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# THE STATE AND INDUSTRY

**A narrative of Indian Government  
policy and action in relation to  
industry under the Reformed  
Constitution**

By

**A. G. CLOW,**

**C.I.E., I.C.S.**



**CALCUTTA: GOVERNMENT OF INDIA  
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## PREFACE.

The following pages represent an endeavour to survey the relations between Government (including the legislatures) and industry in India since the introduction of the Montagu-Chelmsford Reforms. The period with which it deals primarily begins at the end of 1920, and as details are not in all cases available of the most recent developments, the account is ordinarily brought up only to the end of 1927. But these limits have been overstepped to some extent in two directions. Some account of the events preceding any period is necessary to an understanding of the events occurring in it, and in the present instance there are special reasons for referring in some detail to occurrences in the years immediately preceding the period under review. For the end of the war marked the beginning of a new chapter in India's economic history and the foundations of the policy which has governed State relations to industry in India since 1920 were based to a large extent on developments in the years 1918-20. At the other end, particulars have been added of the more important developments which have taken place up to the autumn of 1928.

The narrative is in no sense a critical survey. It does not ordinarily attempt to appraise achievement or to formulate conclusions. The aim has been to set out the policies adopted with the considerations that led to their adoption, and to give in some detail the developments which followed in practice. What is offered is a summary of the evidence, given as objectively as possible, and designed to place the reader in a position to form his own judgments on the decisions and events with which it deals.

For the material on which the narrative is based the writer is mainly indebted to official reports compiled by others. These are too numerous for individual acknowledgments ; but particularly valuable assistance has been afforded by past and present Directors of Industries in the various provinces. Their published reports have been supplemented by several memoranda specially supplied to the writer, who has also had the advantage of oral discussions with them in a number of cases.

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