

PARLIAMENT OF INDIA
RAJYA SABHA

THE COST AND WORKS
ACCOUNTANTS BILL, 1958

(Report of the Joint Committee)

Presented on the 9th February, 1959



RAJYA SABHA SECRETARIAT
NEW DELHI
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THE COST AND WORKS ACCOUNTANTS BILL, 1958

Composition of the Joint Committee

Members

RAJYA SABHA

1. Shri Santosh Kumar Basu—*Chairman*.
2. Shri T. S. Pattabiraman
3. Shri Babubhai M. Chinai
4. Shri P. T. Leuva
5. Shri Trilochan Dutta
6. Sardar Raghbir Singh Panj hazari
7. Shri V. K. Dhage
8. Shri J. V. K. Vallabharao
9. Shri Rohit M. Dave
10. Shri M. P. Bhargava.

LOK SABHA

11. Shri Nibaran Chandra Laskar
12. Shri Etikala Madhusudan Rao
13. Shri Bholi Sardar
14. Shrimati Jeyaben Vajubhai Shah
15. Shri Radhelal Vyas
16. Shri C. R. Narasimhan
17. Shri S. A. Agadi
18. Shri Satis Chandra Samanta
19. Lala Achint Ram
20. Shri Rudheshyam Ramkumar Morarka
21. Swami Ramanand Shastri
22. Shri Padam Dev
23. Shri Sunder Lal
24. Shri Prabhat Kar
25. Shri Rajendra Singh
26. Shri Jaipal Singh

27. Shri Karsandes Parmar
28. Pandit Braj Narayan "Brajesh"
29. Shri Satish Chandra, and
30. Shri Lal Bahadur Shastri.

Draftsman

Shri V. N. Bhatia, Deputy Draftsman, Ministry of Law.

Secretariat

Shri S. S. Bhalerao, Deputy Secretary.

REPORT OF THE JOINT COMMITTEE

I, the Chairman of the Joint Committee to which the Bill* to make provision for the regulation of the profession of cost and works accountants was referred having been authorised to submit the Report on their behalf, present this their Report, with the Bill as amended by the Committee annexed thereto.

2. The Bill was introduced in the Rajya Sabha on the 24th September, 1958. The motion for reference of the Bill to a Joint Committee of the Houses (*vide* Appendix I) was moved on the 9th December, 1958 by Shri M. P. Bhargava and was adopted by the House on the 10th December, 1958.

3. The Lok Sabha discussed the said motion on the 20th December, 1958 and concurred in it on the same day (*vide* Appendix II).

4. The message from the Lok Sabha was read out to the Rajya Sabha on the 22nd December, 1958.

5. The Committee held six sittings in all.

6. The first sitting of the Committee was held on the 24th December, 1958. The Committee at this sitting decided to request all recognized Institutes and Organizations of Cost Accountants and Chartered Accountants as well as representatives of trade and industry to submit their memoranda, if any, incorporating their views on the provisions of the Bill.

7. Thirteen Memoranda/Representations on the Bill were received by the Committee from different associations and individuals as mentioned in Appendix III.

8. At the second, third and fourth sittings of the Committee, held on the 22nd, the 23rd and the 24th January, 1959 the Committee heard the evidence tendered by the five organisations and two individuals specified in Appendix IV.

The Committee have decided to lay the whole of the evidence tendered before them on the Tables of the Houses.

*Published in Part II, Section 2, of the *Gazette of India Extraordinary*, dated the 24th September, 1958.

9. The Committee considered the Bill, clause by clause, at their sitting held on the 27th January, 1959.

10. The Committee considered and adopted the Draft Report on the 7th February, 1959.

11. The principal changes proposed by the Committee in the Bill and the reasons therefor are set out in the following paragraphs:—

Enacting Formula and Clause 1.—The amendments made are formal.

Clause 2.—The definition of the expression “cost accountant” has been amended. As it stands, the designation of “cost accountant” is available only to persons who are members of the Institute of Cost and Works Accountants, in practice. The Committee thought it desirable that this designation should be available to all cost accountants, whether in practice or not. Hence on the analogy of clause 3(i) of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha, sub-clause (1) (b) has been amended.

As a consequence of this change, a differentiation has been made throughout the Bill and the Schedules, wherever necessary, between a ‘cost accountant in practice’ and a ‘cost accountant simpliciter’.

The Committee feel that costing or pricing of goods and of services should go together; hence necessary change has been made in sub-clause 2 (ii).

The Committee also feel that a whole-time salaried employee, who is also a member of the Institute, would not be responsible under the code in the same manner as a practising cost accountant, and moreover, as the training of articled clerks is not visualised under the scheme of this Bill, the Committee have substituted the Explanation occurring after sub-clause (2) to make it clear that a member of the Institute who is a whole-time salaried employee of any person should not be deemed to be in practice within the meaning of this sub-clause.

Clause 4.—The Committee note that no student member is an associate of the existing Institute. Necessary changes have, therefore, been made in sub-clause 1(i).

Clause 5.—The Committee feel that for the purpose of sub-clause (4), a person should be deemed to have practised in India for any period for which he holds a certificate of practice under clause 6 notwithstanding that he did not actually practise during that period. An Explanation to that effect has been added after sub-clause (4).

In the opinion of the Committee, in computing the continuous period during which a person has been an associate of the Institute, any continuous period during which the person has been an associate of the dissolved company immediately before he became an associate of the Institute, should be included. Another Explanation to that effect has been added after sub-clause (4).

Clause 6.—The amendment made in sub-clause (1) is a drafting amendment.

In view of the amendment made in clause 19(4), sub-clause (2) has been amended by deleting certain words therefrom as they were considered superfluous.

Clause 7.—The amendment made in this clause is on the lines of Clause 6 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 9.—Sub-clause 2(a) has been amended so as to provide for the election of twelve persons instead of eight by the members of the Institute, to the Council.

Clause 10.—The amendment made in sub-clause (2) and the addition of a new sub-clause (3) are on the lines of clause 9 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 11.—The Committee are of the opinion that specific provision should be made to the effect that if the members of the Institute fail to elect any member to the Council under sub-clause (2) (a) of clause 9 of the Bill, from any of the regional constituencies that may be specified under that clause, the Government should nominate a duly qualified person from that constituency only, to fill the vacancy.

The clause has, therefore, been re-drafted accordingly.

Clause 12.—The Committee feel that the President and the Vice-President should hold office for one year only from the date of their election to that office, but this period should not extend beyond their terms of office as members of the council. The Committee also feel that the President should continue to hold office at the time of the expiration of the duration of the Council, until a new Council is constituted. Necessary changes have, therefore, been made in, and a new proviso has been added after sub-clause (3).

Clause 13.—The Committee have amended the proviso to sub-clause (3) on the lines of clause 11 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 15.—The Committee observe that the scheme of the Bill does not contemplate any provision regarding engagement and training of articled clerks, as practical training of the accountants would be in factories and such other places. Hence para (c) of sub-clause (2) has been deleted.

Clause 17.—The Committee feel that a provision should be made for the constitution of a Training and Educational Facilities Committee which should have a certain amount of flexibility in its composition. Hence sub-clause (2) has been amended to that effect.

Amendments made in sub-clauses (1), (5), (6) and (8) are either consequential or drafting amendments.

Clause 19.—The Committee are of the opinion that a copy of the list of Members of the Institute published by the Council each year should be sent to the Members of the Institute only if a request to that effect is received from them. Necessary changes have, therefore, been made in sub-clause (3). The Committee also feel that different amounts of annual membership fee should be prescribed for enrolling as an associate or a fellow of the Institute. Provision to that effect has been made in sub-clause (4). These amendments are on the lines of clause 17 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 21.—The Committee are of the opinion that the Central Government should not have any power in matters relating to enquiries regarding the misconduct of Members of the Institute, and that these powers should vest in a High Court. Hence necessary amendments have been made in the clause on the lines of section 21 intended to be inserted in the Chartered Accountants Act, 1949, by clause 19 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 22.—The amendment made is a drafting amendment.

Clause 23.—The amendments made are on the lines of clause 20 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha, read with section 23 of the Chartered Accountants Act, 1949.

Clause 25.—The Committee have added a new sub-clause (2), providing for penalties for contravention of the provision of sub-clause (1).

Clause 26.—The Committee think it desirable to provide for penalties for contravention of the provisions of the clause. Hence a new sub-clause (2) has been added.

Clause 28.—As clause 26 does not apply to firms, necessary drafting change has been effected in the Explanation to this clause.

Clause 33.—In view of the decision taken in amending clause 21, the Committee have consequentially substituted the existing clause by a provision similar to that of section 22 intended to be inserted in the Chartered Accountants Act, 1949 by clause 19 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Clause 39.—Para (k) of sub-clause (2) has been deleted for the same reasons as are recorded for deletion of para (c) in clause 15(2) above.

Amendments made in para (v) as re-numbered of sub-clause (2) are of drafting nature.

The First Schedule—

Parts I, II and III of the Schedule have been amended on the lines of Parts I, II and III intended to be inserted in the Chartered Accountants Act, 1949 by clause 26 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Item 2 of Part I of the Schedule has been amended on the lines of item 2 of Part I of the First Schedule intended to be inserted in the Chartered Accountants Act, 1949, by Clause 26 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

Original Item 9 of Part I.—The Committee note that at present there is no statutory compulsion regarding appointment of cost accountants as has been laid down in the case of Chartered Accountants, by sections 224 to 226 of the Companies Act, 1956. The Committee, therefore, feel that provision of such an item is superfluous and hence item 9 has been deleted.

The Second Schedule—

The Committee have amended the Schedule and added a new Part II to it on the lines of the Second Schedule intended to be inserted in the Chartered Accountants Act, 1949 by clause 26 of the Chartered Accountants (Amendment) Bill, 1958, as passed by the Rajya Sabha.

12. The Joint Committee recommend that the Bill as amended be passed.

NEW DELHI;
February 7, 1959.

SANTOSH KUMAR BASU,
Chairman of the Joint Committee.

MINUTES OF DISSENT

I

We are sorry that we have not been able to agree with our colleagues in the Committee to many of the amendments made in the Bill. We think that the Government, having agreed to recognise Cost Accountants as a separate profession should ensure that the management of the autonomous Institute of Cost and Works Accountants should be in the hands of qualified Cost Accountants. In the Bill, no statutory provision has been made to ensure that none, other than the qualified Cost Accountants, should be eligible for membership of the Council. Our apprehension is that in the absence of such a statutory provision there is likelihood of this specialised Institute for Cost Accountants being controlled by persons who are not qualified as such.

2. We also feel that in order to encourage students to join Cost Accountant's profession and study under the Indian Institute, some safeguards should be ensured. The Institute, as we understand, has debarred foreign qualified Cost Accountants to become associates or fellows of the present Institute, unless they again undergo study here. We feel that this position should not be changed. We would have liked that provision should have been made in the Bill giving right to this Institute to issue licences for such foreign qualified Cost Accountants to practice in India, without making them associates or fellows automatically.

3. We feel that in the Council of an autonomous body like the present one, less interference should be there by the Government. Being a body to develop Cost Accountant's profession and impart proper specialised knowledge of Cost Accountancy only one nominee from the Government would have been sufficient, because we feel that the management of this body should be left in the hands of persons who are specially qualified in this profession. The present proportion of the nominated and elected members in the Council is different from what existed in the Chartered Accountants' Act. We do not agree with the present proportion. We feel that it is imperative that the President and the Vice-President of the Council should not be any one else than those who have acquired specialised knowledge in Cost Accountancy. The Head of the Council of an institution of specialised profession cannot be a person who is not qualified.

We want the statutory provision for the same. We feel some statutory provisions to call extraordinary general meetings of the Institute should have been there, because it is necessary particularly at the formative stage to provide opportunity for the general members to meet and discuss problems and make recommendations to the Council. The absence of such a provision would deprive the Council the benefit of suggestions from the General Body. We feel that these changes should have been made in the Bill so as to raise hopes in the minds of Cost Accountants, whose profession has been neglected for a long time and whose necessity has now been felt by the Government.

BANGALORE;
February 6, 1959.

PRABHAT KAR.
J. V. K. VALLABHARAO.

II

It appears to me that the Government does not seem to pursue a definite policy in regard to the legislation that is placed before the Parliament. While a Socialistic Pattern of Society is aimed at, Laws are made which do not conform to that aim. Eradication of unemployment is spoken of and yet Laws are framed which go to concentrate work in fewer hands. It is claimed that ours is a Welfare State but legislation is made altogether in a different way. And one such legislation is the Cost and Works Accountants Bill, 1958. This Bill has been bodily lifted section for section, para for para and word for word from the Chartered Accountants Act, 1949. All the defects experienced in the working of that Act are not taken into consideration to effect improvement in this new Bill.

The working of the Chartered Accountants Act has disclosed that conducting the practice in partnership and in the name of a firm has resulted in concentration of work taking place in fewer hands, thereby developing a monopolistic trend in the established firms, such that not only is this happening but even the entry of a young man into the firm means a payment of huge goodwill. It is also evident that the profession has become a regular "business" which can be inherited by descendants, the only condition being that the descendant should somehow qualify himself as a chartered accountant. All this has resulted in making it difficult for a new entrant to get into the profession. Thus employment opportunities are denied to an increasingly large number of young people. This to my mind is contrary to the aims of a Socialistic State that is in view. I am, therefore, fundamentally opposed to any provision in the Bill which makes it possible for partnerships to be entered into or for conducting practice in the name of a firm.

It will be noticed from the rules of misconduct in the First and the Second Schedule that they weigh very heavily against the new entrant in the profession, and all these go virtually to safeguard the interests of seniors and well established firms. In fact, these rules, practically, bar a new entrant in the profession. For instance, one of the rules requires that no work shall be accepted in a manner which will amount to undercutting. And another requires that no professional man should solicit work either directly or indirectly, and yet another requires that a cost accountant should not accept any work without first communicating with the previous cost accountant.

It is said that these rules are framed with the intention of maintaining a high standard in the profession. But virtually, under that guise, the new entrants get shut out from the profession. It might have been alright when these rules were framed in U.K. (from which we have copied them) some three centuries ago and when the economic system of the society was not such as is envisaged now. It is possible that a "Feudal Society" could justify these rules, but, these are inconsistent with the present day realism, and, as such, are followed more in breach.

It may also be noticed that the rules can be exploited by the seniors in the established firms to their advantage. This can happen because responsibility for any statement or certificate signed is that of the individual signing and not that of the firm. A junior partner, for an insignificant share, can be made to sign the certificates, so that the entire responsibility will be his, while the benefits accruing from it are enjoyed by all the seniors in the firm. It is a curious thing that the rules make it possible that responsibility for a wrong is on the individual alone but the fruits are to be enjoyed by all the members of the firm. This anomaly must be done away with and put an end to.

While all the civil wrongs have a period of limitation, the rules of misconduct framed under this Bill, in the First and the Second Schedule, have no end of time save death. This is unfair. If a cost accountant commits a wrong, he will be answerable in a Court of Law. And in addition, he will also be liable for disciplinary action for the same wrong. Thus a cost accountant can be punished twice for the same offence. In view of this, I am of opinion that there should be a period of three years fixed for any disciplinary action to be taken against a cost accountant.

As I have said, the Bill is more in favour of the seniors in the profession than the juniors. This will be further clear from the fact that a student having passed the qualifying examination of the Cost

and Works Accountants Institute, will be required to pay up to Rs. 300 if he wishes to enrol himself as an Associate of the Institute under sub-clause (3) of clause 4. But an Associate, who has been in continuous practice for at least 5 years, will be required to pay up to Rs. 200 only, if he enrolls himself as a Fellow under sub-clause (4) of clause 5. I find that the fees kept are very high. This is further evident from the huge profits of the "dissolved company". These fees must be considerably reduced—particularly in the case of the new entrants to the profession.

It will be noticed that under item (2) Part I of the First Schedule, it is possible to enter into a partnership with a legal representative, namely, the son or the widow of a retiring partner or a deceased partner in the firm of the Cost & Works Accountants. The reason given for this is that it is desirable to make provision for the maintenance of the dependants or the widow of a deceased or retiring partner. But the Bill does not take the same view into consideration in making provision for assistance to be given to necessitous members in the profession itself, even though clause (f) of the Memorandum of Association of the dissolved company makes a provision in that regard and when the Bill envisages in Chapter VIII to take over all the assets and liabilities of the dissolved company. I am unable to understand the logic in not including similar clauses as those in the Memorandum of Association in the Bill itself. This also shows that the necessitous members of the profession, who are living, are not thought of but the widows and the dependants of the deceased partner are. This further evidences the fact that the Bill provides facilities only for the well established in the profession.

Clause 35 of the Bill empowering the Central Government to issue directions to the Council of the Cost and Works Accountants Institute from time to time, is similar to the provision in the Chartered Accountants (Amendment) Bill, 1958. This rule strikes at the autonomy of the Institute to promote which appears to be the object of the Bill. The words "under general guidance and supervision of the Government" in the Statement of Objects and Reasons attached to the Bill reminds one of the Dyarchical Form of Government under the British Rule under Montagu/Chelmsford Reforms. I am of opinion that clause 35 should be deleted entirely.

Clause 9 of the Bill provides for nomination of members to the Council by the Central Government. The evidence tendered before the Joint Committee by the various Institutions drove one to the conclusion that nominations by the Government were not desirable. I feel that this also should be done away with.

The witnesses that appeared before the Joint Committee, particularly the representatives of the Federation of Chambers of Commerce and the Chartered Accountants from Bombay, Madras and Delhi made it clear that there was no need for a separate Institute for Cost and Works Accountants, the reason being that till now the chartered accountants used to certify costing statements etc., and that they had rendered this service very efficiently. But since the Parliament has agreed to the creation of a separate Institute, it is but proper that the chartered accountants should continue to certify costing statements and that they should, *ipso facto*, be enrolled as members of this Institute and should be entitled to practise as cost and works accountants as well.

NEW DELHI;
February 7, 1959

V. K. DHAGE.

THE COST AND WORKS ACCOUNTANTS BILL, 1958

ARRANGEMENT OF CLAUSES

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THE FIRST SCHEDULE

THE SECOND SCHEDULE

THE COST AND WORKS ACCOUNTANTS BILL, 1958

(AS AMENDED BY THE JOINT COMMITTEE)

(Words side-lined or underlined indicate the amendments suggested by the Committee; asterisks indicate omissions)

▲

BILL

to make provision for the regulation of the profession of cost and works accountants

BE it enacted by Parliament in the Tenth Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

- 5 1. (1) This Act may be called the Cost and Works Accountants Act, 1959. Short title
extent and
commence-
ment.
- (2) It extends to the whole of India except the State of Jammu and Kashmir.
- (3) It shall come into force on such date as the Central Govern-
10 ment may, by notification in the Official Gazette, appoint.
2. (1) In this Act, unless the context otherwise requires,— Definitions
and inter-
pretation.
- (a) "associate" means an associate member of the Institute;
- (b) "cost accountant" means a person who is a member of
the Institute; * * * * *
- 15 (c) "Council" means the Council of the Institute;
- (d) "dissolved company" means the Institute of Cost and
Works Accountants registered under the Companies Act, 1956;
- (e) "fellow" means a fellow of the Institute;
- (f) "Institute" means the Institute of Cost and Works
20 Accountants of India constituted under this Act;

(g) "prescribed" means prescribed by regulations made under this Act;

(h) "President" means the President of the Council;

(i) "Register" means the Register of members maintained under this Act;

(j) "Vice-President" means the Vice-President of the Council;

(k) "year" means the period commencing on the 1st day of April of any year and ending on the 31st day of March of the succeeding year.

(2) Save as otherwise provided in this Act, a member of the Institute shall be deemed "to be in practice" when, individually or in partnership with one or more members of the Institute in practice, he, in consideration of remuneration received or to be received,—

(i) engages himself in the practice of cost and works accountancy; or

(ii) offers to perform or performs services involving the costing or pricing of goods or services or the preparation, verification or certification of cost accounting and related statements or holds himself out to the public as a cost accountant in practice; or

(iii) renders professional services or assistance in or about matters of principle or detail relating to cost accounting procedure or the recording, presentation or certification of costing facts or data; or

(iv) renders such other services as, in the opinion of the Council, are or may be rendered by a cost accountant in practice; and the words "to be in practice", with their grammatical variations and cognate expressions, shall be construed accordingly.

Explanation.—A member of the Institute who is a whole-time salaried employee of any person shall not be deemed to be in practice within the meaning of this sub-section.

CHAPTER II

THE INSTITUTE OF COST AND WORKS ACCOUNTANTS

Incorporation of the Institute.

3. (1) All persons whose names are entered in the Register at the commencement of this Act and all persons who may hereafter have their names entered in the Register under the provisions of this Act, so long as they continue to have their names borne on the said Register, are hereby constituted a body corporate by the name of the

Institute of Cost and Works Accountants of India, and all such persons shall be known as members of the Institute.

(2) The Institute shall have perpetual succession and a common seal, and shall have power to acquire, hold and dispose of property, both movable and immovable, and shall by its name sue or be sued.

4. (1) Any of the following persons shall be entitled to have his name entered in the Register, namely:—

Entry of names in the Register.

(i) any person who was an associate or a fellow of the dissolved company (other than an honorary associate or honorary fellow * * * thereof) immediately before the commencement of this Act, except any such person who is not a permanent resident of India and is not at such commencement practising as a cost accountant in India;

(ii) any person who has passed such examination and completed such training as may be prescribed for members of the Institute;

(iii) any person who, at the commencement of this Act, is engaged in the practice of cost accountancy in India and who fulfils such conditions as the Central Government or the Council may specify in this behalf;

(iv) any person who has passed such other examination and completed such other training without India as is recognised by the Central Government or the Council as being equivalent to the examination and training prescribed for members of the Institute;

Provided that in the case of any person who is not permanently residing in India, the Central Government or the Council may impose such further conditions as it may deem fit;

(v) any person domiciled in India, who at the commencement of this Act is studying for any foreign examination and is at the same time undergoing training, whether within or without India, or, who, having passed such examination, is at such commencement undergoing training whether within or without India:

Provided that such foreign examination and training are recognised by the Central Government or the Council in this behalf:

Provided further that the person passes the examination and completes his training within five years from the commencement of this Act.

(2) Every person belonging to the class mentioned in clause (i) of sub-section (1) shall have his name entered in the Register without the payment of any entrance fee.

(3) Every person belonging to any of the classes mentioned in clauses (ii), (iii), (iv) and (v) of sub-section (1) shall have his name entered in the Register on application being made and granted in the prescribed manner and on payment of the prescribed entrance fee, which shall not exceed rupees three hundred in any case.

(4) The Central Government shall take such steps as may be necessary for the purpose of having the names of all persons belonging to the class mentioned in clause (i) of sub-section (1) entered in the Register at the commencement of this Act.

Fellows and Associates. 5. (1) The members of the Institute shall be divided into two classes designated respectively as associates and fellows.

(2) Any person other than a person to whom the provisions of sub-section (3) apply shall, on his name being entered in the Register, be deemed to have become an associate member of the Institute and so long as his name remains so entered, shall be entitled to use the letters AICWA after his name to indicate that he is an associate member of the Institute of Cost and Works Accountants.

(3) Any person who was a fellow of the dissolved company and who is entitled to have his name entered in the Register under clause (i) of sub-section (1) of section 4, shall be entered in the Register as a fellow of the Institute.

(4) A member, being an associate who has been in continuous practice in India for at least five years, whether before or after the commencement of this Act, or whether partly before and partly after the commencement of this Act, and a member who has been an associate for a continuous period of not less than five years and who possesses such qualifications as the Council may prescribe with a view to ensuring that he has experience equivalent to the experience normally acquired as a result of continuous practice for a period of five years as a cost accountant shall, on payment of the prescribed entrance fee, which shall not exceed rupees two hundred in any case, and on application made and granted in the prescribed manner, be entered in the Register as a fellow of the Institute.

Explanation 1.—For the purposes of this sub-section, a person shall be deemed to have practised in India for any period for which he has held a certificate of practice under section 6, notwithstanding that he did not actually practise during that period.

Explanation II.—In computing the continuous period during which a person has been an associate of the Institute, there shall be included any continuous period during which the person has been an associate of the dissolved company immediately before he became an associate of the Institute.

(5) Any person whose name is entered in the Register as a fellow of the Institute and so long as his name remains so entered, shall be entitled to use the letters FICWA after his name to indicate that he is a fellow of the Institute of Cost and Works Accountants.

6. (1) No member of the Institute shall be entitled to practise, whether in India or elsewhere, unless he has obtained from the Council a certificate of practice.

(2) Every such member shall make application in such form and pay such annual fee, * * * * for his certificate as may be prescribed, and such fee shall be payable on or before the 1st day of April in each year:

Provided that if a member of the Institute who was in practice immediately before the commencement of this Act has made within one month of such commencement an application for the grant of certificate of practice, he shall not be deemed to have contravened the provisions of sub-section (1) by reason of his having practised during the period between such commencement and the disposal of the application.

7. Every member of the Institute in practice shall, and any other member may, use the designation of a cost accountant and no member using such designation shall use any other description, whether in addition thereto or in substitution therefor:

Provided that nothing in this section shall be deemed to prohibit any such member from adding any other description or letters to his name, if entitled thereto, to indicate membership of such other Institute of accountancy, whether in India or elsewhere, as may be recognised in this behalf by the Council, or any other qualification that he may possess, or to prohibit a firm, all the partners of which are members of the Institute and in practice, from being known by its firm name as cost accountants.

8. Notwithstanding anything contained in section 4, a person shall not be entitled to have his name entered in, or borne on, the Register if he—

(i) has not attained the age of twenty-one years at the time of his application for the entry of his name in the Register; or

(ii) is of unsound mind and stands so adjudged by a competent court; or

(iii) is an undischarged insolvent; or

(iv) being a discharged insolvent, has not obtained from the court a certificate stating that his insolvency was caused by misfortune without any misconduct on his part; or

(v) has been convicted by a competent court whether within or without India, of an offence involving moral turpitude and punishable with imprisonment or of an offence, not of a technical nature, committed by him in his professional capacity unless in respect of the offence committed he has either been granted a pardon or, on an application made by him in this behalf, the Central Government has, by an order in writing removed the disability; or

(vi) has been removed from membership of the Institute on being found on inquiry to have been guilty of professional or other misconduct:

Provided that a person who has been removed from membership for a specified period, shall not be entitled to have his name entered in the Register until the expiry of such period.

CHAPTER III

COUNCIL OF THE INSTITUTE

Constitution of the Council of the Institute. 9. (1) There shall be a Council of the Institute for the management of the affairs of the Institute and for discharging the functions assigned to it by or under this Act.

(2) The Council shall be composed of—

(a) not more than twelve persons elected by members of the Institute from amongst the fellows of the Institute chosen in such manner and from such regional constituencies as may be specified in this behalf by the Central Government by notification in the Official Gazette; and

(b) not more than four persons nominated by the Central Government.

Mode of election to Council. 10. (1) Elections under clause (a) of sub-section (2) of section 9 shall be conducted in the prescribed manner:

Provided that the first election under the said clause shall be held in such manner as the Central Government may specify in this behalf.

(2) Where any dispute arises regarding any such election, the matter shall be referred by the Council to a Tribunal appointed by

the Central Government in this behalf and the decision of such Tribunal shall be final:

Provided that no such reference shall be made except on an application made to the Council by an aggrieved party within thirty 5 days from the date of the declaration of the result of the election.

(3) The expenses of the Tribunal shall be borne by the Council.

11. If the members of the Institute fail to elect any member under clause (a) of sub-section (2) of section 9 from any of the regional constituencies that may be specified under that clause, the Central 10 Government may nominate any duly qualified person from such constituency to fill the vacancy, and any person so nominated shall be deemed to be a duly elected member of the Council. Nomination in default of election.

12. (1) The Council at its first meeting shall elect two of its members to be respectively the President and the Vice-President 15 thereof, and so often as the office of the President or the Vice-President becomes vacant, the Council shall choose a person to be the President or the Vice-President, as the case may be: President and Vice-President.

Provided that on the first constitution of the Council a member of the Council nominated in this behalf by the Central Government 20 shall discharge the functions of the President, until such time as a President is elected under the provisions of this sub-section.

(2) The President shall be the Chief Executive Authority of the Council.

(3) The President or the Vice-President shall hold office for a 25 period of one year from the date on which he is chosen but so as not to extend beyond his term of office as a member of the Council, and, subject to his being a member of the Council at the relevant time, he shall be eligible for re-election:

Provided that the President of the Council at the time of the 30 expiration of its duration shall continue to hold office until a new Council is constituted in accordance with the provisions of this Act.

13. (1) Any member of the Council may at any time resign his membership by writing under his hand addressed to the President, and the seat of such member shall become vacant when such 35 resignation is notified in the Official Gazette. Resignation of membership and casual vacancies.

(2) A member of the Council shall be deemed to have vacated his seat if he is declared by the Council to have been absent without sufficient excuse from three consecutive meetings of the Council, or if his name is, for any cause, removed from the Register under the provisions of section 20.

5

(3) A casual vacancy in the Council shall be filled by fresh election from the constituency concerned or by nomination by the Central Government, as the case may be, and the person elected or nominated to fill the vacancy shall hold office until the dissolution of the Council:

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Provided that no election shall be held to fill a casual vacancy occurring within six months prior to the date of the expiration of the duration of the Council, but such a vacancy may be filled by nomination by the Central Government after consultation with the President of the Council.

15

(4) No act done by the Council shall be called in question on the ground merely of the existence of any vacancy in, or defect in the constitution of, the Council.

Duration
and
dissolution
of Council.

14. (1) The duration of any Council constituted under this Act shall be three years from the date of its first meeting.

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(2) Notwithstanding the expiration of the duration of a Council (hereinafter referred to as the former Council), the former Council shall continue to exercise its functions under this Act until a new Council is constituted in accordance with the provisions of this Act, and on such constitution, the former Council shall stand dissolved.

25

Functions of
the Council.

15. (1) The duty of carrying out the provisions of this Act shall be vested in the Council.

(2) In particular, and without prejudice to the generality of the foregoing power, the duties of the Council shall include—

(a) the examination of candidates for enrolment and the prescribing of fees therefor;

(b) the registration and training of students;

* * * *

(c) the prescribing of qualifications for entry in the Register;

35

(d) the recognition of foreign qualifications and training for purposes of enrolment;

(e) the granting or refusal of certificates of practice under this Act;

(f) the maintenance and publication of a Register of persons qualified to practise as cost accountants;

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(g) the levy and collection of fees from members, examinees and other persons;

(h) the removal of names from the Register and restoration to the Register of names which have been removed;

5 (i) the regulation and maintenance of the status and standard of professional qualifications of members of the Institute;

10 (j) the carrying out, by financial assistance to persons other than members of the Council or in any other manner, of research in accountancy;

(k) the maintenance of libraries and publication of books and periodicals relating to cost accountancy and allied subjects; and

15 (l) the exercise of disciplinary powers conferred by this Act.

16. (1) For the efficient performance of its duties, the Council may— Staff,
remuneration
and
allowances.

(a) appoint a Secretary who may also, if so decided by the Council, act as Treasurer;

20 (b) appoint such other persons on its staff as it deems necessary;

(c) require and take from the Secretary or from any other employee of the Council such security for the due performance of his duties as the Council considers necessary;

25 (d) fix the salaries, fees, allowances and other conditions of service of the Secretary and other employees of the Council;

(e) with the previous sanction of the Central Government fix the allowances of the President, Vice-President and other members of the Council and its Committees.

30 (2) The Secretary of the Council shall be entitled to participate in the meetings of the Council and the Committees thereof but shall not be entitled to vote thereat.

17. (1) The Council shall constitute from amongst its members the following Standing Committees, namely:— Committees
of the
Council.

35 (i) an Executive Committee;

(ii) a Disciplinary Committee; and

(iii) an Examination Committee.

(2) The Council may also form a Training and Educational Facilities Committee and such other Committees from amongst its members as it deems necessary for the purpose of carrying out the provisions of this Act.

(3) The Executive Committee shall consist of the President, and the Vice-President, *ex officio*, and three other members of the Council elected by the Council.

(4) The Disciplinary Committee shall consist of the President, *ex officio*, one member to be nominated by the Central Government from amongst the members nominated to the Council by that Government and one member to be elected by the Council.

(5) The Examination Committee shall consist of the President or the Vice-President, *ex officio*, as the Council may decide, and two other members of the Council elected by the Council.

(6) Notwithstanding anything contained in this section, any Committee formed under sub-section (2), may, with the sanction of the Council, co-opt such other members of the Institute not exceeding two-thirds of the total membership of the Committee as the Committee thinks fit, and any member so co-opted shall be entitled to exercise all the rights of a member of the Committee.

(7) The President shall be the Chairman of every Committee of which he is a member, and in his absence, the Vice-President, if he is a member of the Committee, shall be the Chairman.

(8) The Standing Committees and other Committees formed under this section shall exercise such functions and be subject to such conditions in the exercise thereof as may be prescribed.

Finances of
the Council.

18. (1) There shall be established a fund under the management and control of the Council into which shall be paid all moneys received by the Council and out of which shall be met all expenses and liabilities properly incurred by the Council.

(2) The Council may invest any money for the time being standing to the credit of the fund in any Government security or in any other security approved by the Central Government.

(3) The Council shall keep proper accounts of the funds distinguishing capital from revenue.

(4) The annual accounts of the Council shall be subject to audit by a chartered accountant in practice within the meaning of the Chartered Accountants Act, 1949 to be appointed annually by the Council:

38 of 1949.

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Provided that no member of the Council who is a chartered accountant or a person who is in partnership with such member shall be eligible for appointment as an auditor under this sub-section.

(5) As soon as may be practicable at the end of each year, but not later than the 30th day of September of the year next following,

the Council shall cause to be published in the Gazette of India a copy of the audited accounts and the Report of the Council for that year and copies of the said accounts and Report shall be forwarded to the Central Government and to all the members of the Institute.

of 1934. 5 (6) The Council may borrow from a scheduled bank as defined in the Reserve Bank of India Act, 1934, or from the Central Government—

- 10 (a) any money required for meeting its liabilities on capital account on the security of the fund or on the security of any other assets for the time being belonging to it; or
- (b) for the purpose of meeting current liabilities pending the receipt of income by way of temporary loan or over-draft.

CHAPTER IV

REGISTER OF MEMBERS

15 19. (1) The Council shall maintain in the prescribed manner a Register. Register of the members of the Institute.

(2) The Register shall include the following particulars about every member of the Institute, namely:—

- 20 (a) his full name, date of birth, domicile, residential and professional addresses;
- (b) the date on which his name is entered in the Register;
- (c) his qualifications;
- (d) whether he holds a certificate of practice; and
- (e) any other particulars which may be prescribed.

25 (3) The Council shall cause to be published in such manner as may be prescribed a list of members of the Institute as on the 1st day of April of each year, and shall, if requested to do so by any such member, send him a copy of such list.

(4) Every member of the Institute shall, on his name being entered 30 in the Register, pay such annual membership fee differing in amount according as he is an associate or a fellow as may be prescribed.

20. (1) The Council may remove from the Register the name of any member of the Institute,—

Removal
from
the
Register.

- (a) who is dead; or

(b) from whom a request has been received to that effect;
or

(c) who has not paid any prescribed fee required to be paid by him; or

(d) who is found to have been subject at the time when his name was entered in the Register, or who at any time thereafter has become subject, to any of the disabilities mentioned in section 8, or who for any other reason has ceased to be entitled to have his name borne on the Register.

(2) The Council shall remove from the Register the name of any member in respect of whom an order has been passed under this Act removing him from membership of the Institute.

CHAPTER V

MISCONDUCT

Procedure in
inquiries
relating to
misconduct
of members
of Institute.

21. (1) Where on receipt of information by, or a complaint made to, it, the Council is *prima facie* of opinion that any member of the Institute has been guilty of any professional or other misconduct, the Council shall refer the case to the Disciplinary Committee constituted under section 17, and the Disciplinary Committee shall thereupon hold such inquiry and in such manner as may be prescribed and shall report the result of its inquiry to the Council.

(2) If on receipt of such report the Council finds that the member of the Institute is not guilty of any professional or other misconduct, it shall record its finding accordingly and direct that the proceedings shall be filed, or the complaint shall be dismissed, as the case may be.

(3) If on receipt of such report the Council finds that the member of the Institute is guilty of any professional or other misconduct, it shall record a finding accordingly, and shall proceed in the manner laid down in the succeeding sub-sections.

(4) Where the finding is that a member of the Institute has been guilty of a professional misconduct specified in the First Schedule, the Council shall afford to the member an opportunity of being heard before orders are passed against him on the case, and may thereafter make any of the following orders, namely:—

(a) reprimand the member;

(b) remove the name of the member from the Register for such period, not exceeding five years, as the Council thinks fit:

Provided that where * * the Council is of opinion that the case is one in which the name of the member ought to be removed from the Register for a period exceeding five years or permanently, it shall not make any order referred to in clause (a) or clause (b), but shall forward the case to the High Court with its recommendations thereon.

(5) Where the misconduct in respect of which the Council has found any member of the Institute guilty is a misconduct other than any such misconduct as is referred to in sub-section (4), it shall forward the case to the High Court with its recommendations thereon.

5 (6) On receipt of any case under sub-section (4) or sub-section (5), the High Court shall fix a date for the hearing of the case and shall cause notice of the date so fixed to be given to the member of the Institute concerned, the Council and to the Central Government,
 10 and shall afford such member, the Council and the Central Govern-
ment an opportunity of being heard and may thereafter make any
of the following orders, namely:—

(a) direct that the proceedings be filed, or dismiss the complaint, as the case may be;

(b) reprimand the member;

15 (c) remove him from membership of the Institute either permanently or for such period as the High Court thinks fit;

(d) refer the case to the Council for further inquiry and report.

20 (7) Where it appears to the Court that the transfer of any case pending before it to another High Court, will promote the ends of justice or tend to the general convenience of the parties, it may so transfer the case, subject to such conditions, if any, as it thinks fit to impose, and the High Court to which such case is transferred shall deal with it as if the case had been forwarded to it by the Council.

25 *Explanation I.*—In this section 'High Court' means the highest civil court of appeal, not including the Supreme Court, exercising jurisdiction in the area in which the person whose conduct is being inquired into carries on business, or has his principal place of business at the commencement of the inquiry:

30 Provided that where the cases relating to two or more members of the Institute have to be forwarded by the Council to different High Courts, the Central Government shall, having regard to the ends of justice and the general convenience of the parties, determine which of the High Courts to the exclusion of others shall hear the
 35 cases against all the members.

Explanation II.—For the purposes of this section "member of the Institute" includes a person who was a member of the Institute on the date of the alleged misconduct although he has ceased to be a member of the Institute at the time of the inquiry:

(8) For the purposes of any inquiry under this section the Council and the Disciplinary Committee shall have the same powers as are vested in a civil court under the Code of Civil Procedure, 1908, in respect of the following matters:—

- (a) summoning and enforcing the attendance of any person and examining him on oath;
- (b) the discovery and production of any document; and
- (c) receiving evidence on affidavits.

* * * *

Misconduct defined.

22. For the purposes of this Act, the expression "professional misconduct" shall be deemed to include any act or omission specified in any of the Schedules, but nothing in this section shall be construed to limit or abridge in any way the power conferred or duty cast on the Council under sub-section (1) of section 21 to inquire into the conduct of any member of the Institute under any other circumstances.

CHAPTER VI

REGIONAL COUNCILS

Constitution and functions of Regional Councils.

23. (1) For the purpose of advising and assisting it on matters concerning its functions, the Council may constitute such Regional Councils as and when it deems fit for one or more of the regional constituencies that may be specified by the Central Government under clause (a) of sub-section (2) of section 9.

(2) The Regional Councils shall be constituted in such manner and exercise such functions as may be prescribed.

CHAPTER VII

PENALTIES

Penalty for falsely claiming to be a member, etc.

24. Any person who,—

(i) not being a member of the Institute—

- (a) represents that he is a member of the Institute; or
- (b) uses the designation cost accountant; or

(ii) being a member of the Institute, but not having a certificate of practice, represents that he is in practice or practises as a cost accountant;

shall be punishable on first conviction with fine which may extend to one thousand rupees, and on any subsequent conviction with imprisonment which may extend to six months, or with fine which may extend to five thousand rupees, or with both.

25. (1) Save as otherwise provided in this Act, no person shall,—

(i) use a name or a common seal which is identical with the name or the common seal of the Institute or so nearly resembles it as to deceive or as is likely to deceive the public;

Penalty for using name of the Council, awarding degrees of cost accountancy, etc.

(ii) award any degree, diploma or certificate or bestow any designation which indicates or purports to indicate the position or attainment of any qualification or competence in cost accountancy similar to that of a member of the Institute; or

(iii) seek to regulate in any manner whatsoever the profession of cost and works accountants.

(2) Any person contravening the provisions of sub-section (1) shall, without prejudice to any other proceedings which may be taken against him, be punishable on first conviction with fine which may extend to one thousand rupees, and on any subsequent conviction with imprisonment which may extend to six months, or with fine which may extend to five thousand rupees, or with both.

(3) Nothing contained in this Section shall apply to any University established by law or to any body affiliated to the Institute.

26. (1) No company, whether incorporated in India or elsewhere, shall practise as cost accountants.

Companies not to engage in cost accountancy.

(2) Any contravention of the provisions of sub-section (1) shall be punishable on first conviction with fine which may extend to one thousand rupees, and on any subsequent conviction to five thousand rupees.

27. (1) No person other than a member of the Institute shall sign any document on behalf of a cost accountant in practice or a firm of such cost accountants in his or its professional capacity.

Unqualified persons not to sign documents.

(2) Any person contravening the provision of sub-section (1) shall, without prejudice to any other proceedings which may be taken against him, be punishable with fine which may extend on first conviction to one thousand rupees, and on any subsequent conviction with imprisonment which may extend to six months, or with fine which may extend to five thousand rupees, or with both.

Offences by
companies.

28. (1) If the person committing an offence under this Act is a company, the company as well as every person in charge of, and responsible to, the company for the conduct of its business at the time of the commission of the offence shall be deemed to be guilty of the offence and shall be liable to be proceeded against and punished accordingly:

Provided that nothing contained in this sub-section shall render any such person liable to any punishment if he proves that the offence was committed without his knowledge or that he exercised all due diligence to prevent the commission of such offence.

(2) Notwithstanding anything contained in sub-section (1), where an offence under this Act has been committed by a company and it is proved that the offence has been committed with the consent or connivance of, or that the commission of the offence is attributable to any neglect on the part of, any director, manager, secretary or other officer of the company, such director, manager, secretary or other officer shall also be deemed to be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

Explanation.—For the purposes of this section,—

25

(a) “company” with respect to an offence under section 24, section 25 or section 27 means any body corporate and includes a firm or other association of individuals; and with respect to an offence under section 26 means a body corporate; and

(b) “director” in relation to a firm means a partner in the firm.

Sanction to
prosecute.

29. No person shall be prosecuted under this Act except on a complaint made by or under the order of the Council or of the Central Government.

CHAPTER VIII

DISSOLUTION OF THE INSTITUTE OF COST AND WORKS ACCOUNTANTS
REGISTERED UNDER THE COMPANIES ACT, 1956 (I OF 1956)

30. On the commencement of this Act,—

5 (a) the company known as the Institute of Cost and Works Accountants registered under the Companies Act, 1956, shall be dissolved and thereafter no person shall make, assert or take any claims, demands or proceedings against the dissolved company or against any officer thereof in his capacity as such officer except in so far as may be necessary, for enforcing the provisions of this Act;

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Dis-ol-ution
of the
Institute of
Cost and
Works
Accountants
registered
under the
Companies
Act, 1956.

5 (b) the right of every member to or in respect of the dissolved company shall be extinguished, and thereafter no member of that company shall make, assert or take any claims or demands or proceedings in respect of that company except as provided in this Act.

31. (1) On the commencement of this Act there shall be transferred* to and vested in the Institute all the assets and liabilities of the dissolved company.

Transfer of
assets and
liabilities of
the dissolved
company to
the Institute.

10 (2) The assets of the dissolved company shall be deemed to include all rights and powers, and all property, whether movable or immovable of the company, including, in particular, cash balances, reserve funds, investments, deposits and all other interests and rights in or arising out of such property as may be in the possession
15 of the dissolved company and all books of accounts or documents of the dissolved company; and the liabilities shall be deemed to include all debts, liabilities and obligations of whatever kind then existing of that company.

30 (3) All contracts, debts, bonds, agreements and other instruments of whatever nature to which the dissolved company is a party, subsisting or having effect immediately before the commencement of this Act, shall be of as full force and effect against or in favour of the Institute, as the case may be, and may be enforced as fully and effectively as if instead of the dissolved company, the Institute had
35 been a party thereto.

(4) If, on the commencement of this Act, any suit, appeal or other legal proceeding of whatever nature by or against the dissolved company is pending, the same shall not abate, be discontinued or be

In any way prejudicially affected by reason of the transfer to the Institute of the assets and liabilities of the dissolved company or of anything contained in this Act, but the suit, appeal or other proceeding may be continued, prosecuted and enforced by or against the Institute, in the same manner and to the same extent as it would or may be continued, prosecuted and enforced by or against the dissolved company if this Act had not been passed.

Provisions
respecting
employees of
the dissolved
company.

32. (1) Every person employed in the dissolved company prior to the 1st day of September, 1958, and still in its employment immediately before the commencement of this Act shall, as from such commencement, become an employee of the Institute, shall hold his office or service therein by the same tenure and upon the same terms and conditions and with the same rights and privileges as to pension and gratuity as he would have held the same under the dissolved company if this Act had not been passed, and shall continue to do so unless and until his employment in the Institute is terminated or until his remuneration, terms and conditions of employment are duly altered by the Institute.

(2) Notwithstanding anything contained in the Industrial Disputes Act, 1947, or in any other law for the time being in force, the transfer of the services of any employee of the dissolved company to the Institute shall not entitle any such employee to any compensation under that Act or other law, and no such claim shall be entertained by any court, tribunal or other authority.

Appeals.

33. (1) Any member of the Institute aggrieved by any order of the Council imposing on him any of the penalties referred to in clause (a) or clause (b) of sub-section (4) of section 21, may, within thirty days of the date on which the order is communicated to him, prefer an appeal to the High Court:

Provided that the High Court may entertain any such appeal after the expiry of the said period of thirty days, if it is satisfied that the member was prevented by sufficient cause from filing the appeal in time.

(2) The High Court may, on its own motion or otherwise, after calling for the records of any case, revise any order made by the Council under sub-section (2) or sub-section (4) of section 21 and may—

(a) confirm, modify or set aside the order;

(b) impose any penalty or set aside, reduce, confirm or enhance the penalty imposed by the order;

(c) remit the case to the Council for such further enquiry as the High Court considers proper in the circumstances of the case;

(d) pass such other order as the High Court thinks fit;

Provided that no order of the Council shall be modified or set aside unless the Council has been given an opportunity of being heard and no order imposing or enhancing a penalty shall be passed unless the person concerned has been given an opportunity of being heard.

Explanation.—In this section 'High Court' and 'member of the Institute' have the same meanings as in section 21.

34. (1) Where an order is made under this Act reprimanding a member a record of the punishment shall be entered against his name in the Register.

a Alteration in the Register and cancellation of certificate.

(2) Where the name of any member is removed, the certificate of practice granted to him under this Act shall be recalled and cancelled.

35. (1) The Central Government may from time to time issue such directions to the Council as in the opinion of the Central Government are conducive to the fulfilment of the objects of this Act and in the discharge of its functions, the Council shall be bound to carry out any such directions.

Directions of the Central Government

(2) Directions issued under sub-section (1) may include directions to the Council to make any regulations or to amend or revoke any regulations already made.

(3) If, in the opinion of the Central Government the Council has persistently made default in giving effect to the directions issued under this section, the Central Government may, after giving an opportunity to the Council to state its case, by order, dissolve the Council, whereafter a new Council shall be constituted in accordance with the provisions of this Act with effect from such date as may be specified by the Central Government.

(4) Where the Central Government passes an order under sub-section (3) dissolving the Council, it may, pending the constitution of a new Council in accordance with the provisions of this Act, authorise any person or body of persons to take over the management of the affairs of the Institute and to exercise such functions as may be specified in this behalf by the Central Government.

36. No suit, prosecution or other legal proceedings shall lie against the Central Government or the Council in respect of anything which is in good faith done or intended to be done in pursuance of this Act or of any regulations or orders made thereunder.

Protection of action taken in good faith.

37. (1) Where a cost accountant in practice or a firm of such accountants has more than one office in India, each one of such offices shall be in the separate charge of a member of the Institute:

Maintenance of branch offices.

Provided that the Council may in suitable cases exempt any cost accountant in practice or * firm of such cost accountants from the operation of this sub-section.

(2) Every cost accountant in practice or * firm of such cost accountants maintaining more than one office shall send to the Council a list of offices and the persons in charge thereof and shall keep the Council informed of any changes in relation thereto. 5

Reciprocity. 38. (1) Where any country, specified by the Central Government in this behalf by notification in the Official Gazette, prevents persons of Indian domicile from becoming members of any institution similar to the Institute established under this Act or from practising the profession of cost accountancy or subjects them to unfair discrimination in that country, no subject of any such country shall be entitled to become a member of the Institute or practise the profession of cost accountancy, in India. 10 15

(2) Subject to the provisions of sub-section (1), the Council may prescribe the conditions, if any, subject to which foreign qualifications relating to cost accountancy shall be recognised for the purposes of entry in the Register.

Power to make regulations. 39. (1) The Council may, by notification in the Gazette of India, make regulations for the purpose of carrying out the objects of this Act, and a copy of such regulations shall be sent to each member of the Institute. 20

(2) In particular, and without prejudice to the generality of the foregoing power, such regulations may provide for all or any of the following matters, namely:— 25

(a) the standard and conduct of examinations under this Act;

(b) the qualifications for the entry of the name of any person in the Register as a member of the Institute; 30

(c) the qualification required for the purposes of sub-section (4) of section 5;

(d) the conditions under which any examination or training may be treated as equivalent to the examination or training prescribed for members of the Institute; 35

(e) the conditions under which any foreign qualification may be recognised;

(f) the manner in which and the conditions subject to which applications for entry in the Register may be made;

(g) the fees payable for membership of the Institute and the annual fees payable by associates and fellows of the Institute in respect of their certificates;

5 (h) the manner in which elections to the Council and the Regional Councils may be held;

(i) the particulars to be entered in the Register;

(j) the functions of Regional Councils;

10 (k) the regulation and maintenance of the status and standard of professional qualifications of members of the Institute;

(l) the carrying out of research in accountancy;

(m) the maintenance of libraries and publication of books and periodicals relating to cost accountancy and allied subjects;

15 (n) the management of the property of the Council and the maintenance and audit of its accounts;

(o) the summoning and holding of meetings of the Council and committees thereof, the times and places of such meetings, the procedure to be followed thereat and the number of members necessary to form a quorum;

20 (p) the manner in which the annual list of members of the Institute shall be published;

(q) the powers, duties and functions of the President and the Vice-President of the Council;

25 (r) the functions of the Standing and other committees and the conditions subject to which such functions shall be discharged;

(s) the terms of office, and the powers, duties and functions of the Secretary and other employees of the Council;

30 (t) the exercise of disciplinary powers conferred by this Act;

(u) the terms and conditions of service of persons who have become employees of the Institute under section 32 of this Act;

(v) the registration and training of students and the fees to be charged therefor; and

35 (w) any other matter which is required to be or may be prescribed under this Act.

(3) All regulations made by the Council under this Act shall be subject to the condition of previous publication and to the approval of the Central Government.

(4) Notwithstanding anything contained in sub-sections (1) and (2), the Central Government may frame the first regulations for the purposes mentioned in this section, and such regulations shall be deemed to have been made by the Council, and shall remain in force until they are amended, altered or revoked by the Council. 5

THE FIRST SCHEDULE
[See sections 21 (4) and 22]
PART I

Professional misconduct in relation to cost accountants in practice

A cost accountant in practice shall be deemed to be guilty of professional misconduct, if he—

(1) allows any person to practise in his name as a cost accountant unless such person is also a cost accountant in practice and is in partnership with or employed by himself;

(2) pays or allows or agrees to pay or allow, directly or indirectly, any share, commission or brokerage in the fees or profits of his professional business, to any person other than a member of the Institute or a partner or a retired partner or the legal representative * * * * of a deceased partner; . * * * .

Explanation.—In this item, 'partner' includes a person residing outside India with whom a cost accountant in practice has entered into partnership which is not in contravention of item (4) of this Part.

(3) accepts or agrees to accept any part of the profits of the professional work of a lawyer, auctioneer, broker or other agent who is not a member of the Institute;

(4) enters into partnership with any person other than a cost accountant in practice or a person resident without India who but for his residence abroad would be entitled to be registered as a member of the Institute under clause (iv) of sub-section (1) of section 4 or whose qualifications are recognised by the Central Government or the Council for the purpose of permitting such partnerships, provided that the cost accountant shares in the fees or profits of the business of the partnership both within and without India;

(5) secures, either through the services of a person not qualified to be his partner or by means which are not open to a cost accountant, any professional business;

(6) solicits clients or professional work either directly or indirectly, by circular, advertisement, personal communication or interview or by any other means;

(7) advertises his professional attainments or services, or uses any designation or expression other than cost accountant on professional documents, visiting cards, letter-heads or sign boards, unless it be a degree of a University established by law in India or recognised by the Central Government or a title indicating membership of the Institute of Cost and Works Accountants of India or of any other institution that has been recognised by the Central Government or may be recognised by the Council;

(8) accepts a position as cost accountant previously held by another cost accountant in practice without first communicating with him in writing;

(9) charges or offers to charge, accepts or offers to accept in respect of any professional employment fees which are based on a percentage of profits or which are contingent upon the findings or results of such employment, except in cases which are permitted under any regulations made under this Act;

(10) engages in any business or occupation other than the profession of cost accountant unless permitted by the Council so to engage:

Provided that nothing contained herein shall disentitle a cost accountant from being a director of a company unless he or any of his partners is interested in such company as accountant;

(11) accepts a position as cost accountant previously held by some other cost accountant in practice in such conditions as to constitute under-cutting;

(12) allows a person not being a member of the Institute in practice or a member not being his partner to sign on his behalf or on behalf of his firm, any cost or pricing statements or any other statements related thereto.

PART II

Professional misconduct in relation to members of the Institute in service

A member of the Institute (other than a member in practice) * * shall be deemed to be guilty of professional misconduct, if he being an employee of any company, firm or person—

(1) pays or allows or agrees to pay **directly or indirectly, to any person any share in the emoluments of the employment undertaken by the member;

(2) accepts or agrees to accept any part of fees, profits or gains from a lawyer, a cost accountant or broker engaged by such company, firm or person or agent or customer of such company, firm or person by way of commission or gratification;

(3) discloses confidential information acquired in the course of his employment otherwise than as required by any law for the time being in force or as permitted by his employer.

PART III

Professional misconduct in relation to members of the Institute generally

A member of the Institute whether in practice or not shall be deemed to be guilty of professional misconduct, if he—

(1) includes in any statement, return or form to be submitted to the Council any particulars knowing them to be false;

(2) not being a fellow styles himself as a fellow;

(3) does not supply the information called for or does not comply with the requirements asked for by the Council or any of its Committees.

THE SECOND SCHEDULE

[See sections 21 (5) and 22]

PART I

Professional misconduct in relation to cost accountants in practice requiring action by the High Court

A cost accountant in practice shall be deemed to be guilty of professional misconduct, if he—

(1) discloses information acquired in the course of his professional engagement to any person other than the client so engaging him, without the consent of such client, or otherwise than as required by any law for the time being in force;

(2) certifies or submits in his name or in the name of his firm a report of an examination of cost accounting and related statements, unless the examination of such statements has been made by him or by a partner or an employee in his firm or by another cost accountant in practice;

(3) permits his name or the name of his firm to be used in connection with an estimate of cost or earnings contingent upon future transactions in a manner which may lead to the belief that he vouches for the accuracy of the forecast;

(4) expresses his opinion on cost or pricing statements of any business or any enterprise in which he, his firm or a partner in his firm has a substantial interest, unless he discloses the interest also in his report;

(5) fails to disclose in a cost or pricing statement a material fact known to him, which is not disclosed in a cost or pricing statement, but disclosure of which is necessary to make such statement not misleading;

(6) fails to report a material mis-statement known to him to appear in a cost or pricing statement with which he is concerned in a professional capacity;

(7) is grossly negligent in the conduct of his professional duties.

(8) fails to obtain sufficient information to warrant the expression of an opinion or makes exceptions which are sufficiently material to negate the expression of an opinion;

(9) fails to invite attention to any material departure from the generally accepted procedure of costing and pricing applicable to the circumstances;

(10) fails to keep moneys of his client in a separate banking account or to use such moneys for purposes for which they are intended;

* * * * *

PART II

Professional misconduct in relation to members of the Institute generally requiring action by the High Court

A member of the Institute, whether in practice or not, shall be deemed to be guilty of professional misconduct, if he—

(1) contravenes any of the provisions of this Act or the regulations made thereunder;

(2) is guilty of such other act or omission as may be specified by the Council in this behalf, by notification in the Gazette of India.

APPENDIX I

(Vide para 2 of the Report)

Motion in the Rajya Sabha for reference of the Bill to a Joint Committee

“That the Bill to make provision for the regulation of the profession of cost and works accountants, be referred to a Joint Committee of the Houses consisting of 30 members; 10 from this House, namely:—

1. Shri Santosh Kumar Basu
2. Shri T. S. Pattabiraman
3. Shri Babubhai M. Chinai
4. Shri P. T. Leuva
5. Shri Trilochan Dutta
6. Sardar Raghbir Singh Panjhzari
7. Shri V. K. Dhage
8. Shri J. V. K. Vallabharao
9. Shri Rohit M. Dave, and
10. Shri M. P. Bhargava

and 20 members from the Lok Sabha;

that in order to constitute a meeting of the Joint Committee the quorum shall be one-third of the total number of members of the Joint Committee;

that in other respects the Rules of Procedure of this House relating to Select Committees will apply with such variations and modifications as the Chairman may make;

that this House recommends to the Lok Sabha that the Lok Sabha do join in the said Joint Committee and communicate to this House the names of members to be appointed by the Lok Sabha to the Joint Committee; and

that the Committee shall make a report to this House by the first day of the next session.”

APPENDIX II

(Vide para 3 of the Report)

Motion in the Lok Sabha

"That this House concurs in the recommendation of Rajya Sabha that the House do join in the Joint Committee of the Houses on the Cost and Works Accountants Bill, 1958, made in the motion adopted by Rajya Sabha at its sitting held on the 10th December, 1958 and communicated to this House on the 12th December, 1958, and resolves that the following members of Lok Sabha be nominated to serve on the said Joint Committee, namely:—

1. Shri Nibaran Chandra Laskar
2. Shri Etikala Madhusudan Rao
3. Shri Bholi Sardar
4. Shrimati Jayaben Vajubhai Shah
5. Shri Radhelal Vyas
6. Shri C. R. Narasimhan
7. Shri S. A. Agadi
8. Shri Satis Chandra Samanta
9. Lala Achint Ram
10. Shri Radheyshyam Ramkumar Morarka
11. Swami Ramanand Shastri
12. Shri Padam Dev
13. Shri Sunder Lal
14. Shri Prabhat Kar
15. Shri Rajendra Singh
16. Shri Jaipal Singh
17. Shri Karsandas Parmar
18. Pandit Braj Narayan "Brajesh"
19. Shri Satish Chandra, and
20. Shri Lal Bahadur Shastri."

APPENDIX III

(Vide paras 7 and 8 of the Report)

Statement showing particulars of memoranda/representations etc. received by the Joint Committee and the action taken thereon

Sl. No.	From whom received	Action taken
1	Federation of the Indian Chambers of Commerce and Industry, New Delhi.	Circulated to Members and evidence of the Federation taken on the 22nd January 1959.
2	Institute of Cost and Works Accountants, Calcutta.	Circulated to Members and evidence of the Institute taken on the 22nd and 23rd January, 1959.
3	Institute of Chartered Accountants of India, New Delhi.	Circulated to Members and evidence of the Institute taken on the 24th January, 1959.
4	Shri Sunil Chakraborty and 200 others.	Circulated to Members and evidence of Shri Chakraborty and another signatory was taken on the 23rd and 24th January, 1959.
*5	Shri W. N. S. Chari, Madras	Circulated to Members. Shri Chari was invited to tender evidence before the Committee but he could not appear before it.
6	Society of Auditors, Madras,	Circulated to Members and the evidence of the Society was taken on the 23rd January, 1959.
7	Shri S. V. Ayyar, Calcutta	Circulated to Members. Shri Ayyar was invited to tender evidence before the Committee but he could not appear before it.
8	Bombay Chartered Accountants' Society.	Circulated to Members and the evidence of the Society was taken on the 24th January, 1959.
9	Shri N. T. Dalal, Bombay	Circulated to Members.
10	The Members of the Eastern India Region. The Institute of Chartered Accountants of India.	Circulated to Members.
11	Shri S. Suryanarayan, Madras	Circulated to Members and the evidence of Shri Suryanarayan was taken on the 23rd January, 1959.

*Submitted three separate memoranda.

APPENDIX IV

(Vide para 8 of the Report)

List of Organisations/individuals who tendered evidence before the Joint Committee

Name of Organisation/individuals	Names of Representatives	Date
I. The Federation of Indian Chambers of Commerce and Industry, New Delhi.	(1) Shri G. P. Kapadia (2) Shri J. S. Lodha (3) Shri P. Chentsal Rao (4) Shri N. Krishnamurthi	} 22-1-59
II. The Institute of Cost and Works Accountants, Calcutta.	(1) Shri G. Basu* (2) Shri N. K. Roy (3) Shri Nanabhoy (4) Shri D. D. Kalra (5) Shri V. K. Srinivasan (6) Shri K. Mookerjee (7) Shri S. N. Ghosh	} 22-1-59 and } 23-1-59
III. (i) Society of Auditors, Madras and (ii) Mysore State Chartered Accountants' Association.	} Shri S. Suryanarayan	} 23-1-59
IV. Institute of Chartered Accountants, New Delhi.	(1) Shri C. S. Shastri (2) Shri C. C. Chokshi (3) Shri S. N. Desai (4) Shri E. V. Srinivasan	} 24-1-59
V. Bombay Chartered Accountants, Society.	(1) Shri N. M. Shah (2) Shri A. S. Thakkar (3) Shri M. P. Chitale	} 24-1-59
VI. (1) Shri Sunil Chakraborty (2) Shri N. K. Bose	}	} 23-1-59 and } 24-1-59

*Only on 23rd January 1959.

APPENDIX V

Minutes of the meetings of the Joint Committee on the Cost and Works Accountants Bill, 1958

I

FIRST MEETING

The Committee met from 12-15 P.M. to 1-2 P.M. on Wednesday, the 24th December, 1958.

PRESENT

Shri Santosh Kumar Basu—*Chairman*.

Members

RAJYA SABHA

1. Shri T. S. Pattabiraman
2. Shri P. T. Leuva
3. Shri Trilochan Dutta
4. Sardar Raghbir Singh Panj hazari
5. Shri V. K. Dhage
6. Shri Rohit M. Dave
7. Shri M. P. Bhargava.

LOK SABHA

8. Shri Nibaran Chandra Laskar
9. Shri Etikala Madhusudan Rao
10. Shri Satis Chandra Samanta
11. Shri Padam Dev
12. Shri Sunder Lal
13. Shri Prabhat Kar
14. Shri Rajendra Singh
15. Shri Jaipal Singh
16. Pandit Braj Narayan "Brajesh"
17. Shri Satish Chandra
18. Shri Lal Bahadur Shastri

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri V. N. Bhatia, Deputy Draftsman.

Ministry of Commerce and Industry

Shri D. L. Mazumdar, I.C.S., Secretary.

Department of Company Law Administration

Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri S. S. Bhalerao, Deputy Secretary.

1. The Committee held preliminary discussion on the programme and the procedure to be adopted by it. It was proposed that the Committee should visit the Institute of Cost and Works Accountants at Calcutta, but after some discussion the matter was dropped.

2. It was decided that a circular should be issued to all recognized Institutes and Organisations of Cost Accountants and Chartered Accountants as well as to representatives of trade and industry through the usual channel requesting them to submit their memoranda, if any, by the 10th of January 1959, together with 60 copies of the same. It was also decided that if these Organisations desire to give evidence before the Committee, they should be prepared to send their representatives at their own cost, if they receive an invitation to that effect.

3. The Committee further decided to hold the next meeting of the Committee on Thursday, the 22nd January, 1959, the time of the meeting to be notified later on.

4. The Committee adjourned at 1-02 P.M.

II

SECOND MEETING

The Committee met from 3 P.M. to 6-30 P.M. on Thursday, the 22nd January, 1959.

PRESENT

Shri Santosh Kumar Basu—*Chairman.*

Members

RAJYA SABHA

1. Shri Babubhai M. Chinai
2. Shri P. T. Leuva
3. Shri Trilochan Dutta
4. Sardar Raghbir Singh Panjhazari
5. Shri V. K. Dhage
6. Shri J. V. K. Vallabharao
7. Shri Rohit M. Dave
8. Shri M. P. Bhargava.

LOK SABHA

9. Shri Nibaran Chandra Laskar
10. Shri Etikala Madhusudan Rao
11. Shrimati Jayaben Vajubhai Shah
12. Shri Radhelal Vyas
13. Shri C. R. Narasimhan
14. Shri Satis Chandra Samanta
15. Lala Achint Ram
16. Swami Ramanand Shastri
17. Shri Padam Dev
18. Shri Sunder Lal
19. Shri Prabhat Kar
20. Shri Rajendra Singh
21. Shri Jaipal Singh
22. Shri Karsandas Parmar

23. Shri Satish Chandra and
24. Shri Lal Bahadur Shastri.

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri V. N. Bhatia, Deputy Draftsman.

Ministry of Commerce and Industry (Department of Company Law Administration)

Shri D. L. Mazumdar, I.C.S., Secretary.
Shri C. P. Gupta, I.C.S., Deputy Secretary.
Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri B. N. Banerjee, Deputy Secretary.
Shri S. S. Bhalerao, Deputy Secretary.

WITNESSES

I

The Indian Chambers of Commerce and Industry, New Delhi

1. Shri G. P. Kapadia
2. Shri J. S. Lodha
3. Shri P. Chentsal Rao
4. Shri N. Krishnamurthi

II

The Institute of Cost and Works Accountants, Calcutta

1. Shri N. K. Roy
2. Shri D. D. Kalra
3. Shri R. Nanabhoy
4. Shri V. K. Srinivasan
5. Shri K. Mookerjee.

The Committee at the outset discussed generally the mode of procedure and the nature of the questions that may be put to the witnesses.

The Committee then heard the evidence tendered by the representatives of the Federation of Indian Chambers of Commerce and Industry, New Delhi and the Institute of Cost and Works Accountants, Calcutta. The evidence tendered by the Institute of Cost and Works Accountants, Calcutta was not concluded when the Committee rose for the day.

The Committee adjourned at 6-30 P.M. to meet again at 3 P.M. on Friday, the 23rd January, 1959.

III

THIRD MEETING

The Committee met from 3 P.M. to 7-5 P.M. on Friday, the 23rd January, 1959.

PRESENT

Shri Santosh Kumar Basu—*Chairman.*

Members

RAJYA SABHA

1. Shri T. S. Pattabiraman
2. Shri Babubhai M. Chinai
3. Shri P. T. Leuva
4. Shri Trilochan Dutta
5. Sardar Raghbir Singh Panjhzari
6. Shri V. K. Dhage
7. Shri J. V. K. Vallabharao
8. Shri Rohit M. Dave
9. Shri M. P. Bhargava

LOK SABHA

10. Shri Nibaran Chandra Laskar
11. Shri Etikala Madhusudan Rao
12. Shrimati Jayaben Vajubhai Shah
13. Shri Radhelal Vyas
14. Shri C. R. Narasimhan
15. Shri Satish Chandra Samanta
16. Shri Radheshyam Ramkumar Morarka
17. Shri Padam Dev
18. Shri Prabhat Kar
19. Shri Rajendra Singh
20. Shri Jaipal Singh
21. Shri Karsandas Parmar
22. Shri Satish Chandra
23. Shri Lal Bahadur Shastri

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri V. N. Bhatia, Deputy Draftsman

Ministry of Commerce and Industry (Department of Company Law Administration)

Shri D. L. Mazumdar, I.C.S., Secretary

Shri C. P. Gupta, I.C.S., Deputy Secretary.

Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri S. S. Bhalerao, Deputy Secretary.

WITNESSES

I

The Institute of Cost and Works Accountants, Calcutta

1. Shri G. Basu
2. Shri N. K. Roy
3. Shri D. D. Kalra
4. Shri R. Nanabhoy
5. Shri V. K. Srinivasan
6. Shri K. Mookerjee.

II

Society of Auditors, Madras and Mysore State Chartered Accountants Association

Shri S. Suryanarayan, Madras

III

1. Shri Sunil Chakraborty, Calcutta.
2. Shri N. K. Bose, Calcutta.

The Chairman suggested members to send their amendments, if any, to the Rajya Sabha Secretariat by 12 noon, on Saturday, the 24th January, 1959.

The Committee heard the evidences tendered by the representatives of the Institute of Cost and Works Accountants, Calcutta and by Sarvashri S. Suryanarayan, Sunil Chakraborty and N. K. Bose, Calcutta. The evidence tendered by the last two witnesses was not concluded when the Committee rose for the day.

The Committee adjourned at 7-5 P.M. to meet again at 9-30 A.M. on Saturday, the 24th January, 1959.

IV
FOURTH MEETING

The Committee met from 9-45 A.M. to 1-10 P.M. and 3 P.M. to 6-30 P.M. on Saturday, the 24th January, 1959.

PRESENT

Shri Santosh Kumar Basu—*Chairman*

Members

RAJYA SABHA

1. Shri T. S. Pattabiraman
2. Shri Babubhai M. Chinai
3. Shri P. T. Leuva
4. Shri Trilochan Dutta
5. Sardar Raghbir Singh Panjhzari
6. Shri V. K. Dhage (in the Chair from 9-45 A.M. to 10-25 A.M.)
7. Shri J. V. K. Vallabharao
8. Shri Rohit M. Dave
9. Shri M. P. Bhargava

LOK SABHA

10. Shri Nibaran Chandra Laskar
11. Shri Etikala Madhusudan Rao
12. Shrimati Jayaben Vajubhai Shah
13. Shri Radhelal Vyas
14. Shri C. R. Narasimhan
15. Shri Satish Chandra Samanta
16. Shri Radheshyam Ramkumar Morarka
17. Shri Padam Dev
18. Shri Sunder Lal
19. Shri Prabhat Kar
20. Shri Rajendra Singh
21. Shri Jaipal Singh

22. Shri Karsandas Parmar
23. Shri Satish Chandra
24. Shri Lal Bahadur Shastri.

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri V. N. Bhatia, Deputy Draftsman.

Ministry of Commerce and Industry (Department of Company Law Administration)

Shri D. L. Mazumdar, I.C.S., Secretary
Shri C. P. Gupta, I.C.S., Deputy Secretary
Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri S. S. Bhalerao, Deputy Secretary.

WITNESSES

I

Institute of the Chartered Accountants of India, New Delhi

- (1) Shri C. S. Sastri
- (2) Shri C. C. Chokshi
- (3) Shri S. N. Desai
- (4) Shri E. V. Srinivasan

II

- (1) Shri Sunil Chakraborty, Calcutta
- (2) Shri N. K. Bose, Calcutta.

III

Bombay Chartered Accountants' Society

- (1) Shri N. M. Shah
- (2) Shri A. S. Thakkar
- (3) Shri M. P. Chitale.

1. The Committee heard the evidences tendered by the representatives of the Institute of Chartered Accountants of India New Delhi, Shri Sunil Chakraborty and Shri N. K. Bose and the representatives of the Bombay Chartered Accountants' Society. A verbatim record of the evidences tendered by the witnesses was taken.

2. The Committee then held a general discussion on the principles underlying the Bill.

3. The Committee adjourned at 6-30 P.M. to meet again at 10 A.M. on Tuesday, the 27th January, 1959.

V

FIFTH MEETING

The Committee met from 10-5 A.M. to 1-35 P.M. and 2-45 P.M. to 8 P.M. on Tuesday, the 27th January, 1959.

PRESENT

Shri Santosh Kumar Basu—*Chairman*

Members

RAJYA SABHA

1. Shri Babubhai M. Chinai
2. Shri P. T. Leuva
3. Shri Trilochan Dutta
4. Sardar Raghbir Singh Panjhzari
5. Shri V. K. Dhage
6. Shri Rohit M. Dave
7. Shri M. P. Bhargava.

LOK SABHA

8. Shri Nibaran Chandra Laskar
9. Shri Etikala Madhusudan Rao
10. Shrimati Jayaben Vajubhai Shah
11. Shri Radhelal Vyas
12. Shri C. R. Narasimhan
13. Shri Satis Chandra Samanta
14. Lala Achint Ram
15. Shri Padam Dev
16. Shri Sunder Lal
17. Shri Prabhat Kar
18. Shri Jaipal Singh
19. Shri Karsandas Parmar
20. Shri Satish Chandra
21. Shri Lal Bahadur Shastri.

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri S. K. Hiranandani, Additional Draftsman

Shri V. N. Bhatia, Deputy Draftsman.

Ministry of Commerce and Industry (Department of Company Law Administration)

Shri D. L. Mazumdar, I.C.S., Secretary

Shri C. P. Gupta, I.C.S., Deputy Secretary

Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri S. S. Bhalerao, Deputy Secretary.

The Committee took up Clause by Clause consideration of the Bill.

Clause 2.—The following amendments were accepted:—

- (1) Page 1, lines 14-15, *delete* “and who is in practice as a cost and works accountant”.
- (2) Page 2, line 18, *after* “goods” *insert* “or services,”
line 20, *after* “accountant” *insert* “in practice; or”
- (3) line 26, *after* “accountant” *add* “in practice”.
- (4) lines 29-32, the Draftsman was directed to re-draft the Explanation to sub-clause (2).

The Clause as amended was adopted subject to the drafting changes that might be made by the Draftsman in the Explanation to sub-clause (2) in view of the change made in the definition of the expression ‘cost accountants’ in sub-clause (1) (b).

Clause 3.—The Clause was adopted without any amendment.

Clause 4.—The Clause was adopted subject to the following amendment:—

Page 3, line 10, *omit* “or a student member”.

Clause 5.—(1) It was agreed that sub-clause (4) be re-drafted if necessary to bring out the intention of the Committee that so long as a person holds a certificate of practice, he should be deemed to be in continuous practice even if for some reason like bad health or absence abroad there is a break in actual practice.

(2) The following explanation after sub-clause (4) was also added namely:—

“Explanation.—In computing the continuous period during which a person has been an associate of the Institute,

there shall be included any continuous period during which the person has been an associate of the dissolved company immediately before he became an associate of the Institute."

The Clause as amended was adopted subject to the drafting changes that might be made in sub-clause (4).

Clause 6.—(1) The Committee adopted the Clause subject to the following amendments :—

- (1) Page 5, line 2, for "within or without India" substitute "in India or elsewhere".
- (2) lines 5-6, omit "differing in amount according as he is an associate or a fellow of the Institute".

Clause 7.—The Committee substituted lines 16 to 19 of the existing Clause by the following, namely :—

"7. Every member of the Institute in practice shall, and any other member may, use the designation of a cost accountant and no member using such designation shall use any other description, whether in addition thereto or in substitution therefor :"

The Clause as thus amended was adopted.

Clause 8.—The Clause was adopted without any amendment.

Clause 9.—The Committee adopted the clause subject to the following amendment :—

Page 6, line 21, for "eight" substitute "twelve".

Clause 10.—The Committee adopted the clause subject to the following amendments, namely :—

Page 6, in,

- (1) lines 34 and 38 for "Central Government" substitute "Council".
- (2) line 35 for "it" substitute "the Central Government."
- (3) line 39 after "from the" insert "date of".
- (4) A new sub-clause (3) be added as follows, namely :—

"(3) The expenses of the Tribunal shall be borne by the Council".

Clause 11.—The draftsman was directed to re-draft the Clause if necessary, to bring out clearly the intention of the Committee that nomination should be from the same region in which the vacancy occurs.

Clause 12.—The Committee felt that the President and the Vice-President should hold office for one year only. The draftsman was directed to re-draft sub-clause (3) accordingly. If any further consequential change was involved that might also be made. The clause was adopted subject to the above changes.

Clause 13.—The Clause was adopted subject to the following amendments:—

- (1) *Page 7, line 29, for "this Act" substitute "section 20".*
- (2) *The existing proviso to sub-clause (3) be substituted by the following:—*

"Provided that no election shall be held to fill a casual vacancy occurring within six months prior to the date of the expiration of the duration of the Council, but such a vacancy may be filled by nomination by the Central Government after consultation with the President of the Council."

Clause 14.—The Clause was adopted without any amendment.

Clause 15.—The Clause was adopted with the omission of para (c) of sub-clause (2).

Existing Paras (d) to (m) were consequentially re-numbered.

Clause 16.—The Clause was adopted without any amendment.

Clause 17.—The Clause was adopted subject to the following amendments, namely:—

- (1) *Page 9, line 23, for "an Examination Committee" substitute "a Disciplinary Committee".*
- (2) *Line 24, for "a Disciplinary Committee" substitute "an Examination Committee".*
- (3) *line 25, after "form" insert "a Training and Educational Facilities Committee and"*
- (4) *line 35, for "Each of the other Standing Committees" substitute "The Examination Committee".*
- (5) *Page 10, lines 3-4, for "Standing" substitute "any".*
- (6) *line 12, after "Committees" insert "and other Committees formed under this section".*

Clause 18.—The Clause was adopted subject to the amendment that at page 10, line 25, after "accountant" the words "in practice" be inserted.

Clause 19.—The Committee made the following amendments, namely :—

- (1) Page 11, lines 23-24, for "a copy of such list shall be sent to each member of the Institute" substitute "shall, if requested to do so by any such member, send him a copy of such list."
- (2) line 26, after "fee" insert "differing in amount according as he is an associate or a fellow,"

The Clause as amended was adopted.

Clause 20.—The Clause was adopted without any amendment.

Clause 21.—The Committee made the following amendments, namely :—

- (1) Page 12, line 35, for "it appears to the Council" substitute "the Council is of opinion".
- (2) line 37, after "years", insert "or permanently".
- (3) line 39, for "Central Government" substitute "High Court".
- (4) Page 13, lines 4, 7 and 16, for "Central Government" substitute "High Court".
- (5) lines 8-9, for "member of the Institute and the Council, and shall afford the member and the Council" substitute "member of the Institute concerned, the Council and to the Central Government, and shall afford such member, the Council and the Central Government."
- (6) the existing sub-clause (7) be re-numbered as sub-clause (8) and a new sub-clause (7) be inserted as follows:—

"(7) Where it appears to the High Court that the transfer of any case pending before it to another High Court, will promote the ends of justice or tend to the general convenience of the parties, it may so transfer the case, subject to such conditions, if any, as it thinks fit to impose, and the High Court to which such case is transferred shall deal with it as if the case had been forwarded to it by the Council.

Explanation 1.—In this section 'High Court' means the highest civil court of appeal, not including the Supreme Court, exercising jurisdiction in the area in which the person whose conduct is being inquired into carries on business, or has his principal place of business at the commencement of the inquiry :

Provided that where the cases relating to two or more members of the Institute have to be forwarded by the Council to different High Courts, the Central Government shall, having regard to the ends of justice and the general convenience of the parties, determine which of the High Courts to the exclusion of others shall hear the cases against all the members.

Explanation II.—For the purposes of this section “member of the Institute” includes a person who was a member of the Institute on the date of the alleged misconduct although he has ceased to be a member of the Institute at the time of the inquiry.”

(7) page 13, lines 28 to 31 be deleted.

The Clause as amended was adopted.

Clause 22.—The Committee adopted the Clause subject to the amendment that in line 34, for “the First and the Second Schedule” substitute “any of the Schedules”.

Clause 23.—The Committee made the following amendments, namely :—

- (1) Page 14, line 3, after “advising” insert “and assisting”.
- (2) line 4, for “a Regional Council”, substitute “such Regional Councils”.
- (3) line 5, for “each of the regional constituencies specified” substitute “one or more of the regional constituencies that may be specified”.

The Clause as amended was adopted.

Clause 24.—The Clause was adopted without any amendment.

Clause 25.—The Committee made the following amendments, namely:—

- (1) Page 14, line 32, after “cost” insert “and works”.
- (2) After the existing sub-clause (1), a new sub-clause (2) be added as follows :—

“(2) Any person contravening the provisions of sub-section (1) shall, without prejudice to any other proceedings which may be taken against him, be punishable with fine which may extend on first conviction to one thousand rupees and on any subsequent conviction with imprisonment which may extend to six months, or with fine which may extend to five thousand rupees, or with both.”

- (3) The existing sub-clause (2) be re-numbered as sub-clause (3) consequentially.
- (4) The Draftsman was asked to examine whether a provision regarding exemption of diplomas or certificates in accounting etc. awarded by certain bodies could be made either in the Bill itself or in the Regulations to be framed thereunder provided such diplomas or certificates did not indicate the position or attainment of any qualification or competence similar to that of a member of the Institute. Subject to the above the clause was adopted.

Clause 26.—The Committee re-numbered the existing Clause as sub-clause (1) and adopted the following as sub-clause (2) namely :—

- “(2) If any company contravenes the provisions of sub-section (1), the company, and where it is proved that the offence has been committed with the consent or connivance of, or that the commission of the offence is attributable to any neglect on the part of, such director, manager, secretary or other officer, shall be punishable with fine which may extend on first conviction to one thousand rupees, and on any subsequent conviction to five thousand rupees.”

The Clause as amended was adopted.

Clause 27.—The Committee adopted the Clause subject to the following amendment, namely:—

- Page 15, line 4, for “or a firm of” substitute “in practice or a firm of such”

Clause 28.—The Committee adopted the Clause subject to the following amendment, namely:—

- Page 15, line 12, for “this Act” substitute “section 24, section 25 or section 27,”

Clauses 29 to 32.—The Clauses were adopted without any amendment.

Clause 33.—The existing Clause was substituted by the following:

- Appeals. “33(1) Any member of the Institute aggrieved by any order of the Council imposing on him any of the penalties referred to in clause (a) or clause (b) of sub-section (4) of section 21, may, within 30 days of the

date on which the order is communicated to him, prefer an appeal to the High Court:

Provided that the High Court may entertain any such appeal after the expiry of the said period of thirty days, if it is satisfied that the member was prevented by sufficient cause from filing the appeal in time.

- (2) The High Court may, on its own motion or otherwise, after calling for the records of any case, revise any order made by the Council under sub-section (2) or sub-section (4) of section 21 and may—
 - (a) confirm, modify or set aside the order;
 - (b) impose any penalty or set aside, reduce, confirm or enhance the penalty imposed by the order;
 - (c) remit the case to the Council for such further enquiry as the High Court considers proper in the circumstances of the case;
 - (d) pass such other order as the High Court thinks fit:

Provided that no order of the Council shall be modified or set aside unless the Council has been given an opportunity of being heard and no order imposing or enhancing a penalty shall be passed unless the person concerned has been given an opportunity of being heard.

Explanation.—In this section ‘High Court’ and ‘member of the Institute’ have the same meanings as in section 21.”

Clauses 34 to 36.—The Clauses were adopted without any amendment.

Clause 37.—The Committee adopted the clause subject to the following amendment, namely:—

- (1) Page 19, line 1, for “or a firm of” substitute “in practice or a firm of such”
- (2) lines 5 and 7, for “or a firm of” substitute “in practice or firm of such”.

Clause 38.—The Clause was adopted without any amendment.

Clause 39.—The following amendments were accepted:—

- (1) Page 20, delete para (k) of sub-clause (2) and re-numbered consequentially the subsequent paras.
- (2) Page 21, for para (v) so re-numbered, substitute “the registration and training of students and the fees to be charged therefor; and”

The Clause as amended was adopted.

The First Schedule.—The following amendments were adopted:—

- (1) Page 22, line 4, for “Misconduct in relation to cost accountants” substitute “Professional misconduct in relation to cost accountants in practice.”
- (2) lines 5, 8 and 21, after “cost accountant” insert “in practice”
- (3) line 14, delete “or the widow or dependents”
- (4) lines 15 and 16 be deleted.
- (5) after line 16, the following be added, namely:—

“Explanation.—In this item ‘partner’ includes a person residing outside India with whom a cost accountant in practice has entered into partnership which is not in contravention of item (4) of this Part.”

- (6) Page 23, lines 14, 26 and 32, after “accountant” insert “in practice”.
- (7) lines 16 to 19 be deleted.
- (8) line 34, after “Institute” insert “in practice”
- (9) Page 24, for lines 2-5, substitute the following:—

“Professional misconduct in relation to members of the Institute in service.

A member of the Institute (other than a member in practice) shall be deemed to be guilty of professional misconduct, if he being an employee of any company, firm or person—”

- (10) Page 24, line 6, delete “or allow”
- (11) line 8, for “engaged into” substitute “undertaken”
- (12) for lines 9—12, substitute the following:—
 - “(2) accepts or agrees to accept any part of fees, profits or gains from a lawyer, a cost accountant or broker engaged by such company, firm or person, agent or customer of such company, firm or person by way of commission or gratification;”
- (13) line 17, for “Misconduct” substitute “Professional misconduct”
- (14) line 18, after “Institute” insert “whether in practice or not”

The first schedule as amended was adopted.

The Second Schedule.—The following amendments were made in the schedule.

- (1) Page 25, lines 3-4, be substituted by the following:

"PART I

Professional misconduct in relation to cost accountants in practice requiring action by the High Court"

- (2) Lines 5 and 15, after "accountant" insert "in practice"
 (3) lines 24—26, be substituted by the following:—

"(5) fails to disclose a material fact known to him, which is not disclosed in a cost or pricing statement, but disclosure of which is necessary to make such a statement not misleading;"

- (4) Page 26, delete lines 10-12.
 (5) after line 9 add the following new Part II

"PART II

Professional misconduct in relation to members of the Institute generally requiring action by the High Court.

A member of the Institute, whether in practice or not, shall be deemed to be guilty of professional misconduct if he

- (i) contravenes any of the provisions of this Act or the Regulations made thereunder; or
 (ii) is guilty of such other act or omission as may be specified by the Council in this behalf, by notification in the Gazette of India."

The Schedule was adopted as amended.

Preamble.—The Committee adopted the preamble subject to the substitution of the word 'Tenth' for 'Ninth'.

Clause 1.—The Clause was adopted without any amendment.

The Committee decided to meet again at 4 P.M. on Saturday the 7th February, 1959 to consider the draft report. It was also decided that Members may give their minutes of dissent, if any, by 12 noon on Sunday the 8th February, 1959.

The Committee tentatively decided that a few copies of the evidence tendered by the various witnesses before the Committee, be placed in the Library for the use of the Members of Parliament.

The Committee adjourned at 8 P.M.

VI

SIXTH MEETING

*The Committee met from 4-10 P.M. to 6 P.M. on Saturday, the
27th February, 1959*

PRESENT

Shri Santosh Kumar Basu—*Chairman*

Members

RAJYA SABHA

1. Shri Babubhai M. Chinai.
2. Shri P. T. Leuva.
3. Sardar Raghbir Singh Panjhzari.
4. Shri V. K. Dhage.
5. Shri J. V. K. Vallabharao.
6. Shri M. P. Bhargava.

LOK SABHA

7. Shri Nibaran Chandra Laskar.
8. Shri Etikala Madhusudan Rao.
9. Shri matī Jayaben Vajubhai Shah.
10. Shri Radhelal Vyas.
11. Shri Satis Chandra Samanta.
12. Shri Padam Dev.
13. Shri Sunder Lal.
14. Shri Jaipal Singh.
15. Shri Karsandas Parmar.
16. Shri Satish Chandra, and
17. Shri Lal Bahadur Shastri.

REPRESENTATIVES OF THE MINISTRIES

Ministry of Law

Shri V. N. Bhatia, Deputy Draftsman.

Ministry of Commerce and Industry (Department of Company Law Administration)

Shri D. L. Mazumdar, I.C.S., Secretary.

Shri C. P. Gupta, I.C.S., Deputy Secretary.

Shri T. S. Menon, Under Secretary.

SECRETARIAT

Shri S. S. Bhalerao, Deputy Secretary.

Shri M. A. Amladi, Under Secretary.

2. The Joint Committee considered and approved the following amendments, drafting or otherwise, made by the Draftsman on the directions of the Committee, given at its meeting held on the 27th January, 1959.

Clause 2.—For the Explanation occurring after sub-clause (2) the following was substituted:—

“Explanation:—A member of the Institute who is a wholetime salaried employee of any person shall not be deemed to be in practice within the meaning of this sub-section.”

Clause 5.—After sub-clause (4) the following Explanation was inserted as Explanation I:—

“Explanation I:—For the purposes of this sub-section, a person shall be deemed to have practised in India for any period for which he has held a certificate of practice under section 6, notwithstanding that he did not actually practise during that period.”

and the Explanation approved by the Committee on the 27th January was numbered as Explanation II.

Clause 11.—The clause was substituted by the following:—

“If the members of the Institute fail to elect any member under clause (a) of sub-section (2) of section 9 from any of the regional constituencies that may be specified under that clause, the Central Government may nominate any duly qualified person from such constituency to fill the vacancy, and any person so nominated shall be deemed to be a duly elected member of the Council.”

Clause 12.—Sub-clause (3) was adopted in the following form:—

(1) *“The President or the Vice-President shall hold office for a period of one year from the date on which he is chosen but so as not to extend beyond his term of office as a member of the Council, and, subject to his being a member of the Council at the relevant time, he shall be eligible for re-election.”*

(2) After sub-clause (3), the following proviso was added, namely:

“Provided that the President of the Council at the time of the expiration of its duration shall continue to hold office until a new Council is constituted in accordance with the provisions of th's Act.”

3. The Committee also made certain minor changes in clauses 26 and 28 and all the above clauses, as amended, were adopted.

4. The Committee adopted the Bill as amended.

5. The Committee then considered the draft Report and adopted the same with minor corrections.

6. The Committee authorised its Chairman to present the Report on their behalf. The Committee also authorised its Chairman to lay the evidence on the Table of the Rajya Sabha on the same day, after the presentation of the Report.

7. The Committee also authorised Shri Satish Chandra Samanta to lay the Report of the Committee, as well as the evidence, on the Table of the Lok Sabha on the 9th February, 1959.

8. The Chairman announced that the Report would be presented to the Rajya Sabha on the 9th February, 1959.

9. The Committee then adjourned at 6 P.M.