

CEYLON, HONG KONG, AND STRAITS SETTLEMENTS.

CORRESPONDENCE

REGARDING THE

MEASURES TO BE ADOPTED
FOR CHECKING THE SPREAD
OF VENEREAL DISEASE.

(In continuation of H.C. 147.—June, 1891.)

Presented to both Houses of Parliament by Command of Her Majesty.

September, 1899.



LONDON:
PRINTED FOR HER MAJESTY'S STATIONERY OFFICE.
BY DARLING & SON, LTD., 1-3, GREAT ST. THOMAS APOSTLE, E.C.

And to be purchased, either directly or through any Bookseller, from
EYRE & SPOTTISWOODE, EAST HARDING STREET, FLEET STREET, E.C., and
32, ABINGDON STREET, WESTMINSTER, S.W.; or
JOHN MENZIES & Co., 12, HAVER STREET, EDINBURGH, and
90, WEST NILE STREET, GLASGOW; or
HODGES, FIGGIS, & Co., LIMITED, 104, GRAFTON STREET, DUBLIN.

1899.

[C. 9523.] Price 1s. 0½d.

SALE OF GOVERNMENT PUBLICATIONS.

The under-mentioned Firms have been appointed as Agents for the sale of Government Publications, including Parliamentary Reports and Papers, Acts of Parliament, Record Office Publications, &c., &c., and all such works can be purchased from them either directly or through retail booksellers, who are entitled to a discount of 25 per cent. from the selling prices:—

IN ENGLAND:—

For all publications *excepting* Ordnance and Geological Maps, the Hydrographical Works of the Admiralty and Patent Office Publications:—**MESSRS. EYRE AND SPOTTISWOODE**, East Harding Street, E.C.
 For Geological Maps:—**Mr. E. STANFORD**, Cockspur Street, S.W.
 For Hydrographical Works of the Admiralty:—**Mr. J. D. POTTER**, 31, Poultry, E.C.
 Patent Office Publications are sold at the Patent Office.

For all publications *excepting* the Hydrographical Works of the Admiralty and Patent Office Publications:—**MESSRS. JOHN MENZIES & Co.**, 12, Glasgow.
IN IRELAND:—MESSRS. HODGES, FIGGIS, & Co., Limited, 104, Grafton Street, Dublin

ORDNANCE SURVEY MAPS OF GREAT BRITAIN AND IRELAND:—There are Agents for the sale of these Maps in most of the chief towns. Copies can also be ordered at many Head Post Offices, and through any Bookseller, or from the Director-General Ordnance Survey, Southampton; or, in the case of Ireland, from the Officer in Charge Ordnance Survey, Dublin.

The following is a list of some of the more important Parliamentary and Official Publications recently issued.

Statutes—

Public General, Session 1898. With Index, Tables, & *Second Revised Edition.* By authority. A.D. 1235–1898.
Revised Editions. Tables showing subsequent Repeals effected by Acts of 61 & 62 Vict. 1898.
Statutes in Force. Chronological Table of and Index to. 14th Edition. To end of 61 & 62 Vict. 2 vols. Price 10s. 6d.

The Statutory Rules and Orders revised. Statutory Rules and Orders, other than those of a local, personal, or temporary character, issued prior to 1890, and now in force. Vols. I. to VIII. Price 10s. each.

Statutory Rules and Orders other than those of a local, personal, or temporary character. With a List of Character arranged in classes, and an Index. Roy. 8vo. 1894, 1895, 1896, 1897, and 1898. Price 10s. each.

Statutory Rules and Orders in force on 1st January 1898. Index to. Imp. 8vo. Cloth. Price 10s.

Statutory Rules and Orders, 1899. Registered under the Rules Publication Act, 1893. In course of issue.

- [C. 9397.] **GLANDERS.** Report of Committee into the Working of the Diseases of Animals Act, 1899. In course of issue.
- [C. 9398.] **DITTO.** Minutes of Evidence, Appendix, and Index. Price 2s.
- [C. 9379.] **LIQUOR LICENSING LAWS.** Reports of Royal Commission on. Price 11s. 6d.
- [C. 9380.] **INDIAN CURRENCY COMMITTEE, 1898.** Report of. Price 3s. 6d.
- [C. 9381.] **PROVISION FOR OLD AGE ABROAD.** Report of. Price 3s.
- [C. 9382.] **RAILWAY RETURNS OF THE UNITED KINGDOM, 1898.** Price 3s.
- [C. 9383.] **SCIENCE AND ART DIRECTORY.** Revised Edition. Price 11d.
- [C. 9182.] **STATISTICAL ABSTRACT FOR FOREIGN COUNTRIES.** Price 6d.
- [C. 9346.] **WAGES OF DOMESTIC SERVANTS.** Report of Select Committee. Price 1s. 6d.

- H.C. No. 294/99. METROPOLITAN GAS COMPANIES.** Report of Select Committee. Price 1s. 6d.
- MINES.** Reports of Her Majesty's Inspectors for the Year 1898, with Summaries of the Statistical portion under the provisions of the Coal Mines Regulation Act, 1887; Slate Mines (Gunpowder) Act, 1882, Districts Nos. 1 to 13. Set complete. Price 7s. 1d.
- MINES in the United Kingdom and the Isle of Man.** List of, for 1898. Price 3s.
- QUARRIES.** Do. do. Price 3s. 6d.
- MINES ABANDONED.** List of the Plans of. Corrected Edition. Price 10s.

The following appear periodically, and can be subscribed for:—
TRADE OF THE UNITED KINGDOM WITH BRITISH POSSESSIONS AND FOREIGN COUNTRIES, showing the Quantities and the Declared Value of the Articles.
TRADE REPORTS of the British Colonies, with information relative to population and general condition.
TRADE REPORTS by Her Majesty's Representatives in Foreign Countries, and Reports on Commercial and General Interests.
Proceedings of Parliament in public and private business, published daily. House of Lords, Price 1d. per 4 pp.; House of Commons, 1d. per 8 pp.

State Trials, being Reports of the Chief State Trials which have taken place between 1820 and the present time, published under the supervision of a Committee appointed by the Lord Chancellor. Roy. 8vo. Half cloth. 8 vols. Price 10s. each.

CEYLON, HONG KONG, AND STRAITS SETTLEMENTS.

CORRESPONDENCE

REGARDING THE

MEASURES TO BE ADOPTED
FOR CHECKING THE SPREAD
OF VENEREAL DISEASE.

(*In continuation of H.C. 147.—June, 1894.*)

Presented to both Houses of Parliament by Command of Her Majesty.
September, 1899.



LONDON:
PRINTED FOR HER MAJESTY'S STATIONERY OFFICE,
By DARLING & SON, LTD., 1-3, GREAT ST. THOMAS APOSTLE, E.C.

And to be purchased, either directly or through any Bookseller, from
EYRE & SPOTTISWOODE, EAST HARDING STREET, FLEET STREET, E.C., and
32, ABINGDON STREET, WESTMINSTER, S.W.; or
JOHN MENZIES & Co., 12, HANOVER STREET, EDINBURGH, and
90, WEST NILE STREET, GLASGOW; or
HODGES, FIGGIS, & Co., LIMITED, 104, GRAFTON STREET, DUBLIN.

1899.

[C. 9523.] *Price 1s. 0½d.*

TABLE OF CONTENTS.

Serial No.	From or to whom.	Colony.	Date.	Subject.	Page.
			1894.		
1	Deputy Governor Maxwell.	Straits Settlements...	Sept. 11 (Received Oct. 8).	Transmits Ordinance No. 12, of 1894, amending "The Women and Girls' Protection Ordinance, 1888," by abolishing the system of registration of brothels and prostitutes.	1
2	Governor Sir Wm. Robinson.	Hong Kong	Sept. 10 (Received Oct. 15).	Transmits Ordinance No. 6, of 1894, amending "The Women and Girls' Protection Ordinance, 1890," and the amending Ordinance of 1891.	2
3	Governor Sir C. B. H. Mitchell.	Straits Settlements...	Sept. 25 (Received Oct. 22).	Expresses his view of the danger which will attend the bringing into force of the Ordinance enclosed in No. 1.	4
4	To Governor Sir C. B. H. Mitchell.	Ditto	Dec. 28	Adheres to decision to abolish the registration system, and replies to the points raised in No. 3.	5
			1895.		
5	Governor Sir C. B. H. Mitchell.	Ditto	April 8 (Received May 4).	Transmits report by Dr. Mugliston, explaining his system of private medical attendance on the inmates of brothels, and a report by the Protector of Chinese on the subject.	7
6	Ditto	Ditto	April 30 (Received May 27).	Transmits memorandum drawn up by a Committee of the Executive Council as to the action to be taken to carry out the amendments of the Women and Girls' Protection Ordinance desired by the Secretary of State.	10
7	To Governor Sir C. B. H. Mitchell.	Ditto	May 29	Requests him to thank Dr. Mugliston for his report enclosed in No. 5.	12
8	Governor Sir C. B. H. Mitchell.	Ditto	May 21 (Received June 17).	Transmits letter from the Protector of Chinese enclosing copy of the revised form of ticket issued by him to the inmates of brothels.	12
9	To Governor Sir C. B. H. Mitchell.	Ditto	July 15	Calls attention to the bad ink used in printing the Chinese lettering on the form of ticket enclosed in No. 8, and asks that better ink should be used.	13

Serial No.	From or to whom.	Colony.	Date.	Subject.	Page.
			1895.		
10	To Governor Sir C. B. H. Mitchell.	Straits Settlements...	Aug. 12	States views on the various points raised in the memorandum enclosed in No. 6.	13
11	Governor Sir C. B. H. Mitchell.	Ditto	Sept. 22 (Received Oct. 18).	Transmits for approval a draft Bill "to Consolidate and amend the Law relating to the Protection of Women and Girls."	14
			1896.		
12	To Governor Sir C. B. H. Mitchell.	Ditto	April 15	Approves of the introduction of the Bill enclosed in No. 11, but suggests certain amendments.	15
13	Governor Sir C. B. H. Mitchell.	Ditto	Nov. 24 (Received Dec. 21).	Transmits Ordinance No. XVII., of 1896, consolidating and amending the Law relating to the Protection of Women and Girls, and for the suppression of brothels, with a copy shewing the modifications made since the Bill was first submitted to the Secretary of State.	15
			1897.		
14	China Association...	Hong Kong	May 31	Encloses telegram from the Hong Kong branch urging enforcement of the Contagious Diseases Ordinance.	20
15	Governor Sir Wm. Robinson.	Ditto	June 16 (Received July 19).	Transmits Ordinance No. 9, of 1897, consolidating and amending the laws relating to the protection of women and girls.	21
16	Ditto	Ditto	June 30 (Received Aug. 7).	Calls attention to the great increase in the number of brothels since the abolition of the registration system; recommends that the system be revived, and that power be given to restrict brothels to certain areas.	29
17	China Association...	Ditto	Aug. 30	Transmits, with remarks, letters from the Hong Kong branch of the Association, representing the necessity for reviving regulations for the control of contagious disease.	30
18	Governor Sir C. B. H. Mitchell.	Straits Settlements...	Sept. 1 (Received Sept. 28).	Reports that the number of cases of venereal disease admitted to the hospitals continues to increase, and expresses a hope that before long the Colony may be allowed to take measures for dealing with the disease.	42

Serial No.	From or to whom.	Colony.	Date.	Subject.	Page.
19	Straits Settlements Association.	Straits Settlements...	1897. Nov. 8	Calls attention to the increase of venereal disease in the Straits, and suggests the re-enactment of the Contagious Diseases Ordinances.	42
20	To Governor Sir C. B. H. Mitchell and the Officer Administering the Government.	Straits Settlements... Hong Kong.	1898. Feb. 18	Cannot sanction re-introduction of system of compulsory examination of women or registration; but suggests measures for checking the spread of disease and the increase of brothels.	48
21	War Office	Ceylon	June 13	Transmits copy of a letter to the General Officer Commanding in Ceylon as to the question of taking special steps for dealing with venereal disease, and asks that the Governor may be informed in order that he may co-operate with the General Officer Commanding in the measures suggested.	49
22	To War Office	Ditto	June 17	Points out, in reply to No. 21, that any legislation in Ceylon on the lines of the new Cantonment Rules in India could only be applied to military towns, and states that no special legislation had hitherto been contemplated, as the returns show that the disease has not increased.	50
23	To Governor Sir J. West Ridgeway.	Ditto	June 17	Transmits copy of Nos. 20, 21, and 22, together with C. 8401 and C. 8538; is not aware that any necessity exists in Ceylon for similar legislation to that suggested in Hong Kong and the Straits for checking the spread of venereal disease.	51
24	Acting Governor Sir J. A. Swettenham.	Straits Settlements...	Aug. 5 (Received Sept. 1).	Transmits, with remarks, Report of Committee appointed to consider as to the measures to be adopted for checking the spread of venereal disease.	51
25	High Commissioner Sir J. A. Swettenham.	Federated Malay States.	Sept. 8 (Received Oct. 4).	Transmits, with remarks, a representation from the Resident General of the Federated Malay States, urging the desirability of ameliorating the wretched condition of the Chinese public prostitutes in the States.	79

Serial No.	From or to whom.	Colony.	Date.	Subject.	Page.
			1898.		
25	Governor Sir J. West Ridgeway.	Ceylon	Nov. 12 (Received Dec. 5).	Forwards a draft Ordinance for preventing the spread of contagious diseases amongst the military forces, and enquires whether it may be introduced into the Legislative Council; encloses a Memorandum by the Senior Military Medical Officer as to the statistics of the disease.	90
27	Acting Governor Black.	Hong Kong	Nov. 18 (Received Dec. 19).	Transmits, with remarks, drafts of "The Venereal Disease Ordinance, 1898," and "The Infectious and Contagious Diseases Ordinance, 1898."	94
			1899.		
28	To Governor Sir C. B. H. Mitchell.	Straits Settlements...	April 28	Observes that the Secretary of State cannot sanction the re-introduction of any system involving the compulsory examination of women or the registration of brothels, but suggests other remedial measures.	105
29	Governor Sir C. B. H. Mitchell.	Ditto	April 12 (Received May 8).	Submits, with comments, various proposals made by influential Chinese residents and the Municipal body of Singapore for checking the spread of disease: proposes to pass a law authorising the closing of any brothel.	107
30	To Governor Sir H. A. Blake.	Hong Kong	May 11	Observes that the Secretary of State cannot sanction the re-introduction of any system involving the compulsory examination of women or the registration of brothels, but suggests other remedial measures.	117
31	To High Commissioner Sir C. B. H. Mitchell.	Federated Malay States.	May 11	Refers to No. 28 for the Secretary of State's decision: considers that the Native States' law should not be amended until experience has been gained of the working of the amended law in the Colony.	119
32	To Governor Sir C. B. H. Mitchell.	Straits Settlements...	May 25	Acknowledges No. 29, and refers to Nos. 28 and 31.	120
33	To Lieut.-Governor Sir E. N. Walker.	Ceylon	June 9	Is not satisfied that there is sufficient reason for introducing the Ordinance submitted in No. 26: the power of closing brothels under Ordinance 5 of 1889 should be exercised in all cases where they are suspected of being special centres of disease.	120

Serial No.	From or to whom.	Colony.	Date.	Subject.	Page.
34	Governor Sir C. B. H. Mitchell.	Straits Settlements...	1899. — June 15 (Received July 10).	Transmits, with observations, draft of an Ordinance to amend the Women and Girls' Protection Ordinance, 1896.	121
35	To Governor Sir C. B. H. Mitchell.	Ditto	July 21	Directs amendment of the draft Ordinance.	123