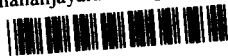


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LETTER OF TRANSMITTAL.

To the Honorable the SECRETARY OF WAR.

SIR: In accordance with instructions in my appointment of August 7, 1901, as Special Commissioner of the War Department, I have the honor to submit the following report.

In doing so it is a great pleasure to call to your attention the interest everywhere shown in the work of the United States for its dependencies, and to express my keen sense of obligation for the many courtesies shown me in connection with the investigation. As soon as my mission was made known, business and professional men, and especially Government officials, gave freely their time and the benefit of their invaluable experience, besides furnishing liberally literature, reports, and often special Government facilities to aid the work. Without such cordial assistance the report would necessarily have been much less complete.

Very respectfully,

JEREMIAH W. JENKS,
Special Commissioner

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