## POLICE REPORT

OF THE

## BOMBAY PRESIDENCY

INOLUDNAG

SIND AND RAILWAYS<br>FOR THE YEAR 1913.

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## POLICE REPORT

# BOMBAY PRESIDENCY 

including

## SIND AND RAILWAYS

FOR THE YEAR 1913.


From

> MICIIAEL KENNEDY, Esquine, C.S.I., Inspector-General of Polico, Bombay Presidenoy, Poona ;

To

L. ROBERTSON, Esquire, I. C. S., Secretary to Government, Judicial Department, Bombay.

Ofice of the Inspector-General of Police, Doona, 1Ëth July 1914.

Sir,
I have the honour to submit the Annual Police Administration Report of the Bombay Presidency, inoluding Sind and Railways, for the jcar 1913, together with the statements noted below :-

> Statement A-Parts I and II. Statement B-Parts I;and II. Statements O, D and E.

The Presidency proper contains 10 districts and two railway oharges (threo railways) : Sind consists of 7 districts and one railway charge.

The material for writing the report was not complete till the 28th May 1914, on which date the Commissioner's review on the Sind report was reccived.

In compliance with the orders contained in Government Resolution in tho Judicial Department No. 3908, dated the 23rd May 1912, I subjoin the dates on which the Divisional and Railway Reports reached my ofico:-

Northern Division, 26th May 1914; Central Division, 25th May 1014; Southern Division, 2nd May 1914; Sind Deputy Inspeotor-Goneral's report with statistics, 25th May 1914; Sind Commissioner's reviow, 2sth May 1014; the Railway Reports were received in; March and April and havo bocn separatoly reviewed and disposed of by me.
2. I was Inspector-General of Polico and Mr. G. S. Wilson was my Assistant throughout the year. The Deputy Inspectors-Gencral in charge of the Ranges and Sind were as under :-

In the Northern Range, Mr. I. II. Spence (for somo $3 \frac{1}{2}$ months), Mr. II. R. Hume (for 8 months) and Mr. R. MacTier; in the Southern Range, Mr. O. A. B. Beatty ; and in Sind, Mr. W. I. B. Souter, C.I.E.

During the yoar 1013 the Nadiad-Kapadwanj Railway ( $27 \frac{7}{4}$ miles in length) was added to the jurisdiction of the Superintendent of Polico, B. B. \& O. I. Railway. This small addition does not, however, materially affect tho crime returns of the Presidency as a whole.
3. The total number of cognizable and non-cognizablo offences reported during the year was 115,136 as against 120,100 in 1012-a decrease of 4,001 cases. The drop is most noticeable in the Central Division (2,701 cascs) and in Sind (2,051 cases) : in the Southern Division thero was a fall of 1,005 cases. In the Northern Division there has been a riso of 2,30C cases, entiroly under non-cognizable crime-thore was a marked declino in cognizable cases. Out of 115,130 cascs reported, 02,860 wero under the Indian Ponal Code (classcs I to V) and 32,270 under class VI, as compared with $\mathbf{6 0 , 2 0 0}$ and $50,80 \pm$ cases respectively in 1012.
4. The total number of comnizable complaints reported to tho police or taken up suo motu was, under "all classcs", 30,950 as against 41,312 in the previous ycar; of the formor number, 34,337 were Indian Penal Codo cascs in the first five classes and 2,013 fall under class VI, as compared with 38,361 and 2,078 respectively in 1012.

Reported cognizable crimo under the Indian Penal Code (classes I to V) for the year of report and the three previous years was distributed as under:-


Reported crime under class.VI slows a decline of 365 cases.
Tho following tabular statements supply interesting comparisons between the figurcs relating to reported cognizable crime dealt with by the police as a whole, and the more scrious forms of offences in particular:-

$$
\begin{gathered}
\text { licported cognisable crime of all kinds: } \\
1913-30,950 ; 1012-41,342 ; 1011-35,721 ; 1910-33,454 .
\end{gathered}
$$

Hore scrious offences :


The cases reported during 1013 in the abore table are distributed betweon tho Divisions and Railways in the Presidency as under :-

Northern Division (6 districts)
Ceutral Division (7 districts)
Southern Division (6 districts)
Sind ( 7 districts and 1 railway)
Presidency railways (3)

| $(1$ | (2) | (3) | (4) | (5) | (6) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 120 | 21 | 87 | 1,914 | 227 | 2,429 |
| 149 | 80 | 336 | 2,269 | 363 | 3,798 |
| 14.8 | 70 | 170 | 1,395 | 158 | 1,808 |
| 207 | 13 | 115 | 2,799 | 2,787 | 3,055 |
| 5 | 2 | 5 | 92 | 3 | 1,5579 |

The decrcase in the volume of reported orime ( 4,392 cases) is shared by all territorial divisions including railways. Of this, Sind alone contributes no less than 2,550 cascs and the Commissioner in Sind observes:-
"The figures of reported crime have fallen.... by 6 per cent .... Apart from the clange in the system of registration of crime on the Sind Railways, which was explained in detail in the Commissioncr's revierv of last year's report and which alone accounts for 85 per cent. of the totial decrease, the Conmissioner agreos that the improvement may be generally attributed to the Letter agricultural conditions which preasailed in the province in a year of comparatively good inundation and abundant and well distributed rainfall."

The Commissioncr, Northern Division, explains that various reasons have bcon assigned by local oflicers for the general decrease, "the chief being the favourable conditions of a normal year, strict supervision orer bad characters and crimo investigation ".

As further explaining the drop in crime he refers to the effects of the oporation of tho Criminal Tribes Act in Kaira, a change in the matter of registcring cases under the Public Convoyances Act in Ahmedabad, the additional police employed in Thana to look after the labourers on the railway works in progrcss, and the fact that in four districts the personnel of the Superintendents remaincd unchanged during the year.

In the Central Division the decrease is ascribed to a faromathe crap and a prosperous cotton sale, absenco of plague and famine and the alveat of a better year in certain districts.

The Commissioner, Southern Division, accounts for the declino in reported crime as being due to more vigorous methods adopted against Criminal Tribes, the supervision exercised over resident and wandering gangs and bad characters in ceneral, the organized campaignagainst Berad gangs undertaken in Delsaum, and better preventive action taken by the police under sestions 107 and 145 of the Criminal Procedure Oode.

The fall in reported casos under class VI (ofenecs urder special and local laws) was gencral and is mainly due to offences undor tho Alkiri Ict being now dealt with by the Excise staif independently of the police.

On the railways in the Presidency proper the fluctuation of 144 oasos is a normal one: though small, it is on the right side and can be ascribed to no particular cause.

The figures in this paragraph include false and mistaken complaints as well as those that proved to be true; judgment based thereon in respoct of fluctuations in real crime during 1913 would, therofore, be misleading, so criticism on this point is rescrved till the statistics relating to true cascs are dealt with further on in this report. On the whole while it is beyond doubt that favourablo seasonal conditions during 1913 have reduced criminality it is also cortain that the decline in roported crimo would have been more marked than it was, but for an over ansiety, which still exists, on the part of the polics to rerister, as a crime, anything that is reported to them and the increased facilitios for lodging complaints that were afforded to the public by the further opening of new police stations everywhere.

Every additional police station means of courso more cases reportod, dealt with and disposed of : and though the total number of suoh stations may be relatively small, in the aggrogate the number of cases they return is appreciable.
5. Including cases pending from previous years, complaints for disposal totalled 43,074 as against 47,199 in 1912. The police refused investigation (section 157 (1) (b), Criminal Procedure Code) in 3,010 complaints; so tho balance remaining for investigation was 40,034 cases.

Forty thousand two hundred and sixty-eight of the 43,074 cascs for disposal were Indian Penal Code cases falling under classes I to $\mathbf{V}$ inclusive; while 2,806 appear under class VI. There was thus a drop of 3,691 cases for disposal under the Indian Ponal Code (classes I to V) and of 433 under class VI, total 4,124 under "all classes." Comparing the figuros under classes I to $\checkmark$ with those for the preceding year a shrinkage is noticcablo during 1013 in all territorial divisions. It is most marked in Sind which contributes no less than 2,331 cases to the general drop: the Southern Divicion follows with a decrease of 529 cases.

The ratio of petty, mistaken and obviously untruo complaints, inrestization into which was refused under section 157 (1) (b), Criminal Proceduro Code, to cases for disposal is as under:-

For 1913-7.05, for 1912-6, for 1911-4.08, and for 1910-5.
Resort to the provisions of section 157 (1) (b), Criminal Procedure Cole, by oflicers in charge of police stations is gradually increasin 3 and this is, in my opinion, as it should be : there is no reason to suppose that polics station oficers are making other than an intelligent use of their powers to rofuso investigations and I regard a slow rise in the number of refusals as a more healthy sign than too liberal a use of the provisions of the law.

In Sind the discretion allorred is not so frecly resortel to as in tho Presidency proper.

The Commissioner, Southern Division, quotes the following remarls by the District Magistrate, Ratnggiri, who, in expressing his satisfaction at tha action taken by the rolice in the district during the year, under section 157 (1) (b),

Criminal Procedure Code, has stated as a result of his experience in Ratnagiri that the "practice of making every petty quarrel an occasion for invoking the criminal law cannot be too rigorously discouraged."

The Commissioner in Sind makes the following observation :-
"Rcfusal to investigate under section 157 (1) ( $($ ) of the Criminal Procedure Code will not be favourod by the police so long as all cases thus disposed of are reckoned agrainst them in the total of true cases.'

I have not noticed any disinclination for such reasons on the part of the police in the Presidency proper to make use of the section in suitable cases.

Police cognizablo cases struck off.

Maliolously
false cases.
6. Cases struck off during the year under notice aggregated 11,193 as against 12,825 in 1912. Of the former number, 10,808 were complaints under the Indian Penal Code (classes I to V) and 385 under class VI as compared with 12,384 and 441 respectively in the preceding year. Except in the Northern Division where there is a small rise of 79 struck off complaints, there has been a drop, which is most noticeable in Sind ( 977 cases), in all other territorial divisions and on prosidency railways.

Actually and proportionately fewer complaints have been excluded during the yoar of roview, the percentage to casos for disposal having shrunk from $27 \cdot 1$ to 25.9 . The following are the ratios for the three preceding years :-

$$
1912-27 \cdot 1 ; 1911-27 ; 1910-27 \cdot{ }^{\circ}
$$

The Commissioner in Sind draws attention to the fact that the proportion "is the lowest on reoord", but that "it must be remembered that the returns of the year 1012 trere abnormally high owing to the exclusion of an enormous number of cases on the Sind Railways which were improperly registered."

Tho Commissioner, Northern Division, writes :-
"A noticeable feature of the year is that in spite of a general decrease in reported crime, false cases and cases afterwards found to have never occurred at all etc., increased. *** These statistics go to prove an alacrity on the part of the police to register and investigate crime,"
in other words, a continued tondency to over-registration to which I have referred in paragraph 4 above.
$\Lambda_{s}$ freer use of section 157 (1) (b), Criminal Procedure Code, is made, the number of cases struck off after investigation automatically drops and experience shows that where there is a noticeable shrinkage in reported crime the ratio of excludod casos also declines. On the subject of excluded cases the-District Miagistrate, Poona, remarks :-
"It is very satisfactory to note that the police have excluded a large number of cases where the complaint is based upon a disputed claim to property. The object of the complainant is to get a decision in his favour on which to ground his claim and so save himself the trouble, the expense and the delay of a civil suit. It would be well if Magistrates would show as much sense as the police in recognising this old and familiar trick * * *"
7. Malicious complaints totalled 1,670 in the year under report, showing a decline, due to the general drop in reported crime, of 45 cases as compared with the previous year. The fall is not, however, quite proportionate to the decrcase in the number of cases for disposal; the ratio of maliciuusly false complaints is highest in the Central Division, but Sind returns the largest number-5i7 as against 537 in 1912.

In 1912 thero wero 52t prosecutions for making false complaints. During the year under review in connection with 1,670 maliciously false complaints spread over the entire presidency, prosecutions were sanctioned in 432 cases. In 419 of these, the prosecutions were actually launched during the year, but only 153 ended in conviction as against 519 prosecutions and 179 convictions in the preceding year.

[^0]
## The District Magistrate, Pooma, writes:-

"I have had to comment most forcibly on the action of Magistrates who consider Re. 100 fine or 15 days imprisonment as ample punishment for some of the worst case's. * * * * * * . Where such cases can be brought home they must Le punished with the utmost severity so as to strite terror into the hearts of the scoundrels who indulge in false complaints and false.charges. They are a gross violation of the liberty of the subject, they are a most, serious contempt of lawful authority, and they are a most despicable form of revenge."

This is all very true. It is usually, however, extraordinarily dificult to prove a case against a man who makes a false complaint or gives falso information with malicious intent and when conviction is secured, the sentences are generally inadequate. The result is that the fabrication of a false complaint in order to ruin an enemy is often regarded as quite a venial offence-more so than pilfering property-and well worth risking.
8. The number of cases in whioh the provisions of scotion 250 of the Criminal Procedure Code were made use of for checking frivolous and vesatious complaints has declined from 216 in 1912 to 109 in the year under report, and compensation aggregating Rs. 3,839 was awarded to aggricved parties against Rs. 4,767 in the previous year. Among territorial divisions the Central Division with 80 cases against 62 in 1912 again leads the way and continues to show improvement over the figures for previous years: in Sind the number of cases and the amount of compensation awarded were only about half those during the previous year.

## The Commissioner in Sind :-

"Notices with regret that, in spite of continued admonitions, the subordinate, maristracy are backward in the use of the provisions of section 250, Criminul Procedure Code", and "he agrees with Mr. Beyts, that nothing but 'continued harassment of the lower magictracy by the District Magistrate' is likely to have maoh effect in seouring the proper use of this section."

## The Commissioner, Central Division, says :-

" * * * Repeated admonitions are having some effect but the need for a continnance of them is apparent.?
"Almost every District Magistrate reports that greater use was made of section $2 \dot{0} 0$ of the Criminal Procedupe Code by the subordinate magistrates daring the year but they and the District Superintendents of Police are of opinion, and no doabt rightly so, that there is room for a more extensive use of the section."

The Commissioner, Northern Division, quotes the opinions of the District Magistrates, Panch Maháls and Ahmedabad, that :-
"Some of the subordiaate magistrates are too chary of making use of this section" (Mr. Hudson) and "section 250, Criminal Procedure Code, has been more honoured in the breach than the observance: it is impossible to believe that dozens of cases do not occar annually in which its application would be salutary. If the subordinate magistracy conld only be induced to steer their course by common sense and the text of the codes they woald avoid many of the rocks which bring about shipwreck in the shape of reversal on appeal " (Mr. Psinter).

The Commissioner, Southern Division, states that in his Division:-
"The majority of District Saperintendenta of Police and the District Magistrates of Dhárwár and Kolabba consider that a more oxtended ase of this section whosld have been made by the magistracy."

On the whole it may be said that the small improvement that was noticed during 1911 and 1012 in the moro extended use of section 250 , Criminal Procedure Code, has not been maintained. A very large number of alleged offences are classed after trial as never to have occurrod but in only a fraction of these is section 250, Criminal Procedure Code, mado use of, though the police endeavour to get magistrates to aot by reminding them of the soction. As a rule thougli, the requests of the police are disrezarded and the district and divisional reports continue to show that many of the subordinate magistrates, in spite of repeated instractions, are timid and negligent in the use of this section, and when they do employ it frequentls amard trifling compensation.

Application of boction 250. Criminal rrocodure Codo.

True Police
cognizable cases
disposod of.

Ponding Police Casce.

As pointed out by Government in paragraph 6 of their Resolution No. C749, dated the 25 th Scptember 1913, on last year's police report, greater uso of this uscful section could with advantage be made by magistrates and it is to be hopod that the District Magistrates' continued efforts to impress on "the subordinate magistracy the importance of tho subject and their rosponsibility in the matter will in time bear fruit. At the same time I think that if the police used greater discretion under section 157 (1) (b), Criminal Procedure Code, there would be less need for the use of section $2 \dot{0} 0$.
9. With a drop of 4,124 cognizablo cases for disposal the total number of cases pending at the close of the year, under investigation by the police or with magistrates, a great many of which occurred at the close of the year, declined from 5,804 in 1912 to 4,416 in 1913 ; in other words there were 1,388 fewer cases than in the provious year: nearly half of this deficit ( 647 cases) is returned by Sind.

The proportion of cascs pending to cases for disposal for the last 4 years stands as undor:-

$$
1913-10 \cdot 2 ; 1912-12 \cdot 3 ; 1911-13 \cdot 5 ; 1910-12 \cdot 0 .
$$

Tho drop in eases pending at the close of the year is satisfactory provided always there has beon no hasty sending up of undetected cases for final orders for the sake of removing them from the files of cases under investigation. At any rate there is no reason to suppose that investigations are unduly prolonged or allowed to drag and the magistracy have evidently been more prompt in the disposal of cascs and the passing of final orders.

The Commissioner in Sind comments on the large number of cases pending with magistrates in Sind but points out there has been a considerable improvement in this respect over the figures for 1912. He adds that:-

> : The matter is receiving the attention of the Judicial Commissioncr of Sind, and tha District Magistrates aleo during their examination of the courts and scrating of the. periodical retarns take evory opportunity of checking unnecessary delays in the disposal of cases."
10. Eliminating cases "stzuck off" and those "pending" at the close of the ycar, real. cognizable crime under "all classes" amounted to 27,303 cases as compared with 28,447 in 1912: of these 25,033 were Indian Penal Code offences (classes I to V) and 2,270 under class VI as against 25,837 and 2,610 in the previous year. There was thus a decrease of 1,144 cases of true crime disposed of by the police in the year under report-804 under Indian Penal Code and 310 under class VI. I'he drop runs through all the territorial divisions except the Central Division where true crime advanced by 224 oasos. Nearly three-fourths of the deoline (829 cases) occurred in Sind. The fall in true crime is distributed over class III (133) (scrious offences against person and property, eto.), class V (862) (minor offences against property) and class VI (340) (other offences), while offences under all other classes shovr a small rise.
$\Lambda$ detailed oxamination of the figures indicates that true murders declined from 350 in 1912 to 345 in 1913.' Sind returns the largest number (121), but this is less by 83 than' in the previous year. In the Central Division the number (63) has remained stationary; in the Southern Division and on railways true murders have noticeably increased from 69 and 1 to 92 and 4 respectively. In the Northern Division there were 7 ferver murders.

The Commissioner, Southern Division, in his revier, quotes the District Mogistrate, Dharwár, who opines "that the very large increase in murders in that district is perhaps due to the small number of capital sentences passed and the still smaller number carried out".

True dacoities-159 asainst 147 in 1912-have been slightly more numerous during the year under report escept in the Southern Division and Sind where they fell from 63 and 13 to 60 and 11 respectively. The rise is most marked in the Central Division ( 60 against 48).

Real robberies have declined from 357 in 1912 to 379 during 1913. The drop is distributed over all the territorial divisions except the Central Division where the number of robberies rose from 143 to 180 .

True burglaries totalled 7,320 in 1013 as against 7,443 in 1012 or 114 fewer. There was a distinct shrinkago in tho Northern and Southern Divisions (146 and 93 cases respectively). Elserwhero burglarics hare been moro frequent.

Next in importance come true thefts which numberod 12,332 cases as against 13,223 in 1912, a satisfactory declins of 891 cascs. Except in tho Central Division, where 172 more cases of theft occurred, tiis form of crime was less prevalent in all the other territorial divisions but particularly so in Sind where the drop amounted to 760 cases. On the Presidency railmays, though thefts increased considerably on the B. B. \& C. I. Railway there was a romarlable decline in similar offences on the MI. \& S. M. and G. I. P. Railways, tho not result being a drop of 78 cases. The rise in the number of thefts on tho B. B. \& C.I. Railway I attribute entirely to tho altered watoh and mard arrangements since the police ceasod to be responsible for this duty, coupled with heavier traflic and the greater opportunitics and temptations this brought, and to 'missing goods' cases being reported to the police as thefts. $\Lambda$ s happencd in Sind in 1912 when the watch and ward and law and order duties wero separated, on the B. B. \& C. I. Railway a proper working arrangement was not come to in respect of differentiating betiveen losses and thefts and ensuring that only the latter are reported to the police, at the same time the watch and ward staff provided to replace the police is inadoquato and lacks proper organization: On the G. I. P. and the M. \& S. M. Railways, things wero managed better and crime this year has dropped,

Truc cases of receiving stolen property have' rison from 512 in 1012 to 551 in the year under report. The fluctuation, though small, is on the right side and may, for obvious reasons, be regarded with satisfaction. The Southern Division returns the largest increase ( 31 cases).

In regard to the more scrious forms of crime dealt with above,'the following remarks are recorded by the Commissioners and District Officers:-

The Commissioner, Northern Division, writes:-.
"Kaira is conspicuons, as the District Superintendent of Police (Mr. Turner) remarks, by the absence of a ' single case of highway robbery between sunset and sunrise.............which is unique in the annals of Kaira crime during the last 10, years', Murders also diminished.'

This speaks well for Mr. Turner's supervision and control and for the effects of the Police Reorganization Scheme which was introduced, so far as the strength of the force is concerned, during 1911 and 1912. Further improvement may be looked for when the extra police stations sanotioned in the leform Schome and recently notified are working, and the approved distribution of the force is given effect to.

## The Commissioner, Southern Division, observes :-

"............There has been fall in serious crime other than murder. The marked decrease in Kánara under both dacoities and robberies is the happy resalt of the eflicient arrangoments made for the patrolling of frontier passes and the successful prosecution last year of a number of Korchas and Kaikadis of ontside district who had been mainly responsible for the commission within the district of offences of violence."

The Commissioner in Sind, commenting on serious crime gencrally, remarks:-
"There is a satisfactory decrease under every heal of serious crime in the total fizures of the Province except as regards receiving stolen property. Though the number of murders and attempts to murder were much less than in the previous two years, the number of auch cases is still admittedly high.

Most of the numerons marders that occurred in the Thar and Párkar District were as usual the work of that pestilent and fanatical sect, the Hare.

The Commissioner intends to acidress Goverament on the whole question of Hur lawless$n^{n}$ ss and outlewry............The control of the Hars and the lastion sappression of lawlessness and violent crime among them is by far the most inportant and dificult police problem now confronting the authorities in Sind."

Undetootod police oogniz. ablo cases. ,

In a fow districts thero has been a small rise in true crime owing to adverso scasonal conditions but, on the whole, criminality in the Presidency has appreciably diminished during the fear under review and the contributory causes to this satisfactory state of things may be said to be favourable agricultural conditions of a normal year over most of the aroa, greater activity on the part of the police in dealing with criminal and wandering gangs, the deterrent effect of tho Criminal Tribes Act and improved road patrolling and supervision over bad characters and wandering gangs. The drop would have been more marked still but for increased facilities offered to the public for the reporting of cases by the opening of fourteen more police stations towards completing the gencral schome of Policol Reorganization and to the fact that in one or two districts the first eight or nine months of the yoar 1013 were the period of most acute distress following on the failure of the 1912 rains.

In portions of the Presidency such as Bolgaum, Dhárwár, Bijápur, Kaira and parts of Sind where murders and othor serious crimes due to faction-feeling, fanatical outbrcaks and contempt of the law are common, the most deterrent measures, in my opinion, are public executions at the scenes of brutal and coldblooded murders, where possible; the use of section 62 of the Indian Penal,Code and the imposition of strong additional polioe posts on villages where special polico protection is necessary. Road dacoity and robbery can bs reduced by improved patrolling but even so it is impossible for the police to efficiently patrol at night all the dark lonely stretches of road in the mofussil. But if the people were less confiding in the way they embark on long road journeys by night and if, when it is impossible for them to avoid doing so, they would keep together on the road for mutual protection and, when attacked, would show more pluck and resource, robbers and dacoits would not find looting a. paying occupation. As it is, it is very seldom that travellers put up any kind of resistance when attacked even by inferior numbers no more formidably armed than with sticks and stones and it is the rare exception for them to make any attempt to identify their assailants.

During 1913, burglaries have been somewhat fewer but there is room for still further reduction.
11. With the fall in true crime disposed of, the number of undetected cascs under "all classes" declined from 12,056 to 11,073 during the year underreview. Sind contributes the largest number (807) to this satisfactory decrease. The subjoined table shows, in round figures, the ratios of undetected crime under ail olasses to true cases disposed of for the year 1913 and the three preceding years:-


Amalgamating the figures for Sind with those for the Presidency proper, the proportion of undetected cases to true crime disposed of in the entire Presidency during each of the past four years is as follows :-

$$
1913-40 ; 1912-42 \text {; 1911-42 and 1910-42. }
$$

Among the most satisfactory features of the returns for 1913 are the drop in reported and true crime coupled with the fall in the ratio of undetected cascs. Sind with a percentage of 51 against 55 in the previous year has improved noticcably but is still well behind the Presidency proper.

In respect of Indian Penal Codo (classea I to V) cases only, tho ratio of undetected to true cases disposed of was, during tho ycar under report, $51 \cdot 6 i$ in Sind, the same percentage for the preceding year being 58.59. The percentaro for the Presidency propor, exclusive of Sind, was $38 \cdot 1$ as against $3 J^{\prime} \cdot 2$ in 1912.

Comparing the districts and railways of tho Prosidency proper and Sind separately, the ratios under 'all classes' as regards undetcoted to truo eascs disposed of are as under:-

Districta in the Presidency proper ${ }_{2} 34.5$; districts in Sind, $42 \cdot 5$.
Railways in the Presidencs proper, $39 \cdot 1$; railways in Sind, $65 \cdot 7$.
Thus detective efficienoy is best in the distriots of the Presidonoy proper and worst on the Sind Railways. The best ratio of undetected cases in tho Presidency is that on the M. \& S. M. Railway where it stands for 1013 at 24.08 .

In the matter of dotection of the more serious forms of crime-homicido, dacoity, robbery and burglary-the statistios for the last fery yoars show that there has been all round improvement and it is an encouraging fact that each succeeding year has yielded a smaller proportion of undeteoted offences.

The percentage of undetected thefts as compared with that for the provious year shows a satisfactory decline ( $42 \cdot 3$ as against 46).

The Commissioner in Sind notes with satisfaction the drop in tho ratio of undetected cases in Sind.

The Kánarese version of "Notes on Criminal Tribes in the Bombay Prosidency" referred to in my last year's report is, I regret to say, not yet ready but the proofs are under examination and it is hoped that in a few weoks' timo the final proof will be ready.
12. Next as regards the results of police prosecutions before tho courts; out of 13,190 true cases disposed of?by trial, 11,739 ended in conviction, giving a ratio of 89 as against $89 \cdot 2$ in 1912. These figures dognot include complaints classed as mistaken or false after trial.

Under the Indian Penal Code (olasses I to V) the proportion of convictions stands at $87 \cdot 4$ as against 87.5 in 1912. The fluctuations are slight and call for no comment but on the whola it may be said, I think, that the standard of police work has been high. With the one exception of cases under class IV (minor offences against the person), where the ratio has declined from 61.5 to 60.8 during the year of review, excellent results have been obtained under all classes and in all forms of crime, both serious and ordinary. Under olass VI the proportion of convictions to cases tried is $96: 9$ as ajainst 96.7 in 1012.

Out of 345 cases of true murder, 254 were brought to trial and 180 or 73.2 per cent. ended in conviction as compared with $71 \cdot 4$ in 1912. $\Delta$ mong the territorial divisions the Central Division yields the largest ratio of convictions ( $80^{\circ} 4$ ) and the Northern Division and Sind show some improvement, tho percentages having advanced from 62 and $73 \cdot 2$ to $71 \cdot 7$ and $77 \cdot 8$ rcspectively in 1013. On railmays out of 4 true murders tried, 3 ended in conviction. 80.0 por cont. of the true dacoity cases sent to trial ended in conviction against 76.3 in 1012. In the Northern Division the results are most satisfactory, the porcentage being 92.8 as against 55.3 in 1912. In Sind dacoity prosccutions have not gone so well as in the preceding yoar while on the Presidency railways neither of tho 2 true dacoities was detected,

Under robberies, 91 per cent. of the cases triod, during 1013, cnded in conviction as against 79 in the preceding year. Ercrywhere the results may be regarded as very good, the percentages of convictions ranging between 82 in Sind and 100 on Railways.

Out of 1,708 cases of true burglary brought to trial, conviction followed in 1,490 or $87 \cdot 2$ per cent. of the cases against $89 \cdots 3$ in 1912 . Here, too, the results are creditable especially in the Presidency proper where the parcentage range

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decided by decidod by trial.
between 92 and 100. Though these results, so far as they go, are satisfactory it must be admittcd that three-fourths of the number of true burglaries has remained undetected.

Burglary is a form of crime which the police find it specially difficult to prevent and particularly baffing to detect in the conditions which obtain in the mofussil where the roads in towns and villages are narrow, tortuous and hadly lighted, if lighted at all, and the great majority of the houses and the roceptacles in which valuables are kept are very insecure. Then again the pcoplo are too confiding with reference to strangers and are therefore easily preyed upon by the expert professional criminal, afraid to protect themselves or their property when they get the chance and are apathetic in the matter of assisting each other or the police during an investigation. In short the conditions are all favourable to the criminal and against the police, with the result that though detection is more frequent, only about 1 burglary in 4 is brought to conviction.

With respect to thefts-cattle and ordinary-the proportion of cases ending in conviction to cases tried has further slightly improved from 92.7 to 93.3 in 1913.

495 out of a total of 551 true cases of 'receiving stolen property' were placed before the courts, convictions being obtained in 450, the percentage of success being 90.0 as against $88^{\circ} 4$ in the previous ycar. In dealing with cases of 'recciving' the police have done better in 1913 than in the preceding year, tho number of cases detected having gone up and the proportion of convictions improved to a very high figure.

In respect of truo polico cognizable cases, the ratio of cases ending in conviction to true cascs disposed of stands as under for 1913 and the three previous years:-

$$
1913-45 ; 1912-42 \cdot 4 ; 1911-44 \cdot 2 \text {; and } 1910-44 \cdot 7 .
$$

Exclusive of Sind, tho proportion for the Presidency proper stands at 46.2 against $47 \cdot 1$ in 1912, $49 \cdot 9$ in 1911 and $51 \cdot 5$ in 1910 . Similar ratios for Sind aro $30^{\circ} 43$ in 1013, 33.68 for 1912, $33^{\circ} 04$ in 1911 and 32.39 in 1910. The slight and progressive deterioration in the Presidency proper in this ratio is, in my opinion, duo to a larger number of refusals each year to investigate under scction 157 (1) (b), Oriminal Procedure Code. All complaints reported are of course registored and those in which investigation is refused are, for statistical purposcs, treated as true though most are probably not roal offences. The District Magistrate, Ahmedabad, remarks that the tendency of the subordinate magistratos as a class "to regard their legal duties, even in administering the simple criminal law, as highly technical and bearing no relation to common scnse, appoars to be ineradicable ". . He also comments on the dilatoriness and undue lenicncy of the subordinate magistracy, and adds that "If the average Sub-Inspector or Jamadar is a better police officer than the average Mamlatdar or Aral Karkun is Magistrate (and 1 am inolined to think that this is so) it is probably because, from the nature of his duties, the former has to become practical".

The District Magistrate, Poona, observes:-

[^1]The District Superintendent of Police, Kaira, writes :-
"* * * * The majority of the Sub-Inspectors are, I consider, overworked and they do not get sulficient time to watch and supervise their cases when they are under trial, and as a consequence many cases are liable to be epoiled."

In this expression of opinion I entirely agrec. The great drawback to mofussil police work is that the investigating officer is never a full-time officer for-
any case, no matter how sorious or dificult it may be. Ho always has sereral others on hand requiring his attention in different places, widely apart, and in different stages.
13. In all 901 cases as against 909 in 1012 were committed to tho Scssions Courts and 820 against 800 were tried during tho year under roviorr, convictions being obtained in 631 as compared with 505 in 1912. Tho results before Scssions Geurts were on the whole good, the percentage of eases ending in conviction to cases triod being 76.9 against 73.8 in 1912 and $72 \cdot 5$ in 1911.

## From the Belgaum District the District Magistrate writes:-

"Jury cases have not added to the repatation of the jury as a useful ally of jastice. In 18 cases (out of 46 tried by jary) a verdict of ' not gailty was retarnod and of these 18 cabes in 4 , on reference to the High Coart, 'guilty' was pronounced by the IIigh Court."
14. In accordance with Government Resolution in the Judicial Depart. ment No. 9486 , datod the 26 th April 1907, the following information is furnished regarding infanticide cascs. . 21 casos of infanticide were reported during the year against 18 in 1912, ${ }^{*} 1$ from the Northern Division, $\dagger 5$ from tho Central Division and $\ddagger 15$ from the Southern Division.

In the 1 case from Broach the body of a child was found in a well in an advanced stage of decomposition, and as identification was impossiblo, the caso remained undetected. In the 5 cases from the Oentral Division the infants killed were illegitimate and the cases ended in conviction.

In 12 of the 15 cases reported from the Southern Division the infants wero illegitimate and were murdered by their mothers to conceal their shame. Four women were convicted, 3 discharged, 2 acquitted and 1 died under trial, while cases against 2 were pending at the close of the year. Three of the 4 women convicted were sentenced to transportation for life, but in two cascs the sentences passed were commuted by Government to rigorous imprisonment for shorter periods. The fourth woman was sentenced to undergo only 2 months' rigorous imprisonment. In the 3 remaining cases of the 15 reported from tho Southern Division, the mothers having been chastised by their husbands throw themselves with their children into wells. In two cases the women were drowned while in the third she was saved, but in all cases the children porishod. The woman saved was prosecuted under section 302, Indian Penal Oode, and was convicted and sentenced to transportation for life which sentence was however subsequently commuted to 3 years' rigorous imprisonment.
15. Offences, including those pending from the previous year, doalt with by the police under special and local laws have sensibly decreasod, from 2,935 to 2,481 . 2,000 of the 2,484 offences were brought to trial and 1,052 ended in conviction as against 2,329 and 2,261 in 1912. The ratio of cases convicted to cases tried was $97 \% 3$ against 97 in the precedin; year.
16. The total number of true cases disposed of by magistrates without the intervention of the police, during the year under report, was 6,522 as against 6,796 in 1912. Of the oases so disposed of, 2,809 ended in conviction, the percentage of cases convicted to tried being 44 against $30 \cdot 6$ in 1912. Tho drop in the number of true direct casss is most marked in the Southern Division and the Northern Division (228 and 133 respectively). Elsewhere there was a slight rise.

The District Magistrate, Kínara, says where most of the Magistrates "go wrong is more often in taking up cases that might well bo dismissed at sight" and with this, I think, most experienced officers will agree.
17. The total number of persons arrested by the police suo motu during the year of report decreased from 31,299 to 20,937. Tue drop of 1,362 is due of course to the fall in crime. Persons released without being brought to trial totalled 775 as against 814 in 1012, giving a percentage of $2 \cdot 5$ against $2 \cdot 6$ in the preceding year. Persons for disposal, including those pending at the commencement of tho ycar, numbered 31,579 as ajainst 35,500 in 1012 . Of the former number, 22,093 were actually placed on trial, and 17,037 were convicted. The ratio of perscons tried to persons for disposal stanls at $81 \cdot 1$ as compared with $82 \cdot 3$ in 1912 and of persons convicted to tried at $61 \cdot 6$ as compared with 61 in 1912. The fluctuations are normal and call for no romarks.

Offoncos under special and local lawa.

Cognizable crimo-Diroct casos.

STATEMENT
A-PALT II.
Porsons in
Police casos.

The percentage of persons convicted to persons tried in connection with cases under tho Indian Penal Code (classcs I to V) works out, for the whole presidency, to 58.6 against 57.6 in 1912. Under class VI it has further dropped from $84 \cdot 3$ to 83.8 .

During the year under review, 917 persons were tried for murder and cognate offences against 934 in the previous your and 48.6 as against 52.8 per cent. of these were convicted.

The number of persons tried for dacoitios was 532 as against 469 in 1912 and the ratio of convictions has jumped from 38.6 to 50.9 .
443. persons, as compared with 461 in 1912, were tried for robberies, the ratio of persons convictod to tried having advanced from 48 per cent. in 1912 to $60 \%$. The highest ratio 87.5 is returned by the Presidency railways and in the Central Division considerable improvement is noticeable, the proportion having increased from 37.6 in 1912 to 68.6 in 1913.

On charges of ' burglary', 3,485 persons were tried and 2,358 or 67.6 per cent. were convicted as against 3,481 tried and 2,357 or 6777 per cent. convicted in 1912. It is a curious coincidence that under this head the number tried and convicted is practically the same in 1913 as it was in 1912. On the railways the results are creditable, the ratio having gone up from 38.8 to $86 \cdot 9$.

9,775 persons as compared with 10,319 were tried for thefts of all kinds and $73 \cdot 2$ per cent. against 72 were convicted. No marked fluctuations are noticcablo in the different divisions or on railways.

Altogether 955 porsons were sent to trial for recciving. stolen property as against 871 in 1012 convictions being secured against 626 or $65 \cdot 5$ per cent.; in the preceding year the proportion was. 60.

So far as can be gathered from the district and divisional reports, 2,230 persons were committed to the Sessions Courts, in the entire Presidency. Of these 1,786 were tried and 1,084 convictod, the percentage of convictions being 60.7 as against $55 \cdot 6$ in the preceding, year.

The ratio of persons convicted to persons tried is almays a reliable test of police working bcoause there is no room here, as there is in the disposal of cases, for crrors in olassification and so on. Judged by this test the Police in the Presidency have on the whole done slightly better than in the preceding year, the proportion of conviotions ta tried being $61 \cdot 6$ per cont. against 61. Eliminating the figures for Sind, the same percentage works out to $\mathbf{6 5 \%}$. The ratios for the preceding four years stood as undor:-


At the end of the year under report there were 4,002 persons awaiting trial as against 4,716 at the close of 1912 . Of the former number 1,430 persons were a maiting disposal in Sind and 2,572 in the Presidency proper.

STATEMENT
B-PADTI.
Non-cogni-
a ablecrime.
18. As compared with the previous yoar, non-cognizable reported crime dropped from 71,902 to 71,664 cascs in 1913. The decline is most marked in the Central Division ( $2,356 \mathrm{cases}$ ), while in the Northern Division there has been a rise of 3,070 cascs.

The total number of cases for disposal was 74,752 as against 74,812 in $1912: 34,573$ cases or 46.6 per cent. ended in conviction as against 41.1 in the preceding year. Of the eases for disposal, 10,467 or more than one-fourth as compared with 18,214 during 1912, were cases of "voluntarily causing hurt".
19. Persons who appeared before courts in connection with non-cognizablo cases numbered 121,520 as against 127,045 in 1012 . Of these, 68,311 were tried and $C 2 \cdot 4$ per cent. as against 685 in tho previous year convictel. 8,556 persons were discharged after appearance, without trial, as against $0,2 \in 0$ ir. 012. The largest number ( $2,4 \mathrm{4} 0$ ) is returned by the Northern Disision which is followed by Sind with 2,443 persons. 4,750 persons remained under trial at the close of the year as against 5,881 in tho preceding year.
20. Although crimo decreased the valuo of property stolen in cognizablo offences during the yoar under reviow increased to Ihs. $11,88,470$ as comparel with Rs. $11,01,390$ in the previous ycar.

It is only in the Southern Division and Sind that less property was stolen in 1913 than in 1912. Elsorwhere there has been a rise, which is most marked in the Central Division, Rs. $\mathbf{5 7 , 0 2 8}$. On the Presidency railways the increase amounted to Rs. 16,699.

The value of property restored for the entire Presidency stood at Rs. $4,35,201$, yielding a percentage of recoverics of $36^{\circ} 62$ as against 31.7 in 1912. The Southern Division with $41 \cdot 5 \cdot 1$ per cent. of recoverics shows the best results : next comes Sind with a ratio of 38.76 . Tho percentage for Sind represents, in the opinion of the Commissioner in Sind, "a satisfactory maintenance of the improvement in the recoveries of stolen property noticed during past years."

The figures relating to the proportion of recoveries for previous years are contrasted with those for the year 1913, in tho subjoined table:-

| Presidency including Sind Presidency proper only Sind alone |  | 1313. | 1012 | '1011. | 1010. | 1009. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 36.62 | 34.7 | 33.9 | 25.6 | $80 \cdot 2$ |
|  |  | $35 \cdot 3$ | $35 \cdot 2$ | $32 \cdot 4$ | 86.0 | 30.5 . |
|  |  | 38.76 | 33.98 | 37.08 | 31.66 | 29.75 |

The Commissioner, Central Division, writing on the subject of this paragraph, says:-
"Every District Magistrate of experience will sympathise with the dificulties with which the folice have to contend in this matter and it must be remembered, that if results are bal in India they are still worse in the most civilized countrics of the west."

And the District Magistrate, East Khándesh, writes:-
"The attitude of the public in this district is still extroordinarily lenient to receivers of stolen property, who in not a few eases are leaders of eociety, Municipal membere, and so on. As long as the publio tolerates receiving as a reputable means of earning a liviog and protects receivers by giving them places of honour, it is obvious that the police will remain ecriously handicapped, whaterer their detective ability may be."
$\Lambda$ mong the Presidency railmays the percentage of recorerics on the Madras and Southern Maratha Railway ( 63 per cent.) is best. The low percentage of recoveries on the B. B. \& C. 1. Railway has been brought about entirely by faulty registration of missing goods cases as thefts. On the G. I. P. Railvay more property was stolen in 1913 than in 1012 but actually and relatively more was restored.

Property valued at Rs. 13,0C0, which was stolen outsido railway limits during the year of report, was intercepted on suspicion and recovered from criminals who were making off with it, by the poiico of tho railrays in the Presidency proper; and no less than Rs. 20,001 worth of property, of which, property valued at lis. 11,751 was rccorcred, was stolen in cascs of burglary and other offences which occurred in connection with the evacuation of houses on account of plague.

The District Magistrate, Poona, in his two last reviews on District Annual Police Administration leports has put forward certain suggestions for striking the percentage of recovery of stolen property in a different, and, as he considers, in 3 less fallacious, manner. But the adoption of his method is not fcasible so J-4

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STATEMENTC. Property ntolon nadrocovered.

Preventive action.
long as the present Imperial Statement $O$, which is in use all over India, and the instructions for preparing it, remain in force.
21. Altogether 4,710 bad characters were proceeded against under the provisions of Chapter VIII, Criminal Procedure Code, during the year under report as against 4,783 in the previous year, and over 69 per cent. of these wero called on to furnish security as against $71 \cdot 2$ por cent. in $1912.1,463$ furnished security, 269 were released on agreement under Regulation XII of 1827 and 1,532 went to jail in default. The quantity of the work done under Chapter VIII was, therefore, slightly less during the year under report and a small deterioration in its quality is noticeable but the fluctuations are quite normal.

Tho subjoined table furnishes detailed information in respect of action taken under Chapter VIII, Criminal Prozedure Code, and Regulation XII of 1827 : 一


It will bo seen from column 5 that the number released on agreement under Regulation XII of 1827 dropped by nearly onc-half.

The Commissioncr, Northern Division, observes :"Broach is the only district of the division in which the provisions of Regralation XII of
1887 were nade, use of. Out of 400 porsons Iroceeded against 242 were ordered to sleep at the
village chowra."
The Commissioner, Central Division, remarks in connection with the
campaign against Kaikadis:-
"Though there was a falling off in Sholapur a large number of Kaikadis were again
brought under the operation of Chapter VIII."

Tho number so dealt with was 69 and, in connection with an important gang case, 11 Kaikadis were committed to the Sessions.

As the District Magis trate, Sholápur, remarks :-
"The campaign against the Kaikadis is an excellent pieco of police work which will, no doult, have far-rcaching results and refects great credit on Mr. E. P. White, the then District Superintendent of Police, and the police working under him."
And the Commissioner adds:-
"All credit is due to the officers and men concerned in this case, the results of which should have an excellent moral effect in the district."

The Commissioner, Southern Division, writes:-
"No proceedings were instituted for the application of Regalation XII of 1827 to the criminal classes in Bijapar as apparently they are being dealt with under the Criminal Tribes Act, 1911. This explains the decrease in the number released ander the Regulation."

On the G. I. P. and the Madras and Southern Maratha Railwars much useful and judicious work was accomplished under Chapter VIII, Criminal Procedure Code, but on the B. B. \& C. I. Railway, where the circumstances appear to have called for better preventire measures, the rork of the police in this dircotion detcrioratod.

Proportionately as a Superintendent of Polics and his Assistants pay personal attention to the proventive work of the police will the effect on crims reduction generally be marked. The matter is peculiarly ons in which the subordinate police require sustained guidance and control from the supcrior ollicers.
22. The Commissioner, Northern Division, states that no influx of criminal classes or suspicious foreigners was noticod in any of the distriots of the division. He refers to the advent of some Pathans and gangs of Chharas in tho Ahmedabad District, 13 foreigners in the Kairs District and tho Bhils and Talavias in tho Broach District as requiring close attention during tho harvest season on account of their propensity to cotton thieving. Theso criminal classes and suspioious foreigners were closely watched and suitably dealt with, when police action was possible, under the law. The Commissioner adds:-

[^2]He refers to the Bhámpta gang case referred to in paragraph 24 below which came to a successful conclusion, and adds:-


#### Abstract

"The successful result of the case will no doubt be a check on the criminal tendencies of this class. Some Kolis on the ghats who were trying to form a gang surreadered, suitable rewards having been given to those instramental in bringing them in. In Sholapur the ganga of Máng Garudis and Kanjarbhats which came in 1912 from Mis IIighness. the Nizam ${ }^{\text {an }}$ Dominions livgered in the city and taluka of Shoĺpur but eventually digpersel."


The Kaikadi gang case which has already bsen referred to above has, since the close of the year, been disposed of in the Sessions Court, 11 being sentenced to transportation for life, 6 to 14 years' transpo:tation and 3 to 5 years' risorous imprisonment under section 400, Indian Penal Code. The remaining 10 accused were acquitted.

## The Commissioner continues :-

"The District Magistrate, Ahmednagar, brings to notioe the fact that the deportation of certain tribes from IIis Highness the Nizám's Dominions has given rise to tho question of arriving at some inter-district or inter-state agreement regarding such (crimial) clayses. As I have bad occasion to point out as District Magistrate of Dhárwár the action of IIis IIighnesá Government has added considerably.to the dificulties of police work in tha border districts and the whole question merits the serious attention of Government."

The Commissioncr, Southern Division, writing on the subject of criminal tribes, says:-
"The registration under the Criminal Tribes Act of the Chapparbands, Haransikikaris and Ghantichors in Dijápar is practically complete, the number of eact clas3 rejisterad biing S32, 378 and 503 respectively. The working of the Act has be3n no far saceszaful.

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has been beld in abeyance. In the meanwhile, in both the districts the criminal gangs were vigoronsly dcalt with and kept under check. In Belgaum especially the Berad gangs are being broken up, a number of crimes previously committed by them having been brought to light by a epceial party appointed for the purpose."

With reference to tho influx of wandering gangs, etc., the Commissioner mentions a number of gangs of Gosavis, Bedars, Pathans, Gbantichors, Gujarathi Bhats, Rajputs, Kaikadis, Bhámptas, Mang Garudis, Iranis, Korchas, Dombars, Dhakalgirs, Gollars, Kalwaddars, Haranshikaris, Konchi Korwas, Kanjar Bhats, Lamanis, Pamlors, Kalkurwis as having passed through the districts in the division. These were either closely watched until they had passed out of the district or dealt with according to law. Besides these, a gang of Pamlor Korchas who came from the Nizám's Dominions were arrested and dealt with under section 110, Criminal Procedure Code. They were all sent to jail as they could not furnish security. A gang of Berads committed a dacoity in a frontier village of Kánara and in Ratnágiri a gang of Gujarathi Thakurdas which was dealt with in 1012 under section 401, Indian Penal Code, was convicted during the year under report.

The Commissioner observes with reference to the wandering gangs in the Dhárwár District:-
"One more perennial source of serious crime is reported to be the Korchas and Ghantichors of the adjoining Bellary District in the Madras Presidency. Some hundreds of them live just over the lorder and gangs of them set out on regular raids into the district returning home when they bave collected onourh loot. The District Superintendent of Police complains that the Madras Police * * * * * admit their inability to mitigate the evil. During the earlier part of the year eeveral daring dacoities were committed by the Bellary Korchas and Ghantichors. After a great deal of trouble-caused partly by the difficulty experienced in obtaining effective help from the Bellary Police-the dacoities were detected, the dacoits convicted and a very dangerons gang of Korohas finally broken up. Its ringleader who was wanted for one murder and ton or eleven different dacoitics committed in the Bombay territory during the past 3 or 4 years was at last run down in the middle of the Madras Presidency by the Dharrwár Police. Since the gang was broken up in March 1913 the soothern part of the Dharrwar District has registercd but a single dacoity. Even this dacoity has been attribated by the District Sarerintendent of Police to the Ghantichors of Bellary."

On the sulject of settlement work among the criminal tribes in the Bijupur District, Mr. Starte, I.C.S., the Officer in charge, writes:-
"The most important fcature of the settlement work during the year still remains, viz., the fact that, as far as we can ascurtain, none of the Chapparbands lave renewed their coining during the year. The other important feature is the progress made by the Ghantichors in the industrial eettlements of Bijápur, Bágalkot and Gadag during the year. From the point of view of the extension of the settlement work to other districts this is highly important and it is chicfly on these lines that I expect to make proposals to Government for the settlement of the Crininal Tribes in Sholápur, Dlárwar and Belgaum.
"The folice have continued to give to us all possible assistance. This co-operation is of primal importance, and no suall measure of the success so far attained in the settlement worl is due to the steady support and aid which has becn given from the commencement of the work by both the superior police officers and by the subordinate police. In return it bas been our steady policy to give such aid and information as is possible in the investigation of offences. committed by the Criminal Tribes.’

## The Deputy Inspector-General for Sind says :-

"There was again evidence this year showing that members of that notorious, criminal tribe called lauriahs were at work in Sind *** * * * The Khosas of Viru Bund contiuucd civing trouble in the Karachi District and the Riverain charge. ${ }^{*} *{ }^{*}{ }^{*}{ }^{*} *$ In the Sukkur District the most turbulent class of people are the Jagiranis. The members of the Dubar section have recently been brought under the Criminal Tribes Act******** On the Sind lailways the Sbers, Turts, Jaghiranis, Ghariyanis, Jangijas and Cbachars from Reti to Padidan, and the Shoras, Gaddas, Jakhiras, Zurdaris, Machis, Baroches, Jokhias, Palarics and Babars from Padidan to Kotri continued to give trouble"

With reference to the murders by the Hurs in the Thar and Párkar District, the Commissioner in Sind refers particularly to the three murders of a brutal and daring character, described in paragraph 49 below, and observes as follows:-
"The foregoing ivetances are typical of the reckless auaacity and the supreme contempt for law and authority which the Ilurs invariably display when commiting crimes of
vengearce. These three crimes were committcd during. Mr. Lucas' absence on leave to Europo and shortly before his retura to Sind. Immediately after his return a policy of the sterne.t reqression was adopted towards the entire IIur community both in the Thar and PMrarar and the Nawabshah Districts, and the Commissioner has made good use of the porrers rested in him under the Criminal Tribes Act. The Commistioner has also visited Sangtar and held a darbár there, at which police officers and loyal zamindars were rewarded and tho repressivo. measures decided upon were announced to the IIurs. There has not been a tinglo case us reported crime among the IIars either of the Thar and Pákar or the Nawabsuah Districts since last October, and for the present all secms quict ; but Mr. Lacas knows, from lonis experience of these murderers and incorrigible fanaties, that, if there were the slightest indica. tion that the present policy of repression was in any way going to be relaxed, the flame of lawlessness and crime would instantly be rekindled."

In the year under report the following criminally-disposed tribes and classes were notified under the Criminal Tribes Act III of 1011 in the districts of Dhárwár and Belgaum in the Southern Division :-

Kaikádis or Kalkorvis including their sub-divisions; Haranshikáris including Advi Chanchars, Chigribetgars and Pardhis; Ghantichors, also known as Uchliás or Bhámptas; Waddars of all kinds; Máng Gárudis; Bauriahs or Badaks; Gujaríti Bhats, also known as Kanjars, Nâts or Sansis; and Bedars or Berads.

With reference to my remarks last year on the subject of the administration of the Criminal Tribes Act in the Presidency and settlement work by Salvation Army agency, all that it is possible to say here is that, so far, no developmonts have matured. But the activities of Mr. Starte, I. O. S., Settlemont OMcer, among the criminal tribes in the Bijapur District have been extended by order of Government to the Sholápur, Dhárwár and Belgaum Districts. Mr. Starto has now submitted elaborate and far-reaching proposals, which aro before Government, for the efficient working of the Criminal Tribes Act on uniform principles and along broad practical lines all over the Presidency and for tho institution of criminal settlements managed by official and private agency. So far as I am aware the proposals of the Salvation Army to start criminal settlement work in this Presidency are still under consideration.

The district reports for the year under review show that the influx of criminal wandering gangs from His Highness the Nizam's Dominions, due to the deportation orders in His Highness' territory, continued, but not to so great an extent as in 1912. The effect on crime and the trouble caused to the police in frontier districts by the advent into the British territory of theso undesirables can well be imagined.
23. Among 17,937 persons convicted of cognizable offences during the year under report 3,053 were identified as having been previously convicted and 1,762 were classed as habitual offenders as compared with 1,261 during 1912. The Central Division returns the largest number (695) of habituals.
24. The Criminal Investigation Department, including the Finger Print Bureau, is under the direct control of the Deputy Inspector-General of Police, Criminal Investigation Departmont.

Mr. J. A. Guider, O.I.E., held the appointment of Deputy InspectorGeneral of Police throughout the year and Mr. P. A. Kelly beld that of Personal $\Delta$ ssistant throughout the year.

The Criminal Investigation staff, in the strength of which there was no change, besides being engaged in inquiries of a political nature was also employed in soveral lengthy and intricate criminal investigations undertaken either on information received direct or at the request of the local polico. It further co-operated with the police of other provinces and Native States in watching the movements of political suspects and criminals of note, particularly during the period of His Excellency the Viccroy's tour through India from Peskárar to Tinevelly and from Karáchi to Calcutta. Special attention was also paid to particularly scrious crimes, the pursuit of special criminals, foreign professional criminals and members of local criminal gangs.

The number of inquiries undertaken during the year was 108; of these, 61 tero in connection with criminal cases, the remainder being either of a political, quasi-political or confidential nature.

IIabitual ollondors.

Criminal Invostigation Dopartmont.

The following are some of the specially intricate or interesting cases dealt with:-

1. Counterfeit Coins.-One Kasam Khoja of Bombay was arrested at the weekly bázár at Lasalgaon in the Násik Dirtrict for uttering false coin and on his person being searched by the local police other counterfeits were found. The aid of the Criminal Investigation Depart"ment was sought, with the result that three accomplices were arrested with implements and counterfcit coins of various denominations. Enquiries showed that this gavg had been operating in His Llighness the Nizam's Dominions and in the Central Provinces for some considerable time.

Three of the four wore sontonced ts 7 years' rigorous imprisonment each and the fourth to 5 jears' rigorous imprisonment.
2. Dhatura poisoning for purposes of theft.-A case of dhatura poisouing accompanied by theft was reported to the Poona Cantonment Police, and the Criminal Investigation Department on taking up the enquiry, in which there was not the faintest clue as to the identity of the offender beyond a vague description given by the victim, succeeded after much patient and persistent effort in tracing the offence to one Purshotam Narayen Falgune who was bubsequently arrested and convicted. This Falgune though only 20 years of age was a criminal of a high order, being both intelligent and a good linguist. He is a native of Násik and lost his parents at the age of 10 . Having nobody to look after him he was adnitted into an orphanage. Subsequently and after a few months he joined a dramatic company. Life in a settled occupation, however, had no charm for him. He deserted the company and committed a theft and since then his life has been one long record of crime. Ile travelled extensively over Indis, visiting Nepal, Bhatan, Ceylon and the Straits Settlemeats, thieving wherever be went and living on the proceeds of crime. At first he confined himself to simple thefts but latterly in nearly every case he resorted to the use of poison to facilitate his operations, having learned of the potentialities of the drug from some dhatura poisoner with whom he had come in contact in jail. Ilis entence to transportation for life bas rid society of a callous and dangerous criminal.
3. Dogus Emigration Agency.-In 1911-1912 the District Magistrate, Surat, was receiving numerous applications for certificates of identity from persons desirous of emigrating to America, and in consequence of references from him to Government the Criminal Investigation Department were directed to institute inquiries regarding the cause of the apprarent craze for emigration. In the course of the enquiries it transpired that there was an agency at Ahmedabad called the "New Bharateshwari" for the recruitment of labourers and mechnnios for Armerica and Africa. The agency had branches in various parts of Gujerát. It advertised largely in the vernacular newspapers and undertook to secure comfortable employment at magnificent rates of pay.

The person who was ranning the agency was one Manecklal Kapadia. Inquirics proved that the agency was a huge swindle, designed to enrich Manecklal.' It appeared that every applicant who wished to have his name registered for an appointment abroad had to pay a registration fee which varied in amount but was as high as Rs. 6 in many cases. It was conclusively established that Manecklal had not been authorized by any individual or company abroad to recruit labourers or any class of workmen and that not a single one of the hundreds from whom be had taken registration fees had ever actually secured employment abroad. He was arrested and prosccuted for cheating and sentenced to three years' rigorous imprisonment and fined Ms. 500.
4. Bhamptas.- Eighteen more arrests were made in the Bbampta gang case duting the ycar under report in the case that was pending at the end of 1912, and further property amounting to about $\mathrm{R}_{\mathrm{s}}$. 10,000 was recovered, making a total of 61 accused persons and property valued at about Rs. 40,000 .

Of the accused, 51 were convicted by the Court of Sessions specially appointed for the trial of this case and sentenced to terms ranging from 10 years rigorous imprisonnent to 5 years' rigorons imprisonment. The case against 3 was withdrawn on medical grounds and 6 were discharged.
5. Forgery cases in the Kaira District.-Enquiries were continued in these cases. During the year under report 3 cases were tried and ended in conviction. Applications for sanction were made in 8 cases during the year ; 7 of these were granted and 1 is still pending. Appeals against the grant of sanction in two of these cases have been made and these appeals are pending. Of the five remaining cases, one case has been disposed of, the accused being convicted: the others are pending the filing of complaints and trial. Seven fresh cases were under enquiry, of which two had to be dropped as the abettors have died.
6. Forcign suspects.-A Pathán named Rafi valad Kalandarkhan was arrested by the Criminal Investigation Department on suspicion. From enquiries made it was found that he was wanted in the Jhelum District for dacoity. He was sent to Jhelum where he was sentenced to 7 years' rigorous imprisoument. An absconder of the Mysore State, one Faridkhan Hayatkhan, wanted for offences under sections 305 (dacoity) and 302 (murder), Indian lenal Code, was traced and arrested in Bombay by the Criminal Investigation Department and made over to the Mysore State Police on extradition. He was convicted for the aboye oflences and sentenced to transportation for life.
7. Gorcrnment Promisary Nutes minaing from a Natine State-At the re yuest of the Agent to the Governor in Káthiaruar and under the orders of the Secretary to Governument in the Political Departmeat, the Criminal Investigation Department was called upon in 1.00 s to assist the Jasian State to unravel the mystery of the disaplearaucy of certaia Governuent promissory Notes of a very considerable value from the State Treasury, at absut the time of the death of the late Chief Alla Kachar.

Inquiries institated at the time led to the discovery that certain Gore:nment l'romissory Notes standing in the name of Alla Kachar had been negotiated after his death under formed endorsements by ono of his sons. $\Lambda$ report to this effect was submitted to Goverament, but the Jasdan authorities for reasons of their own failed to tako any stepe ngainst the delinquent.

In October 1912 some Government Promissory Notes of the value of Rs. $\$ 2,000$ were presented to the Public Debt Omice, Bombay, for renerval and payment of interest by one DeSouza. Enquiry was renewed by the Criminal Investigation Department at tha request of the Jasdan State authorities undor the orders of Goverament and resulted in the above notes being tracel to the possession of another of the sons of the late Alla Kachar. After a prolonged and trying enquiry the Criminal Iovestigation Department was ablo to trace other Government Promissory Notes valued at about St lakhs which had been negotinted Ly certain individuals related to the late Alla Kachar or by their agents and brobers in Bombay, aud secured evidence to show how the notes had been negotiated. A comprebensive report on the whole enquiry has been submitted to Government in this connection.
8. Márwári Bauriah Gang Case.-A supplementary gang case arainst this criminal chass was taken up in the East Khindesh District daring the year. Thirty-four persons were arrested, of whom one died while under trial and seven were discharged by the Committing Magistrate. The cases against 2 were withdrawn and the remaining 26 are amaition trial by the Court of Sessions.

## The District Magistrate, Poona, writes:-

"I have as usual found the Criminal Investigation Department always realy to assist and of greatest value when any information was required. Their proseoction of the dillicult Bhámpta case was an instance of a most dificult and intrioate operation, carried out with characteristic thoroughness and skill."
25. The strength of the Finger Print Bureau staff remained the same during 1913 as in the preceding year.

At the beginning of 1913 there were on record 1,11,505 slips, and during the year 7,612 new slips were received for record, making a total of 1,10,117. Of these, 122 slips were destroyed owing to deaths amcug convicts and ex-convicts, leaving 1,18,995 slips on record at the close of the year 1913 as compared with $1,11,505$ at the close of 1912.

The number of new slips received exceeds the previous reccipts by 1,163.
Out of 7,612 slips received for record during 1013 one was of an ex-convict. There are still approximately 5,845 ex-convicts whose finger impressions are required for record. It is unlikely that many of these will be obtained.

Of the 7,612 new slips recoived for record 445 wero from the city of Bombay, 6,463 from the districts and railmays of this Presidency, 108 from Sind and 506 from other Presidencies, Native States, etc.

During the year 310 slips were received for resord from Natire States as against 407 in 1912.

During 1913, 1,504 slips were sent for record and 2,019 for search to the Central Bureau, Simla. The latter included slips of 402 Ghantichors, 327 Haranshikáris, 135 Chapparbands reccived from the Assistant Collector on Special Duty, Bijápur, and of 21 Pathóns, and 31 Kinjars reccired from tho Deputy Inspector-Gencral of Police, Criminal Investigation Department, Poona.

There has been a decrease in the number of slips recsived for search, the number in 1013 being 10,737 as against 17,662 in 1012.

One thousand threo hundred and forty-five slips wero received for scarch from other provinces and Presidencies, 1,312 from Native States and 182 from Eáthiáwár, Pálanpur and Mahi Kántba Agencies.

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Presidency proper.

In 2,500 cascs including 101 from other provinces and Presidencies and 170 from Native States and Agencies, the antecedents of accused persons were traced as against 2,505 in the year 1912. There is thus an increase of one successful case over last year's figures. The percentage for 1913 is $15 \cdot 5$ against 14.6 for 1912.

In 1,101 cascs previous convictions were proved, but enhanced punishment was awarded in only 868 against 803 in 1912. In 165 cases the accused rcceived lighter punislmont and in 68 the same punishment as previously awardcd. All these cases were brought to tho notice of the District Magistrates coscerned.

In 5.4 cascs as against 73 in 1912 the accused were identified locally by the chicf operators without reference to the Finger Print Bureau. Of this number 52 were traced before and 2 after the accused had been convicted.

The following table summarises progress in the work of the Bureau :-

| Ycar. | Carde or num- <br> ber of tlips <br> received for <br> record. | No of cards <br> or slips <br> received for <br> trace. | No. of cases <br> traced. | Remarks. |
| :--- | :--- | :--- | :--- | :--- |
| 1903 | 7,851 | 14,115 | 1,682 |  |
| 1910 | 7,037 | 12,333 | 1,710 |  |
| 1911 | 5,292 | 14,031 | 1,751 |  |
| 1912 | 6,449 | 17,662 | 2,595 |  |
| 1913 | 7,612 | 16,737 | 2,596 |  |

Inspector TV. Y. Austin was the Officer in charge, Finger Print Bureau, during the whole of the year and le and the staff deserve credit for the satisfactory and efficient way in which the work of the Bureau has been carried on.
Sind.
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| Miscellaneous |
| :--- |
| work. |

## The Deputy Inspector-General of Police for Sind writes:-

"The number of finger impression slips received in the Central Finger Print Bureau for Sird, at Karáchi, during the year under report was 3,561 as against 3,352 in the previous year. The grand total of slips now recorded in the Bureau is 42,132. The subsequent conviction slips received and entered during 1913 numbered 593 as agoinst 525 in 1912. The number of slips received for search was 7,845 as against 6,699 in 1912. Of these, 1,759 were traced as against 1,670 in the preceding year. Four hundred and fifty-four slips of foreigners were also sent to the Central Finger Print Bureau, Simla, for record."
26. In addition to the work connected with the prevention, detection and disposal of crime accounted for in the accompanying statements, many duties of a miscellaneous nature devalve on the police, of which the statements contain no record. The following information gathered from the district reports will perhaps prove of interest. The police served $3,31,438$ summonses and warrants, assisted in extinguishing 1,361 fires and destroyed $1,10,490$ stray and ownerless dogs. On the Presidency railways 821 accidents were enquired into. Further, the police enquired into 1,001 cognizable and 462 noncognizable offences referred to them by Magistrates, 16,481 minor offences under the Cantonment and Police Acts, 46 suicides, 5,625 accidents of all kinds, $\mathbf{C 0 0}$ suspicious and unnatural deaths, and served thousands of distress warrants; Sind and four districts of the Presidency proper return figures relating to the recovery, of fines amounting to Rs. 37,021 , to which Sind contributes Rs. 17,517. Over and above all this, the police licensed and supervised public conveyances everywhere in the mofussil and were required to escort a large number of prisoners and lakhs of treasure rithin the Presidency and beyond. In Sind the railway police enquired into 2,724 missing goods cases during 1913 against 3,040 in 1912. In the Presidency proper the railway police, under the directions in paragraph 80 of the Government of India resolution on the Police Commission's Report, no longer enquire into shortages and losses.

I cannot help thinking that much of the time and energies of the police aro wasted by Magistrates who send doubtful and non-cognizable complaints
to them for investigation. Not one in ten of these has any useful or practical result whatever and much annoyance to innocont persons and witnesses would be saved if, in such cases, magistrates would properly test complaints befor: acting on them. The whole effect of theso abortive in restigations is essentially: bad.
27. Out of a total of 1,010 eases returned as scrious, the seones of $6 \times 1$ were visited by gazetted police ollicors; the scenes of the remainder, for ono good reason or another, were not visited.

The Commissioner, Nortbern Division, states :-
"The importance of gazetted polica officers being on spot at the earlier etarges of invertigation into serious crime is generally admitted and the omission to visit the sceacs of nearly-one-third of such crimes has generally been satisfactorily explained."

The Commissioncr, Central Division, commenting on "Scssions casos" and the decline in convictions obtained in the Sholápur District, says :-
"The largest falling off occurred in Sholappur where the percentare of unvisited scones of crime was smaller than in any other district except Poona. At the same timo West Khandesh, where that percentage was the largest in the division shows a remarkablo improvement in convictions. * * * * * * * * * * $\quad * \quad$ rather interesting facts show the necessity for extreme cantion in theorising as to cause and effect in connection with crime statistics."

In the opinion of the Commissioner, Southern Division, there is a docided improvement in the year of report over the last year in the matter of visitation of scenes of serious crime.

In Sind and in the Southern Division the number of sorious crimes unvisited was respectively 133 out of 330 and 85 out of 227 .

The Commissioner in Sind commenting on the gazettod officers learing 133 scenes of serious crimes and 22 polioe stations and 130 outposts unvisited remarks :-
"While these figures cannot be regarded as altogether satisfactory, it must be admitted that Superintendents are fully alive to the importance of personal investigation and inspection, and that the size of the district charges, the fierce heat in almost eall parts of the Province between April and September, and the difficulty of getting aboot during the inundation seasoa make it extremely. difficult for more to be done by the present staff of gazetted oficcra."

On the whole, as much as was possible and necessary seoms to have becn done by superior officers of the police in the matter of personal visitation of tho scenes of serious crime; where visits were not possible the reasons appoar to have been substantial.
28. The sanctioned strength of the entire police force of the Presidency inclusive of railmays and Sind, stood at 24,235 officers and men against 24,121 in the preceding year. The principal additions to and reductions from the strength are as follows :-

73 units sanctioned for the Nawabshah District including 1 Doputy Superintendent and 3 Sub-Inspectors,
91 units including 7 Inspectors, 37 Sub-Inspectors and 1 Sergeant added to the district and railway cadres in the Presidency proper as a result of further measures of reorganization,
11 units sanctioned for the Nadiad-Kapadranj Section of the B. B. \& O. I. Railway,
67 units-rank and file-reduced on the MI. \& S. M. Railmay as a result of reorganization.
In addition to the sanctioned strength, temporary additions aggregating; so far as I can gather from the divisional and railway police Saperintendents' reports, 476 officers and men, were entertained during the year under reviers for plague duty, as additional police on account of the misconduct of villagers or for other extra duties. The additional police force consisting of 2 bead J 8 - 6

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Cost of police.

Proportion of police to area and popalation.

Proportion of cognizable orime investi-
gated to
galice force.

Inspoction of police stations and outposts.

Statement E Armament.

Punishmente.
constables and 23 constables which was maintained at Anand during tine year at the expense of the inhabitants of villages bordering on the B. B. \& C.I. Railway in the Kaira District was disbanded on the 31st December 1913.
29. The cost of the police rose from Rs. $68,21,326$ in 1912 to Rs. $68,38,016$ in the year undor report-an advance of Rs. 16,690 for which Sind is entirely responsible. The increased cost in Sind is, perhaps, mainly due to the creation during the last quarter of 1912 of a new district-Nawabshah.
30. One policeman to every $5 \cdot 52$ square miles and $2 \cdot 16$ railway miles as against $5^{\circ} 55$ and $2 \cdot 09$, respectively, was the proportion of police to area. As regards population, there was one policeman for every 772 persons against 1 to 770 in 1912.
31. The proportion of cognizable crime investigated to police is, for the entire Presidency, 1 policeman to 1.51 crimes during the year under review as against 1.64 in 1912. This ratio does not, however, present a correct picture of the state of things for reasons already explained in the corresponding paragraph of $m y$ annual report for the year 1909.
32. During the year under report the number of police stations and outposts was 467 and 1,115, respectively, as against 453 and 1,167 (which includes 31 sub-posts since abolished) in 1912, giving an increase of 14 police stations (all in the Presidency proper) and a net decrease of 21 outposts, arrived at as under:-

28 outposts withdrawn in the Presidenoy proper minus 7 added in Sind.
In the Presidency proper the difference in the number of police stations and outposts is due:to the gradual introduction of measures of reorganization.

In all, 418 police stations and 892 outposts were visited and inspected by gazetted police officers. 49 police stations and 223 outposts (of which Sind shares 22 and 130, respectively), remained uninspected, the ratio of police stations and outposts uninspected to the total number of police stations and outposts being
in the Presidency proper-7. 74 and 12.5 per cent. respectively,
in the Province of Sind -178 and 345 per cent. respectively.
There has been, on the whole, some improvement in the amount of inspection work done both in Sind and the Presidency proper.

In the opinion of the Commissioner, Central Division, the amount of the inspection work in nearly all districts in the division was satisfactory.

The reviews of the Commissioners, Northern and Southern Divisions, do not comment on the sufficiency or otherwise of the inspection work done by Superintendents and their Assistants. On the whole, 1 think, inspections by district officers were adequate.

Apart from the ordinary inspection work performed by local officers, the Range Deputy Inspectors-General made extended tours and inspected most Superintendents' offices, some police stations and outposts and headquarters both in districts and on railways.
33. There was no change in the armament of the force during the year of review. A further partial supply of 130 revolvers to Inspectors and SubInspectors in the Presidency proper was made.
34. The total number of offcers and men punished departmentally and judicially further declined from 3,234 in 1912 to 2,967 in the year under review. Thus 12.5 per cent. of the actual force were punished as against 13.6 in 1912 and $14 \cdot 1$ in 1911.

Of the total number $(2,967)$ of officers and men punished, 2,738 were punished for departmental and 229 for judicial offences as compared with 2,980 and 254 respectively in the preceding year. Of the judicial punishments
(229) Sind again returns the largest number (C3), the smallest number (2.9) occurred on the railways.

Ninety-seven judicial punishments as compared with 117 in 1012 woro under the Police Act for breach or neglect of duties, etc. ; 16 amainst 3 in 1912 under Chapter IX, Indian Penal Code; 113 as compared with 121 during 1012 under other offences and 3 against 13 in 1912 appear in column 17 of Statement E. There were 181 dismissals as against 238 in 1912. Sátúra, the B. 13. \& C. I. Railway and Násik return the highest number of dismissals, ciz., 18, 13 and 12 respectively.

In a large force there will always be some black shcep, and many of tho men are young and inexperienced: then, scattered over a wide area as tho police are, all cannot in the aature of things always be adequately supervisod. At the same time the work is trying and the hours long, while temptations and opportunities are frequent. Nevertheless punishments have continuod to drop during the year under review though supervision becomes more strict each yoar, and on the whole the statistics prove that there has been distinot and continued improvement in the conduct of the force.
35. Rewards by promotion, good conduct tickets and money grants numbered 9,635 as against 9,088 officers and men in 1912. Of these $\mathbf{6 8}$, as compared with 48 in the preceding year, were rewards by promotion. Owing to the diminution of crime fewer money rewards were granted, and the sum disbursed on this account in the Presidenoy proper fell to Rs. 21,000 as against Rs. 27,961 in the preceding year.

The percentage of officers and men rewarded to the actual force stood, during the year of report, at 40.6 against $38 \cdot 4$ in the preceding year.

The Commissioner, Central Division, observes :-
"Concurrently with a decline in the number of men punished it is satisfactory to note that there was an increase in the namber of those rewarded for good work."

Titles were conferred as personal distinctions on the following officers for long and meritorious service:-

Råo Bahádur-Mr. Bhimaji Balaji Gudi, Deputy Superintendent of Police.
Ráo Sáheb ... $\left\{\begin{array}{c}\text { Inspector Keshav Vithal Kokjo of the Criminal Investi- } \\ \text { gation Department. }\end{array}\right.$
Khán Sáheb... $\left\{\begin{array}{c}\text { Inspector Panah Ali Shah Himayat Ali Shah—since } \\ \text { retired—of Sind. }\end{array}\right.$
The King's Police Medal was awarded, on the 1st January 1914, to the following officers of the force in this Presidenoy in recognition of meritorious services:-

Mr. Charles Arthur Berkeley Beatty, Depuiy Inspector-General of Policc.
Mr. Robert MacTier, Deputy Inspector-General of Police.
Mr. John Arnold Wallinger, District Superintendent of Police.
Inspector Ratanji Rustomji Mirza of the B. B. \& C. I. Railway Police.
Inspector Ráo Sáheb Keshav Vithal Kokje of the Criminal Investigation Department.
Inspector Dwarkaprasad Manbodh of Kaira.
Retired Inspector Gopalsing Achalsing of Ahmednagar.
Head Constable Shaikh Hasan Shaikh Bagan of Ahmodnagar.
One Constable named Dhondu Shambhu of the Surst District was awarded a testimonial on vellum by the Royal Humane Society for saving a boy from drowning in the Tapti river.

It is gratifying to note that during the jear under review punishments have decreased while rewards have increased. I should like to see good work
still more frequently rewarded by promotion and fewer men dragged through the Courts under the Police Act for minor departmental offences instead of being dealt with departmentally.

In connection with the excellent work done by the officers engaged on the Kaikadi gang case at Sholápur the following remarks are recorded by the Additional Sessions Judge who tried the case:-
"Much praise is due to all the officers concerned in bringing this gang of criminals to justice. The success of the police was largely due to the personal interest shown by Meesrr. Kelly and White (E. P.) at the beginning of the inrestigation. Inspectors (Khán Sáheb i) Ali Miya and Metkar conducted the investigation with the most unremitting care and energy and their fervices call for special recognition. * * * * * * * * Inspector Metkar and Velankar (Prosecutiog Inspector), , , ${ }^{2}$ ave valuable assistance to the Pablic Prosecutor in conducting the caso. * * * * *,"
36. Out of a total foroe of 974 officers and 22,746 men, 961 officers and 12,148 mon can read and write as against 911 and 11,862 in the previous year. The proportion of educated officers and men to the total actual force has increased from 53.98 in 1912 to 55.2 in the year under review. The same ratio for the Presidency proper excluding Sind stands at 61.8 against $60 \%$ in 1912. The ratio for Sind in 1913 was $33 \cdot 8$ against $32 \cdot 8$ in 1912 .

The figures indicate continued improvement in the literacy of the force which, though slight, is welcome.

The educated men are mostly in the unarmed branch as it is for the daties of this branch that literate men are particularly required : the duties of the armod police are more mechanical and educational qualifications are not so necessary.

Among districts, Ratnägiri with a ratio of $85 \cdot 22$ of literates is the best oducated forco : in Sukkur (Sind) the proportion of educated men is the smallest (26.04). Among railways, the M. and S. M. Railway is the best. educated force with a ratio of 89.06 . The proportion on the Sind Railways is 49.02 . In Gujerát the best educated force is that emploged on the B. B. \& C. I. Railway.
37. Resignations increased slightly from 1,101 to 1,240 during the year of report, the proportion of resignations to the actual strength being 5.2 as compared with $4 \cdot 6$ in 1912, $4 \cdot 5$ in 1911, $5 \cdot 1$ in 1910 and $4: 5$ in 1909. The ratios for the Presidency proper only for these years stand as under:-

$$
4 \cdot 2 \text { in 1913, } 3 \cdot 8 \text { in 1912, } 3 \cdot 5 \text { in } \cdot 1911,3 \cdot 9 \text { in } 1910 \text { and } 3 \cdot 2 \text { in } 1909 .
$$

Resignations were most frequent in Sind and were least numerous in the Southern Division and on railways.

Most of the men who resigned were men of short service, who left the force for the fields-owing to the favourable monsoon in most of the districts during 1913. Another contributory cause was the transfer, in connection with reorganization, of a number of railway policemen in the Presidency propor from railways to districts. Many of the men so transferred disliked the change whioh was inevitable owing to the reduction of the railway forces and thcrefore resigned.
38. Actually and proportionately vacancies were slightly more numerous at the close of the year under report, namely, 424 against 374 in 1912 . Of the 424 vacancies, 221 were in the nineteen districts and three railways of the Presidency proper, giving an average of 10 vacancies for each charge, and 203 in the seven Sind districts and one railway with an average of 25 vacancies for each charge, as against 11 and 17 respectively in the preceding year. The proportion of vacancies at the end of the year to the sanctioned strength for the Presidency as a whole, stood at 1.75 against 1.5 in 1912, 1.2 in $1911,2.7$ in 1910 and 2.6 in 1909. Exclusive of Sind figures, the same ratios work out at $1 \cdot 2,1 \cdot 3,1,2 \cdot 2$ and $1 \cdot 98$, respectively.

Thero were 2,533 enlistments during the year under report as against 2,286 in 1912. Of these 2,488 were constables.

## The Commissioner, Northern Division, writes :- <br> "The difficulty of obtaining men of the requisite qualifications was espriencel in all districts."

## The Commissioner, Central Division, obsorves:-

"The difficulty in obtaining suitable recruits is exporienad in almost every district and is only one of the thousand indications of the economic aulvance of the courtry. Consilering the wages earned by unskilled labour, the pay given to the police and the naduous work exacted from them, the wonder is, not that eatisfactory ricruits are lard to get but that they aro forthcoming at all."

The following remarks of the District: Magistrate, Poona, aro quoted by the Commissioner:-
"As regards recruits, if we are to get a satisfactory stamp of men for loona, wo must pay him more as local allowance. It is also of paramount necessity to mate our men consfortable and keep thom healthy; yet we are still very far from hoasing them properly. It is time that the question of building quarters was takon up with both hands and worked up ns a working plan to rapid completion. Some of the towns where the police have to houss themselves provide miserable and unhealthy hovels, detrimental to smantness, morals, liscipline and health. When the police are scattered all over a town in casual quarters it is utterly impossible to get them together in case of sudden emergency."

The Commissioner, Southern Division, remarks : -
"There was no difficalty in seouring recruits except in Kolaba where the only recruita available are the Sávant and Sálvi Marathas from the Ratnágiri District, though some of tho District Superintendents complain that it has become hard to obtain the right stamp of men."

## The Commissioner in Sind says :-

"In spite of the improved pay there is a general complaint that the right stamp of recruit is not forthcoming. Police service, particularly in the armed branch, continucs to be unpopular with the Sindhi Muhammadan, and recruiting officers bave to be sent to the Punjáb to enlist men, but as the Police Department of that province finda dificulty in obtaming local recruits, it is hardly likely that Sind will securea good type of recruit there."

I entirely endorse the opinions quoted above, more especially that of the District Magistrate, Poona, on the inadequacy of police accommodation. No improvement can be expected, however, till very much larger annual grants aro made for police buildings; indeed, the situation will steadily go from bad to worse as re-organization proceeds and new quarters, station housos and oflices are required, unless something special is done to provide additional funds.

On the subject of recruiting I have nothing new to add to the remarks I made last year. It is the old story-cost of living going up, wages on the increase and shortage in the labour market: for the police, irksome discipline, stricter supervision, hard, exacting work and exposure, littlo leisure and greater risks. To improve and make recruiting easier, local allowances at district headquarters and in notoriously expensive areas and a sufficiency of sanitary and comfortable quarters are the more obvious and in tho long run less costly remedios.
39. Taking the health statistics as they appear in columas 37 and 35 of Statement $E$ the health of the force asia whole during the ycar under review shows improvement.

Nawábshah in Sind and Sholapur return the smallest amount of sickness among the police, While Kánara, West Khándesh, Surat, Thína and Kolába return the largest. Karachi, Ahmednagar, all the railways except tho G. I. P., Kaira and Násik compare:favourably with other oharges in the Presidency so far as the health of the polico is concorned.

The Commissioner, Central Division, says that the improrement in tho liealth of the police is noticed in all districts except West Khíndesh and Poona and that fever and ague were generally the prevailing discases.

Tho Commissioner, Southern Division, writes :-
". . . . The health of the force was as usual the worst in the Kanara District where most of the illness was due to malaria and its eflects. Bat it is satisfactory to note that tho free and regalar use of quinine has succeeled in maintaining the elight improvement noticel in the preceding year."

Fiscapesand
130-captures.

Inspector.
General's Tour.

## The Commissioner in Sind observes:-

"There has been a further alarming deterioration in the health of the force, the percentage of admissions into hospital having again risen to 51.60 per cent. in the year under report, while the figures for the two previous years were $43 \cdot 16$ (1912) and $35 \cdot 53$ (1911). After makivg due allowance for an unusually malarious season, the Commissioner can only repeat what he said last year, that the statisties are another grave warning of the necessity of providing the constabulary with adequate and sanitary quarters."

I need hardly say that I entirely endorse the Commissioners' opinions on the subject of adequate and healthy Government accommodation for the police. If we had lines to the standard design in sanitary surroundings everywhere, the licalth, efficiency and recruitment of the police would improve 50 per cent.

Evcrything that is possible is done to keep the force fit by quinine and other simple prophylactics and remedies distributed to the men at Government exponse. But the duties of the police require them to live and work night and day among the people, no matter what the local conditions, and a great many of the men are posted at places out of reach of medical aid in the early stages of sickncss. The work of the foree is arduous and much of it involves night exposure. A certain amount of sickness which at first sight might appear preventible to those unacquainted with the conditions in which the police have to live and work is therefore really unavoidable, but there is no doubt that sanitary quarters, especially in unhealthy areas, would go far towards improving the general health of the police and their families.

Casualties in the police force numbered 254 as against 315 in 1912, giving a percentage on actual strength of 1.07 against $1: 33$ in the preceding year. So far as information can be gathered from the divisional and district reports in tho Presidenoy proper, there were 11 deaths from plague and 8 from cholera. During the year under review 2,021 men were inoculated as against 452 men in 1912. This is a large rise, to which the Poona, Sátára, Bijápur and Dhárwár Districts, where the Superintendents specially interested themselves in encouraging inoculation, chiefly contribute. No ill-effects from inoculation have been reported.
40. Escapes numbere d139 as against 141 in 1012-twenty-three from jails and lock-ups, 106 from the custody of the district police and 10 from that of the village police. The 10 escapes from the custody of the village police occurred in tho Presidency proper. Of the 139 escapes Sind alone is responsible for 56 . Having regard to the fact that in mofussil villages there are no facilities for the safo accommodation of persons in custody, that no less than 34,579 persons passed through the hands of the police in connection with cognizable crime, that many of these belonged to wild criminal tribes and that in the mofussil, prisoners and their escorts have to make a good many long road journeys, the number of escapes from police custody is certainly not large.

There were in all 101 re-oaptures including 2 of the previous year's escapes from the Southern Division as compared with 108 in 1912 . The percentage of re-captures to escapes works out to $71 \cdot 2$ as against $71 \cdot 6$ in the preceding ycar. Sll policemon who negligently permitted escapes were suitably punished cither departmentally or judicially.
41. During the year under review I visited, on inspection and other duty, all districts in the Northern Division, all the districts except Ratnagiri in the Southern Division and Násik in the Central Division and durting my tours from oue district to another I inspected the railway police in the Presidency proper. I also travelled all over the G. I. P. and M. \& S. M. Railway systems to cheok in detail and supervise the police arrangements in connection with the Viceregal journeys.
Supply.
42. On the purchase of clothing, arms, equipmentsland other supplies for the police of the districts and the railrays of the Presidency proper Rs. 1,53,034 were expended during the year under report against Rs, 1,81,606 in 1912. The supplies were obtained as usual from the sources and in the manner mentioned in my last year's report.

A sum of Rs. 4,000 was placed at my disposal by Government towards the close of the year as a grant-in-aid to the mounted polico funds which aro mostly insolvent. With this grant and from mounted polico funds, 20 remounts wero purchased for the mounted polico during the year of report at a total cost of Rs. 8,606 and two remounts for European Sergeants at a cost of Rs. 937.

The equipment and armament of tho force were maintained in an eflicient condition. The M..II. Smooth Bores with which the police aro armed aro wearing out and many of them no longor shoot ball accurately.
43. Shops licensed to deal in arms and ammunition aro returned at 381 as against 355 in 1912. Of these, 201, as against 241 in the precoding year, were inspected by gazetted police oflicers. In the Central Division there was a noticeable increaso (27) in the number of shops during the year of report.

Thirteen thousand two hundred and ninety-six liconses wero issuod for arms, including fire-arms, against 13,037 in 1912-an increaso of 250.

The Commissioner, Central Division, commenting on the inspection of shops by Superintendents and Assistants, remarks that "thore is much room for improvement in this part of police work."

So far as tho information can be culled from the district reports (that given in the supplementary statement No. II being incomplete) proscoutions under the Arms Act during the year under report numbered 142 as against 117 in 1912. Of the 142, eighty-two against 84 ended in conviction.
44. Daring the year of report the M. \& S. M. Railmay was provided with a qualified proseouting Inspector and the G. I. P. with a qualified prosecuting Sub-inspector in addition to the Inspector.

Further substantial progress towards giving effect to the schemo of providing law graduates or qualified pleaders as prosecuting Inspectors and Sub-inspectors in the Presideney propor was made during the year under roport, and I hope to complete the recruiting of the prosecuting staff sanctionod in the re-organization schemes from among suitable law graduates and members of the mofussil Bar by the end of 1914-1915.

The prosecutions in 3,980 -as compared with 3,536 in 1012 -of the more important and difficult cases in the entire Presidency were conducted by Prosecuting Inspectors and Sub-inspectors, 2,672 ending in conviction. Tho ratio of convictions to cases conducted is $67 \cdot 1$ as against 65 in 1012.

In 6,284-against 6,318 in 1912-of the loss important and casier cascs head constables prosecuted, 4,462 or 72.6 per cent. ending in conviction as against 72.7 per cent. in the preceding year, but these omicors were not employed exclusively on prosecution work. On the whole the prosccuting staff including head constables employed on prosecution work have securcd a creditable measure of success,

[^4]Insziction of
Armiend
Armmunition
shops.
(Supplomentary
Stalomont
No. II.)

Pronecuting
Staff.
45. In the Presidency proper the drill efficiency of the force has been on the whole well maintained. I consider that the standard attained and the training generally is sufficient for all practical purposes. In most districts the men at head-quarters drill very well indeed. Away from head-quarters, where the men are in small detachments at táluka head-quarters and in smaller bodies at outposts, the men of course get rusty in their drills, and it is not so easy owing to want of supervision and multifarious daties to drill the men suffciently and kcep them up to the mark.

During 1913, considerable advance was made in the matter of providing riding schools at district head-quarters and as a result the drill of the mo un $t$ police shows marked improvement.

Not long ago a body of 100 of the armed police of the Ahmedabad District and a double company of the 7 th D. C. O. Rajputs at Ahmedabad had a field day together with 'general' and 'special ideas' drawn up by LieutenantColonel Parr, 7th D. C. O. Rajputs.

At the conclusion of an interesting and detailed account of the manœurres, which shows that the police acquitted themselves very well when working with the military, Lieutenant-Colonel Parr, 7th D. C. O. Rajputs, recorded the following remark:-
"The police' worked very well and showed great intercst and keenness in the operation. It was a aseful day's work and both sides learnt a good deal."

It is gratifying to learn on such good autherity that the police were able to acquit themselves so creditably and hold their own when called on, without any special preparation, to work with the military in military operations during a field day.

On another occasion the head-quarters armed police of the Panch Maháls District were required at short notice to send a detachment to the Suntin State in supfort of the Commissioner, Northern Division, and the District Magistrate and Political Agent, Rewa Kántha, to suppress a Bhil rising there. The duty was arduous and by no means devoid of danger. The District Magistrate, writing on the subject; says:-
"The District Magistrate cannot speak too highly of the work of the police in Sunth State, which is outside their beat. They did a very creditable forced march under Mr. Rege to Sunth Rampur, where their presence was needed to restore confidence, and afterwards took a band under Mr. Longley in lringing to a successful end the military operations on Mangadh Hill. Inspector Jiwanlal made himself particalarly useful to us. He very nearly succeeded, under instructions, in getting into touch with Govind Gar from Sunth Rampur. As pointed out by Mr. Longley our work there was full of danger, and we never quite knew where we were till the hill had been cleared."

During 1913 forty-two policemen were attached to Native Infantry Regiments and instructed in drill in order to qualify as Drill Instructors, and 7 policemen were sent to the Kirkee Arsenal to be trained as Armourers. Six policemen were sent to the Physical Training Class, Poona, out of whom four qualified as Instructors.

Tbe following wero the successful districts at the 1913 Inter-District Athlotic Competition:-


On the subject of drill the Depaty Inspector-Gencral of Policu for Sind remarks:-
"The drill of the armed police of most districts is estisfactory ***** * * desired. But no great improvement can be boped for till the horse and camel allowances have been raised to meet the cost of feeding these animala"

A Police Drill Manual prepared under my supervision by Inspector Rohinson, the Head Drill Instructor at the Central Police Training Sohool, Násik. has been approved by Government and is in the Press. This manual will supply a long felt want in the Department.
46. There has been during 1913 still further improvemont in the musketry efficiency of the armed police, but actually and relativoly slightly forver mon were put through the complete course and the top scores, except in the caso of the police armed with Smooth Borcs, were not quite so good as in the two preceding years. The ratio of marksmen to total armed strength is, howover, greater and there has been still further improvement in the shooting eflicioncy of the mounted police, though a slight decline in that of the ritle squads is noticeable.

5,863 head constables and constables-mounted and foot-or $\mathbf{0 1 . 3 6}$ of the total armed force ( 6,213 ) completed the full musketry courso as compared with 5,887 units, out of a total armed force 6,235 or $04 \cdot 42$ per cent. in 1012 . 3,413 or 54.93 per cent. qualified as marksmen and 1,509 or $24 \cdot 23$ per cent. as socond class shots. With the annual grant of Rs. 1,000, sanctioned by Government for Presidency prizes I awarded 65 money prizos as against 62 in 1912. Tho marksmen in the entire force are classified as under:-

Juidged by the best test of efficiency, viz., percentage of marksmen to total armed strength Broach once again ranks as the best shooting forco in the Presidency with $89 \cdot 10$ per cent. marksmen and Sholúpur comes nert. Kánora, Kolába, Sátára and G. I. P. Railway are the worst shooting forcese

In respect of prizes, East Khándesh secured the first prize and gold badge for mounted police, and Broach for rifle armed foot whice and for foot police armed with the M. H. Smooth Bores. Improvement in the musketry emiciency of the armed and mounted branches of the service continues.

In concluding my annual review of the masketry returns of the police of the Presidency proper, I was pleased to be able to record the following:-
"The Inspector-General of Police desires to express his appreciation of the time and troable taken by officers whose districts have gone up in order of merit or have contributed to the all-round improvement in the mulketry efficiency of the armod police. Credit is aloo due to the Headquarters Sub-Inepectors in these districts, to the aubordinato instractional stall and to the men themselves who have turnod the training impartal to goo a account."

As regards the musketry efficiency of the Sind Police, the Depaty Inspector-

MTuskotry. Prosidonoy proper. General of Police for Sind writes:-
"Tho number of marksmen rose from 246 in $\underset{*}{1012}$ to 234 for the year onder report *
In the annaal inter-district competition shooting, the prizes wore accured by the following districts:-


J 8 -8

Police
Buildinga.
47. During the year of report the grant for renting accommodation for Sub-Inspectors in the Presidency proper in localities 'Where the absence of Government quarters is a special hardship was slightly increased from Rs. 14,100 to Rs. 14,500. For minor works Rs. 91,685 were allotted. This sum was utilized in crocting accommodation for the police, 'chowkics' in towns, station houses for now police stations, in carrying out urgent additions and improvements to police buildings of all kinds and in improving the watersupply and sanitary arrangements at police lines.

Among the more important major works which were in progress during the year, the following may be mentioned :-
$\Lambda$ now office for the District Superintendent of Police, Kaira; new lines for headquarters Police, Broach; quarters for city and headquarters police, Surat ; buildings for headquarters police, Thána; city police lines, Sholápur; omices and quartors for headquarters police, Sát́tra; police lines at Chiplun and police lines and Sub-Inspector's quarters in Belgaum Cantonment.

No new major works were provided for in the Provincial Public Works Budget during tho year under review but the Government of India sanctioned an extra allotment of Rs. 2,36,102 for certain major works from the Provincial balance: of this amount Rs. 1,36,300 were for the needs of the Presidency proper and Rs. 99,802 for Sind. The assistance rendered by the Government of India has enabled the Public Works Department to make beginning or get on with, some 20 important major works mentioned below:-

1. Police lines and officers' quarters at Bandra, Borsad, Jambusar, Shoľ́pur, Dhadgaon, Amalner, Bodwad, Karjat, Bágalkot, Navalgund and Bijápur (in the Presidency proper) and at Matiari, Karáchi, Mahrabpur, Shahdádpur and Kandhkot (in Sind);
2. Police station buildings at Virsad (in the Presidency proper) and at Umarkot, Sanghar and Jakhrao (in Sind);
and if this uscful innovation is continued for some years with rather larger contributions, much can be accomplished in a few years to mect the requirements of the police in respect of buildings, residential or otherwise which, as roorganization progresses, are increasing.

The Commissioner, Central Division, writes:-
"The dificulty exporienced by Government in providing funds for buildings urgently required, in connoction with reorganization and otherwise, is a serions feature of the police administration throughout the presidency and a definito programme of constraction spread over $a$ strictly limited number of years is greatly needed."

Mry remarks in the corresponding paragraph of previous years' Annual Reports and the correspondence I have carried on for some time now with Government on the subject of police buildings. will show that I have long adrocatcd the adoption of the proposal which the Commissioner, Central Division; here puts forward. We are very seriously behind hand, for want of sumficient annual allotments, with the exeoution of major projects which were urgently required eren before reorganization was sanctioned and these still remain to be worked off. There are also numerous other major works to be financed, the outcome of the police reorganization soheme with its large increase to tho force, and many extra police stations. At this moment plans and estimates for major works in the Presidency proper administratively approved by Government aggregating roughly 30 likbs and for minor works totalling about 4 lákhs of rupecs are arraiting provision of funds: these do not by any means mect all tho present or prospective requirements of the department and unless some special measurcs are adopted to make substantial progress eaoh year torrards reducing the number of cutstanding projects, the health, recruitment, morale and efficiency of the fcroe must seriously suffer.

The work of police stations cannot be carried out as efficiently as it should be in temples and 'chárdis' occupied on sufferance, and in unsuitable private houses rented as station houses : and it is hard to expect men to work and live decently or the servico to be attractive as it should be when suitable accommodation of all kinds is so seriously inadequate as it is just now.

More liberal allotments-each year and for sereral years to carc-for major works, together with a larger discretionary grant for the luspetorGencral of Police for minor works is the only way out of the dilliculty which looms larger each year as reorganization progresses.

If the hutting allowance, inadequate though it is to preseat day requirements, paid to policemen for very inforior and insanitary accoumolation scattered about in the towns and villages of the mofussil and for price station houses, etc., were capitalized, I think Government would be sarprised at the figure they would represent.
48. In the Presidency proper the village police rendored assistance to tho district police in the detoction and investigation of crimes in 593 eases as against 484 in 1912. In all 704 of them were rowarded either by monoy or in other ways. 243 were reported for negligence and 233 were punishod cither by dismissal, fine, suspension or reprimand. In the Northern Division, 2 wero judicially punished. In Sind there are no village police.

The Commissioner, Northorn i vision, writes:-
"In Ahmedabad the practice of presenting , swords and other articles at the Collector's Durbar was followed in 13 exceptional cases and is reported to hare boen much appreciated by the recipients."

- Beyond this, the district and divisional reports contain nothing of any interest on the subject of the village police.

As an efficient auxiliary force to the regular polico it musi bo admitted that the village police leave much to be desired, but no one can deny that they are useful and deserve encouragement on every suitable occasion by the grant of rewards and other tokens of recognition. But better organization and remuneration are essential before anything more can be expected of mon of the classes from which the village police are:drawn, in the conditions in which they have to earn their livelihood and serve.
49. The most noteworthy and interesting incidents and cases, apart from those mentioned in paragraph 24 above, which the district, railmay and divisional reports allude to were:-
(1) The discovery, in Ahmedabad, of an extensive traffic in minor girls between Gajerat and Sind.

In Sind the Hurs committed 9 murders in the Sanghar Táluka of Thar and Parkar. The details of three of these, described by the Commissioner in Sind as being " of a particularly brutal and daring character", are as follows :-
(2) "In August 1913 Wadero Karimdad Junejo, a loading Zamindar of the Thar and Parkar District, who had rendered great assistance to the authorities by giviog evidence ngainst Hur 'baimashes', was foully murdered in broad daylight just outtide the hesdquarters town of the Sánghar Táluka and almost within sight of the IIur settlement and his body was mutilated in an almost incredilly barbarous fashion."
(3) "On the" 25th September last, on his way from Sanghar to Mitbrao, on duty. connected with the IIurs, a police sowar named Hamidullah was attacked by 3 Irurs in a dense connected whe Malki jungle: They pulled him ofr his horse, cut his throat with his own sword, and then frightfully matilated his body with heary axes."
(4) "A third most atrocious and daring crime papetrated by Murs, also in September last, was the carefully planned murder of two men and a woman ly a pang of five Illurs who had travelled a long distance from the adjuining Sinjhoro Tailuta for tho express purpose of committing this crime. The murders were committed at dask in a lamlet actually adjjining the Muthtiyárkar's ofice and police station at Sánghar."
(5) A lingayet priest in Dhárwár acciduntally lost his 'Lingum'. Thiz so preyed upon his mind that he determined to commit suicide. In toe circumstances his wife also thonght death the better part and asked him to kill her. Accordingly he chopred ofl her head and then cut his own throst. He failed howerer to kill himself outright and lived in hospital ncarly thres months, finally saccumbin; to deliberate starvation.
(6) In Belganm 3 garga-the Gajminhal, Hogartli and Marihal-consi-tinis of 60 Derads assisted by 58 others, maling a total of 118 men, were captared and dealt w.th. They

Villago rolico.

Concluding
Homarks.
were recponsibla for 2 f ofences, the majority 3 or 4 years old, which were proved against them and property of the value of about Rs . 15,000 was recovered from them or on their information from receivers to whom it had been sold. After a well organized campaign against these Berads the whole number was eventanlly accounted for and sentenced to long terms of impribonment. Great credit is due to Mr. Priestley and his officers and men for this most excellent piece of work. The campaign against these gange has been going on (it is not jet complete) for some time and has necessarily been a slow and tedions affair but the police have prosecuted it with praiseworthy persistence and in a most methodical manner and the effect of their succossful work is bound to be prodactive of-indeed, it has produced-excellent and far reaching resalts.

In the months of October and November 1913 His Excellency the Viceroy and Governor-General of India journeyed over portions of the G. I. P. and the M. and S. ML Railways in this Presidency a distance of 817 miles and visited Bijápur whore, during His Excelloncy's halt extending over four hours, he attended a public function and went all over Bijápur. His Excellency also visited the Gersappa Falls in Kánara. The journeys and visits threw a good deal of ostra work and responsibility on the District and Railway Superintendents and their forces but their labours were rewarded by the complete succeas of the police arrangements, the journeys and visits passing off without a bitch.

The Railway Strike in May and June 1913, partial and half-hearted though it was, gave the Railway Police some trouble and anxiety for a short time, but the Superintendents of Police were equal to the occasion, drafts of police wore moved about to meet anticipated trouble where their services were most required and did valuable work in the preservation of law and order. The best testimony to the efficiency of the police precautions adopted is that no strike crime beyond a little. mild intimidation; which could not be prevented, occurred.

The following important administrative changes were given effect to during: the year under review:-

## In the Presidency proper.

(1) At the end of the year the sanction of His Majesty's Secretary of State for India to the reorganization schemes of the subordinate district. and railway police was received and action was taken thereon.
(2) Introduction of the reorganization scheme, the main feature of which was the scparation of 'Watch and Ward' from "Law and order" duties, on to the M. and S. M. Railway.
(3) Sanotion was accorded to a rise in the starting and maximum pay of Scrgeants from Rs, 80 to Rs, 90 and Rs. 100 to Rs. 120, respectively.
(4) Sanction was accorded to the creation of 17 new police stations 14 of which were opened before the close of the year.
(5) The conveyance allowance to all Station Sub-Inspectors in districts and to some headquarters Sub-Inspectors was increased from Rs. 10 to Rs. 15.
(0) The allowances to nominated candidates at the Police Training School, Násik, were increased to Rs. 75, Rs. 50 and Rs. 25 per mensem according as the candidates are for appointment to the ranks of Deputy Superintendent, Inspector and Sub-Inspector.
(7) Grant of a permanent travelling allowance of Rs. 15 per mensem to Sub-Inspectors on Railways.

## In Sind.

(1) The introduction with effect from December 1913 of the reorganization scheme.
(2) The creation of a Criminal Investigation Department.
(3) The rerision of the pay of European Sergearits,
(4) The publication of a scparate Police Gaictle.
(5) The grant of higher rates of hutting alloranco for tho rant and file.

During the year under report 2 Assistant Superintendents of Police, 1 Deputy Superintendent of Police, 3 Inspectors, 47 Sub-inspectors, 38 rimh 120 head constables, 185 constables and 19 clerks in the Presikney lroirs joined the General Provident Fund for Gorernment scrrants as a: a ahitoin $t$, the number who had previously becomo subscribers to tho funl. 'Wie recoris show that quite a number of the force is on the books of the. fund amd that this number is gradually increasing.

In the Ratnágiri District the police are desirous of cotabliwing a Co-operative Credit Society among themselves and tho proposal is unar examination. In this connection Mr. V. II. Gonchalli, Assistant Ru"istrar, Co-operative Societies, Konkan Division, Matnágiri, in a letter aldru sud to tha Registrar, Co-operative Societies, Bombay Prosidency, Poona, writes:-
"The police constable is one of those oflicials who has much to do with our rural r"palyions Despite all that is said against him in certain guarters, the police constable is as awed a frictid of sober, industrious and well behaved rayats as any one posilbly is or can ho If the same official who gets the evil-doors punished has also the capacity to bring to tho notice of villagers the principles and benefits of co-operation, during his leisure hours, we it moral and material results may be expected to follow."

During the year under report His Excellenoy the Governor of liombay and the Honourable Mr. Claude Hill, C.S.I., C.I.E., I. C. S., Member of Council, on separate occasions honoured the Central Police Training School, Naisik, hy visiting and inspecting it: they were pleased to express thicir entiru satisfartion at all they saw and the progress and elifieient working of the school, and at tho same time made valuable suggestions which have since beon acted on.

Proposals for a re-organization of the district ministorial cstablishments foreshadowed in my Annual Report for 1912 have been formulated and submitted to Government since the close of 1013.

The Commissioners, in concluding their reviews of the district reports have recorded the following gencral observations:-

The Commissioner, Northern Division, commenting on tho gencral efficiency of the police in his division, writes:-
"On the whole 'there can be no doubt,' to quote the District Mazistrate, Surat
 10 years ago.' The normal nature of the year made work easier than the year precelin?: . . The moral standard of the force has improved appreciably, bat not ita dotective ability apparently."

He further adds :-
"On the whole there is no reason for dissatisfaction with the year's work as is evidenced by the remarks of the District Magistrates."

The Acting Commissioner, Central Division, says:-
"It is apparent from the reports that the year's work was eatistactory throughout and in some districts most Eatisfactory."

He singles out Messrs. Hayter, Inglo and Felloses for mention and adds:-
"I would desire to commend the example ect by the District Magistrates of Poona, Abmednagar and Fast Khandesh in the matter of formarding nemoranda, ns contrasted with certain other colourless and perfunctory performances. Unloss a District Masistrate ilentifies himself with the work and interests of bis police, sets himscif to underitan: their dificaltics hamd helps them to deal with theim and, finally, keeps his mapistrates up to tho mark and exacts a high standard of work from them, he must very lariofly share the responsibility for disappointing police work."

The Commissioner, Southern Division, obscrves:-
" It is satisfactory to be able to report that the improvement in criminal statistic3 which was anticipated hast year bas actually takice place. For this I think tha agricaltural results
must lo held mainly responsible as providing; both food and work for the lower grades of the concral pryulation, and it is interesting to point to the Bijapur District as the only exception, lecause in that district alone were the seatonal conditione ungatisfactory. At the same time the brecial cilurts of the rolice to restore the public peace to something more normal must not bo overlooked.
"The police officers throughout the division have worked with energy and intelligence and may be congratalated on the results of the year."

I concur with the opinion expressed by the District Superintendent of Police, l'onna, in his report that "the feoling of disgrace that once attached to a convicted felon is diminishing and people who at one time would not have thounht of risking the possibilitics of capture are now not averse to take the rish," and he instances the case of a Brahmin Pleader, a B.A., LL.B., convicted of housc-brealing and theft in Poona City.

## On this the District Magistrate, Poona, observes:-

"There is something to be said for Mr. Ingle's proposition that the stigma of a felon is losing its force. Undor the Press and Sedition Acts men of education and culture have gone to jail, and it is quite rossible that the reproach of incarceration in a criminal jail is not felt as keenly as before."

Another reason for this is, I think, to be found in the fact that prison life is now easier and loss unpleasant than it was some years ago; jails are more comfortablo and a sentence of imprisonment is therefore less feared.

## The District Magistrate, Ahmedabad, remarks:-


#### Abstract

"I believe that, having regard to the peonliar diffioulties whioh police work encounters in this courtry, a high standard in these matters has been attained and is being maintained in Ahmedabaul, and Iam of opinion that the standard in prevention of crime, a more difficult matter to judre, is as ligh as could reasonably be expected." and the District Magistrate, East Khindesh, observes in regard to the work of police and magistrates in his district:- "Tho First Class Maristrates and a very few Second Class Magistrates do ftheir work well and with sense, though even in their case greater assistanoe to the police in investigation and visits to ecenes of offence when they are within reasonable distanoe might be looked for. But the work of the rest of the magistrates in this district in rerard to cases is very distinctly infcrior to the work of the police in regard to offences."


The Commissioner in Sind commenting on the salient features of the year's work says:-
"There is a slight but welcome improvement in the detection of crime : better results have been oltained by the police before the Courts and a higher proportion of convictions is noticeable in Sessions cases. Remarkable success has attended the system of armed patrola adopted last year under the orders of the Commissioner in order to cheek the grave scandal of running-train thefte, and lessons have been taught these train-thieves and their accomplices which are not likely to be forgotten. The ofienders in the majority of the more important murders and dacoitics have been brought to justice. All these featores, when viewed collectively, indicate substantial progress in the work of the police."

The outstanding featurcs of the year's orime returns are a decided fall in crime, scrious and ordinary, reported and true, especially in Sind. Then, although relatively fower cases wero struck off during the year under report than in the preceding year and considorably ferwer cases were left pending at the end of the year of roport, the ratio of undetected offenees was smaller and police working generally improved. More property was stolen than in the preceding year; novertheless, the ratio of recooverics has advanced. In conncection with cascs and persois disposed of by trial, the results have, on the whole, becn satisfactory; there has been an insignificant drop in the percentage of convictions to cascs tried, but a slight improvement in the ratio of persons conrictcd. Thus the crime statistics of the year indicate that not only has the work of the police both in the Presidenoy proper and Sind improved but that in all important respects tho standards of efficiency attained are satisfactory. Sido by side with this we find that the proportion of literates in the force has advanced, that more rewards have been earned by the men, and that punishments, both judicial and departmental, have been fewer. The agricultural conditions during tho year 1913 were moro favourable in Sind and orer most, though not all, of the districts of the Presidency proper than they
were in 1912, and this, no doubt, reduced crime. The actirities of tho police, especially in the patrolling of fronticrs, in taking up gans enses agsinst cxport and professional criminals and supervising mandering gangs, haro also coutributcd to the satisfactory state of affairs.

In my last two years' Administration Reports I hare referrol to tho extraordinarily difficult and discouragins conditions under which tho mofusil police have to work and to the facts that the department is still being gralually re-organized and reformed and is passing through a stage of transition from old methods and traditions to better and moro approved standards. I need siy no more therefore on this subject now. The reports this year are, howover, distinctly appreciative of the fact that the moral standard of tho forco and the quality of their work continue to improve. District Magistrates and Commisioners testify to this, and from experienced District Judges I have heard tho samo thing, namely, that there has been a very marked improvement in these respects during the last few years. The only exception to the conscnsus of opinion that the police are progressing all round comes from the District Superintendent of Police, Surat, who, howover, had but two months' experienco of the Surat Police when he submitted his annual report. The District Magistrate, Surat (Mr. Anderson, I.C.S.), also grumbles, but is obligad to admit that "there is improvement in the figures in almost crery particular," that "the district has been free from gang orime," that "thero have bcon remarkably ferr complaints of anything like scrious misconduct on the part of the police of any grade during the year and there have been some very good pieces of work at times accomplished in connection with crimes," that "tho public do not seem to distrust the police quite as much as they used to" and that " there can be no doubt that the police force generally is considorably bettor than it was, let us say, 10 years ago." He also quotes publio opinion that the police "are very much bettor in every way" than they wors 10 ycars ago and, in support of his own conviction of thoir improved efficionoy, ho cites several directions in which progress and advance are obvious.

But although the police have improved and are improving I rogret to say that I have been unable to discover any correspondin: advance on the part of the public towards a greater disposition to further the ends of justico by assisting the police. The villager still adopts an attitude of more or less complete detachment towards the suppression and detection of crime, not, I think from lack of confidence in the police, for there is plenty of evidence that this is not wanting, but because he cannot overcome his dislike for our inconveniont-from his point of view-system of criminal procedurc. He would be moro ready to assist tho police if the doing of it did not involve so much trouble, sacrifico of time and risk of reprisals.

## In this connection the District Magistrate, Pcona, obse:ves :-


#### Abstract

"I bave examined undetected cases at the head-quarters of cach tallaka, and I aqree with Mr. Ingle that in many cases the criminals are known, not necessarily to the whole villarge, but to a good number. Information is not given, not becanse of nny want of confidence, for I fully believe the public has every confidence in the police, witness the number of petty cases which are reported and which we have to exclude. We do not have to iscrile oomplasinta. They flow in readily enough. The Indian caltivator is averse to taking any steps in the public interest which will cause the slightest trouble and inconvenience to himself, cvea though ench action would help one of his own caste. I could give dozens of such instances. In other words, he is not by nature a very obliging indivilaal, and so long as he is not directly concoracd himself, his withers remain unwrung."


I am very strongly of opinion that in the interests of good and efilicient police work there is great need for increasing tho number of MLazistrateg' Courts in the mofussil. Another urgent necessity from a polico point of viur is the cstabishment of a Sessions Court in every district instead of, as in somo cases at present, two districts sharing one Court. Much of tho dificulty experienced by the police in obtaining evidenco is, I beliere, dus to the tax and hardship imposed on witnesses required by the police to attend distant Courts whers thcir detention is prolonged owing to tho Courts being overworked and the usual law's delays. It is not surprising that complainants and witnosises, especially poor persons, should bo desirous of stecring clear of polico investizations and be reticent with the police in the matter of information and eridenco
when they know the long journcys, absences from home and the pecuniary loss, not to mention other risks and hardships, their breaking silence and aiding the cause of justice will entail.

The Commissioner in Sind in acknowledging the invaluable assistance that Mr. Soutcr, C.I.E., has rendered him on all occasions observes that "he has done an immense amount of good work for the police force in all parts of the province and has left his stamp in quite a remarkable way upon all branckes of police administration in sind,' and endorses the commendations bestowed on Messrs. Ommanney, O'Brien, Shillidy, Stewart and Curry by the Deputy Inspector-General of Police in the concluding paragraph of his report.

It gives mesatisfaction to bring to the notice of Government the gcod work of the district and railway police officers in the Presidency proper during the ycar that has passed: among them I would name the following Suporintendents-Messrs. E. II. Ingle, C. S. Marston, W. C. Holman, E. Pricstley, S. K. Bapat, E. E. Turner, O. O. G. Hayter and E. F. Green; Assistant Superintendents-Messrs. A. S. Holland, II. M. Haslehust, F. W. Gerrard, J. T. Tanner, I. P. Whito and W. B. Manley ; and Deputy Supcrintcndents-Ráo Bahídur Damodardas Vrijbhukandas, Mr. Abdul Rashidkhan, Ráo Bahádur B. B. Gudi and Mr. V. N. Barve, as descrving of special mention.

The Rango Deputy Inspectors-General of Polico havo been active in the dischargo of their duties of touring and inspection and have not spared themsolves in supervising the work of their charges. The Northern Range has been in charge of three ollicers for broken periods. Mr. Beatty's administration of the Southern Range throughout the year has beon specially good and I have always found his experienced and sound advico of groat assistance in managing the affairs of the Department.

The work of the Criminal Investigation Dcpartment was in the capable hands of Mr. Guider, C.I.E., during the whole year and much of the success that attended the activities of the staff was due to his expert guidance and control.

Once again I acknowledge with pleasure the able and cordial assistance of my Personal Assistant, Mr. Wilson, who worked indefatigably throughout the ycar with his accustomed zcal and derotion to duty.
$\Delta$ word of appreciation is also due to my capable and hard-worked office staff for tho assiduity with which they have worked throughout the year and the valuable help they have at all times afforded me. All have been unremitting in the careful discharge of their duties, but my thanks are specially due to

and to Mr. M. C. De Souza and Mr. D. S. Sthalekar, to whose guidance and supervision or special knowledge much of the success and smooth and efficient working in the office are due.

> I have the honour to be, Sir, Your most obedient servant,
> M. KENNEDY, Inspector-General of Police.

# REVIEW BY THE COMLIISSIONER IN SIND ON THE ADMINISTRATION REPORT OF THE POLICE DEPARTMENT IN SIND FOR TIIE YEIR 1013. 

## No. 20J op 1014.

Jediclal Depanthent (Police).<br>Office of the Commissioner in Sint,<br>Government IIouse, Marichi, 22ul Iráy 1011.

## Memorandum.

The Commissioner in Sind has the honour to submit the Administration Report of the Police Department in Sind for tho jcar 1913, copics of which have been forwarded to the Inspcetor-General of Police, Bombay Prisidoncs.
2. The office of the Deputy Inspector-General of Polico was held by Charges. Mr. Souter throughout the jear. The Upper suffered to any extent' from chontier District was tha only chargo which unavoidable.
3. The figures of reported crime have fallon to 11,002 , or by 6 per cont.,

Oognizable crime, the average of the three provious ycars boing 12,013. Apart from the change in tho system of registration of crime on the Sind Railways, which was explainod in detail in the Commissioner's review of last year's report and which alono ascounts for 85 por cent. of the total decrease, the Commissioner agrees that the improvemont may be generally attributed to the better agricultural conditions which provailed in the Province in a year of comparatively good inundation and abundant and well distributed raintall. The decrease is shared by all districts oscept Karichi and Hyderabad and the adjacont Riverain charge. The riso in tho figuros for Hyderabad and the Riverain oharge is triling, but in Karachi tho incrunso amounts to 328 cases of reported crime, or 15 per cant., on the figures of last year. The bulk of the increase occurs under the heads of burglarios, robbcrics and offences of receiving stolen property in Karáchi City whoro 220 moro cases were reported than last year. With the rapid growth and oxpansion of the City and Port of Karáchi, an increase of crime was only to bo ospected, and the Commissioner considers that the force availablo for work in Karichi has for some years past bean quite inadequate. The recent croation of a Criminal Investigation Department for Sind will provo a very useful mcasuro of rcliof in Karáchi City, because it has now set free for ordinary duty thero a considerablo number of men belonging to the town force whose scrviccs were being utilized for criminal investigation work pending the receipt of sanction to the proposals framed by the Commissioner in 1911. The vital question of placing the urban force on a really cfficient basis for purposes of watch and ward is notr ruocising. attention.
4. There is a satisfactory decrease under crery head of scrious crimo in Serions crime. the total figures of the Province oxecnt as rejards receiving stolen property. Though the number of murders and attempts to murder wero much less than in the previous tiso years, the number of such cases is still admittedly high. In tho Lílikna District there ras a regular epidemic of homicidal cascs during tho hot weather, half the total reported murders of the whole year in the district occurring within the space of one month. No explanation can bo suggested for this strango and sudden outbreak, but the majority of tho cases were as usual duo to quarrels and intrigues about women. It may at least bo boped that the fact that capital punishment was inflicted in no less than 10 of theso cascs will have a strong deterrent effect in the Lárkina District. Most of the numcrous murders that occurred in the Thar and Párkar District wero as usual the work of that pestilent and fanatical sect, the Hurs. In the ycars 1012 and 1913
there was a scrious increase in the number of crimes committed by the members of this criminal tribe in tho Sanghar and Sinjboro Talukís, and in the former taluka alono no forrer than nine murders were committed by Hurs last yoar. Threc of these wero of a particularly brutal and daring character. In August 1913 Wadero Karimdad Junojo, a lcading zamindár of the Thar and Párkar District, who had rendercd great assistanco to the authorities by giving evidence against Hur ladmáshes, was foully murdered in broad daylight just outside the head-quarter town of tho Sanghar Táluka and almost within sight of the Hur scttlement, and his body was mutilated in an almost incredibly barbarous fashion. Shortly after this, on the 25th September last, on his way from Sanghar to Mithrao, on duty connected with the Hurs, a polico sowfŕr named Hamidullah was attacked by three Hurs in a dense part of the Makhi jungle. They pulled him off his horse, cut his throat with his own sword, and then frightfully mutilated his body with heavy axes. Tho murderers in the former case were convicted by the Sessions Court, and orders have been issued by the Court of the Judicial Commissioner for the public exocution of two of them at the scene of the crime. In the latter case the Sessions Court convicted two of the murdorers and sontenced them to death, but although the case was considered to be an exceptionally strong one, the murderers have just been acquitted by the Court of the Judicial Commissioner. The murder of the sowar Hamidullah has had a terrifying effect on the police scrving at outposts in the Sanghar Taluka, many of whom romember the great slaughter of policemen by Bachu's gang of outlaws nearly 20 years ago. A third most atrocious and daring crime perpetrated by IIurs, also in Septomber last, was the carefully planned murde of two men and a woman by a gang of $\overline{5}$ Hurs who had travelled a long distanco from the adjoining Sinjhoro Táluka for the express purpose of committing this crime. The murders were committed at dusk in a hamlet actually adjoining the Mukhtiarkar's office and police station at Sanghar. The foregoing instances aro typical of the reckless audacity and the supreme contempt for law and authority which the IIurs invariably display when committing crimes of vengeanco. These three crimes were committed during Mr. Lueas' absence on leare to Europe and shortly before his return to Sind. Immediately aftor his return a policy of the sternest repression was adopted towards the ontire lur community, both in the Thar and Parkar and the Nawabshah Districts, and the Commissioner has mado good use of the powers vested in him under the Criminal Tribes Act. The Commissioner has also visited Sanghar and held a durbeir there, at which police officers and loyal zamindárs were rewarded and the repressive measures decidod upon were announced to the Hurs ${ }^{\text {• There }}$ has not been a single case of reported crime among the Hurs either of the Thar and Páriar or the Nawábshah District since last October, and for the present all seems quiet ; but Mr. Lucas knows, from long experience of these murderous and incorrigiblo fanatics, that, if there were the slightest indioation that the present polioy of repression was in any way going to be relaxed, the flame of lawlessness and crime would instantly be rekindled. The Commissioner intends to address Government on the whole question of Hur lawlessness and outlawry; but he feels that the foregoing remarks on this question are not out of place $i^{n}$ his roview of the Polico $\Lambda d$ dministration Report, seeing that the control of the Hurs and the lasting suppression of lawlessness and violent erime among them is by far the most important and diffcult police problem now confronting the authorities in Sind.
5. Cases struck off during the year under report numbered 3,529 as comparod with 4,506 for the previous year. As the Esoluded cases. Deppaty Inspector-General remarks, the percentage
o lowost on rocord, but in considering these figures it must be remembered is tho lowcturns of the year 1912 were abnormally high owing to the exclusion of an enormous number of casos on tho Sind Kailways which were improperly registercd. Refusal to investigate under section 157 (b) of the Criminal Proceduro Codo will not bs favoured by the police so long as all cases thus disposed of aro reckoned ajainst them in the total of true cases, and it is not surprising to find that, in spito of repeated injunctions to them to make free uso of the powor to refuse investigation, the total number of cases in which this porrer was actually used in Sind during 1913 was only 293, or about 2 per cent.
of the total reported crime. The remarks of the District Superiatendent of Police, Karíchi, about the classification of cases of stray cattle ars not understood. In accordanco with the standins orders on tho subjoct all such cases must be registered and investigated as thefts, but thero is nothing amainst tho final classification of a caso as "C," i.e., " ncither truo nor maliciously false," When it is proved that the animal did in fact stray. Of excluded cases ( 3,500 ) the number of cases investigated and classed as maliciously falso was 577, a slightly higher figure than last year. In 50 cases only as ajainst 52 in tho previous year were prosecutions instituted. Ls the District Maristrate, Myderabad, remarks, the comparatively small number of prosccutions is duo to tho fact that the standard of evidence required for tho classification of a complaint as "B," i.e., "maliciously falso," is not nearly so high as that required to obtain the conviction of the person who has made the maliciously falso omplaint. The Commissioner notices with regret that, in spite of continued admonitions, the subordinate magistracy aro backward in the uso of the provisions of section 250, Criminal Procedure Code, the number of cases having fallen to 38 from 67 in the provious year, and ho agrecs with Mrr. Beyts that nothing but "continued harassment of the lower magistracy by the District Jagistrato" is likely to have much effect in securing the proper use of this section.
6. The total offencos undor " all classes" remaining undetectel at tho

Undetected crime. close of the year is 4,631 as compared with $5,4 S 3$ of last year. The ratio of undetected crimo to true cases reported during the year is $51 \cdot 6$ por cont., and represonts a slight improvement over that of 1912, when it was $55 \cdot 4$ por cent. The figures as regards Indian Penal Code cases classes I and IV aro 4,653 undetected to $火, 515$ real cases disposed of, i. e., 51.0 .1 per cent., whorcas it was 58.59 per cent. for the preceding yoar. The improvement hero may also be regarded as satisfactory. In viewing these figures allowaneo must bo made for 1,249 undetected cattlo thefts out of 2,110 reportod cases. An examination of the statistics given in the Police Administration Roport for tho Bombay Presidency and Sind for last year revoals the following interosting figures. Out of a total number of 2,484 true cattle thefts Sind was rosponsiblo for 1,993 . Out of the 1,241 undetocted cases of cattle thefts no fower than 1,118 belonged to Sind. This fact fully supports the vierv exprossed in the preceding paragraph that many cascs which should be treated as cascs of straying cattle, and as such should be excluded, are treatod as true cascs. It will thus be seen that no useful comparison is possible between the figures for Sind and those for the Presidency proper.
7. It is satisfactory that the improvement noticod last yoar in tho proportion of persons convicted to persons disposed of by trial was maintainod in the year under report, the figuros rising from 51.98 to 52.80 . The valuo of property stolen was Rs. $4,44,367$, out of which property worth Rs. $1,72,250$ was recovered, or 38.76 per cent., against 33.96 per cent. in the provious year. The figures represent a satisfactory maintenance of the improvement in tho recoveries of stolen property noticed during past years.
8. The number of police cases ponding with Jagistrates at the ond of

## Pending cases.

 the year was 1,226, which, though an improvement when it is remembered that the figures of pending non-polico casos must be added to the number. The matter is receiving the attention of the Judicial Commissioner of Sind, and the District Magistrates also during their examination of the Courts and scruting of the periodical returns tako every opportunity of checking unnecessary delays in the disposal of cascs. The Cominissiongr has shown his disapproval of such delays by the suspension of a lesident Magistrate who was notorious for his dilatory methods, for the lack of decision he displayed, and for his inability to control authoritatively the proceedings of his Court. The creation of threo additional llesideat LIagistrates at Kandhkot, Híla and Nawabshah will facilitato tho disposil of cases in those parts, and the need for a Resident Magistrats at Kotri, particularly for the trial of railway cases, is also receiving attention. Tho appointment of three Assistant Publio Prosecutors for the Karíchi District and of a soparato Public Prosecutor for each district of the Provinco aro mozsures which ehzuldobviate some of the delays which have occurred in the past in cases conducted by the law offecr of the Crown.
9. The Commissionor felt sure that when Mr. Souter got to know Sind better and became more familiar with the peculiar
Habitaal crime. conditions of the Province, his views in regard to the use of Chapter VIII of the Criminal Procedure Code would undergo a radical chango, and ho is very glad to find that this is now the case It has always been recognized that the preparation of Chapter VIII cases requires the closest supcrision of Inspoctors and superior police officers and that procecdings under this chapter must for the most part be initiated by the polico. It was no doubt a certain laxity on the part of the police offcers in this respect that led the Deputy Inspector-General to form the crroneous impressions he proviously recorded. The whole subject is forming the subject of a separate roport and therefore need not be further discussed here. After giving very caroful consideration to the matter, Mr. Lucas decided to declare tho Dubar seetion of the Jághiráni tribo in the Páno Akil Táluka of the Sulkkur District a criminal tribe under Aot III of 1911, and they were notified accordingly. The question of restrinting the movements of the tribe to a prescribed area is now being considered.
10. Of 330 cases returned as serious, tho scenes of 197 cases were visited by gazetted officers, leaving 133 not visited. Twenty-

Pcrsonal investigation and inspection. two police stations and 130 outposts also remained unvisited during the year. While these figures cannot be regarded as altogether satisfactory, it must be admitted that Superintendents aro fully alive to the importance of personal investigation and inspection, and that the size of the district charges, the fierce heat in almost all parts of tho Province between April and September, and thie difficulty of getting about during the inundation season make it extremely difficult for mora to be dono by the presont staff of gazetted officers. Tho Commissioner has just urged upon Government the necessity for increasing by two the number of gazetted police officors to be permanently allotted to Sind.
11. Tho number of officers and men punished departmentally and judicially fell from 598 to 540 . The ratio, of

## Paniblimenta and rowards and health of forco.

 punishment to the actual strength of the force is 9.67 as compared with 10.70 of the previous year. One thousand nine hundred and sixty-four mon were rowarded for good work during the year as compared with 1,701 during the year 1012. On the other hand, the number of resignations has risen, and at the close of the yoar there were 197 vacancies in the Sind police compared with 121 in 1012 and 109 in 1911. In spite of the improved pay there is a general complaint that the right stamp of recruit is not forthcoming. Polioe servioe, particularly in the armed branch, continues to be unpopular with the Sindhi Muhammadan, and recruiting officers have to be sont to the Punjab to enlist men, but as the Police Department of that Province finds difficulty in obtaining local recruits, it is hardly likely that Sind will scoure a good type of recruit there. There has been a further alarming detcrioration in the health of the force, the percontage of admissions into hospital having again rison to $51 \cdot 60$ per cent. in the year under report, while the figures for the two previous years were $43 \cdot 16$ (1912) and $35 \cdot 53$ (1911). Aftcr making due allowance for an unusually malarious season the Commis. sionor can only repeat what he said last year, that the statistics are another grave warning of the neccssity of providing the constabulary with adequate and sanitary quartors. He ventures to hope that the liberal allotments for the purnose which Government have made this year will be regularly maintained in the future, for it is in this way alone that it will be possible to proceed upon any well ordered scheme of providing accommodation for the police.12. A further improvement is recorded in the work of the Riverain police Riverain polico. under the superintendence of Mr. Curry. The good results of the year's work in this charge are largely to be attributed to energetic supervision by Mr. Curry, who purchased a motor-boat in December 1912, thereby providing himself with the rapid means of locomotion, which is cssential for the effective control of the Riverain chargo.
13. The salient features of the rear's work hare bcen brichy summarized by the Deputy Inspector-Gencral of Police. Thero is a slight but welromo improvement in the detcetion of crime: better results haro been obtained liy the police before the Courts and a highor proportion of convictions is noticcable in Sessions cases. Remarkable success has attended tho system of armed patrols adopted last ycar under the orders of the Commissioner in ordor to check the grave scandal of running train thefts, and lessons hare been taught theso train thieves and their accomplices which aro not likely to bo forgotten. Tho offenders in the majority of the more important murders and dacoitics havo been brought to justice. All these features, when viewed collcotively, indicato substantial progress in the work of tho police. At the same time the gear was one of quite unusual activity in tho inception and cxccution of the many reforms necessary for the well-being and efficiency of the force, such as housing and improved hutting and horse allorranocs. Among the measures already accomplished are the introduction, with effect from December last, of tho longdelayed re-organization scheme, which includes the creation of the much-noeded Criminal Investigation Department for Sind and the revision of the pay of the European Sergeants, the recurring provision of tbree lokhs of rupecs annually for expenditure on residential accommodation for tho police, the grant of highor rates of hutting allowance for the rank and file, and tho publication of a separate Police Gazette for Sind. The sanction of the Goverument of India is also awaited to the proposals submitted by the Commissionce in July last for the enhancement of the rates of horse and camcl allowanccs.
14. In addition to the reforms forcshadowed in paragraph 40 of tho Deputy Inspector-General's report, the Commissioncr would inoludo amongst the pressing neods of the Department tho organization of concertcd action for the effective suppression of cattle-thieving, a saving of the excessive amount of time now wasted by the police in the sorving of summonses and warrants, and the reservation of sites required for polico purposes in head-quarter tornns,
15. The Commissioner endorses the commendation bestowed on certain police officers'by the Deputy Inspector.General in the concluding paragraph of his report and desires again to add his own acknowlodgment of tho invaluablo assistance whioh Mr. Souter has rendered him on all occasions. During the time that Mr. Souter has been Deputy Inspector-General of Polico for Sind, ho has done an immense amount of good work for the police force in all parts of the Province and has left his stamp in quite a remarkable way upon all branches of police administration in Sind.

W. II. LUCAS,<br>Commissioncr in Sind.

## APPENDICES.



## ( iii )

## A-PART I.

for ter Bombay Piesidenct, including Sind and Rallways.


Statement a-Part I Bombay Presidency,


Norxa, - (1) Column 4-Thla ahonld Include all casen regarding which the Magistrate has not passed ordera.
(9) Column $8 \rightarrow$ Enter only cases proved or declared to be doliborately faise.

- Explanatlon of difforence butweon colaman of thif atatoment and column 10 of Statement A-Part I - for 1012 :-

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Corthem nivinio
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 Total ... $+3=0$


## tnoluding Sind and Railfats)-continueid.

| $\begin{gathered} \text { Nounber } \\ \text { pending } \\ \text { etendo } \\ \text { gear. } \end{gathered}$ | Tada Cama |  |  |  | Total trakis $\underset{\substack{\text { true } \\ \text { casea }}}{ }$ |  |  | Remarka |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Convicted. |  |  |  |  |  |  |  |
| 10 | 11 | 18 | 13 | 14 | 15 | 16 | 17 | 15 |
| 1,073 | 1,490 | 218 | 4.607 | 7,329 | 86 | 30 | 7,415 | 4 dled; 10 tranufur cogulabile; 1 extraditlon refumed. |
| 6 | 6 | 1 | $\cdots$ | 7 | $\cdots$ | $\cdots$ | 7 |  |
| 1,358 | 1,793 | 280 | 8,078 | 8,317 | 250 | 65 | 8,567 | 6 diod 38 tranaferred; 28 compoandied ; 64 non. |
| 28 | 57 | 29 | 7 | 136 | 255 | 42 | 801 | 1 traniforred, 62 compounded; 6 non-engula. able. |
| $\boldsymbol{g}$ | 47 | 37 | 3 | 91 | 20 | 6 | 111 | 40 componoded ; I non-cogritable. |
| $\cdots$ | ... | 1 | .0\% | 1 | $\cdots$ | . 0 | 1 | 1 compoanded |
| 87 | 104 | 67 | 10 | 228 | 275 | 48 | 503 | 1 tranaferred; 203 compoandod; 7 non-enguis. |
| 476 | 1,010 | 150 | 1,385 | 2,617 | 132 | 51 | 2,749 | 2 encaped: 81 transferred; 1 compoonded; 9 non-cognizable; 1 extralition rclumed. |
| 1,168 | 4,188 | 218 | 3,835 | 9,715 | 493 | 200 | 10,209 | 4 dled ; 24 tranaferred 8 componadod; 85 noncognizable; 1 case of lant year crronecualy |
| 133 | 249 | 14 | 327 | 434 | 410 | 85 | 844 | slown at 2 piaces. <br> 2 died ; 4 tranferred; 4 non-cognizable |
| 109 | 450 | 45 | 50 | 551 | 61 | 87 | 612 | 16 tranuforred; 8 componadod; 8 onn-coknis. able. |
| 108 | 180 | 12 | 55 | 266 | 203 | 27 | 469 | 2 traviforrod 88 compounded 8 non-cogaizablu. |
| 50 | 181 | 65 | 48 | 384 | 1,128 | 184 | 1,512 | 124 compounded ; 9 noo-cognlzablo. |
| 5 | 9 | 1 | 12 | 26 | $\cdots$ | .00 | 28 |  |
| 2,049 | 6,217 | 605 | 6,512 | 13,983 | 2,428 | 594 | 16,421 | 8 died, eccaped; 77 tranoforred; 135 eom- |
| 4,27.1 | 9,668 | 1,385 | 10,955 | 25,033 | 4,050 | 911 | 20,083 | 36 died, escaped, becsme lanatio 117 tranoler- |
| ... | 6 | 1 | 8 | 11 | 11 | 1 | 22 | 1 componded; 1 nod-cogrizable. |
| 26 | 113 | 11 | 84 | 165 | 119 | 91 | 284 | 7 compounded. |
| 118 | 1,952. | 54 | 81 | 2,094 | 2,842 | 1,868 | 4,438 | 4 died; 1 tranaferral; 12 comproundud; 1 pro. coedioga stopped. |
| 145 | 2,071 | 66 | 118 | 2,270 | 2,472 | 1,958 | 4,712 | 4 died; 1 tranafurred, 20 componniled; 1 non- |
| 4,416 | 11,739 | 1,451 | 11,073 | 27,303 | 6,522 | 2,869 | 83,825 | 40 died, meapod, beceme lanatic, 118 trasafor red; 1,011 componaded and withdrawa; 830 non-cognizalle; $\&$ extradition rafored, 2 proceedinge stopped. |

R. L. McCULLOCII,
for Inspector-General of Pulice.

Retorn of Cognizable Cibime fon tie year 1913

|  | San. | Offence. |  |  yenr. | Relraned unicr move ${ }^{\text {nin }}$ Crimimal Proceluro Codu. | Relenacd by Maglaorder hefure trial. | Number of pursonit irleci. | $\left\lvert\, \begin{gathered} \text { Number } \\ \text { conviuted. } \end{gathered}\right.$ | $\begin{gathered} \text { Nomber } \\ \text { arenitsed or } \\ \text { dincelarged. } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 1 | 8 | - | $\delta$ | 0 | 7 | 8 | $\bigcirc$ | 10 |
| 1 | Sedione of Indian Penal Code. $115,117,118,110$ <br> Clans I.-Offencen I'ranquillity, S | Abetmont of cognizable offence ... <br> againat the Stato, Pullio <br> Sajefy and Justice. | ... | $\cdots$ | ... | - | ... | $\cdots$ | ..* |
| 1 | 131 to 130, 138 -." | Offencen relating to the Army and Nuvy |  |  |  |  |  |  |  |
| 8 | 231 to 251 .an ... |  | 4 | 40 | 3 | $\ldots$ | 87 | 24 | ** 13 |
| 4 | 2555 to 203 A ... | Offences relating to Stampa -.. | 1 | 8 | ... | ..0 | 8 | 4 |  |
| 6 | 467 and 471 ... ... | Ofences relating to Government l'romisaory Notoe | ... | 2 | ... | ** | 1 | 1 | ... |
| 0 | 480A to 189 D -.0. | Ofluncen relating to Curmency Notes and Bank Notes ... |  |  |  |  |  |  |  |
| 7 | 212 to 210, 210 A $\quad .$. | Harbouring an olfuender $\quad$.... $\quad$.... | 2 | - 82 | 6 | ... | ${ }^{-19}$ | 17 | $\square 2$ |
| 8 | $224,225,2258$ and 220. | Other oftences against public juatice. | 89 | 237 | 8 | ... | 224 | 169 | 65 |
| $y$ | $\begin{aligned} & 143 \text { to } 163,167,168, \\ & 160 . \end{aligned}$ | Riotligg of unlawful asombly ... | 781 | 2,503 | 86 | ... | 2,491 | 950 | 1,541 |
| . 10 | $16,170,171 \quad \ldots \quad . . .$ | $\begin{array}{cccc}\text { Poranating publlo arvant or } \\ \text { soldier } & \text {... } & \text {... } & \text {... } \\ \text {... }\end{array}$ | -0. | 28 | 1 | ... | 27 | 25 | 2 |
|  |  | Total .* | 827 | 2,8¢3 | 108 | ... | 2,807 | 1,100 | 1,617 |
|  | Claba II.-Seriowa | Offonces againet the Parsom. |  |  |  |  |  |  |  |
| 11 | 302, 803, 300 ... $\quad .$. | Marder ... ... ... ... | 221 | 708 | 87 | 2 | 638 | 910 | 828 |
| 12 | 807 ... $\quad$.. $\quad .$. | Attemptsat monder... ... ... | 6 | 68 | 1 | ... | 49 | 21 | 28 |
| 13 | 801, 308... ... ... | Culpulie houlcide ... ... | 70 | 257 | 2 | $\cdots$ | 230 | 115 | 115 |
| 14 | 876 ... ... ... | lapo by <br> humband pereon ather than the <br> .. | 7 | 108 | 1 | ... | 91 | 80 | 61 |
| 18 | 877 . $\quad .0$... $\quad .$. | Unnatural offence ... | 6 | 39 | 4 | - 0 | 41 | 28 | 18 |
| 10 | 317, 818 ... ... | Expmure of lufante or concealment <br> of birth ... | 10 | 74 | 8 |  | 68 | 56 | 12 |
| 17 | 308, 306, $800 . .10$... | Attempt at, and abetment of anicide | 22 | 178 | 10 | ... | 168 | 131 | 82 |
| 18 | $825,820,829,831,833$, 895. | Griovone hurt $\quad .0$ | 951 | J,925 | 32 | $\cdots$ | 1,782 | 641. | 1,241 |
| 10 | 328 ... $\quad . .0$ | Administering atupofying druge to cause burt | 8 | 85 | 5 |  | 27 | 16 | 11 |
| 20 | 824, 827, 830,832 ... | Murt $\cdots$ $\cdots$ $\cdots$ $\cdots$ $\cdots$ <br> 0.      | 223 | J,366 | 85 | -* | 1,803 | 813 | 860 |
| 21 | 863 to 060 \& 871, 372, 873. | Kidnapping or abduction, aelling, etco, for prontitntion and doaling |  |  |  | $\cdots$ |  |  |  |
| 29 | 340 to 3.18 ... ... |  | 90 | 322 | 16 | $\cdots$ | 269 | 105 | 164 |
|  |  | In secrot or for the purpose of extortion ... | 8 | 12 | -* | ... | 13 | $\ldots$ | 13 |
| 23 | 353, 354, 850,857 ... | Criminal force to public servant or woman, or an attempt to com- |  |  |  |  |  |  |  |
|  |  | mit theft or wrongfully confine .... | 122 | 620 | 18 | -** | 531 | 254 | 277 |
| 24 | $3014,338 \quad \cdots \quad \cdots$ - | lash or negligent act oanaing death or griovous hurt ... | 27 | 80 | 8 | $\cdots$ | 85 | 46 | 88 |
|  |  | Total ... | 1,163 | 5,696 | 164 | 2 | 6,200 | 1,090 | 3,294 |
|  | Class III.-Sorioue Property, or | Offences against Person and ayainat Iroperty only. |  |  |  |  |  |  |  |
| 28 | 396, 897, 308, 399, 402. | Dacoity and proparation and an sembly for dacolty ... ... | 299 | 451 | 20 | ... | 532 | 271 | 201 |
| 20 27 |  | Robbery .... $\quad . .1$ | 118 | 403 | 80 | 11 | 443 | 295 | 148 |
| 27 <br> 88 | 2.0, 251, 268, 430 to 433, 435 to 410. | Serious mischief and oognate olicnece... ... | 84 | 120 | 9 | $\cdots$ | 116 | 33 | 63 |
| 28 | $428,429 \quad . . . \quad . . . \mid$ | Mischice by billing, poisoning, or maluiug any suimal | 28 | 171 | 7 | $\cdots$ | 167 | 02 | 75 |

A.-Pant II.
for thit Bombay Presidenci, including Sind and Railfaye.

|  | Number in ountong ponding Invostige tlon or on bail nt end of joar. | Prrmon Matat |  | (1) $1 \times$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} \text { Namber of } \\ \text { perponis } \\ \text { oveding } \\ \text { arrertat } \\ \text { aiose of yoar. } \end{gathered}$ |  | Number aprostoch | $\left\lvert\, \begin{gathered} \text { Namber } \\ \text { convictol. } \end{gathered}\right.$ |  | Reyabig |
| 11 |  | 13 | 14 | 18 | 10 |
| ** | $\cdots$ | ** | .." | -4 |  |
| $\cdots$ | $\cdots \begin{array}{rr} \\ & 4 \\ \\ \\ 1\end{array}$ | $\cdots \begin{array}{ll} \cdots \\ 4 \end{array}$ | $\cdots 1$ | $\cdots$ | . . - |
| ... | $\cdots$ | 12 | 2 | 0 | 1 traniferred. |
|  | $\cdots$ | , $10^{\circ}$ | $\cdots 8$ | ${ }^{*} 7$ |  |
|  | 38 | $35$ | 20 |  |  |
| 28 | 542 | $2,862$ | 838 | 2,416 | 152 tranaferred and concorned in non-cuguizablo offencua; 6. dhed, ctos; sia compounded and withdrawn. |
| ** | . | 14 | 4 | 9 |  |
| 48 | 805 | 2,9:8 | 866 | 2,460 | 162 tranaferred and concerned in non-oognimble offences; 8 diad, ete, 813 |
| 14 | 224 | - 툽 | $\cdots$ | - 9 | 16 transforred and ooncorned in noneongnizable offenoos; 12 diach otc, 10 compounded and withdrawn; 1 pardonod 17 approred. |
| 1 | 19 83 | $8$ | $\cdots$ | $\cdots 8$ | 8 tranaferred and concerned in non-cogriable offoncoun 5 oumpouniol and withdrawa 10 transferred and concerned in non-cogntrable oflenoes; 2 dials ow. |
| 8 | 21 | 15 | 2 | 10 | 1 tranaferred; 1 died. |
| .-. | "• | -* | $\cdots$ | ** |  |
| 2 | 13 | 8 | 2 | 1 |  |
|  | 13 860 | $402$ | 63 | -834 | 8 died, etc. 98 tranaferred and concerned in gon-cognizable oflunce; 8 dind, etco; 760 come |
| ** 13 | 8 181 | $\begin{array}{r} 5 \\ 309 \end{array}$ | $\cdots{ }^{*} 4$ | 847 |  pounded and witbdrawn. |
| 28 | 115 | 227 | 16 | 211 | 11 tranaferred and concerned in non-cognizable offonces il diod 20 oompound. and withdrawn. |
| ... | 2 | 43 | 1 | 42 | 1 compounded. |
| 10 | 87 | 358 | 100 | 206 | 14 tranaferred and concerned in non-cognizable oftences, 3 diad, otc. 18 compounded and withdrawn. |
| ... | 16 | 13 | 1 | 12 | 7 transferred and concerned in non-engaizable ofiencoes; il compoandud and |
| 80 | 1,142 | 1,504 | 240 | 1,231 |  pounded and vithdrawa il pardoned; 7 approved; 1 proceadinges swrped. |
| 11 9 | 181 104 | 30 77 | $\cdots$ | 30 65 | 14 tranaferred and concerned in non-engnizalte offencen; 3 dhud, ata ; 23 c, mb pounded and withdrawn; 8 approved. <br> 20 traneferred and concerned in non-cognizable offenecs; 1 died. |
| 1.2 | 25 | 194 | 41 | 151 | 1 tranaferreli 8 died, ete. 8 componoded and withdrawn. |
| 4 | 24 | 127 | 80 | 01 | 1 tranaferred, 8 compounded and withdrawn. |

Statement A-Part II-Retorn of Cognizable Cbime fol tie year 1913


Nide.-Columne 19 to 15-Entor only pormone eoncorned in caese taken up diroct by Magiatratese



for tife Lombay Presidency, includino Sind and Railwats-comeledel.

R. L. McCULLOCH,
for Inspector-General of Police.

Relurn of Non-Cognizalle Crime for the year 1013 for the Bombay Presidency, including Sind and liailoays.


## ( xi )

STATEMENT B-PART I-Bombay Presidency, inclading Sind and Roiloaya-concindid.


Noto.-The total in Column 6 shmald correrpond with the total of Colomene $7,8,0,10$ and 14 .

- Explanation of diference between Column 11 of Btaternent B, Part I, for the gear 1011 and Column $t$ of the meme statamuat fur 101 l .

+28 casen in Nind, difforence thot er phinined. in 1912 bat again broneht on the mpister in 191$)^{4}$

0,088
R. L. McCULLOCH, for Insegector-Gzueral of Police.


## ( xii )

statement b-part in.
Neturn of Non-Cognizalle Crime for the year 1913 for the Bombay Presidency, including Sind and Railways.


## ( $\mathbf{~ i i i}$ )

STATEMENT D-PART II-concludel.


[^5]R. L. McCULLOCII, for Inapector-Geucral of l'olice.
$$
\text { ( xiv })
$$

## STATEMENT C.

Properly Elolen and Recovered for the Domlay Presidency, incluaing Sind and Railways, for the year 1013.

(1) Figures supplied by the District Magistrates for direct Magistratea' eognizubls cases :-
Re. 40,700
Column 6.
Rs. 21,454
Column 7.
(?) Ra, 4.4297 worth of property was recovered daring the ycar ont of the property stolen in previous years.
(3) Ra. 47,886 worth of property stolen outside the districta and Railkay in the Presidency was secovered daring the jear.
(4) Value of property stolen in 8,201 cases pending at the begianing of the year Re, 4,04,030.
(6) Value of property stolen in 9,620 cases pending at the close of the year ks. 3,83.811.
(C) Value of property recovered in 1,277 cases peading at the close of the year Ran 95,960 .
R. L. MoCULLOCH, for Inspector-General of Police.

ふTAJEMEN'I D.

Showing Sanetioned Strength and Cost of Police, in the Bombay

D.

Presidency, including Sind and hoilways, for the year 1013.

|  |  |  |  |  |  |  |  | Impu <br>  <br> - |  | 产 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 18 | 17 | 18 | 19 | 20 | 21 | 23 | 23 | 26 | ェ | 56 | :7 |
| $\stackrel{\mathrm{Ka}}{\ldots}$ | $\ldots$ |  | 3,826 | 827,809 |  |  |  | 2.84 | 606.83 | 1,509 | $1: 73$ |
| $\ldots$ | ... | ... | 1,468 | 306, 717 | 6,7788 | 7 | ${ }_{6} 8$ | $2 \cdot 81$ | 8 8.4 .70 | 4, | 1.31 |
| - | ... | ... | ${ }_{2} 1.596$ | 641,744 | 10x,0.6 | 12 | 88 | 2.03 | $8{ }^{8} 5 \cdot 63$ | 1,714 | - 17 |
| $\cdots$ | ..• | ... | 2,545 1,651 | 898,131 | 89,216 | 12 | 38 |  | $455^{\circ} 47$ | ${ }^{6} 03$ | 18 |
| ... | ... | ... | 1,651 8,670 | 654,109 889,309 | 148.996 98,163 | 13 10 10 | 31 41 | 1-4.4. | 73.43 0.468 0.65 | $\mathrm{ciciog}_{1,8 i 8}^{\text {cid }}$ | ${ }_{18} 18$ |
| ... | ... | ... | 14,060 | 3,760,818 | 700,031 | 85 | 180 | $2 \cdot 6$ | c01.03 | 7,:07 | 1.91 |
| .*- | ... | ... | ${ }^{8,618}$ | 045,305 | 303,013 | 21 | 24 | 7.26 | 1.035:39 | 1.436 | 1.6. |
| ..- | ... | ... | 4,051 | 1,034, ${ }^{\text {, }} 86$ | 214,2\%9 | 22 | 43 | 4.38 | P4037 | 1.270 | 1.21 |
| ... | ... | ... | 8,4,39 | 580,723 | 76,480 | 15 | 43 | $\mathrm{B}^{5} \cdot 44$ | 63398 | ${ }^{783}$ | *8 |
| ..- | * | $\cdots$ | - | ${ }^{905,030}$ | 72,304 | ${ }_{21}^{23}$ | 48 | -6.23 | ${ }_{0}^{0.11 .68}$ | 1,792 | 1.68 |
| ... | ... | $\cdots$ | 6,349 4,088 | 1 |  | 21 25 | 40 30 | 8.19 <br> 4 <br> 17 | ${ }_{1}$ | ${ }_{0}^{1,098}$ | ${ }_{87}$ |
| ... | ... | ... | 4,541 | 708,930 | 671,007 | 13 | 16 | 0.72 | 1,133:0 | yb | 1.0 |
| ... | ..0 | ... | 87,421 | 6,387,064 | 1,3+18,749 | 140 | 252 | 6.28 | 00281 | 0,101 | 1.29 |
| - | ..' | ." | 4,649 | 943,8211 | 73,143 | ${ }^{1}$ | 35 | 6.67 | 1,131. | 1,108 | $1 \cdot 39$ |
| ... | ... | .- | 5,600 | 802,973 | 109.664 | 10 | 51 | 8.08 | 12,2,23. | 808 | 1:22 |
| ..0 | ... | ... | 4,604 | 1,020,003 | 103,021 | 19 | 87 | 482 | 1,073 | 1, 2 [193 | 1.17 |
| .. | ... | ... | 8,945 | 430,548 | 36,377 | 15 | 83 | ${ }^{5} 198$ | ${ }^{\text {cos }}$ | $8: 13$ | -818 |
| ... | ..- | ... | 2,192 8,998 | 694,160 | 61.840 | $\stackrel{14}{4}$ | 19 | 4.15 | 1.160 | 693 | 1:38 |
| - | - | $\ldots$ |  | 1,203,638 | 28,167 | 15 | 83 | 6.67 | 1,707- |  |  |
| ... | ... | ... | 25,017 | 6,061,150 | 872,102 | 94 | 208 | 8.72 | 1,157* | 6,388 | 1.84 |
| ** | $\cdots$ | $\cdots$ |  |  |  |  |  |  |  |  | 2975 |
| $\cdots$ | $\cdots$ | -* | 11,971 | ${ }_{612,789}^{621,721}$ | 174,802 | 19 | ${ }_{81}^{78}$ | 8.61 8.03 | ${ }_{697} 870$ | 2, 2,850 | ${ }_{2}^{1.11}$ |
| $\cdots$ | … | ... | E,685 | ${ }_{673,913}$ | 100, 138 | 19 | ${ }_{85}$ | 6.45 | ${ }_{663} 64$ | 1,436 | $1 \cdot 6$ |
| ... | ... | ... | B,053 | 680,870 | 35,770 | 15 | 69 | 8.30 | 824.06 | 2.116 | 2.66 |
| ..- | ... | ... | 13,637 | 433,398 | 8,835 | 23 | 60 | $22 \cdot 65$ | 71803 | 763 | 1.25 |
| $\cdots$ | $\ldots$ | $\cdots$ | 8, 2,644 8,867 | 203,007 44878 | 11,801 10,018 | 18 | ${ }_{29}^{39}$ | 6.81 8.85 |  | 618 1,639 | 1.8 8.62 |
| ... | ... | ... | :47,175 | 3,513,435 | L51,008 | 115 | 851 | 8.03 | 642.77 | 10,874 | 1.03 |
| $\cdots$ | $\cdots$ | $\cdots$ | $\underset{958}{\text { Milos. }}$ | -* | "0 | 9 | 81 | 1.87 | - | 086 | 103 |
| . 0 | $\cdots$ | . 0 | 7278 | - | - | © | 20 | $2 \cdot 31$ | - | $2: 1$ | 70 |
| ** | ... | - | 1,1109 | -* | - | 10 | 48 | 1.97 | ... | 1,108 | 2.18 |
| ... | $\cdots$ | ..0 | 057 | -0. | $\ldots$ | 8 | 25 | 279 | $\cdots$ | 1,053 | 483 |
| ... | $\cdots$ | -* | 3,763 | $\cdots$ | ... | 33 | 124 | $2 \cdot 16$ | ... | 4,060 | 2:36 |
| $\cdots$ | .. | .. | - | $\cdots$ | ..• | ** | ... | $\cdots$ | $\cdots$ | $\cdots$ | .** |
| - | ." | $\cdots$ | $\cdots$ | $\cdots$ | -* | $\cdots$ | ." | $\cdots$ | $\cdots$ | $\cdots$ | - |
| ** | $\infty$ | - | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ... | $\cdots$ | $\cdots$ | $\cdots$ | .." |
| -- | $\cdots$ | $\cdots$ | - | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
| $\cdots$ | -* | - | .. | $\cdots$ | - | . | - | .. | - | ... |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| ... | ... | ... | ... | ... | - | $\cdots$ | -. | $\cdots$ | ..- | $\cdots$ | $\cdots$ |
| 68,78,500 | 3,04,807 | 66,81,507* |  | 18,722,468 | 3,133,688 | 467 | 2,118 |  | 772-5 | 36,715 | 1.1 |
| $\cdots$ | $\cdots$ |  |  |  |  |  |  | $\cdots$ |  |  |  |
| $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\because$ | $\cdots$ | $\cdots$ | ... | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
| $\cdots$ | $\cdots$ | ... | $\cdots$ | $\cdots$ | $\cdots$ | ... | ... | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
| $\cdots$ | $\cdots$ | ... | $\cdots$ | $\cdots$ | ... | $\cdots$ | ... | ... | $\cdots$ |  |  |
| -* | ... | -* | $\cdots$ | $\cdots$ | *- | $\cdots$ | -* | $\cdots$ | -* | $\cdots$ | $\cdots$ |

ubag are emplojed being ex plalined in the text of the report,

I. L. McCULLOCII,
for Inspector-Gencral of Police.

STATEMENT
Relurn ahowing Equipment，Discipline and General Internal Management of the Force for

|  | District． | Total giarmatu． |  |  |  | Aryaykit on tien Foble |  |  | Pexainextso |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Bunctloniol． |  | Actumb， |  | $\begin{gathered} \text { g } \\ \underset{\sim}{5} \end{gathered}$ | 8888888008888 |  | Dlamiseed． |  | Funiahed nephart－ mentilly otherwine diumimat． |  | Punished juilcinilly by a Maristme or |  |  |  |  |  |  |  |
|  |  |  |  | Pond | $\begin{aligned} & \mathrm{or} \\ & \mathbf{A C L} \end{aligned}$ |  |  |  |  |  | $\left\lvert\, \begin{gathered} \text { Und } \\ \text { sertion } \\ \text { Indini } \\ \text { Indi } \end{gathered}\right.$ |  | Con Chap of Penal |  | $\xrightarrow{\text { Ofther }}$ |  |
|  |  |  | $\underset{\sim}{\underset{\sim}{d}}$ |  |  | ́ㅡㅁ |  |  | $\begin{aligned} & \dot{\dot{Z}} \\ & \text { 荷 } \end{aligned}$ | $\stackrel{\dot{8}}{a}$ |  |  | $\begin{aligned} & 8 \\ & 8 \\ & \text { 菖 } \end{aligned}$ | 㤟 | $\begin{aligned} & \text { 18 } \\ & \text { 8 囗十 } \\ & \hline \end{aligned}$ | $\begin{aligned} & \text { d } \\ & \text { p } \end{aligned}$ |  | 葱 | $\begin{aligned} & \stackrel{\oplus}{\dot{C}} \\ & \text { H. } \end{aligned}$ | 号 | 总 <br> $\stackrel{y}{\circ}$ | 号 |
| 1 | 1 |    <br> 3 6 0 |  |  |  |  | 7 | 8 | 0 | 10 | 11 | 13 | 13 | 14 | 15 | 18 | 17 | 18 | 19 | 20 | 21 |
|  |  | 4. 20 27 80 25 85 | 1,340 <br> 800 <br> 760 <br> 810 <br> 808 <br> 0.36 | 44 30 27 80 24 88 | $\begin{array}{r}1,531 \\ 407 \\ 738 \\ 836 \\ 867 \\ \hline 802 \\ \hline\end{array}$ | 64 87 89 84 47 87 | 137 238 311 801 289 438 | $\begin{array}{r}8 \\ 10 \\ 27 \\ 4 \\ 9 \\ 85 \\ \hline\end{array}$ | .7 <br> .0 <br> .. <br> .. <br>  <br> 1 | 7 2 10 8 1 1 |  | 130 108 172 51 28 28 08 | $\ldots$ | 2 .0 9 4 6 2 | .. <br> $\ldots .$. <br> .. <br> ... |  | $\ldots$ <br> $\ldots .$. <br> $\ldots$ <br> $\ldots$ <br> $\ldots$ <br> $\cdots$ <br> 1 | 5 $\ldots$ 1 1 1 |  | 1 <br> 1 <br> 1 <br> 2 <br> 0 <br> $\cdots$ |
|  | Tolul | 100 | 8，239 | 170 | 3，140 | 247 | 8，278 | 00 | 1 | 27 | 0 | 578 | $\cdots$ | 16 | $\cdots$ | $\cdots$ | 1 | 7 | $\cdots$ | 12 |
|  | 7．Ahmodnnar | 87 | 872 | 97 | 871 | 47 | 300 | 6 | $\cdots$ | 6 | ．．． | 08 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ．＂ | 4 | $\cdots$ |  |
|  | Q．Enat Khauilont no ．．． | 4 | wob | ＊ | 013 | 78 | 802 | 4 | ．．． |  | 1 | 77 | $\cdots$ | 4 | $\cdots$ | ．． | $\cdots$ | ．．． | ．．． | $s$ |
|  | 0．Wost Khatulohh ．．．．．． | 83 | 6s\％ | 81 | 870 | 05 | 617 | 82 | ．．． | 6 | ．．． | 61 | $\cdots$ | 8 | $\cdots$ | $\cdots$ | $\cdots$ | ．．． | ．．． | 5 |
|  |  | 41 | 007 | － 4 | 008 | 4 | 370 | 6 | $\cdots$ | 12 | ＊ | 290 | $\cdots$ | 8 | ．．． | $\cdots$ | ＂ | ．．． | ．．． | 5 |
|  | 11．rooun ．．．. .4 | 4 | 1，473 | G 6 | 1，48 | 80 | 155 | 68 | ．． | 19 | ．．． | 203 | ．．＇ | 10 | ．．． | $\cdots$ | ．．． | 2 | ．．． | B |
|  | 12．Eillira．．．．．．．．．． | 80 | 1，007 | sa | 997 | 65 | 400 | 4 | $\cdots$ | 19 | $\cdots$ | 45 | $\cdots$ | ．．． | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ．．． | 10 |
|  | 13．Blulappur ．．．．．－ | 28 | 615 | 27 | 615 | 20 | 2 So | 23 |  | 4 | $\cdots$ | 37 | ．．． | 1 | ．．． | ．．． | ．．． | ．．． | ．．． | 1 |
|  | Tutal | 273 | 0，784 | 271 | 6，789 | 808 | 2，770 | 173 | $\ldots$ | 61 | 5 | 878 | $\cdots$ | 23 | ．．． | $\cdots$ | $\cdots$ | t | $\ldots$ | 30 |
|  | 14．Ilelsanam ．．． | s6 | 705 | 80 | ro | 40 | ． 885 | ${ }^{30}$ | ＂． | 11 | 1 | 57 | $\ldots$ | B | $\cdots$ | $\cdots$ | ．．． |  | －．．＂ | 4 |
|  | 16．Mjujur ．．．－me ．．． | 29 | 071 | 24 | 009 | 85 | 805 | 4 | $\cdots$ | 4 | 8 | 88 | －．＂ | 2 | $\cdots$ | ．．． | $\cdots$ | ＂• | ．．． | 3 |
|  | 10．miderafe ．．．．． | 30 | 013 | 38 | 200 | 83 | 383 | ${ }^{99}$ | ．．． | 9 | 1 | 240 | －． | 10 | ．．． | 1 | － | 1 | ．．． | B |
|  | 17．Kanuma may | 27 | 033 | 80 | 09s | 28 | 334 | 4 | ．． | ．．． | $\cdots$ | ${ }^{86}$ | $\cdots$ | ＂＇ | ．．＇ | －m | $\cdots$ | 1 | $\cdots$ | － |
|  | 1s．Kolitia me ．．． | 29 | 6 | 25 | 184 | 91 | 211 | 8 | ．．． | 2 | ．．． | 29 | $\cdots$ | 8 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ＂＊ | 4 |
|  | 10，Ratuikirl ．．． | 29 | 673 | 93 | 699 | 29 | 937 |  | ．．． | 3 | 1 | 4 | ．．． | 1 | ．．． | ．．． | ．．． | $\cdots$ |  | ．．． |
|  | Total ．． | 185 | 4.100 | 182 | 4.143 | 203 | 1，001 | 00 | m | 20 | 8 | 431 | $\cdots$ | 24 | $\cdots$ | 1 | ．．． | 2 | $\cdots$ | 21 |
|  | 90，Rivorain ．．． | 5 | 03 | 8 | 61 | $\cdots$ | 8 | 4 | ．．＇ | ．．． | ．． | 18 | $\cdots$ | 1 | $\cdots$ | $\cdots$ | ．．． | ．．． | ． | 1 |
|  | 21．Karielhy ．．．．．．．．． | 86 | 1，883 | 47 | 1，280 | $\infty$ | ${ }^{60}$ | ${ }^{88}$ | 1 | 8 | 2 | 154 | $\cdots$ | 10 | ．．． | 1 | ．．． | $\ldots$ | ．． | $\delta$ |
|  | 93．Hydurabat ．．．．．．．． | ． 29 | 817 | 27 | 858 | 40 | 478 | 80 | $\cdots$ | 6 | $\cdots$ | 18 | ．． | 7 | $\cdots$ | ． | ．．． | ．．． | ．．． | 0 |
|  | 23，Bukkur ．－－．．． | 84 | －880 | 84 | 807 | $\omega$ | 40 | 34 | $\cdots$ | 0 | $\cdots$ | 63 | ＂＊ | 2 | $\cdots$ | $\cdots$ | ．．． | ．．． | $\cdots$ | 6 |
|  | 36．Liarkuna－mo ．．．．．． | 33 | 700 | 28 | 448 | 40 | 301 | 89 | － 1 e | 4 | 2 | 95 | ．．． | 8 | ．．． | 1 | ．．． | $\cdots$ | $\cdots$ | 6 |
|  | 25．Tine and Piatkar ．．．．．． | ${ }^{6}$ | 874 | 23 | 815 | 960 | 193 | 20 | ．．． | 4 | 2 | 40 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ＊＇ | $\cdots$ | $\cdots$ | $\cdots$ |
|  | ：0．Crior sind Fronticr | 18 | 3 so | 18 | 850 | 20 | 24 | 13 | ．．． | 8 | 2 | 28 | 1 | 1 | $\cdots$ | ．．． | $\cdots$ | ．－ | ＊－ | 6 |
| （ | 97．Namablatili ．．． | 22 | 419 | 23 | 300 | 31 | 210 | 17 | $\cdots$ | 0 | ．．． | 85 | $\cdots$ | 2 | ．．． | $\cdots$ | $\cdots$ | ．．． |  | 4 |
|  | Total | 238 | B．299 | 206 | 0.054 | 671 | 2，501 | 218 | 1 | 41 | 8 | 997 | 1 | 26 | ．．． | 2 | ．．． | ．．． | ．．． | 35 |
|  | Ix（a．T，P．Reflway ．．．．－ | 94 | ＊s | 25 | 475 | $\cdots$ | 80 | 4 | －． | 2 | ．．． | 80 | $\cdots$ | 1 | m | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 2 |
| 1 | … M．SR．M．Ralwny ．．． | 10 | 208 | 19 | 208 | ＂ | 84 | 1 | ene | 1 | ．．． | 38 | ${ }^{\prime \prime}$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 1 |
| ， | 30．In．R，\＆C．I．Rallway ．．． | so | 630 | 27 | 629 | ＂ | 87 | 9 | $\cdots$ | 13 | 2 | 81 | $\cdots$ | 7 | ＊＊ | $\cdots$ | $\cdots$ | ．＂ | －．． | 0 |
|  | 31，silul Rallmaja m．．．． |  | 83 | 19 | 218 | $\square$ | 65 | 19 | 1 | 3 | $\cdots$ | 19 | $\ldots$ | $\cdots$ | $\ldots$ | ．．． | $\cdots$ | ．．． |  | 7 |
|  | ．－Total ．．． |  | 1，833 | 84 | 1，003 | $\ldots$ | 158 | 28 | 1 | 20 | 2 | 195 | － | 8 | ．．． | $\cdots$ | ．．． | $\cdots$ | $\cdots$ | 18 |
| \％ | is．Deputy Ioajretoracheae ral of Villica，Nurthosa and Sonthern kangus | 2 | $\bullet$ | 2 | $\cdots$ | ．．． | ．．＇ | $\stackrel{*}{*}$ | $\cdots$ | ．＂ | ＊＇ | $\cdots$ | ＊＇ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | ．＊＇ | $\cdots$ | $\cdots$ |
| $1$ | 33．Numty Infpector－Gomem） of Polic．Crimanal Invasti－ kution Department | 41 | ${ }^{69}$ | 40 | $\omega$ | $\cdots$ | m | 41 | － | $\cdots$ | ＂＊ | ＊＊ | － | ．．． | ．．． | － | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
|  | 9b，Prindinat，Centmi Follec Tralulug Sohoul，Nasik | 10 | 19 | 10 | 18 | ．．． | 150 | 40 | ．．． | ．．． | ．． | ．．． | ．．． | ．．． | ． | ．．． | ．．． | $\cdots$ | ．．． |  |
|  | Totid ．．． | 83 | 88 | 18 | 78 | ．．． | 16. | 81 | $\cdots$ | $\cdots$ | $\cdots$ | ．．． | ．．． | ．．． | $\cdots$ | $\cdots$ | ．．． | ．．． | $\cdots$ | $\cdots$ |
|  | trand Tutal m－ |  | 83， 137 | 976 | 29，743 | 1，474 | 9，550 | ese | 8 | 178 | \％ | 2，5：8 | 1 | 6 | $\cdots$ | 3 | 1 | 15 | $\cdots$ | 13 |

E.
the Eombay Presilency inchuling Sindand Railerya for the year 1)13.

R. L. McCULLOCII.
for Inspector-Geceral of Pulce.


[^0]:    The Commissioner in Sind writes :-
    "The comparatively small number of prosecutions is due to the fact that the standard of eridence required for the classification of a complaint as ' maliciously false' is not nearly so high as that required to obtain the conviction of the person who has made the maliciously false complaint."

[^1]:    "There is one way in which magistrates could easily co-operate with the police and render their work ligbter. In cases where real criminality is proved they should inflict real and substantial senteuces, sentences that will deter others from committing such offences. It is most dillicult to get magistrates to do this and the subordinate magistracy are not alone to blame. * * * * Section 562, Criminal Procedure Code, is misunderstood by magistrates. They uo not see in it anything else than the enunciation of an idea that crime is not to be punished and this view reacts on their sentences when they convict."

[^2]:    "In Surat and Thána large numbers of labourers usually belonging to the criminal olasses are employed on railway and quarry works and are said to be rosponsible for some of the crime of the district. In I'lána additional police have been employed to supervise them and in Suras the matter is receiving the District Police Saperintendent's attention."

    ## The Commissioner, Central Division, remarks:-

    "No suspicious foreigners were noticed in East Khándesh, Násic and Sátíra. From West Khándesh the District Superintendent of Police reported through the Collector that the orders of His Highness the Nizám's Government'banishing all Máng Gáradis and Kanjarbhats from his territory had added to the numbers of these criminal tribes in the district and had considerably increased the difficulties of beeping them from thieving.

    -     * $A_{B}$ regards the Poona District a large namber of offences in the Poons City and Cantonment were traced to a gang of Waghris from Gajaráth, and the District Superintendent of Police reports that the gang is being brought to book by a spacial officer of the Criminal Investization Department."

[^3]:    "The Criminal Tribes Act has also beea extendel to the criminal cia ises of the Belgana and Dharwár Districts; but pending disposal of Mr. Startés proposalg regardiay tha priicy to be a loptel in carrying out the provisions of tha Åe, the work of razistraij) in those districts

[^4]:    The Commissioner, Central Division, writes: - .
    "It is remarkable tbat the percentage of convictions obtained by Jamádáre was better this year, as in the preceding year, than that obtained by the Prosecting Inspectors and SabInspectors in whose ranks there are now a number of law graduates and trained prosectora, Here again it is best to refrain from theorising?"

    The explanation is simple. The law graduates and pleaders on tho prosecuting staff prosecute in the more important and difficalt cases: the Jamidírs appear in those that are more or less simple and straightforward.

    The Deputy Inspector-General for Sind says that "the rork of prosecuting officers seems to have been satisfactory, though the percentago of convictions to cases tried has, fallen."

    Now that, under the re-organization, provision for a certain number of qualified prosecutors has been made and the adrantages of the step have been recognized, there is a consensus of opinion among magisterial and police officers that the system should be extended and still more prosecuting officers appointed. I entirely agree as to the need for some extension, but it is a qucstion of funds, and I fear that the matter must stand over, till the entire scheme of police reform is taken to completion.

[^5]:    
    xplanation of difference between the total of colnmns 7 and 18 of Stntoment B
    7,308 Total of fguree in colamne 7 and 13 of Statoment B-Part II for 1918.
    -370 persona in sind, difference not explained

    - 470 pereong in sind difference not explained.
    
    - 7 pereone wrongly shown se pending lact jear in the Boathern Divislon, omitied in 19 is.
    permon erroneozaly ahowe at pending on G. I. P. Heilmay last jear omitited io iyLs.
    Total .... 6,832

