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To

#### THE KING'S MOST EXCELLENT MAJESTY.

May It Please Your Majesty,

We, the Commissioners appointed to examine and report on the present conditions of agricultural and rural economy in British India, and to make recommendations for the improvement of agriculture and to promote the welfare and prosperity of the rural population; in particular, to investigate:—(a) the measures now being taken for the promotion of agricultural and veterinary research, experiment, demonstration and education, for the compilation of agricultural statistics, for the introduction of new and better crops and for improvement in agricultural practice, dairy farming and the breeding of stock; (b) the existing methods of transport and marketing of agricultural produce and stock; (c) the methods by which agricultural operations are financed and credit afforded to agriculturists; (d) the main factors affecting rural prosperity and the welfare of the agricultural population; and to make recommendations; availing ourselves of Your Majesty's permission to report our proceedings from time to time, desire to submit to Your Majesty the minutes of the evidence which we have taken in respect of Bihar and Orissa on the subject of our Inquiry.

All of which we most humbly submit for Your Majesty's most gracious consideration.

# (Signed) LINLITHGOW, Chairman. ( ,, ) H. S. LAWRENCE. ( ,, ) T. H. MIDDLETON. ( ,, ) J. MACKENNA. ( ,, ) H. CALVERT. ( ,, ) GAJAPATI NARAYANA DEO. ( ,, ) N. GANGULEE. ( ,, ) L. K. HYDER. ( ,, ) B. S. KAMAT. (Signed) J. A. MADAN, ( ,, ) F. W. H. SMITH,

Joint Secretaries.

26th January 1928.

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#### TERMS OF REFERENCE

#### Generally,

To examine and report on the present conditions of agriculture and rural economy in British India and to make recommendations for the improvement of agriculture and the promotion of the welfare and prosperity of the rural population;

In particular to investigate-

- (a) the measures now being taken for the promotion of agricultural and veterinary research, experiment, demonstration and education, for the compilation of agricultural statistics, for the introduction of new and better crops and for improvement in agricultural practice, dairy farming and the breeding of stock;
- (b) the existing methods of transport and marketing of agricultural produce and stock;
- (c) the methods by which agricultural operations are financed and credit afforded to agriculturists;
- (d) the main factors affecting rural prosperity and the welfare of the agricultural population;

#### and to make recommendations.

It will not be within the scope of the Commission's duties to make recommendations regarding the existing system of landownership and tenancy or of the assessment of land revenue and irrigation charges, or the existing division of functions between the Government of India and the local Governments. But the Commission shall be at liberty to suggest means whereby the activities of the Governments in India may best be co-ordinated and to indicate directions in which the Government of India may usefully supplement the activities of local Governments.

#### **QUESTIONNAIRE**

#### PART I

#### Question.

- 1. Research.
- 2. Agricultural Education.
- 3. Demonstration and Propaganda.
- 4. Administration.
- 5. Finance.
- 6. Agricultural Indebtedness.
- 7. Fragmentation of Holdings.

#### PART II

- Irrigation. 8.
- Soils. 9.
- 10. Fertilisers.
- 11. Crops. 12. Cultivation.

14.

- 13. Crop Protection. Implements.

# PART III

- 15. Veterinary.
- 16. Animal Husbandry.

#### PART IV

- 17. Agricultural Industries.
- Agricultural Labour.
- 19. Forests.
- 20. Marketing.
- 21. Tariffs and Sea Freights.
- 22. Co-operation.
- 23. General Education.
- 24. Attracting Capital.
- 25. Welfare of Rural Population.
- 26. Statistics.

#### QUESTIONNAIRE

#### PART I

#### 1. Research.

- (a) Have you suggestions to advance for the better organisation, administration and financing of—
  - (i) All research affecting the welfare of the agriculturist, including research into the scientific value of the indigenous theory and traditional methods of agriculture.
  - (ii) Veterinary research?
- (b) If in cases known to you progress is not being made because of the want of skilled workers, or field or laboratory facilities for study or by reason of any other handicaps, please give particulars. [Suggestions of a general kind should be made under (a); answers under this heading should relate to specific subjects. The purpose is to secure a list of the problems met with by scientific investigators in the course of their work which are being held over because of lack of resources or deficient organisation.]
- (c) Can you suggest any particular subject for research not at present being investigated to which attention might usefully be turned?

#### Agricultural Education.

With reference to any form of agricultural education of which you may have experience, please state your views on the following:—

- (i) Is the supply of teachers and institutions sufficient?
- (ii) Is there an urgent need for extension of teaching facilities in any district or districts known to you personally?
- (iii) Should teachers in rural areas be drawn from the agricultural classes?
- (iv) Are the attendances at existing institutions as numerous as you would expect in present circumstances; if not, state reasons. Can you suggest measures likely to stimulate the demand for instruction?
- (v) What are the main incentives which induce lads to study agriculture?
- (vi) Are pupils mainly drawn from the agricultural classes?
- (vii) Are there any modifications in existing courses of study which appear to be called for; if so, what are they?
- (viii) What are your views upon (a) nature study; (b) school plots; (c) school farms?
  - (ix) What are the careers of the majority of students who have studied agriculture?
  - (x) How can agriculture be made attractive to middle class youths?
  - (xi) Are there recent movements for improving the technical knowledge of students who have studied agriculture?

(xii) How can adult education in rural tracts be popularised?

(xiii) In suggesting any scheme for better educational facilities in rural areas, please give your views for (a) its administration and (b) its finance.

#### 3. Demonstration and Propaganda.

(a) What are the measures which in your view have been successful in influencing and improving the practice of cultivators?

(b) Can you make suggestions for increasing the effectiveness of field

demonstrations?

(c) Can you suggest methods whereby cultivators may be induced to

adopt expert advice?

(d) If you are aware of any striking instances of the success or the failure of demonstration and propaganda work, please give particulars and indicate the reasons for success or for failure.

#### 4. Administration.

- (a) Do you wish to suggest means towards the better co-ordination of the activities of the Governments in India or to indicate directions in which the Government of India may usefully supplement the activities of the local Governments?
- (b) Is it your opinion that the expert scientific knowledge required in the development of agriculture in the different Provinces could be supplied to a greater extent than is the case at present by increasing the scientific staff of the Government of India? If so, indicate the types of work which would benefit by pooling the services of experts, and suggest how that work should be controlled.
- (c) Are you satisfied from the agricultural standpoint with the services afforded by—

(i) The Agricultural and Veterinary Services,

- (ii) Railways and steamers,
- (iii) Roads,
- (iv) Meteorological Department,
- (v) Posts, and
- (vi) Telegraphs, including wireless?

If not, please indicate directions in which you think these Services might be improved or extended.

#### 5. Finance.

- (a) What are your views as to the steps that should be taken for the better financing of agricultural operations and for the provision of short and long-term credit to cultivators?
- (b) Do you wish to suggest means whereby cultivators may be induced to make fuller use of the Government system of taccavi?

#### Agricultural Indebtedness.

- (a) What in your opinion are:—
  - (i) the main causes of borrowing,
  - (ii) the sources of credit, and
  - (iii) the reasons preventing repayment.

(b) What measures in your opinion are necessary for lightening agriculture's burden of debt? For example, should special measures be taken to deal with rural insolvency, to enforce the application of the Usurious Loans Act, or to facilitate the redemption of mortgages?

(c) Should measures be taken to restrict or control the credit of cultivators such as limiting the right of mortgage and sale? Should

non-terminable mortgages be prohibited ?

#### 7. Fragmentation of Holdings.

(a) Do you wish to suggest means for reducing the loss in agricultural efficiency attendant upon the excessive subdivision of holdings?

(b) What are the obstacles in the way of consolidation and how can

they be overcome?

(c) Do you consider legislation to be necessary to deal with minors, widows with life interest, persons legally incapable, alienation and dissentients, and to keep disputes out of the courts?

#### PART II

#### 8. Irrigation.

- (a) Name any district or districts in which you advocate the adoption of new irrigation schemes, or suggest extensions or improvements in the existing systems or methods of irrigation by—
  - (i) Perennial and non-perennial canals,
  - (ii) Tanks and ponds,
  - (iii) Wells.

What are the obstacles in your district or Province to the extension of irrigation by each of the above methods?

- (b) Are you satisfied with the existing methods of distributing canal water to cultivators? Describe the methods that have been employed to prevent wastage of water by evaporation and by absorption in the soil. What form of outlet for distribution to cultivators at the tail end do you regard as the most equitable and economical? Have these methods and devices been successful, or do you wish to suggest improvements?
- (N.B.—Irrigation charges are not within the terms of reference of the Commission, and should not be commented upon.)

#### 9. Soils.

- (a) Have you suggestions to make—
  - (i) for the improvement of soils, whether by drainage or other means, not dealt with under other headings in this questionnaire.
  - (ii) for the reclamation of Alkali (Usar) or other uncultivable land,
- (iii) for the prevention of the erosion of the surface soil by flood water?
- (b) Can you give instances of soils known to you which, within your recollection, have—
  - (i) undergone marked improvement, .
  - (ii) suffered marked deterioration ?

If so, please give full particulars.

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(c) What measures should Government take to encourage the reclamation of areas of cultivable land which have gone out of cultivation?

#### 10. Fertilisers.

- (a) In your opinion, could greater use be profitably made of natural manures or artificial fertilisers? If so, please indicate the directions in which you think improvement possible.
- (b) Can you suggest measures to prevent the fraudulent adulteration of fertilisers?
- (c) What methods would you employ to popularise new and improved fertilisers?
- (d) Mention any localities known to you in which a considerable increase in the use of manures has recently taken place.
- (e) Has effect of manuring with phosphates, nitrates, sulphate of ammonia, and potash manures been sufficiently investigated? If so, what is the result of such investigation?
- (f) What methods would you employ to discourage the practice of using cowdung as fuel?

#### 11. Crops.

- (a) Please give your views on-
  - (i) the improvement of existing crops,
  - (ii) the introduction of new crops including fodder crops,
  - (iii) the distribution of seeds,
  - (iv) the prevention of damage by wild animals.
- (b) Can you suggest any heavy yielding food crops in replacement of the present crops?
- . (c) Any successful efforts in improving crops or substituting more profitable crops which have come under your own observation should be mentioned.

#### 12. Cultivation.

Can you suggest improvements in-

- (i) the existing system of tillage, or
- (ii) the customary rotations or mixtures of the more important crops?

#### 13. Crop Protection, Internal and External.

Please give your views on-

- (i) The efficacy and sufficiency of existing measures for protection of crops from external infection, pests and diseases.
- (ii) The desirability of adopting internal measures against infection.

#### 14. Implements.

- (a) Have you any suggestion for the improvement of existing, or the introduction of new, agricultural implements and machinery?
- (b) What steps do you think may usefully be taken to hasten the adoption by the cultivator of improved implements?

(c) Are there any difficulties which manufacturers have to contend with in the production of agricultural implements or their distribution for sale throughout the country? If so, can you suggest means by which these difficulties may be removed?

#### PART III

#### 15. Veterinary.

- (a) Should the Civil Veterinary Department be under the Director of Agriculture or should it be independent?
- (b) (i) Are dispensaries under the control of Local (District) Boards? Does this system work well?
  - (ii) Is the need for expansion being adequately met?
  - (iii) Would you advocate the transfer of control to Provincial authority?
- (c) (i) Do agriculturists make full use of the veterinary dispensaries? If not, can you suggest improvements to remedy this?
  - (ii) Is full use made of touring dispensaries?
- (d) What are the obstacles met with in dealing with contagious diseases? Do you advocate legislation dealing with notification, segregation, disposal of diseased carcases, compulsory inoculation of contacts and prohibition of the movement of animals exposed to infection? Failing legislation, can you suggest other means of improving existing conditions?
- (e) Is there any difficulty in securing sufficient serum to meet the demand?
- (f) What are the obstacles in the way of popularising preventive inoculation? Is any fee charged, and, if so, does this act as a deterrent?
- (g) Do you consider that the provision of further facilities for research into animal disease is desirable?

If so, do you advocate that such further facilities should take the form of—

- (i) an extension of the Muktesar Institute, or
- (ii) the setting up, or extension of, Provincial Veterinary Research Institutions?
- (h) Do you recommend that special investigations should be conducted by—
  - (i) officers of the Muktesar Institute, or
  - (ii) research officers in the Provinces?
- (i) Do you recommend the appointment of a Superior Veterinary Officer with the Government of India? What advantages do you expect would result from such an appointment?

#### 16. Animal Husbandry.

- (a) Do you wish to make suggestions for-
  - (i) improving the breeds of livestock,
  - (ii) the betterment of the dairying industry,
  - (iii) improving existing practice in animal husbandry

- (b) Comment on the following as causes of injury to cattle in your district—
  - (i) Overstocking of common pastures,
  - (ii) Absence of enclosed pastures, such as grass borders in tilled fields.
  - (iii) Insufficiency of dry fodder such as the straw of cereals or the stems and leaves of pulses,
  - (iv) Absence of green fodders in dry seasons,
  - (v) Absence of mineral constituents in fodder and feeding stuffs.
- (c) Please mention the months of the year in which fodder shortage is most marked in your district. For how many weeks does scarcity of fodder usually exist? After this period of scarcity ends how many weeks elapse before young growing cattle begin to thrive?
- (d) Can you suggest any practicable methods of improving or supplementing the fodder supply that would be applicable to your district?
- (e) How can landowners be induced to take a keener practical interest in these matters?

#### PART IV

#### 17. Agricultural Industries.

- (a) Can you give any estimate of the number of days of work done by an average cultivator on his holding during the year? What does he do in the slack season?
- (b) Can you suggest means for encouraging the adoption of subsidiary industries? Can you suggest any new subsidiary industries to occupy the spare time of the family which could be established with Government aid?
- (c) What are the obstacles in the way of expansion of such industries as beekeeping, poultry rearing, fruit growing, sericulture, pisciculture, lac culture, rope making, basket making, etc.?
- (d) Do you think that Government should do more to establish industries connected with the preparation of agricultural produce for consumption, such as oil pressing, sugar making, cotton ginning, rice hulling, utilisation of wheat straw for card-board, utilisation of cotton seed for felt, fodder, oil and fuel, utilisation of rice straw for paper, etc.?
- (e) Could subsidiary employment be found by encouraging industrial concerns to move to rural areas? Can you suggest methods?
- (f) Do you recommend a more intensive study of each rural industry in its technical, commercial and financial aspects, with a view to, among other things, introduction of improved tools and appliances?
- (g) Can you suggest any other measures which might lead to greater rural employment?
- (h) Can you suggest means whereby the people could be induced to devote their spare time to improving the health conditions of their own environment?

#### 18. Agricultural Labour.

- (a) What measures, if any, should be taken to attract agricultural labour from areas in which there is a surplus to—
  - (i) areas under cultivation in which there is a shortage of such labour?
  - (ii) areas in which large tracts of cultivable land remain uncultivated?

Please distinguish between suggestions designed to relieve seasonal unemployment and proposals for the permanent migration of agricultural population.

- (b) If there is any shortage of agricultural labour in your Province, what are the causes thereof and how could they be removed?
- (c) Can you suggest measures designed to facilitate the occupation and development, by surplus agricultural labour, of areas not at present under cultivation?

#### 19. Forests.

- (a) Do you consider that forest lands as such are at present being put to their fullest use for agricultural purposes? For instance, are grazing facilities granted to the extent compatible with the proper preservation of forest areas? If not, state the changes or developments in current practice which you consider advisable.
- (b) Can you suggest means whereby the supply of firewood and fodder in rural areas may be increased?
- (c) Has deterioration of forests led to soil erosion? What remedies would you suggest for erosion and damage from floods?
- (d) Can you indicate any methods by which supply of moisture in the soil, the rainfall and supply of canal water can be increased and regulated by afforestation or by the increased protection of forests so as to benefit agriculture? Would the same methods be useful in preventing the destruction by erosion of agricultural land?
- (e) Is there an opening for schemes of afforestation in the neighbourhood of villages?
- (f) Are forests suffering deterioration from excessive grazing? Is soil erosion being thereby facilitated? Suggest remedies.

#### 20. Marketing.

- (a) Do you consider existing market facilities to be satisfactory? Please specify and criticise the markets to which you refer, and make suggestions for their improvement.
- (b) Are you satisfied with the existing system of marketing and distribution? If not, please indicate the produce to which you refer and describe and criticise in detail the channels of marketing and distribution from the producer to the consumer in India (or exporter in the case of produce exported overseas). State the services rendered by each intermediary and whether such intermediary acts in the capacity of merchant or commission agent, and comment upon the efficiency of these services and the margins upon which such intermediaries operate. Please describe

the method by which each transaction is financed, or in the case of barter, by which an exchange is effected.

- (c) Do you wish to suggest steps whereby the quality, purity, grading or packing of agricultural produce may be improved, distinguishing where possible between produce destined for—
  - (i) Indian markets?
  - (ii) Export markets?
- (d) Do you think that more effective steps might be taken to place at the disposal of cultivators, merchants and traders information as to market conditions, whether Indian or overseas; crop returns; complaints as to Indian produce from wheresoever originating; and agricultural and marketing news in general?

#### 21. Tariffs and Sea Freights.

Do existing (a) customs duties, both import and export, and (b) sea freights adversely affect the prosperity of the Indian cultivator? If so, have you any recommendations to make?

#### 22. Co-operation.

- (a) What steps do you think should be taken to encourage the growth of the co-operative movement—
  - (i) by Government,
  - (ii) by non-official agencies ?
  - (b) Have you any observations to make upon—
    - (i) Credit societies;
    - (ii) Purchase societies;
    - (iii) Societies formed for the sale of produce or stock;
    - (iv) Societies for effecting improvements—e.g., the digging of wells and the construction of bunds, walls and fences, or the planting of hedges;
    - (v) Societies formed for the aggregation of fragmented holdings and their redistribution in plots of reasonable size;
    - (vi) Societies for the co-operative use of agricultural machinery;
    - (vii) Societies for joint farming;
    - (viii) Cattle breeding societies;
    - (ix) Societies formed for any purpose connected with agriculture or with the betterment of village life, but not specified above?
- (c) Where co-operative schemes for joint improvement, such as co-operative irrigation or co-operative fencing or a co-operative consolidation of holdings scheme, cannot be given effect to owing to the unwillingness of a small minority to join, do you think legislation should be introduced in order to compel such persons to join for the common benefit of all?
- (d) Do you consider that those societies of which you have personal knowledge have, in the main, achieved their object?

#### 23. General Education.

- (a) Do you wish to make observations upon existing systems of education in their bearing upon the agricultural efficiency of the people? If you make suggestions, please distinguish, as far as possible, between—
  - (i) Higher or collegiate,
  - (ii) Middle school, and
  - (iii) Elementary school education.
- (b) (i) Can you suggest any methods whereby rural education may improve the ability and culture of agriculturists of all grades while retaining their interest in the land?
  - (ii) What is your experience of compulsory education in rural areas?
- (iii) What is the explanation of the small proportion of boys in rural primary schools who pass through the fourth class?

#### 24. Attracting Capital.

- (a) What steps are necessary in order to induce a larger number of men of capital and enterprise to take to agriculture?
- (b) What are the factors tending to discourage owners of agricultural land from carrying out improvements?

#### 25. Welfare of Rural Population.

- (a) Outside the subjects enumerated above, have you any suggestions to offer for improving hygiene in rural areas and for the promotion of the general well-being and presperity of the rural population?
- (b) Are you, for instance, in favour of Government conducting economic surveys in typical villages with a view to ascertaining the economic position of the cultivators? If so, what, in your opinion, should be the scope and methods of such enquiries?
- (c) If you have carried out anything in the nature of such intensive enquiry, please state the broad conclusions which you reached.

#### 26. Statistics.

- (a) Do you wish to make suggestions for the extension or improvement of the existing methods of—
  - (i) ascertaining areas under cultivation and crops;
  - (ii) estimating the yield of agricultural produce;
  - (iii) enumerating livestock and implements;
  - (iv) collecting information on land tenure, the incidence of land revenue and the size of the agricultural population;
  - (v) arranging and publishing agricultural statistics ?
  - (b) Have you any other suggestions to make under this heading?

#### BIHAR AND ORISSA CLASSIFICATION OF TOTAL AREA AND AREA UNDER VARIOUS CROPS (5 YEARS AVERAGES) The difference between the Grass Area Sown and the Net Area Note: Sown represents the area sown more than once. 1911 - 15 Millians of acres 55 r Area of Pravince Area of Province. FORESTS 50 FORESTS UNCULTUR 45 ABLE

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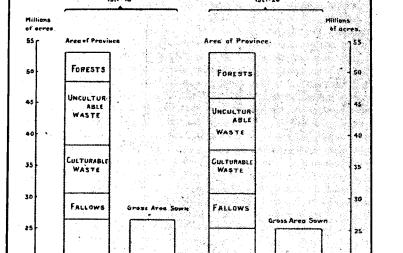
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#### BIHAR AND ORISSA

### 1. GENERAL FEATURES AND NATURAL DIVISIONS.

The Province of Bihar and Orissa, which was formed in 1912 from the Patna, Tirhut, Bhagalpur, Chota Nagpur and Orissa divisions of the Bengal Presidency has an area of 71,552,000 acres or nearly twice that of England and Wales. This area, according to the census of 1921, carried a population of 37,961,858, and some of the agricultural land in North Bihar carries a greater number of people than any other agricultural area in India. Of this area, however, no less than 18,334,720 acres are occupied by Feudatory States.

The physical conditions of the province are diverse; within the oblong of some 450 miles from north to south and 250 miles east to west, which is the general shape of the province, a traveller entering from the State of Nepal, which bounds the province to the north, would traverse the rich alluvial plain of Bihar for the first 150 miles, crossing the Ganges about half way. This plain is succeeded by the thinly peopled areas of Chota Nagpur, also about 150 miles in length, which contains rich deposits of coal, iron, mica and copper, the first three of which are extensively worked. This tract of gneissic rocks forming high undulating plateaux fringed by hills, rocks and jungle is very distinctive in appearance from the alluvial areas which lie to the north and south of it. Jamshedpur, where the Tata Iron and Steel Company, as well as other companies, have their works is the great iron and steel producing centre of India. A third journey of nearly equal length to the first two, through the Feudatory States, where the hills of Chota Nagpur sink towards the Mahanadi delta and the Orissa coast, would bring the traveller to the southern boundary of the province and the Madras

There are valuable forests in the Chota Nagpur tract and parts of Orissa are well wooded. Jheels or shallow sheets of water are of frequent occurrence throughout the province, and in Orissa there is the extensive, though very shallow, Chilka Lake [44 miles in length].

The rainfall increases from north to south; in Bihar it averages 50 inches, in Chota Nagpur 53 and in Orissa 58 inches. The most regular rainfall is in Chota Nagpur. Severe droughts are experienced from time to time in both the Bihar and Orissa divisions. The famine of 1866 in the latter area was one of the worst famines of which we have record. About ninety per cent of the rain throughout the province falls in the monsoon between June and October, the remaining ten per cent falling as light rain in December, January and February, and isolated thunderstorms which occur in May. During the monsoon the littoral districts of Orissa are subject to floods which cause great damage.

The warmest weather occurs in May with a mean temperature ranging between 85° and 94° and a maximum day temperature of 91° to 107°. In some districts, the temperature rises as high as 115°. There is a decided period of cold weather throughout the province, with day temperatures in December and January nowhere exceeding 71° and

falling at night in Bihar and Chota Nagpur to about 51° and in Orissa to 57°. The cold weather in Orissa is very short and less marked than elsewhere. Frost occurs occasionally in the Chota Nagpur plateau of sufficient severity to do considerable damage to plantations of sal, etc., but is rare elsewhere in the province.

In regard to the character of the soil, the province has two well defined types: the alluvial tracts, covering practically the whole of Bihar and the coast fringe of Orissa, and the gneissic tracts. Laterite soils are also met with in patches sloping upwards from the alluvium of Orissa towards the interior of the province and forming patches overlying the general gneissic soils of the Chota Nagpur plateau. Except in the Mahanadi delta and the great river beds, practically all the alluvium is of the older type which generally speaking consists of alternating beds of sand and clay and north of the Ganges frequently contains large quantities of kankar, that is nodules of carbonate of lime. From the agricultural point of view, the chief interest is the extraordinary range of differences in the surface quality of this older alluvium due partly to differences in level but partly also to general differences in chemical and physical composition. In the district of Tirbut in which the Pusa Research Station is situated, the texture of the soil and its retentiveness of moisture is, so far as is known, unique. The general characteristic of the new alluvium is that it is richer in plant food than the older alluvia particularly in nitrogen. Most crops do well on the alluvial soils; rice is grown extensively whenever the supply of water is adequate and where it is not, fruits and vegetables are extensively grown with the assistance of well irrigation; sugarcane does well on the alluvium with clay and loam surfaces; tobacco and maize are crops especially suited for the lighter loam; and members of the gourd family are extensively grown along the sandy beds of the rivers.

In the gneissic area of the Chota Nagpur plateau with its extension into southern Bihar, the soil has been formed in situ from the break down of the crystalline rock composed of quartz, felspar and mica. Terracing has resulted in the formation of much valuable rice land and in the depressions between the ridges a good deal of rice is grown. Other crops are maize, millets, oil-seeds and pulses.

The laterite soils, varying from a conglomerate mass of haematite nodules and coarse quartz sand to loose gravel and sandy clay, are agri-

culturally of no importance.

The importance of rice as a crop has already been referred to and the place which it takes among the other principal crops of the province is shown by the accompanying diagram; it is grown throughout the province. Of the cereals, maize, barley, wheat and marua (eleusine coracona) are next in importance to rice in regard to the area which they occupy (which is, however, only some 5,000,000 acres as compared with about 14,000,000 acres under rice). The maize, barley and wheat are grown chiefly in Bihar and in the low hills in the south and ea.t. Marua is also grown in Bihar but its especial area is the Chota Nagpur plateau where it is the next most important crop to rice. The pulses and other

food grains occupy about 7,000,000 acres. Oil-seeds are also important not only as a crop, but because half of the harvest keeps 35 oil mills going in the provinces throughout the year. The balance is exported. The total area under oil-seeds (excluding niger) is about 2,000,000 acres, of which linseed occupies forty per cent. Although sugarcane, jute and tobacco occupy only about 700,000 acres they are, with fruits and vegetables which are cultivated on some 600,000 acres, extremely important in the agricultural economy; condiments, chillies, turmeric and ginger are also grown in Bihar and in the case of chillies a valuable export trade is done. The oil-seeds, sugarcane, tobacco, jute (practically confined to the Purnea district) and fruits and vegetables are all grown chiefly in Bihar and very largely in North Bihar. The major part of the cereals, even of rice, is similarly grown in Bihar. The overwhelming importance of Bihar in the agriculture of the province will thus be evident. Cocoanuts and cashewnuts are important local crops in Orissa.

A periodical census of livestock is taken. The last census was taken in 1925 and did not, except in regard to sheep and goats which are dealt with separately, show any appreciable increase over the census taken in 1920. The figures, excluding sheep and goats, were: 1920, 19.7 millions; 1925, 20.6 millions. In the last census, there were 6.9 million bulls and bullocks, 5.7 million cows, 2.4 million buffaloes and 5.7 million young stock, including young buffaloes. There is particular difficulty in securing accuracy in a cattle census in Bihar and Orissa owing to the continual movement of cattle down into Bengal for sale and across the borders into Nepal for grazing, but at any rate the figures of the last two censuses should be strictly comparable as they were both taken at the same time of year (January).

In 1913, the number of sheep and goats was estimated at 6½ millions; in 1920, the number had fallen to a little over 4 millions owing to the high prices obtainable during the War for meat and hides, and also to the scarcity prevailing in 1919 in the breeding areas; by 1925 these losses had been rather more than made good and sheep and goats were returned at 7 millions. Goats are bred throughout Bihar and there is a constant demand for them from the Calcutta market. Sheep breeding is carried on mainly in Bihar towards the United Provinces side. Sheep are also kept in Chota Nagpur.

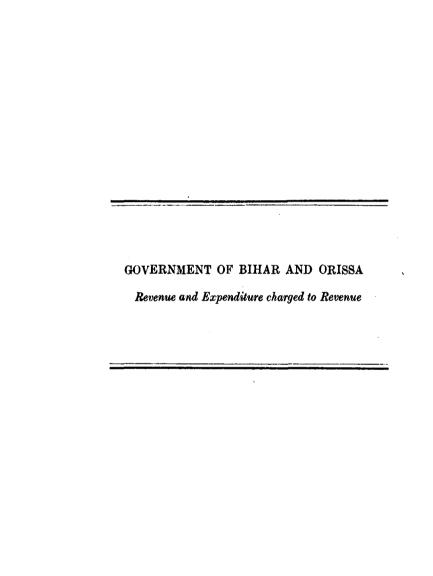
#### 2. PROVINCIAL INCOME AND EXPENDITURE.

The permanent settlement of land revenue in 1793, if it is not quite so dominating a feature in the income derived from land -revenue as is the case in Bengal, is yet the most important factor in the provincial finances. The incidence per head of land revenue assessment is the lowest of any province in India, lower even than in Bengal. Owing to the fact that the greater part of the Orissa divison is temporarily settled some power of expansion exists as the following figures indicate:—

		_	901-02	1911-12	1925-26
		Rs.	. (lakha)	Rs. (lakhs)	Rs. (lakhs)
Land Revenue			143	157	167

#### xviii

But the growing needs of the province obviously cannot be met from this source. Excise revenue shows a marked elasticity, having risen from 124 lakhs in 1921-22 to 197 lakhs in 1925-26 and the revenue derived from stamps also shows a satisfatory increase in the same period. Still, the revenue of the province compares very poorly with that of a province like Bombay, which raises three times as much revenue from a population about two-thirds that of Bihar and Orissa population. Of any new expenditure permitted by these somewhat meagre resources, the transferred side of Government, which includes the nation building departments of Agriculture, Education, and the Medical and Public Health services, takes a overwhelming proportion. Indeed, in the three years ending 1926-27, the proportion averaged ninety-three per cent.



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# GOVERNMENT OF

# (Figures are in

# Revenue and

Receipt heads				1921-22	1922-23	1923-24	1924-25	1925-26
							·	
Rove	nue Recei	pts						
Principal Heads of	Revenue	<b>─</b>			İ		İ	
Land Revenue		. ••	••	164	165	166	168	167
Excise	••		••	124	154	183	176	197
Stamps	••			87	95	96	100	108
Forest	••	••	• •	9	9	10	11	10
Other heads	••			19	16 -	17	. 16	17
[rrigatio <b>n</b>				18	17	18	18	23
Debt-Interest				8	8	•	5	7
Civil Administratio	on—		]		İ		}	
Administration	of Justice			3	4	4	- 5	б
Jails and Convid	t Settler	nents		6	6	6	5	5
Police		••		1	8	2	2	2
Education		••		4	4	. 5	6	6
Medical				1	1	8	5	8
Public Health			]			ļ	1	
Agriculture				1	1	1	2	2
Other heads					1	1	1	1
Civil Works	٠.			7	6	6	. 8	7
Miscellaneous				7	9	7	6	14
Miscellaneous adj	ustments Jovernme	between inte.	Central	••		••	1	
							-	
Tro	ntal Rave	nue Receip	ta l	458	494	529	536	579

## BIHAR AND ORISSA

# lakhs of rupees)

# Expenditure charged to Revenue

Expenditure heads				1921-22	1922-23	1923-24	1924-25	1925-26
Bxpenditure c	harged to £	levenue		į			,	
Direct Demands on t	the Revent	ıe—						
Land Revenue				15	16	19	21	21
Forest		••		10	7	8	8	7
Other heads				18	17	171	19	32
Capital outlay on Fo	rest charge	d to Reve	nue.	\				1
Irrigation—Revenue	account			24	23	24	26	26
Irrigation—Capital Revenue	account	charged	to	1	1	1		••
Debt Services-Inte	rest			21	2	8	81	84
Civil Administration	-			į				
General Administr	ation			69	72	71	69	70
Administration of	Justice			351	35	35	36 <u>1</u>	38
Jaus and Convict	settlement	s.,		14 <del>1</del>	18	16	17	17
Police				81	80	79	81	82
Education				54	54	62	68	77
Medical				17	16	19	26	28
Public Health	••			8	5	8	9	13
Agriculture				9	9	9	11	11
Industries	••			8	5	6	7	9
Other departments	,			2	1	8	1	1
Civil Works				61	59	<b>6</b> 5	67	74
Miscellaneous				381	43	40	43	45
Provincial contributi	ion			10				•••
Miscellaneous adjus and Provincial Go	tments be vernments.	tween Ce	ntra:	••	•-•			••
Total Expenditure	charged t	o Revenu	θ.	468	463	485	513	555

## GOVERNMENT OF

# (Figures are in

# Capital Receipts

Receipt heads	1921-22	1922-23	1923-24	1924-25	1925-26
Cupital Receipts	 				
Revenue Surplus		31	44	23	24
Famine Insurance Fund	12	14	12	16	19
Appropriation for Reduction or Avoidance of Debt.		••		••	
Suspense		4	4	5 .	1
Loans and Advances by Provincial Governments.	17	16	7	8	10
Loans between Central and Provincial Governments		20	7	5	
Advances from Provincial Loans Fund	· .	•		-	
•					
Total Capital Receipts	29	85	74	57	54
Opening Balance	100	93	143	176	202
Total	129	178	217	233	256

## BIHAR AND ORISSA

# lakhs of rupees)

# and Expenditure

Expenditure heads	1921-22	1922-28	1923-24	1924-25	1925-26
Capital Expenditure	l I				
Revenue Deficit	15	٠		••	
Capital Outlay on Forests					
Construction of Irrigation works	••				
Civil works not charged to Revenue		••	·		
Other works not charged to Kevenue					
Famine Insurance Fund	8		1	8	3
Appropriation for reduction or avoidance of debt.				••	
uspense		4	41	5	
oans and Advances by Provincial Govern- ments.	18	26	31 <del>1</del>	18	. 3
Loans between Central and Provincial Governments.	5	5	5	5	•••
rovincial Loans Fund	;	••	••		25
Total Capital Expenditure	36	35	41	31	81
Closing Balance	93	143	176	202	224
Total	129	178	217	233	256

#### 3. REVENUE ADMINISTRATION AND LAND RECORDS.

For purposes of revenue administration the province is divided into five divisions, Patna, Tirhut, Bhagalpur, Chota Nagpur and Orissa, with a commissioner at the head of each, and 21 districts in charge of a magistrate and collector or deputy commissioner. The unit of revenue administration is the district, and revenue questions which cannot be settled finally by the officer in charge of the district go up (except in respect of Excise and Salt for which there is a special commissioner) to the Divisional Commissioner and from him, if necessary, to the Board of Revenue, which consists of one member. The Member not only deals with revenue questions, but has inter alia the very important duty of managing estates under the Court of Wards Act.

For the Orissa Feudatory States there is a special administrative officer designated the Political Agent and Commissioner, who has special

revenue and judicial powers.

The main sources of provincial revenue in Bihar and Orissa are land revenue, excise and stamps. The main source of revenue for local self-government is a local cess on the land and on profits from mines, forests, etc., this is not included in the Table of Provincial Income and Expenditure.

For the present purpose, only land revenue will be referred to. The marked feature in the land revenue system of Bihar and Orissa is the fact that the revenue is fixed in the divisions of Patna, Tirhut, Bhagalpur and Chota Nagpur under the permanent settlement concluded by Lord Cornwallis in 1793. The incidence of land revenue per head of population ( $7\frac{1}{3}$  annas) is lower than that of any other province in India—Bengal being next with  $10\frac{1}{3}$  annas.

The conditions of this permanent settlement (which confirmed a "decennial" settlement completed in 1791—the first comprehensive settlement undertaken after the succession of the East India Company in 1765 to the Dewani of Bengal, Bihar and Orissa\*) were embodied in a proclamation issued on 22nd March, and now known as Regulation I of 1793. It declared that the zamindars, independent talukdars, and other actual proprietors of land with whom the "decennial" settlement had been concluded would be allowed to hold their estates at the same assessment for ever but that "no claims for remission or suspension of rent were to be admitted on any account and lands of proprietors were to be invariably sold for arrears." Proprietors were also declared to have the privilege of transferring their lands without the sanction of Government and partition of estates was freely allowed.

There has been a long history of attempts on the part of Government to regulate equitably the relations between the zamindars and their tenants. The intention at the time of the permanent settlement was to confer an immunity on the ryots against the enhancement of their rents similar to that which had been granted to the zamindars in respect of their assessment. But this intention was soon lost sight of and, on the contrary, with a view to assisting the zamindars to pay their own fixed

<sup>.\*</sup>At that time "Orisea" comprised only a small tract of country now included in the Midnapore district of Bengal

land revenue to Government, certain powers over the person and crops of a defaulting ryot were given to them in 1799. In 1859, legislation was passed with the object of giving the ryot some measure of protection; this failed, however, of its purpose and the relations between the zamindar and his tenant in the divisions of Patna, Tirhut and Bhagalpur are now regulated by the Bengal Tenancy Act of 1885. The objects of this Act are: (1) to give the settled ryot the same security in his holding as he enjoyed under the old customary law, (2) to ensure to the landlord a fair share of the increased value of the soil and (3) to lay down rules by which all disputed questions between landlord and tenant can be reduced to simple issues and decided upon equitable principles. Of the various amendments of the Act, the most important are those effected by Act III of 1898 in regard to the preparation of the record of rights and the enhancement and reduction of rent, and by Act I of 1907 which conferred greater authority on the record of rights when duly prepared and published, but the principles of the Act of 1885 remain unaltered and, with, the amending legislation, it provides a code governing the most important relations between landlord and tenant. It is in force in ten districts of Bihar. The three districts of Angul, Sambalpur and the Santal Parganas have special Tenancy Acts as have also, Chota Nagpur and the three coastal districts of Orissa. All these Acts provide for a record of rights.

It would be impossible and unprofitable within the limits of the present introduction to enumerate the tenures and sub-tenures intervening between the zamindar and the cultivating ryot which are regulated by this legislation. Suffice it to say that while the majority of the bigger estates remain in the possession of the old zamindari families, the landlords have freely used their powers of alienation not only to create sub-ordinate tenures but also to transfer their estates, and that a considerable part of the area which was permanently settled in 1793 is no longer in the direct possession of the descendants of the original owners.

The temporarily settled tracts consist chiefly of territories acquired subsequent to the permanent settlement. Much the most important of them is the tract which constitutes the Orissa division but there are a number of estates held direct by Government in other divisions, of which the Khurda, Palamau, Banki and Angul estates are the principal ones. In 1925-26, 329 estates out of 118,907 were held direct by Government\* and contributed thirteen per cent of the total land revenue. Purchases at revenue sales have gradually extended the temporarily settled areas.

The Orissa Tenancy Act of 1913 replaced for the three districts of Cuttack, Puri and Balasore, the Bengal Tenancy Act which had previously been in force. The object of the Act was identical with that of the Act it superseded, viz., to regulate the relations between landlord and tenant.

<sup>\*</sup>These estates directly held by Government constitute only a small fraction of the total number of estates subject to periodical settlement. In Orissa alone the number of these estates runs into several thousands and there are several hundreds scattered about the permanently settled tracts of Bihar.

Chota Nagpur also has a special Tenancy Act of its own (Act VI of 1908 and subsequent amendments). This Act not merely superseded the previous Acts in force in Chota Nagpur but introduced a number of principles adopted from the Bengal Tenancy Act and set the substantive law regarding the customary rights and usages of the aboriginal ryots on a firm basis. It has been successful in allaying the discontent which, as recently as 1900, manifested itself in an armed rising and has protected the rights of the aboriginal population where these have been endangered by the passage of the estates of indigenous landholders into the hands of ryots often of the moneylender class.

There is another Act peculiar to this part of the province (The Chota Nagpur Encumbered States Act VI of 1876 and subsequent amendments) which was enacted to protect the ancestral estates of the aboriginal landlords who have fallen into debt and to prevent them from being

put up to sale.

#### LAND RECORDS AND SURVEY.

A primary object of the framers of the permanent settlement of 1793 was to record all rights in land, but up to the passing of the Land Registration Act in 1876, the law as to registration was not strictly enforced. The object of the Act of 1876 was not to make an inquisition into titles, but to identify all individuals on whom might be imposed certain duties and obligations in virtue of their being in possession of land as proprietors. Consequently every person in possession of land, whether revenue-paying or revenue-free, is required to register full particulars. But such registration does not deal with subordinate rights and interests. For several years after the permanent settlement endeavours were made to maintain a record of these through subordinate officials but without success. At length, however, a procedure was devised under the Bengal Tenancy Act of 1885 for obtaining in a complete form a record of rights of all interests in the land. 1925-26 marked the completion of the record of rights for the whole of Bihar and Orissa, except for a few small isolated The Administration Report of the province for that year observes that "It is difficult to exaggerate the benefit which these operations have brought to landlord and tenant alike, to say nothing of the general public and the administration of the province....District officers report, year by year, that the record is freely used...." The continued value of such a record is dependent on its being kept up to date by successive revisional operations.

#### 4. THE CULTIVATOR.

Bihar and Orissa supports a population slightly larger than the popula-

tion of England and Wales on an area nearly twice as large.

The total population of Bihar and Orissa, including the Feudatory States, as recorded at the census of 1921, was about 38 millions, of whom some four per cent only lived in towns. At this census, 81 centres of population were classified as towns, but six of these contained a population of under 5,000 and of the remainder no less than 35 have a population of between 5,000 and 10,000 only. The proportion of the urban to the rural population has remained practically stationary since 1891.

How predominantly rural Bihar and Orissa is, notwithstanding the existence of the industrial areas in Dhanbad and Singhbhum, is well illustrated by comparing the percentage of the urban population (3.7) with corresponding percentages for the neighbouring provinces. In the Central Provinces, the percentage is 9.0, in the United Provinces 10.6 and in Madras 12.4. There are, in fact, only four centres in Bihar and Orissa which can be termed cities, viz., Patna, Gaya, Bhagalpur and Jamshedpur.

The total population in 1921 showed a slight decrease over the total returned in the census of 1911, which is accounted for mainly by the terrible visitation of influenza in 1918 which was aggravated by severe scarcity.

The population presses heavily on the land in North Bihar, where the mean density rises as high as 907, 872 and 870 per square mile in the Muzaffarpur, Saran and Darbhanga districts, respectively. In the Patna district of South Bihar and the Cuttack district of Orissa also, the population is very dense, 763 and 565 per square mile. On the other hand, the Chota Nagpur plateau is thinly peopled, the mean density being 221 per square mile, and in the Angul district there are only 109 persons to the square mile. These figures are for British territory only. The sparsity of the population in the Chota Nagpur division brings Bihar and Orissa as a whole down to the third place among the provinces, below Bengal and the United Provinces.

Outside the towns, the people live in 104,239 villages and not in isolated houses on their holdings. The villages vary considerably in population. In Bihar, for example, where, as has been mentioned, the concentration of population is greater than anywhere else in India, 14,160 villages in the Tirhut division accommodate 9,688,892 people or an average population of 680 for a village, whereas in Chota Nagpur the average population of a village falls to 280. Village administration varies in the different parts of the province. In the permanently settled tracts of Bihar there is no village organisation, the real unit being the family, and the landlord and his agent take little interest in the general welfare of the village. In the aboriginal villages of the Chota Nagpur plateau, in the Santal Parganas and in the government estates in Orissa, on the other hand, the village headman is an official of real authority in the village, and manages all its relations with the outside world. In the Santal Parganas, this office is usually but not necessarily hereditary. But whatever the organisation of the village may be, it is generally true to say that there is usually no sanitation. Information regarding the health of the population will be found in the last section of this introduction under Public Health and Sanitation, and information in regard to village roads under Communications and Markets.

Holdings are small, but exhibit a good deal of variation in gross area. Thus, in the two most thickly populated districts of North Bihar, where the population is nearly 900 to the square mile, the average amount of cultivable land per household is estimated to be 5 acres, whereas in Chota Nagpur the average rises to  $11\frac{3}{4}$  acres and in Orissa is 9 acres. If, however, account is taken of the fact that double cropping is the rule

rather than the exception in North Bihar, that in Chota Nagpur a large, and in Orissa a smaller but still substantial, proportion of the holding is not sown every year, the net or effective holding throughout Bihar and Orissa is uniform at something between six and seven acres. Fragmentation of these holdings is almost universal. It is worst in the Patna, Saran and Darbhanga districts of Bihar and in Orissa, where the average size of the 'fragments' into which the holdings are divided is no more than two-fifths of an acre and it will commonly take a cultivator an hour merely to go the round of all the fragments which comprise his holding. The waste of time and labour which is the most obvious evil of fragmentation is mitigated by the very general practice of combination among neighbouring cultivators to grow their crops in comparatively large blocks on a basis of payment in shares of the produce.

The actual cultivators of the land were estimated in the census of 1921 to number nearly ten millions and of these about one million were returned as having subsidiary occupations not obviously agricultural. These occupations include peddling, coal, iron and mica mining, weaving, smithery, carpentry and pottery, leather work, fishing and employment as general labourers.

The cultivation in the province varies greatly with the different races, climates and soils of the districts. The best cultivators are to be found in the Saran district of Bihar where the climate is good and the people intelligent, hardy and energetic. Pre-eminent among these are the koeris (vegetable gardeners).

The cultivation in Chota Nagpur is, throughout, very inferior to that in Bihar, although there are marked differences within the division itself. But the soil is generally too poor, the population too sparse and the attraction to the industrial centres in the division too great to make practicable even an approximation to the close and careful cultivation which prevails in North Bihar.

The cultivation in the Orissa division falls into two well marked In the west, in the Sambalpur district, conditions are those in the Central similar to Provinces. The cultivators are fairly prosperous, but the standard of cultivation does not reach so high a level as in Bihar, though it is greatly superior to the average cultivation in Chota Nagpur. In the east of the Orissa division, that is, in Orissa proper, the soil in the inland tracts is rich, the climate favourable and the cultivator intelligent. Excellent crops of rice are accordingly obtained in many parts of the district, and the evidence of good cultivation is seen in the ability of this part of the province to sustain a large population; in the district of Cuttack, the population reaches a density of 565 to the square mile.

This brief description takes no account of certain parts of the province where special conditions prevail, such as the Santal Parganas and the district round Ranchi where there are a fair number of aboriginals. The cultivation in these special districts varies considerably. In some parts, it is extremely good and in others it is little more than occasional cultivation of the jungle type.

Below the peasant cultivators come the landless labourers who number some 2½ millions apart from their dependants. Wages are still moderate, though they have risen very considerably since the War, and the landless labourer is in consequence better off and more independent than he used to be.

In the reports on the last settlements of the Hazaribagh and Palamau districts of Chota Nagpur, unfavourable comment is made on the tendency for these landless labourers to become permanently attached to a master. In return for a loan received, such men bind themselves to perform whatever menial services may be required of them in lieu of paying interest on the loan and in consequence lose their status as free labourers.

Seasonal migration is a striking feature in North Bihar. It begins in November and is at its height after the winter rice crop has been reaped in December; the return begins about March-April. The migrants are often accompanied by their families. Crop cutting in northern Bengal is a special attraction for the family party, as the labour of the women and children is a useful asset. But trade, domestic and factory service, and day labouring and carting absorb many into Calcutta. Many others scatter all over Bengal often plying the business proper to their caste, as cobblers, boatmen, earthworkers, etc. Most of the coolies at the bigger railway stations of western Bengal come from Bihar and Orissa. South Bihar shares in this periodic migration as does also Orissa, migrants from these two areas going mostly to Calcutta. Chota Nagpur also sends large numbers to the coal fields and to the tea gardens in the Duars for periods of from two to six months.

Emigration of a more permanent nature takes place from all three divisions of the province—Bihar, Chota Nagpur and Orissa—largely to the tea gardens in the Duars and in Assam. Emigration from Chota Nagpur to Assam is specially marked, but it is not as a rule permanent, men and their families going for periods of from two to five years.

In the census of 1921, five per cent of the actual population of Bihar and Orissa, or nearly 2,000,000 were enumerated in other parts of India as having been born in the province. The census is taken at a time of year (March) when the seasonal migrants are just beginning to return. The census returns do not distinguish between seasonal migration and the longer periods of emigration. As compared with the census of 1911, emigration (which includes seasonal migration) in 1921 showed a decline in both North and South Bihar, but a very great increase in the case of Orissa which was doubtless a reflexion of the scarcity which occurred in Puri district in 1920. Emigration from the Chota Nagpur plateau had also greatly increased for similar reasons.

The factors which most affect the well-being of the rural population of Bihar and Orissa are, however, after all neither migration, nor access to industrial employment. Those employed in the iron and steel trade, in the 35 oil mills, the 22 tobacco factories and the 15 large sugar mills which the province maintains and the workers in the lac industry are an insignificant fraction of the total population. Agriculture remains

the sole means of livelihood for the greater part of the inhabitants of

the province.

Factors of real importance to the cultivator are the sources from which he obtains the finance indispensable for carrying out his cultivation, and his ability intelligently to use that finance. At present, these sources of finance are the mahajan and the co-operative credit Government also provide facilities for borrowing under the Land Improvement Loans Act of 1883, but little use is made of these facilities. No estimate of the finance annually required to carry on cultivation in the province has, as yet, been made, but it is certain that it must amount to many crores of rupees. It is, therefore, equally clear that land improvement loans which amount on an average to Rs. 40,000 a year and the annual provision of 56 lakhs (the figure for 1925) from co-operative sources do not, between them, make any effective impression on the mahajan's monopoly.

If the spread of primary education is the essential preliminary to the wide extension of a sound co-operative credit system, as it is now in fact universally admitted to be, it is certain that education and a sound system of financing the growing and the harvesting of crops are both essential preliminaries to the improvement of marketing on any large scale. Unfortunately, there is still almost everything to do in spreading a knowledge of reading, writing and simple arithmetic among the people. In the census of 1921, only 12.6 of the men and 0.7 per cent of the women of twenty years of age and over were returned as literate and, although literacy had increased to some extent since the census of 1911\*, the rate of increase clearly allows no hope whatever of any early general attainment of literacy. The position in regard to literacy is further dealt

with in the section on Education below.

#### 5. THE AGRICULTURAL DEPARTMENT.

Since the closing of the Agricultural College at Sabour in 1923, there has been no educational centre in Bihar and Orissa at which the research and experimental work of the Agricultural Department could be prosecuted. The Director of Agriculture has his headquarters at Sahour where one of the five central experimental farms of the province is situated. Here also the botanical and chemical work of the department is carried out under the supervision of the Director and the agricultural engineer is stationed.

The general agricultural policy in the province since 1923 has been one of decentralisation and, for administrative purposes, the province is divided into four ranges, North Bihar, South Bihar, Chota Nagpur and Orissa, each under a deputy director. North Bihar and South Bihar have, however, been found to be too big for a single deputy director's charge and the eastern sections of each of these two ranges have, therefore,

*Literate		1911	. 1	1921		
(aged 20 and over)	Males	Females	Males	Fe.a.ales		
	11-4	•4	12.6	•7		

been placed under an assistant director responsible to the Director. It is contemplated ultimately to have seven ranges and the administrative approval of Government has already been obtained to the establishment of a fifth range for the Santal Parganas in south-east Bihar.

These arrangements are the outcome of the report of an agricultural committee in 1922 which was chiefly composed of members of the Legislative Council and included the Agricultural Adviser to the Government of India. The committee was convened in consequence of the attitude of the legislature towards a scheme for reorganising the department which included the retention of the Agricultural College at Sabour, the development of farms and the establishment of a sugarcane station in North Bihar.

The organisation within each range is based on a central experimental farm. These farms are at Sepaya (379 acres) for North Bihar, Sabour (190 acres) and Gaya (193 acres) for South Bihar, Ranchi (340 acres) for Chota Nagpur and Cuttack (150 acres) for Orissa. Of these, the Cuttack farm, which was started in 1904, is the oldest; the farm at Sabour dates from 1906, the Sepaya and Ranchi farms from 1913-14 and the Gava farm from 1924. The ranges are necessarily of very considerable extent. The Chota Nagpur range is, for example, 200 miles from north to south and east to west, and if the other ranges are less extensive, the population is far greater. An organisation confined to one farm could not in such circumstances distribute in an effective manner the results of its research work among the cultivators and the agricultural committee of 1922 accordingly recommended the establishment of a small farm in each of the sixty-four sub-divisions as a centre for disseminating improvements in that area. Eight such farms already existed at the date of the committee's report, viz.: Jamui and Nawadah in South Bihar; Purulia, Ramgarh and Netarhat in Chota Nagpur; and Sambalpur, Balasore and Khurda in Orissa. Since that date, seven more sub-divisional farms have been started; Sewan and Darbhanga in North Bihar; Birkamganj and Siris in South Bihar; Chaibasa in Chota Nagpur; and Anandpur and Angul in Orissa. With fifteen sub-divisional farms started and three more under construction out of a programme for sixty-four there is clearly much to be done. The proposed provision for five more farms had to be omitted from the budget of 1927-28 owing to lack of funds. The farms vary in size but, with the exception of Netarhat and Nawadah, all of them are under 50 acres. The area of the Netarhat farm is 193 acres and that of Nawadah 67 acres.

While the organisation of the department is thus based on these farms, the methods of work adopted in the different ranges are not quite uniform. In Bihar, where farms are still very few and the cultivation very close, experiments are made on cultivators' fields and there is widespread propaganda, in which the co-operative movement takes its share, based on the results. In Orissa, the five sub-divisional farms provide a surer basis for demonstration on a similar scale and by similar means. In Chota Nagpur, where the area is large, there has been as yet very little propaganda and the sub-divisional farms are only four in number; a start has, however, now been made with propaganda in this area.

The staff of the department consists of officers of the Imperial Agricultural Service, recruitment for which has now ceased, officers of the Provincial Agricultural Service and the Subordinate Service. There are five Imperial Agricultural Service officers, the Director and four deputy directors in charge of the four ranges, and an agricultural engineer recruited on a temporary agreement. There are ten Provincial Service officers; of these six are assistant directors, two of whom are in independent charge of the east-south and east-north Bihar ranges under the Director of Agriculture and four work as assistants to the deputy directors. Of the remaining four provincial officers, two are agricultural chemists, one is an assistant professor of mycology officiating as economic botanist and the fourth is superintendent of the Monghyr dairy farm. The Subordinate Service is divided into three grades, a small upper grade on Rs. 150-10-200, with two posts on Rs. 225 and one on Rs. 250 consisting of managers of the central farms and probationers for the Provincial Service, a middle grade on Rs. 60-5-150 and a lower grade on Rs. 30-2-60-4-100. Recruits who have passed the intermediate university standard start on Rs. 45 and ordinary matriculates start on Rs. 35. Staff is undoubtedly the greatest difficulty at present in the way of developing the activities of the Agricultural Department. There is now no agricultural chemist or economic botanist belonging to the Imperial Agricultural Service. The work of the agricultural chemist is now being done by the former assistant professor of chemistry and that of the economic botanist by the former assistant professor of mycology at the Sabour College. Both these officers worked under the supervision of the Director. All entomological and mycological problems have to be referred to Pusa. The Government of Bihar and Orissa propose to make provision for an agricultural chemist and an economic botanist in the new Superior Provincial Service which is to replace the Imperial Agricultural Service, but it is intended to continue to rely on Pusa in the sphere of entomology and mycology. As regards provincial staff, the intention st present is to recruit men who have taken degrees with honours in science from the universities and to give them a practical agricultural training at the central farms at Sabour, Cuttack, Ranchi and Sepaya under the deputy directors. A graduate who took honours in science at the University of Patna was recruited in this way in 1924. The subordinate staff are trained on the agricultural farms, mainly at the four central farms, but training in agriculture is necessarily slow, and the work at the central and existing sub-divisional farms is being carried on under serious disabilities, so much so that the Director in his report for 1925-26 stated that it had become "necessary to check the expansion of the work outside the central and existing sub-divisional farms in order to give more attention to the training of the subordinate staff on these farms and to the work in progress on them."

The work done on crops by the Agricultural Department for the cultivator may best be shown by a brief summary of the principal activities of the four central farms:

Sabour.—Here the crops under study are chiefly sugarcane, potatoes and vegetables. The farm is run by recruits on probation. The installation of two tube wells in addition to percolation wells enables the greater part of the farm to be irrigated.

Cuttack.—Although the work of the department has been longer established here than elsewhere in the province, the only considerable success so far attained has been with paddy. The seed of two prolific and early yielding varieties and one prolific and late yielding variety is now in process of distribution. Ten thousand pounds of seed were distributed free by co-operative societies in 1925-26 for demonstration purposes. Green manuring has also spread in the Orissa delta. Of one important problem in the delta, viz., the crops which can best be grown in the cold weather on land where paddy has been destroyed by floods, no decisive solution has been found but the experiments with linseed and juar are hopeful.

Ranchi.—Apart from cattle breeding which will be described later, the work on this farm and the small sub-divisional farms linked with it consists chiefly in varietal experiments with paddy and the growing of groundnuts for distribution and of sugarcane on drained paddy land for experimental and demonstration purposes.

Sepaya.—Apart from cattle breeding, useful work is being done in popularising Coimbatore cane No. 210, while tobacco growing experiments have resulted in the rapid spread of the crop in the Saran district where it was almost unknown before.

The greatest success so far achieved with the introduction of an improved variety is not, however, connected with any one farm. It is the introduction of dahia paddy, which is an early and heavy yielder, and by 1924-25 had spread over about 23,000 acres in South Bhagalpur, South Monghyr and the Santal Parganas in South-East Bihar. The cultivation of groundnut has also been taken up on a considerable scale in the Patna division as the result of departmental demonstration.

Attention is being paid in all four ranges to manuring; in particular, the use of gypsum has been introduced on a considerable scale in South Bihar. Experiments are also being conducted on the farms to determine the value of different types of phosphatic manure and the possibility of a great demand in the near future for this and other kinds of fertilisers is foreseen as the result of the tests already made by the Agricultural Department and of the organised propaganda which has now been begun by sellers of artificial manures on the basis of these tests.

Important experiments have also begun at the Purnea\* farm in North-East Bihar into the relative values of different varieties of jute for local cropping.

Agricultural engineering.—The Agricultural Engineer has a workshop at Sabour which is also his headquarters. Research on water lifts is

<sup>\*</sup> This farm of 190 acres is privately owned, by the Tournament Trust Committee, but is controlled by the department.

conducted there and there is so great a demand for the Rahat pumps (iron Persian wheels) that arrangements are being made to have them manufactured by private firms, as the workshop cannot meet the demand and it is also hoped that manufacture by private agency will enable the pump to be sold cheaper. Repairs to farm implements, machinery and boring plant are also carried out at the workshop at which, as far as possible, all boring appliances are also manufactured. Experiments are also being made with gur furnaces and cane mills. But the main duty of the Agricultural Engineer is well boring. There is a considerable demand from cultivators for borings in ordinary wells and orders for tube wells with strainers are now being received. There were in all 215 such applications in 1925-26. The staff of the Agricultural Engineer has been strengthened by the appointment of an assistant engineer and three separate sections have been constituted for the three alluvial tracts, each under a supervisor, viz., one in North and one in South Bihar and a third in Orissa.

The Agricultural Engineer is also responsible for small bunds in South Bhagalpur division. A typical scheme is the one carried out at Koilwa in 1925-26 which will control 200 acres. These bunds combined with drainage are of especial importance in Chota Nagpur. It is, as the Report of the Agricultural Department for 1925-26 remarks, "the one direction in which a really great advance seems possible in Chota Nagpur—the retention of the monsoon rainfall at a high elevation above the paddy land and the drainage of the lowest paddy land for sugarcane and garden crops."

# 6. LIVESTOCK WORK AND THE VETERINARY DEPARTMENT.

Both oxen and buffaloes, especially the former, are a very important feature of agriculture in Bihar and Orissa, as not only are they required in large numbers for agricultural operations within the province but, with the assistance derived from the neighbouring pastures of Nepal, there is a large annual export to Bengal. A comparison of the census of 1920 with that of 1925 yields the following results:—

		•	 1920	1925	Increase or decrease
Bullocks			 6,256,310	6,826,415	570,105
Cows	• •	• •	 <b>5,617,449</b>	5,751,480	134,031
Young stock		• •	 4,482,405	4,653,065	170,660
Male buffaloes			 802,570	826,599	24.029
Cow "			 1,515,301	1.555,441	40,140
Young stock	• •	••	1,038,138	1,022,221	15,947
			19,712,203	20,635,221	923,018

Various attempts have been made in the past, notably at the Sepaya farm, to improve the breeds of cattle, but so far with little result. Continuity of policy has been lacking and as the distribution of bulls and male buffaloes has been made on no settled plan, any good that might

have been effected has been dissipated. Although dairy herds have been maintained at the Sabour and Ranchi farms and a third herd has recently been established at the Monghyr farm on the advice of the Agricultural Committee of 1922, nothing has been done to improve draught cattle since the abolition of the breeding herd at Sepaya in 1922. A cattle committee was appointed in 1925 to consider the state of cattle breeding in the province generally. The committee reported in favour of breeding a dual purpose animal and their recommendations that a large breeding farm should be established at Patna under the Veterinary Department, that a breeding herd should be attached to the Cuttack farm in Orissa and that a herd of Murra buffaloes should be maintained at Sepaya farm have all been approved. The Veterinary Department will, therefore, henceforward, have an interest in breeding. Hitherto, breeding operations have been entirely conducted by the Agricultural Department, but the local Government are now disposed to think that livestock and dairying work should be brought as far as possible under the control of the Veterinary Department and they have decided that the present Director, Civil Veterinary Department, should combine the duties of livestock officer with that of director. Sheep and goats are both important elements in the livestock of the province, numbering, as they do, 1,239,000 and 5,765,000 respectively, but so far no attempt has been made to improve their breeds.

The Civil Veterinary Department was separated from the Agricultural Department in 1920. For the purpose of administration, the whole province is divided into three ranges, North, Central and South. The first is in charge of a deputy director, who, like the Director, is a member of the Imperial Veterinary Service, recruitment for which has now ceased. The third was also in charge of an officer of the Imperial Veterinary Service but the vacancy which arose on his death has been filled by the appointment of an officer of the Provincial Veterinary Service. As the Director has now taken up the additional duty of livestock officer, it is necessary to relieve him of the Central range which is at present under his direct charge and to appoint a third deputy director. At present, there are only three officers in the Bihar and Orissa Provincial Veterinary Service, two assistant directors on Rs. 250-50-750 per month and an officer who, after obtaining a veterinary degree in England, is now taking a post-graduate course at Muktesar and has been appointed temporarily for a year on a special rate of pay of Rs. 300 per month pending a decision as to the formation of the new Superior Provincial Service to take the place of the Imperial Veterinary Service.

Owing to the comparatively recent origin of the department and the shortage of staff, its activities have in the past been chiefly concentrated on the control of contagious diseases. The charge of the new breeding centre at Patna and still more the decision to create a veterinary college, with its opportunities for prosecuting research, will greatly widen its outlook. At present, any investigation beyond the resources of the three small laboratories, one for each range, has to be referred to Muktesar.

Hitherto, the subordinate veterinary officers have been trained at the Bengal Veterinary College. The new college, which will be at Patna, will be run in connection with the proposed cattle breeding and dairy farm there. The students will thus have an opportunity of getting an insight into animal husbandry and dairying which no other veterinary college in India provides. It is intended to start with a three years' course only, in view of present financial conditions, but the advantages of a four years' course and of affiliation to Patna University which the extra year will make possible will not be lost sight of. The college will not supply recruits for the new Superior Provincial Veterinary Service. The intention at present is to obtain these recruits from among students sent to England who return with a veterinary degree.

The subordinate staff consists of 124 veterinary assistant surgeons, 13 inspectors of the work of these assistants, 18 staff and reserve inspectors, 4 laboratory assistants and 1 cruelty inspector employed by the Patna Municipality. The veterinary assistant surgeons are on a scale of Rs. 50—10—125 with certain allowances; three of the laboratory assistants receive Rs. 100-125 per month and the fourth is on Rs. 60-80 per month. The cruelty inspector is on a special scale of Rs. 100 per month and is appointed temporarily for three years in the first instance.

The veterinary assistants are government servants but work under the district boards. They are paid by Government, the district boards making a contribution to Government in respect of their pay (five-sixths in the case of the stationary and one-half in the case of the touring assistants). The assistants are partly touring and partly stationary. The intention is to have one fixed hospital, in charge of an assistant in each sub-division and two touring assistants. As there are 63 sub-divisions and only 27 stationary and 97 touring assistants, the staff is by no means complete, but many district boards are reported to be genuinely unable to do more than they do at present. But undoubtedly the proportion of their expenditure on veterinary matters to their total receipts and to their expenditure on education and medicine is disappointingly low. Thus, no district board in 1925-26 spent more than two per cent of its total receipts on veterinary work (including the cost of sera and vaccine) and no fewer than nine out of the twenty boards which sent in returns spent less than one per cent. On education, on the other hand, no board spent less than ten per cent or on medicine less than four per cent of its total receipts.

Inoculation against rinderpest, hæmorrhagic septicæmia, anthrax and black quarter are carried out. In 1926-27, the total inoculations were 147,731 and in the preceding year, 170,153. The marked difference between the two years was due to the abnormally low incidence of rinderpest in 1926-27. Inoculation by the simultaneous method has not so far been employed. In 1926-27, 3,915 in-cases and 42,421 outpatients were treated in the veterinary hospitals. In the same year, the travelling dispensaries performed 1,119 castrations and treated 38,821 animals for contagious, and 69,247 animals for non-contagious, diseases.

#### 7. IRRIGATION.

In 1926-27, the area irrigated from all sources amounted to 5,301,835 acres, or about eighteen per cent of the total area sown. Of this area, no less than 3,584,000 acres were under rice and practically all the remaining acreage irrigated was under foodcrops of one kind or another.

The sources of irrigation are various; 1,832,576 acres are irrigated by canals nearly half of which are privately owned, 1,591,171 acres and 620,197 acres are irrigated by tanks and wells respectively and 1,257,391 acres derive their water from various sources, the chief of which is the impounding of flood water by temporary bunds.

The major part of the large area irrigated by private owned works is situated in the Gaya district and in the southern portion of the Patna district. These irrigation works are maintained by the landlords, and, as a rule, the rents are paid in kind and not in cash. This brings in a large return to the landlord on the capital which he expends on irrigation. The tenants as a class tend to apply for a commutation of their produce rents into cash rents. This commutation it is within the power of Government to grant. But Government have to consider that the tenants owing to their inability to combine among themselves are, as a class, unable to keep up the irrigation works, so that general commutation throughout the district would result in extensive deterioration in cultivation.

The government canals are in the north and south-east of the province. In the north are the Son, Tribeni, Dhaka and Teur canals; in the south-east are the Orissa canals and the Orissa Coast Canal, the latter being for navigation only. There is a separate department for irrigation with a Secretary who is also Chief Engineer at the head of it. There are two local circles of administration—the Son and Orissa, each in charge of a superintending engineer.

The Son canals, which were opened in 1875, take off in two main branches from the river Son, one on the east and one on the west bank of the river. They irrigate an average area of 564,441 acres on the south bank of the Ganges at a capital outlay per acre irrigated of Rs. 48. The interest earned averaged 5.89 per cent for the three years ending 1925-26. The Tribeni, Teur and Dhaka canals all lie to the north of the Ganges and close to the Nepal boundary. The Tribeni Canal was completed in 1912 and irrigates 66,588 acres from the river Gandak at a capital outlay per acre irrigated of Rs. 122. The revenue earned averaged only 0.62 per cent on this outlay for the three years ending 1925-26. The Dhaka Canal was opened in 1907 and provides water for 14,345 acres at a capital outlay of Rs. 42 per acre irrigated and gave a return of 1 01 per cent over the same period. The Teur Canal irrigates an average area of just over 2,000 acres. It was originally a private Both the Tribeni and the Dhaka canals were irrigation system. constructed as protective works.

The Orissa canals in the south-east date from 1865. Their main function is to protect portions of the Mahanadi delta against flooding.

The area protected is 562,114 acres and the cost Rs. 48 per acre. The average area irrigated is only 247,224 acres. For the three years ending 1925-26, these canals returned only 0.48 per cent as interest on capital outlay.

On all these canals, the cultivator is charged for water on an acreage basis and he can enter into a long term lease at reduced rates or pay for the water by the season and the crop. The details of the arrangements for long leases differ for the different canals, but in no case does the lease cover watering for the whole year. In the case of the Orissa and Son canals it covers watering from June to March. Waterings required in April, May and part of June for such crops as sugarcane, cotton, indigo have to be paid for as extras. On the Orissa canals only some 260 acres are not irrigated on the long lease system. Two-thirds of the acreage irrigated by the Son Canal and nearly one-half of the acreage irrigated by the Dhaka Canal are under this system. Long leases are less popular on the Tribeni Canal and cover only three-tenths of the area irrigated. The long lease system shows signs of falling into disfavour on the Son canals.

No schemes for new canals are under consideration and, as will have been remarked, there has been no construction since 1912. Extensive additions could advantageously be made to the areas irrigated in Bihar north of the Ganges and such works would incidentally be of service in drainage but there is little likelihood of development as the head waters of all available rivers lie within Nepal and the necessary control is, therefore, lacking.

The Son and Orissa main canals are open to navigation. Including the Orissa Coast Canal, there are 500 miles of navigable canals in the province.

Of the total area under tanks (1,591,000 acres) and wells (620,197 acres) more than one-half in each case is located in the Patna division.

Wells are a great feature in the cultivation of South Bihar. In this district, the rainfall is too light to admit of rice cultivation on an important scale but wells make it possible to grow vegetables (including potatoes and onions) and spices. Well irrigation is also utilised for sugarcane and even for wheat. It has been found that the supply from a percolation well can often be greatly increased by driving a 3" tube into lower water bearing strata. There is a demand for these borings and an even greater demand from zamindars and others for tube wells proper. The engineering section of the Agricultural Department has recently acquired plant for making tube wells. Well irrigation is not as yet practised in Orissa, though a demand for tube wells is now arising and the Agricultural Department have posted a well boring supervisor to this area. Well irrigation is practised in Chota Nagpur but is unimportant. Where well irrigation is practised on such an extensive scale as it already is in the Patna and Tirhut divisions, the efficiency of water lift appliances becomes important and there is an increasing demand for iron Persian water wheels.

Outside the Patna division, the largest area irrigated by tanks lies within the Chota Nagpur plateau. The future expansion of irrigation

in the province undoubtedly lies with small schemes and, more particularly, with wells, the responsibility for which rests with the Agricultural Department. The engineering section of that department has recently been reorganised and the field work distributed into three sections, North Bihar, South Bihar and Orissa. The iron Persian wheel is being adapted at Sabour to meet local requirements in the way of water lift as motor water lift is not considered economical where the capacity of the well is less than 12,000 gallons a day.

River conservancy is confined to the Ganges and is devoted to keeping the river open for navigation during the period of low water from October to May.

#### 8. FORESTRY IN RELATION TO AGRICULTURE.

7,514,743 acres are shown in the Season and Crop Report for 1926-27 as under forests. Of this area, only 2,373,533 acres are under the management of the Forest Department. The forest areas are situated chiefly in the Chota Nagpur division, in the Angul, Puri and Sambalpur districts of Orissa, in the Santal Parganas and in the Champaran district of the Tirhut division.

In 1925-26, grazing was provided in the forests under State management for—

62,100 buffaloes, 281,654 cows and bullocks, 55,980 sheep and goats, 10 camels, 10 other animals.

This is, of course, the merest fraction of the total livestock of the province, since the total number of cattle alone in Bihar and Orissa is estimated at 21 millions. The value of free grazing or grazing at reduced rates was, in 1925-26, Rs. 1,09,693. In the same year persons with rights in the forests took away forest produce valued at Rs. 1,50,078. The total grazing and forest concessions in 1925-26 were, therefore, valued at Rs. 2,59,771.

### 9. GENERAL EDUCATION.

The total expenditure on education at recognised institutions in the province in 1925-26 was 153 lakhs of rupees as compared with 114 lakhs in 1920-21 and 63 lakhs in 1912-13. Of the expenditure in 1925-26, 37.60 was contributed by Government, 28.50 came from funds of the local boards, 19.20 from fees, and 14.70 from other sources such as endowments and private subscriptions. The cost per enrolled student was Rs. 10-8-11. The average cost per pupil at different types of institutions is stated in the table of figures given below.

In 1926, there was in Bihar and Orissa excluding the Feudatory States a population of some 16,765,000 males and 17,239,000 females. Of the former 964,288 or 5.75 per cent and of the latter 120,091 or 0.69 per cent were under instruction.

Of the male pupils, about 925,600 were attending institutions recognised by the Education Department. In the following table are given particulars of the institutions for males, scholars in attendance and cost per head of each pupil:—

Kind and number of In	stitutions		Number of pupils	Percentage at each In- stitution	Cost per pupil
		_			Rs. a. p.
1 University 9 Arts Colleges 5 Professional Colleges 130 High Schools 136 Middle Schools 27,689*Primary Schools 452 Special Schools			3,211 887 35,108 51,662 861,172 15,567	0°33 0°09 3°63 5°34 89°00 1°61	277 15 1 452 8 5 46 4 3 20 14 0 5 9 10 87 7 4

\*Includes 1,007 night schools.

The University of Patna, which was founded in 1917, is of the examining type. In Bihar and Orissa, as elsewhere, the recommendations of the Calcutta University Commission of 1917 attracted widespread interest in educational circles. The provision of facilities for education up to the intermediate standard before the student proceeds to the degree stage has taken the form of adding in preference to that of two additional classes to certain high schools and not by establishing Intermediate colleges.

An important step in the education of the medical and health services of the province was taken in July 1925, when the Prince of Wales Medical College was opened. The college teaches up to the M.B., B.S. standard and a Faculty of Medicine has been added to Patna University.

The policy of Government in regard to high schools is to maintain one such school in each district in order to set an example to high schools maintained by private agency. At present, Government have 24 such schools. All government schools will teach elementary science and also manual training. Drawing is already compulsory.

In this policy and in other plans for improving secondary education, the Government receive assistance from the Board of Secondary Education, the chairman of which is the Director of Public Instruction. All educational interests, from the university downwards, are fully represented on the board which includes a representative of female education. The board meets three times a year.

English is taught in 283 of the 516 middle schools. Almost all the 233 vernacular schools and most of the 283 English schools are now under the control of district boards and municipalities. There is a tendency for vernacular schools to develop into English schools. There is a distinct cleavage of opinion in regard to this tendency. The demand of public men and many experienced teachers is for education in the vernacular at least up to the matriculation stage, and in response to this demand

experiments are being made in using the vernacular as the medium of instruction in the upper classes of high schools. Parents on the other hand almost invariably desire their children to be taught English as soon as possible.

No specific instruction in agriculture has so far been given in secondary schools, but an experiment is about to be tried of attaching to certain schools a garden of about one-quarter of an acre. A teacher from each of the selected schools will be sent for a short course of training under the supervision of the Director of Agriculture at Sabour. Teachers will be encouraged to associate the work done in the garden with the teaching

of other subjects.

Illiteracy is as great a problem in Bihar and Orissa as in other parts of India. The percentage of literates of 20 years of age and over returned in the census of 1921 was 12.6 for males and 0.7 for females. The steps that must be taken to improve the position in regard to males are known, viz., improvement in the quality of teaching, the stoppage of wastage after the completion of the first year at the primary school and the bringing of the total boy population under instruction. As regards the quality of teaching, the pay of teachers in vernacular middle schools and in primary schools is very low, ranging as it does from Rs. 30 to Rs. 50 in a middle school for a certificated teacher to Rs. 5 rising to Rs. 10 for an untrained teacher in a primary school. As regards wastage the fact that in 1925-26, seventy-eight percent of the pupils in all schools (primary and secondary) were in the two lowest classes of the primary schools speaks for itself. As regards the third point, there has, it is true, been a rapid increase under the present voluntary system in the number of boys attending school—some 159,000 in the three years 1923-24—1925-26 but the percentage of boys of school-going age actually at school is still only 39.1.

An exhaustive investigation into the whole situation in regard to primary education was made by Government in 1925. It was based on programmes for the education of eighty per cent of the male school-going population submitted by local authorities. Orders were issued separately on each programme in accordance with certain general principles as to the action to be taken, chief among which is the abolition as soon as possible of the single teacher school and direct management by each district board of the primary schools in its area except where really satisfactory local committees can be formed. The extra expenditure in carrying out all the programmes was estimated to amount to Rs. 74 lakhs. Free education in the lower primary stage would cost another Rs. 191 lakhs. Owing to the difficulty of finding funds for this heavy increase in expenditure, the Government had to decide in 1925 against the introduction of any comprehensive scheme of compulsion in rural areas although the necessary statutory provision for this already exists under the provisions of the Act passed in 1919. Certain local bodies are, however, anxious to try the experiment of compulsion in limited areas and the Government have stated that they will be prepared to consider sympathetically any proposals to this end, the more especially as such experiments should be valuable for future guidance. So far, one rural area only has introduced compulsion, the Banki Union in Cuttack It is too early yet to draw any conclusions from this experiment. Three more rural areas have begun recently to introduce compulsory primary education, but it is not yet effective.

In addition to the ordinary primary schools, there were, in 1925-26, 1,007 night schools for males with an attendance of 21,701 pupils. The co-operative organisation is not specially identified with the movement for adult education, but it is in a special way identified with a forward policy in education as it is expected of co-operative banks and unions that they shall foster primary education in the areas in which they operate. The attention of the local authorities has again been drawn by the Government, as part of their orders on the 1925 programmes referred to above, to the advantages to be derived from making block grants to these banks and unions in view of the opportunities which they possess through the local co-operative officials for supervising the proper

expenditure of such grants.

Female education in Bihar and Orissa, as elsewhere, presents very special problems and, as the figure of literacy returned at the 1921 census all too clearly shows, the results so far have been meagre. Moreover, over ninety per cent of the 120,091 girls who, in 1925-26, attended some place of instruction were in primary classes and with the wastage prevalent in these classes comparatively few of these pupils can be expected to become literate. There has been an unfortunate period of actual retrogression in the movement for female education in the province from which recovery is only now being made. A special enquiry was made into the cause of this but no more tangible reason for the decline in the number of girls attending educational institutions could be discovered which at no time has been large than the complete indifference of both men and women to the education of their daughters. However, within the last two years the figures of attendance have risen and now exceed the previous maximum which was reached in 1915-16. Expenditure by local boards on girls' schools is also showing an upward tendency and the supply of trained teachers, though still far short of the demand, is steadily These are encouraging signs, but with an attendance figure which still only amounts to 4.6 of the total number of girls of schoolgoing age in the province, it is obvious that almost everything still remains to do.

# 10. CO-OPERATION.

At the end of 1925, there were 6,608 credit agricultural societies, 86 of which were on a limited liability basis. The total membership of 177,136 gives an average of 27 only for each society. In 1912, there were 491 agricultural societies and 39 non-agricultural societies with a total membership of 27,207 or an average of 51 persons for each society.

The total working capital of the agricultural societies at the end of 1925 amounted to Rs. 1,62,64,536: to this amount share capital contributed 4.5 per cent and deposits five lakhs or 3.1 per cent of which over three lakhs represented deposits by members in their societies. The reserve fund amounted to seventeen lakhs or 10.5 per cent. The bulk of the working capital was borrowed from provincial or central banks,

advances from which at the end of the year amounted to Rs. 133 lakhs or eighty-two per cent of the total working capital of the societies. The amount borrowed from Government was practically negligible, the outstandings at the end of the year being only Rs. 114. Fifty-six lakhs were given out to members in loans during 1925. The average loan worked out to Rs. 32 a head. Thirty per cent of the loans were in relief of debt and only forty-three per cent can be described as given for productive purposes. As much as thirteen per cent was borrowed for payment of rent (three rent-paying societies having just been started) and four per cent was lent to defray the cost of marriage and other ceremonies.

The movement is especially strong in South Bihar, around Ranchi and in the Cuttack and Puri districts of the Orissa division. It has gained no foothold in the Feudatory States. Elsewhere it is fairly well represented in every part of the province except in the south part of the Chota Nagpur division and the Santal Parganas where it is very weak.

Government exercise a general supervision over the movement through the Co-operative Department which consists of one registrar, one deputy registrar and nine assistant registrars and one chief auditor. The actual audit is carried out by the Bihar and Orissa Co-operative Federation which is subsidised by Government and employs a staff of seven divisional auditors each in charge of a circle and seventy-one local auditors. The aim is to audit each society once a year. Test audits are also carried out by the nine assistant registrars and the divisional auditors. The classification of the 5,403 societies audited in 1925 was as follows:—

A (model)		5 pe	er cent.
B (good)		15	,,
C (average)		68	,,
D (bad)		10.3	**
E (hopeless)	• •	1.7	,,

At present there are 198 guarantee unions to which 1,684 primary societies are affiliated.

In addition to audit, the federation makes itself responsible for training managers, local auditors, inspecting and bank clerks, etc. It employs a development officer who is responsible for propaganda and the production of the Federation Gazette. The federation draws its funds for these and other purposes mainly from the societies, but Government also makes a contribution. The federation holds an annual congress.

A divisional board has been set up in each of the five civil divisions to act as a centre of co-operative activity. On the average, two meetings a year are held for discussions, etc.

The fifty-eight central banks keep in close touch with the Agricultural Department and introduce new and profitable crops—eighteen banks in 1925 promoted the extension of groundnut cultivation and fifteen interested themselves in the spread of sugarcane cultivation. Ploughs and sugarcane crushers are bought and it has recently been decided on the advice of the Government Development Board\* that these banks can

<sup>\*</sup>This board advises Government on important questions concerning the departments in charge of the members of the board, viz., the Agricultural, Industries, Civil Veterinary, Co-operative and Forest departments.

properly take up the purchase of manures. Grants are obtained from district boards for the development of agriculture and the promotion of primary education. In times of epidemics the banks employ doctors and distribute medicines to primary societies.

At the apex of the credit side of the movement stands the Provincial Bank, which has a working capital of Rs. 47 lakhs and made a profit of over Rs. 40,000 in 1925. It has an overdraft of Rs. 2,85,000 with the Imperial Bank against government securities.

Societies formed specifically for purchase and sale are unimportant. There are, however, eighty-four grain storage societies (golas) with a total membership of 22,410 which, together with the two central grain banks started at Sambalpur and Bargarh, made a net profit in 1925 of over Rs. 12,000. Their object is to give loans of paddy to their members at reasonable rates and to create a reserve stock of paddy for use in times of scarcity and famine.

There is only one dairy society—the Mayagani Goala Society. It is making a profit, but its operations are unimportant.

# 11. COMMUNICATIONS AND MARKETING.

Three main line railways pass through Bihar and Orissa—the Bengal and North-Western Railway in North Bihar, the East Indian in South Bihar and the Bengal Nagpur Railway in Chota Nagpur and Orissa. The mileage has increased from about 3,000 miles in 1911-12 to about 3,500 at the present time. Recently, lines of great importance to the coal fields of the province have been constructed or sanctioned for construction—notably the Central India Coal Fields Railway, the Chandil Barkakhana Chord, which will open up the Karanpura field, and a line linking the Talcher field to the Bengal Nagpur main line to Madras. Except in the south of the province, where the Feudatory States have yet to be opened up, the railway communications of the province are good, when due allowance is made for conditions in the hilly tract of Chota Nagpur.

There are over 28,000 miles of roads, of which 3,600 are metalled and 24,600 unmetalled. Local authorities are responsible for some 26,000 miles of these roads. The Grand Trunk road and the Orissa Trunk road and other arterial communications are in charge of the Public Works Department. The Grand Trunk road is the great thoroughfare for cattle from up-country.

The district boards spend about one-third of their income. The Government do not ordinarily make grants to the boards for public works, although such grants are freely given for the expansion of education and of the medical services and for the improvement of sanitation. A rough track which is apt to be under water during the monsoon if the village site is low lying, or a water course if it is not, connects the village with the nearest district board road. But during the dry season from December to June these tracks are as a rule quite passable for bullock transport.

A very large proportion of the foodstuffs, grown especially in the rice growing tracts, is consumed locally. Bihar imports from Nepal and in the Chota Nagpur division also there is always a net import. The Orissadivision alone has always a surplus. The net export of foodstuffs is, therefore, not large. Where it takes place, the cultivator usually disposes of the grain on the threshing floor to a middleman, if he is in a small way. If he is a bigger man or of the landlord class, he may both store and subsequently market his surplus but very often even the bigger men will have disposed of their grain direct to some big exporting agency which may be financing them. Each village will usually have one large cultivator who stores more grain than he requires and will lend it out if there is a shortage of seed at sowing time.

Among the regular exports, oil-seeds, sugar, tobacco, jute and other fibres and lac are the most important. Vegetables and fruit are exported to Bengal and the United Provinces and the trade in ghi is considerable.

For the disposal of these products (except fruit and vegetables. which find their way direct to the railway) as well as for general local trade there are 432 principal and 2,464 minor markets which are maintained by the landlords or their lessees, the cost being met by tolls. or a rent charge. The frequency of these markets (they are held once or twice a week) and the fact that the cultivator is seldom more than. from five to six miles from a market and is usually much nearer are There is a brisk trade in cattle, especially in buffalonoteworthy. bullocks, at the big cattle fairs. There is also a large trade in these buffalo bullocks between Bihar, where milch buffaloes are kept in great numbers, and Chota Nagpur where the home bred cattle tend to become too small for local cultivation requirements owing partly to deficiencies of bone growing material in the soil and partly to the pressure of the cattle population on the available grazing areas. There is also a considerable export, chiefly to Bengal, of bullocks and cows from Bihar.

# 12. LOCAL SELF-GOVERNMENT.

Provincial government in Bihar and Orissa is on the same pattern as in other Indian provinces. The Governor acting with two Ministers administers the "transferred" departments, viz., Education, Agriculture, Veterinary, Industries, Co-operative Societies, Registration, Local Self-Government, Medical, Public Health, Excise, and Roads and Buildings. The "reserved" subjects are dealt with by the Governor acting with two Members of his Executive Council.

Local self-government in rural areas within the province is regulated by the Bihar and Orissa Local Self-Government Act of 1885 with subsequent amendments and the Village Administration Act of 1922.\* The various local authorities are (1) district boards, (2) local boards and (3) union boards and panchayats under the new Village Administration Act which are rapidly superseding union committees.

<sup>\*</sup> Except in the Santal Parganas where the Bengal Cess Act is in force and Sambalpur where the Central Provinces Local Self-Government Act is in force. There are also special arrangements for the local self-government of the district of Angul.

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Under the first-mentioned Act, a district board is set up in 18 out of each of the 21 districts of the province. These district boards have a maximum membership of 40 persons. Three-fourths of the members are elected and hold office for three years. Not less than one-third of the remainder are required to be persons who are not salaried servants of Government. The chairmen of all the district boards except those in the Chota Nagpur division are elected. Their main duties are in regard to education and the Act prescribes that every district board shall be responsible for the maintenance and management of all primary and middle schools under public management within the district and also of medical relief, roads and bridges, sanitation, water supply and vaccination. A district board may also, inter alia, incur expenditure on irrigation works for the relief of famine or scarcity, offer rewards for the destruction of noxious animals within the district, hold fairs and exhibitions of cattle, country produce and agricultural implements, establish and maintain veterinary dispensaries and veterinary staff, make provision for the improved breeding of animals, make grants in aid of measures for improving agriculture and undertake any other local work likely to promote the health, comfort or convenience of the public. The road cess, which is fixed annually by each district board, provides about fifty per cent of the finance required and Government grants-in-aid about twenty-nine per cent. A board may raise loans for the purpose of carrying out any of the provisions laid down in the Local Self-Government Act. The provincial Government exercise a certain amount of supervision over the finance, budget estimates and the auditing of accounts of the district boards and its hands have been much strengthened in the last respect by the passing of the Local Fund Audit Act in 1925-26.

Apart from government grants, the income of the boards has remained almost stationary for several years and the increased expenditure on education and public health—the two subjects in which the boards take the keenest interest—has been met largely from government grants and partly by incurring less expenditure on communications.

The local boards are agents of the district board. There is one local board for each sub-division \* of which there are two to four in each district. The members of the local board are the members of the district board elected in the particular sub-division together with such number of additional persons not exceeding one-third of the elected members as the local Government may allow. The district boards appoint these additional members. The local boards seldom contain any officials. They are entirely dependent on the district board for funds.

Union committees are elected bodies charged with certain administrative duties in a village or group of villages. These committees are agents of the district board and are in charge of less important roads, wells, primary schools, local conservancy and sanitation and generally of

<sup>\*</sup> Except in three districts in Chota Nagpur and in Angul and the Santal Parganas, where there are no local boards, and in Hazaribagh and Manbhum, where there is only one.

dispensaries. They have power to raise local taxation; but in most cases their funds are derived mainly from grants. These committees are now being superseded by the union boards constituted by the Village Administration Act of 1922. Union boards are elected bodies, the members of which hold office for three years. The minimum number of members Each union board, is fixed at three and the maximum at twenty. subject to the control of the district board and to such rules as the local Government may prescribe, is ordinarily responsible for primary education, medical aid, conservancy, sanitation, pounds, water supply and village roads. The union board may also, with the sanction of Government, be made responsible for the maintenance of the village police. It may also undertake "any other local work of public utility likely to promote the health, comfort, convenience or material prosperity of the public, including the development of agriculture and village industries....." (Section 41 (i) of Village Administration Act.) So far this provision has proved of little practical importance.

The union board may impose a tax upon the owners and occupiers of buildings within the union provided that the amount assessed on any person in any one year shall not exceed Rs. 30 and any person who in the opinion of the union board is too poor to pay the tax may be exempted altogether from assessment. The proceeds of this tax, of fines, fees or costs levied by panchayats and contributions from the district board are paid into a union fund. In fact, however, union boards are largely financed by district boards. For the first two years after a union board has come into existence, its district board must make a suitable grant in aid and must also contribute not less than the amount of any tax imposed by the union board. By the end of 1925-26, 153 union boards had been created. But, on the whole, they have so far been a disappoint-The members of the union board are averse to imposing taxation and the creation of union boards is not popular with district boards which take the view that it is impracticable without crippling their own finances to divert to these small local areas more money than was previously being spent on them. As was truly remarked in the Bihar and Orissa Administration Report for 1925-26:

"The progress of local self-government in every unit from the highest to the lowest will depend on the willingness of the people to tax themselves and to devote themselves to the service of the public without remuneration."

To complete this sketch of local self-government, it should be mentioned that a certain measure of judicial decentralisation has been attempted by the formation of panchayats with power to try petty criminal and civil cases. The area covered by a panchayat may be the whole of the area covered by a union board or it may be any number of 'circles' or sub-divisions of the union board area. The members of such panchayats are elected by union boards from among their own members and their period of office is also limited to three years. The local Government has power to direct the establishment of panchayats in any area where no union board exists.

# 13. PUBLIC HEALTH AND SANITATION.

Of the epidemic diseases, cholera is the most dreaded especially in the densely populated division of Bihar. The mortality rate from cholera is 2.4 in an average (ten-year) mortality rate from all causes of 34.2 per thousand. The climatic conditions are favourable to the spread of the disease for many months in the year and the average mortality from this cause is nearly 90,000 annually. A special corps of ten medical officers is kept at headquarters for dispatch to epidemic centres and one hundred vaccinators are kept in reserve during the danger period which lasts from the beginning of April to the end of September.

As elsewhere, fever is the greatest single factor in the mortality rate, but it is certain that the proportion of deaths attributed to this cause—23.3 per thousand as against a general mortality rate of 34.2 per thousand—is made too high. Few of the deaths ascribed to fever are due to malaria, but should rather be put down to pneumonia, enteric fever, phthisis, kala-azar and other fevers. Nevertheless, throughout the province malarial outbreaks on a serious scale do occur especially from March to the beginning of May and again from July to October. Quinine treatments are placed on sale chiefly through the agency of postmasters and, during the epidemic outbreak of 1925-26 in Orissa, 1,090 fb. of cinchona febrifuge were distributed free.

In Orissa, diarrhoea and dysentery are very prevalent and filariasis (elephantiasis) is common. The treatment of the latter disease by injections of antimony has been found to be beneficial.

Hookworm is widespread throughout the province. Leprosy is alsoprevalent, but the work of Sir Leonard Rogers and others has resulted in definite hope of cure in cases taken early and improvement in more advanced cases. Eight leper asylums are maintained and in spite of the prejudices of local authorities the treatment of lepers at hospitals and dispensaries is increasing—some 5,600 cases being treated in 1925-26 as compared with 3,700 in 1924-25. Plague is mildly endemic in certain parts of Bihar and the first quarter of each year shows a rise in mortality from it, with a more marked outbreak every four years or so, but on the whole there has been a steady decline in the mortality from this cause since 1905.

The average provincial death rate for the period 1915-16—1925-26 is 34.2 per thousand, but the figures for the last three years have been markedly below the average:—

1923-24	1924-25	1925-26
25.0	29.1	23.7

Up to March 1926, the Public Health Department consisted of four permanent officers only, the Director and three assistant directors in charge, respectively of the North Bihar Circle, the South Bihar Circle and the Chota Nagpur and Orissa Circle. From March 1926, the department has been much strengthened by the inclusion in it of the following:—

Ten medical officers of health for special duties in cholera and other epidemics,

Three medical officers of health for the three important municipalities of Puri, Gaya and Patna,

Five school medical officers of health (assistant surgeons),

Five assistant medical officers of health (sub-assistant surgeons),

One lady school medical officer,

One officer in charge of the Public Health Bureau,

One chemical analyst,

One superintendent, vaccine lymph depôt.

The officer in charge of the public health bureau is also personal assistant to the Director.

The duties which this central Public Health Department undertakes will be sufficiently indicated by the titles of the posts. The assistant directors are inspecting officers who spend much of their time touring.

There is also a central Public Health Engineering Branch which prepares schemes for water supply and drainage for both the provincial Government and local bodies. Particular attention has recently been devoted to the necessity of improving the supply of drinking water in rural areas. Capital grants of the following amounts have been allotted to district boards:

1923-24	1924-25	1925-26
Rs.	Rs.	$\mathbf{R}\mathbf{s}$
<b>86,700</b>	45,000	3,95,000

The grants are made on the basis of a percentage of the estimated cost of constructing a certain number of new wells in each police station of every district. A sanitary school of instruction is maintained at Gulzarbagh where sanitary and health inspectors are given elementary training.

In addition to this central organisation, five district boards have adopted the scale of local public health organisation suggested by Government, viz.:—

1 medical officer of health,

4 sanitary or health inspectors,

12 sanitary gangs.

Government defrays half the cost of such organisation up to Rs. 10,000 in each district.

But it is not easy to get district boards to realise their responsibilities and the percentage of the boards' expenditure on sanitation to their total income shows no tendency to increase. In 1924-25, their expenditure was 5.70 lakhs or 4.38 per cent of their total expenditure.

The provision of medical relief in rural areas has proved to be a matter of great difficulty, but a good deal of progress has now been made by the district boards (on whom the duty of providing medical relief primarily falls) towards the aim set before them by Government, viz., that there should be at least one out-door dispensary with a sub-assistant surgeon, or an officer of similar qualifications, in charge in each of the 539 thanas or police stations in the province. So far, 476 such dispensaries have been established at which treatment for the commoner illnesses and injuries is obtainable. But only 19 of these dispensaries are in

charge of Government sub-assistant surgeons. The rest-are staffed by medical officers recruited by the district boards. For the vear ending 31st December 1925, 3,442,894 patients were treated in these dispensaries. But, as yet, only a comparatively small proportion of the rural population has as yet reasonable access to medical relief, as the fact that one dispensary has at present to serve an area of 194 square miles and 77,133 people only too clearly shows. Special medical facilities for women (in particular the provision of trained midwives) in rural districts are still unfortunately almost entirely absent.

There is some tendency for local bodies to establish dispensaries in which the indigenous systems of medicine are practised; at present, it is the policy of Government to earmark its grants in aid of dispensaries for those at which the western system of medicine (allopathic) is practised. These grants in aid have been on a considerable scale and are being continued. Up to March 1925, 3\frac{3}{4} lakhs recurring and 12\frac{1}{4} lakhs non-recurring had been distributed among the district boards and, in 1925-26, a further sum of 2\frac{1}{4} lakhs recurring and 3\frac{1}{4} lakhs non-recurring was distributed.

The higher forms of medical and surgical aid are provided by hospitals at district and sub-divisional head-quarters under the management either of the municipality or of the district board. These, unlike the dispensaries, contain wards for the reception of in-patients. They are chiefly staffed by government assistant surgeons whose pay is borne by Government.

In urban areas, there are important hospitals including a large hospital for women at Patna. There are also special hospitals for women at Gaya and Bettiah in charge of doctors belonging to the Women's Medical Service. But these institutions can contribute but little to the medical relief of the rural population.

A great advance has recently been made in the facilities for medical education available in the province by the establishment of the Prince of Wales Medical College at the Patna General Hospital. The college is affiliated to the University of Patna and students can obtain the degree of M.B., B.S. The first year class was opened in July, 1925. This new college has first class equipment, and should be a most important factor in providing trained medical men for the country side. In addition, the province maintains two medical schools for the training of sub-assistant surgeons. One of these is at Cuttack in Orissa and the second is now at Darbhanga in Bihar (where it was moved from Patna in 1925 in order to make room for the new medical college).

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Villagers would not take interest in, Lal (304).

Population, pressure of, subsidiary occupations necessary to relieve, Prasad (161-2). Sethi (353) (359) 67633-8. (See also under WELFARE OF RURAL POPULATION).

#### POULTRY REARING:

at Dairies, recommended, Roy, S. K. (463).

Government should give information but not financial assistance, Dobbs, 65719-20. Recommended, Sethi (358-9), Ghose (387). Religious prejudice, Prasad (163), Khan (450), Roy, N. K. (491).

Villagers would not take interest in, Lal (304).

#### PREPARATION OF AGRICULTURAL PRODUCE FOR CONSUMPTION, INDUSTRIES CONNECTED WITH:

Government action not recommended, Tuckey (285).

Government assistance recommended, Ghose (387), Khan (450) 68228-31.

Government encouragement recommended, Prasad (164), Roy, N. K. (491).

Private enterprise recommended, Tuckey (285). Recommended, Sethi (360).

Protection by import tariffs recommended, Narendra (411) 67845-60. Railway work, Sinha, D. P. (205). Rice hulling recommended, Pracad (164). Sethi (360) 67634-5.

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AGRICULTURAL INDUSTRIES-contd.
   ROPE-MARING :
     Carried on, Prasad (163), Lal (304).
     Grass used, Lyall, 67909-10.
Recommended, Ghose (387).
   Schools to teach carpentry, furniture manufacture, rope-making, etc., recommended,
     Roy, N. K. (491).
  SERICULTURE:
  a Caste occupation, Roy, N. K. (491). Ignorance of methods, Lal (304). Interest may be taken in, by villagers, Lal (304). Recommended, Sethi (359-60), Ghose (387). Soybeans should be investigated, Dobbs (64).
  Slack season, method of spending, Sinha, D. P. (205).
  SPINNING:
     (See also Charka above.)
     Recommended, Prasad (163), Lal (304), Sethi (359-60) 67633-8.
  Splints, manufacture of, Government aid suggested, Sinha, D. P. (206).
  Standard of life, improvement necessary, Sinha, D. P. (206) 66502-3.
  STUDY, INTENSIVE, OF EACH RUBAL INDUSTRY:
     Necessary, Ghose (387).
    not Necessary, Sinha, D. P. (206), Arikshan Sinha (268). Recommended, Khan (450). Urgently called for, Prasad (164).
  SUGAR MANUFACTURE:
     (See also under RESEARCH, and HENRY and see GUR above).
     Government factories not recommended, Meyrick, 08074-9.
     Recommended, Prasad (164).
     White, manufacture, Dobbs (70-9) 65690-4, 65717-8.
  Training:
     by Government experts necessary, Ghose (387).
     Necessary, Narendra (411).
  WEAVING:
     Dobbe, 65528.
     by Hand, of cotton :
       Finance, co-operative suggested, Roy, N. K. (490).
Recommended, Roy, N. K. (490).
       Spinning mills for supplying yarn should be started by Government, Roy, N. K.
         (490).
    Teachers necessary, Roy, N. K. (490).
by Jolahas, Sinha, D. P. (205).
    Recommended, Prasad (163) 66214-23, 66348-55, Sethi (359),
AGRICULTURAL LABOUR:
  ATTRACTING LABOUR TO AREAS WHERE THERE IS A SHORTAGE:
    improved Communications, Dobbs (64-5).
     very Difficult, Sinha, D. P. (206).
     Experimental farms to determine most profitable crops, Dobbs (64-5).
     labour Unions recommended, Sinha, D. P. (206).
     Wages:
       (See also WAGES below).
       good, effective, Ganga Vishnu (40),
Higher, discussed, Arikshan Sinha (268-9).
  Cost increasing owing to scarcity, Narendra (411).
  CULTIVATION OF UNOCCUPIED LAND:
    (See also DEVELOPMENT below).
     very difficult, Sinha, D. P. (206).
    Uncultivated land in Chota Nagpur should be developed by surplus labour assisted
       by grants of land, free railway travelling, housing arrangements and loans,
       Ghose (388).
    labour Unions recommended, Sinha, D. P. (206).
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#### AGRICULTURAL LABOUR-contd.

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DEVELOPMENT OF UNCULTIVATED LAND:
  (See also CULTIVATION above).
  Cattle breeding, Dobbs (65).
  Cultivation, demonstration of methods, Dobbs (65)
  Gaya, uncultivated land, Dobbs, 65444.
  Grants of land recommended, Khan (450)
  Labour colonies recommended, Khan (450).
  Scope for, Dobbs, 65400.
  Wages, good, recommended, Khan (450).
Diseases decrease efficiency of labour, Tuckey (285).
Emigration, Heycock, 66622-32, 66754, Ghose (387-8) 67699-703.
  See also Migration below.
Forced labour, Arikshan Sinha (268-9), Tuckey (280) (287).
Kamai system:
  should be Revived, Khan (450).
  is not Serfdom, Khan, 68198-202.
Kamiauti Agreements Act, ineffective, Heycock, 66680-5, 66700.
Labour colonies recommended, Khan (450).
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Manual labour, prejudice against, Arikshan Sinha (268-9) 66863-6.

Labour-saving machinery recommended, Ghose (374).

#### MIGRATION:

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(See also EMIGRATION above and Recruitment below).
to Bengal during rice harvesting season, Ganga Vishnu (40).
Prosperity of emigrants, Ganga Vishnu, 65332-3.
to Purnea District, Ganga Vishnu (40).
Shortage caused by, Khan (450).
in the Slack season to Calcutta, Jamshedpur, etc., Sethi (359).
to Towns causing scarcity, Narendra (411).
Population, see under WELFARE OF RURAL POPULATION.
Recruitment for tea gardens of Assam, etc., from Chota Nagpur should be prohibited by law, Ghose (387-8) 67692-4.
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### SHORTAGE:

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Caused by migration to industries, poor return from the soil and disinclination for hard labour, Ganga Vishnu (40).

in Chota Nagpur owing to very thin population and emigration, Ghose (387-8).

Existence of, Arikshan Sinha (268-9),
is General, Ganga Vishnu (40).

Migration causes, Khan (450).
none in Patna Division, Heycock (223).

Seasonal only, Tuckey (285).

Subsidiary industries would not aggravate, Khan, 68228-31.

Supply:

Organisation necessary, Sinha, D. P. (206).

Spasmodic, Sinha, D. P. (206).
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#### WAGES:

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in Kind, Lal, 67054-62.
Rates, Ganga Vishnu (40), Arikshan Sinha (268-9).
should be Systematised, Khan (450).
Uneconomic, Heycock, 66680-5, 66700.
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#### ALKALI LAND, see under SOILS.

#### ANIMAL HUSBANDRY. (See also under QUINLAN.)

Buffalo breeding: Cattle Committee recommended that Sipaya should be used, Dobbs, 65662-3.

#### Bulls:

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Brahmini: Arikshan Sinha (267) 66817-9; of no use, Sethi (358) 67648-50. Co-operative maintenance advised, Atkins (20).
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#### ANIMAL HUSBANDRY-contd.

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BULLE-contd.:
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District boards should maintain, Arikshan Sinha (267), Narendra (408) (410). Free use recommended, Arikshan Sinha (267).
Municipalities should maintain, Narendra (408) (410).

at Village farms recommended, Sethi (358).

Bullocks: Feeding, Atkins, 65249-51.

Tractors do not supplant, Atkins, 65246-8.

#### CATTLE:

Condition :

Miserable, Sinha, D. P. (205).

in Orissa appalling, Sethi (357). Export, see below.

Manure, see Cowdung under FERTILISERS.

Mortality, see below.

Number excessive, Lyall, 67963-5. Heavy decrease in number, Arikshan Sinha (264-5); has decreased supply of dung, Arikshan Sinha (264-5). Straying, see under CROPS AND CROP PROTECTION.

Uneconomic: reduction recommended, Sethi (359) 67545-6, 67651.

#### CATTLE BREEDING:

not Commercially profitable, Dobbs, 65562. Co-operative, see under CO-OPERATION.

Cross-breeding with cattle from Punjab recommended, Khan (449).

Dual purpose recommended, Sethi (358) 67606, Khan (449).

in an Experimental stage, Heycock (220). for Export, Dobbs, 65491-4.

Farms:

at Cuttack, proposed, Heycock (220).

at Patna being established, Heycock (220).

Government farms should be increased, Roy, N. K. (487).

Herds kept, Sethi (358).

Holstein bells, cross-breeding with Indian Stock advised, Dobbs (63) 65486-8. for Milk chiefly, Dobbs, 65664-7.

Profitable, Ganga Vishnu, 65351-6.

Propaganda:

Co-operative, recommended, Roy, N. K. (487-8).

Finance by Government and district boards, Roy, N. K. (488). Lectures, magic lantern, recommended, Roy, N. K. (487-8).

Mortality, see below.

Police should assist, Roy, N. K. (488). Shows recommended, Roy, N. K. (488).

Puga :

Cross-bred bullocks commended, Meyrick, 68096-9.

Successful work, Khan (449).

Railway freights on breeding stock should be reduced, Roy, N. K. (487). Staff, Government, should be increased, Khan (449).

Stock should be distributed at reduced prices, Roy, N. K. (487).

Uneconomic, see below. Cattle insurance co-operative societies recommended, Khan (452).

Census, see under STATISTICS.

Co-operative assistance recommended, Roy, S. K. (463).

Cows, feeding of, Dobbs, 65489-90.

#### DATRYING :

Co-operative, recommended, Sinha, D. P. (205) (207), Sethi (358), Khan (449). Farms recommended, Sinha, D. P. (205).

Government aid suggested, Sinha, D. P. (206).

Middle class youths should be encouraged to take up, Sethi (358).

Milk:

(see also under CO-OPERATION.) Market for, in towns, Ghose (383) (386).

#### ANIMAL HUSBANDRY-contd.

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DAIRYING-contd.
  Model farms:
     Mixed, Government aided, co-operative, recommended, Roy, N. K. (488-90). with Poultry recommended, Roy, S. K. (463).
     Recommended, Sethi (358) 67622-6, Ghose (387).
     Schools recommended, Khan (449).
Disease, see under VETERINARY.
Draught cattle, cost of hiring, Prasad, 66463.
Education, see under EDUCATION : AGRICULTURAL.
EXPORT OF CATTLE:
  to Bengal, etc., from Muzaffarpore, Ganga Vishnu (40) 65294, 65351-2.
   should be Discouraged, Narendra (408).
FODDER:
   (See also under FORESTS).
   Barley straw recommended, Arikshan Sinha (267).
   Crops: see under CROPS AND CROP PROTECTION.
   Dry, shortage of, Ganga Vishnu (40) 65289-2, 65354-7.
   Green:
     Absence of, from March to June, Arikshan Sinha (267). Supply in July to September, Arikshan Sinha (267).
   Importation suggested, Ghose (386-7).
Leaves used, Dobbs, 65561-2.
   Makai, Arikshan Sinha (267)
   Oil-pressing industry should be encouraged by loans under State Aid to Industries
      Act, Roy, N. K. (488).
   Rice dust as cattle food recommended, Sethi (358).
   Rice Straw:
     Good, Lal, 67073-80.
     Paper making from, effect upon supply, Lal, 67052-3. Reservation for cattle recommended, Sethi (359).
     used for Thatching, Sethi (358-9).
  Shortage period, Atkins (20) 65243-5, Sinha, M. S., 66979-80, Sinha, D. P. (205), Heycock (223), Arikshan Sinha (265) (268), Sethi (359), Ghose (387), Novembra (410) 67870-2, Khan (449), Roy, N. K. (490).
   Silage, see below.
   Supply must be increased, Roy, N. K. (488) (490)
   Transport facilities necessary, Ghose (386), Roy, N. K. (488).
   Varieties used, Khan (449).
Wheat and barley straw best, Arikehan Sinha (267).
 Goats recommended, Sethi (358).
GRAZING:
   (See also under FORESTS and see PASTURES below).
   Common grounds:
      Adequate provision of, impossible, Heycock (223).
      Dwindling, Dobbs (63).
of no real Help, Heycock (223).
      Overstocked by uneconomic cattle, Foley (227).
      Price of bullocks increasing because of scarcity of grazing grounds, Dobbs,
        65668-9.
      Shortage of, Arikshan Sinha (264-5).
      Uneconomic cattle, breeding of, encouraged by, Heycock (223). Waste lands, very little in Patna Division, Heycock (223).
 IMPLEMENTS, IMPROVED:
   better Cattle necessary for, Ganga Vishnu, 65294.
   Cattle unsuitable to draw heavy ploughs, Henry (5), Heycock (222), Narendra,
      67881-5.
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#### IMPROVEMENT:

by District boards necessary, Sinha, D. P. (205). by influential villagers necessary, Sinha, D. P. (205). Inadequacy of livestock, Ganga Vishnu (40).

#### ANIMAL HUSBANDRY-coneld.

#### LANDLOBDS:

(See also under LAND TENURE.) Encouragement to take interest in, necessary, Sethi (359). cannot be Induced to take interest in unless forced by law, Sinha, D. P. (205). not Interested in, Heycock (223). have done Nothing to improve. Sethi (359) 67526-8, 67654-6. Propaganda to lead to greater interest, recommended. Khan (449). Local conditions: breeding must be adapted to, Dobbs (64). Military Department's experience and breeding work should be utilised, Dobbs (63-4).

#### MORTALITY OF CATTLE:

Heavy, Prasad (162). Indebtedness caused by, Prasad (161-2).

#### PASTURES: (See also GRAZING above.)

Common:

Emaciated cattle, Atkins (20).

Extension recommended, Arikshan Sinha (267) 66843-4.

Fencing recommended, Roy, N. K. (489-90). Legislation necessary, Sinha, D. P. (205).

None in Dowlatpore, Atkins (20).
Overstocked, Sinha, D. P. (205), Arikshan Sinha (264-5) (267), Ghose (386),
Narendra (410), Roy, N. K. (489).

Ploughing recommended, Ghose (386), Roy, N. K. (489-90).

Shortage of, Narendra (408) (410), due to pressure on the land, Ganga Vishnu (4 65354-7.

Co-operative societies recommended, Sethi (358).

#### Enclosed:

Absence of, Ghose (386), Khan (449), Roy, N. K. (489). on Paddy fields, Arikshan Sinha (267). Fees should be charged, Seth: (358). Legislation necessary, Arikshan Sinha (268). Shortage of, Sethi (358). Patna cattle giving good milk yield, Ganga Vishnu, 65303. Pinjrapoles, Sethi, 67566-8.

## PLOUGH CATTLE:

Improvement of, necessary, Gibson (418). Prices: better in Bengal, Ganga Vishnu, 65351-3. very High, Ghose (378). Increasing, Dobbs, 65668-9. Propaganda recommended, Sethi (357-8) 67651-6. Pusa sales, Ganga Vishnu, 65301-2.

#### ROOT CROPS:

Encouragement by Government recommended, Roy, N. K. (488). Food tests recommended, Roy, N. K. (488). Sheep recommended, Sethi (358).

#### SILAGE:

by Co-operative societies recommended, Sinha, D. P. (205). Crops recommended for, Quinlan (128). Recommended, Sethi (358-9), Ghose (386), Narendra (408) (410), Khan (446) (449), Roy, N. K. (489). not Used by cultivators, Khan, 68196-7.

#### STALL-PEEDING:

Good results of, Foley (227). Recommended, Dobbs (63) 65493-4, Heycock (223), Sethi (358-60) 67609-11, Lyall, 68015, Gibson (418).

#### ANIMAL HUSBANDRY-concld.

#### UNECONOMIC CATTLE:

Adverse effect of, Foley (227). Elimination necessary, Heycock (223). Hindu religion prevents destruction of, Foley (227).

# ARBITRATION, see under Litigation under WELFARE OF RURAL POPULATION.

ATKINS, C. G., the Dowlatpore Agricultural Concern, Rusera Ghat, Bengal and North Western Railway (15-36).

#### ADMINISTRATION:

Pusa Research Institute: should do local demonstration and propaganda work, 65148-53.

# Transport:

Railways : Corruption: Appalling (17).

Complaints ignored, 65109-16. Roster system does not work, 65195-6. Wagons, distribution haphazard (17).

Condition disgracefully bad (17-18).

Main roads:

District boards control (18) 65118-26, 65141-7, 65260. Exclusion of cultivators' cart from better portion (18) 65117-26, 65254. Extortion by district board peons (18).

Private estates, roads through, maintained by district boards, 65141-7. Village roads: cess, larger proportion of, should be spent on (18) 65179-82.

#### AGRICULTURAL DEPARTMENT:

Services: not entirely satisfactory (17). Staff, inadequate, 65050-2.

# AGRICULTURAL INDEBTEDNESS:

Causes of borrowing: thriftlessness and extravagance (18). Mahajan: dominates the village where there is no co-operative society, 65190. Mortgages, non-terminable: should not be prohibited (18).

Repayment, prevention of: not due to excessive use of Ganja, 65256.

Inability to liquidate by instalments (18) 65199-202. Restrictions on credit of cultivators not advisable (18).

Source of credit: land (18).

#### AGRICULTURAL INDUSTRIES:

Cottage industries, Government aid suggested (20).

Leisure period: cultivator has work for 200 days in year on holding (20); is unemployed during Slack season (20) 65203.

#### Animal Husbandry:

#### Bullocks:

Feeding, 65249-51.

Tractors do not supplant, 65246-8.

Bulls, pedigree: co-operative maintenance advised (20).

#### Fodder:

Difficulty of growing fodder crops, 65097-9.

Shortage from December to middle of March (20) 65243-5.

Pastures, common: None in Dowlatpore (20).

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CO-OPERATION:
    Audit:
      more Organisation required, 65068-9.
      Satisfactory, 65068.
   Confidence in, extending, 65066-7.
   Consolidation of holdings societies: impossible (22).
   Credit societies:
     Repayment instalments should be relaxed (21), Reserves should be used, 65057-9, 65204-9.

a partial Success (21) 65063-4.
   Education: inadequate, 65070-3, 65183-4, 65178.
   Guaranteeing unions: next grade above primary societies, 65074.
   Improvements, societies for effecting:
     in Flooded areas should be organised (21).
     Legislation: Act should be amended (21-2).
Loans to societies should be at bank rate (21).
   Malfeasance: occurs occasionally, 65065.
   Management:
     is by the People, 65172-5. Satisfactory, 65060-2.
  Meetings:
     well Conducted, 65078.
     Monthly, 65074-5.
     in Vernacular, 65076.
  Moneylenders: seldom control societies, 65064.
Non-officials: Government encouragement advised (20).
  Objects: partially achieved (22) 65079, 65176.
  Purchase societies:
     for Implements, co-operative use of (22).
     Necessary (21).
  Sale societies
     Advocated (21).
     Central organisation at first, advised (21).
     None exist, 65177.
     Scope: should be narrow at first (21).
  Staff: inadequate (20).
  Supervision, necessary as to accounts, 65063.
  Rural betterment societies advocated, 65100-1.
CROPS AND CROP PROTECTION:
  Improvement: better cultivation and manuring advised (19).
  Introduction of new crops: Central Co-operative Banks should undertake (19).
  Seed distribution: Central Co-operative Banks should undertake (19).
  Sugarcane, Coimbatore, supplanting indigenous varieties (19) 65045-9. Wheats, Pusa:
     Cultivation of, advised (19).
     Soils must first be improved (19) 65238-42.
DEMONSTRATION AND PROPAGANDA:
  Cultivators not conservative, 65047-9, 65154-5.
  on Cultivators' own fields advocated (17).
  Expert advice: should be free and given in villages (17).
  Farms, co-operative, advocated (15).
  Fertilisers, demonstration and propaganda advised (19). Meetings, found successful (16-17) 65156-7.
  Pamphlets, found successful (17) 65156-60.
  Planters, European: useful example, 65152-7.
Pusa Research Institute: should do local demonstration and propaganda, 65148-
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DOWLATPORE AGRICULTURAL CONCERN: Loans made to cultivators of cane sets by, 65187-9.

Sugarcane, successful propaganda of improved varieties, 65153, 65161-2.

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52, 65161.

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EDUCATION:
   Adult: demonstration farms advocated (16) 65183-4.
  Agricultural:
     Administration, by Central Co-operative Banks advocated (16) 65193-4.
     Demand:
       None, 65170; should be stimulated, 65170-1.
     Farms, co-operative demonstration, advocated (15).
     Incentive, hope of Government posts (16).
     Institutions, absence of, in Begusarai and Samastipore (15).
     Teachers:
       Absence of, in Begusarai and Samastipore (15).
       Agricultural classes, should be drawn from (15).
     Teaching facilities, urgent need of in Begusarai and Samastipore (15).
  Co-operative schools:
     Finance: funds derived from profits of societies, 65138-40.
     Primary, 65136-7, 65178.
  Finance, co-operative, advocated (16).
  Middle class youths, could be attracted to agriculture by :
    Financial assistance in developing uncultivated land (16) 65210-37,
    Grants of land (16) 65210-37.
    Training in agriculture (16) 65210-37.
  School farms, useful if properly controlled (16).
  School plots, useful if properly controlled (16).
FRETILISERS:
  Cowdung:
    the Best fertiliser (19) 65088-92, 65164-6.
    Fuel, use of as, should be discouraged (19) 65093-6.
    Fuel, wood: impossible to ensure adequate supply, 65127-31.
    Price: an anna a maund, 65087.
  Dowlatpore, considerably increased use of manures in (19).
  Farms, demonstration, advised (19).
  Propaganda advised (19).
FINANCE:
  Taccavi:
    through Co-operative societies advocated (18) 65197-8.
    fuller Use by cultivators not advocated (18).
Holdings, consolidation quite impossible (18).
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# IMPLEMENTS:

Blacksmiths' shops necessary (20). Carpenters' shops necessary (20). Hire-purchase system necessary (20). Hoe, Indian: the only implement for sale in bazaar (20), Ploughs: Iron mould-board: Advised (19). being Adopted, 65167-9. no Selling agency exists (20). Spare parts, selling agencies necessary (20). Tractors: bullocks not supplanted by, 65246-8.

# IRRIGATION 2

Pumping stations with pipe lines from rivers in North Bihar suggested (18). Scope for, great, 65185. Wells, tanks, etc., not feasible in North Bihar (18) 65185-6.

MARKETING, moneylender as a middleman employs questionable methods (21) 65261-3.

# ATKINS, C. G.—contd.

### PANCHAYATS:

Arbitration by, advised (20). Village panches: should have status of panchayats (20).

RENTS 65264-7.

Rotation, improvement (19) 65163.

### Soils:

Floods:

Erosion causes marked deterioration (19). Silt deposit causes marked improvement (19).

Improvement: better methods of cultivation, farmyard manure and drainage advised (18).

Reclamation:

Drainage of lakes advised (19). Middle classes youths should be given financial assistance to develop uncultivated land (19).

# VETERINARY:

Contagious diseases:

Legislation advocated (20).

Obstacle to dealing with : superstition (20).

Departmental Staff:

inadequate (17). more Touring advised (20).

Dispensaries:

District boards control (20). Services: system works well (20).

Staff insufficient (20).
Touring, practically do not exist (20).

Use of, by agriculturists, not full (20).

# WELFARE OF RUBAL POPULATION:

Dispensaries:

Inadequate, 65133-5. Municipal control, 65133-5.

Drinking water:

very Bad, 65102.

Legislation necessary, 65106-8. Wells, contaminated, 65103-5.

# BANKS, see under CO-OPERATION and FINANCE.

BASKET-MAKING, see under AGRICULTURAL INDUSTRIES.

# BEE-KEEPING. see under AGRICULTURAL INDUSTRIES.

BERY, K. R., Superintending Engineer, Irrigation, Orissa Circle (309-15). (See also SARUP (witness)).

AGRICULTURAL DEPARTMENT: Responsible for sinking of wells, 67096-8.

# IRRIGATION:

Distribution: in Orissa very wasteful, 67105-8.

Extension, little scope for, 67093-5, 67165-71, 67181-4.

Committee of enquiry, 67123-9.

Drainage, 67130-4.

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BERY, K. R.—contd.
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IRRIGATION -contd.

Floods-contd.

Rivers:

Beds, raising of, 67114-29. Bunds, 67109-29, 67142-3.

Changing course, 67135-43.

Water hyacinth, none in canals and rivers, 67144-7.

Minor works:

Bihar, 67172-3.

Irrigation Department responsible only for schemes referred to it by civil

authorities, 67099. Propaganda, 67099-104.

Orissa, a loss being incurred, 67157-8.

Permanent settlement, in relation to irrigation, 67185-91.

Private, 67176-7. Rainfall, 67165-70.

Rates, 67157-64, 67178. Son Canal, 67185-91.

Survey, 67179-80.

Tribeni Canal, no scope for extension, 67192-4. Wells: Agricultural Department responsible for sinking, 67096-8.

LAND TENURE: Permanent settlement, 67185-91.

WATER HYACINTH, none in canals or rivers, 67144-7.

BIHAR PLANTERS ASSOCIATION, see under MEYRICK.

BOARDS OF AGRICULTURE, see under ADMINISTRATION.

BLAIR (witness), see under LAMBERT AND BLAIR.

BOY SCOUTS, see under EDUCATION.

# CAPITAL, ATTRACTING OF, TO AGRICULTURE:

Advertisement recommended, Sinha, D. P. (208).

Agricultural Association, all-India, recommended, Khan (453).

Capitalist land monopoly, danger of, Arikshan Sinha (262) (271-2) 66840.

Decorations (honours) for capitalist agriculturists, recommended, Khán (453).

Demonstration, practical, that farming can be made to pay, recommended,

Ghose (395).

Difficulty of making farming profitable when paying for labour, Dobbs (53-5) 65399.

for Capitalist acquisition of land necessary, Arikshan Sinha (271).

Special, recommended, Sinha, D. P. (208).

# IMPROVEMENTS DISCOURAGED BY:

Education, landlords' lack of, Tuckey (286-7) 66890-1, 66898, 66921-3.

Factors discouraging, Arikshan Sinha (272).
Ignorance of cheap methods, Sinha, D. P. (208).
Interest, landlords' lack of, Tuckey (286-7) 66890-1, 66898, 66921-3.

Law of resumption by superior landlord in the event of failure of heirs, Roy, S. K. (469).

Litigation, Tuckey (286-7) 66890-1, 66898, 66921-3. Oppression of landlords, Tuckey (286-7) 66890-1, 66898, 66921-3. Rent restriction, Ghose (395).

Restrictions of tenancy legislation, Tuckey (286-7) 66890-1, 66898, 66921-3.

Return on capital invested, lack of confidence as to, Ghose (395), Khan (453).

Sub-division of proprietary rights in land, *Tuckey* (286-7) 66890-1, 66898, 66921-3.

Tenure: (See also under LAND TENURE).

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Thikidari system of leasing villages to temporary tenure holders (see under LAND TENURE).

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# CAPITAL, ATTRACTING OF, TO AGRICULTURE-contd.

Landlords' lack of capital, Meyrick, 68046-50.

Need of capital, Ghose, 67715-9.

Planters' capital requirements, 3 lakhs, Meyrick, 68054-70, 68134-5, 68143, 68151-8, 68168-79, 68184-9. (See also Sugaecane under CROPS AND CROP PROTEC-TION.)

CHATTERJI, B. M., Assistant Director of Agriculture in North Bhagalpur, on Co-operation (65-6).

# CHOTA NAGPUR:

Intensive development advocated, Roy, S. K. (470). Tenancy Act. Foley (225).

# COMMUNICATIONS, see under TRANSPORT under ADMINISTRATION.

CO-OPERATION: (See also under PRASAD and GHOSE.)

Adult education, movement must be a system of, Roy, N. K. (492). Agricultural Associations, see under DEMONSTRATION AND PROPAGANDA.

# AGRICULTURAL DEPARTMENT:

not much Assistance from, Roy, N. K., 68368, 68385-99. Co-operation with, suggested, Arikshan Sinha (271).

close Touch with, in Orissa, Sethi, 67605.

should work in close Touch with Registrar, Heycock (220) 66741.

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Essential, Heycock (223) 66565, 66742.

Government should control and pay for, Roy, S. K. (466) 68265. more Organisation required, Atkins, 65068-9.

Satisfactory, Atkins, 65068.

Bank, All-India Reserve or State, co-operative movement should be linked with, Roy, S. K. (459-60) 68236-42, 68293-6.

Banking: not successfully managed, Sinha, D. P. (203) 66494-6. (See under FINANCE.)

Banks, Central, see below.

Bhadralog class alone benefited, Sinha, D. P. (207).

Boy Scout movement, Roy, S. K. (466); recommended, Roy, N. K. (491) (497) (499).

# CATTLE BREEDING CO-OPERATIVE SOCIETIES: (See also under ANIMAL HUSBANDRY.)

Bulls, co-operative societies should distribute, Quinlan, 66020. Encouragement by Government and district boards recommended, Roy, N. K.

not Fessible, Arikshan Sinha (271).

Popularisation recommended, Sinha, D. P. (207).

very Rare, Sinha, D. P. (207). should Receive breeding stock free from Government farms, Ghose (386) (394), Recommended, Sethi (358); Khan (452) 68219-21; Roy, S. K. (463); Roy, N. K.

Cattle insurance societies recommended, Khan (452).

# CENTRAL BANKS:

Criticism of finance policy, Roy, S. K., 68238-41.

District boards:

Connection with, necessary, Roy, N. K. (496).

should Deposit funds with, Roy, N. K. (497). Education, agricultural, should be administered by, Atkins (16) 65193.4. Good work of, Roy, N. K., 68366.

merely cheap Moneylenders, Sethi (360-1) 67523-5, 67529-32.

New crops, should undertake introduction of, Atkins (19).

### CO-OPERATION-contd.

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CENTRAL BANKS—contd.
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Seed distribution, should undertake, Atkins (19).

Statistics, should undertake, Roy, S. K. (469).

Supervision of primary societies necessary, Roy, N. K., 68366-7, 68400-3. Cheque, use of, should be encouraged, Sinha, D. P. (207).

Chota Nagpur, intensive co-operative development advocated, Roy, S. K. (470).

# CONSOLIDATION OF HOLDINGS SOCIETIES: (See also under HOLDINGS.)

Impossible, Atkins (22).

Popularisation recommended, Sinha, D. P. (207).

very Rare, Sinha, D. P. (207).

Confidence, extending, Atkins, 65066-7.

Recommended, Arikshan Sinha Prasad (162-3) (271); Sethi (353); Roy, S. K. (462); Khan (452).

#### **UREDIT SOCIETIES:**

Banks, in place of, recommended, Sinha, D. P. (203) 66494-6.

Best means of financing and teaching ryots, Henry (3) (5-6) 65020-1. Borrowing by members excessive, Dobbs (65) 65452.

Business morality of members, importance of, Sinha, D. P. (207).

Deposits, landlords and bankers should be persuaded to make, Khan (452).

Difficulties of, Ross (339).

Extension necessary, Tuckey (281).
Imperial Bank should lend to Provincial Bank at 3 per cent., Roy, N. K. (498).

Indebtedness of members increasing, Dobbs (65).

Interest, see below.

merely Lend at lower rates of interest than moneylenders, Dobbs (65).

# Loans:

for Ceremonies should not be given, Tuckey (281)

Cheque payment recommended, Sinha, D. P. (207).

insufficiently Controlled, Sethi (360) 67611-6,

from Government, free of interest, recommended, Khan (451).

# Long term:

Government financial assistance to Provincial Bank recommended, Roy, N. K. (485) (498). Tuckey (281) 66877-80.

For Manure should not be in cash but in kind, Sethi (355) 67519-25.

Multiplication of societies as at present organised not recommended, Roy, N. K. (498).

Restriction of activities of societies to credit, deprecated, Roy, N. K. (484-5). Use of, importance of, Sinha, D. P. (207).

Main co-operative activity, Sethi (360).

Members often go to moneylenders, Heycock (220).

Objects not schieved in Orissa, Sethi (361).

the most Popular, Sinha, D. P. (207).

Repayment instalments should be relaxed, Atkins (21).

Reserves should be used, Atkins, 65057-9, 65204-9.

Short term credit recommended, Roy, S. K. (460-1).

a partial Success, Atkins (21) 65053-4.

State Co-operative bank:

Branch in every village recommended, Khan (444).

Recommended, Khan (444). Working well, Arikshan Sinha (270).

Criticism of movement, Ganga Vishnu, 65313-20.

# Dairies: (See also under ANIMAL HUSBANDRY.)

Farms recommended, Sinha, D. P. (205) (207).

Milk, see below.

Mixed model farms recommended, Roy, N. K. (488-9).

Recommended, Sethi (358).

Danger of over-expansion without adequate inspecting agency, Heycock (223-4). Demonstration, see Co-operative under DEMONSTRATION AND PROPAGANDA.

# CO-OPERATION-contd.

Department: activities diffused, Sinha, D. P. (203). Development Officer should control Co-operative, Veterinary and Agricultural departments, Heycock (222) 66583-7, 66662.

# DISTRICT BOARDS:

Assistance received from, Roy, N. K., 68369.
Connection with Central Beaks necessary, Roy, N. K. (496).
Connection with movement, Roy, S. K. (466).
Contracts should be placed with co-operative societies, Roy, N. K. (498).
Deposit of funds with Central Banks suggested, Roy., N. K. (497),
Favoured-village policy recommended, Roy, N. K. (498).
Drainage recommended, Arikshan Sinha (271).

# EDUCATION:

Adult, recommended, Prasad (160) 66306-11, Ghose (374) (385). Agricultural, Central Banks should administer, Atkins (16) 65193-4. as to Credit, necessary, Roy, S. K. (460) (465) 68240.

Department, no relationship with, Roy, N. K., 68369.

Inadequate, Atkins, 65070-3, 65183-4, 65178.

Lack of, Henry, 65022-3.

should be the Main object of co-operation, Roy, N. K. (492-3). Managing committees, Department should be represented upon, Prasad (160) 66376. of Members: Neglected, Sethi, 67611-6. Recommended, Roy, N. K. (493), Recommended, Ghose (374) (385) (391) 67826; Roy, S. K. (369); Roy, N. K. (493) (495) 68369. Schools, Atkins, 65136-40, 65178, Roy, N. K. (493) (495) 68369. School teachers, see below. Training, of workers, see below. Work very small, Lambert and Blair, 67246. Embezzlement, danger of, Heycock (220) (223) 66565. Federation: Subsidies from Government and district boards recommended, Roy, N. K. (494-5) 68358, 68377-81, 68388-90, 68396-403, Fencing recommended, Sethi (356) 67643. Fertilisers, see Co-operative under FERTILISERS. Finance, large advances from Government recommended, Arikshan Sinha (270). Godowns, Roy, N. K. (487). Government policy suggested, Roy, S. K. (465-6) 68249-50, 68286-8, Khan (451). Grain golas, Sethi (360). Guaranteeing unions: next grade above primary societies, Atkins, 65074.

Health societies, see under WELFARE OF RURAL POPULATION. Hospitals suggested, Sinha, D. P. (207) 66506-7.

# Hospitals, see under WELFARE OF RURAL POPULATION.

### IMPLEMENTS:

Distribution of, recommended, Khan (447-8) [402]; Suggested, Heycock (222); Ghoss (384-5); Narendra (408).

Hiring to members and non-members recommended, Sinha, D. P. (205); Sethi, 357; Arikshan Sinha (266) (271).

Loans for purchase of, recommended, Khan (447-8).

Machinery, see below.

Popularisation by societies recommended, Henry (5).

Purchase societies necessary, Atkins (21-2); Sinha, D. P. (207); Sethi (357); Khan (452).

### IMPROVEMENTS:

Large, finance by land mortgage banks, Roy, S. K. (465). Minor, by individuals with co-operative assistance, Roy, S. K. (465). Work recommended, Roy, N. K. (483-4) (487-8) (493) 68382-91.

# CO-OPERATION—contd.

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IMPROVEMENTS, SOCIETIES FOR EFFECTING:
  in Flooded areas should be organised, Atkins (21).
  Legislation: Act should be amended, Atkins (21-2).
Loans to societies should be at bank rate, Atkins (21).
   Popularisation recommended, Sinha, D. P. (207).
   very Rare, Sinha, D. P. (207).
Recommended, Arikshan Sinha (270 1), Khan (452).
Interest: Reduction recommended, Atkins (21) 65054-9; Arikshan Sinha (261) (270);
   Khan (441) (452); Roy, S. K. (460); Roy, N. K. (485).
IRRIGATION:
   Difficulty of, Heycock, 66617.
  Government assistance necessary, Dobbs (66).
Recommended, Roy, N. K. (485-6).
   Schemes suggested, Sinha, M. S. 66981-5.
  Societies recommended, Sethi (354).
  Tank construction recommended, Ghose (380).
Joint Farming Societies:
  not Feasible, Arikshan Sinha (271).
  Government financial help recommended, Roy, S. K. (458) (464-5).
  Limited liability recommended, Roy, S. K. (458) (464-5).
Popularisation recommended, Sinha, D. P. (207).
  very Rare, Sinha, D. P. (207).
Recommended, Prasad (163) (167); Ghose (379); Khan (452); Roy, S. K. (458)
Lac central marketing agencies suggested, Norris (479) 68314-5.
Landholders' inertia an obstacle, Ganga Vishnu (38).
Liquidation: Heycock, 66565-7, 66665-8.
Livestock societies recommended, Sethi (358) (See CATTLE BREEDING CO-OPERATIVE
  Societies above).
Machinery utilisation societies:
  Popularisation recommended, Sinha, D. P. (207).
   very Rare, Sinha, D. P. (207).
Malfeasance: occurs occasionally, Atkins, 65065.
Management:
  is by the People, Atkins, 65172-5.
  Satisfactory, Atkins, 65060-2.
MARKETING: (See also Sale Societies below.)
  Recommended, Sinha, D. P. (206-7); Heycock (219-20) (223); Khan (451); Rov.
    S. K. (464) 68249-50, 68255-60.
Markets recommended, Sinha, D. P. (206-7).
Meetings:
  well Conducted, Atkins, 65078.
  Monthly, Atkins, 65074-5.
  in Vernacular, Atkins, 65076.
  Utilization for demonstration and propaganda, agricultural, recommended, Roy,
    N. K. (483).
MEMBERS:
  cannot Control their societies, Heycock (223) 66678-9.
  Education of, see EDUCATION above.
Middle class youths, attracting of, to agriculture, see under EDUCATION.
  Co-operative collection of, Quinlan, 66020.
  Supply societies recommended, Khan (449).
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MINOBITIES, compulsion on, to come into schemes for joint improvement, recommended, Sinha, D. P. (207); Arikshan Sinha (271); Sethi (361); Khan (452);

Roy, S. K. (466); Roy, N. K. (498).

# CO-OPERATION-contd.

Moneylenders: seldom control societies, Atkins, 65064.

Municipalities should encourage co-operative societies, Roy, N. K. (498).

Non-credit societies:

Recommended, Sethi (360-1).

not generally Successful in the past, Sethi (360).

### Non-officials:

Government encouragement advised, Atkins (20). Importance of, Henry (5); Sethi (360); Roy, S. K. (466) 68281-8. Interest taken by, not sufficient, Dobbe (65). Landlords should help, Sethi (360). Organisers, honorary, see below.

#### OBJECTS:

Extent of achievement of:

Deterioration in recent years, Heycock (220) 66565.

to a Great extent achieved, Khan (452).

Not much Success, Sinha, D. P. (207).

Not achieved, Dobbs (66) 65452-6; Sethi (361) 67611-6.

Partial Success, Aikins (22) 65079, 65176; Arikshan Sinha (271).

Societies Successful only as loans institutions, Roy, S. K. (466).

should be mainly moral and educational, Roy, N. K. (492-3).

Officials: have not sufficient Time, Dobbs (65-6).

Organisation too narrow, Roy, N. K. (484-5) (491-9) 68364.

#### ORGANISEES:

Honorary:
not Satisfactory, Roy, N. K. (495-6).
Work of, Henry (5) 64963-7.
Non-officials, see above.
Paid, necessary, Roy, N. K. (493-4) (496) 68357-65.
Panchayats: inclined to look to their own advantage, Heycock (223).
Pasture societies recommended, Sethi (358).
Poorest class should be included, Sinha, D. P. (207).
Primary societies:
Condition not satisfactory, Roy, N. K., 68354-6, 68364-5.
Numbers increasing, Henry, 65001-5.
Supervision by Central Banks necessary, Roy, N. K., 68366-7, 68400-3.
Progress, see Objects above.
Propaganda, idealistic, necessary, Roy, S. K., 68281-8.
Public Demands Recovery Act, Heycock, 66665-8.

# PURCHASE SOCIETIES:

Extension recommended, Sinha, D. P. (207), Khan (452). Implements, see above.

Rural betterment societies advocated, Atkins, 65100-1.

# SALE SOCIETIES: (See also MARKETING above.)

Central organisation at first, advised, Atkins (21).
Extension recommended, Sinha, D. P. (207), Heycock (224).
Mismanagement in the past, Khan (452).
None exist, Atkins, 65177.
Potato society in Bihar a great success, Heycock (223) 66591-3.
Scope: should be narrow at first, Atkins (21).
Recommended, Atkins (21), Sethi (358) (360), Khan (451).
Schools, see under Education above.

### SCHOOL TEACHERS:

Assistance of, Roy, S. K. (466) (468). should be Trained to assist the movement, Roy, N. K. (497) (499). Seed distribution recommended. Seed distribution, see under CROPS AND CROP PROTECTION.

# CO-OPERATION-concld.

Silos recommended, Sinha, D. P. (205).
Staff: inadequate, Atkins (20), Sethi (360).
Subsidiary industries, see Co-operation under AGRICULTURAL INDUSTRIES.
Subsidies from Government recommended, Khan (451). (See Government above.)

#### SUPERVISION:

by Central Banks of primary societies necessary, Roy, N. K., 68366-7, 68400-3. Importance of, emphasised, Heycock (220) (223-4) 66565, 66742. Inadequate, Khan (452), Roy, N. K., 68365-7. Necessary, Henry (6) 64966-71, 65001, 65022-3. Necessary as to accounts, Atkins, 65063. Taccavi and co-operation, see under FINANCE.

Tenants, effect upon, of co-operative movement, Tuckey, 66896-7.
Terrorism by smaller landlords: co-operative movement should help ryots to be

more independent, Dobbs (66). Thrift should be taught, Roy, N. K. (493).

# TRAINING:

Demonstrators, Roy, N. K. (483-4).

Institutions for training co-operative workers should be maintained by Government, Roy, N. K. (493-4) 68357-63, 68368, 68371, 68377-81, 68388-90, 68396-403. of Officials, etc. by Government recommended, Roy, S. K. (466).

Veterinary relief:

Expansion should be undertaken by department, Quinlan (121) (123) 65945-7. Work recommended, Ghose (385).

Welfare work in villages recommended, Atkins, 65100-1, Roy, N. K. (493).

Whole village societies recommended, Roy, N. K. (484-5) (491-9) 48357-8, 68382-4.

# COTTAGE INDUSTRIES, see under AGRICULTURAL INDUSTRIES.

COURT OF WARDS, see under DEMONSTRATION AND PROPAGANDA and EDUCATION.

# **CROPS AND CROP PROTECTION:**

Cattle, straying:

Damage to crops serious, Sethi (356) 67643.

Fencing, co-operative, recommended, Sethi (356) 67643.

Crops recommended, Khan (447).

Expert advice necessary, Arikshan Sinha (266).

Flood-resisting crops necessary, Narendra (409).

# FODDER CROPS:

Demonstration recommended, Sethi (356). Difficulty, Atkins, 65097-9. Farms recommended, Quinlan (129). Grass, local perennial (Anthistiria ciliata) successfully grown in Chota Nagpur, Dobbs (63). Janera grown, Arikshan Sinha (265-6). Lucerne, a failure at Kanke, Dobbs, 65606. a Promising line of investigation, Dobbs (63). Recommended, Quinlan (128), Heycock (223), Arikshan Sinha (269-70), Sethi (356), (358-9) 67607-8, Ghose (381-3) (386-7), Narendra (409), Gibson (418), Khan (449), Roy, N. K. (487-90). for Silage recommended, Quinlan (128), Ganga Vishnu, 65364. Fuel: rahar, cotton and castor recommended, Arikshan Sinha (269-70). Gram, improved variety introduced in South Bihar, Dobbs, 65601. Groundnut: (see also under DEMONSTRATION AND PROPAGANDA). Market, no difficulty as to, Dobbs, 65437 for Reclamation of land, recommended, Lal (303). Recommended, Ghose (375-6) (384). large Scope for extension, Sethi (356-7). Successfully demonstrated, Dobbs (56) (63).

# CROPS AND CROP PROTECTION—contd.

#### IMPROVEMENT OF CROPS:

Hemp, sisal: grown at Samabalpur by one cultivator on 1,500 acres, Dobbs, 65647-8. Breeding and selection advocated, Dobbs (63). better Cultivation and manuring advised, Atkins (19). Demonstration, see under DEMONSTRATION AND PROPAGANDA. by Experimental farms, Heycock (222). Local investigation necessary, Dobbs (63). Successful efforts, Sethi (357). Indigo, see under irrigation on early paddy lands recommended, Sethi (357). Indigo, see under irrigation on early paddy lands recommended, Sethi (357). Market facilities for improved crops necessary, Ghose (383), Roy, N. K. (487). New crops:

Central Co-operative Banks should undertake introduction of, Atkins (19). Marketing arrangements necessary, Roy, N. K. (487). Output has decreased, Arikshan Sinha (258-9) 66820-1, 66823-4.

### PESTS:

Borer causes great damage to sugarcane, Henry (4).
Caterpillar causes great damage to rabi crops, Henry (4), Lal, 67083, 67087.
Inadequate attention has been given to, Khan (447).
Research necessary, Sinha, D. P. (199).
Profitable crops, Arikshan Sinha (266).
Rahar, as supplying a substitute fuel for cowdung recommended, Sinha, M. S. (299) 67000-1, 67004-6.

# RICE:

Area, Dobbs, 65712-3.
Cost of cultivation Rs. 8 or Rs. 10 per bigha, Sinha, M. S., 67010.
Cultivation, see under that main heading.
Dahia variety successfully adopted, Dobbs (63) 65614-5, Ghose (384).
Demonstration, and DEMONSTRATION AND PROPAGANDA.
as Fodder, see under FODDER under ANIMAL HUSRANDRY.
Hulling, see under AGRICULTURAL INDUSTRIES.
Improved varieties introduced, Dobbs, 65601, 65617-20.
Improvement of, Sethi, 67581-2.
Kanke Farm, cultivators have taken small quantities of seed, Dobbs, 65656.
the Main crop in Orissa, Sethi (357).

Paper, see under AGRICULTURAL INDUSTRIES.
Poor crops, Dobbs, 65657.
Sandha disease severe in Chota Nagpur, Dobbs, 65639-46.
Sugarcane on paddy land, Dobbs, 65653, 65601.
Yield varies in different localities, Dobbs, 65649-50, Sinha, M. S., 67007-8.
Root crops:
Encouragement by Government recommended, Roy, N. K. (488).
Food tests recommended, Roy, N. K. (488).

# SEED DISTRIBUTION:

Arrangements necessary, Ghose (383).

Co-operative:
Central Co-operative Banks should undertake, Atkins (19).
Godowns stocked by Government recommended, Roy, N. K. (487).
Recommended, Dobbs, 65616; Prasad, 66371-4; Heycock (222); Arikshan Sinha (266) (270); Ghose (384); Khan (441) (446) 68217-8; Roy, S. K. (463).
on Credit suggested, Arikshan Sinha (258).
Farms recommended, Heycock, 66715-7.
Free, for demonstration, recommended, Sethi (356).
Methods, Sethi, 67583-6.
Middle class youths should be encouraged to take to farming, Sethi (356).

# CROPS AND CROP PROTECTION-contd.

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SEED DISTRIBUTION-contd.
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Necessary, Arikshan Sinha (258). Organisation necessary, Roy, N. K. (487). by Selected cultivators, Dobbs, 65616. Sugarcane, see below. Village farms recommended, Sethi (356).

Work done, Sethi, 67564-5.

Soybeans:

no Market for, Dobbs, 65437. Suggested for uplands of Chota Nagpur, Dobbs (63-4).

Statistics, see Seasonal Crop Statistics under STATISTICS.

### SUGARCANE:

Ammonium sulphate used, Sethi (352) 67553-60, 67600-2. Area has possibly decreased slightly, Dobbs, 65529-31, 65626-30. Borer, Henry (4).

Bhoorli variety: has deteriorated, Henry (1).

Capital cost of a 200 acre farm in North Bihar, Meyrick (504-A).

Capital required for, Arikshan Sinha (266) 66804-5.

Coimbatore: Replacing local Bhoorli, Henry (1-2) 64930-3.

Supplanting indigenous varieties, Atkins (19) 65045-9.

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Successful, Sethi, 67553-62, 67581.

Successfully demonstrated, Dobbs (56) (63) 65601.

# Cost of Production:

to European Plantors in North Bihar, Meyrick (504-A).

to a Ryot in North Bihar, Meyrick (504-A).

Cutting: December to April, deteriorates after 48 hours, Henry, 64972-4, 64987.

Deterioration, Meyrick, 68127-9.

Demonstration and Propaganda, see under that main heading.
Dowlatpore Agricultural Concern, see under that main heading.
Extension, scope for, Meyrick (429-30) 68102-33, 00100-9.
Gur: see under AGRICULTURAL INDUSTRIES.
Lohat Sugar Works, see under HENRY.

Manufacture, see under AGRICULTURAL INDUSTRIES.

Manure necessary, Meyrick, 68130-2.
Marketing, see under that main heading.

on Paddy land, Dobbs, 65553, 65601.

Price, see under SUGARCANE under MARKETING.

Pusa canes:

Distributed, Henry, 64981-2, 64988.

Very much better than indigenous, Ganga Vishnu (38) 65275, 65295-300.

Research, see under that main heading.

large Scope for extension, Sethi (356-7).

Seed:

Distribution, Dobbs, 65545.

Dowlatpore Agricultural Concern makes loans of cane setts to cultivators. Atkins, 65187-9.

Pusa cane setts, advanced without interest by Lohat Sugar Works, *Henry*, 64981-2, 64992-3, 64998-9, 65035.

Sipaya, chief sugarcane station, not suitable, Dobbs, 65657-60.

Sugar Bureau at Pusa, Dobbs, 65406, 65661.

Supply, insufficient, Henry, 64975. Recommended, Ghose (375-6) (384).

Sugar tariffs, see under TARIFFS AND SEA FREIGHTS.

Yield:

Limited by crushing facilities, Dobbs (70). Meyrick, 68138-42, 68147-50, 68151-8.

10 tons of cane per acre as compared with 50 or 60 in Java, Dobbs (70).

Sugar beet unsuccessful, Henry, 64983-4.

Testing of improved varieties by Parnell's method, Dobbs, 65621-2.

Varieties cultivated, Arikshan Šinha (265-6).

# CROPS AND CROP PROTECTION-concld.

#### WHEATS. Pusa:

Cultivation of, advised, Atkins (19).
Demonstration and propaganda, see under that main heading.
a Failure, Arikshan Sinha (258) (260) (266) 66832-3.
Soils must first be improved, Atkins (19) 65238-42.

### WILD ANIMALS, DAMAGE BY:

Afforestation in villages, will increase, Arikshan Sinha (270). Fencing recommended, Khan (447). Gun licenses should be more freely granted, Ghose (384), Narendra (410), Khan (447). Roy, N. K. (487). Imperial research recommended, Sethi (356-7). Importance of (266), Khan (447). near Jungles, Sethi (356). Jungle clearing recommended, Heycock (222).

# **CULTIVATION:**

Expenses, Henry, 65017-9, Sinha, M. S., 67010.
Methods of ryots give poor but constant return, Henry (4).
Ploughing of common pastures recommended, Ghose (386), Roy, N. K. (489-90).
Poverty leads to poor results, Henry (4) 64951-2.

RICE: (See also under CROPS AND CROP PROTECTION.)
Ammonium phosphate recommended, Dobbs (62).
Broadcasted, Sethi (357).
Cost, Sinha, M. S., 67010<sub>1</sub>
Green manure, eee under FERTILISERS.
Hand weeding, Sethi (357).
Improvement, Sethi, 67581-2.
the Main crop in Orissa, Sethi (357).
Pastures on paddy fields, Arikshan Sinha (267).
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    Decorations (honours), giving of, to cultivators, suggested, 66563, 66718-20.
    Failures: does not know of any (219) 66714.
Farms, departmental, recommended (218-9) (222) 66643-6, 66715-7, 66723, 66774-6.
     Groundnut: successfully demonstrated in Chota Nagpur (219).
    Improvements, 66714, 66721-2.
     Local demonstration recommended (218-9).
    Produce rent system discourages cultivators from adopting improvements, 66691-7.
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     Rice: Dahia variety successfully demonstrated (219).
    Sipaya Farm, 66774-5.
    Sugarcane, Coimbatore, successfully demonstrated (219).
  EDUCATION:
    Adult:
       an Indirect method of teaching children (218).
       Practical training by short courses on farms recommended (218).
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       Revenue officers, training in technical agriculture suggested, 66556-7, 66638-42.
       Zamindars' sons not attracted owing to land tenure system (217-8) 66559-62,
         66701-7
    Agricultural College, provincial, question of re-opening of : Affiliation to University, 66725-6.
       Entrance qualification, 66728-30.
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       Act, permissive, in force, 66595.
Banki Union have adopted, 66596-7.
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    Court of Wards encourages training of minors, 66701-7.
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       66749, 66755-6.
    Elementary:
       Course, not long enough (224).
       Finance: funds inadequate (224).
      Illiteracy, relapse into (224).
      Management, committees difficult to find (224). Quality, poor (224).
      Schools not adequately supervised (224).
      Teachers:
         not very Competent (224) 66597.
      Supply inadequate (224) 66597. not sufficiently Widespread (224).
    Middle class youths, attraction of, to agriculture:
      Landlords should cultivate their land (218).
      Obstacle: lack of employment (218).
    Nature study: in rural tracts not recommended (218).
    Sabour Agricultural College:
      Closing of, a retrograde policy (217-9), 66552-8, 66564, 66633-4, 66638-42, 66740. 
Employment of students: only Agricultural Department (217-8) 66554-7,
         66638-42, 66727.
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         Agricultural class students (218).
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      Students taking 3 years course:
         not of Agricultural classes (218).
        insufficient Number attracted (217) 66725-7.
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    Fragmentation:
      Difficulty of prevention, 66743-5.
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#### IMPLEMENTS:

Cattle:

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Co-operative distribution recommended (222) Cost, difficulty of (222).

#### IRRIGATION:

Improvement, scope for, practically unlimited (256). Khora Valley project (255). Minor Works Irrigation Act, 66709.

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Government control would be beneficial, 66605, 66607-15, 66746.

Land Tenure system causes neglect (See Land Tenures). often Neglected (221) 66601-4, 66616, 66650-61, 66708-10. Ownership divided among many landlords (221) 66600, 66603-4. Supply of water, 66618-21. Private Works Irrigation Act, 66709.

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United Provinces Bill of 1925, premature in Bihar and Orissa (256).

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Batai system, 66671.

Bengal Tenancy Act, 66737, 66745.

Cash rents, 66650-61, 66778-9, 66782-4.

Intermediaries between landlord and tenant, 66735-6.

Landlords:

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Illegal demands made by, 66686-90.

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Sub-division, excessive, of proprietary interests (221).

Permanent settlement, effects of (217-8) (223), 66607-15, 66617, 66663-4, 66669-75, 66734, 66746-8, 66757-71, 66777.

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Commutation wanted by tenants but opposed by landlords (221) 66580-2, 66650-61, 66778-9, 66782-4.

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Irrigation adversely affected by (221) 66606, 66650-61, 66698-9, 66746-8 (255). Tenancy Bill, 66760.

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#### MARKETING:

Agricultural Department should assist cultivators (219).

Co-operative, recommended (219-20) (223) (See SALE SOCIETIES under Co-operation). Improvement: considerable, necessary (223).

College at Patna: question of combining with provincial agricultural college, if latter re-opened, 66633-7.

Contagious diseases:

Legislation, compulsory, time not ripe for (222). Obstacles to dealing with, ignorance and prejudice (222).

Department: expansion too slow (220) 66738-9.

Development Officer should control Veterinary, Agricultural and Co-operative Departments (222) 66583-7, 66662.

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HEYCOCK, W. B .- concld.
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     Dispensaries:
        Control:
          is by District boards and municipalities (222) 66750-1.
           Provincial compared with local (222).
          System working fairly well (222).
        Expansion not sufficiently rapid (222). Finance: lack of funds (222) 66750-1.
        Local control removes prejudice (222).
     Prejudice against, being gradually overcome (222) 66588.
Rinderpest, co-operation by Feudatory States suggested, 66588-90.
     Staff: limited (220).
  WELFARE OF RUBAL POPULATION:
     Hospitals: district boards in favour of, to the detriment of other activities, 66749,
        66755-6.
     Population, too dense (223).
HOLDINGS:
  Common farming system recommended, Khan (445).
  CONSOLIDATION: (See also Fragmentation below).
    Advances might be made to purchasers of fragments, Dobbs (60). Co-operation, see under that heading.
    Government estates, consolidation in, should be attempted first, Tuckey (284) 66909-
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    quite Impossible, Atkins (18).
     Legislation suggested, Dobbs (60).
    Legislation to enforce consolidation premature, Tuckey (284) 66909.
    Legislation to facilitate exchange of small holdings recommended, Khan (445).
    Obstacles:
       Class differences, Prasad (163) 66356-9.
       Conservatism, Prasad (163) 66356-9, Ghose (379).
       Ignorance, Sethi (354).
       Inheritance laws, Dobbs (60), Tuckey (284), Ghose (379).
Interest, lack of, Tuckey (284).
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       Narrow outlook of cultivators, Dobbs (60).
       Restriction on alienation, Tuckey (284).
       Traffic in part holdings, Tuckey (284).
 Cultivators becoming landless day labourers, Ganga Vishnu, 65331-3, 65368-70. Estates Partition Act, Lal (303) 67032.
 Fragmentation: (See also Consolidation above).
    Bad results of, Arikshan Sinha (261-2) (271).
    Cottage industries to relieve pressure on land recommended, Sethi (353).
    Difficult to prevent, Foley (225), Heycock, 66743-5.
    Education as to fragmentation necessary, Tuckey (284), Sethi (353-4). Efficiency lost by, Heycock (220), Lal (302-3), Ghose (379).
    Hindu law of succession a cause, Ganga Vishnu (39).
    Impossible to prevent, Ganga Vishnu (39).
Increasing, Tuckey (283).
Inevitable, Sinha, D. P. (204) 66497-501, 66535-6.
    Legislation:
      Necessary, Arikshan Sinha (262).
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Recommended, Lal (303) 67032; not recommended, Sethi (354).

Sub-division of estates encourages excessive sub-division of holdings, Foley (225). Sub-division of proprietary interests, excessive, Heycock (221) 66648-9, 66733. Tenancy Acts should be amended to prevent fragmentation, Narendra (409).

Poverty caused by, Ganga Vishnu (38) 65326-33.

very Marked, Tuckey (283).

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Inheritance laws, legislation necessary, Khan (445).
Joint farming: see under CO-OPERATION.
Large scale farming recommended, Khan (445).
Legislation:
as to Landlords recommended, Prasad (163) 66356-9.
to deal with Minors, widows with life interests, persons legally incapable, alienation and dissentients and to keep disputes out of the courts, not recommended—Henry (3), recommended, Arikshan Sinha (262), not called for, Prasad (163). not necessary, Khan (445).
Partition Act, revision suggested, Foley (225).
Statistics, Tuckey (283-4) (287-8) 66940-7.

HOSPITALS. see under WELFARE OF RURAL POPULATION.

HYGIENE, see under WELFARE OF RURAL POPULATION.

#### IMPLEMENTS:

Blacksmiths' shops necessary, Atkins (20).
Capital, lack of, prevents use of expensive modern implements, Khan (440-1).
Carpenters' shops necessary, Atkins (20).
Cattle unfit to pull improved implements, Henry (5), Ganga Vishnu, 65294, Heycock (222), Narendra, 67881-5.
Cliff, Deputy Director in N. W. Bihar, work of, Dobbs, 65438.
Co-operative: see IMPLEMENTS under CO-OPERATION.
Cost, difficulty of, Heycock (222).
Cultivators' conservative habits, Lal, 67036-9.

#### DEMONSTRATION:

Recommended, Ghose (384).
on Village farms recommended, Sethi (357).
Engineering Section of Agricultural Department, should take up improvement of, Sethi (357) 67644.
Hire-purchase system recommended, Atkins (20), Sinha, D. P. (205).
Hiring of costly implements from co-operative societies, recommended, Sinha, D. P. (205).
Hoe, Indian: the only implement for sale in bazaar, Atkins (20).
Importation, on account of cost, not recommended, Narendra (410).
Improvement, unknown, Henry (5).
Instalment system recommended, Sethi (357).
Labour-saving machinery, Sinha, D. P. (199), Ghose (374), 67664-76, 67732-5.
Loans, co-operative recommended, Khan (447).

#### MANUFACTURE:

Government rewards and subsidies recommended, Ghose (384).

Local, difficult owing to high cost of materials, and village smiths and carpenters being driven to the towns, Narendra (410) 67841-4.

Mass production:

Difficulties of, Dobbs, 65439-41.

by Private enterprise recommended, Sethi, 67644-7.

#### PLOUGHS:

Improved, too heavy for cattle, Ghose (384).

Improvement of, Dobbs, 65438, importance of, Sethi (357).

Iron, recommended, Khan (447).

Iron mould-board:

Advised, Atkins (19).
being Adopted, Atkins, 65167-9.

Light, deep tilling, required, Ghose (384).

Moston, not found satisfactory, Arikehan Sinha (266).

Punjab iron plough used, Sethi, 67645.

Sabul recommended, Khan (447).

Country ploughs generally used, Arikshan Sinha (266), Sethi (357).

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Poverty prevents use of implements and machinery, Narendra (410). Price difficulty, Sinha, D. P. (204), Sethi (357) 67644-7, Ghose (384-5). Repairs, difficulty of, Ganga Vishnu (39-40), Narendra, 67881-5. Research necessary, Sinha, D. P. (199). no Selling agency exists, Atkins (20). Soil depletion caused by use of improved implements, Ganga Vishnu (39) 65348-50. Spare parts, selling agencies necessary, Atkins (20). Taccavi loans recommended, Narendra (408).

#### TRACTORS:

Bullocks not supplanted by, Atkins, 65246-8. more Productive but land requires rest after using, Ganga Vishnu, 65349-50.

INDUSTRIAL CONCERNS, moving into rural areas, see under AGRICULTURAL INDUSTRIES.

INDUSTRIES DEPARTMENT, see under AGRICULTURAL INDUSTRIES.

INOCULATION, see under VETERINARY.

Recommended, Arikshan Sinha (262-3).

#### IRRIGATION:

Agricultural Department, special irrigation section recommended, Roy, S. K. (462). Baya River:
practically Dried up, Ganga Vishnu (39).
Neglect of, will be disastrous, Ganga Vishnu (39).

#### BUNDS:

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in Chota Nagpur:
        Recommended, Roy, S. K. (462) 68243-8, 68289-90, Roy, N. K. (485-6).
        Successful, examples of, Roy, S. K. (462) 68243-8.
        Recommended, Ghose (380-1).
Saligrami bund from Bettish to Hajipur should be cut, Arikshan Sinha (264)
           66834-9.
  Canals in Orrissa not recommended, Narendra (409).
  Chota Nagpur, importance of irrigation extension, Ghose (380-1).
  Control of, by zamindars leads to oppression of the poor, Sinha, D. P. (204)
     66537-40.
  CO-OPERATIVE: see IRRIGATION under CO-OPERATION.
  Distribution:
     in Bihar satisfactory, Sarup (310).
     in Orissa, very wasteful, Bery, 67105-8, Sarup (310).
  District boards might keep boring plants, Sinha, M. S. 66984-5.
  Drainage, see under SOILS.
  Embankments: dangerous, Henry (3).
Extension:
     Importance of, Sethi (354).
     Little scope for, Bery, 67093-5, 67165-71, 67181-4.
  Vast scope for, Roy, N. K. (485).

Extent of, Tuckey (284-5) (289) 66931-6, 66950.

Finance: list of works prevented by financial difficulty, Foley (226) (253-4).

FLOODS: See under SOILS.
  Government assistance suggested, Sinha, M. S. 66984-5, 66989-90. Importance of, Ganga Vishnu (39) 65284. Improvement, scope for, practically unlimited, Heycock (256). Kanke: bunds advocated, Dobbs (60-2). System, Ghose, 67736. Khora Valley project, Heycock (255). Landlords, obstruction by, Arishan Sinha (262-3).
   Land tenure as affecting irrigation, Tuckey (279) 66868-70, 66889.
   Laws: Minor and Private Irrigation Works Acts of 1922, no work carried out
     under, Sinha D. P. (204).
   Legislation:
      Necessary to bring irrigation under public control, Sinha D. P. (204).
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#### Lift:

Difficult, Henry, 64947. Iron rahat wheel, etc., recommended, Sethi (354) (357), Khan (445). Persian wheel recommended, Khan (445).

## MINOR WORKS:

Bihar, Bery, 67172-3. small Canals, Dobbs (60),

Contour embankments, Dobbs (60).

Irrigation Department responsible only for schemes referred to it, by civil authori-

ties, Bery, 67099.
Irrigation Act, Heycock, 66709.
Openings for, Tuckey, 66881-8.

Obstacles:

Apathy of landlords, Dobbs (60) 65432-3, 65522-4.
Fixed cash rents, Dobbs, 65522-4.
Inheritance laws, Dobbs, 65522.
Smallness of holdings, Dobbs (60).

Overseers should be appointed, Dobbs, 65427-31.

Propaganda, Bery, 67099-104.

Muzaffarpore: Inadequacy of irrigation, Ganga Vishnu (39) 65282-4.

Obstacles: finance and lack of definite policy, Roy, N. K. (486). (See also under

MINOR WORKS above.)

Orissa, a loss being incurred, Bery, 67157-8.

Orissa canals, Heycock (255-6). Owners rates, Heycock (254-6).

Permanent settlement:

as Affecting irrigation, Tuckey, 66868-70, 66965-9, Bery, 67185-91.

Prevents improvement, Foley (225-6) (253-4). Persian wheels suggested, Sarup (310), Khan (445).

Private, Tuckey, 66931-6, Bery, 67176-7.

#### PRIVATE SYSTEMS 2

Control system, Heycock, 66600-7, 66609.

Co-operative schemes, difficulty of, Heycock, 66617. District irrigation boards not recommended, Heycock, 66747-8.

Extensive, Heycock (221).

Government control would be beneficial, Heycock, 66605, 66607-15, 66748.

Land tenure system causes neglect (See LAND TENURE).

often Neglected, Heycock (221) 66601-4, 66616, 66650-61, 66708-10.

Ownership divided among many landlords, Heycock (221) 66600, 66603-4.

Supply of water, Heycock, 66618-21. very Valuable, Heycock (221). Private Works Irrigation Act, Heycock, 66709.

Pumping stations with pipe lines from rivers in North Bihar suggested, Atkins (18).

# Rainfall:

Average 60 ins., but not well distributed, Sethi (354). Bery, 67165-70.

Rates, Bery, 67157-64, 67178.

Research as to easy methods necessary, Sinha, D. P. (199).

Investigation necessary, Khan (445) (451).

Recommended, Lal (303), Ghose (380), Roy, N. K. (485).

River training recommended, Lal (303).

Rivers, drying up, Lal (303) 67033-5, 67044-6. (See Floods under SOILS.)

Ryots should be encouraged to make their own irrigation works, Tuckey (285).

Saligrami bund from Bettish to Hajipur, should be cut, Arikshan Sinha (264) 66834-9.

# SCHEMES:

in Chota Nagpur suggested, Roy, N. K. (485).

Scope for small, Sarup (309-10).

Suggested, Lal (303), Sinha, M. S. (298) 66981-5, Ghose (380-1).

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## IRRIGATION—contd.

Scope for, great, Atkins, 65185, Ghose (379).
Silt, see under SOILS.
Silting causing rivers to dry up, Ganga Vishnu (39) 65283-8, 65290.
Son Canals, Heycock (255), Bery, 67185-91.
Son canals area waterlogged, Dobbs, 65626-30.
Survey, Bery, 67179-80.

# TANKS:

in Bihar, Sarup (310).

not Feasible in North Bihar, Atkins (18) 65185-6.

in Orissa silted up and brought under cultivation, Sethi (354).

Recommended, Ghose (380).

Tribeni canal, no scope for extension, Bery, 67192-4.

United Provinces Bill of 1925, premature in Bihar and Orissa, Heycock (256).

Wastage, Sarup (310).

Water requirements of crops should be investigated, Khan (445).

#### WELLS:

Agricultural Department responsible for sinking, Bery, 67096-8. Co-operative construction, recommended, Ghose (381). Inadequate, Henry (3) 64942-6. in Muzaffarpore, nature of soil necessitates brick walls, Ganga Vishnu, 65289. Scope for, unlimited, Roy, N. K. (486). Tube, research necessary, Roy, N. K. (486).

#### JOINT-FARMING, see under CO-OPERATION.

KHAN, Moulvi Saiyid Muhammad Ahsan, Zamindar and Secretary of the Barh Agricultural Association, Barh, District Patna (440-56).

Chamber of Agriculture, all-India, central, recommended (441).

#### ADMINISTRATION:

Pusa Agricultural Research Institute:
Cattle breeding, successful work (449).
Control of provincial departments by, recommended (443-4) 68210.
Experts from, should take the place of provincial experts (443).
Staff should be increased (444).
Transport:
Railways, freights for agricultural requisites should be reduced (444).
Roads, rural, for cart traffic necessary (444).
Steamers, freights for agricultural requisites should be reduced (444) (451).

#### AGRICULTURAL DEPARTMENT:

Agricultural associations, control by Department recommended (443). Experiments by, have led to great improvement (443). Finance inadequate (444). Services inadequate (444). Staff:

Inadequate (440).

Sympathy with cultivators necessary (440).

Teachers should be supplied by (443).

# AGRICULTURAL INDEBTEDNESS:

Causes of borrowing: crop failure and other calamities, extravagance (444).

Mortgages:

Non-terminable should be prohibited (444).

Right of cultivator as to, should be limited (444).

Repayment prevented by: Extravagance and high interests (444).

Restriction of cultivators' credit by limiting right of mortgage and sale, recommended (444).

Sources of credit: moneylenders and prosperous cultivators (444).

Usurious Loans Act recommended (444).

#### KHAN, A .- contd.

#### AGRICULTURAL INDUSTRIES:

Co-operation suggested (449).

Cottage industries, organisation of, by Industries Department, recommended (450).

Fruit growing: research necessary (441).

Health conditions, devotion of spare time to improving: village societies and propa-

ganda recommended (450). Implemente, agricultural co-operative manufacture of, recommended (450). Industrial concerns, moving into rural areas recommended (450).

Poultry rearing, religious prejudice (450).

Preparation of agricultural produce for consumption, industries connected with:
Government assistance recommended (450) 68228-31.

Study, intensive, recommended (450).

#### AGRICULTURAL LABOUR:

Kamai system:

should be Revised (450). is not Serfdom, 68198-202.

Labour colonies, recommended (450).

Shortage:

Migration causes (450).

Subsidiary industries would not aggravate, 68228-31. Uncultivated land, development of: Grants of land, good wages and labour colonies recommended (450).

Wages, should be systematised (450).

#### ANIMAL HUSBANDRY:

# Cattle breeding:

Co-operative societies recommended (452) 68219-21.

Cross-breeding with cattle from Punjab recommended (449).

Dual purpose aim recommended (449). Pusa, successful work (449). Staff, Government, should be increased (449).

Cattle insurance co-operative societies recommended (452).

Milk supply: co-operative societies recommended (449). Schools recommended (449).

Fodder: Crops recommended (449).

Shortage from July to December (449). Varieties used (449).

Landowners: propaganda to lead to greater interest, recommended (449). Pasture, enclosed, absence of (449).

Silo :

Recommended (446) (449). not Used by cultivators, 68196-7.

#### CAPITAL, ATTRACTING OF, TO AGRICULTURE:

Agricultural association, all-India, recommended (453).

Decorations (honours) for capitalist, agriculturists, recommended (453).

Improvements discouraged by lack of confidence in securing adequate return from capital invested (453).

#### CO-OPERATION:

Agricultural Association at Barh, 68212-21. Agricultural organisation societies:

Control by Agricultural Department, recommended (443).

Recommended (440) (450-1) (453) 68192, 68203-9. Subsidies from Government recommended (440) (443).

Cattle breeding societies recommended (452). Cattle insurance societies recommended (452). Consolidation of holdings societies recommended (452).

Credit societies :

Deposits, landlords and bankers should be persuaded to make (452). Loans from Government, free of interest, recommended (451).

## KHAN, A.—contd.

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CO-OPERATION-contdo
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Demonstration and propaganda work recommended (440).

Improvements societies recommended (452).

Implements:

Distribution of, recommended (447-8) (452).

Loans for purchase of, recommended (447-8).

Interest, reduction recommended (441) (452).

Joint farming societies recommended (452).

Milk supply societies recommended (449).

Minorities, compulsion of, to join in schemes for the common benefit, recommended (452).

Objects achieved to a great extent (452).

Purchase societies should be increased (452).

Sale societies:

Mismanagement in the past (452).

Recommended (451).

Seed distribution recommended (441) 68217-8.

State Co-operative Bank: recommended, branch in every village desirable (444).

# Supervision inadequate (452). CROPS AND CROP PROTECTION:

Pests: inadequate attention has been given to (447).
Seed distribution co-operative recommended (441) (446) 68217-8.
Wild animals, damage by:
Fencing recommended (447).
Gun licenses necessary (447).
Serious (447).

Subsidies from Government recommended (451).

# DEMONSTRATION AND PROPAGANDA:

Supply insufficient (442).

Agricultural associations should be utilised (440) (443).
Cinema recommended (444).
Co-operative assistance recommended (440).
Cultivators, sympathy with, necessary (440) (443).
Decorations (honours) for Capitalist agriculturists, recommended (453).
Farm at Patna failed (443).
Field demonstrations recommended (443).
Indigenous methods recommended (440-1).
Landlords should help (443).
Simplicity, importance of (443).
Vernacular, recommended (443).

#### EDUCATION:

Adult: Evening schools, peripatetic lectures and propaganda recommended (442). Agricultural: After-careers of students, very few openings, mainly Government service (442). Attendance disappointing (442) (453). College necessary (442) 68193-5. Institutions inadequate (441-2). in Middle schools, teaching of scientific agriculture recommended (452). Practical farm training recommended (442). in Primary schools, as a compulsory subject, recommended (452). Pupils, very small proportion belongs to agricultural classes (442). Sabour College, closing of, regrettable, 68193-5, 68211. Schools recommended (442). Short courses for sons of landlords recommended (442). Stipends, etc., for boys of agricultural classes recommended (442). Teachers: should be drawn from agricultural classes (442). Agricultural Department should supply (443). Itinerant, recommended (452-3).

#### KHAN, A .- contd.

#### EDUCATION—contd.

Attendance, small proportion of boys in fourth class, due to their having to work

Compulsory, recommended (453).

Finance from Government recommended (443).

Middle class youths, attracting to agriculture: Preference for Government appointments should be given to applicants trained in agriculture (442).

Nature study recommended (442).

School farms and school plots recommended (442).

#### Universities:

Degree course in agricultural science and rural economy recommended (452). Rural economy, have aroused very little interest in (452).

#### FRRTILIARRA :

Adulteration: legislation suggested (446). Artificial: cost difficulty (446). Co-operative supply recommended (446). Cowdung, use of, as fuel: purchase by agricultural associations recommended (446). Gypsum, great demand for, in Bihar (446). Research necessary (446). Soot recommended (446).

Tank mud recommended (446).

#### FINANCE:

Co-operative State Bank recommended, branch in every village desirable (444). Taccavi: Co-operative banks preferred (444).

#### FORESTS:

Afforestation, openings for, in Bihar (451). Deterioration has caused erosion in Chota Nagpur (451). Firewood: Agricultural associations should distribute (450). Fodder: Agricultural associations should distribute (450). Grass cutting permitted but not practised (450). Grazing: Deterioration not caused by (450). Facilities granted freely (450)

Protection, importance of, in Chota Nagpur (451).

#### HOLDINGS:

Common farming system recommended (445). Consolidation: legislation to facilitate exchange of small holdings recommended (445).Inheritance laws, legislation necessary (445). Large scale farming recommended (445). Legislation to deal with minors, widows, etc., not necessary (445).

#### IMPLEMENTS:

Capital, lack of, prevents use of expensive modern implements (440-1). Co-operative distribution recommended (447-8). Loans, co-operative recommended (447). Ploughs, iron, recommended (447).

#### IRRIGATION:

Drainage of low-lying lands of Bihar, system should be devised (445). Lift: Rahat pump or Persian wheel recommended (445). Reservoirs, investigation necessary (445) (451). Water requirements of crops should be investigated (445).

# KHAN, A .- contd.

# LAND TENURE:

Produce rents: Commutation has improved the position of cultivators (453).

Agricultural associations should form a trading federation (451).

Co-operation recommended (451). Facilities not satisfactory or adequate (451).

Grading recommended (451). Information, placing of, at disposal of cultivators, etc., recommended (451).

Middlemen:

Commissions excessive (451). Dupe cultivators (451).

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Co-operation recommended (359). Cottage industries to decrease fragmentation of holdings, recommended (353). Demonstration recommended (359). Fruit growing recommended (359). Gur-making recommended (360). Implements, made by village carpenter, 67637-8. Importance of (359). Industries Department should assist (359). Leisure period of cultivators (359). Obstacles: laziness, ignorance, prejudice (359). Oil-pressing recommended (360). Pisciculture recommended (359) 67507-8. Population, pressure of, subsidiary occupations necessary to relieve (353) (359) 67633-8. Poultry rearing recommended (358-9). Preparation of agricultural produce for consumption, industries connected with recommended (360). Rice hulling recommended (360) 67634-5. Sericulture recommended (359-60). Spinning recommended (359-60) 67633-8.

## AGRICULTURAL LABOUR:

Wcaving recommended (359).

Migration in the slack season to Calcutta, Jamshedpur, etc. (359). Population, agricultural, slowly but steadily increasing (359).

## ANIMAL HUSBANDRY:

Sheep (358). Silage (358-9).

Stall-feeding (358-60) 67609-11.

Bulls, stud: Brahmini, of no use (358) 67648-50. at Village farms recommended (358). Cattle: Condition in Orissa appalling (357). Uneconomic: reduction recommended (359) 67545-6, 67651. Cattle breeding: Dual purpose recommended (358) 67606. Herds kept (358). Dairying: Co-operative, recommended (358). Middle class youths should be encouraged to take up (358). Model farms recommended (358) 67622-6. Fodder: Crops recommended (356) (358-9). Rice dust as cattle food (358). Rice straw: Reservation for cattle recommended (359). used for Thatching purposes (358-9). Shortago from January to June (359). Fodder crops recommended (356) (358-9) 67607-8. Goats recommended (358). Landlords: Encouragement to take interest, necessary (359). have done Nothing to improve (359) 67526-8, 67654-6. Pastures: Co-operative societies recommended (358). Fees should be charged (358). Shortage of (358). Pinjrapoles, 67566-8. Propaganda recommended (357-8) 67651-6.

## SETHI, D. R.—contd.

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CO-OPERATION:
  Agricultural Department, close touch with, in Orissa, 67605.
  Central Banks: merely cheap moneylenders (360-1) 67523-5, 67529 32.
  Consolidation of holdings societies recommended (353).
  Credit societies:
    Loans:
      insufficiently Controlled (360) 67611-6.
       for Manure should not be in cash but in kind (355) 67519-25.
    Main co-operative activity (360).
     Objects not achieved in Orissa (361).
  Dairies recommended (358).
  Demonstration of improved agricultural methods recommended (351) 67563.
  Fencing recommended (356) 67643.
  Grain golas (360).
  Implements, societies for purchase, sale and hire, recommended (357).
  Irrigation societies recommended (354).
  Livestock societes recommended (358).
  Members, education of, neglected, 67611-6.
  Minorities, compulsion of, to come into schemes for joint improvement, recommended (361).

Non-credit Societies:
    Recommended (360-1).
    not generally Successful in the past (360).
  Non-officials:
    Importance of (360).
    Landlords should help (360).
  Objects not achieved (361) 67611-6.
  Pasture societies recommended (358).
  Sale societies recommended (358) (360).
Staff of Department should be increased (360).
  Subsidiary industries, societies recommended (359).
CROPS AND CROP PROTECTION:
  Cattle, straying:
    Damage to crops serious (356) 67643.
    Fencing, co-operative, recommended (356) 67643.
  Fodder crops recommended (356) (358-9) 67607-8.
  Groundnut, large scope for extension (356-7).
  Maize under irrigation on early paddy lands recommended (357).
  Rice:
    Improvement of (67581-2).
    the Main crop in Orissa (357).
  Seed distribution:
    Free, for demonstration, recommended (356).
    Methods, 67583-6.
    Middle class youths should be encouraged to take to farming (356).
    Village farms recommended (356).
    Work done, 67564-5.
  Successful efforts in improving crops (357).
  Sugarcane:
    Coimbatore, 213, successful, 67553-62, 67581.
    large Scope for extension (356-7).
  Wild animals, damage by:
    Imperial research recommended (356-7).
    near Jungles (356).
CULTIVATION:
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Rice:
  Broadcast (357).
  Hand weeding (357).
  Improvement, 67581-2.
 the Main crop in Orissa (357).
 Second crop not usually taken (357).
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## SETHI, D. R.—contd.

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CULTIVATION—contd.
   Rotation:
     Demonstration recommended (357).
     None in Orissa (357).
DEMONSTRATION AND PROPAGANDA:
   Co-operative assistance recommended (351) 67563.
   Court of Wards estates should be used for demonstration (351).
   on Cultivators own fields recommended (351-2) 67563.
   Farms:
     Control by Agricultural Department assisted by private agencies and co-operative
        nocieties (351).
     Cultivator demonstrators should be in charge (351).
     should Distribute seeds, manures, implements, etc. (351). in each important Village, suggested (351) 67630-2.
   Fodder crops, demonstration of, recommended (356).
   Landowners should assist (351).
   Staff insufficient, 67603-4.
   Successful demonstrations (352) 67581-2.
EDUCATION:
   Adult: practical agricultural demonstration recommended (351).
  Agricultural:
     After-careers, of students :
       Farming, none (350).
       Government service usually (350).
     College, provincial: revival of:
        Affiliation to University necessary, 67543-4.
        Required (350) 67536-44, 67549-52.
     Veterinary college, should be linked with, 67549.
Incentive, hope of obtaining Government employment (350).
     in Middle rural vernacular schools, recommended (350).
     Pupils, rarely from cultivating classes (350).
  Elementary: urgently needed (350).

Middle class youths, attracting of, to agriculture:
improving Village life, educational institutions, model farms, land, financial help
       and advice (350-1) (356) (358) 67510-3, 67533-5, 67622-7.
  Nature study, school farms and school plots, recommended (350) 67509. Teachers: agricultural classes, should be drawn from (350).
  Forests: Village plantations recommended (355).
FEBTILISERS:
  Adulteration:
     Analysis, facilities for, necessary (355).
     Guarantee recommended (355).
    Legal penalties recommended (355).
  Artificial: price difficulty (355).
  Cowdung, use of, as fuel: causes Shortage for manure (355).
     Village tree plantations recommended (355).
  Demonstration recommended (355) (360).
  Distribution, co-operative, free, recommended (355).
  Export of bones, oilcokes and fish refuse, should be stopped (355).
  Green manuring, 67581-2.
  Lime deficiency (359).
  Nitrogen:
    Deficiency (354-5).
    Fertilisers:
       Increased use (355) 67600-2.
       Price, decrease in, (355).
  Phosphate deficiency (354-5) (359) 67639-42.
  Research: insufficient (355).
  Sulphate of ammonia, used for sugarcane and potatoes (352) 67553-60, 67600-2.
  Taccavi for purchase of manures recommended (360).
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SETHI, D. R.—contd.
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#### FINANCE:

Importance of (353),
Taccavi:
not of material Benefit (353),
for Drainage of land recommended (354),
for Manures recommended (360).
Unpopular (353).

## HOLDINGS:

Consolidation prevented by ignorance (354).
Co-operative consolidation of holdings societies recommended (353).
Cottage industries to relieve pressure on land recommended (353).
Fragmentation:
Education recommended (353-4).
Legislation not recommended (354).

# Implements:

Co-operative societies recommended (357).

Demonstration on village farms recommended (357). Engineering Section of Agricultural Department, should take up improvement (357)

67644. Instalment system recommended (357).

Mass production by private enterprise recommended, 67644-7.

Ploughs: Improvement, importance of (357).

Improvement, importance of (357). Inefficient country plough used (357). Punjab iron plough used, 67645. Price difficulty (357) 67644-7.

## IRRIGATION:

Co-operative irrigation societies recommended (354).
Extension, importance of (354).
Lift: iron rahat wheel, etc., recommended (354) (357).
Rainfall, average 60 ins. but not well distributed (354).
Tanks and bunds in Orissa silted up and brought under cultivation (354).

## LAND TENURE:

Landlords:

Absentee, 67528. take no Interest in agriculture (359) 65526-7, 67654-6.

#### MARKETING:

Communications, lack of, hampers marketing (352).

Co-operative sale societies recommended (358) (360).

Facilities: not satisfactory (360).

Information as to prices should be exhibited at post offices (352-3) 67517-8.

Moneylenders, sale of produce to, at low prices (360).

## RESEARCH:

Deputy Director's experiments, 67569-80. Finance: funds insufficient (349).

Imperial Department: should deal with problems of all-India importance and quality crops (349) (352) 67587-91.

Indigenous theory should be studied (349).

Lines of research suggested (349-50).

Provincial:

Investigation of problems recommended (349). Staff, scientific, should be strengthened (352) 67587-91.

Staff:

Insufficient (349) 67617-21.

Short-term contracts recommended (352) 67592-4.

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## SETHI, D. R .- concld.

#### SOTIA .

Drainage:

Agricultural Engineer's staff should be increased (354).

Demonstration (354).

Loans, taccavi, and under Land Improvement Act, recommended (354). Survey, necessary (354) 67595-9.

#### VETERINARY:

Inoculation, serum-simultaneous:

Recommended, 67545-6.

of Uneconomic cattle, not recommended, 67545-6.

#### WELFARE OF RURAL POPULATION:

Malaria: pisciculture recommended, 67507-8. Population, increasing pressure on the land (359).

SHEEP, see under ANIMAL HUSBANDRY.

SILAGE, see under ANIMAL HUSBANDRY.

SILT, see under SOILS.

SILTING, see under IRRIGATION.

SINHA, ARIKSHAN, Pleader, General Secretary, Bihar Provincial Kisan Sabha, Muzaffarpur (256-77).

#### ADMINISTRATION:

Court fees, etc., increase of, deprecated (272).

Government policy criticised (256-7) (272-3) 66822. Posts and Telegraphs: increased cost deprecated (272).

Taxation of poor people excessive (272).

Transport:

Railways:

Distance from station, difficulty of (270).

Perishable produce, prompt dispatch necessary (260-1), not Satisfactory (260-1).

## AGRICULTURAL DEPARTMENT:

Co-operative Department, co-operation with, suggested (271).

Extension recommended (260).

Services: do not benefit cultivators (260).

## AGRICULTURAL INDEBTEDNESS:

Causes of borrowing: need of capital, maintenance of family, and ceremonies (261).

Mortgage right should be conferred on tenants (261).

Repayment prevented by : crop failure and reduced productive capacity of soil (261).

Restriction or control of credit of cultivators not recommended (261).

Sources of credit: agricultural produce, land and cattle (261). Transfer right should be conferred on tenants (261).

Usurious Loans Act:

strict Application recommended (261).

Interest reduction by co-operative societies should precede application of Act (261).

## AGRICULTURAL INDUSTRIES:

Cardboard, utilisation of wheat straw for, will cause scarcity of fodder (268).

Employment can only be increased by industrialism (268).

Fruit growing is carried on (268).

Health conditions, devotion of spare time to improving of: village societies recommended (268).

## SINHA, ARIKSHAN-concld.

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AGRICULTURAL INDUSTRIES-contd.
   Industrial concerns, moving of, to rural areas:
     Shortage of agricultural labour would result (268).
   Leisure period : cultivators work 200 days in the year (268).
   Obstacles: conservatism of cultivators (268).
   Paper, utilisation of rice straw for, will cause scarcity of fodder (268).
  Study, intensive, not necessary (268).
AGRICULTURAL LABOUR:
   Attracting of, higher wages discussed (268-9).
   Forced labour (268-9).
   Manual labour, prejudice against (268-9) 66863-6.
  Shortage, existence of (268-9).
   Wages (268-9).
ANIMAL HUSBANDRY:
  Bulls .
     Brahmini: (267) 66817-9.
     District boards should maintain (267).
     Free use recommended (267).
  Cattle: heavy decrease in number (264-5).
  Fodder:
     Green:
       Absence of from March to June (267).
     Supply, July to September (267).
Makai (267).
     Shortage of (265) (268).
     Wheat and barley straw best (267).
  Grazing grounds: shortage of (264-5).
  Pastures:
    Common:
       Extension recommended (267) 66843-4.
       Overstocked (264-5) (267).
    Legislation necessary (268).
CAPITAL, ATTRACTING OF, TO AGRICULTURE:
  Capitalist land monopoly, danger of (262) (271-2) 66840.
  Facilities for capitalist acquisition of land necessary (271).
  Improvements, factors discouraging (272).
CO-OPERATION:
  Agricultural Department, co-operation with, suggested (271).
  Cattle breeding societies not feasible (271).
Consolidation of holdings societies recommended (271).
  Credit societies: working well (270).
  Demonstration of improved agricultural methods, no provision for (270).
  Drainage recommended (271).
  Fertilisers, distribution of, recommended (265) (270-1).
  Finance, large advances from Government recommended (270).
  Implements, hiring, recommended (266) (271).
Improvements, societies for effecting, recommended (270-1).
  Interest:
    Excessive (261) (270).
  Reduction to 12 per cent or 9 per cent per annum recommended (261) (270). Joint farming societies not feasible (271).
  Minorities, compulsion of, to come into schemes for joint improvement, strongly
    recommended (271).
  Objects: only partly achieved (271).
Seed distribution recommended (266) (270).
  Tirhut Agricultural Association, a failure (258) (271).
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## SINHA, ARIKSHAN-contd.

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CROPS AND CROP PROTECTION:
  Expert advice necessary (266).
  Fodder:
    Crops recommended (269-70).
    Janera grown (265-6).
 Fuel: rahar, cotton and castor recommended (269-70).
 Output has decreased (258-9) 66820-1, 66823-4.
 Profitable crops (266).
 Seed distribution:
   Co-operative, recommended (266).
    on Credit, suggested (258).
    Necessary (258).
 Sugarcane: capital required for (266) 66804-5.
 Varieties cultivated (265-6).
 Wheat, Pusa, a failure (258) (260) (266) 66832-3.
 Wild animals, damage by:
    Afforestation near villages will increase (270).
   Importance of (266).
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## DEMONSTRATION AND PROPAGANDA:

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Agricultural Association at Muzaffarpur, failed (258) (260) 66825-6. Agricultural associations, sub-divisional, recommended (258). Demonstrators, experts, in each sub-division recommended (258). Fertilisers, demonstration necessary (260). Field demonstration recommended (259-60). Lectures recommended (260). Local demonstration necessary (258). Non-co-operation movement, effect of (260).
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## EDUCATION:

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Agricultural:
Institutions, lack of (259).
in Primary and middle schools recommended (271).
Schools required in every sub-division (259).
Teachers should be drawn from agricultural classes (259).
Compulsory primary education advocated (271).
Fourth class, small proportion of boys in, due to want of compulsion (271).
Methods, useless for agriculture or trade (271).
Sabour Agricultural College: Agriculturists had no faith in (259).
School farms recommended (271).
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## FERTILISERS:

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Artificial: not used in Muzaffarpur area (265).
Ash (wood):
used as Fertiliser (265).
Shortage of (265).
Cattle, decrease of, has reduced supply of dung (264-5).
Co-operative supply recommended (265).
Cowdung:
Scarcity of (264-5).
Use of, as fuel, due to scarcity of alternative fuels (265).
Distribution on credit recommended (265).
Expert advice necessary (265).
Soils: some requiring manures and others not (263).
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## FINANCE:

#### Taccavi:

Co-operative distribution recommended (261). Extension recommended (261).

## SINHA, ARIKSHAN-contd.

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FORESTS:
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Afforestation:

Legislation necessary to encourage (265). in Villages, no opening for schemes (270).

Bamboos: Planting recommended (265). Firewood, shortage caused by land tenure system (265) (269).

Grazing:

Deterioration of forests not being caused by (270).

Facilities inadequate (269).

Landlords, obstruction by (269). Shisham trees: Planting recommended (265).

## HOLDINGS:

Co-operative consolidation societies recommended (271).

Fragmentation:

Bad results of (261-2) (271).

Legislation necessary (262). Legislation to deal with widows, minors, etc., recommended (262).

#### IMPLEMENTS:

Co-operative hiring out of ploughing machinery recommended (266) (271).

Ploughs:

Country types generally used (266). Meston, not found satisfactory (266).

## IRRIGATION:

Bunds (264) (270).

Drainage, importance of (263) (266). Flood, protective schemes recommended (262) (270).

Landlords, obstruction by (262-3).

Legislation recommended (262-3). Saligrami bund from Bettiah to Hajipur, should be cut (264) 66834-9.

KISAN SABHA, 66846-54, 66859-62.

## LAND TENURE:

Capitalist land monopoly, danger of (262) (271-2) 66840-2. Firewood scarcity caused by law as to ownership of trees (265).

Price of land has increased, 66823.

Rent is increasing, 66823.

## MARKETING :

Fruits: railways, difficulty of distance from (270).

Information being placed at disposal of cultivators, etc., recommended (270). Village markets:

as to Food crops and vegetables satisfactory (270).

as to Money crops, difficulties (270).

## RESEARCH:

Fertilisers, experiments necessary (260).

Pusa Research Institute: a waste of public money (257-8) (264) (267) 66803-16.

Tenant class (kisans) have not benefited by (257).

Tirhut Agricultural Museum at Muzaffarpur (258) (271),

## 8о<del>па :</del>

Alkali lands:

Expert advice necessary (264). Flooding found successful (264),

## SINHA. ARIKSHAN-contd.

#### Sous-contd.

Classification (263). Erosion: bunds recommended (270).

Reclamation:

Expert advice necessary (264). Grants-in-aid recommended (264).

Loans without interest suggested (264).

Silt: Bagmati River water beneficial (264).

sometimes Beneficial but sometimes injurious (264). Gandak River water North of Muzaffarpur injurious (264).

STATISTICS: extension recommended (272).

TARIFFS AND SEA FREIGHTS: reduction of custom duties and sea freights on agricultural produce recommended (270).

#### VETERINARY !

## Contagions diseases:

no proper Arrangements for dealing with (267). Legislation recommended (267).

Department of no benefit to cultivators (260) 66813-6. Dispensaries:

Expansion inadequate (266).

Inadequate, 66814-6.

Provincial control recommended (266).

Research:

Necessary (267).

Provincial institution and officers advocated (267).

Superior Veterinary Officer with the Government of India unnecessary (267).

## WELFARE OF RURAL POPULATION:

Expenditure, increase advocated (272). Policy of Government criticised (256-7) (272-3) 66822.

Surveys, economic: Recommended (272).

SINHA, DEVAKI PRASAD, M.A., M.L.C., Patna (197-216).

#### ADMINISTRATION:

## Boards of Agriculture :

Central:

for Co-ordination (198-9).

Finance: tax on agricultural exports recommended (199) 66527-30.

Higher appointments should be controlled by (202) 66491.

Provincial: reorganisation recommended (199).

Provincial Development Board recommended (208) 66486-8.

Pusa, post-graduate study at, recommended (200).

Transport :

Bridges, lack of (202).

Cowdung, use of as fuel: coal should be substituted by means of improved transport

Employment, rural, might be increased by improved transport facilities (206). Roads, lack of :

Agricultural development hampered by (202).

Marketing hampered by (202).

Subsidiary industries: transport difficulty (206).

## AGRICULTURAL DEPARTMENT:

Expenditure, inelasticity of rules (198) (202) 66486-8.

Province, limitation of appointments to, deprecated (202) 66491-3.

Red tape: (198) (202) 66486-8.

Services: not sufficiently useful (202).

## SINHA, DEVAKI PRASAD-contd.

#### AGRICULTURAL INDEBTEDNESS:

Causes of borrowing: inadequate incomes, rent demanded in advance, litigation, ceremonies, large families, social aspirations, uncertainty of agriculture, old debts (203). Insolvency, special measures to deal with, not necessary (204).

Interest: Disallowance by law over 12 per cent recommended (203-4) 66533-4. Measures for lightening agriculture's burden of debt: Agricultural banks (204). Interest restriction to 12 per cent (204). Moneylenders: (204). Mortgages: Limitation to some extent recommended (204). Redemption, special measures to facilitate, not necessary (204). Repayment prevented by: high interest, and unwillingness (203). Restriction or control of credit of cultivators not recommended (204) (see Mortgages above). Sources of credit (203). Usurious Loans Act, application strongly recommended (204) 66533-4.

#### AGRICULTURAL INDUSTRIES:

Blacksmiths (205). Co-operative societies recommended (206). Domestic service in towns (205). Employment, rural could be increased by: Market organisation (206). Transport facilities (206). Government aid suggested (206). Health conditions, devotion of spare time to: Clubs, rural, recommended (206). Gymnasia recommended (206). House repairing (205). Industrial concerns, moving of, to rural areas:

Catechu and Shellac industries might be moved to rural areas (206). Markets, distance from, difficulties of (206). Transport difficulties (206). Jungle products, sale of (205). Leisure period : cultivators generally busy for 6 or 8 months interspersed with days of idleness (205). Matches, manufacture of : Government aid suggested (206). Mining work (205). Obstacles: Conservative habits (206). Market, lack of (206). Transport difficulty (206). Railway work (205). Slack season, method of spending (205). Splints, manufacture of: Government aid suggested (206). Standard of life, improvement necessary (206) 66502-3. Study, intensive, not necessary (206). Weaving by jolahas (205).

## AGRICULTURAL LABOUB:

Attraction of:
very Difficult (206).
labour Unions recommended (206).
Cultivation of unoccupied land:
very Difficult (206).
labour Unions recommended (206).
Supply:
Organisation necessary (206).
Spasmodic (206).

## SINHA, D. P .- contd.

## ANIMAL HUSBANDRY: Cattle: miserable condition of (205). Dairying: Co-operative, recommended (205). Farms, recommended (205). Government aid suggested (206). Fodder: Insufficient (205). Shortage greatest in April, May and June (205). Silage-making by co-operative societies recommended (205). Improvement: by District boards and influential villagers, necessary (205). Landowners, cannot be induced to take interest in, unless forced by law (205). Pastures, common: Legislation necessary (205). Overstocked (205). CAPITAL, ATTRACTING OF, TO AGRICULTURE: Advertisement recommended (208). Facilities, special, recommended (208). Improvements of land discouraged by : Ignorance of cheap methods (208). Land tenure system (208). CO-OPERATION: Banking: not successfully managed (203) 66494-6. Bhadralogo class alone benefited (207). Cattle breeding societies: Popularisation recommended (207). very Rare (207). Cheque, use of, should be encouraged (207). Consolidation of holdings societies: Popularisation recommended (207). very Rare (207). Credit Societies: Banks, in place of, recommended (203) 66494-6. Business morality of members, importance of (207). Cheque payment recommended (207). Use of, importance of (207). the most Popular (207). Dairy farms recommended (205) (207). Department: activities diffused (203). Fertilisers: sale depots recommended (204). Hospitals suggested (207) 66506-7. Implements: hiring to members and non-members recommended (205). Markets recommended (207). Minorities, compulsion of, to come into schemes for joint improvement, recommended (207).Objects: not much achieved (207). Poorest class should be included (207). Purchase societies: extension recommended (207). Sale societies: extension recommended (207). Silos recommended (205). Societies for improvement, joint farming and machinery utilisation: Recommended (207).

## CROPS AND CROP PROTECTION:

Very rare (207).

Pests: Insects in Mokameh Tal, research necessary (199), MO ¥ 393—8

Subsidiary industries, societies recommended (206).

## SINHA, D. P.—contd.

## DEMONSTRATION AND PROPAGANDA:

Charts may be of use (202). Cinema recommended (202). Cultivators' confidence destroyed by unsuccessful demonstration (197-8). on Cultivator's own fields recommended (201-2). Exhibitions recommended (202). Fairs, propaganda at, unsuccessful (202). Farms of doubtful utility (201). Groundnut: successfully demonstrated (202). Leaflets of little use owing to illiteracy (202). Meetings recommended (202). Personnel, importance of (202). Posters may be of use (202). Rice: Dahia and Indrasail varieties successfully demonstrated (202). Wheat: Pusa 12 successfully demonstrated (202).

#### EDUCATION:

Adult: Evening schools: recommended; district boards should manage (201). Agricultural: Bias recommended (199) (207). College not recommended (200). Field excursions recommended (199). Government recognition necessary (207). Incentive, service in Agricultural Department (200). Institutions not popular (201). Post-graduate study at Pusa, America or Denmark recommended (200). Schools, costly and unpopular (199). Colleges, agriculture should be taught as a science subject (200) 66525. Compulsory primary education: Financial difficulty, 66546-50. Necessary (208). Public opinion, 66644-50.

Demonstrators of Agricultural Department should be trained at provincial farms (200) Farms, provincial, should undertake agricultural education (200). Fourth class, small proportion of boys in, due to early marriage and necessity of earning a livelihood (208). Kamdars should be educated for demonstration at provincial farms (200). Middle class youths, attracting of, to agriculture:

Preference should be given to agricultural students for executive positions (200-1) 66519. Officers, executive, should be educated in agriculture (200-1). Population, excessive growth of, would be checked by education, 66508-10. Primary schools, agriculture should be taught in (199). Results of: makes agriculture a discredited profession (207). Sabour Agricultural College: Closed by recommendation of Agricultural Committee (198) 66520-5. Re-establishment not recommended, 66525. Research section still working, 66523. School farms: in Primary schools unnecessary (199). in Secondary schools recommended (199). School plots, in primary schools, unnecessary (199). Secondary schools, agriculture should be an optional subject (200). St. John's Ambulance Association: methods of education recommended as an example Universities, faculties of agriculture recommended (200) 66525. Zamindars, etc., should attend short-period courses at provincial farms (200).

## FERTILISERS:

Co-operative sale depôts recommended (204). Cowdung, use of, as fuel: coal, substitution of, should be facilitated by improved transport (204) 66540-3.

## SINHA, D. P .- contd.

#### FEBTILISEBS-contd.

Literature should be distributed (204).
Markets, village, should be utilised to popularise new fertilisers (204).
Popularisation of new fertilisers through schools, post offices, markets and demonstrators recommended (204).

#### FINANCE:

Banks, agricultural: in Place of of co-operative societies, 66494-6. Recommended (203-4) 66494-6. Taccavi: does not think much of (203).

#### FORESTS:

## Afforestation:

Plenty of openings for in Chota Nagpur (206).
Waste lands should be afforested (206).
Firewood: Lopping not allowed in reserve forests, 66542.
Floods: opening of passages through railways recommended (206).
Fodder: waste land should be cultivated (206).
Grazing: forests not suffering deterioration from (206).
Guards: corruption (206).
Management: local control suggested (206).
Reservation:
methods, criticism of (206) 66504-5.
Unpopular (206) 66504-5, 66542.

Holdings: Fragmentation: Inevitable (204) 66497-501, 66535-6.

## IMPLEMENTS:

Hire-purchase system recommended (205). Hiring of costly implements from co-operative societies recommended (205). Price difficulty (204). Research necessary (199).

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Village Administration Act, 1892, extension recommended, *Prasad* (164) 66380-1. Village life should be improved, *Sinha*, *D. P.* (208), *Fawcus* (316-7).

Welfare societies, see under CO-OPERATION.

WELLS, see under IRRIGATION, and DRINKING WATER under WELFARE OF RURAL POPULATION.

WILD ANIMALS, damage by, see under CROPS AND CROP PROTECTION.

ZA MINDARS, see Landlords under LAND TENURE.

# GLOSSARY

	GLOBAIT
Ahwab	An illegal addition to rent demanded by a superior from an
Aghani (crop)	inferior holder of land The crop which is harvested in the month of Aghan (November-
	December).
Ahar (Ahara) Ail	A reservoir for collecting water for irrigation A division between fields; a boundary mark.
Anda	Castor (ricinus communis).
Bajra	A small millet (pennisetum typhoideum).
Bakain Bakasht-Bakast	The Persian lilac (melia azedarach). See Sir.
Balsum bhi soil	Sandy loam.
Bangar Bania	High land A Hindu grain trader who is generally also a moneylender.
Batai	Payment of rent in kind, by division of produce between land- lord and tenant.
Batwara officer Begari	A revenue officer Forced labour.
Bhadai	The crop gathered in the month of Bhadon (August-September).
Bhadralog Bhith	Gentleman Ground either naturally or artificially raised.
Bhusa	The husk or chaff of grain; the straw.
Biali	Land on which only summer paddy is grown.
Bigha	A measure of land; the standard or pucca bigha is 3,025 square yards or five-eighths of an acre; a kutcha bigha is in some places one-third, and in others one-fourth, of the "standard bigha."
Brahmani bull	A bull dedicated, on the death of a Brahmin, as an act of piety and as a public service.
Bund, Bundh	A dam, field embankment.
Charka	A spinning wheel
Charpoy Chaukidar	A bedstead, with tape stretched across the frame for a mattress A watchman.
Chaura	,, Land intermediate in position between upland and lowland.
Dahi	Curd.
Dahia Dalal	A variety of paddy An agent or broker.
Damdopat	Literally "double the principal". An ancient Hindu provision of law under which a Court, in passing a decree for principal and interest, cannot from that date allow interest in excess of the principal.
Darpatni	A sub-letting of the whole or part of an estate held on permanent lease to a sub-tenant on the same system.
Dast-khat Desi	Signature. Indigenous.
Dhaincha	. A leguminous fibre plant often grown for green manuring
Dhan	(sesbania aculeata).
Diara	. A term applied to grain in general but especially to paddy Alluvial land.
Dih Don	Land of the best quality.
Eri	Low-lying land A species of silk worm (attacus ricini).
Gairmajura	
Ganja	Uncultivated land A narcotic derived from the unfertilised flowers of cannabis sativa.
Gaontia	A village headman.
Gharriwalla Go	The driver of a horse or bullock carriage Clarified butter.
Gowa	A granary, store room.
Ghilala ,.	A herdsman or milkman,

.. A small millet (panicum miliare). Gundli .. Unrefined Indian sugar, jaggery. Gur Curn .. A teacher, especially a religious teacher. Haisyat .. .. A statement of assets and liabilities. .. A practitioner of one of the Indian systems of medicine. Hakim Hasta (rain) .. Rain received towards the end of September. Hat .. A market. .. Hath .. A measure of one cubit's length. Hundi .. .. A bill of exchange. Indrasail .. A variety of paddy. Janera .. A fodder jowar. Jolaha .. .. A weaver. .. Cultivated land. .Tote Jowar (Juar) .. The large millet (sorghum vulgare). Kala-azar .. A malignant fever, common in north-east India, caused by infection with the parasite Leishmania Donovani. Kamdar .. .. A fieldman in the Agricultural Department. Kamia (adj. Kamiau- An agricultural labourer who works under an agreement. Katbhat .. .. A heavy intractable clay soil. .. A measure of land equivalent to eighty square yards. Katha .. Kesari .. A pulse (lathyrus sativus). Khalsa ... .. Lands or villages held immediately of Government. Khansama .. A house servant. Kharif ... .. The autumn harvest; crops sown at the beginning of the rains and resped in October-December. Khas-Mahal .. Land under the direct control of Government and let out by them to tenants. Khatian ... .. An abstract kept by the village accountant showing the land held by each cultivator, nature of tenure, cropping, etc. Kisan .. A cultivator. Kist .. An instalment of rent or revenue. Kist Kothiwalla .. The proprietor of a loan office (kist kothi). Kumri .. Temporary cultivation in jungle clearings. Kundi .. A bucket (usually of iron) used with the latha for drawing water (see Latha). Kutcha .. .. Inferior or bad (Lit., not solid). .. A measuring rod. Laggi Latha .. A lever (made of wood or bamboo) used with a bucket and counterpoise for raising water. .. An evergreen fruit tree (nephelium litchi). Lichi Ma Bap .. .. A protector (Lit., Mother and Father). .. A merchant. Mahajan Makai .. Maize (zea mays). .. The landlord's private land reserved for the cultivation of the Manjhihas immediate head of the village. .. A small millet (eleusine coracana). Marua Marwari .. .. A banker, broker, merchant. Masur .. Lentil (lens esculenta). .. A brown clay loam, well adapted for rice. It contains about sixty Matiar or seventy per cent of clay.

A measure of weight of 82.28 lbs. (standard maund). Has Maund .. different values for different commodities and for the same commodity in different localities. .. A religious fair. Mela Mistri .. A mechanic, carpenter, blacksmith, etc. Mofussil .. .. The country as opposed to the town. Moong, Mung .. Green gram (phaseolus radiatus). .. The kidney bean (phaseolus aconitifolius). Mote, Moth Munsiff ... .. Judge of the lowest court with civil jurisdiction. Nullah .. A water course,

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Pain, Pyne
                      .. A water channel.
                      .. A cold weather crop sown broadcast in standing paddy as the
 Paira
                            water begins to dry off.
                Pancha, Lit a committee of five. An association, of any number of persons,
                           instituted for objects of an administrative or judicial nature.
   Panchayat.
 Pargana ..
                      .. A district; an administrative unit.
                      .. The snake gourd (trichosanthes anguina).
 Parwal ..
                      .. A weight or measure of five seers.
 Passeri
                      .. A term used in Tirhut to denote clayey soil.
.. A document of lease.
 Pathkatail
 Patta ...
Patti, Patni
                      .. A division of land.
                      .. Red sorrel (hibiscus sabdariffa).
 Patwa ...
Patwari ...
                      .. The village accountant or registrar.
 Peish cush
                      .. Government land revenue.
                      .. A refuge home for cattle.
 Pinjrapole
 Pucca
                      .. Solid, correct, complete, etc. (the contrast in all respects to
                            kutcha).
                      .. Originally, a learned Brahmin, a teacher; now a term of respect applied to Brahmins.
 Pundit ..
                      .. A stage in the conversion of cane juice into sugar.
.. The spring harvest; crops sown in autumn and resped at the
 Rab
 Rabi
                            end of the cold weather.
 Rahar (Arhar)
                       .. A variety of pulse (cajanus indicus).
                       .. A state or estate.
 Raj
Rakhant
                       .. Waste woodland.
                          See Sandha.
 Raya
                       .. Land impregnated with sodium salts and thereby rendered
 Reharaland
                            barren.
 Ryot
                       . . A cultivator.
                       .. An association.
 Sabha
                       .. A forest tree (shorea robusta).
                      .. Fee or premium payable to a person, generally a zamindar or a
 Salami
                            landlord, for the recognition of a transaction in property in
                             which he has an interest.
                       .. Bombay hemp, a leguminous fibre crop (crotalaria juncea); also
· Sanai, Sann
                            used as a green manure.
                       .. The appearance of rush-like stems instead of flowers in rice,
 Sandha ...
                            caused by a gall fly the larva of which feeds on the base of the
                            stem.
 Sarso (Sarson)
                       .. An oil seed (brassica campestris).
                       .. An excess of one fourth; interest at the rate of 25 per cent.
 Sawai
          . .
                       .. A weight (2:057 lb.).
  Seer
                       .. A deciduous tree (dalbergia sissu).
  Shisham ..
                       .. Home farm land; the personal, family or private holding of a
  Sir
                       proprietor or co-sharer.
.. A deciduous tree (acacin lebtek).
  Sirie
  Sowcar ..
                       .. A moneylender.
                       .. A religious ceremony on the termination of the period of
  Sradh
                             mourning.
  Sumbhi
                       .. Loam.
                       .. An oilseed (guizotia abyssynica).
  Surguja ...
                       .. Self-Government.
  Swaraj
  Taccavi (Takavi)
                       .. An advance made by Government to cultivators for agricultural
                       purposes. . . A dam.
  Tal
  Talukdar...
                       .. A big landowner.
                       .. Upland.
  Taur
  Thana
                       .. A police station; a post.
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  Thika
                       .. A contract by which a person engages to pay a fixed amount of
                             revenue on an estate, etc., on being allowed to collect the revenue payable to the proprietor. Thikadar—one who takes
                             up such a contract.
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.. A wholesale dealer.

Paikar

## GLOSSARY

A rope-twisting or cotton-spinning implement; a device consist-ing of a flat stone with a hook to which the rope or cotton is fastened as it is being twisted. Tikli . An oilseed (sesamum indicum).
. Linesed (linum usitatissimum).
. A vehicle drawn by horse or bullock. Til Tisi Tum-tum .. Investiture with the sacred thread.
.. A pulse (phaseolus mungo).
.. Land impregnated with sodium salts and thereby rendered barren. Upanayan Urid Usur .. Powerful, oppressive.
.. A landowner, a peasant proprietor.
.. Mortgage with possession. Zabardast Zamindar Zarpesgi . . Zerat, Zirat.

., See Sir.

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