

THE DUAL MANDATE
IN BRITISH TROPICAL
AFRICA

Sir F. D. Lugard

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in
British Tropical Africa

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BY

THE RIGHT HON. SIR F. D. LUGARD
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"It will be the high task of all My Governments to superintend and assist the development of these countries . . . for the benefit of the inhabitants and the general welfare of mankind."—HIS MAJESTY THE KING.

"The wellbeing and development of peoples not yet able to stand by themselves, form a sacred Trust of Civilisation."—*Covenant of League, Art. 22.*

"We develop new territory as Trustees for Civilisation, for the Commerce of the World."—JOSEPH CHAMBERLAIN.

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TO

MY WIFE,

*Whose unfailing sympathy and understanding
have ever helped me in my work.*

P R E F A C E.

THE object which I have had in view in setting down these notes on administration in British tropical Africa is twofold. In the first place, I have hoped to put before those who are interested in the development of that part of the British Empire beyond the seas for which Great Britain is directly responsible, an outline of the system under which those responsibilities have originated and are being discharged, and some idea of the nature of the problems confronting the local administrator. In the second place, in discussing these problems I have ventured to make some few suggestions, as the result of experience, in the hope that they may be found worthy of consideration by the "men on the spot"—in so far as the varying circumstances of our Crown colonies and protectorates may render them in any degree applicable.

To Sir E. Speed, late Chief Justice of Nigeria, I am indebted for having kindly overlooked the chapters on "The Law and Courts of Justice," and those on the status of protectorates, &c. ; to Colonel Amery, M.P. (late Under-Secretary for the Colonies), who has read the chapters on "Home Administration" and chapter xiii. ("Taxation"); to Mr J. H. Batty for having scrutinised the chapters on "Trade" and on "Economic Development"; and to Sir John Eaglesome, who has read the chapter on "Railways and Transport."

In the endeavour to present in a self-contained form each

of the subjects with which the various chapters deal, it has been impossible to avoid frequent repetition, due to the different point of view presented, and for this I must ask my reader's indulgence.

I have made a point of citing authorities freely in the foot-notes, with the object of indicating where fuller information may be found, should the reader desire to explore the subject further.

F. D. L.

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