

ECONOMIC HISTORY
OF THE
BOMBAY DECCAN AND KARNATAK
(1818—1868)

BY
R. D. CHOKSEY, M.A., Ph.D.

Price Rs. 8/- or 16 s.

1945

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R. D. CHOKSEY, M.A., Ph.D.

WITH A FOREWORD BY

PROFESSOR D. R. GADGIL, M.A., M.Litt. (Cantab.)

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FOREWORD

DR. CHOKSEY has devoted himself, for many years past, to a study of the records relating to the administration of the British during the fifty years immediately after their occupation of the Bombay Deccan and Karnatak. He has found much that was new and of interest in these records. The unpublished material in the records was so informative and ample in regard to the period, 1818-1826, that Dr. Choksey felt that the publication of a selection from these was justified. This selection Dr. Choksey presents in another volume. The present publication is a study of the events for the half century after the British occupation, based on both published and unpublished records. For a proper appreciation of Dr. Choksey's publication, it is necessary to bear in mind that the sources on which he draws are largely official papers and reports, recording the impressions and actions of administrators who were trying to settle a country to which they were foreigners, and with conditions in which they were not previously closely acquainted.

The chief concern of the new administrators was with the settlement of the country; next in importance came the need for the collection of land revenue. Most of the information and reports owe their origin to this need for revenue collection and settlement. Among administrative problems faced by the new rulers, the chief related to the proper regulation of the village administrative machinery. Dr. Choksey's review of revenue settlements gives more detailed information than is readily available elsewhere, but confirms the prevalent view regarding the progress of revenue settlements during early British Rule. What he has to say regarding village administration is, however, largely new. The detailed account of the slow deterioration of the village communities and the position of their hereditary officers, will be found perhaps the most interesting part of his work.

The general historical trends revealed by Dr. Choksey's thesis are broadly familiar to all students of this period. The aftermath of disturbed political conditions, a revenue demand which on account of the inexperience of the administrators was continuously pitched too high, and the dragging effect exercised by continuously falling prices—these are the high-lights of the picture. Dr. Choksey adds a great wealth of previously unknown detail, and thus enriches the knowledge of the students. It is clear, however, that for building up a closely connected account his material was not adequate. The documents contained full

information regarding particular aspects or periods or areas only when, for one reason or another, the administration was specially concerned with obtaining the information. Periodic, regular, statistical returns, except for gross revenue collections, were yet unknown. Therefore, there are large gaps in information which no research on Dr. Choksey's part could make up. Moreover, the areas of administration were often changing, weights and measures differed from place to place, and most statistical information contained a varying measure of guess-work. The comparability of the data for various periods or regions could not thus be assumed. Because of these difficulties Dr. Choksey has refrained from attempting any quantitative measures of changes, or the establishment of quantitative trends. His survey is, however, full, and ranges over a variety of topics. It illustrates with special fullness the difficulties experienced in the transition from one administration to another. Apart from the problems of transition, it exhibits the early beginnings of a number of other problems which are still with us. Attention might, for example, be invited to Dr. Choksey's description of educational conditions, or of the irrigation policy of government. It is clear that the general nature of the irrigation problems in Maharashtra and Karnatak was already visualised by the early administrators, and at that time, as until very recently, only the lack of proper financial vision has delayed action.

Gokhale Institute of Politics and Economics,

D. R. GADGIL.

Poona 4.

28th September, 1945.

PREFACE

THE period of this research into the early economic history of the Maratha people is interesting as well as difficult. Our labour is to bring to the light of day the struggle of a people in the new economic order after the much admired British law and order had been established. There were difficulties for both the conquered and the conqueror. How these difficulties were faced and solved by the early British administrators is the main theme of our work. Along with these administrative problems is the painful story of the struggle of a people against growing poverty, which increased by leaps and bounds following the years of political peace and internal order.

The topics which an economic history is to embrace are many and varied. The most important of these is the question of land settlement and its taxation. From an economic and financial point of view, the land tax affects the industry upon which 72 per cent of the Indian population depend. Hence our economic history deals with the early failure and triumph of the land assessment, and allied problems. Trade and manufacture shaped anew with the advent of the British. Besides these, such subjects as customs, exchange and prices are interwoven in the course of our narrative, with special reference to roads, railways, irrigation, and experiments for the improvement of the growth of raw cotton, silk, and indigo. Hence the purpose of the thesis is not merely a digression on the development of the land settlement in the Bombay Deccan and Karnatak during the first fifty years of British rule, but a uniform narrative of the life of the Maratha people in nearly all its aspects during the years under review.

The entire thesis, as much as is possible, is written from original records. The manuscripts have been faithfully utilised in the body of this work. To make a selection and shift the evidence from voluminous files of correspondence has been a task of no small magnitude. No effort has been spared to make a thorough study of all material available at the Land Records Office, and the Peshwa Daftar. Inquiries for manuscripts were also made at the Bombay Secretariat. The material utilised in this thesis can claim to have been brought to light for the first time. I take this opportunity to thank the Director of Land Records, the Commissioner of Central Division and the Under Secretary to the Government of Bombay, Revenue Department, for their permission to examine the records. An extensive study has also been made of the

very valuable Parliamentary Reports found at the Library of the Servants of India Society. I am also thankful to that Library for other works and reports of value to my research.

I can hardly express my gratitude to the Trustees of the Trust for their very generous publication grant. But for their munificence this labour would never have seen the light of day. I am also thankful to the Trustees of the Eduljee Dinshaw Trust of Karachi, and to the Seth Patel and the N. M. Wadia Trust of Bombay for their valuable monetary contributions. The author acknowledges his indebtedness to the University of Bombay for the grant-in-aid received by him from the University towards the cost of the publication of this work.

I am greatly indebted to Professor D. R. Gadgil, M.A., M.Litt. (Cantab.), for his valuable guidance, encouragement, and precious time that he has so kindly given throughout my six years of research on this subject. I am grateful to Mr. S. M. Raja, B.A., LL.B., and Mr. C. B. Shroff, B.A., LL.B., for their endeavour to procure the necessary funds for the publication of this work. It is to their appreciation, interest, and effort that this work owes its publication. Let me not omit to mention Mr. N. V. Sovani, M.A., whose suggestions for Part II of this work were a welcome addition to my knowledge. My warmest thanks are also due to my friends and colleagues, Professor P. R. Bhagwagar, M.Sc., and Professor R. D. Choksey, M.A. My grateful acknowledgement is due to Mr. N. R. Romer, B.A., for his help in preparing the index, and the interest he has shown in my work.

In dealing with a range of subject matter so enormous and so complex, and in trying to bring it within manageable compass, my main problems have been those of structure, proportion, and arrangement. To place both masses and details in right contiguity, so that their value and significance may stand forth, has been my chief aim. How far I have succeeded I will leave my readers to judge. I may state that I have criticised the foreign administration, but always on the unimpeachable evidence of their own records, and at times from the evidence of witnesses before Parliamentary Committees whose words could certainly be relied upon. If this work encourages other students to persevere further in this much-neglected branch of history, I shall have cause to be much contented and shall feel that my labour has not been in vain.

Poona,
26th September. 1945.

R. D. CHOKSEY.

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A. Official Papers and Reports

1. Report on the Territories Conquered From the Peshwa.
2. Report Exhibiting a View of the Fiscal, Administrative and Judicial System.
3. Minutes of 31st December, 1824, by Sir T. Munro.
4. Joint Report, 1838.
5. Report on the Deccan Village Communities, 1845.
6. Report of the Deccan Riot Commission, 1875.
7. Report on the Sale of Waste Lands and the Redemption of Land Revenue.
8. Report on Khoti Tenures, No. CXXXI.

PARLIAMENTARY PAPERS

1. Papers on the Mahratta and Pindarry Wars, 1824.
2. Report of the Select Committee of the House of Lords, 1830.
3. Minutes of Evidence Before the Select Committee, 1831.
4. Minutes of Evidence Before the House of Commons, 1831.
5. General Report of the Select Committee, 1832.
6. Parliamentary Report of 16th August, 1832.
7. Report From the Select Committee on East India Produce, 1840.
8. Report From the Select Committee Before the House of Lords, 1852.
9. Selections From the Records of the East India Office, Vol. I.
10. Minutes of Evidence Before the Select Committee, Vol. III, Rev.
11. Minutes of Evidence Before the Select Committee, Vol. IV, Polt.
12. Selection From the Minutes and Official Writings of Mountstuart Elphinstone.

B. Records* From the Peshwa Daftar (Bombay Deccan and Karnatak)

I. LAND ADMINISTRATION

- | | |
|--------------------------------------|--------------------------------------|
| Letter No. 90 of 16th June, 1818. | Letter No. 5818 of 24th June, 1822. |
| Report No. 50 of 12th July, 1818. | Letter No. 1211 of 13th July, 1822. |
| Report No. 577 of 23rd Aug., 1818. | Letter No. 5576 of 31st Aug., 1822. |
| Letter No. 164 of 30th Aug., 1818. | Letter No. 1281 of 5th Dec., 1822. |
| Letter No. 204 of 13th Sept., 1818. | Letter No. 1345 of 19th April, 1823. |
| Letter No. 223 of 29th Sept., 1818. | Letter No. 1748 of 18th June, 1823. |
| Letter No. 236 of 6th Oct., 1818. | Letter No. 7206 of 30th Oct., 1823. |
| Letter No. 348 of 9th Jan., 1819. | Letter No. 1485 of 26th Nov., 1823. |
| Letter No. 389 of 6th Feb., 1819. | Letter No. 1944 of 1st Feb., 1824. |
| Letter No. 466 of 11th May, 1819. | Letter No. 7679 of 5th Feb., 1824. |
| Letter No. 520 of 8th June, 1819. | Letter No. 1963 of 19th Feb., 1824. |
| Letter No. 253 of 27th June, 1819. | Letter No. 2246 of 13th March, 1824. |
| Letter No. 278 of 17th Aug., 1819. | Letter No. 7830 of 10th April, 1824. |
| Letter No. 584 of 24th Aug., 1819. | Letter No. 7944 of 6th June, 1824. |
| Letter No. 726 of 11th March, 1820. | Letter No. 2009 of 9th June, 1824. |
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| Letter No. 789 of 26th Aug., 1820. | Letter No. 2028 of 19th July, 1824. |
| Letter No. 989 of 14th Dec., 1820. | Letter No. 2034 of 3rd Aug., 1824. |
| Letter No. 1202 of 17th Aug., 1821. | Letter No. 1589 of 4th Aug., 1824. |
| Letter No. 1544 of 3rd April, 1822. | Letter No. 2151 of 13th Aug., 1824. |
| Letter No. 5091 of 21st April, 1822. | Letter No. 2053 of 17th Aug., 1824. |
| Letter No. 1181 of 20th May, 1822. | Letter No. 2055 of 19th Aug., 1824. |
| Letter No. 1423 of 15th June, 1822. | Letter No. 2091 of 24th Sept., 1824. |

* Deccan Commissioner's Files.

Letter No. 2092 of 28th Sept., 1824.	Letter No. 2348 of 9th July, 1825.
Letter No. 2111 of 29th Oct., 1824.	Letter No. 2362 of 15th Aug., 1825.
Letter No. 2113 of 2nd Nov., 1824.	Letter No. 2369 of 28th Aug., 1825.
Letter No. 2211 of 1st Dec., 1824.	Letter No. 2599 of 16th Jan., 1826.
Letter No. 2208 of 8th Feb., 1825.	Letter No. 2598 of 25th Jan., 1826.
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Letter No. 2297 of 4th April, 1825.	

II. CUSTOMS, DUTIES, OPIUM, ETC.

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Letter No. 506 of 19th July, 1819.	Letter No. 1475 of 31st Aug., 1822.
Letter No. 331 of 23rd Jan., 1820.	Letter No. 5614 of 10th Sept., 1822.
Letter No. 684 of 14th May, 1820.	Letter No. 5643 of 19th Sept., 1822.
Letter No. 890 of 10th July, 1820.	Letter No. 1497 of 20th Sept., 1822.
Letter No. 893 of 23rd July, 1820.	Letter No. 1499 of 21st Sept., 1822.
Letter No. 922 of 4th Sept., 1820.	Letter No. 1501 of 21st Sept., 1822.
Letter No. 939 of 28th Sept., 1820.	Letter No. 1257 of 21st Oct., 1822.
Letter No. 942 of 6th Oct., 1820.	Letter No. 1599 of 11th Feb., 1823.
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Letter No. 950 of 24th Oct., 1820.	Letter No. 1697 of 5th May, 1823.
Letter No. 953 of 31st Oct., 1820.	Letter No. 1709 of 18th May, 1823.
Letter No. 957 of 8th Nov., 1820.	Letter No. 6603 of 27th May, 1823.
Letter No. 1220 of 15th June, 1821.	Letter No. 1759 of 10th July, 1823.
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Letter No. 1332 of 5th Feb., 1822.	Letter No. 2147 of 9th Dec., 1824.
Letter No. 1417 of 7th June, 1822.	Letter No. 1740 of 24th May, 1825.
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III. COINAGE, EXCHANGE AND MINTS

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Letter No. 738 of 16th Feb., 1820.	Letter No. 1717 of 22nd May, 1823.
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IV. COMMUNICATIONS, TRANSPORT AND ROADS

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BOMBAY KARNATAK

I. LAND ADMINISTRATION

Letter No. 7 of 14th Sept., 1818.	Letter No. 179 of 14th May, 1820.
Letter No. 38 of 30th Nov., 1818.	Letter No. 216 of 6th Sept., 1820.
Letter No. 85 of 23rd May, 1819.	Letter No. 240 of 29th Oct., 1820.
Letter No. 154 of 21st Jan., 1820.	Letter No. 257 of 1st Dec., 1820.
Letter No. 171 of 23rd March, 1820.	Letter No. 328 of 24th April, 1821.
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| Letter No. 436 of 14th Dec., 1821. | Letter No. 926 of 15th Sept., 1824. |
| Letter No. 532 of 16th June, 1822. | Letter No. 930 of 27th Sept., 1824. |
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| Letter No. 742 of 27th July, 1823. | Letter No. 1048 of 11th March, 1825. |
| Letter No. 800 of 27th Oct., 1823. | Letter No. 1191 of 16th Aug., 1825. |
| Letter No. 810 of 16th Nov., 1823. | Letter No. 1232 of 9th Sept., 1825. |
| Letter No. 841 of 4th Feb., 1824. | Letter No. 1287 of 22nd Oct., 1825. |
| Letter No. 907 of 25th July, 1824. | Letter No. 1333 of 8th Dec., 1825. |
| Letter No. 914 of 13th Aug., 1824. | Letter No. 1388 of 2nd March, 1826. |

II. CUSTOMS, DUTIES, OPIUM, ETC.

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| Letter No. 111 of 22nd Aug., 1819. | Letter No. 563 of 22nd Aug., 1822. |
| Letter No. 112 of 28th Aug., 1819. | Letter No. 577 of 17th Sept., 1822. |
| Letter No. 131 of 30th Oct., 1819. | Letter No. 582 of 27th Sept., 1822. |
| Letter No. 175 of 5th May, 1820. | Letter No. 599 of 5th Dec., 1822. |
| Letter No. 187 of 25th June, 1820. | Letter No. 611 of 31st Dec., 1822. |
| Letter No. 195 of 14th July, 1820. | Letter No. 692 of 27th May, 1823. |
| Letter No. 208 of 13th Aug., 1820. | Letter No. 707 of 9th June, 1823. |
| Letter No. 213 of 21st Aug., 1820. | Letter No. 755 of 20th Aug., 1823. |
| Letter No. 306 of 19th March, 1821. | Letter No. 811 of 9th Nov., 1823. |
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| Letter No. 445 of 10th Jan., 1822. | Letter No. 1138 of 2nd June, 1825. |
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| Letter No. 511 of 15th May, 1822. | Letter No. 1470 of 6th May, 1826. |
| Letter No. 537 of 23rd June, 1822. | Letter No. 1495 of 7th June, 1826. |

III. COINAGE, EXCHANGE AND MINTS

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IV. COMMUNICATIONS, TRANSPORT AND ROADS

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| Letter No. 181 of 22nd May, 1820. | Letter No. 849 of 29th Feb., 1824. |
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| Letter No. 200 of 24th July, 1820. | Letter No. 911 of 7th Aug., 1824. |
| Letter No. 203 of 4th Aug., 1820. | Letter No. 916 of 18th Aug., 1824. |
| Letter No. 228 of 1st Oct., 1820. | Letter No. 918 of 23rd Aug., 1824. |
| Letter No. 374 of 10th July, 1821. | Letter No. 923 of 10th Sept., 1824. |
| Letter No. 444 of 11th Jan., 1822. | Letter No. 984 of 27th Sept., 1824. |
| Letter No. 465 of 21st Feb., 1822. | Letter No. 1086 of 14th April, 1825. |
| Letter No. 502 of 8th May, 1822. | Letter No. 1103 of 1st May, 1825. |
| Letter No. 661 of 31st March, 1823. | Letter No. 1142 of 7th June, 1825. |
| Letter No. 663 of 8th April, 1823. | Letter No. 1151 of 24th June, 1825. |
| Letter No. 848 of 26th Feb., 1824. | Letter No. 1489 of 25th April, 1826. |

V. COTTON, SILK AND INDIGO

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|-------------------------------------|--------------------------------------|
| Letter No. 153 of 20th Jan., 1820. | Letter No. 1197 of 19th Aug., 1825. |
| Letter No. 460 of 16th Feb., 1822. | Letter No. 1403 of 9th March, 1826. |
| Letter No. 812 of 20th Nov., 1823. | Letter No. 1434 of 4th April, 1826. |
| Letter No. 1181 of 7th Aug., 1825. | Letter No. 1448 of 13th April, 1826. |
| Letter No. 1196 of 18th Aug., 1825. | Letter No. 1474 of 10th May, 1826. |

VI. MISCELLANEOUS

Letter No. 2 of 8th May, 1818.	Letter No. 736 of 5th July, 1823.
Letter No. 111 of 17th July, 1818.	Letter No. 7712 of 20th Feb., 1824.
Letter No. 1 of 9th Aug., 1818.	Letter No. 1984 of 9th May, 1824.
Letter No. 23 of 26th Oct., 1818.	Letter No. 889 of 6th June, 1824.
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Letter No. 557 of 6th July, 1822.	Letter No. 9863 of 14th Jan., 1826.
Letter No. 1386 of 13th July, 1822.	Letter No. 2489 of 31st March, 1826.
Letter No. 5459 of 15th July, 1822.	Letter No. 1437 of 6th April, 1826.
Letter No. 1424 of 16th July, 1822.	Letter No. 1449 of 13th April, 1826.
Letter No. 1246 of 20th Sept., 1822.	

C. Documents From the Land Records Office

Letters, Reports, Government Resolutions, Etc.,
(Bombay Deccan and Karnatak)

File No. 2.

Letter No. 341 of 4th Feb., 1851.
Letter No. 117 of 24th March, 1851.
Letter No. 1822 of 17th July, 1852.
Letter No. 462 of 30th July, 1853.
Letter No. 694 of 7th Sept., 1853.
Letter No. 1 of 22nd Aug., 1855.
Letter No. 2 of 18th Oct., 1856.

File No. 3.

Letter No. 235 of 29th April, 1851.

File No. 4.

Letter No. 7288 of 18th Dec. 1849.
Letter No. 272 of 11th Aug., 1852.
Letter No. 3965 of 8th July, 1853.
Letter No. 1915 of 28th May, 1860.
Letter No. 930 of 11th Oct., 1864.
Letter No. 2189 of 23rd May, 1865.
Report No. 560 of 1869.
Letter No. 3146 of 31st May, 1863.

File No. 14.

Letter No. 63 of 5th Aug., 1846.
Letter of 23rd Oct., 1846.
Letter of 13th Nov., 1846.
Letter No. 243 of 5th Feb., 1847.
Letter No. 3865 of 4th Oct., 1847.
Report of 25th Nov., 1848.
Letter No. 3758 of 2nd Oct., 1849.
Letter No. 225 of 12th Nov., 1849.
Letter No. 7214 of 6th Dec., 1849.
Letter No. 151 of 6th May, 1853.

File No. 19.

Report No. 111 of 1836.
Report No. 56 of 1836.
Report No. 101 of 1837.
Report No. 15 of 1840.
Report No. 162 of 1840.
Report No. 22 of 1841.
Report No. 230 of 1842.
Report No. 2664 of 1843.
Report No. 1881 of 1843.
Report No. 2179 of 1844.
Report No. 1491 of 1846.
Report No. 2468 of 1846.
Report No. 46 of 1847.
Report No. 2682 of 1847.
Report No. 2628 of 1848.
Report No. 2765 of 1848.
Report No. 3912 of 1849.
Report No. 18 of 1850.
Report No. 3056 of 1864.

File No. 20.

Letter No. 39 of 4th Jan., 1848.
Report No. 25 of 1848.

File No. 8.

Letter No. 55 of 26th Jan., 1859.

File No. 9.

Letter No. 960 of 16th Oct., 1847.
Letter No. 503 of 28th July, 1849.
Letter No. 36 of 20th Jan., 1851.
Letter No. 448 of 21st Sept., 1855.
Letter No. 224 of 2nd May, 1856.
Letter No. 1613 of 20th May, 1856.

- Letter No. 2844 of 11th Sept., 1857. Letter of 8th Nov., 1845.
 Letter No. 4915 of 13th Nov., 1857. Letter No. 20th Nov. 1845.
 Letter No. 199 of 18th Jan., 1858. Letter No. 467 of 12th March, 1846.
 Letter of 26th March, 1847.
 Letter No. 2705 of 14th July, 1847.
 Report No. 495 of 1857.
- File No. 39.**
 Letter No. 1799 of 2nd June, 1841.
 Letter No. 160 of 1st Sept., 1841.
 Letter No. 198 of 9th Nov., 1841.
 Letter No. 1633 of 22nd Nov., 1841.
 Letter No. 3749 of 7th Dec., 1841.
 Letter No. 2572 of 3rd Sept., 1842.
 Letter No. 1546 of 31st Oct., 1842.
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 Letter No. 2395 of 25th July, 1844.
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