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# UNEMPLOYMENT AND PKOSPECTS FOR REEMPLOYMENT IN MASSACHUSETTS <br> WITH PARTICULAR REFERENCE TO MANUFACTURING INDUSTRIES 

BY
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GRADUATE SCHOOL OF BUSINESS ADMINISTRATION
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## FOREWORD

This study was initiated in March, 1935, under the joint auspices of the Harvard Professors' Committee on Unemployment Studies and the Commissioner of the Massachusetts Department of Public Welfare. Through the Commissioner, funds were made available from the Emergency Relief Administration to pay for clerical work performed by a small staff of unemployed persons taken from the relief rolls of Boston and Cambridge.

The authors take this opportunity to thank all who assisted in the task, and particularly to commend the loyalty of many of the relief workers, who labored under trying conditions when on several occasions relief funds were exhgusted and the prospects of remuneration uncertain.

Special thanks are due to Mr. Richmond F. Bingham, Instructor in Business Statistics at the Harvard Graduate School of Business Administration, who prepared the charts; to Mr. Edward A. Schrader, who assisted in the construction of the statistical tables; and to Miss Gertrude M. Clark, who prepared the manuscript.

Donald H. Davenport
John J. Croston
Boston, Massachusetts
August, 1936

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# UNEMPLOYMENT AND PROSPECTS FOR REEMPLOYMENT IN MASSACHUSETTS 

WITH PARTICULAR REFERENCE TO MANUFACTURING INDUSTRIES

## INTRODUCTION

Despite general recognition of the fact that unemployment presents one of the most serious problems of the depression, little is actually known about the number unemployed or the manner in which unemployment has affected different groups in the population. The high cost of taking a census of the unemployed has discouraged all but a few efforts to ascertain the facts.
In this respect, Massachusetts presents a situation that is unique. There exist for that state comprehensive data on unemployment taken in two of the depression years, 1930 and 1934. The data for 1930 were obtained from the unemployment schedules included in the regular Federal Decennial Census of the population. The figures for 1934 were obtained by means of a special enumeration of the unemployed in Massachusetts. This was a relief project made possible through funds granted by the Civil Works Administration and the Federal Emergency Relief Administration and carried out under the auspices of the State Department of Labor and Industries. ${ }^{1}$

The purpose of this monograph is to present the results of a study of the unemployment data available from these two enumerations and to make a comparison of the data on unemployment with the data showing the normal characteristics of the population and the longrun occupational trends in Massachusetts.

The severity of the unemployment situation in Massachusetts can be estimated from the fact that on January 2, 1934, there were almost 350,000 persons wholly unemployed. ${ }^{2}$ In addition, there were more than 100,000 persons temporarily employed on government relief projects. In all, slightly more than 450,000 persons were either wholly unemployed or employed in work of a temporary character. The population of the state at that time was $4,300,000$; thus more than $10 \%$ of the total population was unemployed. A much better

[^1]way of viewing the situation, however, is to compare the unemployed with those who are classed as employables. This makes allowance for the women, children, and others in the population who are normally not employable or not seeking employment. The employable persons in Massachusetts in 1934 numbered approximately $1,800,000$. Of these, $24.9 \%$, or 1 out of every 4 , were unemployed.
.In addition, account should be taken of 173,000 persons who reported only part-iime employment. The unoccupied portions of their working days represent unemployment that is not included in the $\mathbf{2 4 . 9} \%$ mentioned above. This group constitutes $9.6 \%$ of the employable population and increases the total of those who were either unemployed or not fully employed to $34.5 \%$ of the normal working population. It would not be an exaggeration to say that, as of January 2, 1934, about $29 \%$ of the man power available in Massachusetts was unemployed.
A clearer picture of the loss of employment in Massachusetts is presented by the statistics of the duration of unemployment in individual cases. A tabulation of the persons who were wholly unemployed on January 2, 1934, shows that $61 \%$ had had no work in any occupation for a year or more, $42 \%$ had been unemployed for 2 years or more, $23 \%$ for 3 years or more, and $10 \%$ for 4 years or more. On the basis of facts shown in this tabulation, it is estimated that between January, $193^{\circ}$ and January, 1934, there had been lost in the state of Massachusetts more than 10,000,000 man-months of labor. If we assume that on the average the wages of one of these wholly unemployed individuals would normally amount to $\$ 80$ a month, we arrive at a figure of $\$ 800,000,000$ as the loss in purchasing power to the people of the state through the unemployment of this group. To this figure might be added the loss in income of those not fully employed and of those who had taken temporary or part-time jobs at lower wages in relief work or in occupations in which they customarily were not engaged.

This report is arranged in three parts. In Part I, pertinent aspects of the general problem of unemployment are presented against a background of statistics showing the trends in population and shifts in occupations in the state. These data indicate the importance of the manufacturing industries to the problem of employment. In Part II, separate treatment is given to the manufacturing industries. A study is made of the extent of unemployment in each of the several industrial classes. The prospects for reemployment in the next few years are appraised in the light of the trends shown since 1gog. Part III states the conclusions that are drawn from the facts presented.

In treating of the prospects for the reemployment of the unemployed persons in Massachusetts, the time
factor has been limited to the next few years. No attempt is here made to appraise the distant future. All that has been done in this analysis is to scan the near future and to weigh the possibilities of an expansion in business activity in Massachusetts that might absorb as large a proportion of the population as was formerly employed.

If it is reasonable to expect an expansion of activities in the next few years that will require the services of all the persons now unemployed, the unemployment problem may be considered as a temporary one amenable to temporary measures of relief. On the other hand, if the evidence does not warrant this expectation, a different solution to the problem of unemployment must be found.

## PART I

## BACKGROUND OF THE UNEMPLOYMENT PROBLEM IN MASSACHUSETTS

## Decline in Population Growth

The unemployment problem in Massachusetts becomes clearer to us when it is viewed in relation to certain peculiar characteristics of the state. Massachusetts exhibits a rate of growth of population that is decreasing more rapidly than that of the United States as a whole. In 1930, the total population of the state was just under $4,250,000$. This represented an increase of $10.3 \%$ over the population reported in 1920. Decennial rates of growth in previous periods, as shown below, had been much higher.

Decennial Rates of Increase in Population

| Period | Massachusetts | New England | United States |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| 1890 to 1900 | $25.3 \%$ | $19.0 \%$ | $20.7 \%$ |
| 1900 to 1910 | 20.0 | 17.2 | 21.0 |
| 1910 to 1920 | 14.4 | 12.9 | 14.9 |
| 1920 to 1930 | 10.3 | 10.3 | 16.1 |

It will be noted that the rate of growth of the United States as a whole from 1920 to 1930 was considerably greater than the rate in either Massachusetts or New England. Massachusetts was growing during this period more rapidly than Maine, New Hampshire, and Vermont, but less rapidly than Rhode Island and Connecticut. During this decade only ry of the 48 states showed rates of growth that were lower than that experienced in Massachusetts. All the states with population as large as that of Massachusetts, or larger, showed rates of growth in excess of $10.3 \%{ }^{1}$.

Evidence that there has been no abatement in the decline in the rate of growth of population in Massachusetts is found in the 1934 Census of Unemployment. ${ }^{2}$ This enumeration puts the population on January 2, 1934, at $4,301,931$, a total only $1.17 \%$ greater than that reported 4 years before in the Federal Census.

## Changing Age Distribution

Not only has there been a marked decline in the rate of growth, but also a very important change has occurred in the distribution of ages in the population of Massachusetts. Partly because of a declining birth
rate, a much smaller percentage of the population is now in the younger age classes than was formerly the case. For example, in 1920, persons under the age of 15 constituted $28 \%$ of the total; in 1930 this figure was $26.5 \%$; and by 1934 it had dropped to $24.4 \%$. This decline in the importance of the children under 15 was both relative and absolute. Between 1930 and 1934 there was a decrease in the number of children of these ages. The Census of Unemployment of 1934 enumerated 77,839 fewer children under 15 years of age than had been reported for Massachusetts in the 1930 Federal Census, and 27,542 fewer than had been found in the 1920 Federal Census.

Normally we should expect to find, in a popalation that was either growing or stabilized, independent of immigration and emigration, a larger number of children in each of the successive younger age groups.

| 1 The populations in rese and the decennial rates of increase from 1920 to 1930 <br> for the 9 largest states are as follows: |
| :--- |

${ }^{2}$ This is substantiated also by a decline in the natural rate of increase in Massachusetts. The rates per 1,000 population of the ercess of births over deaths from rgat to 1930 showed a more rapid drop in this state than in the United States as a whole.

Excess of Births Over Deaths (Rates per 1,000 Population)

| Excess of Births Over Deaths <br> (Rates per 1,000 Population) |  |  |  |
| :--- | :---: | :---: | :---: |

${ }^{*}$ Exclusive of still births
1 The populations in r930 and the decennial rates of increase from 1920 to 1930
for the 9 largest states are as follows: $\square$ largest states are as follows:

[^2]This is not the case in Massachusetts. The 1930 Federal Census showed only $8.6 \%$ of the male population in the class "under 5 years" of age, whereas there was $9.5 \%$ in the next older class, " 5 to 9 years". The situation among the females showed $7.9 \%$ in the class "under 5 years" and $8.9 \%$ in the next older class. The 1934 State Census classifies children less than 14 years old in single-year age groups, thus enabling us to trace this tendency year by year. It is apparent from Table I that among the males each one-year age group below ro years contained fewer persons than were to be found in the next older age group. The same is true of the females, with one minor exception, namely, that there were 33,067 girls 3 years old and only $33,03 \mathrm{I}$ girls 4 years old. The totals of the 1934 State Census show clearly that each of the single-year age classifications under io years contained fewer individuals than did the next older classification.

This decrease in the relative importance of children in the population of Massachusetts is much more marked than in the United States as a whole. In 1930, for example, when $29.5 \%$ of the population of the United States consisted of children under 15 years of age, in Massachusetts the children under that age made up only $26.5 \%$ of the population. (See Table 2.)

Among the older age groups the situation is reversed. The population of Massachusetts is growing older. The average age, which in 1920 was 29.9 years, advanced to 31.4 years in 1930 and to 32.1 years in 1934. This was not so much the result of an increase in the span of human life as it was of a change in the age composition of the population. There were fewer young persons and more old persons. For example, the percentages of the population over 55 years of age were $12.6 \%$ in $1920,14.9 \%$ in 1930 , and $17.0 \%$ in 1934.

This tendency is more pronounced in Massachusetts than in the country as a whole. The average age in the United States in 1920 was 28.1 years, and in 1930 it was 29.4 years. In 1920, persons 55 years of age or older accounted for $10.9 \%$ of the population of the United States; by 1930, this figure had increased to $12.3 \%$. Comparing the data for Massachusetts with those for the United States, it becomes evident that Massachusetts contains a larger proportion of older persons than does the United States as a whole.

It is well to keep these facts in mind; for, while the children are not in the employable group, they represent an economic burden borne by those who are employed and they are indirectly subject to the effects of unemployment. Table 2 shows the relatively smaller growth in the number of children and indicates the extent to which the increase in the older group tends to be counterbalanced by a decrease in the younger
group. ${ }^{1}$ The high percentage of the unemployed in the older age brackets is in part understandable when we appreciate the increases in the proportion of the population in the older ages.

## Uneven Distribution of Sexes

The lack of balance between the sexes makes the unemployment problem of Massachusetts slightly different from that of the United States as a whole. Massachusetts has an unusually large proportion of females. For the United States as a whole, in 1930 there were 102.5 males for every 100 females. For Massachusetts the 1930 Federal Census showed only 95.I males for every 100 females. This sex ratio was the lowest found in any state in the Union. That it has gone even lower is indicated by a ratio of 94.4 found in the 1934 State Census of Unemployment.

## Urban Character of Population

Another characteristic of Massachusetts which has a bearing upon the unemployment problem is the concentration of the population in the cities. Industrial and commercial activities dominate the lives of the inhabitants of Massachusetts. In 1930, the great bulk of the population was found in the cities. Only 123,255 persons, or $2.9 \%$ of the total, were reported as making up the farm population. The only state in the United States which reported a smaller percentage of its population on farms was Rhode Island. For New England the percentage on farms was $7.0 \%$ and for the United States as a whole $\mathbf{2 4 . 8 \%}$. The number of per-
1 The changes in the importance of the younger and older age groups in the population of Massachusetts are summarized below. The Federal Census of 1920 and that of 1930 show that while the number of children under 15 years of age increased by 48,175 , the number under 10 years of age decreased by 5,290 . In the same decade, the number of adults over 55 years of age increased $\mathbf{b y} 148,407$ and the number of aduits over 65 years of age increased by 72,748 . Between 1930 is in contrast to an increase of $\mathbf{1 1 , 1 0 \%}$ in the number of persons over 55 years of age and an increase of 13,569 in the number 65 years of age or older.
Numbers in Selected Age Classes of the Population of Massachusetts: 1920, 1930, and 1934

|  | 1920 | 1930 | 1934 | Increase or Decrease |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | From Ig20 to 1930 | From 1920 to 1934 | $\begin{gathered} \text { From } \\ \text { ro30 to } \\ 1934 \end{gathered}$ |
| Children under io yrs. of age | 745,587 | 740,297 | 661,809 | - 5,290 | -83,688 | - 78,398 |
| Children under 15 yrs. of age | 1,079,125 | 1,127,300 | 1,049,461 | +48,175 | - 29,664 | -77,839 |
| Adults over 55 yrs . of age | 482,396 | 630,803 | 641,970 | +148,407 | +159,504 | + 51,107 |
| Adults over 65 yrs. of age | 201,447 | 274,195 | 287,764 | +72,748 | +86,317 | + ${ }^{3} \mathbf{3}, 569$ |

Table 1. Population of Massachusetts under 14 Years of Age, Classified by Age and Sex: 1934

| Age Classes | Number |  |  | Percentage Ratio of Persons in Esch Class to Those in Next Older Class |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Total | Males | Females | Total |
| Under 1 Year | 24,172 | 23,119 | 47,291 | 87.3 | 85.3 | 86.3 |
| I-2 | 27,689 | 27,101 | 54,790 | 85.2 | 84.8 | 85.0 |
| 2-3 | 32,506 | 31,944 | 64,450 | 96.6 | 96.6 | 96.6 |
| 3-4 | 33,684 | 33,067 | 66,715 | 98.8 | 100.1 | 99.5 |
| 4-5 | 34,049 | 33,03I | 67,080 | 98.2 | 96.6 | 97.4 |
| 5-6 | 34,658 | 34,181 | 68,839 | 97.1 | 96.5 | 96.8 |
| 6-7 | 35,689 | 35,419 | 71,108 | 97.6 | 99.7 | 98.6 |
| 7-8 | 36,574 | 35,527 | 73,101 | 98.8 | 96.0 | 97.4 |
| 8-9 | 37,003 | 37,006 | 74,009 | 96.4 | 99.6 | 98.0 |
| 9-10 | 38,367 | 37,149 | 75,516 | 96.9 | 94.2 | 95.6 |
| 10-11 | 39,582 | 39,424 | 79,006 | 107.7 | 108.3 | 108.0 |
| II-I2 | 36,757 | 36,387 | 73,144 | 88.8 | 90.4 | 89.6 |
| 12-13 | 41,407 | 40,250 | 81,657 | 107.3 | 104.6 | 105.9 |
| $13-14$ | 38,601 | 38,489. | 77,090 | 100.8 | 100.3 | 100.6 |
| Total | 490,702 | 482,094 | 972,796 | $\cdots \cdot \cdot$ | -'•' | -••• |

Source: Report on the Censers of Unemployment in Massachusetts, 1934 .
Figures adapted from Table 4, Page 17 .
sons employed in agriculture may not be greatly affected by business depression, though of course farm income suffers severely. The insignificance of farming in Massachusetts means that almost the entire working population of the state is engaged in occupations in which employment is more or less directly subject to the fluctuations in business activity. ${ }^{1}$

## Loss Because of Migration

An examination of the shifts that have taken place in the interstate movement of population explains in part the retardation of the growth of Massachusetts. Migration aids in an understanding of how the peculiar distribution of ages and seeses, already noted, came about. In 1920, there were $\mathbf{1 1 2 , 4 3 9}$ natives of Massachusetts living in other states. On the other hand, 171,231 persons who were born in other states were living in Massachusetts. In other words, as of 1920 Massachusetts had a net gain of 58,792 persons by reason of interstate migration.
During the next ro years the situation changed markedly. In 1930, 207,350 persons born in Massachusetts were living in other states, while only 139,765 persons born in other states were living in Massachusetts. In other words, in the decade from 1920 to 1930 the tide of interstate migration had turned.

[^3]Some light is thrown upon the reasons for this shift when we examine the list of states to which Massachusetts lost most heavily in this decade. With reference to the eight states indicated below, the position of Massachusetts in respect to interstate movements of population was lower by approximately 100,000 persons in 1930 than it had been in 1920.


In these states, industrial employment was expanding while in Massachusetts it was contracting. ${ }^{3}$ Therefore,
${ }^{2}$ For example, in 1930, there were 91,177 New Yorkers living in Massachusetts while there were only 70,911 persons born in Massachusetts living in New York. This balance of 20,266 in foovor of Mouscchusetts was changed to a balance of 34,332 in fapor of Nety York in 1930, when there were 123,235 persons of Massa-
chusetts birth living in New York and only 88,003 New Yorkers living in Massachusetts. There were a,274 fewer New Yorkers living in Massachusetts and 52,324 more natives of Massachusetts living in New York in 1930 than in 1920.

| State | Number of Wage Earners |  | Percentage Increase |
| :---: | :---: | :---: | :---: |
|  | 1921 | 1929 |  |
| New Yort . |  | 1,105,966 | 10.6 |
| Pennsylvania,... | 863,917 | 1,014,046 | 17.4 |
| Ohio............ | 494,288 | 741,143 | 49.9 |
| Illinois ......... | 513,876 | 601,555 | 34.6 |
| Massachusetts. | 579,071 304,471 | 557,494 | 74.9 |
| Michigan. . . . . | 384,471 381,773 | 530,035 420.38 | 74.7 |
| Connecticut. | 910,090 | 251,86T | 19.4 |
| Rhode Island | 112,745 | 126,068 | 11.8 |

-Decrease

Table 2. Population of Massachusetts Classified by Age and Sex and Compared with Similar Classification for the United States: 1920, 1930, and 1934

| Age Classes | 1934 |  |  |  | 1930 |  |  |  | 1920 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males |  | Females |  | Males |  | Females |  | Males |  | Females |  |
|  | Number | Percentage | Number | Percentage | Number | Percentage | Number | Percentage | Number | Percentage | Number | Percentage |
| Massachusetts Total | 2,089,368 | 100.0 | 2,212,563 | 100.0 | 2,071,672 | 100.0 | 2,177,942 | 100.0 | 1,890,014 | 100.0 | 1,962,342 | 100.0 |
| Under 5 Years | 152,064 | 7.3 | 148,262 | 6.7 | 177,543 | 8.6 | 172,097 | 7.9 | 194,536 | 10.3 | 191,225 | 9.7 |
| 5-9 | 182,291 | 8.7 | 179,282 | 8.1 | 197,688 | 9.5 | 192,969 | 8.9 | 180,574 | 9.6 | 179,252 | 9.1 |
| 10-14 | 194,632 | 9.3 | 192,930 | 8.7 | 194,537 | 9.4 | 192,466 | 8.8 | 167,116 | 8.8 | 166,422 | 8.5 |
| 15-19 | 186,801 | 8.9 | 188,274 | 8.5 | 180,953 | 8.7 | 185,196 | 8.5 | 147,742 | 7.8 | 154,389 | 7.9 |
| 20-24 | 166,542 | 8.0 | 182,530 | 8.3 | 163,089 | 7.9 | 182,484 | 8.4 | 154, 178 | 8.2 | 173,566 | 8.8 |
| 25-29 | 152,869 | 7.3 | 174,93I | 7.9 | 153,34 | 7.4 | 170,794 | 7.8 | 165,852 | 8.8 | 177,371 | 9.0 |
| 30-34 | 146,305 | 7.0 | 164,437 | 7.4 | 153,998 | 7.4 | 167,501 | 7.7 | 153,699 | 8.1 | 156,267 | 8.0 |
| 35-39 | 155,471 | 7.4 | 171,449 | 7.8 | 163,459 | 7.9 | 171,982 | 7.9 | 149,182 | 7.9 | ェ49,195 | 7.6 |
| 40-44 | 152,756 | 7.3 | 158,747 | 7.2 | 147,516 | 7.1 | 148,488 | 6.8 | 126,906 | 6.7 | 132,500 | 6.8 |
| 45-49 | 134,879 | 6.5 | r38,416 | 6.3 | 130,653 | 6.3 | 134,757 | 6.2 | 122,933 | 6.5 | 119,772 | 6.1 |
| 50-54 | 119,858 | 5.7 | 124,870 | 5.6 | 113,969 | $5 \cdot 5$ | 120,283 | $5 \cdot 5$ | 101,687 | 5.4 | 102,464 | 5.2 |
| 55-59 | 91,107 | 4.4 | 97,462 | 4.4 | 95,677 | 4.6 | 101,601 | 4.7 | 74,244 | 3.9 | 78,381 | 4.0 |
| 60-64 | 78,85I |  | 86,726 | 3.9 | 75,992 | 3.7 | 83,338 | 3.8 | 58,914 | 3.1 | 64,410 | $3 \cdot 3$ |
| 65-69 | 54,506 | 2.6 | 62,980 | 2.8 | 54,579 | 2.7 | 63,026 | 2.9 | 39,339 | 2.1 | 45,182 | 2.3 |
| ${ }^{70-74}$ | 41,335 | 2.0 | 48,387 | 2.2 | 35,453 | 1.7 | 43,389 | 2.0 | 25,682 | - 1.4 | 32,297 | 1.6 |
| 75 and Over | 31,449 | 1.5 | 49,107 | 2.2 | 31,596 | 1.5 | 46,152 | 2.1 | 25,520 | I. 4 | 38,427 | 2.0 |
| Ages Unknown | 47,652 | 2.3 | 43,773 |  | 1,629 |  | 1,419 |  | 1,910 |  |  | 0,1 |
| United States Total | * | * | * | * | 62,137,080 | 100.0 | 60,637,966 | 100.0 | 53,900,43x | 100.0 | 51,810,189 | 100.0 |
| Under 5 Years 5-9 | * | - | - | * | 5,806,174 | 9.3 10.3 | 5,638,216 $\mathbf{6 , 2 2 6 , 5 0 1}$ | 9.3 10.3 | 5,857,46x 5,753,00r | 10.9 10.7 | 5,715,769 $5,645,074$ | 11.0 10.9 |
| ${ }_{\text {10-14 }}$ | * | * | - | * | 6,068,777 | 9.8 | 5,936,100 | 9.8 | 5,369,306 | 10.0 | 5,271,831 | 10.2 |
| 15-19 | * |  | - | - | 5,757,825 | 9.3 | 5,794,290 | 9.6 | 4,673,792 | 8.7 | 4,756,764 | 9.2 |
| 20-24 | * |  |  | , | 5,336,815 | 8.6 | 5,533,563 | 9.1 | 4,527,045 | 8.4 | 4,749,976 | 9.2 |
| 25-29 | * | - |  | * | 4,860,180 | 7.8 | 4,973,428 | 8.2 | 4,538,233 | 8.4 | 4,548,258 | 8.8 |
| 30-34 | * | - |  | * | 4,561,786 | 7.3 | 4,558,635 | 7.5 | 4,130,783 | 7.7 | 3,940,410 | 7.6 |
| 35-39 | * |  |  | * | 4,679,860 | 7.5 | 4,528,785 | 7.5 | 4,074,361 | 7.6 | 3,700,920 | 7.2 |
| +40-44 | * |  | * | * | 4,136,459 | 6.7 5.9 | 3,853,736 | 6.4 5.6 | 3,285,543 | 6.1 5.8 | $3,060,014$ $2,646,070$ | 5.9 5.1 |
| $45-49$ $50-54$ |  |  |  |  | 3,671,924 | 5.9 | $3,370,355$ $\mathbf{2 , 8 4 4 , 1 5 9}$ | 5.6 4.7 | 3,117,550 $\mathbf{2 , 5 3 5 , 5 4 5}$ | 5.8 | 2,646,070 2,199,328 | $\begin{array}{r}5.1 \\ \hline\end{array}$ |
| 50-54 | * | * |  | * | $3,131,645$ $2,425,992$ | 5.0 | $2,844,159$ $\mathbf{2 , 2 1 9 , 6 8 5}$ | 4.7 3.7 | $2,535,545$ $\mathbf{1 , 8 8 0 , 0 6 5}$ | 4.7 3.5 | 2,199,328 1,669,059 | $\begin{aligned} & 4.2 \\ & 3.2 \end{aligned}$ |
| $55-59$ $60-64$ | * | * | * | * | 2,425,992 $\mathbf{1 , 9 4 1 , 5 0 8}$ | 3.9 3.1 | 2,219,685 $1,809,7 \times 3$ | 3.7 | 1,88,0,000 | 3.5 2.9 | 1,400,748 | 2.7 |
| 65-69 | , | * | - |  | 1,417,812 | 2.3 | 1,352,793 | 2.2 | 1,079,817 | 2.0 | 988,658 | 1.9 |
| $70-74$ | * | - | - | * | 991,647 | 1.6 | 958,357 | 1.6 | 706,301 | 1.3 | 688,735 | 1.3 |
| 75 and Over | * | - |  | * | 915,752 51,816 | 1.5 0.1 | 997,444 42,206 | 1.6 0.1 | $\mathbf{6 9 6 , 9 5 3}$ $\mathbf{9 2 , 8 7 5}$ | 1.3 0.2 | 772,751 55,824 | 1.5 0.1 |

-Date not available.
Sources: Fifteenth Census of the United States, 1930, Population, Vol. II, and Report on the Consus of Unemployment in Massachuselts, 1934.
it is likely that most of these 100,000 persons were attracted largely by better occupational opportunities than they found at home. If this hypothesis is sound, it follows that the age and sex composition of the emigrants must have been somewhat different from that of the population that remained. Typically a group of emigrants comprises more males than females. ${ }^{1}$ Typically also those who migrate are likely to be unmarried persons, mainly between the ages of 18 and $35 .{ }^{2}$
The next largest decrease was 24,256 with respect to the two states which attract mainly because of healthful climate. The figures were, respectively, 19,135 in the case of California and 5,12I in the case of Florida.
One interesting phenomenon of this interstate migration is the reversal of the flow from Maine, New. Hampshire, and Vermont. Although in 933 there were still more persons born in these three states who were living in Massachusetts than there were natives of Massachusetts who were living in these three states, a movement away from Massachusetts had taken place during the twenties and the number of natives of Maine, New Hampshire, and Vermont living in Massachusetts had decreased by 11,403 .

Among the 35 other states, migration gave Massachusetts a net increase of only 9,690 . It was toward Massachusetts in 27 cases and against Massachusetts in 8 cases, but in no instance was the movement great enough to be of clear significance.
The census of foreign-born persons also shows a drop of 22,928 in Massachusetts between 1920 and 1930. This was a reversal of the showing of the previous decade, when the foreign-born population of the state had increased by 29,303 .

These observations raise a question as to the reasons for this loss. They turn our attention to a study of the

[^4]occupational opportunities in the state, a subject which is examined in a later section. They suggest that the causes of unemployment in Massachusetts may be rooted more deeply than in the current business depression.

## Summary

The following factors condition the unemployment problem in Massachusetts and differentiate it from the problem in other states:
I. The population of Massachusetts is approaching stability. This is indicated by a marked decline in the rate of growth over a period of years and by a current rate of growth substantially lower than that of other large states.
2. The age composition of the population of Massachusetts is different from that of the United States as a whole. Massachusetts contains a larger percentage of older persons and a smaller percentage of children. There is, moreover, a tendency toward an older average age.
3. Massachusetts shows the lowest sex ratio of any state in the Union. In 1934, there were only 94.4 males for every 100 females.
4. The area of impact of the business depression as measured by the percentage of the population not living on farms was greater in Massachusetts than in any other state except Rhode Island. In 1934, only $2.9 \%$ of the population was reported as living "on farms".
5. The loss of 126,000 in the population of Massachusetts during the twenties, by reason of interstate migration, suggests that the decline in occupational opportunities had started before 1930, and that the present unemployment problem may be rooted more deeply than in the current business depression.

## CERTAIN ASPECTS OF UNEMPLOYMENT IN 1930 AND 1934

## Classes of Unemployment

In enumerating the unemployed in 1930, the Bureau of the Census recognized seven different degrees of unemployment. These were designated as Classes A, B, C, D, E, F, and G. Classes A and B, the two classes of idleness due to the depression, represent the most serious aspects of the problem. They include $85 \%$ of the unemployed enumerated under all classes. Inasmuch as these two classes are more directly comparable with the unemployed enumerated in the 1934 Census of Unemployment in Massachusetts, they are the only classes with which we shall be concerned in this study. ${ }^{1}$ Class A was composed of all persons reported as "out of a job, able to work, and looking for a job". Class B comprised all persons "having jobs but on lay-off without pay, excluding those sick or voluntarily idle"." Many in this category had been laid off for a long period, and some of them were practically in the same position as those in Class A. Nominally they had a job, but actually they were not receiving any income from that job, and they had no definite assurance as to when that income would be resumed.

In 1930, there were 1 16,210 Class $A$ and 45,184 Class B unemployed in Massachusetts. These comprised $6.4 \%$ and $2.5 \%$ respectively of the total gainful workers in the state. In Class A, the degree of unemployment was more marked among the males, as shown by the fact that $7.3 \%$ of the male gainful workers were in this class while only $4.3 \%$ of the female gainful workers were so classified. In Class B, the difference between the sexes was not marked.
The Massachusetts Unemployment Census of 1934 recognized the following classifications:

Employed Full Time. "Full Time" was interpreted to mean not less than 35 hours of work per week. When this Census was taken, many industrial codes provided

[^5]that 35 hours of work per week should constitute the maximum number of hours during which wage earners could be employed.

Employed Part Time. All persons employed less than 35 hours per week were classed as "Employed Part Time". The only exception to this was in the case of those employed "temporarily" for less than 35 hours per week. As noted below, these were classed under "Temporarily Employed".

Temporarily Employed. If employed on a temporary basis, all persons, whether working full or part time, were placed in this category. This included persons on government "made-work" projects, such as the PWA, CWA, CWS, and CCC, as well as those on state, county, and local projects of a temporary nature. Persons working only.part time in temporary work of this sort were classified here rather than with the part-time group.
Not Seeking Employment. This group comprised all persons who were not desirous of securing remunerative employment. It included housewives, persons at home, pupils and students attending schools and colleges, patients in hospitals, persons confined in jails and other institutions; invalids, and aged and retired persons.

Wholly Unemployed. Persons who under normal conditions would be occupied but who were entirely without work were put in this category.
Ill or Disabled. Persons who were ill or disabled were classified in one of the foregoing groups, as follows:
(1) Employed. If the illness had been of short duration and the person reported ill expected to return to work and was still on the pay roll, although not actually receiving compensation, that person was classified as employed.
(2) Unemployed. If the illness had been of long duration but the person reported ill expected to be able to work on recovery, that person was classified as wholly unemployed.
(3) Not Seeking Employment. If the illness had been of long duration and the person reported ill would probably be unable to return to work because of permanent disability, that person was classified as not seeking employment.

It therefore appears that a combination of the unemployed in Classes A and B in 1930 will give a total that is fairly comparable ${ }^{3}$ with the total of those re-

[^6]ported in 1934 as "Wholly Unemployed" and "Employed Part Time".
To show the full effect of the depression upon the normal employment of the population, however, Classes A and B in 1930 must be compared with the total of persons wholly unemployed, temporarily employed, and employed only part time ${ }^{1}$ in 1934.
In 1934, the number of part-time workers exceeded the entire number of persons unemployed in Classes A and B in 1930. In 1930, of course, there were no persons reported as temporarily employed on government relief work; thus the entire ror,94I shown in this category in 1934 may be said to represent casualties of the depression.

Table 3 indicates the extent of the increase in unemployment in the period from 1930 to 1934. In r930, only $8.9 \%$ of those reporting a customary gainful occupation, whether or not actually employed on the census day, were unemployed because of the depression. By r934, this percentage had increased to 24.9. If we also count as unemployed those who reported only parttime work in 1934, this percentage is increased to 34.5, although such a calculation probably results in an overstatement of unemployment attributable to the depression. Some part-time employment is a normal phenomenon, and it is only the extent to which this has been increased by the depression that concerns us here. Making rough allowance for this factor, ${ }^{2}$ it probably would not be far from the truth to say that in 1934 the depression was responsible for the disuse of about $29 \%$ of the normal labor hours available.

The relative burden of unemployment upon the sexes shows a slight change in the course of the four years from 1930 to 1934. In 1930, the males suffered to a greater extent than the females; $9.8 \%$ of the male employables were out of work, while only $6.7 \%$ of the female employables were unemployed. By 1934, the number of wholly unemployed males had increased by $93 \%$ and the number of unemployed females by $189 \%$. Even so, the extent of unemployment in 1934 among the male employables ( $26.5 \%$ ) was still somewhat greater than among the females ( $21.1 \%$ ). Clearly the depression dealt less harshly with the female employables than it did with those of the male sex, but the advantage

[^7]possessed by the women workers in this respect was much less marked in 1934 than in 1930.

Table 3. Unemployment Returns by Classes, by Sex, for Massachusetts: 1930 and 1934
$\left.\begin{array}{c|r|r|r}\hline \text { Description of Classes } & \text { Total } & \text { Males } & \text { Females } \\ \hline \text { 1930 } & & & \\ \hline \text { Wainful Workers (persons ro }\end{array}\right)$
*Persons under 14 years of age were considered unemployable in ro34 because at Persons under 14 years of age were considered unemployable is the provisions of the National Industrial Recovery Act prohibited at that time the provir employment. That this does not seriously impair the comparability of "employables" in 1934 with "gainful workers" in 1930 is shown by the fact that in 1930 there were only 600 gainful workers under 14 years af age in Massachusetcs. $\dagger$ it is estimated that this figure would be about 10,000 greater if all part-time workers were included. Only persons idle on the day before the census day were reported as unemployed.
Sources: Fifteenth Census of the United States, ro3a, Unow ployment Vol. II.

## Incidence of Unemployment upon Heads of Households

The unemployment of the head of a household carries with it more serious implications than does the unemployment of a person with no direct family responsibilities. Table 4, showing the extent to which this status affected unemployment, is therefore of particulat interest. There were 953,700 "families" reporting gainful workers in Massachusetts in 1930. Each of these families was represented by a "head" who under normal circumstances would be gainfully employed. The employables who were not heads of families numbered 860,615 . Therefore, the extent to which family responsibility affected employment status may be measured by determining the percentage of the unemployed in each class.

Only $6.8 \%$ of the heads of households in 1930 were included in Classes A and B, whereas $11.2 \%$ of the non-heads of households were so classified. At that time, therefore, unemployment was only about half as severe among the heads of households as it was among persons who did not have family responsibilities.

In 1934, the number of "families" with gainful workers was approximately $1,003,510$. The total employables numbered $\mathrm{r}, 808,840$, so that the employables who were not heads of households numbered 805,330 . Of the heads of households, $26.9 \%$ were unemployed, while $43.8 \%$ of those who were not heads of households were out of regular employment. From this it appears that in 1934 the consideration of family responsibility was not given quite so much weight by employers as it had been given in $1930 .{ }^{1}$

In 1934, the total number of persons who were either wholly unemployed or working only part time was 624,526. Of these, 269,554 were heads of households, and $354,97^{2}$ were individuals without that responsibility. The figures in Table 5 suggest the extent to which the policy followed by government relief work agencies favored heads of households. Of the 269,554 heads of households who were affected by unemployment, $22.3 \%$ were temporarily at work on government projects at the time the census was taken. On the other hand, only $1 \mathrm{I} .6 \%$ of the persons who were not heads of households were working on such projects. Whereas $43 \%$ of the unemployed were heads of households, the heads of households on government relief work accounted for $59 \%$ of the total employed on such work.

1 This may to some degree understate the extent to which partiality was shown those with family responsibility. Among the wholly unemployed, that group of unemployment wras almost three times as severe on those who had no family responsibility as it was on the heads of households; but it is to be remembered that the ranks of the latter group were swelled during these years by the addition of many young persons who never had been employed.

Table 4. Relative Importance of Heads of Households among the Unemployed in Massachusetts: 1930 and 1934

| Classes | $\begin{gathered} \text { Heads } \\ \text { of } \\ \text { of } \\ \text { ousholds } \end{gathered}$ | $\begin{aligned} & \text { Noz-Heads } \\ & \text { of } \\ & \text { Households } \end{aligned}$ | Total |
| :---: | :---: | :---: | :---: |
| 1930 |  |  |  |
| Employables, | $\begin{array}{r} 953,700 \\ 65,044 \end{array}$ | $\begin{array}{r} 860,6 \mathrm{I} 5 \\ 96,350 \end{array}$ | $\begin{array}{r} 1,814,315 \\ 16 \mathrm{I}, 394 \end{array}$ |
| Unemployed (Classes A and B) |  |  |  |
| Percentage in Each Class Unemployed. . . . . . . . . . . . | 6.8\% | 11.2\% | 8.9\% |
| 1934 |  |  |  |
| Employables. . . . . . . . . . . . | 1,003,510 | 805,330 | x,808,840 |
| Wholly Unemployed and Not Fully Employed. | 269,554 | 354,972 | 624,526 |
| Percentage in Each Class Unemployed. . . . . . ........ | 26.9\% | 43.9\% | 34.5\% |

Incidence of Unemployment upon Persons Living in Municipalities of Different Sizes

The experience of communities of different sizes with respect to the degree of unemployment is significant. To ascertain whether mere size of population had anything to do with the severity of unemployment, a special tabulation was made based on the material collected in the 1934 State Census. This showed the percentages of the employables in each city and town among persons either wholly unemployed or temporarily employed. These percentages varied all the way from zero, in the case of Mount Washington, a town of

Table 5. Relative Importance of Heads of Households in Temporary Government Work in Massachusetts: 1934

| ${ }^{\text {Classes }}$ | $\begin{gathered} \text { Heads } \\ \text { of } \\ \text { Households } \end{gathered}$ | Non-Heads of Households | Total |
| :---: | :---: | :---: | :---: |
| Total Unemployed and Not Fully Employed. | 269,554 | 354,972 | 624,526 |
| Temporarily Employed on Government Work. | 60,503 | 41,438 | 101,941 |
| Percentage in Each Class Employed on Temporary Government Work. | 22.3\% | 11.6\% | 16.3\% |

only 65 inhabitants, to $78.6 \%$, in the case of Peru, a town with 112 inhabitants. The average for the state as a whole, however, was $25 \%$. Table 6 presents a cross-classification of these percentages of unemployment arranged by size of municipality. The nine largest cities showed much less variation than any of the other groups. These unemployment percentages

Table 6. Political Subdivisions of Massachusetts Cross-Classified According to Size and Percentage of Unemployment: 1934

| Group According to Population | $\left\|\begin{array}{c} \text { Number } \\ \text { of ofes } \end{array}\right\|$ | Percentage of Unemployment* (Based on Total Gainful Workers) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | ( $\begin{aligned} & \text { 5\% } \\ & \text { Less } \\ & \text { than } \\ & \text { ro\% }\end{aligned}$ | ( $\begin{aligned} & \text { yo\% } \\ & \text { Less } \\ & \text { than } \\ & \text { xa\% } \\ & \text { S }\end{aligned}$ | $15 \%$ Less chan 20\% | $\left\|\begin{array}{l} 20 \% \\ \text { Less } \\ \text { than } \\ 25 \% \end{array}\right\|$ | $\left\lvert\, \begin{aligned} & 25 \% \\ & \text { LLss } \\ & \text { than } \\ & 30 \% \end{aligned}\right.$ | $\begin{aligned} & 30 \% \\ & \text { 30\%s } \\ & \text { than } \\ & 35 \% \end{aligned}$ | $\left\|\begin{array}{c} 35 \% \\ \text { Less } \\ \text { than } \\ 40 \% \end{array}\right\|$ | $\left\|\begin{array}{l} \text { 40\%\% } \\ \text { Less } \\ \text { than } \\ 45 \% \end{array}\right\|$ | $\left\|\begin{array}{l} 45 \% \\ \text { Lessi } \\ \text { than } \\ 50 \% \end{array}\right\|$ | $\left\|\begin{array}{l} 50 \% \\ \text { Less } \\ \text { than } \\ 5 s \% \end{array}\right\|$ | $\left\lvert\, \begin{aligned} & 55 \% \\ & \left.\begin{array}{l} 55 \\ \text { thess } \\ \text { than } \\ 60 \% \end{array} \right\rvert\, \end{aligned}\right.$ | $\begin{aligned} & 60 \% \\ & \text { Less } \\ & \text { Lhan } \\ & 65 \% \end{aligned}$ | $\left\|\begin{array}{l} 65 \% \\ \text { LLess } \\ \text { than } \\ 70 \% \end{array}\right\|$ | $\left\|\begin{array}{l} \text { lo\% } \\ \text { Less } \\ \text { than } \\ 75 \% \end{array}\right\|$ | $\begin{array}{\|l\|l} 75 \% \\ \text { Less } \\ \text { than } \\ 80 \% \end{array}$ | $\begin{gathered} \text { Median } \\ \text { for } \\ \text { Each } \\ \text { Class } \end{gathered}$ |
| 100,000 or more | 9 | $\cdots$ | $\cdots$ | $\cdots$ | 1 | 5 | 3 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | . | $\cdots$ | $\cdots$ | $\cdots$ | 23.5 |
| 25,000-100,000 | 21 | $\cdots$ | $\cdots$ | 1 | 2 | 7 | 7 | 2 | 2 | $\cdots$ | $\ldots$ | $\cdots$ | $\cdots$ | $\ldots$ | $\cdots$ | $\cdots$ | $\cdots$ | 25.4 |
| 10,000-25,000 | 47 | .. | 2 | 6 | 9 | 16 | 10 | 1 | 1 | 2 | $\ldots$ | $\cdots$ | $\ldots$ | $\cdots$ | $\ldots$ | $\ldots$ | $\cdots$ | 22.0 |
| 5,000-10,000 | 49 | $\cdots$ | 3 | 1 | 11 | 17 | to | 5 | 1 | 1 | $\cdots$ | $\cdots$ | $\ldots$ | $\cdots$ | $\ldots$ | $\cdots$ | $\cdots$ | 22.8 |
| 2,500-5,000 | 54 | $\cdots$ | I | 4 | 10 | II | 17 | 7 | 3 | 1 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 25.3 |
| Rural Territories under 2,500 | 175 | $2 \dagger$ | 2 | 7 | 25 | 27 | 26 | 29 | 27 | 15 | 8 | 3 | 2 | $\cdots$ | I | .. | 1 | 29.7 |
| Total | 355 | 2 | 8 | 19 | 58 | 83 | 73 | 44 | 34 | 19 | 8 | 3 | 2 | $\cdots$ | 1 | $\cdots$ | I | 25.5 |

-That is, total wholly unemployed and temporarily employed.
That is, total wholly unemployed
tIncludes Mt. Washington ( $0.0 \%$. .
varied from $19.5 \%$ in Worcester to $29.7 \%$ in Boston, with Fall River, Lowell, New Bedford, Somerville, and Springfield falling in the class with degrees of unemployment from $20 \%$ to $25 \%$. Four-fifths of the 21 municipalities with population from 25,000 to 100,000 had degrees of unemployment that ranged from $20 \%$ to $30 \%$. The median percentage for this group, $25.4 \%$, was nearly 2 points higher than that for the 9 largest cities.
The 47 cities in the next class, with population from 10,000 to 25,00 , showed the smallest degree of idleness of any class in the state; the median percentage for this group was only $22.0 \%$. From here on, the tendency was for the smaller communities to show larger and larger degrees of idleness. The 175 rural areas, those with populations of less than 2,500 , showed a median of $29.7 \%$ of their employables in the ranks of the unemployed.
We are able to compare the situations in 1930 and 1934 by means of Table 7. This shows the arithmetic averages of the degrees of unemployment in places of different size. One very interesting fact emerges. Whereas in 1930 the rural areas appear to have had the smallest amount of unemployment, in 1934 they showed a considerably higher degree of idleness than any other group. This is accounted for in part by the fact that the 1934 State Census was taken as of January 2, when agricultural activitity is normally at a low ebb, while the 1930 Federal Census was taken as of April 1 , when agricultural work is normally more lively. These small rural areas contain only a small percentage of the total population of Massachusetts; and, while their figures

Table 7. Unemployment Returns for Various Urban Groups and Rural Territories in Massachusetts: 1930 and 1934

| 1930 |  |  |  |
| :---: | :---: | :---: | :---: |
| Area | Number of On employed, Classes A and B (1) | Number of Gainful Workers (2) | Percentages of Unemployment Ratio of (1) to (2) |
| The State | 16x,394 | 1,814,422* | 8.9\% |
| Urban Places 50,000 and over 10,000 to 50,000 2,500 to 10,000 | 94,945 43,578 11,570 | $\begin{aligned} & 989,971 \\ & 528,214 \\ & 134,396 \end{aligned}$ | 9.6 8.3 8.6 |
| Rural Territories | 11,301 | 161,841 | 7.0 |
| 1934 |  |  |  |
| Area | Number of Unemployed (I) | Number of Employables <br> (2) | Average Percentage of Unemployment Ratio of (1) 10 (2) |
| The State | 450,855 | 1,808,840 | 24.9\% |
| Urban Places 50,000 and over 10,000 to 50,000 2,500 to 10,000 | 249,006 430,536 48,088 | 978,322 542,626 207,584 | $\begin{aligned} & 25.5 \\ & 24.7 \\ & 23.2 \end{aligned}$ |
| Rural Territories | 23,225 | 80,308 | 28.9 |

[^8] 422. This was later revised by the Bureau of the Census. The final total of 42, 814.3 I5 could not be used in this table, since the individual classificatio according to population were not revised to carrespond to the nee figure.
Sources: Fifteenth Census of the United States, 1939, Usmemployment, Yol. Sources: Fifteenth Census of the United States, 1939, Unamploymont, Yal. I

Table 8. Unemployed Persons in Massachusetts Classified According to Race and Sex: 1930 and 1934

| Classification | 1930 |  |  | 1934 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number Unemployed | Total Gainful Workers | Percentage Ratio of Unemployed to Total Gainful Workers | Number Unemployed $\dagger$ | Total Gainful Workers | Percentage Ratio of Unemployed to Total Gainful Workers |
| White | 116,210 | 1,814,315 | 6.4\% | 450,855 | 1,808,840 | 24.9\% |
| Male... | 92,072 | 1,266,517 | 7.3\% | 334,078 | 1,270,213 | 26.3\% |
| Female. | 22,133 | 520,393 | 4.3 | 108,097 | 515,399 | 21.0 |
| Black Total. | 114,205 | 1,786,910 | 6.4\% | 442,175 | 1,785,612 | 24.8\% |
| Male.. | 1,452 | 16,193 | 9.0\% | 5,993 | 14,313 | $41.9 \%$ |
| Female. | 486 | 8,479 | 5.7 | 2,366 | 7,091 | $33.4$ |
| Other Total. | 1,938 | 24,672 | 7.9\% | 8,359 | 21,404 | 39.1\% |
| Male. | 55 | 2,606 | 2.1\% | 277 | 1,698 | 16.3\% |
| Female. | 12 | 127 | 9.4 | 44 | 126 | 34.9 |
| Total. | 67 | 2,733 | 2.5\% | 32I | 1,824 | 17.6\% |

[^9]Sources: Fifteenth Census of the United States, 1930, Unemployment, Vol. I, and Report on the Census of Unemployment in Massachusells, 1934.
reveal a situation relatively worse than that of larger places, they contain but a small fraction of the unemployed of the state.

## Incidence of Unemployment upon Persons of Different Races

The racial characteristics of the population of Massachusetts in 1930 were somewhat peculiar in that all but r. $3 \%$ were members of the white race. Only six states (Maine, New Hampshire, Vermont, Wisconsin, Minnesota, and Iowa) have larger percentages of whites in their population than Massachusetts, and these are not states in which industrial employment predominates as it does in Massachusetts. Despite the relatively small importance of the negro and "other races", it is interesting to study the extent to which the factor of
race affected employment status during the depression. (See Table 8.) The data for 1930 show that the negroes suffered slightly more than the whites; $7.9 \%$ of the negro gainful workers were unemployed, while only $6.4 \%$ of the whites were so classified. Gainful workers belonging to "other races" numbered less than 3,000; and of these only 67 , or $2.5 \%$, were idle. ${ }^{1}$

That the lot of the negro became more difficult as the depression continued is evident from an analysis of the data for 1934. At that time $39.1 \%$ of the employable negroes were unemployed, as compared with a figure of $24.8 \%$ for the whites and a figure of only $17.6 \%$ for "other races".

[^10]
## INCIDENCE OF UNEMPLOYMENT UPON DIFFERENT CLASSES OF OCCUPATIONS

Shifts in Occupational Classes of Gainful Workers ${ }^{1}$
In order to understand the significance of unemployment in the various industrial classes in Massachusetts, it is necessary to have as background a picture of the major occupational divisions of the population and the shifts that have taken place among those divisions in recent years. Table 9 and Chart i have been prepared to supply this picture. They reveal the predominant importance of the manufacturing and mechanical occupations in the state, and they enable us to focus attention upon a shift in the size of this class that has an important bearing on the problem of unemployment. From the data for 1930 compared with those for 1920, it is evident that over this period the number of persons working in manufacturing and mechanical occupations had declined from 995,000 to 878,000 . This loss of 117,000 workers set the absolute number of workers in these, occupations back 20 years, almost to where they had been in 1910. ${ }^{2}$ Between 1910 and 1920, there had been a slight increase in this class of occupations. In the former year they accounted for $55 \%$ and in the latter year $58 \%$ of all gainful workers. By 1930, however, manufacturing and mechanical occupations had declined to $48 \%$ of the total.
During the twenties, while manufacturing and mechanical occupations were declining by 117,000 workers, the other classes of occupations increased enough to counteract this decline and to raise the number of gainful workers by 85,000 to a total, in 1930, of $1,814,000$. Much the greatest expansion came in the service occupations, a class which in 1930 totaled 587,000 workers and was two-thirds as large as the manufacturing and mechanical class. Service occupations included 192,000 persons in domestic and personal service, 144,000 in professional service, 138,000 in transportation and communication services, and 43,000 in public service. This group accounted for $32 \%$ of the total in 1930. In the 10 years from 1920 to 1930, it had increased by 130,000 . Its gain, therefore, exceeded by 13,000 the loss in the manufacturing and mechanical occupations.
"Trade" is a classification that includes the workers

[^11]engaged in wholesale and retail distribution, real estate, insurance, banking, and brokerage. In 1930, the total in this class amounted to 285,000 . Between rgro and 1920, the workers in trade had increased from 198,000 to 217,000; and the next decade had showed a growth three and a half times as great. It was during the twenties that most of the automobile and radio sales agencies and gasoline filling stations were established. It was during this period also that the greatest increase occurred in the activities connected with the sale of insurance and securities of all sorts.
Table 9. Gainful Workers in Massachusetts, by Major Occupational Classes: 1910, 1920, and 1930

| Occupational Classifications | Number (in thousands) |  |  | Percentage |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1910 | 1920 | 1930 | 1910 | 1920 | 1930 |
| Manufacturing and |  |  |  |  |  |  |
| Mechanical |  |  |  |  |  |  |
| Industries | 837 | 995 | 878 | 55\% | 58\% | 48\% |
| Service Industries | 418 | 457 | 587 | 27 | 26 | 32 |
| Trade Industries | 198 | 217 | 285 | 13 | 13 | 16 |
| Extractive Industries | 77 | 59 | 65 | 5 | 3 | 4 |
| Total | 1,53I | 1,729 | 1,814 | 100\% | 100\% | 100\% |

Note: There were reported in clerical occupations 109, 237 in 1910; 180,450 in 1920; and 307,819 in 1930. These have been allocated proportion ally to the industrial classes other than the Extractive Industries Source: Fifteenth Census of the United States, 1930, Popwatiom, Vol. IV (Occupations, by States).

The other gainful occupations are in the extractive industries: agriculture, forestry, fishing, and mining. Together these occupations in 1930 included 65,000 workers, or $3.5 \%$ of the total. This number represented a slight increase over 1920, but a loss from the 77,000 reported in 1910.
Let us now examine the statistics of unemployment in these separate categories in 1930 and 1934 to see how each was affected by the depression. We shall study the available evidence bearing upon the course of employment in recent months and the prospects for reemployment in the future.

[^12]Manufacturing. In 1929, the manufacturing industries of Massachusetts were employing a total of 639,000 salaried workers and wage earners. ${ }^{1}$ This was only 6,000 more workers than had been employed in 1909, but 162,000 fewer workers than had been employed in 1919. From 1929 to 1933, the drop in employment can

[^13]be measured only in terms of wage earners since for the latter year no figures for salaried workers were collected. In 1933, the number of wage earners was 159,000 less than it had been four years earlier. This decline of $28.5 \%$ in the number of wage earners was no doubt accompanied by a somewhat smaller decline in the number of salaried workers. In 1934, the Census of Unemployment in Massachusetts found 148,000 wholly unemployed and 105,000 part-time workers from the manufacturing industries.

Chart 1.


The analysis shown in the following section reveals a downward trend in employment in manufacturing industries as a whole. This downward trend has persisted since rgig and has been sharply accentuated by the depression. Indexes of employment, compiled by the Massachusetts Department of Labor and Industries, show very little recovery since the Census of Unemployment was taken in January, 1934, although the levels prevailing during 1934 and 1935 were somewhat higher than the level prevailing in $1933 .{ }^{1}$
So much of the unemployment problem of Massachusetts depends upon the future course of the manufacturing industries of the state that these industries have been made the subject of a detailed examination given in Part II of this report. In this section we shall treat of the other occupational divisions and their trends and tendencies.

Construction. The other part of the manufacturing and mechanical category given in the Census of Occupations is that of Construction. This industry for the country as'a whole was one of the first to turn downward during the late twenties. Statistics compiled by the F. W. Dodge Corporation indicate that, for the 37 eastern states covered in its reports, the peak in construction was reached in 1928, when the value of all contracts awarded reached $\$ 6,628,000,000$. During the next four years, construction activity declined rapidly. In 1933, the value of contracts awarded was only $19 \%$ of the value of the peak year. If the decline is measured by the changes in the amount of floor space represented in contracts awarded, it appears even worse, inasmuch as the floor space in 1933 amounted to only $15 \%$ of what it had been in 1928. ${ }^{2}$

The statistics given in Tables io and in show that the pattern of the decline in Massachusetts was quite similar to that of the 37 eastern states. In fact, the indexes of construction activity in Massachusetts and in the entire 37 eastern states started downward at the same time, reached approximately the same level at the same time, and started upward together. It may be pointed out that the total for the 37 eastern states fell to a slightly lower relative level in 1932 and 1933 than did the figures for Massachusetts alone. From this it follows that the percentage of the total within this state in-

[^14]Table 10. Indexes of Total Construction Contracts Awarded in Massachusetts and 37 Eastern

States: 1928-1935
(1928=100)

| Year | Valuation* |  | Floor Space |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Massachusetts | Eastern States | Massachusetts | Eastern ${ }^{37}$ States |
| 1928 | 100 | 100 | 100 | 100 |
| 1929 | 81 | 87 | 79 | 82 |
| 1930 | 76 | 68 | 59 | 53 |
| 1931 | 73 | 47 | 50 | 38 |
| 1932 | 25 | 20 | 20 | 16 |
| 1933 | 24 | 19 | 17 | 15 |
| 1934 | 32 | 23 | 19 | 16 |
| 1935 | 33 | 28 | 2 I | 26 |

*See footnote 2, below.
Source: F. W. Dodge Corporation Reports.
creased slightly from 1928 through 1934. In 1935, some of this gain in relative position was lost, since the improvement during that year was more marked in other states than it was in Massachusetts.

It is difficult to state precisely the normal importance of the construction industry to Massachusetts. When the Federal Census of Construction was taken in 1930, it appeared that the value of the construction business in the previous year in the state had been over $\$ 350$,000,000 . Another method of measuring the importance of this industry is by means of the number of gainful

Table 11. Construction Contracts Awarded in Massachusetts as Percentage of Total for 37

Eastern States: 1928-1935

| Year | Percentage Ratios of Massachusetts to 37 Eastern States, on Basis of |  |
| :---: | :---: | :---: |
|  | Valuation | Floor Space |
| 1928 | 3.9\% | 4.5\% |
| 1929 | 3.6 | 4.3 |
| 1930 | 4.3 | 5.0 |
| 1931 | 6.0 | 6.0 |
| 1932 | 4.7 | 5.6 |
| 1933 | 4.9 | 5.0 |
| $1934$ | 5.3 | 5.5 |
| 1935 | 4.5 | 3.7 |

Source: F. W. Dodge Corporation Reports.
workers normally making their living in it. In 1930, the Bureau of the Census reported 117,817 gainful workers in the building industry in Massachusetts; at the same time this industry reported 23,855 persons as unemployed. ${ }^{8}$ In other words, one out of every five construction workers in the state was then out of a

[^15]job. Four years later, on January 2, 1934, the Census of Unemployment in Massachusetts counted over $6 \mathrm{r}, 000$ construction workers who were wholly unemployed and 12,000 more who were working only part time. The volume of construction at that time was down $53 \%$ from its 1929 level; $48 \%$ of the gainful workers in the industry had been laid off; and ro\% more had been put on a part-time basis. That was about the lowest point reached in the construction industry, but improvement since then has been very slow and of small magnitude. In view of the increase in the productivity of labor that takes place during a depression, there is little doubt that some increase in construction could be accomplished without any increase in the number of workers. Therefore, despite the increase in the floor space index for Massachusetts from ${ }_{17}$ in 1933 to 21 in 1935, it is probable that very little increased employment has occurred in the construction industry. It is likely that not more than 5,000 full-time workers have been absorbed from the ranks of the unemployed and put to work on new construction in the state.
The construction industry would have to attain approximately its 1928 level of contracts awarded to absorb all of its own unemployed. In the light of the declining trends in most of the important manufacturing industries and the retardation in the rate of growth of population of Massachusetts, it is probable that building construction will remain at a subnormal level for several years. It is to be expected that even with a return of normal business activity for the United States within the next few years there will remain a surplus of former construction workers who cannot be employed at their old jobs in the state.

## Service Occupations

The service occupations have shown a remarkable capacity for growth at a time when the manufacturing and mechanical industries were throwing thousands of workers out of employment. Had it not been for the expansion of the service occupations and of trade at this time, the decline in employment in the manufacturing and mechanical group would have resulted in a serious unemployment problem before the depression set in. It would be reassuring at present if we could expect a continued expansion of the service occupations. Let us examine each class separately to see what bearing it may have upon the prospects for reemployment.

Domestic and Personal Service. If we take as normal
the situation prevailing in Massachusetts in 1930, it appears that of every 1,000 men, women, and children in the population there were 45 engaged in rendering domestic and personal service. At that time there were 189,000 gainful workers employed as housekeepers, cooks, chauffeurs, dressmakers, janitors, waiters, waitresses, porters, barbers, hairdressers, elevator operators, and hotel and restaurant workers, and as workers in laundries and dyeing, cleaning, and pressing establishments. This group accounted for $10.6 \%$ of the total gainful workers in the state.
In 1930, there were 10,700 from this group among the unemployed. By January, 1934, the depression had affected the domestic and personal service occupations to such an extent that there were 35,000 reported as wholly unemployed and 12,000 more who had only parttime work. It is important to observe that unemployment was not so great in this group as in others. While this group accounted for $10.6 \%$ of the gainful workers, the unemployed from this group amounted to only $7.5 \%$ of the total in 1934 .
It seems reasonable to expect that a return of normally prosperous times will once more see full employment for this group of workers. It is doubtful, however, whether the demand for personal and domestic services can expand sufficiently and soon enough to be of much help in absorbing persons who have been thrown out of work by the declining industries in Massachusetts.

Professional Service. In the period 1920-1930, no group of gainful workers increased so rapidly as that comprising the physicians, lawyers, teachers, nurses, artists, actors, architects, musicians, authors, chemists, druggists, and engineers. Between 1920 and 1930, this group expanded from 99,000 to 144,000 , an increase of $45 \%$.

The statistics of unemployment show that in 1930 and in 1934 the professional service group suffered relatively little as compared with other groups. Whereas in 1930 the group included $7.92 \%$ of -all gainful workers, it accounted for only $2.47 \%$ of the unemployed. In 1934, its share of the unemployed was $3.94 \%$. The return of prosperity will probably see the unemployed from this group reemployed in their chosen professions. Indeed it is possible that service industries such as educational institutions and financial establishments may increase the number of persons they employ as the service they render becomes more national in scope.

Transportation and Communicalion. There were over 148,000 persons in Massachusetts who reported normal gainful occupations in the industries providing transportation and communication services in 1930. This
group was composed of the following divisions:

| Classes | Gainful Workers |
| :---: | :---: |
| Construction and Maintenance of Streets, etc. | 13,899 |
| Garages, Greasing Stations, etc. . . . . . . . . . | 14,786 |
| Steam Railroads. | 32,956 |
| Street Railroads. | 10,060 |
| Telegraph and Telephone. | 24,515 |
| Other Transportation, including Postal Service | 52,139 |
| Total. | 148,355 |

In 1930, there were $7.5 \%$, or over 11,000 , of these gainful workers reported among the Class $\mathbf{A}$ and $\mathbf{B}$ unemployed. By January 2, 1934, the wholly unemployed had risen to 39,000 and those employed only part time numbered over 12,000 . The several divisions of this group fared variously. In 1934, over nine-tenths of the highway construction and maintenance workers and two-thirds of the garage and greasing station workers were unemployed. Steam and electric railways combined showed about one-fifth of their gainful workers among the unemployed. Employment in the telegraph and telephone industry was more stable, inasmuch as only $13 \%$ of the gainful workers in this industry were reported as unemployed in 1934. The largest division of this group is that of "other transportation, including postal service"; the unemployed from this division in 1934 amounted to one-third of those who had reported it as their customary occupation in 1930 .
The only current evidence available to indicate the direction in which employment in these occupations is headed is that provided by the Indexes of Employment compiled by the Massachusetts Department of Labor and Industries. This department publishes separate indexes for steam railroads, street and electric railways, passenger bus companies, express and transfer companies, and teaming, trucking, and handling businesses. Unfortunately, none of these indexes was started before 1930 and in some instances they were not started until later, with the result that it is impossible to observe the long-run pre-depression trends. Nevertheless they do indicate what has happened since 1934.

These indexes show that both steam and electric railways employed fewer workers in 1935 than in 1934. There were, however, substantial increases in employment in express and transfer companies and passenger bus companies, and some improvement in the teaming, trucking, and handling companies. It is probable that the divisions registering increases since 1934 balance those recording decreases.

The prospect for employment in this group seems to depend chiefly upon the future course of population, trade, and industry in Massachusetts. Transportation and communication are services rendered mainly to industry, trade, and the population as consumers. Therefore the only reason for expecting these services to absorb more man power than before is through the expansion of industry, trade, and the consumption requirements of the population. In all probability, population will continue to expand, but at a slower rate. This, and improvement in general prosperity, will undoubtedly result in some increase in employment in this group of industries. It does not seem reasonable, however, to expect that in the near future such improvement will do more than absorb persons reported as unemployed from this group in 1934. These occupations can be of little help, therefore, in solving the immediate problem of unemployment.

Public Service (Not Elisewhere Classified). The principal occupations classified under this heading are those found in federal, state, and municipal employment, including the military and naval forces, and in the manufacture of gas and electricity. The importance of the group as a whole may be measured by the 51,000 gainful workers it reported in 1930. That it did not suffer very heavily from the depression is evident from the fact that only 9,000 of the wholly unemployed and 2,000 of the part-time employed were found classified as from this group in 1934.

One of the industries in this group is shown in the current employment indexes of the Massachusetts Department of Labor and Industries, namely, the gas and electric companies. Employment in this industry was at its lowest in 1933, when the index averaged $85.2 \%$ of the 1930 level. Some improvement was recorded in 1934 and 1935; but the index at the end of 1935 was only 2.5 points above the level of January 2, 1934, when the Census of Unemployment was taken. While the gas and electric industry is a fairly stable service industry and may be expected to absorb all of its own unemployed with the return of normal conditions, it cannot be relied upon to expand sufficiently to help absorb persons who have been thrown out of employment by declining industries.

Of the federal, state, and municipal employees, including those in the military and naval services, the same may be said. These are service occupations which under normal conditions we cannot expect to expand.

Summary of the Service Occupations. In general, the absolute and relative expansion of the service occupations in the years before the depression is regarded as
an accompaniment of the rapid industrial and commercial expansion that followed the War. This expansion helped to provide employment for what otherwise might have been a surplus of man power during the twenties. That the services have suffered relatively little from unemployment is evidence of the strength of these occupations in the social fabric. It is not likely, however, that the service occupations will expand very greatly in the near future.

## Trade

In 1930, over 325,000 gainful workers in Massachusetts gave trade as their normal occupation. Of these, 238,000 persons were engaged in wholesale and retail trade; about 30,000 in banking and brokerage; 35,000 in insurance and real estate; 17,000 in automobile agencies and filling stations; and 8,500 in other trade industries. Four years later the enumeration of the unemployed found 54,000 wholly unemployed persons and 15,000 working only part time who normally were engaged in trade.

An index compiled by the Massachusetts Department of Labor and Industries, based upon a sample drawn from wholesale and retail enterprises, suggests that in this group, despite the improvement in business which occurred between January, 1934, and January, 1936, there may have been no increase in the number of persons employed. In January, 1934, at the time the Census of Unemployment was taken, this index stood at $91.1 \%$ of its September, r93I, base. In January, 1935, it was lower, $85.9 \%$, and in January, 1936, still lower, $82.9 \%$.

It is not likely that this index by itself presents the whole picture. For one thing, because of seasonal movements of trade, the month of September, 1931, can scarcely be regarded as affording a desirable base. Equally important is the fact that this index is based upon the number of names on pay rolls and takes no account of hours of labor. Obviously a substantial increase in business might be handled through an advance in the proportion of full-time workers and in the number of hours per week. The large number of part-time employees, particularly in retail trade, furthermore, allows considerable latitude of judgment of the person making a report on the number of persons employed in a business, and conceivably, after NRA had vanished from the stage and social security legislation had appeared, there may have been some change in the motives affecting the exercise of this judgment. Some weight also must be attached to the fact that the employment data accumulated by the Boston Federal Reserve Bank for a somewhat smaller sample, consist-
ing largely of Boston department stores, do not corroborate the downward trend shown in the index of the Massachusetts Department of Labor and Industries.

Whatever the actual situation may have been as of the early part of 1936 , it is reasonable to expect that continued improvement in trade, such as that which has been in evidence during the summer of 1936, will require some increase in the number of persons employed.

## Extractive Industries

The extractive industries are not of great relative importance in Massachusetts. In 1930, there were only 55,600 persons gainfully occupied in agriculture, or $3.1 \%$ of the total gainful workers in the state. The other extractive industries were even less important. Fewer than 1,500 persons were engaged in mining (quarrying, sand, gravel, etc.), and only 7,700 in forestry and fishing. Together the extractive industries reported 64,800 gainful workers in 1930 .

As a group, these industries did not suffer quite so much from unemployment as the total of all occupational groups. In 1934, there were 20,700 unemployed from these industries. The ratio of the unemployed in this group in 1934 to the gainful workers in this group in 1930 was only $32 \%$, whereas the corresponding ratio for all industries was $34 \%$. As might be expected, agriculture, with a ratio of $24 \%$, suffered least. ${ }^{1}$

In all probability the return of prosperity will see the extractive industries again employing a few more workers than before.

## Unemployment in Each Class of Occupations

Table ir permits a comparison of the incidence of unemployment in the various classes of occupations. The gainful workers reported in 1930 are compared with the unemployed persons in 1930 and 1934, both classified by occupational groups. One outstanding fact emerges: The greatest sufferers from unemployment in 1930 were the workers employed in the manufacturing and mechanical group. More than $71 \%$ of the unemployed in that year were from this group, whereas the gainful workers of this class constituted only $48 \%$ .of the total. The relative impact of the depression on the different groups can be gauged from the percentage ratios of the total unemployed to the number of gainful workers reported. This comparison shows that in 1930 the manufacturing and mechanical group suffered from two-and-a-half to three times as much unemployment

[^16]Table 12. Incidence of Unemployment upon Workers of Different Occupational Classes in Massachusetts: 1930 and 1934

| Industry Group | Gainful Workers ${ }^{\text {g }}$ 90 |  | Total Unemployed $1930^{\circ}$ |  |  | Total Unemployed 1934 ${ }^{\text {¢ }}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Percentage | Number | Percentage | Percentage Ratio to Gainful in $193^{\circ}$ | Number | Percentage |  |
| All Industries. . . . . . . . . . . . . . . . . | 1,814,3158 | 100.00 | 161,394 | 100.00 | 8.90 | 557,078 | 100.00 | 30.70 |
| Manufacturing and Mechanical. . . . | 877,530 | 48.37 | 115,818 | 71.76 | 13.20 | 334,024 | 59.96 | 38.06 |
| Domestic and Personal Service. .. . | 218,070 | 12.02 | 10,874 | 6.74 | 5.00 | 46,848 | 8.41 | 21.48 |
| Professional Service. . . . . . . . . . . | 162,978 | 8.98 | 4,237 | 2.62 | 2.60 | 21,967 | 3.94 | 13.48 |
| Transportation and Communication. <br> Public Service. | 157,132 48,935 | 8.66 2.70 | 12,031 $\mathbf{r}$ 2,064 | 8.07 1.28 | 8.29 4.22 | 51,784 II,588 | 9.30 2.08 | 32.96 23.68 |
| Total Service Occupations. | 587,115 | 32.36 | 30,205 | 18.71 | 5.15 | 132,187 | 23.73 | 22.51 |
| Trade. | 284,901 | 15.70 | 12,265 | 7.60 | 4.31 | 70,140 | 12.59 | 24.62 |
| Extractive Agriculture. . . . . . . . . . . . . . . | 55,643 | 3.07 | 2,298 | 1.42 | 4.13 | 13,493 | 2.42 |  |
| Forestry and Fishing. . . . . . . . . . . | \%,691 | 0.42 | 653 | 0.41 | 8.49 | 4,119 | 0.75 | 53.56 |
| Extraction of Minerals. | 1,435 | 0.08 | 154 | 0.10 | 10.73 | 3,115 | 0.56 | 1 (4) |
| Total Extractive. | 64,769 | $3 \cdot 57$ | 3,105 | 1.93 | 4.79 | 20,727 | 3.72 | 1 (4) |

Total of Class A and Class B unemployed.
$\dagger$ Total of persons wholly unemployed, temporarily employed, and part time employed. Not included in the total are $\mathbf{1 4 , 5 8 \mathrm { m }}$ who reported no industry, and 2,867 who came of working age during the depression and who had never been employed in any industry since leaving school.

INo data are available to show the number of gainful workers in 1934 in each category. total of 161,394. These workers were unallocated by industry. To make a more nearly sccurate comparison with the 1934 figures, these clerical workers, were diss tributed proportionately in Manufacturing and Mechanical Occupations, Trade and Service Occupations, none being allocated to the Extractive Industries. While this allocation may not be strictly accurate, there is no means of knowing the exact proportion of clerical workers in the various divisions of these indus believed that this method gives an accurate picture of the situation, and that the gigures would be substantially the same if detailed data were available marble. The Massachusetts Census of Unemployment in ro34 is not comparable in this respect. Its designation in this field was "Quarrying, Sand, Gravel, ete" instead of "Extraction of Minerals", The Census of Unemployment included in this class granite cutters and persons engaged in the making of paving blocts, curbstones, cemetery headstones, etc. This class is so small, however, that the discrepancies in composition may be ignored.
in proportion to its numbers as did the other three major groups. ${ }^{1}$

Four years later, as of January 2, 1934, unemployment had increased greatly in all classes of occupations. The total number unemployed had advanced from 16r,000 to 624,000 . Of these persons, about 15,000 gave no indication of their customary occupations, and almost 53,000 reported that they had never been employed before. With these persons excluded from consideration, for the moment, there were 557,000 who could be classified according to occupations; the manufacturing and mechanical group was still the largest and represented the class most severely affected. The

[^17]relätive weight of unemployment on this class was $70 \%$ greater than on the service occupations and $50 \%$ greater than on trade. ${ }^{2}$
Special attention is given to the manufacturing industries in the next part of this study. Measured by the number of gainful workers, manufacturing overshadows other economic activities in Massachusetts. It has been shown that in both 1930 and 1934 more unemployed persons came from the manufacturing industries than from any other group. The severity of the impact of unemployment on the manufacturing industries indicates that the crux of the problem lies there.

[^18]
## PART II

## INCIDENCE OF UNEMPLOYMENT AND PROSPECTS FOR REEMPLOYMENT IN THE DIFFERENT MANUFACTURING INDUSTRIES

The data for the following studies of individual manufacturing industries have been obtained from the Federal Census of Manufactures. The relative importance of the various classes of these industries in Massachusetts is indicated by the statistics given below for the number of wage earners employed in the year 1929:

| Industrial Groups | Wage Earners <br> Employed in Massachusetts <br> 1929 |  |
| :---: | :---: | :---: |
|  | Number | Percentage |
| Leather Goods. | 76,305 | 13.69 |
| Cotton Goods. | 74,094 | 13.29 |
| Iron and Steel Products | 63,049 | 1 II .3 I |
| Woolen Goods. | 46,819 | 8.40 |
| "Other Textiles". | 41,422 | 7.43 |
| Electrical Machinery | 29,337 | 5.26 |
| Food. | 27,486 | 4.93 |
| Paper and Allied Products | 26,730 | 4.79 |
| Heavy Machinery....... | 22,851 | 4.10 |
| Printing, Publishing, and Engraving | 21,494 | 3.86 |
| Rubber Goods. | 20,927 | 3.75 |
| Furniture and Finished Lumbe | 19,860 | 3.56 |
| Clothing. | 19,118 | 3.43 |
| Chemicals........................... | 14,187 | 2.54 |
| Jewelry, Clocks, Watches, Silverware, etc. | 10,252 | 1.84 |
| Non-ferrous Metals. . . . . . . . . . . . . . . | 3,950 | 0.71 |
| Other Manufacturing Industries . . . . . . . | 39,62I | 7.11 |
| Total. . . . . . . . . . . . . . . . . . . . | 557,494 | 100.00 |

For each of the industrial groups listed above, a separate study was made of the available data that might throw some light upon its long-run tendencies as contrasted with its reaction during the depression. Two tables are given for each group. The first table presents, for both Massachusetts and the United States, the following data for the period from 1909 to date: number of establishments, number of salaried workers, number of wage earners, horsepower, and value of products. In addition, there is shown for Massachusetts the number of unemployed persons in 1934 who gave the industry in question as the one in which they were customarily engaged. ${ }^{1}$ In an analysis of the unemploy-

[^19]ment figures in each industry, the data showing salaried workers and wage earners naturally receive first attention. Unfortunately, data for salaried workers in the individual states are not available for 1935 and 1933. Moreover, the figures for salaried workers have not always been reported on a comparable basis. The study of the trend of occupational opportunity in each case, therefore, narrows down to a consideration of the trend in the number of wage earners reported. ${ }^{2}$
The second table in each group presents an analysis of the data shown in the first table. In the first two columns are traced the changes registered in the position of Massachusetts relative to the United States as a whole, as measured by the number of wage earners and the value of products. The other columns show, for Massachusetts and for the United States, the value of products and the horsepower installed, both on a per worker basis. These data must be interpreted with care since there is often a marked difference in the relative importance of the component parts of a given industry between Massachusetts and the United States as a whole.

## Leather Goods ${ }^{\text {s }}$

The enterprises manufacturing leather goods in Massachusetts employ a larger number of wage earners than any other industrial group in the state. In 1929, these industries employed more than 76,000 wage earners and almost 7,800 salaried workers. The importance of the leather trades in the economy of Massachusetts may be gauged from the fact that the value of their products in 1929 amounted to $\$ 427,000,000$. Between 1929 and 1933, the number of wage earners in the leather-working industries dropped from 76,000 to 66,000 . The 1934 Census of Unemployment reported more than 29,000 leather workers wholly unemployed and more than $2 \mathrm{x}, 000$ working only part time.

The data shown in Table A were assembled from the report of the United States Bureau of the Census on

[^20]Table A. Leather Goods*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Wholly } \\ & \text { Unemployed } \end{aligned}$ | Part-Time Employed | Number of lishments $\dagger$ | Total Salaried Workers | $\begin{gathered} \text { Total } \\ \text { Earners! } \\ \text { Wage } \end{gathered}$ | Rated Capacity of Installed Prime Horsepower\|| | Value of Products in of Dollars | Number of Lishmentst | TTatal Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Earagers } \\ \text { EWag } \end{gathered}$ | Rated Capacity of Installed Prime Horsepower\| | Value of Products in Productands of Dollarsy |
| 1909 | ........ | ....... | 1,162 | 7,404 | 96,764 | 57,444 | 288,410 | 5,788 | 28,624 | 3II,494 | 284,503 | 996,873 |
| 1914 | ........ | $\ldots . .$. | 1,186 | 8,796 | 98,753. | 70,369 | 313,775 | 6,824 | 32,615 | 309,154 | 323,204 | 1,109, ${ }^{8} 84$ |
| 1919 | ........ | ....... | 1,218 | 12,415 | 109,171 | 86,444 | 720,06I | 6,46x | 44,247 | 352,272 | 394,972 | 2,62,7or |
| 1921 | ........ | ....... | 1,189 | 10,052 | 83,086 | Not Reported | 426,312 | 4,880 | 33,873 | 282,689 | Not Reported | 1,556,563 |
| 1923 | ........ | $\ldots$ | r,284 | 11,580 | 91,574 | 92,468 | 451,22I | 4,932 | 40,531 | 346,803 | 419,993 | r,889,986 |
| 1925 |  |  | 1,198 | 8,793 | 77,686 | 89,774 | 395,351 | 4,326 | 35,104 | 317,323 | 421,27I | 1,776,882 |
| 1927 | ........ | ....... | x,105 | 8,765 | 77,23I | 95,328 | 415,334 | 4,324 | 34,620 | 317,709 | 427,246 | x,876,834 |
| 1929 | ........ | ....... | 1,034 | 7,794 | 76,305 | 94,449 | 426,73I | 4,335 | 33,050 | 320,175 | 443,572 | 1,913,666 |
| 1931 |  |  | $967^{\circ}$ | Not Reported | 65,597 | Not Reported | 268,946 | 3,753 | Not Reported | 274,254 | Not Reported | 1,195,623 |
| 1933 |  |  | 906 | Not Available | 66,726 | Not Reported | 226,023 | 3,312 | 20,119 | 283,406 | Not Reported | 1,001,817 |
| 1934 | 29,885 | 21,678 | $\ldots$ |  | . |  |  | $\ldots$ | .......... |  | .......... |  |

[^21]Manufactures (1929). These figures permit us to trace the development of this group of industries in Massachusetts in their relation to all similar industries in the United States as a whole. ${ }^{1}$ From IgI9 to 1929, the trend in the total number of wage earners employed by manufacturers of leather goods in the United States was practically level. However, that part of the industry located in Massachusetts unfortunately does not reveal such stability. Throughout this decade the number of wage earners in Massachusetts declined markedly. The same may be said of the value of leather products produced in Massachusetts. The decline registered in value of products, however, was not so rapid as the decline in the number of wage earners.
We may trace the changes in the relative importance of Massachusetts to the United States from the percentages given in Table A-r. These show that the greatest change took place between 1919 and 1925. Prior to 1919, Massachusetts employed approximately roo,000 wage earners in the leather manufacturing industries. These represented about $31 \%$ of the total number of leather wage earners in the United States. Up to igrg, the leather goods produced in this state averaged around $28 \%$ of the value of all such products produced in the United States. Between 1919 and 1925, leather goods production in Massachusetts declined both absolutely and relatively in comparison with the growth of the industry in the United States as a whole. From 1925 to 1933, however, the relative position

1 It is quite necessary to bear in mind the fact that in the case of a composite group of industries, such as leather goods, some of the divergences appearing between Massachusetts and the United indases as a whorticular sub-groups of the industry and differing proportions of those trends in particular sub-groups of of the industry as a whole as between Massachusetts and the rest of the country.
showed little change; during this period Massachusetts employed roughly $24 \%$ of the total wage earners in this field and produced over $22 \%$ of the value of leather products.
Strictly comparable data for the years since 1933 are not available. Indexes of monthly employment are compiled by the Massachusetts Department of Labor and Industries ${ }^{2}$, however, on the basis of samples drawn from three classes of leather manufacturers: boots and shoes; leather, tanned, curried, and finished; and boot and shoe cut stock. These show that employment of wage earners has continued to decline in the two largest of these three groups, namely, boots and shoes, and boot and shoe cut stock. These two classes in 1929 accounted for 58,000 wage earners, while leather, tanned, curried, and finished, accounted for 10,700 wage earners. The employment index for boots and shoes, which showed an average of 8 I .0 in 1933, registered 79.6 in 1934 and 75.2 in 1935. The employment index for boot and shoe cut stock was 92.9 in 1933, 93.2 in 1934, and 88.5 in 1935. Leather, tanned, curried, and finished, on the other hand, did not suffer so much and in 1934 and 1935 registered a significant rise. This index stood at 95.2 in 1933. It rose to 95.8 in 1934, and to 99.1 in 1935. The two classes which show declining employment represent approximately $80 \%$ of the leather workers in Massachusetts. On the basis of these three indexes, it appears that there were probably only 60,400 leather wage earners employed on the average in 1935. This was about 2,500 fewer than in 1934, when the Census was taken, and 3,300 fewer than in 1933.
${ }^{2}$ The base period of the employment indexes compiled by the Massachusetts Department of Labor and Industries is 1925, 1926, and 1927. The average for this period is set equal to 100 .

Table A-1. Leather Goods

| Year | Percentage Ratio of Massachusetts to United Statea |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
|  |  | 31.06 | \$2,98i | \$3,200. | 0.594 | 0.913 |
| 1909 | 28.93 28.29 | 31.94 | 3,177 | 3,588 | 0.713 | 1.045 |
| 1914 | 28.29 27.45 | 31.94 30.99 | 6,596 | 7,445 | 0.792 | 1.121 |
| 1921 | 27.39 | 29.39 | 5,131 | 5,506 |  | * |
| 1923 | 23.87 | 26.41 | 4,927 | 5,450 | 1.010 | 1.211 |
| 1925 | 22.25 | 24.48 | 5,089 | 5,600 | I. 156 | 1.328 |
| 1927 | 22.13 | 24.31 | 5,378 | 5,907 | 1.234 | 1.345 |
| 1929 | 22.30 | 23.83 | 5,592 4,100 | 5,977 4,360 | 1.238 | 1.385 |
| 193 x | 22.49 22.56 | 23.92 23.54 | 4,100 3,387 |  | * | * |
| 1933 | 22.56 | 23.54 | 3,387 |  |  |  |

Data nat reported.

Chart A.


Note: The charts of this type are constructed on identical ratio scales. This method makes it possible to interpret the slopes of the lines directly in terms of percentages of increase or decrease. It facilitates the determination of whether the growth or decline in Massachusetts proceeded more slowly or more rapidly than in the country as a whole. The data plotted are found in the accompanying tables; they were derived from the Federal Census of Manufactures.

## Chart A-1.



Additional evidence of the continuation of the decline of Massachusetts in this industry is available from the figures published by the U. S. Department of Commerce on the number of pairs of boots and shoes manufactured
in various states. These show that, whereas the United States as a whole produced about $4.5 \%$ more shoes in 1935 than in 1934 and $6.5 \%$ more than in 1933, Massachusetts produced $3.5 \%$ less in 1935 than in 1934 and $7.5 \%$ less than in 1933.

Apparently the downward trend in the Massachusetts leather goods industry as a whole ${ }^{1}$ is continuing. It seems unlikely that in the next few years the unemployed workers from this industry will find employment in their old trades in the state.

## Cotton Goods ${ }^{2}$

Much has been written about the decline in importance of the cotton textile industry in New England and the migration of the industry to the South. It may not be amiss, therefore, to point out that there are still more wage earners employed in the manufacture of cotton goods in Massachusetts than in any other industry except the manufacture of leather goods. In 1929, the value of cotton goods produced in Massachusetts was $\$ 248,000,000$. South Carolina, North Carolina, and Georgia are the only other states that have recently reported greater cotton spindle activity than Massachusetts. The importance of cotton textiles to Massachusetts is still very great. It is of interest, therefore, to examine the recent history of the industry in Massachusetts and in the United States with the problem of unemployment in mind.

The history of the cotton industry is reflected in the figures in Table B. These show that from 1909 to 1927 the industry as a whole continued to expand at a fairly rapid rate. This is evident both from the rated horsepower capacity and from the number of wage earners employed. Massachusetts, however, failed to keep up with this growth. By 1923, it was apparent that the rate at which power was being added in the state was lagging, and in both 1927 and 1929 the installed horsepower showed an actual decline. The 1929 figure, 442,652 horsepower, was $23 \%$ lower than that for 1925 and only slightly greater than the horsepower reported in 1914. Employment in the cotton goods industry in Massachusetts reached its peak in 1919, when 124,000 wage earners were reported. With one exception, 1923, each subsequent year showed a decline in employment. In 1929, there were 74,000 cotton textile wage earners in Massachusetts. By 1933, this number had been reduced to 48,000 . The Massachusetts Census of Unemployment in 1934 found over 16,000 wholly unem-

[^22]Chart B.

ployed and 14,000 part time employed workers from the cotton textile industry. Let us examine the prospects that these workers will be reabsorbed in their old occupations.

The most recent evidence bearing on the cotton goods industries in Massachusetts is the index of employment compiled for this group by the Massachusetts Department of Labor and Industries. This index is based upon figures reported by cotton manufacturers who employed an average of $92,84 \mathrm{I}$ wage earners in the base period, 1925-1926-1927. This sample included about $96 \%$ of all cotton wage earners in the state during the

Chart B-1.

base period and may be taken as representative. The index shows annual averages for recent years as follows:

| $1925 \ldots .103 .6$ | $1929 \ldots \ldots .76 .3$ | $1933 \ldots 48.9$ |
| :--- | :--- | :--- |
| $1926 \ldots . .98 .5$ | $1930 \ldots . .57 .9$ | $1934 \ldots 53.1$ |
| $1927 \ldots .97 .9$ | $1931 \ldots \ldots . .50 .6$ | $1935 \ldots .49 .4$ |
| $1928 \ldots \ldots .70 .2$ | $1932 \ldots . .35 .0$ |  |

From these figures it is apparent that the worst year was 1932, when employment dropped to less than half the 1929 figure. In 1933 and 1934 the index rose, but only to a level of 53.1 , which was roughly two-thirds of the 1929 figure. In 1935, the index dropped again to an average level of 49.4. This indicates that the number of unemployed cotton textile workers was slightly greater in 1935 than in 1934 when the Census was taken.

The changes in the relative position of Massachusetts in the cotton textile field may be traced from the percentage ratios given in Table B-r. These show that the Massachusetts percentages started dropping in 1919 and have been declining ever since. In the so years from 1909 to 1919 Massachusetts employed approximately $27 \%$ of all cotton textile wage earners and produced about $25 \%$ of all cotton goods. In 1933, Massachusetts employed less than $12 \%$ of the wage earners and accounted for only $10.6 \%$ of the value of cotton products.
The data for active spindle hours compiled by the United States Bureau of the Census present additional evidence of the more recent changes in the relative position of Massachusetts. These show that the Massachusetts share of total active spindle hours in the United States rose from $10.9 \%$ in 1933 to $12.5 \%$ in 1934 and then dropped to $1 \mathrm{r} .2 \%$ in 1935 . Corresponding figures

Table B. Cotton Goods*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners! | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars $\mathbb{}$ | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners | Rated Capacity of Installed Prime Movers in Horsepower\|] | Value of Products in Thousands of Dollars! |
| 1909 | . | - | 182 | 1,729 | 108,914 | 362,043 | 186,462 | 2,054 | 10,169 | 391,090 | 1,305,394 | 697,773 |
| 1914 | ......... | . $\cdot$..... | 247 | 2,162 | 113,925 | 438,201 | 198,348 | 2,354 | 12,158 | 407,835 | 1,598,955 | 798,488 |
| 1919 | ......... | - | 284 | 3,570 | 124,565 | 526,662 | 608,296 | 2,607 | 18,909 | 463,636 | 1,877,213 | 2,455,316 |
| 1925 | ......... | . $\cdot$..... | 271 | 2,840 | 107,804 | Not Reported | 319,564 | 2,405 | 17,001 | 441,2II | Not Reported | 1,482,727 |
| 1923 | ......... |  | 297 | 3,285 | 117,118 | 566,699 | 431,494 | 2,625 | 19,603 | 512,703 | 2,213,350 | 2,207,093 |
| 1925 |  |  | 285 | 2,724 | 99,280 | 572,432 | 360,222 | 2,705 | 18,442 | 486,005. | 2,299,489 | 2,043,537 |
| 1927 | ......... |  | 279 | 2,643 | 93,78工 | 540,593 | 297,661 | 2,711 | 18,020 | 500,26! | 2,408,639 | 1,843,100 |
| 1929 | ......... | ........ | 241 | 2,704 | 74,094 | 442,652 | 248,188 | 2,687 | 19,085 | 459,187 | 2,320,808 | 1,808,760 |
| 1935 | ......... | ....... | 213 | Not Reported | 49,702 | Not Reported | 124,693 | 2,416 | Not Reported | 360,124 | Not Reported | 984,471 |
| 1933 |  |  | 189 | Not Available | 47,914 | Not Reported | 107,037 | 2,149 | 12,068 | 407,734 | Not Reported | r,or 3,587 |
| 1934 | 16,849 | 14,045 | . | - | ...... |  |  |  | ........... | .......... | ............ |  |

*For composition of this group, see Appendix, p. $\mathbf{6 9}$.
$\dagger$ Beginning with 1921, data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
 in 1925 and x927; or for bags, orther than paper, not made in textile mills, in 1927 .
GFigures represent average number for each year.
ifotal inclutes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers which generate the enery,

Table B-1. Cotton Goods

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | $\begin{gathered} \text { Horsepower } \\ \text { Installed } \\ \text { per Wage Earner } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massechusetts | United States |
| 1909 | 26.72 | 27.85 | \$1,712 | \$1,784 | 3.324 | 3.338 |
| 1914 | 24.84 | 27.93 | 1,741 | 1,958 | 3.846 | 3.921 |
| 1919 | 24.77 | 26.87 | 4,883 | 5,296 | 4.228 | 4.049 |
| 1921 | 21.55 | 24.43 | 2,964 | 3,361 | + | + |
| 1923 | 19.55 | 22.84 | 3,684 | 4,305 | 4.839 | 4-317 |
| 1925 | 17.63 | 20.43 | 3,628 | 4.205 | 5.766 | 4.731 |
| 1927 | 16.15 | 18.75 | 3,174 | 3,684 | 5.764 | 4.815 |
| 1929 | 13.72 | 16.14 | 3,350 | 3,939 | 5.974 | 5.054 |
| 1931 | 12.67 10.56 | 13.80 | 2,509 | 2,734 | $\stackrel{*}{*}$ | $\stackrel{+}{+}$ |
| 1933 | 10.56 | II. 75 | 2,234 | 2,486 | + |  |

${ }^{*}$ Data not reported.
for the cotton growing states show: $\mathbf{7 5 . 9} \%$ in 1933, $74.1 \%$ in 1934, and $76.6 \%$ in 1935.

The downward trends in the relative importance of Massachusetts and the absolute declines in horsepower and in the number of cotton textile wage earners are evidence that, since 1919, Massachusetts has continued to lose its competitive advantage in this field. There is no indication that a resumption of normal business activity will enable the state to regain its former position. There is little probability that cotton textile workers now unemployed will be absorbed in their former jobs. Indeed, unless something happens to alter the geographical shift that is taking place in this industry, there may be still more cotton workers forced into the ranks of the unemployed in Massachusetts.

## Iron and Steel Products ${ }^{1}$

The third largest industry, from the point of view of employment, in Massachusetts in 1929 was that engaged in the manufacture of iron and steel products. In that year, this industry employed 63,000 wageearners and 11,000 salaried workers and the value of its products reached a total of $\$ 338,000,000$. The depression affected this industry with exceptional severity. The value of its products fell to $\$ 134,000,000$ in 1933, and the number of wage earners employed dropped to 36,000 . When the Census of Unemployment was taken in 1934, there were over 16,000 wholly unemployed and over 9,000 part time employed persons from this industry.
A study of the statistics of this industry for Massachusetts and for the United States reveals a marked contrast. Up to rgig, Massachusetts shared in the
upward growth of the entire iron and steel industry. Since that time, however, the trend of the industry has been downward in Massachusetts, while that for the United States as a whole has been practically level. Over the ro-year period, r923-r933, the percentage of the total value of iron and steel products produced in Massachusetts approximated $3.5 \%$, while in the preceding decade it averaged $3.9 \%$. The Massachusetts portion of the wage earners engaged in this field declined continuously from $6.42 \%$ in r921 until, in 1933, only $4.15 \%$ of all wage earners in the iron and steel industry were employed in the state.

There are two branches of this industry for which more recent figures are available in the state: foundry and machine shops, and textile machinery. For these, indexes of employment are compiled by the Massachusetts Department of Labor and Industries. The index for foundry and machine shops showed a slight improvement in 1934 and 1935 from the low point recorded in 1933. The average of this index for 1935, however, was only 66.7, which compares with the average index of ro6.5 for 1929, 92.7 for 1930, and 73.9 for 1931. The index of employment in the manufacture of textile machinery and parts reached its lowest point of $\mathbf{4 0 . 7}$ in 1932. From that point it rose to 62.4 in 1933 and to 68.8 in 1934. The 1935 average dropped again to 64.r.

Although these indexes do not give much evidence of recovery in recent months, it must be kept in mind

[^23]Table C. Iron and Steel Products*

| Year | Masacchusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Wholly } \\ \text { Unemployed } \end{gathered}$ | Part-Time Employed | Number of $\underset{\text { Lishmentst }}{\text { Estab- }}$ | TTotal <br> Salaried <br> Worrers | $\begin{gathered} \text { Total } \\ \text { Earners } \\ \text { Eaber } \end{gathered}$ | Rated Capacity of installed Prime Horsepower\|| | Value of Products in $\begin{aligned} & \text { Products in } \\ & \text { TThousands } \\ & \text { of Dollars I }\end{aligned}$ | Number of Estab- <br> uncont | Total Salaried Workers $\ddagger$ | $\begin{gathered} \substack{\text { Total } \\ \text { Earage } \\ \text { Warners }} \end{gathered}$ | Rated Capacity of Installed Privime Movers Horsepowerl\| | Value of Products in of Dollars |
| 1909 | $\ldots . .$. | ....... | x,057 | 5,779 | 59,948 | 83,387 | 117,336 | 17,385 | 126,788 | 1,022,4×8 | 4,541,810 | 3,166,467 |
| 1914 | . | ....... | 1,143 | 7,518 | 60,353 | 110,939 | 125,412 | 17,807 | 150,069 | 1,057,895 | 5,474,149 | 3,240,807 |
| 1919 |  | $\ldots$ | 1,211 | -14,339 | 84,523 | 157,975 | 359,017 | 19,876 | 235,400 | 1,483,258 | 7,788,551 | 8,872,050 |
| 192I | ........ | $\ldots$ | 1,085 | 10,324 | 63,734 | Not Reported | 286,992 | 16,4II | 173,884 | 992,909 | Not Reported | 5,434,919 |
| 1923 |  | ....... | r, ris | 11,723 | 77,088 | 181,028 | 351,441 | 16,032 | 219,629 | r,469,246 | 8,653,38r | 9,769,826 |
| 1925 |  |  | 1,064 | 6,940 | 64,272 | 174,628 | 313,874 | 15,363 | 205,251 | 1,360,685 | 9,161,945 | 9,297,497 |
| 1927 |  |  | 1,066 | 8,313 | 61,585 | 202,116 | 304,980 | 15,780 | 207,903 | 1,345,585 | ro,116,04I | 9,066,800 |
| 1929 | $\ldots$ | $\ldots . .$. | 1,032 | 10,975 | 63,049 | 214,679 | 338,090 | 16,542 | 218,271 | 1,462,822 | 11,297,8i9 | 10,617,519 |
| 1931 | ........ | ....... | 942 | Not Reported | 42,640 | Not Reported | 175,391 | 14,387 | Not Reported | 973,591 | Not Reported | 4,912,130 |
| 1933 |  |  | 843 | Not Available | 35,662 | Not Available | 134,143 | 12,332 | 120,184 | 859,940 | Not Reported | 3,565,897 |
| 1934 | ${ }^{16,073 * * *}$ | 9,343*** | ..... |  |  | ...... |  |  |  |  |  |  |

 tries" by the Cengus. For consistency, the figures for this industry have been eliminated from the Massachusetts ig igures for the earlier years.
HBeginning with 192 , data
 in plants connected with rolling mills; forgings, iron and steel, not made in steel works or rolling mills; nails, spikes, etc., not made in rolling mills or wire works; screw machine products and wood screws; sprinss, steel,
 lances; stoves and ranges, and tio cans not eisewhere classififed in 1025 .
 of the prime movers Mimmounts for roag represent factory seeling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products mamufaccured.


Table C-1. Iron and Steel Products

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | $\begin{aligned} & \text { Horsepower } \\ & \text { Installed } \\ & \text { per Wage Earner } \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 3.71 | 5.86 | \$1,957 | \$3,097 | I. 39 | 4.44 |
| 1914 | 3.87 | 5.71 | 2,078 | 3,063 | 1.84 | 5.17 |
| 1919 | 4.05 | 5.70 | 4,248 | 5,981 | 1.87 | 5.20 |
| 1921 | 5.28 | 6.42 | 4,503 | 5,474 |  | * |
| 1923 | 3.60 | 5.25 | 4,559 | 6,650 | 2.35 | 5.89 |
| 1925 | 3.38 | 4.72 | 4,884 | 6,833 | 2.72 | 6.73 |
| 1927 | $3 \cdot 36$ | $4 \cdot 58$ | 4,952 | 6,738 | 3.28 | 7.52 |
| 1929 | 3.18 | 4.31 | 5,362 | 7,258 | 3.40 | 7.72 |
| 1931 | 3.57 | 4.38 | 4,113 | 5,045 | * | * |
| 1933 | 3.76 | 4.15 | 3,762 | 4,147 |  | * |

${ }^{\bullet}$ Data not reported.

Chart C.

that the heavy industries in general have been slow in showing improvement. As soon as business recovers to the point that requires renewed investment in capital goods, the heavy industries should respond. There is little doubt but that recovery in the heavy industries will be reflected by an increase in employment in the iron and steel industry in Massachusetts. Nevertheless, in view of the persistent downward trend of employment in Massachusetts, it is not very likely that in the next few years the industry will. reach the level of employment recorded in the state in 1929.

Chart C-1.


Table D. Woolen Goods*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishmentst | Total Salaried Workers $\ddagger$ | Total Wage Earners | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollarsif | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thoussands of DollarsT |
| 1909 | ......... |  | 210 | 1,612 | 54,315 | 121,807 | 143,732 | 1,171 | 6,253 | 174,184 | 385,63I | 456,030 |
| 1914 |  |  | 186 | 1,572 | 54,594 | 147,389 | 131,28r | 958 | 6,164 | 164,273 | 405,390 | 405,180 |
| 1919 | ........ | ....... | 218 | 2,874 | 55,499 | 187,777 | 351,810 | 1,015 | 10,044 | 173,001 | 498,703 | 1,125,750 |
| 1922 | ......... | ....... | 210 | 2,881 | 57,685 | Not Reported | 266,886 | 940 | 9,372 | 166,327 | Not Reported | 779,808 |
| 1923 | . $\cdot$...... |  | 216 | 3,038 | 65,950 | 196,842 | 357,112 | 985 | 10,432 | 199,690 | 563,674 | 1,107,759 |
| 1925 | ......... | ....... | 225 | 2,798 | 55,900 | 224,918 | 315,308 | 968 | 9,884 | 169,821 | - 598,032 | 1,003,750 |
| 1927 | ......... |  | 210 | 2,754 | 52,124 | 217,043 | 273,806 | 873 | 8,958 | 158,610 | 583,237 | 855,257 |
| 1929 | ......... | ....... | 189 | 2,715 | 46,8II | 225,120 | 248,946 | 827 | 9,894 | 151,201 | 595,186 | 865,136 |
| 1935 |  |  | 159 | Not Reported | 38,232 | Not Reported | 151,549 | 705 | Not Reported | 123,010 | Not Reported | 515,346 |
| 1933 |  |  | 140 | Not Reported | 40,959 | Not Reported | 154,071 | 660 | 5,794 | 131,366 | Not Reported | 484,555 |
| 1934 | 11,763 | 14,290 | ..... | ............ | ...... | -.......... | . $\cdot$..... | ...... | ........... | .......... |  |  |

[^24]
## Woolen Goods

Employment in the manufacture of woolen goods in Massachusetts increased from 54,000 in 1909 to 66,000 in 1923. That year marked the high point. For the next nine years employment dropped steadily. Nevertheless, in 1929 this industry still ranked fourth in importance in the state as an employer of labor. In that year the woolen industry in Massachusetts gave employment to about 47,000 wage earners and 2,700 salaried workers. The value of woolen products of the state that year amounted to $\$ 248,000,000$.
From 1929 to 1933, employment in this industry in Massachusetts continued to decline, and the number of wage earners dropped to 41,000 . When the Census of Unemployment was taken in 1934, more than 11,000 wholly unemployed and 14,000 part-time workers were reported in this industry.
The statistics presented in Tables D and D-r enable us to form some estimate of the future prospects of these unemployed workers. It is apparent from an examination of the figures of employment that, except for the peak year, 1923, general trends in both the United States and Massachusetts have been downward. From 1919 to 1929, however, the decline in the state was slightly more pronounced than in the country as a whole. Nevertheless, the most recent figures showing the percentage of the wage earners employed in Massachusetts in 1931 and 1933 are only slightly below the average for the entire period and show a slight upward tendency. A similar tendency is shown by the percentages of the value of the woolen goods produced

[^25]Chart D.


Table D-1. Woolen Goods

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | $\begin{aligned} & \text { Harsepower } \\ & \text { Installed } \\ & \text { per Wage Earner } \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 31.52 | 31.18 | \$2,646 | \$2,618 | 2.24 | 2.21 |
| 1914 | 32.40 | 33.23 | 2,405 | 2,467 | 2.70 | 2.47 |
| 1919 | 31.25 | 32.08 | 6,339 | 6,507 | 3.38 | 2.88 |
| 1921 | 34.22 | 34.68 | 4,627 | 4,688 |  | ${ }^{\circ}$ |
| 1923 | 32.24 | 33.03 | 5,415 | 5,547 | 2.98 | 2.82 |
| 1925 | 3 S .41 | 32.92 | 5,641 | 5,91 | 4.02 | 3.52 |
| 1927 | 32.01 | 32.86 | 5,253 | 5,392 | 4.16 | 3.68 |
| 1929 | 28.78 | 30.96 | 5,318 | 5,722 | 4.81 | 3.94 |
| 1931 | 29.41 | 31.08 31.18 | 3,964 3,762 | 4,189 3,689 | * | - |
| 1933 | 31.80 | 31.18 | 3,762 | 3,089 | * | - |

${ }^{*}$ Data not reported.

Table E. Other Textiles*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars 1 | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnersy } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\| | Value of Products in Thousands of Dollars |
| 1909 | .... | .... | 219 | 1,706 | 36,210 | 74,455 | 77,088 | 4,273 | 19,862 | 355,838 | 482,091 | 696,812 |
| 1914 | .... | .... | 294 | 2,555 | 42,275 | 102,175 | 95,888 | 4,849 | 27,425 | 399,948 | 601,115 | 899,886 |
| 1919 | .... | .... | 311 | 3,444 | 40,985 | -95,995 | 237,519 | 5,824 | 38,667 | 446,736 | 745,768 | 2,339,491 |
| 1921 | . | - | 310 | 3,417 | 39,44I | Not Reported | 206,698 | 5,647 | 37,186 | 414,004 | Not Reported | 1,928,377 |
| 1923 | .... | .... | 320 | 3,990 | 43,991 | 128,769 | 255,245 | 6,000 | 46,682 | 487,707 | 873,834 | 2,631,280 |
| 1925 | .... | . | 313 | 3,611 | 41,826 | 144,189 | 278,572 | 5,665 | 42,292 | 491,718 | . 965,346 | 2,755,071 |
| 1927 | .... | .... | 362 | 3,999 | 42,397 | 142,097 | 241,354 | 7,555 | 45,136 | 518,483 | 1,052,096 | 2,766,970 |
| 1929 | . | .... | 400 | 4,007. | 41,422 | 127,255 | 247,718 | 7,458 | 48,464 | 546,907 | 1,103,558 | 2,947,275 |
| 1931 | . | $\cdots$ | 369 | Not Reported | 35,659 | Not Reported | 168,327 | 6,604 | Not Reported | 453,38I | Not Reported | 1,816,788 |
| 1933 | $\cdots$ | . | 34 I | Not Available | 34,652 | Not Reported | 134,43 | 5,658 | 31,117 | 46I,96I | Not Reported | 1,484,223 |
| 1934 | 6,552 | 4,937 | ... | - | .... | $\ldots$ | .... | .... | $\cdots$ | $\ldots$ | $\cdots$ | $\cdots$ |

[^26]Chart D-1.

in Massachusetts. Moreover, the index of employment in this field compiled by the Massachusetts Department of Labor and Industries on the basis of returns from almost the entire industry shows marked improvement, having risen from a low of 53.4 in 1932 to 88.7 in 1935. At this level, employment is above that of any year since 1927 and fully two-thirds greater than the average for 1932. Improvement in the woolen industry is far greater than that in general business. This improvement, while partly due to newer types of textiles which enabled the industry to gain a competitive position, also reflects the very large increase in government orders, including equipment for CCC camps, relief supplies, and so on. Continued improvement of general business conditions may show further expansion of employment in this industry.
The persistence with which Massachusetts has held her relatively high percentage of the entire woolen industry in the face of a declining market is an evidence of strength. Its 1935 recovery is distinctly encouraging. The woolen industry has already absorbed some of the unemployed from other industries.

## Other Textiles ${ }^{1}$

For statistical purposes, all enterprises in the textile industry which are not included in either the cotton or the woolen group have been classified as "Other Textiles". In 1929, the Massachusetts companies represented in this class gave employment to more than 41 ,000 wage earners and 4,000 salaried workers. The value of their products in that year amounted to $\$ 248,000,000$.

Between 1929 and 1933, the number of wage earners employed by these industries declined more than 6,000 . In 1934, the enumeration of the unemployed found 6,500 workers who were wholly unemployed and 4,900 who were working only part time.

This group of industries for the entire country showed

[^27]Chart E.

a marked upward trend in employment from 1909 to 1929. The rate of growth in Massachusetts was not nearly so great as for the entire industry, and con-

Chart E-1.


Table E-1. Other Textiles

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 11.06 | 10.18 | \$2,129 | \$1,958 | 2.06 | 1.35 |
| 1914 | 10.66 | 10.57 | 2,268 | 2,250 | 2.42 | 1.50 |
| 1919 | 10.16 | 9.17 | 5,798 | 5,237 | 2.34 | 1. 67 |
| 1921 | 10.72 | 9.53 | 5,24I | 4,658 | * | * |
| 1923 | 9.70 | 9.02 | 5,802 | 5,395 | 2.93 | 1.79 |
| 1925 | 10.12 | 8.51 | 6,660 | 5,603 | 3.45 | 1.96 |
| 1927 | 8.72 | 8.18 | 5,693 | 5,337 | 3.35 | 2.03 |
| 1929 | 8.40 | 7.57 | 5,980 | 5,389 | 3.07 . | 2.02 |
| 1931 | 9.27 | 7.87 | 4,720 | 4,007 | * . | * |
| 1933 | 9.06 | 7.50 | 3,879 | 3,213 | * | * |

*Data not reported.
sequently the state declined in relative importance. For example, from 1914 through 192I Massachusetts accounted for approximately $10.6 \%$ of the value of products and $9.9 \%$ of the wage earners reported for these enterprises, while in 1933 these figures had declined to $9.1 \%$ and $7.5 \%$ respectively. Nevertheless, until the depression set in, the value of products produced in Massachusetts amounted to approximately a quarter of a billion dollars, and the number of wage earners on the pay rolls remained relatively stable at approximately 42,000 .
The three largest divisions of this group employed three-fourths of the wage earners in 1929 (see Appendix, p. 70). In order of importance they are ( r ) the dyeing and finishing of textiles, (2) hosiery and knit goods, and (3) silk and rayon. Separate indexes of monthly employment are compiled for each by the Massachusetts Department of Labor and Industries. The most recent figures show somewhat different tendencies. The silk and rayon group has registered a marked increase. Its average indexes for 1932, 1933, 1934, and 1935 are: 83, 136, 138, and 162 respectively. This branch of "Other Textiles" has been above its pre-depression level since 1932. Hosiery and knit goods also show some improvement in employment in the same period. The indexes of employment of this branch of the industry were as follows: 1932-67; 1933-76; 1934-79; 1935-82. It will be noted that this industry is still below its average in the base period $1925^{-27}$ and that improvement has been slower than in silk and rayon. Moreover,
the pre-depression trend in hosiery and knit goods is downward. Dyeing and finishing of textiles has much the same story except that its pre-depression trend of employment was practically level. The low point of employment in this group was reached in 1932 when the index stood at 80.4. Figures for later years are as follows: $1933-8 \mathrm{I}$; 1934 - 94 ; 1935-87.

Taking these three indexes as indicative of the employment situation in this group, we conclude that there were at least 2,000 more wage earners employed in 1935 than in January, 1934. However, employment is still below the pre-depression level and little hope is held that "Other Textiles" as a group will absorb unem-" ployed from other classes.

## Electrical Machinery ${ }^{1}$

In common with all heavy goods industries throughout the country, the manufacturers of electrical machinery and equipment in Massachusetts suffered greatly in the depression. Almost 30,000 wage earners and 6,500 salaried workers had been employed by the Massachusetts concerns in this field in 1929. By 1933, the number of wage earners had been reduced to less than 13,000 . In the same interval, the value of the products had declined from $\$ 187,000,000$ to less than $\$ 50,000,000$. The wholly unemployed persons coming

[^28]- from these enterprises in 1934 numbered 7,580 , and in addition there were 4,983 who were working only part tume.

A survey of the statistics presented in Tables $F$ and F-i shows that throughout the twenties the manufacture of electrical machinery experienced the most

Chart F:

vigorous upward growth recorded by any industrial group. This was true of both the state of Massachusetts and the United States as a whole, although the rate of increase in Massachusetts was not nearly so great as for the entire country.

A thoroughly representative index of employment in this industry is compiled by the Massachusetts Department of Labor and Industries. The annual averages of this index show little change during the period 1932 1935. However, there has been a persistent and vigorous upward movement in the monthly indexes since the first of 1935. By the middle of August, 1936, the index stood at 73.I which indicated that employment had increased $25 \%$ above the level of January, 1934.
Additional evidence of the situation in this industry is found in Table F-1, which shows the relative position of Massachusetts. From 1919 to 1933, the percentages of the total value of products produced in Massachusetts fluctuated within the range of 7.66 to 8.9 r , with no persistent trend. The percentage of the wage earners employed in the state to the total number employed in this industry in the United States does not show such satisfactory results. These figures reveal a slow downward trend in the relative importance of Massachusetts until 1929. The percentages reported in 1931 and 1933 are more encouraging and may be interpreted as indicating that a level has been reached on which the state will resist the competition of other areas for this business. ${ }^{1}$
Therefore, since growth of the Massachusetts concerns evinces no increasing weakness in competitive position and since the pre-depression trends were strongly upward, we believe that business recovery will

[^29]Chart F-1.


Table F. Electrical Machinery*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnerss } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars $\mathbb{}$ | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners 8 | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollarsๆ |
| 1909 | - | .... | 108 | 2,270 | 15,170 | 15,313 | 29,652 | 1,628 | 21,519 | 106,117 | 174,630 | $266,366$ |
| 1914 | $\cdots$ | .... | 113 | 3,169 | 17,584 | 30,318 | 45,278 | 1,641 | 29,608 | 136,125 | 246,399 | 380,548 |
| 1919 | .... | .... | 125 | 5,652 | 24,605 | 37,458 | 94,100 | 1,916 | 62,686 | 230,529 | 461,457 | 1,078,335 |
| 1921 | $\ldots$ | .... | 119 | 5,258 | 18,052 | Not Reported | 73,736 | 1,798 | 60,25I | 177,070 | Not Reported | 906,040 |
| 1923 | $\ldots$ | $\ldots$ | 147 | 7,796 | 26,663 | 56,923 | 119,061 | 2,206 | 78,073 | 257,8II | 510,802 | 1,411,980 |
| 1925 | .... | .... | 132 | 5,355 | 25,357 | 58,030 | 148,732 | 2,256 | 60,037 | 262,255 | 619,436 | x,669,700 |
| 1927 | .... | $\ldots$ | 137 | 6,031 | 25,110 | 96,047 | 141,388 | 2,258 | 69,278 | 262,596 | 692,459 | 1,765,109 |
| 1929 | ... | .... | 121 | 6,447 | 29,337 | 81,059 | 187,435 | 2,416 | 80,626 | 352,302 | 933,728 | 2,445,88I |
| 193 I | ... | .... | IOI | Not Reported | 17,410 | Nof Reported | 94,593 | 1,go2 | Not Reported | 194,896 | Not Reported | 1,070,06I |
| 1933 | .... | .... | 90 | Not Available | 12,693 | Not Reported | 49,144 | ェ,656 | 35,982 | 144,473 | Not Reported | 6ro,984 |
| 1934 | 7,580 | 4,983 | . $\cdot$ | .... ${ }^{\text { }}$ | $\ldots$ |  | .... | .... | .... | .... | .... | $\cdots$ |

[^30]Table F-1. Electrical Machinery

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 15.13 | 14.30 | \$r,955 | \$2,5ro | 1.01 | 1.65 |
| 1914 | 11.90 | 12.92 | 2,575 | 2,796 | 1.72 | 1.81 |
| 1919 | 8.73 | 10.67 | 3,824 | 4,678 | 1.52 | 2.00 |
| 1921 | 8.14 | 10.19 | 4,085 | 5,117 | * | * |
| 1923 | 8.43 | 10.34 | 4,465 | 5,477 | 2.13 | 1.98 |
| 1925 | 8.91 | 9.67 | 5,866 | 6,367 | 2.29 | 2.36 |
| 1927 | 8.01 | 9.56 | 5,63I | 6,722 | 3.83 | 2.64 |
| 1929 | 7.66 | 8.33 | 6,389 | 6,943 | 2.76 | 2.65 |
| 1931 | 8.84 | 8.93 | 5,433 | 5,490 | * | * |
| 1933 | 8.04 | 8.79 | 3,872 | 4,229 | * | * |

*Data not reported.
see the electrical machinery manufacturers reemploying most, if not all, of the workers they were forced to lay off in the depression.

## Food ${ }^{1}$

Establishments engaged in the manufacture of food products in Massachusetts gave employment to more than 27,000 wage earners and 4,700 salaried workers in 1929. In that year, the value of their products amounted to $\$ 299,000,000$. In the four years that followed, the value of their products dropped $43 \%$ to $\$ 170,000,000$, and the number of wage earners declined $11 \%$ to $24 ; 500$. At the beginning of the next year, however, when the Census of Unemployment was taken, 7,200 persons wholly unemployed and 3,700 persons working only part time reported that they were usually employed in the food industries.
The perspective afforded by Tables G and G-x shows that this group of industries offered fairly steady employment during the twenties. A trend fitted to the number of wage earners in Massachusetts shows a slight downward movement. The trend of employment for the country as a whole, however, displays a slow upward growth.

For two of the most important divisions of the food industry in Massachusetts, bread and other bakery products, and confectionery, we have current monthly indexes of employment. The index for each is based on

[^31]Chart G


Table G. Food*
${ }_{-\infty}^{\boldsymbol{\omega}}$

| Year | Massechusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments | $\begin{gathered} \text { Total } \\ \text { Salaried } \\ \text { Workers } \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners! } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars ${ }^{T}$ | Number of Establishments $\dagger$ | Total $\left.\begin{array}{c}\text { Salaried } \\ \text { Workers } \\ \hline\end{array}\right]$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thoussinds of Dollars? |
| 1909** | -... | -... | 1,677 | 3,286 | 19,147 | 32,758 | 113,634 | 64,859 | 107,976 | 507,671 | 2,493,559 | 4,675,654 |
| 1914 | .... | .... | 2,393 | 4,870 | 25,940 | 49,779 | 171,529 | 69,546 | 133,697 | 609,667 | 2,990,602 | 5,671,515 |
| 1919 | .... | $\ldots$ | 2,260 | 5,729 | 32,850 | 58,297 | 363,959 | 70,621 | 188,137 | 773,692 | 3,579,559 | 13,226,02I |
| 1921 | .... | ...' | 1,941 | 4,709 | 26,726 | Not Reported | 242,497 | 52,280 | 144,761 | 631,73I | Not Reported | 8,353,562 |
| 1923 | .... | .... | 1,940 | 5,371 | 28,860 | 62,948 | 266,252 | 51,972 | 148,068 | 687,22I | 3,769,934 | 9,614,573 |
| 1925 | .... | .... | 1,812 | 4,479 | 25,919 | 64,406 | 262,997 | 48,220 | 125,629 | 669,351 | 3,930,352 | 10,554 270 |
| 1927 | .... | .... | 1,898 | 4,729 | 26,898 | 77,621 | 291,690 | 49,875 | 132,535 | 683,882 | 4,186,049 | 11,137,675 |
| 1929 | .... | .... | 1,916 | 4,788 | 27,486 | 87,356 | 299,492 | 56,422 | 135,840 | 757,923 | 4,665,466 | 12,132,659 |
| 1931 | .... | .... | 1,938 | Not Reported | 24,465 | Not Reported | 222,757 | 48,882 | Not Reported | 654,565 | Not Reported | 8,317,451 |
| 1933 | $\ldots$ | $\ldots$ | 1,72I | Not Available | 24,497 | Not Reported | 170,168 | 40,325 | 98,648 | 668,929 | Not Reported | 6,636,oro |
| 1934 | 7,259 | 3.750 | $\ldots$ | .... ${ }^{\text {• }}$ | .... | .... | .... | .... | .... | .... | .... | $\ldots$ |

[^32]Table G-1. Food

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 2.43 | 3.77 | \$5,935 | \$9,210 | 1.71 | 4.91 |
| 1914 | 3.02 | 4.25 | 6,613 | 9,303 | 1.92 | 4.91 |
| 1919 | 2.75 | 4.25 | 11,079 | 17,095 | 1.77 | 4.63 |
| 192I | 2.90 | 4.23 | 9,073 | 13,223 | * | * |
| 1923 | 2.77 | 4.20 | 9,226 | 13,991 | 2.18 | 5.49 |
| 1925 | 2.49 | 3.87 | 10,147 | 15,768 | 2.48 | 5.87 |
| 1927 | 2.63 | 3.93 | 10,844 | 16,286 | 2.89 | 6.12 |
| 1929 | 2.47 | 3.63 | 10,896 | 16,008 | 3.18 | 6.16 |
| 1931 | 2.68 | 3.74 | 9,105 | 12,707 | - | * |
| 1933 | 2.56 | 3.66 | 6,946. | 9,920 | * | * |

Data not reported.
about one-third of the total number of employees of the food group in the period r925-1926-1927. The movements of these two indexes reveal divergent tendencies. Employment in establishments making bread and other bakery products declined but little from its 1929 level until 1932. From 1933 through 1935 it increased almost steadily. The average of this index in 1935 was 143 , which is well above the 1929 average of 122 .

With confectionery the story is different. Employment in this field was at its peak during 1926 and 1927. Employment in 1928 and 1929 was approximately $10 \%$ less. The decline continued until 1932, when employment averaged only $59.9 \%$ of what it had been in the

## Chart G-1


base period. The figures for 1933, 1934, and 1935 are 67,71 , and 72 respectively.
The marked expansion in employment given by the bread and other bakery products division overbalances the losses in the confectionery division. If these two divisions of the food industry are typical, the indications are that the industry employs more wage earners than in any year since 1933. However, in view of the nature of the food industry and its relatively small size, we do not expect an expansior that would do much more than absorb a small number of the persons thrown out of employment by other industries.

## Paper and Allied Products ${ }^{1}$

In the enterprises making paper and allied products in Massachusetts, 27,000 wage earners and 4,300 salaried workers were employed in 1929. In the same year, the value of the products produced by these enterprises amounted to more than $\$ 180,000,000$. By 1933, this value had been cut in half and the number of wage earners reduced to 20,000 . When the Massachusetts unemployment census was taken at the beginning of the following year, there were 4,800 wholly unemployed and 7,300 part-time workers reported from these industries. To assist in appraising the prospects of

This classification of industries includes the manufacture of paper, paper bores, stationery goods, envelopes, peper bage, and other peper products,

Table H. Paper and Allied Products*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars? | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnerse } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars 1 |
| 1909 | $\ldots$ | .... | 269 | 1,765 | 23,611 | 125,862 | 63,911 | 2,510 | 15,195 | 150,387 | 1,375,207 | 429,484 |
| 1914 | .... | .... | 274 | 3,268 | 25,946 | 147,168 | 72,544 | 2,602 | 20,679 | 175,028 | 1,720,822 | 543,149 |
| 1919 | $\ldots$ | .... | 28 r | 3,536 | 25,106 | 161,511 | 144,046 | 2,845 | 28,385 | 217,657 | 1,986,816 | 1,310,226 |
| 1921 | .... | $\ldots$ | 293 | 3,498 | 23,457 | Not Reported | 113,357 | 2,810 | 26,065 | 197,423 | Not Reported | 1,158,603 |
| 1923 | $\ldots$ | $\ldots$ | 32 I | 3,814 | 26,316 | 174,436 | 159,494 | 2,866 | 31,076 | 231,869 | 2,335,139 | 1,538,33I |
| 1925 | .... | $\ldots$ | 311 | 1,408 | 25,059 | 171,28I | 155,345 | 2,882 | 30,408 | 231,805 | 2,593,020 | 1,620,513 |
| 1927 | .... | .... | 305 | 3,158 | 24,554 | 186,912 | 165,122 | 3,106 | 31,260 | 231,348 | 2,833,975 | 1,846,320 |
| 1929 | $\ldots$ | $\ldots$ | 302 | 4,339 | 26,730 | 208,779 | 180,350 | 3,22I | 32,616 | 243,555 | 3,886,044 | 1,965,491 |
| 1931 | .... | .... | 289 | Not Reported | 22,505 | Not Reported | 117,800 | 3,139 | Not Reported | 208,849 | Not Reported | 1,432,177 |
| 1933 | $\ldots$ | $\ldots$ | 277 | Not Available | 20,083 | Not Reported | 89,061 | 2,884 | 25,871 | 206,687 | Not Reported | 1,212,716 |
| 1934 | 4,840 | 7,357 | ... | .... ${ }^{\text {c }}$ | .... |  | .... | .... |  | .... | .... |  |

-For composition of this group, gee Appendix, p. 70.
$\dagger$ Beginning with x921, data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
 The Massachusetts figures ior 1925 cover only paper, includiag wood pulp.

FFigures represent average number for each year.
fiotal includes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers which generate the energy
IAmounts for $\mathbf{x} \mathbf{1 0 2 9}$ represent factory selling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured.
reemployment in this area, Tables H and H-r are presented.

This group was one that showed a slow upward trend in the number of wage earners reported in Massachusetts from 1919 to the beginning of the depression. It was also one in which the volume of employment was relatively stable. In the depression year, 1921, the number of wage earners fell only to 23,500 ; and in the boom year, 1929, it did not quite reach 27,000 . In view of the fact that the paper industry in the United States as a whole shows an upward growth at a rate more rapid than in Massachusetts, it is apparent that the share obtained by Massachusetts has been declining steadily. Measured on the basis of the value of products, the share of Massachusetts in this industry, which amounted to $13.36 \%$ in 1914, was down to $9.18 \%$ in 1929 and $7.34 \%$ in 1933 .
It should be indicated that this group is composed of two different classes of enterprise. One is the manufacture of pulp and paper, an industry that employed over 12,000 wage earners in 1929. The other is the fabrication of paper into bags, boxes, envelopes, stationery, and paper novelties; this group employed over 14,000 wage earners in 1929. The long-run trend of employment in the pulp and paper group is very slowly but steadily downward. The depression years caused a considerable drop below this trend. A return of employment to the trend would bring the number of wage
earners up to $11,0 \infty$, approximately 1,000 fewer than in 1929 but over 1,000 more than were employed in 1935. The most recent evidence of developments in this industry is that provided by the monthly index of employment in paper manufacture compiled by the Massachusetts Department of Labor and Industries. This index reached its lowest level, 74.2, in 1933. It rose in 1934 to 77.6 and again in 1935 to 78 .r.
In the field of paper making, Massachusetts has long occupied a unique position by reason of the high quality of its products. The firms making paper have specialized in the manufacture of high-grade writing, bond, ledger, and book papers. These papers are made largely from rags; very little wood pulp is consumed. The position of Massachusetts in this field is not seriously threatened by the development of paper making in other states inasmuch as most of that development has been in the cheaper pulp papers.

The second class of industries in this group shows a long-run trend that has been moving slowly upward since 1909. It is this component that gives an upward trend to the "paper and allied products" industry as a whole. It seems reasonable to expect employment in the making of paper products to recover the losses due to the depression and to rise to its former trend. Manufactured paper products have a relatively high value per unit of bulk and can stand the freight necessary to take them to large consuming centers. A continued

Table H-1. Paper and Allied Products

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 14.88 | 15.70 | \$2,707 | \$2,856 | 5.33 | 9.14 |
| 1914 | 13.36 | 14.82 | 2,796 | 3,103 | 5.67 | 9.83 |
| 1919 | 10.99 | 11.53 | 5,738 | 6,020 | 6.43 | 9.13 |
| 192I | 9.78 | 11.88 | 4,833 | 5,869 | * |  |
| 1923 | 10.37 | 11.35 | 6,061 | 6,634 | 6.63 | 10.07 |
| 1925 | 9.59 | 10.81 | 6,199 | 6,991 | 6.84 | 11.19 |
| 1927 | 8.94 | 10.61 | 6,725 | 7,983 | 7.61 | 12.25 |
| 1929 | 9.18 | 10.97 | 6,747 | 8,070 | 7.85 | 13.08 |
| 1931 | 8.23 | 10.78 | 5,234 | 6,857 | + |  |
| 1933 | 7.34 | 9.72 | 4,435 | 5,867 | * | - |

*Data not reported.

Table I. Heavy Machinery*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Estab lishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars! | Number of Establishments $\dagger$ | $\begin{aligned} & \text { Total } \\ & \text { Salaried } \\ & \text { Workers } \ddagger \end{aligned}$ | Total Wage Earners 8 | Rated Capacity of Installed Prime Movers in Horsepower\| | Value of Products in Thousands of Dollars |
| 1909 | .... | .... | 148 | 976 | 12,813 | 13,277 | 28,143 | 4,835 | 50,253 | 545,201 | 760,422 | 1,101,027 |
| 1914 | $\ldots$ | .... | 226 | 1,518 | 15,601 | 20,550 | 35,239 | 5,959 | 71,618 | 711,215 | 1,178,111 | 1,818,976 |
| 1919 | $\ldots$ | $\ldots$ | 256 | 3,490 | 26,779 | 41,942 | 108,143 | 8,080 | 165,662 | 1,548,681 | 2,499,365 | 7,930,059 |
| 1921 | $\cdots$ | $\ldots$ | 23 I | 2,912 | 22,54I | Not Reported | 101,513 | 6,808 | 114,234 | 912,175 | Not Reported | 4,747,142 |
| 1923 | ...' | .... | 255 | 3,088 | 25,294 | 56,632 | 133,080 | 6,806 | 135,520 | 1,243,299 | 2,829,387 | 7,448,546 |
| 1925 | $\ldots$ | $\ldots$ | 223 | 4,056 | 24,391 | 60,905 | 137,542 | 6,026 | 129,926 | 1,143,996 | 3,349,057 | 7,534,03I |
| 1927 | $\ldots$ | $\cdots$ | 194 | 3,498 | 21,183 | 64,25I | 97,857 | 5,824 | 127,272 | 1,064,889 | 3,697,339 | 6,850,953 |
| 1929 | .... | ...' | 217 | 3,813 | 22,85I | 71,591 | 113,141 | 6,493 | 135,557 | 1,175,432 | 4,113,239 | 8,585, 139 |
| 1931 | .... | $\ldots$ | 203 | Not Reported | 16,539 | Not Reported | 68,579 | 5,839 | Not Reported | 784,857 | Not Reported | 4,140,970 |
| 1933 | .... | $\ldots$ | 126 | Not Available | 8,623 | Not Reported | 25,723 | 4,798 | 69,744 | 616,058 | Not Reported | 2,807,796 |
| 1934 | 8,917** | 3,552** | . $\cdot$ | $\cdots$ | ...' | ...' | .... |  | $\ldots$ | $\cdots$ |  |  |

[^33]slow upward growth in employment in this total group therefore may be expected, enabling this industry to employ as many wage earners as it employed in 1929 and perhaps even to absorb a few of those thrown out of work by other industries.

Chart H.


Chart H-1.


## Heavy Machinery ${ }^{1}$

The enterprises in Massachusetts classified as manufacturers of heavy machinery form a group which ranked next to paper and allied products as employers of labor in 1929. In that year they gave employment to almost 23,000 wage earners and 3,800 salaried workers.
From the statistics presented in Tables I and I-r, it is evident that this industry in Massachusetts was very largely a development of the decade from 1909 to 1919, when the number of wage earners employed more than doubled. From 1919 to 1929, however, the employment trend was downward both in the United States and in Massachusetts. The rate of decline for the entire country was not so great as in Massachusetts. The effect of the depression on the industry in the state was to cut employment to a point almost $33 \%$ below its 1909 level. While from 1919 to 1929 employment dropped from 26,800 to 22,800 , in 1933 the number of wage earners was only 8,623 .
It is well known that industries in this class, dependent as they are upon capital investment, were particularly hard hit by the depression. It is, therefore, expected that they will recover when business conditions improve to the extent of once more demanding large investments in productive capacity. The forces responsible for the downward trend in employment in the state during the twenties, however, are still in opera-

I Included in this group of manufactures are machine tools; ship and boat
building; motor vehicles, bodies, and parts; and railroad repair shops, electric
and steam.

Table I-1. Heavy Machinery

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massa- chusetts | United States |
| 1909 | 2.56 | 2.35 | \$2,196 | \$2,019 | 1.04 | 1.39 |
| 1914 | 1.94 | 2.19 | 2,259 | 2,558 | 1.32 | 1.66 |
| 1919 | 1. 36 | 1.73 | 4,038 | 5,12I | 1.57 | 1.6r |
| 1921 | 2.14 | 2.47 | 4,503 | 5,204 | * | * |
| 1923 | 1.79 | 2.03 | 5,26I | 5,991 | 2.24 | 2.28 |
| 1925 | 1.83 | 2.13 | 5,639 | 6,586 | 2.50 | 2.93 |
| 1927 | 1.43 | 1.99 | 4,620 | 6,433 | 3.03 | 3.47 |
| 1929 | 1.32 | 1.94 | 4,951 | 7,304 | 3.13 | 3.50 |
| 1931 | 1.66 | 2.11 | 4,147 | 5,276 | - | - |
| 1933 | 0.92 | 8.40 | 2,983 | 4,558 | * | * |

tion; and the return of normal conditions will no doubt see fewer wage earners employed in the manufacture of heavy machinery in the state than in 1929.

Chart I.


Chart I-1.


Printing, Publishing, and Engraving ${ }^{1}$
From the standpoint of employment, the importance of this industry in Massachusetts may be judged from the fact that in 1929 it afforded employment to 21,000 wage earners and more than ro,000 salaried workers. The value of its products in that year amounted to $\$ 167,000,000$. The share of this group in the responsibility for unemployment in 1934 is measured by the 6,800 wholly unemployed workers who normally made their living in this industry and the 4,200 more who were working on a part-time basis only.
Indexes of employment in printing and publishing compiled by the Massachusetts Department of Labor and Industries, based upon reports from enterprises employing about $70 \%$ of the workers in this field, showed a moderate tendency to advance in 1934 and 1935. This indicates that while the present level of employment is below r929 it is considerably above the lowest point in the depression and somewhat above the level when the Census of Unemployment was taken.
The long-run view of printing, publishing, and engraving in Massachusetts gives some assurance for the future of this industry. In the period for which figures are given in Tables J and J-I, Massachusetts showed a steady upward growth, interrupted only by a break in 1921 and by the depression which began in 1929. It

[^34]Table J. Printing, Publishing, and Engraving*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{aligned} & \text { Total } \\ & \text { Wage } \\ & \text { Earners§§ } \end{aligned}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars? | Number of Establishments $\dagger$ | $\begin{gathered} \text { Total } \\ \text { Salaried } \\ \text { Workers } \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners§ } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars ${ }^{1}$ |
| 1909 | $\cdots$ | $\ldots$ | 1,338 | 6,056 | 18,564 | 18,204** | 49,517 | 32,79x | 104,782 | 278,261 | 313,160 | 782,685 |
| 1914 | .... | .... | 1,468 | 7,253 | 19,563 | 21,457 | 59,088 | 35,616 | 123,011 | 297,347 | 359,758 | 965,476 |
| 1919 | .... | .... | 1,434 | 8,242 | 19,35 | 22,174 | 108,557 | 34,626 | 148,936 | 317,190 | 392,120 | 1,830,446 |
| 1921 | $\cdots$ | $\ldots$ | 1,092 | 8,759 | 18,104 | Not Reported | 127,ri4 | 23,472 | 147,293 | 296,209 | Not Reported | 2,141,043 |
| 1923 | $\cdots$ | $\cdots$ | 1,146 | 9,761 | 20,038 | 26,270 | 139,693 | 23,846 | 172,948 | 325,100 | 445,315 | 2,399,306 |
| 1925 | .... | .... | 1,187 | 9,44 | 20,154 | 30,629 | 148,988 | 24,682 | 182,742 | 334,505 | 502,632 | 2,700,920 |
| 1927 | .... | .... | 1,245 | 10,324 | 20,357 | 32,153 | 157,532 | 26,350 | 196,6xI | 350,582 | 590,62I | 2,978,957 |
| 1929 | $\ldots$ | .... | 1,252 | 10,540 | 21,494 | 37,621 | 167,433 | 28,914 | 213,895 | 382,462 | 675,54I | 3,316,226 |
| 1931 | .... | $\ldots$ | 1,202 | Not Reported | 18,924 | Not Reported | 132,440 | 25,996 | Not Reported | 331,232 | Not Reported | 2,571,895 |
| 1933 | .... |  | 1,03I | Not Available | 16,176 | Not Reported | 96,862 | 20,243 | 139,719. | 276,150 | Not Reported | 1,780,581 |
| 1934 | 6,82I | 4,235 | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ |  | $\ldots$ |  |  | .... |

[^35]Chart J.


Chart J-1.

is true that the rate of growth in Massachusetts was not quite so rapid as for the country as a whole, and from

I909 until 1929 the percentage of this business done in Massachusetts was declining. The percentages for 1931 and 1933, however, show increases which indicate that the rest of the country in those years lost proportionately more than Massachusetts. These signs of strength, coupled with the persistence in the upward trend, lead to the belief that a resumption of normal business activity will see most of the unemployed workers from this industry reabsorbed in their old trades.

Table J-1. Printing, Publishing, and Engraving

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 6.33 | 6.67 | \$2,667 | \$2,813 | 0.98 | 1.13 |
| 1914 | 6.12 | 6.58 | 3,020 | 3,247 | 1.10 | 1.2x |
| 1919 | 5.93 | 6.10 | 5,610 | 5,771 | 1.15 | I. 24 |
| 1921 | 5.94 | 6.15 | 7,023 | 7,228 | * | * |
| 1923 | 5.82 | 6.16 | 6,971 | 7,380 | I. 31 | 1. 37 |
| 1925 | $5 \cdot 52$ | 6.03 | 7,392 | 8,074 | 1.52 | 1.50 |
| 1927 | 5.29. | 5.8 I | 7,738 | 8,497 | 1. 58 | 1.68 |
| 1929 | 5.05 | 5.62 | 7,790 | 8,671 | r. 75 | 1.77 |
| 193 I | 5.15 | 5.71 | 6,999 | 7,765 | - | * |
| 1933 | 5.44 | 5.86 | 5,988 | 6,448 | * | * |

${ }^{\bullet}$ Data not reported.

## Rubber Goods ${ }^{1}$

The establishments manufacturing rubber goods in Massachusetts reported a total value of products of more than $\$ 116,000,000$ in 1929. In that year they employed almost 21,000 wage earners and 4,000 salaried workers. Between 1929 and 1933 the number of wage earners dropped to 13,500 , and when the Census of Unemployment was taken early in 1934 there were almost 5,000 wholly unemployed and 2,400 part-time employed rubber workers.

Massachusetts, at the close of 1933, employed about $12.7 \%$ of the wage earners engaged in all rubber goods manufacture in the United States. In 1gog, the corresponding figure had been $20.5 \%$. The trend in the employment of wage earners in the rubber goods in-

[^36]Table K. Rubber Goods*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Wholly } \\ & \text { Unemployed } \end{aligned}$ | Part-Time Employed | Number of Establishmentst | $\begin{gathered} \text { Total } \\ \begin{array}{c} \text { Salaried } \\ \text { Workers } \end{array} \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Waraners } \\ \text { Wate } \end{gathered}$ |  | Value of Products in of Dollars" | Number of Estab- | $\substack{\text { Total } \\ \text { Salatied } \\ \text { Workers }}$ | $\begin{gathered} \substack{\text { Total } \\ \text { Warafers } \\ \text { Warn }} \end{gathered}$ |  | $\begin{aligned} & \text { Value of } \\ & \begin{array}{l} \text { Product in } \\ \text { Thuosnds } \\ \text { of Dolluars } \end{array} \end{aligned}$ |
| 1909** | $\ldots$ | $\ldots$ | 37 | 1,020 | 10,346 | 18,453 | 34,519 | 295 | 6,922 | 50,452 | 125,512 | 202,886 |
| 1914*** | $\ldots$ | .... | 51 | r,510 | 12,830 | 25,692 | 46,800 | 342 | 14,712 | 74,022 | 199,543 | 300,994 |
| 1919 | $\ldots$ | $\ldots$ | 58 | 5,400 | 24,909 | 66,002 | 151,544 | 477 | 47,555 | 158,549 | 429,887 | 1,138,216 |
| 1921 | $\ldots$ | $\ldots$ | 58 | 2,587 | 14,371 | Not Reported | 65,487 | 496 | 21,370 | 103,273 | Not Reported | 704,903 |
| 1923 | $\ldots$ | $\ldots$ | 69 | 3,659 | 23,956 | 83,800 | 147,017 | 529 | 22,186 | 137,868 | 605,634 | 958,518 |
| 1925 | $\ldots$ | $\ldots$ | 62 | 3,715 | 22,129 | 89,363 | 162,22I | 498 | 22,878 | 141,121 | 656,857 | x,255,414 |
| 1927 | .... | $\ldots$ | 74 | 4,548 | 22,445 | 106,137 | 154,158 | 516 | 26,596 | 141,997 | 790,622 | 1,225,077 |
| 1929 | .... | .... | 72 | 4,080 | 20,927 | 177,915 | 116,690 | 525 | 22,834 | 149,148 | 821,312 | 1,117,460 |
| 1931 | $\ldots$ | $\ldots$ | 64 | Not Reported | 13,005 | Not Reported | 65,487 | 453 | Not Reported | 99,259 | Not Reported | 654,265 |
| 1933 |  | .... | 65 | Not Available | 13,522 | Not Reported | 54,245 | 408 | 14,874 | 106,283 | Not Reported | 472,743 |
| 1934 | 4,984 | 2,442 | $\ldots$ |  |  |  |  |  |  | . | .... |  |

[^37]Chart K.

dustries has been upward since $1 g \circ g$ for the country as a whole. The trend for those employed in Massachusetts was upward until 1919 only, since when it has been downward. There is no question but that most of the growth of the rubber industry has been outside the state.

There are for Massachusetts two current indexes of employment that completely cover this field. One is for rubber footwear, and the other for rubber goods,

Chart K-1.

rubber tires, and inner tubes. Both indexes fell precipitously in the early years of the depression, reaching their lowest point in 1932. The rubber footwear index dropped farther than that for rubber goods, rubber tires, and inner tubes. The former averaged 45.2 in 1932, 55 in 1933,56 in 1934, and 49 in 1935. The latter recovered sharply when the N. R. A. was instituted in the middle of 1933, but has since then receded irregularly. There were, therefore, somewhat fewer rubber workers employed early in 1936 in Massachusetts than in 1934.

Table K-1. Rubber Goods

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number <br> of Wage <br> Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 17.01 | 20.51 | \$3,336 | \$4,021 | 1.78 | 2.49 |
| 1914 | 15.55 | 17.33 | 3,648 | 4,066 | 2.00 | 2.70 |
| 1919 | 13.31 | 15.71 | 6,084 | 7,179 | 2.65 | 2.71 |
| 1921 | 9.29 | 13.92 | 4,557 | 6,826 | * | * |
| 1923 | 14.71 | 17.35 | 5,896 | 6,952 | 3.50 | 4.39 |
| 1925 | 12.92 | 15.68 | 7,33I | 8,896 | 4.04 | 4.65 |
| 1927 | 12.58 | 15.81 | 6,868 | 8,627 | 4.73 | 5.57 |
| 1929 | 10.44 | 14.03 | 5,576 | 7,492 | 5.63 | $5 \cdot 51$ |
| 1931 | 10.66 | 13.10 | 5,036 | 6,189 | * | * |
| 1933 | 11.47 | 12.72 | 4,012 | 4,448 | * | * |

-Data not reported.

Under these circumstances, the reemployment of a large percentage of the unemployed rubber workers is not likely to occur in Massachusetts in the next few years.

## Furniture and Finished Lumber ${ }^{1}$

Massachusetts enterprises in this class gave employment to more than 19,800 wage earners and 2,700 salaried workers in 1929. The value of their products in that year amounted to $\$ 98,000,000$. By 1933, the average number of wage earners had been reduced to 13,000, and at the beginning of the following year conditions were such that there were 6,000 workers wholly unemployed and 3,000 workers on part time from these industries.

The perspective afforded by the accompanying statistics indicates that employment in this group of industries had been declining slowly since 1914. The decline in Massachusetts had been more rapid than in the rest of the country, with the result that the relative importance of Massachusetts had diminished slightly. The depression, however, appears to have affected the Massachusetts concerns less severely than others throughout the United States. The percentage share of

[^38]Table L-1. Furniture and Finished Lumber

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number <br> of Wage <br> Earners | Massachusetts | United <br> States | Massachusetts | United States |
| 1909 | 3.15 | 2.59 | \$2,210 | \$1,822 | 2.66 | 3.32 |
| 1914 | 3.20 | 2.70 | 2,360 | 1,992 | 2.73 | 3.63 |
| 1919 | 2.60 | 2.41 | 4,104 | 3,791 | 2.75 | 3.8I |
| 1921 | 3.01 | 2.56 | 49318 | 3,682 | * | * |
| 1923 | 2.72 | 2.43 | 4,63I | 4,136 | 2.66 | 3.55 |
| 1925 | 2.69 | 2.33 | 4,853 | 4,202 | 3.11 | 3.80 |
| 1927 | 2.71 | 2.37 | 4,830 | 4,212 | 3.29 | 3.97 |
| 1929 | 2.51 | 2.20 | 4,967 | 4,352 | 3.62 | 4.35 |
| 1931 | 3.38 | 3.03 | 4,125 | 3,697 | * | - |
| 1933 | 2.90 | 2.58 | 3,201 | 2,852 | * | * |

*Data not reported.

Chart L.


Chart L-1.


Massachusetts in the total value of the product was higher in 193 I and 1933 than it had been for many years, and the same was true of wage earners.

Table L. Furniture and Finished Lumber*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | $\begin{gathered} \text { Total } \\ \text { Salaried } \\ \text { Workers } \ddagger \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Ware } \\ \text { Earners } \$ \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars | Number of Establishments $\dagger$ | $\begin{gathered} \text { Total } \\ \text { Salaried } \\ \text { Workers } \ddagger \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnerss } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower Horsepower | Value of Products in Thousands of Dollars $\sqrt{4}$ |
| $\mathbf{1 9 0 9}$ | .... | .... | 1,369 | 2,073 | 26,952 | 71,679 | 59,56x | 55,852 | 76,438 | 1,038,490 | 3,451,558 | 1,891,767 |
| 1914 | .... | .... | 1,242 | 2,335 | 25,698 | 70,208 | 60,650 | 49,019 | 81,736 | 950,551 | 3,447,203 | 1,893,396 |
| 1919 | .... | $\ldots$ | 967 | 2,415 | 22,704 | 62,537 | 93,168 | 44,520 | 92,917 | 943,705 | 3,592,759 | 3,577,694 |
| 1921 | .... | . | 769 | 2,098 | 18,925 | Not Reported | 81,721 | 22,978 | 77,317 | 738,198 | Not Reported | 2,718,318 |
| 1923 | .... | .... | 807 | 2,483 | 23,910 | 63,664 | 110,736 | 22,935 | 90,648 | 984,341 | 3,498,199 | 4,071,414 |
| 1925 | ...* | .... | 800 | 2,236 | 22,423 | 69,671 | 108,818 | 23,107 | 90,603 | 963,003 | 3,663,589 | 4,046,514 |
| 1927 | .... | .... | 742 | 2,479 | 21,224 | 69,837 | 102,502 | 20,964 | 87,253 | 896,66I | 3,559,22I | 3,776,782 |
| 1929 | .... | . $\cdot$. | 742 | 2,737 | 19,860 | 71,895 | 98,637 | 27,854 | 89,965 | 904,224 | 3,935,210 | 3,935,389 |
| 193I | $\ldots$ | .... | 690 | Not Reported | 17,056 | Not Reported | 70,356 | 17,391 | Not Reported | 562,628 | Not Reported | 2,079,958 |
| 1933 | $\ldots$ |  | 565 | Not Available | 12,981 | Not Reported | 41,553 | 13,186 | 48,073 | 503,288 | Not Reported | 1,435,163 |
| 1934 | 6,126 | 3,225 | ... | - . ${ }^{\text {a }}$ | .... | $\ldots$ | .... | .... | .... | .... | .... | .... |


A.

of the prime motinclurs which gerer of prime move movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers swich generate the energy.
IAmounts for 1929 represent factory selling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products mamufactured.

Additional evidence is available for one division of this group. The Massachusetts Department of Labor and Industries publishes a monthly index of employment for concerns manufacturing furniture. This is based upon a sample of manufacturers which employ $40 \%$ of the wage earners in this industry. The index reached its lowest point in 1932, when it stood at 59.9. The figure in the next year rose to 64.7 and remained practically stationary in 1934 and 1935. Further recovery in general business should see an expansion of employment in the manufacture of furniture and finished lumber. In view of the pre-depression trend, however, it does not seem possible that this industry will absorb in the near future all its own excess labor force.

## Clothing ${ }^{1}$

The clothing industry in Massachusetts gave employment in 1929 to over 19,000 wage earners and over 2,000 salaried workers. In that year the value of their products amounted to almost $\$ 107,000,000$. The Massachusetts part of the clothing industry suffered relatively less than the clothing industry in the rest of the country. In fact, there was an actual increase of $21 / 2 \%$ in the number of wage earners in Massachusetts from 1929 to 193I, whereas for the country as a whole a decline of $12 \%$ was recorded. From 193I to 1933, however, losses were recorded in both the United States and in Massachusetts. The loss in Massachusetts was a little over $3 \%$ while that in the United States amounted to slightly less than $3 \%$. A comparison of the trends of employment in this industry for Massachusetts and for the United States from 1909 through 1933 shows a divergence in directions. For the United States the trend is slightly upward, while for the state the trend is downward.

Some indication of what has happened in the state since 1933 may be obtained from the indexes of employment compiled for the two separate divisions of the industry by the Massachusetts Department of Labor and Industries. The index of employment in the women's clothing division reached its lowest level in 1933 (109.8), approximately 10\% below its level in 1929 (121.8). Since 1933, the index has moved irregularly but persistently upward. In 1935, the average level was 123.7 or approximately 1.9 points above the index for 1929 and 19.6 points above the level in January 1934, when the unemployed were enumerated.
The index of employment in the men's clothing division reached its lowest level in 1932 and has moved

[^39]Chart M.


Chart M-1.


Table M. Clothing*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\| | Value of Products in Thousands of Dollars! | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars |
| 1909 | .... | . | 647 | 2,297 | 26,459 | 8,167 | 6r,748 | 15,948 | 59,702 | 545,130 | 120,672 | 1,310,014 |
| 1914 | $\ldots$ | $\cdots$ | 639 | 2,550 | 24,873 | 8,702 | 58,920 | 16,872 | 67,323 | 554,975 | 157,966 | 1,415,448 |
| 1919 | .... | .... | 677 | 2,476 | 22,59] | 8,197 | 117,987 | 21,23I | 84,668 | 556,683 | 175,352 | 3,539,863 |
| 1921 | .... | .... | 643 | 2,093 | 19,675 | Not Reported | 91,086 | 19,010 | 68,205 | 513,009 | Not Reported | 2,966,920 |
| 1923 | $\cdots$ | - | 704 | 2,299 | 20,139 | 9,068 | 103,406 | 19,209 | 86,815 | 546,843 | 174,064 | 3,804,422 |
| 1925 | . | .... | 623 | 2,049 | 17,45 | 5,414 | 93,376 | 17,335 | 72,80I | 512,252 | 163,181 | 3,658,884 |
| 1927 | .... | .... | 64 I | 2,108 | 19,529 | 6,482 | 101,539 | 18,721 | 71,687 | 547,973 | 174,505 | 3,872,9r5 |
| 1929 | $\ldots$ | .... | 660 | 2,117 | 19,118 | 5,719 | 106,546 | 19,633 | 68,707 | 581,991 | 183,865 | 4,008,700 |
| 1931 | .... | $\ldots$ | 627 | Not Reported | 19,614 | Not Reported | 80,573 | 16,726 | Not Reported | 510,071 | Not Reported | 2,781,433 |
| 1933 | .... | .... | 537 | Not Available | 18,031 | Not Reported | 64,049 | 12,534 | 36,152 | 495,647 | Not Reported | 1,967,652 |
| 1934 | 6,319 | 4,529 | ... | .... | $\cdots$ |  | .... | .... | $\ldots$ | .... |  |  |

[^40]Table M-1. Clothing

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 4.71 | 4.85 | \$2,334 | \$2,403 | 0.31 | 0.22 |
| 1914 | 4.16 | 4.48 | 2,369 | 2,550 | 0.35 | 0.28 |
| 1919 | 3.33 | 4.06 | 5,223 | 6,359 | 0.36 | 0.3 I |
| 1921 | 3.07 | 3.84 | 4,630 | 5,783 | * | * |
| 1923 | 2.72 | 3.68 | 5,135 | 6,957 | 0.45 | 0.32 |
| 1925 | 2.55 | 3.41 | 5,351 | 7,143 | 0.31 | 0.32 |
| 1927 | 2.62 | 3.56 | 5,199 | 7,068 | 0.33 | 0.32 |
| 1929 | 2.68 | 3.28 | 5,625 | 6,888 | 0.30 | 0.32 |
| 1931 | 2.90 | 3.85 | 4,108 | 5,453 | * | * |
| 1933 | 3.26 | 3.64 | 3,552 | 3,970 | * | * |

${ }^{*}$ Data not reported.
upward irregularly but markedly since. Its average level in 1935 was 144, while in 1929 it was 100, and in January 1934, 98.3.

The improvement in these two indexes indicates that the clothing industry in the state had absorbed practically all of its own unemployed by 1935. It may be observed that Massachusetts gained slightly in this field relative to the rest of the country in 193I and 1933. However, the trend of employment for the country as a whole is almost horizontal and continued gain of Massachusetts in relative position will meet with increasing resistance. Therefore, despite the recent increases it is unwise to assume that this industry can do much more than its own share in absorbing the unemployed.

## Chemicals ${ }^{1}$

The Massachusetts establishments grouped under this heading employed 54,000 wage earners and 5,000 salaried workers in 1929. In that year the value of their products amounted to more than $\$ 168,000,000$. By 1933, the value of products had dropped more than $50 \%$, and the number of wage earners employed had declined to 8,700 . When the unemployment census was taken in 1934, there were 3,000 wholly unemployed and almost $\mathrm{I}, 500$ part-time workers reported from these industries.

[^41]An examination of the statistics given in Tables N and $\mathrm{N}-\mathrm{I}$ discloses that, although this group of industries shows a marked upward trend for the entire United States from 1909 through 1929, Massachusetts participated in that growth only until rgrg. Since that time, the trend in employment in Massachusetts has been downward. It is evident that in Massachusetts the depression merely intensified a decline in employment that had been under way throughout the twenties. The drop caused by the depression was more marked in

Chart N.


Table N. Chemicals*


FFor composition of this group, see Appendix, pp.71-72.
$\dagger$ Beginning with 1921 , data were collected for pants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
 Figures represent averaze number for each year. not made fom metal or ruber, ghe and gelati, grease and tallow; ink, printing; and oils, not elsewhere classified.
of the prime movers which generate prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that

In x919, there were 2,440 wage carners in this industry; 2,604 horsepowere and a value of products of $\$ 5,951,390$. In prewar and post-war years the figures would be very much pualwe were included in "Other Industries". In x9rg, there were 2,449 wage carners in this industry; 2,694 horsepower; and a value of products of $\$ 5,961,390$. In pre-war and post-war years the figures would be very much smaller.

Massachusetts than in the rest of the country. Therefore, although a general business recovery will probably see some revival of employment in this industry in Massachusetts, it is to be doubted that the total number of wage earners will in the near future be as large as it was in pre-depression years.

Chart N-1.


Table N-1. Chemicals

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massechusetts | United | Massachusetts | United States |
| 1909 | 2.14 | 2.33 | \$4,965 | \$5,414 | 2.40 | 3.73 |
| 1914 | 2.96 | 3.67 | 5,035 | 6,249 | 2.47 | 4.77 |
| 1919 | 2.42 | 3.59 | 8,294 | 12,295 | 2.78 | 4.58 |
| 1921 | 2.74 | 3.36 | 10,669 | 13,076 | * |  |
| 1923 | 2.61 | 3.47 | 9,974 | 13,268 | 3.53 | 6.46 |
| 1925 | 2.89 | 3.63 | 12,086 | 15,145 | 4.43 | 7.16 |
| 1927 | 3.07 | 3.14 | 14,141 | 14,429 | 5.38 | 7.59 |
| 1929 | 2.22 | 2.92 | 11,853 | 15,568 | 5.22 | 8.56 |
| 1931 | 2.20 | 2.97 | 9,44I | 12,764 | , |  |
| 1933 | 1.93 | 2.27 | 8,936 | 10,48I | * | - |

## Jewelry, Clocks, Watches, Silverware, etc. ${ }^{1}$

Massachusetts has long been known as a center for the manufacture of jewelry and related products. In 1929, these industries gave employment to a little more than 10,000 wage earners and 1,800 salaried workers. Since most of the products of the companies in this class are either luxuries or industrial equipment, it is not strange that employment dropped sharply during the depression. In 1933, only 7,300 wage earners were on the pay roll; and by January 2, 1934, there were almost 2,900 wholly unemployed and 2,200 part-time workers from this industrial group.
Figures in Tables $\mathbf{O}$ and $\mathrm{O}-\mathrm{r}$ show that this group of industries employed more wage earners in 1929 than in any census year except 19r9. This was true both of the United States and of Massachusetts. The trends of employment had been definitely upward from 1919 until the depression set in, and the rate of growth was practically identical in both the United States and Massachusetts. The losses sustained in 193 I and 1933 were more pronounced in other states than in Massachusetts, with the result that the percentages reflecting the proportion of the business done in Massachusetts rose from 9.67 in 1929 to 11.65 in 1933 . This evidence of strength signifies that most of the drop in employment in this group was because of the business depression. Presumably, therefore, business recovery will

1 In this class are concerns manufacturing jewrelry, silver and plated ware,
clocks, clocks, watches, compasses, transits, levels, and other precision apparatus.

Table O-1. Jewelry, Clocks, Watches, Silverware, etc.

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massachusetts | United States | Massachusetts | United States |
| 1909 | 11.07 | 12.36 | \$2,313 | \$2,584 | 0.62 | 0.61 |
| 1914 | 10.47 | 12.56 | 2,252 | 2,701 | 0.80 | 0.77 |
| 1919 | 9.60 | 10.88 | 4,591 | 5,202 | 0.77 | 0.76 |
| 1921 | 9.60 | 10.53 | 4,232 | 4,643 | * |  |
| 1923 | 9.51 | 11.00 | 4,894 | 5,656 | 0.90 | 1.04 |
| 1925 | 8.41 | 10.49 | 5,044 | 6,292 | 1.01 | 1.22 |
| 1927 | 9.20 | 10.49 | 5,137 | 5,854 | 0.84 | 1.21 |
| 1929 | 9.67 | 10.81 | 5,384 | 6,018 | 0.99 | 1.32 |
| 1931 | 11.90 | 13.39 | 4,146 | 4,665 |  |  |
| 1933 | 11.65 | 14.73 | 3,283 | 4,152 | - |  |

${ }^{\text {D Data not }}$ reported.

Table O. Jewelry, Clocks, Watches, Silverware, etc.*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Wholy } \\ & \text { Unemployed } \end{aligned}$ | Part-Time Employed | $\begin{aligned} & \text { Number of } \\ & \text { lishmentst } \end{aligned}$ | Total $\substack{\text { Salaried } \\ \text { Workers }}$ | $\begin{gathered} \text { Total } \\ \text { Earaers } \end{gathered}$ | Rated Capacity of nstalled Prime Movers Horsepower | Value of Products in <br> of Dollars | Number of lishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnersy } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | $\underset{\text { Palue of }}{\text { Poducts in }}$ Thoucusands of DollarsT |
| 3909 | $\ldots$ | $\ldots$ | 258 | 1,215 | 10,147 | 6,26I | 23,470 | 2,520 | 10,750 | 82,091 | 50,213 | 212,127 |
| 1914 | $\ldots$ | .... | 281 | 1,541 | 10,178 | 8,109 | 22,924 | 2,963 | 12,963 | 8x,052 | 62,589 | 218,946 |
| 1919 | $\ldots$ | $\ldots$ | 257 | 1,637 | 11,019 | 8,529 | 50,585 | 3,201 | 17,386 | roi, 282 | 76,722 | 526,822 |
| 1921 | $\ldots$ | $\ldots$ | 246 | 1,451 | 8,260 | Not Reported | 34,959 | 2,607 | 14,865 | 78,417 | Not Reported | 364,102 |
| 1923 | .... | .... | 249 | x,622 | 10,018 | 8,897 | 49,024 | 2,609 | 16,350 | 91,1II | 94,585 | 515,352 |
| 1925 | $\ldots$ | $\ldots$ | 246 | 171 | 9,293 | 9,404 | 46,878 | 2,447 | 16,455 | 88,630 | 108,446 | 557,628 |
| 1927 | $\ldots$ | $\ldots$ | 245 | 1,229 | 9,649 | 8,108 | 49,571 | 2,346 | 16,656 | 92,012 | 111,374 | 538,606 |
| 1929 | $\ldots$ | $\ldots$ | 228 | 1,818 | 10,252 | 10,180 | 55,201 | 2,545 | 17,391 | 94,870 | 125,641 | 570,891 |
| 193I | $\ldots$ | $\ldots$ | 206 | Not Reported | 8,561 | Not Repprted | 35,492 | 2,014 | Not Reported | 63,934 | Not Reported | 298,237 |
| 1933 |  | $\ldots$ | 156 | Not Available | 7,357 | Not Reported | 24,153 | 1,490 | 9,133 | 49,94 | Not Reported | 207,358 |
| 1934 | 2,859 | 2,210 | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ |  | $\ldots$ | $\ldots$ | .... | $\ldots$ |

For composition of this group, see Appendix, $p$. 72. To avoid disclosing information for individual establishments, data were included in "Other Manufacturing Industries" for Massachusetts establishments producing pens, fountain and atylographic; and pen points, gota, steel, and brass, in 1919 and 1027; watches in 1914 and 19r9; and clocks and watches, including cases and materials; instrumer and jewelry and instrument cases, in rilog. Watch cases were not reported manufactured in Massachusetts in any y
$\dagger$ Beginning with $x 921$, data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.

fFigures represent average number for each year
fictal inctudes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of

see more wage earners on the pay rolls of these concerns in Massachusetts than in 1929.

Chart 0.


Chart O-1.


## Non-Ferrous Metals ${ }^{1}$

The non-ferrous metal industries form the smallest of the classes of manufacturing industries in Massachusetts. In 1929, this class accounted for less than three-fourths of one per cent of the total number of wage earners employed in manufacture in the state. The value of the products of this class that year amounted to a little over $\$ 31,000,000$. The depression seriously affected the non-ferrous metal industry. The number of wage earners decreased $49 \%$ from 3,950 in 1929 to 2,020 in 1933 and the value of products declined $70 \%$ from $\$ 31,000,000$ to $\$ 9,000,000$ in the same time. This drop in activity was reflected in the unemployment figures obtained in January, 1934 when over 1,400 wholly unemployed and more than 600 part-time workers were reported from the non-ferrous metal industry.
An examination of the curves showing the number of wage earners employed in the United States and in Massachusetts shows that for the decade preceding the depression the basic trends extend in different directions. The trend of employment for the United States is slightly upward while that for Massachusetts is definitely downward. It will be observed moreover, that while employment in Massachusetts did not decline as much from 1929 to 1931 as in the United States as a whole, from 193I to 1933 the reverse was true.

[^42]Table P-1. Non-Ferrous Metals

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massschusetts | United States | Massa- | United States |
| 1909 | 1.31 | 3.19 | - \$2,613 | \$6,372 | 1.75 | 2.56 |
| 1914 | 1.02 | 2.84 | 3,003 | 8,373 | 2.59 | 3.63 |
| 1919 | 1.44 | 2.81 | 5,454 | 10,617 | 3.67 | 4.63 |
| 1921 | 1. 54 | 2.76 | 4,722 | 8,455 | * |  |
| 1923 | 1.32 | 2.66 | 5,616 | 11,370 | 4.62 | 5.84 |
| 1925 | 1.19 | 2.71 | 5.922 | 13,458 | 4.53 | 6.21 |
| 1927 | 1.17 | 2.27 | 6,628 | 12,883 | 5.68 | 6.70 |
| 1929 | 1.11 | 2.15 | 7,935 | 15,436 | 5.08 | 7.30 |
| 1931 | 1.52 | 2.36 | 5,584 | 8,681 |  |  |
| 1933 | 1.27 | 1.87 | 4,680 | 6,882 | * | * |

Table P. Non-Ferrous Metals*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners! } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollarsi] | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earners? } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\| | Value of Products in Thoussads of Dollars? |
| 1909 | . $\cdot$. | .... | 307 | 656 | 5,039 | 8,834 | 13,166 | 6,313 | 17,385 | 157,841 | 403,540 | 1,005,82I |
| 1914 | .... | .... | 275 | 515 | 3,512 | 9,083 | 10,545 | 6,674 | 15,837 | 123,613 | 448,751 | 1,034,994 |
| 1919 | .... | .... | 286 | 943 | 5,002 | 18,370 | 27,28x | 7,207 | 27,100 | 178,220 | 825,748 | 1,892,121 |
| 1921 | .... | .... | 223 | 501 | 3,094 | Not Reported | 14,610 | 5,004 | 19,446 | 112,238 | Not Reported | 948,995 |
| 1923 | .... | .... | 251 | 646 | 4,563 | 21,099 | 25,626 | 4,571 | 24,852 | 171,298 | 1,000,022 | 1,947,726 |
| 1925 | .... | .... | 236 | 318 | 4,304 | 19,505 | 25,489 | 4,196 | 22,688 | 158,623 | 984,619 | 2,134,735 |
| 1927 | -... | -•.' | 226 | 402 | 3,538 | 20,079 | 23,450 | 4,104 | 25,056 | 156,188 | 1,046,744 | 2,012,245 |
| 1929 | . | .... | 220 | 838 | 3,950 | 20,068 | 31,344 | 4,452 | 29,670 | 183,718 | 1,341,270 | 2,835,895 |
| 1931 | .... | . | 210 | Not Reported | 2,8ri | Not Reported | 15,696 | 3,778 | Not Reported | 119,030 | Not Reported | 1,033,318 |
| 1933 | .... | .... | 176 | Not Available | 2,020 | Not Reported | 9,454 | 2,952 | 16,515 | 108,067 | Not Reported | 743,769 |
| 1934 | 1,465 | 632 | .... | .... | .... | . $\cdot$ | $\cdots$ | .... | $\cdots$ | .... | .... | .... |

${ }^{*}$ For composition of this group, see Appendix, p. 73 To make this category consistent throughout, data for needles, pins, hooks and eyes, and snap fasteners were excluded from this group and thrown into the

 ing galvanized-iron works, , not elsewhere classififided, or for employees of centroplating, in 1925 and 1927.
(figures represent average number for each year. the prime movers which generate the energy.
§Amounts for 1929 sepresent factory selling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured.

The curves showing the installations of horsepower also reveal that Massachusetts failed to share in the general expansion of capacity in this industry that took place in the twenties. This fact, coupled with the persistent downward trend in employment in the state and the loss in relative position, suggests that the return of normal business activity may not correct this situation. We do not expect this industry in the next few years to employ as many as it did in 1929.

Chart P.


Chart P-1.


## Other Manufacturing Industries ${ }^{1}$

The preceding 16 industrial groups represent the great bulk of manufacturing activity and employment. In 1929, they accounted for all but $7.11 \%$ of the number of wage earners employed in manufacture in Massachusetts. Nevertheless, the industrial picture is not complete without the inclusion of the residual group of manufacturers classified as "Other Manufacturing Industries". This group is made up of two entirely different kinds of enterprises. On the one hand, it comprises all those industries which do not belong in any of the 16 groups described in the foregoing sections. On the other hand, it includes some enterprises which logically belong in one or another of these specific groups but which are reported in the miscellaneous classification to avoid disclosing information pertaining to individual establishments.

[^43]Table Q. Other Manufacturing Industries*

| Year | Massschusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Unemployed | Part-Time Employed | Number of Establishmentst | $\begin{gathered} \text { Total } \\ \text { Salaried } \\ \text { Workers } \ddagger \end{gathered}$ | $\begin{gathered} \text { Total } \\ \text { Wage } \\ \text { Earnerss } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars | Number of Estab lishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earners§ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of DollarsT |
| 1909 | .... | $\ldots$ | 2,339 | 7,061 | 53,491 | 111,055 | 167,066 | 37,083 | 57,454 | 612,190 | 1,340,813 | 1,216,92I |
| 1914 | .... | .... | 1,337 | 5,099 | 42,593 | 106,267 | 131,284 | 35,108 | 69,607 | 640,316 | 1,747,637 | 1,452,665 |
| 1919 | $\ldots$ | .... | 1,259 | 8,148 | 65,829 | 141,983 | 330,076 | 30,963 | 87,425 | 628,721 | 2,023,870 | 2,980,594 |
| 1921 | $\ldots$ | .... | 907 | 7,695 | 42,323 | Not Reported | 272,200 | 18,446 | 77,427 | 536,342 | Not Reported | 2,840,899 |
| 1923 | .... | .... | 904 | 7,506 | 46,609 | 148,800 | 325,625 | 17,732 | 88,818 | 648,876 | 2,287,901 | 3,450,249 |
| 1925 | - $\cdot$. | .... | 851 | 493 | 40,421 | 159,444 | 284,682 | 16,376 | 82,060 | 623,664. | 2,682,073 | 3,599,605 |
| 1927 | .... | .... | 875 | 1,456 | 42,180 | 188,821 | 297,928 | 15,939 | 86,450 | 625,657 | 3,098,470 | 3,734,817 |
| 1929 | .... | $\ldots$ | 845 | 6,849 | 39,62I | 178,130 | 358,060 | 15,319 | 84,653 | 586,974 | 3,027,602 | 3,805,168 |
| 1931 | . $\cdot$. | .... | 736 | Not Reported | 30,058 | Not Reported | 254,659 | 11,228 | Not Reported | 416,394 | Not Reported | 2,570,779 |
| 1933 | .... | $\cdots$ | 618 | Not Available | 27,9,70 | Not Reported | 210,642 | 8,279 | 37,224 | 350,880 | Not Reported | 1,899,580 |
| 1934 | 8,132*** | 3,554** | $\ldots$ | .... | .... | .... | .... | .... | $\cdots$ |  | .... | .... |

Appendix, pp. 72-73.
 $\pm B$ eginning with 1 ge2s, data were not included for employees of cen
figures as were reported were not comparable with returns for other years.
 the prime movers which generate the energy. selling value of all goods shipped or deliocred for most industries. Amounts for all other years are based on products manufactured.
IAmounts for 1929 represent factory

IAmounts for rige represent factory selling value of all goods shipped or delioered for most industries. Amounts for all
THese figures do not include unemployed from the independent hand trades, such as cigar makers, cobblers, and so on.

No attempt has been made to treat this group as we have the others which face more or less common problems and possess some degree of homogeneity. The number of wage earners reported in "Other Manufacturing Industries" in 1929 was $39,62 \mathrm{I}$, which was lower than the number reported for any year since 1921. The depression operated to reduce the number of wage earners to 27,970 in 1933. The Massachusetts Census of Unemployment in 1934 reported 8,132 wholly unemployed and 3,554 part-time workers from this group. It is probable that the return of normal business conditions will see a resumption of the pre-depression trend in the industries classified under this head. Little hope is entertained that an expansion of "Other Manufacturing Industries" will solve the problem of unemployment in Massachusetts. ${ }^{1}$

Table Q-1. Other Manufacturing Industries

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage | Massachusetts | United States | Massachusetts | United States |
| 1909 | 13.73 | 8.74 | \$3,123 | \$1,988 | 2.08 | 2.19 |
| 1914 | 9.04 | 6.65 | 3,082 | 2,269 | 2.49 | 2.73 |
| 1919 | 11.07 | 10.47 | 5,014 | 4,741 | 2.16 | 3.22 |
| 1921 | 9.58 | 7.89 | 6,43I | 5,297 | * | * |
| 1923 | 9.44 | 7.18 | 6,986 | 5,317 | 3.19 | 3.53 |
| 1925 | 7.91 | 6.48 | 7,043 | 5,772 | 3.94 | 4.30 |
| 1927 | 7.98 | 6.74 | 7,063 | 5,969 | 4.48 | 4.95 |
| 1929 | 9.41 | 6.75 | 9,037 | 6,483 | 4.50 | 5.16 |
| 1931 | 9.91 | 7.22 | 8,472 | 6,174 | * | * |
| 1933 | 11.09 | 7.97 | 7,531 | 5,414 | * | * |

*Data not reported.

## All Manufacturing Industries-Summary

A composite picture of all manufacturing activity in Massachusetts is afforded by the statistics presented in Tables R and R-I. They enable us to measure the significance of manufacture in the economy of the state and to observe its bearing on the problem of unemployment. In 1929, over 557,000 wage earners and $8 \mathrm{r}, 700$

[^44]salaried workers were engaged in manufacturing activities in Massachusetts. These workers represented about $35 \%$ of all persons gainfully employed in the state. The products of manufacture in Massachusetts in that year were valued at $\$ 3,392,000,000$. By r933, this value had been cut in half and the number of wage earners had declined by $29 \%$. The Census of Unemployment in 1934 found 148,000 wholly unemployed and 105,000 part-time workers from the manufacturing industries, or $33 \%$ of all persons wholly unemployed and $6 \mathrm{r} \%$ of those who were employed only part time. Of the persons who were either wholly unemployed or only partly employed in 1934, four out of every ten were in that position because of the decline in manufacturing activity in Massachusetts.
The tables give a perspective of the changes that have occurred in manufacturing both in Massachusetts and in the United States. Measured by the number of wage earners, it is apparent that employment in manufacturing for the country as a whole experienced a healthy upward growth from 1909 to 1929. It is also apparent that employment in manufacturing in Massachusetts shared in that growth only from 1909 to 1919. Since that time, manufacturing has been declining at a fairly rapid rate. This is also reflected in the figures showing the Massachusetts percentages of all wage earners employed in manufacture. These indicate that whereas the state accounted for $8.84 \%$ in 1909, its share had declined to $6.31 \%$ in 1929. ${ }^{2}$ The percentages for 1935 and 1933 show a slight improvement which indicates that Massachusetts did not suffer quite so severely as other states in these years. Nevertheless, the wide divergence in the employment trend of the state from that of the United States makes it seem unlikely that the return to normal business conditions will see a great expansion of factory employment in Massachusetts. This conclusion finds some substantiation in the recent figures for factory employment. The index numbers for the United States show greater improve-

[^45]Table R. All Manufacturing Industries*

| Year | Massachusetts |  |  |  |  |  |  | United States |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wholly Onemployed | Part-Time Employed | Number of Establishments $\dagger$ | Total Salaried Workers | $\begin{gathered} \text { Total } \\ \text { Warners } \end{gathered}$ | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars | Number of Establishments $\dagger$ | Total Salaried Workers $\ddagger$ | Total Wage Earnerss | Rated Capacity of Installed Prime Movers in Horsepower\|| | Value of Products in Thousands of Dollars |
| 1909 | . $\cdot$ | .... | 11,684 | 48,646 | 584,559 | 1,145,071** | 1,490,529 | 268,491 | 790,267 | 6,615,046 | 18,675,376 | 20,658,267 |
| 1914 | - ${ }^{\text {P. }}$ | $\ldots$ | 11,927 | 59,190 | 606,350 | 1,396,331 | 1,640,584 | 272,518. | 962,533 | 7,023,775 | 22,531,194 | 24,216,515 |
| 1919 | .... | .... | 11,627 | 89,006 | 712,254 | 1,728,454 | 4,005,209 | 274,598 | 1,438,219 | 9,04I,3II | 29,422,10I | 62,193,427 |
| 1921 | .... | .... | 10,018 | 75,493 | 579,135 | Not Reported | 2,851,264 | 196,267 | 1,146,380 | 6,946,570 | Not Reported | 43,653,283 |
| 1923 | .... | .... | 10,522 | 86,64I | 667,193 | 1,931,800 | 3,570,591 | 196,309 | 1,355,729 | 8,778,156 | 33,094,228 | 60,555,998 |
| 1925 | .... | .... | 10,027 | 63,060 | 591,438 | 2,013,017 | 3,426,617 | 187,390 | 1,255,736 | 8,384,26x | 35,772,628 | 62,713,714 |
| 1927 | .... | .... | 10,037 | 73,360 | 578,068 | 2,130,503 | 3,317,852 | 191,866 | 1,301,002 | 8,349,755 | 38,825,681 | 62,718,347 |
| 1929 | .... | .... | 9,872 | 81,670 | 557,494 | 2,068,52I | 3,392,162 | 210,959 | 1,358,775 | 8,838,743 | 42,931,06I | 70,434,863 |
| 1931 | .... | .... | 9,305 | Not Reported | 434,44 | Not Reported | 2,157,450 | 175,319 | Not Reported | 6,523,026 | Not Reported | 41,350,465 |
| 1933 | .... | .... | 8,145 | Not Available | 398,592 | Not Reported | 1,668,733 | 141,776 | 802,437 | 6,055,748 | Not Reported | 31,358,946 |
| 1934 | 148,075 $\dagger \dagger$ | 105,605tt | .... | .... | $\cdots$ | $\ldots$ | $\ldots$ | $\ldots$ | .... |  | .... |  |

"Includes combined totals of industries summarized in Tables A-Q. Since the Census of Manufactures includes "Automobile Repairing" only in rgis and riv6, figures for this industry have been deducted from the summaries for Massachusetts and the United States.
$\ddagger$ Beginning with
r921,
data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
 This accounts for the difference between the reported tota
\&Figures represent average number for each years.
fintal includes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that



Table R-1. All Manufacturing Industries

| Year | Percentage Ratio of Massachusetts to United States |  | Value of Products per Wage Earner |  | Horsepower Installed per Wage Earner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of Products | Number of Wage Earners | Massuchusetts | United States | Massachusetts | United States |
| 1909 | 7.22 | 8.84 | \$2,550 | \$3,123 | 1.96 | 2.82 |
| 1914 | 6.77 | 8.63 | 2,706 | 3,448 | 2.30 | 3.21 |
| 1919 | 6.44 | 7.88 | 5,623 | 6,879 | 2.43 | 3.25 |
| 192I | 6.53 | 8.34 | 4,923 | 6,284 | * | * |
| 1923 | 5.90 | 7.60 | .5,352 | 6,898 | 2.90 | 3.77 |
| 1925 | $5 \cdot 46$ | 7.05 | 5,794 | 7,480 | 3.40 | 4.27 |
| 1927 | 5.29 | 6.92 | 5,740 | 7,511 | 3.69 | 4.65 |
| 1929 | 4.82 | 6.31 | 6,085 | 7,969 | 3.71 | 4.86 |
| . 1931 | 5.35 | 6.66 | 4,966 | 6,339 | * | * |
| 1933 | $5 \cdot 32$ | 6.58 | 4,187 | 5,178 | * | * |

*Data not reported.
ment than do similar index numbers relating solely to the state of Massachusetts. ${ }^{1}$
The index of employment compiled by the Department of Labor and Industries of Massachusetts stood at 76.4 in December, 1935. It had stood at 69.0 in January, 1934, when the Census of Unemployment was taken. It is likely that this recovery in manufacturing employment had absorbed between 35,000 and 45,000 of those who were unemployed in r934. At the close of the year 1935, however, employment was still $18 \%$ below the 1929 level, and $24 \%$ below the level of the base period (1925-27).

| The inderes of factory employment for the United States, as compiled by the |
| :--- |
| U. S. Bureau of Labor Statistics and published in the Federal Reserve Bullefin, |
| are given below in the first column. The indexes of employment in all manufac- |
| turing establishments in Massachusetts compiled by the Massachusets Depart- |
| ment of Labor and Industries appear in thesecond column. Therevisions of April |
| r936 have been used. |
|  |

Chart R.


The employment situation in manufacturing in Massachusetts, as contrasted with that for the United States as a whole, may be summarized by comparing the pre-depression trends in the respective industrial groups. This comparison is made in Table R-2 and Chart R-2. The industrial groups are arranged in order of the rate of change shown by the trends of employment in the state. The figures in the first column show the average number of wage earners employed in 1929 in Massachusetts and are included to give some conception of the relative importance of each group. The figures in the last two columns indicate the percentage changes in the trends over the ten-year period from igI9 to 1929.
Of the five groups in which Massachusetts reported growth there was only one, "Jewelry, Clocks, Watches, Silverware, etc.", in which the rate of growth appeared to be as great as it was for the country as a whole. In the other four, the upward trends registered in Massachusetts showed rates of growth which were much less. marked than for the United States as a whole.
The remaining 12 groups all showed downward trends of employment in Massachusetts. In three of these, "Furniture and Finished Lumber", "Woolen Goods", and "Heavy" Machinery", the trends for the entire United States were also downward. In every instance, however, the rates of decline for Massachusetts were

Chart R-1.

much greater than those for the country as a whole. In all the other industrial groups, the employment trends in the United States were either upward or horizontal, while those in Massachusetts were downward. It appears that over $75 \%$ of the wage earners employed in "Manufacturing" in r929 were in industries which showed definite downward trends. In other words, only one out of four factory workers in Massachusetts was employed in industries that showed upward trends in the pre-depression decade.
While a return of normal business activity will see increased employment in the manufacturing industries of the United States, Massachusetts, in the next two or three years at least, is not likely to share to any great extent in this improvement. Unless some new factors enter the situation, it is reasonable to expect a continuation of those factors responsible for the downward trends in operation before the depression. It seems highly probable that for some time a large percentage of the unemployed from the manufacturing industries will not be absorbed in their old occupations in Massachusetts.

Table R-2. Massachusetts and the United States Compared with Respect to Changes in the Trends in the Number of Wage Earners Employed in Various Classes of Manufacturing

| Classes of Manufacturing | Average <br> Number of Wage Earners Employed in 1929 in Massachusetts | Percentage Changes in Trends of Employment in the no Years 1919 to 1929 |  |
| :---: | :---: | :---: | :---: |
|  |  | Massachusetts | United States |
| Electrical Machinery and Equipment. | 29,337 | + $19.5 \%$ | +56.0\% |
| Printing, Publishing, and Engraving. | 21,494 | +11.0 | +20.5 |
| Jewelry, Clocks, Watches, Silverware, etc. . . . . . . . . . . | 10,252 | + 7.5 | +7.5 |
| "Other Textiles".. | 41,422 | + 7.5 | +22.0 |
| Paper and Allied Products. | 26,730 | + 5.5 | +i1.0 |
| Chemicals... | 14,187 | $-4.5$ | +17.0 |
| Clothing. | 19,118 | $-7.5$ | +2.5 |
| Furniture and Finished Lumber. | 19,860 | - 7.5 | $-2.0$ |
| Food. | 27,486 | 10.0 | + 9.0 |
| Rubber Goods | 20,927 | -11.0 | +11.0 |
| Woolen Goods. | 46,811 | -12.0 | - 9.5 |
| Heavy Machinery, . . . . . . . | 22,851 | - 12.0 | $-2.5$ |
| "Other Industries". . . . . . . | 39,621 | - 12.5 | 0.0 |
| Iron and Steel Products | 63,049 | - 18.5 | 0.0 |
| Leather Goods. | 76,305 | -22.0 | 0.0 |
| Cotton Goods. | 74,094 | -30.0 | +15.5 |
| Non-Ferrous Metals | 3,950 | -30.0 | +8.0 |
| All Manufacturing Industries | 557,494 | $-17.0 \%$ | + $6.0 \%$ |


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## Part III

## CONCLUSIONS-PROSPECTS FOR REEMPLOYMENT IN MASSACHUSETTS

An expansion of business activity in Massachusetts necessitating the reemployment of the unemployed is the only solution to the unemployment problem that can be regarded as entirely satisfactory. Such a development would eliminate unemployment relief expenses and minimize the probability of population loss through emigration. The foregoing analysis throws some light upon the prospects for reemployment, particularly in the manufacturing industries. The conclusion we draw from the employment trends in the important existing manufacturing industries is that the unemployed will certainly not all be reemployed at their old jobs in the state within the next few years.

The crux of the unemployment problem in Massachusetts is in the manufacturing industries. The extractive industries employ few persons and are not expected to expand materially. The trade, transportation; and service industries probably cannot expand their labor requirements very greatly in the near future unless there is a substantial recovery in manufacturing activity, though the extent to which such industries can thrive in communities with few manufacturing enterprises but many residents who are owners of invested wealth must not be underestimated. Further growth in the summer resort and tourist business and continued expansion in the management and financial services, quite possibly in the educational services, may reasonably be expected. But all these possibilities still leave on the manufacturing industries the chief burden of absorbing the unemployed during the next few years. On the prospects of employment afforded by new industries and new products and by unforeseen technological changes this study must perforce remain silent, though such possibilities are manifestly of particular importance. All we can say is that the trends brought to light in this investigation make it appear unlikely that the existing manufacturing industries in Massachusetts will be able in the near future to reabsorb their own unemployed.
It is thoroughly evident that the depression which began in 1929 was not responsible for all the unemployment suffered by Massachusetts. The declining employment trends established between 1919 and 1929 in many manufacturing industries and the loss of population between 1920 and 1930 through emigration to
other manufacturing states indicate that employment opportunities were declining in Massachusetts before the depression set in. In part, this downward secular trend of employment opportunities in Massachusetts reflects the more or less normal shifting of industry in response to changes in markets, in raw materials, in natural resources, in manufacturing technology, and in types of labor required. But this is not all; Massachusetts has not merely been left in an exposed position by the temporary ebb of an industrial tide that may be expected shortly to flow back again through other channels, she has in many respects deliberately taken a position on such high ground in matters of taxation and labor legislation that numerous industrial navigators have perforce had to seek other waters to keep their craft from going aground.
The most obvious effect of the depression was to increase greatly the number unemployed. A less obvious but equally important effect was to cause a virtual cessation of interstate migration. Although Massachusetts may have had a more serious unemployment problem than the majority of states, its citizens found the depression no time in which to move to another state looking for a job. Moreover, in the handling of relief, many states frowned upon unemployed persons from other states and gave preferential treatment to their own citizens. The passing of the depression will remove these barriers to population movement, and the factors that during the twenties made other states appear more attractive may again stand out.

Moreover, if the possibilities of getting a job are greater in other states, not only will Massachusetts lose people who are now living in the state, but it will no longer attract its share of the foreigners who come to this country. The population of Massachusetts under these circumstances will show a much slower rate of growth than that of other states. This possibility appears the more probable when it is realized that migration is a selective process that takes predominantly the younger men and women, the parents of the next generation.

If the state faces the prospect of exporting its surplus man power, it must realize that emigration will tend to increase still further the proportion of the old people among those who remain. Also, inasmuch as migration
takes more males than females, the uneven distribution of the sexes already noted will tend to become still further unbalanced. An increasing proportion of the aged implies a heavier burden of dependents and a greater relief load to be borne by the smaller number of productive workers who remain. It is true that emigration represents a solution to the unemployment problem, but it is far from a satisfactory one. It is a symptom that the population is not maintaining itself and is destined to decline.
Lest Massachusetts view too complacently the prospect of allowing its problem of unemployment to be solved through the migration of surplus workers to other states, the state should contemplate the cost this involves. The migration of workers seeking employment is a loss of productive power. Each worker who leaves represents an investment on the part of the people of the state in the cost of rearing, educating, and training him to the point where he is ready to produce more than he consumes. It is poor economy for the state to let him go.
Then, too, it can be pointed out that real property values depend upon population. Increasing values re-
sult from a growing population. Property values form the basis of the tax system. The revenues that must be raised by property taxes can be obtained more easily when property values increase than when they decrease. If population declines, however, the tax base is reduced, with the result that the tax rate rises. Delinquencies increase. The property owner is caught between the reduction in value and in rents, on the one hand, and the increase in tax rates, on the other. To the extent that increasing taxes must be borne by industries, an addition to their burdens is made and this addition tends to make the prospect of location beyond the borders of the state seem more advantageous by contrast.

If this interpretation of conditions is justified by the tendencies observed in this study, the situation constitutes a challenge to those who have the future of Massachusetts at heart. It suggests the need of cooperation among state and municipal officials, business men, labor leaders, and educators, to find ways and means of making possible a satisfactory solution to these industrial employment problems that are in many respects peculiar to Massachusetts.

## APPENDIX

Composition of the Various Classes of Manufacturing Activity in Massachusetts and in the United States as Measured by Number of Wage Earners in 1929

| Classification | Wage Earners |  |  |
| :--- | :--- | :--- | :--- |
|  |  | Massa- <br> chusetts | United <br> States |


| Leather Groods |  |  |
| :---: | :---: | :---: |
| Boots and shoes, other than rubber | 55,093 | 205,640 |
| Leather, tanned, curried, and finished | 10,707 | 49,932 |
| Trunks, suitcases and bags | 485 | II,359 |
| Pocket-books, purses, and card-cases | 696 | 10,430 |
| Boot and shoe findings, not made in shoe factories | 4,844 | 10,376 |
| Boot and shoe cut stock, not made in shoe factories | 2,814 | 9,499 |
| Gloves and mittens, leather . . | 2, | 9,203 |
| Leather goods, not elsewhere classified | 459 | 6,035 |
| Saddlery and harness . . | 46 | 3,339 |
| Belting and packing, leather | 433 | 2,602 |
| Lasts and related products | 728 | 1,760 |
| Total | 76,305 | 320,175 |

## Cotton Goods

| Cotton goods | 70,788 | 424,916 |
| :---: | :---: | :---: |
| Cotton smallwares . . . . . . - | 2,924 | 15,281 |
| Bags, other than paper, not made in textile mills | 74 | 11,828 |
| Awnings, tents, sails, and canvas covers | 308 | 7,162 |
| Total | 74,094 | 459,187 |

## Iron and Steel Products

| Iron and Steel Products |  |  |
| :---: | :---: | :---: |
| Foundry and machine shop products, n.e.c. | 21,243 | 454,44I |
| Steel works and rolling mill products |  | 394,574 |
| Structural and ornamental metal, not made in rolling mills | 1,377 | 54,947 |
| Hardware, n.e.c. | 775 | 52,306 |
| Stoves and ranges (other than electric), and warm air furnaces | 2,033 | 46,616 |
| Stamped ware, enamelled ware, and metal stampings. | 1,409 | 40,000 |
| Steam and hot water heating apparatus and steam fittings | 2,879 | 39,621 |
| Tin cans, n.e.c. . . . . . | 605 | 31,497 |
| Plumbers' supplies, not including pipe or vitreous china | 629 | 27,960 |
| Blast furnace products . |  | 24,960 |
| Wire drawn from purchased rods | 4,178 | 22,467 |
| Wire work, n.e.c. . . . . | 1,627 | 22,388 |



*Not reported.
n.e.c. Not elsewhere classified.


| Other Textiles |  |  |
| :---: | :---: | :---: |
| Knit goods | 8,817 | 208,488 |
| Silk and rayon goods | 7,390 | 130,467 |
| Dyeing and finishing textiles | 14,450 | 79,327 |
| Carpets and rugs, wool | 4,297 | 32,623 |
| House furnishing goods, n.e.c., and miscellaneous textile articles | 1,703 |  |
| Cordage and twine | 1,882 | 14,489 |
| Asbestos products, other than steam packing and boiler covering |  | 8,092 |
| Trimmings (not made in textile mills) and stamped art goods for embroidering | 112 |  |
| Lace goods . . . . . . . . |  | 6,854 |
| Embroideries | 45 | 6,622 |
| Linoleum |  | 5,544 |
| Felt goods . . . . . . | 863 | 5,540 |
| Jute goods . . |  | 4,931 |
| Waste processed | 469 | 3,905 |
| Artificial leather | 318 | 2,590 |
| Asphalted base floor covering |  | 2,345 |
| Linen goods . | 880 | 2,195 |
| Regalia . . | 79 | 1,757 |
| Carpets and rugs, rag | ${ }^{76}$ | 1,529 |
| Oil cloth |  | 1,412 |
| Upholstering materials, n.e.c. |  | r,410 |
| Flags and banners . $\cdot \therefore$. |  | 938 |
| Cloth sponging and refinishing | 4 I | 902 |
| Mats and matting, grass, and coir |  | 467 |
| Hair cloth . | * | 450 |
| Belting, other than leather or rubber, not made in textile mills |  | 5 |
| Flax and hemp | * | 47 |
| Total | 41,422 | 546,907 |

## Electrical Machinery

| Electrical machinery, apparatus and supplies Elevators and elevator equipment <br> Lighting equipment, electric and gas, lamps | 28,844 | 328,722 |
| :---: | :---: | :---: |
|  |  |  |
|  | 493 | 23,580 |
| Total | 29,337 | 352,302 |

## Food

| Bread and other bakery products | 10,413 | 200,841 |
| :---: | :---: | :---: |
| Meat packing, wholesale | 2,594 | 122,505 |
| Canned and dried fruits and vegetables, preserves, jellies, fruit butters, pickles, and sauces. | 518 | 8,866 |
| Confectionery | 7,47I | 63,501 |
| Manufactured ice | 288 | 32,184 |
| Beverages, non-alcoholic | 1,304 | 28,28I |
| Flour and other grain mill products | 65 | 27,028 |
| Ice cream | 975 | 22,399 |
| Butter . . . . . . . . . . |  | 19, |
| Sugar-beet or cane (refining only-no growing) | * | 3, |
| Canning and preserving: fish, crabs, shrimps, oysters, and clams | 907 | 13,6 |

[^46]| Classification | Wage Earners |  |
| :---: | :---: | :---: |
|  | Massachusetts | United States |
| Food-Continued |  |  |
| Food preparations, n.e.c. <br> Feeds, prepared for animals and fowl <br> Sugar <br> Coffee and spices, roasting and grinding <br> Peanuts <br> Poultry killing, dressing and packing, wholesale <br> Condensed and evaporated milk <br> Corn syrup, corn sugar, corn oil, and starch <br> Cereal preparations <br> Chocolate and cocoa products, not including confectionery . | 488 | 10,616 |
|  | 157 | 10,223 |
|  | * | 9,815 |
|  | $4_{*}^{67}$ | 9,053 |
|  |  | 7,933 |
|  |  | 7,769 |
|  | ${ }^{30}$ | 7,065 |
|  |  | 6,730 |
|  |  | 6,488 |
|  | 899 | 6,249 |
| Sausage, meat puddings, headcheese, etc., and sausage casings, not made in meat packing establishments | 485 | 5,897 |
| Macaroni, spaghetti, Vermicelli, and noodles | 192 | 5,072 |
| - Flavoring extracts and flavoring syrups . . | ${ }_{*}^{153}$ | 5,041 |
|  |  | 3,401 |
| Baking powder, yeast, and other leavening compounds | * | 3,006 |
| Shortenings (other than lard) vegetable cooking oils and salad oils | * | 2,712 |
| Chewing gum . . . . . . | * | 2,265 |
| Rice cleaning and polishing . . . . . | * | 1,589 |
| Oleomargarine, not made in meat packing establishments | * | 1,534 |
| Liquors, distilled and ethyl alcohol . . . |  | 1,484 |
| Vinegar and cider . | 66 | 979 |
|  |  | 590 |
| Liquors, vinous | * | 186 |
| Total | 27,486 | 757,923 |

Paper and Allied Products

| Paper | 12,138 | 103,320 |
| :---: | :---: | :---: |
| Boxes, paper, n.e.c. | 5,349 | 55,654 |
| Pulp, wood and other fiber | 223 | 24,729 |
| Paper goods, n.e.c. . | 4,053 | 20,227 |
| Stationery goods, n.e.c. | 2,33I | 11,078 |
| Envelopes . . . . . . . | 2,21I | 10,367 |
| Bags, paper, exclusive of those made in paper mills | ${ }^{193}$ | 6,970 |
| Wall paper . . . . . . . |  | 4,705 |
| Pulp goods and molded composition products |  | 3,558 |
| Card-cutting and designing | ${ }_{*}^{23}$ | 2,338 600 |
| Card board, not made in pap mill |  |  |
| Total | 26,730 | 243,555 |

## Heavy Machinery

| Railroad repair shops, steam | 4,144 | 368,68I |
| :---: | :---: | :---: |
| Motor vehicles, not including motorcycles |  | 226,116 |
| Motor vehicle bodies and parts | 3,393 | 221,332 |
| Engines, turbines, tractors, waterwheels, and windmills | 221 |  |
| Ship and boat building, steel and wooden, including repairs. | 3,635 |  |
| Machine tools | 3,365 | 47, |
| Agricultural implements |  | 41 |
| Cars, electric and steam railroad, not made in repair shops | * |  |



| Railroad repair shops, electric Machine tool accessories . | 1,094 | 29,475 |
| :---: | :---: | :---: |
| Machine tool accessories - . . | 3,239 | 26,682 |
| Pumps, hand and power, and pumping equipment | 2,558 | 23,106 |
| Aircraft and parts . . . . . . . |  | 14,710 |
| Locomotives, other than electric, not made in repair shops | * | 11,045 |
| Motorcycles, bicycles, and parts . . | 1,206 | 4,392 |
| Safes and vaults |  | 3,033 |
| Total | 22,851 | 1,175,432 |

Printing, Publishing, and Engraving

| Printing and publishing, book and job | 9,341 | 150,649 |
| :---: | :---: | :---: |
| Printing and publishing, newspaper and |  | 13,649 |
| periodical ${ }^{\text {a }}$, ${ }^{\text {a }}$, | 5,775 | 129,660 |
| Bookbinding and blankbook making | 2,645 | 24,754 |
| Signs and advertising novelties | 359 | 20,000 |
| Lithographing . $\cdot$. | 1,052 | 18,979 |
| Photo-engraving, not done in printing establishments | 679 | 12,353 |
| Engraving, steel, copperplate, and plate printing | 769 | 10,130 |
| Stereotyping and electrotyping, not done in printing establishments. | 362 | 6,487 |
| Labels and tags . . | 60 | 4,474 |
| Engraving (other than steel, copperplate, or wood) chasing, etching and die-sinking | 329 | 2,240 |
| Printers' supplies . . . . . . . | 4 I | 1,004 |
| Printing and publishing, music | 82 | 8 ro |
| Type founding . . |  | 467 |
| Engravers' materials |  | 313 |
| Engraving, wood | $\dagger$ | 142 |
| Total | 21,494 | 382,462 |

## Rubber Goods



## Furniture and Finished Lumber

Lumber and timber products, n.e.c.
Furniture, including store and office fixtures
Planing mill products, including general millwork
Boxes, wooden, except cigar boxes . . .

## Refrigerators

Wood turned and shaped and other wooden goods, n.e.c.

## ${ }^{*}$ Not reported.

included in steel and copper.
$\ddagger$ Reported with tires and tubes.
n.e.c. Not elsewhere classified.

Classification $\quad$|  |
| :---: | :---: |

Furniture and Finished Lumber-Continued

| Musical instruments, organs and pianos | 1,356 | 15,449 |
| :---: | :---: | :---: |
| Radios and phonographs | 343 | 14,416 |
| Caskets, coffins, burial cases, and other morticians' goods | 418 | 13,033 |
| Cooperage . . . | 483 | 10,691 |
| Baskets and rattan and willow ware, not including furniture | 13 I | 9,353 |
| Wall plaster, wall board, and floor composition |  | 7,462 |
| Carriages and sleds, children's . | 1,436 | 7,102 |
| Mirrors and other glass products made of purchased glass | 97 | 4,782 |
| Window shades and fixtures . . . | 151 | 4,708 |
| Mirror and picture frames | 165 | 4,446 |
| Boxes, cigar, wooden . |  | 4,374 |
| Window and door screens and weather strips | 173 | 4,034 |
| Cork products . . . . . . . |  | 3,842 |
| Carriages, sleds, wagons, and sleighs |  | 3,554 |
| Excelsior | * | 1,24I |
| Total | 19,860 | 904,224 |
| Clothing |  |  |
| Clothing, women's, n.e.c. | 6,874 |  |
| Clothing (except work clothing), men's, youths', and boys', n.e.c. | 5,551 | 149,868 |
| Shirts and nightwear, men's | 1,277 | 59,830 |
| Clothing, work (including sheep-lined and blanket-lined coats but not including shirts), men's . | 749 | 38,201 |
| Millinery | 1,307 | 32,206 |
| Furnishing goods, men's, n.e.c. | 1,321 | 26,588 |
| Hats, fur felt | 24 I | 16,539 |
| Fur goods . | 228 | 15,752 |
| Corsets and allied garments | 706 | 13,664 |
| Gloves and mittens, cloth or cloth and leather combined made from purchased fabrics | * | 9,279 |
| Handkerchiefs . . . . | , | 6,014 |
| Hats and caps, except felt and straw, men's | 220 | 5,826 |
| Furs, dressed and dyed . - . . . |  | 5,167 |
| Suspenders, garters, and other elastic woven goods, made from purchased webbing . | 644 | 4,34I |
| Hats, straw, men's . . |  | 3,380 |
| Collars, men's | * | 2,952 |
| Hat and cap materials, men's | - | 2,564 |
| Hats, wool felt . . . |  | 2,028 |
| Clothing, men's, buttonholes | * | 292 |
| Total | 19,118 | 581,991 |

## Chemicals




| Chemicals-Continued |  |  |
| :---: | :---: | :---: |
| Oil, cake and meal, cottonseed . . . . * 15,825 |  |  |
|  |  |  |
| Perfumes, cosmetics, and toilet preparations | 106 | 13,109 |
| Wood preserving - . | 63 | 13,077 |
| Druggists' preparations | 104 | ro,688 |
| Lime | ${ }^{317}$ | 8,554 |
| Ammunition and related products |  | 7,223 |
| Explosives |  | 5,614 |
| Grease and tallow | 624 | 5,475 |
| Salt ${ }^{\text {Wod distillation }}$ and charcoal manufac- |  | 5,458 |
| Wood distillation and charcoal manufacturing . |  | 4,648 |
| Compressed and liquefied gases | 108 | 3,390 |
| Glue and gelatin | 729 | 2,993 |
| Cleaning and polishing preparations | 115 | 2,713 |
| Oil, cake and meal, linseed |  | 2,715 |
| Lubricating oils, greases (not made in refineries) |  | 577 |
| Mucilage, paste, etc. (not including glue or rubber cement) |  |  |
|  | ${ }^{27}$ | 4448 |
| Tanning materials, natural dyestuffs, mordants, sizes, etc. | 200 | 2,419 |
| Bone black, carbon black, and lampblack |  | 1,915 |
| Fireworks |  | I,8II |
| Blackings, stains, and dressings | 38I | 1,617 |
| Oils, n.e.c. . . . . . | 39 | 1,234 |
| Candles |  | 78 I 677 |
| Combs and hairpins (not made of metal or rubber) |  |  |
| Fuel . |  | 426 |
| Ink, writing |  | $4{ }^{6}$ |
| Oils, essential |  | 265 |
| Bluing | * | 105 |
| Total | 14,187 | 485,852 |

## Jewelry, Clocks, Watches, Silverware, etc.

| Jewelry <br> Clocks, watches, recording devices and materials, and parts (not including watch cases) | 5,422 | 27,9 |
| :---: | :---: | :---: |
|  |  |  |
|  | 485 | 21,45 |
| Instruments, professional and scientific, and gauges (except machinists' gauges) | 67 I | 16,876 |
| Silverware and plated ware . . . | 2,697 | 15,735 |
| Pens, fountain and stylographic, pen points (gold, steel, and brass) | 227 | 4,600 |
| Watch cases . . . . | * | 3,404 |
| Gold leaf and foil . . . | 496 | 2,269 |
|  | 133 | 1,177 |
| Gold, silver, and platinum refining and alloy- | 18 | 931 |
| Lapidary work . . . . . . . . |  | 506 |
| Total | 10,252 | 94,870 |


| Non-Ferrous Metals |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |
| Non-ferious metals, alloys, etc. <br> Copper, tin, sheet iron work. | . | . | . | $\mathbf{1}, 86 \mathrm{r}$ <br> $\mathbf{1}, 356$ |

[^47]| Classif | Wage Earners |  |
| :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Mas } \\ & \text { chus } \end{aligned}$ | United |
| Non-Ferrous Metals-Continued |  |  |
| Alu |  |  |
| Smelting and refinin |  |  |
| Smelting and refining, zinc |  | Ir,61 |
| Needles, pins, hooks and eyes, and snap fast- eners . . . . . . . |  | ,242 |
| Electroplating |  | 928 |
| Smelting and refining, lead |  | 4,819 |
| Smelting and refining, other |  | 4,134 |
| Musical instruments and par | 6 |  |
| Collapsible tubes . |  | I,821 |
| Tin and other foils, not including gold and silver |  | 1,7 |
| Fire extinguishers . . . . . |  |  |
| Total |  |  |
| Other Manufacturing Industries |  |  |
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50 cent
50 cent
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$\$ 1.00$
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No. 67. Operating Expenses of Retail Stationers and Office Outfitters in 1926TEXTHES (See also COTTON)(In cloth) $\$ 1.00$
No. 56. Distribution of Textiles (1926)
WALL PAPER - WHOLESALE$\$ 1.00$No. 73. Operating Expenses of Wall Paper Wholesalera in 1927.


[^0]:    Publication of the Graduate School of Business Administration, Harvard University. Issued at Soldiers Field Station, Boston, Mass., eight times a year, during the months of March, April, May, June, July, August, October, and December. Entered as second class matter, May 17, 1913, at.the postoffice at Boston, Mass., under the Act of August 24, 1912.

[^1]:    : See Report on the Censws of Unemployment in Massachusetts as of January 2, 1034. Boston: Massachusetts Department of Labor and Industries, 1935.
    ${ }^{2}$ Persons entirely without jobs who under normal circumstances would have been gainfully occupied.

[^2]:    Source: Slatislical Abstract of the United States.

[^3]:    ${ }^{2}$ It is interesting to observe that the tendency has been for the population to increase in the larger communities at the expense of the smaller communities. The "rural" population of Massachusetts, $i$. e., that part of the population living in communities of lo less than 2,500, decimed in both number and percentage from able in part to the "back-to-the-farm" flight from unemployment in the cities. From a comparison of the number and percentage of the population living in places of different sizes, it appears that in addition to the "rural" population, which increased slightly, from $4.7 \%$ to $4.8 \%$ of the total, between 1930 and 1934 the only group to increase its relative importance was that of cities of from 10,000 to 25,000 in size. The population living in these cities in 1930 constituted $16.3 \%$ and, in $1934,17.3 \%$ of the total. The largest cities, containing over of 30,165 persons. All other classes recorded both absolute and relative losses.

[^4]:    In part this might account for the lower male ser ratio of Massachusetts noted earlier.
    In part this would help to explain the older average age in Massachusetts.

[^5]:    ${ }^{1}$ Class C was made up of persons "out of a job and unable to wort", and Class
    1 Class C was made up of persons "out of a job and unable to worit
    of persons "having jobs but idle on account of sickness or disability"
    D of persons "having G , were made up for the most part of persons whose idleneps was voluntary and who were included in the unemployment count as an incidental result of the method of selection used. Class E was composed of persons able to work and having no job who were reported by the enumerator as not looking for work. Class $F$ was made up of persons having jobs but not drawing, pay, for whom the reason for idleness was reported to be "voluntary lay-ofi", or its equivalent. Class $G$ included all those having jobs who were reported by the enumerator as not losing pay as a result of their idleness, being mainly persons on vacation with pay.
    : Workers who were not employed full time and who happened to be idle on the day the census was taken were included under Class B. The zotal number of part-time workers in Massachusetts has been estimated by the Bureau of the Census at 32,606 . The average time these persons were working was approxi-
    mately $31 / 4$ days per week.

[^6]:    :This difference, however, should be noted: In 1930, persons idle because of ilness were not included in Classes $\mathbf{A}$ and $B$, whereas, in 1934, persons who had been ill for a long time but who expected to be able to work on recovery were included among the unemployed. That this is a source of minor discrepancy can be seen from the fact that in 1930 there were all together only 12,540 persons who reported themselves as "having jobs but idle on account of sickness or disabinty, in ro34, the total number of ${ }^{\text {p }}$.

[^7]:    ${ }^{1}$ While a certain amount of part-time employment is a normal phenomenon and may represent, for example, the employment of housewives who "work out" several days a week, to a very large extent it represents partial unemployment and differs in its social effects from full unemployment mainly in degree. That the depression was to a considerable extent responsible for the large number, 173.67 r , employed in part-time work in 1934 can be seen by comparing this number with the 32,606 persons estimated as working part time in 1930.
    2 This was done on the assumption that part-time employees were working half time and that only the increase in the number of part-time workers from 1930 to 1934 represented casualties due to the depression.

[^8]:    The number of gainful workers in Massachusetts was given at first as $\mathbf{2}, 814$

[^9]:    ${ }^{*}$ Classes A and B.
    tWholly Unemployed and Temporarily Employed Only.

[^10]:    ${ }^{1}$ Not including those employed part time. In both white and black races there is evidence that, female gainful workers suffered less than males in both years. Of "other races" the reverse is true.

[^11]:    ${ }^{1}$ The term "gainful worker" means merely that under normal circumstances a person is engaged in a gainful occupation as a wage earner, a salaried worker, or a proprietor. It does not mean that at the time of the census the person so classified was actually so engaged.
    ${ }^{3}$ These observations are based upon figures which include estimates of the number of clerical workers in each group. Excluding the clerical workers, the $1930 ; 887,898$ in 1930; and 774,398 in 1910.

[^12]:    Indications of Employment Trends and Future Prospects: Manufacturing and Mechanical Occupations
    This group consists of two major divisions: Manufacturing, to which we shall devote Part III of this study, and Construction.

[^13]:    1 Eraployment data for the manufacturing industries have been taken from the reports of the Bureau of the Census on Manufactures. Two classes of employees are given: salaried workers and wage earners. The numbers given are the averages
    employed during respective years. These figures are therefore not on the same emplayed during respective years. These agures are thererore not on the same
    basis as those given in the Census of Occupations. The latter classifies all gainful workers, whether actually employed or not, according to their usual occupation.

[^14]:    ${ }^{1}$ The Index of Employment for all manufacturing industries, compiled by the Massachusetts Department of Labor and Industries, follows:
    

    In the base period, $\mathbf{1 9 2 5 - 1 9 2 6 - 1 9 2 7 , ~ t h e ~ i n d e r ~ s t o o d ~ a t ~ 1 0 0 . ~ T h e ~ a v e r a g e ~}$ number of wage earners during that period was 590,616 .

    2 Valuation includes certain types of construction, such as bridges and tunnels, which are not included in floor space measurements. An unusually large percentage of this sort of work has been done recently by government agencies. This accounts for the greater proportionate increase in the valuation figures.

[^15]:    - In Classes A and B unemployed,

[^16]:    ${ }^{1}$ As this goes to press, a release from the U. S. Census of Agriculture places the farm population of Massachusetts in 1935 at 163,219 . This is an increase of $32.4 \%$ over the figure for I 930 and represents an increase of about 18,000 in the number of gainful workers in this field.

[^17]:    1 No significance is attached to the small differences in the relative amount of unemployment among workers in the services, trade, or the extractive industries.

[^18]:    2 No significance is attached to the high percentage of unemployment in forestry and fishing. This class is insigninicant in sise and includes occupations subject to a seasonal drop in employment during the period when the census was taken

[^19]:    ${ }^{1}$ In comparing changes in the numbers of wage earners from 1029 to 1933 with the number of persons reported as unemployed in 1934, several facts must be borne in mind. First, the figures for "total wage earners obtained flomers in Federal Consus of Masufochures are averages of data reported salaried workers or employees in central administrative offices. On the other hand, the figures for the "wholly unemployed," obtained from the Massachwselts Census of Unomploymew, represent the situation reported to enumerators by the unemployed them selves as of the one day, January 2, 1934. These figures include salaried workers in addition to wage earners and employees in central administrative opaices, a well as those in shops and factories. Therefore, the best measures avaiable to
    gauge the extent of unemployment in the respective industries are those published

[^20]:    in the Massachusetts Conowr of Unemployment. On the other hand, if interest centers on the trends of employment in the various industries, one is forced to use the data on "Total Wage Earners" reported in the Conuss of $\boldsymbol{M}$ ampfoctures. Under the circumstances, of course, no complete correspondence of the two set of figures can be expected.
    ${ }^{\text {I }}$ In the 1034 Census of Unemployment, no distinction was made between salaried worters and wage earners in enumerating the unemployed.
    : This group includes establishments manufacturing boots and shoes other than rubber; lasts for boots and shoes; leather, tanned, curried, and finished; leather belting; cut stock; boot and shoe findings; pocketbooks, purses, and card caseas saddlery and harness; trunks, suitcases, and bags; leather sloves and mittens and leather goods not elsewhere classified.

[^21]:    For composition of this group, see Appendix, p. 69 .
    $\dagger$ Beginning with
    gingr data were collected for plants
     Figures represent average number for each year. the prime movers which generate the energy.
    IAmounts for 1929 represent factory selling value of all goode shipped or deligeted for most industries. Amounts for all other years are based on products manufactured.

[^22]:    ${ }^{1}$ An exception should be noted in the case of the manufacture of leather tanned, curried, and finished, where the number of persons employed in 1935 Was 300 greater than in 1034 and

    2 This group includes establishments manufacturing cotton goods; cotton smallwares; apnings, tents, sails, and canvas covers; and bags, other than paper not made in textile mills.

[^23]:    ${ }^{1}$ The iron and steel products group includes foundries and machine shop products, and establishments manufacturing stoves, ranges (other than electric), producta, and esta, steam and hot water hesting apparatus and stoam fitings,
    cutlery and edge tools, plumbers' supplies, seiving mechines and attachments, cutlery and edge tools, plumbers' supplies, seming mechines and attachments, textile machinery and parts, etc.

[^24]:    
    
    Figures represent average number for each year.
    §Totect includes power of prime movers and of elect motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers which generate the energy.

[^25]:    ${ }^{1}$ Included in this classification are the establishments manufacturing woolen Included in this ciassinication are the establishments manufacturing woolen shoddy, and those engaged in wool scouring.

[^26]:    *For composition of this group, see Appendix, p. 70.
    tBeginning with Io 2 I, data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
    ЏBeginning with rop2, data were not included for employees of central administrative offces. For Massachusetts the number of salaried workers was not reported for carpets and rugs, rag; cloth sponging and
    

    SFigures represent average number for each year.
    IfTotal includes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers which generate the energy.

[^27]:    ${ }^{1}$ This classification comprises the enterprises engaged in dyeing and finishing of textiles and those manufacturing knit goods, silks, linens, rayon and allied products, asbestos goods, etc.

[^28]:    1 This industry is composed of establishments engaged primarily in the manufacture of machinery, apparatus, and supplies for employment directly in the generation, storage, transmission, or utilization of electric energy. It also covers establishments manufacturing electric inghing fixtures and engaged in electrorefrigerators, and other appliances constructed with built-in motors.

[^29]:    1 It should be pointed out that the electrical products of Massachusetts are mainly small motors, lighting and welding equipment, transformers, switch gear, tailed by the depression as was the demand for hesvier equipment.

[^30]:    $*$ For composition of this group, see Appendix, p. 70 .
    +Beginning with $\mathbf{~ i g 2 n , ~ d a t a ~ w e r e ~ c o l l e c t e d ~ f o r ~ p l a n t s ~ w i t h ~ m i n i m u m ~ v a l u e ~ o f ~ p r o d u c t s ~ o f ~} \$ 5,000$ rather than $\$ 500$
    $\dagger$ Beginning with rigat data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$.
    
    §Figures represent average number for each year.
    OTotal inclures power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, since this secondary power duplicates that of the prime movers which generate the energy. $\begin{aligned} & \text { Ampounts for } 1929 \text { represent factory selling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured. }\end{aligned}$

[^31]:    ${ }^{1}$ This group consists of establishments manufacturing foods of all kinds. It includes bakeries, sugar refineries, canneries, and meat packing houses, as well as plants making confectionery, beverages, ice, ice cream, butter, cheene, flavoring extracts, and feeds for animals.

[^32]:    ${ }^{*}$ For composition of this group, see Appendix, p. 70. To avoid disclosing information for individual etablishments, no data for sugar refining, cane, are included for Massachusetts. For composition of this group, see Appendix, p. \%o. To avoid disclosing iformation for individual etabishments
    tBeginning with ro21, data were collected for Beginning with rops, date were not included for employees of central administrative offices.
    Tigures sepresent therage number for each year.
    TTotal includes eectric power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant,since this secondary power duplicates
     wage carners.

[^33]:    *For composition of this group, see Appendix, pp. yo-71.
    $\dagger$ Beginning with 1921, data were collected for plants with minimum value of products of $\$ 5,000$ rather than $\$ 500$. Beginning with 1921, data were colilected for plants with minimum value of products of $\$ 5,0$
    BRegining with 1925 , data were noti ncluded for employees of central administrative offices.
    Figures represent averape number for each, year.
    fiotal includes powic of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, siace this secondary power duplicates that of the prime movers which generate the energy.

    IAmounts for ropzr gepresent factory seling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured.
    The for comparability in this study.

[^34]:    1 Printing and publishing of books, newspapers, and magavines; job printing; book binding and the manufacture of blank books; together with engraving, stereotypiag, and lithographing make up this industrial classification.

[^35]:    
    $\ddagger$ Beginning with 1021 or for enegivining with ropin, data were not included for employees of central administrative offices. For Massachusetts the number of salaried workers mas not reported for st
     of the prime movers which generate the energy.

    Imount for ingag represent factory aelling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured.
    The figure given in the Censub of Manufactures, 48,204 , is no doubt a typographical error. A careful study of the detailed figures indicates that it should be corrected to read $\mathbf{x 8 , 2 0 4}$.

[^36]:    ${ }^{1}$ This group includes concerns manufacturing rubber boots and shoes, tires and tubes, belting, and hose.

[^37]:    
     Figures represent average number for each year. of the prime movers which erenerate the energy. $\begin{gathered}\text { Amounts } \\ \text { for } \\ \text { togag } \\ \text { represent factory }\end{gathered}$
     The setual figure for 1010 was 2,441 wage cornerg.

[^38]:    1 This category includes establishments manufacturing furniture, carriages, wagons, sleds, show cases, refrigerators, bed springs and mattresses, pianos,
    organs, bozes, barrels, and other wooden goods. It is to be noted that this group does not include mill work.

[^39]:    ${ }^{1}$ Establishments manufacturing clothing for men, women, and children compose this group. Boots and shoes, hosiery, and knit goods are not included here, pose this group. Boots and shoes, ho

[^40]:    ${ }^{*}$ For composition of this group, see Appendix, p. 7r. $\quad$.
    BReginning with r921, data were collected for plants with minimum value of products of $\$ 5,0$
    Beginning with 1925 , data were not included for employees of central administrative offices.
    Figures represent average number for each year.
    fTotal includes power of prime movers and of electric motors driven by purchased current but not of electric motors driven by current generated in the same plant, singen
    of the prime movers which generate the energy, $\begin{aligned} & \text { Amounts for } \mathrm{x} 929 \text { represent factory selling value of all goods shipped or delivered for most industries. Amounts for all other years are based on products manufactured. }\end{aligned}$

[^41]:    1 This class is composed of establishments manufacturing chemicals, drugs, cosmetics, paints, fertilizers, explosives, soaps, inks, plastics, artificial leathers, gas, and those engaged in the refining of petroleum.

[^42]:    ${ }^{1}$ This group includes concerns manufacturing aluminum, brass, bronze, bearing metals, metal musical instruments, copper, tin, gold, and silver in foil.

[^43]:    ${ }^{1}$ This group includes enterprises manufacturing abrasive wheels; stones paper; cloth and related products; artificial stone products; artificial and preserved flowers and plants; artificial limbs; artists' materials; bells; brooms; brushes other than rubber; buttons; carbon paper and inked ribbon; cemeng; products (other than potters and non-clay refractories); concrete products; crucibles; dairymen's supplies; dentists' supplies; emery; fancy miscellaneous articles, feathers, plumes and manufactures thereof; glass; graphite ground and refined; grindstones; hand stamps, stencils, brands; hair wort; hones and whetstones; ivory shell, and bone work; kaolin and ground earth; marble, granites, treated; models and patterns, not including paper patterns; motion pictures; nets (fish), seines; optical goods; paving materials, blocks (exeept brick and stone nend mixtures); pencils, lead, (including mechanical); photographic apparatus and materials, and projection apparatus; pipes tobacco); pottery, mciucung porcelain ware; roofing, built-up and roil, asphat shingles; roor coatnas ther packing, pipe rules, ivory and wood, etc.; sand pailer coverings; sand-lime brick; sparting and athletic goods; soda founthins and accessories; statuary and art goods (ercept concrete, factory production); theatrical scenery and stage equipment; surgical and orthopedic appliancea and related products; tobacco, chewing and smoking, and snuff; toys (not including related products parasols, and canes; whipa.

[^44]:    ${ }_{1}$ This should not be interpreted as precluding the possible development of new industries that might require large numbers of workers. It merely means that those manufacturing enterprises which have been classified as "Other Manufacturing Industries" do not, as a group, show any evidence of capacity to expand in the state.

[^45]:    2 It must not be inferred that the loss of manufacturing employment in Massachusetts was merely relative, because of the growth of manufecturing in the smaller states, and no worse than that erperienced in other important manufac turing states. The bulk of the manufacturing in the United States is done in the following states:
    
    

[^46]:    ${ }^{*}$ Not reported.
    **Reported with felt.
    n.e.c. Not elsewhere classified.

[^47]:    Not reported.
    ||Reported with smelting, other.
    n.e.c. Not elsewhere classified.

