		
viii.	Receptionist	Hearthauthautha	II 204		
IX.	Cashier	Overthe S.A. Comme	1204-205		
x.	Library staff	Translation	VI 205		
XI.	Motor vehicle driver	ំ ស្រាប់ ក្នុងសេខមួយប្រជា	205–206		
XII.	Cook and Bearer	ar of the second of the	206		
XIII.	Printing staff	the forest with a comment	206–207		
XIV.	Medical officers	$C_{m,k}(\mathbb{R}^n_{p^{m,k}}, \mathcal{U}_{p^{m,k}}, \mathbb{R}^n_{p^{m,k}})$	207–208		
XV.	Para-medical staff	Interested water which	208–209		
XVI.	Veterinary officers	$\{(\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,\lambda,$	209		
12. All Inc	dia Services		211–213		
•	VOLUME - I	III (1971)	arion of		
Introd	uction	S. Carlotte	27. U. mT		
13. Comp	ensation for price rise	25 - 11 1 2 2 2 2 3	216–221		
14. Housi	ng facilities and House Rent Allowance	g in Action of the	222–228		
15. Schen	nes for educational assistance		229–232		
16. Medic	cal facilities	at a sure of the second	233–234		
17. Comp	ensatory Allowances	, togodis buri	235–243		
·	Compensatory (City) Allowance	16 B 10 10 10 10 10 10 10 10 10 10 10 10 10	235–236		
II.	Special Compensatory Allowances	i s	236–242		
III.	Risk Allowance		242–243		
IV.	Non-practising Allowance		243		
18. Trave	elling Allowance and Leave Travel Conce	ession	244–247		
19. Age o	•				
20. Gener	General Provident Fund . 251–23				
21. Centr	Central Government Employees' Group Insurance Scheme 25:				

CH.	CHAPTER				
22.	Bonus		,	254	
23.	Promotion policy			255–257	
24.	Special Pay and Deputation (Duty) Allowance			258	
25.	Women employees in Central Government			259	
26.	Leave	and other facilities		260-270	
•	I.	Leave entitlement	·	260–26 1	
	П.	Hours of work and holidays		261	
 	Ш.	Overtime Allowance		261–262	
	IV.	Advances		262-263	
	v.	Welfare measures and canteen facility		263-266	
, ** . 	VI.	Confirmation of employees	•	. 266	
	VII.	Uniform and allowances		267	
	VIII.	Classification of services and posts		267–268	
	· IX.	Industrial and non-industrial employees	• • • •	268–269	
	X .	Joint Consultative Machinery		269–270	
		VOLUME – IV	•		
•	Introd	uction	•	• .	
27.	Union	Territories		273–282	
28.	Armed	I Forces Personnel		283-300	
29.	Efficiency in Administration			307–309	
30.	. Fixation of pay in proposed scales			310–312	
31.	Date of effect of recommendations			313	
32,	Financ	cial implications of recommendations	•	314	
33.		ary of main recommendations and conclusions		315-323	
	Ackn	owledgements		324-325	



INTRODUCTION

The Government of India appointed the Fourth Central Pay Commission consisting of the following,-

1. Chairman - Shri Justice P.N. Shinghal

2. Member - Prof. M.V. Mathur

3. Member – Shri J.P. Kacker

4. Member – Dr. Gopal Das Nag

5. Member-Secretary - Shri A.K. Majumdar

The terms of reference of the Commission are given in annexes 1.1 to 1.3. It was required to make its recommendations as soon as practicable.

The Commission's report is divided into two parts: the first part covers matters relating to structure of emoluments, allowances, conditions of service of central government employees including union territories, members of all-India services and personnel belonging to armed forces. The second part will deal with the pension structure for pensioners – both past and future, and the death-cum-retirement benefits for all categories of employees.

The first part of the report has 33 chapters and is divided into four volumes. Volume I covers chapters 1 to 7 where we have examined the scope and content of our report and basic issues relating to pay determination. Volume II covers chapters 8 to 12. In chapter 8 we have set out our recommendations regarding the proposed pay structure for civilian government employees. The pay scales of some specific posts under ministries and departments and the all-India services have been discussed in the remaining chapters of the volume. Volume III covering chapters 13 to 26 deals with allowances, benefits and facilities like compensation for price rise, housing and house rent allowance, special compensatory allowances, travelling allowance and matters relating to other conditions of service of government employees. Volume IV covering chapters 27 to 33 deals with employees of union territories and armed forces personnel. Matters relating to fixation of pay in the proposed scales, date of effect and estimated cost of our recommendations and our views on certain general matters relating to efficiency in public service, with a summary of the main recommendations and conclusions have also been dealt with in this volume.

It is a matter of great regret that at the concluding stage of our deliberations two distinguished members of the Commission are not with us. Dr. Gopal Das Nag and Shri J.P. Kacker passed away on April 25, and May 21, 1986. Dr. Nag was an eminent public worker and had vast experience in the field of public administration and labour relations. Shri Kacker who was a distinguished civil servant and long experience on the defence and the civil side of the administration. Both of them made valuable contribution in our deliberations and were associated with all our decisions, which were in fact unanimous. We had the guidance of the two members all through, while finalising the drafts of most of the chapters. It is a tragedy that they are not with us in signing the report and we are left with the poor consolation of paying our homage to them. We worked as a team, with mutual understanding and goodwill, and reached agreement on all the difficult and debatable points concerning our field of work.