

## APPENDIX I

1. India Security Press Staff Association, Nasik Road.
2. Central Railway Foremen's Association, Matunga.
3. Uttar Railway Karmchari Union, Bikaner.
4. Poona Central Excise Collectorate Ministerial Officers Union, Poona.
5. Western Railway Mazdoor Sangh, Gandhidham.
6. All India Defence Employees Federation, Poona.
7. Central Excise Employees Union Class IV, Ahmedabad.
8. India Security Press Ministerial Staff Union, Nasik Road.
9. Rashtriya Press Kamgar Union, Nasik.
10. National Railway Mazdoor Union, Nagpur.
11. Defence Accounts Association, Poona.
12. Central Railway Mazdoor Sangh, Sangh Sadan, Byculla Bombay.
13. Western Railway Mazdoor Sangh.
14. Employees State Insurance Corporation Employees Union, Bombay.
15. Madhya Railway Karmchari Sangh, Bombay.
16. Central Railway Class II Officers Association, Bombay.
17. All India Federation of Income-tax Gazetted Services Association, Bombay.
18. Association of Gazetted Officers of the Income-tax Deptt., Bombay.
19. Indian National Off-shore Fishing Seamen's Association, Panyapilly, Cochin.
20. The Cochin Port Staff Association, Willingdon Island, Cochin.
21. H.M.T. Karmik Sangha, Jalahalli, Bangalore.
22. National Union of Employees State Insurance Corporation, Madras.
23. I.C.F. Employees Union, Ayanavaram, Madras.
24. Southern Railway Employees Sangh, Madras.
25. Coffee Board Employees Association, Bangalore.
26. Income-tax Officers Association, Coimbatore.
27. All India EME Civilian Personnel Association, Secunderabad.
28. Mysore State Income-tax (Gazetted) Service Association, Bangalore.
29. Federation of Workers of the Govt. of India Presses, Calcutta.

30. Central Employees Union Co-ordination Committee, Calcutta.
31. Govt. Metallurgical Inspectorate Employees Union, Jamshedpur.
32. Customs and Central Excise (non-gazetted) Union, Shillong.
33. Central Excise & Land Customs Ministerial Officers Association, Shillong.
34. Co-ordinating Committee Central Govt. Employees Association & Unions, Shillong.
35. All India C.P.W.D. Labour Union, New Delhi.
36. National Federation of Indian Railwaymen.
37. Central Secretariat Stenographers' Service Association, New Delhi.
38. India Meteorological Deptt. Gazetted Officers Association, New Delhi.
39. Ministry of Labour & Employment Section Officers Association, New Delhi.
40. C.S.S. Section Officers Association, New Delhi.
41. Central Industrial Relations Machinery Officers Association, New Delhi.
42. Military Engineer Service Civilian Officers Association, New Delhi.
43. All India Association of Non-gazetted Officers of Ordnance and Clothing Factories & Inspectorates, Muradnagar.
44. Central Secretariat Service Grade I Association, New Delhi.
45. C.O.D. Chaturth Shreni Mazdoor Union, Agra.
46. All India Association of Clerical Employees of Ordnance & Cloth Factories, Kanpur.
47. All India Defence Civilian Clerks Association, New Delhi.
48. All India A.O.C. Clerks Association, New Delhi.
49. All India Association of Store Keepers and Storemen of the A.O.C.
50. C.S.S. Section Officers (Class I) Association, New Delhi.
51. Association of Central Govt. Labour Officers, New Delhi.
52. Ministerial Staff Association, Indian Agriculture Research Institute, New Delhi.
53. C.G.H.S. Medical Officers Association, Delhi.
54. All India Association of Class II Officers of the I.A. & A.D., Simla.
55. N. E. Railway Employees Union, Gorakhpur.
56. Temporary Employees Association, Ministry of Rehabilitation, Jaisalmer House, New Delhi.
57. C.S.S. (Direct Recruits) Gazetted Association, New Delhi.

58. All India C.P.W.D. (EMC) Labour Union, Pahari Dhiraj, Delhi.
  59. Indian National Defence Workers Federation, Kanpur.
  60. All India Association of Ordnance Officers Civilian (Direct)  
A.O.C. New Delhi.
  61. A.F.H.Q. Superintendents Association.
  62. Ordnance Factory Karmchari Union, Kanpur.
  63. Class II Officers' Association of the Indian Audit and Accounts  
Deptt., Madras.
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## APPENDIX II

### OFFICIALS

Name	Designation
1. Shri S. Bhoothalingam . . .	Secretary, Ministry of Finance (Deptt. of Economic Affairs).
2. Shri V.T. Dehejia . . .	Secretary, Ministry of Finance, Deptt. of Expenditure, Revenue & Company Law.
3. Shri L.P. Singh . . .	Secretary, Ministry of Home Affairs.
4. Shri D.C. Baijal . . .	Chairman, Railway Board.
5. Shri S. Jagannathan . . .	Financial Commissioner, Railway.
6. Dr. I.G. Patel . . .	Prof. of Economics, Delhi University.
7. Shri G.C. Katoch . . .	Joint Secretary, Ministry of Finance, Deptt. of Expenditure.

### NON-OFFICIALS

Name	Representatives of
1. Shri T.V. Anandan . . .	} National Federation of Indian Railwaymen.
2. Shri Keshav Kulkarni . . .	
3. Shri S.D. Vishinani . . .	} Central Secretariat Stenographers' Service Association, New Delhi.
4. Shri K. Kannan . . .	
5. Shri L.S. Mathur . . .	} Indian Meteorological Deptt. Gazetted Officer Association, New Delhi.
6. Shri A.N. Tandon . . .	
7. Shri N.L. Sharma . . .	} Ministry of Labour & Employment Section Officers Association, New Delhi.
8. Shri G.C. Saksena . . .	
9. Shri R.N. Bakshi . . .	} C.S.S. Section Officers Association, New Delhi.
10. Shri N. Seshadri . . .	
11. Shri D. Panda . . .	} Central Industrial Relations Machinery Officers Association.
12. Shri S.S. Choudhry . . .	
13. Shri Raj Mani Sharma . . .	} All India Association of Non-gazetted Officers of Ordnance & Clothing Factories & Inspectors, Muradnagar.
14. Shri S. Natarajan . . .	

Name	Representatives of
15. Shri K.P. Sircar . . . . }	Central Sectt. Service Gr. I Association, New Delhi.
16. Shri H.L. Bhalla . . . . }	
17. Shri M.L. Sharma . . . . }	C.O.D. Chaturth Shreni Mazdoor Union, Agra.
18. Shri L.R.S. Tyagi . . . . }	All India Association of Clerical Employees of Ordnance & Cloth Factories, Kanpur.
19. Shri D.N. Sharma . . . . }	
20. Shri Indar Singh . . . . }	All India Defence Civilian Clerks Association, New Delhi.
21. Shri C. Viswanathan . . . . }	
22. Shri Purshotam Dev . . . . }	All India A.O.C. Clerks Association, New Delhi.
23. Shri Sukh Dyal . . . . }	
24. Shri Amrik Singh . . . . }	All India Association of Store Keepers and Storemen of the A.O.C.
25. Shri Rajput Singh . . . . }	
26. Shri N. Krishnamachari . . . . }	C.S.S. Section Officers (Class I) Association, New Delhi.
27. Shri V.S. Raghavan . . . . }	
28. Shri A.J. Joglekar . . . . }	Association of Central Govt. Labour Officers, New Delhi.
29. Shri H.C. Sanyal . . . . }	
30. Shri Naraindas C. Makhijani . . . . }	Ministerial Staff Association, Indian Agriculture Research Institute, New Delhi.
31. Shri G.N. Talwar . . . . }	C.G.H.S. Medical Officers Association, Delhi.
32. Shri S.C. Sher . . . . }	
33. Shri S.R. Chaturvedi . . . . }	All India Association of Class II Officers of I.A. & D.A., Simla.
34. Shri T.S. Sharma . . . . }	Temporary Employees Association, Min. of Rehabilitation, Jaisalmer House, New Delhi.
35. Shri H.L. Dhawan . . . . }	
36. Shri C.P. Kapoor . . . . }	C.S.S. (Direct Recruits) Gazetted Association, New Delhi.
37. Shri N. Balasubramanian . . . . }	
38. Shri T.C. Sethi . . . . }	All India C.P.W.D. (EMC) Labour Union, Pahari Dhiraj, Delhi-6.
39. Shri K.R. Swami . . . . }	
40. Shri R.N. Pathak . . . . }	Indian National Defence Workers Federation, Kanpur.
41. Shri B.S. Mathur . . . . }	All India Association of Ordnance Officers Civilian (Direct) AOC, New Delhi.
42. Shri K.S. Ahluwalia . . . . }	
43. Shri D.P. Kapur Singh . . . . }	Individual.

Name	Representatives of
44. Shri L.R. Verma . . . . }	Individuals from Labour Bureau, Simla.
45. Shri H.K. Gogna . . . . }	
46. Shri Ganesh Prasad . . . . }	
47. Shri N.K. Gupta . . . . }	A.F.H.Q. Superintendents Association.
48. Shri M.K. Kesar . . . . }	
49. Shri C.B.L. Tewari . . . . }	Ordnance Factory Karamchhari Union, Kanpur.
50. Shri Raj Kishore Singh . . . . }	
51. Shri K.R. Sundaram . . . . }	India Security Press Staff Association, Nasik Road.
52. Shri R. Venkataraman . . . . }	
53. Shri N.S. Khare . . . . }	Central Railway Foremen's Association, Matunga.
54. Shri D.N. Singh . . . . }	
55. Shri P.G. Deshpande . . . . }	Poona Central Excise Collectorate Ministerial Officers Union, Poona.
56. Shri M.B. Ramsinghani . . . . }	India Security Press Ministerial Staff Union, Nasik Road.
57. Shri N.N. Sardesai . . . . }	
58. Shri J.N. Dass . . . . }	Rashtriya Press Kamgar Union, Nasik.
59. Shri V.P. Pawar . . . . }	
60. Shri S.S. Joshi . . . . }	Defence Accounts Association, Poona.
61. Shri S.N. Kulkarni . . . . }	
62. Shri S.M. Shukla . . . . }	Central Railway Mazdoor Sangh Byculla, Bombay.
63. Shri H.N. Lashkari . . . . }	
64. Shri Y.S. Bagwe . . . . }	Poona Central Excise Collectorate Ministerial Officers Union, Poona.
65. Shri Keshav H. Kulkarni . . . . }	Western Railway Mazdoor Sangh, Bombay.
66. Shri P.R. Nimonkar . . . . }	
67. Shri M.R. Krishnamurthy . . . . }	Central Railway Class II Officers Association, Bombay VT.
68. Shri J. Reynolds . . . . }	
69. Shri B.S. Nadkarni . . . . }	All India Federation of Incometax Gazetted Services Association, Bombay.
70. Shri P.C. Joseph . . . . }	
71. Shri B.S. Gupta . . . . }	Western Railway Mazdoor Sangh, Gandhidham.
72. Shri K.K. Bhatia . . . . }	

Name	Representatives of
73. Shri A.R. Shammaduran . . .	} Indian National Offshore Fishing Seamen Association Panayappilly, Cochin.
74. Shri K.G.R. Menon . . .	
75. Shri A.L. Mathew . . .	} The Cochin Port Staff Association, Willingdon Island, Cochin-3.
76. Shri S. Sivaraman . . .	
77. Shri K.S. Pattabiraman . . .	} I.C.F. Employees Union, 47/1, I.C.F. Colony, Ayanavaram Madras-23.
78. Shri C. Padmanabhan . . .	
79. Shri P. Subbaramaiah . . .	} Southern Railway Employees Sangh, Unity House, 37, Main Road, Perambur, Madras.
80. Shri G. Rammanujam . . .	
81. Shri P. Vittal Rao . . .	Coffee Board Employees Association, Bangalore.
82. Shri M.S. Ramaswamy . . .	} Incometax Officers Association, Coimbatore.
83. Shri K. Venkataraman. . .	
84. Shri C. Sreenivasa Rao . . .	} All India EME Civilian Personnel Association, Secunderabad.
85. Shri N.C.K. Nair . . .	
86. Shri L.V. Anantpam . . .	} Class II Officers' Association of the I.A. & A.D., Madras.
87. Shri V. Chandramowli . . .	
88. Shri J.D. Chandra Mohan . . .	} National Union of Employees State Insurance Corporation, Madras.
89. Shri R.N. Swamy . . .	
90. Shri S. Bhattacharjee . . .	} Eastern Railwaymen's Congress, Howrah.
91. Shri K.K. Dutta . . .	
92. Shri M. Singh . . .	} South Eastern Railwaymen's Congress, Howrah.
93. Shri S.M. Mukerjee . . .	
94. Shri Radha Nath Mukerjee. . .	North Frontier Railway Employees Union, Laming Assam.
95. Shri N. Chakraverty . . .	} Central Employees Union Coordination Committee, Calcutta.
96. Shri Sunil Ch. Das . . .	
97. Shri Birendra K. Ghosh . . .	} Eastern Railway Press Workers, 179/36 Tindil Bagan (Rly. Colony), Howrah.
98. Shri Debabrata Ghoshal . . .	

APPENDIX III

Statement showing the working class consumer price index numbers and the 12 monthly average index  
(1949=100)

Month	1959		1960		1961		1962		1963		1964	
	Index	Average	Index	Average	Index	Average	Index	Average	Index	Average	Index	Average
January . .			122	121·83	123	123·75	127	126·17	130	130·58	140	135·00
February . .			122	122·17	123	123·83	127	126·50	129	130·75	142	136·08
March . .			121	122·50	124	124·08	127	126·75	130	131·00	143	137·17
April . . .			122	122·92	124	124·25	128	127·08	131	131·25	144	138·25
May . . .			123	123·25	124	124·33	129	127·50	132	131·50	147	139·50
June . . .			124	123·42	125	124·42	130	127·92	134	131·83	150	140·83
July . . .	124	119·92	126	123·58	127	124·50	132	128·33	135	132·08	154	142·42
August . .	125	120·33	126	123·67	128	124·67	133	128·75	136	132·33	156	144·08
September . .	124	120·58	125	123·75	128	124·92	133	129·17	137	132·66	159	145·92
October . .	126	120·83	125	123·67	128	125·17	134	129·67	138	133·00	163	148·00
November . .	126	121·17	124	123·50	128	125·50	133	130·08	138	133·42		
December . .	122	121·42	124	123·67	128	125·83	131	130·33	140	134·17		

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## APPENDIX

## Average expenditure per month of middle class families in the

Name of Centre	Average expenditure per month in 1958-59 of middle class families in the income ranges		
	Rs. 500—750	Rs. 750—1000	Rs. 1000—1500
1. Calcutta . . . . .	552	736	999
2. Bombay . . . . .	586	808	941
3. Madras . . . . .	587	812	1000
4. Delhi . . . . .	586	745	1038
Average 'A' Class cities . . . . .	578	775	995
5. Hyderabad . . . . .	565	805	854
6. Ahmedabad . . . . .	496	676	917
7. Bangalore . . . . .	537	830	1092
8. Kanpur . . . . .	575	743	1093
Average 'B-1' Class cities . . . . .	543	764	989
9. Lucknow . . . . .	582	883	1039
10. Nagpur . . . . .	542	715	977
11. Poona . . . . .	642	790	1275
12. Madurai . . . . .	650	1048	825
13. Jaipur . . . . .	718	1168	1220
14. Agra . . . . .	597	748	1750
15. Allahabad . . . . .	710	682	917
Average 'B-2' Class cities @ . . . . .	634	862	1143
Average of 'A' and 'B' class cities . . . . .	585	800	1042

NOTE: Average expenditures for 'A' Class B-1 Class, B-2 Class cities have been obtained as simple averages only. The magnitude of the monthly deficit would not however be very much different even if we were to take weighted averages.

@ Varanasi was not covered by the middle class family living survey carried out in 1958-59.

## IV

income range Rs. 500—750, 750—1000 and 1000—1500.

	Families in the income ranges		
	Rs. 500—750	Rs. 750—1000	Rs. 1000—1500
1. Average expenditure per month of a middle class family in 1958-59 . . . . .	Rs. 585	Rs. 800	Rs. 1042
2. Rise in the all-India working class consumer price index between 1958-59 and today . . . . .	159 points—119 points=39.50 points =33%.		
3. Average expenditure per month of the middle class family today . . . . .	585 195 <hr/> 780	800 267 <hr/> 1067	1042 347 <hr/> 1389
4. Average monthly income of the middle class family whether in 1958-59 or in 1964 @@ . . . . .	Rs. 625	Rs. 875	Rs. 1250
5. Monthly deficit [item (3)—item (5)] . . . . .	Rs. 155	Rs. 192	Rs. 139
6. Monthly deficit expressed as a percentage of the monthly income . . . . .	25%	22%	11%.

@@ In the absence of figures relating to average income, the average income for each income range has been assumed at the middle point of the income range. It is however, likely that the average income will be nearer to the lower limit in these three income ranges, in which case the monthly deficit would be larger than what has been shown in the above statement.

It is assumed that between 1958-59 and 1964, there has been no increase in the average income of a Central Government employee's family belonging to these three income ranges. An increase of Rs. 20/- by way of dearness allowance to the employees drawing a salary of Rs. 500—580 per month, is not likely to alter the average income of families in the income range 500—750 to any large extent. The magnitude of the monthly deficit expressed as a percentage of income is therefore likely to remain the same.

APPENDIX V

Estimate of the Revenue and Expenditure of the Central Government 1964-65

(Figures in crores of rupees)

	Railways	P & T	Defence	Other Ministries	Total	Total excluding Railways
1. Total Revenue receipts of the Central Govt. .	668	127	18	2095	2908	2240
2. Total Revenue expenditure (gross) of the Central Govt. . . . .	534	136	753	1410	2833	2299
3. Salary and allowances for staff . . . . .	274	69	72	115	530	256
4. Basic Pay . . . . .	183	43	48	78	352	169
5. D. A . . . . .	38	8	9	12	67	29
6. D. A. as percentage of the total expenditure on salary and allowances . . . . .	13.9%	11.6%	12.5%	10.4%	12.6%	11.3%
7. D. A. as percentage of the total revenue expenditure of the Ministry . . . . .	7.1%	5.9%	1.2%	0.9%	2.4%	1.3%
8. Impact of the proposed recommendations—increase in D.A. (Rs. crores) . . . . .	17	4	4	6	31	14
9. Net increase in D.A. attributable to the recommendations of the Dearness Allowance Enquiry Body . . . . .	6	1	1	2	10	7
10. Total D.A. payable after recommendations . . . . .	55	12	13	18	98	43
11. Fig. in row (9)—net increase in D.A. attributable to the recommendations of the Dearness Allowance Enquiry Body—expressed as a percentage of the total revenue receipt—row (1) . . . . .	0.9%	0.8%	5.6%	0.1%	0.3%	0.2%

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12. Fig. in row (10) expressed as a percentage of the total revenue expenditure of the Ministry —row (2)	10.3%	8.8%	1.7%	1.3%	3.5%	1.9%
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1. Figures for items 3, 4 and 5 above, not being available separately for the Ministries of Railways and Defence, have been estimated on the basis of the number of Central Govt. employees working in each Ministry. Figures for the P&T and 'other Ministries' given in this statement do not, therefore, tally with the corresponding figures given in the "Explanatory Memorandum on the Budget of the Central Govt. for 1964-65".

2. Figures given in the case of the Defence Ministry (except under items 1 and 2) relate to the Defence (Civilian) personnel only.

APPENDIX VI

*Working Class Consumer Price Index Numbers*

Year/month	Index	12 monthly average index	6 monthly average index	3 monthly average index
<b>1958</b>				
January . . . . .	111	111·17		
February . . . . .	110	111·42		
March . . . . .	110	111·67		110·33
April . . . . .	111	111·92		110·33
May . . . . .	113	112·17		111·33
June . . . . .	116	112·50	111·83	111·33
July . . . . .	119	113·08	113·17	116·00
August . . . . .	120	113·67	114·83	118·33
September . . . . .	121	114·25	116·67	120·00
October . . . . .	123	115·08	118·67	121·33
November . . . . .	122	115·75	120·17	122·00
December . . . . .	119	116·25	120·67	121·33
<b>1959</b>				
January . . . . .	117	116·75	120·33	119·33
February . . . . .	118	117·92	120·00	118·00
March . . . . .	117	118·00	119·33	117·33
April . . . . .	117	118·50	118·33	117·38
May . . . . .	119	119·00	117·83	117·67
June . . . . .	122	119·50	118·33	119·33
July . . . . .	124	119·92	119·50	121·67
August . . . . .	125	120·33	120·67	123·67
September . . . . .	124	120·58	121·83	124·33
October . . . . .	126	120·83	123·33	125·00
November . . . . .	126	121·17	124·50	125·33
December . . . . .	122	121·42	124·50	124·67

Year/month	Index	12 monthly average index	6 monthly average index	3 monthly average index
<b>1960</b>				
January . . . . .	122	121·83	124·17	123·33
February . . . . .	122	122·17	123·67	122·00
March . . . . .	121	122·50	123·17	121·67
April . . . . .	122	122·92	122·50	121·67
May . . . . .	123	123·25	122·00	122·00
June . . . . .	124	123·42	122·33	123·00
July . . . . .	126	123·58	123·00	124·33
August . . . . .	126	123·67	123·67	125·33
September . . . . .	125	123·75	124·33	125·67
October . . . . .	125	123·67	124·83	125·33
November . . . . .	124	123·50	125·00	124·67
December . . . . .	124	123·67	125·00	124·33
<b>1961</b>				
January . . . . .	123	123·75	124·50	123·67
February . . . . .	123	123·83	124·00	123·33
March . . . . .	124	124·08	123·83	123·33
April . . . . .	124	124·25	123·67	123·67
May . . . . .	124	124·33	123·67	124·00
June . . . . .	125	124·42	123·83	124·33
July . . . . .	127	124·50	124·50	125·33
August . . . . .	128	124·67	125·33	126·67
September . . . . .	128	124·92	126·00	127·67
October . . . . .	128	125·17	126·67	128·00
November . . . . .	128	125·50	127·33	128·00
December . . . . .	128	125·83	127·83	128·00

Year/month	Index	12 monthly average index	6 monthly average index	3 monthly average index
<i>1962</i>				
January	127	126·17	127·83	127·67
February	127	126·50	127·67	127·33
March	127	126·75	127·50	127·00
April	128	127·08	127·50	127·33
May	129	127·50	127·67	128·00
June	130	127·92	128·00	129·00
July	132	128·33	128·83	130·33
August	133	128·75	129·83	131·67
September	133	129·17	130·83	132·67
October	134	129·67	131·83	133·33
November	133	130·08	132·50	133·33
December	131	130·33	132·67	132·67
<i>1963</i>				
January	130	130·58	132·33	131·33
February	129	130·75	131·67	130·00
March	130	131·00	131·17	129·67
April	131	131·25	130·67	130·00
May	132	131·50	130·50	131·00
June	134	131·83	131·00	132·33
July	135	132·08	131·83	133·67
August	136	132·33	133·00	135·00
September	137	132·66	134·17	136·00
October	138	133·00	135·33	137·00
November	138	133·42	136·33	137·67
December	140	134·17	137·33	138·67

Year/month	Index	12 monthly average index	6 monthly average index	3 monthly average index
<i>1964</i>				
January . . . .	140	135·00	138·17	139·33
February . . . .	142	136·08	139·17	140·67
March . . . .	143	137·17	140·17	141·67
April . . . .	144	138·25	141·17	143·00
May . . . .	147	139·50	142·67	144·67
June . . . .	150	140·83	144·33	147·00
July . . . .	154	142·42	146·67	150·33
August . . . .	156	144·08	149·00	153·33
September . . . .	159	145·92	151·67	156·33
October . . . .	163	148·00	154·83	159·33
November . . . .				
December . . . .				