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REPORT OF THE INDIAN POLICE COMMISSION,

1902-03.

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APPENDIX I.

RESOLUTION APPOINTING THE COMMISSION.

NOS. 510—527.

Extract from the Proceedings of the Government of India, in the Home Department (Police), under date Simla, the 9th July 1902.

RESOLUTION.

THE Governor General in Council has determined, with the approval of the Secretary of State, to appoint a Commission to inquire into the administration of the Police in British India.

2. The matters into which the Commission will inquire and report are—

- (i) whether the organization, training, strength, and pay of the different ranks of the district police, both superior and subordinate, foot and mounted, whether on ordinary duty or in the reserve, are adequate to secure the preservation of the public peace and the proper investigation and detection of crime, and, if not, what changes are required in them, respectively, in each province with regard to its local conditions, in order to attain these objects ;
- (ii) whether existing arrangements secure that crime is fully reported or require to be supplemented in any way ; and, in particular, whether the village officers and the rural police in each province are efficient aids to the district police in the matter of reporting crime, and, if not, how the relations between the former and the latter can (subject to the condition that the rural police in each province must not be enrolled under the Police Act) be improved ;
- (iii) whether the system of investigating offences now in force in each province, the object being to provide for the full investigation of all serious crime, while avoiding interference by the police in trivial matters, is capable of improvement, and, if so, in what manner ; and whether the institution of fully organized Criminal Investigation Departments, either Imperial or Provincial, is recommended ;
- (iv) whether the form of statistical returns now adopted is satisfactory or capable of improvement, and whether the use to which such returns are now put as tests of police working is appropriate or not ;
- (v) whether the general supervision exercised by the Magistracy over the police, and the control of the superior officers (including Inspectors) over the investigation of crime are adequate to prevent oppression on the part of the subordinate police ; and, if not, how they can be made so ;
- (vi) whether the existing organization of the railway police, its operation as between provinces and states, and its connection with the district police are in a satisfactory condition, and, if not, what improvements can be effected ; and

- (vii) whether the career at present offered to natives in the police in each province is sufficiently attractive to induce the proper stamp of men to enter it; and, if not, what steps can be taken to remedy this evil consistently with the recognized measure of necessity for European control in the district charges.

3. It is to be understood that, while in some matters, as, for instance, those referred to under heads (iii), (iv), and (vi), it is important to secure uniformity throughout India, in others, and especially in those dealt with under head (v), uniformity is neither desirable nor possible; and that what should be aimed at is not mechanical symmetry, but due proportion with regard to such considerations as the criminality of the people, the number and gravity of the offences to be dealt with, the density of the population, the area to be policed, and so forth.

4. The Commission will consist of the Hon'ble Mr. A. H. L. Fraser, C.S.I., Chief Commissioner of the Central Provinces, President; the Hon'ble Mr Justice Candy, Puisne Judge of the Bombay High Court; the Hon'ble the Maharaja of Darbhanga, K.C.I.E., Additional Member of the Council of the Governor General; the Hon'ble Srinivasa Raghava Aiyangar, C.I.E., Dewan Bahadur, Additional Member of the Council of the Governor of Madras; the Hon'ble Lieutenant-Colonel J. A. L. Montgomery, Member of the Council of the Lieutenant-Governor of the Punjab; Mr. W. M. Colvin, Barrister-at-Law of Allahabad; and Mr. A. C. Hankin, C.I.E., Inspector-General of Police in the Hyderabad State. The Secretary of the Commission will be Mr. H. A. Stuart, Inspector General of Police in the Madras Presidency. During the visit of the Commission to each province where its inquiries will be conducted, a local member will be appointed to the Commission by the Local Government or Administration, in order to represent the views of the local authorities and to see that the local circumstances and conditions are fully laid before the members of the Commission. The Local Commissioners will not be required to join in the preparation of the final report.

5. In order to facilitate the inquiries of the Commission, and to ensure that a definite and concise statement of the case as it presents itself to each Local Government and Administration may be placed before the Commissioners in anticipation of their inquiries, each Local Government and Administration should proceed without delay to appoint a Committee, consisting of a District and Sessions Judge, a District Magistrate, and District Superintendent of Police, in the provinces of Madras, Bombay, the United Provinces, and the Punjab, and elsewhere of a District Magistrate and District Superintendent of Police, to proceed to such districts as are considered most important from a police point of view, and inquire into the matters set out in the heads of the order of reference. The Bengal Government has recently made a local inquiry into the organization of the police in that province, and the Government of India will therefore not require a local Committee to be appointed in Bengal. The Government of India are not aware that any other Local Government or Administration has recently collected, by means of a similar inquiry, the material necessary to prepare its case for presentation to the Commission, but in any province in which this has been done, a local Committee need not be appointed unless the Local Government or Administration desires to follow this course. It is not intended that the Committees conducting these preliminary inquiries should

record any formal evidence or prepare a formal report. They should discuss the questions referred for the opinion of the Commission orally on the spot, taking particular care to ascertain the views of non-official natives of India on them. On the completion of their inquiries they should present a statement of the case into which the Commission is to inquire for the consideration of the Local Government or Administration. This statement would describe the existing arrangements in each province under each of the heads of reference; note the defects which had been brought to the notice of the Committee and the remedies which had been proposed; suggest the officials and non-officials that would be most able to assist the Commission in the capacity of witnesses; and while avoiding the discussion of either defects or remedies (beyond noticing the degree of importance attached to each by public opinion generally), serve as a summary of the case for inquiry to be placed, together with the views of the Local Government upon it, before the Commission for its information and assistance. It is intended that the Commission should assemble on the 15th of October, and it is necessary that the Committees to undertake these preliminary inquiries should be appointed and set about their business without any delay, since the provincial statements of the case should reach the Government of India in time to be placed in the hands of the members of the Commission before they enter upon their labours.

6. The general inquiry will be public, and its conduct and the regulation of the course of business are entrusted to the President in communication with the members. The inquiries of the local Committees will place before the Commission valuable information as to the witnesses who may be expected to assist it in its work, but this arrangement is not intended to limit the Commission in the selection of any witnesses whom it may desire to examine. The Governor General in Council leaves it to the President to determine the procedure to be adopted in obtaining and recording evidence. The Commission, through the Secretary, acting under instructions from the President, will correspond directly with Local Governments. The Governor General in Council desires that all communications or requisitions for information emanating from the Commission may be treated as urgent and complied with promptly, and that, in each province which the Commissioners visit, they may be afforded every facility for prosecuting their inquiries.

ORDER.—Ordered that a copy of this Resolution be forwarded to all Local Governments and Administrations, and to the President and Members of the Commission, for information and guidance.

Ordered, also, that the Resolution be published in the Supplement to the *Gazette of India*.

J. P. HEWETT,

Secretary to the Government of India.

APPENDIX II.

PARTICULARS OF WITNESSES AND SITTINGS.

	No. of persons from whom replies to questions were received.	No. of those in column 2 who were examined orally.	No. of persons examined orally who sent no replies to written questions.	Total No. of witnesses examined.	No. of public sittings.	Places at which sittings were held.
1	2	3	4	5	6	7
Madras ...	96	38	2	40	6	Madras, Madura and Calicut.
Bombay ...	53	26	7	33	6	Bombay and Karachi.
Bengal ...	147	65	10	75	13	Calcutta, Dacca, Cuttack and Patna.
United Provinces	104	33	1	34	7	Allahabad, Benares, Lucknow and Agra.
Punjab ...	81	26	...	26	4	Lahore and Delhi.
Burma ...	39	14	2	16	4	Rangoon and Mandalay.
Central Provinces	88	19	...	19	3	Jubbulpore and Nagpur.
Assam ...	22	13	13	26	4	Gauhati and Dacca (for Surma Valley witnesses).
Hyderabad Assigned Districts.	28	5	...	5	2	Hyderabad and Nagpur.
North-West Frontier Province.	25	5	...	5	1	Peshawar.
TOTAL ...	683	244	35	279	50	

APPENDIX III.

TRAINING SCHOOLS FOR CONSTABLES.

Course of Instruction.

The course of instruction to be imparted at these schools should embrace the following subjects:—

- (a) Drill.
- (b) Elementary law and procedure.
- (c) Use of powers of observation.
- (d) Conduct of police officers towards the public.

The course should extend over a period of six months, and the recruits should be despatched from the districts where recruited to the schools every month, so that final examinations after training will occur monthly.

For the purpose of this training a catechism of elementary law and procedure will be necessary, and this might well be the same for all provinces, as these rules are essentially the same throughout India. The differences occurring in procedure under certain local and special laws could be met by addenda being made to the general catechism by each Local Government.

The training in drill should be the same throughout all provinces and a general text-book would be advisable.

Establishment.

(a) The Principal of each of these schools should ordinarily be an officer of the rank of Assistant or Deputy Superintendent.

(b) The drill instructors should be an Inspector in charge, with assistants of the rank of head constable, one assistant drill instructor being provided for every forty recruits under training.

(c) For the teaching of law and procedure an Inspector would be required as chief instructor, with assistants of the rank of Sub-Inspector in the same proportion as with drill instructors, *i.e.*, one to every forty recruits.

(d) There should be two buglers for each school.

(e) There should be one sweeper and one water-carrier for every forty men under training.

(f) With considerable bodies of men collected together, a hospital would be required and should be provided, with a hospital assistant in charge and a compounder.

(g) For the purpose of instruction in drill, rifles will have to be maintained at each school, and this will necessitate the entertainment of an armourer and a bellows-boy to repair and generally look after these arms.

(h) The clerical establishment should be one clerk-accountant on average pay of about Rs. 40 per mensem, it being understood that the instructors may be utilised to a large extent in the disposal of the scriptory work of the school.

Accommodation.

The accommodation to be provided at each school would consist of—

- (a) Barracks; (b) Class-rooms; (c) Residences for the Principal and the Instructors; (d) A gymnasium; (e) Accommodation for the menial staff; (f) Cook-rooms; (g) Latrines; (h) Hospital; and (i) A model Police Station.

APPENDIX IV.

PROVINCIAL TRAINING SCHOOLS.

*Course of Instruction.*I. *Law* including :

- (a) The Police Act.
- (b) The Indian Penal Code.
- (c) The Evidence Act.
- (d) The Criminal Procedure Code, as far as it relates to the action of the police regarding arrest, search, investigation, inquests, dealing with riots, etc.
- (e) Local and special laws, so far as they concern the police.

II. *Police Rules* of the province, so far as they relate to executive work.III. *Miscellaneous* :

- (a) Elements of Medical Jurisprudence.
- (b) The training of the powers of observation, and instruction regarding precision and accuracy in giving evidence.
- (c) Instruction regarding criminal castes and gangs ; their habits, etc.
- (d) Instruction on the subject of the conduct of the police towards the public.
- (e) Plan-drawing.
- (f) The taking of finger-impresions.
- (g) Drill : squad and company drill : manual, firing, bayonet, and physical exercises ; guard duty, etc., etc.
- (h) Equitation.
- (i) Transliteration for English-speaking students.

IV. *Practical work* :

- (a) Case work ; including the recording of the first information ; compiling of diaries ; and preparing final reports, etc.
- (b) Practical work of a station-house officer other than case work ; such as the care of arms, kit inspection, etc.
- (c) Practical town duties : beats, regulation of traffic, etc.
- (d) Methods of detection, as illustrated by actual cases.
- (e) The use of confessions and approvers.
- (f) The prosecution of cases.
- (g) The treatment of old offenders, including instruction regarding jail parades.

Note.—Probationary Assistant Superintendents will also receive instruction in a vernacular of the province.

Establishment.

(a) A Principal of the rank of Superintendent of Police.

(b) For purposes of instruction in drill :

A head drill-instructor who should be a British military non-commissioned officer, graded as a Reserve-Inspector, and, as far as practicable, competent also to teach equitation.

Assistant drill instructors of the ranks of head constable, with one chief assistant of the rank of Sub-Inspector, there being one such assistant to every 40 men to be trained.

(c) For equitation there should be a pensioned native cavalry non-commissioned officer, graded as a head constable.

An establishment of horses should be maintained, in the proportion, say, of one horse to every five pupils.

Assistant Superintendents (probationers) under training would provide their own horses.

(d) For instruction in law and procedure the staff necessary would be—

1. One head instructor of the rank of Inspector, to supervise generally, and also to take part as an instructor.
2. Other assistant instructors, all of the rank of Inspector, in the proportion of one to every twenty pupils, this proportion including the head instructor.
3. There should be, moreover, one fully qualified and competent instructor for each language to be learnt (in most provinces more than one) for the purpose of teaching Probationary Assistant Superintendents, and these men should be provided by Government, stress being laid on the necessity for real efficiency.

(e) Two buglers.

(f) An adequate staff of menials would be required, including sweepers and water-carriers.

(g) The clerical establishment should consist of one clerk-accountant on a salary of Rs. 50 per mensem.

NOTE.—As the Probationary Sub-Inspectors and Inspectors can make their own arrangements for cooking no provision of cooks is necessary.

Buildings.

The buildings should include, in addition to accommodation for the pupils, residences for the Principal and the members of the staff. Wherever it is possible to do so, there should be a mess house, with residential quarters, for the Probationary Assistant Superintendents. The Provincial School will usually be combined with one of the Central Schools for constables, but it is essential that separate accommodation be provided for the pupils of the two institutions both as regards quarters, class-rooms, recreation-rooms, and hospitals.

APPENDIX V.

THE MADRAS BLACK MARKS RULES.

(Extract from the Madras Police Manual.)

334. The following is the system of punishment by black marks which is now in force:—

(i) Together with every punishment, whether by fine, reduction or suspension, one black mark may be awarded at the discretion of the officer ordering the punishment. It should, however, be understood that except for very petty offences, whenever a fine is inflicted, a black mark should also be awarded.

Provided that reduction under the black mark system shall not itself carry a black mark.

(ii) One black mark may also be awarded in lieu of other punishment.

(iii) Not more than one black mark shall be awarded for any one offence.

(iv) Three black marks shall entail reduction of class or grade where such reduction is possible, and such reduction shall cancel the black marks. As regards second-class constables, where no reduction is possible, the three black marks will stand and the men will be warned that the award of three more will entail dismissal.

(v) Unless the offender is specially exempted by the Deputy Inspector-General of Police, six black marks shall entail dismissal.

(vi) Uninterrupted good conduct for a period of three months spent on duty shall cancel one black mark, and each successive period of three months uninterrupted good conduct shall cancel one black mark, provided that twelve months' uninterrupted good conduct shall cancel all black marks.

(a) A reduction in grade shall cancel all black marks outstanding against the individual, even though the reduction may not be under the black mark rules.

(vii) Black marks, whether awarded alone or in addition to other punishments, shall take effect from the date of the offence unless otherwise stated.

(viii) The existence of one or more black marks against a man shall bar promotion, but not leave.

(ix) When a black mark is awarded, the order and the copy thereof furnished to the delinquent shall state the number of black marks outstanding against such delinquent, and a warning shall be added, when recording two or five black marks, that the next will entail reduction or dismissal, as the case may be.

(x) The above rules must be strictly enforced, provided that in any case in which the officer awarding the black marks considers that the application of the rules will result in hardship to the offender, he shall refer the case for orders.

(xi) Care must be taken not to award a black mark on every occasion on which it may be necessary to warn or reprimand an officer. A black mark should only be given when, but for these rules, a fine would be imposed. Black marks have a definite power of withdrawing good-conduct allowance. So the exercise of great care in awarding them is necessary.

APPENDIX VI.

DRAFT RULES FOR REGULATING THE RELATIONS BETWEEN THE DISTRICT AND RAILWAY POLICE.

- (i) The District police stations shall, as far as possible, depute one or more constables in plain clothes to railway stations within the area of their jurisdiction to watch for the arrival or departure by the railway of known criminals or suspicious characters. Such constables shall report themselves to the railway police officer travelling in passenger trains, who will enter their names and any information they may communicate in his Train Diary Book. Any information received from the travelling railway police officer will be communicated by the plain clothes constables to their station-houses.
- (ii) The railway police will depute a literate police officer of or above the rank of constable to accompany each passenger train. He will maintain a "train diary" in which he will record information connected with cognizable offences, movements of bad characters and suspects and other matters prescribed by his superior officers.
- (iii) Each railway police station and each district police station through the jurisdiction of which the railway passes should maintain a Minute Book in which requests and suggestions received by the district and railway police respectively should be entered, together with the action taken thereon. Such Minute Books should be examined frequently by the superior officers of the railway and district police respectively, in order to ensure that proper action is taken.
- (iv) Superintendents of railway police should keep in close touch with the District Superintendents through whose jurisdiction their lengths of railway run, and should meet them periodically in order to arrange for satisfactory co-operation and harmonious working between their respective subordinates.
- (v) Superintendents of Railway Police should also keep in touch with District Magistrates and see that their own staff show proper deference to the district authorities.
- (vi) It is not necessary that other than serious crime, the definition of which must vary according to local circumstances, occurring within railway limits should ordinarily be reported to the district police. But all serious crime, including offences of which special reports have, under the Provincial Police Orders, to be submitted by district police stations, should be specially reported at once by the railway police to the District Superintendent and to the District Magistrate. The use of the telegraph for these reports is advisable in cases in which delay would otherwise ensue.
- (vii) District Magistrates should from time to time examine the registers of railway police stations within their districts and record remarks on such examinations in the inspection book of the station. The Superintendents of railway police should see that proper notice is taken of such remarks.
- (viii) Confidential reports on Inspectors and Sub-Inspectors of the railway police should be forwarded to District Magistrates for the record of their opinion on those officers.
- (ix) The railway police staff should be responsible for the prosecution of railway police cases, but if they ask for the services or assistance of the District Prosecuting Inspector this officer should comply with their request.

APPENDIX VII.

RULES REGARDING THE REGISTRATION AND SURVEILLANCE OF BAD CHARACTERS.

In order to deal effectively with crime it is necessary to have a continuous record of the criminal history of individuals and localities. To secure this there will be maintained for each village a Village Crime Note-book, which combines a conviction register with history sheets of persons of doubtful character. A specimen note book is attached with a few rules for the guidance of station-house officers.

The advantages of the plan are as follows :—

- (a) There will be a permanent record of the crime and criminals for each village.
- (b) No action will ordinarily be taken against either a suspect or an *ex-convict* under the preventive sections of the Criminal Procedure Code, until his history sheet shows that there are sufficient grounds for proceeding against him.
- (c) Those whose history sheets have been begun will be quietly watched and information will be collected about them; but they will not be considered to be under police surveillance until their names have been entered in the special register for that purpose.
- (d) Orders for formal surveillance will be passed only by the Superintendent, or his Assistant; and as the number of men under surveillance will not be large (*i.e.*, only the notorious bad characters), it will not be too great a burden to put on the village authorities to expect them to report their movements to the police.

2. These village note-books will be confidential documents, kept by the station-house officer, who will be responsible for their contents. If in any part of India the village is considered too small a unit, a larger one can be adopted, *e.g.*, the panchayat union in Bengal. But the books should not be too bulky. Ordinarily it will be best to have a separate book for each village.

3. While there will be a separate note-book for each village, or larger unit as the case may be, there will be one Surveillance Register for each police station. Entries will be made in the latter only by the Superintendent, or by his Assistant, if empowered to do so. This will also be a confidential register, and will be kept by the station-house officer. It will be merely an index of the names of men placed under surveillance. Details of their movements will continue to be written in the history sheets.

4. Suspects and convicts need not be treated separately, except so far as the fact of a conviction for a certain class of offence may render the convict liable automatically to police surveillance.

5. No one will be placed under surveillance until his name has been entered in the Surveillance Register by order of the Superintendent or his Assistant; and no name will be entered therein of a mere suspect, unless there are strong grounds of suspicion against him. Reputed receivers of stolen property are not

often convicted, but they should be watched ; and if the history sheet establishes a strong case against a receiver, he should be placed under surveillance.

6. To secure the most complete co-operation between districts and provinces, information of the movements of bad characters must be communicated promptly. There should be printed forms of Bad Character Rolls in diglott (English and the vernacular of the district), and immediately information is received of the departure or arrival of a bad character one of these rolls should be filled up and sent to the police station to which the bad character is believed to have gone, or from which he is said to have come. If intimation is thus promptly sent and acted upon, much valuable information will be gathered of the movements of bad characters.

When a Bad Character Roll is sent outside a province the English counterpart should always be filled in.

Instructions for the maintenance of the Village Crime Note-book and the Surveillance Register.

VILLAGE CRIME NOTE-BOOK : PART III.—CONVICTION REGISTER.

The following offences will be entered in the Conviction Register :

A.

(For the purposes of section 75, Indian Penal Code.)

Chapter XII, Indian Penal Code.—All offences except those punishable under sections 241, 254 and 262.

Chapter XVII, Indian Penal Code—

Sections 379 to 382.—Theft of all kinds.

Sections 384, 386 to 389.—Extortion of all kinds except section 385.

Sections 392 to 394, 397 and 398.—Robbery of all kinds.

Sections 395, 396, 399, 402.—Dacoity of all kinds.

Sections 400 and 401.—Belonging to a gang of thieves or dacoits.

Section 404.—Dishonest misappropriation of property belonging to a deceased person.

Sections 406 to 408.—Criminal breach of trust.

Section 409.—Criminal breach of trust by public servant.

Sections 411 to 414.—Receiving stolen property.

Sections 418 to 420.—Cheating of all kinds, except simple cheating, section 417.

Sections 429 to 433, 435 to 440.—Serious mischief.

Sections 449 to 452.—House trespass in order to commit an offence.

Sections 454 to 458.—Lurking house-trespass or house-breaking other than simple, section 453.

Sections 459, 460.—Grievous hurt or death caused in house-breaking.

Section 462.—Fraudulently opening a closed receptacle held in trust.

B.

(For the purposes of sections 3 and 4 of the Whipping Act, 1884.)

Sections 193, 194, 195, Indian Penal Code.—Giving or fabricating false evidence.

Sections 211, 377, Indian Penal Code.—False charge of committing an unnatural offence.

Section 354, Indian Penal Code.—Indecent assault on a woman.

Section 376, Indian Penal Code.—Rape.

Section 377, Indian Penal Code.—Unnatural offence.

Sections 465 to 469.—Forgery.

C.

(Other offences.)

Sections 489-A to 489-D., Indian Penal Code.—Forgery of currency notes and bank notes.

Section 311, Indian Penal Code.—Being a thag.

Sections 363 to 369, Indian Penal Code.—Kidnapping.

Section 461.—Dishonestly breaking open a closed receptacle.

Sections 109 and 110, Code of Criminal Procedure.—Bad livelihood.

Sections 3 and 4, Act III of 1867.—Gambling.

Section 9, Act I of 1878.—Opium smuggling.

Any other offences which the Local Government may consider of special importance, owing to local circumstances, may be added to the list.

The necessary particulars regarding each conviction will be communicated to the officer in charge of the police station by the office of the Superintendent of Police.

PART IV.—HISTORY SHEETS.

History sheets should be prepared for all persons believed to be addicted to crime. The conviction of a person for a heinous offence, such as robbery, dacoity, serious burglary or receiving stolen property, would ordinarily be sufficient to justify the opening of a history sheet. But the general rule should be that history sheets should only be opened for persons whom there is reason to believe to be habitual criminals or to be their aiders or abettors. For instance, if a person is suspected of being a receiver of stolen property, or of being concerned in systematic cattle theft, a history sheet should be begun, even if he has not been convicted. On the

other hand, if a man has been convicted of house-breaking and there is reason to believe that the offence, though house-breaking, was committed in an intrigue with a woman, not for the purposes of theft, no history sheet would ordinarily be opened; and in no case should a history sheet be prepared of a person who has been dealt with as a first offender under section 562, Code of Criminal Procedure.

Proceedings under section 110, Code of Criminal Procedure, should ordinarily not be taken until a history sheet establishes a case of bad livelihood. But if security has in any case been demanded from a person under section 109 or 110, Code of Criminal Procedure, before the preparation of a history sheet such a sheet should at once be opened.

In all cases the orders of the Circle Inspector must be obtained before beginning a history sheet.

If any information favourable to an individual whose name has been entered in a history sheet is obtained it should be duly recorded.

(All headings to be printed in English and Vernacular.)

VILLAGE CRIME NOTE BOOK

OF

VILLAGE.

POLICE STATION.

DISTRICT.

PART I.

*Population by Census of 19 .**No. of houses.**Names of outlying hamlets, with No. of houses in each :**Revenue.**Principal Tribes.**Names of Headmen, other leaders, and Village Watchmen :*

Headmen.	Other leading men.	Village Watchmen.

PART II.

Special notes on crime in the village as a whole as regarding individuals whose history sheets have not been prepared.

PART III.

Conviction Register.

Number.	Name.	Parentage and caste.	Date of conviction.	Offence.	Punishment awarded.	Reference to history sheet if any.

PART IV.

History Sheet.

Number.	Name.	Parentage and caste.	Age and date of entry.	Description.	If finger impression, or photograph taken, date of doing so.

*Relations and connections.**Property and mode of earning livelihood.**Convictions.**History and movements.*

History and movements—(continued).

Surveillance Register.

Number.	Name.	Parentage and caste.	Residence.	Number of history sheet in village note book	NAME ENTERED.			NAME STRUCK OFF.		
					Date.	Brief reasons.	Signature of officer.	Date.	Brief reasons.	Signature of officer.

Rules for reporting the movements of Bad Characters.

(1) When a bad character whose name is entered in the Surveillance Register leaves his home, it shall be the duty of the head of the village immediately to inform the officer in charge of the police station of the departure of such person and his alleged destination, if known.

(2) The officer in charge of the police station shall at once fill in a Bad Character Roll, Form A, and forward it by the quickest possible means, whether by hand or by post, to the officer in charge of the police station within which is situated the place to which the bad character is alleged or believed to have gone. If the destination of the bad character is not known, a copy of the roll should be sent to every police station to which there is any likelihood of his having gone.

(3) A police officer who receives the roll shall at once acknowledge the receipt of it and shall immediately take steps to ascertain whether the bad character has arrived within the limits of his jurisdiction. If the bad character is found, the police officer shall report the date and hour of his arrival, the name of the person with whom he is staying and the names of any persons with whom he associates, and he shall arrange to have his proceedings watched in the same way as if he were a registered bad character of his own station. If he has not been traced on the expiry of one week from the receipt of the roll, the officer receiving the roll shall return it, with a statement to that effect on the back of it, to the police station of issue.

(4) When the bad character leaves the limits of the station for his home or elsewhere, the officer in charge shall forward the roll to the officer in charge of the police station to which the bad character has gone, noting on the back of it all the information regarding the individual's movements which was collected while he was residing within the limits of the station. If the bad character goes to a police station other than that in which he is registered, the officer in charge of the latter should be informed of the fact.

(5) If the village head hears of the advent of a suspicious stranger in his village, it shall be his duty to question the person regarding his antecedents and residence, and to send to the police station, with as little delay as possible, all the information obtained by him.

(6) On the receipt of such information it shall be the duty of the officer in charge of the police station to send a roll, with the utmost possible despatch, to the police station within the limits of which the stranger alleges that he resides.

(7) On receiving such a roll the officer in charge of a police station shall at once return it with complete information regarding the individual in question, if he is a resident of that station; while if he is not a resident, the roll should be returned with a statement to that effect. In that case the officer who issued the roll must take all possible steps to discover the identity of the stranger.

(8) The nature of the information received regarding the stranger will guide the police officer as to the steps that should be taken, (a) either to institute proceedings under section 109 or 110 of the Criminal Procedure Code, or (b) to watch the movements of the stranger.

[Copy to be taken by carbon process.]

BAD CHARACTER ROLL.*Form A—Roll for reporting the absence or departure of a Bad Character.*

Police Station _____

District _____ Province _____

Serial No. of Roll _____

Name, parentage, caste, and descriptive marks of Bad Character.

No. in Surveillance Register and particulars of previous convictions.

Class of offences he commits.

Place to which he may have gone or is alleged to have gone and for what purpose, with information as to his relatives and associates in such places.

Date and hour at which he left his village _____

Date and hour of despatch of this Roll, and whether sent by hand or post.

Signed _____*Designation* _____*Date* _____**ACKNOWLEDGMENT OF RECEIPT.**

[This should be torn off and returned immediately on receipt of Roll.]

Bad Character Roll (Form A), No. _____ of Police Station _____

District _____ was received by me at _____ A. (P.) M. on the
of _____ 190 . The person named therein has not* arrived in
the limits of this police station. Inquiries are being made.*Signed* _____*Designation* _____*Date* _____

* If the Bad Character has arrived, strike out the word "not."

Information about the conduct of the Bad Character during his residence
in _____ Police Station _____

Signed _____

Designation _____

Date _____

BAD CHARACTER ROLL.

Form B—Roll for reporting the arrival of a Suspicious Stranger.

Police Station _____
 District _____ Province _____
 Serial No. of Roll _____

Name, parentage, caste, occupation and residence of stranger, and any previous convictions admitted by him..

Descriptive marks.

Name of village and person with whom he is staying, with information as to his conduct and associates.

Date of arrival.

Name of Police Station and village from which he alleges he has come.

Date on which alleges he left his village.

Date and hour of departure of stranger, with name of reporter.

Whether stranger is returning to his home or going elsewhere.

Date and hour of despatch of this Roll, and whether sent by hand or post.

Signed _____

Designation _____

Date _____

ACKNOWLEDGMENT OF RECEIPT.

Bad Character Roll (Form B), No. _____ of Police Station _____
 District _____, was received by me at _____ A. (P.) M. on the
 of _____ 190

Signed _____

Designation _____

Date _____

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REPLY.

If the stranger is identified, full particulars regarding him should be entered here and the Roll should then be returned to the police station of issue.

APPENDIX VIII.

SCHEME OF BEAT DUTY IN TOWNS.

The essence of the scheme is that for each beat there must be six men, Each watch or period of duty will be of four hours duration, and the work is so distributed that every man will have one night in three in bed. This is shown in detail in the following table, A, B, C, D, E, F, representing the six men serving one beat :

Date.	DAY.				NIGHT.	
	Hours.				Hours.	
	6-10	10-2	2-6	6-10	10-2	2-6
1st ...	A	B	C	D	E F	A B
2nd ...	C	D	E	F	A B	C D
3rd ...	E	F	A	B	C D	E F
4th ...	A	B	C	D	E F	A B
5th ...	C	D	E	F	A B	C D
6th ...	etc.	...	etc.	...	etc.	...

APPENDIX IX.

POLICE RECORDS IN RESPECT OF WHICH UNIFORMITY IS DESIRABLE.

For the following Police Records the same forms could with advantage be used throughout India:—

1. *First Information Book*.—This is the book prescribed by section 154 of the Code of Criminal Procedure. A form for it is appended. It should be used for cognizable offences only; in the case of non-cognizable offences it will be sufficient if the substance of the information is entered in the General Diary prescribed by section 44 of Act V of 1861.
2. *Case Diary*.—This is the diary prescribed by section 172 of the Code of Criminal Procedure. It should be kept in a separate book, the leaves of which should be of thin paper so as to allow of copies being taken by means of carbon sheets, or the leaves may be of ordinary paper, separate sheets of thin paper being used for the copies, one of which will then be the original writing, while the record in the book will be made by a carbon sheet. In any case the pages of the book should be stamped with consecutive numbers to prevent any alteration in the original record. On the conclusion of the investigation the pages relating to it should be torn out of the book and filed together in the police station. These will take the place of the present Case Diary Books.

Statements recorded under section 161 of the Code of Criminal Procedure should not be entered in the Case Diary, but should be written on separate sheets of paper and attached to the Diary in which reference will be made to the fact that they have been so recorded. It should be the exception to record statements under section 161: it will, as a rule, be sufficient to record (in the Case Diary) the purport of the information given by each witness.

3. *Charge sheet and Final Report*.—The Final Report required by section 173 of the Criminal Procedure Code may be of three kinds, according as the police send a case up for trial, report that it is false, or report that they have not succeeded in detecting it. In the first case, the Report should be called the Charge Sheet. For this any of the forms now in use may be prescribed, but the present Bengal form is defective in that it does not shew what point each witness is called to prove. It is essential that this information should be given for the guidance of the Magistrate, or the Prosecuting Officer, if there is one.

For the second and third kinds of report under section 173 one form will suffice. Such report should be called the *Final Report*.

4. *General Diary*.—This is prescribed by section 44 of Act V of 1861. No printed form is required for it, as it must be a record, in regular sequence in point of time, of the work done at the station and of the information received. It is not, however, necessary to enter in the

General Diary details which are already given either in the First Information Book or in the Case Diary. A reference in the General Diary to the entries in those records will be a sufficient compliance with the law.

5. *Police Station Crime Register*.—If this record is retained the form should be the same in all provinces. It is considered, however, that it may be abolished, as sufficient information will be given in *First Information Book*, the *Case Diaries* and the *Village Crime Note-Books*, if the recommendations of the Commission are accepted.
6. *Superintendent's Register of Crime*.—Every Superintendent, and every Assistant or Deputy Superintendent in charge of a sub-division, should keep a concise note-book of the crime at each police station in his charge. This note-book should always be with the officer, whether on tour or at head-quarters, in order that he may have at hand complete information regarding the crime of his district. This Register should be in the form of the Madras *Check Register of Crimes*, the United Provinces *English Register of Crimes* or the Bengal *Index of Crime*.

FIRST INFORMATION REPORT.

First information of a cognizable crime reported under section 154, Criminal Procedure Code, at Police Station

Sub-District

District.

No. _____ Date and hour of occurrence.

Date and hour when reported.	Place of occurrence and distance and direction from Police Station.	Date of despatch from Police Station.

(N.B.—A first information must be authenticated by the signature, mark or thumb impression of informant and attested by the signature of the officer recording it.)

Name and residence of informant and complainant.	Name and residence of accused.	Brief description of offence, with section, and of property carried off, if any.	Steps taken regarding investigation, explanation of delay in recording information.	Result of the case.
1	2	3	4	5

Signed _____

Designation _____

(First information to be recorded below.)

Signature, seal or mark of informant.

APPENDIX X.

TABLES FOR THE POLICE ADMINISTRATION REPORTS.

Statement A.—The present Statement A is unnecessarily detailed and the Commission recommend the substitution of the forms given below. Parts III and IV of the present Statement have been combined with Parts I and II, as detailed information regarding Magistrates' cases is not required in a report on the administration of the Police.

The existing statements give detailed figures under no less than 76 classes of offences. For administrative purposes this is unnecessary, while for statistical purposes so little value is attached to details that the tables of the Judicial and Administrative Statistics give only the totals for all kinds of offences. The Commission recommend the substitution of the following reduced list of offences for that now prescribed :—

Cognizable Crime.

1	2	3
Serial No	Law under which punishable.	Class or description of Crime.
	<i>Sections of Indian Penal Code.</i>	
1	115, 117, 118, 119, ...	Abetment of cognizable offence.
	CLASS I.—Offences against the State, Public Tranquillity, Safety and Justice.	
2	131 to 136, 138 ...	Offences relating to Army and Navy.
3	231 to 254 ...	Offences relating to Coin.
4	255 to 263A ...	Offences relating to Stamps.
5	467 and 471 ...	Offences relating to Government Promissory Notes.
6	489A to 489D ...	Offences relating to Currency Notes and Bank Notes.
7	212 to 216, 216A ...	Harbouring an offender.
8	224, 225, 225B and 226 ...	Other offences against public justice.
9	143 to 153, 157, 158, 159 ...	Rioting or unlawful assembly.
10	140, 170, 171 ...	Personating public servant or soldier.
	CLASS II.—Serious offences against the Person.	
11	302, 303, 396 ...	Murder.
12	307 ...	Attempts at murder.
13	304, 308 ...	Culpable homicide.
14	376 ...	Rape by a person other than the husband.
15	377 ...	Unnatural offence.
16	317, 318 ...	Exposure of infants or concealment of birth.
17	305, 306, 309 ...	Attempt at and abetment of suicide.

1 Serial No.	2 Law under which punishable.	3 Class or description of Crime.
	<i>Sections of Indian Penal Code.</i>	
18	329, 331, 333, 325, 326, 335 ...	Grievous hurt.
19	328 ...	Administering stupefying drugs to cause hurt.
20	327, 330, 332, 324 ...	Hurt.
21	363 to 369 and 372, 373 and 371.	Kidnapping or abduction, selling, &c., for prostitution and dealing in slaves.
22	346 to 348 ...	Wrongful confinement and restraint in secret or for purpose of extortion.
23	353, 354, 356, 357 ...	Criminal force to public servant or woman, or in attempt to commit theft or wrongfully confine.
24	304A, 338 ...	Rash or negligent act causing death or grievous hurt.
	CLASS III.—Serious offences against Person and Property, or against Property only.	
25	395, 397, 398, 399, 402 ...	Dakaiti and preparation and assembly for dakaiti.
26	394, 497, 398, 392, 393 ...	Robbery.
27	270, 281, 282, 430 to 433, 435 to 440.	Serious mischief and cognate offences.
28	428, 429 ...	Mischief by killing, poisoning or maiming any animal.
29	454, 455, 457 to 460, 449 to 452	Lurking house trespass or house-breaking with intent to commit an offence, or having made preparation for hurt and house trespass with a view to commit an offence or having made preparation for hurt.
30	311, 400, 401 ...	Belonging to gangs of thags, dakaitis, robbers and thieves.
	CLASS IV.—Minor offences against the Person.	
31	341 to 344 ...	Wrongful restraint and confinement.
32	336, 337 ...	Rash act causing hurt or endangering life.
33	374 ...	Compulsory labour.
	CLASS V.—Minor offences against Property.	
34	379 to 382 ...	Theft { of cattle. ordinary.
35	406 to 409 ...	Criminal breach of trust.
36	411 to 414 ...	Receiving stolen property.
37	419, 420 ...	Cheating.
38	447, 448 and 453 and 456	Criminal or house trespass and lurking house trespass or house-breaking.
39	461, 462 ...	Breaking closed receptacle.

1	2	3
Serial No.	Law under which punishable.	Class or description of Crime.
CLASS VI.—Other offences not specified above.		
<i>Sections of Indian Penal Code.</i>		
40	295 to 297	Offences against religion.
41	260, 277, 279, 280, 283, 285, 286, 289, 291 to 294.	Public nuisances.
42	...	Offences under special and local laws declared to be cognizable.

Specimens of the two parts of Statement A, as now proposed, are attached.

The ledgering of crime for the purpose of Statement A of the Annual Police Administration Reports should be done at the head-quarters of each District in the office of the Superintendent of Police in order to secure uniformity and accuracy. This is already the practice in all provinces except Bengal and Assam.

Statement B, Part I.—Columns 4, 5 and 6, columns 7, 8, 9, and 10, and columns 14, 15 and 16 may respectively, in each case, be combined into a single column.

Statement D.—For the reasons given in paragraph 184 of the Report, this Statement should be abolished.

Statement E.—In this table the information should be given by districts. Village police, private guards and additional police quartered on a tract at the expense of the inhabitants should not be shown in it.

Column 3 should be subdivided into three, so as to show Superintendents, Assistant Superintendents, and Deputy Superintendents, separately. Similarly column 5 should be sub-divided so as to show European Constables or Sergeants separately from Sub-Inspectors.

Columns 11 and 12 may be abolished, the officers and men entered therein being included in the previous columns with the rest of the police force.

Columns 13 to 20, 24 to 38 and 42 may be abolished as the information is not required in an Administration Report.

Columns 43 to 48 may be reduced to two columns, as it is impossible to make any real distinction between police employed in towns and in rural areas, and in some provinces four of the six columns are left blank. On the other hand, it would be convenient if a new column were opened after column 40 to show the urban population, as this would give useful information regarding the character of the population of the province. The proportion of police to area and population should be for the whole force, as it is difficult to secure uniformity of treatment in fixing the numbers engaged in the prevention and detection of crime. A specimen of Statement E, as thus amended, is attached.

Statement F.—This statement, like *Statement E*, should give information for each district.

In columns 6, 7, 8, the number of weapons should be entered instead of the number of men, as the arms are used indifferently by a number of men. Muzzle-loading smooth-bores are not now used, and revolvers may be entered instead of them.

Columns 9 and 10 may be abolished, as the information given in them is not required.

Columns 28 and 29 should be expanded so as to give the number of men in each period of service which carries a separate rate of pay.

Column 37.—This should show the daily average number of men absent from duty on account of sickness, and not merely those sick in hospital.

STATEMENT A, PART I.

(To be substituted for the present Statement A, Parts I and II.)

1	Serial No.	2	Law.	3	Offence.	4	Number pending from previous year.	5	Number reported in the year.	6	Number in which investigation was refused.	7	Number remaining for investigation.	8	Number proved or declared to be false.	9	Number due to mistakes of law or fact or declared non-cognizable	10	Number pending at end of year.	TRUE CASES.				15	Total Magistrates' true cases.	16	Total Magistrates' cases convicted.	17	Grand total of true cases.	18	REMARKS.

Column 4.—This should include all cases regarding which the Magistrate has not passed order.
 Column 8.—Enter only cases proved or declared to be deliberately false.

1	District.
2	Number of Inspector-General, Deputy and Assistant Inspectors-General.
3	Number of Superintendents.
4	Number of Assistant Superintendents.
5	Number of Deputy Superintendents.
6	Number of Inspectors.
7	Number of Sub-Inspectors.
8	Number of Sergeants.
9	Number of Head Constables (Foot).
10	Number of Head Constables (Mounted).
11	Number of Constables (Foot).
12	Number of Constables (Mounted).
13	Number of Constables (Water).
14	Total.
15	Total cost payable from Imperial and Provincial Revenues.
16	Total cost payable from other sources than Imperial and Provincial.
17	Grand total cost (columns 15 and 16).
18	Area in square miles.
19	Population.
20	Urban population of District.
21	Number of Police Stations.
22	Number of cutposts.
23	To area.
24	To population.
25	Total amount of cognizable crime reported.
26	Proportion of cognizable crime to the Police force engaged in the prevention and detection of crime.

Showing strength and cost of Police.

STATEMENT E.
(REVISED.)

Proportion of Police.

Provincial Tables.—In Bombay, the Punjab and Burma there are no provincial tables. In Madras and the Central Provinces the subject has recently been dealt with by the Local Governments and no further reduction is necessary. In the case of Bengal and the United Provinces it is recommended that the following tables should be abolished :—

Bengal—

- (i) Precedence list of districts according to working results.
- (ii) Detail Burglary *Khatian*.
- (iii) Detail Theft *Khatian*.
- (iv) Statement J (Bad Livelihood Prosecutions).
- (v) Comparative table of working in different provinces (given in the body of the report).

United Provinces—

- (i) Statements II and III.
- (ii) Statement VI.

Date of Submission of Administration Reports.—These reports are for the calendar year, and the preparation of the district reports upon which they are based interferes with the cold-weather terms of Superintendents. It is, therefore, recommended that they should in future be prepared for the financial year.

APPENDIX XI.

POLICE RECORDS AND RETURNS.

As the Commission visited each province a Sub-Committee discussed the subject of police records and returns with the local officers, and the recommendations of the Sub-Committee which were accepted by the Commission are given in the Notes attached hereto. The Sub-Committee was prevented from discussing the subject in the Punjab or the North-West Frontier Province, but the recommendations for other provinces can be applied *mutatis mutandis*. If the Commission's proposals regarding the registration and supervision of Bad Characters, the records required to be maintained under the Code of Criminal Procedure, and the tables prescribed for the annual administration reports are accepted, a number of changes in records and returns will be necessary. These have not been noticed in the notes that follow. On the subject of diaries by officers above the rank of Sub-Inspector and special reports of crime, the Commission make the following general recommendations :

Every Inspector should keep a diary and record daily there in the work on which he is engaged, the police stations or villages visited by him, the information conveyed to him and any orders issued to his subordinates. No further details need be given, as reports of inspections are entered in the inspection report book of each station, while reports of investigations into cases are entered in the case diaries. A copy of his diary shall be forwarded by him every week to the police officer immediately superior to him.

Superintendents and Assistant Superintendents should submit brief weekly reports, in half margin, on all matters of interest from a police point of view which have occurred within their charges. These should go through the District Magistrate to the Deputy Inspector-General, who will forward to the Inspector-General those which are of special interest or importance. These reports will be treated as confidential and will be returned to the Superintendent or the Assistant Superintendent, as the case may be, the remarks, if any, of the superior officers being entered on the margin.

Special reports regarding the commission and investigation of the following cases should be sent with the least possible delay to the Deputy Inspector-General in charge of the Criminal Investigation Department :—

Dacoity, poisoning with robbery, coining, and forgeries of currency notes and Government stamps. All police matters which are now reported to the Special Branch should also be reported to this officer.

There may be other matters which Local Governments may direct to be reported to him, but care should be taken not to impose on him too great a burden.

MADRAS.

STATION RECORDS.

Register of Processes.—It will be sufficient if a register of processes is kept in the station and if a statement of unexecuted warrants is sent once a month. It is unnecessary to keep a counterfoil of this register.

Arrest Report.—The post-card form is sufficient. Unstamped cards can be used in place of the Register in Form No. 57, which may be abolished.

Gang Register.—This register should be retained for permanent gangs only. Wandering gangs should be entered only in the register in the Superintendent's office.

Register of Licenses under Arms Act.—The heading of column 5 should be "Detailed description of weapon."

Roster of villages patrolled.—May be abolished.

Standing orders hung up in the station.—The majority of these might be bound in books, copies of which should be made available for the use of the constables.

INSPECTOR'S RECORDS.

Village Roster.—This may be abolished.

Register of Criminal Gangs.—It is unnecessary for Inspectors to keep this register.

Travelling Diary.—This may be abolished.

SUPERINTENDENT'S RECORDS.

Weekly Reports.—Part II may be abolished, its place being taken by special reports on selected classes of offences submitted as the information is received.

Itinerary Registers.—May be abolished.

Register of Licenses under the Arms Act.—This is merely a duplicate of the register kept in the District Magistrate's office; it is never used by the Superintendent or his subordinates and it may be abolished.

Sundry Sums Account Book and Account Current.—It should be considered whether these cannot be combined in the form of a ledger.

ASSISTANT SUPERINTENDENT'S OFFICE.

Defaulter Book and Gang Register.—These are maintained for the whole district in the District Superintendent's office and it is unnecessary for an Assistant Superintendent to keep them.

SUPERINTENDENT'S RETURNS.

Statement showing Attendance of Officers at Sessions.—This may be abolished.

Quarterly Return of Grave Crimes investigated.—The information is given in the weekly reports and summarized in the annual statement. The quarterly return is unnecessary.

Confidential Reports on Inspectors.—The reports of Police officers and Magistrates should be combined into one return, a separate sheet being used for each Inspector.

ASSISTANT SUPERINTENDENT'S RETURNS.

Itinerary Report.—May be abolished.

STATION HOUSE RETURNS.

Return of Summonses and Warrants.—This may be abolished, a monthly statement of unexecuted warrants being submitted as formerly.

BOMBAY.

STATION RECORDS.

Register of ex-Convicts released under S. 401, Cr. P. C.

Register of ex-Convicts released under S. 565, Cr. P. C.

These will be unnecessary if the system of Village Crime Note-books and History Sheets is introduced.

Station or General Diary.—This is not kept in Sind, an omission which should be rectified.

Register of Licenses to possess or carry Arms.

Register of Gun Licenses.

These should be combined as in other provinces.

Register of Men on Leave.

„ *Sick Policemen.*

} These are unnecessary in a police station.

Register of Cases conducted by Court Jamadars.—This may be discontinued.

Descriptive Roll of Prisoners.—This may be discontinued, the description being entered in the “*Register of accused Persons in the custody of the Police.*”

Register of Arrivals and Discharges of Prisoners.

Register of Ornaments, etc., taken from Prisoners.

It should be considered whether these two Registers and that of “*Persons in the custody of the Police*” cannot be combined into either one or two Registers.

DISTRICT POLICE OFFICE RECORDS.

Ledgering of Crime.—No ledger of offences is kept in Bombay, and the annual statements of crime required for the Administration Report are prepared from the Superintendent's Crime Register, which is in the form of a Day Book rather than of a Ledger. This system is unsatisfactory, and ledgers should be maintained.

HEAD-QUARTERS CHIEF CONSTABLE'S RECORDS.

Register of Men on Leave.

„ „ *Sick Constables.*

} These may be discontinued.

BENGAL.

STATION RECORDS.

The following may be abolished :—

No. 8.—Register of descriptive rolls of persons sent up for trial (Form No. 259).

11A.—Chaukidari Report Register (Form No. 267).

12.—Registers of persons convicted under the Opium Act (Form No. 270).

Warrants for the collection of fines levied by Criminal Courts should be executed by the ordinary process-serving establishment. If this is done, Record No. 19, the Judicial Fine Register (Form No. 276) will no longer be necessary.

If the system of outposts is abolished, Record No. 27, the Outpost Case Register (Form No. 285) will not be required.

COURT RECORDS.

Record No. 8, *Register of processes dealt with by the Police* (Form No. 183), and Record No. 13, *Bail and Recognizance Register* (Form No. 191), should be maintained by the Magistrate's clerks and not by the Court Police Establishment.

DISTRICT SUPERINTENDENT'S RECORDS.

Record No. 9, Register of receipts and issues of service labels. This may be abolished, the number and the value of the stamps used being noted in the Despatch Register.

Record No. 12, Register of Unpaid Apprentices (Form No. 30). It is undesirable to employ unpaid apprentices in a police office, and if this view is accepted this register will no longer be required.

The following records may be abolished :—

No. 29.—Index to special reports (Form No. 42).

No. 33.—P. R. Register or Register of Convicts to be specially looked after (Form No. 45).

No. 39.—Register of Diet supplied to patients in Police Hospitals (Form No. 51).

No. 40.—Monthly abstract of diet, hospital patients (Form No. 52).

No. 41.—File of statements of charges and recoveries (Form No. 53).

No. 42.—Attendance Register. This register should not be used in the case of gazetted officers.

DISTRICT SUPERINTENDENT'S RETURNS.

(The numbers refer to the revised list which is now under issue.)

The following returns may be abolished—

- No. 21.—Statement of clothing (Form No. 144).
- No. 29.—Inspection statement H (Form No. 10).
- No. 29.—Inspection statement P (Form No. 14).
- No. 31.—Return of Hindus and Muhammadans employed in the Police.
- No. 33.—Assistant Superintendent's Progress Report (Form No. 59).
- No. 42.—Return of escorts (Form No. 66).
- No. 53.—Statement of lands taken up for Police purposes (Form No. 80).
- No. 57.—Return of elephants (Form No. 85).
- No. 59.—Sale-proceeds of stores and other materials (Form No. 103).
- No. 60.—Roll showing names of all officers and men who will attain or pass the age of 55 years (Form No. 146).
- No. 64.—Target practice report and return (Form No. 114).
- No. 65.—Destruction of appointment certificates.
- No. 84.—Return of persons according to religious denominations.

In Police Code Form No. 41, the following items might be omitted: Nos. 5, 10—13, and 17—19.

UNITED PROVINCES.

STATION RECORDS.

It seems doubtful whether the Check Receipt Book of non-cognizable crime (Form No. 146) is necessary.

The Register of Crimes and the Register of Property Stolen and Recovered (Forms Nos. 155 and 193) should be combined. It has been brought to notice that the Form of Inspection Book as given in the Police Manual has been largely curtailed.

REPORTS AND RETURNS FROM THANAS.

The following should be abolished:—

- (1) Abstract of Cognizable Cases pending investigation over a month.
- (2) Report on Inspection of Police Stations and Outposts.
- (3) Crime Returns.
- (4) Return of time-expired convicts, 218.
- (5) Statement showing all cases of professional burglary.
- (6) Statement of the castes of chaukidars, etc., 253.

- (7) Mischief to cattle by poisoning, 222.
- (8) Thefts of agricultural produce, 221.
- (9) Cattle strays, 222-A.
- (10) Sales of cattle, 222-B.
- (11) Mukhiyas, 211.

COURT INSPECTORS' RECORDS.

The *Register of Absconded Offenders* (Form No. 192) should be retained, but the form can be simplified.

Register of Property (Form No. 194).—The property should be kept by the Magistrate and he should be responsible for the maintenance of any register that he may require. As a Police record this register should be abolished.

Register of Arms and Ammunition (Form No. 136).—This Register should not be kept by the Court Inspector, who should have no responsibility for such arms and ammunition (*see* section 16 of the Arms Act).

Register of Sessions Cases (Form No. 197) and the *Register of Criminal Appeals and Revisions* (Form No. 159).—These are not necessary and may be abolished.

REPORTS AND RETURNS SUBMITTED BY SUPERINTENDENTS.

Weekly Abstracts of Cognizable Cases under Investigation (Form No. 277).—This may be abolished.

Change Reports in the Clerical Staff (Form No. 270).—This may be abolished.

Report of Progress made by Probationers (Form No. 265).—A demi-official half-yearly report may be substituted for this.

Statement showing Score of Target Practice (Form No. 201).—The Register is necessary, but no statement need be submitted by the Superintendent. The Register will show the Inspecting Officer whether target practice is satisfactory.

Return of Inspection of Police Stations.—This may be abolished, but the District Superintendent should state in his annual report what stations have not been fully inspected and why the rules on the subject have not been complied with.

The following Reports and Statements may be abolished:—

Report on the inspection of each of the police stations and outposts of the Railway police.

Statement showing number of chaukidars punished (Form No. 247).

Statement of castes of chaukidars (Form No. 253).

Statement of Mukhiyas (Form No. 211).

Statement of cattle strays, etc. (Form No. 222-A).

Statement of registration of sales of cattle (Form No. 222-B).

Statement of time-expired convicts (Form No. 218).

Statistics of armed police with nominal roll of efficient head constables, etc.

Statement showing the working of the Security law (Form No. 217).

With regard to the last of these, it may be pointed out that all necessary information is given in Statement A.

The headings of forms should be printed in diglott, as is done in most of the other provinces.

BURMA.

STATION RECORDS.

No. 8, Register of Exhibits.—This is unnecessary and may be abolished, as the Register of Property gives all the information.

No. 11, Dieting Register.—This may be abolished, the necessary information being given in the Lock-up Register.

No. 14, Hue and Cry Register.—This is unnecessary.

No. 16, Register of Convicts conditionally released.—This may be abolished; the necessary information can be given in the Village Crime Note-books and the History Sheets.

No. 20, Register of Undetected Violent Crime.—This should be abolished.

No. 27, Return of Accoutrements and Miscellaneous Stores.—This return, if required at all, should be sent only once a month.

No. 30, Miscellaneous Order-book.—All miscellaneous orders received are copied into this book. The original orders should be filed and this record should be abolished.

DISTRICT SUPERINTENDENT'S RECORDS.

No. 3, Register of Criminals.—The register may be retained, but the monthly information (paragraph 673) is not required and should not be furnished by stations or entered in this register.

No. 4, Hue and Cry Register.—This may be abolished, as the information is given in the Police Gazette.

No. 5, Register of cases in which evidence has been recorded under section 512, Criminal Procedure Code.—This may be abolished, as all the information required is in the police-station.

No. 6, Register of Stolen Property.
No. 7, Register of lost cattle. } These are not necessary.

No. 8, Register of Violent Crime and Cases—This is unnecessary, as the information is to be found in each file.

No. 9, Register of Undetected Violent Crimes.—This may be abolished.

No. 11, Register of convicts conditionally released.—As noted above under Police-station Records, this register is unnecessary.

No. 14, Court Police Officer's Register.—This register might be simplified, as much of the information is given elsewhere.

No. 21, Register of Telegrams issued.
No. 22, Register of Telegrams received. } Both these registers may be abolished.

No. 24, Register of Enlistment.—This is necessary if the sanction of the Deputy Commissioner is required, but it can be abolished if that sanction is dispensed with as recommended.

No. 25, Register of Promotions, Register of Reductions, Register of dismissals.—These may be abolished as the information is given in the Long Roll. The statistics required for the annual report can be noted in a separate note-book if necessary.

No. 39, Police Stock-book.—The Returns of Arms, Ammunition and Stores should be submitted annually and not half-yearly.

DISTRICT SUPERINTENDENT'S RETURNS (HALF-YEARLY).

No. 1, Index.—This Index should be prepared in the Central office: the return will then be unnecessary.

CENTRAL PROVINCES.

STATION RECORDS.

No. 6, Register of absconded offenders.—This register may be abolished, a file of the lists published in the *Police Gazette* being substituted for it.

No. 18, Register of strayed cattle.—The retention of this register depends upon the decision of the question whether the Police should interfere in the matter of the straying of cattle.

DISTRICT SUPERINTENDENT REGISTERS.

B. No. 4, Register of applications to prosecute for bad livelihood.—This may be abolished.

B. No. 5, Register of absconded offenders, &c.—This may be abolished, a file of the lists in the *Police Gazette* being substituted for it.

B. No. 6, Register of Processes.—This should be maintained by the Court which issues the process, the Court sending the processes direct to the station.

B. No. 15, Service Stamps Account.—This may be abolished, the information being given in the Vernacular Correspondence Register.

RETURNS.

Quarterly Returns of previous convictions established.—The value of this return is not apparent.

ASSAM.

STATION RECORDS.

The following registers and records may be abolished :—

- (1) Register of property stolen and recovered (Form No. 164).
- (2) Register of descriptive rolls of persons sent up for trial (Form No. 176).
- (3) Slip diary (Form No. 177).
- (4) Travelling diary (Form No. 178).
- (5) Lock-up Register (Form No. 184).
- (6) Register of duty certificates (Form No. 194).

In the *Station order book* (Form No. 179) a complete copy of the order is not required, and the column which is now headed "Copy of order" should be headed "Abstract of order."

COURT INSPECTOR'S RECORDS.

The *Magistrate's Register of cases* (Form No. 138) should be abolished. The *Khatian Register* (Form No. 148) should be maintained in the District Superintendent's Office.

The bulk of the registers kept by the Court officer are Magistrate's records, and in the Commission's opinion those which, in the list prefixed to Chapter XV of the Assam Police Manual, are numbered 1, 2, 7, 9, 10, 14, 15, 16, 19, 22 to 27, should be maintained by the Magistrate's clerks, so as to set the Court officer free for his legitimate duties in connection with the prosecution of cases.

DISTRICT SUPERINTENDENT'S RECORDS.

The *Register of Service Stamps* should be discontinued, the number and value of stamps used being noted in the register of letters despatched (Form No. 17).

Purwana copy book (Form No. 281).—Considerable labour would be saved if carbon paper were used to obtain the second copy required for this register.

DISTRICT SUPERINTENDENT'S RETURNS.

No. 5.—*Proclaimed offenders*—This is now sent monthly; it should be sent as occasion requires.

Return No. 6—Released convicts, and No. 15—Price-currents, are unnecessary and should be abolished.

No. 22—*The Return of police stations and outposts visited by Inspectors* is unnecessarily elaborate and should be simplified.

APPENDIX XII.

SCHEME OF GRADING FOR POLICE OFFICERS OF AND BELOW THE RANK OF SUPERINTENDENT.

Superintendents—

					Per cent.
1st grade	...	...	...	...	5
2nd "	...	...	...	...	15
3rd "	...	...	...	...	25
4th "	...	...	...	...	25
5th "	...	...	...	...	30

Assistant Superintendents—

1st grade	...	...	...	...	42
2nd "	...	...	...	...	42
Probationers	...	...	...	...	16

Deputy Superintendents—

1st grade	...	...	...	...	20
2nd "	...	...	...	...	30
3rd "	...	...	...	...	25
4th "	...	...	...	...	25

Inspectors—

1st grade (special)	...	...	...	...	5
2nd "	...	...	...	...	20
3rd "	...	...	...	...	35
4th "	...	...	...	...	40

Sergeants—

1st grade	...	...	...	...	20
2nd "	...	...	...	...	35
3rd "	...	...	...	...	45

Sub-Inspectors—

1st grade	...	...	...	...	20
2nd "	...	...	...	...	30
3rd "	...	...	...	...	34
4th "	...	...	...	...	16

Head Constables—

1st grade	...	...	...	...	20
2nd "	...	...	...	...	35
3rd "	...	...	...	...	45

Under the Commission's proposals the constables will no longer be graded, but will receive pay in accordance with their length of approved service. For the purpose of framing the estimates given in Appendices XIII to XXV, the distribution of constables over the various periods of service in each province was

based upon averages calculated from the figures for typical districts. The percentages in each period are shewn in the following table:—

Statement showing the percentages of constables according to service.

Province.	Under 3 years.	3 to 8 years.	8 to 15 years.	15 to 20 years.	20 years and over.	Total.
	Per cent.	Per cent.	Per cent.	Per cent.	Per cent.	
Madras	19	23	27	12	19	100
Bombay	25	33	22	10	10	100
Bengal	23	28	22	13	14	100
United Provinces	30	28	22	9	11	100
Central Provinces	26	27	26	10	11	100
The Punjab and N. W. F. Province	33	26	24	7	10	100
Assam	26	38	18	14	7	100
Burma	37	36	18	6	3	100

APPENDIX XIII.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN MADRAS.

Inspector-General.—The pay has been raised to Rs. 2,500—100—3,000, as in other provinces, and the average has been taken as Rs. 2,833-5-4, or Rs. 34,000 per annum.

Deputy Inspector-General.—An additional officer is provided for Railways and the Criminal Investigation Department, and the Commissioner of Police, Madras City, has been graded as a Deputy Inspector-General.

Superintendents.—There are now 21 district charges in the presidency, and it is proposed to make three new districts—Guntur, Vellore and Ramnad: but some districts will, in the Commission's opinion, still be too large for administration by a single Superintendent, and they recommend that an additional Superintendent should be provided for each of the districts of Malabar, Salem and Kurnool. The Nilgiris district is now in charge of an Assistant Superintendent: in accordance with the principles advocated by the Commission, a Superintendent has been provided. The total number of district charges will thus be 28. The Railways require two Superintendents, and one must be provided, as now, for Bangalore. For the Madras City three Superintendents are wanted, and the other posts, to be filled by officers of this rank, are those of Assistant to the Inspector-General, Personal Assistant to the Deputy Inspector-General in charge of the Criminal Investigation Department, and the Principal of the Provincial Training School. Two officers must also be provided for deputation, having regard to the average of recent years. The total strength will then be 39, distributed as follows:—

Existing district charges	...	...	...	...	21
Proposed new district charges	...	...	...	...	7
Railways	...	...	...	...	2
Madras City	...	...	...	...	3
Bangalore	...	...	...	...	1
Assistant to the Inspector-General	...	...	...	...	1
Personal Assistant to the Deputy Inspector-General	...	...	...	...	1
Provincial Training School	...	...	...	...	1
Deputation	...	...	...	...	2
					<hr/>
			Total	...	39
					<hr/>

Adding to this the number of Deputy Inspectors-General, the total number of superior officers is 44.

Assistant Superintendents.—The number of Assistant Superintendents, at 77·3 per cent. of this last figure, will be 34, of whom 43·98 per cent., or 15, will be available to fill posts in which Assistant Superintendents or Deputy Superintendents are required. Every district is to have one such officer at headquarters, and there will be in addition at least 17 sub-divisional charges, *viz.*, Ganjam (2), Vizagapatam (2), Godavari, Kistna, Guntur, Nellore, Cuddapah, South Arcot, Coimbatore, Malabar (2), Tanjore, Madura and Tinnevely (2). One officer is required for Coorg, one for sub-divisional charge of the Southern Mahratta Railway, and four for the Training Schools for recruits. The total is 51.

Deputy Superintendents.—As there are only 15 Assistant Superintendents available for these 51 posts, the balance (36) must be held by Deputy Superintendents.

Inspectors.—There are now 312 rural circles, this large number being due to the fact that, the station-house officers being only of the rank of head constable, the Inspectors are, therefore, obliged to take a large share of the investigation work. Another reason for it is the large number of police stations in Madras, the total number being no less than 1,621. Mr. Hammick has submitted proposals to the Commission for reducing this number to 1,275, and in many cases this reduction could be carried out at once. But Mr. Hammick's proposals do not go far enough, and the Commission think that the number of police stations should not eventually exceed 1,000, which is two more than the number provided for Bengal with double the population and a slightly larger area, while in the United Provinces the number is only 886. It will of course take time to effect this reduction, but it will also take time to recruit the higher class of men who alone will be entitled to the higher rates of pay. In preparing an estimate of the cost, therefore, the new rates of pay must be applied to the new scale of establishment. The number of police stations is accordingly taken at 1,000, and allowing one Circle Inspector for every five police stations, 200 of those officers will be required. This is comparatively a liberal estimate, but in the case of large towns a circle will consist of a town alone, so that the average rural circle will contain slightly more than five stations. To this must be added 8 Railway Circles, making a total of 208. There are now 21 district reserves and 3 special reserves, and with the creation, as proposed, of seven new police districts, the total number of such forces will be 31, and that number of Inspectors will be required. Including the railways, there will be 30 police districts, for each of which a Prosecuting Inspector is necessary. For the Criminal Investigation Department six Inspectors are entered provisionally, and the Inspector at the head of the Finger Print office must also be included in this establishment, making a total of 7. It is estimated that the average number of pupils in the provincial training school will be at least 140, and seven Inspectors in addition to the Chief Inspector and Drill Inspector, will be required, while eight Inspectors are necessary for the four recruit training schools. The total number of Inspectors is thus 293, and the following table shews their allocation :—

Circles (Town and Rural)	...	...	...	200
Railway	...	...	...	8
Head-quarters Forces and Special Reserves	...	...	...	31
Prosecuting Inspectors	...	...	...	30
Criminal Investigation Department	...	...	...	7
Training Schools	...	...	...	17
			Total	293

Sub-Inspectors.—For 1,000 police stations that number of Sub-Inspectors will be required, and 200 more are provided for stations where the work of investigation is heavy. For railway police stations 39 Sub-Inspectors are necessary. At the rate of one Reader for each Superintendent including railways, and for each Assistant or Deputy Superintendent in charge of a police sub-division, 48 Sub-Inspectors will be required. The strength of Prosecuting Sub-Inspectors is calculated at the rate of one for each magisterial subdivision other than the head-quarters subdivision. Provision must also be made for a reserve not only

for the rank of Sub-Inspector, but also for those of Deputy Superintendent and Inspector, excluding, however, European Inspectors (estimated number, 39) for whom a reserve is provided in the rank of sergeant. The complete allocation will be :—

Town and rural police stations	...	...	...	1,200
Railways	...	...	...	39
Readers	...	...	...	48
Prosecution	...	...	...	63
Training Schools	...	...	...	24
Criminal Investigation Department	...	...	...	6
				Total ...
				1,380
Reserve at 14 per cent. of strength of Sub-Inspectors, Inspectors * and Deputy Superintendents	...	...	...	272
				GRAND TOTAL ...
				1,652

Sergeants.—One sergeant has been allowed for every ten of the Head-quarters Forces, and for each Special Reserve except that at Malappuram in the Mappilla country, where the existing strength of four has been retained. For large towns and cantonments 16 sergeants have also been provided, and 5 for railway stations. This gives a total cadre of 37. To this must be added a reserve at 10 per cent. of the combined strength of sergeants and European Inspectors, for which purpose the number of the latter has been taken as 39. The reserve will thus be 8 and the whole strength 45.

Head Constables.—The scale of establishment laid down by the Commission necessitates a considerable increase in this rank. A head constable has been substituted for a constable as station-writer, and a second head constable has been entered for general duty at every station. For 1,000 stations, therefore, 2,000 head constables will be required; 300 have been added for towns and for rural stations where work is heavy. In the railway police there are 39 police stations, for which 78 head constables will be required as writers and to assist in general duty and supervision of the travelling staff. For platform duty there are now 48 head constables and this number has been retained. The total is thus 126. The number of head constables now employed in charge of guards furnished by the station police is 236 and no change is necessary. For the Head-quarters Forces and Special Reserves there are now 228 head constables. Owing to the proposed creation of seven new police districts and to the necessity of providing a minimum force of 25 men at each head-quarters to be always available for employment in case of an emergency, it is proposed to raise the constables in these forces from 2,262 to 2,492, and 250 head constables, at the rate of one to every ten men, will, therefore, be required. The other items are sufficiently explained by the following allocation table :—

<i>Head Constables.</i>				
Town and rural police stations	...	...	...	2,300
Railway police stations	...	...	...	126
Guards furnished from police stations	...	...	...	236
Head-quarters Forces and Special Reserves	...	...	...	250
Training Schools	...	...	...	27
Criminal Investigation Department	...	...	...	12
Elephant Establishment	...	...	...	15
Hackney Carriage Establishment	...	...	...	7
				Total ...
				2,973

* Less 39 European Inspectors.

Constables.—The present strength of constables employed on ordinary station duties, other than guards and the like, is 13,603. The changes which have been proposed in the system of beats will allow of a considerable reduction in this force, but the improvements which have been advocated in respect of the patrolling of towns will necessitate a large increase. The estimated requirements are 12,366 men. No change is made in the strength (1,820) required for guards and orderlies furnished by stations. The necessity for increasing the Headquarters Forces has been explained above: the estimate is based on actual experience (see table at page 108 of the Provincial Committee's Report). There are 520 railway stations in the presidency and it is estimated that 230 extra men will be required to maintain communication between the railway and district police. The present railway police staff of constables has been left untouched, as the strength—674 men for 3,300 miles of line—is moderate. There is at present no Reserve, in the proper sense of the term, and vacancies caused by absence of men on leave or under training are left unfilled, to the great detriment of police work. A reserve calculated in the usual way at 15 per cent. of the strength has now been provided. An extra allowance of one rupee a month has been provided for all constables in the Bellary District. The following is the allocation table:—

Constables.

For ordinary station duties	...	...	...	12,366
Guards and orderlies furnished by stations	...	...	...	1,820
For attending at railway stations	...	...	...	230
Orderlies for Inspectors* and the six Sub-Inspectors of the Criminal Investigation Department	...	...	...	362
Headquarters Forces and Special Reserves	...	...	...	2,492
Railway police	...	...	...	674
Hackney Carriage Establishment	...	...	...	10
Elephant ditto	...	...	...	15
Buglers in training schools	...	...	...	10
			Total	17,979
Reserve at 15 per cent. of strength (constables and head constables)	...	...	...	3,697
			GRAND TOTAL	21,676

The Commission recommend allowances at the following rates for officers employed in the Criminal Investigation Department:—Personal Assistant to the Deputy Inspector General in charge, Rs. 100, Inspectors Rs. 75, Sub-Inspectors Rs. 40, head constables Rs. 5, and constables Rs. 2. These have been provided in the accompanying statements.

The pay of the two Superintendents provided for deputations has been excluded, as it will not be a charge against the police budget. For the purpose of the calculation the average pay of a Superintendent has been adopted.

* Including Railway Inspectors.

MADRAS.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General (1) ...	1	2,500	2,500 0 0	30,000 0 0	Inspector-General (1) ...	1	2,500-3,000	2,833 5 4	34,000 0 0
Deputy Inspectors-General (3) ...	1st grade 1	1,400	1,400 0 0		Deputy Inspectors-General (5) ...	1st grade 1	2,000	2,000 0 0	
	2nd " 1	1,300	1,300 0 0			2nd " 2	1,750	3,500 0 0	
	3rd " 1	1,200	1,200 0 0			3rd " 2	1,500	3,000 0 0	
Commissioner (1) ...	1	1,500	1,500 0 0		Total ...	...	...	8,500 0 0	1,02,000 0 0
Total ...	...	...	5,400 0 0	64,800 0 0	Superintendents (39) ...	1st grade 2	1,200	2,400 0 0	
Superintendents (26) ...	1st grade 2	1,000	2,000 0 0		2nd " 6	1,000	6,000 0 0		
	2nd " 3	900	2,700 0 0		3rd " 10	900	9,000 0 0		
	3rd " 5	800	4,000 0 0		4th " 10	800	8,000 0 0		
	4th " 8	700	5,600 0 0		5th " 11	700	7,700 0 0		
	5th " 8	600	4,800 0 0		Total ...	...	...	33,100 0 0	3,97,200 0 0
Total ...	...	...	19,100 0 0	2,29,200 0 0	Assistant Superintendents (34) ...	1st grade 14	500	7,000 0 0	
Assistant Superintendents (35) ...	1st grade 6	500	3,000 0 0		2nd " 14	400	5,600 0 0		
	2nd " 6	450	2,700 0 0		3rd " 6	300	1,800 0 0		
	3rd " 5	400	2,000 0 0		Total ...	...	...	14,400 0 0	1,72,800 0 0
	4th " 6	350	2,100 0 0		Deputy Superintendents (36) ...	1st grade 7	500	3,500 0 0	
	5th " 12	300	3,600 0 0		2nd " 11	400	4,400 0 0		
Total ...	...	...	13,400 0 0	1,60,800 0 0	3rd " 9	300	2,700 0 0		
					4th " 9	250	2,250 0 0		
					Total ...	...	...	12,850 0 0	1,54,200 0 0

MADRAS—contd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspectors (364)	1st grade	1	300	300 0 0	Inspectors (293)	1st grade	15	250	3,750 0 0
	2nd "	40	200	8,000 0 0		2nd "	59	200	11,800 0 0
	3rd "	58	150	8,700 0 0		3rd "	102	175	17,850 0 0
	4th "	126	100	12,600 0 0		4th "	117	150	17,550 0 0
	5th "	139	70	9,730 0 0					
Total			39,330 0 0	471,960 0 0	Total			50,950 0 0	6,11,400 0 0
European Head Constables (31)	1st grade		60	1,480 0 0	European Sergeants (45)	1st grade	9	100	900 0 0
	2nd "		50			2nd "	16	90	1,440 0 0
	3rd "		45			3rd "	20	80	1,600 0 0
	4th "		40						
Total				17,760 0 0	Total			3,940 0 0	47,280 0 0
Head Constables (2,428)	1st grade	257	25	6,425 0 0	Sub-Inspectors (1,652)	1st grade	330	80	26,400 0 0
	2nd "	573	20	11,460 0 0		2nd "	496	70	34,720 0 0
	3rd "	704	16	11,264 0 0		3rd "	562	60	33,720 0 0
	4th "	894	14	12,516 0 0		4th "	264	50	13,200 0 0
Total			41,665 0 0	4,99,980 0 0	Total			1,08,040 0 0	12,96,480 0 0
Superintendents, Madras City (5)	Chief	1	425	425 0 0	Head Constables (2,973)	1st grade	594	25	14,850 0 0
	Others	4	315	1,260 0 0		2nd "	1,040	20	20,800 0 0
Total			1,685 0 0	20,220 0 0		3rd "	1,339	15	20,085 0 0
					Total			55,735 0 0	6,68,820 0 0

Constables (18,283) ...	1st class 6,115	8	48,920 0 0		6,720	11	73,920 0 0	
	2nd ,, 12,168	7	85,176 0 0		5,853	10	58,530 0 0	
					4,985	9	44,865 0 0	
					4,118	8	32,944 0 0	
TOTAL ...	...	...	1,34,096 0 0	16,09,152 0 0	TOTAL ALLOWANCES. ...	...	2,10,259 0 0	25,23,108 0 0
ALLOWANCES.					Principal, Training School ...	1	100 0 0	
To Assistant Inspector-General ...	1	200	200 0 0		Railway Police Superintendents... ..	2	150 300 0 0	
„ Deputy Commissioner of Police...	1	100	100 0 0		„ Assistant „ ...	1	100 100 0 0	
„ Superintendent, Railway Police...	1	150	150 0 0		Assistant to Inspector-General ...	1	200 200 0 0	
„ Do. Jeypore ...	1	100	100 0 0		Assistant Deputy Inspector-General	1	100 100 0 0	
„ Assistant Superintendent, Jeypore	1	100	100 0 0		Horse allowance to Inspectors ..	93	15 1,395 0 0	
„ „ „ Ganjam	1	100	100 0 0		Do. Sub-Inspectors	1,652	15 24,780 0 0	
Principal, Training School ...	1	100	100 0 0		Travelling allowance to Circle Inspectors.	200	20 4,000 0 0	
Horse allowances to Inspectors ...	362	15	5,430 0 0		Allowance to constables in Bel-lary.	642	1 642 0 0	
Station charge allowances ...	...	...	7,312 0 0		Allowances to Superintendents, Madras City (3).	3	100 300 0 0	
TOTAL ...	...	...	13,592 0 0	1,63,104 0 0	TOTAL ...	...	31,917 0 0	3,83,004 0 0
Exchange compensation allowances	...	...	...	30,300 0 0	To the Criminal Investigation Department—			
					Inspectors ...	6	75 450 0 0	
					Sub-Inspectors ...	6	40 240 0 0	
					Head constables ...	12	5 60 0 0	
					Constables ...	12	2 24 0 0	
					TOTAL ..	...	774 0 0	9,288 0 0
					Exchange compensation allowance	...	...	44,125 0 0
					TOTAL ...	...	...	64,43,705 0 0
GRAND TOTAL ...	...	...	...	32,97,276 0 0	Deduct pay of two Superintendents on deputation at an average of Rs. 845.	...	1,690	
					Deduct ½ pay and horse allowance of 117 Sub-Inspectors under training.	...	4,680	76,440 0 0
					GRAND TOTAL ...	...	...	63,67,265 0 0

APPENDIX XIV.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN BOMBAY, INCLUDING SIND.

Inspector-General.—The pay of the Inspector-General is fixed at Rs. 2,500—100—3,000, making an average pay of Rs. 2,833-5-4.

Deputy Inspector-General.—At present there are no Deputy Inspectors-General in Bombay or Sind. It is now proposed to provide five such officers distributed as follows :—

Railways and Criminal Investigation	...	...	...	1
Ranges in the presidency	...	...	...	2
Ditto in Sind	...	...	...	1
Bombay City (Commissioner)	...	...	...	1

They will be graded as follows :—

	Rs.
1 on	2,000
2 on	1,750
2 on	1,500

Superintendents.—The number of Superintendents is calculated as under :—

For 24 districts, 18 in Bombay and 6 in Sind	...	...	24
For Kathiawar	...	...	1
Extra for Khandesh (divided into 2 districts)	...	...	1
For railways	...	...	4
Personal Assistant to the Deputy Inspector General of Railways and the Criminal Investigation Department	...	...	1
Presidency training school	...	...	1
Assistant to the Inspector-General	...	...	1
Bombay city	...	...	5
For deputation	...	...	1
			—
Total	...	...	39
			—

Assistant Superintendents.—This gives the number of Assistant Superintendents as 34, calculated at 77·3 per cent. of 44 superior appointments, and of these 15 will be available for employment in Assistants' posts.

Deputy Superintendents.—Including one for the City of Bombay, 25 for districts, 2 for railways, 4 for recruit training schools, and 14 for districts where more than one Assistant or Deputy Superintendent are said to be required, there are

46 such appointments. The number of Deputy Superintendents will, therefore, be 31.

Inspectors.—Mr. Kennedy estimates that 193 Inspectors are required, but the information given does not allow of this estimate being checked : it has, however, been accepted for the present. It is not clear whether it includes provision for the Agencies. The police employed there should, it is thought, be paid for by the States forming the Agencies and, so far as is possible, they have been excluded from these statements, as the revision of the establishments will not involve any extra expenditure from Imperial or Provincial revenues.

Sub-Inspectors.—So far as can be gathered from Mr. Kennedy's statements the number of town and rural police stations proposed is 566 in the presidency proper and 182 in Sind, and only 16 of these require more than one Sub-Inspector. This is, however, by no means clear, but Mr. Kennedy apparently provides 764 Sub-Inspectors for duty at police stations and this number has been accepted.

There are now 42 railway police stations and 8 more have been added for the section of the North-Western Railway which lies in Sind. One Sub-Inspector for each police station, with a margin of 10 per cent. for additional men at the heavier stations, gives a total of 55 instead of Mr. Kennedy's figure of 178, which is an extravagant estimate of requirements.

For prosecution one Sub-Inspector has been allowed for each district. Six have been provided for the Criminal Investigation Department, and 4 for the special staff in Poona. For calculating the reserve the number of European Inspectors has been taken as 33, *i.e.*, 25 for Head-quarters Forces and 8 for large towns. The other items call for no remarks :—

Sub-Inspectors—

Investigation, town and rural police stations	...	...	764
Investigation, railway police stations	...	...	55
Prosecution	...	...	25
Training schools	...	...	24
Criminal Investigation Department (including Poona staff)	...	...	10
Readers to Superintendents and Assistant and Deputy Superintendents.	...	...	45
			<hr/>
	Total	...	923
Reserve at 14 per cent. of strength of Deputy Superintendents, Inspectors (less than 33 European Inspectors)	...	...	181
			<hr/>
	GRAND TOTAL	...	1,104
			<hr/>

Sergeants.—Mr. Kennedy proposes 14 sergeants, of whom 5 are for railways and the rest presumably for large towns. This estimate is probably insufficient, and 10 have been provided for railways, 15 for large towns and cantonments and 15 for the more important of the Head-quarters Forces, or a total of 40. The

reserve, calculated at 10 per cent. of the strength of European Inspectors (33) and sergeants, comes to 8, so the total number of sergeants will be 48.

Head constables.—Mr. Kennedy estimates that 3,116 head constables are required for district work and for railways. The present strength is 3,381 and in consequence of the appointment of Sub-Inspectors, 537 of these, in addition to 311 chief constables, can be abolished. This leaves a total of 2,844, and this figure has been adopted tentatively.

Constables.—No information has been furnished which will enable an estimate of the strength of constables to be framed. The present strength for the Presidency proper and Sind, but excluding railways, is 13,905, and Mr. Kennedy proposes to raise this to 18,108. For ordinary station work 12 per station is a liberal all-round estimate, and this gives 8,976. The number now engaged on guards and escorts and the like is 3,686, and 2,053 are shown as the Reserve. With the abolition of the extravagant system of division into armed and unarmed branches, guard duty will require fewer men, but the Reserve is probably insufficient, and it is believed that it is used to furnish some escorts. As a rough estimate the force now shown under guards and escorts may be raised by 1,000 men, and the reserve will then be calculated in the ordinary way. The present strength of constables in the railway police is 2,079: the total mileage will be 5,279 and one constable for every four miles of railway is a liberal estimate of requirements for law and order only. The number of constables will, therefore, be taken at 1,320. We thus have:—

Station duties	...	...	...	...	8,976
Head-quarters Force, including guards			...	...	4,686
Railway police	...	...	...	...	1,320
					<hr/>
			Total	...	14,982
Reserve at 15 per cent. of strength of constables and head constables	...	...	...	...	3,146
					<hr/>
			GRAND TOTAL	...	18,128
					<hr/>

Mounted Police.—There are now 1,371 mounted police, and this number has been reduced to 1,169 by abolishing all those required as orderlies only. Mr. Kennedy's proposals for the pay of the six European mounted constables have been accepted tentatively.

The Commission recommend allowances at the rates already given in the Madras Note for officers and men employed in the Criminal Investigation Department. The pay of the Superintendent provided for deputations has been deducted. The pay of the Superintendent provided for Kathiawar ought perhaps to be deducted on the same principle, and this should be considered. The police employed on clerical duties in offices have, so far as is possible, been left out of account.

BOMBAY.

PRESENT.					PROPOSED.					
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of Officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.	
Inspector-General ...	1	1,800	1,800 0 0	21,600 0 0	Inspector-General ...	1	2,500-100-300	2,833 5 4	34,000 0 0	
Commissioner of Police ...	1	1,800	1,800 0 0	21,600 0 0						
Superintendents (30) ...	1st grade	1,000	4,000 0 0	2,48,400 0 0	Deputy Inspector-General (5) ...	1st grade	2,000	2,000 0 0	1,02,000 0 0	
	2nd "	800	4,000 0 0			2nd "	2	1,750		3,500 0 0
	3rd "	700	5,600 0 0			3rd "	2	1,500		3,000 0 0
	4th "	600	3,600 0 0							8,500 0 0
	5th "	500	3,500 0 0							
Superintendents, Bombay City Police	9	300-500	3,400 0 0	40,800 0 0	Superintendents (39)	1st grade	2	1,200	2,400 0 0	
Assistant Superintendents (31) ...	1st grade	400	3,200 0 0	1,24,800 0 0	Assistant Superintendents (34)	2nd "	6	1,000	6,000 0 0	
	2nd "	350	3,150 0 0			3rd "	10	900	9,000 0 0	
	3rd "	300	3,300 0 0			4th "	10	800	8,000 0 0	
	4th "	250	750 0 0			5th "	11	700	7,700 0 0	
			10,400 0 0				33,100 0 0	3,97,200 0 0		
Inspectors (91) ...	1st grade	250	2,000 0 0	1,78,650 0 0	Deputy Superintendents (31) ...	1st grade	14	500	7,000 0 0	
	2nd "	200	3,400 0 0			2nd "	14	400	5,600 0 0	
	3rd "	175	2,625 0 0			3rd "	6	300	1,800 0 0	
	4th "	150	3,000 0 0						14,400 0 0	
	5th "	125	3,000 0 0							
	6th "	100	400 0 0							
	Special	1	150-200			187 8 0				
	2	100-150	275 0 0							
			14,887 8 0				11,000 0 0	1,32,000 0 0		

BOMBAY—contd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of Officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Sub-Inspectors (10)	1st grade 3	80 0 0	240 0 0	8,280 0 0	Inspectors (193)	1st grade 10	250	2,500 0 0	4,02,900 0 0
	2nd " 1	75 0 0	75 0 0			2nd " 39	200	7,800 0 0	
	3rd " 5	65 0 0	325 0 0			3rd " 67	175	11,725 0 0	
	4th " 1	50 0 0	50 0 0			4th " 77	150	11,550 0 0	
	...	...	690 0 0			...	...	33,575 0 0
European constables (14)	1st grade ...	120 0 0	...	15,840 0 0	Sub-Inspectors (1,104)	1st grade 221	80	17,680 0 0	8,66,400 0 0
	2nd " 10	100 0 0	1,000 0 0			2nd " 331	70	23,170 0 0	
	3rd " 4	80 0 0	320 0 0			3rd " 375	60	22,500 0 0	
	...	...	1,320 0 0			4th " 177	50	8,850 0 0
Chief constables (311)	1st grade 41	100 0 0	4,100 0 0	2,61,420 0 0	Sergeants (48)	1st grade 9	100 0 0	900 0 0	50,280 0 0
	2nd " 3	95 0 0	285 0 0			2nd " 17	90 0 0	1,530 0 0	
	3rd " 86	80 0 0	6,880 0 0			3rd " 22	80 0 0	1,760 0 0	
	4th " 5	70 0 0	350 0 0			...	...	72,200 0 0
	5th " 2	65 0 0	130 0 0			...	...	...
	6th " 144	60 0 0	8,640 0 0			...	...	...
	7th " 25	50 0 0	1,250 0 0			...	...	...
	8th " 5	30 0 0	150 0 0			...	...	...
...	...	21,785 0 0	...	...	4,190 0 0			
					Total	4,190 0 0	50,280 0 0

Sergeants (49)	1st grade	15	34 0 0	510 0 0	15,912 0 0						
			2nd "	34	24 0 0	816 0 0							
					1,326 0 0								
Head Constables (3,381)	1st grade	2	50 0 0	100 0 0	6,57,012 10 0	Total	53,325 0 0	6,39,900 0 0
			2nd "	169	35 0 0	5,915 0 0							
			3rd "	17	32 0 0	544 0 0							
			4th "	32	30 0 0	960 0 0							
			5th "	293	25 0 0	7,325 0 0							
			6th "	28	22 0 0	616 0 0							
			7th "	4	21 0 0	84 0 0							
			8th "	30	20 0 0	600 0 0							
			9th "	11	19 6 0	213 2 0							
			10th "	2	16 7 8	32 15 4							
			11th "	641	16 0 0	10,256 0 0							
			12th "	11	15 8 0	170 8 0							
			13th "	320	15 0 0	4,800 0 0							
			14th "	36	14 8 6	523 2 0							
			15th "	188	14 0 0	2,632 0 0							
			16th "	851	13 0 0	11,063 0 0							
			17th "	45	12 9 6	566 11 6							
			18th "	643	12 0 0	7,716 0 0							
			19th "	33	11 10 0	383 10 0							
			20th "	25	10 0 0	250 0 0							
					54,751 0 10								
					1,326 0 0								
					15,912 0 0								
					53,325 0 0								
					6,39,900 0 0								

BOMBAY—contd.

PRESENT.					PROPOSED.						
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.		
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs. A. P.	Rs. A. P.	Rs. A. P.		
European mounted constables (6)	1st grade 4	110 0 0	440 0 0		European mounted constables (6).	1st grade 2	130 0 0	260 0 0			
	2nd " 2	105 0 0	210 0 0			2nd " 1	125 0 0	125 0 0			
Total	650 0 0	7,800 0 0		3rd " 2	110 0 0	220 0 0		710 0 0	8,520 0 0
	...	...	...	...		4th " 1	105 0 0	105 0 0
Native mounted constables (1,365)	1st grade 33	42 0 0	1,386 0 0		Native mounted constables (1,163).	1st grade 6	42 0 0	252 0 0	29,539 0 0	3,54,468 0 0	
	2nd " 31	35 0 0	1,085 0 0			2nd " 28	35 0 0	980 0 0			
	3rd " 49	32 0 0	1,568 0 0			3rd " 6	32 0 0	192 0 0			
	4th " 210	30 0 0	6,300 0 0			4th " 126	30 0 0	3,780 0 0			
	5th " 68	29 0 0	1,972 0 0			5th " 68	29 0 0	1,972 0 0			
	6th " 7	28 0 0	196 0 0			6th " 7	28 0 0	196 0 0			
	7th " 91	27 0 0	2,457 0 0			7th " 90	27 0 0	2,430 0 0			
	8th " 690	25 0 0	17,250 0 0			8th " 668	25 0 0	16,700 0 0			
	9th " 17	23 0 0	391 0 0			9th " 17	23 0 0	391 0 0			
	10th " 169	18 0 0	3,042 0 0			10th " 147	18 0 0	2,646 0 0			
Total	35,647 0 0	4,27,764 0 0	Total	29,539 0 0	3,54,468 0 0		

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Constables (15984) ...	1st grade	5	13 9 0	67 13 0	Constables (18,128) ...	1st grade	3,626	11 0 0	39,886 0 0	Total ...	1,69,860 0 0	20,38,320 0 0
	2nd "	6	12 9 6	75 9 0		2nd "	3,988	10 0 0	39,880 0 0			
	3rd "	40	12 0 0	480 0 0		3rd "	5,982	9 0 0	53,838 0 0			
	4th "	66	11 10 0	767 4 0		4th "	4,532	8 0 0	36,256 0 0			
	5th "	2,440	11 0 0	26,840 0 0								
	6th "	130	10 10 6	1,385 5 0								
	7th "	4,664	10 0 0	46,640 0 0								
	8th "	309	9 11 0	2,993 7 0								
	9th "	5,530	9 0 0	49,770 0 0								
	10th "	215	8 11 6	1,874 8 6								
	11th "	1,895	8 0 0	15,160 0 0								
	12th "	284	7 12 0	2,201 0 0								
	13th "	324	7 0 0	2,268 0 0								
	14th "	76	6 12 6	515 6 0								
Total	1,51,038 4 6	18,12,459 6 0								
Chaukidars (281) ...	1st grade	91	9 0 0	819 0 0	ALLOWANCES.	Assistant to Inspector-General	1	200	200 0 0	Total	2,050 0 0	24,600 0 0
	2nd "	64	8 0 0	512 0 0		Superintendents, Bombay City	5	150	750 0 0			
	3rd "	65	7 0 0	455 0 0		Assistant Superintendent, Bombay City.	1	100	100 0 0			
	4th "	61	6 0 0	366 0 0		Assistant to Deputy Inspector-General, Railways.	1	100	100 0 0			
Total	2,152 0 0	25,824 0 0	Superintendents, Railway Police...	4	150	600 0 0				
ALLOWANCES.	Assistant Inspector-General	1	200	200 0 0	Assistant Superintendents, Railway Police.	2	100	200 0 0				
	District Superintendents	1	150	150 0 0	Superintendent, Police Training School.	1	100	100 0 0				
		3	100	300 0 0								
Total	850 0 0	10,200 0 0								
Miscellaneous allowances	...	19,688	...	14,639 5 4	1,75,672 0 0							

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BOMBAY—concl'd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
			Rs. A. P.	Rs. A. P.				Rs. A. P.	Rs. A. P.
					<i>Criminal Investigation Department.</i>				
					Inspectors	...	75	523 0 0	
					Sub-Inspectors	...	40	280 0 0	
					Head constables	...	5	70 0 0	
					Constables	...	2	28 0 0	
					Total	...	...	903 0 0	10,836 0 0
					<i>Conveyance and travelling allowances.</i>				
					Circle Inspectors	...	20	3,120 0 0	
					Other Inspectors	...	15	555 0 0	
					Sub-Inspectors	...	15	16,560 0 0	
					Total	...	...	20,235 0 0	2,42,820 0 0
Exchange Compensation Allowance...	28,595 0 0	Exchange Compensation Allowance	...	...	...	44,125 0 0
GRAND TOTAL	40,82,629 0 0	GRAND TOTAL	...	...	...	55,21,169 0 0
					Deduct pay of Superintendent on deputation.	...	...	845 0 0	
					Deduct 1/2 pay and horse allowances of Sub-Inspectors under training @ Rs. 40.	78	40	3,120 0 0	47,580 0 0
					GRAND TOTAL	...	...	...	54,73,589 0 0

APPENDIX XV.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN BENGAL.

Inspector-General.—The pay is raised from Rs. 2,500 to Rs. 2,500—100—3,000, the average being taken at Rs. 2,833-5-4.

Deputy Inspectors-General.—An increase of three officers is made, one for the Railways and the Criminal Investigation Department and two for supervision over districts, of which there are forty-five. The present staff consists of two Deputy Inspectors-General only. The Commissioner of Police, Calcutta, has been graded as a Deputy Inspector-General and there are thus six, graded as follows :—

					Rs.
1 on ...	...	...	...	...	2,000
2 on ...	...	...	...	...	1,750 each.
3 on ...	...	...	...	...	1,500 ,,

Superintendents.—There are now 45 districts in Bengal and 8 in Assam, which province obtains its superior officers from Bengal. The Railways require 4 Superintendents, *viz.*, one each for the East Indian Railway, the Bengal-Nagpur Railway, the Eastern Bengal State Railway, and the Assam-Bengal Railway. The Bengal and North-Western Railway can be worked as a sub-division of the Eastern Bengal State Railway. One Superintendent will be required for the river police, one for the provincial school and one for the new district of Angul. The posts of the Personal Assistants to the Inspectors-General of Bengal and Assam and the Deputy Inspector-General (Criminal Investigation Department, Bengal) require one each. Five Superintendents are provided for the City of Calcutta, including one for the charge of the Intelligence Branch as explained in paragraph 96 of the Report. Six officers are also provided for deputation. The total will thus be 74, distributed as follows :—

Bengal districts	..	...	...	...	...	45
Assam	„	...	...	...	...	8
Railways	...	...	...	...	...	4
River police	...	...	...	...	...	1
Provincial school	...	...	...	...	...	1
Angul district	...	...	...	...	...	1
Personal Assistants to the Inspectors-General of Bengal and Assam	...	...	...	...	...	2
Personal Assistant to the Deputy Inspector-General (Criminal Investigation Department)	...	...	...	...	...	1
Superintendents, Calcutta Police	...	...	...	...	...	5
Deputation	...	...	...	...	...	6
				Total	...	<u>74</u>

Adding to this the Deputy Inspectors-General and the Commissioner of Police, Calcutta, the total number of superior officers will be 80.

Assistant Superintendents.—The number of Assistant Superintendents (calculated at 77·3 per cent. on this last figure) will be 62, of whom 43·98 per cent., or 27, will be available to fill posts in which Assistant Superintendents are required. Every district, except Angul, is to have one such officer at head-quarters and there are in addition 5 subdivisional charges, while 4 will be required for the training schools for recruits in Bengal and 1 for the training school in Assam, and 1 for the railway police. The total will be 64.

Deputy Superintendents.—As only 27 Assistant Superintendents will be available for these 64 posts, the balance of 37 must be held by Deputy Superintendents.

Inspectors.—There are at present 635 police stations and 340 (including 4 newly sanctioned) outposts, or a total of 975 investigating centres. Twenty-three additional centres are required, which will raise the number to 998. At present there are 147 Inspectors employed as supervising officers over the investigating centres. The population is dense and an Inspector should be able to supervise 6 stations on an average. The number of these Circle Inspectors has therefore been raised by 19. There are now 6 Inspectors in charge of towns and the Bengal Government's proposal to raise this number to 10 has been accepted. There is now only one Prosecuting Inspector, so 44 more are required to give one to each district. A Prosecuting Inspector is required for each railway district; there is only one at present. For the 45 Headquarters' Forces 45 Inspectors are required instead of the existing 4, while for the river police 3 officers have been entered. The provincial school requires 1 reserve Inspector and 6 Inspectors for the instructing staff (calculated at 1 for every 20 pupils) or a total of 7 Inspectors; and the schools for recruits require 8 Inspectors. There are now 12 Railway Police Inspectors and the Bengal Government ask for 3 more, so as to give an average of 5 stations to each officer. There is at present a reserve investigating staff at the disposal of the Inspector-General, consisting of 10 Inspectors, 2 Sub-Inspectors and 27 constables, while the Criminal Identification Office consists of 1 Inspector and 7 Sub-Inspectors; but 5 more Sub-Inspectors have been withdrawn from their proper work in the districts for employment in this office, and the Bengal Government urge that one Inspector and 12 Sub-Inspectors are necessary. The average number of searches is approximately 6,000 a year, or about 24 on each working day. It takes not more than ten minutes at the outside to make a search. The number of slips received for record is about 12,000 per annum. The Inspector and 7 subordinates should certainly be able to deal with the amount of work even if allowance be made for absence to give evidence. The present staff has therefore been retained unaltered. It seems, however, a waste of power to employ on this work men who have been carefully trained in law and general police duties, and it is worthy of consideration whether clerks specially trained for the work would not be quite as useful, and more economical than Sub-Inspectors. For the Criminal Investigation Department proper the Bengal Government propose a staff of 17 Inspectors, 14 Sub-Inspectors and 30 constables. A somewhat large staff is certainly required, but 12 Inspectors, 12 Sub-Inspectors, 24 head constables and 24 constables (orderlies) should suffice, at least for the present.

The total number of Inspectors is thus 316, distributed as follows :—

Circle Inspectors	...	...	...	...	166
Headquarters' Forces	...	...	...	...	45
Prosecuting staff	...	...	...	...	49
Town duty	...	...	...	...	10
River police	...	...	...	...	3
Railway police	...	...	...	...	15
Criminal Investigation Department	...	...	...	...	12
Criminal Identification Office	...	...	...	...	1
Provincial school	...	...	...	...	7
Schools for recruits	...	...	...	...	8
					<hr/>
				Total	316
					<hr/>

Sub-Inspectors.—At present there are 1,659 Sub-Inspectors and an increase of 648 has been provided for, making a total of 2,305 distributed as follows under each kind of duty :—

Investigation	...	...	...	...	1,697
River police	...	...	...	...	4
Town police	...	...	...	...	3
Railway police	...	...	...	...	80
Criminal Investigation Department	...	...	...	...	12
Criminal Identification Office	...	...	...	...	7
Provincial school	...	...	...	...	1
Recruit schools	...	...	...	...	20
Prosecution (93 subdivisions and 20 head-quarters)	...	...	...	...	113
Readers to Superintendents and Subdivisional officers	...	...	...	...	54
				Total	1,991
Reserve at 14 per cent. of 1,937 Sub-Inspectors, 37 Deputy Superintendents and 288 Inspectors (excluding Europeans)					377
				GRAND TOTAL	2,368

The increase of 445 under the head of Investigation and of 47 for Railways is due to the substitution of Sub-Inspectors for head constables for purposes of investigation.

The Bengal Government has recommended that the staff of Sub-Inspectors in the railway police should be raised from 33 to 92. The railway mileage is 4,200 and there are 76 police stations and 14 out-posts, but it is not known whether the latter are investigating centres. An addition of 47 has, however, been made to the strength of Sub-Inspectors. The necessity for the increase in the staff of the Criminal Investigation Department has already been shewn in the note on Inspectors. The increase under the other heads is necessary to give effect to the general recommendations of the Commission about reserves, schools, etc.

Sergeants.—Provision has been made for 47 sergeants in lieu of the 11 European constables at present employed. Of this number 14 are for railway police, 4 for towns, 19 for Head-quarters Forces and 10 as a reserve for both sergeants and European Inspectors.

Head constables.—The present number of head constables is 1,911, and the number asked for by the Bengal Government is 3,286, or an increase of 1,375. Their estimate, however, includes 425 as a reserve, but this should be provided in the strength of the constables. Deducting this number, the cadre of the Bengal Government is 2,862. The Commission consider that this number is too small and they propose a staff of 3,050, as shewn in the table below. The station strength has been calculated at two for each station with the addition of 430, which is the Bengal Government's estimate for extra men required for towns. The military police has been abolished and the district police reserves have been increased by 8 head constables and 110 constables, the total of this force being 128 head constables and 1,565 constables, which is large compared with the minimum forces provided in other provinces. For no less than 19 districts 4 head constables and 50 constables have been entered, while for 19 others the force is fixed at 2 head constables and 25 constables, and for the remaining 7 at 2 head constables and 20 constables. For guards, escorts, orderlies and miscellaneous duties, road patrols and railways the Bengal Government figures have been adopted. For river police the Bengal Government ask for only 7 head constables

for a force of 318 constables. This is too small and the present figure of 26 has been retained.

No provision has been made for Courts, as the Commission are opposed to the police being taken to do the work which ought to be done, and is done elsewhere, by the Magistrate's clerks.

Station strength	...	...	...	...	1,996
Town police	...	...	...	...	430
District police Reserve	...	...	...	...	128
Guards, escorts, orderly and miscellaneous duties				...	344
Road patrols	...	...	...	...	17
Railway police	...	...	...	...	109
River police	...	...	...	...	26
			Total	...	<u>3,050</u>

Constables.—The present establishment numbers 18,798. For rural stations moderate estimates have been made by Mr. Carlyle and his total of 8,599 is accepted. To these must be added 250 men for maintaining communication with the railway police.

For towns there are now 3,053 constables and 2,074 chowkidars. It is proposed to substitute for these 4,848 constables and 711 chowkidars. A constable should be more efficient than a town chowkidar and the Commission would abolish the latter class altogether and give an equal number of constables in their place. The total for towns will thus be 5,127.

The Head-quarters Forces have been increased by 110 men for the district police reserves, as they are now called, in order to strengthen those forces at certain places, such as Patna, Dacca and Mymensingh.

The estimate for railways is 984 constables, which is moderate. The Bengal Government asks for 318 men for river police and this has been accepted. The distribution will, therefore, be as follows:—

Stations	...	...	...	...	8,599
For maintaining communication with railway police				...	250
Towns	...	...	...	...	5,127
Head-quarters Forces	...	...	...	...	4,695
Railways	...	...	...	...	984
River police	...	...	...	...	318
Criminal Investigation Department			...	...	24
Buglers at training schools			...	...	10
			Total	...	<u>20,007</u>
Reserve at 15 per cent. of strength of constables and head constables	...	...	...	...	4,069
			GRAND TOTAL	...	<u>24,076</u>

Mounted constables.—At present there are only 4 mounted constables in the Province and their utility is doubtful. They have therefore been omitted.

A deduction has been made on account of the salaries of the Superintendents provided for deputations, as none of these officers are employed on police work in Bengal or Assam. Allowances for the officers and men employed in the Criminal Investigation Department in accordance with the scale given in the Madras note (Appendix XIII).

BENGAL.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General of Police (1) ...	1 ...	2,500	2,500 0 0	30,000 0 0	Inspector-General ...	1 2,500-100-3,000	2,833 5 4		
Commissioner of Police ...	1 ...	1,500-2,000	1,833 5 4		Deputy Inspectors-General, including the Commissioner of Police, Calcutta (6).	1st grade 1	2,000	2,000 0 0	
Deputy Inspectors-General of Police (2).	2 ...	1,500	3,000 0 0			2nd " 2	1,750	3,500 0 0	
			4,833 5 4	58,000 0 0		3rd " 3	1,500	4,500 0 0	
							12,833 5 4	1,54,000 0 0	
District Superintendents (54) ...	1st grade 5	1,000	5,000 0 0		District Superintendents (74) ...	1st grade 4	1,200	4,800 0 0	
	2nd " 6	900	5,400 0 0			2nd " 11	1,000	11,000 0 0	
	3rd " 7	800	5,600 0 0			3rd " 18	900	16,200 0 0	
	4th " 12	700	8,400 0 0			4th " 18	800	14,400 0 0	
	5th " 12	600	7,200 0 0			5th " 23	700	16,100 0 0	
	6th " 12	500	6,000 0 0						62,500 0 0	7,50,000 0 0
			37,600 0 0	4,51,200 0 0					
Assistant Superintendents (37) ...	1st grade 14 2nd " 23	400	5,600 0 0		Assistant Superintendents (52) ...	1st grade 26	500	13,000 0 0	
		300	6,900 0 0			2nd " 26	400	10,400 0 0	
			12,500 0 0	1,50,000 0 0		3rd " 10	300	3,000 0 0	
							26,400 0 0	3,16,800 0 0	

BENGAL—contd.

PRESENT					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspectors (182) ...	1st grade 16	250	4,000 0 0	3,42,000 0 0	Deputy Superintendents (37) ...	1st grade 7	500	3,500 0 0	1,57,200 0 0
	2nd " 51	200	10,200 0 0			2nd " 11	400	4,400 0 0	
	3rd " 56	150	8,400 0 0			3rd " 9	300	2,700 0 0	
	4th " 59	100	5,900 0 0			4th " 10	250	2,500 0 0	
						28,500 0 0			
Sub-Inspectors (1,659) ...	1st grade 97	80	7,760 0 0	9,93,240 0 0	Inspectors (316) ...	1st grade 16	250	4,000 0 0	6,59,100 0 0
	2nd " 271	70	18,970 0 0			2nd " 63	200	12,600 0 0	
	3rd " 317	60	19,020 0 0			3rd " 111	175	19,425 0 0	
	4th " 390	50	19,500 0 0			4th " 126	150	18,900 0 0	
	5th " 584	30	17,520 0 0						
			82,770 0 0						
Head Constables (1,911) ...	1st grade 38	25	950 0 0	3,37,332 0 0	Sub-Inspectors (2,368) ...	1st grade 474	80	37,920 0 0	18,58,440
	2nd " 321	20	6,420 0 0			2nd " 710	70	49,700 0 0	
	3rd " 745	15	11,175 0 0			3rd " 805	60	48,300 0 0	
	4th " 748	12	8,976 0 0			4th " 379	50	18,950 0 0	
	5th " 59	10	590 0 0						
			28,111 0 0						

Constables (18,799) ...	1st grade	981	9	8,829	0	0	Head constables (3,050) ...	1st grade	610	25	15,250	0	0		
	2nd "	2,896	8	23,168	0	0		2nd "	1,067	20	21,340	0	0		
	3rd "	10,003	7	70,021	0	0		3rd "	1,373	15	20,595	0	0		
	4th "	4,919	6	29,514	0	0		Total			57,185	0	0		
	Total			1,31,532	0	0						6,86,220	0	0	
Town chowkidars (2,074) ...	1st grade	1,269	6	7,614	0	0	Constables (24,076) ...	1st grade	6,501	11	71,511	0	0		
	2nd "	510	5	2,550	0	0		2nd "	5,297	10	52,970	0	0		
	3rd "	28	4-8	126	0	0		3rd "	6,741	9	60,669	0	0		
	4th "	267	4-0	1,068	0	0		4th "	5,537	8	44,296	0	0		
	Total			11,358	0	0		Total			2,29,446	0	0		
European constables or sergeants (11).	1st grade	3	100	300	0	0	Sergeants (47) ...	1st grade	9	100	900	0	0		
	2nd "	8	80	640	0	0		2nd "	16	90	1,440	0	0		
Total			940	0	0	112,280	0	0	Total			4,100	0	0	
Mounted constables		4	25	100	0	0	1,200	0	0						
Calcutta Police Superintendents (7)	1st grade	1	600	600	0	0	ALLOWANCES.	Exchange Compensation allowance.					76,300	0	0
	2nd "	2	500	1,000	0	0		Assistant to Inspector-General of Police.	1	200	200	0	0		
	3rd "	2	450	900	0	0		Assistant to Deputy Inspector-General (Railways).	1	100	100	0	0		
	4th "	1	400	400	0	0		Superintendents, Railway Police...	4	150	600	0	0		
	5th "	1	350	350	0	0		Assistant, Railway Police	1	100	100	0	0		
ALLOWANCES.			3,250	0	0	39,000	0	0	Calcutta Police Superintendents	5	100	500	0	0	
Exchange compensation allowance.						43,075	0	0	Principal, Training School	1	100	100	0	0	
Station charge allowance	1st class	127	20	2,540	0	0				1,600	0	0	19,200	0	0
	2nd "	448	15	6,720	0	0									
	3rd "	395	10	3,950	0	0									
Total			13,210	0	0	1,58,520	0	0							

• BENGAL—concl'd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
ALLOWANCES—(cont'd).		Rs.	Rs. A. P.	Rs. A. P.	ALLOWANCES—(cont'd.)		Rs.	Rs. A. P.	Rs. A.
Deputy Commissioner, Calcutta City	1	300	300 0 0						
Personal Assistant to Inspector-General.	1	200	200 0 0		Criminal Investigation Department:				
Assistant to Inspector-General, Special Branch.	...	100	100 0 0		Inspectors	12	75	900 0 0	
Superintendent, Police Training School.	1	150	150 0 0		Sub-Inspectors	12	40	480 0 0	
Local allowance to Assistant Inspector-General (Railway Police)	2	100	200 0 0		Head constables	24	5	120 0 0	
Special allowance to Court Sub-Inspector.	45 1st class	20	900 0 0		Constables	24	2	48 0 0	
	94 2nd "	10	940 0 0		Travelling allowance of Circle Inspectors.	256	20	5,180 0 0	
Horse allowance to head constables	6	10	60 0 0		Travelling allowance of other Inspectors.	57	15	855 0 0	
Calcutta police allowance	6	50	300 0 0		Horse allowance for Sub-Inspectors.	2,368	15	35,520 0 0	
			3,150 0 0	37,800 0 0				43,103 0 0	5,17,236 0 0
Military Police.									
Subadar	4	} Approximate cost.			GRAND TOTAL				79,97,048 0 0
Jamadar	4					Deduct pay of 6 District Superintendents Police on deputation		5,070 0 0	
Havildar	16			4,200 0 0	50,400 0 0				
Naika	32					Deduct 1/4 pay and horse allowance of 169 Sub-Inspectors under training...		6,480 0 0	1,38,600 0 0
Sepoys	344								
GRAND TOTAL				43,74,652	NET TOTAL			Rs. 78,58,448 0 0	

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APPENDIX XVI.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE UNITED PROVINCES.

The provinces consist of 46 districts, containing 886 rural, municipal and cantonment police stations.

Inspector-General.—The pay of the Inspector-General is now Rs. 2,500, and it is proposed to make it Rs. 2,500—100—3,000; the average pay will thus be Rs. 2,833-5-4.

Deputy Inspectors-General.—In place of 3 existing Deputy Inspectors-General 5 are provided, 4 being for ranges and 1 for railway police and the Criminal Investigation Department. Their pay will be one on Rs. 2,000 and two each on Rs. 1,750 and Rs. 1,500.

Superintendents.—The number of Superintendents is calculated thus :—

For districts	...	...	...	...	46
Personal Assistant to the Inspector-General of Police	...			...	1
Personal Assistant to the Deputy Inspector-General of Railways				...	1
Superintendents of railway police	...	...	...	...	3
Principal of the training school	...	...	...	...	1
Superintendent of Police, Ajmer	...	...	...	...	1
On deputation	...	...	...	...	2
				Total	55

The Superintendent of Police, Ajmer, is now a member of the police establishment of the United Provinces and the appointment should be included in the *cadre*.

Assistant Superintendents.—The number of Assistants, calculated at 77·3 per cent. of the 60 superior appointments, will be 46. Of these 43·98 per cent. or 20 are available for duty as Assistants.

Deputy Superintendents.—The number of Assistants and Deputy Superintendents' charges are :—

46 districts, 4 recruit schools, Lalitpur sub-division, 5 cities (Benares, Agra, Cawnpore, Allahabad and Lucknow), and Ajmer, *i.e.*, a total of 56 appointments. In addition to the 20 available Assistants, 36 Deputy Superintendents are, therefore, required.

Inspectors.—The present sanctioned number of Circle Inspectors is 76. Mr. Brereton has calculated his requirements on the principle that no Inspector should have a charge of more than eight police stations, and that for large cities and large cantonments a separate Inspector is required. The estimate of 120 appears a reasonable one, as Roorkee, Meerut, Agra, Cawnpore, Allahabad, Benares, Lucknow, etc., will require separate Inspectors for the cities and cantonments.

The requirements, therefore, are :—

Circle Inspectors	...	...	...	120
Railway police (71 stations and 4,000 miles)	...	...	...	15
Head-quarters Forces	...	...	...	46
Prosecuting Inspectors (including railways)	...	...	...	49
For one provincial and four recruit training schools	...	...	...	16
Criminal Investigation Department	...	...	...	7
Total	...	...	...	<u>253</u>

Sergeants.—Platform sergeants for the railway police are provided as follows: Moghal Serai 1, Allahabad 2, Cawnpore 1, Tundla 1, Ghaziabad 1, Muttra 1, Benares 1, Fyzabad 1, Lucknow 1, Bareilly 1, Jhansi 1, or 12 in all.

In addition the Inspector-General estimates that 28 are needed for those districts where there are large cantonments or large civil stations, and recommends the more extensive employment of sergeants in hill stations. The total is 40.

The reserve of sergeants calculated on 40 sergeants and about 60 European Inspectors at 10 per cent. of strength will be 11, making the grand total of sergeants 51.

Sub-Inspectors.—The number of Sub-Inspectors is computed as follows :—

For rural, municipal and cantonment police stations	...	...	...	886
Additional officers where crime is heavy	...	...	...	603
For railway police stations (71) with extra men at 10 stations	...	...	...	81
Subdivisional Prosecutors for Lalitpur, Benares, Agra, Cawnpore, Allahabad and Lucknow	...	...	...	6
Readers to Superintendents, including Railway Superintendents, and for Assistants in charge of large cities and Lalitpur	...	...	...	55
Total	...	...	...	<u>1,631</u>

Add a reserve at 14 per cent. of strength of Deputy Superintendents, Inspectors (excluding Europeans) and Sub-Inspectors	...	...	...	303
Total	...	...	...	<u>1,934</u>

Head constables.—The requirements of head constables will be as follows :—

As station-house writers	...	...	...	886
For beat and miscellaneous duties in police stations	...	...	...	886
For out-posts and road posts	...	...	...	45
Extra men in heavy stations	...	...	...	238
Municipal, cantonment and town police (substituting 400 head constables for 602 existing jemadar chaukidars)	...	...	...	662
Tahsil guards	...	...	...	195
Railway police	...	...	...	97
Treasury, magazine and other fixed guards at head-quarters	...	...	...	189
Other head-quarters duties (estimated)	...	...	...	300
Total	...	...	...	<u>3,498</u>

Constables.—The present number of constables in stations and outposts and outside municipal towns is 9,173, and Mr. Brereton asks for 10,226 as his requirements, fixing his minimum staff at 9 constables. This minimum is an extravagant one, and with the reduction of duties to be performed by constables no increase in the ordinary station strength can be required. As regards municipalities, towns and cantonments there are now 2,860 constables and 6,093 chaukidars. It may be fairly assumed that the substitution of police constables for the latter will add to efficiency, and the Commission consider that a case for the increase of 1,500 constables asked for by the Inspector-General is not made out. The increased efficiency effected by the substitution of constables should obviate the necessity of increase.

Requirements will then be :—

Stations and outposts	9,173
Towns, cantonments, etc.	8,953
Tahsil guards	679
Head-quarters fixed guards	1,169
Other head-quarters duties (estimate)	3,000
Orderlies to Inspectors	252
Bicycle orderlies	90
Railway police	651
Total	23,967
<hr/>	
Add reserve at 15 per cent. of strength of constables and head constables	4,847
Total	28,814
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Mr. Brereton's total estimate was 31,985, but that seems excessive.

Mounted police.—The mounted police at present are: 8 Sub-Inspectors, 12 head constables and 392 constables. These Mr. Brereton proposes to reduce to: 4 Sub-Inspectors, 10 head constables, and 246 constables; adding 90 to the cadre of constables for duty as bicycle orderlies. These proposals have been accepted.

Allowances for officers and men of the Criminal Investigation Department have been provided on the scale given in the Madras Note (Appendix XIII); and the pay of the Superintendents provided for deputation has been deducted for the reasons given in that Note.

The establishment provided for the training schools is probably inadequate, but complete information is not available.

UNITED PROVINCES.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General (1) ...	... 1	2,500	2,500 0 0	30,000 0 0	Inspector-General (1) ...	... 1	2,500-100-3,000	2,833 5 4	34,000 0 0
Deputy Inspector-General (3) ...	... 1	1,500	1,500 0 0		Deputy Inspectors-General (5)...	1st grade 1	2,000	2,000 0 0	
	... 1	1,200	1,200 0 0			2nd " 2	1,750	3,500 0 0	
	... 1	1,000	1,000 0 0			3rd " 2	1,500	3,000 0 0	
Total ...	...	...	3,700 0 0	44,400 0 0	Total ...	...	...	8,500 0 0	1,02,000 0 0
District Superintendents (50) ...	1st grade 2	1,000	2,000 0 0		Superintendents (55) ...	1st grade 3	1,200	3,600 0 0	
	2nd " 4	900	3,600 0 0			2nd " 8	1,000	8,000 0 0	
	3rd " 5	800	4,000 0 0			3rd " 14	900	12,600 0 0	
	4th " 10	700	7,000 0 0			4th " 14	800	11,200 0 0	
	5th " 14	600	8,400 0 0			5th " 16	700	11,200 0 0	
	6th " 15	500	7,500 0 0			Total ...	...	...		46,600 0 0	5,59,200 0 0
Total ...	...	...	32,500 0 0	3,90,000 0 0					
Assistant District Superintendents (34).	1st grade 14	350	4,900 0 0		Assistant Superintendents (46)...	1st grade 19	500	9,500 0 0	
	2nd " 20	300	6,000 0 0			2nd " 19	400	7,600 0 0	
Total ...	...	...	10,900 0 0	1,30,800 0 0	Total ...	...	...	19,500 0 0	2,34,000 0 0

Inspectors (193)	...	...	1st grade	47	200	9,400 0 0	3,91,200 0 0	Deputy Superintendents (36)	...	...	1st grade	7	500	3,500 0 0	1,54,200 0 0
			2nd "	52	175	9,100 0 0					2nd "	11	400	4,400 0 0					
			3rd "	94	150	14,100 0 0					3rd "	9	300	2,700 0 0					
Total			...	...	32,600 0 0	...	...	...	...	...	4th "	9	250	2,250 0 0	12,850 0 0
Mounted Sub-Inspectors (8)	1st grade	2	85	170 0 0	9,35,760 0 0	Inspectors (253)	1st grade	13	250	3,250 0 0	5,23,000 0 0			
			2nd "	2	65	130 0 0						2nd "	51	200	10,200 0 0				
			3rd "	4	45	180 0 0						3rd "	88	175	15,400 0 0				
Sub-Inspectors (1,986)	1st "	225	70	15,750 0 0	77,980 0 0	Total	4th "	101	150	15,150 0 0	44,000 0 0			
			2nd "	446	50	22,300 0 0					
			3rd "	1,315	30	39,450 0 0					
Total			...	...	77,980 0 0	9,35,760 0 0	...	...	...	...	...	...	...	...	...
European sergeants (31)	1st grade	7	100	700 0 0	2,380 0 0	European sergeants (51)	1st grade	10	100	1,000 0 0	4,460 0 0			
			2nd "	12	80	960 0 0						2nd "	18	90	1,620 0 0				
			3rd "	12	60	720 0 0						3rd "	23	80	1,840 0 0				
Total			...	...	2,380 0 0	28,560 0 0	...	...	...	...	...	...	...	...	53,520 0 0
Mounted head constables (12)	1st grade	4	32	128 0 0	368 0 0	Sub-Inspectors (1,934)	1st grade	387	80	30,960 0 0	1,26,490 0 0			
			2nd "	8	30	240 0 0						2nd "	580	70	40,600 0 0				
Total			...	...	368 0 0	4,416 0 0	...	...	...	...	...	...	...	...	...
Mounted constables (392)	1st grade	20	27	540 0 0	9,210 0 0	Total	3rd "	658	60	39,480 0 0	1,10,520 0 0			
			2nd "	162	25	4,050 0 0						4th "	309	50	15,450 0 0				
			3rd "	210	22	4,620 0 0					
Total			...	...	9,210 0 0	1,10,520 0 0	...	...	...	...	...	...	...	...	...

UNITED PROVINCES—contd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Head constables (3,614) including	1st grade 293	20	5,860 0 0		Head constables (3,498)	1st grade 700	25	17,500 0 0	
	2nd " 1,241	15	18,615 0 0			2nd " 1,224	20	24,480 0 0	
	3rd " 1,216	10	12,160 0 0			3rd " 1,574	15	23,610 0 0	
Town jamadars ...	864	...	11,054 0 0		Total ...	...	...	65,590 0 0	7,87,080 0 0
Total ...	...	...	47,689 0 0	5,72,268 0 0	Constables (28,814) ...	1st grade 5,763	11	63,393 0 0	
Constables (179) (special grade) ...	179	10	1,790 0 0			2nd " 6,339	10	63,390 0 0	
Constables (19,198) ...	1st grade 4,437	8	35,496 0 0			3rd " 8,068	9	72,612 0 0	
	2nd " 9,633	7	67,431 0 0			4th " 8,644	8	69,152 0 0	
Town chaukidars ...	8,953	...	44,219 0 0		Total ...	...	...	2,68,547 0 0	32,22,564 0 0
Total ...	...	...	1,79,704 0 0	21,56,448 0 0	Mounted constables (246) ...	246 constables	27, 26, 25, 24	6,154 0 0	73,848 0 0

ALLOWANCES.				ALLOWANCES.			
District Superintendents (Local) ...	...	...	700 0 0	Criminal Investigation Department.			
Personal Assistant to Inspector-General.	...	...	200 0 0	Inspectors	6	75	450 0 0
Principal, Training School	...	...	100 0 0	Sub-Inspectors	6	40	240 0 0
Assistant to Inspector-General	...	...	100 0 0	Head constables	12	5	60 0 0
Assistant District Superintendent	...	...	150 0 0	Constables	12	2	24 0 0
Inspectors ... ..	...	...	1,975 0 0	Total	...	...	774 0 0
Trumpeters ..	...	...	18 0 0	Travelling and horse allowances			
Sub-Inspectors	...	...	12,135 0 0	Inspectors	142	20	2,840 0 0
Hill allowance to constables	...	...	553 5 4	Inspectors	111	15	1,665 0 0
				Sub-Inspectors	1,934	15	29,010 0 0
Total	...	...	15,931 5 4	Total	...	...	33,515 0 0
				Assistant to Inspector-General of Police.	1	200	200 0 0
				Railway Superintendents	3	150	450 0 0
				Principal, Training School	1	100	100 0 0
				Personal Assistant to Deputy Inspector-General of Railway.	1	100	100 0 0
				Total	...	...	850 0 0
				Horse allowances to 10 head constables of the mounted police.	...	15	150 0 0
				Exchange compensation allowances.	...	...	4,839 9 4
				Total proposed cost	...	...	77,47,835 0 0
				Deduct pay of 2 Superintendents on deputation at average pay of Rs. 845.	...	...	1,690 0 0
				Deduct 1/4 pay and horse allowances of 130 Sub-Inspectors under training.	...	..	5,200 0 0
				GRAND TOTAL	...	...	76,65,155 0 0
GRAND TOTAL	...	...	...				...
							76,65,155 0 0

APPENDIX XVII.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE PUNJAB.

The gazetted grades include the superior officers of the North-West Frontier Province. From Inspector downwards the requirements of each province have been separately estimated.

Inspectors-General.—The pay of the Inspectors-General has been raised, in the Punjab from Rs. 2,250 to Rs. 2,500—100—3,000, *i.e.*, an average pay of Rs. 2,833-5-4 per mensem, and in the Frontier Province to Rs. 2,000.

Deputy Inspectors-General.—In place of the 2 existing Deputy Inspectors-General in the Punjab, 4 such officers are provided: 3 for ranges, and 1 for railways and the Criminal Investigation Department. The present Eastern Range comprises 19 districts and must be formed into two ranges.

Superintendents.—The number of Superintendents in the two provinces will be :—

For districts 27 + 5	...	...	...	...	32
For railway police	...	...	...	...	2
Assistants to Inspectors-General ;	...	...	...	...	2
Personal Assistant to the Deputy Inspector-General in charge of Railways and the Criminal Investigation Department.	...	...	...	...	1
For the Punjab provincial school	...	...	...	...	1
For deputation	...	...	...	...	6
					44

The short length of railway in the North-West Frontier Province will continue to be policed from the Punjab. The work of the Criminal Investigation Department of the Frontier Province will be of great importance and there must always be some officer at head-quarters to deal promptly with all reports and references. An Assistant to the Inspector-General has accordingly been provided for this purpose. The figure entered for deputations is a rough average.

Assistant Superintendents.—Including the two appointments of Inspector-General, the number of superior appointments is 50, and 77·3 per cent. of this number fixes the number of Assistants at 38. Of these 17 (or 43·98 per cent.) are available for posts ordinarily filled by Assistants.

Deputy Superintendents.—Appointments to be filled by Assistant or Deputy Superintendents will be :—

Districts, excluding Simla	...	...	...	...	31
Subdivisions of districts	...	...	...	...	5
Cities (Lahore, Delhi, Amritsar and Peshawar)	...	...	...	...	4
Recruit training schools	...	...	...	...	3
					43

For these 43 appointments 17 Assistants are available, thus necessitating the provision of 26 Deputy Superintendents in all.

Inspectors.—For certain large municipal towns and cantonments there will be required 17 Inspectors; for circles of rural police stations (410 in number) 82 are needed; 27 are required for the Head-quarters Forces; 27 as Prosecuting Inspectors; 3 for offices of Deputy Inspectors-General; 10 for the Criminal Investigation Department, including office establishment; 13 for training schools; and 11 for the railway police (9 for supervision, and 2 for prosecution), a total in all of 190 Inspectors.

Sub-Inspectors.—There are 410 rural, 7 cantonment and 28 municipal police stations and 98 extra men are required for stations where the number of investigations is excessive. A Sub-Inspector is provided to assist the Prosecuting Inspector at the head-quarters of five large districts, and one for each of the ten magisterial subdivisions. The following table shows the total requirements :—

Town and rural police stations	...	...	...	538
For prosecution at the head-quarters of large districts	...	...	...	5
For prosecution at head-quarters of magisterial subdivisions	...	...	...	10
Head clerks of district offices	...	...	...	27*
Reader to Superintendents	...	...	...	27
Subdivisional readers	...	...	...	6
Accountant in Lahore	...	...	...	1*
Offices of Deputy Inspectors-General	...	...	...	9*
The Criminal Investigation Department...	...	...	...	12
Training schools	...	...	...	23
Railway police stations	...	...	...	38
Extra men in heavy stations on railways	...	...	...	4
Readers to Railway Superintendents	...	...	...	2
			Total	702
Add for reserve, calculated at 14 per cent. of the strength of Deputy Superintendents, Inspectors (less 51 European Inspectors) and Sub-Inspectors				141
GRAND TOTAL				843

Head constables.—For duties in the rural, municipal, and cantonment police stations enumerated above, including also the necessary establishment for watch and ward, the head constables required will number ... 1,313

For offices of Deputy Inspectors-General	...	...	...	6*
For the Criminal Investigation Department	...	...	...	16
For training school staffs	...	...	...	28
For guards, road posts and outposts	...	...	...	212
For district head-quarters offices	...	...	...	252*
For Head-quarters Forces	...	...	...	381
For the railway police, including all head-quarters duties, stations house staffs, standing guards, patrols, etc.	...	...	...	148
			Total	2,356

* If the Commission's recommendations are accepted, clerks will be substituted for these men.

European sergeants.—For duty in the railway police at large railway centres, and at cantonment stations where there is heavy passenger traffic of Europeans, platform sergeants will be required to the number of 9. To this must be added a reserve for both sergeants and European Inspectors: the latter will number about 51 and the reserve will be 7, making 16 sergeants altogether.

Constables.—The following table shows the requirements in detail. The strength of the town and rural stations has been increased by 200 men for the purpose of watching the arrival and departure of bad characters by rail and maintaining communication with the railway police:—

For police stations (excluding railway police)	...	...	8,564
Head-quarters Forces	...	...	2,660
District offices	...	...	154*
Training schools	...	...	8
Criminal Investigation Department	...	...	16
Tahsil guards, outposts and road posts	...	...	1,404
Railway police, including all guards, patrol and miscellaneous duties.			820
Inspectors' orderlies	...	...	188
Reserve at 15 per cent. on strength of constables and head constables.			2,854
			Total
			16,668

Mounted constables.—The number of mounted constables has been left as at present—195 in all; they will be paid at the same rates as foot constables and be given a horse or camel allowance.

Railway police.—With the limits of the railway police made coterminous with provincial limits, except as regards the North-West Frontier Province, the Punjab will no longer police the North-Western Railway in Sind, but it will take over portions of the East Indian and the Rajputana-Malwa Railways which are not at present under the Punjab. The Inspector-General has calculated his requirements for the portion of the North-Western Railway lying inside his provincial limits, but in the absence of information regarding the other lines, his estimate has been made approximately only, in the same proportion as for the North-Western Railway. A very large increase in the number of head constables and constables was proposed, but as sufficient reasons were not shown for this, it has not been accepted. Comparison with other provinces shews that the Punjab Railways are more liberally policed already than most lines in India. It has been possible to estimate other requirements according to the proposals of the Commission, but for those portions of the East Indian and Rajputana-Malwa Railways which lie within the Punjab only approximate provision is shewn. These portions of line are, however, comparatively small.

Superintendents on deputation.—The salaries of Superintendents on deputation have been deducted, as these Officers are seconded and their salaries do not form a charge against the regular police budget.

* If the Commission's recommendations are accepted clerks will be substituted for these men.

PUNJAB.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General, Punjab ...	1	2,250	2,250 0 0	27,000 0 0	Inspector-General, Punjab ...	1	2,500—3,000	2,833 5 4	34,000 0 0
Inspector-General, North-West Frontier Province.	1	1,600	1,600 0 0	19,200 0 0	" " N. W. F. Province	1	2,000	2,000 0 0	24,000 0 0
Deputy Inspectors-General (2) ...	2	1,500	3,000 0 0	36,000 0 0	Deputy Inspectors-General (4) {	1	2,000	2,000 0 0	
						2	1,750	1,750 0 0	
						2	1,500	3,000 0 0	
								6,750 0 0	81,000 0 0
District Superintendents (36) ...	1st grade	4	1,000	4,000 0 0	District Superintendents (44) ...	1st grade	2	1,200	2,400 0 0
	2nd "	6	800	4,800 0 0		2nd "	7	1,000	7,000 0 0
	3rd "	8	700	5,600 0 0		3rd "	11	900	9,900 0 0
	4th "	8	600	4,800 0 0		4th "	11	800	8,800 0 0
	5th "	10	500	5,000 0 0		5th "	13	700	9,100 0 0
			24,200 0 0	2,90,400 0 0			37,200 0 0	4,46,400 0 0	
Assistant District Superintendents (27).	1st grade	4	450	1,800 0 0	Assistant District Superintendents (38).	1st grade	16	500	8,000 0 0
	2nd "	8	350	2,800 0 0		2nd "	16	400	6,400 0 0
	3rd "	10	300	3,000 0 0		3rd "	6	300	1,800 0 0
	Probationary	5	250	1,250 0 0				16,200 0 0	1,94,400 0 0
			8,850 0 0	1,06,200 0 0					
Assistant District Superintendents, 2nd Class (6).	1st Grade	2	400	800 0 0	Deputy Superintendents (26) ...	1st grade	5	500	2,500 0 0
	2nd "	2	300	600 0 0		2nd "	8	400	3,200 0 0
	3rd "	2	200	400 0 0		3rd "	6	300	1,800 0 0
			1,800 0 0	21,600 0 0				1,750 0 0	
							9,250 0 0	1,11,000 0 0	

PUNJAB—contd.

PRESENT.					PROPOSED.					
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officers.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.		
Inspectors (68)	Special	2	250	500 0 0	Inspectors (190)	1st grade	9	250	2,250 0 0	
	1st grade	14	200	2,800 0 0		2nd "	38	200	7,600 0 0	
	2nd "	18	175	3,150 0 0		3rd "	67	175	11,725 0 0	
	3rd "	12	150	1,800 0 0		4th "	76	150	11,400 0 0	
	4th "	22	125	2,750 0 0						
			11,000 0 0	1,32,000 0 0				32,975 0 0	3,95,700 0 0	
Platform sergeants		11	80	880 0 0	10,560 0 0	Sergeants (16)	1st grade	3	100	300 0 0
Deputy Inspectors (565)	1st grade	147	80	11,760 0 0	2nd "		6	90	540 0 0	
	2nd "	170	65	11,050 0 0	3rd "		7	80	560 0 0	
	3rd "	248	50	12,400 0 0						
			35,210 0 0	4,22,520 0 0				1,400 0 0	16,800 0 0	
Sergeants (2,410)	Special grade	14	34	476 0 0	Sub-Inspectors (843)	1st grade	169	80	13,520 0 0	
	1st "	290	25	7,250 0 0		2nd "	253	70	17,710 0 0	
	2nd "	837	16	13,392 0 0		3rd "	286	60	17,160 0 0	
	3rd "	1,232	12	14,784 0 0		4th "	135	50	6,750 0 0	
	4th "	1	10	10 0 0						
	Special grades.	{ 4 32	20 24	80 0 0 768 0 0				55,140 0 0	6,61,680 0 0	
			36,760 0 0	4,41,120 0 0	Head constables (2,356)	1st grade	471	25	11,775 0 0	
Mounted constables (195)		195	22	4,290 0 0		51,480 0 0	2nd "	825	20	16,500 0 0
							3rd "	1,060	15	15,900 0 0
									44,175 0 0	5,30,100 0 0

		40	12	480 0 0		Mounted constables (195)	195	22	4,290 0 0	51,480 0 0
	Special grades,	121	11	1,331 0 0			2,834	11	31,174 0 0	
		35	10	350 0 0		Constables (16,668)	4,000	10	40,000 0 0	
Foot constables (14,930)	Railway Police, etc.	237	9	2,133 0 0			4,334	9	39,006 0 0	
		577	8	4,616 0 0			5,500	8	44,000 0 0	
		13,920	7	97,440 0 0		Total	...	...	1,54,180 0 0	18,50,160 0 0
Total		...	...	1,06,350 0 0	12,76,200 0 0	ALLOWANCES.				
		1	7			Personal Assistants to Inspector-General of Police.	2	200	400 0 0	
Watchmen (128)		8	6	650 0 0	7,800 0 0	Railway Superintendent	2	150	300 0 0	
		119	5			Principal, Provincial Training School.	1	100	100 0 0	
						Personal Assistant to Deputy Inspector-General of Railways and Crime.	1	100	100 0 0	
ALLOWANCES.						Travelling allowances--				
Personal Assistant to Inspector-General of Police.				200 0 0		Inspectors--	99	20	1,980 0 0	
Assistant Inspector-General, Railway Police.				200 0 0		Sub-Inspectors	91	15	1,365 0 0	
Assistant to the Inspector-General ...				100 0 0		Criminal Investigation Department--	843	15	12,645 0 0	
Assistant Superintendents, Railway Police (2).				150 0 0		Inspectors	8	75	600 0 0	
Principal, Training School				100 0 0		Sub-Inspectors	8	40	320 0 0	
City allowances				450 0 0		Head constables	12	5	60 0 0	
Educational allowances				279 0 0		Constables	12	2	24 0 0	
Court Inspectors				600 0 0		Total	...	...	17,894 0 0	2,14,728 0 0
Station-house allowances				550 0 0		Exchange compensation allowance	...	...	...	48,737 8 0
Local allowances				2,602 4 0		Total	...	...	...	46,60,185 8 0
Total				5,231 4 0	62,775 0 0	Deduct pay of 6 Superintendents on deputation at--	...	845	5,070 0 0	
Exchange compensation allowance...				...	29,925 0 0	Deduct 1/2 pay and horse allowances of 60 Sub-Inspectors under training.	...	...	2,400 0 0	89,640 0 0
GRAND TOTAL				...	29,34,780 0 0	GRAND TOTAL	...	...	...	45,70,545 8 0

APPENDIX XVIII.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN BURMA.

Inspector-General.—The pay of the Inspector-General has been raised to Rs. 2,500—100—3,000, *i.e.*, an average of Rs. 2,833-5-4 per mensem.

Deputy Inspectors-General.—Four Deputy Inspectors-General are required—one for Railways and the Criminal Investigation Department, two for general supervision of district work in Upper and Lower Burma, respectively, and one as Commissioner of the Rangoon City Police—on pay of Rs. 2,000, Rs. 1,750, and Rs. 1,500 (2). The Deputy Inspector-General, military police, has been excluded from both sides of the account, which does not deal with the military police (see paragraph 190 of Report). The office of Deputy Inspector-General for Supply and Clothing has also been abolished for the reasons given in the same paragraph.

Superintendents—

The number of Superintendents required for districts will be	... 35
For the railway police	... 1
Rangoon city police	... 2
As Personal Assistant to Inspector-General	... 1
For the provincial training school	... 1
For deputation	... 1
	<hr style="width: 100%;"/>
Total	... 41
	<hr style="width: 100%;"/>

A Personal Assistant has not been provided for the Deputy Inspector-General in charge of the Criminal Investigation Department, as Colonel Peile thinks this is unnecessary at present.

Assistants.—Assistant Superintendents, calculated at 77·3 per cent. of the 45 superior appointments, will number 35. Of these 43·98 per cent. or 15 are available for Assistants' charges.

Deputy Superintendents.—The number of subdivisions in the province is 78. But Colonel Peile notes that many of these are small charges, and he considers that if the total number of Assistant and Deputy Superintendents be fixed at 50, that would suffice. Taking this to mean 50 qualified and available to perform the duties of an Assistant, the number of Deputy Superintendents required will be 35. Every district will then have one Assistant or Deputy Superintendent and 15 of them will have two. Recruits in Burma are to continue to receive their training at district head-quarters for the present, so no provision has been made for central recruit training schools.

Inspectors—The Commission at one time thought an Inspector would be required for every township, but this would provide 191 circles for 390 police stations, or about two stations to a circle, which is much too small a charge. If the number of circles is fixed at 100, the average number of stations, after making due allowance for towns, will still be little more than four. It is true the areas are large but if an Inspector has only four stations to supervise he will have time to travel long distances. For railways 5 Inspectors are needed, 5 for the provincial training school, and 5 for the Criminal Investigation Department. The number of districts, including the railway and the Shan States, is 38, and that number of Prosecuting Inspectors may be necessary. In Burma the military police takes the place of the Head-quarters Forces of other

provinces, and thus no Inspectors for such forces are necessary. The total of the numbers given above is:—

Circle Inspectors	...	...	...	...	100
Railways ...	...	...	...	...	5
Provincial training school	...	...	...	...	5
Criminal Investigation Department	...	...	...	...	5
Prosecuting Inspectors	...	...	...	...	38
					<u>153</u>

The present strength is 150, and as this closely approximates to the estimated requirements, it is thought better to retain it for the present.

Sub-Inspectors.—In estimating the number of Sub-Inspectors it has been assumed that the total number of stations is 412, but it is not clear if there are not also some municipal and cantonment police stations not included in this. Fifteen Sub-Inspectors have been provided as readers to Assistant and Deputy Superintendents in charge of sub-divisions, but these figures may require correction, as complete information is not available at present. A Sub-Inspector has been provided as Public Prosecutor in each of the 78 Sub-divisional Courts. Requirements are thus estimated as follows:—

For 412 police stations	...	...	...	...	412
Additional men for stations where crime is heavy	...	...	...	...	188
Readers to Superintendents	...	...	...	...	36
Readers to Assistant and Deputy Superintendents	...	...	...	...	15
District training depôts	...	...	...	...	35
Criminal Investigation Department	...	...	...	...	10
Provincial training school	...	...	...	...	1
Sub-divisional prosecutors	...	...	...	...	78
					<u>775</u>
Reserve at 14 per cent. of strength of above plus Inspectors and Deputy Superintendents	...	...	...	...	156
					<u>931</u>

Head constables.—Taking the number of police stations as 412, the minimum number of head constables required as writers and to assist the station-house officers is 824. Allowing one more head constable for each of the 188 Sub-Inspectors provided for stations in which the work is heavy, the total becomes 1,012.

This does not include any provision for men in charge of guards which will presumably continue to be furnished by the military police, nor does it probably allow enough for towns.

Constables.—The present staff of constables is 11,433. Deducting 502 mounted men, and 2,010, provided as a reserve, the balance is 8,921, which is the cadre for ordinary duties. To this must be added 150 as orderlies for Inspectors, making a total of 9,071. The reserve for constables and head constables is 1,779, and the total strength of foot constables is 10,850, as compared with the present strength of 10,931. The present strength may, therefore, be retained.

Mounted constables.—The present number of mounted constables (502) the Inspector-General proposes to retain as necessary.

BURMA.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General ...	1	2,250	2,250 0 0	27,000 0 0	Inspector-General ...	1	2,500-100-3,000	2,833 5 4	34,000 0 0
Deputy Inspectors-General (2) ...	1st grade 1	1,500	1,500 0 0		Deputy Inspectors-General(4) ...	1st grade 1	2,000	2,000 0 0	
	2nd " 1	1,000	1,000 0 0			2nd " 1	1,750	1,750 0 0	
Commissioner of City Police, Rangoon.	1	1,200-1,500	1,400 0 0			3rd " 2	1,500	3,000 0 0	
Total ...	...	6,150	3,900 0 0	46,800 0 0	Total ...	...	...	6,750 0 0	81,000 0 0
District Superintendents (39) ...	1st grade 4	900	3,600 0 0		District Superintendents (41) ...	1st grade 2	1,200	2,400 0 0	
	2nd " 4	800	3,200 0 0			2nd " 7	1,000	7,000 0 0	
	3rd " 9	700	6,300 0 0			3rd " 10	900	9,000 0 0	
	4th " 22	600	13,200 0 0			4th " 10	800	8,000 0 0	
Total	26,300 0 0	3,15,600 0 0		Total	34,800 0 0	4,17,600 0 0
Assistant Superintendents (36) ...	1st grade 6	500	3,000 0 0		Assistant Superintendents (35)...	1st grade 14	500	7,000 0 0	
	2nd " 7	450	3,150 0 0			2nd " 15	400	6,000 0 0	
	3rd " 7	400	2,800 0 0			3rd " 6	300	1,800 0 0	
	4th " 6	350	2,100 0 0		Total ...	...	...	14,800 0 0	1,77,600 0 0
	5th " 10	300	3,000 0 0						
Total ...	...	...	14,050 0 0	1,68,600 0 0					

Provincial Assistant Superintendents (13).	1st grade	2	350 0 0	700 0 0	43,800 0 0	Deputy Superintendents (35) ...	1st grade	7	500	3,500 0 0	1,49,400 0 0	
	2nd "	4	300 0 0	1,200 0 0			2nd "	10	400	4,000 0 0		
	3rd "	7	250 0 0	1,750 0 0			3rd "	9	300	2,700 0 0		
							4th "	9	250	2,250 0 0		
Total				3,650 0 0		Total				12,450 0 0		
Inspectors (150)	1st grade	29	175 0 0	5,075 0 0	2,64,180 0 0	Inspectors (150) ...	1st grade	7	250	1,750 0 0	3,12,300 0 0	
	2nd "	121	140 0 0	16,940 0 0			2nd "	30	200	6,000 0 0		
							3rd "	53	175	9,275 0 0		
Total				22,015 0 0		Total				26,025 0 0		
Chief head constables (336)	1st grade	53	100 0 0	5,300 0 0	2,84,340 0 0	Sub-Inspectors (931)	1st grade	186	80	14,880 0 0	7,30,560 0 0	
	2nd "	283	65 0 0	18,395 0 0			2nd "	279	70	19,530 0 0		
Total				23,695 0 0		Total				60,830 0 0		
Superintendents, Rangoon City (3)	1	1	500 0 0	500 0 0	15,000 0 0	Mounted constables (502)	1st grade	45	18	810 0 0	84,168 0 0	
	2	1	400 0 0	400 0 0			2nd "	90	16	1,440 0 0		
	3	1	350 0 0	350 0 0			3rd "	180	14	2,520 0 0		
Total				1,250 0 0		Total				7,014 0 0		
Sergeants (1,137)	1st grade	150	50 0 0	7,500 0 0	3,76,950 0 0	Head constables (1,012)	1st grade	202	30	6,060 0 0	2,88,360 0 0	
	2nd "	2	40 0 0	80 0 0			2nd "	354	25	8,850 0 0		
	3rd "	5	35 0 0	175 0 0			3rd "	456	20	9,120 0 0		
	4th "	360	30 0 0	10,800 0 0			Total					24,030 0 0
	5th "	151	25 0 0	3,775 0 0			Constables (10,931)	1st grade	984	18		17,712 0 0
	6th "	468	19 6 0	9,067 8 0				2nd "	1,968	16		31,488 0 0
	7th "	1	15 0 0	15 0 0				3rd "	3,935	14		55,090 0 0
Total				31,412 8 0		Total				48,528 0 0		
						Total				1,52,818 0 0		
										18,33,816 0 0		

BURMA—concl'd.

PROPOSED.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Constables (11,433)	1st grade 25	18 0 0	450 0 0		ALLOWANCES. Assistant to Inspector-General ... 1 Superintendent, Railway Police .. 1 Principal, Training School ... 1 Superintendents, Rangoon City... 2 Travelling allowance to Inspectors ... 110 " ... 40 Sub-Inspectors ... 931 Total ... Criminal Investigation Department Inspectors ... 4 Sub-Inspectors ... 8 Head constable ... 8 Constables ... 8 Total ... Exchange compensation allowance Total ... Deduct pay of one Superintendent on deputation, Half pay and horse allowance of 67 Sub-Inspectors under training.				
	2nd " 41	16 0 0	656 0 0				200	200 0 0	
	3rd " 1,479	15 8 0	22,924 8 0				150	150 0 0	
	4th " 56	15 0 0	840 0 0				100	100 0 0	
	5th " 136	14 8 6	1,976 4 0				100	200 0 0	
	6th " 4,045	13 9 0	54,860 5 0					650 0 0	7,800 0 0
	7th " 5	12 0 0	60 0 0						
	8th " 4,887	11 10 0	56,811 6 0				20	2,200 0 0	
	9th " 705	9 11 0	6,829 11 0				15	600 0 0	
	10th " 54	7 12 0	418 8 0				15	13,965 0 0	
Total ...			1,45,825 10 0	17,49,919 8 0			16,765 0 0	2,01,180 0 0	
ALLOWANCES.									
Allowance* to	12,570 men @	12-4-0 per annum		1,53,982 8 0					
Mounted police (502)	30 " 15-0-0 "		450 0 0				75	300 0 0	
	472 " 10-0-0 "		4,720 0 0				40	320 0 0	
Total ...			5,170 0 0	62,040 0 0			5	40 0 0	
Exchange compensation allowance		0-1-0 per Re.	2,290 5 4	27,484 0 0			2	16 0 0	
GRAND TOTAL ...				35,08,212 0 0				676 0 0	8,112 0 0
							0-1-0 per Re.	3,690 5 4	44,385 0 0
									41,43,961 0 0
								845 0 0	
							40	2,680 0 0	
								3,525 0 0	42,300 0 0
GRAND TOTAL ...					GRAND TOTAL ...				41,01,661 0 0

250

* If this is for clothing it should be omitted from this Statement, and the totals should be corrected accordingly.

APPENDIX XIX.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE CENTRAL PROVINCES.

Inspector-General.—The Inspector-General draws his grade pay as Deputy Commissioner, and at present this is Rs. 1,800. To this has been added an allowance of Rs. 250 per mensem.

Deputy Inspector-General.—One Deputy Inspector-General for Railways and Crime has been provided on pay of Rs. 1,500—100—1,750; an average of Rs. 1,666-10-8.

Superintendents.—The number of Superintendents has been calculated as follows:—

For districts	...	...	...	...	18
For the railway police	...	...	...	...	1
Provincial training school	...	...	...	...	1
Personal Assistant to the Inspector-General of Police				...	1
Assistant to the Deputy Inspector-General			...	...	1
For deputation	...	...	...	...	1
				Total	23

Assistants.—The superior appointments number 24, and the number of Assistant Superintendents will, therefore, be 19, of whom 8 (or a percentage of 43·98) are available to fill charges held by Assistants.

Deputy Superintendents.—These charges are 18 districts and 3 recruit training schools, or 21 in all. It has been shown above that only 8 Assistants will be available: 13 Deputy Superintendents are, therefore, required and provided.

Inspectors.—The estimated strength of Inspectors is calculated thus:—

Circle Inspectors (one for each tahsil)	...	...	...	51
Inspectors in charge of towns	...	...	...	6
Head-quarters Inspectors	...	...	...	18
Prosecuting Inspectors (including railways)	...	...	...	19
Railway police	...	...	...	6
Criminal Investigation Department	...	...	...	4
Staff of training schools	...	...	...	9
			Total	113

European sergeants.—European sergeants are provided as follows for the railway police, cantonments, large towns with European populations and the armed reserves:—

For the railway police	...	...	...	6
Armed reserves	...	...	...	5
Cantonments and large towns	...	...	...	5
Reserve at 10 per cent. on strength of European Inspectors and sergeants	...	...	...	5
			Total	21

Sub-Inspectors.—There are at present in the provinces 178 police stations and 412 outposts, which are, in effect, subordinate police stations. This system is universally condemned, and it is proposed to substitute 350 properly manned police stations for the present 590 police stations and outposts combined. Each of the 350 stations will require a Sub-Inspector in charge, and 14 additional officers of that rank where crime is heavy

...	...	...	364
For prosecution in the four heaviest districts	...	...	4
For the railway police	...	...	13
For the training schools	...	...	8
Readers to Superintendents	...	...	19
Camp clerk to the Inspector-General	...	...	1
Criminal Investigation Department	...	...	4
			—
	Total	...	413
			—

Adding a reserve of 14 per cent. of the strength of Deputy Superintendents, Inspectors (excluding 31 European Inspectors) and Sub-Inspectors

...	...	...	...	496
				—

Head Constables.—For station-house duty 1,201 head constables are required as writers, for beat and miscellaneous duty, standing guards at sub-treasuries, etc.

...	...	...	...	1,201
For road posts	...	...	...	32
Guard duties at head-quarters	...	...	...	128
Railway police	...	...	...	52
Criminal Investigation Department	...	...	...	8
Armed reserves	...	...	...	25
Training schools	...	...	...	13
				—
	Total	...	...	1,459
				—

The number of head constables attached to stations was arrived at by Mr. Cleveland by taking as the basis of his calculation an average of three for each station (including men required for guards) and adding 151 for towns, etc. It is admittedly only a rough estimate.

Constables.—Mr. Cleveland has similarly calculated the number of constables at the rate of 12 for each station and has added 1,300 for large towns and for guards and orderlies. The number of men attached to station-houses at present is 4,761, which includes 528 men for treasury, lock-ups and distillery guards. Deducting these there remain 4,233, which differs but little from the Officiating Chief Commissioner's estimate of 4,000. Part of the excess will be required for maintaining communication between the district and railway police, and the rest for giving the addition to town police required by the improvement in the beat system. The existing strength of 4,761 has, therefore, been retained. At head-quarters 1,008 men are required for guard, escort and orderly duty (paragraph 18 of the Officiating Chief Commissioner's Note) and 225 men are provided as special armed reserves at Saugor, Hoshangabad, Jubbulpore, Nagpur and Raipur. It will be necessary to retain a few road posts and Mr. Cleveland

estimates that 146 men will be required for this purpose. The total staff will be as follows:—

Police stations ...	...	...	...	...	4,761
Road posts ...	...	...	...	...	146
Head-quarters Forces and special reserves	...	...	...	...	1,233
Railway police ...	...	...	...	...	300
Criminal Investigation Department	...	...	...	...	14
Buglers (training schools) ...	...	...	...	...	8
					<hr/>
			Total	...	6,462
Add a reserve at 15 per cent. of the strength of constables and head constables ...	...	...	...	...	1,398
					<hr/>
			GRAND TOTAL	...	7,860
					<hr/>

This is 367 in excess of the Hon'ble Mr. Hewett's estimate, but he made an allowance of only 5 per cent. for leave.

Mounted constables.—The Inspector-General has proposed to retain the present force of 100 mounted men, and this has been accepted.

Allowances.—An allowance of Rs. 200 a month has been entered for the Assistant to the Inspector-General, but probably a smaller allowance would be sufficient. For the officers and men of the Criminal Investigation Department the scale given in the Madras Note has been adopted.

CENTRAL PROVINCES.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspector-General (1) ...	1	1,800* 0 0	1,800 0 0	21,600 0 0	Inspector-General (1) ...	1	1,800+250	2,050 0 0	24,600 0 0
	1st grade 2	1,000 0 0	2,000 0 0		Deputy Inspector-General ...	1	1,500-1,750	1,666 10 8	20,000 0 0
	2nd " 2	800 0 0	1,600 0 0			1st grade 1	1,200	1,200 0 0	
District Superintendents (18) ...	3rd " 3	700 0 0	2,100 0 0			2nd " 3	1,000	3,000 0 0	
	4th " 5	600 0 0	3,000 0 0		Superintendents (23) ...	3rd " 6	900	5,400 0 0	
	5th " 6	500 0 0	3,000 0 0			4th " 6	800	4,800 0 0	
						5th " 7	700	4,900 0 0	
Total ...			11,700 0 0	1,40,400 0 0	Total ...			19,300 0 0	2,31,600 0 0
	1st grade 2	350 0 0	700 0 0			1st grade 8	500	4,000 0 0	
Assistant Superintendents (11) ...	2nd " 8	300 0 0	2,400 0 0		Assistant Superintendents (19) ...	2nd " 8	400	3,200 0 0	
	3rd " 1	250 0 0	250 0 0			3rd " 3	300	900 0 0	
Total ...			3,350 0 0	40,200 0 0	Total ...			8,100 0 0	97,200 0 0
	1st grade 10	200 0 0	2,000 0 0			1st grade 3	500	1,500 0 0	
Inspectors (47) ...	2nd " 18	150 0 0	2,700 0 0		Deputy Superintendents (13) ...	2nd " 4	400	1,600 0 0	
	3rd " 19	100 0 0	1,900 0 0			3rd " 3	300	900 0 0	
Total ...			6,600 0 0	79,200 0 0	Total ...	4th " 3	250	750 0 0	
					Total ...			4,750 0 0	57,000 0 0

Sub-Inspectors (162) ...	1st grade	31	80 0 0	2,480 0 0	1,14,120 0 0	Inspectors (113) ...	1st grade	6	250	1,500 0 0	19,650 0 0	2,35,800 0 0
	2nd "	48	60 0 0	2,880 0 0			2nd "	22	200	4,400 0 0		
	3rd "	83	50 0 0	4,150 0 0			3rd "	40	175	7,000 0 0		
Total	9,510 0 0	
Sergeants (11)	11	60 0 0	660 0 0	7,920 0 0	Total	
Head constables (1,198)	1st grade	107	30 0 0	3,210 0 0	2,69,388 0 0	Sergeants (21) ...	1st grade	4	100	400 0 0	1,830 0 0	21,960 0 0
	2nd "	150	25 0 0	3,750 0 0			2nd "	7	90	630 0 0		
	3rd "	408	20 0 0	8,160 0 0			3rd "	10	80	800 0 0		
	4th "	311	15 0 0	4,665 0 0			Total	...	...	...
	5th "	222	12 0 0	2,664 0 0			...	...	...	...
Total	22,449 0 0	
Naiks (or constables) (7,090)	1st grade	1,413	8 0 0	11,304 0 0	5,96,592 0 0	Sub-Inspectors (490)	1st grade	99	80	7,920 0 0	32,440 0 0	3,89,280 0 0
	2nd "	4,350	7 0 0	30,450 0 0			2nd "	149	70	10,430 0 0		
	3rd "	1,327	6 0 0	7,962 0 0			3rd "	169	60	10,140 0 0		
	Total	...	...	...			...	...	...	...
		
Constables (7,860) ...	1st grade	1,651	11	18,161 0 0	74,041 0 0	Total	8,88,492 0 0		
	2nd "	2,043	10	20,430 0 0								
	3rd "	2,122	9	19,098 0 0								
Total	49,716 0 0	

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* The Inspector-General draws his grade pay as Deputy Commissioner : at present this is Rs. 1,800 per mensem.*

CENTRAL PROVINCES—concl'd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Dafadar and Mounted Constables (100)	1st grade 1	29 4 0	29 4 0		Mounted constables (100)	2	36	72 0 0	
	1st „ 4	27 8 0	110 0 0			3	31	93 0 0	
	2nd „ 95	21 12 0	2,066 4 0			20	27	540 0 0	
Total	...	...	2,205 8 0	26,466 0 0	24	26	624 0 0		
						27	25	675 0 0	
Local and Charge allowances	...	...	1,592 12 0	19,113 0 0	24	24	576 0 0		
					Total	...	...	2,580 0 0	30,960 0 0
					ALLOWANCES—				
						1	200	200 0 0	
						1	100	100 0 0	
						1	150	150 0 0	
						1	100	100 0 0	
					Total	550 0 0	6,600 0 0
					CRIMINAL INVESTIGATION DEPARTMENT—				
						3	75	225 0 0	
						3	40	120 0 0	
						6	5	30 0 0	
						12		24 0 0	

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Exchange compensation allowances	12,637 8 0	HORSE AND TRAVELLING ALLOWANCES—				
					Circle Inspectors	...	54	20	1,080 0 0
					Other Do.	...	59	15	885 0 0
					Sub-Inspectors	...	496	15	7,440 0 0
									9,804 0 0
					Exchange compensation allowances	...	...	...	1,17,648 0 0
GRAND TOTAL	...	...	...	13,19,716 8 0					23,337 8 0
					Total	...	...	...	24,72,737 8 0
					Deduct pay of one Superintendent on deputation, average cost.	...	...	...	845 0 0
					Deduct \$ pay and horse allowance of 36 Sub-Inspectors under training 36	...	36	40	1,440 0 0
									27,420 0 0
					GRAND TOTAL	...	...	...	24,45,317 8 0

APPENDIX XX.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN ASSAM.

IN
ASSAM.

Gazetted Officers.—The gazetted officers of Assam are deputed from Bengal ; they are therefore shown in the Bengal cadre. An allowance of Rs. 250 per mensem has been provided for the Inspector-General, who now draws only the pay of his grade as Deputy Commissioner.

Inspectors.—There are in Assam eight districts and four hill tracts, with 114 police stations in all. The staff of Inspectors will be :—

Circle Inspectors	...	...	...	...	16
Head-quarters Forces	...	...	...	...	8
Prosecuting Inspectors	...	...	...	...	8
Training school	...	...	...	...	1
				—	
			Total	...	33
					—

In the hill tracts neither Prosecuting Inspectors nor Head-quarters Inspectors are required. It is proposed to have one training school for both Sub-Inspectors and recruits, with an Assistant Superintendent or Deputy Superintendent in charge. For this school one Inspector is provided.

Sub-Inspectors.—The number of Sub-Inspectors will be :—

For police stations	...	...	...	...	114
Extra men in heavy stations	...	...	...	...	46
Prosecuting Sub-Inspectors	...	...	...	...	8
Readers to Superintendents	...	...	...	...	8
Training school staff	...	...	...	...	2
Reserve at 14 % of strength of 186 Sub-Inspectors and Inspectors	...	...	...	...	33
				—	
			Total	...	212
					—

Head constables.—Head constables are provided as follows :—

For stations, as writers and for beat and miscellaneous duty	...	...	...	...	228
Extra men in heavy stations	...	...	...	...	46
Naga, etc., Interpreters	...	...	...	...	3
Training school	...	...	...	...	4
Headquarters duties	...	...	...	...	60
				—	
			Total	...	341
					—

Constables.—The present staff of constables is 2,335, and Mr. Davis asks for a small addition making the total 2,423. In this, however, he has included men for the performance of work which has been transferred to head constables. The strength of head constables is 168 in excess of the number asked for, and that number can be deducted from the proposed strength of constables, which will then stand at 2,255.

ASSAM.

PRESENT.					PROPOSED.					
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.	
Inspector-General ...	1	2,250	2,250 0 0	27,000 0 0	Inspector-General ...	1	2,250 + 250	2,500 0 0	30,000 0 0	
Inspectors (20) ...	1st grade	1	250	250 0 0	Inspectors (33) ...	1st grade	2	250	500 0 0	
	2nd "	4	200	800 0 0		2nd "	6	200	1,200 0 0	
	3rd "	6	150	900 0 0		3rd "	11	175	1,925 0 0	
	4th "	9	100	900 0 0		4th "	14	150	2,100 0 0	
			2,850 0 0	34,200 0 0				5,725 0 0	68,700 0 0	
Sub-Inspectors (221) ...	1st grade	13	80	1,040 0 0	Sub-Inspectors (212) ...	1st grade	42	80	3,360 0 0	
	2nd "	39	70	2,730 0 0		2nd "	64	70	4,480 0 0	
	3rd "	44	60	2,640 0 0		3rd "	72	60	4,320 0 0	
	4th "	52	50	2,600 0 0		4th "	34	50	1,700 0 0	
	5th "	70	30	2,100 0 0					13,860 0 0	1,66,320 0 0
	Special (a)	2	60-4-80	150 0 0						
Ditto (b)	1	50-2-80	73 0 0	11,333 0 0						
				1,35,996 0 0						
Head constables (172) ...	1st grade	9	25	225 0 0	Head constables (341) ...	1st grade	68	25	1,700 0 0	
	2nd "	32	20	640 0 0		2nd "	119	20	2,380 0 0	
	3rd "	63	15	945 0 0		3rd "	154	15	2,310 0 0	
	4th "	66	12	792 0 0					6,390 0 0	76,680 0 0
	5th "	2	10	20 0 0						
			2,622 0 0	31,464 0 0						

ASSAM—concl'd.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Constables (2,335) ...	1st grade 442	9	3,978 0 0	2,22,720 0 0	Constables (2,255) ...	1st grade 405	11	4,455 0 0	2,51,088 0 0
	2nd " 808	8	6,454 0 0			2nd " 406	10	4,060 0 0	
	3rd " 927	7	6,489 0 0			3rd " 857	9	7,713 0 0	
	Special (a) 1	20	20 0 0			4th " 587	8	4,696 0 0	
	Ditto (b) 1	15	15 0 0						
	Ditto (c) 1	14	14 0 0						
	Ditto (d) 30	11	330 0 0						
	Ditto (e) 125	10	1,250 0 0				20,924 0 0		
			18,560 0 0						
ALLOWANCES.					ALLOWANCES.				
Sub-Inspectors :	12	@ Rs. 20	240 0 0		Travelling—				
Station charge allowance ...	41	" " 15	615 0 0		To Circle Inspectors ...	16	20	320 0 0	
	56	" " 10	560 0 0		To other ditto ...	17	15	255 0 0	
Pony allowance ...	79	" " 5	395 0 0		To Sub-Inspectors (horse allowance)	212	15	3,180 0 0	
Court allowance ...	Sadar 11	" " 20	220 0 0					3,755 0 0	45,060 0 0
	Sub-division 13	" " 10	130 0 0						
Head constable :			2,160 0 0	25,920 0 0	Exchange compensation allowances				1,875 0 0
Pony allowance ...	4	@ Rs. 5	20 0 0	240 0 0					6,39,723 0 0
Exchange compensation allowance ...				1,687 8 0	Deduct 1/2 pay and horse allowance of 15 Sub-Inspectors under training.			600 0 0	7,200 0 0
GRAND TOTAL ...				4,79,227 8 0	GRAND TOTAL ...				6,32,523 0 0

APPENDIX XXI.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE NORTH-WEST FRONTIER PROVINCE.

Gazetted officers.—The gazetted officers are included in the Punjab cadre.

Inspectors.—There are in the province 64 rural police stations besides municipal and cantonment stations. Circle Inspectors will be 14 in number, and there will be, in addition, 5 Prosecuting Inspectors, 5 for Head-quarters Forces, 1 for the cantonment of Peshawar, 1 for Peshawar City, and 8 for the Criminal Investigation Department, a total of 34.

Sub-Inspectors.—As officers in charge of police stations, rural, municipal and cantonment, 90 Sub-Inspectors are required, calculated on the principles laid down, *i.e.*, one Sub-Inspector for every 100 cases. Additional Sub-Inspectors to the number of five are required as head clerks; three Prosecuting Sub-Inspectors are provided for Peshawar, and for the subdivisions of Tonk and Hoti Mardan; 8 are required as Readers to Superintendents and 3 subdivisional Police Officers: and there will be 8 for the Criminal Investigation Department—total 114. The reserve at 14 per cent. of the strength of Inspectors and Sub-Inspectors comes to 24, which gives a grand total of 138.

Head constables.—For police stations, rural, municipal and cantonment 192 head constables are provided; in addition 16 for the Criminal Investigation Department, and 200 for head-quarters duties, guards, escorts, etc., a total of 408.

Constables.—Detailed information regarding the establishment of constables is not available, but Mr. Hastings estimates his total requirements at 2,962 men, and that figure has been adopted.

Mounted constables.—No change is proposed in the number of mounted constables, namely, 157 in all.

Criminal Investigation Department.—This Department has been made relatively stronger than in other provinces, as it will have heavy work in watching bad characters who cross the frontier, and frequent calls will be made upon it to supply men to assist in other provinces to which Pathans resort.

NORTH-WEST FRONTIER PROVINCE.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspectors (8)	2 1st grade	200	400 0 0	15,600 0 0	Inspectors (34)	2 ...	250	500 0 0	71,400 0 0
	2 2nd "	175	350 0 0			7 ...	200	1,400 0 0	
	2 3rd "	150	300 0 0			12 ...	175	2,100 0 0	
	2 4th "	125	250 0 0			13 ...	150	1,950 0 0	
TOTAL	...	...	1,300 0 0	Total	...	...	5,950 0 0	...
Deputy Inspectors (86)	21 1st grade	80	1,680 0 0	63,840 0 0	Sub-Inspectors (138)	28 ...	80	2,240 0 0	1,08,360 0 0
	26 2nd "	65	1,650 0 0			41 ...	70	2,870 0 0	
	39 3rd "	50	1,950 0 0			47 ...	60	2,820 0 0	
TOTAL	...	...	5,320 0 0	Total	...	...	9,030 0 0	...
Sergants or head constables (370)	48 1st grade	25	1,200 0 0	66,720 0 0	Head constables (405)	81 ...	25	2,025 0 0	91,740 0 0
	122 2nd "	16	1,952 0 0			143 ...	20	2,860 0 0	
	199 3rd "	12	2,368 0 0			184 ...	15	2,760 0 0	
	1 Probationer	20	20 0 0			Total	...	...		7,645 0 0
TOTAL	...	...	5,560 0 0	Total	...	...	...	...
Constables (2,483)	2,483	7	17,381 0 0	2,08,572 0 0	Constables (2,962)	2,962	11	5,533 0 0	...
Mounted constables (153)	153	22	3,366 0 0	40,392 0 0	Total	503 ...	11	5,533 0 0	3,28,764 0 0
						711 ...	10	7,110 0 0	
						770 ...	9	6,930 0 0	
						978 ...	8	7,824 0 0	
TOTAL	...	...	27,397 0 0	Total	...	...	...	...

ALLOWANCES.													
To Court Inspectors	...	5	20	100	0	0	5 Duffadars	...	15	100	0	0	
Station-house allowance	...	9 Sergeants	10	90	0	0	Mounted constables (157)	...	11	375	0	0	
Personal allowances	...	14 Constables	1	14	0	0		...	10	350	0	0	
Educational allowances	...	49 "	1	49	0	0		...	9	342	0	0	
									8	392	0	0	
							TOTAL	...	...	1,534	0	0	
									18,408	0	0
							TRAVELLING ALLOWANCES.						
Local allowances	...	273	1	273	0	0	Circle Inspectors	...	12	30	440	0	0
							Other Inspectors	...	22	15	180	0	0
							Sub-Inspectors	...	138	15	2,070	0	0
							Horse allowances to mounted men	...	157	13	2,041	0	0
Total	526	0	0	TOTAL	...	...	...	4,731	0	0
									...	75	600	0	0
									...	40	320	0	0
GRAND TOTAL	4,01,436	0	0	Criminal Investigation Department.	...	5	5	80	0	0
							Inspectors	...	2	2	32	0	0
							Sub-Inspectors	...					
							Head constables	...					
							Constables	...					
							TOTAL	...	...	...	1,032	0	0
									6,87,828	0	0
							Deduct 1/2 pay and horse allowance of 10 Sub-Inspectors under training.	...	40	40	400	0	0
							GRAND TOTAL	...	...	...	6,83,028	0	0

APPENDIX XXII.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE HYDERABAD
ASSIGNED DISTRICTS.

Inspector-General.—The Inspector-General is a member of the Commission and graded as such. He is also Inspector-General of Jails, Stamps, etc. The rate of pay without allowances is Rs. 1,833-5-4.

Superintendents.—There are six districts in Berar, and also the railway police force on the Nizam's State Railway, and the Secunderabad cantonment police. Superintendents are required as follows :—

For districts	...	...	...	...	...	6
Secunderabad cantonment	...	...	...	...	...	1
Nizam's State Railway	...	...	...	...	...	1
						—
				Total	...	8
						—

Assistant Superintendents.—Calculated at 77·3 per cent. of the superior appointments, the number of Assistant Superintendents will be 6.

Of these 43·98 per cent., or 3, are available to fill posts requiring an Assistant or Deputy Superintendent.

Deputy Superintendents.—Such posts are :—

Districts	...	...	...	...	...	6
Recruit school	...	...	...	...	...	1
Personal Assistant to the Inspector-General of Police					...	1
						—
				Total	...	8
						—

Five Deputy Superintendents will, therefore, be required. A recruit school will be needed, but Sub-Inspectors under training may be sent to the Central Provinces' provincial school.

Inspectors.—The present number of Inspectors is 25—

- 18 in Berar in charge of taluqs,
- 1 in Berar railway police,
- 1 in Secunderabad cantonments,
- 1 in Hyderabad Residency bazaars,
- 4 in the Nizam's State Railway.

Inspectors in Berar as a rule have charge of one taluq each, but four have charge of two taluqs each. There are in all 78 first class and 39 second class stations, *i.e.*, 117 investigating centres. The statistics supplied by the Inspector-General do not shew areas of each station separately, but only taluq areas; and the areas of second class stations are included in those of the first class station to which they are attached. In only 3 taluqs are the average areas over 200-square miles, and having regard to the very small number of investigations in some stations, it would appear feasible and advantageous to reduce the number of stations to 100, by combining small stations where crime is light. It will probably be sufficient to give two Inspectors to each district except Wun, for which four are required. With such an arrangement the number of Inspectors might be :—

Circle Inspectors	...	...	...	...	14
Berar railway police	...	...	...	...	1
Secunderabad cantonments	...	...	...	...	1
Hyderabad Residency bazaars	...	...	...	...	1
His Highness the Nizam's Railway	...	...	...	...	4
Court prosecutors	...	...	...	...	6
Head-quarters Forces	...	...	...	...	6
Recruit school	...	...	...	...	1
					<hr/>
			Total	...	34
					<hr/>

Sub-Inspectors.—The number of Sub-Inspectors would be :—

In police stations	...	...	...	..	100
Extra men in heavy stations	...	...	...	....	6
Secunderabad cantonments	...	...	...	...	6
Berar Railway	...	...	...	...	2
Hyderabad Residency bazaars	...	...	...	...	3
Nizam's Railway	...	...	...	...	10
Recruit school	...	...	...	...	1
					<hr/>
					128
Reserve of 14 per cent. of Inspectors and Sub-Inspectors	...	...	...	...	26
					<hr/>
			Total	...	154
					<hr/>

Head constables and constables.—In the absence of any detailed statement of fixed duties, it is impossible to estimate the requirements in the ranks of head constables and constables, and the establishment is therefore left at its present figure. Head constables are, however, graded as in other provinces; and for constables progressive pay has been given on the same scale as in the Central Provinces. The number of head constables can probably be reduced.

HYDERABAD ASSIGNED DISTRICTS.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs. A. P.	Rs. A. P.	Rs. A. P.
Inspector-General (1) ...	1 ...	1,833 5 4	1,833 5 4	22,000 0 0	Inspector-General (1) ...	1 ...	1,833 5 4	1,833 5 4	22,000 0 0
District Superintendents, Police (7)	1 ...	1,000 0 0	1,000 0 0	58,800 0 0	District Superintendents (8) ...	2 ...	1,000 0 0	2,000 0 0	81,600 0 0
	1 ...	800 0 0	800 0 0			2 ...	900 0 0	1,800 0 0	
	2 ...	700 0 0	1,400 0 0			2 ...	800 0 0	1,600 0 0	
	2 ...	600 0 0	1,200 0 0			2 ...	700 0 0	1,400 0 0	
	1 ...	500 0 0	500 0 0			Total ...	...	...		6,800 0 0
Total ...	...	...	4,900 0 0	Assistant District Superintendents (6)	2 ...	500 0 0	1,000 0 0	30,000 0 0
Assistant District Superintendents (3)	1 ...	400 0 0	400 0 0	3 ...	400 0 0	1,200 0 0			
	2 ...	300 0 0	600 0 0	1 ...	300 0 0	300 0 0			
Total ...	...	...	1,000 0 0	12,000 0 0	Total ...	...	2,500 0 0	
Inspectors (25)	3 1st grade ...	250 0 0	750 0 0	45,000 0 0	Deputy Superintendents (5) ...	1 ...	500 0 0	500 0 0	21,000 0 0
	3 2nd ,, ...	200 0 0	600 0 0			1 ...	400 0 0	400 0 0	
	3 3rd ,, ...	175 0 0	525 0 0			2 ...	300 0 0	600 0 0	
	4 4th ,, ...	150 0 0	600 0 0			1 ...	250 0 0	250 0 0	
	6 5th ,, ...	125 0 0	750 0 0			Total ...	...	1,750 0 0
	6 6th ,, ...	100 0 0	600 0 0			Inspectors (24) ...	1 ...	250 0 0		250 0 0
Total ...	...	...	3,825 0 0	45,000 0 0	6 ...	200 0 0	1,200 0 0	
Allowance to one Railway Inspector	1 ...	50 0 0	50 0 0	600 0 0	12 ...	175 0 0	2,100 0 0		
					15 ...	150 0 0	2,250 0 0		
					Total ...	...	5,800 0 0	69,600 0 0

Chief constables (132)	23	...	70 0 0	1,610 0 0	79,560 0 0	Sub-Inspectors (154)	31	...	80 0 0	2,480 0 0	1,20,840 0 0
	25	...	60 0 0	1,500 0 0			46	...	70 0 0	3,220 0 0	
	40	...	50 0 0	2,000 0 0			52	...	60 0 0	3,120 0 0	
	20	...	40 0 0	800 0 0			25	...	50 0 0	1,250 0 0	
	24	...	30 0 0	720 0 0			Total	10,070 0 0	
Total	66,300 0 0	79,560 0 0	Head constables (520)	104	...	25 0 0	2,600 0 0	1,17,000 0 0	
Head constables (520)	132	...	14 8 0	1,914 0 0	182	...	20 0 0	3,640 0 0			
	139	...	11 8 0	1,598 8 0	234	...	15 0 0	3,510 0 0			
	249	...	9 8 0	2,365 8 0	Total	...	...	9,750 0 0	
Sowars (15)	15	...	23 8 0	352 8 0	Sowars (15)	15	...	23 8 0	352 8 0	4,230 0 0	
Total	6,230 8 0	74,766 0 0	Constables (3,038)	638	...	11 0 0	7,018 0 0	3,43,416 0 0	
Constables (3,038)	1,883	...	8 0 0	15,064 0 0	790	...	10 0 0	7,900 0 0			
	1,155	...	7 0 0	8,085 0 0	820	...	9 0 0	7,380 0 0			
Total	...	...	23,149 0 0	2,77,788 0 0	790	...	8 0 0	6,320 0 0	
Compensation allowance	...	...	...	5,800 0 0	Total	...	...	28,618 0 0	3,43,416 0 0
GRAND TOTAL	...	...	...	5,77,214 0 0	ALLOWANCES.	...	...	...	8,350 0 0
					Compensation allowances	...	...	...	...
					Circle Inspectors	14	20 0 0	280 0 0	...		
					Other Ditto	20	15 0 0	300 0 0	...		
					Sub-Inspectors	154	15 0 0	2,310 0 0	...		
					Total	...	...	2,890 0 0	34,680 0 0
					Total	...	...	...	8,52,716 0 0
					Deduct 1/4 pay and horse allowance of 11 Sub-Inspectors under training	...	...	440 0 0	5,280 0 0
					GRAND TOTAL	...	...	...	8,47,436 0 0

APPENDIX XXIII.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN AJMERE-MERWARA.

Ajmer-Merwara has an area of 2,711 square miles and a population of 476,912. The town of Ajmer contains 73,839 inhabitants.

The present Superintendent of Police belongs to the staff of the United Provinces, and in the proposals for those provinces provision has been made for supplying an officer of this rank to Ajmer-Merwara. It is also necessary to provide in that cadre the Deputy Superintendent required for Ajmer-Merwara.

Inspectors.—There are at present three Inspectors; this number should be increased to five and distributed as follows :—

Ajmer town	...	...	...	...	...	1
Rural circles	...	...	...	...	...	2
Prosecution	...	...	...	...	...	1
Head-quarters Forces and training school				...	...	1
						—
				Total	...	5
						—

Sub-Inspectors.—There are now 18 police stations, but Goella has a population of only 12,500 and on an average only 41 investigations per annum. This station might, therefore, be combined with some other. For the 17 stations that remain, 17 Sub-Inspectors are required. In Ajmer town there are on an average nearly 700 investigations per annum excluding false and sanitary cases. Four Sub-Inspectors have, therefore, been provided for this station; and two extra Sub-Inspectors have been provided for each of the stations of Nasirabad and Beawar. One prosecuting Sub-Inspector is required, and it will be for the local authorities to determine whether his head-quarters should be at Ajmer or Beawar. One Sub-Inspector has been provided for the training school for recruits, which should be opened at Ajmer, and two for the office of the District Superintendent. The reserve calculated at 14 per cent. of the strength of Inspectors and Sub-Inspectors is 5, and the total number of Sub-Inspectors is thus 33. These Sub-Inspectors should be trained at the provincial training school of the United Provinces.

Sergeants.—There is now one sergeant and he will be retained on his present salary of Rs. 100 per mensem.

Head constables, constables and mounted constables.—It is not proposed to make any change in the strength of these ranks, but the last grade of constable should be abolished. The pay of the head constables and constables will be the same as in the United Provinces. For the purpose of calculating the proportion of constables in each period of service the percentages obtained from the United Provinces have been followed.

AJMER-MERWARA.

PRESENT.					PROPOSED.				
Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank of officer.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspectors (3)	1st grade 1 ... 2nd " 1 ... 3rd " 1 ...	200 150 125	200 0 0 150 0 0 125 0 0		Inspectors (5)	1st grade 1 2nd " 1 3rd " 1 4th " 2	250 200 175 150	250 0 0 200 0 0 175 0 0 300 0 0	
Total			475 0 0	5,700 0 0	Total			925 0 0	11,100 0 0
Sub-Inspectors (13)	1st grade 3 ... 2nd " 2 ... 3rd " 3 ... 4th " 5 ...	80 70 60 50	240 0 0 140 0 0 180 0 0 250 0 0		Sub-Inspectors (33)	1st grade 7 2nd " 10 3rd " 11 4th " 5	80 70 60 50	560 0 0 700 0 0 660 0 0 250 0 0	
Total			810 0 0	9,720 0 0	Total			2,170 0 0	26,040 0 0
Sergeant (1)	1	100	100 0 0	1,200 0 0	Sergeant (1)	1	100	100 0 0	1,200 0 0
Head constables (94)	1st grade 10 ... 2nd " 10 ... 3rd " 17 ... 4th " 16 ... 5th " 41 ...	30 25 20 15 10	300 0 0 250 0 0 340 0 0 240 0 0 410 0 0		Head constables (96), including two mounted men.	1st grade 19 2nd " 34 3rd " 43	25 20 15	475 0 0 680 0 0 645 0 0	
Total			1,540 0 0	18,480 0 0	Total			1,800 0 0	21,600 0 0
Constables (561)	1 Lance 1 ... 1st grade 255 ... 2nd " 305 ...	9 8 7	9 0 0 2,040 0 0 2,135 0 0		Constables (596), including 35 mounted men.	1st grade 119 2nd " 131 3rd " 167 4th " 179	11 10 9 8	1,309 0 0 1,310 0 0 1,503 0 0 1,432 0 0	
Total			4,184 0 0	50,208 0 0	Total			5,554 0 0	66,648 0 0
Mounted constables (sowars) (37)	1 Daffadar ... 1 do. ... 1st grade 18 ... 2nd " 17 ...	32 27 25 23	59 0 0 450 0 0 391 0 0		ALLOWANCES.				
Total			900 0 0	10,800 0 0	To mounted head constables	2	17	34 0 0	
GRAND TOTAL				96,108 0 0	To mounted constables	35	17	595 0 0	
					Total			629 0 0	7,548 0 0
					To Inspectors and Sub-Inspectors.	2 3 33	30 15 15	40 0 0 45 0 0 495 0 0	
					Total			580 0 0	6,960 0 0
					Grand Total				1,41,096 0 0
					Deduct 1/4 pay and horse allowance of 2 Sub-Inspectors under training			80 0 0	960 0 0
					GRAND TOTAL				1,40,136 0 0

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APPENDIX XXIV.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN COORG.

The province of Coorg has an area of 15,812 square miles and a population of 181,000. The District Magistrate is the Superintendent of Police, but the functions of the Superintendent are for the most part performed by the Assistant Superintendent, who is borne on the Madras cadre. There are four Inspectors, including one for the office; their pay ranges from Rs. 50 to Rs. 100 per mensem. As the pay of the Subedar (Tahsildar) in Coorg is only Rs. 150, it is not desirable to introduce into this small province the scale which has been advocated for the rest of India. It is suggested, therefore, that the Inspectors should receive Rs. 100, Rs. 125 and Rs. 150, respectively. With the improvement of the class of station-house officers proposed below, three Inspectors will not be required for supervision, for which duty two will be sufficient. On the other hand there will be one Prosecuting Inspector, as it is pointed out that the work of prosecution is not now satisfactorily performed. These four Inspectors should be graded as follows:—

1st grade	...	...	...	...	1
2nd „	...	...	...	...	1
3rd „	...	...	...	...	2

The Circle Inspectors should receive one rupee a day travelling allowance and the others Rs. 15 a month horse allowance as in other places.

There are now 26 police stations, which gives an average area of only 61 square miles. The number should be reduced at least to 16. For each of them a Sub-Inspector will be provided. There should also be a reserve of three Sub-Inspectors, making the total 19.

There are now 28 head constables. As the writer at every police station should be a head constable, and as it is necessary to provide an additional head constable for each station, the number has been raised to 32.

There are now 191 constables and they are paid Rs. 9 and Rs. 10 a month according to class. No change has been proposed either in strength or in pay, but it should be considered whether the system recommended for the other parts of India of regulating pay according to the length of service should not be adopted in Coorg also. If the initial pay were made Rs. 9 and it were increased to Rs. 10 after 3 years service, and to Rs. 11 after 8 years service, there would probably not be much increase in the total cost. It has not been possible to make a complete statement of the present cost of the police in Coorg, as it is not known how the head constables are graded, or what allowances are given to those in charge of a police station. The cost, however, of regrading Inspectors, and providing 19 Sub-Inspectors will be Rs. 16,900, while the cost of travelling allowance to Inspectors and horse allowance of Rs. 15 per mensem to each Sub-Inspector will be about Rs. 4,260.

COORG.

PRESENT.					PROPOSED.				
Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs.	Rs. A. P.	Rs. A. P.			Rs.	Rs. A. P.	Rs. A. P.
Inspectors (4) ...	1st grade ... I	100	100 0 0	3,600 0 0	Inspectors (4) ...	1st grade ... I	150	150 0 0	5,700 0 0
	2nd " ... I	80	80 0 0			2nd " ... I	125	125 0 0	
	3rd " ... I	65	65 0 0			3rd " ... 2	100	200 0 0	
	4th " ... I	55	55 0 0				475 0 0		
			300 0 0						
Head constables (28) ...	1st grade ... I	25	25 0 0	3,882 0 0	Sub-Inspectors (19) ...	1st grade ... 4	80	320 0 0	15,000 0 0
	2nd " ... I	20	20 0 0			2nd " ... 6	70	420 0 0	
	3rd " ... I	Ranging from 10 to 15.	278 8 0			3rd " ... 6	60	360 0 0	
	Others } 26		323 8 0			4th " ... 3	50	150 0 0	
							1,250 0 0		
Constables (191) ...	191	10	...	19,755 0 0	Head constables (32) ...	1st grade ... 6	25	150 0 0	7,140 0 0
		9				20	220 0 0		
					Constables (191) ...	3rd " ... 15	15	225 0 0	
								595 0 0	
							10		
							9		
									19,755 0 0
					ALLOWANCES.				
					Travelling allowance to Circle Inspectors.	2 ...	20	40 0 0	
					Horse allowance to head-quarters Inspectors.	2 ...	15	30 0 0	
					Horse allowance to Sub-Inspectors	19 ...	15	285 0 0	
								355 0 0	4,260 0 0
									51,855 0 0
GRAND TOTAL ...				27,237 0 0		TOTAL ...			
					Deduct pay and allowance of one Sub-Inspector under training.	1	40	40	480 0 0
					GRAND TOTAL ...				51,375 0 0

APPENDIX XXV.

ESTIMATE OF THE NUMBER OF POLICE REQUIRED IN THE CIVIL AND MILITARY STATION, BANGALORE.

The Superintendent is borne on the Madras cadre, but he receives a fixed salary of Rs. 700 per mensem. It would probably be more convenient if he were given his grade pay, the civil and military station being debited with the average cost of the Superintendent. In any case, no allowance is necessary. No Assistant Superintendent or Deputy Superintendent is required. In addition to the civil and military station, the Superintendent is also in charge of 316 miles of railway.

Inspectors.—There are two Inspectors for Bangalore and one for the railways. They receive Rs. 120, Rs. 150 and Rs. 175. They should be graded at Rs. 150, Rs. 175 and Rs. 200. There is also a head-quarters Inspector, who is apparently in charge of the office of the Superintendent. His pay is Rs. 120, and he also receives an allowance of Rs. 40 for his work in connection with railway police. If it is determined to employ an Inspector on this duty, one appointment may be added to the grade on Rs. 150. There are no complaints regarding prosecution, and no Prosecuting Inspector has, therefore, been provided.

Sub-Inspectors.—There are now 12 Sub-Inspectors and their pay ranges from Rs. 40 to Rs. 85. Two of them are apparently employed in the office and their places could possibly be taken with advantage by clerks. They have, however, been retained for the present. For the seven police stations in Bangalore 7 Sub-Inspectors are required. It is proposed to reduce the number of railway police stations from 8 to 3, and a Sub-Inspector should be placed in charge of each. One officer of this grade is also required for the training of constables. Two Sub-Inspectors have been provided as a reserve to fill vacancies: the total will thus be 15.

Head constables.—There are only two grades of head constables, the pay being Rs. 20 and Rs. 30, respectively, but there is also a rank of sergeant divided into 3 grades, the pay being Rs. 10, Rs. 12-8-0 and Rs. 15. This rank should be amalgamated with that of head constable, and the pay of the head constables should be the same as in the rest of India—Rs. 15, Rs. 20 and Rs. 25. There are now 68 sergeants and head constables, and in the proposed scale 68 head constables have been entered.

Sergeants or European head constables.—There is now one officer of this rank employed on the railway. It is proposed to increase the number to 3.

Constables.—There are 4 classes of constables, the pay ranging from Rs. 7 to Rs. 10. The progressive system of pay which has been recommended for other parts of India should be adopted. The rates would be Rs. 8 for men under 3 years of service, Rs. 9 for men between 3 and 8 years of service, Rs. 10 for men between 8 and 15 years of service, and Rs. 11 for those over 15 years of service. There are now 132 constables for 316 miles of railway, which is excessive when compared with scales of other railway forces. The number has accordingly been reduced to 100, which makes the total force of constables 337.

Apparently the present strength of constables includes reserve for leave and other vacancies, so nothing has been added on this account.

CIVIL AND MILITARY STATION OF BANGALORE.

PRESENT.					PROPOSED.				
Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs. A. P.	Rs. A. P.	Rs. A. P.
Inspectors (4) ...	1st grade 1	175 0 0	175 0 0	6,780 0 0	Inspectors (4) ...	1st grade Nil	
	2nd " 1	150 0 0	150 0 0			2nd " 1	200 0 0	200 0 0	
	3rd " 2	120 0 0	240 0 0			3rd " 1	175 0 0	175 0 0	
			565 0 0	4th " 2		150 0 0	300 0 0		
Sub-Inspectors (12) ...	1st grade 1	85 0 0	85 0 0	9,360 0 0	Sub-Inspectors (15)...	1st grade 3	80 0 0	240 0 0	11,640 0 0
	2nd " 3	75 0 0	225 0 0			2nd " 4	70 0 0	280 0 0	
	3rd " 4	65 0 0	260 0 0			3rd " 5	60 0 0	300 0 0	
	4th " 2	60 0 0	120 0 0			4th " 3	50 0 0	150 0 0	
	5th " 1	50 0 0	50 0 0						
	6th " 1	40 0 0	40 0 0			780 0 0				970 0 0
Head constables (14) ...	1st grade 5	30 0 0	150 0 0	11,940 0 0	Head constables (68) ...	1st grade 13	25 0 0	325 0 0	15,240 0 0
	2nd " 9	20 0 0	180 0 0			2nd " 24	20 0 0	480 0 0	
Foot sergeants (54) ...	1st " 19	15 0 0	285 0 0	995 0 0	Sergeants (3) ...	3rd " 31	15 0 0	465 0 0	3,240 0 0
	2nd " 12	12 8 0	150 0 0			1st grade 1	100 0 0	100 0 0	
	3rd " 23	10 0 0	230 0 0			2nd " 1	50 0 0	90 0 0	
Sergeant (1) ...	1	50 0 0	50 0 0	600 0 0	3rd " 1	80 0 0	80 0 0	270 0 0	

CIVIL AND MILITARY STATION, OF BANGALORE—concl'd.

PRESENT.					PROPOSED.				
Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.	Rank.	Number and grade.	Rate of pay.	Monthly cost.	Annual cost.
		Rs. A. P.	Rs. A. P.	Rs. A. P.			Rs. A. P.	Rs. A. P.	Rs. A. P.
Constables (369) ...	1st grade 16	10 0 0	160 0 0	34,896 0 0	Constables (337) ...	1st grade 104	11 0 0	1,144 0 0	39,216 0 0
	2nd " 74	9 0 0	666 0 0			2nd " 91	10 0 0	910 0 0	
	3rd " 129	8 0 0	1,032 0 0			3rd " 78	9 0 0	702 0 0	
	4th " 150	7 0 0	1,050 0 0			4th " 64	8 0 0	512 0 0	
ALLOWANCES.			2,908 0 0		ALLOWANCES.			3,268 0 0	
Local allowance for Superintendent	1	100 0 0	100 0 0		Inspectors ...	4	15 0 0	60 0 0	
Head quarters Inspector's allowance	1	40 0 0	40 0 0		Sub-Inspectors ...	15	15 0 0	225 0 0	
Horse allowance ...	3	20 0 0	60 0 0					285 0 0	3,440 0 0
			200 0 0	2,400 0 0					
GRAND TOTAL ...	...	...	...	65,976 0 0	Total ...	...	..	...	80,856 0 0
					Deduct Rs. 25 pay and Rs. 15 allowance of one Sub-Inspector under training.	1 0 0	40 0 0	40 0 0	480 0 0
					GRAND TOTAL ...	...	...	...	80,376 0 0

APPENDIX XXVI.

PART I.

ABSTRACT SHOWING COST OF COMMISSION'S RECOMMENDATIONS.

Province.				Present cost.	Proposed cost.	Increase.
				Rs.	Rs.	Rs.
Madras	...	...	...	32,97,276	63,67,265	30,69,989
Bombay	...	...	...	40,82,629	54,73,589	13,90,960
Bengal	...	...	...	43,74,652	78,58,448	34,83,796
United Provinces	...	...	...	50,22,748	76,65,155	26,42,407
Punjab	...	...	...	29,34,780	45,70,545	16,35,765
Burma	...	...	...	35,08,212	41,01,661	5,93,449
Central Provinces	...	...	...	13,19,716	24,45,317	11,25,601
Assam	...	...	...	4,79,227	6,32,523	1,53,296
North-West Frontier Province	...	...	...	4,01,436	6,83,028	2,81,592
Berar	...	...	...	5,77,214	8,47,436	2,70,222
Ajmere-Merwara	...	...	...	96,108	1,40,136	44,028
Coorg	...	...	...	27,237	51,375	24,138
Bangalore	...	...	...	65,976	80,376	14,400
TOTAL				2,61,87,211	4,09,16,854	1,47,29,643

APPENDIX XXVI.

PART II.

ABSTRACT OF PRESENT AND PROPOSED STRENGTH AND COST ON ACCOUNT OF PAY OF EACH RANK OF THE POLICE.

Rank.	STRENGTH.		COST.		INCREASE.		REMARKS.
	Present.	Proposed.	Present.	Proposed.	Strength.	Cost.	
Inspectors-General ...	10	10	2,55,400	3,04,600	...	49,200	
Deputy Inspectors-General (including Commissioners of City Police).	16	30	2,71,600	6,08,000	14	3,36,400	
Superintendents* ...	284	323	22,39,020	32,80,800	39	10,41,780	
Assistant Superintendents.	233	274	9,58,800	14,01,600	41	4,42,800	
Deputy Superintendents.	...	219	...	9,36,000	219	9,36,000	
Inspectors ...	1,159	1,622	19,70,970	33,79,800	463	14,08,830	
Sergeants ...	111	232	93,720	2,43,480	121	1,49,760	
Sub-Inspectors ...	5,503	9,899	33,18,156	77,68,920	4,396	44,50,764	
Head constables ...	17,382	18,657(a)	33,77,214	42,58,230	1,275	8,81,016	(a) This includes some belonging to the mounted staff whose allowances are shown under cost of mounted police.
Constables (including town chaukidars).	1,17,228	1,37,532	1,17,55,213	1,61,58,699	20,304	44,03,486	
Mounted constables	2,781	2,421	7,47,108	7,12,614	-360	-34,494	(Decrease).
TOTAL ...	1,44,707	1,71,219	2,49,87,201	3,90,52,743	26,512	1,40,65,542†	

* In the present strength and cost the Superintendents of City Police in Madras, Bombay, Calcutta and Rangoon, are included.

† This figure differs from that given in Part I, as the latter includes allowances of all kinds, while this statement refers to pay only.

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