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## POLICE REPOR'T

## UF TIIE

## BOMBAY PRESIDENCY

## SIND AND RAILWAYS

FOR THE YEAR 1912.

From

MICIIAEL KENNEDY, Esquire, C.S.I., Inspector-Gencral of Police, Bombay Presiloney, Poona;

To
C. C. WATSON, Esquire, O.I.E., I. C. S., Secretary to Government, Judicial Department, Bombay.

> Office of the Inspector-Gcneral of Police, Poona, 20th July 1010.

Sir,
I have the honour to submit the Annual Police Administration Report of the Dombay Presidetioy, including Sind and Railways, for the joar 191?, together with the statements specified below :-

> Statement A-Parts I and II.
> Statoment B-Parts I and II. Statements C, D and E.

Sind embraced six districts and one Railway oharge; the Presidency proper, 19 districts and tro Railway charges (three Railways).

The material for writing this report was not completo till the 18th Juno 1913, on which date the Commissioner's review on the Sind report was received.

In compliance with the orders contained in Government Resolution in the Judicial Department No. 3908, dated the 23rd May 1012, I subjoin tho dates on which the Divisional and the Railway Reports reached my office:-

Northern Division, 28th May 1913; Central Division, 11th Juno 1013; Southern Division, 1st May 1913 ; Sind Deputy Inspector-Gencral's report with statistics, 14th June 1913; Sind Commissioner's review, 18th June 1913; G. I. P. Railway, 3rd March 1913; M. \& S. MI. Railway, 27th February 1913; B. B. \& O. I. Railway, 17th March 1913.
2. I held charge of the office of Inspector-Genoral of Police throughoul charzo. the year. Mr. F. C. Griffith was my Assistant for about two and a hall months and Mr. G. S. Wilson for the remainder of the year.

The following officers held office as Range Deputy Inspectors-Gcneral of Police in the Presidency and Sind:-

Northern Range-Mr. C. A. B. Beatty (forabout a month), Mr. M. MaoTier (for some eight and a half months) and Mr. L. II. Spenco; Soulhern MangeMr. II. M. Gibbs (for about one and a half months) and Mr. C. A. B. Beatty ; Sind-Mr. W. L. B. Souter, C.I.E. (for eleven !months) and Mr. D. G. Ommanney.

During the year. 1912 there were some slight changes in polico jurisdictions: the Idar lood-Brahma Khed Extension of the Ahmedabad-Printij Railway ( 34 miles in length) was added to the jurisdiction of the Superintendent of Police, B. B. \& O. I. Railway. In Sind, a new district, callod the Namabshah District, was created out of the Hyderabad and Thar and Párkar Districts from the 1st November 1912 but no separate statistics and report for this nor district have been submitted.
3. Cognizable and non-cognizable complaints reported during the year reportedcrimo, totalled 120,100 cases as against 115,423 in 1911, yielding an increaso of ciznizableand 4,077 cases which is contributed to by all the territorial divisions except the

1 1-1

Statement A-
Pollce
cognizable cases.

Central Division where there has been a slight fall of 87 complaints. The increase is most marked in Sind ( 2,375 cases) and in the Northern Division of the Presidency proper ( 1,102 cases). Of the 120,100 complaints lodged, C0,206 were under the Indian Penal Code (classes I to V) and 50,504 under class VI, as compared with 61,058 and 50,465 in the previous year.

1. Cognizable complaints reported to the police or taken up suo motu numbercd, under "all classcs", 41,342 as against 35,721 in the previous year38,364 under the Indian l'enal Code (classes I to V) and 2,978 under class VI as agninst 32,602 and 3,020 respectively in 1911.

Reported cognizable crime under the Indian Penal Code (classes I to V) during the year under review and in the previous three years was distributed as under:-

| Ycar. ${ }^{\text {- }}$ | Northern Division, 6 Districts. | Crntral Division, 7 Districts. | Southern Difision, 6 Diatricts. | Sind, <br> 6 Dietrict and <br> 1 Railway. | Prenidency Railwaye. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 8 | 4 | E | 6 |
| 1912 | 7,280 | 9,467 | . 5,772 | 13,814 | 2,025 |
| 1011 ... | 6,058 | 8,474 | 6,115 | 11,239 | 1,80\% |
| 1010 | 5,144 | 7,678 | 4,800 | 11,024 | 1,843 |
| 1909 | 5,365 | 8,549 | 4,937 | -10,718 | 2,045 |

Undor class VI there was a small drop of 51 cases.
The following tabular statements supply interesting information and comparisons between the figures relating to reported cognizable crime as a whole and the more sorious forms of offences dealt with by the police in particular:-

Reported cognizable crime of all kinds: 1903—34,526; 1910—38,454; 1911—35,721; 1912-41,342.

More serious offences :

|  | 1909. | 1910. | 1911. | 1912. |
| :---: | :---: | :---: | :---: | :---: |
| (1) Murdor, attempt at mardor and culpable homicido | 614206687 | $\begin{aligned} & 620 \\ & 162 \\ & 691 \end{aligned}$ | 642 | 715 |
| (2) Daooity and preparation therefor - ... |  |  | 202 | 231 |
| (8) Jobbery $\quad \cdots \cdots$ |  |  | 740 | 838 |
| (4) Larking house-trospass with intent to commit | $\begin{array}{r} 7,455 \\ 3,477 \\ 11,669 \end{array}$ | 7,1533,28411,365 | $\begin{array}{r} 8,014 \\ 2,987 \\ 12,274 \end{array}$ | $\begin{array}{r} 8,924 \\ -3,604 \\ 15,503 \end{array}$ |
| (5) $\begin{gathered}\text { an olfence } \\ \text { Cutue theft }\end{gathered}$ |  |  |  |  |
| (5) Cuttle theft $\quad \cdots \cdots$ |  |  |  |  |
| (0) Ordinary theft ... . ... |  |  |  |  |

The cascs shown in the above table for 1012 are distributed over the divisions and railways in the Presidenoy as under :-

Northern Division (6 Districts)
Oentral Division (7 Districts)
Sonthern Dipision ( 6 Districts)
8ind (6 Districts and 1 Railray)
Presideney Railways

| (1) | (2) | (3) | (4) | (5) | (6) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 151 | 35 | 103 | 2,141 | 226 | 2,678 |
| 150 | 68 | 380 | 2,302 | 378 | 3,80 |
| 153 | 106 | 215 | 1,562 | 129 | 2,008 |
| 256 | 19 | 125 | 2,855 | 2,870 | 5,274 |
| 5 | 3 | 15 | 64 | 1 | 1,736 |

The large incrcase (2,018 cases inclusive of no less than 1,880 from the Sind Railway) in reported crime in the Province of Sind is attributed in paragraph 4 of the Deputy Inspector-General's report to abnormal conditions which prevailed throughout the year, namely, scarcity in some districts, a bad inundation for the second conscoutive year, failure of the Begari canal, a large
influx of people from several Nativo States, trans-froutior Brahui raids and an alteration in the system of rugistration of cases on the Siud Railways, and tho Commissioner in Sind "accepts generally the conclusions deduord by the Deputy Inspector-General from his analysis of tho ligures undor this hoad and his explanation of thecauses which have contributel to the increase".

In the Northern Division, the Kaira District is responsiblo for an increaso of $\mathbf{6} 23$ cases. In this connection the Commissioner writos -

[^0]In the Central Division, reported crime adranced noticcably in tho Ahmednagar Distrint, and the Commissioner states that the unfavourable character of the past season sufficiently accounts for the rise in that district.

As regards the Southern Division, the Commissioner explains :-
"The high figures in Belgaum, Bijapur and Dharwar are due primarily to the bad season of 1911 , the effects of which continued through the greater part of 1912 and in a minor degree are consequent on the evacuation resorted to whenever plague prevailel."

On the Railways in the Presidency proper the small rise of 272 reported cases is mainly due to famine, scärcity and inoreased trafic.

As the figures referred to above relate to reported crime which includes false as well as mistaken complaints, I reserve critioism on the rise and fall of true crime and criminal complaints for the paragraphs dealing with true cases which come later, but I may here say that I am in agreement with the surmise of the Commissioner, Northern Division, that crime registration is being overdone. His remark applies, it is true, only to the Kaira District but it may, I think, be held to apply also more or less to several other districts. The l. 5 requires the police to register cases on receipt of complaint or information; in practice, and in order to guard themselves against charges being levelled at them of suppressing or minimising offences, the police are now going beyond this. They will deal with a rumour, surmise or hearsay as if it were a complaint or information and register as a crime of the most serious comploxion that the circumstances will allow, an incident to which a suspicious trist can be given lest, afterwards, such incident may be brought up against them as something which they should have registered as a cognizable offenco. In short the police, apprehensive that some occurrence may be used against them later on a charge of hushing up crime, prefer to err on the safe side and tak'o no risks. The effect of this undoubtedly is to swell the crime registers needlessly. Overzeal in the matter of registration of crime affords opportunitios to subordinate police to practise petty oppression and it is, therefore, not desirable that registration.of every cognizable offence, however petty, shall be enforced regardless of the wishes of the complainant.

In my opinion, when from absence of information, complaint or other oause, there is a genuine doubt whether or not a crime has occurred, station officers should be encouraged, while taking all necessary action promptly, to supply full details at once by report to the District Superintendent of Police or Assistaft Superintendent of Police and to seek their orders as to whether the oircumstances call for the registration of a crime and, if so, of what offence, instead of burdening the register with cases that afterwards have to be struck off after a deal of clerical labour.
5. Complaints for disposal, including those pending from previous yoars, Police e enzizable totalled 47,198 as against 40,628 in 1911 and all but 2,850 -those in which aisp $\operatorname{cossif}$ investigation was refused by the police (section 157 (1) (b), Criminal Procedure Code)-remained for investigation. Of the 47,198 cases for disposal, 43,959 fell under the dian Penal Code (classes I to V) and 3,239 under class VI.

Taking Indian Penal Code cases alone and comparing them with those for the previous year, there has been a general rise throughout the Presidenog proper, the Northern Division contributiag to this riso no less than 1,301 out of

C,571 cases. But Sind is responsiblo for nearly half ( $3,0 \geq 1$ casos) tho total increase.

Tho ratio of trivial and olsviously untrue complaints, investigation of which was rofused by tho polico under section 107 (1) (b) of the Criminal Procedure Code, to cases for disposal stands as under:-

$$
\text { For } 1912-6 \text {; for } 1011-4.98 \text {; for } 1910-5 \text {; for } 1900-2.6
$$

There is nothing in the district or divisional reports to show that scotion 157 (1) (b), Criminal l'rocedure Code, has been abused and a more fearless uso of the discretion allowed to station offecrs under this section has certainly resulted in eases which a few years ago would have been dismissed by the polico in an irregular manner, being brought on the registers.
bolice ongnizable cases struck off.
0. Cascs struck off during the year under report numbered 12,825 as against $10,0 \leq 3$ in tho previous year; of these, 12,384 were under the Indian Penal Codo (classos I to V) and 441 undor class VI. The abnormal increaso of 1,842 excluded cases during the year under review supports what I have stated above in respeot of the tendency of the police to overdo registration. Sind again contributes the largest number ( 4,500 ) of cases struck off; it is followed by the Central, Southern and Northern Divisions and Railways in the order givon.

Though cases struck off during the year of review were actually more numorous than in 1011, proportionately they have remained almost stationary ( $27 \cdot 1$ as against 27). The ratio of complaints, struck off as false or mistaken to complaints for disposal for the previous three years, is as under :-

$$
1909-29 \cdot 3 ; 1910-27 \cdot 5 ; 1911-57 .
$$

The Commissioner in Sind remarks :-
"The enormous rise from 3,376 to 4,506 in the number of cases excluded is entirely accounted for by the statistics of the Sind Railway Dietrict, where the increase was due to the dofective aystem of regiatration."

## Mallelously false cases.

7. During 1912, 1,715 malioiously false complaints were returned as against 1,478 in the previous year. The rise is proportionate to the volume of complaints for disposal. Malicious complaints were distributed as under :-

In the Northern Division, 271; Central Division, 600; Southern Division, 286 ; Sind, 537 ; Railways, 21.
Compared with tho previous year's returns there has been an appreciable riso of 139 cases in the Contral Division. In Sind there was a small drop of 8 cascs.

Sanction to prosecute the authors of false complaints was accorded, in the entiro Presidenoy, in 524 cases, as against 399 similar prosecutions in 1911. In 519 cases prosecution was undortaken but convictions were obtained in only 179 as compared with 139 during 1911.

Tho Commissioner, Contral Division, observes that some magistrates, when they do convict for a maliciously false complaint, do not rass deterrent sentences, and the District Magistrates of Ahmednagar and Nisik have the same complaint to make, the former quoting High Court Circular Order No. 1484, dated the 23rd June 1910.

The District Magistrate, Poona, states:-
"Sabordinate Magistrates are generally slow to appreciate the serious and far-reaching consequances of the excessive prevalence of the custom of making false complaints and committiog kindrod offences.
and the District Magistrate, Dhárwír, comments as follows:-
"It must be admitted, however, that the taluka magistracy generally is lamentably weak in dealing with this class of case and requires to be constantly reminded of its duty and its powers."
8. The provisions of section 250 of the Criminal Procedure Code for chooking frivolous and vesatious complaints were mado use of in $2 l 6$ cases in the year under report as against 143 in the previous year and compensation to the extent of Rs. 4,767 as against Rs. 3,233 in 1911 was awarded.

Among icrritorial divisions the Central Division shows the most marked improvement, tho number of cases and tho amount of compensation ararided being nearly double thoso of the previous year.

The Commissioner, Northern Division, quotes the Broaci. District Masistrato's romarks as follows :-
"Misplaced compassion is one of the causes which prevents the use of ecction 250 and fcar of appellate orders, another."

Tho same authority further states:-
"Marjetrates still require to ure this section and section 203 more diligently. The meaning of section 95 of the Indian Penal Code is too frequontly ignored."

Tho Commissioner, Central Division, writes:-

[^1]
#### Abstract

"The provisions of section 250, Criminal Procedure Code, were somowhat more fully resorted to during the year, and this may be attributed to the attention given to the matter by District Magistrates."

He quotes the remarks of the District Magistrate, Karichi, pointing out that:- "In spite of many circulars, the magistrates of tho lower classes still imaging tho proper courso to be taken against a false complaint is not by fine undor Criminal Procodure Code, section 250, but entirely by prosecation under tho Indian Penal Code."

The District Magistrate, East Khándesh, states : 一 "A very strong judgment of the High Court has reoently been published anal I have drawn the attention of all magistrates to it regarding the use of section 250 , Criminal Procedure Code - Up to now, magistrates have been very timid about applying section 250 to false complaints as such."


I presume the District Magistrate refers to the case In re Gopal Bhau Changula, 15 Bombay Law Reporter, 49.

Improvement in the matter of the application of section 250, Criminal Procedure Code, if small and slow, is steady. The district reports afford evidenoe of the fact that local officers are giving the mattor their carcful attention and it is hoped that the observations in paragraph 0 of Government Resolution in the Judicial Department, No. 79G9, dated the 4th November 1912, on last year's police report will still further stimulate action under this very useful and necessary provision of the law.
9. The total number of cases pending at the close of the year, either under pending pisies investigation by tho police or with magistratos, is 5,801 as against $5,51.1$ in cases. 1911. This rise of 290 cases corresponds more or less with the increase in the number of cognizable complaints for disposal. The ratio of cases pending to cases for disposal for the last four years stands as under :-

$$
12.3 \text { in } 1912 ; 13 \cdot 5 \text { in } 1911 ; 12 \cdot \text { in } 1910 ; 12 \cdot 2 \text { in } 1009 .
$$

The improvement this year over the previous ycar's ratio, slight thoush it be, is welcome. But the number of pending cases should be smaller and might casily be so if magistrates would only be prompt in the communication of the purport of their final orders when theso are passed.

With reference to the remarks recorded in paragraph 5 of Government Resolution in the Judicial Department, No. 706:, dated the 4th Novemiber 1912, regarding the large number of cascs pending with magistrates in Sind, the Commissioner's review on the annual report from that provinco shows that a representation was made to the Judicial Commissioncr whose remarks, quoted in extenso in paragraph 8 of the Sind Commissioncr's review, have been communicated to all magistrates in Sind.
10. Subtracting cases "struck off" and those "pending" at the close of True police the year, real cognizable crime under "all classes" totalled 28,447 cascs "pzrlzable cases.
during 1012 as against 24,030 in 1911 ; of these, 25,837 were under the Indian Penal Ccde (classes I to V) and 2,610 under class VI as compared with 21,413 and 2,617 respectively in the ycar before. There was thus a further and very considerable riso in the Presidency as a wholo of 4,417 cases of true cognizable crime disposed of by the police during the year under report as compared with an increaso of 810 cascs in the preceding ycar and of 145 in 1910.

Sind with 1,772 cases and the Northern Division with 1,061 are the chief contributors to tho riso of 4,417 cases. The gencral increase in true crime for the entire l'residency is distributed over all classes except class I (offences arainst tho State, public tranquillity, \&c.) and class VI (other offences). It is most marked under class III (sorious offences against person and property, \&c.) and class V (minor oflences against property).

True murders numbered 359 as against 321 in the provious year, Sind again making the largest contribution (154) as compared with 114 in 1911. The Northern Division is responsible for 67 murders or 10 morethan in the previous year, while in the Southern Division there has been a docrease of 11 ( 69 against 80 ). The figures for tho Central Division and the Railways are practically stationary. In parts of the country it is extraordinary how callous the people aro in regard to the taking of human life. There would appear, as one District Superintendent of Polico remarks, to be less repugnance to doing an individual to death than there is to killing'a cow or a monkey. As the District Magistrate, Bolgaum, observes :-

[^2]There were 147 true dacoities as against 111 in 1911 and 124 in 1910. With the exception of the Northern Division, all territorial divisions return an increase and this is most marked in the Central Division.

Truo robberies totalled $357^{\circ}$ or 12 in excess of the number returned in 1911. In tho Central Division there was a drop of 16 robberies and on the Presidency Railways there were 10 real robberies during the year as against 3 in 1911.

There has been an advance of 950 real burglaries recorded during the year under report ( 7,443 as against 6,457 in 1911). 'Except on the Presidency Railways where there has been a decline of 7 cases, this form of crime has, according to the statistics, become more frequent everywhere. The Northern Division alone has contributed no fewer than 502 cases to the general rise..

But as one District Superintendent of Police points out:-

[^3]
## The Commissioner, Central Division, remarks :-

[^4]True thefts have jumped up from 10,231 in 1911 to 13,223 in 1012a rise of 2,992 in which all the territorial divisions share. Nearly half of this riso ( 1,391 cases of which 413 were cattle thefts) is returned by Sind. On the Presidency Railmays thero were 987 thefts from station yards and goods sheds against 819 in 1911-an increase of 138 cases, the B. B. \& O. I. and M. and S. M. Railways chiefly contributing. The ductuations in the number of true thefts from running trains and passengers do not show anything unusual.

Cases of recoiving stolen property have slightly increased (512 against 405 in 1911). Without receirers thieves would not prosper, so an advance in tho number of cases of receiving brought to light may be regarded as a healthy sisn.

In regard to the rise in the crimo referrel to abore, tho following remarks are recorded by the Commissioners and district omicers.

Tho Commissioner in Sind observes in connection with tho general riso in serious crime:-
". These cases (murders) were of the usual typo and almoct invariably had their origin in quarrels and feuds about women. . . . . . The Upper Sind Frontier is mainly responsible for the increase in dacoities, the number in this district having increased from one to nine: the District Magistrate, however, remarks that in most cascs they were of a petty nature and were not, strictly speakiog, daceities at all. . . . . . The Commissioner concurs in attributing the increase under house-beeakings and thefte, which mainly occurred in the IIyderabad and Sukbur Districts, to the abnormal conditious of tho уеar.'

The Commissioner, Southern Division, quates the Dhárwir District Magistrate's (Mr. Maconochic) remarks regarding murders in tho Dhárwar District:-
"The majority of the marders were of the passionate tyne usual in this district. They
are attributable to the social conditions frevailiog in the Liugayat community, tho low standard
of village morality and want of education."
The District Magistrate, Sátíra, in commenting on tho riso in crimo,
gives it as his opinion that:-
" . . . . .. . The real cause is the reluciance of most of the magistracy to pass
deterrent sentences" and that "it is necessary. to instruct them to see that they exist to protect
the public and that it is their duty to stamp out cijne with deterrent sentences.
Magistrates have a very serious duty to perform for the public and there are very fevr who
realise this."
while the District Magistrate, Násik, remarks :-
"There is no great difficolty in getting magistrates to oonvict; but the difificulty of getting
deterrent sentences, though less than it was, still requires the District Magistrate's constant

The following were the ohief contributing causes to the goneral all-round increase in true crime-much of which was, however, apparent rather than real-during the year under review so far as the districts and railways of tho Presidenoy proper are concerned; those operating in Sind havo alrcady been stated in paragraph 4 ahove:-
(a) Failure of the 1911 rains and the consequent rise in prices and general distress. From January to August 1912 was the most acute poriod of the resulting scarcity or famine and the statistics show that, as compared with the provious year, it was during these months that crimo was most prevalent.
(b) Improved facilities for the registration of complaints following on the creation of additional police stations in furtheranco of the gradual completion of police reorganization (vide paragraph 10 of my report for last year).
(c) Diminished activity under the preventive scotions of the law.
(d) The effect of the deportation orders issucd last ycar by ILis Mighness the Nizam, expelling so-called foreign Mang Garudis and Kanjar Bhats from His Highness's Dominions with the obvious result that some of the adjoining British districts suffercd considerably from tho inllux of these highly criminal wandering tribes.
(e) The importation and collection of largo bodies and gangs-many belonging to the criminal classes-of workmen drawn from all parts of India on several large works in progress in parts of the Presidenog, for instance, the Tata Hydro-Electric rorks and the largo irrigation works in the Deccan and the extensive additions and alterations in the G. I. P. and B. B. \& O. I. Railways. The ordinary district and village polico organization is inadequate for exercising effective control over such crowls of workers and the criminally disposed among them thus find excellent opportunitics, particularly on dark nights, for committing crime in the villages and on the roads in the neighbourhood of their encampments. In such circumstances, resort should be had by local offecrs to the provisions of section 23 of the Dombay District Police Act to compel the cmployers of such labour to engage additional police.
( $f$ ) The reluctance of magistrates to pass really deterrent sentences, a factor to which some of the District Magistrates draw special attention in their remarks on the district reports, and
during 1012 as against 24,030 in 1911 ; of these, 25,837 wero under the Indian Penal Code (classes I to V) and 2,610 under class VI as compared with 21,413 and 2,617 respectively in the year bofore. There was thus a further and very considerable riso in tho Presidenoy as a mholo of 4,417 cases of true cognizable crime disposed of by the police during the ycar under report as compared with an increaso of 816 cases in the preceding year and of 145 in 1910.

Sind with 1,772 cascs and the Northern Division with 1,061 are the chief contributors to the riso of 4,417 cascs. The gencral increase in true orime for the entirn l'residency is distributed over all classes except class I (offences against tho Stato, public tranquillity, \&c.) and class VI (other offences). It is most markcd under class III (sorious offences against person and property, \&c.) and class V (minor offences against property).

Truo murders numbered 350 as against 321 in the provious year, Sind again making the largest contribution (154) as compared with 114 in 1911. The Northern Division is responsible for 67 murders or 10 morethan in the previous ycar, while in the Southern Division there has been a docrase of 11 ( 60 against 80 ). The figuresfor tho Central Division and the Railways are practically stationary. In parts of the country it is cxtraordinary how callous tho pcople aro in regard to tho taking of human life. There would appear, as one District Superintendent of Polico remarks, to be less repugnance to doing an individual to death than there is to killing a cow or a monkey. As the District Magistrate, Bolgaum, observes :-

[^5]There wero 147 true dacoities as against 111 in 1911 and 124 in 1910. With the exception of the Northern Division, all territorial divisions return an increase and this is most marked in the Central Division.

Truo robberies totallod $357^{\circ}$ or 12 in excess of the number returned in 1911. In tho Central Division there ras a drop of 16 robberies and on the Prosidency Railways there were 10 real robberies during the year as against 3 in 1011.

There has been an advance of 900 real burglaries recorded during the year under report ( 7,413 as a aainst 6,487 in 1911). 'Except on the Presidency Railways where there has been a decline of 7 cases, this form of crime has, according to the statistics, become more frequent everywhere. The Northern Division alone has contributed no fewer than 502 cases to the general rise. .

## But as one District Superintendent of Police points out:-


#### Abstract

"So long as the people continue to convert their spare cash into ornaments and entrust them to the custody of cheap padlocks, there will be ample temptation and scope for the burglar to ply his trade, no matter how ellective police patrolling may be. The irregularity of the strects and thcir defective lighting at night are serious obstacles to effective patrolling."


The Commissioner, Central Division, remarks:-
"An cutbreak of burglaries in the Nasik District during the last quarter of the year was a disquieting feature, but in many of these cases the culprits bave since been discovered."

True thefts havo jumped up from 10,231 in 1911 to 13,223 in 1012a rise of 2,902 in which all the territorial divisions share. Nearly half of this riso ( 1,391 cases of which 413 were cattle thefts) is returned by Sind. On the Presidency Railmays there were 987 thefts from station yards and goods sheds against 819 in 1911-an increase of 138 cases, the B. B. \& C.I. and M. and S. M. Railways chiefly contributing. The fluctuations in the number of true thefts from running trains and passengers do not show anything unusual.

Cases of receiving stolen property have slightly increased (512 against 405 in 1911). Without receirers thieves rould not prosper, so an advance in the number of cases of receiving brought to light may be regarded as a healthy sign.

In regard to the rise in the crime referrel to abore, tho following remarks are recorded by the Commissioners and distriet oficers.

Tho Commissioner in Sind obsereses in eonnection with the general riso in serious crime:-
" . . . . . . Theso cases (murders) were of tho usual typo and almost invariably had their origin in quarrols and feuds about women. . . . . Tho Upper Sind Frontier is mainly responsible for the increase in dacjities, the number in this distriet having increased from ono to nine: the District Magistrate, hovever, remarks that in most casco they were of a petty uature and were not, strictly speaking, daccities at all. . . . . . . The Commissioner concurs in attributing the increase under houso-breakings and thefts, which mainly ocourred in the IIyderabad and Sukbur Districts, to the abnormal conditions of tho year.'

The Commissioner, Southern Division, quates tho Dhárwar District Magistrate's (Mr. Maconochie) remarks regarding murders in tho Dherwir District:-
"The majority of the marders were of the passionate type usual in this district. They are attributable to the social conditions prevailing in the Lingayat community, the low stadarard of village morality and want of education."

Tho District Magistrate, Sútára, in commenting on tho riso in crimo, gives it as his opinion that:-
" . . . . .' . The real cause is the reluciance of most of the magistracy to pasa deterient sentences" and that "it is necessary.to instruct them to see that they exist to protect the public and that it is their duty to stamp out cime with deterrent sentences.
Magistrates have a very serious duty to perform for the public and there are very few who realise this."
while the District Magistrate, Násik, remarks:-
"There is no great dificulty in qetting magistrates to convict; but the dificulty of gettiog deterrent sentences, though less than it was, still requires the District Mngistrate's constant attention.".

The following were the ohief contributing causes to the general all-round increase in true crime-much of which was, however, apparent rather than real-during the year under review so far as tho districts and railmays of tho Presidenoy proper are concerned; those operating in Sind havo alrcaly becn stated in paragraph 4 above:-
(a) Failure of the 1911 rains and the consequent rise in prices and general distress. From January to August 1912 was the most acuto poriod of the resulting scarcity or famine and the statistics show that, as compared with tho previous year, it was during theso months that crime was most prevalent.
(b) Improved facilities for the registration of complaints following on the creation of additional police stations in furtheranco of the gradual completion of police reorganization (vide paragraph 10 of my report for last year).
(c) Diminished activity under the preventive scotions of the lam.
(d) The effect of the deportation orders issued last year by ILis IIighness the Nizam, expelling so-called foreign Mang Garudis and Kanjar Bhats from His Highness's Dominions with the obvious result that some of the adjoining British districts suffered considerably from the influx of these highly criminal wandering tribes.
(e) The importation and collection of large bodies and gangs-many belonging to the criminal classes-of workmen drawn from all parts of India on several large works in progress in parts of the Presidenoy, for instance, the Tata Hydro-Electric works and the large irrization works in the Decean and the extensive additions and alterations in the G. I. P. and B. B.\& O. I. Railways. The ordinary district and villago polico organization is inadequate for exercising effective control over such crowds of workers and the criminally disposed among them thus find excellent opportunitics, particularly on dark nights, for committing crime in the villages and on the roads in the ncighbourhood of their encampments. In such circumstances, resort should be had by local oficers to the provisions of section 23 of the Bombay District Police Act to compel the cmployers of such labour to engage additional police.
( $f$ ) The reluctance of maristrates to pass really deterrent sentences, a factor to which some of the District Magistrates drav special attention in their remarks on the district reports, and
during 1012 as against 24,030 in 1911 ; of these, 25,837 wero under the Indian Penal Code (classes I to V) and 2,010 under class VI as compared with 21,413 and 2,017 respectively in the year before. There was thus a further and very considerable riso in the Presidenoy as a whole of 4,417 cases of true cognizable crime disposed of by the police during the year under report as comy ked with an increaso of 816 cascs in the preceding year and of 145 in 1910.

Sind with 1,772 cases and the Northern Division with 1,061 are the chief contributors to tho riso of 4,417 cascs. The gencral increase in true crime for the entiro lresidency is distributed over all classes except class I (offences arainst tho State, public tranquillity, \&e.) and class VI (other offences). It is most marked under class III (sorious offences against person and property, \&c.) and class V (minor offences against property).

Truo murders nir 359 as against 321 in the provious year, sind again making the 'r contribution (154) as compared with 114 in 1911. Tho Northern 1) ${ }^{\circ}$ on is responsible for 67 murders or 10 morethan in the provious year, who in the Southern Division there has been a decrease of 11 (69 amainst 80). The figuresfor the Central Division and the Railways are practically stationary. In parts of the country it is extraordinary how callous the pcople aro in regard to the taking of human life. There would appear, as ove District Superintendent of Polico remarks, to be less repugnance to doing an individual to death than there is to killing a corv or a monkey. As the District Magistrate, Bolgaum, observes:-

[^6]There were 147 true dacoities as against 111 in 1911 and 124 in 1910. With the exception of the Northern Division, all territorial divisions return an increase and this is most marked in the Central Division.

True robberies totallod $357^{\circ}$ or 12 in excess of the number returncd in 1911. In tho Central Division there was a drop of 16 robberies and on the Presidency Railways there were 10 real robberies during the year as against 3 in 1911.

Thero has becn an advance of 950 real burglaries recorded during the year under report ( 7,443 as against 0,487 in 1911). ©xcept on the Presidency Railways where there has been a decline of 7 cases, this form of crime has, according to the statistics, become more frequent everywhere. The Northern Division alone has contributed no fewer than 502 cases to the general rise. .

> But as one District Superintendent of Police points out:-
> "So long as the people continue to convert their spare cash into ornaments and entrust them to the custody of cheap padlocke, there will be ample ter:ptation and scope for the burglar to ply his trade, no mattcr how effective police patrolling may be. The irregularity of the strects and their defective lighting at night are serious obstacles to effective patrolling." .

> Tho Commissioner, Central Division, remarks :-
> "An cutbreak of burglaries in tho Nasik District during the last quarter of the year was a disquieting feature, but in many of these casts the culprits kave since been discovered."

True thefts havo jumped up from 10,231 in 1911 to 13,223 in 1012a rise of 2,002 in which all the territorial divisions share. Nearly half of this riso ( 1,301 cases of which 413 wrere cattle thefts) is returned by Sind. On the Presidency Railmays there were 957 thefts from station yards and goods sheds against 819 in 1911-an increase of 138 cases, the B. B. \& C. I. aud M. and S. M. Railmays chiefly contributing. The fluctuations in the number of true thefts from running trains and passengers do not show anything unusual.

Cases of receiving stolen property have slightly increased (512 against 4 4SS in 1911). Without reccirers thieves rould not prosper, so an adrance in the number of casos of recciving brought to light may be regarded as a healthy sisn.

In regard to the rise in the crime refersel to abore, tho following remarks are recordel by the Commissioners and district oflicors.

Tho Commissioner in Sind obserres in evanection with the general riso in serious crimo:-
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These cases (murders) were of tho usual type and almont invariably had their origin in quarrels and feuds about women. . . . . Tho Uppr Sind Frontier is mainly responsible for the increase in dacsities, the number in this district having increased from one to nine: the District Magistrate, hovever, remarks that in most cases they weee of a petty nature and were not, strictly speaking, daccities at all. . . . . . . The Commissioner concurs in attributing the increase under house-breakings and thefts, which mainly occurred in the Myderabad and Sukkar Districts, to the abnormal conditions of tho year.'

The Commissioner, Southern Division, quotes the Dhárwir District Magistrate's (Mr. Maconochie) remarks regarding murders in tho Dhirwir District:-
"The majority of the marders were of the passionate type usual in this district. They are attributable to the social conditions prevailing in the Lingayat commanity, the low standard of village morality and want of elucation."

The District Magistrate, Sátára, in commentinğ on tho riso in crimo, gives it as his opinion that:-
" . . . . .. . The real cause is the reluciance of most of the magistracy to pass deterient intences" and that "it is necessary. to instruot them to see that they exist to protect the public a that is is their duty to stamp out cime with deterrent sentences.
Magistrates have a very serious duty to perform for the public and there are very few who realise this."
while the District Magistrate, Nasik, remarks:-
"There is no great difficulty in getting magistrates to conviet; but the difficulty of getting deterrent sentences, though less than it was, still requires the District Magistrate's constant attention.".

The following were the ohief contributing causes to the general all-round increase in true crime-much of which was, howevor, apparent rather than real-during the year under reviers so far as the districts and railways of tho Presidenoy proper are concerned; those operating in Sind havo alrcady beon stated in paragraph 4 ahove:-
(a) Failure of the 1911 rains and the consequent rise in prices and general distress. From January to August 1912 was the most acute poriod of the resulting scarcity or famine and the statistics show that, as compared with tho previous year, it was during these months that crime was most prevalent.
(b) Improved facilities for the registration of complaints following on the creation of additional police stations in furtherance of the gradual completion of police reorganization (vide paragraph 10 of my report for last year).
(c) Diminished activity under the preventive scotions of the law.
(d) The effect of the deportation orders issucd last year by ILis Mighness the Nizam, expelling so-called foreign Mang Garudis and Kanjar Bliats from His Highness's Dominions with the obvious result that some of the adjoining British districts sufered considerably from the influx of

- these highly criminal wandering tribes.
(e) The importation and collection of large bodics and gangs-many belonging to the criminal classes-of workmen drawn from all parts of India on several large works in progress in parts of the Presidenog, for instance, the Tata Hydro-Electric works and the large irrigation works in the Deccan and the estensive additions and alterations in the G. I. P. and B. B. \& O.I. Ranways. The ordinary district and villago police organization is inadequate for exercising effective control over such crowls of workers and the criminally disposed among them thus find excellent opportunitics, particularly on dark nights, for committing crime in the villages and on the roads in the neighbourhood of their encampments. In such circumstances, resort should be had by local offecrs to the provisions of section 23 of the Bombay District Police Act to compel the cmployers of such labour to engage additional police.
( $f$ ) Thie reluctance of maristrates to pass rcally deterrent sentences, a factor to which some of the District Magistrates draw special attention in their remarks on the district reports, and

Uodetected police cognizable cases.
(g) On Presidency Railrays, to tho heavier trafic and to the facilities for committing thefts afforded to criminals by the carriage of goods in wagons which are either open or insccurely closed.
11. Tho total number of oflences under "all classes" remaining undetected at tho ond of the year under report was 12,056 as against 10,019 in 1011. Hero again the increase is proportionate to the rise in crimo.

Tho following, in round figures, are the ratios of undetceted crime to true cases disposed of for the year 1012 and the three preceding years:-

| Ycar. |  | Prcilidency propor. |  |  |  | Kind. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Nortiern Diviliun. | Central Livialon. | Southern Liviaion. | Railway. |  |
| 1009 |  | 35 | 42 | 33 | 49 | 57 |
| 1910 |  | 30 | 37 | 30 | 48 | 54 |
| 1911 |  | 29 | 37 | 81 | 47 | 55 |
| 1012 |  | 32 | 33 | 31 | 43 | 55 |

The same percentages, again in round figures, for Sind as a whole and for the same ycars, comparcd with those for the Presidency proper, are as under :-

|  | 1009. | 1010. | 1011. | 1912. |
| :---: | :---: | :---: | :---: | :---: |
| Sind | 57 | 64 | 55 |  |
| Prosidoncy proper ... | 39 | 35 | 34 | 35 |

The proportion of undetected cases to true orime disposed of in the entire Presidency including Sind, during each of the past four years; is as follows:-

$$
1909-45 ; 1910-42 ; 1911-42 ; 1912-42 .
$$

With 4,417 more true cascs disposed of during the jear under review the ratio of undetected crime has remained practically stationary, viz. 42 per cent. Thus the statistics show that, although the police have had a great many more cases to investigate and more work of a miscellaneous character to do during a year most of whioh was marked by severe scarcity, distress and extremely difficult conditions of one kind or another, there has been no deterioration in the success of their work in the detection of crime as a whole.

Taking Indian Penal Code cases (classes I to V) in Sind alone the ratio of undetected to true cases disposed of was, for the year under notice, 58.50 per cent. ; the same proportion for the previous year was 58.86 . The percentage for the Presidency proper stood at $39 \cdot 2$ as against $39 \cdot 5$ in 1911.

Comparing tho districts and railmays of the Presidency proper and Sind separately the ratios as regards undetected to true cases disposed of are as under:-

Districts in the Presidency proper, $34 \cdot 4$; Districts in Sind, $49 \cdot 5$.
Railmays in the Presidency proper, 42.7; Railways in Sind, 77•6.
So detcetive effioiency is best in the districts of the Presidency proper and worst on the Sind Railmays.

## The Commissionerin Sind observes:-

"Among undetecter cases is included a very large number of so-called cattle thefts but no distinction is made in the cognizable register between'the entries relatiog to losscs and those
relating to thefta of cattle

Commenting on tho returns for the Dharirar District, tho District Magistrate remarks:-
"The detection of crimes committed by cangs has been particularly unsatisfactory. Thas negligence of the Police Patels in the matter of repring sufpicious etrangers and tho general apathy combined with the timidity of the villagers is no doubt largoly accountable for the wan: of Euccess."

As bearing on police working generally, the District Superintendents of - Ahmednagar and Ahmedabad refer in their reports to the effeet on tho polico of recent orders that efficiency is not to be judged by statistics. Mr. Mayter points out that "all fear of blame on account of bad percentages has been, as far as possible, removed together with all hope of praiso on account of gool percentages," while Mr. Lambert states that "these orders are generally misunderstood and tend to make the Sub.Inspector and his subordinates carcless and indifferent in the matter of detection."

In respect of the more important forms of orime, it is in tho dotection of dacoities and burglaries that the police have been least suocessful during tho year of report, though the ratio of undetected to true cascs disposed of in these two classes of crime shows some improvement over that for the provious ycar. In dealing with murders and homicides, robberies and thofts, tho results aro fair, though a slight falling off, as compared with those for 1911, is noticeablo.

The Gujarati version of "Notes on Criminal Tribes in tho llombay Presidency" which was under preparation during the year of report, has since the close of the year been published and distributed among subordinato police and village officers in the Gujarát districts. The Kánarese version will, it is hoped, shortly be available for issue and with the spread, through tho Marithi, Gujaráti and Kánarese translations, of knowledge as regards tho appoarance, disguises and methods of the professional and criminal classes, both local and foreign, the police and the people should be in a better position to checkmate them and bring about a decline in the number of burglaries and kindred offences.
12. Proceeding now to the work of the police before the Courts, the ratio pollecesases of cases convioted to tried is $89 \cdot 2$ during 1912 against $88 \cdot 7$ in 1011, tho figureg declded by tras. of true cases disposed of by trial and those ending in conviction being respectively 13,532 and 12,081. These figures do not include complaints classed as not true, i.e. excluded, after trial.

Under the Indian Penal Code (classes I to V) the ratio of convictions was 87.5 as against 86.4 in 1911, and, in spite of the increased volumo of crime during a difficult year, I think it may be safely argued that the police havo on the whole obtained creditable results in respect of cases decided by trial undor all classes and in all forms of crime, serious or otherwiso. Under class VI the percentage is 96.7 as against 97.1 in the preceding year.

Coming to details, out of 359 cases of murder, 259 were brought to trial ; in 185 or $71^{\circ} 4$ per cent. (against 70.6 per cent. in 1911) convictions wore obtained. The Central Division shows the highest percentage of convictions, viz. $84 \cdot 8$. Except in the Northern Division where the ratio has declined from 82 to 62 , there has been improvement everywhero.

In respect of dacoities, the police in the Southern and the Central Divisions have shown the best results, the ratios of convictions to cases tried having risen from $45^{\circ} 4$ and 50 to 91 and 68.7 per cent. respectively during the year under report. On the Railways no case of dacoity was sent up. For the entire Presidency the percentage of convictions to casos triod has risen from 02.9 to 70.3 .

167 robberies were tried and 132 ended in conviction as against 102 and 129 respeotively in 1911 , yielding a percentage of 70 in 1012 against $70 \cdot 6$ in the previous year. Everywhere the results are satisfactory, more especially so in the Southern Division and on the Railways.

In respect of burglaries, 1,091 were brought to trial and 1,514 ended in conviction, giving a percentage of 89.3 as against 88.8 . Though the polico have secured a large measure of success in all the territorial divisions in the
cases that they have heen able to bring before Courts, the fact remains that, relatively to the number of true oases of burglary that are committed, but a small proportion, about 25 per cent., were detected. The successful investigation of this class of offence presents innumerable diffculties which are special to mofussil conditions and have been depicted in previous years' roports. I will not therofore refer to them here again. It is to the dissemination in the vernacular, among the polico and pullio, of knowledge regarding the methods etc. of criminals, professional and otherwise, who take to this form of crime, to better road-lighting and precautions by the people for safeguarding their valualles, that we must look for a reduction in its prevalence and greater success in its detection.

Under thefts-cattle and ordinary-the ratio of cases convicted to tried has remained practically stationary ( 927 against 92.9 ).

Under the head "Receiving stolen property" the total number of true cascs disposed of was 512 as against 498 in 1911. Convictions were secured in 414 out of 463 cases brought before Courts, giving a percentage of 83.4 as against 01.3 in the preceding year. Excellent results have been obtained in all the territorial divisions, and especially in the Northern and Central Divisions, whore the percentages of conviction are $98 \cdot 5$ and $95 \cdot 8$ respectively.

In respect to true police cognizable cases of all classes, the ratio of cases ending in conviotion to true cases disposed of stands as under for 1912 as compared with that for the three preceding years:-

$$
1900-44 \cdot 8 ; 1910-44 \cdot 7 ; 1911-44 \cdot 2 ; 1912-42 \cdot 4 .
$$

Excluding the figures for Sind, the proportion for the Presidency proper stands at $47 \cdot 1$ in 1912 as against 49.9 in 1911, 51.5 in 1910 and 51.2 in 1000. Similar ratios for Sind are 33.68 for 1912 as compared with 33.04 in 1911, 32.39 in 1910 and $32 \cdot 13$ in 1909. The abnormal rise in reported and true crime during the year of report meant that the police had less time to devote to the investigation of individual cases and this accounts for the, small drop noticeable in the ratio of convictions socured to true cases disposed of.

The District Magistrate, Kolába, remarks that-
" Nagistrates tend to let off many a gailty man through awe at the array of case precedants which counsel pile ap before them. There is scarcely an unsound plea for which apparent eupport cannot be excavated out of some published ruling or other. Annotated editions of statuctes and volumes of rulings and digests often have a most pernicious effect on inexperienced magristrates in shaking their belief in anything positive, with the result that they hardly dare pass an order other than discharge. If they would stick to the text of their Acta and interpret them by common ecuse they would often do better both in law and equity."
13. Altogether 969 cases were committed to the Sessions Courts of which trial was completed in 806 as against 814 and 689 respectively in 1911. Conrictions wero secured in 595 as against 502 cases, giving a percentage of $73 \cdot 8$ against $72 \cdot 8$ in the preceding year. The results are on the whole satisfactory.

The District'Superintendent of Police, Bijápur, quotes certain remarks of the Sessions Judge as follows:

[^7]14. The following informstion rezarling infanticide is furnishod as infantectsa required by Government Rosolution in tho Judioial Dopartment, No. 24So, dated the 26th April 1907 :-

Eighteen cases are returned during the year undor report as against 31 in ${ }^{\circ}{ }^{5}$ in subre. 1011-*7 in the Central Division, +10 in the Southern Division and $\$ 1$ in Sind.

In 6 out of the 7 cases in the Contral Division the infants wero illegitimato ${ }^{7}$ and were killed to conozal shame. The remainin? caso was one of ordinary $+1 \ln$ phawtr. murder which should not have been includel in this list. All the cases, oxcept $\frac{2}{2}$ in linlisenum. ono in West Khándesh, which was withdrawn, ended in conviction.

In the Southern Division in 2 cases the mother committed suicide by 10 throwing herself into a woll with her ohild who was drowned. In anuther case, the mother, a widow, jumped into a pond with her child out of grief on $\qquad$ account of her son's death from plague. In the fourth oaso, a widow gavo birth to an illegitimato child and killed it. She was prosecuted and sentencod to 10 years' rigorous imprisonment which was commuted to 2 years by Government. In two cases reported from Belgaum, one ended in conviction and the other was pending trial at the close of the year. In the former, a woman killed her new-born female child by poisoning it with opium. She was convicted and sentonced to 1 year's rigorous imprisonment. In the other caso, a nowly married woman, who was pregnant before she married, killed her new-born infant by strangling it. The case is under trial.

In a case from Bijapur the dead body of a female ohild was found: the mother was traced, prosecuted and sentenced to 2 months' rigorous imprisonment. In another case a woman was prosecated under section 318 of the Indian Penal Code and sentenced to 4 months' rigorous imprisonment.

In the case from Ratnágiri, the mother threw her illegitimato ohild into a creek. She was convicted and sentenced to transportation for life. The sentence was, however, commuted by Government to 2 years. In the caso from Kánara the accused was acquitted for want of suffcient evidence.

Finally the District Superintendent of Police, West Khándesh, reports one case of infanticide of an illegitimate child who was buried alive by the mother to conceal disjrace. The woinan was prosecuted but the cass was withdraivn by order of the District Magistrate.
15. Including pending cases, offences under special and local laws dealt oftonces under with by the police numbered 2,035 as against 2,900 in 1011: 2,320 wero peoial and local brought to trial and $2,26 \mathrm{~L}$ ended in oonviction. The ratio of cases convictod. to cases tried has slightly dropped from $97 . \pm$ to 97 in the procoding year.
16. True cases disposed of by Magistrates without tho intervention of tho Cingizabie crime. police during the jear under report totalled 6,790 as against 6,925 in 1011 ; Dlrect catce. 2,691 ended in conviction, the percentage of convicted to triod being 330 as against 41.9 in the preoeding year. Except in the Southern Dirision whero there has been a rise of 91 casies, there was a drup throughout tho Prosidenoy in the number of true direct cases.
17. With over 6,500 more complaints to deal with, the total number of statement
 the figures being 31,299 as against 27,301 in 1011. The increase runs through easec. all the territorial divisions. It is most noticeable in Sind (1,511).

Persons releasod without being brought to trial numberod 814 or 2.0 per cent. of those arrested as against 860 and 3.1 per cent. in the preceding year. Persons for disposal, including those pending at the beginning of the ycar, were 35,501 as against 30,748 in 1911. Of these, 20,394 were actually placod on trial and 17,921 were convicted. The ratio of persons tried to persons for disposal stands at $8 \div 8$ against 81.5 in 1911 and of persons convicted to persons. tried at 61 as a;ainst $61 \cdot 0$ in the preceding year. The fluctuations are normal: and call for no comment.

Under the Indian Penal Code (classes I to V) this percentage for the Presidency works out to $57 \cdot 6$, the same as in 1011. Under class VI it has dropped from $86 \cdot 1$ to 84.3 in the year of report.

The total number of persons tried for murder and cognate offences was 934 against 833 in 1911 and 52.8 per cent. as against 48.4 of these were convicted.

For dacoity 400 persons wero tried as against 282 in 1911 and the ratio of convictions has adranced from $35 \cdot 1$ to $38 \cdot 6$.

In connoction with robberies, 464 persons were brought to trial, of whom 222 wore convicted, giving a percentage of 48 as against $53 \cdot 1$ in the preceding ycar. The decline is most marked in the Southern Division where the ratio has dropped from 77.5 to 50 during the year of report. On the Railways the rosults hare been excellent.

Throo thousand four hundred and eighty-one persons were prosecuted for burglary against 3,013 in 1911, and of these, 2,357 or $67 \cdot 7$ per cent. as against Gs 8 per cent. frere convioted. In the Southern Division a very marked fall has taken place, the ratio having dropped from 75.2 to 57.6 .

On charges of theft 10,319 persons were tried during 1912 against 8,008 in 1011 and 7,430 or 72 per cent. were convicted as against 5,746 or 71.7 per cent. respoctively in the preceding year. No very noteworthy variation is noticeable in the different divisions or on Railways.

For receiving stolen property 871 persons were tried and 575 convicted. The percentage of convictions is thus 66 against 61.9 in the previous year.

Regarding persons concerned in Sessions cases, so far as information can be gatherod from district and divisional reports, 1,525 as against 1,418 in 1911 were committed to the Sessions Oourts in the Presidency proper and on Railways ; of these, 1,234 were tried and 688 or $55 \cdot 7$ per cent. against 56.6 per cent.) in the preceding year were convicted. In Sind 422 were committed, 318 were tried and 174 or 54.7 convicted.

Judged by the proportion of persons conviated to persons disposed of by trial, which is a good test of police efficiency, the standard of the mofussil force as a whole has not declined although there has been a very great increase in the number of persons passing through their hands, the ratio of convictions to tried being practically the same as in the previous year, viz., 61 against 61.9. Eliminating the figures for Sind, the ratio for which is 51.98 , the same percentage is 65.3 for the Presidenoy proper. The ratios for the preceding four years contrast with that for the year under report as under :-


At the end of the year of review 4,716 persons were pending under trial against 4,174 at the end of 1911. Of the 4,716 persons mentioned above 1,705 were awaiting disposal in Sind and 3,011 in the Presidency proper.
18. Non-oognizable reported crime has declined during the year under report from 72,777 to 71,962 cases. The decline is most marked in the Central Division.

Cascs for disposal amounted to 74,812 as against 76,164 in 1911 and of these 18,214 , as against 19,658 in the previous yoar, were under the one head "Voluntarily causing hurt". In 33,034 cases, against 27,799 in 1911, convictions were obtained, giving a percentage of $44 \cdot 1$ against $36^{\circ} 4$ in 1911 .

Tho District Magistrate, Sitíra, states that "comphints under sectiv: 0.3 hare been reduced from over 1,500 in 1010 to 1,200 in 1011 and 550 ) in this year with 10 more convictions than in tho previous year, althourh thero wero 650 less cascs" by insistence on substantiation of complaints by Magistrates by searching onquiry instead of tho asual methol of verification of complaints by identification of the coords of the complaint.
10. One hundred and twenty-sevon thousand and forty-fivo persons con- statement
 provious ycar. Of these, 60,161 . Wero tricd and 40,404 convictel, giving a cormansingonecases. percentage of 58.5 as against 51 in 1911 . The number of persons disoharrod after appearance, without trial was 9,230 as arainst 9,390 in tho precoding year, the largest number again being returned by tho Northern Division; 6,881 undertrials, as against $\overline{5,560}$ in the procoding yoar, remained pending at the close of the yoar of report.
20. The value of the property stolen during tho? yoar under roviow in statcmentc. connection with cognizable crime was Rs. $11,01,300$ as against Ls . $14,76,512$ propery atoten in the previous year, showing a decrease of Rs. $3,15,440$. Noro than hall of this decrease is returned by the Central Division, but in all tho territorial divisious and on Railways less property has been stolen this ycar. Sind heads the list in respect to the amount of property stolen and the Contral Division comes second.

The value of the property restored for the whole Presidoncy amountod to Rs. 4,03,101 as against Rs. 5,00,858 in 1911, giving a percontage of 3 k 7 as against 33.9 in tho preceding year. In the Southorn Division only did tho amount of property recovered exceed the quantity recovored in 1011. Tho percentage of reooveries though still low shows improvement over the ratio for 1911.

The figures relating to proportion of recovories for previous joars aro contrasted with those for the year 1012 in the subjoincd table:-


These statistics compare favourably with the ratio of recoveries by the Motropolitan Police in cases of felony which, I gather from the report of the Commissioner of Police of the Metropolis for the year 1911, stood at 18.8 in 1003, 24.4 in 1909, 34.93 in 1010 and 23.9 in 1911.

O- the subjeot of this paragraph the Commissioncr, Contral Division, remarks:-
"Considering the difficulties with which the police have to contond in the matter of the recovery of the stolen property in a country where there are so many recoivers, 1 consider a - percentage of 36.37 a good one".

During the year under report property valued at Rs. 7,637, which was stolen outside Railway limits, was intercepted on suspicion and reooverod from criminals who were making off with it, by the police of tho IRailways in tho Presidency proper and no less than Rs. 27,007 worth of property, of which property valued at Rs. 6,932 was recovered, was stolen in cascs of burglary and other offences which occurred in connoction with the evacuation of houses on account of plague.
21. Under the provisions of Chapter VIII, Criminal Procoduro Code, Preventive less has been accomplished during the year under roview than in 1911: 4,783 actlon. bad characters were procceded against as compared with 5,660 in 1011, and 71.2 per cent. of these were called on to furnish security as against $74 \cdot 1$ in tho previous year.

The subjoined table furnishes detailod information in respect to action taken under Chapter VIII, Criminal Procedure Code, and Regulation XII of 1827:-

| Divisions. | Namber of persons proceeded agninat. | Namber ordered to farnlsh eocurity. | Number who farnished secarity. | Number relcessed on sgreement under Regulation XII of 1827. | Number who went to jail in default of security. | Percontage of persona from whom security was demanded to persone proceeded sgainst. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 |
| Norther 1911 | 1,885 | 1,706 | 1,189 | 200 | 317 | 90.5 |
| Northern Division .." 1912 | 1,421 | 1,822 | -613 | 411 | 298 | 93 |
| Contral Divinion 1911 | 875 | 591 | 220 | 4 | 367 | $67 \cdot 5$ |
| Contral Division ** 1912 | 879 | 577 | 252 | 2 | 323 | 65.6 |
| $\text { Sonthern Division ... } 1911$ | 990 | 783 | 181 | 455 | 147 | 79.09 |
| Southern Division $\bullet$ - 1912 | $762{ }^{*}$ | 522 | 197 | 99 | 226 | 68.5 |
| Sind $\{1911$ | 1,821 | 1,060 | 261 | 26 | 773 | 58.2 |
| Sind $\quad 4 \quad \cdots 0 \cdot 1912$ | 1,634 | 905 | 246 | 6 | 653 | $55 \cdot 3$ |
|  | 95 | 62 | 6 | $\bullet$ | 56 | $65 \cdot 2$ |
| Prosidency Railways.o* 1912 | 87 | 81 | 13 | $\cdots$ | 68 | 98.1 |
| For the ontire Presi- $\{1911$ | 5,666 | 4,202 | 1,857 | 686 | 1,660 | 74.1 |
| dency. 1912 | 4,783 | 3,407 | 1,321 | 518 | I,568 | 71.2 |

- For 77 ol thene, Mr. Starte, the Omcor on special duty for the settlement of certsin criminal triben In the Difapur Dintrict, is reaponaiblo.


## The Commissioner, Northern Division, observes :-

" Regulation XII of 1827 was made use of in one district only, viz., Broach, 411 persons being dealt with under it, of whom 381 were ordered to sleep in the village chowra while the remaining 30 wore disoharged."

## The Commissioner, Central Division, writes:-

"There is of course a certain limitation to proceedings under Chapter VIII and an ever rising record cannot be expected, but there is no room for doubt that these provisions can be utilized with great advantage for the prevention of crime, and District Magistrates would do well to take the initiative when there is any indication of laxity in using them, either on the part of the police or the subordinate magistracy. At the same time these provisions, if improperly used, can become a terrible engine of oppression and constant watchfulness on the part of the District Superintendent as well as the Magistrate is needed to prevent their becoming $60 . "$

## The Oommissioner in Sind remarks :-

"Whilst the Deputy Inspector-General's remarks on the subject are of interest, the Commissioner cannot assent to the opinion that Chapter VIII enables a Zamindar to misuse his position in order that he may turn his caltivators into his slaves. Mr. Lucas has never come across any manifestation of such a spirit.
"In reviewing last year's report Government expressed the opinion that the application of Regulation XII of 1827 would probably prove especially usefful in Sind, since under it precautionary measures more lenient than those prescribed by the Criminal Procedure Code can be adopted. After a prolonged experiment in the use of this Regulation in the Sukkur District since 1904 and personal experience of its working during the past three years the District Magistrate and the District Superintendent of Police have finally pronoanced the measure to be unsuitable. The whole question will receive due consideration on reecipt of the proposals promised by the District Superintendent of Police for the application of the Criminal Tribes Aot to the Jaghiranis of Dubar."

## The District Magistrate, Upper Sind Frontier, observes :-

"The provisions of Chapter VIII like every other good thing may te overdone and undoubtedly have been in certain times and places. They constitute however when judiciously worked a most valuable adjunct to the ordinary penal lawe."
"It is easy to discard the instrument after its work is accomplished, but that it happens nct to be immediately required is no reason for running it down $\%$.

On the Presid:acy Railmays the quality and quantity of tho work dono under Chapter VIII, Criminal Procedure Codo, show improrement. Irorention must always bo the watehword of railway police work sinco detection is hedged about by so many extraordinary difliculties. It behoves Railmay Polico Buperintendents therefore to perfect, as far as possible, their measures for tho interception of oriminals and the prerention of crimo.

I would repent here what I said last yoar that it is of the utmost importance in connection with the working of Ohapter VIII, Criminal Procoduro Code, that the surcties accepted should be genuino and reliablo and, to onsuro this, it is most neoessary that previous reforenoe should bo mado to the police as to status and suitability before any surety is acoepted by maristratos.
22. On this subject, the Commissioncr, Northern Division, writes :-
"There was no partioular influr of suspioious foreignera into the division during tho yoar, ansplolous In Ahmedabad, Pathans continued to frequent the city and subarbs, but their movements were lorclgnera. strictly watched. Some gangs of Chharas visited the district but were dealt with under chapter VIII of the Oriminal Procedare Code.


#### Abstract

"In Broaoh, the Bhils and Talavias, who required watching during the harvest season, on account of their known proponsity to cotton picking (stealing?), were generally doalt with nuder the provisions of Regulation XII of 1827 and section 110 of the Criminal Procedure Code".

\section*{The Commissioner, Central Division, observes :-} "The reports for West Khandesh and Sholapur show that there was an influx into theso districta of gangs of Kanjars and Mang Garudia expelled from His Ilighness the Nizam's territories. In Sholápur an attempt was made to find employment in the mille for theco criminal immigrants, but it was rendered futile by reason of the syersion of the men to any form of labour or discipline. It is impossible for the local British police to deal effectively with these roving gangs and some arrangement for the prevention of their unregalated migration across the frontier seems necessary."


The Commissioner further on refers to important but isolated cascs, the work of Kolis in Ahmednagar and two Phasipardhi and Kaikadi gangs in Sátára, and adds:"The reports for the other districts
trouble during the yoar". $\underset{*}{*} \underset{*}{*} \underset{*}{*}$
"Migratory criminal tribes form a constant source of anciety to the polico in the division generally".
"As regards indigenous criminal tribes, the Kaikadi problem in Sholapur is certainly a grave one. In describing the state of the district at the beginning of 1012, Mr.: E. P. White wrote:-
'The Kaikadis were the terror of the countryside. Besides committing offences they
extorted money by means of threats and levied a tax of goats on villagers. ***"
Many, if not most, of the village officers were their confedorates. * * * * Kaikadi
informera were dificult to obtain and when obtained, were practically worthless. Fear
of ill-treatment by their fellows prevents them from yielding any raluable information.

*     *         *             * Legal aid is never wanting in their behalf and it is partly due to thie fact
that dariog the last 20 years, proportionately few Kaikadie Lave been convicted'.
"The measures adopted by Mr. White were (a) the provention of the Kaikadis from wandering from their own villages by the employment of special parties of police and (b) the prosecution of their lenders under chapter VIII of the Criminal Procedare Cole. It is roported that the presence of the special parties restored some measure of confilence in the villarers and that it became possible to secure evidence againgt the Kaikadis concerned in an important gang case, which subsequently ended in conviction".

Before Mr. E. P. White left the Sholápur District, ho wrote a very interesting report on the measures he had adopted to prevent crimo by tho Kaikadis in the district as well as to detect offences by these confirmed, expert and daring criminals and to bring them to justice. It is a record of a particularly creditable and successful campaign-the detection of a number of offences, the recovery of a large amount of stolen property and the arrest and successful prosecution of a formidable number of persons-against criminals notoriously dificult to bring to book and from thom the reoovery of property
is a matter of oxtremo dificulty. It is gratifying to noto that Mr. Whito was able to award unstinted and well deserved praiso to the subordinatos who under his personal guidance and supervision did so well.

The immediate effcct of Mr. White's well-timed and successful action against tho Kaikadis in Sholápur. was to reduce crime quite appreciably in the district.

## The District Magistrate, Nasik, observes : -

[^8]I gather from the Commissioner's review of the Southern Division reports that in the Belgaum District there was a great influx of wandering gangs and two largo and dangerous gangs of outlawed Berads were dealt with and successfully broken up. Mr. Priestley, District Superintendent of Police, Belgaum, has done, and is still accomplishing, most excellent work in this conncetion, the effect of which, in reducing crime in the district, will certainly bo far reaching. In Kolíba, some Kanjars and Kaikadis put in an appearance but wero promptly and successfully dealt with.
$\Delta$ gang of Oriminal Mangs from Bombay visited the Ratnágiri District and were accounted for under chapter VIII, Criminal Procedure Code. Similarly, a gang of highly criminal Gujerathi Thakardars from the Mahi Kintha $\Lambda$ genoy and associates of members of gangs convicted in Bombay and Poona rere disoovered, arrested and, since the close of the year, have all been convicted under section 401, Indian Penal Code.

## The Commissioner, Southern Division, observes that:-


#### Abstract

"During the year Mr. Starte established 10 more settlements of Haranshikaris. There are at present about 300 Chapparbands, 760 Ghantiohors and 1,100 Haranshikaris under the aettlement soheme. * * * * * * The most important featare in relation to the police statistice is that none of the Bijápur Chapparbands have been convicted for coining offences during the year nor was any secret information of any coining by them obtained by the police. $\Delta_{s}$ there are only about 25 Chapparbards out of 800 adult male Chapparbands at large and as it is certain that most of these must have either died or permanently settled in other parts of India, the reasonable inference is that coining by Chapparbands has been completely stopped at least for the present".


The Distrist Superintendent of Police, Bijárur, quotes Mr. Starte, the Settlement Officer, as follows:-


#### Abstract

"I am glad to be able to report that the relations between the Police Department and theSettlement staff have continued to be of the happiest. The police from yourself (the District Superintendent of Police) to the lowest constable, have given us every assistance possible. In return we have tried to give as much information and aid as possible to the police, in regard to offences in which the people under our charge have been implicated".


The District Magistrate, Dharwar, writing on the subject of criminal gangs in the Dharwár District says:-
"It is not quite clear what the end of the Hyderabad policy of deporting criminal tribes is to be., The justice of making British Districts their dumping ground is not very apparent".

Commenting on this the Commissioner, Southern Division, observes:-
" The deportation of Kanjar Bhatg and Mang Garudis from His Highness the Nizam's Dominions has greatly added to the responsibilities of the police administration of this district. The dificiculties bave been further enhanced by the laxity of supervision of certain gangs in the Bellary District and the Mysore State".

The Deputy Inspector-General for Sind refers in his report to the presence of Baurials in the Province, the capture of a small gang in Karáchi and their subsequent conviction and adds that:-

[^9]Tribes Act are under contemrlation. The sions referrel to in last yeurs report an pintin: t. a recrudescence of crime by the Ilurs of the Thar and Parkar District were arain doervalle this year. * * * *

[^10]The Commissioner in Sind writes :-
"The Commissioner concars in Mr Mudson's remarks which" have been quated is erfins, by the Deputy Inspector-Gencral * * * * rerarding the behaviour of the IIurs'.

Paragraph 10 of his review has special application to tho remarks on the IIfr question contained in paragraph 7 of Governmont Resolution in tho Judicial Department, No. 7069, dated the 4th November 191\%, on thu Annual Police Report for 1911 and he concludes it by stating that ho intends to reinvestigate the IIur question at the beginning of the next touring season.

In the year under report, the following criminally disposed tribes and classes were notified under the Criminal Tribes Act III of 1911 in the districts of the Contral Division :-Bhamptas, Kaikndis, Mang Garudis, Vaghris, Sansis. Berias, Bhandi and Ghati-Wadars, Bauriahs, Marwar Baoris, Minas and Oudhias.

In the Southern Division, Lamanis of two villages in tho Dhifrwár District were similarly notified.

The solution of the difficult police problem of how to deal effectively with the wandering criminal classes without undue interferenco with thoir liberty appears as far off as ever. Distriot reports are eloquent of tho fact that the influx of Kanjar Bhats and Mang Garudis brought about by the deportation order in His Highness the Nizam's Territory has addel greatly to polive responsibilities in British Territory.

I am not sanguine that the milder provisions of the Oriminal 'Iribes Act, viz., notification, registration and reporting at fixed intervals or, in tho alternaw tive, notifying place and change of residence, will have any. marked effeot in curbing the activities of the criminal tribes and wandoring ganes in this Presidency. The village police are not strong enough numerically nor sufficiently capable and reliable to work these provisions elfoctivoly and thero are not enough district police to supervise closely and control the movements of this criminal population and prevent them from pilfering, thieving, burgling and other more serious offences. On the other hand, the mere scriptory work thrown on the police in connection with the upkeep of the registers to be maintained under the Act is enormous.

I have dealt with the question at some length in this report and quotod freely from the District and Divisional Reports because of the very groat importance of the subject in its bearing on crime and its provention.

The loss and annoyance caused to the people by the deprodations, not all of which are reported, of the criminal classes and wandering ${ }^{3 a n g s}$ is incalculable and must be greatly increased by the measures taken in His Highnoss the Nizam's Territory to rid His Highness's Dominions of the prescnco of a large number of Kanjar Bhats and Mang Garudis.

A proposal, which has emanated from the Salvation Army, to start, on a limited scale, a settlement for criminal tribes is at present, as Government aro aware, under consideration. It scems unnecessary here to go into tho details of the scheme but I am strongly of opinion that it should be given a trial and that the system should be gradually extended to parts of the Presidency whero the criminal classes and wandering gangs are most troublesome. IIr. Starto's settlement work in the Bijspur District is yielding very excellant rosults and I would strongly adrocate its extension to the Belgaum and Dhárwár Districts and by arrangement to some of the States of the Southern Maratha Country, the guiding and controlling authority being vested in one officer. As things are at present, the intermingling of Native States and British jurisdictions in parts of the Southern Marátha Country makes it extremely dificult to deal

 indalitatio of this fatt of the lresidency to secure, if possible, the effectiro (oron mation of the Native states in my meares taken to curb the eriminal chans. 'han whem of settlemost and restriction is, howerer, not quite tho :ane bur so dratie as that contemplated under the Crimimal Tribes Act: but I wee mens,n why the two shah not no on side ly side. In former days
 wamberingags were to some catent effective though they backed the sanction of haw. Under alterel comditions they havo become onsoleto and impossiblo: it $i$, therefore nece-ary that ollers of a more up to dato and regular nature shoukd le devinced and adopter.

Nore or lus woluntary and practically unrestricted settlement on lands intrond to afford homet employment has been tried here and there in some ditice:shat has not proved a cueces owing to the lazy habits and ingrained criminal and wandering instincts of those for whom the effort was mado. Nownine durt of a berevolent system of effective restriction of movements umber section fer of the Criminal Tribes Act coupled with provision for homest employment for alults, influenee over the women and caro of, and atcontion to, tho chialden with the object of eradieating from the latter criminal proclivities and removing all (dportunitics for their exercise and derchmment will, in my pinion, mect the situation and the salvation Army, with if large Luropan stalf of both sexes, which has obtained valuablo experience in other parts of India in this special form of reclamation work and has moreoner proved very sucessful with incorrigible criminals appears to wo to be the ageney best suited to undertako it.

Habilual Oflenders.

Crimmallovestl
 nucnt.
$\because 3$. ) Wuine the year under report, 2,017 of the 17,021 persons who were convicted weru identificd as having been previously convicted and 1,261 wero classed as habitual offembers against $2,121,15,5 \div 9$ and 1,033 respectively in tho previous year.
21. The Criminal Investigation Department, including the Finger Print Jareatu, is under the immediate contiol of the Deputy lispector-General of Police, Criminal Investigation Department.

The following officers hold the appointment during the year under report:-

Mr. J. A. Guiler, C.I.E., from 1st January to 11th April and from the (ith November to 31st Jecomber.

Mr. J. It. Ingle, from 19th $A_{1}$ ril to Eth Norember.
Mesirs. IF. Stanley and P. A. Felly held the appointment of Personal Assistant Irom 1st Jimuary to 4 th November and from 5 th November to 31st December, respectively.

Mr. C. J. Power, Deputy Superintendent of Police, continued on special duty under the Deputy Inspectur-Gencral of Police throughout the year.

The Criminal Investigation lepartment Staff, in the strength of which Here was no change duriug the year, beodes having been engaged on enquiries of a politieal mature, were aiso cmployed on several lengthy and intricate criminal insestimations, prosecutions and enquiries undertaken cither on information receved direct, or at the request and in aid of the police of various districts. It further co-operated with the l'rovincial Police in watching the morements of jolitie:l suspects and criminals of note particularly during the period of the retarn joumey of Their hmperial Majestios the King limperor and Queen Bumpes to Bumbay.

Special attention was also pail to the presention and spread of scrious crime, the pursuit of criminals and particularly in dealing with forcign frotesional criminals, and members of local criminal gangs.

The number of investigations and enquiries undertaken during the year way 150, of these were criminal investigations, the remainder being enquirics

The following were some of the specially intricato and diffioult cases taken up and successfully dealt with :-

1. Some 'Phansi-Pardhis,' members of a criminal trike, wiere arrested in the sitíra Distriet by the local police in connection with several burblaries. The aseintance of tho Criminal Investigation Department being invoked, offiecrs were deputell and a cang cavo whs sent up against the members of this tribe under section 401, Indian Penal Conle. The cate entel in 23 of the accased whose depredations extended over the Poona, Sátíra, Sholf pur and Ahmednagar Districts being convicted and sentenced to terms of imprisonment varying from threo years to transportation for life.
2. A supplementary gang case against 'Marwari Baoris', a highly criminal chass from the Jedhpur State, was worted up by the Criminal Investigation Department in the last Khándesh District and was pending at the end of the year. 'Thirty members of tho gan; arrested in the Jodhpur State were awaitiog extradition.
3. Enquiry into the Umreth, District Kaira, forgery cases continued during tho ye.r under report and two fresh cases were committed to tho Court of Sersious and were perndinir trial at the end of the year. Sanction to prosecute in two other cabes was applicd for but the applicationg remained undisposed of when the year closcd.
4. In 1911 a theft of ornaments valued at $\mathrm{R}_{\mathrm{g}} .4,000$ was committed from a passen; from a running train, between Kalyan and Poona on the G. I. P. Railway. Information received by the Criminal Investigation Department led to the recovery of property valuad at Rs, 2,300 and to the arrest of a 'Bhampta' and his wife at Morgann in the Poona District. They were prosecuted and sentenced to 7 and 2 yeara' rigorous imprisonment respectivoly by the Court of Sessions, Thana.
5. In consequence of information elicited during the investigation of the preceding ense, it was decided to take action against the 'Bhampta' fraternity, whose operations as railway thieves extend over the whole of India and to gend up a gang case under section 401, Indian Penal Code, against some of them. The investigation was vigorously proseouted and at the end of the year there were 42 Bhamptas under arrest and stolen property valuod at lls. 30,000 had been recovered. It is anticipated that several more arrests will be made before the caso is completed., A Marwari Shroff, who habitually received the btolen property from the 'Bhamptas', was arrested and successfully prosecated under section 411, Indian Penal Code, before the Poona Sessions Court, receiving the salutary sentence of 5 years' rigorous imprisonment.
6. In the years 1011 and 1912 several cases of the administration of a stupefying drug accompanied by theft were reported from the Bárámati Tálaka of the Poona District. The Criminal Investigation Department by request took up the enquiry and after a diligent and patient investigation succeeded in tracing the aocused, a Maratha Kunbi belonging to a vilhage in the Ahmednagar District. Four casea were proved agaiost him. He was convicted and sentenced to 12 years' rigorons imprisonment in 3 cases by the Sessiona Court of Pouna and 12 years' traneportation in the fourth case by the Sessions Judge, Ahmedaagar, while the fifth was withdrawn in consideration of the accued's advanced aga.
7. An aged "Pardeshi" woman residing in Poona lost her son from plague. She sold up her shop and left Poons to return to her native village in the Rai Bareilly District. She travelled from Poona in the company of two male Brahmin acquaintancea belonging to the same part of the country, who bad agreed to 'chaperon' her on the journey. Sho was entrusted with some cash and ornaments by a private in the Sappera and Minera to deliver to his relatives who lived in the same village as the old woman. She never reached her destination and the money and ornaments did not reach the persons they were intended for. Tho Sapper reported the matier to the Poona Police who, failing to get any clue as to what had become of the old woman, requested the Criminal Iuvestigation Department to take up the enquiry. The Criminal Investigation Department traced the party of three aa having travelled together as far as Fattepur, near Allahabad; from this point the woman, who had ornamento of considerable value on her person, when she left Poona, mysteriously vanished. IIer two travelling companions were arrested. One of them confessed that the woman lmd been murdered for the sake of the ornaments and the cash she posseceed and that her boly had leen thrown into the Ganges. The Rai Bareilly Police cooperated with the Criminal Intestization Department in this enquiry and some identifiable property belongering to the deceased was recovered. The confessing accuscd was made an approver before tho Sesions Coart, hai Bareilly, and his companion was convicted and sentenced to transportation for life. $A$ notoworthy point in this case was a conviction on a capital charge though the dead boly of the murdered woman could not be traced.

Of the 10 Criminal Investigation Department casos pending at the close of the last jear against persons under chapter VIII of the Criminal Procedure Code all were called on to furnish security or in default to undergo imprisonment and during the year under report 8 persons were arrested by the Criminal Investigation Department and chaptered, all being bound over to bo of good behaviour.

Flnger Print Bureau.

The District Magistrate, Sátára, says:-
"The Criminal Investigation Department have responded most readily to all our calls and have rendered us most valnable assistance."
25. The strength of the Finger Print Bureau Staff remained the same during 1912 as in the preceding year.

At the beginning of 1912 there were on record 105,196 slips and during the year 6,449 new slips were received for record, making a total of 111,645. Of these 140 slips were destroyed owing to deaths among convicts and ex-convicts leaving 111,505 slips on record at the close of the year 1912 as compared with 105,196 at the close of 1911.

The number of new slips received exceeds the previous year's receipts by 1,157 .

Out of $6,449 \mathrm{slips}$ received for record during 1912 one was of an ex-convict. There are still approximately $5,8: 6$ ex-convicts whose finger impressions are required for record, but it is unlikely that many of these will be obtained.

Of the 6,449 new slips received for record, 462 were from the City of Bombay, 5,335 from the Districts and Railways of this Presidency, 141 from Sind and 511 came from other Presidencies, Native States, \&c.

During the year 407 slips were received for record from Native States as against 330 in 1911.

During 1912, 1,083 slips were sent for record and 3,796 (including 710 of Chapparbands received from the Assistant Collector on speeial duty, Bijapur, and 103 of Kanjars received from the Deputy Inspector-General of Police, Criminal Investigation Department, Poona) for trace to the Central Finger Print Bureau, Simla.

There has been a marked increase in the number of slips received for trace, the number in 1912 being 17,662 as against 14,031 in 1911.

1,223 slips were received for identification from other Provinces and Presidencies, 1,015 from Native States and 286 from Káthiáwár, Pálanpur and Mahi Kántha Agencies.

In 2,595 cases including 93 from other Provinces and 135 from Native States and Agencies, the antecedents of accused persons were traced as against 1,751 in the year 1911. There is thus an increase of 844 successful cases over last year's figures. The percentage for 1912 is $14^{\prime} 6$ against $12 \cdot 4$ for 1911.

In 1,050 cases, previous convictions were proved, but enhanced punishment was awarded in 803 only against 620 in 1911. In 195 cases the accused received lighter punishment and in 52 the same punishment as previously awarded; all these cases were brought to the notice of the District Magistrates concerned.

In 73 oases as against 99 in 1911 the accused were identified locally by the Chief Operators without referonce to the Finger Print Bureau. Of this. number 70 were traced before and 3 after the accused had been convicted.

The following table summarises progress in the work of the Bureau :-

| Year. | No. of cards <br> or slips <br> received <br> for record. | No. of cards <br> or slips <br> received for <br> trace, |  |
| :---: | ---: | ---: | ---: |
| 1908 | 5,724 | 14,106 | No. of cases <br> traced. |
| 1909 | $.7,851$ | 14,115 | 1,602 |
| 1910 | 7,037 | 12,333 | 1,682 |
| 1911 | 5,292 | 14,031 | 1,710 |
| 1912 | 6,449 | 17,662 | 1,751 |

On the subject of criminal identification, the Deputy Inspector-General of Police for Sind writes:-
"The number of finger impression slips received in the Central Finger Print Bureau for Sind at Karáchi during the year under report was 3,352 . The grand total of slips now
recorded in the Bureau is 38,571 . They have all been classified and arranged on their respective file boards. The subsequent convietion slips reeeived and entered during 1912 numbered 525 as against 493 in 1911. The number of slips received for search was 6,699 as against 5,466 in 1911. Of these, 1,670 were traced as against 1,318 in the preceding year. 504 slips of foreigners were also sent to the Central Finger Print Bureau, Simia, for record."
26. In addition to the work of prevention and detection of crime accounted for in the accompanying statements, many duties of a miscellaneous nature devolve on the police of which the statements contain no record. They served 327,504 summonses and warrants, assisted in extinguishing 1,614 fires and destroyed 127,553 stray and ownerless dogs. Sind alone returns 127,092 summonses and warrants served and 29,907 dogs killed. Further, the police enquired into 1,033 cognizable and 515 non-cognizable offences referred to them by Magistrates, 14,582 petty offences under the Cantonment and Police Acts, 481 suicides, 5,114 accidents of all kinds and 588 suspicious deaths. They also served a large number of distress warrants for the recovery of fines. On the Presidency Railways 771 accidents were enquired into and 1,404 missing goods cases, of which only 88 turned out to be thefts, were investigated. And in addition to the above the police had to escort a large number of prisoners and lákhs of treasure about the Presidency and beyond.

Since the close of the year steps have been taken as a result of the transfer of the watch and ward duties to the railway administrations, to place the question of missing goods as between the police and the railway authorities on a correct basis and if the system-the railway authorities to endeavour to trace their own missing goods and the police to investigate well founded complaints of theft-is correctly worked, there is no doubt that the public interests will benefit.

The system of train checking by the "Law and Order's police on the railways in the Presidency proper was not relased when separation of "watch and ward" from "law and order" duties was introduced, as it has always been realized that this precaution is absolutely necessary in order to locate crime. But the railway authorities are in the best position to trace missing goods and are now responsible for guarding property committed to their charge for conveyance. With the transfer of "watch and ward" duties the police force has been curtailed in proportion to its reduced responsibilities; it should not, therefore, be burdened with searches for missing goods to the detriment of its legitimate duties of prevention and detection of crime.

Commenting on the altered system of registration of cases on railways under which almost every form of loss or shortage from trucks was admittedly being registered as theft, whether the shortages occurred in the Sind section or beyond it, the Commissioner in Sind observes :-
" With a defective traffic checking system it would obviously be impossible to diseover where a particular shortage had occurred and with goods trains composed of wagons from different stations all over Northern India converging on Sind where a faulty eystem of registration.was in vogue, the figures were bound to rise by leaps and bounds. In this way short loading, fraud and thefts outside Sind were being foisted on the Sind poliee * * * The inability and failure to locate crime on the Sind Railways, which was due mainly to the coltapse in the seal checking arrangements at the various junctions, has opened the door to short loading and fraud on a gigantic sca.e ......... The whole question of crime on the railways is receiving the most anxious consideration of the Commissioner."
27. Of 1,160 cases returned as serious, the scenes of 653 were visited by Personal Investigazetted officers. The reasons assigned by district officers for not visiting the gation of serious scenes of a larger number are mostly those usually offered and mentioned in previous years' reports.

The Commissioner, Northern Division, has not expressed any opinion whether the reasons assigned for not visiting the seenes of serious crimes by local officers were adequate or otherwise.

## The Commissioner, Central Division, writes:-

"The importance of the presence of officers of gizetted rank at the scenes of crimes at the earlier stages of investigation, to obviate the risk of failure of prosecutions arising from the incompetence of subordinates as well as to prevent the charges of fabrication of evidence and ill-treatment of accused persons so often made against them during trial, is obvious. On J 1-6
the whole I think Superintendents are alive to the importance of the seenes of serious crimes being visited by themselves or their Assistants and omission to do so is generally justified by the circumstances."

Further on in his review he adds:-
"A marked fall in the proportion of visitation of scenes of serious crimes by superior officers has been followed by a very large reduction in the percentage of convictions in the sessions cases."

The Commissioner, Southern Division, observes:-
"The number of cases in which scenes of offences were not visited is nearly one half of the total and seems very large. In the majority of these, the reasons given for non-visitation are sufficient."

Sind and the Southern Division return the highest number of serious offences remaining unvisited, viz., 221 and 126 out of 368 and 278 respectively.

The Commissioner in Sind observes:-
"The proportion of serious crimes personally investigated by Superintendents and their Assistants was larger tha: in the previous year in all districts except Sukkur and Upper Sind Frontier. * * * A review of the lotailed explanations given by the Superintendents in their reports of the cases in which the scene of serious crime remained unvisited appears to call for the remark which has been expressed on former occasions, that visits by Superintendents must not ba considered unneeessary even if the accused have been imme liately arrested."

On the subjeet of personal visitation by gazetted officers of the scenes of serious orime for the purpose of supervising the investigation, I have nothing to add to the remarks in my Annual Reports for 1901 and 190 ind 1907 to 1909 .
28. The sanctioned strength of the police force of the Presidency, inclusive of Railways and Sind, stood, at the end of the year, at 24,124 officers and men against 24,194 in 1911. The main additions to and reduction from the force are as under :-

306 units were reduced from the G. I. P. and B. B. \& C. I. Railway forces as a result of the re-organization of the police on those railways as sanctioned in Government Resolution in the Judicial Departmont No. 6064, dated the 20th August 1912 ;

218 units were, in certain districts, added to the permanent strength of the district police as an instalment of the additional strength which those districts will receive under the re-organization scheme; and

12 units- 9 head constables and constables to the Riverain police and 3 constables to the Sind Railway police-were added in Sind.
In consequence of the re-organization of the G. I. P. and B. B. \& C. I. Railways, 3 Inspectors, 27 Sub-Inspectors and 8 Sergeants were added to the force towards the close of the year under report.

The permanent additional force of 1 Superintendent, 3 Sub-Inspectors, 16 head constables and 53 constables sanctioned for the newly created 'Nawábsháh' District has not been accounted for in the body of statement $D$ for Sind, so the entire force of the Presidency-24,124 referred to above is exclusive of the 73 permanent units for Sind.

In addition to the sanctioned strength, temporary additions to the force (so far as I can gather from the divisional and district reports), aggregating 547 officers and men were entertained for plague duty, as additional police on account of the misconduct of villagers and for other extra duties.

Owing to a larger batch of students being admitted for the fresh course of 18 months which commenced from the beginning of the year 1913, the instructional staff of the Central Police Training School, Nasik, was temporarily augmented at the close of the year by 2 Inspectors as law lecturers, 1 Sub-Inspector as drawing master and 1 head constable as assistant drill instructor.
29.- The cost of the police has risen from Rs. 65,61,506 in 1911 to Rs. $68,21,326$ in the year under report, the increase being Rs. 2,59,820. Of this Sind is responsible for R. 94,335 . The increase in the Presidency
proper is mainly due to further messuras of re-organization introduced in the latter part of the previous year and to the opening of new police stations.
30. The proportion of police to area was 1 policeman for every 5.55 Proportion of square miles and 2.09 railway miles as against $5 \cdot 74$ and 1.74 respectively for population and the preceding year. As regards population, there was 1 policoman for 776 persons again is 774 in 1911.
31. The proportion, for the entire Presidency, of cognizable crime Proportion of investigated to each polioeman as shown in the accompanying statistical cognizable erime returns was 1.64 as against 1.41 in the previous year. This ratio is, however, the police force. for reasons stated in my annual report for 1909, misleading as an index of the state of affairs it is intended to portray.
32. There were at the end of the year under report 453 police stations Inspection of and 1,136 outposts and 31 subposts in the entire Presidency as against 437 and outposts. police stations, 1,145 outposts with 122 subposts in 1911. In 1012, 22 new police stations were created-19 in the Presidency proper and 3 in Sind. In consequence there was a reduction of 24 outposts in the Presidency proper. The Kabulayatkatti Police Station, established for the gold mines in the Dhárwár District, was abolished owing to the closing down of the mines. Consequent on the introduction of the re-organisation of the police on the G.I. P. and B. B. \& C. I. Railway systems, in the last quarter of 1912, there was an increase of 1 police station on the former and a reduction of 6 on the latter and the 161. outposts and subposts on these railways which existed prior to re-organization were converted into 77 outposts. Since the close of the year similar changes have been effected on the M. \& S. M. Railway also.

Of the total number, 396 police stations and 854 outposts were visited and inspected by Superintendents, Assistant Superintendents of Police and Deputy Superintendents of Police. On the Presideney Railways, 52 outposts and subposts remained uninspected while in districts 56 police stations and 279 outposts remained uninspected. In Sind the namber of stations and outposts uninspected was 31 and 150 respectively. The percentages of stations and outposts that remained uninspected to the total number of police stations and outposts are as under:-

In the Presidency proper-7/57 and $17 \cdot 2$ per cent. respectively.
In the Province of Sind- $25 \cdot 2$ and 40.65 respectively.
In addition to the ordinary inspection work performed by district officers the Deputy Inspectors-General of Police of the two ranges in the Presidency proper inspected several Superintendents' offices, a number of stations and some outposts, both in districts and on railways.

The Commissioner, Central Division, appears on the whole to bo satisfied with the inspection work accomplished in his Division.

The Commissioner in Sind observes :-
"The Commissioner cannot regard as altogether satisfactory the number of police stations and outposts which remained unvisited by Superintendents during the year."

The Commissioner, Southern Division, seems satisfied with the inspection work performed in his Division while the Commissioner, Northern Division, has not referred to the subject in his review. On the whole I am of opinion that, except perhaps in Ahmedabad and Kaira, the amount of inspection performed during the year was adequate.
33. The only change in the armament of the force during the year of Statemente, report was the partial sup jly of revolvers to Inspectors and Sub-Inspectors in Armament. the place of smooth bore muskets : under this scheme 110 officers were re-armed. with revolvers.
34. The number of officers and men punished departmentally and judi- Punishments. cially declined from 3,364 in 1911 to 3,234 in the year under report. The ratio of punishments to the actual strength of the force is $13 \cdot 6$ as against $14 \cdot 1$ in the preceding year. The drop in the ratio of punishments is a normal variation.

Of the total number of officers and men punished (3,234), 2,980 were for departmental and 254 for judicial offences as against 3,129 and 235 , respeotively, in the preceding year. Of judicial punishments (254), the largest number (73) is returned by sind. Then come the Central Division with 62, the Railways with 46, the Northern Division with 43 and the Southern Division with 30. Only five officers were judicially punished against 11 in 1911. 117 judicial punishments, against 83 in 1911, were under the Police Act for purely departmental offences; 8 under Chapter 1X, Indian Penal Code, against 6 in 1911; 121 against 133 under other offences, and 13 against the same number in 1911 appear in columns 16 and 17 of statement E . Dismissals numbered 238 as against 200 in the preceding year. Among districts, Dhárwár, Sholapur and Poona return the largest numbers.

Most of the departmental punishments and the bulk of the judicial punish-ments-those under the Police Act-were for minor derelictions of duty, disobedience and breaches of discipline. The force which is still being gradually re-organized and increased contains a considerable proportion of young constsbles. It is a large body of men soattered over a very wide area and temptations and opportunities present themselves with great frequency. When allowance is made for all these faotors, I think it can be claimed that on the whole the conduct of the police during the year under report has been satisfactory.

## Rewards,

85. Nine thousand and eighty eight offcers and men were rewarded for good work by promotion, good oonduct tickets or money grants as against 8,489 in 1911. 48 as compared with 50 in the preceding year were rewarded by promotion.

Rupees 27,061 as against 28,098 in 1911 were expended in rewards to the police during the year under review.

The ratio of the officers and men rewarded to the actual force stood at $\mathbf{3 8} 4$ for the entire Presidency as against 35.6 in 1911.

Titles were conferred as personal distinctions on the following officers for long and meritorious service as under :-

Ráo Bahádur-Mr. Damodardas Vrijbhukhandas, Deputy Superintendent of Police, Surat.
Ráo Sáheb ... $\left\{\begin{array}{l}\text { Inspeotor Sidramappa Nurandappa Lakshmeshwar of the } \\ \text { Bijápur District. } \\ \text { Inspector Jiwana Mahadu of the Násik District. }\end{array}\right.$
The King's Police Medal was awarded, on the 1st January 1913, to the following officers of the force in this Presidency in recognition of meritorious services:-

Mr. L. H. Spence, Deputy Inspector-General of Police, Northern Range. .
Khán Sáheb Inspector Hafiz Sulleman (Khán Sáheb Sulimen Karam Khan ?) in Sind.
Ráo Sáheb Inspector Maruti Tukaram Kamte, now Acting Deputy Superintendent of Police.
Two hundred and ninety officers and men of the police force in the Presidency proper and 33 in Sind received Delhi Durbar Medals during the year.

Two Constables in Surat, Kunj Manohar Shiawar and Chotalal Bhawani-. shankar, were rewarded for saving human life, the former by the grant of the Royal Humane Society's medal and certificate and the latter by the Society's testimonial. In Broach, two constables, Mewaram Ramoharan and Magansing Ganpatsing, were also rewarded, the former by grade promotion and the latter by the presentation of a silver watol, for similar gallantry.

It is satisfactory to note that, during the year nuder review, rewards have increased while punishments have deolined. I should like, however, to see rewards by promotion more freely given and fewer prosecutions under the Polioe Act for minor departmental offences whioh might well be disposed of by departmental proceedings.

In connection with the excellent work done by Mr. P. A. Kelly, Distriot Superintendent of Polioe, in the case against ex-Sub-Inspector Dikshit and others of the Sholapur Police who were proseouted to conviotion on serious charges, the High Court were pleased to record their appreciation in the following terms :- "It is to this officer's detective ability, zeal and promptitude that the cause of justice is indebted for the exposure and punishment of this grave and carefully prepared conspiracy" and the Governor in Council reoorled his entire concurrence in the view taken by the High Court of the morits of Mr. Kelly's conduct of the investigation.
36. Educated officers and men in the foroe totalled 911 and 11,862 during eduontios. the year of review as against 872 and 11,832, respeotively, in the preceding year. The percentage of literates in the force of the entire Presidency stands at 53.03 as against 53.5. The same ratio for the Presidency, exoluding Sind, works out to $60 \cdot 5$ per cent. as against $60 \cdot 9$ in 1911. The ratio for Sind in 1911 was $20 \cdot 4$ and in 1 y 12 is 32.8 .

Continued improvement which though slight is weloome is here notioeable in the proportion of educated officers and men in the force. In the Previdency proper the rank and file of the armed police are mostly illiterate: their duties being more or less mechanical and quasi-military, physique rather than eduaational attainments is necessary. It is the unarmed branoh, whose duty it is to exercise supervision in the villages and assist in the investigation of crime, that contains almost all the literate element in the combined force.
37. There were 1,101 resignations in the year of report as against 1,088 Resignations in 1911, an increase of 13 over the previous year's total. The variation is negligible. The proportion of resignations to the actual strength stands at 4:6 as against $4 \cdot 5$ in 1911, $5 \cdot 1$ in 1910, $4 \cdot 5$ in' 1909 and $4 \cdot 4$ in 1908. The aame for the Presidency proper only for these years are:-3.8 in 1912, 8.5 in 1911, 8.9 in 1910, $3 \cdot 2$ in 1909 and 3.2 in 1908.

The largest number of resignations was returned by Sind (898), the lewest by the Southern Division (103) and Railways (61). Resignations were in almost all cases tendered by men of short service.

The Commissioner in Sind says that "resignations, though fewer, are atill large."

The monsoon of 1912 was on the whole satisfactury and the amall rise in resignations is no doubt due to a more favourable agricultural season and outlook following thereon.
38. In the entire Presidency there were 374 vacancies (253 in the Presidency proper and 121 in Sind) at the olose of the year as against 291 in the preceding year an increase of 80 ; the proportion to sanotioned strength for the entire Presidency stands at 1.5 against 1.2 in 1911, 2.7 in 1910, 2.6 in 1909 and 2.9 in 1908. The variation is normal. The same ratios for the Presidency proper (eliminating Sind figures) are 1.3 against $1,2.2,1.98$ and 2.08 , reapectively. On an average there were 17 vacancies in each Sind oharge at the close of the year and 11 in each District and Railway force in the Presidonoy proper, as against 15 and 8, reepectively, in the previous year.

There were 2,236 enlistments during the year under report ab against 2,661 in 1011. Of these two thousand two hundred and eighty-six, 2,266 were constables as against 2,657 in 1911.
' The Commissioner, Northern Division, writes :-
"It is said to be very difiioult to obtain recruits with the requisite qualifications."
The Commissioner, Central Division, states :-
"Diffienlty in ceoaring suitable recruita is atill reportod from most districts and appoars to be specially felt in Weet Khándesh."

The Commissioner, Southern Division, says that no difficulty was experienced in any other distriots, except Dbárwár, in obtaining suflioient : recruite of fairly good quality.

The Commissioner in Sind observes:-
"Reorruits were alightly lees than in the previoue year and the right atamp of recruit is not yot forthcoming."

The District Margistrate, Sátara, commenting on the high price of wages, says:-
"It is a marvel to me that we can get recraits at all and that the work of the police is as good as it is. Luckily we still bave the police prestige as an asset, a prestige which they deserve more every year, and a prestige that should not be belittled in any spirit of prejudice."

There is no doubt that with the progress of industrial expansion, wages on the incroaso and the cost of living going up, a career in the police with its ever incroasing dutics, long hours, responsibilities, risks and stricter supervision is not, in spite of improved pay and prospects and certain admitted advantages, as attractive to the material to which we look for recruits as it was in the old days. The problem, however, is chiefly in regard to securing good material with sufficient cducation for tho unarmed branch. But notwithstanding all the hindrances to recruiting, it is astonishing how well the material obtained does develop after two or three years' training and experience in the force and, considering the difficult conditions under which they work, how satisfactorily they acquit themselves. Every credit is due to the district officers and to the upper subordinate staff of the police who, under conditions the reverse of easy, succeed in koeping the district forcos up to strength and in maintaining the.prescribed standard among the men they enlist. '

It must, however, be admitted that the situation is not entirely satisfactory and that recruiting of good and sufficiently educated material should be easier than it now is. Remedial measures mean expense and the more obvious and simpler inducements are to grant local allowances to constables stationed at District Headquarters and in notoriously expensive areats such as Sálsette, \&c., to increase and improve the accommodation provided where this is inadequate or bad and to supply sanitary and comfortable quarters where quarters are altogether wanting.

## Health.

39. As stated in my previous years' reports, the returns relating to health in columns 37 and 38 of statement $\mathbf{E}$ owing to laok of uniformity in their preparation, are not altogether reliable so must be accepted with some reserve. Another roason is that many men when indisposed go on working rather than report sick and be sent to hospital. Taking, however, the statistics as they stand, it scems that the Sind Railways, Larkána and Sholapur were the healthiest charges, while in Kánara, West Khándesh, Thána, on the G. I. P. and M. and S. M. Railways and in the Upper Sind Frontier District the police suffered most. Improvement in the health of the force is most marked in the Surat, Bijápur, Ránara, Kolába and Ratnágiri while deterioration is noticeable in Broach, East Khándesh, West Khándesh, Belgaum, the Upper Sind Frontier and on the G. I. P. and M. and S. M. Railways.

## The Commissioner in Sind observes:-

[^11]Towards the end of the year under report certain simple directions for the prevention and cure of malaria and improving the sanitary surroundings of police lines were framed at the instance of Mr. Beatty, Deputy InspectorGeneral of Police, Southern Range, and after securing the expert opinion and advice of the Surgeon-General with the Government of Bombay in regard to certain of them, they were circulated to all Superintendents of Police for guidanco. Vernacular translations of these rules have been published in the Police Gazette for the information and guidance of all ranks. Quinine is liberally supplied to the police free of cost by Government and it is hoped that the publication and observance of these rules will have the effect of reducing sickness and improving the health of the rank and file and their families.

In a previous paragraph, I have dwelt on the importance of adequate and healthy Government accommodation for the police in the interests of recruiting: it is even more necessary in theinterests of the health and efficiency of the force. The suffering among the polioe and the loss to Government and the public of police power due to preventible sickness is undoubtedly very considerable and
would be much less if everywhere the men had good lines acoording to the latest standard designs.

In all, 815 deaths occurred as compared with 342 in 1911, giving a percentage on actual strength of $1 \cdot 33$ against $1 \cdot 43$ in the preceding year. Five of the casualties were due to plague and 30 to cholera. There were 13 deaths from cholera in Sind, of whioh 12 were in Hyderabad.

During the year under report 452 men were inooulated against plague as against 2,905 in the preceding year. The deoline in the number of men inooulated was due to the general deoline in plague throughout the Presidency. There were no ill-effects from inooulation.
40. In all, 141 persons esoaped from oustody in 1912 against 147 in 1911, 15 from jails and lookups, 115 from the custody of the polioe and 11 from that of the village police. All the 11 esoapes from the custody of the village police occurred in the Presidency proper. Considering that 35,500 persons passed through the hands of the police during the year in conneotion with cognizable offences and the primitive facilities in mofussil villages for the accommodation of persons in oustody, the number of escapes from polioe custody is small. Of the 141 escapes, 58 happened in Sind.

There were in all 108 recaptures, including 7 of the previous year's escapes in the Surat and Dharwár Districts and on the B. B. \& O. I. Railway, as against 124 in the preceding year. The percentage of recaptures to esoapes was 71.6 as against 78.9 in 1911.

As regards escapes from police custody, men guilty of negligence were suitably dealt with for their default.
41. During the year under report, I visited the Ahmedabad, Ahmednagar, Iaspeotnr.(eneEast Khándesh, West Khándesh, Násik, Sátára, Sholápur, Belgaum, Bijápur, Dhárwar and Ratnágiri Districts and the Pálanpur Agency on inspection and other duty. Poona is my headquarters and receives attention from me during the monsoon and I constantly inspect the Railway police during my tours from one district to another.
42. Rupees $1,81,606$ were expended on the puchase of clothing, equipments supply. and other supplies for the police of the districts and railways of the Presidenoy proper during the year under report against Rs. $2,00,738$ in the preceding year. Certain supplies are obtained from England on indent through the DirectorGeneral of Stores, India Office, and from the arsenal. Some are purchased locally in the different distriots while the bulk is obtained from the Supply and Transport Department, the Arsenal, from the Jail Department or by contract through my own and Deputy Inspectors-General's offices. During the year Government placed at my disposal a sum of Rs. 8,000 as a grant-in-aid to the mounted police funds, and with this grant and the resources of the mounted police funds, 41 remounts were purohased for the mounted police. Two remounts were also purchased for Sergeants and two for the Central Pohoe Training School. The whole expenditure amounted to Rs. 18,865.

The arms, accoutrements and clothing of the force were maintained in an efficient condition. The question of replaoing the M. H. amooth-bores which are getting worn out is now receiving attention.
43. Three hundred and fifty-five shops were licensed to deal in arms and inspeotion of ammunition during the year under report against 331 in 1911. Of these Armangad ans. 244 against 273 in the preceding year were inspected by Superintendente, (Supplementary Assistant and Depaty Superintendents.

Thirteen thousand and thirty-seven licenses were issued for arms, inoluding fire-arms, against 13,045 in 1911. The drop in the number of licenses issued is only 8 and calls for no remarks.

One hundred and seventeen proseoutions were instituted in respect of licenses issued under the Arms Act in the Central Division (7), the Southern Division (36) and Sind (74). Conviotions. were obtained in 81 cases; the fines realized aggregated to $\mathrm{Rs}_{\mathrm{s}}$ 1,989.
41. During the year under report an additional proseouting SubInspector was added to the Ahmedabad District as provided in the reorganization solieme for that district and towards the close of the year, the B. B. \& O. I. and G. I. P. Railways were furnished with prosecuting officers as a result of the introduction of the reorganization scheme on those railways.

In all, 3,536 of the more important and difficult cases as against 2,137 in the preceding year were conducted by Prosecuting Inspectors and SubInspectors in the entire Presidenoy, 2,301 or 65 per cent. ending in conviction against 70.3 in the preceding year.

The ratios for Sind and Presidency proper are 49.6 and $68 \cdot 2$, respectively Prosecutions in the less important and simpler cases were entrusted to head constables 'and the number of cases conducted by them was 6,318 as against 5,369 in 1911. Of 6,318 proseoutions, 4,596 or " $72 \cdot 7$ ended in conviction as against $74 \cdot 4$ in 1911. On the whole the quantity and quality of the work of the prosecuting staff, inoluding Oourt Jamadars, seems to have been satisfactory.

Progress has been made with the scheme for appointing law graduates and members of the mofussil bar as Prosecuting Inspectors and Sub-Inspectors but I have not been able to supply every district yet with a complete staff of professionally qualified officers for this duty. Sufficient, however, has been done to show that the expectations formed of the scheme have been fully realized and the district reports indioate that the new olass. of prosecuting officers has everywhere been working satisfactorily.,
45. In the Presidency proper though the standard of efficiency varies somewhat from district to distriet, the drill and training efficiency of the foot polioe is on the whole satisfactory and well adapted to service requirements ; the mounted police force in districts is so small and soattered and their duties so numerous and miscellaneous that it is practically impossible to do much towards instruoting them in cavalry drill. I am gradually inoreasing the number of riding sohools with a view to imparting more riding school training and we endeavour with some degree of success to make the men proficient in very elementary troop drill.

Lieutenant-General Sir John Eocles Nixon; K, C. B., Commanding the Southern Army, who visited Satara during the year honoured the police of the district by inspecting the force at head-quarters. He remarked that he was much impressed by the appearance and general turn out of the men, both mounted and dismounted.

Six policemen of the Presidency proper were put through a course of physioal training at the physical training class, Poona; and qualified as instructors.

Three men were sent to the Kirkee Arsenal to learn armourer's work and 'thirty were attached to Native Infantry Regiments and -qualified' as drill instructors.

The annual Inter-District Athletio competition continues to be popular and the events are contested with the utmost heenness each year.

The successful districts during the year were :-
Challenge cup for the Best man- A tie between the Central Police
attarmg.

Challenge cup for Athletios ... | Training Sohool, Násik, and Belgaum. |
| :--- |

The Deputy Inspector-General for Sind remarks:-
"The drill of the armed police of most districto in astisfnotory, eapecially at Sulkur and Hydersbad. But owing to the constant depletion of reserves consequient on the number of miscellaneons escorts and graards that have to be furnished in each district, it is impossible to instruct the men properly in drill or musketry. * * *
"The drill of the mounted police leares moch to be desired. It in distinctly bad in the Thar and Parkar District, and the Superintendent has been direoted to enlist an ex-comalry man with the view of improving mattera,"
46. The musketry efficienoy of the armed polioe in the Presidency as a Musketry. whole has again advanoed during the course and competition conoluded in prosideacy the year 1912.
Actually and proportionately more men have been put through the complete course, the ratio of marksmen to armed strength is higher and thero is a further gratifying improvement in the shooting efficiency of the mounted poliee:

Five thousand eight hundred and eighty-soven head constables and constables, out of a total armed strength of 6,235 or $94 \cdot 42$ per cent. went through the full musketry course, as against 5,838 or $92 \cdot 00$ per cent. in 1911. Of these 5,887 men, 3,200 or $54 \cdot 35$ per cent. qualified as marksmon and 1,607 or $27 \cdot 29$ as second class shots.

Out of the Rs. 1,000 sanctioned by. Government for Presidency prizes, 62 prizes were awarded as under:-

, The pumber of marksmen is classified as under :-

as against 2,536, 337 and 177, respectively.
Judged by the best test of efficiency, vis., percentage of marksmen to total armed strength, Broach again ranka as the best ahooting force, with the excellent ratio of 92.57 per cent. of marksmen and East Khíndeah oomes second. Kaira, Bijapur and Poona are the worgt. In regard to prizes the Panoh Mahála, Broach and 8́ftára Distriots carried off the first prize and the gold badge for mounted police, rifle armed foot police and foot police armed with M. H. smooth bores, respectively.

The remults this year and the continued improvement in the musketry efficiency of the armed police refleot credit on the district officers and the instructional stafi at head-quarters who have devoted much time and trouble to the training of their men.

The Deputy Inspector-General for Sind says:-
"The nomber of markemen fell from 435 in 1911 to 248 . . . The deoress in markemen, it will be cean, in mainly due to the falling of in the Karfohi and Larkkna Distriets. It would appear that the good resalts of the distriots hed, in Eormer years, beoa dion to the syateraatio cheasting countenanced by the Head-quarters Sub-Inapectory concournod. Both of these offioers have sinco beea diamiseed.

In the annaal inter-district competition shooting prizes were recared by the following districts :-


[^12]ollce bulldings. 47. With the grant placed at my disposal by Government for police minor works, progress was made in providing new lines at police stations and existing police lines, stry out the necessary additions and improvements to lis. 37,513 were allotted Eight major works were in prese works during the year of review but only 1912. new ones were commenced:
(1) Drainage scheme for the police lines in the Gáekwár's Haveli, Ahmedabad.
(2) Polico lines at Ganesh Khind.

The Deputy Inspector-General of Polico for Sind refers in his report to the romarks he made last year in regard to the defective accomnodation of the police in Sind and its effect on recruiting and efficiency generally. He quotes at length the remarks of tho District Magistrates, Lárkína and Thar and Parkar, in this connection which are very much to the point. The Commissioner in Sind observes on these that:-
"The formalation of proposals for remedying this intolerable state of affairs was one of the first measures to engage Mr. Lucas' attention on assuming office in. December last, and his recommendations were placed before Government early this year under his letter No. 1'-297 of 16th March last * * *".'
and in commenting on the dearth of the right stamp of recruits, he says it is- .
"In :a very large measuro due to the atterly inadequate and unsuitable residential accommodation for the constabulary or the non-existence of any accommodation whatever".

During the year undor review the grant for renting accommodation for Sub-Inspectors. in the Presidency proper in localities where the absence of Government quarters iss a special hardship was raised to Rs, 14,100 .

On the subject of police buildings I would invite attention to the remarks in the concluding portion of paragraph 47 of my last year's report. The gradual re-organization of the police force in the Presidency is fast outstripping the provision of funds for new minor and major works: much larger annual grants in the Public Works Budget are necessary if police building schemes are to keep pace with the progress of the re-organization scheme and obsolete police buildings are to be replaced. The benefits of re-organization will be largely discounted unless the annual expenditure on police accommodation schemos is considerably advanced, larger grants are made for major works and tho Inspector-General's discretionary grant is materially increased.
villa ge police. 48. In the Presidency proper the village police rendered special assistance to the district police in 484 . cases as against 452 in 1911. In all these 484 cases the village policemen were rewarded either by money or in other ways. In 280 instances they were reported for negligence, and 257 were punished either by dismissal, fine, suspension, warning or reprimand.

The Commissioner, Northern Division, writes :-

[^13]In Sind there are no village police. The proposals referred to last year for raising the pay of some of tho pagis by reduction in their number have lately been sanctioned and brought into effect.

I am afraid I have nothing of interest to add to the exhaustive remarks in paragraph 43 of my last year's report on the work and efficiency of the village police. They vary from division to division-even from district to districtand in spite of many obvious shortcomings due to poor remuneration, environment and their personnel, they nevertheless afford material assistance to the police in their investigations.
49. Tho territorial and railway reports ohronicle but ferw. cases and incidents of special interest other than those referred to in paragraph $\mathbf{2 4}$
(a) A notorious criminal, a Pardeshi by caste, addicted io committing violent orimes, and twice previonsly charged by the police of the West Khandesh Distriot with homicide, murdered a wealthy woman of ill-fame who lived alone during the night of the 3rd July 1912, He then after locking up her house from outside, decamped with her jewellery. One of her paramoury finding her house locked up, gave information to the police and the case after a olever investigation ended in the accueed being sentenced to death. Thus the district and the Barvani Stato where he was said to have committed many murders were rid of a most desperate and dangerous criminal.
(b) A gang case against 41 Kaikédis in the Sholápar District, worked by Mr. E. P. White, acting District Superintendent of Police, was sent up for trial on the 8th November 1912. The main line of evidence connects the gang with 11 daooities and 15 house-breakinga and thefts. Property amounting in all to Rs. 23,000 has been attached. Of this, e oonsiderable portion valued at Rs. 18,056 has been identified by geveral oomplainants. The oase was under trial at the close of the year but a successful conclusion was confidently anticipated and it is hoped that the result of this trial will have far-reaching consequences.
(c) A serions riot occurred at Godhra, in the Panch Mahals District, in September 1912. Several persons were wounded and otherwise hurt, bat no one was very seriously injured. The case promises to be a lengthy one for there are no less than 85 aocused and 411 witnceses.
(d) Some powerful criminal gangs. of Berads, many of whom were outlawe, have been broken np by the Belgaum police under Mr. Priestley, A case against one of these, the 'Mallapar gang, was brought to a successful issue during the year of report. In other casee several important arrests have been made and many old offences detected. Police enquiries are still in progress and the cases promise to be fruitful of interesting disclosures relating to orime in the district.
(e) A mahar woman, whose name and place of residence oould not be satisfactorily ascertained from her, arrived at Poona Station on the G. I. P. Railway from Bombay with her child aged about $2 \frac{1}{3}$ years at 6.20 a. m. on 2nd April 1912. She was very siok so was sent to the Sassoon Hospital for treatment where it was ascertained that the woman's throat had been severely out without however injuring the windpipe or the large vessels. The wound communicated with a poach like cavity going to the left side of the chest from which piecen of rag were removed. It was about tbree or four days old and the woman died in the hospital the same day. On post morlem examination, an ordinary small size table knife was found occupying the whole of the left side of the cheat, lying longitudinally in a oavity on the outside of the lung which was extremely diseased. Death was oertified to be due to septic inflammation of the lang.

- The deceased woman told the constable by whom she was taken to hospital that some days previous she had been attacked in His Highness the Nizam's Dominions by some robbers ' whilst travelling in a bullock cart: that they had eat her throat and otolen her neck ornaments and that a woman had given her a railway ticket and sent her to Bombay. But ahe rambled in her statements and eventually died without giving any olear and consistent acoount of how she had come by her injuries, so the mystery could not be cleared up.
- (f) In Thar and Parkar, Sind, the Hurs were responsible for some murders notably that of Syed Khan Wassan. This Zamindar displayed very great activity on the side of the authorities in 1896 in their campaign against the Hars and paid the penalty.
(g) There were two raids by transfrontier Brahuis into the Lárkans Distriot of Sind The raiders committed some offencen and their presence is reported to have atimnlatal the loosl bad characters to energy. To meet the emergency the police were strengthened by the - deputation of officers and men from other districte and a contingent of 103 rank and file, two of whom died on service from the effocts of the severity of the climate, was dralted from the Presidency proper in aid of the Sind police. It is areditable to ohe police that lawlescness wae not allowed to spread farther than it did. After the release trom Quette of Sardar Shakor Khan, eas-Chief of the Mengales and his son Aledino Khan, now head of the tribe, there were no further incursions by transfrontier tribes.

Early in January 1912 His Excellenoy Senhor Francisco Manuel Oonceiro da Costa, Governor-General of Portuguese India, travelled over the M. \& 8. M. -and G.I. P. Railways between Mormagos and Bombay. His Exoelloncy the Viceroy and Governor-General of British Indis journeyed over the G. I. P. Railway by special train to Bombay on the 10th January and left Bombay on the return journey on the 12th idem. On the 16th December His Excellency the Viceroy also passed over a small portion of the G. I. P. Railway en route 'to Nagpur during His Excellency'm antumn tour. Their Imperial Majesties the King-Emperor and Queen-Empress of Indis returned to Bombay on the - 10th January 1912 to embark for England, travelling over the G. I. P. Hailway. - The itineraries of these high personages threw a good deal of responsibility and heavy work on the railmay and distriot police of the Presidency proper, whioh were efficiently discharged. : 1 ,

Connected with the gencral administration and re-organization of the police important changes cffected during the year of report were as under :-
(1) Re-orcanization during the last quarter of the year of report, as sanctioned in Government Resolution in the Judicial Department, No. 6061, dated the 20th $\Lambda$ ugust 1912, of the police on the G. I. P. and B. B.\& O.I. Railways. The main feature of the scheme was the separation of "watch and ward" from "law and order" duties. The former were handed over to the railvay administrations, the police undertaking the latter only. Similar re-organization on the M. \& S. M. Railway has been carried out with effect from the 15th January 1013.
(2) The creation of 22 new police stations, 19 in the Presidency proper and 3 in Sind.
(3) Grant of a conveyance allowance at the rate of Rs. 15 a month to foot police sergeants.
(4) Completion of the cadro of Inspectors as provided in the re-organization schemes for the Presidency proper.
The district schemes for the re-organized establishments of head constables and constables were awaiting the sanction of the Secretary of State at the close of the year.

## The Deputy Inspector-General for Sind writes:-

[^14]I have already submitted to Government a separate report on the working of the Central Police Training Schoul, dealing with the first 18 months' course, which ended in December 1912, sanctioned in Government Resolutions in the Judicial Department, Nos. 1186 and 2083, dated the 24th February 1911 and 6th April 1911, respectively. The results at the final examination show that nothing but good has resulted from the prolongation of the course. The training school is still young: it has been efficiently maintained and worked during the past course, but, as time goes on, improvements suggested by experience are introduced to the bencit of the institution generally.

As a result of the orders contained in Government Resolutions in the Judicial Department, Nos. 490, dated the 23rd January 1909, and 4124, dated the 21et July 1910, a small statf of Maríthi shorthand reporters has been created during the past four years among the Sub-Inspectors in the Presidency proper who pass out from the Central Police Training School, where Marathi shorthand is taught as an optional subject.

In connection with the proposed re-organization of the ministerial staff of the department, alluded to in my previous jear's report, I have collected sufficient material to enable me to submit my proposals shortly. The need for a revision of the clerical establishments is pressing. For want of reasonable prospects of advancement qualified candidates of the right stamp do not offer thenselves for enlistment and therforo unqualified men have to be entertained. To place the establishments on a satisfactory footing, a small numerical increase, improved prospects and quicker promotion are required.

Tho Commissioners in conoluding their reviews of the district reporte, make the following obscrvations:-

## The Commissioner, Northern Dirision : -

"There is no outstanding feature of the yerr's work to which nttention need specially to drawn. On the whole the work has been fairly ealirfactery. The question of a fuither re-organization of the Kaira police, to which reference was made in lait jear'a report, has tiea taken up and, after consideration, dropped.
"There is little to show that thero has been any appreciablo increaso in effirienc; lhut on the other hund, there are no signs of Jeterioration. True casca are atill constantity purilat $\mathrm{I}_{\mathrm{y}}$ the injudicious handling given to them by the clumsily zealoua policeman. There can $\mathrm{h}_{\mathrm{n}}$ no question, however, that of late years the polico have become much chancer handed, whilo instances of oppression or of torture practically no longer occur."

## The Commissioner, Central Division :-

"On the whole, making due allowanco for dimiculties cansed by failure of crops in some districts and by the immigration of criminal tribes from adjoining native etathe into of here, I consider the work of the police satisfactory.
"Improvement is a work of time and any sudden iucreaso of efficiency is not to to erpectecd. The force is still more or less in a transition stage and the effects of the new system of recruitment for the higher poste, eto., cannot as yet be fully estimatel. * * *"

## The Commissioner, Southern Division :-

"This is the second year in euccession in which the police have had to deal with an advancing tide of crime due maioly to unfavourable harveste. They have, I think, dono ne well as could be reasonably expected in the circumstances, and I cousider also that the Superintendents and their Assistants have throughout the year exhibited a most commendalle degreo of enercy and devotion to daty. Next year I feel confident that better risulta will be recordel, whilo even now it is satisfactory to be able to point to the improvement in the recovery of stolua property and to the decrease in the number of punishments which it was found neccesary to inflict upon members of the police force."

## The Commissioner in Sind :-

"Taken as a whole and eliminating from consideration, the Sind Railway statistics whero the returns were vitiated for the reasons already exphined, the results of the working of the district police may be considered to be fairly satisfactory, considering the apecial diflicultios of the year. * * * There was a slight but welcome improvement in the detection of crimo ia tho dietrict charges: better results were obtained by the police before the courta: a larger numbur of cases were sent up before the sessions, and the percentage of convictiona obtained there was the highest on record."

Mr. Otto Rothfield, as District Magistrate of 13roseh, makes somo very interesting and forcible comments in regard to the rise in crime in recent yoars and the difficult conditions under which the magistracy and policu havo to work to detect, and bring guilt home to the criminal. His comments are very much to the point and I make no apology for reproducing them in extenso.


#### Abstract

"The District Magistrate has found that publio opinion in the year ander report tentifed in general to a distinct improvement in the morale of the force-an improvement cormmented upon in complimentary terms by the local press as late as last December. Ono is therefore forced to the opinion that the increase in crime in late years and its maintenance at so high a level in the year under report is due to an increase or at least a persistence in popular lawlesencess. To some estent, probably to a considerable estent, this must be due to the reporta of unpuniahed lawlessesess both in India and in England which are narrated in the pablio press and which havo a distinct suggestive and perverting effect. *** Bat it is a tenable opinion that the brcakdown of the system of criminal prceedure is the most important cause of popular lawlensnens. The Criminal Procedore Code is an instrament at once diflicult to use and unadapted to Indian conditions. To be used efficiently, it must be ueed by a skille. 1 intellect and cven then the lack of provision for preliminary investigation by a Prosecuting Magistrate must hamper the conviction of the guilty to an alarming extent. But now that the police have been terrifiol by constant enquiries and suspicion and are frequently overawed at all stages of investigation by captious pleaders, they are merely impeled and not assisted in the function of discovcring trath by the complexities and the lacuna of the code. And it is the resultant improbability of conviction in every fresh case that in tura prevents possible trathfnl witiesses from conoing forward. *** As long as every one in a taluka knows that it is olds on the seryuital of a criminal whom the whole talaka knows to have committed the crime with which he is charged and at present this is certainly not an exaggeration in serious crime or in the case of richer accused-so long will the police and the courts remain unpopular and ineflcient."


The most prominent feature of the year's crime statistios is the abnormal rise in crime, reported as well as true, especially in Sind. Much of it is, of
course, real and ras inevitable in the spocial circumstances of the year with its numcrous disturbing influences and conditions favourable to an even greater degrec of criminality had the police been less resourceful in mecting the situation or remiss in the adoption of all lawful measures to preserve the peace, bring offendors to justico and procuro their convietion.

Tho increase in true crime disposed of amounts, however, to no more than 120 cases per railway and district charge in the Presidency proper and 253 cases per charge in Sind and, deducting trivial cases investigation into which was refused, 83 per charge in the Presidency proper and 250 per Sind charge.

But quite a considerable portion of the recorded rise is apparent only and due to improved facilities afforded to the public for lodging their complaints with the police, to sustained effort on the part of superior officers in the enforcement of registration in order to prevent burking of investigations and to some extent to overzeal in this direction resulting in registration being overdone. Theso may perhaps bo rogarded as hackneyed explanations but they are, I believe, none the less the real ones for all that.

Dacoity and robbery-many of them technical offences only-murder and cognato offences have been somowhat more frequent than in 1911 while the riso in thefts and burglaries has been considerable.

But, in spite of the extra strain caused by the larger volume of cases and porsons for disposal and the increased demands on the force for the discharge of miscollanoous duties which a period of distress due to famine and soarcity gives rise to, it is satisfactory to note that, on the whole, the police have been able to riso to tho oocasion, detective efficiency and success in the Courts have been woll maintained, proportionately fewer cases were left pending at the close of tho ycar to burden next year's returns, less property was stolen and proportionately more recovered and there is no doubt that some excellent police work, cspecially in the breaking up of criminal gangs, has been accomplished.

Therofore, though recorded crime has gone up, conclusions unfavourable to tho police who have worked under trying conditions and have been confronted with special dificulties during 1912 should not, I submit, be drawn.

In my last two or three Annual Reports, I have dwelt on the difficulties inhorent to mofussil police work and the paralysing effect of the attitude, cither obstructive or indifferent, of the villagers towards police investigations. Much of the latter is no doubt due to a cumbrous and tedious system of procedure not suited to mofussil conditions and to the law's delays and uncertainty resulting in annoyance and injury to witnesses detained in the cause of justice for more or less prolonged periods away from hume.

In their endeavours to perform the difficult task of controlling the criminal classes, detecting crime and establishing the guilt of law-breakers under conditions the reverse of easy or encouraging, the police have, in recent years, come in for a deal of wholesale and indisoriminate criticism in disparagement of their work which, in its direct result, has produced a deadening effect, weakened their authority and undermined their prestige where it is necessary that these should stand high if the force is to continue to control the criminal classes successfully and protect the public.

But notwithstanding these somewhat depressing and discouraging conditions and though it is proverbially impossible to please all, the police, as a body; are, I believe, animated by a loyal and sincere desire to do what is expected of them in a manner creditable to themselves and satisfactory to Government and the public at large and are quickly adapting themselves to the altered conditions and more approved methods of investigation.

There is undoubtedly room for further progress towards efficiency, but it can safely be said, I think, that the public have a genuine and growing confidence in the honesty of purpose and comparative efficiency of the police.

In proof of this, I would point to the greater readiness with whioh the people resort to the police with their complaints-in itself an excellent sign chough one of the causes of the apparent rise in crime-and to the fact, of which
there is sufficient evidence on the records of my omice, that when, in giring offect to police reorganization schemes it becomes known that ohanges in tho location of police stations and outposts are to bo effcotel, petitions against tho withdramal of police are at once made and local claims aro advancel for tho cstablishment of a police station or outpost where previously nono existod.

The force is still in a transition stage and it must bo some years beforo the full effect of reorganization is reaped but cach year the District and Divisional Reports testify to the growth of gradual improvement in methods of working and better morale. During the year under roview, though suooess has of course varied with local conditions in districts and divisions, the romarks of the Commissioners and District Magistrates are distinctly apprcciative of progress in theso directions and I doubt if any material in tho world would be ablo to do better than the Indian Police in the conditions whioh obtain in India.

The year under review was, owing to advorso ciroumstanoes and tho resultant riso in recorded crime, espocially in Sind, a particularly stronuous and anxious one for the police.

A substantial increase in criminality was bound to occur and I venturo to think that it is creditable to the police, especially in the Prosidoucy proper, that the rise was no greater and that the all round standard of eliciency in police working was well maintained.

I have much pleasure in bringing to the notice of Government tho grood work during the year of the District Offcers among whom I would spocially mention Messrs. Green, Hume, Priestloy, E. P. White, Mcaly, IIolland, Collett, W. R. G. Smith and Haslehust and among Deputy Superintenients, Messrs. Power, Rodrigues and Honávar Harischandra; the Commissioner in Sind endorses the Deputy Inspector-General's commendation in general terms of the work of local officers, his special mention of Messrs. Onmanney, Mc.Culloch and Shillidy and of Mr. Curry's zeal in working a dilifcult chargo.

The work of the Range Deputy Inspectors-Gencral of Polico in tho administration of their charges has been all that could be desired and I am greatly indebted to them and particularly to Mr. Beatty for logal and invaluable assistance in the general administration of the Department. Messrs, Guider, O. I. E., and Ingle directed and controllod the work of tho Criminal Investigation Department with marked success.

The Commissioner in Sind in acknowledging the work of the Deputy Inspector-General of Police mentions the "invaluable assistance which Mr. Souter affords him on all occasions."

To my Personal Assistants-Messrs. GriMth and Wilson-my spccial acknowledgments are due. Both these capable officers have been unremitting in the discharge of exacting duties which they have at all times perfurmod with marked ability and they have beon of very great assistance to me.

Before concluding, I must not forget my hardworked office stall all of whom, from the Office Superintendent and Heads of Branchos downwards, havo worked with devotion and zeal worthy of all praise.

I have the honour to be, Sir,
Your most obedient sorrant, ML KENNEDY, Inspector-General of Police.

## APPENDICES.

Part I-Return of Cognizalle Crime for the year 1912


## $\Delta$-PART I.

for tue Dombay Presidency, incledina Sifd and Rilinats.

( iv )
statement a-Part I (Bombay Prbsidency



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Total $\ldots+{ }^{+3}$
incloding Sind and Railways)-concluded.


Part II.-Return of Cognizable Chima for the year 1912

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## ( viii )

statement a-Pabt II-Reform of Coenlzabla Cbima for the fear 1912



Column is of Statument A, Part II, for 1011




G. B. WILSON,
for Inspector-General of Police.

## STATEMENT B-PART $I_{n}$

Return of Non-Oognisable Crime for the year 1912 for the Bombay Presidoncy, including Sind and Railways.


STATEMENT B-PaRT I-Bombay Proidency, inciuding Sisd and Raibwayomonciuded.






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## statement B-PART II.

Roturn of Non-Cagnizable Urime for the year 1312 for the Bombey Presidenoy, including Sind-and Railways.


## STATEMENT B-PART II-eoncluded.






G. S. WILSON, for Inepsetor-General of Polico.

Property Slolen and Recovered for the Bombay Presidency, incluaing Sind and Railways, for the year 1312.

(1) Figurea supplied by the Diatriot Magintrates for direct Magistratea' cognizable amen aColuman ${ }^{\text {S. }}$
Ks. $66,87 \%$

Column 6.
Column 7.
Ren. 28,793
$48 \cdot 4$
(2) Ra, 86,070 worth of property was recovered during the year out of the property itolen in previous years.

Ra. \&2,189 worth of property stolen ontaide the dintricta and Railkays in the Preadency was recovered daring
the year.
(4) Fine year,
(4) Value of property atolen in 8,696 ascen pending at the beginning of the year Re. $5,17,537$.
(5) Value of property etolen in 8,614 cases pending at the clone of the year $\mathbf{R a}, 4,48,582$,
(0) Valne of property recovered in 1,839 caser pending et the olose of the year Rele 1,64,914.

## G. S. WILSON,

for Inspector-General of Police.


[^15]Presidency，including Sind and Roilway，for the yoar 1918.

|  |  |  |  |  |  | $\begin{array}{\|c} \frac{6}{7} \\ \frac{5}{4} \\ \frac{8}{8} \\ \text { 学 } \\ \frac{8}{8} \\ 8 \\ \frac{1}{8} \\ \hline \end{array}$ | 8 <br> 8 <br> $\frac{8}{8}$ <br> 8 <br> 8 <br> 8 <br> 8 <br> 8 | Propertion of solion |  |  |  |
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| 18 | 17 | 18 | 19 | 20 | 81 | 2 | 88 | 24 | 25 | 8 | 87 |
| \％．． | Kı． |  | 8，894 | 827，800 | 209，704 |  | 30 | 976 | 687．09 |  |  |
| $\cdots$ | $\cdots$ | $\cdots$ | 1，468 | 806717 | 68，788 | 7 | 16 | 8.88 | 8ivor | 8，818 | 2.80 |
| ． | $\ldots$ | $\cdots$ | 1，196 | $6 \mathrm{Vr,74}$ | 108096 | 12 | 80 | 8.48 | 8i786 | 1，000 | 2.01 |
| $\because$ | ＂－ | $\cdots$ | 2，546 | 898,181 851.109 | 889，216 | 118 |  | \％ 8.80 |  | ${ }_{\substack{140 \\ 705}}$ |  |
| $\cdots$ | $\cdots$ | $\cdots$ | 1，651 8,678 | 8651,100 882,908 | 348，y94 98,188 | 18 | ${ }^{84}$ | $1 / 86$ 8.70 | 743．30 | $\begin{array}{r}740 \\ 1,981 \\ \hline 18\end{array}$ | － $2 \times 8$ |
| 0 | $\cdots$ | $\cdots$ | 14，680 | 8，700，818 | 700，981 | 80 | 189 | 870 | 003．ay | 8，4：8 | 1．36 |
| －00 |  | $\ldots$ |  | 2085，305 |  |  |  |  | 1，086 |  | 1.47 1.44 |
| $\cdots$ | $\cdots$ | $\cdots$ | 8，489 | 2，080，728 | 814,250 76,410 | 18 | 48 | S－9 |  | 1，4018 | 1.48 |
| $\cdots$ |  | $\ldots$ | 8，900 | ${ }^{205} 0309$ | 71．804 | 88 | 56 | $0 \cdot 4$ | 2031．60 | 1.012 | 1：40 |
| ．．． | $\because$ | $\cdots$ | 8，949 | 1，071，618 | 296，995 | 21 | 68 | $8 \cdot 68$ | 706. | 8.169 | 1.4 |
| $\cdots$ | $\ldots$ | － | 6088 | 1，081，978 | 81，465 | 88 | 89 | $8 \cdot \mathrm{BE}$ | 2，04670 | 2，017 | 98 |
| $\cdots$ | ．．．－ | $\cdots$ | 4561 | 708，880 | 671，007 | 38 |  |  | 1，188．50 | 008 | 280 |
| － | ．－m | $\cdots$ | 87，481 | 6，887，004 | 2．848，76 | 186 | 969 | $6 \cdot 88$ | 98878 | 0.816 | 1．4 |
|  |  |  | 4，649 <br> 6,690 |  | 78,149 109,664 | 17 |  | 6.78 8.27 | ${ }_{\text {1，}}^{1,286}$ | 1，891 | 1．60 |
| … | $\cdots$ | $\cdots$ | 4，606 | 1，026，006 | 109，092 | 19 | 87 | 488 | 1，073． | 2．884 | 8.97 |
| $\ldots$ | ．．． | $\cdots$ | 8，445． | 4805548 | 86，877 | 14 | 97 | 8008 | ${ }^{662}$ | 617 | 78 |
| $\because$ | in | ．．． | 2，181 8,098 |  | 01,940 08,167 | 14 | ${ }_{85}^{10}$ |  | 1.1000 1,707 | 768 888 | 1．480 |
| $\cdots$ | ．． | ．as | 25，017 | 6，001，150 | 072，102 | 89 | 220 | 677 | 1，188 | 8，885 | 138 |
|  |  | $\cdots$ | 11，789 | 621，79 | 174，802 | 19 | 1 | $8 \cdot 89$ | 371－83 | 8．808 | 170 |
| $\cdots$ | $\cdots$ | $\cdots$ | 8，084 | 1，097，144 | 113，018 | 81 | 71 | 0.97 | Ro9． | 8，188 | 3.44 |
| $\cdots$ | $\cdots$ | $\cdots$ | ${ }_{6}^{8,685}$ |  | 109,188 85,770 | 18 | ${ }_{89}^{85}$ | 0.46 0.81 | 66278 82600 | 1,458 81061 | 1．88 |
| －．．．．． | $\cdots$ | $\cdots$ | 8，088 $\mathbf{1 8 , 8 8 8}$ | － $\begin{array}{r}\text { 600，870 } \\ \\ \hline 588,771\end{array}$ | 85，770 B，895 | 18 24 | 69 | 8881 | 89808 | 3,061 1,048 | － |
| $\cdots$ | $\cdots$ | ．．． | 2，644 | 283,007 | 11，881 | 7 | 89 | 0.15 | 05752 | 988 | 2：88 |
| 00 | ．－7 | $\ldots$ | 46，888 | 8，518，486 | 451，906 | 115 | 40 | 872 | 611.68 | 11，050 | 806 |
| $\cdots$ |  | ＊＊ | Milori <br> 868. | $\infty$ ． | －a | 0 |  | 1－87 | $\cdots$ | 1，108 | 886 |
| ＊＊ | $\cdots$ | $\cdots$ | 787 | $\cdots$ | ＊＊ | 6 | (8x Enbe | $2 \cdot 08$ | $\cdots$ | 858 | 96 |
|  | －．．． | －＂ | 2，088 | $\cdots$ | moe | 30 | 46 | 146 | $\cdots$ | 1，019 | 285 |
| $\cdots$ | ．． | ．．． | 087 | $\cdots$ |  | 8 | 20 | 279 | 9 | 8，878 | $0 \cdot 66$ |
|  | $\cdots$ | ${ }^{*}$ | 8，725： | $\cdots$ | －＇ | 20 | $\begin{gathered} 119 \\ \text { ci 8ub } \\ \text { postu). } \end{gathered}$ | 810 | $\cdots$ | ${ }^{5} 814$ | 8.87 |
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| m | $\cdots$ |  | m | －m | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\infty$ | $\infty$ |
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| 60，18，505 | 2888，754 | 66，57，8109 | $\begin{aligned} & \text { Sq. Milem } \\ & \text { lituot } \\ & \text { Miloe. } \end{aligned}$ | 18，782，468 | 2，138，898 | 463 | $\begin{aligned} & \text { Ouspmater } \\ & \text { hilise } \\ & \text { GII Sobr } \end{aligned}$ | $\begin{array}{r} \text { Duerictay } \\ \text { bobs } \\ \text { Rall } \end{array}$ | 775． | 89，800 | 1.64 |
|  |  |  |  |  |  |  |  |  |  |  |  |
| $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
| $\because$ | $\cdots$ | $\cdots$ | $\sim$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |
|  |  |  |  | $\infty$ | $\cdots$ | $\ldots$ | $\cdots$ |  | $\ldots$ | $\ldots$ |  |
| $\cdots$ | $\cdots$ | $\because$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ |



the Bombay Prosiloncy inoluding Sind and Railwaya for dhe gear 1319.

G. S. WILSON,
for Inmpector-General of Police.


[^0]:    "There is now much letter registration of crime and, perhaps, a strioter supervision of the work of subord nates. Possibly anxioty to avoid all risk of a charge of attempting to burke crime has led to registration being overdone, and to the entry, under the hrad of crime, of happenings which are in no way due to crime but appear in the first instanco to be euspicious."

[^1]:    "I should like to see more use made by maristrates of their prover under section 2j0, Criminal Procedure Code, to award compensation to tho victims of frivolous or vesatious complaints."

    The Commissioner in Sind observes :-

[^2]:    "Tho murder list is longer than usual but no special explanation is necessary. Factions and personal feuds account for it in most cases. Too often prominent men of local infiuence are the guilty persons."

[^3]:    "So long as the people continue to convert their spare cash into ornaments and entrust them to the custody of cheap padlocks, there will be ample temptation and scope for the burglar to ply his trade, no matter how eflective police patrolling may be. The irregularity of the streets and their defective lighting at night are serious obstacles to effective patrolling.'

[^4]:    "An cutbreak of burglaries in the Nasik District during tha last quarter of the year was a disquietion feature, but in many of these cases the culprits bave since been discovered."

[^5]:    "The marder list is longer than asual but no special explanation is necessary. Factions and personal feuds account for it in most cases. Too often prominent men of local infiuence are the guilty persons."

[^6]:    "Tho marder list is longer than usual but no special explanation is necessary. Factions and personal feuds account for it in most cases. Too often prominent men of local intiuence are the guilty persons,"

[^7]:    "Speaking generally, I have formed a very high opinion of the police of this district from my experience of criminal basiness in the last 18 monthe. . . . Cases have, generally speaking, been well aud thoroughly propared and delays, which always cause suspicion, have been avoided. In many cases police oflicers have carried out their ducy in spito of obvious and large inducements to do the contrary. I have made very few remarks against the police myself and I have found remarks made by magistrates in several cases to be undeserved."

    It may be stated here that the individual attitude of Judges counts for a gond deal in the success or failure of cases in the Court of Sessions. Statistics. show that rosults before different Judges, under similar conditions, vary so much that the only conclusions that can be drawn are that police efficiency as judged by figures alone is likely to be entirely fallacious and that the competency of a district force to deal with crime may be adversely reflected for reasons quite beyond their control.

[^8]:    "Of courso many of the "gangs of professional thieves come from the Nizam"s Dominions: It seems to be the curtom of Native States to get rid of thieves as of seditionista, not by punishing them, but by deporting them, into British territory ".

[^9]:    "The scheme referred to last year under which the settlement of the Jaghiranis was establisked at Dubar has, in the opinion of the District Magistrate and Superintendent of Police, proved to have been a failure, and proposals for bringing this tribe under the Criminal

[^10]:    "On the Sind Railways, the Superintendent reiterates the annual complaint nazingt the Shers, Turts, Jaghiranis (above referred to), Ghariyanis, Janyijas and Chehars from lieti to Pad Idan and the Zardarie, Machis, Shoras, Liadlas, Jokhraz, Baroches, Juhhias, Palaria a:al Babars from Pad Idan to Reti."

[^11]:    "The alarming deterioration in the health of the rank and file in every district in a jear which was healthier than 1911 is another grave warning of the necessity of providing the constabulary with sanitary and adequate reaidential accommodation."

[^12]:    J 1-8

[^13]:    "The system of granting rewards and making presentations at the Collector's Darbar introduced into Ahmedabad and Broach is said to be much appreciated,"

[^14]:    "Sanction to the re-ornanjzation scheme is still awaited, and in the meanwhile there is neither a criminal investigation staff nor a reserve of police station officers. But even more pressing matters than the last two items are-
    (i) the necessity for constructing quarters for the constabulary and raising the rates of hutting allowances;
    (ii) the granting of the same rate of horse allorance to the Sind mounted police as is received in the Presidency proper ;
    (iii) the increase in the pay of European Sergeants (provided in the re-organization scheme)."
    During the year under review 3 Superintendents, 4 Assistant Superintendonts, 3 Deputy Superintendents, 5 Inspectors, 29 Sub-Inspectors, 2 Sergeants, 77 head constables, 120 constables and 20 clerks in the Presidency proper joined the Gencral Provident Fund for Government servants in addition to the number who became subscribers to the fund in previous years.

[^15]:    

    - The Superintendent mind Asastant sulurintendent of Police contingencies,
    
    devunuo bepartment :-

