



# GOVERNMENT OF ONDW

# FIRST FINE YEAR PLAN

PLADDOG GODDOSSOOD

## SUMMARY OF CONTENTS

Tarreco	DUCTION					PAGE
INIRO						
	PART ONE					
	THE PLAN					
II. III. IV.	The Problem of Development Objectives, Techniques and Priorities in Planning Assessment of Resources The Five Year Plan in Outline APPENDIX—National Budgeting and the Plan		•	•	• • •	7 28 46 70 100
	PART TWO					
(	ADMINISTRATION AND PUBLIC CO-OPER	ATIO	N			
,						
	Introduction	•	•	•	•	III
\ VI.	Reform of Public Administration	•	•	•	•	115
VII.	Administration of District Development Programme	es	•	•	•	128
VIII.	Public Ço-operation in National Development.	•	•	•	•	144
	PART THREE PROGRAMMES OF DEVELOPMENT					•
/						
IIX.	State of the Agricultural Economy	•	•	•	•	153
	APPENDIX—Crop Pattern (Indian Union)	•	•	•	•	162
$\mathbf{X}$		•	•	•	•	163
XI.	Food Policy for the Plan	•	•	•	•	173
XII.	Land Policy	•	•	•	•	184
~~~~	ANNEXURE—Size of holdings	•	•	•	•	199
XIII.	The Agricultural Worker	•	•	•	•	203
XIV.	Programme for Agriculture		•	•		208
	APPENDIX I—Targets of additional production (For APPENDIX II—Targets of additional production (Co	-		_		21 <b>7</b> 218
,	APPENDIX III—Irrigation programme	•	•	•	•	220
ſ	APPENDIX IV—Five Year programme, miner irragati	· ion wo	• •rke	•	•	221
	APPENDIX V—Five Year programme, land reclamate			deve	lon-	221
	ment		• and	·		222
XV.	Community Development and Rural Extension	•			•	223
XVI.	Finance for Agriculture	•	•	•	•	234
XVII.	Agricultural Marketing	•	•		•	242
XVIII.	Some Problems of Agricultural Development	•		•		250
XIX.	Animal Husbandry	•				273

													PAGE
~ ( xx.	Dairying a	nd Ho	rticul	ture	•	•	. •	•	•	•	•	•	280
XXI.	Forests	•	•	•	•	•	•	•	. •	•	•	•	285
🎿 XXII.	Soil Conser	vation		•	•	•	•	•	•	•	•	•	297
× XXIII.	<b>Fisheries</b>	•	•	•	•	•	•	•	•	•	•	•	306
XXIV.	Village Ind	ustries	}	•	•	•	•	•	•	•	•	•	315
	APPENDIX— Employmen									xpend	diture	and	324
XXV.	Small Indus	tries a	ınd H	andic	rafts	•	•	•	•	•	•	•	325
XXVI.	Irrigation a	nd Po	wer ~	/.	,•		•	•		•	•	•	334
XXVII.	Developme	nt of I	Minera	al Res	source	s .	•	•	•	•	•	•	380
XXVIII.	Scientific]a	nd Ind	lustria	l Res	earch	1	•	•	•	•	•	•	412
XXIX.	Industrial I	Develo	pmen	t and	Policy	<b>y</b> •	•	•		•	•	•	420
	APPENDIX	I—In	dustri	al Pro	jects i	in the	Publ	lic Se	ctor		•		446
	APPENDIX :	(I—E	kpansi	ion Pi	ogran	ıme i	n the	Priva	ite Se	ctor	•	•	449
-	APPENDIX	III—	Progr	ess in	the I	mplen	nenta	tion o	f Dev	elopn	nent F	lans	
	of Certain	Majo	r Indu	ıstrie	<b>S</b>	•	•	•	•	•	•	•	451
XXX•	Foreign Tr	ade an	d Cor	nmer	cial Po	olicy	٠	•	•	•	•	•	452
XXXI.	Transport a	nd Co	mmu	nicati	ons	•	•	•	•	•	•	•	461
XXXII.	Health	•	•	•	•	•	•	•	•	•	•	•	488
√XXXIII.	Education	•	•	•	•	•	•	•	•	•	•	•	525
XXXIV.	Labour 🌂	•	•	•	•	•	•	•	•	•	•	•	570
XXXV.	Housing	•	•	•	•	•	•	•	•	•	•	•	593
XXXVI.	Social Welf	are	•	•	•	•	•	•	•	•	•	•	613
XXXVII.	Welfare of 1	Backwa	ard C	lasses	1	¥.	ř	•	•	•	•		634
XXXVIII.	Rehabilitati	on of	Displa	aced 1	Person	s	•	•	•	•	•	•	642
XXXIX.	Employmen	it /	•	•	•	•	•	•	•	•		•	650
Conclusion	N .	•	•	•	•	•	•	•	•	•	•	•	659
INDEX .	•	•	•	•	•	•	•	•	•				661

#### **CONTENTS**

									Page
Introduction	•	•	•	•	•	•	•	•	1
	PART	ONE							
	THE P								
Chapter I				TI.	D1.1		n ,		
				1 ne	Proble	m oj 1	Develo	pment	
Planning economic and social aspects	•	•	•	•	•	•	•	•	7 ~
The determinants of economic develops		•	•	•	•	•	•	•	11
Investment, income and economic devel		t in Inc	lia : a	a broad	i outli	ne	•	•	20
Employment in relation to development		•	•	•	•	•	•	•	23
External resources for development .	•	•	•	•	•	•	•	•	26
CHAPTER II	Objectiv	ves, Tec	hniqu	ies and	Prion	itie <b>s i</b> i	n Plan	ming	1
\ Institutional and structural factors in de	velonn	nent			_		_		28
Democratic planning and the role of the	_		•	-	•	•		•	31 /
Relative shares of the public and pr		sectors	in	owne	rship	of 1	produc	ctive	34 .
capital		•	•	•	•	. •	•	•	32
. Relations between the public and the pr	rivate se	ector		•	•	•	•	•	33
Organisational aspects economic change		•	•	•	•	•	•	•	34 °
· Allocation of resources and price policy		•		•	•	•	•	•	36
Working capital requirements and organ	uisation	of the	credi	t syste	m	•	•	•	37
Fiscal policy as an instrument of planni	ng .	•	•	•	•	•		•	39
Sources of savings in the economy	•	•		•	•	•	•		4I
Prices, production and controls		•	•	•	•	•	•	•	.42
The pattern of priorities	•	•	•	•	•	•	•	•	43/
CHAPTER III				A	ssessm	ent of	Resou	rces	
Taxation and public savings as a source	of dev	elonmer	nt fin	2TI C#					47
Magnitude of savings in the economy		nopma			• •	•	•	•	47 47
Narrow coverage of tax revenue .	•	•	•		•	•	•	•	••
Scope for higher taxation	•	•	•	•		-	•	-	49 51
Budgetary resources of the Central an	d State	Gover	nmen	• ite	•	•	•	•	-
Classification of Sources	u state	GOVA	шиси		•	•	•	•	52 53
Growth of public savings and capital:	• •	•	•	•	•	•	•	•	52
Responsibility of raising resources: D	_		• • Co	ntee or	rd Stat	•	•	•	53
The borrowing programme	1A121011	CC LWCC	11 (12)	uut ar	الفاق ما	س.	•	•	54 56
	اد ممسط	the Car	tec	•	•	•	•	•	58
Sharing of resources between the Centrol Deficit financing	ne and	me 20	rcs	•	•	•	•	•	-
	•	• 	•	•	•	•	•	•	59
External resources and the problem of for	oreign e	exchang	, <b>C</b>	•	•	•	•	•	62

													PAG
The gap	in internal	l resou	rces			•	•	•	•	•	•		62
Foreign e	xchange re	equirer	nents :	and for	reign	excha	nge sa	vings	·	•	•	•	62
Likely m	ovements i	n term	s of tr	ade an	d the	ir efl	ects	•	•	•	•	•	64
Foreign exc	hange defic	cits and	d balaı	nce of	paym	ents p	oolicy	durin	g the l	Plan		•	65
The problem	n of mobil	ising fi	inancia	al and p	physi	cal re	source	s.	•				66
Statement '	A'Produ	ction,	impor	rts and	i ex	ports	of ce	ertain	major	com	modi	ties	
enterin	g India for	reign t	rade	•	•	•	•	•	•	•	•	•	68
CHAPTER IV							Th	e Fiv	e Year	Plan i	in Ou	tline	/
Priorities ar	id the patt	ern of	outlay	•	•	•		•	•	•	•	•	70
Distribution	and phasi	ing of	expen	diture	•	٠	•				•	•	72
Appraisal of	f the progr	amme	in the	Plan-	•		•	•					75
Agriculture	and comm	unity	develo	pment	•	•	•	•	•	•	•	•	77
Irrigation as	nd power p	rograr	nmes	•	•	•				•	•		78
Industrial d	evelopmen	t.	•	•	•	•	•	•		•	•	•	80
Transport a	nd commu	nicatio	ons		•	•	•	•	•	•	•	•	82
Social service	es and reh	abilita	tion	•	•	•	•			•	•		83
Assessment	of the Plan	ı in tei	rms of	incom	e and	i emp	loyme	nt		•	•		84
Statement I	Develor	mont	AVBAR	ditues	unda	- tha	Dlan .	Con	stee on	A C+0+	-00		88
Statement 1	_		_	_	-							•	
Statement I		_	_	penditi								•	90
Statement 1				Kashmi		miner	ine i	riau i	. 1 al		Ola •	ies	92
Statement I	•					der th	e Plan	: P	art ' C	' Sta	tes		94
Statement V		_	-										96
Statement V	-		_		-					by I		of	,,,
1		opmen		•	•		•	•	•	•	•	•	98
Statement	VIIProg	ress of	devel	opmen	t exp	endit	ure by	y Sta	tes	•	•	•	99
Appendix—Nati	onal budge	etino a	nd the	Plan	_	_	_			_	_		*00
****	and and				•	•	•	*	T	•	•	•	100
					RT T								
	ADMI	NIST	RATI	ON A	ND	PUB	LIC	20-0	PERA	TIO	1		1
CHAPTER V										Int	roduc	tion	
Political exe			servi	ces	•	•	•	•	•	•	•		111
Policy and a			•	•	•	•	•	•	•	•		•	112
Three group	ps of probl	ems	•	•	•	•	•	•	•	•	•		113
CHAPTER VI							Refor	m of	Public	Admi	nistra	tion	
\ Administrat	ive leaders	hip						•	•	• •		_	77#
Integrity	•	•	•		•	•		-	-	- *	-	•	115
Efficiency	• •	•					•	•	-	-	•	•	115
Personnel	, .	•		•		-	•	_	-	•	•	•	
		•	•	7	▼	-		٦.	3	•	•		tta

												PAGE
	Methods	• •	•	•	•	•	. •	•		•	•	122
	Financial control and e	conomy	•	•	•	•	•	•		•	•	123
	Incentives]		•	•	•	•	•	•		•	•	124
	Evaluation		•	•	•	•	•	•		•	•	125
	Strengthening administ			tates	•	•	•	•		•	•	126
	Administration of publi	c enterpri	ses	•	•	•	•	•		•	•	127
C	HAPTER VII	A	ldmin	istrati	on of I	Distric	t Deve	lopm	ent Pr	ogram	me <b>s</b>	_
	Effect of recent changes											128
	Strengthening the gener		strati	ion	•	•	•	•	•			130
	Village agency for devel		•	•	•		•	•		•		132
	Rural extension and the	-	on of	develo	opmen	t activ	rities	•	•	•	•	136
	Role of local bodies in o	_			_	•	+	•	•		•	138
	Regional co-ordination	-	-	_		progra	mmes			•		141
	Social service agencies a	_			_						•	142
_	_					. ·	•	•	•	•	Ū	-4-
Cı	HAPTER VIII			Public	Co-o	reratio	n in N	ation	al De	pelopm	ent	
	Democratic planning		•	•	•						•	144
	Reaching the people			•			•		•		•	145
	Role of the administration	on.	•									145
	Public participation in p	<b>-</b>	es									146
	Manpower resources		•	•		•	•	-	•		•	148
	Agencies of public co-or	verstion : 1	local :	author	ities	•			•	_	_	149
	Professional associations		-	-	-	•	•	•	•	•	•	149
	Universities .	•	•	•	•	•	•	•	•	•	•	149
	Voluntary organisations	• •	•	•	•	•	•	•	•	•	•	150
	National Advisory Com	mittaa faa	Duki	ia Co-	• Anarai	rion	•	•	•	•	•	_
	Bharat Sevak Samaj	Titrice for	Luui	ic co-	opera	HOH	•	•	•	•	•	150
	Diatat Sevak Samaj	• •	•	•	•		•	•	•	•	•	151
				PART	THR	EBB						
		PROGRA	мм	E O	F DE	VEL	OPME	NT				
Сн	APTER IX			7	The St	ate of	the A	oricu)	tural	Econor	ทาง	
				-				5.00				
•	Land utilisation and crop	pattern	•	•	•		•		•	•		153 .
	Trends in land use patte				•	•		•		•	•	154
	Yield trends				•	•	•		•	•		155
·	Availability and requiren	nents		•			•					157
	Tea, coffee and rubber	•	•		•	•	•		•			159
	Condiments and spices			•		•	•	-		•		160
	Approach to agricultural	developm	nent		_	-	•			-	-	160
	PENDIX—Crop pattern (Inc			•	-	•	-	•	•	-	•	162
	minu or ob furicity (TIII)	THU.	,	•	•	•	•	•	•	•	•	102

									PAGE
CHAPTER X	De	velopm	ent of	the C	o-oper	ative	Mover	nent	
Development through co-operatives and	panch	ayats	•	•	•		•		165
. Multi-purpose and credit societies .	•	•	•	•	•		•		165
Sale and purchase societies	•	•		•			•		167
Co-operative farming	•	•	•	•					167
. · Co-operation and community projects		•		•	•		•		168
Industrial co-operatives		-	•						168
- Urban co-operatives		•		•	•				169
Improvement of personnel		•					•		171
Future policy	•	•	•		•				172
, a time paray	•	•	•	•	•	-	-	•	-/-
CHAPTER XI				Foo	od Pol	icy for	r the I	Plan	
Basic considerations		•	•	•	•	•			173
The 'deficit'		•							174
Food prices	•								177
Recent changes in food control	•	_	•	•	•	•			178
Food controls in relation to the Plan		_		Ť		•			179
Rationing and procurement	_	•	•		•	_		-	182
Administration of food controls		•	•		•	_	•	•	182
Change in food habits	•	•	•	•	•	•	•	•	183
	•	•	•		- •	•	•	•	103
CHAPTER XII						L	and P	olicy	
The land problem	_								184
· Intermediary rights	_	_	•				•	•	185
Substantial owners of land	•	•	•	•	•	•	•	•	187
· Small and middle owners	•	•	•	•	•	•	•	ě	•
Tenants-at-will	•	•	•	•	•	•	•	•	191
· Landless workers	•	•	•	•	•	• .	•	•	192
Co-operative farming	•	•	•	•	•	•	•	•	193
Co-operative village management .	•	•	•	•	•	•	•	•	193
4 Central Organisation for land reforms	•	• •	•	•	•	•	•	•	194
Annexure—Size of holdings	•	•	•	•	•	•	•	•	197
MANUELUKE—Size of hotolings	•	•	•	•	•	•	•	•	199
CHAPTER XIII				The	Agric	cultur	al Won	rker	
· Magnitude of the problem	_	_	_		_	_			200
Approach to the problem	•	•	•	•	•	•	•	•	203
Minimum wages	•	•	•	•	•	•	•	•	204
House sites	•	•	•	•	•	•	•	•	205
Labour co-operatives	•	•	•	•	•	•	•	•	206
Resettlement schemes for landless work	, 2 <b>01</b> 0	•	•	•	•	•	•	•	207
Wilding Tot Intidices Wolf	~~ LO	•		•	•	•	_	_	207

												PAGE
CHAPTER XIV							Prog	ramm	e for 1	Agricul	ture	
· Production targets.	•	•	•	•	•			•				208
The programme .	•	•	•	•		•		•				210
Commercial crops .	•	•	•	•	•	•			•	•	•	212
- Other agricultural produ	1Cts	•	•	•	•	•	•	•		•		213
. The effects of the progr	amme		•	•	•	•	•	•	•		•	213
Agricultural planning	•	•	•	•	•		•	•	•		•	214
.Appendix I-Targets of add	litiona	ıl pré	ducti	ion (fo	od gra	ains), 1	1955-	56	•	•		217
Appendix II—Targets of add	lition	al pro	oduct	ion (co	mme	rcial c	rops)	1955	-56	•		218
Appendix III—Irrigation pr	ogran	ıme	•	•	•	•	•	•	•	•	•	220
Appendix IV—Five year pro	gram	me, 1	minor	irriga	tion v	vorks	•	•	•	•	•	221
Appendix V—Five year Prog	gramr	ne, la	ınd re	eclama	tion a	nd dev	elopr	nent	•	•	•	222
CHAPTER XV			3	C		Danala	<b></b>		D 1	77.00.00		
CHAPTER AV			7	Comm	unity .	Develo	ртепи	ana I	Kurai	Exten	510N	
Basic principles .			_	_		_	_		_	_	_	223
Community developmen	t pro	oram	me.	•	•	-	•	•	•		•	224
Size of the unit.	e proj	5. w.s.	-	•	•	•	•	•	•	•	•	224
Location of units	•	•	•	•	•	•	•	•	•	•	•	224
Main lines of activity	•	•	•	•	•	•	•	•	•	•	•	225
Agriculture and relate		ters	•	•	•	•	•	•	•	•	•	226
Irrigation			•		•	•	•	•	•	•	•	226
Communications.	•	•	•	•	•	•	•	•	•		•	226
Education .	•	•	•	•	•	•	•		•	•	_	226
Health .	•	•	•	•	•	•	-	•	•		٠,	227
Supplementary emplo	vmen	t	•	•	•	•					,	227
Housing .	,	_	•	•	•	•	•	•	•	•	•	227
Training .	•	•	•	•	•	•	•	•			ē.	227
Social welfare .	•	•	•	•		•	•	•	•	•	•	227
Organisation		•	•		•	•	•		•	•		228
Peoples' participation-	-the	CLIIX	of th	e prog	ramm	e.		•		•	•	228
Villagers' contribution					•		•	•	•		•	229,
Finance .	•				•	•		•		•	•	229
Supporting Projects	•		•	•	•	•		•		•	•	230
Evaluation	•	•	•	•		•			•			230
National extension service	ce		•	•	•	•	•	•	• •	•		231
		-										
CHAPTER XVI							F	inance	for A	gricult	ure	
Nature of requirements	and a	genci	ළු of	agricu	ltural	credit		•	•	•	•	234
State loans .							•	•			•	235
Loans by co-operative se	ocieti	25	-	•		•	•	•			•	235
Medium and long-term			•	•	•	•	•	•	•	•	•	238
												_

# ( viii )

										PAG1
CHAPTER XVII						Ag	ricultur	al Mark	eting	
Progress of co-operative mark	eting	, .	•		•	•	•		•	243
Storage and warehousing			•		•	•	•		•	245
Future pattern of developmen	t	•				•	•		•	246
Grading		•	•			•	•			247
Weights and measures .			•		•					249
CHAPTER XVIII			Some I	Probles	ms of	Agri	cultural	Develo	ment	,
Minor irrigation and rainfall	. `						•			250
Improved seed production and	l supi	plv		•						252
Manures and fertilizers	. ·		_	-	-					254
Agricultural implements and n	nachi	nerv		-	•	_	-			260
Plant protection, quarantine ar		-		-	•	•	_			263
Agricultural education and trai		_	•	•	•	•				267
Agricultural research .		•	•	•	•	•	•		_	268
	•	•	•	•	•	•	•		•	,,
CHAPTER XIX							Animai	Husba	ndry	
Key village scheme .	•	•	•	•	•	•	•		•	275
Gosadan scheme	•	•	•	•	•	•	•		•	276
The fodder and feed problem	•	•	•	•	•	•	•		•	277
Disease control	•	•	•	•		•	•		•	278
Poultry	•	•	•	•	•	•	•		•	278
Sheep and wool	•	•	•	•	•	•	•		•	279
Veterinary education and resea	arch	•	•	•	•	•	•		٠	279
CHAPTER XX						Dairy	ring and	Horțic	ulture	. 7
Horticulture	•	•	•	•	•	•	•		•	283
CHAPTER XXI								$F_{\ell}$	orest <b>s</b>	,
Forest areas		•				•	•		•	285
Village plantations		•					•		•	287
Soft coke as household fuel			. •	•	•					28 <sub>7</sub>
, Production and requirements of	of tim	ber	•				•			288
· Forest industries and minor for			ice	_			_		_	290
· Grazing lands					_				•	291
Forest administration .				_		•	_		_	292
Forests research and education	1	_	-	•	•	_	•		•	292
Forest tribes	_		_	_	•		-		•	293
The programme	•	•	•		•	•	_		•	-
Appendix I—Statement showing	area 1	under	forest	s in	diff	erent	forest	region	s of	294
India (1949-50) Appendix II—Production and ava	ilahii	lity of	· fuel (+	• 0 <i>47-4</i>	الا	•	•	•	•	\295
rapposition and available and available	uiaUI)	HLY OI	ruci (1	74/ <sup>-4</sup>	,uj		•	• •	•	<b>296</b>
CHAPTER XXII							Soil	Conserv	vation -	
Soil conservation associations	•	•	•	•	•	•	•		•	300
Legislation							_		_	300

Soil and land utilisation survey Soil conservation in community development projects Soil conservation in river valley project areas The problem of the Rajasthan desert Sorganisation Organisation Scope for development Fisheries Production trends Scope for development Scope for developm													PAIE
Soil conservation in community development projects Soil conservation in river valley project areas The problem of the Rajasthan desert Organisation  CHAPTER XXIII  Production trends Scope for development Scope for development Scope for development Supplies and marketing The fisheries The fisheries Supplies and marketing The fisheries plan  CHAPTER XXIV  Village Industries  Organisation State policy Research and training State policy Small industries and Handicrafts Small industries State policy Small industries State policy State p	Research and demonstra	tion	•	•	•	•	•	•		•		•	301
Soil conservation in river valley project areas   302	Soil and land utilisation	surve	y	•	•	•	•	•	•	•	•	•	301
The problem of the Rajasthan desert	Soil conservation in com	munit	y dev	velopn	ent p	roject	S	•	•	•	•	•	301
Organisation         303           CHAPTER XXIII         Fisherie:           Production trends         306           Scope for development         307           Inland fisheries         307           Marine fisheries         309           Personnel and training         311           Ground organization         311           Supplies and marketing         312           The fisheries plan         314           CHAPTER XXIV         Village Industries           Organisation         316           State policy         317           Research and training         319           Finance         321           Village industry programmes         321           Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes         321           CHAPTER XXV         Small Industries and Handicrafts           Handicrafts         325           State purchase         331           Replacing imports         322           New centres of small-scale production         332           New centres of small-scale production         333           Training         333           CHAPTER XXVI         Irrigation and Power	Soil conservation in rive	r valle	y pro	ject a	reas	•		•	•		•	•	302
Production trends   306   306   Scope for development   307   Inland fisheries   309   Marine fisheries   309   Marine fisheries   309   Personnel and training   311   Ground organization   311   Supplies and marketing   312   The fisheries plan   312   The fisheries plan   314   CHAPTER XXIV   Village Industries   Village Industries   Village Industries   317   Research and training   317   Research and training   318   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319   319	The problem of the Raja	sthan	dese	rt	•	•	•	•		•		•	303
Production trends   306   305   306   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   307   30	Organisation	•	•	•	•	•	•	•	•	•	•		303
Production trends         306           Scope for development         307           Inland fisheries         307           Marine fisheries         309           Personnel and training         311           Ground organization         311           Supplies and marketing         312           The fisheries plan         314           CHAPTER XXIV         Village Industries           Organisation         316           State policy         317           Research and training         319           Finance         321           Village industry programmes         321           Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes         322           CHAPTER XXV         Small Industries and Handicrafts           Handicrafts         327           Small industries         328           State purchase         331           Replacing imports         332           New centres of small-scale production         332           CHAPTER XXVI         Irrigation and Power           Assessment of water resources         333           Available water resources         333           Available water resources         333													
Scope for development	CHAPTER XXIII										Fishe	riei	v
Inland fisheries	Production trends .	•	•	•	•	•		•	•	•		•	306
Marine fisheries       309         Personnel and training       311         Ground organization       311         Supplies and marketing       312         The fisheries plan       314         CHAPTER XXIV       Village Industries         Organisation       316         State policy       317         Research and training       319         Finance       321         Village industry programmes       321         Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes       324         CHAPTER XXV       Small Industries and Handicrafts         Handicrafts       327         Small industries       329         State purchase       331         Replacing imports       322         New centres of small-scale production       332         New centres of small-scale production       333         Training       133         CHAPTER XXVI       Irrigation and Power         Assessment of water resources       333         Water resources that can be developed for irrigation       337         Existing development       341         Assessment of power resources       342         Existing deve	Scope for development	•	•	•	•	•	•	•	•	•	•	•	307
Personnel and training Ground organization Supplies and marketing The fisheries plan  CHAPTER XXIV  Organisation State policy State policy Organisation State policy State policy Organisation State policy State pol	Inland fisheries .	•	•	•	•	•	•	•	•	•	•	•	307
Ground organization	Marine fisheries .	•	•	•	•	•	•	•	•	•	•	•	309
Supplies and marketing	Personnel and training		•	•	•	•	•	•	•	•	•	•	311
The fisheries plan 314  CHAPTER XXIV Village Industries  Organisation	Ground organization	•	•	•	•	•	•			•	•		311
The fisheries plan 314  CHAPTER XXIV Village Industries  Organisation	Supplies and marketing	•	•	•	•		•	•	•	•	•		312
Organisation	The fisheries plan	•	•	•	•	•		•	•	•	•	•	314
Organisation									77	•••			
State policy	CHAPTER XXIV								V	uage I	Indusi	rses	/
Research and training Finance Village industry programmes Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes  CHAPTER XXV  Small Industries and Handicrafts  Handicrafts  Small industries  State purchase  State purchase  State purchase  State purchase  Training  Training  CHAPTER XXVI  Assessment of water resources  Available water resources  Available water resources  Existing development  Assessment of power resources  Existing development  Assessment of future development  Need for future development  322  323  324  327  328  329  329  320  321  321  321  322  323  324  325  326  327  327  328  329  329  320  321  321  322  323  324  325  326  327  327  328  329  329  320  320  321  321  322  323  324  325  326  327  327  328  329  329  320  320  321  321  322  323  324  325  326  327  327  328  329  329  320  320  320  321  322  322  323  324  325  326  327  327  328  329  329  320  320  320  320  320  320	Organisation	•	•	•	•	•	•	•	•	•		•	316
Finance Village industry programmes Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes  CHAPTER XXV  Small Industries and Handicrafts  Handicrafts Small industries State purchase State purchase State purchase State purchase Training  CHAPTER XXVI  Assessment of small-scale production Assessment of water resources Available water resources Available water resources State purchase State production State	State policy	•	•	•	•	•	•	•	•	•	•	•	317
Village industry programmes	Research and training	•	•	•	•	•	•	•	•	•	•	•	319
Appendix—Summary statement showing production, expenditure and employment in selected village industry schemes	Finance	•	•	•	•	•	•	•	•	•	•	•	321
CHAPTER XXV Small Industries and Handicrafts  Handicrafts	Village industry program	mmes	•	•	•	•	•	• `	•	•	•	•	321
CHAPTER XXV  Small Industries and Handicrafts  Handicrafts						on, ex	pend	iture	and	emplo	ymer	n in	
Handicrafts	selected village	indu	stry a	scheme	es .	•	•	•	•	•	•	•	324
Handicrafts	CHAPTER XXV					S	malk	Indus	tries a	ind H	andics	rafre	
Small industries												-,.,	
State purchase		•	•	•	•	•	•	•	•	•	•	•	327
Replacing imports		•	•	•	•	•	•	•	•	•	•	•	329
New centres of small-scale production  Training  CHAPTER XXVI  Assessment of water resources  Available water resources  Water resources that can be developed for irrigation  Existing development  Assessment of power resources  Existing development  Assessment of power resources  Sassessment of power resources  Rxisting development  Need for future development  332  333  334  335  336  337  338  338  349  349  340  340  341	<del>-</del>	•	•	•	•	•	•	•	•	•	•	•	331
Training		•	•	•	•	•	•	•	•	•	•	•	332
Assessment of water resources	New centres of small-sc	ale pro	oduct	ion	•	•	•	•	•	•	•	•	332
Assessment of water resources	Training	•	•	•	•	•	•	•	•	•	•	١.	333
Available water resources	CHAPTER XXVI								Irrigo	ation d	md Pe	ower	/
Available water resources	Assessment of water res	ource	3.	•	•	•	•	•	•	•	•	•	334
Water resources that can be developed for irrigation	Available water resource	es.	•	•	•	•	•	•	•	•	•	•	335
Existing development	Water resources that car	a be d	evelo	ped fo	r irrig	ation	•	•	•		•	•	337
Assessment of power resources		•	•	•			•	•	•	•	•		338
Existing development		source	es	•	•	•			•	•	•	•	340
Need for future development			•	•	•	•	•	•	•	•	•	•	341
		ment	•	•	•	•	•	•	•	•	•	•	343
				essary	•	•	•	•	•	•	•	•	344

												PAGB
Development under the	Plan	•		•		•	•	•	•		•	347
Need for a national p	olicy	•	•	•		•	•	•	•		•	347
Basis of the Plan .	•	•	•	•	•	•	•	•	•		•	349
The Plan	•		•	•			•	•		•	•	350
Utilisation of power		•	•	•	•	•			•	•	٠	352
Policy and administration	on	•	•	•	•	•	•	•				355
Economics and financing	g of irri	igatio	n pro	jects		•	•	•	•		•	356
Economics and financing	g of po	wer p	roject	S		•		•	•	•		360
Irrigation development					•	•		•				361
Economic use of availab	•		•			•						362
Major and minor irrigat	_											364
Conditions for inclusion	_	-		n futu	re pla	ns						365
Hydrologic investigation				•		_			•	_	_	367
Rural electrification								_		_		367
Public co-operation.	_		_			•	_	•	•		•	368
Table 1—List of princip	nal irri	igatin	n wo	rks of	India		•	•	•	•	•	_
Table 2—Area cultivate		_					of Ir	ndia	•	•	•	371
Table 3—Major (existing		-					-		nlv oc	. • . on	2101	373
December 195	15) PO"		•	•		· puone	<i>,</i> willi	•	·	. 011	3191	376
Table 4—Per capita use		ctrici	ity in	the S	tates	of In	dia				•	378
Table 5-Irrigation and								_	•		_	379
	-	• '								·	•	317
CHAPTER XXVII					De	velopi	nent o	f Min	eral R	Resour	ces	
Assessment of mineral r	-ec011 <i>=c4</i>	<b>-</b> e										-0-
Mineral policy .	csource	23	•	•	•	•	•	•	•	•	•	380
Some important mineral	16	•	•	•	•	•	•	•	•	•	•	383
Coal	19	•	•	•	•	•	•	•	•	•	•	385
• •	•	•	•	•	•	•	•	•	•	•	•	385
Development programm Iron ore	ne .	•		•	•	•	•	•	•	•	•	389
Manganese ore .	•	•	•	•	•	•	•	•	•	•	•	393
Chromite	•	•	•	•	•	•	•	•	•	•	•	395
Non-ferrous metals	•	•	•	•	•	•	•	•	•	•	•	397
	•	•	•	•	è	•	•	•	•	•	•	398
Copper Lead and zinc .	• •	•	•	•	•	•	•	•	•	•	•	399
	•	•	•	•	•	•	•	•	•	•	•	399
Bauxite	•	•	•	•	•	•	•	•	•	•	•	400
Magnesite	•	•	•	•	•	•	•	•	•	•	•	401
Mica	•	•	•	•	•	•	•	•	•	•	•	402
Gypsum		•	•	•	•	•	•	•	•	•	•	405
The geological survey of			•	•	•	•	•	•	•	•	•	409
The Indian bureau of m		•	•	•	•	•	•	•	•	•	•	409
The national research la			•	•	•	•	•	•	•	•	•	410
Co-ordination of minera	a devel	amma	nt on	Anna	aeah							

									PAGE
20	Sulphur	•	•	•	•	•	•	•	407
	Programme of mineral development	•	•	•	•	•	•	٠	409
Сн	APTER XXVIII		Scient	ific an	d Indi	ıstrial	Resea	arch	
	Programme of laboratories and institutes .	•					•	•	415
Сн	APTER XXIX	1	ndust	rial De	velopn	nent c	ind Po	licy	
	Industrialisation and economic development	•			•	•		•	420
	Indian industrial structure		•	•	•				420
	National planning and the private sector .				•				422
	Industrial priorities in the Plan	•	•	•	•		•	•	425
	Development in the public sector			•				•	428
	Development in the private sector		•	•	•	•	•	•	430
	Industrial development, 1951-56: resume	•	•	•	•	•	•	•	433
	Progress in the achievement of the targets	•	•	•	•	•	•	•	434
	·Controls and incentives for development .	•	•	٠.	•	•	•	•	435
	Financial requirements and sources	•	•	•	•	•	•	•	436
(	Foreign capital	•	•	•	• '	•	•	•	437
	Additional demands for raw materials, fuel and	d pov	ver.	•	•	•	•	•	438
	Research into development of new processes	•	•	•	•	•	•	•	441
	· Measures for increasing industrial productivity	у.	•	•	•	•	•	٠	441
	Location of industries	•	. •	•	•,	•	•	•	442
	Industrial management		•	•	•	•	•	•	443
	pendix I—Industrial projects in the public sect		•	•	•	•	•	•	444
	pendix II—Expansion programme in the private			•	•	• _	•	•	445
Ap	pendix III—Progress in the implementa certain major industries	ition	of	deve	lopme	nt F	'lans	of	457
	certain major industries	•	•	•	•	•	•	•	451
Сн	APTER XXX	Forei	gn Tr	ade an	d Com	merci	al Pol	icy	1
	D								
	Role of commercial policy in planning.	•	•	•	•	•	•	•	452
	Determinants of policy, pre-war and post-war			•	•	•	•	•	453
	Effects of the war and the partition on pattern		ade	•	•	•	•	•	454
	Shifts in the composition and direction of trad		•	•	•	•	•	•	455
	The impact of the Plan on volume of foreign t			•	•	•	•	•	457
	Changes in composition of trade in the Plan p	erioa	•	•	•	•	•	•	458
	Outlook for the future	•	•	•	•	•	•	•	460
CH	APTER XXXI		Tro	ınsport	and C	Comm	umcat	ions	
								-	
	Introduction	•	•	•	•	•	•	•	461
	1. Railways:								
	Magnitude of the rehabilitation programme		•	•	•	•	•	•	462
	Demands on the railway system		•	•	•	•	•	•	463

# ( xii )

	-	-								PAGE
Future programme	•	~•	•	•	•	•	•	•	•	464
Manufacture and import of rails	vay eq	uipm	ent	•	•	•			•	464
Rehabilitation of track .	•	•	•	•	•	•		•	•	465
Railway development under the	Five	Year	Plan	١.	•				•	466
Financing the Railway plan	•	٠	•	•	•	•	<b>'•</b>	•	•	466
2. Shipping:										
Coastal shipping								•		468
Overseas shipping	•			•	•	•		•		469
3 Rate of interest on loans							•	•		469
₩ Fiscal concessions			•							469
Programme of acquisition of ton	mage	•						•	•	470
6 Nature and quantum of expansion			fore	eign as	sistan	ce				470
Sailing vessels		•	•	•	•			•		471
✓ Co-ordination of shipping with of	other t	ransp	ort a	agencie	s.				•	471
Technical training	•						•	•	•	472
(Lighthouse development.			•	•	•		•	•	•	472
3. Ports and Harbours:					•					••
•										
Ports in India's national econom	y	•	•	•	•	•	•	•	•	473
PNeed for port development	•	•	•	•	,	•	•		•	473
Capital expenditure for moder of the Plan	rnisati	on a	nd c	ievelor	ment	dui	ing t	he pe	riod	
	•	•	•	•	•	•	•	•	•	473
Programme of various ports	•	•	•	•	•	•	•	•	•	474
Financing of the port developme	nt pro	ojects	•	•	•	•	•	•	•	474
4. Civil aviation:										<del>-</del>
Progress of civil aviation in India	a	•	•	•	•	•	•	•	•	475
Aviation policy	•	•	•	•	•	•	•	•	•	477
5. Roads:										
State of road development.	•			•	•					478
Priorities under the Five Year Pl	lan	•		•		•	•	•	•	479
National highways				•	•	•	•	•		480
State roads		•			•		•	•	•	481
Yillage roads	•	•		•			•	•		481
Finance for road development in	the F	ive Y	ear l	Plan	•		•	•		482
6. Road Transport:										
Emergence of public road transp	ort ce	rvices								404
Programme of State road transpo				•	•	•	•	• -	•	482 483
7. Communications:			•	•		•	•	•	•	493
,										
The state of the communication	servi	ces	•	•	•	•	•	•	•	484
Development plans	•	•	•	•	•	•	•	•	•	485

#### ( xiii )

													PAGI
8. Broadcasting:													_
The state of the					•	•	•	•	•	•	•	•	487
Programme un	aer in	C LIVE	: 162	ir Plan	•	•	•	•	•	•	•	•	487
CHAPTER XXXII											Hed	ılth	
State of public he	ealth											_	488
Causes of low stat		ealth				•	•		•	•	•	•	490
Personnel .	•	•		•		•	•			•		•	490
'Physical facilities				•	•	•	•		•	•		•	491
Priorities .		•		•	•	•		•	•	•	•	•	491
Organisation and	admir	istrat	ion	•				•	•				491
Medical and publ				mmes									492
Environmental hy			•	•		•							496
Water supply	•							•		•			496
Nutrition .	•	•							•		•		498
Malaria			•	•		•		•			•		500
Filariasis .	•			•			•	•	•	•	•	•	502
Tuberculosis		•							•	•	•		502
Venereal diseases	•	•		•						•		•	504
Leprosy .	•									•			506
Cancer	•	•	•	•	•			•	•	•			507
Mental diseases	•	•		•				•		•	•	•	598
Maternity and chi	ld hea	lth	•	•	•	•		•		•		•	509
Health education	•	•		•	•	•	•	•	•	•	•		511
Medical education	ı, med	ical re	sear	ch and	med	ical re	lief	•	•	•	•	:	512
Indigenous system	s of	medic	ine	•	•	•	•	•		•	•	•	, 515
Drugs and medica	il requ	isites	•	•	•	•	•	•	•	•	•	•	518
Vital statistics	•	•	•	•	•	•	•	•	•	•	•	•	521
Family planning	•	•	•	•	•	•	•	•	•	•	•	•	. 522
	•												
CHAPTER XXXIII										E	ducat	ion	
1. General:													
Assessment of	the p	resent	posi	tion	•	•	•	•	•	•	•	•	525
Resources	•	•	•	•	•	•	•	•	•	•	•	•	529
Priorities .	•	•		•	•	•	•	•	•	•	•	•	530
Agencies.	•	•	•	•	•	•	•	•	•	•	•	•	532
2. Pre-school edi	ucatio	D.	•	•	•	•	•	•	•	•	•	•	533
3. Primary (includ	ling b	asic) e	duc	ation	•	•	•	•	•	•	•		534
4. Secondary edu	_	-								•			
Objectives	•	•		•	•	•	•	•	•	•	•	•	538
Finance	•	•	•	•		•	•	•	•	•	•	•	539
Relationship	of pos	t-basi	c and	i secon	dary	schoo	ls .	•	•	•	•	•	539

#### (xiv)

								Page
5. University education:								
Reform of the existing system		•		•	•	•		539
Building up of a new system-rural univer	ersit <b>ies</b>	•		•	•	•	•	<b>542</b>
Relationship between existing and rural	univer	sities	•	•	•	•	•	542
6. Social education:								
Assessment of the present situation .			_			_	_	543
The approach			·			•	•	543
The programme		•			•	•	•	544
Selection and training of workers.	•	•	•			•	•	546
Research in literacy methods and produc	ction of	literat	ure		•	•	•	547
Devising a suitable machinery	•	•	•	•			•	547
7. Professional education:								
Engineering and technological education								# A Q
Education for commerce and manageme		•	•	•	•	•	•	548 555
Law		•	•	•	•	•	:	557
8. Women's education	•	·	·	•	•	•	•	557
•	•	•	•	•	•	•	•	237
9. Other problems:								•
Labour and social service by students.	•	٠	•	•	•	•	-	559
Teachers' salaries and conditions of serv	rice.	•	•	:	•		•	560
Physical and mental health	•	•	•	•	•	•	•	561
10. Educational programmes:		, -						
Scope	•	•	•	•		•		562
Distribution of expenditure	•	•			•	•		562
Programmes of the ministry of education	n.	•			•			563
Programmes of the State Governments	•	•	•	•	•	•	•	565
Results of the programmes	•	•	•		•		•	566
Statement—Progress of education, 1951-	-56	•	•	•	•	•	•	568
Chapter XXXIV							Labou	ır
I. Industrial relations:								
A. Private sector	•	•	•	• .	•	•	•	572
The approach				•				572
Avoidance of disputes	•	•	•	•		•		575
Internal settlement	•		•	•		•		576
Collective bargaining	•			•	•	•		577
Conciliation and enquiry	•	•	•	•	•	•		578
Arbitration	•	•	•	•	•	•	•	578
) Stoppages	•	•	•	•	•	•	•	579

													PAGE
B. Public Sector												gs).	580
C. Role of trade	unio	ns and	ı em	ployer	s' ass	ociati	ons in	a pla	nned	econo	my	•	581
II. Wages and social	secur	ity:											
A. Wages	•	•		•		•		•	•				583
B. Social secur	ity	•		•	•	•		•	•	•	•	•	585
III. Working conditi	ione •												
Factories	. сшо												-06
B. Plantations	•	•	•	•	•	•	•	•	•	•	•	~ ·	586 588
		•	•	•	•	•	•	•	•	•	•	•	200
IV. Employment and	train	ing	•	•	•	•	•	•	•	•	•	•	589
V. Productivity	•	•			•		•	•	•	•	•	•	591
Chapter XXXV											IJ.	using	
CHAPTER AAAV											HO	using	/
! Introductory		•		•							•		593
Conditions in Indi	a			•									593
Housing by Govern	nment	ts and	pul	olic boo	<b>fies</b>						•	•	594
L Private enterprise			•				•	•				•	596
Estimate of housin		rtage		•			•	•		•		•	597
_	_	_		•			•	•	•		•	•	598
Housing standards	and e	stima	tes	of cost			•			•	•		600
Housing finance	•	•		•	•	•				•	•	•	60 <b>3</b>
Town and country	planr	ing		•	•	•	•	•	•			•	603
Slum clearance	•			•	•	•	•	•	•	•		•	604
Rural housing	•			•		•		•		•		•	605
Research .	•			•	•	•	•	•		•	•	•	607
National building	organi	sation	1	•	•	•	•	•	•	•	•	•	608
Housing boards				•	•	•	•	•	•	•	•	•	609
Legislation .	•	•	•	•	•	•	•	•	•	•	•	•	611
CHAPTER XXXVI										Socia	ıl Wel	fare	
/ Agencies	•			•		•	•			•			616
2 Social research		•		•		•		•	•	•	•	•	619
Resources .					•		•		•	•		•	619
Y Social legislation	•	•	•			•		•	•	•	•	•	620
Women's welfare			•	•	•	•	•		•	•		•	621
Child welfare	•	•		•	•			•	•	•	•	•	623
Family welfare	•			•		•	•	•	•	•	•	•	626
Youth welfare	•	• _		•	•	•	•	•	•	•	•	•	627
National physical f	itness			•		•	•	•	•	•	•	•	629
Crime and correcti			istra	tion	•	•	•	•	•	•	•	•	631
Welfare of the phy					•	•	•	•	•	•	•	•	632
Community approa					•	•	•	•	•	•	•	•	633

### ( xvi )

														PAGE		
CHAPTER XXXVII										Welfare of Backward Classes						
Scheduled	castes	and o	ther b	ackwa	rd c	iasses	•	•		•	•	•	•	634		
The sched	luled t	ribēs	•	•		•	•			•	•	•	•	636		
Developm	ent of	the ec	onomi	c life c	of the	sched	uled	tribes		•	•	•	•	637		
Criminal t	ribes	•	•.	•	•	•	•	•	•	•	•	•	•	640		
CHAPTER XXX	VIII						Reh	abilita	tion o	f Disp	laced	Perso	ns ·			
\Rural reha	abilitat	ion	•	•				•	•	•	•	•	•	642		
Urban res	ettlem	ent	•		•	•		•	•	•	•	•	•	644		
Other reha	abilitat	ion m	easure	s .		•	•	•		•	•	•	•	646		
Expenditu	re on	rehabi	litatio	n.		•	•(	•	•	•		•	•	647		
· Compensa	tion fo	or disp	laced	person	s.	•	•	•		•	•	•	•	648		
Rehabilita	tion[ar	nd dev	elopm	ent	•	•	•	•	•	•	•	•	•	649		
Chapter XXX	XIX										Em	ploym	ent	65°		
Employme	nt am	ong th	e edu	cated	•	•	•	•	•	•		•	•	655		
Conclusion	•	•	•	•		•		•	•	•	•	•	•	659		
INDEX					_	•-		_	_		_		_	66 I		