

**History of Native Policy in South
Africa.**

THE HISTORY
OF
Native Policy in South Africa
from 1830 to the Present Day.

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*To the
Rev. Charles Bourquin,
of the
Mission Suisse Romande, Pretoria,
this book,
with which, where he differs, he will differ in charity,
is respectfully and affectionately dedicated.*

"Les grands génies ont leur empire, leur éclat, leur grandeur, leurs victoires. . . Ils sont vus des esprits, non des yeux; mais c'est assez. . . Mais tous les esprits ensemble . . . ne valent pas le moindre mouvement de la charité; car elle est d'un ordre infiniment plus élevé."

PREFACE.

To combine a University Thesis with a popular exposition, a piece of historical research with a constructive examination of a practical political problem, is, perhaps, to run a great risk of failing in both tasks. Between the somewhat snobbish pedantry of research and the defects which serve to win popularity, the way of success is narrow and hard to attain. The hardened researcher wants evidence without conclusions; the journalistically trained "man in the street", conclusions without evidence. Probably both will be disappointed in this book.

The writer can but plead that he has striven to give of his best without partiality, fear or favour, and express the hope that the results of some years of patient study may be of help to his countrymen in assisting in the solution of their greatest problem.

He cannot but realise the force of those quaintly-worded sentiments to which Sir Walter Raleigh gives expression in the Preface to his "History of the World": "Whosoever in writing a modern history shall follow truth too near the heels, it may haply strike out his teeth: there is no mistress or guide that hath led her followers and servants into greater miseries." Yet he has ventured to court the dangerous honour of truth's service.

To those pedantic souls who may feel disposed to censure the intrusion of conclusions of legal and political science into the strict domain of history, the author would plead the urgency of the problem, and the presumptive value of the application to it of an impartial historical research.

One of the more pleasant tasks of a Preface is to record the obligations under which the author has been placed by his friends. In the first place, he desires to record his thanks to the Hon. the Prime Minister (General J. B. M. Hertzog) and to Senator the Hon.

W. J. C. Brebner, whose liberality has endowed this book and made its publication possible. It is especially gratifying to be able to place on record the broad-mindedness with which the Prime Minister has insisted that this book, an independent scientific research, shall not be modified to meet the exigencies of practical politics in any particular. The personal encouragement which he has given while the book has been awaiting publication will always be remembered by the author with grateful appreciation.

Next he would wish to thank the officials of the Archives, especially Messrs. Goldman and Morkel, for their prompt and courteous assistance; Mrs. S. O. Samuelson and Mr. H. S. Walker for access to a large number of valuable official and personal papers of the late Mr. S. O. Samuelson; Messrs. P. A. Linington and W. P. E. Stokes-Waller, F.I.S.A., B.Econ., of the Native Affairs Department, the latter now a colleague at the Transvaal University College, for the loan of many valuable books and pamphlets and for other generous help; Mr. J. Frank Clark, of Durban, for access to certain Zulu publications and the loan of some most useful printed matter; Dr. S. P. Engelbrecht, of the Transvaal University College, for the loan of several books bearing on Sir T. Shepstone; and the Rev. R. W. Loffhagen, formerly of the Diocese of Lebombo, for some useful information regarding Portuguese East Africa. Finally to his many Native friends, and perhaps he may be allowed specially to mention Mr. I. Bud-M'belle, of the Native Affairs Department, and the Rev. H. D. Hlabangane, of the Wesleyan Methodist Mission, Pretoria, the author must express his thanks for the help they have given him from time to time, greater perhaps than they sometimes realised, in his efforts for the advancement of their race, which he has learned to regard with an affection and loyalty second only to that which he feels for his own young nation.

In conclusion, it should be said that this work is based upon, and in large part identical with, a Thesis presented to, and accepted by, the University of South

Africa for its D.Litt. Degree. In the final editing of the manuscript, however, a few changes have been made from the wording of the original Thesis—mainly due to the legislative and administrative changes which have taken place since 1922, such as the Urban Areas Act, the administrative reconstruction of the Department in the Transvaal, etc.—and the book as now issued does not therefore bear the *imprimatur* of the University in every particular.

E.H.B.

NOTE.—Since this book was first prepared in MS. form, a great National Conference on Native Affairs, organised by the Dutch Reformed Churches of South Africa, has met and passed a series of resolutions, now published in pamphlet form, embodying a constructive Native Policy. It is gratifying to note that, on nearly every point, they confirm the conclusions of this book.

E.H.B.

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