



सत्यमेव जयते

13 NOV 1951

GOVERNMENT OF INDIA  
PLANNING  
COMMISSION

THE  
FIRST FIVE  
YEAR  
PLAN

A DRAFT OUTLINE

5363 JULY - 1951

# THE FIRST FIVE YEAR PLAN

A DRAFT OUTLINE

GOVERNMENT OF INDIA  
PLANNING COMMISSION

July 1951

*Price Rs. 2 as. 12 or 4s. 6d.*

**THE  
FIRST FIVE YEAR PLAN  
A DRAFT OUTLINE**

## CONTENTS

	PAGE
INTRODUCTION.....	1
<b>PART I</b>	
<b>APPROACH TO PLANNING</b>	
Concept of Planning.....	7
Political and Administrative Conditions.....	8
The Economic and Social Pattern.....	11
✓ The Economic Situation.....	11
Long-term Economic Trends.....	13
✓ Population Pressure: Its Bearing on Development.....	15
The Perspective of Planning.....	16
The Problem of Competing Objectives.....	17
Technique of Planning.....	23
✓ Price Policy for the Plan.....	26
Controls.....	30
The Approach to Planning.....	34
<b>PART II</b>	
<b>THE FIVE YEAR PLAN</b>	
Magnitude of the Plan.....	36
✓ Development Expenditure in the Private Sector.....	37
✓ Pattern of Outlay in the Public Sector.....	39
Share of Central and State Governments.....	40
State Plans.....	41
Regional Development.....	42
✓ Rate of Development in the First Part of the Plan.....	44
✓ Targets in the Agricultural Sector.....	44
✓ Targets in the Industrial Sector.....	45
Transport and Communications.....	46
Rehabilitation of Displaced Persons.....	47
Housing.....	48
Assessment of Results.....	48

	PAGE
Sources of Finance for the Public and Private Sectors.....	49
Relation to the Colombo Plan.....	52
Appendix I First Part of the National Plan.....	54
Cost of Development: 1951-52 to 1955-56.	
Appendix II(1) First Part of the National Plan.....	58
Plans of Part 'A' States.	
Cost of Development: 1951-52 to 1955-56.	
Appendix II(2) First Part of the National Plan.....	60
Plans of Part 'B' States.	
Cost of Development: 1951-52 to 1955-56.	
Appendix II(3) First Part of the National Plan.....	62
Plans of Part 'C' States.	
Cost of Development: 1951-52 to 1955-56.	
Appendix III Internal Resources available for the First Part of the Plan.....	64

### PART III

#### POLICY AND ADMINISTRATION

CHAPTER 1	<i>Food Policy</i>	
The Food Problem.....		67
Over-All Requirements.....		68
Rationing and Procurement.....		69
Planning of Imports.....		72
Increased Production.....		73
The Marketable Surplus.....		73
Price Policy.....		74
Reserve Stocks.....		74
CHAPTER 2	<i>Programme for Agriculture</i>	
Recent Trends.....		75
Agricultural Planning.....		77
Grow More Food.....		78
Price Incentives.....		78
The Programme.....		80
Intensive Development Areas.....		81



	PAGE
Forest Products.....	133
Extension of Deserts.....	134
Facilities for Forest Tribes.....	134
Outlook on Forests.....	134
<b>CHAPTER 9</b>	<b>Fisheries</b>
Scope for Development.....	136
Difficulties .....	136
Facilities Required.....	136
Finance.....	137
Fresh and Brackish Water Fisheries.....	137
Marine Fisheries.....	137
Commercial Trawling.....	138
<b>CHAPTER 10</b>	<b>Minerals</b>
Introduction.....	139
Mineral Policy.....	140
Some Important Minerals.....	141
Other Minerals.....	143
Programme of Mineral Development.....	144
<b>CHAPTER 11</b>	<b>Industrial Development and Policy</b>
Introduction .....	146
The Industrial Structure.....	146
War and Post-war Development.....	147
Industrial Organisation and Management.....	147
Decline in Productivity.....	148
Priorities for Development.....	148
Plans of Development.....	152
Problems of Planned Development and Measures for Their Solution....	155
Industries (Development and Control) Bill.....	155
Development Councils.....	157
Finance for Development.....	158
Finance for Replacement.....	159
Foreign Capital.....	159
Control of Capital Issues.....	161





	<b>PAGE</b>
Indigenas and Other Systems.....	204
Vital Statistics.....	205
Family Planning.....	206
<b>CHAPTER 16</b>	<b>Housing</b>
The Situation.....	209
Urban Areas.....	208
Rural Areas.....	208
State and Local Bodies.....	209
Private Enterprise.....	209
Housing Policy and Programme.....	209
Housing Finance.....	211
Reduction in Costs.....	212
Research.....	215
Help to Private Enterprise.....	216
National and State Housing Boards.....	217
<b>CHAPTER 17</b>	<b>Education</b>
Scope of the Plan.....	219
Defects of the Existing System.....	221
Objectives.....	221
Basic Education.....	223
Secondary Education.....	223
University Education.....	223
Technical Education.....	224
Social Education.....	224
Self Help.....	225
<b>CHAPTER 18</b>	<b>Social Welfare</b>
The Approach.....	227
Coordination and Regulation.....	228
Training.....	229
Social Research.....	229
Community Organisation.....	230
Rural Welfare.....	231

	PAGE
Backward Classes.....	231
Woman and Child Welfare.....	232
Youth Welfare.....	233
The Handicapped.....	233
Prison Reform.....	234
Delinquency .....	234
Social and Moral Hygiene.....	234
CHAPTER 19	<i>Public Cooperation</i> 235
CHAPTER 20	<i>Rehabilitation of Displaced Persons</i> 240
CHAPTER 21	<i>Planning and Administration</i>
Implementing the Plan.....	243
Public Administration.....	245
Economic Administration.....	249
Machinery for Planning.....	252
CONCLUSION.....	254
Annexure I.....	256
Annexure II.....	267