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PROCEEDINGS

TO THE

OF THE INDIAN LEGISLATIVE COUN(ASSEMBLED FOR THE PURPOSE OF MAKING

LAWS AND REGULATION

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APPENDIX A.



Statement showing the action taken against Presses and Newspaper's under the Defence of India Act since its enactment.

					_	/				انتسالي ومتعرفتهم
Serial number.	Name of Press or Newspaper.	Nature of action takeu.	Reason for the action.	Date of order.	Place in which Press is kept and language and place of publication of Newspaper.	Name of keeper of press and publisher of paper.	Name of Editor.	Whether in ex- istence prior to 1910.	Whether in existence or defunct now.	Remaeks.
		Bombay.		· P:	RESS	4 •		. 2		
1	"The Bombay Chronicle."	Pre-censorship	These was reasonable ground for believing that it had been conducted, was being, and was about to be con- ducted in a manner preju- dicial to the public safety.	·	S Meadows Street, Bombay.	The Indian News- paper Company, Limited (through Mr. B. G. Horni- man, the then registered keeper).	•••	No .	No.	
	、	-		NE NE	EWSPAPERS.		· · · ·		·	
2	Ditto .	An order under rule 3 of the Defence of India Rules was served on Mr. Horumian, then Editor of that News- paper, prohibiting him from commenting further on the correspondence which appeared in the issue of the paper, dated the 12th July 1917, under the heading Alleged reign of terror at Dadar."	lished was considered to be prejudicial to public safety.	· · · · · · · · · · · · · · · · · · ·	. English, Bombay .	···· '	B. G. Hoiniman .		In existence.	
	Ditto .	Pre-censorship	There was reasonable ground for believing that it had been conducted, was being, and was about to be con- ducted in a manner preju- dicial to the public safety.	· · ·	. Ditto .	• • •	Ditto	No .	The terms of the order did not entail dis- continuan c é of the news- paper.	
	" The Message	As cider was served on Mr. A. B. Kolbatkar, prints or and publisher of the paper prohibiting him from publishing any further matter relating to ceitain correspondence which ap- peared in the issue of the paper of the 13th July 1917, under the head "From day to-day."	waa considered to be pre- judicial to the public safety		Ditto .	····	Achut Balwabt Kolhatkar.	No .	In existence.	

Statement showing the action taken against Presses and Newspapers under the Defence of India Act since its enactment-contd.

Serial numher.	Name of Press or Newspaper.	Nature of action taken.	Reason for the action.	Date of order.	Place in which Press is kept and language and place of publication of Newspaper.	Name of keeper of press and publisher of paper.	Name of Editor.\	Whether in ex- istence prior to • 1910,	Whether in existence or defunct now.	Bamabas.
1		North-West Frontier		1	NEWSPAPERS-c	ontd.	• • •]	,	
		Province.	• •	(. _.	-					
5	" Tarjaman " .	Prescribed under rule 8 (1) of the Defence of India Rules.	Their entry into the Punjab had been forbidden by the	· ·	Urdus Osloutta .	Saiyad Ali Qaumi .		•••	9 84	•
1			Punjab Government and eimilar action was there- fore taken by the North- West Frontier Province.	· · · ·			, i i		, .	,
v	"Rissalat" .	Ditto .	Ditto	Ditto .	Ditto	Ghulam Hussain .		111	·	
7,	"Iqdam" .	Dittø .	Ditto , 4	Ditto	Ditto	Nazim-ud-din Ah- mad.	••••		مر ۱۰۱	
1		Bengal.	1	l	1					
8 , , ,	" Musalman "	Directed to abstain from publishing any part of the said newspaper without first submitting the manu- script of the same to the Muhammadan Press Censor, Bengal, for censorship.	invarticles moindicial la	14th September 1918,	Buglish ; Caloutta ;	Maulvi Azizar Rabawav,	Maulti Mazibhur Rahaman.	'Yes	Summended pub- licatics up to the date of withdrawal of the order.	
i 19	" Muhammadi"	Dilto	Ditto ,	,Dikto .	Bengali ; Coloutta ,	Akram Khan (the	Maulvi Muhammad Akram Khan!	No	Ditto.	N
1			1		1	order was issued against him as Editor and Fub-			·	· · ·
,10 '	"Jamhur"	Ditto	Ditto , .	*14(h September 1918,	Urdu ; Caloutta .	lisher). Maulvi Masood Ahmad,	, † Kazi Abdul Gallar	No	Defunet. Continued to	
' i			1	†14th Soptember 1918,	•				publish until the Editor was expelled from Bengal. Then pus-	Ι
			·						pended pub- lication.	

	" Naqqash " .	Directed to abstain from publishing any part of the said newspaper witbout first submitting the manu- script of the same to the Mutammadan Press Censor, Bengal, for censorhip	The newspaper was publishing articles prejudicial to the public safety.	19th August 1918	Urdu; Caloutta .	Maulvi Syed Mu- hammad Habib- Shah.	Maulvi Syed Mn- hammad Habib Shah, (The order was issued aginst Maulvi Syec Mu- hammad Habib Shah as Editor	No . \	Detunct
12	" Rahbar "	Ditto .	Ditto .	*23rd August 1918	Ditto .	- Ditto .	only.) * Maulvi Syed Mu- hammad Habib Shah.	No . '	Continued publication after the
	-	`````	•	+13th September 1918.		,	(The order was issued against him as Editor only.)	• 7	older of ore- censor s h i p was served on Maulvi Syed Habib
							† Maulvi Maksood Ahmed (2 n d Editor.)	1	Shah The paper ceased pub- lication after 19th Septem-
•			-	•			(The 'order way issued against- him as Editor Only. The sub- sequent order was not served as the 2nd Editor was	•	ber 1919,
_ 13	" Millat " .	Ditto .	Ditto	17th August 1918	Ditto .	Maulvi Abdul Qua- sim Rafique.	no+ traceable.) Maulvi Abdul Qua- sim 'Rafique	No .	Ceased pub- lication in
		Рапјав.					(The order was issued against Maulvi Abdul Quasum Rafique as Editor only.)	-	the middle of Sept e m b e r 1913.
14 ~~;	"Zamin dar" (daily).	Ordered to abtain from pub- lishing any article, news, comments, etc., whatever relating to the war, other than news received through Reuter's Agency or the Secretary of State	in the movement of sym- pathy with Junkey and publishing persistently malevolent and alarmist	June'1915 .	Uıdu; Lahoıe .	Ghulam Qadir	 Ghulam Haidr Khan. M. Abdulla Imadı. M. Wajahat Hussain. 		Defunct.
15	Ditto	Served with an order pro- hibiting it from publishing any news, articles, com- ments or other items relat- ing to the war.	ment of the original orders	February 1216 .	Ditto .	Ditto .	• Düto	No .	Ditto.

Statement showing the action taken against Presses and Newspapers under the Defence of India Act since its enactment—contd.

	•		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	•	×	·		·	ب.
Serial number.	Name of Piess or Newspaper.	Nature of sci 10n taken.	Reasons for the action.	Date of order.	Place in which Press is kept and language and place of publication of Newspaper.	Name of keeper of press and publisher of paper.	Name of Editor.	Whether in existence prior to 1910.	Whether in existence or defunct now.	REMARKS
		* 1 (, , , , , , , , , , , , , , , , , ,	· · · · · · · · · · · · · · · · · · ·)	1			-	· · · · ·	Ŧ
1	1 *	• 7		1 ¹ 2 1	i i			ŀ	,	}
'	1 1	Punjab-contd		NEWSPAPE	RS-concld.			-		
16	"Zamindar" (daily)-contd.	Prohibited from publishing any article or other writing,	Owing to its persistently malevolent tone,	April 1916 .	Urdu; Lahore	Ghulam Qadir .	1. Ghulam 'Haidr Khan	No .	Defunct.	
	• • •	or any picture. ration or illustration relating to the	i i i i i i i i i i i i i i i i i i i	1 . A.			2. M. Abulla Imadi.			
		conduct of the war or con- taining or conveying any		101 N			3. M. Wajahat	,		
		criticism or attack upon the administration of the in-	•	4	1/1		Hussain.	,		
		ternal or external affairs of British India or any part	, , `1	J. A. Sta						
	[′] , 1	of the Butish Empire; or	· ,				• ⁷	•) j	4
,	,	concerning any political, religious or racial question;	1 1 m	· · · · · · · · · · · · · · · · · · ·		-		,	1	
		until the same had been passed by the Press Adviser to the Local 6 overnment.	1 - 1		1			1		
17	" Lamaat "	Ditto		5.0.1		· · ·			Dille	
17	DALLINES		Being only a 16-issue of the Zamindar under a new	Ditto .	Ditto	Ditto ,	Akhtar Ali, son of Zafar Ali, pro-	NO	Ditto	
1			Dame.		, , ,		prietor of the Zamindar.	1		
•				•			, , ,	· •		
18	"Nirbal Sewak"	printing or publishing any	For persistently misrepre-	July 1915	Ditto .	Shivanand	Shivanand	No .	Ditto.	L A
	· · ·	article, news, comments, etc, whatever relating to	N						•	
		the war other than news received through Reuter's								
	,	Agency or the Secretary of State.				-			, ,	
			,			, , ,	st ,		, ,	
19	" P a igham-i- Sulah."	Ditto . · .	Ditto	August 1915 . Orders withdrawn	Ditto	Khaifa Rajb-ud-	Dost Muhammad .	No .	In existennce.	
20	"Akbhar-i-Am"	Ditto	Ditto	subsequently. October 1915			Pandit Bal Kishen .	Yes	Ditto.	
	(weekly and daily).	· · · ·		Orders withdrawn subsequently.				, , ,		
	1 -	ł	l	cupequentry.	1	-		I	i i	

"Sitara-i- Subah,"	Manlvi Zafar Ali Khan, the editor and proprietor was	Owing to his objectionable writings in the past.	August 1917 .	Ditto	Nur-ul-Haq .	1. Zafar Ali Khan	No .	Ditto.	
(daily).	required to publish this paper after pre-censorship and to abstain from all com-		· · · ·		1	2. M. Abdulla Imadi.	1	1	
	and to abstain from all com- ments on current political topics.					8. M. Wajahat Hussain.	1	J •	
"Waqt".	Orders of complete pre-cen- sorship.	for its violent political writings.	Slst March 1919 .	Urdu; Amirtsar	Durga Dass', '.	Pandit)Dina Nath.	No .	Defunct.	
() 	, I	,		, ·	• , · · ·	· · · · · · · · · · · · · · · · · · ·		· · ·	
"Leader" ,	• Ditto .	For contravening the order forbidding any Punjab	11th April 1919	Urdu; Lahore .	Amar Nath Shad .	Sham Lal	No .	In existence.	•
	•	forbidding any Punjab newspaper from publishing accounts or criticisms of the April disturbances except	•	· · · · ·		,	,	, <i>1</i> . (
۱	•	after censorship. Is no longer under pre-censor ship.		· · ·			1	· · · · · ,	
"Partap".	Ditto	For objectionable writings on the Delhi riots and the then existing situation,	12th April 1919 .	Ditto	Karm Singh .	Radha Kishan .	Na .	Defunct.	1
"New Herald"	Ditto .	For its violent political writings.	16th April 1919	English ; Labore .	Chands Singh .	Sardul Singh	No .	Ditto.	-
"Aftab".	Ditto	For objectionable writings on the Punjab affairs and	18th April 1919 .	Urdu; Labore .	Muhammad Alam Khan.	Wajahat Hussain ,	No .	In existence.	
,		the Bowlatt legislation. Is no longer under censorship	· · · ·				,		
"Arya Gazette"	" - Ditto . /.	For the publication of objec- tionable political articles and an offensive article on		Ditto .	Amin Chand .	Khushal Chand .	Х ев .	Ditto.	- \
-	· · · · · · · · · · · · · · · · · · ·	"Unmarried Mothers" in England.		•		;			
" Siyasat " .	Litto	For its objectionable writing on Turkey and the paper's generally bad tone.		Ditto .	Inayat Ullah Khan, who was externed from Bengal in		No .	- Ditto.	
•		ls still under pre-consorship.		,	connection with the Hindu- Muhammadan riots of 1918.	1			

Statement showing the action taken against Presses and Newspapers under the Defence of India Act since its enactment-contd.

Serial numter.	Name of Press or Newspaper.	Nature of action taken.	Reasons for the action.	Date of order.	Place in which Press is kept and language and place of publication of Newspaper.	Name of keeper of press and publisher of paper	Name of Editor.	Whether in existence prior to 1910.	Whether in existence or defunct now.	REMARKS.
•		· · · · · · · · · · · · · · · · · · ·	(b) EX	TRA-PROVINCIAI	L NEWSPAPERS.	· · · · ·		,		
29 30 31	" Iqdam " . " Risalat " . " Tarjuman " .	Entry into the Punjab prohibited.	alarming runours and ac- counts culled from enemy	7th February 191 Ditto	B Urdu ; Calcutta . Ditto . Ditto .	Nazim - ud-Din Ahmed, Abdul Quasim Rafic Saiyid Ali Qaumi.	Sajjat Hussain	No No	Defunot Ditto Ditto . ,	N
20		Ditto	Owing to its attempts to stir	, ` '	B Ditto '. '.		As in column 7	No	Ditto	
32	"Sadaqat" (Re-issue of No. 3).	Ditto	up a feligions, semi-fanati-, cal excitement against Government which were calculated to inflame the Muhammadans and adverse- ly affect reoruiting.			Khan.				1
33	" Nagqash " .	Ditto	Owing to its pessimistic and disloval writings on the military situation, which had an increasingly bad effect on the Punjab Mu- hammadans, especially in regard to recruiting.		Ditto	Saivid Muhammad Hibib alias Habibullah! Shah	Ditto	No	Ditto	
34	k (" Kabbar "	, Ditto . - /	A 1e-ibsue of No. 33	6th September 1918, The order was nevel served, the newspaper having stopped publica- tion owing to the editor's extern- ment from Benga	3 5 7 9	Ditto	Ditto .	No .	Ditto .	· · · · · · · · · · · · · · · · · · ·

		1	1	COOLL T.1- 7010	English; Madras .	Banan Baddi	Mrs. Besant	. IsNo	. In existence.	1
35	"New India") .		(30th July 1918 .	Loguen; Madras .	wanga neuar	Tarie moodin	- Brite	• In cameduod.	1
36	"Commonweal"	Ditto	For writing discouraging contributions to the War Loan and the generally bad tone of the paper.	6th August 1918. Ordels no longer in force	Ditto	Ditto	As in column 7	No	Ditto.	
37	"Congress"	Excluded from the Punjab	For its objectionable writ- ings on Punjab affairs.	22nd April 1919 and 20th October 1919. The paper having	Urdu; Delbi .	Kishen Pershad .	Arif Hussain	. No	. Ditto.	'
	ì		1	been placed under pre-censorship by the Delhi Admin- istration the						
	,	•		original order was put into abey- ance, but the paper ccased pub-			-			•,
	•			heation tempor- arily. A second order was issued on the re-appear-						
				ance of the "Congress" with a new publisher and freed from pre- censorship.			· ·			. ,
38	"Watan Par- sat."		Was intended to replace No. 37.	25th November 1919. Never issued.	Disto .	Kaure Ram		No .	•	
39	"Vijaya".	Ditțo .	For its objectionable writ- ings on the Punjab affairs.	3rd April 1919	Hindi; Delhi .	Pandit Bal Bbad- dar.		No .	In existence,	
4 0	"Qaum".	Ditto .	Ditto .	30th April 1919 . Order in abeyance.	Urda; Delhi .	Muliammad Abbas Hussain Qari.	Abbas Hussain .	No .	Defunct.	
41 '	"Ingilab" .	Ditto .	Ditto	21st April 1919 Order in absyance.	Ditto	Hafiz Ibrahim Hussain.	A1af Huesain .	No .	Ditto.	
42	"Medina"	Ditto .	Ditto	23rd April 1919 . Order in force.	Urdu; Bijnour .	Muhammad Majid Hasan	Mazhar-ud-din .	No .	In existence.	
4 3	"Yasrab".	Ditto .	Ditto Re-issue of No. 42.	8th 'September 1919. Order in force.	Ditto	Ditto	Ditto , .	No .	Defunct.	
44	"Al-Khalil".	Ditto .	For its objectionable writ- ings on the Punjab affairs.	23rd April 1919 Order in force.	Ditto	Khalil-ul-Rahman .	Khalil-ul-Rahman.	No .	In existence.	

1	1	1	· · · · · · · · · · · · · · · · · · ·	·			•	1	<u> </u>	
Zerial number.	Name of Press or Newspaper.	Nature of actions taken.	Reasons for the action.	Date of order.	Place in which Press is kept and language and place of publication of Newspaper,	Name of keeper of press and publisher of paper.	Name of Editor.	Whether in existence prior to 1910.	Whether in existence or defunct now.	Remarks.
	((b) EXTRA PRO	DVINCIAL NEWSP	APERS-concld.	,		,	
45		Excluded from the Punjab ,	For its objectionable writ- ings on the Punjab affairs.	Orders still in force. A. H.	English ; Allahabad	Sham Lal Nehru .	C. S. Ranga Iyer .		In existence.	,
	•			Wheeler and Company were served with an order in May		•		• · ·) (, -	·
			•	1919 directing them to abstain from sending or causing or per-	, , , , , , , , , , , , , , , , , , ,		, 8			1 -
,	, ,		· ,	mitting to be sent, e i t h e r directly or in- directly for cir-		t 'n i			•	-
				culation in the Punjab any copies of the "In- dependent" and		, 1		, ,	1	
	, . ,	j.		from exposing for sale or caus- ing or permit- ting to be	i i			-		
46	"Hamdam"	Ditto	Ditto	exposed for sale in the Punjab any such copies. 7th May 1919	Urdu ; Lucknow .	Rashid-ud-din	Saiyid Bisharat Ali	No .	Ditto,	
•	1	- /	1 × .1	Orders in force.		4			•	•
47	" Akhuwat ",) Ditto	• Ditto	. 8th May 1919 Orders still in force. The news-		Muhammad Fakhar- ud-din.	Not known .	No .	' Ditto.	
	, , ,	· · ·		paper ceased to exist on the im- prisonment of the editor and pro-	·	' \			1	
48	"Swedcsh"	Ditto	, Ditto	 prietor in a libel case 13th May 1919 Orders in force. 		Dashrath Parshad.	Ditto .	No	Ditto.	
49	" Amrita' Baza Patrika."	Ditto	Ditto	9th May 1919 Olders in force.	English ; Calcutta	T. K. Biswas	Moti Lal Ghosh .	Yes .	Ditto.	

Statement showing the action taken against Presses and Newspapers under the Defence of India Act since its enactment-concld.

1		Delhi.					•	1	
50 -	"Hamdard".	Pre-censorship ordered .	Publishing matter preju- dicial to the public safety.	19th June 1915 .	Urdu;Delhi /•	9. Wazir Ali .	Basharat Ali Jalib	No [°] .	Stopped.
51	" Naqqash "	Excluded from Delhi .	Ditto .	28th June 1918 .	Urdu ; Calcutta .	S. Muhammad Habib.	•••,•• ,	No'.	Ditto.
52	"Congress".	Pre-consurship ordered .	Ditto .	22nd April 1919 .	Urdù ; Delhi .	Kure Ram .	Arif Hussain .	No .	Continued.
53	" Vijaya " .	Ditto .	Ditto .	Ditto	Hindi; Delhi .	Bal Bhadur .	Indra .	No .	Stopped for a time and re-
1		, ,		Order withdrawn 21st November 1919.	-			· ·	continued
54 '	"Quam" -	Ditto	Ditto .	28th April 1919	Urdu; Delhi .	······ -	Mohammed Abbas Hussain Qazi.	No .	Stopped.
. 55	"Inqilab".	Dirto .	Ditto .	Ditto	Ditto	Hafiz Ibrahim Hassan.	'Arif Hussain	No	Ditto
56	"Akhwat"	Excluded from Delhi	Ditto .	Ditto	Uidu; Lucknow .	Muhammad Fakhr- ud-din	,	No.	Not known.
57	"Hindi Sama- char."	Pre-censorship ordered	Ditto ,	12th May 1919 .	Hindi; Delhi .	Mathu Mal	Shiv Narair Dowedi	No .	Stopped.

NOTE 1.—All newspapers in the Punjab were ordered not to publish any account of the proceedings of the meeting held at Lahore on the 28th June 1.17 to protest against the Madras internments. The order was subsequently cancelled. NOTE 2.—Barkat Ali, editor of the (defunct) "Observer," was ordered in June 1918 to submit for pre-censorship all and every matter before the same appeared in any issue of the "Observer" or any other newspaper under his editorship or control. NOTE 3.—David Shahbas of the "Punjab" was ordered in June 1918 to abstain from journalism during the course of the war. He gave the required undertaking and it was found unnecessary formally to serve the order. NOTE 4.—All newspapers in the Punjab were ordered to submit all accounts of, or reference to, the April disorders for pre-censorship. This order was in force from 11th April 1919 to 24th May 1919.

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APPENDIX B.

[Referred to in Answer to Question No. 1.]

Memorandum relating to service in the Indian Post Office.

1. Methods of Recruitment.-For the appointments of Superintendents of post offices the principal method of recruitment at present consists in selecting men from candidates who are not in the Department to be probationers and appointing them as Superintendents, after they have gone through a period of training and passed a qualifying examination. This has, on the whole, proved to be a satisfactory arrangement, specially as regards the recruitment of Indian Superintendents, and should, in my opinion, be continued. It is not desirable, I consider, to lay down any hard-and-fast conditions as to what qualifications, educational or otherwise, the selected candidates should possess. Postmasters-General in submitting their nominations to the Director-General have to state fully the grounds on which their recommendations are based and that is all that is necessary. Another method of recruitment, which is occasionally resorted to, is to give men direct appointments as Superintendents without making them pass through the probationary stage. This method of recruitment should in my opinion be abolished, and all candidates selected from outside the Department should be taken on as probationers. Occasionally, also, specially deserving subordinates already employed in the Department are selected for promotion to the rank of Superintendent. It is, of course, desirable that this should continue.

2. In the case of gazetted head postmasters the present position is not a satisfactory one, and many men are holding these appointments who are not worth the pay they are getting. These appointments are ordinarily filled up by the promotion of men who entered the Department as subor-dinates at the bottom of the ladder; and, although a certain amount of selection is exercised in promoting men to the rank of gazetted head postmaster, the field for selection is not a promising one. It is, in my opinion, very necessary to adopt a separate system of recruitment for postmasters' appoint-ments in the grades above Rs. 200-300. The candidates who enter the Post Office as subordinates on Rs. 15 or Rs. 20 are expected to be men who have passed either the University Matriculation Examination or the School Final Examination. As a matter of fact, the Post Office is obliged, all over the country, to employ a very large number of men who have no such educational qualifications, for the want of suitable candidates. For men of this kind to quanneations, for the want of suitable candidates. For men of this kind to rise, or to have the prospect of rising, to a pay of Rs. 200-300 represents an ample career, and this grade of pay should, I consider, be ordinarily the limit of their prospects. For the higher grades of pay (Rs. 300-400 or upwards) I think we should select men with higher educational or other special qualifications and admit them to the Department on a pay of Rs. 60 a month on their prosping a gradificitient departmental examination. The condidates The candidates on their passing a qualifying departmental examination. should be required to learn postal work and qualify for the examination at their own expense. Then they should rise in the ordinary course from grade to grade; but there should also be a special gradation list for the whole of India for these men, on which they should be ranked according to their date of entry in the service, and from this list appointments to the postmasters' grade of Rs. 300-400 and upwards should be made; but before getting promotion to the gazetted grade they should be required to pass a second qualifying departmental examination, which should be a thoroughly searching one. Any specially deserving men who entered the Department as a subordinate in the ordinary course should, of course, also be eligible to have his name placed on this The Presidency Postmasters' appointments should special gradation list. ordinarily be filled up from the men of this class who should ordinarily not rise any higher. Officers of the class of gazetted head postmaster (including Presidency Postmaster) should be regarded as inferior in status to officers of

the class of Superintendent and should not ordinarily be eligible for prontion to the rank of Deputy Postmaster-General.

3. System of Training and Probation.—A probationary Superintende should undergo training for at least a year and pass a qualifying departmental examination before he is appointed to be a Superintendent. The number of appointments should be so arranged that a probationary Superintendent may ordinarily expect to get an appointment as a Superintendent within two years The method in which the training should be carried out should be prescribed by the Director-General. At present it is left to each Postmaster-General to prescribe his own method. There should, I think, be a uniform plan for the whole of India. A Superintendent should also be required to pass by the higher standard in at least one vernacular language, to be selected by the Director-General, within the usual limit of time fixed for other services. Probationary Superintendents at present are not sufficiently well paid. In the Bombay Circle there are two such appointments on a pay of Rs. 100 each. If the probationary Superintendent is a non-Indian he cannot possibly live in a manner befitting the position for which he has been recruited on such pay, and even for an Indian the pay is not suitable. In my opinion a probationary Superintendent should be paid Rs. 200 a month, and rank as a first-class officer when travelling in the same way as a Superintendent.

4. Conditions of Service.—(a) In the case of a Postmaster-General, the conditions of service are quite satisfactory.

(b) In the case of a Superintendent of Post Offices the conditions of service are also of a satisfactory character, but in two respects they call for improvement. At the headquarters of every division (except in large towns where plenty of suitable accommodation can be hired) Government should build a residence and office for the Superintendent and charge him rent at the usual percentage on his pay. The Superintendent of Post Offices belongs to an Imperial Department, and the Local Government makes no provision for him as it does for its own district officers. In many divisions a Superintendent finds it impossible to obtain suitable living accommodation. One other respect in which the conditions of a Superintendent's service need improvement is in the matter of travelling allowance. A Superintendent should, in my opinion, -receive a daily allowance plus the cost of transportation when travelling within the limits of his division. At present a Superintendent of Post Offices receives a daily allowance of Rs. 4 a day, which he can exchange for railway fares or road mileage at eight annas a mile provided he travels more than 20 miles. If the post office to which he is going by road happens to be 21 miles from his starting place he can draw Rs. 10-8-0. If it is only 20 miles away he gets only Rs. 4. -This is anomalous enough, but a still more absurd thing is that he gets more for halting at a place than for moving on to another place. For example, if a Superintendent halts for 24 hours at a place he gets Rs. 4. The next day if he moves on to another place, a short distance away by railway or road, he gets Rs. 4 less the railway fare or the cost of moving by road, so that the present rules offer a constant inducement to Superintendents to make unnecessary halts and unnecessarily long journeys. I think the most suitable arrangement would be to give a Superintendent of Post Offices a fixed monthly travelling allowance. a fixed monthly travelling allowance. A Superintendent should also be provided with tents and get tentage when necessary.

(c) As regards gazetted head postmasters they are very well off with the pay and free quarters they get, and no change is, in my opinion, required in the conditions of their service, except that they should be given a suitable fixed conveyance allowance for going about to inspect their town sub-offices.

5. Conditions of Salary.—(a) I do not consider that any increase is called for in the pay of gazetted head postmasters. On the contrary, I consider the pay of the Presidency Postmasters, Bombay and Calcutta, is too high Rs. 1,000 should be ample for them with the free quarters which they enjoy Also the designation Presidency Postmaster is now a misnomer. Postmaster pure and simple, should be a good enough title. I have been Postmaster General of all three Presidency circles and have had long experience of Presidency Postmasters; they have the Postmaster-General immediately at hand to refer to in all their difficulties; and the view that has hitherto been held in the Department regarding the duties and responsibilities of these officers has, 1 consider, been an exaggerated one. Presidency Postmasters should have no Superintendents of Post Offices under them. The present Superintendents should be replaced by Inspectors on Rs. 200.

(b) For Superintendents of Post Offices the scale of pay should, I consider, be exactly the same as the scale sanctioned for the officers of the provincial service of the Telegraph Department. The duties and responsibilities of a Superintendent of Post Offices are, in my opinion, of a more difficult and onerous character than those of an officer in charge of a Telegraph Division, and for the charge of a Post Office Superintendent's division a man of a higher order of intelligence and character is in my opinion required than for the charge of a Telegraph division. The Superintendent of Post Offices should at the very least be paid as well as a Superintendent of Telegraphs, provincial service.

(c) The scale of pay for Deputy Postmasters-General (including Inspectors-General) should, I think, be Rs. 1,000-100-1,500.

(d) The scale of pay for Postmaster-General should, I think, be Rs. 1,750-100-2,250 with two appointments on Rs. 2,500.

6. Conditions of Leave.—(a) In the case of the Indian Services, long leave should be given at shorter intervals, and I would suggest after every five years, but not for more than six months at a time if taken in India, except on medical certificates. No one whose domicile is in India can want to take leave in India for more than six months unless he is ill.

(b) In the case of the European Services, I have no change to suggest except that the maximum furlough allowance when paid at the Home Treasury should be £1,000 a year for all classes of officers.

7. Conditions of Pension.—I have no change to suggest except that an officer holding one of the appointments mentioned under Article 475 of the Civil Service Regulations should be entitled to an additional pension of Rs. 2,000 a year, if he has rendered in it effective and efficient service of not less than ten years.

8. Limitation in the employment of non-Europeans.—There is no such limitation at present in the case of the Post Office and none is required.

9. Relations of the service with the Indian Civil Service.—As the Post Office and Telegraph Departments have been amalgamated the Director-General of the two Departments should always, in my opinion, now be a member of the Indian Civil Service, but not necessarily an officer who has been a Postmaster-General. No officer of either the Post Office or Telegraph Department should be placed at the head of both Departments. The appointments of Postmasters-General should be primarily given to selected officers of the Post Office Department. If no departmental officer of sufficient standing is considered fit, when a vacancy occurs, to be a Postmaster-General, then, and then alone, the appointment should be given to a member of the Indian Civil Service, but on no account to a member of any other service.

10. I have no remarks to make on any other points.

E. A. DORAN,

Postmaster-General, Bombay.

BOMBAY:

Dated 22nd September, 1913.

APPENDIX C. [Referred to in Answer to Question No. 8.]

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	7	STATE PE REGULA	lisonbes Tions	DRFENCE OF	India Act	INGE BSS IN ORDIN	BESS INTO INDIA ORDINANCE. PESS INTO INDIA ORDINANCE. PERSONS CONVICTED OF OFFENCES UNDER SECTION OF I. P. C. (EXCLUDING DISTUBBANCES OF MARCH-APRIL 1919).		TUBBANOBS	. REMARKO.		
		ltoleased.	Detained.	Released,	' Detained.	Released.	Detained.	Released,	Dotained.	Released	Detained.	
Madras	• .	í		2	• •	1,	*** '		• • •	4 1		1
Bengal .	• ,•	27	87 (a)	208		. 1	<u>\</u>	3	· 3	•	· .	(a) Their cases are under consideration.
Bombay .	• • •	•••	••	2	1	7		5	2	72	51(8)	(b) Sentences reduced in 17 cases from 7 to 3 years and 2 from
United Provinces	• •	ľ	•••	. 19	, •••	1 /	· ·	13	2	•		3 years and 2 from 10 to 5 years.
Punjab	• , •	•••	· · ·	28 "	· · · · · ·	122 -		51	46 '	£37	/. 90	
Barma .	• • •		`	83) f			• 41	•*• '		🕴	
Bihar and Orissa	'. • •	1	. 1	12			•	• /		· · · · ·		
Central Provinces	• •	2	·			1	· •••	· · · · ·	' •/		· · · · ·	
Assøm (• •				,			•		, , , , , , , , , , , , , , , , , , ,		
North-West Fiontie vince.	r. Pro-	·	. 1	· · · · ·		•••	•••	·	, . .			
Delhi	• •			1				••	· · · ·	p	2(c)	(c) Sentences sub- stantially reduced.
Coorg		1 1 164 -	•		****) ••				·
Tor	AL .	82	39	805	1	132	· · · · · · · · · · · · · · · · · · ·	113	53	718	143	

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APPENDIX D.

[Referred to in Answer to Question No. 13.]

Statement laid on the table in reply to the Hon'ble MR. V. J. PATEL's questio re Resolutions of the Imperial War Conference, 1917.

I. As a result of the resolution of the Imperial War Conference on th Naval Defence of the Empire Lord Jellicoe was invited to visit India in th course of his tour of the British Empire to advise generally on questions c Naval Defence. He has submitted a report which is still under consideration and it would not be in the public interest to disclose its contents at the present time.

II. The Government of India 'expressed their willingness to co-operat and give every assistance to Trade Commissioners appointed in India. Hi Majesty's Government have appointed a Trade Commissioner in Calcutta and Bombay. The Government of Ind ia are utilising the services of His Majest' Trade Commissioners in other parts of the Empire.

111 and V. So far the Government of India have not taken any action in regard to two points referred to; and no action is apparently possible excep at the instance of His Majesty's Government.

IV. The Imperial War Graves Commission, constituted by Royal Charte is undertaking the care of graves of British and Indian soldiers in all theatre of war. Full reports of the action taken and work completed will be publish ed when received by the Government of India.

VI. (i) The Government of India have expressed their approbation of the Resolution regarding the establishment of an Imperial Mineral Resource Bureau. The Bureau has been inaugurated, and India is represented on the Governing Body by Mr. R. D. Oldham, F.R.S., formerly of the Geologica Survey of India. This gentleman was selected by the Government of India as one having first-hand knowledge of the mineral resources of India.

(ii) One side of the Bureau's activities will deal with the supply of information to other Governments, to individuals, firms or companies on all subjects connected with the production of minerals for industry. The Government of India have therefore recommended the deputation, for a period of two years at a time, of a senior member of the Geological Survey Service to act as an Intelligence Officer with the Bureau on behalf of India.

(*iii*) The Governors of the Bureau have welcomed the proposal, and an Assistant Superintendent of the Geological Survey of India has been placed on deputation for the purpose.

VII. The Hon'ble Member is referred to the Resolution in the Department of Commerce and Industry, No. 1783-D., dated the 27th February, 1920, appointing a Committee to examine the trade statistics and to consider and report to the Governor General in Council whether or not it is advisable to apply to the Indian Customs Tariff a system of preference in favour of goods of Empire origin, and as to the best method of considering the future fiscal policy of India.

VIII. The principle of reciprocity of treatment between India and the Dominions, which was accepted by the Imperial War Conference, 1917, was brought up again before the Imperial War Conference in 1918. The attention of the Hon'ble Member is drawn to the Resolutions in the Department of Commerce and Industry, No. 2754, dated the 9th May, 1919, and No. 8506, dated the 15th October, 1919, publishing papers on the subject.

APPENDIX E.

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[Referred to in Answer to Question No 39.]

Statement. -

Officer on Special Duty,

Dr. Rushbrook Williams, Fellow of All Souls' College, Oxford, and till lately Professor of History in the Allahabad University. Pay Rs. 2,000 per mensem.

Assistant Officer on Special Duty.

Mr. Bajpai, B.C.L., Oxford, Barrister-at-Law. Pay Rs. 800 per month.

Office Establishment.

Estimated monthly cost, Rs. 1,850.

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