## POLICE REPORTS

## OY THI

## BOMBAY PRESIDENCY

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PROVINCE OF SIND

## FOR THE YEAR 1895.

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PRINTED AT THE GOVERNMENT CENTRAL PRESS.
$\overline{1896}$.

# Liectenant-Colonel J. HUMFREY, Inspector-(Aencral of Polico, Bombay Presidency ; 

To

> Sir E. CIIARLES K. OLLIVANT, I.C.S.,K.C.I.E., Acting Chief Sccretary to Government, Judicial Department, Bombay.

Poora, 3014 April 1596.

## Sir,

I have the honour to submit the Annual Report of the Police of tho lBombay Presidency excluding the Province of Sind, for the year 1895, together with the usual statements.
2. While in the year 1894, the figures of reported crimo in tho Presidency Proper both under "all classos" and "Indian Panal Codo" showed a decreaso as compared with the preceding year, those for tho yoar 1805 when compared with 1894 show under the same heads increases of from 90,321 and 17,790 to 20,652 and 17,879 respectively, which are, however, not sulliciontly great to call for special comment. Under "all classos" the Southern Division shows an increase of 313 and the Northern Division of 172 cases, whilo the Central Division shows a decrease of 151. Under the Indian Penal Code, while the Northern Division is credited with a decrease of 43 and the Central Division with a decrease of 56 cases, the Southern Division exhibits a riso of 193. Taking districts separately, Belgaum and Kolába show under "all classes" an increase in reported crime of no less than 116 and 290, and under Indian Penal Code of 103 and 141 cases, whereas of tho districts which exhibit a decrease under both these hoads, Poona and Ratnágiri have the largest, namoly of 116 and 127 under "all classes" and 103 and 70 under Indian Ponal Code. Under the latter head, Thina shows a decrease of 90 cascs. Tho variations in the remaining Districts are slight. The rise in the Belgaum District is assigned to depredations by the Berads. As regards real crime, the total amount under "all classes" was 12,078 and under Indian Penal Codo 0,663 as against 11,927 and 9,793 respectively, which under the former head show an increaso of 151 cases and under the latter a decrease of 125 . The increase is found in the Northern and Southern Divisions of 110 and 119, which increaso is counterbalanced by the decrease of 78 in the Central Division. A decrease under tho Indian Penal Code is also noticeable in the Northern and Southern Divisions of 114 and 12 respectively, while in the Contral Division the figures have practically remained stationary, being 3,859 as compared with 3,853 .
3. The following table gives in detail the comparative amount of actual crime for 1893, 1894 and 1895 under each class with a heading for each Division. The figures are taken from Supplementary Statement No. I, and according to the same process as was adopted last year, namely, by the addition of column 6 to column 14 :-

| Offences, | Nomtnzan Diviator. |  |  | Oenteal Diviotor. |  |  | Solthiman Divinion. |  |  | Total ${ }^{\text {- }}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Columne $6+14$. |  |  | Column $8+14$. |  |  | Culumne e+14. |  |  | Columine $0+14$. |  |  |
|  | 1803. | 1896 | 1805. | 1803, | 1894. | 1493. | 1893. | 1504. | 190. | 1443, | 1904. | 1008. |
| Mardora | 80 | 35 | 3 | © | 73 | 67 | 80 | 60 | $\infty$ | $1: 3$ | 190 | 100 |
| Attomprent marder and calpablo | 841644 |  |  |  |  |  |  | 18 |  |  |  |  |
| Dremities $\quad \cdots \quad \cdots \quad \cdots \quad \cdots$ |  | $\begin{aligned} & 27 \\ & 98 \\ & 88 \end{aligned}$ | $\begin{aligned} & 81 \\ & 11 \end{aligned}$ | $\begin{gathered} 13 \\ 100 \end{gathered}$ | $\begin{aligned} & 80 \\ & 600 \\ & \hline 10 \end{aligned}$ | $\begin{aligned} & \infty \\ & 00 \\ & 80 \end{aligned}$ | $8$ | 80 | a371 | 117 | 131211 | 188 |
| Cublteriee |  |  |  |  |  |  |  |  |  |  |  |  |
| Hombrit thet - ... | $\begin{gathered} 046 \\ 1,478 \\ 1 \times 2 \end{gathered}$ |  | $\begin{aligned} & 6 \pi 8 \\ & 1,4183 \end{aligned}$ | 1,642 | 1 1, \%40 | 18.8 | $1,6,0$ |  |  |  |  |  |
| Thefth, including cetcie thetts |  |  |  |  |  |  |  | 1,8604 | $1,407$ | $0.071$ | cion | $4 . \operatorname{lin}_{408}$ |
|  |  |  | $\begin{array}{r} 18 \\ 8.89 \\ 8,80 \\ 8.818 \\ 1,819 \end{array}$ | $\begin{array}{r} 730 \\ 809 \\ 010 \\ 81 \\ 8,537 \\ \hline \end{array}$ |  | $\begin{array}{r} 7180 \\ 1.17 \\ 1,104 \\ 9.511 \\ \hline \end{array}$ | $\begin{gathered} 24 \\ 200 \\ 604 \\ 1,246 \end{gathered}$ |  |  | 1 | - 1 | n' |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  | 8 | 1.08 | 1.104 | 1.184 |
|  |  |  |  |  |  |  |  |  | 60\% | 823 | 3,408 | 8000 |
|  |  |  |  |  |  |  |  |  | 41 | 1.3 | 1:4 | 10 |
|  |  |  |  |  |  |  |  |  | 1,087 | 0,213 | 6.172 | 1, 2 H 7 |
|  | 8,414 | 3,240 | 2.185 | 4,046 | 4,109 | 6.57 | 2,010 | 2.000 | 1,am1 | 10,3:0 | 1034 | 10,467 |
| $\begin{gathered} \text { Clase TI } \\ \text { Guro Toras } \end{gathered}$ | 2,697 | 1,49 | 1,656 | $\omega$ | 800 | 67 | 109 | 713 | C4 | 4.246 | 3,181 | 2.174 |
|  | 4,041 | 4, 0 c | 4.968 | 5,002 | 3,0:4 | 8,114 | 2,613 | 8,762 | 3,0.3 | 11,068 | 13,406 | 13,43) |

в $\mathbf{2 1 0 6 - 1}$

The above table shows that the total amount of actual crime has during the year slightly risen from 13,495 to 13,645 . Compared, however, with the year. 1893, there is a decrease of 1,011 cases. Murders have decreased from 190 to 160 , while attempts at murder and culpable homicides increased from 63 to 73. Taking jointly, these offences show a decrease from 253 to 233 . Dacoities have riscn from 121 to 132 . Of the 132, 15 occurred in the Northern Division, 60 in the Contral and 57 in the Southern. Compared with last year, the first two Divisions show a decrease of 7 and 3 respectively, and the Southern Division a rise of 21 cases, of which Belgaum alone accounts for 13 and Kánara for 6. Of the 15 dacoities committed in the Northern Division, Kaira alone contributed 7 as against 1 in the previous year, Ahmedabad 3 as against 3, Thana 3 as against 9 , and Broach and Surat 1 each. In the Panch Mahdls no dacoity occurred as against 3 in the year before. Of the 60 dacoity cases in the Central Division, 25 were committed in Khándesh as against 26 ; and 9 in Ahmednagar as against 11. In Poona the number rose from 3 to 7 and in Sholápur from 8 to 11, while in Násik it fell from 15 to 5 . The Superintendents of Khíndesh, Ahmednagar and Sholípur complain, as they have complained for years past, of the great dificulty in getting criminals, chiefly dacoits, extradited from the Nizám's territory and the failures of justice which occur on their account. During the year, however, the Government of India have appointed Mr. Hankin with special powers on the borders, and it is to be very much hoped that this officer will be able to deal with a question which has long leen a thorn on the side of the Police administration on the Nizám's borders. Robberies have again decreased from 211 to 199, the falling off being in the Northern and Contral Divisions, while in the Southern Division there is an. increase of 16 cascs. Instances of house-breakings and thefts have risen from 2,022 and 4,827 to 2,032 and 4902 and of receiving stolen property from 286 to 320. J'urning to classes, a very small decrease is noticed in Classes I, II. and V, while in Class III there is a considerable rise from 2,446 to 2,605 . Class IV shows an increase of 31 cases. Under Class VI, the Central and Southern Divisions show a decrease of 162 and 88 and the Northern. Division an increase of 237 , which to a large extent is due to an increase in the number of offences under the Abkiri and Opium Acts and chiefly in the Surat and Kaira districts..
4. The foregoing remarks refer to true cognizable crime reported to the Police as well as that reported to Magistrates. They have been dealt with con: jointly, as fluctuations among such cases depend more or less upon the deterrent influence of the Police: In discussing the success of the Police in dealing with true crime, I will however treat Police cases separately. The number of pending cases at the close of the year has under "all classes" increased from 2,305 to 2,407 and under Indian Penal Code from 2,183 to 2,335. This gives an average of 137 per district in "all classes" and of 129 in Indian Penal Code cases as compared with 128 and 121 respectively. Of the 2,467, 949 were with the Police for investigation and 1,518 with the Magistracy for disposal. The amount of real crime reported during the year under the Indian Penal Code has decreased from 9,793 to 9,603 , while under "all classes" it has risen from 11,927 to 12,078 . 8,516 were disposed of under the Indian Penal Oode during the year, of which number, no less than 2,026 were classed as undetected, giving a percentage of 34 as against 33 in the previous year. Of the 2,326 undetected cases, the large number of 2,340 comes under the two headings of " house-breaking with intent to commit theft" and "theft," the percentages under these offences baving risen from 60 and 26 to 64 and 27. 5,572 cases were disposed of by trial and 4,818 convicted. The percentages of convictions to cases disposed of and decided by trial are practically the same as those of last year, namely, 56 and 86 as against 57 and 86 under the Indinn Penal Code and 64 and 89 as against 64 and 88 under "an classes." In Class VI, the percentages are 94 and 95 , the same as last year. Referring to more important heads of crime, the percentages of cases ending in conviction to true cases disposed of have generally fallen except under robberies, which have risen from 45 to 51 ; those of convictions to cases decided by trial though satisfactory in themselvos are, under the heads of murders; attempts at murder and culpable homicides and dacoities, not quite so good as those of the previous jear.
5. The number of persons arrested during the year by the Police suo motu in Indian Penal Code cases mas 12,38) as against 12,739, or 369 more than in
the previous year. Adding persons pending from last year, the number of arrested persons for disposal was 13,417 as against 13,509 in tho preceding year, of whom 263 were released without being brought to trial-a percentage of 1.9 as against 2.3. In " all classes" tho percentage is still loirer, namely $1 \cdot 3$ as against $2 \%$. The following table will show the returns of each district in this respect : -


In connection with the figures of persons arrested to persons brought to trial, I would invite attention to the District Magistrate Broach's remarks on this point. I do not go so far as he does; at the same time, if too good percentages are expected in this matter, it is certain that a worse evil will happen aud that the Nazarkaid, which of late jears has been little heard of, will be rovivod. European supervision is limited, very limited, inasmuch as there is in most districts but one European officer. Chief Constables-the taluka exocutive ogi-cers-know that as Government require statistics and good ones, as a proof of good administration from the Superintendent, so in turn, Superintendents expect the same from them, and that their (the Chief Constables') worldly prospects largely depend on these statistics being up to or above the average; and in the matter of arrests, this average caị be easily maintained by a little evasion of the rules laid down for arrests. I admit I am..sceptical of tho truth of such good results. To abstain from arresting a person until guilt is almost certain is an error on the right side, but if lov percentages on this head are made too much of, this abstention is apt to be abstention in name only. It is proferable, in my opinion, to openly and honestly arrest men against whom there are reasonablo grounds of suspicion and to place them in legal confinement with its proper safcguards than to put them in Nazarkaid with insufficient safeguards. But in tho first case good percentages will not be obtained. These percentages could be obtained, no doubt, quite fairly, but not with the small number of Liuropean officers there are at present, for their supervision of every detail of daily routinc, in all parts of the district, is an impossibility.

11,926 persons were disposed of under the Indian Penal Codo, of whom 7,335 were convicted and 4,501 -acquitted or discharged. Tho percentares of persons convicted to those arrested and disposed of by trial have, under the Indian Penal Code, improved from 57 and. 59 to 59 and 61; under Class VI, from 82 and 83 to 82 and 84 and in "all classes" from 61 and 63 to 64 and 0.3 . Under murders and attempts at murder and culpable homicides, thero is, howerer, a considerable falling off. The percentages under house-breakings, and receiving stolcn property have also fallen. . Those under dacoitics and robberics lavo improved from 27 and 29 and 52 and 54 to 35 and 37 and 53 and C0 reepectircly. The nuraber
of porsons under arrest or on bail at the close of the year has increased from 1,012 under the Indian Penal Code, and 1,162 under "all classes" to 1,191 and 1,285. The increase under the latter head is, bowever, proportionate to the increase in the number of persons for disposal.
C. In accordance with the instructions contained in paragraph 10 of Government Resolution No. 1503, dated 26th February 1894, on the Annual Police Report of 1892, I give below a table which shows in comparative form the percentage results of the working of the Police both with regard to persons and cases. The percentages of cases brought to trial and convicted to cases disposed of show a slight falling off over the previous year, while that of cases convicted to cases tried has slightly improved. There is a very small increase in the percontage of cases not sent for trial to disposed of, which is not satisfactory. With regard to persons, the percentages show an improvement in all respects :-

7. The value of property reported stolen during the year amounted to Rs. $7,94,792$ as compared with Rs. $5,97,478$ in the previous year. Including property stolen in pending cases of the year before, the total value to be accounted for during the year by the Police, amounted to Rs. 9,35,990 as against $6,87,484$ in 1891, of which former sum they succeeded in recovering property worth Rs. $3,83,937$ or a percentage of 41.01 as compared with 44.27 in the preceding year. The amount of stolen property remaining to be accounted for at the close of the year was Rs. 3,09,758, or an excess of Rs. 1,52,392 over that of the previous year. The large increase in the amount of property stolon and fall in recoveries, coupled with the fact that more than teree lákhs of property remained unaccounted for at the close of the year, are unsatisfactory features of the Police work of the year. Property was stolen in 8,163 cases and recoverod in 5,594, giving a percentage of $68 \cdot 48$ as against 69.54 in the previous year.
8. I append, as usual, the results obtained by the Police in the three Divisious in tabular form:-


The results indicated in this table show that the Northern Division, which was foremost in several points in the preceding three years, again occupies tho samo place in the list, taking all tests into consideration. The Central Division comes second and the Southern Division last. The highest percentago of recoveries of stolen property is 55 , which is 14 per cent. above the average of tho Presidency proper, and it is attained in the Northern Division. The percentages in the Central and Southern Divisions have fallen to 37 and 36 , which figures are 4 and 5 per cent. respectively below the average. With rcgard to convictions in cases tried in Courts, the Southern Division as in the preceding two years heads the list with a percentage of 90 as against 91 , the Northorn Division comes next with 89 as against 87 , and the Central Division last with 88 as against 80. 'In the matter of stolen property remaining unrecovered at tho close of the year, all the three Divisions show considerable increase over tho previous year, the Southern Dirision having still to account for Rs, $1,40,850$ worth of stolen property as against Rs. 75,700 in the year before. Tho Northern Dirision shows in this respect an increase of Ihs. 42,580 with a risc of Rs. 27,367 in the amount of the property stolen during the year. The increascs in the Central and Southerp. Divisions are accounted for by the large rise in the amounts of property stolen of from Rs. 2,71,647 and Rs: $1,00,003$ to Rs. $\mathbf{3 , 5 6 , 8 4 0}$ and Rs. $2,74,763$. This rise runs through all the districts except Surat, Thána, Násik and Ratńágiri. I have criticised anłl gipen my opinion in detail in nuy revier of cacb district.

## Excluded $\dddot{C a s e s}$

3. I give the follorigg table showing the percontage of excluded cases in each district:- -


The total number of excluded cases is 9,696 out of 23,038 dealt with by the Police during the year. The percentage of cases excluded is 42 as compared with 41 in the previous year. The percentage in Ratnagiri has further increased from 60 to 71, which is the highest in the Presidency. It is followed by Sholapur with a percentage of 61, In the Panch Mahals the percentage is the lowest as was the case in the year before, but during the year it has risen from 9 to 11. Out of the. 2,672 cases disposed of by the Magistrates direct in "all classes," 1,105 were excluded, which is 41 per cent. compared with 42 in Police cases as against 42 and 41 in the year 1894.

## Maliciously false complaints.

10. I sabjoin a statement showing the number of maliciously false complaints in each district and the number of prosecutions instituted, with results :-

| District. | Number of maliciously folse complaints under "all claseen," clabsen," | . Number of proseoutions institated. | Convicted. | Discharged. | Pending. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Ahmedabad | '35 | 20 | 9 | 4 | 7. |
| Kaira ... . | 48 | $14$ | 5 | - 2 | 7. Of the 9 pending cases of 1894 one was convicted and 8 discharged. |
| Panch Mahals . | *5 | $3$ | $\cdots$ |  | $2+$ one case in which complaint could not be lodged before the close of the year. |
| Broach ... | 46 | 5 |  | $\cdots 3$ | $2:$ |
| $\begin{array}{ccc}\text { Surat } & \cdots & \cdots \\ \bullet & & \\ & \end{array}$ | 5 | 4 | - $\quad$ ह |  | 3. In one case of 1894, proceedings were- instituted in 1895, but the accused was discharged. |
| Thana Ahmedna | 54 27 | 14 |  | 10 | 4. ${ }^{\text {4. }}$, |
| Abmednagar ... | 27 | 10 |  | 6 | $2+$ two cases in which complaints could not be lodged before the close of the year. |



The number of cases which have been classed as "Maliciously false" (Class B) has further decreased from 781 to 752. Prosecutions were institutod in 270 cases comprising 81 cases in, which sanction was accorded by Magistrates and 195 cases in which prosecutions were institated at the instance of the District Superintendents of Police as compared with 241 cases composed of 102 and 130 respectively in the preceding year. Convictions were obtained in 81 cases as against 76, and 118 ended in discharge or acquittal. Seventy-three were pending at the close of the year and 1 ended by the death of the accusod. In 160 cases sanction of Magistrates was applied for and accorded in 100, and in 56 it was refused. In the remaining 4 cases, their orders could not be received before tho close of the year. In 81 cases prosecutions were instituted as sanctioned by Magistrates. In 13 cases complaints had to be withdrawn for want of sufficient evidence, and in 6 no complaints could be lodged before the close of the year. District Superintendents of Police at their own instanco accorded sanction in 221 cases, but in 18 complaints conld not be lodged beforo Magistrates during the year, and in 8 they had to be withdrawn for want of evidence. The same difficulty is reported, year by yoar, of getting convictions in prosecutions for making maliciously falso complaints. Prosecutions by the Police have been undertaken in a reasonable number of cuscs and a number of prosecutions have been sanctioned by the Magistrates. Yet out of 276 cases prosecuted, convictions were only obtained in 84 . Theso results are a blot on Police and Magisterial administration. Malicious complaints are the most deliberate offences that can be committed. When a caso is registered as maliciously false, there-can be no doubt of its maliciousncss. Doubtful cases are not registered under this head. This being tho case, tho very small number of successfal prosecutions is still more to be regretted. It is obvious that however much a Magistrate may beliove a caso to be malicious, he cannot convict unless there is sufficient evidence ; and sufficient evidenco of malice is most difficult to obtain. Little improvement in this respect, thercfore, can be hoped for, because in the future tho same causes will cxist to prevent conviction as have existed in the past. The Police and Magistracy havo doukt. less done their best to give effect to the lar. The Magistracy have, however, in their hands a much more powerful weapon, and that is Section 5C0 of the Criminal Procedure Code. Malicious complaints will not be deterred by tho very remote danger of conviction for making false complaints, buta largo majority
will, I believe, bo very effectually checked by the unsparing use of Section 560. If offenders realise that as soon as their complaint is made and is found to be malicious, they are at once fined, even a small sum, they will cease from making such complaints. The prosecution for this offence is too uncertain and cumbersome a proceeding to be feared greatly, a light but prompt punishment in the shape of a fine, with the knowledge that the tables have been completely turned, would be a strong deterrent. It is difficult to understand why this section is not more often made use of. Its use is simple, and under it the Magistrate has much latitude. That there is no difficulty in using it is apparent, for in Dhárwár 35 fines under this section were inflicted. Small as this number is ${ }^{2}$ had this section been availed of in each district to even this limited extent, a heavy blow would have been struck. I would earnestly beg the attention of Government to the great injury to the public at large which is incurred by the too sparing use of this section. Exclusive of the 35 instances in Dhárwár, in but 29 instances in the whole of the rest of the Presidency were the provisions of Section 560 applied.
11. The following table will show the action of the Police in certain cases under Class VI:-

|  | Cabes reported, |  | Cases for dispossl, |  | Cases decided. |  | Cases conviated. |  | Cases investigated by Police suo motu. ... |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1894. | 1895, | 1894. | 1895. | 1894, | 1895. | 1894. | 1895: | 2594. | 1895. |
| Excise Law | 1,419 | 1,637 | 1,493 | 1,682 | 1,411 | 1,598 | 1,317 | 1,527 | 1,275 | 1,451 |
| Opium Act ... | 228 | 235 | 240 | 261 | 209 | 239 | 186 | 213 | 217 | 226 |
| Act ... | 372 | 257 | 373 | 262 | 366 | 258 | 351 | 252 | 148 | 103 |



It will be seen that under the Excise Laws and Opium Act there is an increase from $1 ; 419$ and 228 to 1,637 and 235, respectively, while under the Salt and Customs laws, there is a falling off from 372 to 257 . In all 2,129 cases under the Acts specified above have been taken up by the Police and Abkari Departments. Of these, 732 as against 588 in the previous year were detected and investigated by the District Police alone. Of this number, 710 were brought to trial, 665 ending in conviction and 33 in discharge or acquittal. This is a creditable result, and the percentage of convictions is satisfactory. It will be noticed that the number taken up by the District Police is more than one-third of the total number of cases, In paragraph 9 of Government Resolution No. 1088, dated 10th February 1896, Judicial Department, on the Police Administration Report of the Bombay Presidency for 1804, Government have observed that the figures relating to the success of the Police in dealing with A'bkári cases do not correspond with the table given in paragraph 11 of my report. Government, it is respectfully pre: sumed, reforred to the figures found under "Cases investigated by the Police suo motu." These figures include also cases investigated by the A'blári Police, whereas the figures discussed in the body of the paragraph relate to the operations of the District Police alone, In the same paragraph, Government have called for report
on the measures adopted by me in connection with the detection of cases undor Excisé and Opium Laws. On receipt of Goverament Resolution No. 1503, dated 26th February 1894, paragraph 12, orders were issued to the District Superintendents of Police directing earnest attention to the subject. The subordinate Police were impressed with the necessity for close supervision in this respect, and they were warned that any sbortoomings on their part would be severely dealt with. Good work, on the other hand, is encouraged by the grant of good service certificates and money rewards, Their work is also reported to me in a tabular statement in the district administration reports. These efforts have happily been attended with the satisfactory improvement apparent from a parusal of the above figures,
12. The subjoined table gives the names of the several officers who held charge of the office of Superintendent and Assistant Superintendent of Police in each district of the Presidency Proper and of my office:-

## Inspector-General of Police.

- Iieutenant-Oolonel J. Hamfrey, throughout the year.


## Personal Aesistant.

Mr. A. R. Maidment, from 1st January to 19 th July 1895. Lieutenant-Colonel J. Humfrey, from 20th to 22nd July 1805. Mr. C. A. B. Beatty, from 23rd July to 31st Docember 1895.




There is an insufficient number of European officers for tho proper mathning of the districts. At this moment an Inspector is acting is Assistant Superintendent, and it is not an uncommon thing for an Inspector to be in charic: of a district. On one occasion, 3 years back, two Inspectors were in charge if districts. The insufficiency necessitates continual brief changes. Broach is an instance this year where the numerous changes-no less than seven-have been attended with serious deterioration in efficiency. In Bijápur, too, sis changes were attended with a similar result.

## Non-cognizall Crime.

13. The subjoined table, which is an abstract of Statement $\Delta$, Part II, erhibits the number of non-cognizable offences committed in cach district of
the Presidency Proper during the year under report and the results of the year's operations in comparison with the previous year:-


The year under report exhibits a further decrease of 645 in the number of non-cognizable offences, the figures being 117,560 as compared with 118,205 in the preceding year. The decrease is general in the Central Division except in Násik which shows an increase of 2,017 cases, while in Poona the number of non-cognizable cases fell from 15,749 to 12,851. In the Northern Division, except in Kaira and Surat, all the districts show an increase, Panch Mabáls laving this year 1,489 cases as compared with 983 in 1894 and 1,298 in 1893, Surat has the largest decrease, from 9,700 to 7,120. The Southern Division shows a rise of 2,696 from 14,922 to 17,618, Dhárwár alone contributing 6,091 cases as against 3,522 in the previous year. In the remaining districts, the fluctuations are very small, Some explanations should have been given for the large fluctuations in the districts noted above. In 1,501 cases the Police were cmployed in making enquiries as against 1,295 in the year before. 170,963 persons appeared before Courts as against 163,091, and of these, 33,509 were convicted as against 38,804, and 81,488 acquitted as against 74,225 in the jear before. The percentage of convictions to persons appearing before Courts is $10 \cdot 60$ as compared with 23.79 in the previous year, The Central Division, as was the case last year, has the highest percentage of 26.83 as against 29.92 . This is 7 per cent, above the average percentage of the Presidency. The percentages in the Northern and Southern Divisions have fallen from 18 and 19 to 13 and 18, respectively.

## Chapter VIII of the Criminal Procedure Code.

14. During the jear, 966 prosecutions were undertaken and 603 persons required to give security, of whom 384 furnished security and 219 were sent to jail in default. This is less than last year, and the decrease is owing to the

Almednhad, Khándesh, Pẹ̆gnum, Bijápur, Dhárwár.
failure of the officers of the districts I have mentioned in the margin to pay due attention to this duty. Khandesh shows a great falling off from 300 to 202
and of this number convictions were obtained in but 57 cases. Tho 202 cascs referred to include 157 pending from the previous year, so that during tho year only 45 persons were proceeded against, of whom onlg 7 were convicted, a most regrettable state of affairs. I can assign no other reason for this than that sufficient care and attention have not been dovoted to this duty. Kháudesh is a large and difficult district and requires an experienced, onergetic and capable officer in charge. Ahmedabad also shows a marked falling off, both in the num. ber of cases taken up and in the percentage of convictions to cases. Belgaum has fallen off by more than half and has 23 cases pending, which should attract the attention of the District Magistrate. Dhárwár fell off from 31 to 9 , and in these 9 cases not one conviction was obtained. Kaira is as good as the above districts are bad. One hundred and twenty-nine fresh cases wero takrn up during the year and 113 persons were required to give security and 3 cases were withdrawn. Abmednagar shows up well with 78 cases, of which one was pending, and 68 persons were required to give security. Poona also has done well with 128 cases, of which 6 are peuding and 91 persons required to give security. Sátára is nearly as good as last year; 100 persons wero brought to trial before the Magistrates during the year, of which number 0 wero pending at the close of the year, and 77 persons were required to furnish sccurity. Sholapur is also good, baving 22 cases which is sufficiont for such a district, and of this number 19 persons were required to give security. Careful and hard work is required to work this very important preventive chapter properly. It is a most valuable instrument for the prevention of crimo and is as uscful in its way as detection and punishment. I am issuing instructions to lhose districts which have failed to give attention to this duty, which I trust will bear fruit.
15. The following table, as directed in paragraph 15 of Government Resolution on the annual report for 1889, shows the comparative number of persons for the years 1894 and 1895 dealt with under Chapter VIII of the Criminal Procedure Code:-


14


The subjoined table shows the effect of successful prosecutions of cases of bad character on crice in each district:-


16 The following table gives the number of accused persons who were identifed during the jear as having been proviously convicted and adjudged as habitual offenders in accordance with paragraph 3 of Government Resolution No. 3255, dated 20th June 1892, Judicial Department :-


Four hundred and seventy-five acoused persons were classed as habitual oflenders as against 560 in the previous year, and 826 were identified as having been previously convicted as against 944.

## Statement C. .

$17^{\circ}$ During the year, the re-organization echeme has boen completely introduced in every district except with regard to the Mounted Police which is being reduced by yearly reductions extending over 8 years. The total foroe of the Police (Foot and Mounted) joclusive of the Abkari and Cantonment Police, as sanctioned in the scheme and mentioned in my last year's report, was 16,843 officers and men, exclusive of Inspectors and offeern of higher rank. The total sanctioned force of the Presidency proper as shown in Statement $O$ consiata of 14,763 officers and men, whioh ahows a decrease as compared with the previous year of 181, dus ohiefly to the omission in some districts of the Abkari Police from thestatement where they were being inadvertently shown by soine Diatrict Superintendente, and whioh only came to $m y$ notice during the year. It is also in part due to further reduction in the Monnted forca. The increase in the cotal cost of the force is ascribed in a great measure to the complete introduce tion of the re-organization acheme. The above force was distributod as fol-lows:-


The subjoined table showe at a glance the atrength of the Police and its proportion to area and population of the whole as well as to each district of the Presidency excluding Sind:-

| District. |  |  | Sanctioned strength. | $\underset{\text { Area in }}{\text { Aquare milen. }}$ | Population. | Proportioj or Forcr. |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | To Area* |  |  | To Population. |
| Northern Division. |  |  |  |  |  |  |  |  |
| Ahmedabad |  | .0. | 1,155 | 3,949 | 921,712 | $3 \cdot 41$ | $795 \cdot 95$ |
| Kaira | $\ldots$ | ... | 712 | 1,609 | 871,589 | $2 \cdot 25$ | 1,224.14 |
| Panch Mahals | $\ldots$ | ... | 682 | 1,588 | 313,417 | $2 \cdot 33$ | $459 \cdot 54$ |
| Broach .. |  | ... | 465 | 1,453 | 341,490 | $3 \cdot 12$ | $734 \cdot 38$ |
| Surat |  | $\cdots$ | 813 | 1,662 | 649,989 | 2.04 | $799 \cdot 49$ |
| Thána ... | ... | ... | 752 | 3,935 | 819,580 | $5 \cdot 23$ | 1,089•86 |
| Central Division. |  |  |  |  |  |  |  |
| Ahmednagar | ..- | . $\cdot$ | 774 | 6,645 | 888,755 | $8 \cdot 41$ | 1,125.00 |
| Khándesh ... | ... | ... | 1,719 | 10,907 | 1,460,851 | 6.34 | $849 \cdot 82$ |
| Násik | ... | . - | 815 | 5,940 | 843,582 | .7-28 | 1,035.06 |
| Poona | ... | . 0 | 1,266 | 5,369-4 | 1,067,800 | $4 \cdot 24$. | 843-44 |
| Sátára |  | ... | 981 | 4,988 | 1,225,989 | $5 \cdot 08$. | 1,251.00 |
| Sholápur .. | .. | ... | 591 | 4,521 | 750,689 | $7 \cdot 64$ | 1,270.18 |
| Southern Division. |  |  | - .. |  | . - ... | $\cdots$ |  |
| Belgaum |  | ..' | 683 | 4,657 | 1,018,261 | $6 \cdot 63$ | 1,443-33 |
| Bijápur |  | ... | 661 | 5,695 | 796,339 | $8 \cdot 61$ | 1,204.74 |
| Dhárwár |  | ... | 841 | 4,535 | 1,051,314 | $5 \cdot 39$ | 1,250.07 |
| Kánara |  | ... | 649 | 3,910 | - 446,351 | 6.02 . | $687 \cdot 75$ |
| Kolába |  |  | 474 | 2,137 | - 594,872 | $4 \cdot 50$ | 1,255.00 |
| Ratnágiri .. | ... | ... | 690 | 3,922 | 1,105,926 | $5 \cdot 68$ | 1,602-79 |
|  | Tota |  | 14,723 | 77,422•4 | 15,163,506 | $5 \cdot 24$ | 1,027•33 |

## Conduct of the Police.

18. The subjoined table gives the number of punishments including dismissals inflicted during the year on officers and men, the district having the lowest percentage of defaulters being placed first and the others in order:-

| Districta. | Strength of Police. . | Number judicially punlsbed. | Number departmentally.punished. | Total panishments in 3896. | $\begin{aligned} & \text { Average for } \\ & \text { the last three } \\ & \text { gears. } \end{aligned}$ | Percentages of punishments in 1895 on total atrength. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Kolába | 473 | 1 | 18 | 19 | 34 | 4.01 |
| Ratnágiri ... | 689 | 5 | 25 | 30 | 22 | 4.35 |
| Bijápur ... | 660 | ... | 57 | 57 | 70 | $8 \cdot 63$ |
| Kánara ... | 648 | 2 | 61 | 63 | 77 | $9 \cdot 72$ |
| Panch Mahals | 681 | 4 | 66 | 70 | 157 | 10.27 |
| Sholápur... | 590 | 2 | 64 | 66 | 65 | 11-18 |
| Thánn ... | 750 | 10 | 74 | 84 | 88 | 11.20 |
| Belgaum... | 652 | 6 | 75 | 81 | 131 | 11.87 |
| Kaira ... | 711 | 5 | 85 | 90 | 63 | 12.65 |
| Ahmednagar | 772 | 9 | 102 | 111 | 118 | 14.37 |
| Poona ... | 1,264 | 17 | 174 | 191 | 136 | $15 \cdot 11$ |
| Surat ... | 812 | 3 | 120 | 123 | 109 | 15.14 |
| Násik ... | 814 | 6 | 119 | 125 | 131 | 15-35 |
| Khándesh | 1,716 | 9 | 291 | 300 | 442 | 17.48 |
| Dharwir ... | 840 | 5 | 143 | 148 | 143 | 17.61 |
| Ahmedubad | 1,152 | 11 | 192 | 203 | 255 | 17.62 |
| Sátara . | 979 | 17 | 233 | 250 | 243 | 25.53 |
| Broach . | 40.4 | 6 - | 119 | 125 | 81 | 26.93 |
| Total | 14,697 | 118 | 2,018 | 2,186 | 2,366 | 14-53 |

Tho total number of punishments inflicted during the year was 2,136 as against 2,227 in the previous year. The falling off is mainly due to a large
reduction in the number of punishments inflicted in tho Khindesh District. The average number of punishments for the 3 years preceding tho gear under report was 2,306 as compared with 2,297, the arerago of threo sears preceding 1894. The percentage of punishments on the total strength of tho Presidency Proper is $14 \cdot 53$ as against $14 \cdot 96$. The number of judicial punishments has risen from 98 to 118. There were 13 dismissals among oflicers and 141 among men as against 16 and 172 respectively. Other departmental punishments havo also fallen from 445 among officers and 1,496 among mon to 412 and 1,453 . Tho decrease noticed above is found in Ahmedabad, Panch Mahails, Khíndesh, Nitsik, Belgaum, Bijápur Dhárwár and Kánara; the remaining districts show an increase, that of Poona, namely 97, being the largest.
19. The following table shows the number of men who have becn remarded for good servico by promotion and otherwise, each district boing arrangod in order :-

| Districto secording to joint percentagusof Columan $\&$ and 6 . |  |  | $\begin{gathered} \text { Numbor } \\ \text { mof. } \\ \text { men. } \end{gathered}$ | remard, |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | By proma. |  |  |  |
| 1 |  |  |  | 2 | 3 | 4 | 5 | 6 |
| Sátara | - | ..' | 979 | 115 | 11:74 | 3 | $\cdot 30$ |
| Kolaba | ..- | ... | 473 | 2 | $\cdot 42$ | 52 | 10.99 |
| Panch Mahals | ..' | - | 681 | 2 | $\cdot 23$ | 65 | $9 \cdot 54$ |
| Ahmedabad | .-6 | ... | 1,152 | 1 | . 08 | 63 | $5 \cdot 46$ |
| Surat ... | .- | ..' | 812 | 8 | . 80 | 41 | 5.04 |
| Nasik... | ... | ... | 814 | 13 | 1.59 | 28 | $3 \cdot 43$ |
| Kaira... | -." | ... | 711 | $4{ }^{\text {' }}$ | . 56 | 27 | 3.79 |
| Thana | $\because$ | ... | 750 | 1 | $\cdot 13$ | 28 | 3.73 |
| Kznara | ... | .." | 648 | .. | .. | 24 | 3.70 |
| Ratnagiri | ... | ... | 689 | ... | $\cdots$ | 20 | 2.0 |
| Khándesh | ..' | ... | 1,716 | 39 | $2 \cdot 27$ | 7 | -40 |
| Poona | .. | ... | 1,264 | 28 | $2 \cdot 21$ | 1 | . 07 |
| Ahmednagar | ..* | ... | 772 | .". | ..' | 17 | $2 \cdot 20$ |
| Sholápar | ..- | ... | 590 | 4 | -67 | 7 | 1.13 |
| Broach | ..- | ... | 464 | .". | ..0 | 7 | 1.50 |
| Belgáam | -." | ... | 682 | 3 | 43 | 6 | -87 |
| Dhárwar | ... | ... | 840 | 2 | $\cdot 23$ | 1 | -11 |
| Bijapur | *• | ** | 660 | ** | $\cdots$ | 1 | $\cdot 15$ |
| Total |  |  | 14,697 | 217 | 1.19 | 393 | $2 \cdot 70$ |

The number of rerrards by promotion has during the jear fallen slightly from 238 to 217 and that of money rewards from 534 to 308.

в 2198-5

Education.
20. The following table gives the number and percentage of educated policemen who can read and write an intelligible report of crime, the districts being arranged in order:-

| $\begin{aligned} & \text { Scriul } \\ & \text { No. } \end{aligned}$ | Districta. | SanctionedStaeygit. |  | $\begin{aligned} & \text { AnLE TO RBADD } \\ & \text { } \begin{array}{l} \text { ND WBITK. } \end{array} \end{aligned}$ |  | Pbiogntage of Able to read AND WEITE. |  | Percentage of officers and mon read and write. | Average percentage of lastthree years. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Officers. | Men. | Oflicers. | Men. | Omicera | Men. |  |  |
| 1 | Ratnágiri | 151 | 538 | 135 | 347 | 89,40 | 64•49 | 69.95 | . $63 \cdot 20$ |
| 2 | Kánara... | 152 | 496 | 183 | 312 | 87.50 | $62 \cdot 90$ | 68.67 | $57 \cdot 13$ |
| 3 | Ahmednagar ... | 171 | 601 | 147 | 337 | 85.96 | 56.07 | $62 \cdot 69$ | $57 \cdot 15$ |
| 4 | Satara. | 216 | 763 | 184 | 419 | 85-18 | 54.91 | 61.59 | 56.25 |
| 5 | Kolába | 102 | 371 | 78 | 194 | $76 \cdot 47$ | 52.29 | $57 \cdot 50$ | 54.07 |
| 6. | Kaira ... | 146 | ค 565 | 120 | 285 | 82.19 | 50.44 | 56.96 | $49 \cdot 44$ |
| 7 | Broach... | 99 | 365 | 79 | 172 | 79-79 | 47-12 | 54.09 | 43.63 |
| 8. | Shalápur | 120 | 470 | 85 | . 229 | 70.83 | 48.72 | . $53 \cdot 22$ | 49-16 |
| 9 | Dharwár | 205 | 635 | 151 | 285 | $73 \cdot 65$ | $44 \cdot 88$ | 51.90 | 50 |
| 10 | Násil | 189 | 625 | 143 | 270 | 75.66 | $43 \cdot 20$ | 50.73 | 46.02 |
| 11 | Belgaum | 154 | 528 | 110 | 220 | 71-42 | 41.66 | . . $48 \cdot 38$ | 54.80 |
| 12 | Poona :... | 248 | 1,016 | 184 | .. 422 | 7419 | 41.53 | . . $47 \cdot 94$ | .42.99 |
| 13. | Thána ... | - 162 | $\because 588$ | 116 | .. 211 | 71.60 | 35:88 | . . $43 \cdot 60$ | . 40.04 |
| 14 | Ahmedabad | 255 | 897 | 182 | .. 317 | 71.37 | 35-34 | . $43 \cdot 31$ | 42-47 |
| 15 | Bijápur | 154 | 506 | 83 | ., 194 | 53.89 | 38.33 | ...4196 | 31.89 |
| 16 | Sur | ... 169 | 643 | 138 | .. 201 | 81.65 | 31.25 | $\ldots . .41 \cdot 74$ | 53.89 |
| 27. | Khafudesh | 374 | ..1,342 | 210 | .. 479 | 56.14 | 35-69 | :.. $40 \cdot 15$ | 33.52 |
| 18. | Panch Maháls. | 135 | 546 | 64 | 43 | 47-40 | 7.87 | ...15-71 | 18.83 |
|  | Total | 3,202 | 11,495 | 2,342 | 4,937 | 73-14 | 42.94 | $49 \cdot 52$ | $45 \cdot 67$ |

Tho number of educated officers and men was, duting the year under report, 2,312 and 4,937 as comparcd wilh 2,192 and 4,834 , a satisfactory. increase. The: percentage of education, taking both officers and men together, has risen from $47: 22$ to $40 \cdot 52$; the percentage of officers alone has also increased from 69.98. to $73 \cdot 14$ and of mon from $41 \cdot 15$ to $42 \cdot 94$. At the close of the year, there were 229 vacancics as compared with 658 in the previous year. ..

## Recruiting.

21. $\Delta t$ tho end of last jear thore were no less thian 658 Tracancies in the Police. This year, owing doubtless to the better pay under the re-organization schemo, that number has been reduced to 220 , notwithstanding that a higher standard of cducation has been demanded. by Superintendents. A certain number of vacancies, though not so many as 229, must always exist at any given date throughout the ycar in consequence of deaths, men going on pension and resignatious and dismissals which Superintendents cannot fill up at a moment's.
notico.
22. The following table shows the provalence of sickness in the forco of each district during 1894 and 1895 :-

| District. |  |  | Percentage of Sick. |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | 1894. | 1503. |
| Ahmedabad | ... | ... | 71.35 | 63.71 |
| Kaira ... | ... | ... | 16.57 | 21.50 |
| Panch Maháls | ... | ... | $76 \cdot 46$ | 54.33 |
| Broach ... | ... | ... | 37.34 | 30.33 |
| Surat ... | ... | ... | 23.74 | \$1.40 |
| Théna ... | ... | ... | 55.54 | 40.13 |
| Ahmednagar | ... | ... | 20.77 | 16.58 |
| Khándesh | ... | .. | 0.7 | 23.33 |
| Násik ... | ... | $\cdots$ | 32.31 | $43 \cdot 12$ |
| Poona ... | '... | . $\cdot$ | $41 \cdot 15$ | $30 \cdot 36$ |
| Sátára ... | ... | ... | $38 \cdot 18$ | $23 \cdot 4$ |
| Sholápur... | ... | s.. | 40 | 26. |
| Belgaum... | ... | ... | 18.84 | 22.03 |
| Bijápur ... | ... | ... | $17 \cdot 1$ | $18 \cdot 1$ |
| Dhárwari... | ... | ... | 39.40 | $80 \cdot 59$ |
| Kánara ... | ... | ... | 54.93 | $48 \cdot 76$ |
| Kolaba ... | ... | ... | 10.03 | 16.01 |
| Ratnágirí | ... | -•• | 10.8 | 18.7 |

Drill and Ball Practice.
23. I submit the following table showing the numbor of marksmen in each district during 1894 and 1895 :-


It does not include the number of marksmen in the Belgaum District, no competition shooting haring becn held there, as all a vailable men were on special duty in connection with tho Berad dacoitics. In spite of this, the shooting of the Presidency shows continucd improvement, tho number of marksmen bavin? increased from 839 to 900 . As in the previous jear, Thina heads the list, Kánara coming last. Of the 17 districts represented at tho competition, 10 won
the 25 Presidency prizes. Násik carried off 6 prizes and nearly $\frac{1}{3}$ of the total amount of money, and of the remaining 19 prizes Ahmednagar and Khandesh sccured $3 \frac{1}{2}$ cach, Poona 3, Sátára, Sholápur and Bijápur 2 each, and Ahmedabad Kaira and Thina 1 each. Among the Foot Police the competition was held with breach-loading smooth-bore carbines, the first prize bèing won by Násik and the 2nd by Bijapur. Among the Mounted Police, two competitions were held, one with breach-loading carbines and the other with revolvers. In the former Bijapur secured the 1st prize and Sátára the 2nd, while in the latter the first two prizes were won by Khándesh.

## Statement E.

24. The subjoined table gives the different castes of the officers and men composing the force as compared with 1894:-


Note.-There were 229 vacancies,
Supplementary Statement No, II.
25. The total number of licenses issued or renerved in the Presidency Proper has increased from 16,236 to 19,536. Of these, 3,994 were issued in the Northern, 6,134 in the Central, and 9,408 in the Southern Division. The increase noticed above is found in all the three Divisions, especially in the Southern Division which shows an increase of 1,677, due to licenses granted and renewed for a term of 5 years from 1891 having been included this year. The number of licenses for fire-arms alone have increased from 12,461 to 14,497. Ratnágiri has the greatest number of licenses, the number having during the year increased from 3,643 to 3,807 and the actual number of fire-arms from 3,658 to 3,971 . As against 172 in the previous year, 143 cases under the Arms Act were taken up. In 101 cases, fues to the amount of Rs. 1,307.8-0 were imposed. The inspection of shops licensed to deal in arms and ammunition was satisfactorily performed by Superintendents of Police and their subordinates. The following table shows the number of licensed shops in each district and the number inspected by District Superintendents and their Assistants:-


Supplementary Statement No. III.
26. Escapes and re-capturce.-The following table gircs the number of prisoners who escaped from Police custody:-


The return shows a decrease of 12 in the number of escapes as compared with last year, the figures being 77 and 89 . The Southern Division shows a decrease from 53 to 13, while the Northern and Central Divisions show increases from 16 to 33 and 20 to 31, Ahmedabad and Sátára being mainly responsible In $\Delta$ hmedabad, the increase was due to 11 prisoners having escaped from the Sábarmati Jail; of the 77 escapes, 47 were re-captured during the year, giving a percentage of 61.03 as againt $91 \cdot 01$. Two prisoners who escaped in the previous years were re-captured during the year. There were 21 escapes from jails, 8 from lock-ups, 35 from the custody of the District Police, and 13 from that of Village Police as compared with 42, 3,32 and 12 in the previous year.
27. In accordance with paragrapli 16 of Gorernment Resolution No. 1503, dated 20th Vobruary 1894, Judicial Department, on the report of the. Bombay Presidency for the year 1892, I subjoin a table which shows the number of policestations and outposts visited hy tho District Superintendents of Police and their Assistants, and a sccond table which shows the number of serious crimes in which personal investigation was made by those oficers.




- Made parional enquiry only. $\quad$ Inclade one cace in which permanal edzairios ware made.
- 2196-7



## Detective Branch.

28. In last year's report I stated that the system of Anthropometry for the identification of criminals had been introduced into the Presidency. There are now 3 "skilled" measurers and 95 " qualified" measurers engaged in their respective duties, 6,164 prisoners were measured and their cards registered during the year. The number of references made to the central office was 125, and 2 prisoners were identified during the year as having been previously convicted. This may appear a small number, but it is as many as could be expected, because the system cannot come into real use until the men who have been measured and are now suffering imprisonment have been released and are again accused of another crime. For this time is required. Arrangements have been made for an interchange of cards between this office and other central offces throughout India: By this means a man measured in any part of British India will bo identified in whatever part he may again commit crimes. Instructions have been issued by Government to extend the system to Native States, but this is held in abogance pending orders as to whether convictions before the Courts of Native States are admissible as evidence in British Courts. Twenty sets of instruments hare been distributed and are in use. New sets have been applied** for and, as the system extends, more will be required. There are trained men ready to use these instruments when received.

## Court Prosecutors.

20. The number of Court prosecutors is the same as last jear, namely 6 . During the year they conducted 529 cases as against 528, and convictions were obtaincd in 416, 96 ending in discharge or acquittal and 17 wero pending at the close of the year. The experiment sanctioned in Government Resolution No. 6224, dated 23rd November 1891, Judicial Department, is working most successfully, and it is trusted that Court prosecutors for all districts may be in time sanctioned.
[^0]
## Filloge Police.

30. During the year, 830 Police Patils and other petty officers of Villago Police establishments and 483 village accountants wero reported for neglect of duty. Eight hundred and twenty-eight Polico Patils and 312 village accountants were punished or warned, a large number of them being in tho Sitara District. Seventy-one members of the Villago Police establishment wero rewarded by money or good-service tickets for assisting the District Pulico and one man was given a silver bangle.

Prosecution of Police ODiccrs.
31. Malpractices among certain Polico officers in Broach resulted in tho prosecution and conviction of two Chief Constables, while in Nisik n constablo was, for taking a bribe, prosecuted and sentenced to tiro jears' rigorous ${ }^{\circ}$ imprisonment. In Ahmednagar one man was dismissed and others, including a Chicf Constable, were substantially degraded for malpractices.

## - Riots.

32. During the year a strike of mill-hands at Ahmodabad led to serious disturbances and in Belgaum, depredations by Berads necossitatel the deputation to that district of additional Police. Of riots having a religious origin, tho only one was at Dhulia in the Khándesh District. All theso disturbances lave been dealt with in Government Resolutions and neod not therefore be further disceussed in this report.
33. In conclusion, I append a table showing the dates of despatch from the District Superintendents of Police's offices of their annual ndministration reports and the dates of their receipt in my omice through tho District Magistrates. They are dealt with without delay, and necessary references mado to tho various Superintendents. But in judging of the date of last reforences I bave to remark that it is of course impossible to make references to nll districts simultaneously. That can only be done after each report has in turn been scrutinized :-

| Name of Distriot. | Date of the Reporth | $\begin{gathered} \text { Date of } \\ \text { Gene } \\ \text { thr } \end{gathered}$ | reocipt in Inapector of Tolicois office ch the Divtrict Jagiatrato. | Latat roforence from <br> the Superintemiont <br> in connuction with <br> Aunual Roport. | Numbier of <br> ruflerenure maile from lubpector:- Cinueralis ollice, in connection with AnDual E.pots Superintendeat. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Ahmedabad | 11th February 1896.. | 20th | bruary 1896... | 3rd MIay 1596 | 10 |
| Kaira ... ... | 6th | 14th |  | 9th March | 6 |
| Panch Mahals. | 12th | 18th | " | 24th April ${ }^{\prime \prime}$ |  |
| Broach | 31st January $\quad$ " | 25th | " " | 27th " | 12 |
| Surat ... | " " \# ... | 2nd | " 0 ••• | 15th | 8 |
| Thána... . | " ${ }^{\prime \prime}$ | 19th | " | 14th " | 12 |
| Ahmednagar | 19th February | 2Sth | " | 22nd " | 8 |
| Khándesh | 29th January | 12th | " " ... | 28th March | 7 |
| Nasik... | 4th February | 15th | " $\quad$ " $0 \cdot$ | 2.th "pril ${ }^{\prime}$ | 10 |
| Poona... | 3th $\quad$, | 17th | " $\quad$ "... | 1Sth April $\quad$, | 10 |
| Sátára | ${ }^{\text {2ith }}$ th January | 21at | " |  | 10 |
| Sholápar | 29th es | 17th | " | 10th March ${ }^{\text {l }}$ | 2 |
| Belgaum | 25th " | 3rd | " | 1st April $\quad$ "... | 14 |
| Bijapur | 3rd February | 21 st | " | 21st " | 9 |
| Dháráár | 31 st January | 10th | " $\quad$. ${ }^{\text {a }}$ | ${ }^{13 \text { ath }}$ " | 15 |
| Kónara | 2Sth | 14th | " $\quad$ - ${ }^{\text {a }}$ | 25th Mag | 12 |
| Kolábs | 20th " | $18 t$ | " $\quad$ " ${ }^{\prime \prime}$ | 27th March |  |
| Ratnágiri | 19th " | 3 rd | ", "... | 25th | 4 |
| Sir, <br> Your most obediont Scrrant, <br> J. HOSFREY, Liout.Col., Inspector-Gencral of Police, Bombay Prcisilency. |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |

## SIND.

No. 1209 of 1800.
Judicial Department,
Commissioner's Office,
Karáchi, bth June 1896.

## memorandem.

The Commissioncr in Sind has the honour to submit the annual Police Administration Report for the Province of Sind for 1895, together with separate reviews of the reports of the five districts, and tabulated statements of statistics for tho Province in addition to Supplementary Statement No. 1 for each district. The Commissioncr regrets the delay in the submission of the report; the report for one district was not recoived in his office till the 24th April and the last reply to a referenco made to the Superintendent in connection with it, till the 7th ultimo. Government are also aware that the Commissioner has only one clerk in his office for Police work.
2. The following table gives the comparative amount of cognizable crime reported to the Police during 1893, 1894 and 1895.
Cognizable crime reported to the Police. and real cases. The net increase of $\mathbf{2 6 0}$ in the real Penal Code cases was due to an increase of 498 cases-in the district of Karáchi (88), Shikárpur (303), 'Upper Sind Frontier (49) and Thar and Párkar (58) against a decrease of 238 cases in the Hyderabad District.

| - | 1893. |  | 1894, |  | 1895. |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Teported Column 3. | Real cases, Columu 6. | Reported cases, Colamn 3. | Real cases, Column 6. | Reported cases. Column 3. | Real cases, Columa 6. |
| Penal Code <br> Class. VI '... | $\begin{aligned} & 7,059 \\ & 1,5 S 6 \end{aligned}$ | $\begin{aligned} & 3,954 \\ & 1,471 \end{aligned}$ | $\begin{aligned} & 6,747 \\ & 1,670^{*} \end{aligned}$ | $\begin{aligned} & 3,912 \\ & 1,549 * \end{aligned}$ | $\begin{aligned} & 7,206 \\ & 1,875 \end{aligned}$ | $\because \begin{array}{r} 4,172 \\ 1,710 \end{array}$ |
| Total | 8,645 | 5,425 | 8,417* | 5,461* | 9,081 | 5,882 |

${ }^{4}$ The figures ahown in the report for 1804 were 1,749 and 1,628 ; these jncluded 79 cases under Chapter VIII Criminal Procedure Code, in the Myderabad District, which are now excluded for the alke of comparison.

Adding real cognizable cases taken up by the Magistrates direct and

Cognizable crime taken up by Magistrates direct as also by the Police.
detailing the amount of actual crime for the 3 years under the more important heads and under each class, the comparative results are as follows :-


As contrasted with the preceding year thero is a net increaso of 353 in

Comparison of total cognizable crime by districts. Penal Code cascs and of 102 in Class VI cases or a total increaso of 515. Tho increaso in Indian Penal Code cases is spread over all tho classes. In Class I it is shared by every district except Thar and Pirkar; and in Class II, by orery district, while to the increase in Class V Shikárpur contributes 100, and tho Upper Sind Fronticr, Karáohi aud Thar and Parkar Districts tho remainder. Murders decreasod in the districts of Karíchi and Myderabad. In 'Thar and Parkar the number rose to 11 from 3 in 1894, for 0 of which the Makhi Dhand outlaws wore responsible. Of the dacoity cases 8 were scrious, 5 in Ilyderabad which do not seem to have boen the work of any of the Makhi Dhand gans themselves, 2 in Shikarpur, and 1 in Upper Sind Fronticr, in which two of tho outlaws recently killed took part.

Robberies have decreased from 45 to 35 . The decrease occurred chiclly in the districts of Shikárpur, Thar and Pirkar and Upper Sind Fronticr. Cases of house-bresking have risen from 903 to 95 . Tho increase of theso cases in Shikárpur 73 and Karachi 58 is counterbalancod by a largo decresse of 0.5 in Hyderabad. The percentage undetected of the cases disposad of by the Polico has risen very slightly from 62.9 to $63 \cdot 5$ in spite of the poor results in Shikárpur which have been noticed in the review. The Shikárpur District is chiclly responsible for increase in the number of thefts from 2,154 in 1891 to 2.320 in 1895. The Hyderabad District showed a decroase of 70 cascs undor this head also.

A satisfactory increase is to be noticed in the number of cases of receiving stolen property and the success of the Police in dealing with them, only 5 out of 116 Police cases having been undetected and 90 convictions obtainod.

Class VI cases have much increasod, notwithstanding the decreaso in tho districts of Shikárpur and Thar and Párkar. Of the total increase Karichi alono contributes 230. They are principally nuisance cases. It is to be noticed that there were 114* convictions under the Excise

- Figarea taken from Statement A, Part I.

Law, 23 under the Opium Act and 80 under the Salt and Customs Act. I'he majority of theso cases were investigated by the Police and have been remarked on in tho reviews.
3. The number of direct cases under all classos was 753 against 659 in 1894 and the number of true Penal Code cascs 668
Comparison of cognizable crime taken ap by ${ }^{\text {Magitrates }}$ direct. against 475 in 1894. Convictions followed in 359 or 54 per cent. of the former against 406 or 62 por cent. in 1894 and under the Indian Penal Codo in 206 or 36 per cent. against 232 or 49 per cent. in 1894. The increaso in the number of direct casos under all classes is noticoable in the following districts :-

| Karáchi | $\ldots$. | $\ldots$ | $\ldots$ | 12 |
| :--- | :---: | :---: | :---: | :---: |
| Hyderabad | $\ldots$ | $\ldots$ | $\ldots$ | 99 |
| (in which district also the proportion |  |  |  |  |
| of convictions fell off.) |  |  |  |  |

The majority of direct cases are found in Classes I and V of the IIyderabad and Shikarpur Districts, but as the Commissioncr has had occasion to notice before, the difference in the number of excluded cases is remarkablo. Shikárpur excluded 153 out of 190 and obtained 36 convictions in Class I and 204 out of 223 with 19 convictions in Class $V$. While in Hyderabad only 93 out of 206 cases were excluded and only 20 ended in conviction in Class I and only 147 out of 287 were excluded with 31 convictions in Class V. Most of the cases appear from Statemont A, Part I, to be cases of rioting and criminal breach of trust and criminal and house trespass, and as very few secm to havo been compounded, the only conclusion to be drairn is that Nagistrates have tried a large number of cases which might have been disposed of and excluded by a more carcful preliminary enquiry.
4. The number of pending cases at the close of the year has increased from 658 to 838 under "all classes" cxcept Class VI, the
Tooding cases. incrose occurring in the districts of -
: 2138 - 3

| Karáchi... | .. | $\ldots$ | .. | 37 |
| :--- | :---: | :---: | :---: | :---: |
| Shikárpur | $\ldots$ | $\ldots$ | $\ldots$ | 84 |
| Upper Sind Frontier | $\ldots$ | $\ldots$ | 31 and |  |
| Thar and Párkar | $\ldots$ | $\ldots$ | 56 |  |

as against a decrease in Hyderabad of 28 cases. All the reports do not state how many cases were pending with Magistrates and how many with the Police. Where the figures have been given, they have been noticed in the reviews. There appears to have been no undue delay in spite of the increase.
5. The following comparative table

Percentage resulte of the working of the police with regard to cases and persons neparately.
gives the percentage results of the working of the Police both with regard to cases and persons separately:-



The percentages both as regards cases and persons are very much the same as in 1894, the only noticcable improvement being in the percentage of persons arrested to persons released without trial. An examination of Supplementary Statement No. 1 will show that the percentages of more serious forms of crime are generally better for cases, and in many instances for personis also. Under the heads of dacoity, robbery and receiving stolen property the improvement is considerable. Under thoft and house-breaking there is little difference. Under murder there is a decline. The percentages for Thar and Párkar are bad for obvious reasons, and in all districts except the Upper Sind Frontier they are low. They necessarily fluctuate, and while it may be noticed that the Sind percentages for 1895 are on a par with those of the Presidency in 1894, the falling off
in 1895, does not in the smallest degree reflect upon the ability of tho Police to detect this class of crime.
6. The alleged value of property reported as stolen was Rs, 2,31,779 and

Property alleged to be of that involred in cases pending from 1804 was stolen and recopered.

Rs. 23,678. The total valuo of property to be recovered was, therefore, Rs. $2,58,457$. The valuo of property recovered was Rs. 96,306, giving a percentago of 37.20 as comparal with Rs. 98,452 or a percentage of 43.25 in 1894. The total number of cascs including those pending from 1894 in which property was stolen was 3,457 and property was recovered in 2,174 cases, or a percentage of $62 \cdot 88$, which is slightly below that of 1894, i.e. 63•77.

The value of stolen property in pending cases, 11s. 66,871, was large. Of this Rs. 24,082 were in cases ponding in Karichi. This district and Hyderabad have the best percentages of cascs in which property was recovered- 60.20 and 68.04 -and Upper Sind Frontior and Thar and Parkar have the least per entages of property recovered, $i e, 42 \cdot 6$ and $52 \cdot 36$.
7. The general result of the working of the Police is given below in the CGeneral resalt of working of Police. same tabular form as last year. The first 4 percentages are better than in 1801. The number of successful prosecutions for receiving stolen property, already remarked on, cannot fail, if repeated, to affect the statistics of stolen property :-

| Percentage of teal cognizable in conviction -to true casen diaponed of. | Petcantage of real cognizable real cognizable casea onding in conviction decided by trial. |  | Percentage <br> of percons <br> convictons <br> diaponed of by trial. |  |  | Vane of <br>  suilen in poolling coucen |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 8 | 4 | - 8 | 6 | 1 |
|  |  | 70.11 | 73.32 | 37-26 | 62.89. | $\begin{array}{rrr} \hline \text { Rs. } & 2 & \mathrm{p} . \\ 06,871 & 8 & 6 \end{array}$ |

8. The following table shows the total Penal Code cases for disposal, tho number excluded, and the percentago of cxcluded cases :-


The above are only cases dealt with by the Police. The percentage for the Province is slightly lower than it was in 1801. The reduction from 52.7 in Thar and Párkar to $44 \cdot 98$ is appreciable, and Sliikarpur now takes the first placo with a percentage of $45 \cdot 71$. Adding Class VI cases the total number of cascs for disposal was 9,823 , out of which 3,495 were excluded giving a percentage of $35 \cdot 5$ almost the same as in 1891. The number of cases oxcluded under "all classes" ont of those taken up direct by Magistrates was 869 or a percentage of 53.53 .

[^1]| Number of maliciously false cases under all clabses. | Number of cases in which sanction to prosecute plaints were applied for. | $\left\|\begin{array}{c} \text { Number of of } \\ \text { caseag } \\ \text { in which } \\ \text { sanction } \\ \text { Fas ano } \\ \text { corded by } \\ \text { Magistrato. } \end{array}\right\|$ | Number of cases in which sanction was refused. | Number of cases in which prosecutions were undertaken as sanctioned by Magistrates. | Number of cases in which conviction were obtained. | Number of cases ending in discharge or acquittal. | $\begin{gathered} \text { Number } \\ \text { of caseag } \\ \text { pending } \\ \text { before } \\ \text { Magistrates } \\ . \begin{array}{c} \text { at coose } \\ \text { of year. } \end{array} \end{gathered}$ | Number of cases in which prosections werions withdrawn for wanto evidence |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 8 | 4 | 5 | 6 | 7 | 8 | 9 |
| 630 | 230 | *(a)98 | *128 | 75 | 30 | 19 | 26 | +23 |

- 2 under reference and in 2 asaction not yet received from Magistrates,
(a) Includea 8 aanctioned by Distriet Saperintendent of Police, Karachi,

In 7 crses prosecutions not yet undertaken.
The number of these cases has increased from 572 to 630 . More than half of this number came from the Shikárpur District. The number contributed by Hyderabad has fallen from 154 to 108. Although the Magistrates accorded the necessary sanction in 98 cases out of 230 in which application was.made to them, even then the Police were unable to prosecute with any hope of success in 15 cases. In addition to these cases there were 90 false cases, in which the Superintendonts of Police of their own motion accorded sanction to the prosecution of the complainants, but of the total number prosecutions were actually undertaken in 157 cases only and convictions secured in 64 cases. Out of the latter 42 were in Shikárpur. The prosecutions were a few less but the convictions were 4 more than in 1894. In 123 cases Magistrates applied Section 560 of the Criminal Procedure Code. Of these, 66 were contributed by Hyderabad and 45 by Shikarpur. So much has been written on the subject of maliciously falso complaints that further comments are needless. Other districts might well follow the example set by Shikárpur and Hyderabad in using Section 560, Criminal Procedure Code.
10. The following table shows the number of Penal Code undetected cases, that is, true cases not brought to trial, column 8 of Supplementary Statement No. 1, and the percentages they bear to real cases'disposed of within the year:-


The percentage is the same as last year.
11. Information regarding Sessions cases is given in the subjoined form.

The Shikárpar Court is also the Session Court for the Upper Sind Frontier District.

The very large number of sessions cases in Shikárpur, 56 per cent. of the total number in Sind, cannot fail to attract attention. The detorring influence of swift retribution for crime cannot be expected when the one Sessions Court has to dispose of 107 out of 162 sessions cases in the Province. The number of convictions, i.e. 75 per cent., is very satisfactory.

12. The sub-joined table shows the several officers who havo held charco of the offices of Superintendent and Assistant Superintendent of Polico in the several districts and of the Commissioner's office :-

13. The table below is an abstract of Statement A Part II, showing the non-cognizable crime of the province:-

14. The number of reported non-cognizable cases has fallen from 15,724 in 1894 to 15,150 , or a net decrease of 574 , in spite of the increase in the districts of Hyderabad, Shikárpur, and Thar and Párkar. The decrease chiefly occurs in the Karáchi District where the figures fell from 5,708 in 1894 to 4,319 in 1895, and is mainly due to fewer prosecutions under the Municipal Act. Of the districts showing increase Hyderabad comes first. There is a falling off in the percentage of cases in which the Police were employed in all the districts except the Upper Sind Frontier. Of 24,253 persons who appeared before the Courts as against $23,524,5,635$ were convicted as against 5,731, 4,496 were discharged as against 5,539 , and 13,179 were acquitted as ugainst 12,105 . The percentage of convictions to persons appearing before Courts is $23^{\circ} 23$ compared with 21.8 in 1894. Thar and Párkar has the highest percentage of $30 \cdot 45$ and Hyderabad the lowest of 19.71 .
15. The following comparative table shows the number of persons dealt with under Chapter VIII of the Criminal Procedure Code during the years 1894 and 1895 :-


The total for the two years shows a net increase of 81 persons placed before the Courts with a view to being bound over to be of good behaviour. In the districts of Hyderabad, Shikirpur and Thar and Párkar there has been an increase of 41,57 and 9 respectively and a falling off of 8 and 21 in Karáchi and Upper Sind Froutier respectively. The number of persons who were ordered to give security was 415 compared with 372 in 1394. Full particulars of their cases
are given in the subjoined table. The Shikirpur figures have been commented on in the district review. Gencrally speaking the chapter has been used with good effect:-

16. The following table exhibits the number of accused who were identi-

Habitual offenderg. fied as having been previously convicted and those who were adjudged habitual offenders,

| District. |  |  |  | Ponal Code |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  |  | 8 |  | 8 | 6 |
|  | $\ldots$ | .. | 1,584 | 632 |  |  |
|  | ..' |  | 1,246 | 785 | 76 | 25 |
|  | ... |  | 1,210 | 790 | 63 | 102 |
|  | ..- |  | 278 | 233 | 10 | 10 |
|  | ... |  | 291 | 240 | 30 | 5 |
| Total |  |  | 4,607 | 2,680 | 278 | 233 |

17. The strength of the Police in Sind at the end of 1895 was 4,210 . The Strength of the Police. Sind Gang Police of the following strength which had been working in the Thar and Pirkar District was transferred to the Hyderabad District during the jear.

## Dounted Police.

## 1 IIead Constable.

3 Constables.

## Armed Police.

## 4 Head Constables.

## 20 Constables.

A Sub-Inspector was appointed for the desert portion of the Thar and Parkar District. The cost of the appointment was met by the reduction of one Chief-Constable. An alteration was made in the designation of some members of the clerical branch, but no other changes occurred. The total cost incurred during the jear was Rs. 900,055 compared with IRs. $8,11,921$ in 1804. The increase of Rs. $1,48,134$ is due to the higher rates of pay eanctioned in the re-organisation scbeme haring becn in force throughout the jear.
18. The following table shows at a glance the

Police to population and area. strength of the Police and its proportion to area and population of the whole as well as to each district of the province:-

| Dintrict. | - | Eanctioned strength. | Area in aquare miles. | Population. | Proportion of rorcr. |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | To Area, | $\stackrel{\text { To }}{\text { Population, }}$ |
| Karáchi | - | 1,310 | 14,272 | 571,951 | 10.89 | 436.6 |
| Myderabad ... | ... | 1,101 | 8,280 | 876,535 | $7 \cdot 52$ | $796 \cdot 13$ |
| Shikárpur ... | . | 1,002 | 8,075.21 | 908,426 | 8.05 | $906 \cdot 61$ |
| Upper Sind Frontier | ..• | 279 | 2,572.98 | 174,548 | $9 \cdot 22$ | 625.62. |
| Thar and Parkar ${ }^{\text {. }}$ | ..' | 518 | 13,489 | 340,324 | 25.94 | 657 |
|  | Total | 4,210 | 46,639-19 | 2,871,784 | 11.08 | 682.1 |

Distribution of Police. lows:-

Distribution of the Police force-

19. The following table shows the number of punishments; judicial as Punishuments. well as departmental, including dismissals inflicted during the year on officers and men :-


It will be notiocd that in Karáchi the punishments have increased from 130 to 169 and in Thar and Párkar from 44 to 82, while in Shikárpur and Hyderabad they hare decreased from 177 and 160 to 110 and 153 respectively, The increase in both Karichi and Thar and Parkar is ascribed to want of promptitudo on the part of the men in obeying orders or disobedience of orders and breathes of standing orders and discipline. -
20. The following table shows the number of men who hare heen Rewards. revarded for good scrvice by promotion and other-wiso:-

21. The number of resignations has fallen from 278 to 240 . The number of persons retired on pension also fell from 06 to 53 . Thero wero 10 vacancics reported from all districts, of which 15 were in Karáchi and 18 in Shikárpur. The percentage of attendance in hospital remains high in Shikdrpur, but tho figure has fallen from 70 to 60 .
22. The number and porcentage of cducated

Education. policemen in each district is shown by the following table:-

| Districto | Sanctionid Gtresegin |  | $\begin{aligned} & \text { ABLETO READ } \\ & \text { ANDTO } \\ & \text { WRITB, } \end{aligned}$ |  | Praczetiolable TO READ AKD TO Whits |  | Porconting of ollicors and mon read and to write. | $\begin{aligned} & \Delta \text { verngo } \\ & \text { mercintage } \\ & \text { ref hath } \\ & \text { (3) thres } \\ & \text { yearra. } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Officers. | Men. | Oficera, | Men, | Oficera. | Men |  |  |
| Karáchi | 242 | 1,067 | 125 | 87 | $51 \cdot 65$ | $8 \cdot 15$ | 23.83 | 16.87 |
| Hyderabad ... ... | 22: | 878 | 125 | 131 | 86.31 | 14:02 | 23.27 | -19.10 |
| Shikárppr ... | 184 | 816 | 123 | 154 | 66.84 | 18.87 | 27.7 | 23.71 |
| Upper Sind Frontier | 46 | 232 | 23 | 79 | 60.61 | 34.06 | 39.49 | 23.64 |
| Thar and Párkar ... | 104 | 414 | 61 | 62 | 58.65 | $12 \cdot 31$ | 21.62 | 16.34 |
| Total ... | 798 | 3,407 | 462 | 602 | 67.89 | 14:73 | 25.30 | 20.78 |

The number of cducated oficers and men has risen from 433 and 431 to 402 and 502 respectively. The increase is principally in the Upper Sind Frontier District. The percentages have also improved :-

Offcers 57.80 against 54.3.
Men 14.73 against $12 \cdot 8$.
Taking both together 25.30 against 20.5 .

## Drill and Ball praclice.

23. The competition shooting was confined to 3 districts-Karichi, Hyderabad and Shikárpur. The Thar and Párbar and Upper Sind Fronticr Districts did not compete for reasons explained in the reports. Iy success took 3 out of the 5 prorincial prizes for Armed Police, Shikarpur securing the 4 th prize and Karachi the 5th. In the Mounted Police competition, Karachi took the 1 st and 3rd prizes and Shikárpur the 2nd. Only 3 prizes were given as the numbers of competitors mero small.

The number of those rhe qualified as marksmen were:-

| Shikárpur |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |
| Karáchi | $\ldots$ | $\ldots$ | .. | 29 |
| Hyderabad | $\ldots$ | $\ldots$ | .. | 28 |
|  | ... |  |  |  |

24. The different castes of the officers and men Castes. composing the force for the years 1894 and 1895 were as follows:-


Supplementary No. II.
25. The following statement shows the number of licensed shops in each district and the number inspected by the District Superintendents and their

Inspection of licensed shops for the sale of arms and ammonition.
assistants.

-The number of licenses of all sorts-issued under the Arms Act was 3,926 against 3,532 in 1894 and 3,421 in 1893. The number of miscellaneous licenses has increased from 88 to 609 and the increase is chiefly noticeable in the Karáchi District. The amount of fines imposed was as Rs. 918-8.0 against Rs. 634 in 1894. It is not stated whether the licensed shops were regularly inspected by SubDivisional and 1st class Magistrates in any district except the Thar and Párkar.

Escapes from Yolice castody.
20. The number of prisoners who escaped from Police custody and lock-ups is given below:-

| District. | Number encaped. | Number recaptured. | Number atill at largo. | Hisumis. |
| :---: | :---: | :---: | :---: | :---: |
| Karáchi ... ... ... | 17 | 12 | 5 |  |
| Hyderabad... ... | 6 | 3 | 3 |  |
| Shikarpar ... ... | 13 | 9 | 4 |  |
| Upper Sind Frontier ... | 3 | 1 | 2 |  |
| Thár and Parkar . ... | 8 | 7 | 1 |  |
| Total | 47 | 35 | 15 |  |

Of the total 47 cscaps 21 wero from jails, 11 from lock-ups and 15 from the custody of the Police. The percentage of re-captures to escapes was $\mathbf{6 S} 0 \mathrm{O}$ against 63.41 in 1894.

Stations and out-posts risited.
27 The following tablo shows tho number of stations and out-posts visited by the rarious officers :-

| District. | OMcern. | Police Stationa. |  |  | Out-posts |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Namber of atations in charge of each oflicer | Visitod. | $\begin{gathered} \text { Not } \\ \text { visited. } \end{gathered}$ | $\left\|\begin{array}{c} \text { Nomber } \\ \text { of outponta } \\ \text { in clasprese of } \\ \text { eneh ollicer } \end{array}\right\|$ | VLited. | $\begin{array}{r} \text { Not } \\ \text { Vinter. } \end{array}$ |
| Karáchi | Superintendent. <br> Mr. C. McIver Assistant Superintendent. Mr. H. R. Hume Superintendents. | 25 -3 | 21 | 4 $\ldots$ | 108 | 63 | 43 ... |
| Hyderabad ... $\{$ | Mr. E. C. Cox. ... Mr. F. Goldsmid Superintendents. | $\begin{aligned} & 26 \\ & 26 \end{aligned}$ | 18 9 | 8 17 | 60 60 | 22 | 34 43 |
|  | $\begin{array}{cc}\text { Mr. J. E. Penton } & \text {... } \\ \text { ") H. M. Ostrehan } & \text {.. } \\ \text { \# L. H. Spence } & \text {... }\end{array}$ | $\} \quad 14$ | $\left\{\begin{array}{r}6 \\ \cdots \\ 7\end{array}\right.$ | $\} 2$ | 61 | $\left\{\begin{array}{c}6 \\ \cdots 21\end{array}\right.$ | $\} 21$ |
| Shikarpur ... $\{$ | $\left\lvert\, \begin{array}{cc} \text { Assistant Superintendents. } \\ \text { Mr. H. M. Ostrohan } & \ldots \\ \text { "L. H. Spence } & \cdots \\ \text { Superintendents. } & \end{array}\right.$ | - 7 | . 7 | $\ldots$ | \} 36 | $\left\{\begin{array}{c}27 \\ \ldots\end{array}\right.$ | , |
| $\underset{\text { Frontier. }}{\text { Uper }}\{$ | Mr, Hume $\ldots$ .. <br> \# Cooke .. .. <br> \#ules... .. $\ldots$ <br> \# Ostrehan $\ldots$ .. | \} 8 | $\left\{\begin{array}{l}\cdots \\ \cdots \\ \cdots\end{array}\right.$ | $\begin{array}{r}4 \\ \cdots \\ \hline 1\end{array}$ | \} 37 | $\left\{\begin{array}{l}\text { ‥ } \\ \text { is } \\ \cdots 3 \\ 30\end{array}\right.$ | $\begin{array}{r}10 \\ . \\ \hline\end{array}$ |
| Thar and Parkar. | Deputy Commissioncr ... | 22 |  | 13 | 67 | 22 | 45 |

23 The investigation of serious crimes by Superintendents and Assistant Superintendents has becn commented on in the District Revicirs.

## General.

During the year under report the Police exccuted 0,810 warrants and served 108,009 summonses and 2,748 noticcs.

Punitive Polico to tho estent of 45 men in Iyderabad and 60 men in Thar and Párkar mere omployed. Theso posts were cstablishal in connection with the Mukhi Dhand dacoitics in rillages and tracts where tho oullaws were known to hare receired assistanco. They hare been considerably increased recently.

Other additional police were also employed during the year on behalf of Government, viz. 8 on the Jamrao Canal works and 15, subsequently increased to 43 , on the Kotri-Rohri Railway works which are now nearly complete.

The Commissioncr having been absent almost all the year does not feel called on to make any detailed remarks. The conditions of Sind are peculiar, and although the Government were able to re-organise the Police during the year at a cost of a little over $1 \frac{1}{2}$ lákhs of rupees, increasing slightly the pay of the rank and file, abolishing the cuttings which were so unpopular, giving a fair distribution of Head Constables' appointments and slightly increasing the pay of Chief Constables and adding to the force where it was urgently required, the facts still remain that the Police are badly educated, that in a country where population is scanty, labour is dear and the profits of agriculture great, the pay of the Police is too small, and they resign at slight provocation, and that it is very up-hill work for the Superintendents to smarten them and get good work out of them. Yet the Commissioner knows and can testify from observation that improvement in intelligence and morale is steadily, if slowly, progressing. So. far as figures go , the year's results are normal in spite of the fresh outbreak of violent outlawry in Thar and Parkar and a very bad inundation. But mere figures, in a growing country with its population being added to by immigration, are no very reliable criterion. Government may, however, accept that both District Magistrates and Superintendents of Police are doing their best with the material at their disposal to check crime and bring offenders to conviction.

H. E. M. JAMES,<br>Commissioner in Sind.

APPENDIX $\underset{\sim}{\text { a }}$
Annual Police Statement-Supplementary No. Is for the Presidency Proper, for 1895.


Explanation of the diffronce in the figures in Column 11 of last year's statement and Column 2 of this yearla:-
2,183 Column 11 of last year's
statement ágainst " Totale"

Dcduct-1 case which was originally registerel in the $13 i j a p u r$ District and alown
as pending in the return of that Diutrict at the close of the year 1894
was dusing the year transferred to the l'oona District, where it was
accounted for as an original cate, 1 caso transferrea to Clana VI. ... 2
2,259 Column 2 of thin year's
122 Column 11 of last year's statement against "Total."

Add-4 undetected cascs of previous yeas brought to trial this jear.
-•••••• 5
127 Columns 2 of this year's agrinst Clası VI.
2,305 Column 11 of last year's statement against " Grand Total."

Add-78is undetected cesce of previous yenre brought to trial this year. eases disposed of in the previous year and retried during the year. ... 82

2,387
Driluct-One caso transferred to the Register of the Poons District as explained


The differonce against several heade and classes is accounted for by the above cireumstances, as woll as by the transfer of cases from one head or class to another. .

Explanation of the differonce in the figures in Column 24 of last year'a statement and those in Column 18 of this year's:-

1,012 Column 2f of last year's etatement egainst "Total."

Deduct-2 accuced persona who were arrosted otherwise than by the Police and shown in Column $2 t$ of last year'a retura have been omitted from Co. lumn 18 and alown in Column 28 of this year's return.
3 accused porsons omitted from thit year's atatement as the cases against them turned out to be non-cogaizable $\qquad$
1,037 Column 18 of this year's against "Total".

120 Column 24 of last year's statement against Clase VI.
Omit one bad character who was nhown in last year's roturn by mistelvo. $\qquad$
119 Column 18 of this year's against Clase VI.


The dilferonco agninat several heara and classes is accounted for by the above circumatancen, as well ais by the transfer of persons from one head or clase to another.

Percentages, Presidency Proper.

|  | Pemestact of |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| : |  | Real cognizalile caspe coding in crace sleciilesl hy on Culuma 0 . | I'crenna convictcu to premone prented hy the Culumn 93 os Culumin ${ }^{2} \mathbf{U}$ lese Cutumn $\begin{gathered}\text { thet. }\end{gathered}$ |  |
| 1. Murders ... | 39.62 | 52.96 | 39.01 | 33.91 |
| 2. Attempts at murder and culpable homi cides | 60.93 | 70.00 | 39\%0 | 42.1 |
| 3. Dacoities ... | 30.35 | 52:30 | 35.38 | 37.08 |
| 4. . Robberies ... | 51.65 | 81.25 | 58.14 | 00.58 |
| 5. House-breaking with intent to commi theft ... ... | 31.50 | 89.30 | 60.95 | 70.75 |
| 6. Thefts ... | 60.56 | 01.74 | 71.28 | 72.85 |
| 7. Receiving stolen property ... | 88.41 | 91:48 | 70.83 | 72.57 |
| Abetments ... ... | 100. | 100. | 100. | 100. |
| Class I ... ... | 72.01 | 75.5 | 4239 | 43.60 |
| , II ... ... | 67.55 | 78.20 | 45.08 | 4718 |
| , III • ... | 34.20 | 80.51 | 55.63 | 50.91 |
| , IV ... | 41.66 | 40.23 | 13:51 | 13.76 |
| , $\mathbf{V}$ | $64 \cdot 13$ | 90.79 | 63. 21 | 70.82 |
| Total for I. P. C. Cases ... | 56.57 | 86:46 | $59.9{ }^{\circ}$ | 61.50 |
| Class VI-Offences under other Laws ... | 94.53 | 05.95 | $83 \cdot 10$ | EfP36 |
| Grand Total ... | 64.83 | $83 \cdot 20$ | 64.40 | 65\% 0 |

Property Stolen and Recovered.

| 1 | 1 | 0 | 4 | 6 | - | 7 | * | $\bigcirc$ | 10 | 11 | 18 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Value of properts atolen in pending case of prev ions yeat. | Falue of property moten during the year tudar report. | Total value <br> of property ctolon. | Falue of property rocorered. | Percentagee. | Number of cacen in which prow perty tra thilen in pronding caces of jurvious jear. | $\begin{aligned} & \text { Number of } \\ & \text { eover for } \\ & \text { which pro- } \\ & \text { perty way } \\ & \text { whion dur- } \\ & \text { Jog the } \\ & \text { yemp under } \\ & \text { rejort. } \end{aligned}$ | Toce nucuber of ceen is which progerty Werawlen. | Number of eman in whint juco grerty an reownersi. | Potchitaree. | Findige nt proumrty thoreat to be etoleng In gerniling cand. | val.ye. 1 <br>  all. =.0.1 in hime isen ofrilen ivit.to 8be seay 1-湖 |
|  |  |  | He. 1388, 89711 | 4101 | 791 | 7,357 | 1,860 | 3,504 | 640 | 0 <br> $=18$ <br> 80 <br> 80 <br> 8 | 14:81 |

[^2]APPENDIX B.
Annual Police Statement-Supplementary No. 1, for the Northern Dicision, for 1895.


Percentages, Northern Ditision.

=Ns:E DIGNGddY
Annual Police Statement-Supplementary No. I., Centrul Division, for 189J.


Percentages, Central Dirision.

|  | Pencmisaus or |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| $\cdot$ | Heal cognizalle casce ending in couviction to true casea dirproed of, Column 10 on Column 7. | Fical enguizalito cance cindius in conviction to true casca decilied by trial, Columa 10 on Colunas 9. | Fenitie convict e. 1 to miraning arrested liy the fintico pro morn, Culuma 23 on total of Cohumn $\mathbf{T o}$ lese tital of Culuman 24. | Pormuen cunvict ril to thene disprivel at liy trial, Culumn :3 on Coluann 2. |
| 1. Murders ... | 38.70 | 53.33 | $31 \cdot 13$ | 31. |
| 2. Attempts at murder and culpable homi cides | 59.09 | 72.22 | 4S.71 | 51.35 |
| 3. Dacoities ... ... | 32.72 | 5151 | $40 \cdot 33$ | 40.50 |
| 4. Robberies | 55.88 | 8. 00 | 62.7. | C3:30 |
| 5. House-breaking with intent to commit theft | 30-51 | 88.30 | 71-16 | 71.45 |
| 6. Thefts | 62.90 | 91.61 | 72.21 | 74.20 |
| 7. Receiving stolen property ... . ... | 93.20 | 05.04 | 77.59 | 80:22 |
| Abetments - |  |  |  |  |
| Class I | 70.10 | 80. | 46.51 | 47.39 |
| " II . ... | 67.79 | 78.30 | 48.12 | 40.92 |
| \% III ... | $32 \cdot 39$ | 80. | 59.01 | 50.61 |
| \%. IV - ... | $43 \cdot 47$ | 45.45 | 13.33 | 13.33 |
| , V -. | 63.85 | 01.12 | 7003 | 72.13. |
| Total for I. P. C. Cases | 55.29 | 80.46 | 61.51 | 63.10 |
| Class VI.-Dffences under other Laws | 91.58 | 95.84 | 81:23 | 89.61 |
| Grand Total ... | $61 \cdot 30$ | 88.50 | 61.73 | C5. 27 |

Property Stolen and Recovercd.






Percentages, Southern Division.


Property Stolen and Recovered.






Perccntages, Sincl.

| - - | Pherstase on |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| - | Real cognizable cases ending in conviction to true casea dixposed of, Columa 10 on Ooluma 7. | Fical cognizatita cames caring in anvietion to true casere decided by triad, Columa io on Culumn $y$. | l'uraine comintel to premouna arrems al by the lowice and mints, Collum" <br>  tutal of Culuna 4. |  |
| 1. Murders | 52.45 | 8711 | $30 \cdot 15$ | 40.15 |
| 2. Attempts at murder and culpable homicides | $68 \cdot 18$ | 71:42 | 5716 | 6303 |
| 3. Dacoities ... ... | 66.66 | 66.60 | 21.31 | $\because 3$ |
| 4. Robberies ... ... | 69.69 | 88.40 | 61.00 | 650 |
| 5. House-breaking with intent to commit theft ... ... | 33.14 | 90.50 | 63.32 | 2305 |
| 6. Thefts ... ... - ... | 61.76 | 92.22 | 68.50 | 70.7 |
| 7. Receiving stolen property ... ... | 77-53 | 81.03 | 41.28 | 45:3) |
| Abetments ... ... | - ...... | .... | . $\cdot$. | $\ldots$ |
| Class I . . ... | 74.22 | 86.74 | 47.25 | 1985 |
| , II ... ... | 77.22 | 81.83 | 40.5 | 53.23 |
| , III - ... ... | 38.73 | 88.01 | 61.01 | cis ${ }^{\circ}$ |
| , IV ... ... ... | 92.30 | $100 \cdot 0$ | 21.50 | 27.45 |
| „ V ... ... | 60.33 | 21.05 | 65.12 | 63.09 |
| Total for I. P. C. Cases | 56.29 | 80.72 | 50.37 | 63\% |
| Class VI.-Offences under other Laws | 98:93 | 03.22 | 03.41 | 91-73 |
| Grand Total $\quad \therefore$. | $60 \cdot 47$ | 93.67 | $70 \cdot 11$ | 33.32 |

Property Stolen and Recorcred.

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Lujordre,
(Siotal) J. SL.AILLX,
A-ishat Comainesioner in Siml.

## NORTHERN DIVISION.

## AHMEDABAD.

Mr. Mactier was in charge of the Police Superintendent's office throughout the year, while the office of Assistant Superintendent was held by the following officers:-

Mr. Thatcher from 1st January to 18th April.
Mr. Mactier from 19th April to 14th June.
Mr. Phillips from 15th June to 5th July.
Mr. Mactier from 6th July to 31st December.
From 1st January to 17th April Mr. Phillips was attached to the District as Probationary Assistant, his duties being to visit chaukis, inspect the City and Head-quarter Police, and attend parade.

Mr. Mactier submits the report but has made it needlessly voluminous by the introduction of irrelevant matter and remarks which are merely repetitional of figures already clearly and concisely given in tabular statements.
2. Reported and real cognizable crime under "all classes" during the year numbered. 1,342 and 937 as against 1,358 and 1,026 in the year preceding, and under Indian Penal Code 1,026 and 650 as against 1,056 and 742. Mr. Mactier submits the following table as showing the decrease in cognizable crime during the last 5 years:-

| Yar. |  |  | Number of real crime under" all сяиеп," | Nnmber of real. crime under Indian Penal Code. |  | ear. |  | Number of real crime under "all caser," | Number of real crime under Indial Yenal Code. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1890 | ... | $\cdots$ | 1,558 | 1,041 | 1893 | ... | ... | $1,070$ | 811 |
| 1891 | ... | ... | 1,392 | 1,071 | 1894 | $\cdots$ | ... | 1,026 | $742^{-}$ |
| 1892 | - | .. | 1,097 | 791 | 3895 | $\cdots$ | $\bullet$ | 937 | 650 |

from which it will be seen that, with the exception of a slight rise in Indian Penal Code cases in the years 1891 and 1893, the decrease has been continuous since 1890-a most satisfactory state of affairs. In respect. to serious crimes, real cases of murder during the year numbered 5 as against 5 ; attempts at murder and culpable homicide 8 as against 7; dacoities 3 as against 3 ; robberies 14 as against 16; house-breaking with intent to commit theft 139 as against 159, and thefts 309 as against 371. Of receiving stolen property 68 cases were brought to light as against 64 . It is satisfactory to observe that the number of pending cases has fallen from 165 to 99 , of which only the small number of 28 were with the Police and 71 with Magistrates. Referring to classes, decrease is observed in the number of true cases under Classes III and V. Class II shows an increase from 76 to 85, Under Class I the number is stationary, under Class VI there is a trivial increase of 3.
3. Excluded cases during the year amounted to 481 or a percentage of 31 as compared with 384 or a percentage of 25 in the year before. Maliciously false cases numbered 35 as against 16 in 1894 and 26 in 1893, an increase for which Mr. Mactier is unable to suggest a cause. In 20 of these 35 instances the complainants were prosecuted and in 9 convictions were obtained, and 7 cases were pending. Yet in no case was compensation under Section 560 of the Criminal Procedure Code awarded during the year. Of the 944 cases disposed
of, 129 or a percentage of 18.66 remained undetected as compared with 15 per cent. in each of the two preceding years. The number of cases undetected under the head of house-breaking with intent to commit theft is again large, rather less than one-half of the number of cases committed. But in extenuatior of this result the District Magistrate points out that "such offonces are generally committed at night and identification without capture on the spot is difficult, while capture on the spot is but rarely effected."
4. The value of property stolen during the year was Ra. 62,723 compared with Rs. 42,003 in the provious year and included property valued at Re, 10,000 stolen in one case. Property to the value of Rs. $\mathbf{4 1 , 8 1 4}$ was recovered, criving a percentage of 60.17 as compared with 50.23 in the previous year, which, as the Distriot Magistrate observes, appears to reflect great oredit on the Jolice. The percentage of cases in which property was recovered to cases in which property was stolen was 79.85 as against 74.96 . In 15 cases which occurred outside the district, property to the value of $\mathrm{Re}, 669$ was reoovered by the Ahmedabad Force.
5. The number of persons arrested by the Police ruo motu under "all classes" during the year was 1,735 or 238 more than the previous year, and the total number for disposal including pending persons of previous jear was 1,821 as against 1,622. The increape is, to some extent, due to a number of arresta being made in a riot case. Of the 1,821, 1,708 were disposed of by trial and 1,125 were convicted, the percentage of persons convicted to arreated boing 64.02 as compared with 69.66 in the year before. Thirty-six persons or 1.97 per cent. of those arrested were released withont being brought to trial as against 2.40 in the year 1894. The percentages relating to persong ehow a general talling of under Indian Penal Code from 63 and 65 to 56 and 58, in Clase VI from 89 and 89 to 87 , and 88, and in "all classes" from 68 and 71 to 64 and 63. Percentagen relating to cases were under Indian Penal Code 74 and 91 as against 78 and 93 , in Class VI 06 and 97 as against 97 and 98 , and in "all clasee" 81 and 03 as against 80 and 95 . Under different heads of crime the percentages are generally good, with the exception of murders and dacoities.
6. Magistrates without the intervention of the Police dieposed of 91 cases, of which 15 were excluded, leaving for disposal 76 real cogoizable casen, of whioh number 42 or 55.26 per cent, compared with 52.27 in 1894 ended in conviction. In connection with these cases, 168 persons were arrested and 64 or a percentage of 38 persons convicted.
7. With regard to action under Chapter VIII of the Criminal Procedure Code, the District Superintendent points out that in each of the $\mathbf{2}$ proceding years 115 cases vere proceoded against and that auch vigorous action must dininish the number of bed characters to be dealt with. This in undoubtedly so, and no great fault would have been found with the number of persona proceeded against in the year under report, had the remulta been satisfactory. But it speaks ill for the discretion of the Police concerned that out of only 42 cases taken up, including one of 1894, in only 18 were the accused called upon to furnish eecurity. At the same time it must be added that the District Magistrate remarks "a judgment of the High Court in 1893 which pointed out that very strong evidence indeed must be required before a man should be imprisoned without having been convicted of an offence and to which I called the attention of the Diatrict Superintondent of Police, and at least one Magistrate in 1894 may be partly responsible for this," The District Magistrate has not quoted the number and date of the High Oourt judgment he refere to, nor stated it it has direot bearing on the working of Chapter VIII. Of 1,125 persons convicted 60 were identified as having been'previously convicted and 27 vere classed as habitual offenders. Seven hundred and fourtoen persons were measured under the Bertillon ayntem by qualified measurera, of whom there are 6 in the district.
8. There were 5 ehops licensed to sell arus and ammunition, 4 being in the Superintendent's and 1 in the Assistant's charge. Of these, the Superintendent visited the one in the Acsistant's charge (which was also vinited by the Assintant)

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and one of the 4 in his own. All were visited 4 times by Police Inspectors. The Superintendent also visited 20 shops selling opium. The number of licenses to carry fire-arms is greater by 32 than in the previous year, being 138, an increase partly due no doubt to the fact that during the year licenses were granted to mill-owners and their engineers. Under the Arms Act 40 cases were instituted, of which 29 or 72.5 per cent. ended in conviction, 10 cases were discharged,-a somewhat large percentage for such cases, and 1 was pending at the close of the year. In the cases convicted, fines to the aggregate of Rs. 184 were inflicted. Under Salt, Customs, Opium and Abkári Laws, 107 cases were reported, of which 27 were detected and investigated by the Police, all of which were brought to trial and convictions obtained in 25.
9. During the year 18 persons escaped from custody compared with 3 in the previous year. Of the $18 ; 11$ escaped from the Central Jail, making a hole in the wall of their cell which was unguarded by warders, and only 1 prisoner was recaptured. Five escaped from District Police custody, 4 being recaptured, and 2 from the custody of the Village Police and were not recaptured. The prisoner who escaped from the Dhuliákot Jail in 1894 was also still at large at the end of the year under report.
10. With regard to punishments, 10 men were dismissed, as against 2 officers and 12 men in the previous year and 11 men were judicially punished as against 2 officers and 12 men, and 61 officers and 121 men , a total of 182, were departmentally punished as against 53 officers and 158 men, or a total of 211. Special promotion was given to 1 man , and in 63 cases money rewards were granted as against 23 in the previous year, the number being mainly in cases under the Gambling, Opium, Abkárí and Arms Laws. One hundred aud twenty-five good-service tickets, comprising 70 from the Magistracy and 55 from the Superintendent of Police, were awarded. The number of educated men in the Force was 182 officers and 317 men as compared with 174 officers and 290 men in 1894-a result due, the District Superintendent remarks, to the introduction of the re-organization scheme. The drill of the Foot Police is good. The Mounted Police, of which Ahmedabad has the second largest number of any district in the Presidency, were smart, wellhorsed and well turned-out. Forty-seven men competed for Presidency prizes, of which number 25 as against 20 in 1894 qualified as marksmen, 1 secured the 8th Presidency prize, none of the Mounted Police were however successful, but 17 of them obtained marksmen's badges as against 18.
11. The following table shows the amount of inspection of Police Stations and outposts done by the Superintendent and his Assistants during the year :-

| Name. | Police Stitions. |  |  | Otrposts, |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Namber of Stations in charge. | Number visited and inıpected. | $\begin{gathered} \text { Number } \\ \text { not } \\ \text { nisited. } \end{gathered}$ | $\begin{aligned} & \text { Number } \\ & \text { in } \\ & \text { cherge. } \end{aligned}$ | Number risited and inspected. | $\begin{gathered} \text { Number } \\ \text { not } \\ \text { nisited. } \end{gathered}$ |
|  |  | - |  |  |  | - |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| $\begin{array}{lll} \text { Mr. Thatcher } & \text {... } & \text {... } \\ \text { Mr. Phillips } & \text {... } & \text {... } \end{array}$ | 4 | $\left\{\begin{array}{l}\text {. } \\ \\ . .\end{array}\right.$ | 1 | $\} 12$ | $\left\{\begin{array}{c}9 \\ \cdots\end{array}\right.$ | 3 18 |
| Mr. Mactier ... |  |  | ... |  | $\{\dddot{6}$ | 6 |

Of the 4 outposts in the Superintendent's charge not visited by him, 2 were visited and inspected by his Assistant and 2 only remained unvisited during the sear.
12. Information regarding the personal inrestigation of scrious crine ly the Superintendent and his Assistant is given in the following tablo:-


- 4 casea not included in column 2 were enquired into.

Of the 15 casos not visited in the Superintondent's charge, one occurred when he was on leare, in 8 cases the offenders were arrested on the spot, ono case was reported as theft and did not require visiting but was afterwards classed as highway robbery, and one case was only reported to the Police 2 months after occurrence. In the other four cases the Superintendent's oxplanation is satis. factory as they occurred at long distance from his camp and he had charge of two offices, having no Assistant.
13. The District Superintendent reports that no instance in which a member of the Village Police rendered special assistanco to the District Force camo to his notice, though hefears they very often rendered valuable assistance for which they do not get due credit, while in only 4 cases were they reported for having failed in their duty. He is, however, of opinion that the Village Police in Dhandhuka Táluka, particularly in Talukdári villages, want more closo supervision than they now get and that the number of "Mukhis" is insufficient, onc man being often placed in charge of several villages.
14. The number of cases committed to Sessions was 38 as compared with 61 in 1894. Of the 33, 34 were tried and 23 ended in conriction or a percentage of $67 \cdot 0$, which, though not so high as in the previous year when it was 73, may be considered satisfactory. Of the 5 cases pending from 1891, 3 ended in conviction.

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15. The Court prosecutor conducted 149 cases, of which 112 caded in conviction and 31 in acquittal, a percentage of convictions to cases tried of 78.32 as compared with 87.64 in 1804 , and 6 wero pending at the close of tho year. Court -Jamádirs, of whom there were 5 , conducted 590 cascs, of which 440 ended in conviction, 125 in acquittal and 16 were pending, tbo perconiago of convictions to cases taken up being $78 \cdot 2$ as against $81 \cdot 3$. The Superintendent states that the working of the Court Prosecutor and Jamidaŕrs has net not only with his own approval but that of all the Magistrates he has spoken to on the subject.
16. Four outlaws who were convicted in Palanpur and sentenced to various terms of imprisonment in 1893 were during 1894 tricd for a murder committed ly them in Ahmedabad, and 3 of them were sentencod to death during the year-a sentence afterwards commuted to transportation for life by His Excelliney the Gorernor.

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17. No religious riot occurred during the year, but a strike of mill-hands resulting in rioting took place and was subsequently reported and dealt with in a Government Resolution.
18. The District Magistrate writes in concluding his remarks :-


#### Abstract

"I have personally noticed Mr. Mactier's zeal and efficiency." His work, however, needs no commendation from me."

As Mr. Mactier has now left the district, I desire to bring to the notice of Government the excellent service he has done. When he joined the district 4 years ago, things were in a thoroughly unsatisfactory state. Under lis strict, just and careful management, the district is in high state of efficiency. During this time he has had charge of large straggling district and has been without an Assistant for much of the time. l'he work of the district is hard. -The present satisfactory condition of the district is due to the care and common sense which he has devoted to every detail of his work.


## KAIRA.

The Police Superintendence of the district was in charge of the following three officers during the year :-

## Mr. Spence from 1st January to 18th April. <br> Mr. Phillips from 19th April to 13th June.

Mr. Gibbs from 14th June till 31st December 1895.
2. Mr. Gibbs has submitted a voluminous report of nearly 84 pages of foolscap, but the usefulness of his report would have been increased had it been shortened one-half by the omission of reiterative remarks and comments often out of place in the pages of an Annual Report.
3. The total number of cases for disposal under the Indian Penal Code and "all classes" were, respectively, 952 and 1,176 as against 987 and 1,113. The rise in the total number of cases under "all classes" is due to an increase under "Class VI" and in this class the rise is chiefly under the Absári and Opium Acts. With regard to excluded cases, of the 1,111 cases of "all classes" reported during the year, 319 were excluded, giting a percentage of 28.71 . Fortyeight cases in all were declared to be maliciously false, and out of that number in only 1 case was sanction from the Magistrate to prosecute sought for and obtained, and this solitary case was pending at the close of the year. The District Superintendent accorded sanction to prosecute 13 cases, and of these in 5 were convictions obtained, 2 ended in acquittal and 6 were pending. In 5 cases compensation was awarded to the accused under Section 560 of the Criminal Procedure Code. Regarding undetected cases the percentage for the year to true cases disposed of under "all classes" is 21 as compared with 23 of the year before.

With regard to serious crime there were 15 true cases of murder as against $14 ; 5$ attempts at murder and culpable homicide as against $4 ; 7$ dacoities as against $1 ; 8$ robberies as against $9 ; 199$ house-breaking with intent to commit theft as against 189 and 234 thefts as against 253 ; cases of receiving stolen property numbered 32 as against 23 . The number of cases pending at the close of the year was 96 under "all classes" and 84 under the Indian Penal Code. Of the 96 cases no less than 70 were with the Police and of the 84 no less than 62, therefore as compared with the previous year, while cases with Magistrates have fallen from 41 and 37 to 26 and 22; those with the Police have risen from 21 and 20 to the present number of 70 and 62-an unsatisfactory state which the excuse of a rush of house-breaking cases at the end of the year scarcely scems to cover.
4. The percentages of Indian Penal Code cases ending in conviction to real cases disposed of and decided by trial have risen from 65 and 89 to 67 and 93 , those under "Class VI" from 92 and 92 to 96 and 97, and under "all classes" from 68 and 89 to 74 and 94-a steady increase throughout, which is a matter for satisfaction. The results in murder cases are 46 and 46 against 31 and 45. The most striking diference is in the matter of dacoities for, while in 1894 the
percentages were 100 and 100, in the jear 1805 they aro 0 and 0 , due to the fact. that the only case tried in the former gear was convicted, while the one case brought to trial in the year under report ended in acquittal. In "lobberics," however, percentages have risen from 11 and 50 to 42 and $i 5$.
5. The number of persons arrested by tho Polico su.) mutu for disposal in Indian Penal Code cases was 837 as against 8.88 and under "all laws" 1,061 nyaiust 971. The percentage of persons releasod without being brought to trial remaius much the same as last year, namely, 1.83 as against $1 \cdot 23$. Of tho $1,061,970$ wern disposed of by trial, of which number 724 were convicted, tho percentages being 72 and 74 as against 67 and 68. Similar percentages under Indian P'eual Conlo are 69 and 70 as against 66 and 67 and under Class VI 85 and 58 as against 75 and 76 in the previous year. One hundred and four porsons wero arrested otherwise than by the Police, of which number 37 were convicted and tho ILaris:trates disposed of 33 cases without the intervention of the Police, of which 7 were excluded and 26 disposed of, 13 ending in conviction.
6. The amount of sto'en property to bo denlt with was $\mathrm{Rl}_{3}$. 21,590 as against Rs. 16,752 in 1894; while the increase in the value of propurty stolen during the year amounted to Rs. 4,211. Tho percentage of property recovered was 56.48 as against 66.84 in the previous ycar, no unsatisfactory falling off. The percentage in cases in which property was recopered to cases in which it was stolen has also fallen from 80 to 78 . Property to the value of Rs. 450-4-8 stolen in other districts was recovered in the district.
7. With regard to supervision over bad characters, Mr. Gibbs reports that the excellent system of Mr. Spence's is continucd. The bad characters of $1 \mathbf{7 9}$ villages were mustered and examined by the Superintendent during tho year. Excellent work was done by the Kaira Polico under Cbapter VIII of tho Criminal Procedure Code for, whereas in 1891 only 51 cases sere taken up, in the year under report no less than 129 wero, of which number in 110 wero proceedings completed, 7 were pending at the close of the year, and in 3 proceudings were withdrawn. Of the 119 cases disposed of, security was ordered in 113, a wonderfully good average which reflects the utmost credit on the zeal and intelligence of the Police concerned. In the 3 cases in which proceeding were withdrawn, there is no doubt, Mr. Gibbs reports, that the charges were true as the accused absconded. Mr. Gibbs writos that the Magistracy of tho district affords every facility to the Police in dealing with this provision of tho law.

Of the persons sent up under Chapter VIII, 12 were foreigners, 11 of whom were called on to furnish security. Of the 724 prisoners convicted, 106 wero recognized as having been previously convicted, and 24 were classed as habitual offenders.
8. Depaitmental punishments have increased from 77 to $8 \mathbf{J}$, comprised of 18 officers and 67 men against 27 officers and 50 men in tho provious yoar. No officer was dismissed, but 4 constables were so punishod. In tho matter of rewards 4 men were given promotion for special work performed and 27 received money rewards chiefly in Abkari, Opium and Salt cases and 25 men were awarded good-service tickets, figures which comparo with 3, 20, and 20 respectively of the year before. For so criminal a district the number of good-service tickets given during the year scems small, and since it is beyond all doubt that men appreciate them greatly ns fiving them claims to promotion, it is possible that a less chary disposal of such forms of rewards might stimulate the lower grades to greater activity. The number of educated men has increased by 10 sinco the year before. Drill was carried on as usual and all the Armed Police firod their proscribed number of rounds, but only 1 man obtained a prize, tho 13 th in tho Presidency competition, and the number of marksmen fell from 65 to 43 . Mr. Gibbs adds that this is easily explained by the fact that on the introduction of the re-organization scheme, most of the illiterate men were transferred to the Armed Branch, while the best armed men were transferred to tho Unarined, and of this number so transferred, 31 .wero marksmen; and 7 marksinen wero sent on special duty to Belgaum and did not compete. Of the Mounted l'olice 2 gaincd marksmen's badges.

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9. Every one of the 9 stations and 23 outposts were visited and inspected by a Superintendent during the year. There was no punitive post in the district. With regard to personal investigation of serious crime, the following table shows the work done by the 3 officers concerned :-


Reasons for the 21 cases not visited have been. given in detail. Mr. Gibbs did not visit 4 murder cases, for which his reasons are not altogether satisfactory. The reasons for not visiting the other cases are sufficient. In addition to the above Mr. Spence personally investigated, 3 cases and Mr. Gibbs a like number.
10. Under the Arms Act, the total number of cases instituted was 19 as against 13 in the previous year. Of the 19, 16 ended in conviction, in 1 accused was discharged and 2 cases were pending. The 3 shops of licensed vendors were inspected once by the Superintendent, 2 of them were examined thrice and the other four times by the Police. Inspector. There was an increase of 10 (from 482 to 492) of licenses to carry arms during the year as compared with the preceding period. Under the Salt, Customs, Opium and A'bkári Laws 166 cases were reported, of which 22 were detected and investigated by the Police and all of them were brought to trial, 21 ending in conviction and 1 in discharge. In the previous year 78 cases were reported, of which 18 were detected and investigated by the Police, 16 resulting in conviction, 1 in discharge and 1 was pending.
11. No escape from Police custody occurred during the year.
12. In 4 cases Patils failed to give the District Police information of crimes committed in their charges and were suitably punished, and in 37 instances they were reported for absenting themselves without leave and minor neglects of duty, and were dealt with by the District-Magistrate. Two village Policemen were rewarded for good work done during the year.
13. Of Sessions cases 12 were pending from the previous year and 37 committed for trial during the year, offering a total of 49 for disposal as against 45 in the preceding twelve months. Of these 49,43 were decided by trial and 6 remained pending. Of the 43 cases decided, only 28 ended in coviction and 15 in acquittal-not an altogether satisfactory result.

The system of Court Jemádárs was not introduced into the district till the middle of the year, when 3 were appointed and have in the time shown fairly gratifying results, as they conducted 273 cases, securing convictions in 207, while 11 were pending, the percentage of convictions to cases disposed of being 79. Mr. Gibbs will no doubt appoint the full number of Court Jemádárs and give the system his personal care during the coming year.

## 14. The District Magistrate remarks as follows :-

"The Police Force of this district, under Mr. Spence for so many years, has attained a high degree of efficiency, and although I have only had a short experience of this district, I am in every way satisfied with Mr, Gibbs' work '".

In these remarks I concur.

## PANCII MAIIA'LS.

The following officers were in Police Superintendence of the district durins the year:-

Mr. Lester from 1st January to Sth May.
Ofice vacant from 9th May to 13th May.
Mr. IIeblikar from 14th May to 16th May.
Mr. Ingle from 17th May to 8th July.
Mr. R. Lambert from 9th Joly to 31st December.
The report is submitted by the last named officer and is commendably concise. The Superintendent of Police is also ex-oficio Superintendent of Pulico, Reva Kintha.
2. Reporied and real crime under "all classes" numbered 445 and 397 as against 369 and 334 in the previous year, and under Indian Penal Code 253 and 244 as compared with 244 and 211. Referring to classes, there is an incrcase in true crime under Classes I, II, III, V and VI. The increase under Class VI is due to increase in the number of offences under Excise and Opium Acts, the firures being 101 and 44 as against 74 and 33 , respectively. Turning to serious crime, there were 2 true cases of murder as against 3 in 1894; 11 attempts at murder and culpable homicides as against 1; no dacoities as against 3; 2 robberics as against a like number; 78 house-breakings with intent to commit theft as ngainst 68 ; 104 thefts as agaiust 101 ; 14 cases of receiving stolen property as against 7. With regard to the increase in cases of culpable homicides from 1 to 8 tho District Magistrate observes that without details he is "not prepared to endorse the Police Superintendent's somewhat sweeping assertion that this description of crime cannot be prevented by any human agency."
3. The number of pending cases has fallen from 25 to 18 , of which number only 2 were with the Police, and both these cases occurred during the latter part of December. The remaining 10 were under disposal by Magistrates. of the 445 cases reported within the year under "all classos," 49 were escluded, and of this number 4 were classed as maliciously false and one was so classed out of 6 excluded cases of previous year, making the total of 5 cases. In 2 of these cases sanction to prosecute was applied for and accorded, but neither caso hal been decided at the close of the year. In 2 cases the Polico Superintendent accorded sanction for prosecution. In one of these the death of the accused stopped further proceedings, and the other case was still undisposed of. In the 5 th case, sanction was applied for but the final orders of the Mayistrato were not received before the close of the year. There was accordingly no instanco of compensation having been awarded under Section 560 of the Criminal Procedure Code. The fact that no case was finally disposed of at the end of the year would seem to point to a dilatoriness which is not calculated to ensure success in cases of this special nature; of the 404 real cognizablo cascs disposed of under "all classes," 55 were declared undetected which shows an improvement in percentage of from 17 in 1894 to 13 in the year under report. Of these 53 come under bouse-breaking and thefts.
4. Four hundred and sixty-eight persons were arrested by tho Pulico sun motu and 29 were pending from the previous year, making a total for disposal of 497, of which number 18 were pending at the close of the year, and 5 wcro released without being brought to trial. Of the 473 persons sent up for trial, 371 were convicted or a percentage of 78.43 as compared with 80.42 in 1801, and the percentage of persons convicted to persons arrested was $77 \cdot 45$ as against $79 \cdot 30$, while the percentage of persons released to persons arrcsted was 1 as against 1.2. Under Penal Code, the percentages show a slight falling off and under Class VI a decrease of 11 and 12 per cent. Under important heads of crime, viz. murders, attempts at murder, dacoitics, they show a decrease, while under "robberies" they are cent per cent., but only 2 prersons were fur trial. Under house-breaking and thefts, the percertages show a swall improve. ment, while under receiving stolen property they have fallen frous $0^{\circ} \mathrm{and} \mathrm{cJ}^{5}$ to 53 and 53 . With regard to real cognizable cases, the percentare under "all classes" of cases ending in conviction to true cases dispo-al of and brought to trial were 81 and $9 t$ as again-t 78 and 95 , while under Indian Penal Code they were 72 and 03 as against 67 and 02. Turnin; to difercut
heads, the percentages under attempts at murder and culpable homicides are 80 and 80 as against 100 and 100 ; under "dacoities" 33 and 33 as against 33 and 100 ; under "robberies" 66 and 100 as against 50 and 50 ; under "houscbreaking with intent to commit theft" 55 and 100 as against 54 and 92 ; under "thefts" 80 and 98 as against 71 and 95 ; and under " receiving stolen property" 70 and 70 as against 62 and 71. Under "murders" no case was brought to trial as 2 true cases reported during the year remained pending at its close. Under Class VI, the percentages are 94 and 04 as compared with 38 and 09. During the year only 3 cases were disposed of by Magistrates direct without intervention of the Police, of which 1 was excluded and 2 ended in conviction. In all 155 persons were arrested otherwise than by the Police, of whom 138 were convicted.
5. The value of property stolen during the year was Rs. 10,208 , which with Rs. 616 pending from the previous year gave a total of Rs. 10,824 for disposal as against Rs. 8,549 ; of this amount only Rs. 3,300 was recovered or a percentage of but 30.49 as against 36.97 of the preceding year, a result which speaks ill for the detective skill of the force.
6. Under Chapter VIII of the Criminal Procedure Code proceedings were instituted against 13 persons as compared with 10 in the previous year, and all 13 persons were ordered to furnish security-a very satisfactory result, and for a small non-criminal district like Panch Maháls the number 13 is adequate. Of 371 porsons convicted, 20 were identified as having been previously convicted but none were classed as habitual offenders. With regard to the classification of habitual offerders, the Superintendent's attention has been drawn to the orders contained in Government Resolution No. 3, dated 3rd January 1887, Judicial Department.
7. Departmental punishmerts have fallen in number from 120 to 66 , and though the District Magistrate remarks that they "exceed those of 1894 in point of severity," which is as it ought to be, the fact still remains that the great reduction in the number of punishments is accompanied by an increase in the number of offences and a decrease in the percentage of recovery of stolen property. The punishments for the year comprise 2 men dismissed as against 3 in 1894; 3 officers and 6 men degraded as against 4 men; 3 ufficers and 7 men suspended as against 3 men, and 11 officers and 34 men fined as compared with 12 and 98. Two men were specially promoted for good service and 8 received money rewards from the Police Superintendent, 29 in opium cases and 28 in ábkári cases, a total of 65 men rewarded with money, while 58 received good-service certificates as against 37 ; all these last rewards were given in Mr. Lambert's time after careful personal enquiries into the merits of each case. The health of the Forces showed considerable improvement, the percentage of those who attended hospital being. 54.33 as compared with 76.46 in the preceding year. Five hundred and ninety-six men went through a complete course of drill as compared with 571. Ninety-nine men of the Foot and 4 of the Mounted Police competed in the annual competition as against 151 and 5 but no member of the Force succeeded in winning a Presidency prize, and the number of.marksmen fell from 67 to 60. Mr. Lambert will, I am sure, give his attention to improving the shooting of his men during the coming year. The average shooting of the men generally is not bad but good shots require to be perfected; the drill is fair, certainly an im. provement on former years, and the Mounted Police are also smarter.
8. There were 14 cases of serious crime as against 9 in 1894. The follow. ing table shows the personal investigation by the District Superintendent of Pulice responsible :-

|  | Name, |  | Number of crimen. |  | Number of apper in which, pisited. | Benarars s, |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Mr. Lester Vacant Mr. Ingle Mr. Lambert |  |  |  | 2 | 3 |  |
|  | ... |  | 1* | $\cdots$ |  | *This was the offence |
|  |  |  | $\frac{1}{7}$ |  | ${ }_{3}^{1}$ | resulting in the death |
|  |  | Total | 14 | 6 | 7 |  |

Explanations for the occasions on which serious crimes were not visiter have been given and are satisfactory.

Mr. Lambert personally visited the scenes of and investigated 1 other murder of Mr. Lester's time and 4 other minor cases.

The subjoined table shows the inspection of the 6 Police stations and 34 out-posts:-


Mr. Lambert who took charge of the district after Mr. Leater's death visited 4 Police stations and 15 outposts, which was as much as he could do in the tro months of the touring season. The number of atations and outposts unvisited was due very much to Mr. Tester's ill-health.
9. Mr. Tambert writes strongly on the lack of assistance afforded by the Village Police, instancing one case of murder in which the Patil in eending a report made no mention of the names of the perpetrators, slthough he knew them at the time of writing, the result being that all accused were eventually acquitted; and in 2 other cases Patils failed to give information to the Police of offences under Section 304 of the Indian Penal Code. Mr. Lambert thinks it would be advisable to give the Police Superintendent of the Panch Mahals powers over Village Police under Section 76 of Police Act IV of 1800. On the sulject of the failure to assist the Police, the District Magistrate writes :-

[^3]10. Mr. Iambert visited and examined the shops of the 2 men licensed to deal in arms and ammunition and the Police Inspector visited them times. Eight cases were instituted under the Arms Aot, all ending in convictions and in 7 finea were imposed. Under the Opium and Alkari Acts 145 cases were reported; of these 18 were detected and investigated by the Police, every one of the cases: ending in conviction. One acensed escaped from the custody of the District Police but was finally recaptured.
11. In 1894, the number of cases committed to the Sessions was 0 and the number ending in conviction 5. In the year under report 21 case!, were committed during the year, 18 being tried, 13 ending in conviction, 5 in aequittal, and 3 cases were pending. In one of the cases ending in acquittal, the District Superintendent states that the accused conlessed before the District Misgistrate and the evidence was strong.

He accordingly addressed the District Magietrate with a view to an appeal. On this point the District Magistrate writes-
"No appeal has yet been simele in the ceve referred to The Remombrancere of Lexel Aftira han cilled for copies of the proceedingra"

- 12. There was only one Court Jemádir in the district, but Mr. Lamikert has since enlisted two English-knowing head constables for that duty. The District Magistrate writes: "The work done by the Court Jemádur hae becn bighly satisinctory and fully bears out the nsefuliness of the appointmente" The result of 80 cases with 28 convictions is certainly very creditable to the officer concerned.
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## 13. In conclusion the District Magistrate writes-

## " Mr. Lambert has worked well and vigorously and bas shown himself an officer of intelligence and capacity gifted with considerable detective ability."

Mr. Lambert is a young officer who takes much interest in his work and Jids fair with experience to be a capable Superintendent.

## BROACH.

The following officers were in Police charge of the district during the year :-
Mr. Lambert from 1st January to 3rd January.
Mr. Beatty from 4th January to 29th April.
Mr. Anopram from 30th April to 3rd May.
Mr. Fellowes from 4th May to 21st July.
Mr. Maidment from 22nd July to 13th Norember.
Mr. Logan from 14th November to 5th Dccember. … ...
Mr. Foard from 6th December to 31st December,' and the last-mentioned officer has submitted the report.
2. There were 921 cases for disposal during the year as against 949 in the year before, 870 being under the Indian Penal Code as against 882, and 51 under Class VI as against 67. On this subject the District Magistrate writes at considerable length: "There was," he remarks," some decrease in complaints in 1894 ; there is a further decrease in 1895, and the natural presumption is raised by the District Superintendent that crime is decreasing because of good preventive measures on the part of the Police. The undersigned has unfortunately several grounds for demurring to this conclusion. In the first place he doubts whether there were any chief constables in the district last year who troubled themselves to take any systematic measures for the prevention of crime
..In the second place it is very doubtful whether there has actually been any decrease of crime. The decline in complaints does not necessarily prove it, and may be nearly due, as several facts indicate, to a declining confidence in the Police and the Courts.........The reason is that though the authors of the mischief are seldom doubtful, the victim is well aware that the evidence which satisfies him will not come up to that standard of 'Sarkári Puráva' or Government proof (so they call it) which the Courts require......... Another reason for the decline of complaints may have been the growing corruption of the Police," and the District Magistrate concludes his comments on the subject by writing that he "would be disposed to regard an increase of complaints in the current year as probably a mark of improvement in the Police Force." I am not disposed to disagree very greatly in the District Magistrate's estimate that more complaints would represent a healthier state of affairs. Yet one year must be judged by another, and this year shows slight signs of improvement over last year. It is impossible to expect any district to be well managed when, as in the present case, no less than 7 officers were in charge during the year; but I. think that the District Magistrate's views as somewhat unduly pessimistic.

Pending cases under Indian Penal Code numbered 132 as against 103 in the previous year-an increase probably due to the suspension and trials of certain senior Police officers and the numerous changes and transfers towards the close of the year which these involved. Of these, 72 were under investigation by the Police and 60 under disposal with the Magistracy. Three hundred and seventy-seven cases were excluded under "all classes" as against 430 in the preceding year. The District Magistrate has commented in very strong terms on the inducement which column 5 of Supplementary Statement No. 1 holds out to screen inefficiency, and he gives an instance proving his case. Undoubtedly true cases are occasionally excluded, but it is the duty of the Magistrate to decide whether a case should be excluded or not, and doubtless had a Magistrate reason to suppose that cases were being unfairly excluded, he would exercise increased supervision and the evil would work its own remedy, and the bringing to notice of the Superintendent of all cases where a chief con-
stable has attempted to get a true case exclujed would doubtless eusure sovere punishments．Maliciously false cases have risen in uumber from 34 to $\$ 6$ ，and it is startling to notice that although in 8 cases the sanction of Magistrates to ＂nstitute prosecutions was applied for，in not one single instanco was it aceorded．

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It is certainly remarkable that although 46 cases were duclared＂malicious，＂ and therefore must necessarily．have been＂vaxatious，＂in not one instance was compensation under Section 560 of the Criminal Procedure Code awarded by the Magistracy．In seven cases the Superintendent accorded sanction to prose－ cution，but in none conviction was obtained．Three cases were discharged， 2 remained pending，and in 2 cases prosecutions were withdrawn．

Undetected cases uuder Indian Penal Code have decreased in number from 170 to 139，the greater number being，as was the case last year，cases of house－ breaking and theft，and the figures，though an improvement on the preceding year，speak very badly for the detective ability of the Police．

3．Of murder， 4 reat cases were reported during the year as against 6 in the previous year and of the 6 disposed of，including 2 pending from the year before， 3 ended in conviction，but in no case was capital punishment awarded． The two real cases of attempts at murder or culpable homicide disposed of daring the year resulted in conviction．There was 1 case of dacoity as against of 5 robberies as against 12；112 cases of house－breaking with intent to commit theft as against 113； 220 thefts as against 186，and 12 cases of receiving＇stolen property were brought to light as against 12 in the year before．Turning to elasses，there is an increase of 33 in Class $V$ ，but the fuctuations under other classes are merely nominal and seem to call for no special notice．

With regard to percentages，those under Indiso Penal Code，of cases ending in conviction to coses dispoeed of and decided by trink，are 82 and 84 as against 48 and 90 ；under Class VI 91 and 94 as against 97 and 97 ，and under＂all classes＂ 56 and 85 as aguinst 63 and 91．Percentages referring to heads of crimes compare unfavourably in every instence，except those of attempts at marder and robberied；with those of the year before．

4．Regarding the work of the Police suo motu， 781 persons（including 85 of the previous yenr）were so arrested under Indian Penal Code．The number uader ＂t all classes．＂was 831 ，of which number I person was released without being brought to trial as against 10 in the previons year．On this subject the District Magistrate reiterates his views of last year，with which however Government were unalle to agree，and his remark that if the Police＂only recoive sufficient castigation for the large proportion of acquittals to arresta this year，it will go hard with them， Dut they will find some way of proving next year that they arrested nobody who was not convicted！＂is not，I trust，intended to be taken seriously．The pero centages of persons convicted to persons arrested and disposed of hy trina have， under the Iodian Penal Code，fallen from 51 and 52 to 45 and 46 ；in Class VI from 71 and 76 to 61 and 62 ，and in＂all classes＂ ？rom 63 and 35 to 47 and 48．The same regrettable falling off is also noticeable under all heads of crime with the exception of house－breaking with intent to commit theft．Magis－ trates dealt with 11 cases direct under Indian Penal Code，of which 6 were takea on the returns as truee， 4 of which ended in conviction．

5．Rs． 31,718 worth of property was stolen during the year as compared with Rs． 18,340 in the year preceding．With Rs， 4,938 pending from that year， the total sum to be accounted for was R．s．36，656，of which Re． 10,123 were re－ covered－a percentage of 43.98 as compared with $21 \cdot 48$ in the year luefore．The great increase in the amount of property stolen during the year was due mainly to 4 cases in which alone the aggregate amount stolen was Ra．18，700 and the percentage of reooveries is helped by the recopery of a bundle of documents of the face ralue of lis． 8,000 ．

6．The work of the Police under Chapter VIll of the Criminal Proccuure Code has been unsatisfactory，for whereas in 1894， 50 persons were proceeded
against, of which number 43 were ordered to furnish security, in 1895, 37 persons were proceeded against, 26 only being ordered to furnish security. Mr. Foarc states that he is giving the matter his attention.

## - The District Magistrate writes :-

"The failure in 11 cases to secure orders of socurity may in some degree be dae tc want of intellectual robustness in the Magistrates; but in several cases that came under the notice of the undersigned, it appeared that the Police were beginning to work Chapter VII] in a mechanical way, taking it for granted that every person who had boen sentenced for an offonce against property should be called on to give security on his release."

Of the 366 prisoners convicted, 59 were identified as lhaving been previously convicted and 36 classed as habitual offenders.
7. Under the Gambling Act 7 cases were prosecuted as against 9 in the provious year and convictions obtained in 5. Two shops were licensed to deal in arms and 1 in sulphur only, and all 3 were inspected by the Police Superintendent and Inspectors. One hundred and forty-three licenses to possess firearms and 245 to possess edged weapons were granted during the year, a total of 388 , showing an increase over the 340 of the previous year. Under the Excise, Opium, Salt and Customs Laws, 27 cases were committed, 8 of which were detected and investigated by the District Police. All these 8 cases ended in conviction.
8. Departmental punishments increased from 16 officers and 46 men in 1894 to 24 officers and 95 men in 1895. Six policemen were judicially punished, 2 under the Police Act and 4 under the Indian Penal Code. Of the latter number, 2 were Chief Constables, one of whom ras awarded 3 years' rigorous imprisonment and fined Rs. 300 under Sections 201 and 177 of the Indian Penal Code, and the other 4 years' rigorous imprisonment and fined Rs. 200 under Sections 218 and 177 of the Indian Penal Code, while a Head Constable was sentenced to 18 months' rigorous imprisonment and fined Rs. 100 under Section 177 of the Indian Penal Code-sentences which will assuredly help cousiderably to stamp out the corruption which was prevalent in the district. Seven policemen received money rewards under the Opium, A'bkári and Salt Acts and to 36 good-service tickets were given as compared with 83. With regard to education, the figures in 1895 were 79 officers and 172 men as against 81 officers and 161 men. There were 11 vacancies at the end of the year. Thirty-eight men qualified as marksmen as against 37, but while the 1st, 4th and 14th Presidency prizes were won by Broach in 1894, none were secured in 1895. Drill is moderate.
9. There were 2 escapes from Police custody, but in each instance the prisoner was re-captured.

Of the Village Police 5 patils and 2 vartanias were punished during the year, while one pátil was rewarded.
10. The following table shows the investigation of serious crimes by the Superintendents of Police :-


The explanation of crime not being visited by Mr. Beatty is satisfactory. One of the cases not visited by Mr. Maidment is also satisfactorily explained.

The causes of the non-visiting of the other cases are not explained, But with no less than 7 officers in charge in the year, systematic visitation of scrious crime is impossible. Mr. Beatty personally investigated 2 biy cases of theft, Mr. Fellowes 1 case of criminal breach of trust and 1 of theft, and Mr. Maid. ment 1 case of theft.
$\because$ 11. The following table shows the inspection of police stations and out. posts:-


All stations and outposts were visited once. The Ambleshwar outpost was twice visited, once by Mr. Beatty and once by Mr. Foard.
12. Sessions cases numbered 23, of which 22 were tried during the year, 12 only eading in conviction. For this indifferent result it is very possiblo that the notorious aptitude of Broach natives for manufacturing falso evidence, and secondly the suepicion with which statements of witnesses for the prosecution are treated owing to the equally notorious bitter party animosities in the district, are to a great extent responsible.
13. There were 6 Court Jamádars at work during the year, though some unavoidable changes somewhat interfered with their duties. Two hundred and eighty-four cases vere, however, conducted by them, of which 181 ended in conviction, 87 in discharge, and 13 were pending at the close of the year.
14. Of the 3 Punitive posts in the district at the beginning of the ycar the one at Tankaris was abolished, while a new one was established at Sisortra.
15. The District JIagistrate sums up a detailed criticism of the Polico of his district by ascertaining that "a true report of the past year may bo summed up ás follows: The Force was nearly as inemcient as it could be. The superior officers were, rith few exceptions, corrupt or negligent, the inferior idlo and insubordinate.;

- It is not possible, I regret, to differ very much from this conclusion. Government are aware from another report of one of the chief reasons of this undesirable result. Some of the causes of an inefficient Police Force aro inherent in Broach District itself. The district is notorious for family and faction feuds of very old standing, often ending in murder. Subornation of witnesses and corruption are of every-day occurrence in cases both great and small. Tho Courts are unable to inflict just sentences because false and true evidenco is so mixed up that the Court often rejects the whole. The state of the district being so, and ay
: the Police are necessarily largely drawn from the district itself, thoy must bo tainted with the hereditary vices of the district. More than all, however, havo the constant changes of Superintendents brought about the present stato of thingy. These changes have been unavoidable. The number of Superintendents and Assistant Superintendents provided for the Bombay Polico is insufficient for it ${ }_{3}$ needs, and it is no unusual thing for one and sometimes two Inspectors Leing in
- charge of a district. Things, however, are in a fair way to be remedied in Broach. The District Magistrate has given the greatest assistance in putting things on a better footing. The present Superintendent is an experienced officer, and it is hoped he will stay in Broach sufficiently long to weed out the dishonest or in. efficient and to bring forward ta responsible places those on whom dependence, may be placed.


## SURAT.

Mr. Austin was in charge of the Police Superintendent's ofice from tha 1st January to the 28 th July and Mr. Fellowes from that date till the end of the jcar. Mr. Penton who joined the District after the close of the year under report subnits the report and has burdened it with much unnecessary information which a more careful perusal of instructions would have avoided.
2. Reported and real crime under "all classes" during the year numbered 774 and 635 cases as compared with 704 and 580 in the year before, and under Indian Penal Code 353 and 235 as against 328 and 241. Under Class VI the number of offences reported bas increased from 376 to 421, due chiefly to the rise in cases under the Gambling and Excise Laws. At the close of the year 48 cases weie left pending as against 32 in the year 1894. Of these 48, 12 were with the Police and 36 with Magistrates-a result which compares favourably with other districts. With regard to serious crime, there was 1 real case of murder as against 2 in the previous year; 3 cases of attempt at murder or culpable homicide as against $1 ; 1$ dacoity as against $3 ; 3$ robberies as against $1 ; 32$ cases of house-breaking with intent to commit theft as against 29, and 145 thefts, as against 166. Sixteen cases of receiviing stolen property were brought to light as ngainst 13 in the year preceding. The District Magistrate remarks: "There has been a net decrease in cognizable crime in the district if we except, as we may reasonably do, offences not under the Penal Code. On the other hand the Police bave been distinctly less successful in dealing with crime. The averages, however, are still very good, and the standard of past years has been so high that a little temporary fluctuation is to be expected."
3. Of the 811 cases for disposal, 150 were excluded or a percentage of 18 , and the District Magistrate agrees with the Superintendent of Police in considering that due care was exercised in excluding cases. Of the abore 150 cases, only 5 were decided to be maliciously false. In 4 of these instances, the Police Superintendent accorded sanction to prosecute, with the result that 1 case ended in acquittal while the remaining three were still pending at the end of the year. In no case was compensation under Section 560 of the Criminal Procedure Ccde awarded, but the almost complete absence of malicious intent points to the fact that special preventive measures in this respect are unnecessary: Of 613 cases disposed of, only 16 cases remained undetected at the end of the year-a very satisfactory record. The 16 cases comprise 1 dacoity, 10 cases of house-breaking with intent to commit theft, 3 thefts, 1 breach of trust, and 1 case under Excise Laws.
4. Dealing with percentages in cases, they shorr a general falling off from under Indian Penal Code, 94 and 98 to 88 and 95 ; under Class VI from 99 and 99 to 98 and 98 and under " all classes" from 97 and 99 to 94 and 97 . The percentages are, however, in themselves, quite eatisfactory. Those referring to heads of crime are also good. Under "murder". the percentages are 0 as the only one case brought to trial ended in acquittal.
5. In all 569 persons were arrested by the Police suo motu. Iucluding 19 persons from the preceding year, the number for disposal was 588 , of whom 18 or a percentage of 3.06 as against 1.9 in the previous year were released without being brought to trial. Five hundred and thirty-seven persons were brought to ,trial, of whom 465 were convicted and 32 were pending at the close of the jear. The percentages of convictions to arrests and persons disposed of by trial -were, under Indian Penal Code, 73 and 77 as against 78 and 81; urder Class VI, 95 and 06 as against 92 and 93 ; in "all classes" 83 and 86 as against 83 and 80. These percentages too, although showing a falling off under Indian Penal Code, are good in themselves, and this good record is also maintained under different hcadings with the exceptions of murders and attempts at murder and culpable homicides. Four bundred and eighty-six persons were arrested otherwise than by the Police as against 406. Four hundred and serenty-one were brought to trial and 405 convicted. One hundred and trenty cases were disposed of by Magistrates direct without the intervention of the Police, of which number 17 were excluded and 103 disposed of by trial, out of which 99 ended in conviction. Under Class VI, there is an incrense of 36 cases in the number taken up by Magistrates direct.
6. Under the Excise, Opium, and Salt Laws, 190 cases mero reported as compared with 405 in the year 1894 . Of theso 400,125 were detected and in. vestigated by the Police, 124 being brought to trial, and conrictions obtained in 120-a result which shoms, as the District Mngistrate remarks, that tho Policu gave efficient aid in the Alkari and Salt Lams during the gear.
7. Satisfactory improrement and results hare been shown in the rorking of the Court Jamádars, for whereas only 189 cases were conducted by them in the year preceding, 203 were conducted in the year under report, and no less than 247 ended in conviction. In 14 other cases, bead constables other than Court Jamádárs watched the prosecution, and in 13 cases conviction was rccordel.
8. The ralue of property pending from the year 180.1 was Rs. 7,ist, which added to Rs, 15,440 stolen during the jear, gave a total of Rs. 23,224 to be accounted for, as compared with Rs. 24,457. But whercas the precentago of recovery in 1894 ras $73 \cdot 10$, in the year under report it has fallicn to $00^{\circ} \mathrm{E} 0$, which is unsatisfactors. On the other hand it must bo recorded to tho credit of the Surat Police that Rs. 3,406 stolen elsewhere was recovered by mentubers of the Surat Force. Property was stolen in 209 cases as against 221 aud recorerel in 185 as against 206 instances, giving a percentage of $85 \cdot 51$ as compared with $93 \cdot 21$.
9. The supervision over fad characters mas maintainel, but the result uf Police working under Chapter VIII of the Criminal Procedure Code seems to point to a maut of care in tbe selection and preparation of cases, for while 15 out of 17 cases resulted in security being ordered in 189t, in the jear under report only 10 out of 28 cases had a satisfactory result from a lolico point of viow. Tho Police Superintendent should gire his special attention to the working of the Police in this matter during the coming sear. Of 465 persons convicted, 42 wero identified as haring been previously convicted and 21 were classed as babitual offenders, 17 by Magistrates and 4 by the jail authoritics.
10. Regarding punishments, 4 constubles wero dismissed, as against 0 in the preceding year; while 20 officers and 06 men were otherwiso department. ally punished as compared with 30 officers and 70 mer, and 3 were judicially punished in each year. Three constables receired special promotion; tl oficers and men were rewarded with money as against 190 , while to no less a number than 218 were good-servicecertificates awarded. On this point tho Superintendent of Police remarks that the number will appear at first sight large, but tho encouragement has been productive of greater activity on the part of the Polics in the detection of cases under Salt and Abkiri Laws. This may bo so to a certain extent, but the Superintendent should not forget that the almost in wariable grant of money rewards in the cases he refers to does away to a great degreo with the necessity for other inducements to asctivity, and that an over-'avish distribution of certificates must of necessity diminish their value as a means of appreciating especially good service. Turning to cducation, it is a matter for notice that whereas 120 officers and 284 men were educated in tho year $1 \leqslant 01$, the number of officers has increased to 138, while tho number of men las decreased to 201-a fall of 83 in the year 1895. The Superintendent ascrib, s this decrease in a measure to educated men haring been promoted and to frequent resignations, and he adds that educated men very soon get tired of serving in the lower grades, and if not at once promoted apply for discharg'. Why this should prevail to a greater extent in Surat than elsewhero is a matter to which the Superintendent should gire his immediate and personal attention. Tro hundred and six men went through a course of drill which in this district is decidedly good. Of the $\mathbf{C O}$ men who took part in the Presidency computition 36 qualified for marksmen's badges, but it is a regrettable fact that not a singl, mau from the Surat Force succeeded in securing a prize and tho Mount ed Forc, are reported not to bave done well. The Superintendent should give his speci:al attention to this matter. Tro prisoners escaped from the Surat Sub-Jail amlare atill at large. One escaped from the custody of the District Force and 5 from that of the Village Police; but all rere recaptured.
11. Three shops mere licensed to sell ammunition. All of these mero inspected by the Superintendent and by the Police Inspectora, 2 twice and 1
four times by the latter. Tro cases under the Arms Act were prosecuted and to conviction. Two hundred licenses to carry arms were issued as against 183 in the previous year.
12. The Village Police are reported to have generally assisted the Regular Force. Two patels of the district and 5 other persons were given money rewards and 2 patels awarded certificates for good service, while 5 were fined, 1 suspended and 3 severely warned for irregular conduct during the year.
13. The following table shows the personal investigation of serious crimes by the Police Superintendent:-

| ̣amę. | Number of cripe occurred. | Number in which acenes visited and personally inventigated. | Number not vibited. |
| :---: | :---: | :---: | :---: |
|  | 5 | 3 | 2 |
| Mr. Fellowes ... | 4 | 1 | 3 |
| Total 9. | 9 | 4 | 5 |

Mr. Austin did not visit 2 crimes, as in one instance the report of the offence and of its detection were received at the same time and the other case, which was wrongly reported as homicide, was afterwards declared to be one of simple hurt only. The reasons for Mr. Fellowes not visiting 3 crimes were that in 1 case the accused were arrested before Mr. Fellowes could start for the scene of the crime. In the second case no special report was received from the Cbief Constable responsible, and in the third case Mr . Fellowes did not visit the scene as the case was at once detected and the ervidençe complete. The inspection of Police stations and outposts was carried out as follows: of the 9 stations Mr . Austin visited and inspected 6 and Mr. Fellowes 3, and of the 39 outposts Mr . Austin visited and inspected 28 and Mr. Fellowes 10 . cas ${ }^{1 / n}$ reason given as to why the 1 outpost at Dhao was permitted to remain und ed is satisfactory, $\hat{M}_{\mathrm{n}}$ outpost at Morai was abolished during the year:
14. Thirteen cases were committed to Sessions during the year-a similar number to that in the year before. Twelve were tried during the year as against $13 ; 7$ ended in conviction as against 8, giving a percentage of convictions of 58.33 as against 6i-53. One was pending.
15. The year was an uneventful one, but the work of the Force may be looked on as satisfactory.

> THANA:

The following officers were in charge of the offices of District Superintend, pat and Assistant Superintendent of Police during the year:-

## District Superintendent's. Office:

Mr. Dhanjishah Dadabhoy from 1st January to 1 ith July,
irr. Ingle from 15 th July to 26th Iuly:
Mr. Austin from 27th July to 31st December.
Assistant Superintendent's Office.
Mr. Taleyarkhan from 1st January to 1st February:
irr. Green from 2nd February to 21st March.
Mr. Ingle from 22nd March to 14th May.
Mr.: Dhanjisha Dadabhoy from 15th Nay to 10th July.

Mr. Ingle from 11th July to 2nd September.
Mr. Austin from 3rd September to 31st December. The report is submitted by Mr. Austin.
2. Teported and real crime under "all classes" numbered 1,750 and $1,0 \mathrm{~S}:$ as compared with 1,799 and 1,145 in the year beforo and reportod and real crise under the Indian Penal Code 1,390 and 733 as compared with 1,450 and 836. Although the number of cases for disposal under "all classes" has decreased from 1,895 cases to 1,857 , the number of cases pending at the closo of the year has increased from 93 to 130 . Of these 130,25 were with the Police, and no less than 105 with Magistrates. The District Superintendent explains that of tho 25 cases 14 cases under Class III occurred during the last 10 days of Dosem. ber. The large number with the Magistracy will doubtless receivo the nttention of the District Magistrate. Of murder there were 6 real cases as against 5 ; 2 attempts at murder and culpable homicide as against $8 ; 3$ dacoitics ns against 9 ; 4 robberies as against 14 ; 110 house-brcakings with intent to commit theft as against 147, and 356 thefts as against 390 . Of recciving stolen property 23 cases were brought to light as compared with 10, and 1 case was pending from the previous year. Of the 24 cases for disposal convictions wero obtained in 18 and in 6 the accused were discharged. Under Class VI, reported crime has increased from 319 to 369 , the increase being chicfly under tho Absári Act.
3. The percentages of cases ending in conviction to those disposed of and decided by trial are under Indian Penal Code 59 and 60 as against 55 and 62 ; those under Class VI 90 and 91 as against 83 and 85 , and under "all classes" 6 ? and 75 as against 63 and 69 , showing a general improvement which is gratifying. But this improvement is not sustained under "murders", "attempts at murder and culpable homicides" and "dacoities" which show a falling off of from 50 and 50 to 42 and 50,75 and 75 to 25 and 25 , and 57 and 60 to 50 and 50 respectively. Under "robberies" the percentages have risen from 46 and 50 to 66 and 66, and "receiving stolen property" from 60 and $C 6$ to 75 and 75. Under "house-breakings" and "thefts" the percentages aro 51 and 85 as against 61 and 84 and 69 and 75 as against 63 and 70 , respectively.
4. Excluded cases numbered 710 or a percentage of $38 \cdot 23$. Of theso 710 cases, 54 were classed as maliciously false, and the result of theso casos affords the most unsatisfactory item of the year's report, for in not one single instanco was a well deserved punishment a warded to any of the 54 persons who wero decided to have made maliciously false charges, and in only 7 casos wore futilo efforts made to procure such punishment. Such miserable results ns theso must encourage rather than dishearten complainants maliciously inclined and would seem to point to a state of affairs requiring very earnest attention, sinco it would seem that either the law on the point or its application by tho Magistracy is at fault. In 6 cases compensation to the total amnunt of 1ls. 79 was awarded under Section 560 of the Criminal Procedure Code, and the District Superintendent is of opinion that; considering 233 cases wero after trial declared to be false, it is to be regretted that the provisions of that section wero not more freely applied. The District Magistrate adds that the attention of Magistrates has been called to the expediency of making more free use of the section. It would certainly seem that in Thána District the absenco of proventive measures in this respect has entailed both on the Police and Magistracy an amount of labour which might easily and most properly bavo been avoided. The number of undetected cases under "all classes" has fallen from 91 to 75.
5. One hundred and one persons were pending from tho previous year and 1,388 were arrested during the year, making a total of 1,450 , of which number 1,118 were under Indian Penal Code. Of this number only 5 wedo released without being brought to trial-a result which rould be more gratifying were the percentages of convictions to persons arrested and tried better respectively than 52.8 and 53.05 , a very slight improvement on the 51.72 and 51.07 of the previous year. The percentages under "all classes" have risen from 58 and 58 to 61 and 61 and under Class VI from 83 and 83 to 85 ayd 80 . Threo hundred and fifty-three cases were tried by Jagistrates direct without tho intcr-
vention of the Police. After the exclusion of 44 cases, 300 real cascs remained, out of which 197 resulted in conviction.
6. The total amount of stolen property for disposal including Rs. 1,000 from the previous year amounted to lis. 24,250 as against Rs. 28,005 in the year beforc. Of the Rs. 24,250 , Rs. 16,683 or a percentage of 68.79 as compared with 45.33 were recovered-an improvement which the District Superintendent urges can hardly be expected to be maintained in a district like Thinn where so many facilities exist for the escape of thieves, especially in the direction of Bombay to which much of the property stolen finds its way. The Thána Police were also successful in recovering property belonging to other districts to the value of Rs. 2,420, the greater part of which had been stolen in Bombay.
7. Thirty-six cases were committed to Sessions, of which all were tried, 27 resulting in conviction, a satisfactory percentage, and 9 ended in acquittal.

8، Under Chapter VIII proceedings were instituted against 51 persons. Four cases were pending at the close of the year, and of the 47 persons proceeded against, 44 were called on to furnish security and only 3 discharged-a result which is satisfactory. Of 871 persons convicted during the year 47 were identified as having been previously convicted, and 8 were classed as habitual offenders.
9. Seventeen shops as against 16 in the previous year were licensed to deal in arms and ammunition, all of them being visited by the Superintendent and Assistant Superintendent, and twice by Inspectors. One thousand three hundred and seventy-six licenses to carry arms were issued and renewed as against 1,570, while 17 prosecutions under the Arms Act were instituted as compared with 13, and in 15 convictions were obtained, and of the remaining 2,1 was discharged and 1 remained pending. Under the Excise, Opium, Salt and Customs Laws, 336 cases were reported, of which 86 were detected and investigated by the Police, 83 being brought to trial, resulting in conviction in 73 cases, while 8 were discharged and 2 were still pending at the close of the year.
10. Turning to punishments, 10 men were judicially punished as compared with 1 officer and 6 men in the preceding year, and 63 were dealt with departmentally as against 57. One constable received special promotion and 28 men received money rewards, and to 120 , good-service certificates were granted as against 135 in the year before. The number of educated officers has fallen from 122 to 116, while that of men has increased from 196 to 211, while the number of Police who attended hospital was 301 as against 416. Six hundred and soventeen men went through a complete course of drill as against 648 in the previous year, and their drill is excellent. The Thána Police won the 6th Presidency prize and no less than 123 obtained marksmen's badges as compared with 08 in the year before.
11. Four prisoners escaped from the custody of the Police, and of these 3 were re-arrested and 1 was still at large at the end of the year.
12. The place of Court Prosecutor was transferred to the Thanna District in November 1894, but the appointment was not made till 17th June 1895. From this date till the close of the year, the Court Prosecutor conducted 28 cases, of which 22 ended in conviction and 6 in acquittal, while 54 cases were conducted by Court Jemádars, resulting in conviction in 43 and acquittal in 11 instances.
13. The following table shows the personal investigation of serious crimes during the year:-

| $\cdots$ Name. | No. of Crimez. | No. visited and peraonally investigated. | No. not visited. | Remaris. |
| :---: | :---: | :---: | :---: | :---: |
| Superintendent's Charge. |  |  |  |  |
| Nr. Dhunjishaw Dadabhoy | 12 | 4 | 8 | Also vialted the sceues of 2 cases of houso-breaking and 8 cases of robbery. |
| \% Austin ... | 4 | 3 | 1 | Alao visited 2 cance of robbery |
| Total | 16 | 7 | 9 | and 2 cases of Louso-breaking aud thoft. |



In the cases in which the scencs were not visited the explanations offered are satisfactory.
14. The following table shows tho inspection of stations and outposts :-


In consequence of the changes of Assistants during the ycar and to there being no Assistant for a portion of the year, a number of outposts in tho Assistant's clarge remained unvisited.
15. The District Superintendent points out the Village Polico estallishment consists of a patil and 1 mahár in each village, whercas elsewhero the watclumen of a village number from 2 to 30, and thinks this should not bo lost sight of in estimating the work of the Thana District Police. He adds, however, that the Police patils can, as a rule, be depended on to render assistance in the detection of crime which may occur within the limits of their villages, and no complaints wero made against any patils for failure to do so during the year, so that it appears that, compared with many other districts, Mr. Austin has after all much to be thankful for.
10. In conclusion, Mr. Austin remarks that the year was an. unoventful one. Haibatia Lakshuman, the leader of a gang of dacoits, which gave much trouble in 1893-9., though still at large, has, it is believed, no following, aud the Dinsrict Superintendent hopes that with the special steps that are being taken Maibatia will not bo able to much longer evade arrest unless he altogether abandons his present supposed baunts.
17. Mr. Dhunjishaw who has been Superintendent of Police of the Thina District for more than 4 years has this year gone on rension. Ile was a painstaking and capalle officer and much of the efficiency of the present Police ts due to his zeal and carc.

## CENTRAL DIVISION.

## AHMEDNAGAR.

Mr. H. Kennedy was in Police charge of the district with Mr. D. Ommanney attached to his office as Assistant Superintendent of Police on probation throughout the year.
2. Reported crime under "all classes" numbered during the year 750 as against 685 in the year before, and under Indian Penal Code 705 as against 658. Under Class VI, reported crime numbered 45 as against 27, increase being duo to cases under Excise Laws, Arms Act and naisances. Real crime under the above heads numbered 308 and 274 as compared with 278 and 253 respectively. True murders numbered 10 as against 7 in 1894 ; attempts at murder and culpable homicide 3 as against 4; dacoities 9 as against 11; robberies 7 as against 4; house-breaking with intent to commit theft 66 as against 54, and thefts 98 as against 109. Cases of receiving stolen property have increased from 6 to 22. Pending cases under "all classes" number 47 as compared with 43; of the 47, 20 were with the Police and 27 with the Magistracy, a satisfactorily small number in each instance. A comparison of classes calls for $n 0$ special comment. Of 796 cases for disposal, 457 cases were excluded as compared with 430 out of 728 in the year before. . It is a matter for satisfaction to note that maliciously false cases bave fallen in number from 59 to 27 . Of these 27 , in only 1 case was the sanction of a Magistrate to prosecute asked for and accorded and the case resulted in acquittal, but in 18 cases the Police Superintendent accorded sanction of his own instance, and in 8 of these cases convictions were obtained and 2 cases remained pending. The three cases, in which prosecutions were pending from last year ended in conviction. In no instance, however, did a Magistrate a ward compensation under Section 560 of the Criminal Procedure Code, although in last year's report it will be seen that the District Magistrate drew the attention of the Subordinate Magistrates to the necessity for a more liberal use (than in that year, 3 instances) of the section in question. Undetected cases numbered 42 as against 44 in the preceding year.
3. The percentages of Indian Penal Code cases ending in convictions to cases disposed of and decided by trial have improved from 68 and 85 to 74 and 90 ; in "all classes" from 71 and 86 to 76 and 90, but in Class VI the percentages have fallen from 95 and 95 to 91 and 91 . Improvement is also noticeable undor "robberies," "house-breaking with intent to commit theft" "and thefts". But under "murders," "attempts at murder and culpable homicides," and "dacoities" the percentages are inferior to those of the previous year. Three hundred and sixty persons were arrested in Indian Penal Code cases as against 333 in 1894, and the total number for disposal, including 40 persons from the previous year, was 400 ; 14 were released without being brought to trial as against 4. The number of persons pending at the close of the year was 23 as against 40. The percentages of convictions to persons arrested and disposed of by trial were under Indian Penal Code 66 and 70 as against 68 and 69 ; under Class VI, 74 and 74 as against 84 and 84 , and in "all classes" 67 and 70 as against 69 and 71. .
4. The number of persons arrested otherwise than by the Police has under "all classes" diminished from 942 to 614 , whereas last year there was a rise from 473 to 942 . The Superintendent is unable to explain the cause of this decrease but states that it is most striking under Class VI.

Of the 614, 610 were disposed of by trial and 254 were convicted, the peroentages being $41 \cdot 63$ as against $49 \cdot 68$. The number of cases directly disposed of by Magistrates was 197 as against 320. Of the 197, 84 were found to be false and the remaining 113 were disposed of during the year and 108 ended in conviction.
5. The value of property stolen during the year was Rs. 43,432 ; the total amount for disposal inclusive of Rs. 3,284 of previous year being Rs. 46,716 , of which sum Rs. 17,380 or a percentage of 37.22 was recovered as compared with 30.75 in the previous year. The amount remaining unrecovered at the
close of the year under report was Rs. 15,031 as against Rs, 4,450-an iacraso Which the Police Superintendent reports is due mainly to some big cases that were reported towards the elose of the yoar. The percentage of oases in which property was recovered to cases in whioh it was stolen has also fallen from 83 to 81. Property to the value of Rs. 1,097 was recovered by the Ahmelnagar Police for other districts, being the proceeds in 4 dacoity cases.
6. As compared with 52 in the previous year, 72 persons were proceeded against under Chaptor VIII of the Criminal Prooedure Code ; of these, 68 were called on to furnish segurity for good behaviour and 1 caso was pending at the close of the year. In 6 instances pending from the previous year, all 6 persons were called on to give security. Of 287 persons convioted 38 were identiled as having been convicted before and 26 were olassod as habitual offenders. Under the Anthropometrical system 159 porsons were measured affer con. viction,
7. There were, during the year under report, 27 as against 29 shopis licensed to sell arms and ammunition. Of these, 21 were examinod by the Superintendent of Police and 3 by his assistant, while Inspeotore examined the shops in their respeative charges. Fifteen proseoutions undor the Arms Act were institated, resulting in conviction in every case. Eight hundred and two licenses to carry arms were issued as compared with the previoun number of 840 . Under the Ercise and Opium Taws, 14 oases ware reported, all of whioh were detectod and investigated by the Police. Thirteen ended in conviction and 1 remained pending.
8. With regard to Sessions casea, 61 persons were committed in 32 cases and 59 in 81 cases were tried during the year, zesulting in the convietion of only 15 persons in 18 cases and consequently the soquittal of 44 persons out of 59 and 18 cases out of 31 . In other words the percentages of cognizable cases ending in conviction to cesses tried and of porsons convicted to those disposed of Fere 41.93 and 25.42 respectively in $1895^{\circ}$ at compared with $63^{\circ} 15$ and 81.25 in 1894. This result is, as the District Magistrate remarks, a serious feature of the year's administration, butas Government havo in their memo. No. 1091 of 1896 dated 10th February, apparently prohibited the introduction in this report of remarks by district officers whioh, while explanatory of results, are in thomsolves of necessity criticisms on the manner in which juatice is administered in Seasions Courts, I am compelled to withhold the comments of the District Superintendent of Police and Distriot Masistrate on the rosults in question. Suffice it to say that Mr. Kennedy, an officer of great oxperionce, felt compelled to submit several applications for appeal against orders of acquittal.
9. Touning to punighmenta, 13 men were diamissed as against 15 and the total number punished during the year wat 23 officert and 85 mon as compared with 11 officers and 79 men. Mr. Kennedy remarks that with an increased strength of Police the number of punishmenta has naturally gone up and that the inorease in departmental punishments is partly due to the fact that he hat refrained from proseouting Policemen, since experience has shown him that such prosecutions do not, as a rule, result in anything but fine, which can be inflicted departmentally, whereas an oocesional entence of imprisonment in such eelected Enstances would have a much more detorrant effect, Only 17 polionnan were rewarded with money as against 35 in 1894 and only 21 as against 32 received good-sorvioe tickets, while in no instance was special promotion given, zesult Fhich would seem to point to the fact that Mr. Kennedy has been unduly chary in encouraging his men, and it in probable that a more lavish acknowledgment of good eervices rendered would stimulate the men to more willing exertions, The number of educated men rose from 118 officers and 819 men to 147 omeers and 337 men, the satisfaotory improvement being, Mr. Kennedy atater, entirely due to the re-organization and better rater of pay. The health of the Force improved during the year.

The drill and turn-out of the Force is exceptionally good and amart. The shooting, not only of those competing in the competition but of the Force generally, was above the average. Sixty-ix men as compared with 75 in the previous year competed for Presidency prizes and 60 ; qualifiod as marksm?n nat
against 53, and the 3rd, 14th, 15th and 18th prizes were secured by members of the Almednagar Force, though the Mounted Police were unsuccessful in the competition.
10. There were 4 escapes from Police custody and one from Jail during the year and 1 case remained from the previous year. All but one of the prisoners were recaptured.
11. Mr. Kennedy personally visited the scenes of and investigated 14 out of 33 serious crimes which occurred during the year. With regard to the 19 cases not visited, 6 cases occurred while the Superintendent was engaged in enquiring into other cases and when supervising the Tábut procession or during the visit of the inspection of Inspector-General of Police. In 2 cases the Assistant Superintendent was deputed to make enquiries and the reasons for not visiting the other cases are satisfactory.
12. Of the 13 Police stations and 32* outposts Mr. Kennedy personally visited and inspected 11 and 23, leaving 2 stations and 4 outposts unvisited. This was due to the Ahmednagar Horse Show taking up a considerable number of days in the touring season, also owing to a protracted enquiry into an important investigation. Both the Police stations and 3 of the 4 outposts left un visited by the Superintendent were visited and inspected by his assistant Mr. Ommanney. In addition to the outposts mentioned, there was a punitive post in the Alsola Taluka, which was visited and inspected by Mr. Kennedy.
13. The Court Prosecutor for the district conducted 64 cases during the year, all of which were disposed of and 49 ended in conviction; while Court Jemádirs conducted 160 cases, 9 of which were pending at the close of the year, and $\mathbf{1 1 7}$ cnded in conviction-a percentage of $77 \cdot 48$.
14. Regarding the work of Village Police, 77 were reported for misconduct and punished and 5 were prosecuted, a total of 82 , while 8 received recognition in the shape of money, silver bangles, pagris, \&c., for good service.
15. Mr. Kennedy complains bitterly regarding the lack of energy displayed and assistance rendered by the Nizâm's Police, but trusts that the arrival of Mr. Hankin, Assistant General Superintendent, Thuggi and Dacoity, who has been specially deputed to the Hyderabad State, will have a salutary effect.

[^4]16. The Distriot Magistrate observes in concluding his romarks that he "has only observed Mr. Kennedy's work since September, but is glad to be able to express his admiration of the care and energy he bostows on evory dotail of Police administration, and the report shows a record of exoellont work."

The Inspector-General is glad to be able thoroughly to endorse this viow of Mr. Kennedy's work.

## KHANDESH.

The following officers were in Police charge of the district during the year:-

- Mr. Davies from 1st January to 6th March.
$\therefore . \quad$ Mr. Pogson from 7th March to 3rd April.
Mr, Bulkley from 4th April to 31st December, while Messra. Pogson
and Luck were as Assistant Superintendents in charge, respeotivoly, of the
East and West. Divisions uninterruptedy throughout the year. The Contral Division is in charge of the Superintendont.

2. Inoluding 867 cases pending, there were in all 2,736 cognizable cases for disposal as compared with $\mathbf{2 , 0 2 7}$ in the year bafore, and as that is an increase of 109 on the preceding year, it would appear that crime is of late years stondily on the increase in Khandesh. Of these 2,736 cases, 1,661 were real. Under the Indian Pensl Code 1,980 were reported during the jear, which, with 838 pending, made a total of 2,818 for disposal, of whioh 1,122 were found to be real cases as compared with 1,929 reported cases and 1,084 real casen in the year bofore. With regard to serious crimes, there were 22 canes ander "inurder" during the year and 8 pending from the previous year, making a total of 30 for disposal as against 26 in the year before. Attempts at murder and culpable homioides wore 4 pending from 1894 and 13 of the year under report, a total of 17 as against 11. Of dacoities, 14 were pending which, added to 81 reported during the year, made a total of 45 as againgt 85 in 1894. Fifty-seven cases of robbery were roportad and 19 were pending, a total of 76, whioh is a pleasing decrease from the number in the previoun year when the total was 107. The number of house-breaking with intent to commit theft cases in 897 . Which though slightly less than the number in 1893, exceeds by 97 the number for disposal in 1894. Regarding ordinary thefts, there is a considerable inorease from the preceding year of trom 937 to 1,064. Of receiving stolen property 29 cases were reported during the year and 4 were pending from the provious year: With regard to Classes, the only point which seems to call for special notice is the inorease under "Class ILI" which the District Superintendent points out inclades an abnormal increace of from 168 to 802 cases of lurking house-trespass.

- 3. Out of the 2,736 cases under "all classes" for disposal, 1,075 were excluded, and the Distriot Superintendent atates that there appears to be no uttempt on the part of the Police to get excluded cases which they find themselves unable to detect. Of the above number 62 cases were deolared maliciously $\mathbf{f a l s e}$. In 57 of these cases, sanction to proseoute was asked for and granted in 47. In 38 of these prosecution was undertaken and convictions obtained in 12, and 9 eases were pending before Magistrates at the close of the Jear. In no case was Section 500 of the Criminal Procedure Code made use of by the Slagistrates.

The number of pending cases in Khandesh continues to be extraordinarily large, being 836; 156 of which were under investigation by the Police and 180 under disposal by Magistrates. In 63 cases accused were arrested and sent up for trial before the close of the year, but final orders were not received, and in 117 cages final reports were submitted, but summary orders were not received from the Magistratee. Mr. Bulkley states that the matter of pending cases has been a source of considerable anxiety to him. II found on joining the district that aummary orders had not been received from Magistrates oven in caves where final reports had been submitted 3 montha previously, and he once got a batch of 20 summary orders, all of one date, relating to cases of 2 or 8 months before. He more than once aldressed the Diatrict Magistrate and reccived
cordial assistance, and the District Magistrate in forwarding Mr. Bulkley's report admits that the delay on the part of the Magistracy is very unsatisfactory and promises to give the matter his attention. The number of undetected cases amounted to 448 as compared with 418 in the preceding year.
4. With reference to percentages, those of true Indian Penal Code cases ending in convictions to true cases disposed of and decided by trial were 46.79 and $80 \cdot 14$ as compared with 49.65 and $92 \cdot 79$, and similar porcentages under "all classes" were $59 \cdot 54$ and $90 \cdot 27$ as against $62 \cdot 5$ and $94 \cdot 59$. Under Class VI, they are 96.19 and 96.76 as against 94.85 and 97.07 . Percentages in murder cases have fallen from 75 and 100 to 23 and 42, a deplorable result. Attempts at murder and culpable homicides show 50 and 100. as against 66 and 100, but in the matter of dacoities not a single one of the 45 cases for disposal onded in conviction. Fourteen remained undetected and 22 were pending, while 8 were excluded. The only one case brought to trial ended in discharge. This gives a result which, as Mr. Bulkley admits, is about as bad as it can be, and for this lamentable state of affairs Mr. Bulkley offers as explanation the fact that the people show great apathy due to terror of possible vengeance at the hands of the dacoits; Mr. Bulkley states that dacoities are rare in the Western and Central Divisions, but very prevalent in the Eastern. He is making special arrangements on the frontier with the Hyderabad Police, and although the new year has opeved with several cases he hopes eventually to check this class of crime. It is an undoubted fact that many of the dacoities in the Eastern Division are organized and carried out by Rohillas or Pardesis wholive in Khándesh, who are in position to know what houses are worth plundering and are carried out by gangs from across the Moglai border assisted in some instances by stray adherents from Khándesh. After the dacoity the gang make for the hills or the border

* *In the matter of robberies, the percentages stand 47 and 71 as against 47 and 80 , and house-breaking with intent to commit theft, at 22 and 85 as against 26 and 89 ; under thefts, the percentages are 57 and 91 as compared with 62 and 9.5 . On the whole, a perusal of the above percentages affords little cause for gratification.

5. Two thousand and thirty-four persons, including 194 from the previous year, were arrested by the Police as against 2,172, 1,531 being under the Indian Penal Code as against 1,687. Of these 1,531 persons, 24 only were released without being brought to trial, or a percentage of 1.56 as against 0.65 in the year before. The number of persons arrested by the Police and pending at the close of the year under Indian Penal Code cases was 159 as against 167. The percentages of persons convicted to persons arrested and disposed of by trial are under Indian Penal Code 54 and 55 as against 51 and 51 ; under Class VI, 84 and 85 as against 82 and 82 and under "all classes" 62 and 63 as against 53 and 58, a general increase as compared with the previous year, which is satisfactory. Magistrates ordered the arrests of 334 persons, -209 of them being in Indian Penal Code cases, of which number only 86 were convicted. Altogether 157 cases were disposed of directly by Magistrates without the intervention of the Police, but only 55 of these cases ended in conviction-a result in the matter of both persons and cases, to which the District Magistrate will no doubt give his attention.
6. Including property of the previous year, the amount of stolen property for the year under report was no less than Rs. 1,57,220, an increase of Rs. $50,02 \mathrm{G}$ on the amount in the year before, while of this Rs. 1,57,220, only Rs. 32,213 were recovered, or a percentage of $20 \cdot 48$ as compared with 37 in the preceding year-a general state of affairs which Mr. Bulkley admits is lamentably poor. The large amount stolen during the year under report iucludes sums of Rs. $8,620, \dot{5}, 110,4,827$ and 4,000 , and several of over 1,000 .
7. With regard to work under Chapter VIII of tho Criminal Procculuro Code, Mr. Bulkley states that he found on arrival that Chief Constables and even officers of lower grades were permitted to conduct cases and that his predecessor attributed improved results to tho vigour which bad been exercised, but that ns only 33 persons out of 232 proceeded against were called upon to give sccurity. it seemed to him that sufficient care had not been taken in selecting cascs. This procedure was directly opposed to repeated orders and warning on tho subject both written and verbal, and to this matter and to theso orders I havo invitel the attention of Government in my report on Khándesh of last ycar. It nt. trac ted the notice of the Sessions Court and did, Mr. Bulkley thinks, n good deal of harm in arousing the suspicion of the Magistracs. This is no doubt true, but the results of Mr. Bulkley's efforts to remedy the ovil and put matters on a moro sound basis have not jet been very successful and fail in tho other extreme, as throughout the year only 45 persons were procecded against, of whom only 7 were ordered to furnish security, numbers which speak well neither for tho zeal nor intelligence of the Police responsible, and the matter is ono to which Mr. Bulkley should devote his special attention in the future. Four persons remained pending at the close of the year. Of the 157 persons pending from 1894, 50 were ordered to furnish security.

The number of accused convicted was 1,148 , and of this number only 00 were icentified as having been previously convictod, a percentugo which, though an improvement on the very low one of the previous year, would scem to point to the fact that sufficient attention to the identification of criminals is not paid by the Khandesh Police. Fifty-one prisoners were classed as "habitual." Mr. Bulkley states that the Bertillon system is in good working order, but oxplains the small number of references to the Central Bureau as being duo to but few of the prisoners who have been caught belonging to other parts of India.
8. There are 42 shops of licensed vendors in arms and ammunition. Of these 40 were inspected by the Police Inspector, but Mr. Bulkley offers no explanation as to why of the 42 shops Mr. Davies visited none, he himself only 9 , and Messrs. Pogson and Luck but 7 and 2 respectively. The number of licenses to possess tire-arms have increased to 1,740 from 1,291. In 21 cases under the Arms. Act, 19 convictions were obtaincd. Under the Lixciso and Opium Laws, 317 cases were reported, of which 116 wero detected and investigated by the Police, 113 of them were brought to trial and 98 ended in conviction and 7 in acquittal, while 8 were pending at the close of the ycar.
9. In the matter of punishments, the result of the previous ycar showed 65 dismissals and other departmental punishments as 487. On this I remarkexl that while the number seemed unduly high, the results of the rear wero good and that the class of recruits available in Khindesh was different to that of other districts. In commenting on Mr. Bulkleg's report from latnigiri last year I warned* him that though his leniency was not of so much consequenco in a peaccable, easy district like Ratnágiri, in his now district Khándesh, I was confident he would speedily realiso the necessity for wholesome severity. In the year under report Mr. Bulkley's lenient system of enforcing disciplino has resulted in dismissals falling from 55 to 33 and other departmental punishments from 487 to no less than 258. Since the accompanging results of the year's work, so far from being good as in the previous ycar, show figures which Mr. Bulkley himself writes of as "lamentably poor" and "as had as can be," I trust that he will at last appreciate that to bring in a system as he adopts is calculated to do serious harm to the efficiency of Police working, more cepecially in so troublesome a district as Khándesh. That the large number of punishments inflicted in previous years in Khándesh was not unmerited and were acquieceed in by the general opinion of the Foree lies in the fact that though I for three years past visited Khándesh and inspected the head-quarters and some of the outlying stations, complaints rero few, and speaking from memory I think pro. portionately fewer appeals came from Khándesh than any other district. Judicial punishments numbered 9 as against a similar number in the year lefore. Thirty-nine men have been rewarded by promotion as comparcd with $\boldsymbol{o j}^{5}$, but only 7 received money rerrards as against $15 ; 155$ good-scrvice tickets were granted as against 127. Elucation has slightly improved, the number of

[^5]officers and men who were educated numbering 689 as against 586 in the preceding yoar, and Mr. Bulkley states that though resignations are still rather frequent ho can get educated recruits, and that the higher rates of pay under the re-organization scheme have produced a good effect in attracting educated men. The men I know to be well drilled, but the shooting of the Force is but moderate and its efficiency in the annual competition only, enabled Khándesh to secure the 17 th and halve the 18 th prizes. The first 2 prizes in the Mounted competition with revolvers were, however, won by sowárs of the Khándesh Force. Eighty-two of the Foot Police qualified as marksmen as against 54 in the previous year-a result which is gratifying. The percentage of sickness has risen from 6 to 23 , due possibly to a great extent to inadequate and unsuitable accommodation.
10. Of serious crimes, 81 cases in all occurred which were distributed and visited as shown in the following table:-


Mr. Bulkley explains with regard to the 11 cases in his personal jurisdiction that at the time of commission of 1 case he was engaged in another enquiry. In 3 the accused were arrested at once, and in 2 he was very far away engaged in visiting frontier outposts which had not been visited for a long time by the District Superintendent of Police. With reference to the 17 cases not visited by Mr. Pogson, it is explained that in 7 cases he was engaged in other enquiries ; at the time of the commission of 3 he was a long distance off; in 2 the accused were arrostod at once; at the time of commission of 2 he was at Poona for an examination, and in Dhulia giving evidence. .In the others he was ill and unable to go. In addition Mr. Pogson visited 13 crimes of a less serious nature. Regarding the 29 out of $\mathbf{3 4}$ cases not visited by Mr. Luck, Mr. Bulkley states that Mr. Luck has suffered a great deal from fever and rheumatism during the year and the reasons for not visiting several serious crimes were given when they occurred and that the failure to visit so many serious crimes is not due to want of energy. In 19 cases, accused were arrested at once. Five cascs were at ${ }^{\circ}$ frst reported to be doubtful, and at-the time of commission of 5 cascs, Mr. Luck was a long distance off.
11. The 23 stations and 119 outposts are distributed and were visited as follows :-

| Name. | Number of Stationa. | Visited. | $\stackrel{\text { Not }}{\text { visited. }}$ | Number of Outposts. | Visited. | Not viaited. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Superintendent's Charge. |  |  |  |  |  |  |
| $\begin{array}{lll} \text { Mr. Dapies } & \text {... } & \text {... } \\ \text { Mr. Bulkley } & \text {... } & \text {... } \end{array}$ | \} 6 | $\left\{\begin{array}{l}1 \\ 5\end{array}\right.$ | $\} \ldots$ | 32 | $\left\{\begin{array}{r}2 \\ 28\end{array}\right.$ | \} 2 |
| Assistant Superintendent's Charge. |  |  |  |  |  |  |
| $\begin{array}{ll} \text { Mr. Pogson } \\ \text { Mr. Luck } & \ldots \\ \hline \end{array}$ | 10 | 10 7 | ... | $* 50$ $* 37$ | 45 36 | 5 |
| Total $\quad$-. | 23 | 23 | ... | 119 | 111 | 8 |

[^6]The officers in charge of the Superintendent's offico also risital stations and outposts within the jurisdiction of the two Assistants as follows :-

|  |  | Stations. |  | Out proste. |
| :--- | :---: | :---: | :---: | :---: |
| Mr. Davies | ... | $\ldots$ | S | 10 |
| Mr. Pogson | ... | ... | $\mathbf{4}$ | 1 |
| Mr. Bulkley | ... | ... | 3 | $\mathbf{3}$ |

But no explanation has been afforded as to why 8 outposts wero permitted to remain unvisitod throughout the year.
12. During the year 2 prisoners escaped from jail, 2 from the District Police, and 2 from the Village Police, 6 in all, of which number $\$$ wero re-captured and 2 were still at large.
13. In 6 instances Village Police rendered good assistance and wero suitably rewarded, while in 10 cases they failed to do so and wero punished accordingly.
14. Of sessions cases, 41 were committed during the year, of which 19 wंere tried, of which 9 ended in conviction and 10 in acquittal, whilo no less than 22 were pending. Thése results are, as Mr. Bulkley radily admits, bad, but he offers no explanation as to why failure to ensure conviction occurred in so many cases. With regard to the very large number of cascs which wero pending, the Superintendent reports that 9 of them were actually pending and is were decided but no summary orders were received till the olose of the ycar.
15. With reference to the working of the Court Prosecutor, 25 cases wero conducted by him, in 18 of which convictions were obtained, while 0 cnded in acquittal and 1 was pending. In the previous ycar, 30 cases wero conductod, resulting in 28 convictions, 6 acquittals and 2 were ponding. The result of the year's work cannot be looked upon, therefore, as very satisfactory, cither in tho number of cases conducted or in the percentage of convictions. Very unsatis. factory, too, is the number of cases conducted by Oourt Jamidars, namely 27 only, in so large and criminal a district as Khándosh. Of theso 20 ended in conviction and 7 in acquittal. Since it appoars that in tho whole district only 2 Court Jamádírs have been appointed and that both of theso men carry on, in addition, the duties of qualified measurers, it is clear that my orders on this subject have been almost wholly ignored, although $I$, in connection with the previous year's work, issued instructions for personal attention to tho system in question.
16. With regard to the general efficiency and conduct of the Force, Mr. Bulkley remarks that although he is unable to,admit tho justico of all the scathing strictures passed on them by a late Sessions Judge, ho is unablo to call tho Forco very efficient or well-behaved. They have slack ideas of discipline and bein? illiterate are consequently not very efficient. Notwithstanding this opinion, his punishments are very low.
17. The two mostimportant incidents of an extraordinary naturo connected with the work of the district are the sovere strictures made ly Mr. Shewan on the Police of Khindesh, and secondly, the riots at Dhulin, but as both thess matters have recoived the special attention of Government it is unnccessary to enlarge on them in this report.
18. The District Magistrate remarks that "the bad results of the jcar aro certainly not due to any want of zeal on the part of the Superintendent or his two Assistants, for all three of them are most painstakino and active in investigating crimes and attempting to get the offenders punished."

NASIK.
Mr. Gibbs was in charge of the office of District Superiatendeat of Police from 1st January till the 3rd June, and Mr. Scannell from that dato till the cal of the jear.
2. Reported and real crime under "all classes" numbered 1,510 and 806 as against 1,548 and 813 in the previous year and under Indian Penal Code 1,317 and 668 as against 1,315 and 638 . Under Class VI there was a small decrease from 233 to 103. The number of pending cases has, however, increased from 95 to no less than 183, and the District Superintendent states that this increase of 88 is chiefly due to the cases before the Magistrates. Of the 135 cases before the Magistracy 42 have been sent up with prisoners, and there is every likelihood of convictions in 38 of them; 73 cases have been sent up for exclusion and 20 wero reported undetected. He accordingly claims that the large number of pending cases has in a great measure lessened the percentages of convictions for the year. As so large a number is from every point of view objectionable, I feel sure that the District Magistrate will take steps to expedite, in the future, the working in this respect of the Magistrates subordinate to him.

In respect to serious crimes there were 9 true murders against 16 in the preceding year; 1 attempt at murder and culpable homicide as against $3 ; 5$ dacoities as against 15 ; 10 robberies as against $12 ; 144$ house-breakings with intent to commit theft as against 126, and 322 thefts as against' 311 . Of the murder cases 8 were decided by trial; 6 ended in conviction and 2 were pending, while 1 was disposed of without trial.

The percentages of murder cases ending in conviction to cases disposed of and decided by trial were 66 and 75 as against 57 and 66. There were 26 real cases of receiving stolen property for disposal, of which 25 were disposed of and 23 ended in conviction, while 1 was pending. With reference to classes, there is nothing which calls for special notice, while with regard to crime generally, as the District Magistrate has remarked, the amount of serious crime was less than in 1894, but minor offences increased, leaving the total number of cases about the same.
3. Of excluded cases there were under "all classes" 760 in 1895 as compared with 800 in 1894, and under Indian Penal Code 699 as against 737. Maliciously false cases numbered 71 as against 93 in the previous year. In only 4 cases was sanction to prosecute applied for and in all 4 cases it was refused-a general state of affairs which would seem to call for the early and careful joint attention of the District Magistrate and the District Superintendent of Police. In 24 cases the District Superintendent, of his own instance, accorded sanction to prosecute, but in only 6 of these cases were convictions obtained, 8 being acquitted. Two cases however were still pending before Magistrates and 8 with the Police. In 4 cases compensation was awarded under Section 560 of the Criminal Procedure Code, and in 39 cases prosecutions could not be instituted for want of evidence.

Undetected cases numbered 188 under "all classes" as compared with 204 in the previous year. The percentage of undetected cases to true cases disposed of is 28.22 as against 26.45 and under Indian Penal Code cases 34:38 as against 34.06.
4. The percentage of Indian Penal Code cases ending in conviction to true cases disposed of was 80 as compared with 60 and that to decided by trial was 92 as compared with 92. The above percentages under Class VI were 96 and 99 as against 98 and 98 , and in "all classes" 67 and 94 as against 69 and 94.
5. The number of persons arrested by the Police in Indian l'enal Code cases was 780 as compared with 1,137. This decrease, the Superintendent states, is due to the fact that in 1894 there were many accused persons in connection wilh the Igatpuri dacoity cases, Yeola riot cases, and to ordinary theft cases in the Peint Thaluka on account of scarcity of food.

Of the 882 persons for disposal 19 were released without being brought to trial or a percentage of 2.15 as compared with 3.87 in the previous year. The percentages of persons convicted to those arrested and disposed of by trial under the Indian Penal Code are 69 and 71 as against 59 and 62, and in "all classes " 72 and 74 as compared with 65 and 68-a satisfactory improvement; under Class VI they are 82 and 84 as against 84 and 85 . Respecting serious crimes the percentages under " murder", "attempts at murder and culpable homicides", "dacoities" and "robberies" show marked improvements over those of the previous year, while under "thefts" and "receiving stolen property" the variation is slight. Under "house-breaking" the percentage of concictions to arrests bas improved from

68 to 71, but that to persons disposed of by trial has fallon from 75 to 71. One hundred and ninety-four cases were disposed of by Magistrates diroct without the intervention of the Police, of which 124 were excluded, learing $i 0$ real cases, which shows pretty clearly the tendency of the peoplo to bring up falso cascs. Of the 70 cases 69 ended in conviction. Five hundred and forty-uino persons were arrested otherwise than by the Police and 540 brought to trial, of whom 216 were convicted.
6. The value of property stolen during the jear was Rs. 47,799 or a small decrease of Rs. 348 as compared with the year bofore, but it is pleasing to note that the percentage of recovery, viz. 46, shows an improvement of 3 per cent. Rs. 123 worth of property stolen elsewhere was recoverud by tho Nisis lolico in 3 separate cases, 7 arrests being made.
7. Under Chapter VIII of the Criminal Procedure Codo 27 persons were prosecuted as against 30 in the year before. Of these 27,22 were ordered to give security, 1 was discharged and 4 were pending. Thrso results, although they show that care was taken in the cases, point to a want of zeal on tho part of the Police, for it is impossible to believe that no more than 27 persons could have been prosecuted with success under the chapter in question had moro trouble been taken, and it is hoped that the District Superintendent will givo his personal attention to this during the current year. The ono person ponding from 1894 was discharged in 1895. Sixty-four prisoners were idontifiod as having been previously convicted and 8 classed as habitual offenders.
8. The work done by the village police was on the whole good. In only 5 cases did they fail to give proper assistance, while in 22 casos they afforded valuable aid.
-9. The number of shops licensed to deal in arms and ammunition remained the same as in the preceding year, namely 17, of which the District Superintendent inspected 14, while all 17 were visited by Police Inspectors. Tho number of Gire-arms licensed was 445 as against 429. Under the Arms Act, 1 case was pending from 1894 and 24 occurred during the year, of which number 20 were convicted, 3 escluded and 1 was pending. Under the $A b k a r i$ and Opium Laws 102 cases occurred as compared with 133 in the sear beforc. Of the 102, 43 were detected and investigated by the Police, of which number 36 were brought to trial and 33 ended in conviction, 3 in discharge and 2 remaincd over at the close of the year.
10. The total number of punishments was 125 as compared with 143 in the previous year. Dismissals were 3 among officers and 7 among men-very nearly the same as in the preceding twelve months. Other departmental punishments were 13 among officers and 96 among men as compared with 25 among officers and 95 among men. Sis men were judicially punished as ngainst 12. Rewards by promotion were 13 as against none in the year before, while the number of money revards increased from 18 to 23 and 153 good-service tickets were ararcled as against 92 . With respect to education 143 officers and 270 men were shown as educated as compared with 137 officers and 237 men, aud the District Superintendent reports that be has been able to enlist 39 recruits during the year, all of whom could read and write. The slooting of tho force showed a marked improvement on that of 180.4. While in the latter year. the only Presidency Prize secured by the Násik Police was, one gaincd by a Sowár, in 1805 the Foot Police gained the 1st, $4 t \mathrm{th}, 7 \mathrm{th}$, 11 th and 1 Cth prizes, and a Sowar the 4th, and the number of marksmen increased from 35 to 83-a general improvement which reflects much credit on all coocerned.
11. The following table shows the personal iavestigation made by the District Superintendent into serious crimes:-

| Name of Superintendent. |  | Aumber of acrinas crimes occurmil. | $\qquad$ | Sulolver in whirb ocenet wrre BA rioitol, | Reyanks. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Mr. Gibbs *** | ** | 23 | 4 | 10 | A!mo visitual the arene of one brinm-linabing and thaft eame. Aloo ristal she srence in 2 bromberaking and th ficano. |
| Mr. Scannell ... | ... | 18 | 6 | 12 |  |
|  | Total | 41 | 10 | 31 |  |

Reasons for not visiting the 31 cases have been given in detail. In cases occurring in Mr. Gibbs' time, his explanation appears satisfactory, and in three cases not altogether so. Mr. Scannell's explanation for not visiting the 12 cases appcars satisfactory.
12. There are 16 police stations. Of these Mr. Gibbs visited 8. Mr. Scannell also visited 8 but 4 were among those already inspected by his predecessor, and it is a pity that Mr. Scannell did not arrange to inspect' the remaining 4 at least once during the year. One new outpost was opened during the year, making the total number 67. Of these Mr. Gibbs inspected 25 and Mr . Scannell 21 , leaving 31 unvisited. This is partially accounted for by the fact that during $\Lambda$ pril and May Mr. Gibbs was in Násik suffering from fever and unable to travel. Mr. Scannell joined only a ferr days before the monsoon burst and was unable to do any travelling then and after the rains which were late this year in finishing, but a short while remained for touring. Under the circumstances Mr. Scannell should have directed his tour so as to visit fresh stations instead of inspecting those which had already been visited by Mr. Gibbs.
13. Two men made an attempt to escape, but both were recaptured before they got out of sight.
14. Of the 33 Sessions cases conmitted during the year 31 were tried, of which 28 ended in conviction, 3 in acquittal, and 2 were pending, results which are very satisfactory indeed.
15. Regarding the work of Court Jemádárs, Mr. Scannell offers no explanation as to why their number bas been reduced from 5 to 4 , nor is any satisfactory explanation afforded as to how two of these four Court Jemádárs were permitted to show only 4 and 5 prosecutions respectively as the result of their ycar's labours. The total number of cases prosecuted was 79 , of which 65 ended in conviction and 13 in acquittal, and when it is pointed out that one Court Jemádár succeeded in prosecuting 42 cases and obtained convictions in 38 of them, it is at once evident what useful work could have been effected had more attention been paid to this matter.
16. The punitive post at Yeola was during the year reduced from one of 100
to one of 42 men and 1 new punitive post at Igatpari was sanctioned.
17. The District Magistrate observes that Mr. Scannell has taken considerable pains with recruitment.

## POONA.

The office of District Superintendent of Police was in charge of Mr. M. Kennedy throughout the year and Mr. Heyland was attached as Assistant from lst January to 10th March, again from 16th May to 9th October, and finally for the 27th and 28th November.
2. Reported and real crime under "all classes" numbered 1,824 and 875 as compared with 1,940 and $£ 92$ of the year before, and the same under Indian Penal Code were 1,761 and 828 as against 1,864 and 934 . With regard to pending cases, the number with Police and Magistracy respectively were 82 and 96 in the jear under report as against 78 and 133 in the previous year, an improvement which Mr. Kennedy forecast and which is bighly satisfactory to all concerned. Turning to serious crime, the most thrilling incident was a case of "runuing amuck" in which a Sikh sepoy of the 7th Native Infantry, while on the riflo range, shot a pensioned Subhedar of his regiment who had come to look on and against whom he had nursed a grudge. He immediately afterwards shot a non-commissioned officer also of his own regiment and shortly alterwards killed Litutenant Riddell of the 4th Bombay Rifles, who must gallantly attempted to cupture him single-handed at the obvious risk and actual loss of his life. The murderer then shot himself in the throat and died from the self-inflicted wound.

Twelve real cases of murder were reported during the year as against 14 in 1594, and of the 14 cases disposed of, 10 were decided by trial, of which 7 ended in conviction, 2 were pending, and in 2 cases the accused committed suicide. In
one case the five accused were acquitted by the Scssions Court, but on appal regarding the chief accused he was re-arrested by order of the High Court and is now awaiting retrial. The District Superintendent reports that in another similar failure of justice there was a technical diticulty in preferring an appeal, and the Commissioner to whom the District Magistrate had reported the case considered a reference to Government would lead to nothing and tho matter was dropped. * * Real attempts at murder and culpable homicide numbered 4 only as against 0 . Three out of the 4 ended in corviction and the remaining case was pending. Of dacoity 7 real cases occurred ns against 3. Of the 7 for disposal 2 only ended in conviction and 9 in discharge, 2 were undetected and 1 was pending. * * Robberies unfortunately show a considerable increase in reported cases, leing 49 as compared with 24 . Of theo only 8 were decided by trial, 7 ending in conviction, while 11 were pending. Twenty-five were excluded and 5 remained undetected. This item is the most serious blot on the police work for the year. House-breakings with intent to commit theft have diminished by 31 real cases, namely, from 150 to 125 , but the proportion of true cases undetected is high. Of the 23 decided by trial, however, convictions were obtained in 22, a result which speaks better for tho preparation of cases than for the detection by the Police of this particular class of crime during the year. 'True cases of theft dropped from 509 to 493 . With regard to receiving stolen property, 16 cases were taken up and disposed of as against 18, and 15 ended in conviction. On this subject Mr. Kennedy rightly remarks that the small number that comes to light annually in a district like Poona where a considerable amount of "Fencing" must go on, is anything but satisfactory, and shows that some additional check on the action of receivers is required. Mr. Kennedy will no doubt give the matter his careful attention in the coming year, Generally speaking, there has boen a decrease under all heads of crime, with the exceptions of "Robbery" and "Dacoities." Three hundred and four cases were undetected as against 320, a decrease only proportionato to the number of cases reported and dealt with, and a percentage which is still unsatisfactorily high. The number of excluded cases has practically remained stationary, viz., 1,055 as against 1,054 in "all classes." The District Magistrato notes that this number is very high, but adds that people will still persist in invokin: the aid of the Police in cases of purely civil wrongs. Such being the case, it would appear obviously advisable that the Magistracy should endearour to instil into the minds of the people the impropriety of such conduct. Of the $1,0 \mathbf{5}$ cases so axcluded, 48 were declared maliciously false. In 4 cases sanction was askel for and obtained from the Magistracy to prosecute, but in not a single case with a satisfactory result. In 28 cases, however, the District Superintendent accordel sanction to prosecute, out of which in 9 cases convictions were oltained and 4 cases were pending. In only one case were the provisions of Suction 500 of this Criminal Procedure Code cuforced.
3. The Police arrested suo motu in Iudian Penal Code cases 800 pernons; including persons pending from the previous year the total for disposal was 017 as against 850. Of these 917, 14 persons were released without being brourht to trial, giving a percentage of 1.5 as against 1.8 in $150 \%$. The percentanes of persons convicted to persons arrested and disposed of by trial have improved from 55 and 56 to 65 and C7, under Class VI from Cb and 61 to 78 and 79 , and under "all classes" from 56 and 57 to C5 and C3-a general improven".ut which is very satisfactory. The same improvement is a'so found unfer all heals of crime with the exceptions of thefts and receising stolen frogerty.
4. Referring to percentages in cases they have improved under the Indian Ponal Codo from 53 and 89 to 56 and 95 , under "all classes" from 55 and 89 to 58 and 95 , and those under Class VI have, however, slightly fallen from 94 and 06 to 03 and 95 . Those under heads of crime also show considerable improvement except with rospect to convictions in true cases of house-breaking disposed of.
5. With regard to Magistrate's direct cases, 205 as against 132 in the previous year were disposed of without the intervention of the Police. Of these 205, 122 were excluded, leaving 83 true cases, of which 62 ended in conviction. Five hundred and forty-four persons were arrested otherwise than by the Police as against 384 in the year preceding, of whom 105 were convicted.
6. The value of property stolen during the year under report has risen from Rs. 37,800 to no less than Rs. 60,570 , and including property involved in casos pending from the previous year, the total amount to be accounted for was 1/s. 67,106 , of which Rs. 43,809 were recovered, affording a percentage of 35 against 26. The percentage of casos in which property was recovered to casos in which property was stolen has risen from 54 to 57 . Property valued at Rs. 3,730 stolen outside the district was during the rear recovered by the Poona Policc. Thero was a large increase of Rs. 22,770 in the amount of property stolen, but tho only esplanation afforded by Mr. Kennedy is that house-breakings and simple thefts alone account for Rs. 16,000 . The cause of the increase in such crimes he has not cloarly explained.
7. Under Chapter VIII 5 persons were pending and 123 were sent up during the yoar for security. Of the 128 persons 122 were proceeded against and 91 persons were called on to give security, and 6 cases were pending. The Police appear to have displayed zeal in this class of work, but with more care in taking up and sending up cases so large a number as 31 need scarcely have been discharged. Mr. Kennedy has devoted his attention to the revision of the registcr of bad characters throughout the district. Of 642 persons convicted, 75 were indentiGed as having been previously convicted and 19 were classed as hatitual offonders.
8. Shops licensed under the Arms Act diminished in number from 46 to 41. Mr. Kennedy examined 27 and Mr. Heyland 13 and 1 was left unvisited by Mr. Kennedy, but Police Inspectors made periodical examinations of all such shops in their charges. Prosecutions under the Arms Act rose from 8 to 9 , and fines fell from Rs. 42 to Rs. 31. In 8 out of the 9 cases convictions were obtained. The number of licenses to carry arms was 231 as compared with 187.
9. With reference to punishments, 1 officer and 18 men were dismissed and 29 officers and 120 men punished departmentally as compared with 2 officers and 18 men dismissed and 17 officers and 50 men otherwise punished-in the previous year. Tho District Magistrate remarks that the punishments inflicted on the Polico show a considerable increase, but as there has been a great improvoment in their efficionoy, it may be safely concluded that the punishments were well doserved and useless men got rid of. The number of men rewarded by special promotion was 28 , and 1 man received a money reward, and 104 goodservico cortificates wore awarded by the District Superintendent as against 96 in the preceding ycar. One hundred and eighty-four officers and 422 men are reported to bo able to read and write as against 148 and 401 in the year before. Mr. Fiennedy statos that he does not find the new rates of pay are attracting the class of men required, but Mr. Kennedy must have formed too high a standard of excollenco as his opinion is not generally held and as the District Magistrato very pertinently remarks, the improvement in education and the very few vacancies existing at end of year hardly bear out Mr. Kennedy's remark.

Tho District Suporintondent states that the dill of the Police has improved considerably. In the Presidency Competition, the Poona l'olice secured the 9th and $1: t h$ prizes as against 1 , the 17 th in the preceding year, and the 3rd prize for revolvers as against none, while $\mathbf{6 3}$ men qualified as marksmen as against 58.
10. Mr. Kennedy remarks that the Police are greatly in want of accommodation for the head-quarter force and a proper parade ground. This first complaint is universal, but cannot till more money is available be remedied.
11. No prisoner escaped frum the custody of cither tho District or Villare Police as against 5 and 2 respectively of the previous year, bat 4 escaped from jails and 2 from lock-ups. all were recaptured with tho exception of elle who escaped from a lock-up.
12. Of the 15 stations and 33 outposts (including ono newly established during the year at Ahupa in the Ambegaon Petha) Mr. Kemody vivited and inspected all the stations and 38 outposts, and in aduition visited 12 nut of 13 sub-outposts and Nákas. The one outpost remaining. Mr. Kennedy pawed through trice, but had on neither of thoso occasions time to mike a curmal inspection, and his duties did not call him to the place afterwards.

The following table shows the personal investigation of scrious crime during
year by Mr. Kennedy and Mr. Heyland :the year by Mr. Kennedy and Mr. Heyland :-


Mr. Kennedy gives reasons in detail for not visiting the 16 cases. In the - cases not visited, Mr. Kennedy was engaged in important duties connected with religious processions and His Excellency the Viceroy's visit at head-quarters. In addition, Mr. Kennedy personally investigated several other wore or leys important cases.
13. Regarding the village police, 4 Rakhwáldars were piven money rewards and 2 Pátils were awarded certifioates, while 3 Pátils and 2 Kulkarnis were fined. Mr. Kennedy remarks that it is little wonder that the villaro police give little active assistance since in the majority of villages the lakhwaldirs get no remuneration from Government and is of opinion that tho necessity for organizing the village police on some satisfactory footing is a pressing nced.
14. During the year 40 cases were tried in the Sessions Court, of which 25 ended in conviction and 14 in acquittal and 1 was pending as a arainat 30 cares with 23 convictions and 13 acquittals in the previous year, whilo 65 persons were convicted and 46 discharged as against 31 and 64.
15. Tery satisfactory work was done by the Court Prosecutor who conducted 87 cases, 75 of which ended in convictions, 8 in acquittal and 4 cases were pending at the end of the year. The systems of Court Jorudairs was not introduced till the end of the year. Twenty-eight cascs only wero therefore conducted by them, of which 18 were prosecuted to conviction, 0 ended in acquittal, and 4 were pending. The District Superintendent will of course seo that the system is extended and established on a sound basis during the ensuin! year.
16. The year under report was from a Police point of view an uneventful and quiet one, the crops were good, people scemed contented, and there was no disturbing infuence at work. $\Delta s$ the District Magistrate remarks, there is a distinct improvement in many ways over the results of past ycars. Not only docs crime appear to have decreased under most headt, lut the sucecrs of the Police in dealing with it and in securing convictions shows a steady iupproscment, and he is of opinion that Mr. Kennedy deserves great credit for his administration of the Force during the Jear, as his enerey is untirin\% and his tact and conciliatory disposition make him a noost useful Pelece oficer in a city like Poona, where the disturbing elements are so numerous. I fully calirse the District J'agistrate's high opinion of Mr. Kennedg and his work.

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## SA'TA'RA.

The following officers were in Police Superintendence during the year:-
Mr. Down from the 1st January to lst May;
Mr. Greenaway from 2nd May to 27th May;
Lieut.-Colonel Macpherson from 28th May to 30th July;
Mr. Down from 31st July to 31st December;
Mr. Down submits the report which would have been advantageously shortened by the omission of matter which should have been dealt with separately and not introduced at length into the pages of the Annual Report.
2. Under "all classes" 1,200 cases were reported during the year, as against 1,257 in the previous year. Police cases under Class VI were 32 as against 34, and cases under the Indian Penal Code 1,168 as against 1,223-a decrease under all heads. Mr. Down points out that this is no accidental decrease, but that it has continued steadily without fluctuation from the year 1890, a very satisfactory state of aftairs, and since the operation of the provisions of Clapter VIII of the Criminal Procedure Code was first seriously taken up in ${ }^{-}$ that year. Mr. Down, not unreasonably, considers the steady decrease to be due in great part to the consistent application of the provisions of the Chapter in question, and he further draws attention to the fact that the decrease has been mainly in reports of thefts and robberies-crimes which it has been the chief nim of the measures in question to prevent. There is a net increase of 14 cases in the number of true reported cases under the Indian Penal Code, but referring to Classes separately, there is an increase noticeable in Classes I, III and IV, especially under Class III, in which the increase is of no less than 133 cases. Class II shows a decrease of 3 and Class $V$ of 124. With respect to serious crimes, there were 11 true murders as against 13 ; 13 attempts at murder and culpable homicides as against 5 ; dacoities 3 as against 0 ; 15 robberies as against a like number; 136 cases of house-breaking with intent to commit theft as against 131; 322 thefts as against 295 ; 6 cases of receiving stolen property os against 9. It will thus be noticed that while there is a decrease of 55 in reported Indian Penal Code cases, there is an increase of only 14 in true cases under that head. The number of pending cases is no less than 266. Of this number 77 were with the Police, and though the District Superintendent offers an excuse that it means only an average of 5 per taluka, the total number seems much larger than is necessary in the absence of special cause, while the number (189) with the Magistracy points to a delay which must of necessity interfere with the best administration of justice, and it will doubtless meet with attention on the part of the District Magistrate.
3. The total number of excluded cases under "all classes" was 558 as against 608 in 1894 and under Indian Penal Code 549 as against 590. The stcady decrease in excluded cases which continues from 1890 is due, the District Superintendent is of opinion, to two causes-stringent orders to Chief Constables not to report any case as "no offence" until they personally visited the place or made full enquiries, and secondly, to the increasing success of prosecu: tions for making maliciously false complaints. Of the 558 cases excluded, 73 were declared maliciously false. Sanction of Magistrates was asked for with a view to prosecution in 10 cases and refused in 6, and of the 4 in which sanction was obtained, convictions were obtained in 2, acquittal resulted in 1, and 1 was pending. Much more satisfactory, however, is the result of cases in which sanction for prosecution was accorded by the District Superintendent of his own instance, for the vigorous action of the Police resulted in 40 prosecutions, of which 16 ended in conviction and 9 were pending-a very creditable result, bearing in mind the difficulty of obtaining judgments of conviction in such cases. The District Superintendent adds that the sentences passed were adequate and in some instances exemplary. In two instances, compensation was awarded by Magistrates under Section 560 of the Criminal Procedure Code. During the jear 26 per cent. of cases disposed of under "all classes" may be regarded as undetected.
4. The percentages of Indian Penal Code cases ending in conrictions to those disposed of and decided by trial have improved from 42 and 60 to 40 and 68 ; under Class VI from 63 and 73 to 70 and 73 , and under "nll classes" from 42 and 66 to 50 and 68-a general improvement, which is very satisfactory. Dealing with heads of serious crime, the percentages are geacrally good with respect to cases decided by trial, but to cases disposed of, thoso under "murder" and "house-breakings with intent to commit thofts" aro indifferent.
5. Of the 696 persons arrested under "all classes " by the Police suo molu, 448 or a percentage of $69 \cdot 24$ were convicted. Twelve persons only or a percentage of $1 \cdot 7$ were released without being brought to trial. Under Indian Penal Code 670 persons were so arrested, of whom 430 wero convicted, giving a percentage of $69 \cdot 79$ as against 70.20 in the year before. Tho percentago of convictions to persons disposed of by trial is under "all classes " 70.55 and under Indian Penal Code 71.15 as against 70.74 and 70.69 . The porcontages under Class VI are 50 and 50 as against 72 and 72. Two hundred and forts. nine cases were disposed of by the Magistracy direct without tho interrention of the Police. Forty-three were excluded. Of the 200 for final disposal, 83 or a percentage of only 40 ended in conviction. Eight hundred and eighty-cight persons were arrested otherwise than by the Police, of whom only 183 wero convicted.
6. The value of property stolen during the year was Rs, 46,201 as a arainst Rs. 45,550 in 1894, while the percentage of recovery bas risen from $61 \cdot 45$ to $80 \cdot 2$-a most creditable result. The percentage of cases in which property mas recovered to cases in which it was stolen has, however, fallen from 58.03 to 54.35.
7. Under Chapter VIII of the Criminal Procedure Code, prosecutions wero instituted against 100 persons during the year. Of these, 77 were convicted, 6 were pending at the close of the year, and 17 were discharged. Sixty-cight persons furnished security and the sureties of 21 were objected to by tho Dolice. In 12 of these cases the Magistrate did not require the accused to furnish fresh sureties, though the Sub-Magistrate to whom he referred the matter for enquiry reported that the sureties objected to by the Police were unfit persons. Tho matter was referred to the District Magistrate, but it is not known with what result. Mr. Down has given much attention to the registration and supervision of bad characters resident in the district. Of 448 convicted persons, 102 wero classed as habitual offenders, and it is dificult to believe that not a singlo one had been previously convicted. The return showing that none had been identified as such would seem to point to the fact that the Police have neglected this important item of their work. Under the anthropometrical system 277 persons were measured. Nine men are qualified to take measurements, and 5 are ready for examination.
8. The District Superintendent remarks that on the wholo the Village Police have done their work well, but this opinion is qualified considerably by the fact that during the year 500 patils have been warned once, 133 warned more than once, 96 pátils onco punished, and 13 patils punished moro than oncofigures which would certainly appear to point to laxity in the past though, it is trusted, that the steps taken will ensure a great improvement in tho future. The Superintendent of Police was able to reward 4 patils, 5 kulkarnis and 6 villagers for good service rendered.
9. There were 24 licensed vendors of arms and ammunition as anainst 22 in the previous year, the shops of 15 were examined by the Superintendent of Police and all by Inspectors, some twice, thrice and four times. Four hundrcd and eighteen licenses to carry arms were issued, an Increaso on the previous ycar; but the Superintendent considers not excessive in proportion to tho population, and he adds that he never recommends a license ualess ho thioks it absolutely necessary. Eight prosecutions under the Arms $\Delta$ ct were instituted, 7 ending in conviction. Under the Excise and Opium Laws, 10 cascs wero reported, of which 13 were detected and investigated by the Police, 11 of which ended in conviction, $\mathbf{2}$ in acquittal, and $\mathbf{3}$ were pending.
10. Turning to punishments, departmental punishments show an increase on last year but a decrease on previous years, 1 officer and 19 men being dismissed as against 10 men in 1894, and 49 officers and 164 men fined, degraded or suspended as against 45 officers and 140 inen so punished in the previous year. Three officers and 14 men were judicially punished in 1895 as against 7 men in 1891. The District Magistrate is of opinion that the District Superintendent's punishments are severe and inconsistent. That they are severe is admitted, but from a long experience I am of opinion that severity-judicious severity-results in work better done, and Mr. Down's report this year bears out this view; and I am unable to agree with the District Magistrate in his view of inconsistency basod on the two punishments quoted. It is stated that 115 officers and men were rewarded by promotion out of ordinary routine, but the District Supcrintendent bas evidently failed to understand that only special promotions for special good service are to be shown under the beading in the annual report, and be furtber only gives the number (120) of good-service tickets awarded by himself and does not show those given by the Magistracy which should have been included. Three men received money rewards. The increase in the number of educated men continues, the number being 184 officers and 419 men as compared with 173 and 404 respectively. The health of the Force has improved. The drill of the Force is excellent and the men smart. Ninety-seven men competed in the Presidency competition and 54 qualified as marksmen, but none of the Sátára Police obtained prizes in the foot competition. In the mounted competition 11 men competed, obtaining the 2nd and 3rd Presidency prizes. No difficulty has been experienced in obtaining recruits, and the Force is up to its full strength.
11. There were no less than 11 escapes from Police custody during the year, of which number only 4 were recaptured-a most serious stain on an otherwise good year's work. The constables concerned were duly punished.
12. Forty-eight cases were committed to Sessions, of which 44 were tried during the year, 26 (or a percentage of 59) ending in conviction and 18 in acquittal or discharge.
13. The Court Prosecutor's work during the year was satisfactory, for of the 176 cases he conducted, 170 were decided and 140 (or 82 per cent.) ended in conviction. Court Jamadárs of whom 11 were employed during the year conducted 276 cases; of these, 271 were disposed of, in 211 of which or a percentage of 77 convictions were obtained; the total result being . 452 cases conducted, 351 ending in conviction, and 785 persons prosecuted, 569 being convicted.
14. The following table shows the inspection of Folice stations and outposts :-


Of tho 37 outposts mentioned, Mr. Down notes that 5 were inspected but not visited. The 2 outposts neither visited nor inspected had been left for the hot season, but Colonel Macpherson, while acting for. Mr. Down, did not visit them.
15. The following table shows the visiting of scrious criano:-

| Name. | Number of crimen. | Numbrer in Which scenes were vinited and prossmal inveatigation nsele. | Number not visited. |
| :---: | :---: | :---: | :---: |
| Mr. Down Lieut.-ColonelMacpherson Mr. Greenaway ... | 28 9 2 | 6 $\cdots$ | 29 9 2 |
| Total | - 39 | 6 | 33 |

The District Magistrate does not consider the personal investigation of scrious crime by the District Superintendents sufficiont, and thinks that Mr. Down is apt to be satisfied there is no need for him to visit the caso if an offender is at once arrested. Mr. Down explains that in 7 of the 9 cases in Colonel Macpherson's time the cases were at once detected and the accused arrested, and that with respect to the 22 cases not visited by himself, in 13 the offences were almost at once detected and the accused arrested and sent to the Mayistrate and the remaining 9 cases were excluded by Magistrates as " no offence." Tho number visited was small. But in such matters discretion is left to Superintendents. The object to be attained is a high standard of efficiency throughout the district, not that certain crimes shall of necessity be visited to the detriment of other work. The general standard of efficiency in the Śtura. District is very high, and I am not, therefore, inclined to question the discretion of tho Superintendent on this matter of visiting serious crime. Besides the $\mathbf{C}$ visitod, he also visited the scenes of three large thefts.
16. Mr. Down refers at great length to the recent chango depriving Police Superintendents of the power of control over the Village Police, not because it was found to have worked unsatisfactorily, but because the practice was found to be illegal. He considers that the touch between the District and Village Police, which in the past has proved so effectual in tho detection and suppression of crime, will inevitably, for all useful purposes, become lost, and that the Village Police when they find they have nothing to hope or fear from the Superintendent will get out of hand and need no longer bo expected to assist the Police.
17. Mr. Down shows an excellent record of work for the year. Moro than this he has, since he took charge of the District in December 1800, consistently improved each year on the results of the former year. Mr. Down is devoted to his work and gives all his energy to it, and the results aro highly satisfactory.

## SHOLATUR.

The following officers were in charge of the office of District Superintendent of Police during the year:-

> Mr. Warden from 1st January to 13th April.
> Mr. Deshmukh, District Magistrate, from lith ppril to $^{21 \text { st } A_{\text {ril }} \text {. }}$
> Mr. Thatcher from 22nd April to 10th December.
> Mr. Kennedy, Assistant Collector, from 11th December to 31 st December.

The report has been submitted by Mr. Thatcher.
2. Police cognizable cases under "all classes" reported acd real lave fallen in number from 700 and 276 respectively in 1894 to $\mathbf{6 3 3}$ and 270 in the year under report, and the District Superintendent submits a table showing that thero has been a steady decrease under each heading since 1889, which is very satisfactory. The decrease with respect to real crime was under classes I, IV and VI, while there was an increase under otber classes. Wurders rose from 5 to 9 , - 2198-23
dacoities from 8 to 11, and thefts from 109 to 116. Robberies fell from. 7 to 6 , attempts at murder. from 2 to 0 , and house-breakings from 49 to 47. Under Class VI, real cases fell from 38 to 28, of which those under Arms Act fell from 10 to 3 and under A'blári Act from 20 to 18.

Indian Penal Code cases reported and real numbered 653 and 242 as compared with 651 and 238. There was a slight increase under pending cases from 47 to 51 under "all classes" and from 45 to 48 under Indian Penal Code cascs. Of the above 34 under "all classes" and 31 under the Indian Penal Code were with the Police and only 17 with the Magistracy under both the heads, but the District Superintendent explains that of the 34 cases, 25 were committcd and reported during the last fortnight of the year. Of the 740 cases for disposal during the year, 455 were excluded or a percentage of 61-a very largo percentage, although the same as last year. Of the 455 excluded cascs, it is difficult to believe that only the 12 classed as maliciously false were in reality so. But even in denling with this small number, the results shown are very unsatisfactory, for though in all 12 cases application to prosecute was applied for and sanctioned, iu not a single case was a conviction obtained. Proceedings were indeed instituted in 4, 2 were discharged, 2 pending, and in 3 prosecutions were withdrawn. In $\delta$ cases prosecutions bad to be instituted. Such results are certainly not calculated to prevent a repetition of this form of offence in the future. In no case was compensation awarded by Magistrates under Section 560 of the Criminal Procedure Code.
$\Lambda s$ undetected, 53 cases under "all classes" and under Indian Penal Code 52 remained, which, compared with the previous year, gave percentages of 22 and 25 as against 23 and 26.
3. The percentages of Indian Penal Code cases ending in conviction to those disposed of and decided by trial have again risen from 69 and 94 to 72 and 96 , under Class VI from 86 and 94 to 96 and 100 , and under " all classes" from 71 and 94 to 74 and 96 . Referring to percentages in serious crimes, they are under " murders" 40 and 50 as against 75 and 75 ; under " dacoities" 50 and 57 against 42 and 50 ; uuder "robberies" 40 and 100 against 100 and 100; under "house-breakings" 52 and 100 against 54 and 100 , and under "thefts" 70 and 98 as against 70 and 94 . Under " receiving stolen property" the percentages are in cach year cent. per cent.
4. Turning to persons, 546 were arrested by the Police suo motu as against 525 in the previous year, and the number for disposal including 33 of the previous yoar was 579 as against 557 . Nineteen were released without being brought to trial, slowing a percentage of 3.2 as against $5 \cdot 2$. The percentages of persons convicted to persons arrested and disposed of by trial show a general falling off under Indian Penal Code, Class VI and "all classes," while under certain serious crimes they are lamentably low, namely, under "murders,". "dacoities" and "robberies," where the percentages are 11 and 13,24 and 24 , and 16 and 16 respectively. The cause for such results is shown in the remarks on Sessions cases.
5. The number of persons arrested otherwise than by the Police was. 909 as against 613, of whom 218 were convicted as against 94 . Two hundred and sisty-tbree cases were disposed of by Magistrates direct without the intervention of the Police, of which 181 were excluded as false; of the remaining 82 all ended in conviction.
C. The amount of property stolen daring the year under report was Rs. $\mathbf{2 8}, 181$ ns against Rs, 23,723 . Inclusive of property involved in pending cases from the previous year, the amount for disposal was Rs. 36,149 against Rs. 25,222 . Rs. 12,353 were recovered during the jear, giving a percentage of $3.1 \cdot 17$ as against $43 \cdot 70-$ a falling off which the District Superintendent admits is not satisfactory, but which he urges is in this case due to chance rather than any specifio cause. Property worth Rs. 7,798 remained to be accounted for at the close of the jear and the District Superintendent explains that out of that amount Rs. 7,000 were stolen in 5 cases, 3 of which were committed during the last fortuight of the year. The percentage of cases of recovery to cases in which property was stolen was almost the same as last jear, being over 78 per cent.
7. With regard to Chapter VIII of the Criminal Procedure Cude thi District Superinteudent writes that as it is known that vigorvus action is bein; taken against bad characters, the wandering gangs coming openly from forciga territory bave considerably decreased in number and hence tho polico haso fewer cases to deal with under the chapter. It would be indeed gratifying if one could think that the vigorous action referred to has. had so guod a result ; but wandering gangs aro not the only persons to be procceded arainst and in a district like Sholápur it is difficult to believe that during the twelve months only 21 persons coold have been found against whom the provisions of tho chapter would have been properly enforced. Of these 21 persons 18 were called on to furnish security and 3 discharged. The Bertillon system is in forco and 107 convicts were measured and their cards sent to the Central Burean. Of 253 prisoners convicted during the year, $2 \downarrow$ were identified as having been previously convicted and 13, were classitied as habitual olfenders.
8. The 18 shops licensed to sell arms and ammunition during the year were all inspected by the District Saperintendent and the L'olice Inspector. There were also 13 shops debling in saltpetre only. The number of licenses to carry arms increased from 573 to $6 \pm 3$, and the nunber of firearms coverel by them has incrensed. The Police worked up 3 cases under the Arms let and secured conviction in all 3 as also in the 1 case peading frour the previous yëar. Under the Abkári and Opium Acts the following table shows results:-

| Year. | Total number of Casea reportel. | $\begin{gathered} \text { Numborf } \\ \begin{array}{c} \text { Netected } \\ \text { invecigitated } \\ \text { by Policed; } \end{array} \end{gathered}$ | $\underset{\substack{\text { Namber } \\ \text { broghb to } \\ \text { trial: }}}{ }$ | $\begin{gathered} \text { Numbor } \\ \text { in which } \\ \text { Conviction } \\ \text { Were obtained. } \end{gathered}$ | Number emint in | Yuniver penting. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1894 | 23 | 23 | 21 | 13 | 2 | 1 and 1 undetceted. |
| 1895 | 24 | 24 | 21. | 20 | 1 | 2 and 1 undotected. |

In the 1 case shown as undetected the accused bas absconded. Since the elose of the year the 2 pending cases ended in conviction:
9. Regarding punishments, 8 officers and 56 men were departmentally panished as compared with 14 officers and 27 men in the year before, and the District Magistrate remarks that the kirger number of punishments was quile needed. Two men were judicially punished as against 1 ollicer in 1894 . Seven members of the Police were rewarded with money and 4 received sjecial promotion for good work, the figures for the previous year beitg 10 and 2 respectively, and 63 good-service tickets as compared with 23 were awarded. The hicalth of the Force was good. The number of officers and men able to read and write has increased from $8 b$ and 223 to 85 and 229 , The District Superintendent states that owing to the enlianced rates of pay and distribution of dutics between armed and unarmed uinder the re-organization scheme good recruits are being obtained, and that the Force is fully up to strength and no difficulty is experienced in keeping it so. The drill of the Force is fair. The Sholipur l'olico twon 2 prizes in the Presidency competition, a similar number to last year, but the places in the list were 5th and lUth instead of 13 th and 18 th. Tha number of marksmen however fell frond 41 to 35 . There was odly 1 escape from Police custody and the person was inmediately re-arrested.
10. There is a Court Jemádár for eench taluka, and the following table shows their work during the last 2 years:-

11. With regard to the morking of the Village Police 6 were remarded with money and 9 Pátils were fined for neglect of duty. A Police Patil who encouraged certain persons to assault Police constables, who were arresting them for gambling, was suspended and was undergoing trial at the close of the year.
12. All 8 Police stations and 18 outposts were visited and inspected during the year as follows :-

|  | -• | ... | $\cdots$ | Station. <br> 3 | Outposts: |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | 8 |
| Mr. Warden : $\quad$. |  |  |  |  |  |
| Mr, Thatcher ... | ... | ... | ... | 5 | 9 |
| Mr. Kennedy ... | $\cdots$ | ." | - | $\stackrel{ }{-}$ | $\begin{array}{r}1 \\ - \\ \hline\end{array}$ |
|  |  |  |  | 8 | 18 |

13. The subjoined table shows the number of serious crimes visited and personally investigsted:-
Mr. Warden ...

Reasons for 16 not baving been visited are given. Mr. Warden visited only 3 out of 11 cases; in 2 cases his reasons for not visiting were not satistactory, in 3 other cases he was sick. In one case that Mr, Thatcher did not visit, his explanation is not sufficient.
14. Of Sessions cases 19 were sent up for trial, 2 of which were pending at the close of the year and 17 decided, of which 8 ended in conviction and 9 in acquittal, and the results of these acquittals form the most startling feature of the year's work as the following facts tend to show.

Oi 4 murder cases 1 was convicted, and against the verdict of acquittal in the other 3 cases it was found necessary to appeal to the High Court in 2. That the verdicts of the Sessions Court were justly appealed against is evident from the fact that in one case the High Court reversed the decision of the Sessions Judge and sentenced the accused to transportation for life without even ordering a retrial, and in the other case the Bigh Court ordered a retrial, on which the Sessions Court again aequitted the accused. In yet a third case in which the accused was acquitted, the IIigh Court issued a warrant for his re-arrest, but the necused is still at large evading its operation.

## SOUTEERN DIVISION.

## BELGAUM.

Mr. Holland was in Police Superintendence throughout the jear.
2. There were 1,007 cognizable cases under "all classes" during tho year as against 891 in the previous trelve months, na increase of 116 , which tho District Magistrate agrees with the Superintendent of Police in attributing to the Berad outbreak which will be referred to later on. Of theso 1,007 cases, 95 it are Penal Code cases as compared with 851 in the year before. Real cognizable. cases under the Indian Penal Code number 607 as against 106. Under Class VI there were 43 real cases as against 34 .

In addition to 8 murder cases pending from the previous jear, 18 occurred during the period under report, as compared with 25 . Of these 26 cases for disposal, 16 were decided by trial, of which 9 ended in conviction, 3 were creluded, while in one case the accused was found to be a lunatic; 4 were pooding and 2 remained undetected. Attempts at murder and culpable homicide numbered 5 as against 4 with 2 others from the past year. One was excluded, 2 decided by trial, and 4 pending. In addition to 5 cases of dacoity from the year before, thero were 20 new cases, 4 were excluded, but of the remaining cases 2 wero convicted, 2 acquitted and no less than 10 are shown as pending. One case was disposed of without being brought to trial. The number of robberies for disposal was 30 , of which 33 occurred during the year, 11 of which were struck off ns false. Only 4 were, however, prosecuted to conviction and 13 were still pending. Theft cases numbered in all 540 as compared with 471 in the previous ycar, but no less than 189 were declared false, giving an actual increaso of 75 cascs. Twelve real cases of receiving stolen property were added to the 10 pending, and of the whole 22 cases 19 rere prosecuted to conviction. No fewer than 235 cases under "all classes" remained pending at the close of the year as compared with 149, a very large increase. Sixty-three of these were under inventigation by the Police and 172 in the hands of the Magistracy for disposal, a state of affairs which would seem to call for the intervention of the District Magistrate and the personal attention of the Superintendent of Police.

Four hundred and thirteen cases were excluded, of which 39 wero declared to be maliciously false. Sanction for prosecution was applied for in 10 of theso cases, in 8 sanction was accorded and refused in 2. In only 1 of the 8 cases was conviction obtained. In 12 cases the Superintendent himself sanctionod prosecution, of which but 2 ended in conviction. On this point the District Magistrate writes:-
"The steps taken to puxish the offenders were inadequate and were attendad with little success. It does not appear that the Magistrates made the free and intelligent uso of Scction 560 , Criminal Procedure Code, which might have been expectal of thom."

The mitter is most assuredly one which-should receive special attention in the coming year.

Of the 481 cases disposed of during the year under Indian Peanal Codo 170 were classed as undetected, of which no less than 147 come under tho beads of house-breaking and thefts.
3. With regard to percentages, those relating to cases under Penal Codons far as concerns convictions in cases disposed of have fallen from $58 \cdot 42$ to 53.84 , and with reference to conrictions in cases decided by trial have fallen from 80.71 to 86.33 . These two percentages under "all classes" have also fallen from $61 \cdot 15$ and 90.47 to 56.75 and $87 \cdot 2 \cdot 4$, respectively. There is also a falling off under Class VI from 96.9 G and 90.96 to 94.50 and $91 \cdot 50$. This falliug of is also observed under the heads of serious crimes except under "dacoitics."

With reference to persons the percentages under Indian Penal Codo hare, however, improved under both headings from 54.29 and 50.33 to $02 \cdot 41$ and $6: 0 \cdot 4$, and those under "all classes" from 56.50 and 58.46 to 63.39 and 61.52 . Under Class VI, however, there is a falling off of 11 per cont. in both instances.
4. 1,206 persons (including 95 pending from the previous sear) wero arrested by the Police suo motu and disposed of as compared with 810. Of theso $1,206,542$ were convicted as against 404 in the preceding ycar. The percentage of persons released without being brought to trial was $1 \cdot 07$ as against 2.83 . No
less than 341 persons are shown as pending at the close of the year in Indian Penal Code cases. This is due to the fact that all the persons arrested in connection with the numerous dacoity cases were awaiting trial at the close of the year. Nineteen cases were disposed of by Magistrates direct without the intervention of the Police and all ended in conviction. In connection with these cases, 71 persons were arrested otherwise than by the Police and 24 were convicted.
5. Including property valued at Rs. 3,903 pending from the previous year, the total value of property stolen amounted to Rs. $1,00,881$, of which only Ils. 30,401 was recorered, or a percentage of but $30 \cdot 22$, and a sum of Rs. 266 stolen in Sangli State was recovered by the Belgaum Police. In the previous year the percentage of recovery was 53. Mr. Holland explains that the decrease in the percentage is chiefly due to the complainant in the Mallakop dacoity having oxaggerated the amount of property stolen by about Rs. 30,000 , and to the final order in an alleged case of criminal breach of trast of Rs. 10,000 not having yet beon received, though the case has been sent up as non-cognizable, and he urges that Rs, 40,000 may consequently be deducted, though he admits that in spite of this there still remains a heavy increase of Rs, 7,000 over last year's losses. But this exaggeration is not confined to Belgaum. It is common in every district. though in the present case the exaggeration is probably much largec than usual.
6. The District Superintendent reports that the registers of bad characters are carefully kept up and inspected by him during his tour, and that be inspected 87 villages during the year. Under Chapter VIII of the Criminal Procedure Code, 43 persons, including 17 from last year, were prosecuted, out of whom 14 were bound over by the Magistrates and 23 are pending, of whom 12 were from' the previous year. The Superintendent reports that the Divisional Magistrate Las intimated that they will be taken up during the current month ; but this is not the manner in which such cases can be properly disposed of. In all such cases, the accused may be trusted to intimidate witnesses, and with ample time to do so it is quite certain they will. Such cases ought to be tried as speedily as possible after they are taken up, both for the sake of the witnesses and in the public in-: terest. Of the 542 persons convicted during the year, 73 were identifiod as having been proviously sentenced and 18 were classed as habitual offenders.
7. The District Superintendent inspected all 19 of the licensed arms and ammunition shops during the year, and the two Police Inspectors also inspected those in their respective charges. The number of licenses to possess arms has. diminishod from 704 to 621 . Under the Arms Act, 13 cases were prosecuted, of which 0 onded in conviction, and the rest were pending before the Magistrates. Of the 19 men arrested 6 were convicted at the time of report. It is reported that of the 29 cases under the Salt, Opium, Customs and Xbkári Laws 26 wero taken up by the Police, 24 of them being under the A'bkiri Act, and these: $26^{\prime}$ cases ended in conviction. The remaining 3 cases were taken up direct by: tho Magistrates.
8. One officer and 5 men were dismissed, 19 officers and 50 men fined and: degradtd, and 5 men judicially punished, a total of 20 officers and 61 men as compared with 26 and 69 in the year before. Three men were rewarded by pro-: motion for good service, 6 by money, and 30 by good-service tickets-a total of: 45 as comparod with 60 . No competition shooting was held in the district this year as all available men were on special duty in connection with the Berad dacoitics. One prisoner escaped from custody, but was immediately recaptured..
9. Of the 43 serious crimes reported during the year, Mr. Molland reports: that ho personally visited 31 as well as 10 other cases of lesser importance; of ; the remainder 5 were false, 4 were at once detected, and 3 were left unvisited, and the reasons given are considered satisfactory. All 12 stations and 44 out-: posts wero personally inspected by the District Superintendent, and he points out that ho trarelled a total milenge of 3,404 .
10. During tho year 35 cases were committed to Sessions, of which 20 were tricd, 15 of which ended in conviction, 5 in acquittal, and 15 were still pending at, the closo of the year.
11. Six villaro officers were reported to the District Magistrate for failing to rouder assistance to the District Magistrate, of whom 2 were fined, and the rest secerels reprimanded, Several others are under observation.
12. During the year the system of Court Jamiditrs mas introducel, ono being appointed for each of the 12 stations. Theso oflicers conducted 113 cases prosecuting 85 to conviction, while 18 ended in acquittal or disclarge, and 10 were pending.
13. The District Superintendent draws attention to the utterly insecuro condition of the Belgaum Jail and states that it has been found nceessary to double and treble the Police guards, while an officer goes the rounds at intervals of 2 hours every night which extra work "consideratly minimises tho general utility of the force who are wanted in every direction all orer tho district." I have myself seen this Jail, and can endorse fully Mr. Holland's romarks. It is only by a liberal use of extra sentries that prisonors aro prevented from escaping. A new Jail is an imperative necessity, or at some moment a number of dan. gerous -prisoners may be let loose on society. The District Mngistrate (Mr. Woudward) remarks that it is in contemplation to build a new Jail, and that meanwhile every possible precaution has been taken to provido for tho security of the prisoners.
14. In referring to Goa Frontier affairs, Mr. Holland states that tho Goanese Government by way of punishing rebels has burnt some CO villages rendering houseless about 500 villagers, who have crossed into Belgaum territory to soek British protection against several gangs of Ránes or rebels who ransacked the whole country below ghatts and formed sereral gangs for purposes of dacoity. He states that the 3 principal rebel leaders aro (1) Dada Ranc, (2) Jivoba Rane, and (3) Gulekar Rane, who lead some 100 to 150 dacoits in different gangs and apparently have the country at their mercy, and although our frontier is watched by men specially deputed to disarm any one crossing, Mr. Holland is of opinion that in the event of these Rane dacoits being pressed by the Portuguese troops and driven over into our limits in formidable number, it may be necessary to call out part of the native Regiment from Belgaum. Mr . Woodward remarks that he belieres this statement to be based mostly on mere rumour, and that he in no degree shares the apprehensions entertained by Mr. Holland for the future. As, however, Mr. Woodward admits that the information is quite new to him he will no doubt give the report the attention which it deserves.
15. The main feature of the Police work in Belgaum during the year has been the Berad rising, regarding which Government are from special reports in possession of full particalars. To cope with this the district has been streng. thened by the addition of 1 Assistant Superintendent of 1'olico, 2 Inspectors, 4 Chief Constables, and 195 rank and file. This force was despatched in September last. They have been of great assistance and-until the three Berad leaders aro captured or killed, it is, doubtful if this force can be spared. The country in which these;Berads live is peculiarly favourable to them, being composed of ranges of thickly wooded low hills. The Police have had a certain measure of success in arresting a number of the band, and as the jungle gets lighter as the season advances, it may be hoped that more success will attend the efforts of the Police.
16. The District Magistrate cordially acknowledges the ready assistance of the Native States, especially of Kolbápur and Siagli, and adds:-
"Undersigned is glad of every opportanity to express his appreciation of anstinted co-operation accorded by the Governments of those States."

## BIJA'PUR.

The Police Superintendence was during the ycar in charge of the following officers :-

From ist January to 22nd March Mr. IIenderson.
From 23rd March to 13th May Mr. Heyland.
From 14th May to 2nd October Mr. Goldsmid.
From 3rd October to 1lth October Mr. Panse, District Magistrate.
From 12th October to 21st November Mr. Hesland.
From 22nd November to 31st December Mr. Jaidment. and the last mentioned officer has submitted the report.
2. The number of crimes under "all classes" reported during the year was 053 as against 958 in the year before, and under Indian Penal Code 871 as compared with 901 . Real crime under the Indian Penal Code numbered 476 cases as arainst 48.2 . Keal cases of murder during the year were 10, while the number reported was 14, and 8 were pending from the previous year. Under "attempt at murder and culpable homicide" the 2 cases reported were excluded and the 1 case pending from last year was still pending, as the accused was sent to a lunatic asylum. Including 3 pending from the year 1894, there were 18 dacoity cases for disposal; while 11 of the cases reported during the year were found to be real cases. Robberies for disposal numbered 33, including 3 of the previous ycar, and of those reported during the year under report 13 were found to be truc. Cases of house-breaking with intent to commit theft numbered for disposal 111, and 85 cases were found true of the cases reported during the year, whilo in the year 1894, 90 true cases were reported. In that, 188 true cases of theft occurred, while in the year under report 49 pending, added to 407 reported, gavo a total of 456 for dispossal, and of the 407 reported 231 were proved to be true cases; and 9 cases of receiving stolen property were true out of 14 reported during the year. Referring to Classes, there is an increase of 20 in the number of true cases in Class V, namely from 247 to 267, and of 13 in Class III from 122 to 135. Under classes I and II there is, however, a decrease of 10 and 24 respectively from 25 and 76 to 15 and 52. Under Class VI there is an increase from 57 to 82 in reportod cases, due chiefly to the rise in cases under the Ibkári Act. The number of cases pending has increased from 118 to 130 comprising 45 with the Pulice and 85 with Magistracy as compared with 37 and 81, an increase which is unsatisfactory and a total which it is hoped may be considerably reduced in the ensuing and future years.
3. Of the 1,072 cases for disposal, 471 were excluded. Forty-five were classed as "maliciously false" and the reluctance of the subordinate Magistracy to sanction prosecution for fear of failure commented on by the District Magistrate in last year's report has evidently had the not unnatural result of a reduction in applications for prosecution being applied in but 2 instances, in only one of which was a conviction ohtained. In 10 cases in which the District Superintendent accorded sanction of his own motion, convictions resulted in 3 instances and 1 case was pending. In no case was Section 560 of the Criminal Procedure Code applied and accused awarded compensation. One hundred and eiglity-seven cases rcmained undetected as against 186 in the preceding year. Of these, 142 come under housc-breaking and thefts.
4. Percentages of Indian Penal Code cases ending in convictions to those disposed of and decided by trial have fallen from 46 and 81 to 43 and 80 ; in Class VI from 96 and 96 to 89 and 88 and in "all classes" from 49 and 83 to 49 and 82. Regarding persons, 735 were arrested by the Police suo motu as against 810 in the previous year, and including thnse pending from that year, the number for disposal was 866 as against 875. Thirty-three persons were released without trial as agaiust 51 , or a percentage of $3 \cdot 8$ as against $5 \cdot 8$, an insprovement which is satisfactory. The number of persons pending at the close of the year was 95 as compared with 131. The percentages of convictions to persons arrested and disposed of by trial hare receded from 47.85 and 51.30 to 47.36 and 49.61 ; in Class VI from 77 and 87 to 74 and 77 ; under "all classes" the percentages are 50 and 52 against 49 and 53. The number of persons arrested otherwise than by the Police has again risen from 234 to 252 . Seventy-seven as against 75 cases were directly disposed of by Magistrates without the intervention of the Police. Thirty-nino were excluded and of the remaining 38,27 ended in conviction.
5. The value of property reported stolen during the year amounted to Rs. 35,230 , and including the value of property involved in pending cases from the previous year the total amounted to Rs. 42,565 as against 33,915 in the year before. Property amounting to Rs. 19,837 was recovered, giving a percentage of $40 \cdot 60$ as compared with $32 \cdot 81$-a pleasing improvement, though the perceutare of recovery is still low. The percentage of cases in which property was recovered to cases in which it was stolen has risen from 71 to 74 . The value of property remaining for disposal at the end of the year far exceeds that at the end of 1501 , being Rs, 20,271 as compared with only Rs. 8,266 . The District

Superintendent adds, however, that Rs. 4,853 not included in the amount of recovery, viz. Rs. 19,837, has since been recorered.
6. The work of the Force in conaection with Chapter VIII of the Criminal Procedure Code is very disappointing, and the escuse offered by the District Superintendent that both Inspectors were nol present throughout a part of the year cannot be accepted as in any way satisfactory, since the work could at any time have been entrusted, under the circumstances, to one or woro chicf constables. During the whole twelve months, procedings were in tituted ngainst 16 persons, against only 2 of these with success, while no less than 10 cases wero allowed to be pending, at the close of the year. Of tho 8 persons pending from 1894 only one was ordered to furnish security and 5 again romained over at the close of the year under report. The District Superintendent must give his most careful attention to establishing this very important branch of Polico work on a sound basis during the coming year. Of 389 persons convicted, 27 were identified as having been previously convicted and 11 were classed as habitual offenders.
7. All 6 shops licensed to sell arms and ammunition were visited by tho District Superintendent and Police Inspectors at least once, and some of them twice. Six hundred and twenty-nine licenses to carry arms were issued, or a decrease of 41 as compared with the preceding year. The District Superintendent suggests that this decrease is due to Section 15 of the Arms Act having been applied to 4 talukas in 1893, thereby enhancing the fee from 4 to 8 annas, though he does not explain why the people were willing to pay the increased rato in 1804 . In 8. cases taken up under the Arms Act fines amounting to Rs. 30 were imposed in.4i Under the A'bkarri, Opium, Customs and Salt Acts, 52 cases were reported, 19 of which were detected and investigated by the. Police, all of them being brought to trial, 18 ending in conviction, 1 in acquittal and 2 were pending at the close of the year.
8. Dealing with punishments, 1 officer and 5 men were dismissed as compared with 6 men in 1894; and 12 officers and 39 men were otherwiso depart. mentally punished as against 12 officers and 42 men . One Head Constable received a money reward in an A'bkári case and to 169 as against 130 were good-service certificates awarded. The number of educated men has increased from 69 officers and 181 men to 83 and 194 respectively. In the Presidency competition, Bijapur men won the 2nd prize for Foot Police and lst prize for Mounted Police, while a very satisfactory general improvement appears to have taken place; as against 36 in the previous year 72 men qualified as roarksmen. Drill of the Police is good.
9. During the year, 28 cases were committed to the Sessions, of whioh 20 were tried and 8 remained over at the close of the year. of the 20, 10 were convicted and 4 discharged. Court Jemádárs conducted 196 cases, obtaining convictions in 141 , and 8 were pending at the end of the yoar.
10. . One prisoner escaped from the District Jail and is still at large.
11. Six Police Patils were reported for neglect of duty, of whom 3 were fined and 3 warned. The Village Police also rendered valuable assistance. Throo were rewarded and 2 granted good service tickets.
12. The following table shows the personal investigations of scrious critnes by the various officers in Police charge of the district during the year:-

| Name | Namber of cerious crimes. | $\left\{\begin{array}{c} \text { Number vinited } \\ \text { and Iaveaci- } \\ \text { gatod. } \end{array}\right.$ | Namber not vinised. | Devasgo. |
| :---: | :---: | :---: | :---: | :---: |
| Mr. Menderson ... | 10 | 7 | 3 | And 3 other mince caecs. |
| Mr. Ileyland .... ... | 15 | 5 | 10 | Do. do |
| Mr. Goldsmid .... - | 9 | 4 | 5 | Do. do. |
| Mr. Panse, District Nagistrate | 1 | - | 1 |  |
| Total | 33 | 16 | 23 |  |

Explanations have been offered regarding the 23 cases not visited and they are satisfactory in all cases except in 4 cases not visited by Mr. Maidment where reasons given are not quite satisfactory. In this and in the next return of stations and posts visited, the fact must be remembered that the office of Superintendent was filled by no less than 6 different officers. It is impossible to expect systematic visiting of either posts or crime under such circumstances. Officers are continually coming and going and each officer must spend a certain time at headquarters before proceeding into camp even if it is only to get his kit packed or unpacked.
13. The subjoined table shows the inspection of Police stations and out-posts:-

14. The year was an uneventful one and nothing in the report appears to call for special notice.

## DHA'RWATR.

Mr. Adams was in Police Superintendence of the district throughout the year.
2. Reported crime under " all classes" was 1,367 as against 1,288 in the provious year, and real crime 841 as against 804 cases. Under Class VI, 45 oases were reported as against 62. Pending cases numbered 186, of which no less than 126 were with the Magistracy-a percentage so large that the District Magistrate, although be makes no mention of it in his forwarding remarks, will doubtless take oognizance of. Murders numbered 23 as -against 21 . Cases of attempts at murder and culpable homicide were 2 in number as against a similar number. Dacoities have increased from 8 to 12, but all cases, with the exception of one, were committed by local thieves and no organized gang exists in the district. Robberies, too, have increased from 14 to 18 , and house-brcakings with intent to commit theft rose from 233 to 236 and thefts from 226 to 270 . Instances brought to light of receiving stolen property numbered 5 as against 7 in the year before, and all 5 ended in conviction. Out of 1,539 cases for disposal, 623 were excluded, and of these 78 were pronounced by the Magistracy to be maliciously false, and the results of these cases afford the most striking item of the year's report. In last year's report the District Superintendent brought to notice that one of the Magistrates complained that his time was wasted by the vigorous action taken by the Police in prosecuting persons who preferred false complaints in which there were insufficient grounds to nct upon. Such an expression was in itself, I venture to think, peouliar, since the fact of a Magistrate having already decided that each case was maliciously false in itself afforded a prima facie case for prosecution. In the face of this feeling exlibited by at least one Magistrate, it is a strange coincidence that maliciously false cases have suddenly increased in number from 32 in 1894 to 78 in the jear under report, and it is still more startling to observe that although, looking to the opinion expressed by the Magistrate referred to in the previous year, the District Superintondent, after going through all 78 carefully, selected $i$ cases, in only 1 of these would the Magistracy sanction prosecution and not even in this single instance was a conviction obtained. In 3 cases the Nagistrates,

When disposing of them and deciding them to bo false, ordered that no steps ayainst the respective complainants wero to be taken-action which I venture to suggent was improper, and since at that period of proceediags it was unncecssary for the Police to adduce and consequently for the Magistrato to know what oridence was obtainable to prove the malice. The above points to a state of affairs so unusual as, I venture to think, to call for very early und carnost attontion on tho part of the District Magistrate. In ono case the Magistrate, on classifying it as maliciously false, convicted the accused of his own motion. In 16 cases in which prosecution was sanctioned by the District Suporintendont, convictions were obtained in 3 and afterwards quashed in 2, and 6 cases were pending, and in 2 prosecutions were withdrawn. In 35 cases the provisions of Section 560 of the Criminal Procedure Code were put into force nad compensation to tho amount of Rs. 382-8-0 was awarded.
r: 3: Turning to percentages, those of convictions to cases dispesod of and decided by trial are under the Indian Penal Codo 31 and 02 as against 31 and .88; under Class VI 92 and 00 as against 92 and 100 , and under "all classes" 33 and 92 against 33 and 80 . It is to be noted that the percentages of cases disposed of remain very low both under Indian Penal Code and "all classes," duo to a very large number ( 465 out of 730 ) of cases remaining undetected, of which no less than 280 are under the heads of house-breaking with intent to commit theft, and thefts. Percentages under "murders," "attempts at murder and culpable homicides," "dacoities" and "robberies" show a great improvement over the yeaw before, which is a matter for satisfaction. Those under "houscbreaking," "thefts" and "receiving stolen property" remain alnost the same.
4. During the year 584 persons were arrested by the Police suo motu as against 601 in the year before, and 42 were on bail or under arrest pending from the previous year. Of this total of 026,21 persons were released without being birought to trial or a percentage of 3.35 . The District Superintendent, however, explains that 16 of them were arrested by the Village Police and that the District Police were consequently only responsible for $B$, which would give a percentage of 0.7 as againsi 1.8 in the year before. One hundred and tiventy-five cases were taken up by the Magistracy direct without the intervention of tho Police, of which 26 per cent. as against 35 in the previous year resulted in conviction. Four hundred and thirty persons were arrested otherwise than by the Police, of whom 103 were convicted.
5. Including a sum of Rs. 0,483 pending from the provious sear, property valued at Rs. 72,720 had to be accounted for as compared with Rs, 42,551 in the year before. Of the above, only 31 per cent. was recovered as against $\dot{J J}$ per cent. in the year 1894. The District Superintendent states that tho increass in the value of property stolen and decrease in the amount recovered is deplorable, but thinks that it would be hardly fair to judge the efficiency of the l'olico by the results obtained as some very large thefts occurred and no less than Rs. 14,633 of the property stolen was casb, which is always dificult to recover.
6. No less remarkable than the results of prosecutions for maliciously false charges are those of prosecutions under Chapter VIII of the Criminal Procedure Code. 'The District Superintendent reports that he only sent up 9 cases in which he considered the evidence against the accused was unimpcach. able. Yet in not one single instance did the Magistrates call on the accused to furnish security. Such a result can have none but the worst effect on tho bad characters of the district, and whether the Subordinate Ma.gistracy of the Dhárwar District were justified in the decisions they arrived at, is, I respectfully submit, another matter for the attention of the District Magiatrate. Enquirics regarding the character of 22 persons other than the 0 referred to were institutcd, but as they were able to show some means of livelihood, prusccutions wero not ordered. Of 369 accused persons 13 were identifed as having been p,reviously convicted and 21 were classed as habitual offenders. The Bertillon bystetu has been introduced into the district, and 13 men who qualifed as measurers prepared 371 cards of criminals.
7. Hegarding Court Jemádárs, 8 of those officers prosecuted 123 cases, of which 93 ended in conviction and none were left pending -a result which must
be considered as satisfactory. The post of Court Prosecutor was abolished towards the end of 1894.
8. To deal in arms and ammunition, 20 shops received licenses as against 22 in the previous year. The District Superintendent inspected 16 and found the remaining 4 closed when he went to visit them. The Police Inspector of the Northern Division examined 13 shops once, and the Police Inspector, Southern Division, 6 shops twice, and as for 9 months of the year there was but one Inspector, the District Superintendent is of opinion that as much inspection as could be expected was done by them. Under the Arms Act 11 cases were prosecuted, of which 10 ended in conviction and 1 was pending at the close of the year. Under Abákri Laws 5 cases out of 18 reported were detected and investigated by the Police, of which 3 were brought to trial, all of which ended in conviction, and 1 case was pending.
9. Regarding punishments 4 men were dismissed as compared with 7 in the previous year, while the number to whom minor punishments were given remains practically the same as last year, namely, 139 as against 140. In addition to these 1 officer and 4 men were judicially punished as against 4 men in the year before. Two officers were rewarded with special promotion-a similar number to the previous year, and 36 members received good-service cortificates, and a Chief Constable received a reward of Rs. 50 from the Travancore Government for assistance rendered in the Cape Comorin Temple Theft Case. Education shows a slight decrease of from 447 to 436, but the District Superintendent has only shown in that number the men who can read and write the vernacular of the district, omitting those educated in other Indian languages. Though no Prosidency prize was won by the Dharwar Force, the District Superintendent claims a steady improvement in shooting, as 43 men qualified as marksmen as against the previous number of 37 . A Jemadair made a score of 35, which would have entitled him to a prize bad he been of lower grade; but it would have been more satisfactory bad even a fer members of the Force shown greater individual excellence. The rate of sickness among the Police has apparently increased from 39 to 80 per cent. in the year under report. This is not owing to more sickness but due to the Superintendent baving forced sick constables to attend hospital. Two escapes from the custody of the District Police while in lock-up and 3 from the Village Police occurred during the year, and 2 of the esoaped prisoners, for whom the District Police are responsible; are still at large: The District Police are also responsible for one of the 3 escapes from the Village Police as the man was in charge of a mixed guard of the District and Village Police.
10. Of Village Police 7 members rendered good service and received certificates and one Pátil was rewarded with a silver bangle. It is unsatisfactory, however, to notice that so unusually large a number as 95 were reported for misconduct. The District Superintendent reports, however, that the Shetsandi establishments in 5 towns were re-organized and placed under his control and are now practically on the same footing as regards discipline and sapervisiod as the District Police, with good results.
11. The result of Sessions cases is. gratifying, for of 34 cases committed, 31 were tried during the year and 22, or a percentage of 70 , ended in conviction as against a percentage of about 47 in the previous year.
12. As against 40 serious crimes in 1894, 58 occurred during the year under report, of which number Mr. Adams visited 27. He gives explanations for not having visited the remainder, which are in the main satisfactory. In addition to the above, Mr. Adams proceeded to the scenes and personally took up the investigations of 12 crimes of a less serious description.

He visited and inspected all 16 stations and 44 out of the 45 outposts, and one station was inspected twice, one outpost five times, 2 thrice, and 4 twice by him.
13. The District Magistrate is of opinion that Mr. Adams administered his chargo efficiently; that he is active, energetic and painstaking, and keeps a tight hand over his subordinates and an efficient supervision orer bad characters. Io this opinion I concur.

## Ka'nara.

Mr. Biddle was throughout the year in Police Superintendenco of the district.
2. Five hundred and fifty-five cognizable cases under "all chasses" wero reported as against 595 in the previous jear, of which 400 wero under the Indian Penal Code and 56 under "Class VI". Tho decrease, the Superintendent states is due to ordinary fluctuations in crime and found chicly under thefts. Three hundred and fourteen cases under "all classes" were escluded as against 277 in the previous twelve months. Of theso 314, 26 wero declared maliciously false and the District Superintendent brings to notice that in 24 of these 26 cases the Magistrates, when sending final orders; remarked that there was no evidence to prosecute the complainants. In the face of such comments it was obviously hopeless to institute further proceedings. Tho District Mnayistrato has not noticed this point in forwarding the report, but I would respectfully sub. mit that such action on the part of the Magistracy is ultra vircs and calculated to do harm. It is clear that in the original cases the point to bo cstablished is the guilt or innocence of the accused. In arriving at that decison Magistrates can readily form an opinion as to whether the complaint is maliciously false, but it is unnecessary for the Police to adduce and therefore impossible for the Magis. tracy to know the whole of the evidence which could afterwards be obtainod to establish malice on the part of the original complainant. Ihope that the District Magistrate will issue such orders to his subordinate Magistracy as will provent a continuance of the custom complained of. In one case only, was compensation awarded to an accused under Section 560 of the Criminal Procedure Codo. Undetected cases numbered 105 as against 114 in 180.4, showing practically the same result as in that year, being 39 as against 33 per cent. Of these, 02 como under the heads of house-breaking and thefts alone. The number of cases pending at the close of the jear was 63 with the Police, and 22 with the Magistracy as against 64 and 42 in the previous year. The District Superintendent urges that as the number is less than that of the year before, the result calls for no comment. But the number is less by but 1 case only, whereas the Polico had 40 ferver cases reported to them during the year. The percontage is therofore - worse, and the number far exceeds what in the absence of a satisfactory explanation appears necessary, were more attention given to the matter. Truo cases of murder were 3 as against 6 ; dacoities 14 as against 8; robberies 6 as against 11; house-breaking with intent to commit theft 80 as against 88 , and thofts 101 as against 144.

Referring to classes, Class $V$ shows a decrease of from 315 to 201 , a difforence of 54 in reported crime, and from 163 to 121 , a difference of 42 in reported true crime. With regard to other classes the variation is insignificant.
3. Turning to percentages, those of cases disposed of and decided by trial have, under Indian Penal Code, fallen from 52 and 90 to 40 and 80 , and under "all classes" from 59 and 96 to 55 and 92 . Those under "Class VI" have, howe ever, improved from 95 and 97 to 100 and 100 . The percentages under "receiving stolen property" are 100 and 100 . Those under "thefts" and "attempts at murder and culpable bomicide" are good in themselves, though they show a slight falling off as compared with the previous year. Under "dacoitios" and "houscbreaking" they are 25 and 42 and 22 and 82 as against 37 and 100, and 30 and 92. Under "robberies," however, they have improved from 14 and 100 to 42 and 100. The percentages in "murders" were 0 and 0 as against 10 and 100 in the year preceding.
4. Three hundred and one persons were arrested by the Police suo molu under "all classes," while 32 persons were pending from tho year beforc. Of these, 29 were released without being brought to trial, showing a percentage of $8 \cdot 70$ as against $3 \cdot 26$, a rise due, the Superintendent explaius, to the arrest io a small riot case of 12 persons who had afterwards to bo relcased for mant of evidence. One hundred and sisty-three persons were convicted, 127 discharged and 14 were pending at the close of the year. The percentages of conrictions to persons arrested and disposed of hare, under Indian Penal Code, fallen from 58 and 60 to 43 and 43. In Class VI they aro 85 and 87 as against 80 and 87 , and.
under "all classes" both percentages have fallen from 61 and 64 to 51 and 56. The number of persons arrested otherwise than by Police was 425 with 2 pending. Of these, 172 were convicted and 253 discharged. One hundred and fifty-three cases were disposed of by Magistrates directly without the intervention of the Police, of which number 75 were found to be false. Of the remaining 78, 70 ended in conviction.
5. The amount of property stolen during the year was Rs. 36,313, with Rs. 13,432 pending from the year before, as compared with Rs. 29,941 and Rs. 9,541 pending in the year 1894. Rs. 21,680 was recovered as compared with Rs. 11,276 , giving a percentage of nearly 44 as compared with 28 in the previous year-a satisfactory improvement. There was an increase of Rs. 6,372 in the amount of property stolen during the gear as compared with that in the previous year, but 4 cases alone accounted for Rs. 16,026.
6. Under Chapter VIII, only 5 persons were proceeded against, being 1 more than in the previous year. Two of the 5 were ordered to furnish security. The District Magistrate remarks that while he considers the number of bad characters in the district very small, their supervision is specially difficult, owing to the absence of Village Police. Of 163 convicted, 26 were identified as having becn proviously convicted, while 55 were classed as "habitual offenders."
7. To deal in arms and ammunition, 10 shops have licenses, the same number as in the year before and both the District Superintendent and Police Inspectors inspected all 10. The number of gun licenses in force duringthe year was 1,054 as against 1,892 in the preceding year. Fifteen cases were taken up under the Arms Act as against 14. Eleven ended in couviction, 2 were classed as false, 1 as maliciously false, and 1 is pending. The District Superintendent has offered no information as to the facts of this maliciously false charge, and a report on the point has been called for.

The following table shows the action of the Police in respect to cases under the Abkiri, Customs and Salt Laws :-


Of the 09 cases 40 were under Salt and Customs and 23 under the A'bkari Acts.
8. The total number of punishments was 63 as compared with 68 in the previous year, 2 men were dismissed and 9 officers and 50 men were punished departmentally as compared with 9 officers and 45 men . Twenty-four officers and wen received money rewards for good service during the year, though I notice that as in the previous year none were specially promoted. In 1894, 29 men were rewarded with money. In- 1895, 51 good-service tickets were awarded as against 73, so that it would appear either that the Police did less moritorious service during the year under report, or that their efforts have been loss appreciated. One hundred and thirty-three officers and 312 men were able to read and write as against 126 and 278 , and the District Superintendent trusts a courso of drill. Forty-six men competed in the district and Presidency competition. Of these, 19 qualified as marksmen, but none succeeded in obtaining a Presidency prize. • The District Superintendent complains that the parade ground is deep with sand which renders it difficult to teach the men to march smartly. There rere 3 escapes from custody, 2 from the Police and 1 from a Pátil. All 3 prisoners were recaptured.
0. The District Magistrate strongly supports the District Superintendent's remarks regarding the general want of new quarters for the Police throughout
the district, and specially mentions the lines at Gopshetta as being in so un. healthy a place that much sickness is the result, while others are tottering to their fall.
10. There are 11 stations and 42 outposts in tho district, every ono of which Mr . Biddle visited during the year at least once. Twelvo out posts mero risited twice and 1 three times. Of the 25 serious crimes, he visited 15 , and his reasons for not visiting the remaining 10 are satisfactory. In addition to the 15 serious crimes mentioned, Mr. Biddle also personally invostigated 15 other cases.
11. Of Sessions cases 14 were committed and tried, 9 of them ending in conviction and 5 in acquittal-a fairly satisfactory result.
12. Good use is being made of the services of Court Jemadirs, of whom 11 were employed during the year, the number of cases conducted by thom having increased from 124, to 213 , out of which number convictions were obtained in 131, while 79 resulted in acquittal.
13. The number of men who attended hospital during the year was 316 , a number which represents nearly half the Force. This large percentage is doubtless due to the malarial character of the district coupled with inadequate accommodation.
14. The District Magistrate in concluding his remarks on the jear's work states:-
"Mr. Biddle visited all the Police stations and outposts in the district and as many serious crimes as it was, in my opinion, possible for him to do. Ile also took a praiseworthy amount of tronble in teaching the men ball practice and gencrally in their work."

## KOLA'BA.

Mr. Green was in Police charge of the district from the 1 st to 2Jth January, Mr. Bulkley from the 26th January to 28th March, and Mr. Green again from 29th March till the end of the jear.
2. There were 1,500 cases for disposal during the jear under report as against 1,130 in the previous year, or an increase of 370 , while tho number of cases pending was 207 as against 198. Of these 207 cases, 88 woro with tho Police which the District Superintendent points out is an improvement on tho previous year when the number was 100, and the Police had this year to deal with 290 more reported cases. The 119 cases with the Magistracy scems somewhat large and will no doubt receive the attention of the District Magistrate. The number of real reported cases was 680 as compared with 601-an increase for which the District Superintendent has not suggested any reason.

In the jear under review excluded cases amounted to 730 as against 176 in the preceding twelve months, showing a rise of from $42 \cdot 12$ to $40 \cdot 2 \mathrm{C}$ per cent. The following table shows comparison of such cases for tho last two jears :-


The District Superintendent, while admitting that the number would appear rather large, urges that the Police and Magistracy havo excreised proper supervision from the fact that whereas for 1891 the percentago of casca Eixcluded C after trial to all cases excluded under $C$ was $21 \cdot 70$, for 1895 it is $31 \cdot 29$. Of the

68 cascs classed as "maliciously false" the Police applied in 16 instances to the Magistracy for permission to prosecute, but in not one instance was such sanction accorded. Thirteen applications were refused and to the remaining 3 no reply had been given up to the close of the year. So unsatisfactory a result as this is scarcely calculated to mitigate the nuisance of numerous complaints made solely through malice. In 17 cases, inclusive of 3 of the year 1894, the Superintendent sanctioned prosecution of his own instance, in 8 of which the Chief Constables could not lodge complaints before the close of the year, and in 9 , in which the complaints were lodged, in 2 convictions were obtained, 4 ended in discharge, 2 remained pending, and in one the prosecution was withdrawn for want of ovidence. In 8 cases Section 560 of the Criminal Procedure Code was applied.

Undetected cases have increased from 132. to 197. For this increase the District Superintendent urges that the increase in the number of undetected rood cases in Class V., viz., 97 undetected cases out of 117 reported, is responsible, also 12 undetected forest cases. This excuse can scarcely be considered a strong one, and the excuse in itself draws attention to an unsatisfactory state of detective skill on the part of the Police. This matter of wood cases was dealt with at some length by the District Magistrate in last jear's report, but apparently with no satisfactory result.

With rogard to serious crimes there were 5 real cases of murder during the year and 2 cases remaining from the year before. Of these 7 cases 1 was excluded, 2 remained undetected, and 3 ended in conviction.

The Síswane murder case, which occurred in 1891, and which was written of by the District Magistrate in his report for that period as "the most striking failure of the year" was re-investigated by an Inspector especially deputed by me and was finally disposed of in Government Resolution No. 7585, dated 31st October 1895, Judicial Department.

Tho Police investigation of the Karanja burniog case which occurred during the year was severely criticised in the press and was also the subject of a Government Resolution. It was considered adrisable to send two detectives from. Bombay to take up the investigation, but after spending three weeks'at Karanja. they stated that they were unable to obtain further evidence. A final report was consequẻntly submitted to the District Magistrate who, while classing the case as true, intimated that further enquiry into it was unnecessary.

There were 7 attempts at murder and culpable homicide as against 8, and 2 of these 8 were brought oper this jear. Of these 9 cases, 4 weredecided by trial and convicted and 1 was pending. Of dacoity 2 cases occurred as against 3 in the precoding year, 2 of which were brought on to the register of 1895, and of the 4 cases for disposal 1 was tried and ended in conviction and 2 were pending and 1 remained undetected.

Three cases of receiving stolen property remained over from the year before, whilo 5 fresh cases occurred during the year, and all 6 of the cases sent for trial ended in conviction which maintained the success of the previous year in this respoct.

Whilo in last year's report a remarkable decrease of from $124^{3}$ to 59 in cases under class VI was noted, this year discovers an equally strange increase of from 59 to no less than 208. For the decrease last year the District Superin. tendent assigned as cause the fact that not a single case was during the year reported under the Mhowra Flower Act, while for the remarkable increase during the jear under report the Superintendent remarks that it was due to a large number of cases being taken up under tho Forest Act.
3. Eight hundred and sisty-three persons were arrested under "all classes" by the Pclice suo motu, while inoluding 35 pending from the previous year the total number of persons for disposal was 898, of which number 592 were conricted, 261 acquitted, 5 released and never brought to trial, and 39 pending. One person died whilo under trial.

Of persons arrested otherwise, the number wis 884 and 3 remained over from the previous jear, and of these 887 persons only 294 were convicted. Two hundred and cighty three cases were disposed of hy Magistrates without
intervention of the Police, of which 134 cases mero found false. Of the remaining 149 true cases 147 were convicted.
4. The percentages of convictions to persons arrested and disposed of have, under Indian Penal Code, risen from 62 and 62 to 62 and 63 . Under Class VI they have again fallen from 90 and 91 to 83 and 83 , and in "all classes" they bave risen from 64 and 6.1 to 68 and 69.

The percentages of Indian Penal Code cases onding in convictions to cases disposed of aod decided by trial have fallen from 04 and 05 to 52 and 91 ; those under Class VI from 97 and 100 to 88 and 97 , and under "ull classes" from 65 and 95 to 61 and 95 . It is to be remarked that while there was an improvement in the percentage of cases and a falling off in the percentage of porsons in 1894, in the year 1805 the result is exactly contrary.
5. The value of property stolen during the year amountod to Ils . 21,201 , and including Rs. 11,596 from the previous jear amounted to R . 35,797 . This shows an excess of Rs, 9,03 t over the amount of the preceding yoar, of which the year under report is responsible for Rs. 2,83.t, the rest of the excess being due to a larger sum having had to be accounted for at the beginning of tho jear. Of this sum of Rs. 33,797 only Rs. 12,260 was recovered, showing a recovery percentage of 34.24 as against 23.22 in the preceding year. Mr. Oreen urges that this increase " must be considered as good" on the grounds that in 2 case 3 which he refers to, lie is of opinion that tho amounts reported were in excoss of those actually stolen. But Mr. Green must remember that oven if his supposition be correct the tendency of complainants to occasionally magnify the amount of their losses is a failing common to every district in the Prosidency and not peculiar to Kolaba alone, so that while an improvement in the rocovery of stolen property is satisfactory as compared with the previous return, a total recovery of $34 \cdot 24$ can scarcely, in the absence of better reasons thau the theoretical ones offered, be considered "good."
6. Under Chapter VIII of the Criminal Yrocedure Code it is reported that only 9 persons were prosecuted, of whom 8 were ordered to furnish security. The District Superintendent goes on to state that there wero 8 cases pending at the close of the year with the Inspector for want of a Magistrato having jurisdiction to take them up. The District Magistrate, in forwarding the District Superintendent's report, takes no notice of this remark, but it is presumed that if the assertion is correct he will take very carly steps to facilitate the working of so very important a matter as that under discussion. In further excuse of the unsatisfactory working of the Police under this Chapter, and which I criticised unfavourably last year, Mr. Green states that owing to being engaged on the Saswane and Karanja cases his Inspoctor was unable to do more than get the 8 above mentioned cases ready to pot before a Maristrate. If such was really the case Mr. Green should obviously have deputed his Chicf Constables to do the work, reporting the reason for his having done so to me. It is hoped that especial attention will be devoted to this important part of Police work during the year 1896. Thirty-nine accused persons were identificd as having been previously convicted and 17 persons were sent to the District Magistrate for being classed as habitual offenders, but his decision was not given up to the close of the year. Three men of the district have qualified as inca. surers under the Bertillon sjstem.
7. The total number of shops licensed to deal in arms and ammunition remains as in the previous year 7. Six of them wero visited ly Mr. Green and the seventh shop was not, he states, in existence when Mr. Bulkley was inspecting. Mahaid, nor was this one shop visited by the Inspector who howerer inspected the other 6 twice. Of the four cases under the aruss Act one ended in conviction and 3 in acquittal. The total number of licenses issued and renewed was 1,056 as compared with 1,000 in 1501.
8. The following table shows the work of the Police in cases under' Salt, Opium, Customs and Ablári Lars for 150t and 150j:-

B 2150-27

| Year, | Totn! number of cabes reported. $\qquad$ | Number detected and invection by the lolice | $\left.\begin{gathered} \text { Number of } \\ \text { cases brought } \\ \text { to trial. } \end{gathered} \right\rvert\,$ | Number of which convictions were obtsined. | Number of canea ending or acquittal. | Number of cases pending the year, | ${ }_{\substack{\text { Ro. } \\ \text { marks, }}}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1594 | 94 | 37 | 37 | 37 | ... | 1 |  |
| 18)5 | 119 | 73 | 73 | 72 | 1 | ... |  |

9. Of Sessions cases 19 were tried during the year including four of the previous year, of which 16 ended in conviction and 3 in acquittal; 53 persons were concerned in the 19 cases, of whom 32 were convicted. These results give a percentage of $84 \cdot 21$ relating to cases as against $69 \cdot 23$, and of $60 \cdot 37$ relating to persons as compared with 47.05-an improvement which is, as the District Magistrate remarks, satisfactory.
10. There were 7 Court Jamádárs in the district as, in the previous year. They conducted 226 cases, of which 182 ended in conviction or a percentage of 80.53 as compared with 193 with 152 convictions, or an average of 78.75 in the previous year, which may be looked on as showing a gratifying result.
11. Four Patils were reported, one being criminally prosecuted but discharged for want of sufficient evidence. The reports concerning the other 3 were still with the $\Lambda$ ssistant and Deputy Collectors at the close of the year. One Patil was rewarded to the extent of Rs. 3 by a complainant and received in addition a certificate from the District Superintendent.
12. Four officers and 15 constables wंere punished, no officer being dismissed, while only one constable was judicially convicted and dismissed in consequence. Two men were rewarded by promotion and 52 by money rewards and 89 by goodservice tickets, of which Mr. Groen notes that 60 were given by Mr. Bulkley during his two months of office. The District Magistrate thinks that Mr. Bulkley was "unduly lavish of good-conduct tickets," but on the other hand, it is cortain that a more strict discipline than the number of punishments during the past 2 years points to, would be attended by a more satisfactory working on the part of the Police. I have more than once impressed this on Mr. Green, but it docs not appear to have borne fruit. The degree of education is practically stationary, a decrease of 20 educated men being due, Mr. Green points out, to that number being transferred to the Abkari, while he has been unable to enlist literate men in their places; 33 men were permitted to take part in the annual competition, of whom 25 gained marksmen's badges, the same number as last yoar. All the mon of the regular force, with the exception of recruits still under instruction, are reported as having passed in drill, and the District Magistrate adds that the drill and discipline of the force is good. One prisoner escaped from the custody of the District Police and was recaptured during the year, while one who cscaped in 1888 was also re-arrested. The Police in the former case were fined.
13. Thore are 10 Police stations and 28 outposts, of which 10 Police stations and 27 outposts were visited by the Superintendent. The one remaining outpost was not visited, as both the men stationed there were sick when the Superintendent was in the taluka.
14. There were 15 scrious crimes, of which 5 were visited by Mr. Green and 10 ( 5 in Mr. Green's time and 5 in Mr. Bulkley's) were not visited for reasons which are satisfactury.

## RATNAGIRI.

[^7]2. The number of Police cognizable cases for disposal, iucluding 50 pems. ing from the previous year, was 930 as compared with 1,000 in the year before, or a decrease of 160. This, as the District Jagistrate remarks, is a satisfactory decrease. Ninety-four of these 100 wero under the Indian lenal Colo nad tio under offences against other Acts, and as excluded cases are reduced by $\mathbf{6 3}$, this means a decrease in actual crime of 07 . Tho decreaso of 66 is chicfly in ábkári and salt cases, probably due, as the Superintendent states, tu tho deterrent effects of better supervision. There is also a small but continued decreaso of 9 in the number of pending cases amounting in all to only 39, of which 3 wero with the Police and 36 with the Magistrates.

Mr. Warden draws attention to the coormous number of excluded casces, viz. 664, which however is a decrease on the number last year, which was 727. He adds that it appears to him that "the peoplo aro litigious to a degreo nnil that they see no distinction between filing a civil suit and making a criminal complaint, except that they prefer the latter courso ns being less expensivo nud more likely to entail humiliation on their adversarics." Of the COH such eases 514 were classed as "false", 21 of them "maliciously" so, and tho District Magistrate is of opinion that it is satisfactory to note that out of theso 21 cases convictions for false charges were obtained in 4. In all of tho $\mathbf{\Omega 1}$ cases, steps to prosecute complainants were taken. Of 3 cases in which sanction was npplied for to Magistrate, in one it was accorded and conviction obtained, in another refused, and in the remaining one orders could not bo passed beforo tho closo of the jear. In 16 instances in which the Police Suporintendent gavo sanction of his own accord, convictions were obtainod in 4 and 12 coded in dischar;". In the remaining two cases, prosecutions were not sanctioned for want of evidence. For the smallness of the number of 21 out of 535 declarod "malicious" the District Magistrate remarks that-
"This is not to be wondered at. The cases are nearly all connected with civil right, an! it is most hard to draw the line of demarcation between what is criminal and whit it not. Often it depends on a very nice appreciation of evidence, and the bencfit of the doukt is naturally given to the accused."

Government are aware from successive Annual Reports that this is tho normal condition of this district, and most of these complaints aro discouraged. But very little further can be done.

Of true murders there were 3 as against $\boldsymbol{J}$ in 1801, all 3 ending in conviction. The murder of a "Khot" at Harkul Khurd resulted in the establishment of a punitive post at that village. No cases of attempt at murder white there was one such case in the previons year ; none of dacoity this year ay against 2; 5 of robbery as against $3 ; 45$ of Lousc-breaking as against 49 , and 126 thefts as compared with 150; 6 cases of receiving stolen property occurred, a similar number to that of lost year.
3. Three hundred and sisty-one persons, including 3 of last year, wero arrested by the Police suo motu, of whom 2 were not brought to trial. 201 wero convicted, 70 discharged and 28 pending. The percentago of persons releasel! without being brought to trial is " 55 as compared with $3 \cdot 1$ last year. "This," the District Jragistrate remarks, "means ode of tro things. Either tho Polico were abnormally clever and could tell with practicalls uncring accuracy at thig beginning of an investigation whether thero would be good grounds for prosecuting the suspected persons or they concealed the arrest until thoy hal got such evidence, and altogether if such eridence was not to be obtajned. By tho light of experience I suspect the latter is the true explanation." But babitually improper confinements of persons and their subsequent releaso without imuediate outcry and exposure are, I imagine, improbablo in a district so highly c.lucated and notoriously litigious as Ratnágiri, and there is yet a third and very obvious possibility which the District Magistrate would appear from his aseertion to have completely overlooked and which necessitates neither abwormal cluverness nor illegal action. For arrests are not necessarily made at the beginning of an investigntion, and a low percentage of persons released without bcin: brought to trial means that the lolice have exercieed common senco in refraining from overhasty and injudicious arresta. I fear, however, that the loclice have fallen into the error, in crder to obtain gocd return, of wot matiors ang
arrests until the evidence is complete. This, though an error, is one on the right side.

There were 138 Magistrate's direct cases during the year against 193 in the ycar preceding. Of these, 64 were excluded, leaving a balance of 74 as real cascs disposed of during the year as compared with 150 in the year 1894. In 73 of these 74 , convictions were obtained against 142 last jear out of the 150 . Four hundred and thirty-nine persons were arrested otherwise than by the Police, of which the comparatively small number of 122 were convicted.
4. With regard to percentages, those of the Indian Penal Code cases ending in conviction to those disposed of and decided by trial are 75.5 and 98.05 as compared with 79 and 91 , and in " all classes" $78 \cdot 41$ and 98.34 as against 82 and 93 . The percentages under "Class VI" are 100 and 100 as against 96 and ! 3 in the previous year.

The District Magistrate remarks that this percentage of convictions to real cases actually brought to trial is very high and looks as if the Police were too ready to report cases as false, unless they were practically sure of a conviction, and added that he wished to know the number of cases in which Magistrates issued process for the appearance of the accused persons, on the report of the Police under Section 169, Criminal Procedure Code, that thero wero no grounds for prosecution, and the number out of these leading to conviction*. There is no doubt truth in the supposition that the Police are not unwilling to report doubtful cases as false, but the decision does not rest with them but with the Magistrates, and if the Magistrates do their duty, this natural tendency on the part of the Police is unavailing.

The percentages of convictiońs to persons arrested and disposed of by trial have, under Indian Penal Code, again risen from 66 and 68 to 76 and 77, in Class VI from 60 and 69 to 93 and 96, and in "all classes" from 66 and 68 to 78 and 78.
5. With regard to stolen property, an amount to the value of Rs. 18,809 was stolen during the year, which, added to Rs. 4,742 pending from the year beforo, gives a total of Rs. 23,551 as against Rs. 41,436 in 1894, while in the year under review Rs. 12,003 was recovered, giving a recovery percentage of 51.34 as compared with $60^{\circ} 07$ in the year before, a result which is scarcely satisfactory, but as prevention is better than cure, it is certainly creditable that so littlo property was stolen during the year. Mr. Warden, however, points out that the Ratnagiri Police recovered Rs. 906 stolen in Bombay, Rs. 63 stolen in Sárantridi, and Rs. 86 stolen in.Thana, and this sum of Rs. 1,055 must be noted to their credit.
0. For the small number of 2 persons proceeded against under Chapter VIII of the Criminal Procedure Code, Mr. Warden offers the excuse that it is due not to ignorance or carelessness on the part of the Police but to the fact that professional criminals do not find the district a favourable one for their oporations, and owing to its geographical position this is possibly the case. Both of the 2 men proceeded against were ordered to furnish security, and failing to do so were sent to jail. Seventeen prisoners were identified as having been proviously convicted and 15 were classed as "habitual offenders."
7. The number of licenses granted to deal in arms and ammunition during the year was 23 as compared with 25 the year before, and the number of licenses to possess arms, despite the remonstrances of successive District Superintendents of Polico to which Mr. Warden now adds his protest, has again been increased, being this year 3,020 as against 3,055 in the year 1894. The Inspector visited all of the 23 shops except one where there was no stock, but only 10 of the 23 were inspected by the District Superintendent. Ten cases under the Arms Act were taken up, all of which ended in conviction.
8. The following table gives the comparative number of cases under the Salt, Opium aud Abkari Lams during the years 1894 and 1895 :-

[^8]|  | Year. |  | Number of casea detectel and investigat. ed by Police. | $\begin{gathered} \text { Number of } \\ \text { casese brroght } \\ \text { to trial. } \end{gathered}$ |  | Number of reace eniling in dischatge. | Numiter al cance proding at tho clieo it tho jrar. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1894 |  | 158 | 53 | 53 | 58 | 1 | ... |
| 1895 |  | 76 |  | 17 | 16 | ... | 1 |

9. The number of punishments inflicted is still peculiarly small, only 3 officers and 20 men baving been punished during the year as ngainst 21 in all in the previous twelve months. Two head constables wero judicially punished, one of them being in consequence dismissed from the force and the other reduced. No special rewards by promotion were given during the year. Tweoty moncy rewards comprising 14 in Abkíri and 6 in Salt cases were given, while 142 good service tickets were awarded, a considerable falling off from last ycar. With regard to education, the District Superintendent notos that tho lolico school was abolished in the previous year and the percentage of educated men remains the same, namely, slightly over 69. Ir further states that whilo the men at head-quarters are exceptionally well up in their drill, some of thoso in Tálukas are backward, and he has arranged for transfers accordingly. Thero are ferr good shots in the district and the average degree of proficiency is very low. There were 24 marksmen as against 22, but as in the previous year Ratnigiri gained no prize in the annual competition. Two under-trial prisoners escaped from the custody of the District Police and wera arrested, and the Polico responsible for their escape were prosecuted and fined. Two Court Jemaddars as compared with 3 in the previous year were engaged in conducting cases, though neither were employed solely on that duty, and ono of them was employed for anthropometrical purposes. Thirty-three out of 41 cases conducted by these two Jemádárs ended in conviction. Seven were discharged and 1 was pending. In the previous year 66 cases were conducted, of which 54 ended in conviction and 12 in acquittal. The Superintendent has been requested to report why the system of Court Jenadar is not further carried out as directed by the InspectorGeneral of Police.
10. One Police Pátil was given a good-conduct ticket for assistanco to tho Police in a theft case. But 1 was dismissed, 5 suspended, 16 finod, and 96 reprimanded, a lengthy black list which seems to call for special attention during the coming year to the working of this class of subordinate officer.
11. Eight cases were committed to Sessions, of which 6 were tried, 4 ended in conviction, 2 in acquittal, and 2 remained over.
12. There were 12 stations and 37 out-posts, of which only 10 stations and 22 out-posts were visited by a District Superintendent during the ycar, the division being as follows:-

|  |  |  | Statione | Outponta |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Mr. Bulkley, from 1st to 18th January | $\ldots$ | $\ldots$ | $\cdots$ | 1 |
| "Mackay, 19th January to 17th April | $\cdots$ | $\ldots$ | 0 | 11 |
| ". Warden, 20th April to 31st December | $\ldots$ | 4 | 10 |  |

Mr. Warden regrets the large number left unvisited but pleads the threo changes of Superintendents necessitating breaks in inspection tour, an attack of fever necessitatiug his immediate return to his head-quartors and tho prolonged rains.
13. Of the 6 serious crimes during the year Mr. Mackay visitod the ono inhis time. The other 5 which occurred during Mr. Warden's superiatendence were not visited, but the reasons offered by Mr. Warden, considering that he was in bad health, seem satisfactory. The District Magistrate wriles that it was not Mr. Warden's fault that he could not complete the inspection of the district within the year, and that Mr. Warden has taken great interest in tho men and their work especially at head-quarters. As there bave been threo distinct changes of superintendence in thirteen months, and as ho is of opinion that since the district is unlike all others, local experience is especially important, the District Magistrate trusts that the next Suporintendeat sent there may be one who is neither soon going away on leave nor expecting a transfer to a more popular district.

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# Jedicial Department. 

Commissioner's Ofice, Kard́chi, 12th J June 1896.

## KARA'CIII DISTRICT.

Mr. McIver was in charge of the district throughout the year, and except for the 28 days from January 20th to February 16th, when Mr. Hume held charge, there has been no Assistant Superintendent. The incoovenience in the absence of the Assistant Superintendent is considerable, especially during the travelling season, as matters coustantly arise which a superior officer is required to attend to.
2. Penal Code cases reported to the Police rose to 1,380 , and with 157 pending, there was a total of 1,537 cases for disposal as against 1,437 in 1894. $\Lambda$ swaller proportion of the jear's cases was excluded and the total of 876 true cognizable Penal Code cases is the highest since 1891. Out of 546 decided by trial 503 ended in conviction.

The percentage of cases brought to trial to those disposed of, 70.08, is below the previous year's figures and the three years' average of 73.73 . So also is the percentage of cases in which convictions were secured to cases disposed of. The number of cases not brought to trial, 779, is also proportionately larger than usual. The number of direct Penal Code cases has also increased from 98 in 1894 to 115. Of these, 64 were classed as true and 44 ended in conviction. No definite reason has been offered by the Superintendent for the increase which appears chiefly in Classes III and V. The District Magistrate writes as regards these that the increase is in Karachi City, where he is inclined to think the Police force is inadequate, and this has been remarked on below. True house-breakings with intent to commit theft rose by uearly 50 from 142 to 190 and thefts from 431 to 471 , and the number of those that were disposed of without being brought to trial, i.e. 79 and 121, are proportionately more than in 1894. There were 11 direct cases under the former head, 10 of which were fuund to be true. The number is small, but it is unusual for complainants to go to Magistrates in such cases. The Superintendent explains that a fair percentage of cases reported as house-breaking with intent to commit theft are really cases in which the motive for the trespass is intrigue. The truth is very difficult to ascertain and Magistrates decline to exclude them. For this result he says "the complainants and not the Police are to blame." The District Magistrate concurs and adds that it is unfortunate that the Indian Penal Code, by dcaling with all cases of house-breaking. under one section, does not admit of distinctions being drawn between cases which have theft for their object and those in which the offenders are actuated by other motives:
3. Serious criwes on the other hand, murders and attempts ( 9 as against 18) and robberies show a decline. "Of the nine true robberies disposed of, four wero only technically such, and the others do not call for any remarks beyond the fact that four of them vere cases in which nose-ringe were snatched from women." $\Delta$ gang of three Panjabis and a Pathín were cleverly captured by the Police after effecting a burglary in Tatta, where they had obtained engagements as private scrvants. They were also convicted of a high-way robbery in which they were found to have been concerned. They were eventually found to belong to a - vang in the Gujranwala District. A notable case occurred in which the Khalifo Makarpio, the guardian of the Shrine of Moghulbin, and a very influential Zamindir, was committed to the Sessions on a. charge of having instigated. a baud of men to attack the Buhar Police Post and rescue stolen buffaloes which had been recovered.

[^9]discretion, and he is satisfied that they have displayed no excess of zial in taking: up nuisance cases. The District Magistrate adds that he notices the improvement with particular pleasure because he has for years appealed to lolico Superintendents to assist him in enforcing the suppression of nuisances and misechicf especially in the Municipal towns under his charge. From Statement A, l'art 1, it appears that 862 persons were convicted of public and lucal nuisadece.

The District Magistrate comments unfavourably on the small number of cases of prevention of cruelty to animals. These numbered nine only and there is tauch room for improvement. However, 53 cases were instituted on complaint and convictions obtained under the Special Act.

It is satisfactory to notice that the Police investigated 57 casces, of which 56 ended in conviction under the Salt, Opium and a'bkiri Laws.
7. The total number of persons arrested by the Police during the year in Penal Code cases was 947, of whom 43 were released without being brought to trial. In Class VI cases there were 978, of whon three only wire releascil. Of a total of 1,984 persons for disposal 1,584 were convicted and 8.4 were pending at the close of the year. An improvenent may be observed in the propurtions of persons convicted to those arrested otherwise than by the lolice. The figures are 240 out of 533.
8. Out of the 187 pending Penal Code cases at the end of the year, which is a further advance on the figures shown in the last report, it is eatisfactory to find that only 28 were with the Police. The District Magistrato has promised to enquire into the large renainder pending in the Courts.
9. Though reported crime increased, the number of excluded Penal Code cases was 504 as against 522. Maliciously false cases were 69 ayainst 70 in 1894. The following table taken from the Superintendent's report shows how unsatisfactory are the results of prosecutions: -

| Cases, | Applications for prosecutions. | Sanctions. | Prosecutions undertaken. | Convictions. | Discharge and acquiltant. | Pendin\% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 69 | 43 | 14 | 14 | 2 | d | c |

With regard to the District Magistrate's remark that Chicf Constabley and Inspectors frequently ask for sanction top prosecute when thero is every reason to suppose' a charge is false, but no evidence to prove it so, and consequently no use in prosecuting, it is supposed that these recommendations are cndorsed by the Superintendent before they reach the Magistrates. And it seenns strange that when sariction to prosecute is only given in 14 cases out of 43,6 of theso should end in failure. While realizing all the difficulties attending these casea, it is hoped that in the current year better results will be sccured.

It is also to be hoped that Section 560 of the Criminal Procedure Cude will be used more constantly. Only one case is reported in which a five was inflicted.
10. The value of property stolen duriug the year was 1 ks . 51,132 a; against Rs. 56,168 in 1894. Of this $37^{\circ 95}$ per cent was recovered and recoverices were made in 543 cases out of 781. There are always a few casey in Karichi of a doubtful character when large sums are reported to have been stolen. The percentage of cases is almost the same as in 1894 .

True cases of cattle thefts oumbered 130 as against 114, and 2C5 out of 321 animals, a very large proportion, were recopercd.
11. Under Chapter VIII, Criminal Procedure Code, C2 persons were jrosecuted, of whom 53 were ordered to furnish security. The Superintendent explains.that the falling off is due to there being only one Margitrate dulg empowered for the Jhirak and Shahbandar divisions and to the time occupicd by the Khalifo's case before mentioned. The increase in houre-breakiog, and the it cases might probably be reduced by a thure energetic use of the proviaions of this Chapter. Again 0.3 persons were recognized as previouly convicted.
12. The strength of the Karáchi City and Cantonment Police, is numerically the same as it was in 1868 . It is hardly possible so soon after the reorganization to consider the question of increasing their number. But it is no doubt the case that the city has increased in extent and still more in population, and the men have to patrol much longer beats than formerly. The District Magistrate is inclined to concur that the force is inadequate, and notes that the greater part of the increase in house-breaking occurred in Karáchi City.
13. Statement $D$ shows that one officer and eight men were dismissed and 37 Departmental punishments were inflicted on officers and 118 on men. These latter figures are cousiderably higher than last year's. From the details given by the Superintendent it seems that there were 20 cases in which officers were degraded. The Departmental punishments on men includes 40 cases of extra drill. The District Magistrate is unable to give an opinion on the quality of Police staff, but the Commissiuner is aware that with numerous exceptions the officers and particularly the lower grades are an indifferent set of men, but it is noted that more intelligent and physically superior men presented thenselves for enrolment as recruits. The number of rewards granted has fallen off, but besides these 59 good-service tickets were given. While the number of educated officers has risen to 125 from 118, the number of educated men has fallen from 100 to 87. The number of resignations without pension or gratuity has been reduced by one-half which is satisfactory.
14. Though the absence of the Assistant Superintendent somewhat interfercd with drill at head-quarters, still special attention was given to dress and equitation and the Superintendent adds "riding and shooting have decidedly improved."
15. In explanation of the large number of escapes from jails, the Superintendent states that the Sind gang was in this district for the first four months of the year, and most of the escapes were from that gang.


#### Abstract

16. With reference to last year's remarks the number of licenses for possession of arms remained almost unchanged. The increase under the heading "Miscellaneous, journey, \&c.," licenses is due to import, transport and other licenses having been shown during 1895, while in previuus years only journey licenses were given in this column and the miscellaneous licenses used not to be entered at all. 17. Mr. McIver personally investigated 11 out of 18 serious crimes and visited 21 out of 25 Police Stations and 65 out of 108 Posts. The Buhar dacoity before mentioned interfered very seriously with the Superintendent's inspection duties. His personal attendance was required in connection with it in Karichi. The absence of an Assistant necessitated more frequent visits to head-quarters, and his tour was also interrupted by the visit of His Excellency tho Governor in November and December. Mr. McIver may, therefore, be congratulated on the amount of inspection work he performed.


18. The Cominissinner concurs in the following remarks of the District Magistrate:
" Mr. McIrer's Loowledge of and careful attention to all the details of Police administration are will known, and to those no doubt are several of the favourable results of the you's administration-notably the iucreased attention to special und local lairs-directly due.
'The unfavourable results are few."
And it may be added that the increase of crime is probably due partly to the want of rain and the consequent restriction of agricultural operations, and partly to the general unrest in the Province occasioned by the lawlessness in Thar and Parkar and llyderabad.

II. E. M. JAMES,<br>Commissioner in Sind.

# Jedicial Department. <br> Commissioncr's Office, Karuchi, Sth June $1 S 36$. 

## HYDERABAD DISTRICT.

Mr. E. C. Cox rras in clarge of the district from the beginning of the jeas till October 12th. Mr. F. Goldsmid, who has written the report, was in charge for the remainder of the year.
2. The most noticeable feature in the report is the decrease in the statistics of crime, which is observed in every class excepting Class VI. Some allomance has to be made for the areas transferred in August 1801 to the Thar and Pirkar District, but even then the rosult is striking. The number of reported caseq, 1,923 , with 213 pending, make a total of 2,141 as against 2,409 in 1801 and $2,27 .{ }^{\circ}$ in 1893, and 1, 777 true Penal Code cases remained for disposal as agains: 1,415 and 1,357. Reported murders were 15, of which 4 were escluded, and truo culpable homicides and attempts numbered 5. Thero were 4 dacoitics, though, as explained later in the report, one case entered as murder was ulso a dacoity. Robberies remained the same, but house-breakings and thefts were raluced from 356 to 263 and 737 to 637 . "This," referring. to tho house-breaking cases, sags Mr. Goldsmid, "is in my opinion the most satisfactory feature in tho whole report. Experience has shown me that house-breakings decrease as the efficiency of the Police increases," and he adds "this is the same with dacoitios;" and the District Magistrate Mr. A. F. Woodburn considers that the reduction in houso-breaking cases reflects much credit on the working of the Police. The Makhi Dhand dacoits, as will be seen from the Thar and Parkar report, who had been quicecent for a time, broke out again early in the yoar, and it is certain that many of them found shelter in the IIyderabad District, and it is equally certain that the comparative immunity they enjoyed roused up many lamloss spirits in the district. The five dacoities, all of them of a serious character, though none of the members of the gang appear to have taken part in them, were probably due in a certain measure to the same cause. More reliable deductions might have been drawn from the statistics had the Superintendent discussod them in greater detail. Five serious dacoities in a district is an unusual number, and somewhat weakens the inference, that crime has decreased, which the diminution of houso-brcakings and thefts would ordinarily justify.
3. Turning to the classes, the number of cases show similar reductions. The decrease in Class I from 47 to 30 is partly due to a decrease of 8 under tho sections dealing with the offence "harbouring accused persons." Tho Superintendent says :"I have very littlo doubt about several persons harbouring the Makhi Dhand outlaws although I have not been able to bring it home to them." Punitive Police were imposed on the several villages on this account, and the force has been recently increased. The 637 theft cases include 337 cases of cattle theft, 10 less than in 1504 . The Police helped in the recovery of $\mathbf{c} 78$ out of 791 stolen animals in these cases, which is a very good result. They also helped to find 250 out of 352 in easos which were afterwards excluded. The orders regarding search for lost and stolen cattle have been well carried out.
4. In connection with theft cases it is noticel that along with the diminution of Police cases there has been a considerable rise in tho number of direct complaints to Magistrates. The number of such cases was 183 againut 122 in 1594, but the final results wero bad, only 24 ending in conviction out of 102. The number of Penal Code direct cases his increased largely from 400 to 676 and the convictions have fallen from 92 to 70 .
5. Class VI cases numbered 205 as against $217 *$ to which must be added

[^10] 32 direct cases as a;弓ainst 27. The Superiatendent does not consider the increase of public nuisance ches from 191 to 224 a good siga.

There are apparently no cases under the Stage Carriage Act this year. Local officers are the best judges how far the Police must interfere in nuisance cascs, and the difference is not sufficient to call for further notice. The Police dealt with 34 Excise cases as against 17.
6. The proportion of excluded cases is much the same as in 1894. Of these 8.7 lenal Code cascs excluded during the year 104 were classed as maliciously false. This is a considerable reduction on the 154 of 1894, and it is to be regretted that the results of prosecution are not equally farourable. In 15 cases out of 46 applications sanction to prosecute was accorded and during the year 3 convictions only were obtained though 8 cases were pending.

Section 560, Criminal Procedure Code, was applied, however, in 66 as against 26 instances-a very gratifying increase.
7. The pcrcentage of undetected Penal Code cases to the true cases is 26.7 compared with $31 \cdot 2$ in 1894 and $30 \cdot 7$ in 1893 , and all the percentages for Penal Code cases and for persons disposed of in such cases show an improvement except in the percentage of persons convicted to those disposed of by trial. There has also been a satisfactory decrease from 10.56 to 7.02 in the percentage of persons released without being brought to trial. The number of persons arrested otherwise than by the Police grcatly increased, and the convictions were not so many as before.
S. The stolen property figures show an increase in the value of the property stolon and a decrease in the number of cases. Goods to the value of Rs. 25,000 were reported to have been stolen in 3 dacoities only. The percentage of cascs in which property was recovered rose to 68.04 from $62 \cdot 47$.
8. The number of cases pending at the end of the year was 157 of all classes and 148 Ponal Code cases. The very small number of pending cases with the Police in 1894 has risen to 46 , which is still low, and 111 as compared with 165 at tho end of 180.4 were with the Magistrates.

## Statement C.

10. The Sind gang ras transferred to this district together with a guard of 3 Mounted Constables and one officer and 20 Armed Police and 4 officers.

## Statement D.

11. Tho punishment return is again heavy. Dismissals were 24 as against 25. Minor departmental punishments were inflicted on officers in 34 cases and on men in 83 cases. These do not include extra drills. Altogether 36 officers and 117 men wero punished-6gures which show that a larger proportion of officers than of men required punishment. The number of resignations is higher again. The Superintendent says : " the men are too independent to be well disciplined; a punishment often brings on a notice of resignation. Recruits are numerous, but most of them are too old."

In addition to the punitive force of 45 and the Sind gang guard no less than 63 extri Police were onrolled in this district for duty on the Railway works, Jimmrao Canal, and with private Companies.

It is not easy to explain the improvement in the figures of education. These are said to bo 11 more officers and 32 more men who can read -and write in 180j than 1591. Possibly the higher pay has attracted better men. Mr. Goldsmid spoaks very highly of the drill of the Armed Police at head-quarters in which the District Magistrate concurs.
12. A statement is inserted in the report which shows that out of 23 serious crimes Mr. Cos porsonally investi jated 6, and Mr. Goldsmid 3 out of 8. Satisfinctory csplanations are given regarding the remainder. Mr. Cox investigated 7 other oilcnecs and 2 cases of accidental death, and $M r$. Goldsmid was constantly on the more during the short time he was in charge. The inspection of Police Stations and Outposts was duly attended to.
13. Mr. Cox on leaving particularly brought to his successor's notico certain officers among the Inspectors and Chicf Constables. Some of these men are undoubtedly capable and have dono very good work, which tho Commissioncr has noted with pleasure; others have subsequently proval to be not fully deserving of Mr. Cox's encomiums. The officors in this district are, taken all round, better perhaps than in other Sind districts.

The Commissioner in conclusion agrees with the District Magistrate that the principal facts and figures illustrating the working of tho forco in 1895 tend to show that a satisfactory years work has been done. Ho can endorso with pleasure the District Magistrate's praise of Mr. Cox's capacity, of which ho has personal experience, and is glad to repeat Mr. Woodburn's remarks regarding Mr. Goldsmid.
"The District Magistrate has much pleasuro in testifying to tho excellonce of Mr. Cox's work. He is a most zealous and energetic officer. Mr. Goldsmid, during the short time bo has been in charge, has had hard worle and almost incessant travelling. IIo has also been most zealous and energetic."

Mr. Woodburn himself gave most valuablo assistanco to the Polico during the year in their operations against the dacoits.

H. E. M. JAMES, Commissioner in Sind.

No. 1240 or 1590.

## Jedicial Department.

Commissioner's Ofice, Karächi, sith Junc 1s9\%.

## SHIKA'RPUR DISTRICT.

The following officers held charge of the district :-
Mr. J. E. Penton up to 27 th March.
Mr. A. M. Ostrehan, 2Sth March to 30th April.
Mr. L. H. Spence, 1st May to December 31st.
Mr. A. M. Ostrehan held charge of the Assistant Superintendent's office till 27 th March, and again from 1st May to the iGth September, since which time till recently there was no Assistant.
2. The year 1895 was a bad one from an agricultural point of view. The inundation was poor and crops failed througbout the district. This is probably the chief cause for the higher statistics of crimes, though the district also laboured under the bad effects of very lay supervision for some months before Mr. Spence took charge. The District Magistrate Colonel Mayhew, though he apparently accepts the above explanation to some extent, states that the figures by no means represent the true state of things, that crime is on the increase everywhere, is not reported and when reported is not detceted, and confldence in the Police and their power of dealing with the offenders docs not exist. Colonel Mayhew has an unrivalled knowledge of the district. But the Commissioner cannot but think that he takes too gloomy a view of the Police and their work and overlooks their better qualities.
3. . The total number of all cases reported to the Police rose from 2,795 to 3,297 and of Penal Code cases from 2,227 to 2,818, the total number of real cognizable cases of all classes for disposal from 1,832 to 2,077 and of P'enal Corle cases from 1,306 to 1,679 .

The year's figures are geacrally slightly bigher than those of 1503, lut eonsiderably below those of 1802. The increase is oliserved, particularly in Chees II,

III, and V. In Class II, where principally cases of grievous hurt and hurt with dangerous weapons are given, kidnapping and abduction cases have increased. The number of reported cases is less than in 1893, but the number of real cases of the year is 110 as against 107 in 1892, 100 in 1893 and 85 in 1894. They have been successfully dealt with, for, out of 96 disposed of, 90 were tried and 76 ended in conviction, only 4 being undetected. Real murders numbered 23, the notive in more than half the cases being intrigues with women. The increase in Class III cases is almost entirely due to an increase of 108 under house-breaking and theft. These cases are higher even than in 1892, when the increase was attributed by the local officers to scarcity. A very large proportion of these casos was disposed of without being brought to trial, namely 276 out of $\mathbf{- 3 6 9}$ disposed of within the year. Mr. Spence says:

[^11]It is to be regretted that the District Magistrate did not comment upon this. If it is the case that less assistance is afforded to the Police it is to be hoped that the local officers will do their best to mend matters. Police in Sind, short-handed as they are, depend and must depend very largely on local assistance; and the present system of Government by which frequent transfers of the higher officials is almost inevitable, is, it is feared, partly responsible for any change in attitude of the local zamindars and heads of villages. Of otḥer Class III cases, robberies show a decrease and dacoities were actually 3 in number, one of them coming under the head of murder. One was excluded as maliciously false, the other two were serious cases, but entirely the work of local, not professional, badmáshes. The increase in Class $V$ is due almost wholly to theft cases, of which 341 more than in 1894 were reported in the year, and 149 more classed as true. Almost exactly half the reported thefts were cattle thefts, 729 , of which 325 were classed as true. The Police were fairly successful in dealing with these. But the percentage of undetected cases, both under thefts and housebrcakings viz. 48.2 and $74 \cdot 8$, compares very unfavourably with the sind percentage in 1894 of 31.2 and 62.9 . A satisfactory point is the increase in the number of cases of receiving stolen property. Out of 145 reported cases, 49 were found true, and out of 39 disposed of, only 3 were undetected, and 35 out of 36 ended in conviction.
4. The number of direct Penal Code cases 519 and the number excluded 445 was almost exactly the same as in 1894. Of the remaining 74 true cases, 69 ended in conviction.
5. Pending cases were more numerous than in the past two years, viz, 343 l'enal Code cascs and 352 of all classes. Of the former number 155 were with the Police and 188 with Magistrates. The number of Magisterial cases is due to thero being no Sub-divisional Magistrate in Mehar for some time, and as regards lolico eascs the Superintendent considers that there was no undue delay. He complains, however, of the great delay of Magistrates in dealing with cases against Police officers whether on private complaint or instituted by the Superintendent. In the tro particular cases he alludes to the District Magistrate explains that in one case accumulation of arrears and the inexperience of the Magistrate wero the cause; in the other the lolice themselves delajed matters by applying for a transfer to another Court. The Commissioner fully agrees with the Superintendent that such cascs both for the sake of the public and the officers themselves should be disposed of as quickly as possible.
C. Excludod Penal Code cases bear a somewhat smaller percentage to the tutal of cases for disposal than in 1801, $45 \cdot 71$ as against $46 \cdot 45$, but the percentago is higher than that of the Province in 1803-94. Out of 1,502 excluded cases (Class YI ineluded) 370 were excluded as maliciously false and 831 as false by mistake. The number 220, excluded by Magistrates after trial, though hey hiad been committed for trial by the Police as true, appears rery largo.

Mr. Kennedy and Mr. Cox havo both called attention to tho samo thing in this district in previous reports.

In maliciously false cases 30 prosecutions wero sanctioned ly Magistrates and 77 by the Superintendent. Nine convictions were obtained in the former and 33 in the latter cases. The 42 convictions, i.e. 60 so pereentare of the cases tried, is, the Commissioner agrees, a good result. It is also satisfactory to find that in 61 cases compensations were awarded under Siction 560, Criminal 1'rocedure Code. Good must eusuo if this courso is persevered in.
7. The diminution in Class VI cases is due entirely to a decrease of 0 ; cases of nuisanco. The number of these cases dopends very much uron tho District Magistrate and District Superintendent of Police thomsclves, and tho question whether the Police require stimulating or restraining way safely ho left to the decision of Colonel Mayhew. The Police detected and invectigated 53 out of 56 cases under the Salt, Opium and Absiri Acts, which is an increaso on last year's figures.
8. As might have been expected from tho increaso in thefts and housebreakings the value of property stolen during the year is higher and is very similar to that of the year 1892. Both the percentage of property recoverex and the percentage of cases are poor.
9. Chapter VIII of the Criminal Procedure Code cannot be said to have been well worked. The rule of his predecessor which Mr. Spence alludes to, that each Chief Constable should send up 2 ladmashes overy month, could only result, as it has done, in a large number of persons being discharged. This gives much unnecessary trouble to Magistrates and witnesses, and naturally makes Sub-Divisional Magistrates more chary of taking up such cases. If Inspectors and Chief Oonstables would work with the Sub-Divisional Magistrates in such matters better rosults would be obtained than by any rules. In 1805 out of 246 persons sent up, 139 were convicted and ordered to furnish security, which is 27 more than in 1894. But the large number 81 whose security was considerd satisfactory is remarkable.
10. The statistics regarding theft and housc-breaking cases have influenced the total percontages which are below those of $1 \times 5,1$ and of the Province in 1894 except those of convictions to true cases decided by trial. Those for Class II are good. - The percentage of persons relcased without bcings brought to trial, $3 \cdot 7$, is a fair figure.
11. The punishment return for the district gives a falso impression of the quality of the forco. Mr. Spence writes: "Hhe decicase in the number of punishments during the year under report, both as compared with 1894 and the average of the last 3 years, may appear satisfactory, but is duc, I am afraid, to a great extent, judging from the stato in which 1 found tho loolice on taking charge of the district, to the low standard of disciplino and general efficiency expected by my predecessor as compared with that insisted on by Mr. Kennedy," The average number of punishments was much larger during the last 8 months of the year than during the first 4 months, and the number is likely to go on increasing.

No officers were dismissed, which is so far satisfactory, but 27 minor departmontal punishments were inflicted on olficers and 57 on men in addition to 17 dismissed. The number of elucitolm en in the forco hat increatod by six only, and those who offer themselves for enrolment who have had some education are generally found physically unfit. Mr. Spence linds it very difficult, owing to tho paucity of men, to get any drilled exeept the Armed Police. They are smart, but it is well known that the district is very short handed in this branch, thero being only sullicient men to supply guards of the minimum strength at sub-treasuries with a small reserve at head-quarters. Mr. Spence makes the same complaint about the unarmal branch; and his finds it impossible to teach them anything at head-quarters before it is necessary to draft them out for dutr. Mr. Spence is arranging to put tho Mount $x 1$ men through drill by degrees ly reducing the strength at out stations and forming a small head-quarters reserve.
12. The numbor of arms licenses, 1,068 , is nearly 100 less than in 1891 . The reduction is especially in the number of licenses for possession of firearms, 677 against 760. There were 19 convictions under the Act during the year.
13. There were 13 escapes altogether, of which 11 were from the custody of the Police. Of those last 7 were recaptured. Five escaped in one case. Three policcmen were dismissed and two reduced in connection with these cases.
14. The amount of personal investigation of serious crime is, as Mr. Spence observes, very small. Mr. Penton investigated none out of 7 cases, Mr. Ostrehan one (as Superintendent) out of 5, and Mr. Spence 3 out of 27. Mr. Ostrehan also investigated 5 out of 8 as Assistant Superintendent in the Mohri Division. The office and routine work in the district is extremely heavy, and the Commissioner is ready to acknowledge the difficulties in the way of personal investigation of crime.
15. Considering that Mr. Spence was in charge for only 3 months of the travelling season, part of which time was occupied in making arrangements for and in attendance on His Excellency the Governor, he did a very fair amount of inspection. Mr. Penton visited 5 out of 14 stations, but only 6 out of 51 outposts. Mr. Ostrehan visited all the stations and 27 out of the 36 outposts in the Assistant Superintendent's charge.
16. Mr. Spence has written a very detailed and careful report. He has so far formed a very poor opinion of the Police under him. "I consider the Shikárpur District Police the very worst in every way from chief constable down to constable that I have ever had anything to do with." And he adds, which the Commissioner must acknowledge, that the chief constables are a very poor and incfficient set of men.

Mr. Spence took charge of the district at a most inconvenient time of year. Besides the difficultios rosulting from the hot weather climate, he had the further disadvantage of a congested office and ignorance of the language to contend against, not to mention the low state into which the district had drifted since Mr. Kennedy left. It is not surprising therefore that he is somewhat disheartened, and it is still to be hoped that he may be able to say like one of his predecessors that a more extended acquaintance with them gives one a better impression of their qualities and capabilities. The means nearest at hand for improving the force is stricter supervision. One European officer is not sufficient for this large and populous district, and it is to be earnestly hoped that Government will be able to keep two officers permanently in the district. Colonel Mayhew points out too how detrimental are the frequent changes of Superintendent from which the district has suffered. The Commissioner acknowledges the trying nature of the duties and feels confident that efficiency in the district will quickly be restored under Mr. Spence's superintendence.

H. E. M. JAMES,<br>Commissioner in Sind.

# Jtdictal Departacent. <br> Commissioner's Office, Larächi, sth June 1506. 

## UPPER SIND FRONTIER.

This district was in charge of the following officers during 1595 :-
Mr. H. R. Hume, 1st to 10th January.
Mr. J. V. Cooke, 20th January to 26 th August. $^{\text {M }}$
Mr. H. C. Mrules, Deputy Commissioner, 27 th August to 17 th September.
Mr. A. I. M. Ostrehan, 18th September to 31st December.
2. The number of cases reported to the Polico during tho yenr was $10 ;$ compared with 399 in 1804 and 448 in 1803. Penal Codo reported cases were 435 as against 362 and 392 in the same two ycars. The increaso is entirely due to the fact that in contravention of orders cases of cattle "straging" had been. excluded from the crime registers, regarding which the Police liad received reports. Had these been all cases of "straying" the statistics of truo cases ourgit not to have been affected, at least not to any great extent, and it appears that there is more cattle theft in the district than has come to light before.

True Penal Code cases numbered 201, or 39 moro than in 1891. Real theft cases were 41 more and Class V cases also 41 more, All the other P'enal Code figures are practically stationary. There were altogether 16 (1'olico and direct) true murder cases for disposal and 4 attempts. In one of those, a caso of dacoity and murder, three men were killed. This is said to have been tho work of Hurs, fanatical followers of the Pir of Mohri, and three of tho party who escaped were said to have joined the Makhi Dhaud band. All three, it may be arlded, have since been disposed of.

The proceedings in all these cases and in tho one dacoity were remarkably successful, convictions having been obtained in every completed caso, while four were still pending.
3. The Superintendent states that seven of the murder cases wero dealt with under the Sind Frontier Regulations and cight by the Scssions Court. Tho District Magistrate insisted upon a more carcful preliminary investigation lefore it was decided that cases should be placed before a Jirga instcad of being triol in the usual way. The excollent results in all the cascs of serious crime may certainly be partly attributed to this.
4. The number of house-breaking cases is not large and docs not increase. Out of 40 true cascs, however, 27 were undetected or 07.5 per cent.

As might be expected the proportion of undetected theft cases, 53 out of 125 disposed of, is largor than usual. The proportion, it is hoped, will improve when advantage is taken of the paid trackers recently appointal and poasibly the number of reported cases will also increase.

The total number of undetected cases was 85 out of 2.23 disposed of, which gives a high percentage of 38.1 .
5. Class VI cases reported to the Bolice haro incrensed to G1, while direct cases remained almost the same as in 189t. The increase is said to be due to more cases taken up by the Police under the Arms Act and of public nuisancers. The District Magistrate states that he issual a circular early in the ycar as he had reason to believe that weapons such as matchlocks were pescessul without license in considerable numbers, and adds that the Superintendent has shown commendable activity in this matter, the result lecing a very large increase in the number of cases. Supplementary Statement No. II shows that thero wire 23 cases tried. Only one case was detected and investigated by the Polico undrer Salt, Opiume and Abkári Larrs and the Commissioner fully endorses the District Magistrate's remark: "It is somerhat unsatisfactory to find that the l'olic:
have been entirely inactive in aiding the executive in the detection of offences against these laws." Unlcss the Superintendent insists upon it, the Police are ouly too ready to shirk these offences.
7. Excludod Police cases under "All Classes" have risen to 198 and of Penal Codo cases to 186. Of these 29 were declared to be maliciously false. Convictions were obtained in 10 out of 14 cases prosecuted and 2 were pending. In two eases compensation was awarded under Section 560, Criminal Procedure Code. The proportion of cases in which punishments have been inflicted for maliciously false prosecutions is decidedly good.

No cxplanation is offered for the number of pending cases which has risen from 11 in 1893 and 34 in 189 t to 90 in 1895.
8. Some percentages showing the result of the Police work have already been remarked on. The percentages of convictions to real cases disposed of undor theft and Class V, 52.30 and 53.62 , are not very good. The percentages of persons convicted, 64.36 and 65.63, in Penal Code cases are both above the average, and the percentage of persons released without trial, $1 \cdot 11$, is small and shows discrimioation in making arrests. Mr. Ostrehan throughout his report has commented on figuros of Police and direct cases combined. His remarks should have been confined to the former, as direct cases have little or no bearing upon the work of the Police.
9. The number of cattle thefts not before entered has raised the amount of stolen property to Rs, 10,124 , and both the percentages of property recovered $41^{\circ} 06$, and of cases in which property was recovered 55.55 , are lower and it is hoped will be improved upon.
10. The District Magistrate states that though he had again to find fault with the manner in which cases under Chapter VIII, Criminal Procedure Code, were sent up, there has been on the whole an improvement. The number of persons discharged in 1894 was large. In 1895, 30 out of 46 were ordered to furnish security. Compared with other districts the proportion still shows that the Police must use more discretion in dealing with these cases. There seem to have been soven direct cases, in all of which security was called for.

The Superintendent has put a comparative statement in his report which is unintelligible as it makes out that 43 persons were tried in 47 cases and that 7 persons were tried in one case which is impossible. Figures for previous years aro equally orratic.
11. Punishments have remained at very much the same figure for the last four years. There were only six dismissals, however, during the year. It is said that there are now 107 educated men in the force, whereas the number in 1894 was 53. The District Magistrate appears to be somewhat doubtful what the term "educated " implies, and the Commissioner fully agrees with him that good local knowledge and sense is worth much more than the knowledge of reading and writing, Which often passes for education. The large number of recruits culistcd, 82, is chicfly due to the resignation of Patháns enlisted during the past year or.two who found the work uncongenial. There appear to be only 13 in the force now.

Endearours have been made to drill and train the Mounted Police, and the District Magistrate has complimented both Mr. Cooke and Mr. Ostrehan on the attention ther gave to the improvement of the force. There has been some difliculty about ball practice as the Polte range at Jacobabad which belonged to the Difilitary authorities has been condemned as daugerous,

The Mounted Police were unable to take part in the annual competition as musketry practice had not been properly performed.
12. Mr . Hume investigated one out of four serious offences, Mr. Cooke four out of 18, and Mr. Ostrelan did not proceed to the scene in either of the tro cases which occurred while he was in charge. The explanations given are satisfactory and both Mr. Cooke and Mr. Ostrehan and especially the latter have heen rery coergetic. Mr. Ostrehan managed to inspect 6 out of 8 stations and 35 out of 37 posts duriog the $3 \frac{1}{2}$ months he beld charge.
13. While acknowledging with the District Magistrato Mr. Oit:elan's zeal and activity, the Commissioner is obliged to remark upon his report which was carefully commented on by Mr. Mules. This is probably tho first ho has had to submit and his inexperience will excuse much, but mistakes in spelling and construction might have been aroided. The report was not even subuitted in the form laid dorrn.,

II. E. M. JAMES,<br>Commissioner in Simd.

No. 1262 of 1596.

Judicial Department.<br>Commissioner's OJjice, Karächi, 10lh June 1S5\%.

## TIIAR AND PA'RKAR DISTRICT.

Mr. C. E. S. Steele, Deputy Commissioner, was in charge up to October 24th, when he was obliged by illness to take leave. Mr. W. II. Lucas, I. C. S., held charge of the District from October 31st to the end of the year, the Col-- lector of Hyderabad officiating in addition to his own dutios during the few days' interval. 'There was no separate Superintendent of Police. Events have shown the urgent need of an experienced Superintendent in the District and this has already been represented to Government by the late Acting Commissioner. Mr. H. R. Hume, Assistant Superintondent of Polico, who was deputed to this District from the Karáchi District, remained there from the 18th Fcbruary to the end of the year.

- 2. The Hur outlaws alluded to in the last report after kecping quiot for some months broke out again in February, and to quote Mr. Lucas' words :-
"They signalized their re-appearance by committing the notorions outrage at the Bahrambari fair in which four persons (including three policemen) were killed and three wounded. Later on occurred the cold-blooded murders of Dau and Sayou Wasans, two zanindars, who had made themselves obnoxions to the Hur outlaws. Two dacoities, one in Septombor and the other about the close of the year, one case of dotention of a Police Sowir (who hay certainly been mardered since) with 500 rounds of Government ammanition, and two furthor attempts at murder, one on Sowár Mehro Rind, and the other on a Coustable of the II yderabad Police, the latter of which took place on the 23 th December, corapleto the year's record of the atrocious deeds of this gang of murderers. These rulliaus have evergthing in their favour, the secure shelter afforded by dense jungle and the almost uni corsal ey mpithy and Eupport of the inhabitants of the Sanghar 'Táluka;"
and in another place he writes:
"Just at the beginning of the new year the outlaws were guilty of three further outrnges resulting in tbree nurders (all policemen), one attempt at nurder and two daccitics, which led to the Military being called out."

The Commissioner is glad to be able to add and at the same time to congratulate Mr. Lucas on the fact that no further outrages occurred after tho 3 rd January, and that six of the worst rufians have recently been shot and captured, and two including the leader have given thomselves up.

Before passing on to the less interesting statistics of crime tho Commissioner would like to add, though this is not mentioned in the report, that on threo occasions Mr. Steele was very near to capturing some of the important members of the gang, and it was owing to his untiring exertions and the con tant anxiety throughout the hot weather of 180.4 that his health broke down and ho was obliged to leave his work.
3. The figures in Supplementary Statement No. 1 are generally higher than those of 1893 and 1891, and the reason for this with cne or two cxceptions, is that the Mirpurkhas Tailuka and pieces of the Sháhdsdpur and Dero Mohbat Talukas of the Hyderabad District were transferred to Thar und Parkar in August 189t, so that five months' figures only for theso arcas were included in the 1894 report, and figures for the whole year arc includal in tho present report. In most instances it will be found that crime is really less in 1805. Reported cases of all classes were 701 as against $\mathbf{c 0 1}$ and the total for disposal numbered 746 as against 732 . Oring to excludal cases being fewfr,
the true Ponal Code cases, 356, were 58 more than in 1894 and 74 more than in 1893. However, deducting 25 Mirpur cases in 1894 and 76 in 1895, the result is a total of 280 true Penal Code cases for 1895 and 273 for 1894, an increase of 7 only, which is entirely due to the increase in Classes I and II. The increase in Classes III and V is due to the inclusion of Mirpurkhas cases. Class 1 cases aro more numerous -under the section relating to resistance to public officors, \&c. In Class II are included 11 murders and 6 attempts, of which the Makhi Dhand dacoits are responsible for 6 murders and 5 attempts, 3 of the former and 3 of the latter belonging to the single outrage at Bahrambari. Regarding house-breakings the Deputy Commissioner's remark is quoted :-
" Most of these offencess trook place in the two talukas (Mirpur and Khipra) through which the railway passes.........the establishment of the railway has had much to do with the growth of crime of this description."

The increase in Class $V$ and thefts seems to be due to an increase of 45 cattle thefts. Cattle thefts numbered 177 in 1895 against 132 in 1894.
4. Out of the 356 true Penal Code cases 284 were disposed of, 203 by. trial resulting in 160 convictions, and 81 were undetected. The percentage of undetected cascs to real cases disposed of, $28 \cdot 5$, is good, and displays a large decrease, and the percentages of conviction to true cases disposed of and decided by trial are also fair. Regarding the final results of the murder cases and attempts, it is explained that the eight cases of murder are in reality only five cases, four of which are still pending. The three attempts as also the one case of murder tried are connected with the Bahrambari outrage, for complicity in which one man alone was convicted on minor charges. The percentages for persons aro not as good as in 1894 for reasons already given. Of 448 persons for disposal in Penal Code cases 29 were released without trial ( 10 coming under the head of murder).
5. The reduction in excluded cases has already been alluded to. These numbered 320 as compared with 366 in 1894 and 302 in 1893. Maliciously false cases numbered 40, and 5 convictions were obtained in 9 cases tried out of 22 in which sanction to prosecute was given, and 3 cases were pending. Besides in 9 cases compensation was awarded under Section 560, Criminal Procedure Code. These results are good.
6. The number of pending cases, 94 , is large considering the figures of reported crime. Coupling these with the few undetected cases the Deputy Commissioner represents that it slows that the Police are anxious to trace offenders. This may be so. It is noticed that the number of persons under arrest has risen from 21 to 30 , but the increase is not under the head of thefts in which the increase of pending cases occurs. The latter is due to a number of cattle thefts at the end of the year.
7. The amount of property stolen during the year was valued at Rs. 19,732 in 305 cases as against a value of Rs. 20,244 in 275 cases in 1894. The percentage of 52.30 of property recovered is worse than last year's for the cause mentioned above, but the percentage of cases, 67.72 , is good.
8. Class VI cases bave fallen in number to 56 reported and 46 true. There were also 2 of the previous year's cases. Of these 26 were under the Arms Act, 11 under the Opium Act, and 7 under the Salt and Customs Acts and one under the Abkiri Act. The decrease in the latter cases is attributed to the measures introduced by the late Mr. Watson in 1893. The Police investigated all the cases under the Excise and Customs and Opium Acts.
9. Chapter VIII of the procedure was actively worked, and 101 persons were prosecuted, of whom 86 were called on to furnish security. The strong measures taken against the Hurs, especially at the end of the year, counteracted the tendency mentioned in the last report, and 78 out of the 86 badmáshes were unable to produce satisfactory security. These measures have been rewarded with
success.
10. There were slight changes in the strength of the force as shown in Statement C. The Sind Gang has been moved into the Hyderabad District, and the appointment of one Chief Constable and a Camel Sowar were reduced to allow for a Sub-Inspector for the Desert Tilukas. The time of the Inspector must
always be entirely taken up ly the rork in the Nira Valley Division, and the additional appointment was urgently necded.
11. The punishment figures show a large increase, twelvo men were dismissed, one officer and 8 men judiciously punished, and 29 oflicers and 32 men fined, degraded and suspended-a total of 82 as against an average of 4 ; in the past 3 years. The majority of the departmental punishments yas for minor faults, carelessness, \&c. During the year and especially latterly the force of Police in the north of the district was augmented ly dralts from the rest of the district and came more immediately under tho Deputy Commissioner's observation, and these figures bear out his statement that the force needs thoroughly reorganising and disciplining.
12. The percentage of educated officers and men has slightly increased during the year. Drill was conducted as usual at Umarkot and Nagar, but the competition shooting had to be given up owing to the number of extra Pulice :t Sanghar. A large number of arms licenses was withdrivn, principally thine given for protection of crops, for journeys, and for possession in houses, and four licenses were cancelled during the year.
13. The Deputy Commissioner, as was only to be expected, was able to visit only 9 stations and 22 outposts out of 22 stations and 67 outposts. The enormous extent of country, the large number of posts and the intervals between them would render it dificult for an officer who has much other work to nake a satisfactory inspection even when the country is quiet. The nocessity of morv constant supervision and of a strong European officer to devote himself to l'olice work bas been clearly shown by recent events.
14. The statistics showing the amount of crime and the trcatment ly the Police in the district are good, and taking into account the exceptional dificultics with which a section of the Police have had to contend during the year, the Commissioner endorses the opinion of the Deputy Commissioner that the conduct of the force was on the whole satisfactory.

H. E. M. JAMES, Commissioner in Sind.

REMARKS OF THE COMMISSIONER, N. D., ON THE POLICE REPORT FOR 1895.

No. 976 or 1896.
Camp Bulsár, 2nd July 1896.

## Meyorandim.

The Acting Commissioner, N. D., has the honour to submit the following remarks, so far as his Division is concerned, on the report of the Inspector General of Police for the year 1895.
2. The report was received in this office in print on the 24th ultimo.
3. Generally it may be claimed for the year's work in this Division that the steady tendency of years past towards repression of crime has been continued.

The actual crime of recent years is as follows s-

|  | Years | Penal Code cognizable casel، | Clase ${ }^{\text {VI }}$ |
| :---: | :---: | :---: | :---: |
| 1888 | -.. | - 5,67.1 | 3,384 |
| 1889 | - 0 | 5,220 | 3,457 |
| 1890 | -. | 4,203 | 2,862 |
| 1891 | - 0 | . 4,041 | 2,028 |
| 1892 | -• | .. 3,570 | 2,102 |
| 1893 | ... | 3,414 | 2,627 |
| 1894 | . 0 | 3,236 | 1,449 ${ }^{\circ}$ |
| 1895 | $\cdots$ | 3,182 | 1,686 |

On analyzing these remarkable figures according to districts, it appears that the improvement has been diffused over the whole division, except Broach, which stands pretty much where it did. In Ahmedabad the number of Penal Code cognizable cases has fallen from 1,082 in 1890 to 706 in 1895; in Kaira from 928 to C33, and in Thạna from 1,269 to 885. The credit of this mainly belongs to the Police, but some of it is due to the long series of good seasons and to the tractable character of the Gujarátis.

- 4. It is not necessary to follow up minutely the statistics given by the Inspector General as there is little to call for special remark, The rise in dacoities and robberies in Thána, noticed by Mr. Reid last year, has been checked, the number of dacoities in that district being 3. against 9 and of robberies 4 ngainst 14. Pending cases have fallen in Ahmedabad from 165 to 99 and in Panch Mahals from 25 to 18, but in Thana they have risen from 93 to 130 , in Broach from 103 to 133, in Kaira from 62 to 96, and in Surat from 32 to 48 , The attention of the District Magistrates concerned will again be drawn to this matter. The percentages show on the whole an inprovement even on the high rates of last year, In the Commissioner's opinion it is dangerous to lay too much stress on such figures especially for the purpose of pitting one district against another. There is some falling off in Surat whiok is of little consequence, and also in Broach where it is more significant.

5. Probably the most popular test of Police efficiency is the recovery of stolon property, The percentage under this head has risen considerably in Ahmedabad, Broach and Thina, and fallen in the other districts. The amount of property stolen during the jear has risen in Ahmedabad, Kaira, Panch Maháls and Broach, and fallen in Surat and Thána. The total value was Rs. 1,63,185, out of which Rs. 1,03,772 were recovered against Rs. 1,35,821 and Rs. 72,251 in 189.4. Consequently the districts of this Dirision only partially come under tho adverse comment of the Inspector General in his paragraph 7 .
6. The most salient point in the viev for the rcar of this Dirision is the acknowledged inefficiency and corruption of the Broach lolice. It is hopol that recent measures will bave a good effect, and that tho present competent Superintendent may be kept in the district long cuough to do good work, instead of the seven who flitted through it in 1805.
7. As to maliciously false cases the Inspector General is ecarcely fair to Magistrates when he says that they "stultifed the decisions of themselves or "other Magistrates by refusing to sanction even the prosecution of cases which "Magistrates had already declared to bo maliciously falso".- (Ilis remarks on Broach, paragraph 2). T'ake a typical caso-a man finds that his houso has been broken into by night. His suspicions at once fly to some cnemy, nad full of unreasoning wrath he denounces him to the Yolice. Eventually there appears strong moral ground for believing that the man made the bole in his own wall. Certain it is that the enemy was elsewhere at the lime and bad nothing to do with it. Now a Magistrate would be quite justified in classing this case as falso and maliciously so for the purposes of Polico record, but if the housholder is on trial before bin, or his sanction is required for a prosecution on the samo facts, for an offence under Section 182 or 211, Indian Penal Code, his point of vier is very different. The presumption would then be in favour of tho complinant or informer's trathfulness and would have to be overborno by much botter evidence than will suffico if the question simply be whother or not an entry is to be made in column 18 of Statement A, Part I.
8. The fact is, as said by the Inspector General, that occasional glaring cases may be punishable under the Penal Code, but the everyday weapon for checking malicious complaints is Section 500, Code of Criminal Procedure. Under that section the Court need only hold the accusation to be "frivolous or vexatious "-terms which are distinctly wider than those of Sections 152 and $\because 11$, Indian Penal Code. Moreover, it enlists very effectively on the side of tho law the social power of ridicule which has enormons force in this country. "The biter bit" is in all societies an object of popular derision and when a man returns to his village circle punished by the very Court and in the very case which he bad put in motion to harass an innocent neighbour, be meets with a reception which does not encourage imitators. This is not the result of a furmal conviction which drags through many stages and generally does not come off for months if at all. The Commissioner, N. D., ontirely concurs with $\mathbf{C}$ lovel Humfrey as to the value of Section 560.
9. . The undersigned has only one word to add, and that is with refurence to recruiting. There are many "country squires" in Gujarat who give their sons a good education at the Wadhwín Gríssias' School and elsewhery. It seems a pity that place should not be found for some of the more promising of these boss in the Police. A case has lately come to notice of one who wishes to serve, but very naturally is not willing to take rank lower than that of a Chief Constable. He probably would not ask for the powers and responsibilities of one until he had received a training. It rould add to the social influence of the Police aud provide a career for such men if some special arraogements could be made for letting them in.

F. S. P. LELY,<br>Acting Cummissioner, N. D.

## REMARES OF TIIE COMMISSIONER, C. D., ON TILE POLICE REPORT FOR 1803.

No. $\frac{\text { P. }}{1200}$ or 1896.

## Jedictar Departyent. <br> Poona, sth July 1850.

The Acting Commissioner, C. D., has the honour to submit the following remarks as far as the Ceutral Dirision is concerned on the refort of tho Inspector General of Police on the rorkiag of the Police ia the Botnbay Presidency during the jear 1893. The report was receired in this office on tha 23 rd ultimo.

- 2196-82

2. The number of true Indian Penal Code cases reported in the Central Division during the year was 4,277 against 4,059 in the previous year, showing an increase of 218 cases. The increase is noticeable more or less under all classes except abetments and Class $V$ (minor offences against property).
3. Taking the more serious heads of offences which are specifically mentioned in the table in paragraph 3 of the report, a comparison of the figures for the Division for 1895 with those of the preceding year shows that murders have decreased from 75 to 67, dacoities from 63 to 60 , robberies from 100 to 92; while attempts at murder and culpable homicides have increased from 24 to 30, cases of house-breaking with intent to commit thefts from 713 to 791, thefts from 1,894 to 1,952 , and cases of receiving stolen proporty from 84 to 109 .
4. The following table gives the details for each district of the fluctuations uoticed above :-

5. The decrease in the number of murders is apparent in all districts except Alumednagar and Sholápur which show an increase of 3 and 4 cases respectively. In attempts at murder there is a marked increase in Sátára, whereas the increase in Khandesh is nearly counterbalanced by a corresponding decrease in the remaining four districts. To the decrease under dacoities, Násik is the principal contributor, the number there baving fallen from 15 to 5. Under "Robberies" Khándesh shows a marked decrease, while Násik and Sholápur have fallen from 12 to 11 and 7 to 6. On the other hand, Ahmednagar, Poona and Sátára show a rise of 3, 16 and 1 cases respectively. . The aggregate increase of 78 in cases of house-breaking is spread over all the districts except Poona and Sholápur. Under "Thefts" Khándesh exhibits the largest increase and Poona the largest decrease. The fluctuations in the other districts are trifling and call for no comment. The increase of 25 in the number of cases of receiving stolen property is distributed over all the districts except Poona and Sholkpar, which show a decrease. This decrease, however, is insignificant.
C. The number of pending cases at the close of the year has further increased from 1,038 to 1,061 under all classes and from 980 to 1,021 under the Indian Penal Code. This gives an average of nearly 177 per district for all classes and 170 for Penal Code cases as compared with 173 and 163 respectively in the proceding year.

Taken by districts Násik shows the largest increase, which the District Superintendent of Police attributes to the delay in the

|  | 1894. | 53. |
| :---: | :---: | :---: |
| Ahmednagar. | 43 | 47 |
| Khandesh ... | 367 | 336 |
| Nasik | 95 | 183 |
| Poona | 211 | 178 |
| Sitara ... | 275 | 266 |
| Stulispur | 47 | 51 |
| Total | 1,033 | 1,001 |

7. Judging from the percentages given in paragrapls 9 of tho report, tho work of the Police in the Central Division appears to haro slightly improped. Of the seven tests applied the Central Division stands first in tho third and fourth tests; second in the first, fifth and seventh; and third or hast in tho reit. The following table shows the success of the Police in the soveral districts uader the various tests:-

| Distriot. | Year. | Percentag of real <br> cognizable <br> in convio- <br> tion to <br> true cares <br> dispoted <br> of. |  | Percentaga of parzons to pertione arrentod by Police tuo matu. | Percentage uf personis couvicten disposed of by trink. | Perrentago of property to athlun. |  | Falue of <br> pripriy <br> allogeil $w$ <br> in peudind cason. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1 | 2 | 3 | 4 | 8 | 6 | 7 |
|  |  |  |  |  |  |  |  | Re. |
| Ahmednagar | \{ 1895... | 76.36 | 96.6686 | $\begin{array}{r} 67 \cdot 84 \\ .69 \cdot 93 \end{array}$ | $\begin{aligned} & 70.63 \\ & 71.02 \end{aligned}$ | 37.2233.75 | 81.0883.58 | $\begin{gathered} 15,031 \\ 4,4 j^{\prime 3} \end{gathered}$ |
|  | $\{1894 . .$. | $71 \cdot 37$ |  |  |  |  |  |  |
| Khándesh | $\left\{\begin{array}{l}1895 . . . \\ 1894 . .\end{array}\right.$ | $59 \cdot 54$$62 \cdot 5$ | $\begin{aligned} & 90 \cdot 27 \\ & 94: 59 \end{aligned}$ | $\begin{aligned} & 62.35 \\ & 58 \cdot 64 \end{aligned}$ | $\begin{aligned} & 63 \cdot 53 \\ & 58 \cdot 97 \end{aligned}$ | $\begin{aligned} & 20 \cdot 48 \\ & 37 \cdot 37 \end{aligned}$ | 59.890.80 | $\begin{aligned} & 33.430 \\ & 9 \because 3,50.3 \end{aligned}$ |
|  |  |  |  |  |  |  |  |  |
| Násik | $\left\{\begin{array}{l}1895 . . . \\ 1834 . .\end{array}\right.$ | 677169.13 | 94.549.433 | $72: 53$$65 \cdot 25$ | $\begin{aligned} & 74.31 \\ & 68 \cdot 08 \end{aligned}$ | $\begin{aligned} & 46 \cdot 003 \\ & 38 \cdot 17 \end{aligned}$ | 65.506.58 | $\begin{array}{r} 14,482 \\ 0,5>1 \end{array}$ |
|  |  |  |  |  |  |  |  |  |
| Poona | $\left\{\begin{array}{l}1895 . . . \\ 1894 . .\end{array}\right.$ | 58.4155.76 | $\begin{aligned} & 95 \cdot 16 \\ & 89 \cdot 62 \end{aligned}$ | $\begin{aligned} & 66 \cdot 80 \\ & 56 \cdot 58 \end{aligned}$ | 68.15$\mathbf{5 7} \cdot 61$ | $35 \cdot 43$26.45 | 57.6151.61 | 20.2007.192 |
|  |  |  |  |  |  |  |  |  |
| Sátára | $\left\{\begin{array}{l}1895 \ldots \\ 1894 . . .\end{array}\right.$ | $\begin{aligned} & 50 \cdot 38 \\ & 42 \cdot 95 \end{aligned}$ | $\begin{aligned} & 68 \cdot 53 \\ & 66 \cdot 48 \end{aligned}$ | $\begin{aligned} & 6924 \\ & 70 \cdot 27 \end{aligned}$ | $\begin{aligned} & 70.55 \\ & 70.74 \end{aligned}$ | $\begin{aligned} & 80 \cdot 2 \\ & 61 \cdot 45 \end{aligned}$ | $\begin{aligned} & 54 \cdot 35 \\ & 58.08 \end{aligned}$ | $\begin{aligned} & 20,005 \\ & 20,599 \end{aligned}$ |
|  |  |  |  |  |  |  |  |  |
| Sholápur | $\left\{\begin{array}{l}1895 . . . \\ 1894 . .\end{array}\right.$ | $\begin{aligned} & 74.76 \\ & 71.90 \end{aligned}$ | $\begin{aligned} & 96.68 \\ & 9.4 .05 \end{aligned}$ | $\begin{aligned} & 46.50 \\ & 51.90 \end{aligned}$ | $\begin{aligned} & 48 \cdot 19 \\ & 51 \cdot 94 \end{aligned}$ | $\begin{array}{r} 34 \cdot 17 \\ +3 \cdot 60 \end{array}$ | $\begin{aligned} & 78.75 \\ & 7835 \end{aligned}$ | $\begin{aligned} & 7,793 \\ & 9,614 \end{aligned}$ |
|  |  |  |  |  |  |  |  |  |
| Total | $\left\{\begin{array}{l}1895 . . . \\ 1894 . .\end{array}\right.$ | $\begin{aligned} & 61 \cdot 30 \\ & 60 \cdot 64 \end{aligned}$ | $\begin{aligned} & 88 \cdot 50 \\ & 83 \cdot 03 \end{aligned}$ | $\begin{aligned} & 64 \cdot 73 \\ & 60 \cdot 88 \end{aligned}$ | $\begin{aligned} & 66 \cdot 27 \\ & 62 \cdot \because \end{aligned}$ | $\begin{aligned} & 37 \cdot 90 \\ & 40 \cdot 61 \end{aligned}$ | 61.6068.45 | $\left\lvert\, \begin{gathered} 1,16,936 \\ 75,3: 39 \end{gathered}\right.$ |
|  |  |  |  |  |  |  |  |  |

8. It will be seen that Ahmednagar attains the first rank in the first and sisth tests; Sholápur in the second; Násik in the third and fourth; and Sititira in the fifth. Khandesh and Poona, more especially the former, do not show well in any tests.
9. The subjoined statement shows the number of excludod cases in 1505 as compared with those in the preceding year :-

| District. | 1594. |  |  | 1-35. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total easen disposed of. | $\begin{gathered} \text { Totel } \\ \text { excluded. } \end{gathered}$ | Preentage. | Tirtal enors disposed of. | $\begin{gathered} \text { Tinal } \\ \text { exiluded. } \end{gathered}$ | I'rreasige. |
|  |  |  | 53.03 | 738 | 457 | :7911 |
| Ahmednagar ... | ${ }^{728}$ | 1003 | $3 \cdot 13$ | 2,733 | 1,975 | 33 |
| Khándesh... ... | 2,627 | 1,000 | 49.01 | 1,603 | 7ro | $17 \%$ |
| Násik ... | 1,653 | 1,0.5 | 4).41 | 2,011 | 1,0:3 | 51:65 |
| Poong $\quad . .0 \quad$... | 1,133 | 1,603 | 4190 | 1,451 | 85 | 87 7 \% 7 |
| Sátára | 1,951 | 437 | 61.78 | (4) | tij | 61.13 |
| Total | 0,321 | 4,357 | 4385 | 0,403 | 4,260 | 1-) 27 |

10. Of the total number of 9,403 cases for disposal, the number of cases excluded was 4,360 as contrasted with 4,387 out of 9,361 in 1894 , giving a percentage of $46^{\circ} 37$ against $40^{\circ} 85$. The percentage of excluded cases in Poona has increased, while that in Ahmednagar, Násik and Sátára has decreased. The percentages in Khándesh and Sholápur have remained almost stationary.
11. There were altogether 293 complaints classed as maliciously false against 380 in the year before and prosecutions were instituted in 144 of them, with the result that convictions were obtained in 53; 61 cases were discharged and 30 were pending at the close of the year. The Police in the Sholápur District failed to secure convictions in any of the prosecutions instituted by them. In the four cases prosecuted in this district the accused were discharged in two, and two cases were pending at the close of the year. This result does not certainly speak well for the Police in that district.
12. The results of the prosecutions for making maliciously false. complaints were not satisfactory; and the Acting Commissioner, C. D., agrees in the remarks in paragraph; 10 of the report that the Magistracy might have been less sparing in the exercise of the poivers with which Section 560 of the Criminal Procedure Code invests them. Under that section any complaint which is proved to be frivolous or vexatious could be summarily dealt with; and it is not necessary to prove malice. In many cases it is difficult to bring home the offence to the complainant.
13. In Ahmednagar and Poona the same officers served as District Superintendents of Police throughout the year. In Khandesh the office of Superintendent was held by three different officers-Mr. Davies from 1st January to Cth March 1895, Mr. Pogson from 7th March to 3rd April, and Mr. Bulkley for the remaining period. In Násik Mr. Gibbs was in charge of the Superintendent's office for nearly five months and Mr. Scannell for. seven mouths. In Sítára and Sholápur the changes were frequent.
14. The number of non-cognizable offences committed during the year shows a further decrease from 52,195 to 49,646 . The decrease is general in all the districts except Nasik, which shows an increase of 2,017 cases. The decrease in Poona is remarkable, the number having fallen from 15,749 to 12,851 . In connection with these cases 71,206 persons were placed before Magistrates, and of them only 19,106 or $26: 83$ per cent. were convicted against 21,094 out of 70,479 or $29 \cdot 92$ per cent. in the preceding year. Compared, however, with the other two Divisions the Central Division has the highest percentage.

## Percentages.

Taking each district

|  |  |  |  | 180.4, | 1895. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Abunednngar | .0. | ** | $\cdots$ | 24.21 | 26.13 |
| Khinderb... | ... | . 0 | .-. | $\cdot 14.86$ | 17.80 |
| Núsik | ... | .-. | . $\cdot$ | 26.92 | 26.23 |
| Poona | ... | ... | ... | 40-54 | 38.10 |
| Sítura |  | ... | ... | 35.69 | 30.98 |
| Sholapur ... | '•' | .. | .. | 21.69 | 1+12 |

15. The table in paragraph 15 of the Inspector General's report gives the number of yersons dealt with under Chapter VIII of the Criminal Procedure Code. In all, 553 persons were brought before the Magistrates to be bound over to be of good behaviour against 624 in 1894. Proceedings were successful against 334 persons as compared with 292 in the year before. Ir all the districts except Khindesh the provisions of the chapter appear to have been successfully worked in the year under report as in the previous year. In the Kbandesh District alone the prorisions of the chapter do not seem to havie been put into force to any grat extent.- The Inspector General of Police attributes the inaction under this chapter in this district to the want of sufficient care and attention on the part of the Police, and considers that the bad results do not speak well cither for their zeal or intelligence. In these remarks the Acting Commissioner agrees to some estent, but he thinks these sections require to be worked with great care, otherwise there may be a tendency to judge results. merels by numbers, and porsons honestly trging to earn their livelihood mas bo driven to desperation by orer-iuterference.
16. As regards the general behariour of the Police, the figures in the mar$\begin{array}{ll}1594 . & 1895 \text { gin will shor that the percentage of } \\ \text { punishments inflicted on menbers }\end{array}$
 Násik $\quad . . \quad$... ... ... $17.43 \quad 15.35$ the districts escept Khíndesh and

 of Police to Mr. Bulkley's lenient system of enforited by the Inspector General hand, the punishments inflicted on Police ing Pipha. On the other siderable incease. Tinficted on the Police in the Poona District show a conpistrict Magistrate is however of opinion that the punishments were well deserved and useless men got rid of.
17. 262 men were rewarded for good service-100 by special promotion and 63 by money reward. In the preceding year the total number so rewarded was 304. In the Ahmednagar District no one received special promotion as presumably none was found fit for such'reward.
18. The percentage of officers and men able to read and write as giren in paragraph 20 of the Inspector General's report shors an appreciablo improvement in all the districts.
19. From the statement given in paragraph 27 of the report it appcars that the District Superintendents and their Assistants did a satisfactory amount of inspection of the police stations and outposts in their respective charges. In the matter of personal investigation of serious crimes, however, they wero not so active, and in one of the divisions of Khándesh only 5 cases out of 31 socm to have been personally investigated by the Assistant Superintendent in charge. Perhaps the great distances to be got over in so large a district may account for this, as in most cases the investigation is completed before the Assistant Superintendent could possibly arrive on the scene.
20. The work of Court Prosecutors was fairly satisfactory, and the experiment promises to be a success.

## General Remarks.

21. The only incident of an extraordinary nature that occurred during tho year under report was the riot at Dhulia in the Khándesh District. The disturbance was however dealt with by Government in Government Resolution No. 7880, dated 12th November 1895, and therefore it is unnecessary to direll on it here. With the above exception the year was an uneventful one.

F. L. CHARLES, Acting Commissioner, C. D.

## REMARKS OF THE COMMISSIONER, S. D., ON THE POLICE REPORT FOR 1895.

$$
\text { No. } \frac{r_{1}}{\mathbf{r} 2 \mathrm{p}} \text { or } 1800 .
$$

## Jcdichl Departye:tit.

Belgaum, 0th July 1896.
Tho Acting Commissioner, S. D., has the honour to submit the following remarks, so far as his Division is concerned, on the report of the Inspector General of Police for the year 1893: The report was reccived in this oflice on the 24 th ultimo, or about three weeks carlier than last jear.

2. The number of true Indian Penal Code cases reported* was almost the same as last year. Referring to classes, $\dagger$ there is an increase of 49 in the number of true cases in Class V, of 24 in Class III, and of 4 in Class IV. Under Classes I and II there is a decrease of 15 and 63 respectively.
3. The details of the more serious forms of crime for each of the Districts in the Division are contrasted in the subjoined table:-

4. The number of murders has decreased in all the districts except Dhárwar and Kolába which show an increase of two and oné, respectively, over the figures for the preceding year. The decrease in the Bijapur District is remarkable, the number there having fallen from 22 to 10. In attempts at murder and culpable homicides, against an increase of one in each of the districts of Belgaum and Kánara, there is a decrease of one in the Ratnágiri District. The figures for the remaining districts are stationary. The number of dacoities has again risen from 36 to 57 . The increase is mostly made up by the Bolgaum, Dbárwár and Kánara Districts. The increase in the Belgaum District from 4 to 17 under dacoities and from 13 to 22 under robberies is duc to the Berád disturbancos. To cope with them an additional force of the strength specified in paragraph 15 of the Inspector General's summary of the report of the District Suporintendent of Police was deputed to the Belgaum District. Siuce the date of the Inspector General's report the two ring-leaders, Ballia and Budellia, with a number of their followers have been arrested. The Berdd rising may now be said to have been quelled. Consequently most of the members of the additional force have been sent back to their respective districts. ' As regards the increase under dacoitios in the Dharwar District from 8 to 12 cases, the Inspector General of Polico remarks that it is not due to the work of any organized gangs. No explanation has been furnished of the increaso (6) in dacoities in Kánara. Under the head of robberies there is an increase in every district except Kánara. Tho decrenso in tho number of cases of house-breaking with intent to commit theft runs through all the districts except Dhárwar, where the number has slightly riscn, i.e., from 233 to 237. Under thefts, Belgaum, Bijápur, Dhárwár and kolida contribute an aggregate increase of 192 as against an aggregate decrease of 83 in Kinara and Ratnágiri, causing a net increase of 109 cases. Under "receiving stolen property" the number of offences has declined from 64 to 43 , notwithstanding an increase of over one hundred in that of thefts committed.
5. The number of cases pending at the end of the year was $\operatorname{SE} 2$, or 100

| Diatrich | With Pislice. | Win Magintrates. | Tutal. |
| :---: | :---: | :---: | :---: |
| Pelgaum | 03 | 273 | 235 |
| Bijeppur ... .- | 45 | 88 | 130 |
| Dharwix.a. | 60 | 146 | 186 |
| Ednars - | 63 | 22 | 85 |
| Kolab *** | 88 | 119 | 207 |
| Ratnagiri | 3 | 86 | 99 |
| Total | 322 | 860 | 882 |

with that of those under investigation liy tho to the need for a more prompt dispor the attention of the District Mayistrates to them.
6. Paragraph ..-The percentages of persons released without trial show some improvement in the Belgaum, Bijápur, Dhárwar and Ratnágini Districts, where in 1894 the figures respectively were $2 \cdot 83,5 \cdot 82,5 \cdot 10$, and $3 \cdot 14$. In the Kolaba District the percentage figure is practically unaltercd, whilo in the Kánara District it has risen from 3.26 to 8.27 . As regards tho decreaso in the percentage in the Ratnagiri District from 3.44 to $\cdot 55$, tho undersigned is not disposed to endorse the opinion expressed by Mr. Drew, quoted by tho InspectorGeneral in paragraph 3 of his summary of the report for that District. Tho same percentage is observable in Kolaba, while that in Broach is only -12. It is quite possible that the Police have learned to exerciso better discretion in tho matter of making arrests. A "Nazarkaid," or in other words l'olice surveilance, is not likely to be tolerated to a large extent in a district liko llatnizgiri. The rise in the percentage in the Kánara District is stated by tho 1)istrict Superintendent of Police to be due to the arrest in a small riot caso of 12 persons who had subsequently to be released for want of evidenco.
7. Paragraph 8.-Out of the seven tests applied, the Southern Division stands first in the second test, second in the third, fourth and sixth tests and third in the remaining tests. The percentage figurcs for the year under report, when compared with those for the year 189t, show an improvement in tho thirl and fourth tests and a falling off in regard to first and fifth tests. In thu fifth testpercentage of property recovered to stolen-the decrense is noticcable, tho picrcentage having fallen from $45 \cdot 52$ to $36 \cdot 56$. In the second and sixth tests, tho figures have practically remained stationary. The value of property remaining unrecovered at the close of the year amounted to Rs. $1,46,856$ against $1 \mathrm{ls}, 75,7199$ in 1894. The increase is stated to be due to an increaso of Rs. 81,755 in tho amount of property stolen during the jear. The following tablo shows the success obtained in the different districts of the Division under the various tests:-

| Districh |  |  | Percentaged of peracua convicted topertone l'olice auo muw. | Percentagan of persons to jersons <br> dinpumed of <br> by trinl | Tercontago pecoveral to stulen. | Percontagen which yroperty was сама In jert) ${ }^{2}$ stlen. | Valne ip property aliviral to in jwiding cams. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | lis. |
| Belsam 1894... | 61-15 | $90 \cdot 47$ | 56.50 | 58.46 | 53.62 | 6301 | 8,512 |
| Belgaum ... $\{1895$... | 56.75 | 87.24 | $63 \cdot 39$ | 64.52 | 3022 | 6704 | 60,453 |
| Bijápur f 1894 ... | 49.46 | 83.33 | 49.53 | 53.32 | 32.81 | 71.08 |  |
| Bijapur $\quad \cdots\left\{\begin{array}{l}\text { 1895... }\end{array}\right.$ | 49.46 | 82:33 | 5045 | 52.78 | 466 | 7404 | ${ }^{-20271}$ |
| Dhárvár $\left\{\begin{array}{l}1894 \\ 1895\end{array}\right.$ | $33 \cdot 92$ | 85.83 | 51.62 | 55.0 | 55.31 | 63.93 | 15,193 |
| Dhárwár $\cdots\left\{\begin{array}{l}1895 . . .\end{array}\right.$ | 33.56 | 92.45 | 62.33 | 64.62 | 31.03 | 6882 | 15,035 |
| Fénara $\{159$ \& ... | $53 \cdot 45$ | 9 m 49 | C1.91 | 64.38 | $25^{2} \cdot 6$ | 62.01 | 17,333 |
| Kánara $\quad$.- $\{1895$.. | 55.68 | 92.45 | 51.09 | 56.20 | 43.53 | 5214 | 21,570 |
| Kolatn ... $\left\{\begin{array}{l}1894 . . .\end{array}\right.$ | 68.2 | 95.98 | 64.05 | 64.45 | 93.20 | \%20\% | 11,485 |
| Kolán a $\quad . \cdot\{1895$... | 61.55 | 95.51 | 6891 | 6940 | 34.21 | 03.95 | 18,070 |
| Retpriri \{ $1894 . .$. | 82.53 | 93.18 | $6{ }^{6} \cdot 15$ | 64.63 | 46107 | 83.11 | 114,9:97 |
| Ratnágiri ... $1895 . .$. | 78.41 | 98.34 | 78.37 | 78.85 | 51.31 | 7783 | 2,451 |

[^12]It will be seen that Ratrágiri stands first in all the tests and Dhárwár stands last in the 1st test, Bijapur in the 2nd, 3rd and 4th tests, Belgaum in the 5th and 7th and Kánara in the Gth. The fluctuations in the figures bave been dealt with in the summaries of the district reports.
8. The subjoined table shows the number of excluded cases as compared with those for the last year :-


Out of a total of 6,870 cases for disposal, the number of cases excluded was 3,224 , as contrasted with 2,027 out of 6,390 in 1891, which gives a percentage of 46.92 against 45.80 in the preceding year. Though the number of excluded cases has decreased in the Ratnágiri district from 727 to 664, the percentage of such cases is, as in the previous year, the highest in the Presidency. As regards the remaining districts, the percentage figures show an increase in Dhárwár, Kánara and Kolába und a decrease in Belgaum and Bijápur.
9. The annesed table shows the number of maliciously false complaints in each district of the division and the number of prosecutions instituted with their results:-


The number of complaiuts in the division classed as maliciously false has increased from 248 to 260. The increase occurs in the Dhárwár district only whero the number has risen from 32 to 78. Prosecutions were instituted in 72 cases with the result that convictions were obtained in 17 and 18 remained pending. In the Ratnigiri district the proceedings were successful in 5 cases as against none in 1809. The difference between the number of maliciouly false complaints aud that of prosecutions instituted is very striking especially in the Dlurwir, Kinara and Koliba districts. The undersigned concurs in the remarks recorded by the Inspector General of Police with respect to the irregular action of the Magistrates in the Dlárwár and Kánara districts in the matter of the prosecution of complainants in cases classed as maliciously false. That officer further complains of the reluctance of Magistrates in the Kolaba district to
accord permission for the prosecution of complainants in such cascs. The subject has been dealt with by Government in para. 3 of their review of the report for 1894 and no further remarks seem to be necessary. Besides the 35 cases in the Dhárwar District the provisions of Section 560 of the Criminal Procedure Code were utilized in one case in Kanara and in eight in Kolaba. Tho Acting Commissioner is of opinion that the figures point to too great a readiness on the part of the magistracy to class complaints as 'maliciously falso'. The test should be the preparedness of the magistrate to sanction prosecution; where such sanction is refused, or prosecution fails, the caso should bo removed from the category of "maliciously false."
10. From the table embodied in para. 12 of the Inspector-Geocral's report it will be seen that in the Belgaum, Dhárwár and Kánara districts tho samo officers served as Superintendeats of Police throughout the year. In Kolaba the office of Superintendent was held by Messrs. Green and Bulkley ; in Matnigiri by Messrs. Bulkley, Mackay, Warden and Chitnis ; and in Bijípur by Messrs. Henderson, Heyland, Goldsmid, Panse and Maidment. In the last-mentioncl district the changes in the personnel of the Superiatendeat of Police were vrry frequent.
11. The annexed table shows the work performed by the District Superintendents of Police in the Southern Division :-


The duty of visiting the Police stations and outposts was performed satisfacturily by the Superintendents of Police, Belgaum, Dhárwár, Kánara and Kolaba. In the Bijapur District 2 Police-stations and 18 out-posts and in the Ratnd giri District 2 stations and 15 out-posts were left unvisited. The failure to visit a larger number of out-posts in the two districts named above is attributed by the Inspector-General of Police to the frequent changes in the personnel of tho Superintendents of Police. Out of a total of 186,95 scenes of serious crime were personally visited by the District Superintendents of Police ns against 43 out of 176 in 1894. The Inspector-General of Police seems to have been satis. fied with the explaations furnished by the Superintendents of Polico concerned for not visiting 91 or nearly 50 per cent. of the number of scrious crimes. Tho undersigned would solicit the attention of Government to the euggestion mado by Mr. Fleet in the concluding sentence of paragraph 9 of his remarks on the report for 1894.
12. The number of non-cognizable crimes in the division ngain shows an increase, the figures for 1891 and 1895 being respectively 14,022 and $17,618$. Once more the increase is most noticeable in Dhirinir, where the figures aro 3,522 and 6,091; in Belgaum, Bijápur and Kolaba thero was a small decreaso. No explanation of the increase bas been offered. The divisional percentage of
persons convicted on those appearing before the Courts has slightly fallen, i.e.,

| entages. |  | 1894. | 1895. |
| :---: | :---: | :---: | :---: |
| Delgaum | ... | ... 25.86 | ${ }_{21}^{21.82}$ |
| Bijajpur | ... | -.. $2+18.18$ | ${ }_{25}^{2121}$ |
| Dbarwar | ... | ... 17.79 | 18.03 |
| Kınara | $\cdots$ | .. 16.27 | 18.89 |
| Ratnágiri | ... | ... 16.05 | $16 \cdot 1$ |
| Total |  |  |  |

from 19.67 to 18.13 . Taking the districts
individually, the percentage shows a
falling off in the Belgaum and Bijapur
Districts and a rise elsewhere.
13. The subjoined table shows the comparative numbers of persons for 1894 and 1895 dealt with under Chapter VIII of the Crimiual Procedure Code:-


Ninety-seren persons were placed before the Magistrates with a view to their boing bound over to be of good behaviour against 165 in 1894. Out of these, 23 were called upon to furnish security, 26 were discharged and 38 were pending at the close of the year. The Inspector-General of Police remarks in paragraph 14 of his report that due attention to this matter was not paid by the officers of the Belgaum, Bijápur and Dhárwár Districts. The amount of work done by the Kolaba Police under this head is also regarded as insufficient. The undersigned trusts that the instructions which the Inspector General proposes to issue to the officers concerned will enable some improvement to be shown in the next year's report. But at the same time it appears necessary to make due allowance for the bad characters brought to book in former years. The supply should be a constantly diminishing quantity and there appears some danger in requiring the police to produce a constant average of cases.:
14. Paragraphs 18 and 19.--As regards the general conduct of the force it will be seen that the total number of punishments has declined from 413 to 401 in the jear under report. The decrease is common to all the districts except Kolaba and Ratnágiri where the numbers have risen from 15 and 21 to 19 and 30 respectively. With reference to the Kolába District the Inspector General of Police again remarks "that a more strict discipline than the number of punishmonts during the past two years points to, would be attended by more satisfactory working on the part of the police." The number of punishments in the Ratnágiri and Dharwar Districts is above, and in the remaining districts notably in Belgaum below, the average for the past three years. The number of rewards by promotion has decreased by one while that of money rewards has increased by 14.
15. The percentage of officers and men able to read and write is shown in the subjoined table:-


The figures exhibit a considerable improvement under this bead in tho districts of Bijápur, Kánara and Ratnágiri. The percentage of men ablo to read and write in the Belgaum District is again below the averago for tho last threo years.
16. Attention is called in the report to the insecure condition of the Belgaum sub-jail. This was of course emphasised by the presenco of a largo number of the Berad outlaws who are rather desperato charactors. But under any circumstances the jail is a wretched place for its purpose.
17. Special measures appear to be required for constructing now quarters on a large scale throughout Kánara, where an abnormally high sick list is attributed to the badness of the present accommodation.

STATEMENTS.
-

Part I.-Return of Cognizable Crime for

par 1SOJ, for the Dombay Presidency Proper.


PABT I.-Return of Cognizable Crime for the

year 1805, for the Bombay Presidency Proper.



A-continued.
for the year 1895, for Sind.


Part I.-Return of Cognizalle $C_{n i}$ :

-continued.
,the year 1S95, for Sind-continued.

(S: oacl) J. Shadic:
Ansistant Cumiableriasial.

Pant II.-Returi of Non-Cognizable Crime for the Bombay Presidency Proper for the year 1893.


## STATEMENT A-continucd

Part II.-Return of Non-Cognieable Crime for the Bombay Probilemey Proper for the year 1:35-continued.


Personal Amintent to the Inepecton-General of Polin

STATEMENT A-continued.
Part II.-Retum of Nun-Cognizalle Orime for the year 1895, for Sind.


STATEMENT A-concluded.
Pame II. - Return of Non-Oognizable Crime for the year 1895, for Sind-oontinued.




Personal Assistant to tho Inspector-Gencral of Police.


fud Employment of Police for the Bomlay Presidency for 1505.

(3). Culum a 40 to 42, one Puliceinan to wo maty of the pronilation.:
C. A. I. HISTTY,


STATEMENT
Return showing Equipment, Discipiine, and

D.

General Internal Management of the Force for the Bomlay Presidency jur 1530.

C. A. B. BE.ITTY,

Personal Aesibtant to the Ifeductor-Giectal ef Pelien.

Statement showing the Race and Religion or $\dot{\text { Caste }}$ of Ofic:rs


## E.

and Men employed in the Police for the Bombay Presidency for 1500.


. ( xxiii )
Percentages, Ahmedabad.


Properly Stolen and Recovered.

| 1 | 2 | 8 | 4 | 1 | 6 | 1 | 0 | $\bigcirc$ | 10 | 13 | 18 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Falue of properts cotelen in pording cmector prostoun year. | Falue of properts Etolen during the year under report. | Total value of popperty stclene | Velue of property secorered. | Porcentage. | Numbet of cract in -bich property $\quad$ aㅡ matra is poudina ceare of previoua Jear. |  | Tons Bymation of en ans In obirity prig=ety - 0 en woler |  |  |  | Toing of <br> pronare <br> N.ared to <br> thereres <br> anc <br> thercerse <br> 300 1004. |
| 8. | R. | Ra | Ra, |  |  |  |  |  |  | Be |  |
| 08,768 | 02,723 | 9,400 | 41,816 | 60.17 | 45 | 106 | 861 | 40 | 174 | 18,204 |  |





> ( $\mathbf{x x y}$ )
> Percentages, Kaira.

|  | Tzkeextagiop |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| - | Theal oognizable cases ending in conviction to disposed of, Columb 10 on Column 7. | Real cognirable cases eniling in conviction to decilled by trial, Column io on Column 9. | Permana convicted to pretatite arroled by the Cule ano motro. Culuman 81 on tutal of Column so feas tutal of Colvmn 21. | Peronna monvicte to thinmo dinpowed of ly trial, Ciluma : on Columa : 2. |
| 1. Murders | 46.15 | $46 \cdot 15$ | 23 | $25 \cdot$ |
| 2. Attempts at murder and.culpable homicides | 50. | 66.68 | 28.67 | 60. |
| 3. Dacoitie』 ... ... | 0 | 0 | 0 | 0 |
| 4. Robberies - ... ... ... | 42.85 | 75. | $80^{\circ}$ | 80. |
| 5. House-breaking with intent to commit theft | 37-36 | 91.89 | $81 \cdot 25$ | 81:25 |
| 6. Thefts ... . ... | 88.05 | $97 \cdot 07$ | 80.81 | 82.10 |
| 7. Receiving stolen property ... | 93.54 | 03.54 | 71.62 | 71.62 |
| Abetments - |  |  |  |  |
| Class I ... ${ }^{\text {... }}$ | 100 | 100. | $81 \cdot 48$ | 81.19 |
| ", II ... ... ... | 83.95 | 88.07 | $46 \cdot 03$ | 47.02 |
| ". III .. | 34-41 | $83 \cdot 15$ | 70.00 | 75.18 |
| \% IV ... ... ... | ...... | . $\cdot$..' | 0 | 0 |
| \# V ... ... ... | 89.05 | 96.72 | 79.03 | 80 |
| Total for I. P. C. Cases | 67.61 | $93 \cdot 17$ | C0.23 | 70.93 |
| Class VI.-Offences under other | 96- | 97-10 | $85 \cdot 18$ | 83.03 |
| Grand Totsl ... | 74:32 | 0.333 | 72.69 | 71.63 |

Property Stolen and necovered.



## ( xrrii ) <br> Percentages, Panch Mahils.

1. Murders
2. Attempts at murder and culpable homi-
3. Dacoities
4. Robberies
5. House-breaking with intent to commit theft
6. Thefts
7. Receiving stolen property
...

Abetments -
Class I

|  |
| :---: | :---: | :---: | :---: | :---: |

Property Stolen and Recocercd.

| 1 | 2 | 1 | 1 | - | - | 7 | - | - | 10 | 11 | $1]$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Toted <br> valcos properny stolon. | $\left\|\begin{array}{l} \text { Yelue of } \\ \text { peoperify } \end{array}\right\|$ | Procone |  |  |  |  | Pomot |  |  |
| Ra, | Ra. | Ras. | Ran |  |  |  |  |  |  | re. | L. |
| 616 | 10,208 | 10,824 | 3,200 | 30.49 | 18 | 163 | 208 | 161 | 7743 | 331 | 2.30 |



> ( xxrii )
> Percentages, Panch Maluils.

|  | Pracemtage op |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| - | Real cognizable cases ending in conviction to disposed of, Column 10 on Column 7. | Real cognizalise cases ending io conviction to true casol decided by trial, Colomn 10 on Columa 9. | Feranis convicted to permone Artrated by the l'ulice - sNomidun total of Colamn so leae tutal of Columa 24. |  |
| 1. Murders | .... | *..'.' | 0 | 0 |
| 2. Attempts at murder and culpable homicides | $80^{\circ}$ | 80 | 83.33 | 83.33 |
| 3. Dacoities ... ... ... | 33.33 | 33.33 | 27: 27 | 27.97 |
| 4. Robberies ... ... ... | $66 \cdot 66$ | 100. | 100. | $1010^{\circ}$ |
| 5. House-breaking with intent to commit theft | 55.40 | 100 | 83.09 | S3.03 |
| 6. Thefts ... . . ... | 80.18 | 98.84 | 90:29 | 92.30 |
| 7. Receiving stolen property ... ... | 70.58 | 70.53 | 53.57 | 53.57 |
| Abetments- |  |  |  |  |
| Class I ... - ... | 100. | $100^{\circ}$ | 61.10 | 64.10 |
| , II . ... ... | 89.65 | 89.65 | $60 \cdot 13$ | $63 \cdot 43$ |
| " III . ... ... | 57-47 | 24,33 | 78.02 | 78.02 |
| ; IV , ... | 100. | 100 | 50. | 50 |
| , V | 78.57 | 94.28 | 83.13 | 84.63 |
| Total for I. P. C. Cases ... | 72:87 | 93.75 | 70.68 | 87.98 |
| Class VI.- Offences under other Laws | - 94.26 | 94:26 | 79.83 | 79.53 |
| rand Total | 81-18 | 93.93 | $77 \cdot 45$ | $78 \cdot 43$ |

Property Stolen and Recocered.


( Ixix )
Statement showing the discrepancies of Supplementary Statement No. 1 of 1500.

| Deseriplion | Carsa. |  | Canser | Painern. |  | Caver. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1890 \\ \text { Coluan } \\ 11 . \end{gathered}$ | $\begin{gathered} 1805, \\ \text { Colamo } \\ y_{0} \end{gathered}$ |  |  | $\begin{aligned} & 1 \cos , \\ & \text { colvany } \\ & \text { 200 } \end{aligned}$ |  |
| Thefts ... ... ... | 42 | 41 | 1 decreased as inerraed in Clans II, because one cane which wa. pending was decided undur suetion 835 (grievous hart), Indian Senal Cole, by the Magistrate. | 0 | 8 | 1 nocuncil eliarged with therf mas eunvicted under firctou 3:S, Inilian Prnal Conde; luthen the de. crrake. |
| Receiving stolen property ... | 3 | 4 | I increased on account of same being brought to trial which was dinposed of last jear as un. detected. | 8 | 2 | 1 case in which one pereon wan ouncrench, was decind as duan-cogniasble. |
| Class II ... $\quad .0$ | 23 | 25 | 1 Increated as decreased in thuth cases (Class V), because the can. was decided uniler tection 32s, Indian Penal Colle. <br> 1 increaged, because the judgment in one cane of murdur, which, Weat tried lant year, wis revernel this year and one of the aocusevl convicted; hence the total io. сгсале of 2. | 21 | 20 | 1 came la vhich two per cuna wire concorned, was duchlued as monergnis. alile: bence the doctrame by 2. <br> $t$ cace in which one perenn was cuncresocl, wat dispoard of unitre kiertlin 3:5, Idotian I'rnal Cone I luence the linervene of 1 , and the ant dreveme of 1 oaly. |
| Sttempta at murder . ... | $\cdots$ | $\cdots$ | .0.0. | 21 | ... | 1 casa ambir Paction Sos. Iadian l'enal Coxde, In which 14 permone Fren concemacl, wee derldied noder Serction 336, Indian P'enal Cunte; bence the derpresio. |
| Class $8 . \quad . . . \quad$... ... | 50 | 50 | 1 cace transferred to Class IIvide remark againat "Class 11." 1 -undetected case of lant ycar brought to trial thin yerpvide remark agaidat " seceiving etolen property." | 9 | 7 | 1 meruact pliarged ander this limad was convicted ander Clena 11. <br> 1 case in which nive persena was charged with recriv. Ing atolen property was sliapoend uf as monerng. nimable : hence the docrvese of 2 |

## (xxx )

Percentages, Broach.


Property'Slolen and Recoụered.



## ( Ixxii )

Percentages, Surat.


Property Stolen and Recovered.



Percentages, Thána.


Property Stolen and Recovered.



Annual Police Statement-Supplementary No. I, District Ahmednagar, for 1895.




- ( xxxviii )

Percentages, Khándesh.

|  | Peicempage op |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Real cognizable cares ending in conviction to true cases disposed of, Column 10 on Columa 7. | Feal cognizable cases ending in conviction to true cases decided by trial Columa 10 on Column 9. |  | Persons convicted to those disposed of by on Column 29. |
| 1. Murders ... ... | $23 \cdot 07$ | 42.85 | $44 \cdot 14$ | - 50. |
| 2. Attempts at murder and culpable homicides ... ... | $50^{\circ}$ | 100' | 50. | 57-14 |
| 3. Dacoitics ... ... | 0 | 0 | 0 | 0 |
| 4. Robberies ... ... | 47.61 | $71 \cdot 42$ | 58.53 | - 58.53 |
| 5. IIouse-brcaking with intent to commit theft | 22.50 | 85.29 | 58-28 | 58:Cs |
| 6. Thefts... - ... ... | 57.25 | 91.61 | 74:73 | 76.74 |
| 7. Recoiving stolen properly ... | 95.83 | 100. | 85.71 | 90.90 |
| $\begin{aligned} & \text { Abctmonts- } \\ & \text { Class I ... .. } \end{aligned}$ | 55.55 |  |  |  |
| " II ... ... | 54.28 | 71.62 | ${ }_{33}{ }^{\circ} 86$ | ${ }_{34} \cdot 78$ |
| , III $\ldots$... | 25.72 | 82-47 | $55 \cdot 43$ | 56.06 |
| n IV . ... ... | 33.33 | $40 \cdot 1$ | 8.63 | 8.69 |
| " V ... | 57.11 | 91.29 | 71.61 | 78.70 |
| Total for I. P. C. Cases | $46 \cdot 79$ | 86.14 | 51.73 | 5.58 |
| Class VI.-Offences under other Laws | 90'19 | 96.76 | 84.64 | 85.03 |
| Grand Total | 50.54 | 90.27 | 62.35 | 63.53 |

Property Stolen and Recovered.



$$
(\mathrm{xl})
$$

Percentages, Násik.


Annual Police Statement-Supplementary No. 1, District Poona, for 1895.


$$
\begin{gathered}
\text { ( xlii ) } \\
\text { Percentages, Poona. }
\end{gathered}
$$

|  | Pricemagi of |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| - • | Real cognizable cases ending in conviction to true cases disposed of, Column 10 on Column 7. | Real cognizable cases ending in conviction to true cases decided by trial, Column 10 on Column 0 . | Persons convictad to permons arrested by the Police suo motw, Oolumn 23 on total of Column 20 lese total of Column 24. | Persons convioted to thone disponed of by trial, Co'umn 23 on Column 22. |
| 1. Marders .0. ... | 50* | $70^{\circ}$ | 31:81 | 33.33 |
| 2. Attempts at marder and cnl. - pable homicides | 100 | - $100^{\circ}$ | 75. | 75 |
| 8. Dacoities ... - ... | $33 \cdot 33$ | : $50{ }^{\circ}$ | 41.07 | 43.39 |
| 4. Robberies .0. .i. | 53.84 | 87-5 | 88-23 | 88.23 |
| 5. House-breaking with intent to commit theft | 19.81 | 90:65 | 61.36 | 64:28 |
| 6. Thefts ... -.. | 58.67 | $95 \cdot 47$ | 67.06 | 68.41 |
| 7. Receiving atolen property ... | 93.75 | 93.75 | 73.52 | 73.52 |
| Abetments- |  |  |  |  |
| Class I . ... | 87.5 | 100. | 94.59 | 94.59 |
| " II $\quad \cdots, \quad \therefore$ | $80 \cdot 30$ | 92:98 | 63-55 | 64.76 |
| , III . ... ... | 23.37 | $90^{\circ}$ | 52.89 | 55.30 |
| \% IV $\quad$... $\ldots$ | 100. | 100 | $50^{\circ}$ | $50^{\circ}$ |
| " $\nabla$... | 61.90 | : $95 \cdot 87$ | 67.69 | 68.82 |
| Total for I. P. C. Cases : | 56-29 | $\therefore 95.12$. | $65.9{ }^{\circ}$ | $67 \cdot 34$ |
| Class VI.-Offences under other Laws... | 93-47 | 95.55 | 78-12 | 79-36 |
| Grand Total ... | 58.41 | 95-16 | $66 \cdot 80$ | $68 \cdot 15$ |

Property Stolen and Recovered.







Percentages, Satddrco.

|  | prrcmatage of |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Real cognizable cases ending in conviction to true cases disposed of, Column 7. | Real cognizable casen ending in conviction to true cases decided by trial, Column 1 on Column 9. | Persons convicted to persone arrested by the <br> Police suo motu, Column 23 on umn 20 lent total of Column 24. | Permons convicted to those disposed of by trial, Column 23 on Column 22. |
| 1. Murders ... ... | 38*46 | $45 \cdot 45$ | $45 \cdot 45$ | 4545 |
| 2. Attempts at marder and culpable homicides | 55.55 | 55.55 | 45.45 | $45 \cdot 45$ |
| 8. Dacoities ..: $\cdot$ - | 100. | $100^{\circ}$ | 28.57. | 28.57 |
| 4. Robberies ... ... | 64.28 | $75^{\circ}$ | 61.90 | 61.90 |
| 6. House-breaking with intent to commit theft | $39 \cdot 37$ | 76.92 | 85•12 | $85 \cdot 12$ |
| 6. Thefts ... ... | 56.80 | 77.24 | 77.06 | 78.24 |
| 7. Receiving stolen property ... | . 75 | $75^{\circ}$ | 0 | 0 |
| Abetments- |  |  |  |  |
| Class I ... | 56. | 60.86 | 85'71 | 85.71 |
| , II - .., ... | . 57.83 | 63.15 | 62.38 . | $62 \cdot 38$ |
| " III .... ... | . 36.91 | 63.70 | 68,36 | $68 \cdot 36$ |
| \% IV ... ... | . 20 | 20. | - 0 | "• |
| \% $\mathrm{\nabla}$... ... | . 56.46 | .75-45 | 71.95 | 75* |
| Total for I, P. C, Cases ... | .. $49 \cdot 36$ | 68.21 | $69 \cdot 79$ | 71.15 |
| Class VI.-Offences under other Laws ... | .. 70.96 | 73,33 | 50 | $50^{\circ}$ |
| - Grand Total ... | -. 50.38 | 68.53 | 69.24 | - 70.55 |

Property Stolen and Recovered,





Percentages, Sholípur.


Properity Stolen and Recovered.

| 1 | 1 | 8 | 4 | 5 | 6 | 7 | 8 | $\theta$ | 10 | 11. | 12 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Value of property sholen is perinitury cancen ut provioun yen. | Value of priperty stilen during the year unler report. | Tutal melue of property chle It. | Value of properit spoovered. | Percent: agen. | Number of canes lo whlch property wat stolon In peuding onses of provious year. | Number of carea In whleh property wae atolen during the jear under report. | Total number of casea in which property vat atolan | Number of cences in which property was re. covered. | Parcent. ages. | Value of property alloged to be atolon in pending carele | Talue of property aleged to have been atoleto before the year 1694. |
| Sa. | Es. | R80 | nos |  |  |  | - |  |  | R4. | If |
| -\%.pes | 13.101 | 38.140 | 18,583 | 88.17 | - | 186 | 183 | 158 | 7875 | 7,798 | $\cdots$ |
|  | - |  |  |  |  |  |  |  |  |  | - |

[^13]

1. Murders
2. Attompts at murder and culpable homicides
3. Dacoities ...
4. Robberies ...
5. Uouso-breaking with intent to commit theft...
6. Thefts
7. Receiving stolen property

| Abetments- |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Class I | 100* | 100. | 91.66 | 95-63 |
| , If ... ... | 58.73 | 69.81 | $48 \cdot 27$ | 50.90 |
| \% III . ... | 17.85 | $65 \cdot 21$ | $38 \cdot 46$ | 38.96 |
| \% IV ... ... | $40^{\circ}$ | 50 | 25. | 28:57 |
| " V | 61.60 | 92.99 | 68.05 | 68.80 |
| Total for I. P. C. Cases | 58.84 | 86.33 | 62.41 | 63.64 |
| Class VI-Offences under other | 94.59 | 94.59 | 73.07 | 73.07 |
| Grand Total | 56.75 | 87.24 | 63.39 | 64:52 |

Property Stulen and Recovered.










Percentages, Bijäpur.


Property Stolen and Recovered.


- The diffurence hetwen columin 11 of lat year't niemorandum and colamn 1 of this yearia, is due to the fact that proparty alleged to be atolen involve



Percentages, Dharwár.


( liv)
Percentages, Kánara.

1. Murders
2. Attempts at murder and cal-- pable homicides ...
3. Dacoities
4. Robberies ... ...
5. House-breaking with intent to commit theft

| Pricintage of |  |  |  |
| :---: | :---: | :---: | :---: |
| Real cognizable cases ending in conviction to true cases disposed of, on Column 7. | Real cognizable casee ending in conviction to true cages decided 10 trial, Columin on Column 9. |  | Pertons.convicted to those disposed of by trial, Column 23 on Column 22. |
| 0 | ...... | 0 | 0 |
| 66.66 | 100 | . $33 \cdot 3$ | 33.3 |
| 25 | 42.85 | 25.92 | 29.16 |
| 42.85 | 100 | $58 \cdot 3$ | 70. |
| 22.89 | 82.60 | 44-26 | $45 \cdot 76$ |
| 58.82 | 94.33 | -64-10 | 67.56 |
| 100. |  | 75. | 90. |
| $\begin{gathered} 100^{\circ} \\ 80^{\circ} \\ 25 \\ 100 \\ 61.85 \end{gathered}$ | $\begin{aligned} & 100 \cdot \\ & 100^{\circ} \\ & 76 \cdot 47 \\ & 100^{\circ} \\ & 93 \cdot 75 \end{aligned}$ | $\begin{gathered} 26 \cdot 31 \\ 16 \cdot 21 \\ 37 \cdot 50 \\ 100 . \\ 64 \cdot 89 \end{gathered}$ | $\begin{gathered} 83 \cdot 3 \\ 17 \cdot 14 \\ 40^{\circ} \\ 100^{\circ} \\ 69 \cdot 31 \end{gathered}$ |
| 46.08 | 89.28 | $43 \cdot 72$ | 48.93 |
| 100 | 100 | 80:71 | 87.27 , |
| $55 \cdot 68$ | 92.45 | 51.09 | 56.20 |

Property Stolen and Recorered.

t Exelualre of the armount stolen in peuding cases of lant jear excluded this year.

( 1vi)
Slatement showing reasons of varialions in the figures in Columns 2 and 18 as compared uith those in Columns 11 and 24 of last year's stalement.


Percentages, Lolúla.


Property Stolen and Recovered.


[^14]Annual Police Statcment-Supplementary No. I, Ratnágiri District, for 1805.

( lis )

## Percentages, Ratndigivi.



Property Stolen and Recorered.


[^15]

| Percentagcs, K̈arichi. |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Palcevtace op |  |  |  |
| . - | Teal cognizable cases encling in conviction to dieposed of, Column 10 on Column 7. | Real coynizabie cases cmaling in convietion to true trinl, Columin 10 on Culume a |  | Ilrmoresen. witod in thowe diaposerd of liy trinl, Colunin : 3 un Columas: |
| 1. Mrurders ... ... ... | $40^{\circ}$ | 60. | 80. | 80. |
| 2. Attempts at murder and cul. pable homicides | 66.66 | 66.60 | 33.33 | 23.33 |
| 3. Dacoities ... ... | . |  |  |  |
| 4. Robberies ... ... ... |  | 100. | $\cdots$ | -.... |
|  | $66 \cdot 66$ | 100. | 60. | 635 |
| 5. House-breaking with intent to commit theft | 49:46 | 91.04 | 78.53 | 70.8 |
| 6. Thefts ... ... ... ... | 60.23 | $95 \cdot 32$ | 78.10 | 82.11 |
| 7. 'Receiving stolen property ... | 66.63. | 70. | 40.55 | 43.05 |
| Abetments - |  | * |  |  |
| Class I $\quad \cdots \cdots: \%$ | 78.28 | 100. | 52.57. | $80 \cdot 50$ |
| \% II ... $\quad .$. | 78.57 | $82 \cdot 5$ | 44.4 | 400 |
| " III ... ... . | 50. | 04.56 | 72. | 74,4 |
| , IV ... ... .. | 100. | 100. | co | 75. |
| " V ... $\quad$... | 07.47 | 92.13 | 73.11 | 70.3 |
| Total for I.P. C. Cases | 64.56 | $02 \cdot 12$ | 67.60 | 71.03 |
| Class VI.-Offences under other Laws... | 90.89 | 03.89 | 98.35 | 08.53 |
| Grand Total | 85.65 | 96.90 | 83.36 | 80.52 |

Property Stoten and Recotered.



-2106-p


```
                        ( lsiii )
                            Tariatione in last year's pending ches and mer
    (a) Deduot-
    (1) 1 case with I man tranuferged to "Culpable Itomicide."
    (2) ... }1\mathrm{ Iman omittul as be was tried under & non-cognisalie offence.
Total ... I case & men.
(b) \(1 d d-\)
1 case and 1 man shown abore at transfernid from " yundern."
Deluct-
1 care and 1 mas docised under Section 3014 , Indian Fenal Code.
(c) \(A d d-\)
2 caes with 6 moa tranferred from "Thefto."
(d) Add-
(I) 3 cates with 8 men roceived from "Thefte".
(8) \(\ddot{8}\) I man do \({ }^{2}\) "Ruceiving Stolen Property."
(3) B casee of provious yeara detected and broaghe to trial during ito jear 1803.
Total Additione .os \(\overline{11}\) cases \(\vec{b}\) men.
```



```
(c) \(4 d d\)
26 undetected cases of previona years detected and broagh to trial daring \(1^{\prime \prime} 98\).
Doduct-
(1) 2 cases with 6 man irinaforred to "Rolberions"
(2) 1 case with 4 men do. "Iheriving Etolen Property."
(3) 3 cesees with 8 men do, "Ilomsobreaking with Intent to commit thato"
```




```
Total Deductiona.en 7 cases 17 men.
Wet Additions \(17^{\circ}\) casces, \(\quad\) Net Deductiona 17 mon.
(f) Add
```



```
(2) 1 case with \(\&\) mon do. "Thelth."
Total Additiono... \(\overline{2}\) cesea \(\overline{5}\) men.
Doduot-
```


(g) 88 undetected casen of previous yenrs detectad and brought to trial duriog she jear 9893 lase bealacluded

 axcludhed and 2 mus tried ander non-cognizable orrences bave been omitied.
( lxiv)
Percentages, IIyderabad.

|  | - precestage of |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Real cognizable cases ending in conviction to true cases diaposed of, Column 10 on Column 7. | Real cognizable cases ending in convietion to true cases decided by 10 on Column 0. | Persons convicted to persons arrested by the Police suo motu, Column 23 on total of Column 20 less total of Column 24. | Persons convicted to thome disposed of by trial, Column 23 on Column 22. |
|  | 41-67 | $50^{\circ}$ | - 30.77 | $33 \cdot 33$ |
| 2. Attempts at murder and culpable homi- cides | 75* | $75 \cdot$ | . $50 \cdot$ | $50 \cdot$ |
| 3. Dacoities ... ... | $100^{\circ}$ | . $100 \cdot$ | - 18.79 | 14.81 |
| 4. Robberies ... .. ... | $80^{\circ}$ | 88.89 | $61 \cdot 11$ | 68.75 |
| 5. House-brcaking with intent to commit theft | 36.96 | 85.59 | 65.56 | $68 \cdot 28$ |
| 6. Thefts ... ... ... | 70.61 | 91.13 | 66.15 | 71.93 |
| 7. Roceiving stolen property ... . ... | 83.33 | 83.33 | - $\quad 80.78$ | 65.96 |
| Abetments- | - |  |  |  |
| Class I ... | $60^{\circ}$ | $72 \cdot$ | 39.11 | 39.82 |
| \% II ... ... . .. | . 80.85 | 86.36 | $49 \cdot 52$ | 58.43 |
| " III ... | 44.55 | 85.80 | 58.13 | 60.85 |
| , IV ... | 100. | 100 | 28.57 | 30.77 |
| " V ... | 70.82 | $90 \cdot 58$ | 64.92 | 71.82 |
| Total for I. P. Code Cases .... | . 64.31 | 85.69 | 56.80 | 61.91 |
| Class VI.-Offenoes ander other Laws | 95.88 | 96.54 | 87.5 | $89 \cdot 97$ |
| Grand Total | 70.70 | 90.71 | 63.69 | 68.50 |

Property Siolen and Recovered.


The difrerence in amount shown in column 12 of the memorandum of property etulen and recorered for last gear and thet sbown in columa


( lxvi )
Percentages, Thar and Párlkar.


Property Stolen and Recovered.


## ( lxviii )

Explanation of the cliferences between the fiyures of Columns 11 of the Slatement for 1894 and those of.Column 2 of the Statement for 1895.


Explanation of the differences between the figures of Column 24 of the Statement for 1894 and those of Column 18 of tha Statement for 1895.

( lxis )
Percentages, Shiikirpur.


Property Stolen and Recovered.


$($ lxxi )
Percentages, Upper Sind Fronticr.

|  | Peacrstager or |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Real cognizable coms ending in conviction to true casce dispowed of, Columa 10 on Column 7. | Real engnitanbe cases cading in conviction to true cance decidud by rian, Column 30 on Culamis. | Perame romviciad to perming arnatat ly the Column mas an total of Culumn so Columal 1 | lirmula ronsiuta (t) therest <br>  trial, (', hивй:3 on Columan an: |
|  | - |  |  |  |
| 1. Murders | $83 \cdot 33$ | 83.33 | 6.9 | 0.2) |
| 2. Attempts at wurder and cul pable homicides | 100. | 100. | $80^{\circ}$ | 80 |
| 3. Dacoities ... | 100 | 100 | $00^{\circ}$ | 00. |
| 4. Robberies . ... | 60. | $75^{\circ}$ | 71.43 | 71.43 |
| 5. IIouse-breaking with intent to commit theft... | 32.50 | 100. | 50.60 | 6538 |
| 6. Theits * ... ... | 52.80 | 91.06 | 21.23 | \%2.92 |
| 7. Receiving stolen property ... | 66.66 | 60.06 | 23.81 | 25. |
| A betmente - |  |  |  |  |
| Class I . | 100. | 100. | 85 | 80* |
| , II ... | . $88^{\circ}$ | 01.60 | 55.17 | -5.17 |
| " III * ... | 37.25 | 82.00 | 61.40 | C3.04 |
| " IV | 100. | 100. | 50. | 50. |
| " V | 5362 | 90.24 | 63:52 | $0 \cdot 503$ |
| Total for I. P. C. Cases | 55.61 | 83.83 | C: 130 | 0563 |
| Class VI.-Offences under other <br> . Laws ... | 23-48 | 97.73 | $81 \cdot 13$ | $81 \cdot 13$ |
| Grand Total -... | 62.08 | 01.76 | 68.31 | 67.63 |

Property Stolen and Recoceral.




Annual Police Statement-Supplementary No. II.-Showing the Number of Licenses issued under the Arme Act in the Districts of the Bombay Presidency for the year 1895.


## ( lxxiii )

Annual Police Statement-Supplementary No. II.-Shoring the Number of Licenses issued tinder the Arms Act in the Districts of the Bombay Presidency for the yoar 1SJJ-continucd.


## ( Isxiv )

Annual Police Statement-Supplementary No. II.-Showing the Number of Licenses issued under the Arms Act in the Districts of the Bombay Presidency for the year 1895-concluded.


## By order,

- C. A. B. BEATTY,

Personal Assistant to the Inspector-General of Police.



Dy c.lip.
C. A. D. HidTTM,


## Annual and Periodical Reporto.

Report on the state of crime and the working of the Police in the several Districts of the Bombay Presidency for the year 1895.

No. 8230 or 1896.

## Jodicial Depantaent.

## Bombay Castle, 1st December 1500.

Letter from the Inspector-General of Police, No. 6697, Unted the Bth August 1800-Forwarding his report on the Police Administration of tho Dombay I'rusideucy, including the l'ropince of Sind, for the year 1895.

Resolution.-The report of the Inspector Gencral of Polico on the ndministration of the District Police for the year 1805, which was due on the lst July, was not received by Government till tho Gth August. Tho delas wns duo mainly to the lateness of the receipt of tho Sind report and to tho necessity of making frequent references to the District Superintendents for the correction of inaccuracies discovered in their returns. Though the report ras submitted somerbat earlier than was tho case last year, much jet remains to be done, and Government trust that the Inspector General of Polico will make increased efforts to secure punctuality.
2. From Statement A, Parts I nnd II, it appears that, during 1805, 157,214 cognizable and non-cognizable offences against 157,710 in 1501 wero reported in the Presidency proper and Sind. The number of persons appearing in the Courts for trial rose from 221,687 to 232,038, of whom 58,56 or $25 \cdot 1$ per cent. were convicted as compared with 28.1 per cent. in tho preceding year. The number of cognizable cascs reported increased from 23,781 to 24,504 , while that of non-cognizable cases fell from 133,029 to 132,710. Taking the figures for the Presidency proper and Sind keparatoly, it is observed that in the Presidency proper reported cognizable cnses roso from $\mathbf{1 5 , 8 3 3}$ to 10,141 and the number of persons arrested from $2.1,079$ to 25,046, while the percentage of convictions increased from $\mathbf{5} .6$ to 82.8 on tho number of persons arrested, and declined from 79.1 to 77.5 on the number of cases decided. In Sind reported cognizable cases rose from 7, 409 to 8,360 , and the number of persons arrested from 11,747 to 13,024; of these, G, 188 wero convicted or $47^{\circ} 5$ per cent. against 40.3 per cent. in 180.4 , the percentage of convictions on cases decided increasing from 77.7 to $80^{\circ} 00$. Aa regards noncognizable cases, the number in the Presidency proper declined from 118,205 to 117,500; appearancos before the Courts rose from 103,001 to 170,063; and convictions fell from $23 .-$ to 10.5 per cent. In Sind non-cognizable caves numbered 15,150 against 15,724 in 160.4 ; the number of persons brouglit In fore the Courts increased from 23,521 to 24,253 and the percentage of convictiona from 21.8 to 23.2. The number of cases in which tho police were cmployed to make inquiry rose in the Presidency proper from 1, 205 to 1,501 , and fell in Sind from 124 to 91 . $\Lambda$ gencral consideration of these statistics indicates that whilo tho volume of cognizable crime increased both in the Prosidency proper and in Sind, the measures taken for dealing with it met with virtually the mamo succorn as in 1894, while as regards non-cognizable crime, with which the police are ouly indirectly concerned, offencos were less numerous throughout the l'resideney, and the results obtained were rather less satisfactory in tho l'resideney proper and rather more satisfactory in Sind than was tho caso in the preceding year.
3. Passing to cosnizable Indian Penal Code casca, Supplementary Stato ment I shows that thero was an increase in the number of reported casol both in the Presidency proper and in Sind, the firures being respectively 10, ,jol and 8,623 against $10,3,30$ and 9,000 in 1594. Ot these, $0,18!$ cascs in tho l'resileney proper and 3,853 in Sind were "excluded" by the Jiagistrates for the reasena
indicated in the footnotes to the supplementary statement for each district. The exclusions give a percentage of $40^{\circ} 7$ and 45.0 respectively on the total number of reported cases, apainst 46.6 and $45^{\circ} 1$ in 1894. Of the cases which were investigated by the police and were afterwards excluded by the Magistrates, the large majority were, as in 1894, excluded as "false owing to some mistake of fact or law," the figures being 6,135 for the Presidency proper and 1,977 for Sind, against 6,280 and 1,740 in the previous year. The numbers excluded as "maliciously falso" wcre 638 and $5 / 1$, against 686 and 535 in 1894. The Governor in Counctl is again constrained to notice the strange differences in the figures for different parts of the Presidency, which would appear to be at variance with anticipations which would be generally accepted as reasonable, for they show that maliciously false complaints are proportionately far more numerous in Sind than in the Presidency proper, and vary considerably from district to district. Thus, while Broach returns only 33 such cases out of 305 , Surat 4 out of 118, Sholdpur 6 out of 411 , and Poona 42 out of 933 , Sátára gives 70 out of 443 , Hyderabad 103 out of 751 , and Shikárpur 334 out of 1,316. It is not altogether improbable that such discrepancies may be due to a want of uniformity in the methods of classification. The paucity of successful prosecutions in these cases in the Presidency proper is not entirely explained by the existence of the usual difliculties of proving malice, of which the Inspector-General complains and Government are arare, for it is observed that the same difficulties were to a great extont overcome in Sind, and notably in Shikarpur. The Inspector-General's remarks on the reluctauco evinced by some Magistrates to sanction prosecutions even after they have excluded complaints as maliciously false appear to be based on a misapprehension, and it should be remembered, first, that the circumstances justiffing a Magistrate in excluding a complaipt may be very much less. cogent than the affirmative proof legally required to convict the complainant, and, secondly, that it is inexpedient to set the crinical law in motion without reasonable prospect of success. It is obviously desirable that Section 560 of the Code of Crimiual Procedure should, as advocated by the Inspector-General and the Commissioner, Northern Divisiou, be carefully attended to and more systematically used, but at the same time that section, which contemplates only vexatious or frivolous complaints, should not be emplosed to do duty for Section 211 of the Indian Penal Code, which indicates the appropriate legal remedy in cases where the falsity of the complaint and the consequent innocence of the accused are clear from the beginning. The Governor in Council, while fully acknowledging the difficulties which beset this subject, is of opinion that better results would be secured by a more judicious selection of cases taken before the Courts and a more careful collection of the evidence arailable.
4. The number of true Indian Penal Code cases reported in each district of the Presidency, compared with that for 1894, will be apparent from the following table:-


| (3) |  |  |
| :---: | :---: | :---: |
| 189L. 1395. |  |  |
| Central Dicision. |  |  |
| Ahmednagar ... | 285 | 303 |
| Khándesh ... | 1,116 | 1,181 |
| Násik ... ... .... | 678 | 638 |
| Poona ... ... ... | 967 | 883 |
| Satara ... ... ... | 753 | 021 |
| Sholupur | 260 | 278 |
| Total | 4,059 | 4,277 |
| Southerm Division |  |  |
| Belgaum ... | 498 | 611 |
| Bijápur ... | 50.4 | 497 |
| Dhárwar ... | 793 | 837 |
| Kanara ... | 332 | 273 |
| Kolaba... ... ... | 532 | 360 |
| IRatnágiri ... | 29.4 | 203 |
| Total | 3,003 | 3,007 |
| Grand Total ... | 14,031 | 15,200 |

The result is that a diminution in the Northern and Southern Divisious was more than counterbalanced by an increase in the Central Division and Sind. As regards Sind, Government are aware that the figures cannot bo accepted at normal, seeing that the Province was during some portion of the year exposed to the depredations of the Hur outlaws, whose outrages helped to swell the statistics of the Hyderabad and Thar and Parkar districts. The increase in Karichi occurred raaiuly in less serious forms of crimo committed in tho city, while Shikárpur felt the effects of a poor inundation and a scanty barvest. The increases in the Broach and Panch Mabals districts are not fully oxplained, but appear to have been due to causes of no special siguificance. In connection with the returns for Broach, Government regret to notice the adverso criticisms passed on the district police force both by the Inspector-Geucral nad by the Commissioner, N. D., and bave reason to be assured that tho present Superintetrdent will spare no effort to remove the reproach of incfficiency undor which his subordinates now labour. The marked decrease in Thana is very satisfactory, the present figures being lower than those for any of the last fivo ycars. in measure for increased supervision las been ordered by Govornment for thu improvement of the police in the large and criminal district of Khindesh, wher." thefts were chiefly responsible for the increase in crino during the year under revievr. In Sátára house-breakiugs aud thefts rose in number, nod ntteinpts to murder and culpable homicides showed an increase from 5 to 13. In Sholípur also the same crimes of violence were more numerous than in 199 f . The ouly importantincrease in the Southera Division, that in Belgaum, mag be suflici-utis accounted for by the activity of the Berad dacoits, tho leaders of whum hav", since the submission of this report, been killed or brought to justici. With reference to paragraph 4 of their Resolution No. 1058 of 10 th Pebruary 1senj, Governuent are glad to observe the decrease exhibited in Kolaba, and trust Ilat the improvement will be mainfained.
5. Comparing the Huctuations in the rarious classes of crime, it a;p a " that the number of serious offences arninst human lifo bas diministicd in the Presidency as a whole from 351 to 324. The decrease was particularly noticeable in the districts of Hyderabad, Bijapur and Broach, the figurcs for other districts showing no remarkable variation. Dicoities iucriayed from 13: to 140, the increase occurring in the Southern Division avd sind, whicl, as alre:sly noticed, were for some time infested by gangs of outlaws. The Central livision, which last year was responsible for a. good dual of dacoity, exhilitech a decrease during the jear under review, and the Nortbern Division rcturuch only 15 cases against 22 in 189t, the decline being specialls marked in the cais i,t thána. With reference to paragraph 5 of last ycar's revicer, it is satisfactory th record that the prerentive efifect of the additional police whote employment w:. 4
found necessary in the Igatpuri táluka of the Násik district has been shown by a reduction of the number of dacoities from 15 to 5 . Poona, on the other hand, which showed an improvement last year, seemed to be reverting to its former condition, and dacoities rose from 3 to 7. Robberies decreased throughout the Presidency proper and in Sind. Each Division, except the Sonthern, showed a diminution, and in Khándesh, where these offences were especially numerous in 1894, the figures fell from 54 to 23, a result which Government have noted with satisfaction. House-breaking in order to theft was more prevalent in Sind and the districts of Ahmednagar, Nasik and Jhandesh of the Central Division than during 1894, while decreases were observable in the Northern and Southern Divisions. Thefts, which as usual formed the majority of the offences now under consideration, exhibited a small increase, distributed among the Central and Southern Divisions and the Province of Sind. In the Northern Division there were fewer thefts than in 1894. With this increase in thefts there was a marked increase in the value of the property stolen, which rose, in the Prosidency proper, from Rs. 6 lakhs to Rs. 8 lakbs and, in Sind, from Rs. 2 lakhs to nearly Rs. $2 \frac{1}{2}$ lakhs. Recoveries; on the other hand, were much less valuable than in 1804, the percentage falling in Sind from 43 to 37 per.cent, of the property stolen, and in the Presidency proper from 44 to 41 per cent. This signal want of success has not been explained....It is satisfactory, however, to notice that increased activity has been displayed throughout the Presidency and in Sind in the prosecution of the receivers of stolen property, of whom 477 were couvicted against 368 in the previous year in the Presidency proper and 138 against 123 in the Province of Sind.
6. The number of cases pending at the end of the year rose from 2,183 to e, 335 in the Presidency proper and from 658 to 838 in Sind. This increase, which is much to be regretted, was common to all Divisions of the Presidency, and the large majority of the cases in arrears wero pending before the Magis-trates,-a circumstance which would appear to indicate the necessity for frequent inspection by the District and Sub-divisional Magistrates of the records of the Subordinate Criminal Courts, with a view to effectually checking the practice, which lately formed the subject of an important circular order issued by the High Court, with the sanction of Government, as conveyed in Goverument Resolution No. 7307, dated the 26th October 1896, of granting postponements on insufficient grounds. The districts of Broach and Thána, which were unfavourably noticed in the review for 1894, again show increased arrears, which the District Magistrates concerned sbould spare no effort to reduce. Including cases pending from the previous year, there were in the whole Presidency 28,071 Indian Penal Code cases for disposal, as against 27,048 in the preceding year. Deducting the 3,173 cases pending at the close of the year and 12,614 cases which, as against 12,027 in 1894, were excluded, it appears that 12,284 cases were disposed of within the year, against 12,180 in 1894. Of these, 4,328 or $35 \cdot 2$ per cent. were undetected against 4,227 or $34 \cdot 7$ por cent. in 1894 . Of the 7,936 cases decided by trial, 6,939 or $57 \cdot 4$ per cent. ended in conviction against 86.8 per cent. in the previous year. The percentages for the Presidency proper and . Sind separately . were 86.4 and $80 \cdot 7$ respectively, against $86 \cdot 1$ and 88.5 in 1894 . Including all Indian Penal Code cases, however disposed of, the percentages of conrictions to cases fell in the Presidency proper from 57.0 to 56.5 and rose in Sind from 55.5 to 56.2 . The following table compares the percentages of convictions to the total number of cases disposed of separately for each Division :-

|  | 1594. | 189a |
| :---: | :---: | :---: |
| 1. Sind ... | 55.52 | 50-23 |
| 2. Northern Division | 65.13 | 67.24 |
| 3. Central Division ... | 53.79 | 55.29 |
| 4: Southern Division ... | 51.63 | 46-38 |

It thus appears that the Police, while rather lass successful in the detection of offenders, sceured, in cases in which they did detect, a slightly larger proportiouate uumber of conrictions than in the preceding jear.
7. There were altogethar $18, s 19$ pernons to be dealt with during the jenr under review, as compared with 18,209 in the provious year. Of these, 500 against 646 were released without being brought to trial, $\mathbf{3 8}$ against 82 appear to have esoaped, become mad or died, while 1,624 against 1,849 were awaiting disposel at the end of the year. There were therefore 16,141 persons dealt with by trial against 16,182 in 1894, and of these 10,016 or 62.05 per cent. Were convioted as against $60^{\circ} 67$ per cent. in the previous year. The percentages for the Presidency proper and Sind separatoly were 61.50 and 63.58 respeotively against $59 \cdot 39$ and $64 \cdot 64$ in 1894. The percontage of persons relcased without being brought to trial on the total number of pereons to bo dealt with showed a remarkably satisfactory deorense; the figures falling from $2 \cdot 3$ to $1 \cdot 0$ in the Presidenoy proper and from 7.1 to 4.9 in Sind. In some distriote, however, the proportion was atill unduly high, avd this was notably 10 in Kanara with a porgentage of $10^{\circ} 1$, which in the absence of say apecial explacation would appear to indicate some laxity of supervision. With regaid to the Inspeotor-General's observations on the danger of re-introduoing the practice of nazar kaid or arrest under guise of surveillance it very low percentagen are insisted on,. Gorernment; while by no means exaggerating the aignifionnce of alight rariations in these statistics, see no reason to doubt that adequate vigilance on the part of the Magistracy and Police will ensure that the percentages now under considerntion do not rise anduly high, nad at the same time that the objeotionable practice of nawar kaid, which has been striotly condemned, be effectively stopped. During the particular year under review Government notice with satisfaction that, despite an increase in the number of persons dealt with, the proportion of those released without trial declined, and a bighor percentage of oonvictione was obtained.
8. The amount of stolen property under inquiry during the year wat valued at $\mathrm{RB}_{\mathrm{s}} \mathrm{I1}, 94,447$, of which property valued at $4^{\circ} \cdot 2$ per cent, of that cum was reoovered againat Ra, $9,15,079$ atolen and 44 per cent, reoorered in 1804. The decline in the percentage wan shared both by Eind, which showed a deorense from 43.25 to $87 \cdot 26$ and by the Preeidency proper, where it fell from 41.27 to 41.01. The diminution was moft pronounced in the Southern Division, where the figares dropped to $\mathbf{3 6} 56$, while the Northera Division returned 55.78 per cent. The value of property alleged to have been stolen in pending cases inoreased with the number of much oasee from Re. 2 likhs to more than Ra, 3\} lakhs.
9. The total number of cognisable casee for diaponal by the Polioe undur Class VI (Speoial and Local Laws), was 4,790 during the year under review, as against 4,454 in 1894. The number of persons appearing for trial was 4,818 as against 4,868 in 1894, of whom 4,255 or $88 \cdot 3$ per cent, wero convicted, as againot 86.9 per cont, in the provious jenr. In other words, though the number of camos finereased, the Police were mose successfal in dealing with them than in 1804. The increase was, in the Presidency proper, mainly sttributed to a larger number of prosecutions under the Excise Law and the Opium Act, cases under the Salt and Custome Laws showing a deoline. In Sind also, though'the returns vary considerably for different districte, the Police showed a commendabio sativity in this olase of oases and, particularly in Kartchi, achieved a large mensure of suocess. The improvement indicated by thene and other figures in the report is observed by Governwent with the greater satisfaction because there appeare no pesson to beliove that the zoal of the Police outran discretion.
10. The main variations in non-cognizable crime heve already been connmented on in paragraph 2 of this review. The decrease in the Prosidency proper was chiefly pocasioned by a general decrease in the Central Division, where all tho districte exoept Nasik returned lower figures. The Nortbern and Koutbers Dhvisions, ou the other hand, showed an enhanced number of cace, but the flumuntions under the diatricta, whioh were in many instavces large, have not leen explained. In Poona, for instavce, Don-eogrizable cases foll from 15,749 to 12,851, while in Dharwér they rose from 8,322 to 6,091. Such large variationy might rith advautago be explained, so far at posaibla, in futnre reports. Despite the decreace in the Thole number of casce, thone roferred for inquiry to the Folice rose in the Yrenidency proper from 1,295 to 1,501 . Though the sumber of pernons appearivg for trial rose from 163.091 to 170,963 , the pereentage of convictions full front $23 \cdot 79$ to $19 \cdot 60$. In Sind, on the other hand, while don-cogrizable cases llowed a similar falling off from 15,72t to 15,150, chiefly on sccount of a declive iu manicipal prosecutiona at Kartchi, there was in all districte except the tipper

Sind Froutier a satisfactory decrease in the number of cases referred to the Police, and tho percentage of convictions to the number of persons taken before the Courts rose from 21.8 to 23.2 . Thar and Parkar showed the highest and Hyderabad tho dowest percentage.
11. Under Chapter VIII of the Criminal Procedure Code it appears that 1,514 persons, against 1,009 in the preceding year, were brought before the Magistrates. The decrease occurred exclusively in the Presidency proper, and chiefly in the districts of Khándesh, Ahmedabad, Dhárwár and Belgaum, while the cases in Sind rose from 497 to 578 , Shikarpur and Hyderabad being mainly responsible for the increase. In the Presidency proper 603 out of 966 persons were called upon to give security, the previous year's figures being 646 out of 1,112 ; while in Sind security was taken in 415 out of 578 cases, as against 372 out of 4.97 in 1894. The statistics connected with this subject seem to Government to call for comment. Thus while in the extensive distriot of Kbándesh, where crime is notoriously prevalent, the number of persons placed before the Courts fell from 300 to 202 and security was taken in only 57 cases, the Police of Shikárpur procceded against 24.6 persons, as against only 189 in the preceding year, and were successful in 139 cases; and there are similar contrasts in other districts, the Police in the Southern Division particularly having neglected to take full advantage of the law. It is very clear that this chapter.of the Cods, which, if applied thoughtfully and systematically, would prove of immense assistance in the suppression of crime, has been worked with a certain want: of intelligence. It is, for instance, impossible to suppose that Khandesh contained only 57 or Ratnagiri only 2 persons who should have been proceeded :against. On the other hand Government cannot concur with the Inspector-General's lasty classification of districts into "good" and "bad "according to the number of cases instituted under. Chapter VIII, and must point.out that any such:view leads directly to the practice; reported as having at one time prevailed in Shikárpur, Whereby a Superintendent of Police contented himself with issuing orders that each Chief Constable should proceed against two bad characters in each month. The carelessness with which in consequence these proceedings were undertaken sufficiently explains why so many broke dow.n before the Magistrates. The attention of the Inspector-General and the Superintendents of Police should again be drawn to the fact that sound criminal administration requires, not that a large number of persons should be proceeded against, but that some correspondence should be secured between that number and the number from whom security is taken, and the proportion will vary with the industry and iotolligence devoted by the Police to the collection and submission of evidence against thoso persons only who are fit objects for the provisions of the chapter. The number of these persons in any district should be a constantly decreasing factor and, while really bad characters should not be allowed to escape; it is of the highest importance that, as observed by the Cummissioner, C.D.; persons honestly striving to earn a livelihood should not be driven to desperation by excessive zeal or defective intelligence on the part of subordinate Police Olicers.
12. The total strength of the Police was 14,763 in the Presidency proper and 4,210 in Siad against 14,944 and 4,172 respectively in the preceding year, or in all 18,073 against 19,116. The apparent decrease in the Presidency proper was occasioned partly by a further reduction in the mounted force and partly by the omission of the Abkári police who were erroneously included in some returns for 1891. The percentage of men able to read and write to the total numbers in the force rose from 47.22 in the Presidency proper to 49.52 and from 20.5 to $\pm 5.3$ in Sind. Part of this very noticeable increase must of course be referred to the general diffusion of education, but enough remains to testify to a real improvement in the class of men recruited and employed. The total number of punishments inflicted fell off, in the Presidency proper, from 2,227 to 2,136, but increased in Sind from 555 to 569 . On the other hand there were fewer rowards by promotion and by money grants in the Presidency proper, the igures declining from 238 and 534 respectively in 1894 to 217 and 398 in the year under review. In Sind, 26 men were rewarded by pronotion against 39 in 1804, and 52 against 48 were rewarded by grants of money. Notwithstanding that uuder the reorganization scheme a higher standard of oducation was demanded by Superintendeuts, the number of vacancies in the force at the end of the year doereased from $\mathbf{C 5 8}$ to 229 in the Presidency proper and from 111 to 40 in siud. The percentages of sick show considerable rariations but generally
were not high. To this romark Dhárwir formod a conspisuous exception as the proportion in that district rosa from 30 to 80 par coat., not howover ua account of any unusual provaleace of diseas, but as the result of the notion of the Superiatondent in obligiug Constables, when really ill, to attend the hospital.
13. During the year the reorganization schome, which atoong other things increased the pay of the rank and gile, was completely introducod throurhout tho Presidency except as regards the mounted force, which is to bo reduced gradually. The Bertillou system of anthropometry for the better identification of criminals was also introduced in the Presidency proper, where 3 "skilled" nod 95 "qualified" measurers wero engaged in their dutics, and 0,101 prisoners wero measured and their cards registered during the year. As romarkod by the Inspector-General, the full benefits of the system will not be apparent till the eriminals now incarcerated are released on the ospiry of their sentencers. In Sind the system could not be completely inaugurated oiving to causes which aro under the consideration of Government. The detective branch and tho Court Prosecutors again proved themselves valuable nuxiliaries of the regular Police. During the year a strike of mill-hands at Ahmedabad lod to a disturbance, nad depredations by Berads in Belgaum necessitated tho deputation of additional Police to that district. A riot was threatened at Dhulia in Khándesh, but was promptly suppressed by the action of the Bhil Polico and by measures taben by the District Magistrate. The districts of Hyderabad and Thar and Párkar in.Sind were, as already noticed, for some time harassed by a gang of dacoits. These matters have, however, formed the subject of separate Resolutions of Government and need not be more particularly noticed here. The results of the Police administration in the Presidency continue on the whole to be satisfactory. and Government trust that efforts will be made to overcome the shortcomings pointed out in this review. The Inspector-General of Police and the Commissioncr in Sind in their reviews for each district, and tho Divisional Commissioncrs in their reviews for their respective Divisions, have noticod the cascs in which in their opinion more inspection work should have been dono or a larger number of cases personally investigated by the District Superintendent of Police.
14. Copies of the report and of this Resolution should bo forwarded to thie Government of India and the Secretary of State, and placed on the Editors' Table.

(Signed). S. L. BATCIELOH, Under Secretary to Goverament.

To

[^16]
[^0]:    - Sinco anactioned in Guvernment Resolation No. 1363, dated 21st February 1896, Judicial Department.

[^1]:    9. The following statement gires the number of maRciously falso com. Saliciouly false complaints. plaints and the number of prosecutions instituted with results:-
[^2]:    
    
    
    

[^3]:    "The circareokencen are to be regretted, but it muat be remembered that almost all the Police Patile in the diatriot acs anlettered men, and connidering the bookwand state of education in these remote parts, it will, it in fearal, take a generetion or so before an improvement can be effected in the clams of men appointed to fill Police Patilk places. *

[^4]:    * Last jear's number was 44, which included 1 temporary and 11 Thána posts, i. e. the posts maintained at the head-quarters of the talakas which practically come under the head of Police Stations.

[^5]:     forcarded, points ont that he bas been only 9 tannthe in the dintrict which is new to hin and ia undoubtedly a dificult charge. Ho also points out that ho was not in a jumition to prefft i,y ing warning in regard to his leniency in last gear's repat as the refort dill wite reach hita till ofter the close of the jear.

[^6]:    -Include ouly sanctioned and permanunt outposts. Last jear's fyures probably included temporary and ablari

[^7]:    Tho following four officers were in charge of the office of District Superintendent of Police for the periods stated :-
    E. A. Bulkley, Esquire, from 1st to 18th January.
    E. V. Mackay, Esquire, from 19th January to 17th April.

    Ráo Bahłdur S. O. Chitnis, Huzur Deputy Collector, from 18th to 10th April.
    F.II. Warden, Esquire, from 20th April till the end of the year,

[^8]:    - Siuco then, the District Superintendent has reported that the Magistrates isoued processea for the apparance of the accused persons in 43 cases, of which 11 ended in conviction. In 5 of these, howerer, conrictious were reversed on appeal.

[^9]:    4. As regards Class VI cases there is a still further increase this year, , from 699 to 027 true cases, in 915 of which there were convictions. As the Superintendent states, the number of convictions shows that the Police acted with
[^10]:    *The difference between the figares shown in printed report for $16: 1$ and thesf, is due to $l$ mimiah cases incladed in the former.

[^11]:    "This bad featare, I am afraid, is likely to remain as long as the defective ability of the Polico remains at the low ebb at which it is at present. Espcially in Sind have I noticed this want of detective ability in the ranks of the subordinate Police from the highest to the lorrest, and as far as my experience goes this is due to great extent to the Police having been dependent from the very first to a far greater degree than they are in the Presidency Proper to local assistance, the consequence being that now without this local assistance their chance of detecting any cases appears to be very remote."

[^12]:    - Ous of thie sura [.s. $4, \mathrm{~m}: 3$ lisere since lowo pectiverel.
    

[^13]:    

[^14]:    
    

    в 2106-0

[^15]:    
    

[^16]:    The Commissioner in Sind,
    The Commissioner, N. D.,
    The Commissioner, C. D.,
    The Commissioner, S. D.,
    The Inspector-General of Police,
    All District Magistrates,
    All District Superintendents of Police,
    The Deputy Commissioner, Thar and Párkar,
    The Deputy Commissioner, Upper Sind Frontier,
    The Compiler of the General Administration Report,
    The Surgeon-General with the Government of Dombay,
    The Remembrancer of Legal Affiairs,
    The General Department,
    The Political Department,
    The Revenue Department,
    The Editors' Table,
    The Branch Editors' Table, Poona,
    'The Brancl Editors' Table, Dhárwár.
    $\left.\begin{array}{c}\text { The Government of India, } \\ \text { The Secretary of State for India. }\end{array}\right\}$ Iby letter.

