



**First Report of the Team**  
**on**  
**Reforms in the Structure of**  
**Budget and Accounts**

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**DEMANDS FOR GRANTS**  
**OF THE**  
**GOVERNMENT OF INDIA**



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Bahadur Shah Zafar Marg,  
New Delhi,

16th October, 1971.

Dear Dr. Patel,

I have great pleasure in submitting the first report of the Team on reforms in the structure of budget and accounts — Demands for Grants of the Government of India. As you are aware, the Team was constituted by the Government of India, Ministry of Finance (Department of Economic Affairs) to consider certain matters relating to Account and Budget Heads arising out of the recommendations of the A.R.C. in its reports on Finance Accounts and Audit and the Machinery of the Government of India and its procedures of work, under its Resolution No. F.1(65)-B/68 dated 22nd March, 1969. This first report of the Team deals with Paragraph (b) of the Terms of Reference, *viz.*, to consider Recommendation No. 16 of the A.R.C.'s Report on Finance, Accounts and Audit and to recommend measures for streamlining the primary units of appropriation and for making the Demands for Grants and the corresponding Central Accounts more compact and comprehensible. The recommendations of the Team in this Report are primarily in regard to the Demands for Grants of the Government of India and some modifications in the procedures recommended here by the Team will be necessary in the case of the States.

I would like to take this opportunity of placing on record my deep sense of gratitude to my colleagues who have been associated with me as members of the Team. In spite of their own busy schedule of work and their preoccupations, they have ungrudgingly extended the best cooperation and assistance in the deliberations of the Team.

Yours sincerely,

(Sd. )

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## **P R E F A C E**

Government of India constituted a Team of officers to study the various forms and budget heads arising out of the various forms Commission in its Reports on "Forms and Budgets" of the Government of India and its proposals. The solution is at Appendix I.

This report covers item (b) of the terms of reference. It covers Grants so as to make them more comparable with reference to the budget estimates of the Government. Since the procedure for preparation of budget estimates of State Governments differs in some respects from that of the Central Government, some modifications by us will be necessary in the case of the States.

We like to place on record our appreciation to the two Joint Secretaries - Sarvashri K. S. Chatterjee and staff who assisted them - Sarvashri K. S. Chatterjee, Secretary of Finance, N. G. Banerjee, Assistant Auditor General of India and G. L. Saravali, Controller & Auditor General of India.

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## CHAPTER I

### INTRODUCTORY

An "annual financial statement" showing the estimated receipts and expenditure of the Government of India in respect of a financial year is required to be laid before the Houses of Parliament (c.f. Article 112 of the Constitution). This statement is known as the Budget. Further, the estimates of expenditure requiring the sanction of the Lok Sabha are to be submitted in the form of Demands for Grants (c.f. Article 112(3) of the Constitution under any head for which there is a voted demand in that demand and shown separately but not presented for vote. Where the expenditure for expenditure is wholly 'charged', it is included in a separate Appropriation

2. As regards the number and form of the Demands for Grants that are presented to Parliament, the existing arrangement is that sets of Demands are presented on behalf of the Ministries and Departments and, generally, a separate Demand is presented to cover the requirements of an individual administrative service. Each Ministry/Department, generally, has one Demand for its Secretariat expenditure for the expenditure on each one of the various departments under its administrative control and one for the expenditure on miscellaneous services and purposes. A Demand for Grant does not normally cover more than one department except in the case of a Demand for "Other Revenue Expenditure" of a Ministry/Department. In the Union Territories without Legislatures, however, provision for all revenue expenditure controlled by an Administrator is included in a single Area Demand.

A similar pattern is followed for Demands for Capital expenditure on the Consolidated Fund of India. One Demand is presented for each Ministry and one or more Demands are presented by each Ministry in the Union Territories without Legislatures. A Demand is presented in respect of all Union Territories without Legislatures

3. A Demand for Grant is prepared in four parts. Part I gives the name of the service and the amount (in words) of the provision made in the Demand for 'voted' and 'charged' items separately. Part II gives the distribution by major and minor heads of account further broken up into sub-heads under which the total amount included in the Demand will be accounted for. These sub-heads usually correspond to objects of expenditure such as Establishment Charges, Travel Expenses etc. This part does not give the break-up of the plan and non-plan expenditure under each sub-head but gives the total plan and non-plan break up for the Demand as a whole. Part III gives further details of provisions, namely, (a) the distribution of the provisions by Circles of Account, (b) further break-up of the provision under each sub-head into detailed heads and/or detailed schemes, and (c) the plan and non-plan break up of the provision under each sub-head. The provisions included in the Demands are generally for gross expenditure, even though certain items of inter-departmental recoveries and other transfers between account heads are taken in reduction of expenditure in the accounts. The total amount of such recoveries is given as a foot-note under Part II. Part IV gives the details of these recoveries by Circles of Account.

4. The Demands presented to Parliament are accompanied by—

- (i) schedules showing the details of provision for establishment charges and travel expenses included in each Demand,
- (ii) statements of important non-plan items of expenditure included in the Demands,
- (iii) statements of grants-in-aid to non-government bodies (in excess of certain limits),
- (iv) statements of items included in the Demands which would attract the limitations of "new service" or "new instrument of service",
- (v) Notes on the Demands for Grants; and
- (vi) annexures showing the major works included in the Demands for works expenditure.

Along with the Demands, two supplemental documents are also brought out, namely, (i) A Plan — Budget Link which links the plan outlay under each head of development with the related provisions in the Budget and also shows the details of plan provisions included in each of the Demands; (ii) notes on important projects and schemes which give details of projects and schemes including Public Sector Undertakings controlled by the various Ministries/Departments.

5. From 1968-69, Performance Budgets in regard to a few selected departments/organisations are also being circulated to Members of Parliament. After considering

the recommendations of the Administrative Reforms Commission in its Report on "Finance, Accounts and Audit", Government have decided to progressively introduce performance budgeting in Government departments in direct charge of development programmes. The Performance Budgets are presented in terms of the programmes and activities of the departments and their cost. The financial requirement for each activity is supported by physical data on targets, achievements etc. Since 1970-71, these Performance Budgets are being circulated separately by the respective Ministries/Departments, although their preparation continues to be done in consultation with the Ministry of Finance.

6. The question of revising the form and content of the Demands taking into account the large increase in the size of the Demands for Grants presented to Parliament which had the effect of making them unwieldy and somewhat difficult to follow, was last considered by the Government of India and the Comptroller and Auditor General of India in 1962. The important objective of rendering the Budget documents more intelligible without taking away any part of the important information therein was kept in view and it was proposed to the Estimates Committee, in October, 1962, that Parts III & IV of the Demands might be eliminated from the Demands for Grants and some additional information in the form of schedules giving the plan provision by sub-heads might be added to Part II of the Demand. The Committee in their Eleventh Report (Third Lok Sabha) observed that while the distribution of budget provision by account circles contained in Part III of the Demands was primarily meant for departmental rather than parliamentary use, the other information contained therein was of interest and use to the Members of Parliament. They, however, agreed in the context of the paramount need for economy that, during the period of Emergency, it would suffice if adequate number of copies were placed in the Parliament Library. This arrangement has continued since.

7. Meanwhile, the Administrative Reforms Commission, in its Report on "Finance, Accounts and Audit" submitted to the Government of India in January 1968, has recommended a number of measures to make the Demands for Grants more compact and comprehensible. The relevant recommendation reads as follows:—

**"Recommendation 16**

We recommend that the Budget Estimates included in the Demands for Grants and the corresponding central accounts compiled in the various accounts offices should be made more compact and comprehensible by the following measures:

- (a) The details containing the breakdown of primary units of appropriation into detailed heads may be eliminated from the central accounts compiled in the various accounts offices and to the extent considered necessary for administrative purposes be recorded only in the departmental accounts.
- (b) The entire structure of primary units of appropriation may be reviewed by the Ministry of Finance in the light of the wider powers of reappro-

priation now available to the administrative Ministries and consistent with the objective of simplifying the accounting structure.

- (c) The structure for the Demands for Grants may be simplified by a grouping of individual schemes within a homogenous programme to the extent feasible and the detailed break-down for smaller schemes involving an expenditure of, say, less than Rs. 5 lakhs, may not be provided in the budget papers."

This recommendation has been remitted to us for detailed examination.

8. The present report contains the results of the detailed examination and our recommendations on (i) the principles that should govern the number and scope of the Demands for Grants to be presented to Parliament; (ii) the details that should be included in Part II of the Demands for Grants presented along with the "annual financial statement"; and (iii) the content of Parts III and IV of the Demands and the manner of their presentation to Parliament keeping in view (a) the recommendations of the Estimates Committee in their aforementioned Report and (b) the desirability of integrating the Performance Budgets with the regular Budget documents, and (iv) the standard objects of expenditure which will simplify and rationalise the existing structure of primary units of appropriation under which budget provision may be exhibited for each programme/scheme/organisation in the Budget documents. Our recommendations are contained in paragraphs 14, 19, 24 and 28 et seq.

We append to this Report a model of the Demands for Grants of the Ministry of Agriculture, as recast in the light of our recommendations in paragraphs 14, 19 and 24 (Appendix II).

We also append a list of standard objects of expenditure or primary units of appropriation recommended in paragraph 28 (Appendix III).



## CHAPTER II

## NUMBER AND SCOPE OF DEMANDS FOR GRANTS

9. As stated earlier, at present a number of Demands are presented on behalf of each Ministry/Department. For the year 1971-72, 145 Demands for Grants were presented to Parliament. Of these, 110 related to expenditure on revenue account and the remaining to capital expenditure and loans and advances. Besides, there were five charged appropriations (4 on revenue account and 1 on capital account). In some Ministries, as, for example, the Ministry of Education, the requirements of more than one department or service are included in a single Demand while, in the case of others, there is a separate Demand for each department even though the amount of provision may not justify a separate Demand. For instance, under the Ministry of Labour and Rehabilitation, a separate Demand is being presented for the Director General of Mines Safety even though the total expenditure of the Directorate is only of the order of Rs.60 lakhs. A separate Demand is generally presented for the Secretariat expenditure of each Ministry/Department irrespective of the amount involved. Thus, the Ministry of Information and Broadcasting has a Demand for its Secretariat expenditure amounting to only about Rs.30 lakhs, while the total provision of funds for its revenue and capital expenditure included in three other Demands aggregated nearly Rs.37 crores. Another instance is that two Demands are presented for the Department of Atomic Energy, one for its Secretariat expenditure amounting to Rs.36 lakhs and, the other which is called "Other Revenue Expenditure of the Department of Atomic Energy" is for Rs.54 crores.

10. We have examined the possibility of regrouping the Demands for Grants so as to make a more meaningful presentation of the programmes and activities under the various services/departments in a compact and comprehensible manner. We feel that there is no particular need for presenting a separate Demand for Secretariat expenditure. It would be more appropriate if a separate Demand is presented for each major service administered by a Ministry/Department. For example, the Department of Agriculture (in the Ministry of Agriculture) can present a separate Demand each for Agriculture, Animal Husbandry and Dairy Development, Fisheries and Forest. The other services and the Secretariat expenditure of the Department can be included in one Demand. This will ensure that the powers of reappropriation exercised by the Ministry will be within the distinct major services and not as between them. Even within the major services, the powers of reappropriation now available can be reviewed periodically and such restrictions as may be expedient imposed from time to time. Two such restrictions presently in force are that Ministries and Departments cannot reappropriate funds to enhance the non-plan provision or the provision for pay and allowances in a Demand without the concurrence of the Ministry of Finance.

11. Under the present arrangements, expenditure on capital account is presented in the form of separate Demands for Grants distinct from the Demands for expenditure on revenue account and this does not facilitate an easy appreciation of the total outlay of

a department/service on its programmes and activities. Again, the expenditure on grants-in-aid to States/Union Territory Governments for plan and non-plan purposes is provided for in a composite Demand presented by the Ministry of Finance. Similarly, provision for all loans and advances by the Central Government is included in a composite Demand presented by the Ministry of Finance. Consequently, to know the total outlay on a particular programme one has to add the provision made for that programme in the revenue Demands of the Ministry, the capital Demands of the Ministry, the Demands for grants-in-aid to States and loans and advances presented by the Ministry of Finance. Inclusion of provision relating to the same service or scheme in a number of Demands even when executed by the same agency, creates difficulties in proper appreciation of the allocations to these services and schemes necessary both for granting the funds and for making appraisal of the results achieved.

12. We have examined the feasibility of including the estimates for expenditure on revenue account and on capital account (including loans and advances), on a service/department in a single Demand, with reference to the provisions of the Constitution. While, under Article 112(2) of the Constitution, the "annual financial statement" is required to distinguish expenditure on revenue account from other expenditure, the Constitution does not stipulate that the Demands for Grants for revenue expenditure should be separate from the Demands for Grants for capital expenditure. We, therefore, feel that there should be no objection to the provision for capital expenditure on a service/department being included in the same Demand in which provision for revenue expenditure of that service/department is made. The "annual financial statement" will show the estimated expenditure on revenue and capital account separately as at present, which will meet the requirements of the Constitution. The connected Appropriation Bill can also exhibit the provisions for revenue and capital expenditure (including loans and advances) separately. This practice is already being followed in West Bengal, and can with advantage be adopted at Centre also. Reappropriation of funds between capital and revenue account should not, however, be permitted. Where the magnitude or nature of expenditure on capital account is such as to merit distinct treatment such as repayment of debt, separate Demands may be presented for the capital expenditure as at present.

13. The existing arrangement of providing for grants-in-aid to States and loans and advances in two composite Demands does not appear to have proved useful for effective control over expenditure by the Ministries/Departments administratively concerned with the relevant programmes. It is true that statistical information on the total grants-in-aid paid to State Governments or loans and advances by the Central Government may be required but it is not necessary to have distinct Demands for this purpose alone, since these transactions will continue to be exhibited under specific major heads in the "annual financial statement" and in the accounts, as at present. We, therefore, consider that the provision for grants-in-aid to States and loans and advances may be included in the Demands for Grants of the Ministries/Departments which are administratively concerned with the grants or loans and Block grants and loans for plan schemes, and other grants/loans for general purposes, which cannot be related to

any particular function and are administered by the Ministry of Finance, may be included in the Demands of that Ministry. The arrangement indicated above will have the advantage of showing at one place the total outlay on a programme or on an activity of a Ministry whether it be direct outlay or outlay through grants to State Governments or loans and advances for implementation of the programme or activity or scheme. This will facilitate the preparation of Performance Budgets and the linking of the budget provisions with plan allocations.

14. In sum, the objectives that should be kept in view while deciding on the number and scope of Demands which should be presented on behalf of a Ministry/Department should be (i) to facilitate a better appreciation and understanding by the Parliament of the range of the functions of a department, for which the department is accountable (ii) to avoid overlapping of responsibilities in regard to provisions included in a Demand and (iii) to facilitate an effective control over the execution of programmes and activities by the Ministries/Departments. We feel that the presentation of the Demands in an integrated manner with these underlying objectives would help enforce the principle of accountability of the Executive to the Legislature in a more significant measure. Accordingly, we recommend that:—

(a) A Ministry/Department in charge of a number of distinct services may present a separate Demand for each of the major services. The provisions relating to other miscellaneous functions/services administered by the Ministry/Department as well as those relating to the Secretariat of the Ministry/Department may be included in another Demand. For example, the Department of Agriculture in the Ministry of Agriculture may present a separate Demand each for Agriculture, Animal Husbandry and Dairy Development, Fisheries and Forest, besides a separate Demand to include the provisions for the Secretariat of the Department and the other services administered by it.

On the other hand, Ministries/Departments which are in charge of only one major function or service may present only one composite Demand covering all their requirements including provisions for the Secretariat. For example, the three Departments in the Ministry of Agriculture other than the Department of Agriculture, namely, Departments of Food, Co-operation and Community Development may present one composite Demand each.

(b) As a general rule, the Demand for Grant for each service should incorporate the budget provisions on revenue account as well as on capital account (including loans and advances) relating to that service. The schedule to the Appropriation Act should show separately amounts authorised for (i) expenditure on revenue account and (ii) expenditure on capital account, reappropriation of funds between the two being prohibited. Separate Demands on capital account may, however, be presented, if the nature and magnitude of capital outlay so warrant.

(c) The provisions for grants-in-aid to States and loans and advances which are now included in composite Demands presented by the Ministry of Finance may be included in

the Demands of the Ministries/Departments administratively concerned with the grants or loans. Where a separate capital Demand is presented on behalf of a Ministry/Department the provision for loans may also be included in that Demand.

(d) A separate Area Demand each for expenditure in Union Territories without Legislatures may continue to be presented to Parliament. However, as in the case of the Demands of the Central Ministries/Departments the revenue and capital (including loan) provisions relating to a Union Territory controlled by the Administrator may be included in the same Demand.

## CHAPTER - III

## STRUCTURE OF DEMANDS FOR GRANTS

15. At present Part II of the Demands for Grants gives the break up of the provision by major heads, minor heads, group heads and sub-heads. Generally, the group heads represent the organisations or the schemes and the sub-heads represent the objects of expenditure such as establishment charges, travel expenses and other charges etc. The latter are also referred to as primary units of appropriation. This arrangement, no doubt facilitates itemised control over the expenditure by the Ministries. At the same time, it seems appropriate that Part II of the Demands for Grants presented to the Parliament along with the "annual financial statement" and the taxation proposals should highlight the broad allocation of resources at the national level. Too many details may tend to detract from a proper appreciation of this resource allocation. Further, the revised classification of heads of account which we are finalising separately in pursuance of the recommendations of the Administrative Reforms Commission in its Report on 'Finance, Accounts and Audit' which has been accepted by Government of India, is function and programme oriented and is intended to facilitate preparation of Performance oriented Budgets. In such budgets, the emphasis will shift from the objects of expenditure to functions and purposes of expenditure. It is desirable that the revised accounting and budgetary classification should be such that attention of Parliament is focussed on the programmes and activities of the Government. The object-wise break-up of the budget allotments is no doubt necessary for detailed examination of the content of these programmes and activities but their inclusion in Part II makes the Demand unwieldy. It is, therefore, felt that this break-up should be transferred to Part III of the Demands which will make Part II of the Demands more compact and comprehensible.

16. The Study Team of the Administrative Reforms Commission on Accounts and Audit also felt that the principle that for purposes of review at the national level the budgetary accounts need contain only information classified under broad heads and need not include details which are relevant for purposes of administrative control was unexceptionable, although the Team preferred to proceed towards that goal in gradual stages. The Administrative Reforms Commission while endorsing the views of the Study Team recommended that the Demands for Grants should be simplified by grouping of individual schemes within a homogenous programme. This objective can be achieved by confining the details shown in Part II of the Demands to major heads and minor heads of account which will broadly correspond to functions and programmes of the Government. However, it is possible that some of the programmes may include schemes or activities, involving large outlays. A uniform rule that classification in Part II of the Demands should stop at the minor head level may not, therefore, be appropriate. A practical proposition would be to fix a monetary limit for purposes of distinct exhibition of details in Part II. We consider that a sum of Rs. 10 lakhs would be reasonable for this purpose. Activities, schemes or organisations under a minor head for which budget provision in a year is less than Rs. 10 lakhs need not then be shown separately in Part II of the Demands but may be grouped together.

17. At present, Part II of the Demands does not show the plan and non-plan components of expenditure under the various programmes, activities, schemes and organisations. The total provision on plan and non-plan accounts included in the Demand are shown as a footnote. While it is true a separate document titled "Plan-Budget Link" gives the details of plan expenditure included in each Demand, we feel that, in the context of the magnitude of the plan expenditure and the role of budget as an instrument for the execution of the plan programmes, Part II of the Demand itself should exhibit the distribution of the expenditure on the various programmes, activities and schemes between plan and non-plan items. This will ensure a better appreciation of the plan programmes and will also facilitate appraisal of the progress of plan against the targets.

Incidentally, as Plan is the instrument of development, Plan expenditure has generally come to be associated with developmental expenditure and, as a corollary, an impression is sometimes created that expenditure which is not classified as "Plan" expenditure is non-developmental in character. However, a large chunk of expenditure which is now classified as "non-plan" is also developmental in character but is classified as "non-plan" expenditure either because it is a committed expenditure on completed schemes of earlier plans or is a spill over from the earlier plan or is outside the plan allocation agreed to by the Planning Commission. In our view, this position has given rise to some misunderstanding about the nature of public expenditures. We would, therefore, suggest that the Ministry of Finance and the Planning Commission may lay down guidelines for the classification of expenditure between "plan" and "non-plan".

18. Part II of the Demands for Grants is at present accompanied by an introductory note explaining the scope of the Demands presented on behalf of the Ministry/Department and a note on Demands which explains the salient features of the various Demands and also the reasons for the variations in the estimates. Besides these two notes, a number of statements and schedules are also appended to the Demands as mentioned in para 4. While these statements and schedules are very useful, we think that for the reasons mentioned in paragraph 15, these should be transferred to Part III of the Demands.

19. Accordingly, we recommend that:—

(a) Part II of the Demands may show the details of expenditure upto the level of major and minor heads of account. The provision of funds for each minor head may give a further break-up by each activity or scheme or organisation for which provision of funds in a year is Rs.10 lakhs or more. Other activities/schemes/organisations under a minor head for which provision in a year is less than Rs.10 lakhs may be grouped together.

(b) The further break-up of the provisions relating to a minor head or the activities/schemes/organisations under a minor head, as the case may be by 'objects' of expenditure such as establishment charges, travel expenses etc. need not be given in Part II of the Demands.

(c) The plan and non-plan components of the provisions relating to a minor head or the activities/schemes/organisations under a minor head may be shown distinctly in Part II of the Demands.

(d) Part II of the Demands may be accompanied by a short Note on the Demands explaining their scope and reasons for major variations in the estimates under different heads. All the other statements, viz., the statement of important items of non-plan expenditure, grants-in-aid to bodies other than State Governments in excess of certain limits, items of expenditure attracting the limitations of new service/new instrument of service, details of expenditure on Major Works and details of the number of staff for which provision is made etc. may be transferred to Part III of the Demands.

### Part III of the Demands for Grants:

20. As stated in Para 6, Part III of the Demands is not being formally presented to Parliament since 1963-64 but sufficient number of copies are being placed in the Parliament Library. In view of our recommendations in para 19, that the break-up of the provision under various schemes and organisations by objects of expenditure should be omitted from Part II and that a number of schedules and statements at present appended to Part II of the Demands may be transferred to Part III of the Demands, we feel that the formal presentation of Part III of the Demands to Parliament should be resumed. We, however, feel that the structure of Part III of the Demands should be rationalised to some extent. First, we feel that distribution of provisions by circles of account need not be included in Part III of the Demands. This distribution only indicates as to who will be the accounting officer and has no relation to the area where an item of expenditure is incurred. For instance, certain items of expenditure, irrespective of the place where it is incurred, are usually provided for centrally in one circle of account. The grants and loans to all the State Governments are provided for in the circle of account called "India Circle". Similarly, grants to parties other than State Governments, investments in companies and loans to companies and other bodies which, under the revised procedure, are now paid by the administrative Ministries/Departments through demand drafts are accounted for by the Accounts Officer in Delhi in whose circle the transactions of the Ministry/Department in Delhi fall, even though the bodies, companies etc. to whom the payments are made are situated in other States. The break-up of the budget provision into different circles is thus a matter of accounting and payment procedure and does not add to the information presented to Parliament for the purpose of reviewing the budget estimates. As stated in para 6, the Estimates Committee also felt that this information was primarily meant for departmental use. The circlewise details may, therefore, be eliminated from Part III of the Demands. However, as the accounting of transactions will continue to be done by the various Accounts Officers in whose circles of accounts the transactions fall, the circlewise distribution of the provisions made in the Budget should be intimated to the Accounts Officer concerned by the administrative Ministries/Departments soon after the Demands for Grants are presented. The Ministry of Finance will ensure that this is done in time.

21. At present, Part III of the Demands shows the details of expenditure by objects of expenditure under all the sub-heads. The Administrative Reforms Commission recommended that this break up need not be given in the Budget documents in respect of schemes costing less than Rs.5 lakhs. We feel that this limit is somewhat low in so far as the Central Budget is concerned. In the structure of Part II of the Demands recommended by us, individual activities/schemes/organisations costing less than Rs.10 lakhs in a budget year will not be shown separately in Part II. We feel that the same limit may be applied for the purpose of showing the break up by objects of expenditure in Part III. Accordingly, while Part III of the Demands will show distinctly all activities, schemes and organisations, further break up of the provision by objects of expenditure such as establishment charges, travel expenses etc. need be given only in respect of those minor heads and activities, schemes or organisations below a minor head costing Rs.10 lakhs or more in that year. Appropriation audit may be conducted with reference to the provisions shown against the units of appropriation in Part III of the Demands.

22. With these two modifications, namely, elimination of (a) circlewise details of provision and (b) objectwise break-up of provisions under activities/schemes and organisations costing less than Rs.10 lakhs in a year, formal presentation of Part III of the Demands for Grants to Parliament may be resumed. We have also suggested that a number of statements and schedules may be transferred from Part II to Part III of the Demands. The preparation of Part III of the Demands in this manner would still involve considerable work in the Ministry of Finance and the Press. It is, therefore, suggested that while part II of the Demands for Grants should be presented to Parliament along with the "annual financial statement", the presentation of Part III of the Demands may be made subsequently. It should, however, be ensured by the Ministry of Finance that these are presented well before the dates of the discussion of the Demands of the Ministries/Departments in the Lok Sabha.

23. As mentioned in para 5, the Performance Budgets of various Ministries/Departments are at present circulated to the Members of Parliament separately. With the recasting of the heads of accounts in terms of functions, programmes and activities, the major and minor heads shown in the Demands for Grants will also correspond to functions, programmes and activities of Departments. In due course, therefore, Performance Budgets will have to be integrated with Part III of the Demands. As Part III of the Demands, as we visualise, will essentially be a tool of management for the departments, to aid them not only in itemised control over expenditure but also in performance reviews, we feel that the responsibility for the preparation and presentation of this document (Part III of the Demands) should gradually be transferred to the Ministries/Departments. But, before this is done, it has to be ensured that the departments are adequately equipped to undertake this work. The Ministry of Finance should issue suitable guidelines to the Ministries/Departments regarding the preparation and presentation of Part III of the Demands so as to secure uniformity.



24. Accordingly, we recommend that:—

(a) Part III of the Demands may show further details of the provisions made in Part II of the Demands in respect of minor heads and activities/schemes/organisations under a minor head. All activities/schemes/organisations may be shown distinctly in Part III. In respect of minor heads activities/schemes/organisations for which budget provision is Rs. 10 lakhs or more, further break up of the provision by objects of expenditure such as establishment charges, travel expenses, etc. should also be shown. The plan and non-plan components of provisions under each sub-head should also be shown distinctly.

(b) Exhibition of the provisions and the recoveries by circles of account (at present given in Parts III and IV of the Demands) may be omitted from the Demands.

(c) The statements and schedules referred to in para 19(d) may be transferred from Part II to Part III of the Demands.

(d) The formal presentation of Parts III and IV of the Demands to the Parliament with the above modifications may be resumed. The Ministry of Finance should ensure that these are presented well before the dates of discussion of the respective Demands by the Lok Sabha.

(e) The Ministries/Departments administratively concerned with the Demands should intimate to the Accounts Officers the circlewise distribution of the provisions and the recoveries within 15 days of the presentation of Part III of the Demands to Parliament. The Ministry of Finance should ensure that these dates are adhered to.

(f) In due course, Notes on Important Projects and Schemes and Performance Budgets should be integrated with Part III of the Demands. As Part III of the Demands will be the principal instrument of the departments for itemised expenditure control and performance reviews, the responsibility for the preparation and presentation of this document should be gradually transferred to the Ministries/Departments as they equip themselves to undertake this work.

## CHAPTER IV

## STRUCTURE OF PRIMARY UNITS OF APPROPRIATION

25. As stated in paras 3 and 15, Demands for Grants are presented to Parliament in terms of major heads of account broken down to further details in successive stages to minor heads and group heads and terminating at the lowest level into sub-heads or primary units of appropriation. Rule 6 of the Delegation of Financial Powers Rules, 1958 issued by the Government of India, Ministry of Finance indicates the primary units of appropriation, otherwise known as sub-heads, under which a Grant or Appropriation for Charged expenditure is normally distributed. This rule also empowers the Ministry of Finance to add to the primary units listed therein any other primary units or prescribe an entirely different set of such units. The Study Team on Accounts and Audit, set up by the Administrative Reforms Commission, had gone into the question of simplifying the structure of sub-heads or primary units of appropriation and had felt the need for elimination of details subordinate to the primary units of appropriation in the Demands for Grants as well as in the Central Accounts. In this context, the Study Team had, inter alia, made the following recommendations :—

(1) The pattern of primary units of appropriation, which was designed many years ago, should be reviewed and rearranged so as to eliminate to the extent possible such details as are not essential either for purposes of financial control or for accountability to Parliament.

(2) The budget and the corresponding accounts should contain details only down to the level of primary units of appropriation.

The Administrative Reforms Commission, while endorsing these recommendations of the Study Team, has recommended in their Report on "Finance, Accounts and Audit" a review of the entire structure of the primary units of appropriation in the light of wider powers of reappropriation now available to the administrative Ministries/Departments and consistent with the objective of simplifying the accounting structure.

26. We have reviewed the primary units of appropriation in operation in the various Demands for Grants of the Central Budget. It is noticed that, while the cost of establishment is shown in greater detail, expenditure on other objects such as publicity, purchase of stores etc. are added to contingencies and shown under an omnibus sub-head called "Other Charges". It is also noticed that there is some lack of uniformity in the selection and nomenclature of other primary units of appropriation with the result that the same object or type of expenditure is shown under sub-heads with different nomenclatures and that while it is shown distinctly in some of the Demands, it is linked with other objects of expenditure in other Demands. Sub-heads or primary units of appropriation, indicate the object classification or the nature of expenditure on a scheme or activity or organisation. It is felt that there is scope for standardising the object classification which can be uniformly adopted to indicate the type or object of expenditure, and which will be more

meaningful in presentation of the details of expenditure on a programme, activity or scheme or organisation keeping in view the requirements of economic classification. Such a standardisation will also help in having uniform code numbers in Budget and Accounts in the event of eventual mechanisation of the compilation and consolidation of accounts.

27. We have accordingly drawn up a list showing standard objects classification which can be the standard primary units of appropriation or the sub-heads. This standard objects classification covers almost all the common types of expenditure incurred by the various Ministries/Departments. The various Demands for Grants may show the expenditure on a scheme or an activity or an organisation under this standard objects classification, which will constitute the primary units of appropriation and ensure itemised control by Parliament. In recommending this classification, we have kept in view the practice followed in other countries like U. S. A. , Canada, U. K. etc. The standard objects suggested by us and the scope of each object are indicated in Appendix III. It is not our intention that the classification suggested by us should be a rigid one. Besides these standard objects, it may be necessary to have certain other heads for the Departmental Commercial Undertakings like Railways, Defence, P & T etc., taking into account the nature of operations of the Departmental Commercial Undertakings. Similarly, there may be certain types of expenditure incurred by even other civil departments which may not be covered by the suggested standard objects classification, in which case some more objects may have to be added to this list to indicate such types of expenditure.

28. We, therefore, recommend that the expenditure on programmes, activities, schemes and organisations may be broken down and shown under the standard objects of expenditure or primary units of appropriation suggested by us in Appendix III and that these standard objects may be adopted uniformly by all Ministries/Departments.

## CHAPTER V

## SUMMARY OF RECOMMENDATIONS

Chapter II - Number and scope of the Demands for Grants

1. (a) A Ministry/Department in charge of a number of distinct services may present a separate Demand for each of the major services. The provisions relating to other miscellaneous functions/services administered by the Ministry/Department as well as those relating to the Secretariat of the Ministry/Department may be included in another Demand. For example, the Department of Agriculture in the Ministry of Agriculture may present a separate Demand each for Agriculture, Animal Husbandry and Dairy Development, Fisheries and Forest, besides a separate Demand to include the provisions for the Secretariat of the Department and the other services administered by it.

On the other hand, Ministries/Departments which are in charge of only one major function or service may present only one composite Demand covering all their requirements including provisions for the Secretariat. For example, the three Departments in the Ministry of Agriculture other than the Department of Agriculture, namely, Departments of Food, Co-operation and Community Development may present one composite Demand each.

(b) As a general rule, the Demand for Grant for each service should incorporate the budget provisions on revenue account as well as on capital account (including loans and advances) relating to that service. The schedule to the Appropriation Act should show separately amounts authorised for (i) expenditure on revenue account and (ii) expenditure on capital account, reappropriation of funds between the two being prohibited. Separate Demands on capital account may, however, be presented, if the nature and magnitude of capital outlay so warrant.

(c) The provisions for grants-in-aid to States and loans and advances which are now included in composite Demands presented by the Ministry of Finance may be included in the Demands of the Ministries/Departments administratively concerned with the grants or loans. Where a separate capital Demand is presented on behalf of a Ministry/Department the provision for loans may also be included in that Demand.

(d) A separate Area Demand each for expenditure in Union Territories without Legislatures may continue to be presented to Parliament. However, as in the case of the Demands of the Central Ministries/Departments the revenue and capital (including loan) provisions relating to a Union Territory controlled by the Administrator, may be included in the same Demand.

Chapter III - Structure of Demands for Grants

2. (a) Part II of the Demands may show the details of expenditure upto the level of major and minor heads of account. The provision of funds for each minor head may give a further break-up by each activity or scheme or organisation for which provision of funds in a year is Rs. 10 lakhs or more. Other activities/schemes/organisations under a minor head for which provision in a year is less than Rs. 10 lakhs may be grouped together.

(b) The further break-up of the provisions relating to a minor head or the activities/schemes/organisations under a minor head, as the case may be, by 'objects' of expenditure such as establishment charges, travel expenses etc. need not be given in part II of the Demands.

(c) The plan and non-plan components of the provisions relating to a minor head or the activities/schemes/organisations under a minor head may be shown distinctly in Part II of the Demands.

(d) Part II of the Demands may be accompanied by a short Note on the Demands explaining their scope and reasons for major variations in the estimates under different heads. All the other statements, viz. the statement of important items of non-Plan expenditure, grants-in-aid to bodies other than State Governments in excess of certain limits, items of expenditure attracting the limitations of new service/new instrument of service, details of expenditure on Major Works and details of the number of staff for which provision is made etc. may be transferred to Part III of the Demands.

3. (a) Part III of the Demands may show further details of the provisions made in Part II of the Demands in respect of minor heads and activities/schemes/organisations under a minor head. All activities/schemes/organisations may be shown distinctly in Part III. In respect of minor heads, activities/schemes/organisations for which budget provision is Rs. 10 lakhs or more further break-up of the provision by objects of expenditure such as establishment charges, travel expenses, etc. should also be shown. The plan and non-plan components of provisions under each sub-head should also be shown distinctly.

(b) Exhibition of the provisions and the recoveries by circles of account (at present given in Parts III and IV of the Demands) may be omitted from the Demands.

(c) The statements and schedules referred to in Para 19(d) may be transferred from Part II to Part III of the Demands.

(d) The formal presentation of Parts III and IV of the Demands to the Parliament with the above modifications may be resumed. The Ministry of Finance should ensure that these are presented well before the dates of discussion of the respective Demands by the Lok Sabha.

(e) The Ministries/Departments administratively concerned with the Demands should intimate to the Accounts Officers the circle-wise distribution of the provisions and the recoveries within 15 days of the presentation of Part III of the Demands to Parliament. The Ministry of Finance should ensure that these dates are adhered to.

(f) In due course, Notes on important projects and schemes and Performance Budgets should be integrated with Part III of the Demands. As Part III of the Demands will be the principal instrument of the departments for itemised expenditure control and performance reviews, the responsibility for the preparation and presentation of this document should be gradually transferred to the Ministries/Departments as they equip themselves to undertake this work.

Chapter IV - Structure of Primary Units of Appropriation

4. We recommend that the expenditure on programmes, activities, schemes and organisations may be broken down and shown under the standard objects of expenditure or primary units of appropriation suggested by us in Appendix III and that these standard objects may be adopted uniformly by all Ministries/Departments.

Sd/-

A. K. Mukherji  
Convener

Sd/-

B. Maithreyan  
Member

Sd/-

S. K. Gangopadhyaya  
Member

Sd/-

K. S. Sastry  
Joint Secretaries to the Team

Sd/-

P. V. Vasudevan

New Delhi,  
the 27th September, 1971.

## APPENDIX - I

No. F.1(65)-B/68  
 Government of India  
 Ministry of Finance  
 (Department of Economic Affairs)

New Delhi, March 22, 1969.

RESOLUTION

The Government of India is pleased to constitute a Team consisting of the following officers to consider certain matters relating to Accounts and Budget Heads arising out of the recommendations of the Administrative Reforms Commission in its Report on "Finance, Accounts and Audit" and "The Machinery of the Government of India and its procedures of work":—

- 1) Shri A. K. Mukherji, Deputy Comptroller and Auditor General.....(Convener)
- 2) Shri A. R. Shirali\*, Joint Secretary (Budget)
- 3) Shri V. M. Bhide\*, Joint Secretary (Planning Commission) will be co-opted as and when matters relating to Plan Heads of Development are considered.
- 4) An officer of the Administrative Ministry concerned will be co-opted as and when matters relating to that Ministry are considered.

2. The terms of reference to the Team will be as follows:—

- (a)(i) To conduct a comprehensive review of the Heads of Accounts and the Heads of Development adopted for Plan purposes on the lines indicated in recommendation No.2 of the Administrative Reforms Commission's Report on "Finance, Accounts and Audit", keeping in view the requirements of performance budgeting and the economic classification of the budget; and
- (ii) to make recommendations for establishing a direct correlation between the Plan Heads of Development and the Heads of Accounts and also activities of departments and organisations where performance budgeting is to be introduced and minor heads or sub-heads of accounts.

While making recommendations on (ii) above, the Team will have due regard to recommendation No.1 of the Administrative Reforms Commission on "Finance, Accounts and Audit".

- (b)(i) To consider recommendation No. 16 of the Administrative Reforms Commission's Report on "Finance, Accounts and Audit", and

\*Since replaced by S/Shri B. Maithreyan, and S. K. Gangopadhyaya.

(ii)

(ii) to recommend measures for streamlining the primary units of appropriation and for making the Demands for Grants and the corresponding Central accounts more compact and comprehensible, keeping also in view recommendation No. 13 of the Report of the Administrative Reforms Commission on the "Machinery of the Government of India and its procedures of work" in so far as it relates to the need for making distinct provision in the budget for each wing of a Ministry;

(c)(i) to review in the context of recommendation No. 17 of the Administrative Reforms Commission's Report on "Finance, Accounts and Audit" the working of the scheme of separation of Accounts from Audit as introduced in certain Departments in recent years; and

(ii) to recommend measures in the direction of maintenance of appropriate accounts and within the various Departments of Government as an aid to management;

(d)(i) to study the practical aspects of recommendation No. 18 of the Administrative Reforms Commission's Report on "Finance, Accounts and Audit"; and

(ii) to make specific recommendations regarding the detailed accounts which should be maintained by the various departments of Government and the extent to which the details could be eliminated from the accounts maintained in the offices of the Accountants General and other Accounts offices;

(e) to review the heads of accounts in the Public Account of the Union and to make recommendations in this regard; and

(f) to consider any other specific matter that may be referred to the Team by Government.

3. The Team shall submit recommendations to Government by 31st March, 1970\*\*.

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No. F. 1(65)-B/68

New Delhi-1, the March 22, 1969.

**ORDER.** Ordered that a copy of this Resolution be communicated to the Convener and Members of the Team.

Ordered also that the Resolution be published in the Gazette of India for general information.

Sd/-A.R. Shirali  
Joint Secretary to the Government of India

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\*\*Since extended to 31st December, 1971.



**Statement comparing the existing presentation and proposed presentation of provisions  
relating to the Ministry of Agriculture**

<u>Existing Presentation</u>		<u>Proposed Presentation</u>		
Demand	Budget Estimate 1971-72 (in thousands of Rupees)	Demand	Budget Estimate 1971-72 (in thousands of Rupees)	
1.	2.	3.	<u>Plan</u>	<u>Non Plan</u>
<u>Demands presented by the Ministry of Agriculture</u>				
1. Ministry of Agriculture	2, 10, 55	1. Department of Agriculture	2, 25	1, 42, 91
2. Agriculture	19, 91, 04	2. Agriculture	40, 79, 13	1, 82, 08, 00
3. Payments to I.C.A.R	23, 78, 75	3. Fisheries	3, 73, 95	51, 66
4. Forest	2, 12, 01	4. Animal Husbandry and Dairy Development	5, 94, 77	18, 29, 29
5. Other Revenue Expendi- ture of the Ministry of Agriculture	66, 93, 86	5. Forest	8, 97, 28	1, 31, 93
6. Purchase of food- grains and fertilisers	1, 23, 37, 63	6. Department of Food	67, 00, 14	1, 00, 58, 04
7. Other capital outlay of the Ministry of Agriculture	62, 70, 75	7. Department of Community Development	3, 28, 72	54, 92, 78
<u>Provision included in the Demands presented by the Ministry of Finance</u>		8. Department of Cooperation	43, 13, 11	21, 73
8. Grants in aid to State and U. T. Governments	1, 04, 04, 76			
9. Loans and Advances	1, 27, 26, 34			
<b>Total</b>	<b><u>5, 32, 25, 69</u></b>	<b>Total</b>	<b><u>1, 72, 89, 35</u></b>	<b><u>3, 59, 36, 34</u></b>
			<b><u>5, 32, 25, 69</u></b>	



## DEMAND No. 2

## AGRICULTURE

I. Estimate of the amount required in the year ending 31st March, 1972 to defray the charges in respect of Agriculture.

Voted: One hundred and sixty one crores, thirty two lakhs and fifty two thousand rupees.

Charged: Sixty one crores, fifty four lakhs and sixty one thousand rupees.

II. Sub-heads under which this grant will be accounted for on behalf of the Ministry of Agriculture.

(In thousands of rupees)

	Actuals		Budget Estimate		Revised Estimate		Budget Estimate	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head 31 Agriculture</u>								
A. Subordinate & Expert Staff:								
A.1. Directorate of Plant Protection, Quarantine and Storage							33,15	46,03
A.2. Directorate of Economics & Statistics							11,36	39,93
A.3. Other Organisations							2,86	7,94
Total—Subordinate & Expert Staff							<u>47,37</u>	<u>93,90</u>
B. Agricultural Marketing:								
B.1. Headquarters							3,78	22,39
B.2. Quality control							1,87	40,43
B.3. Export quality control Laboratories							5,83	6,93
B.4. Other expenditure							-	90
Total—Agricultural Marketing							<u>11,48</u>	<u>70,65</u>
C. Boring Operations:								
C.1. Project for ground water Exploration							<u>3,70,00</u>	<u>15,49</u>

(In thousands of rupees)

	Actuals		Budget		Revised		Budget	
	1969-70		Estimate		Estimate		Estimate	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>D. Indian Council of Agricultural Research:</b>								
<b>D.1. Headquarters Administration</b>							-	15,09
<b>D.2. Grants to I. C. A. R. :</b>								
<b>D.2.(1). Research &amp; Education:</b>								
D.2(1)(1). Co-ordinated project on jute							10,36	-
D.2(1)(2). Project on Coconut & arecanut							15,00	-
D.2(1)(3). Agricultural Universities							4,50,00	-
D.2(1)(4). Agricultural Colleges							30,00	-
D.2(1)(5). Millet improvement							10,00	-
D.2(1)(6). Sorghum Project							10,00	-
D.2(1)(7). Agronomic experiments							40,00	-
D.2(1)(8). Wheat improvement							12,00	-
D.2(1)(9). Rice improvement							30,00	-
D.2(1)(10). Maize - breeding							14,00	-
D.2(1)(11). Project on fruits							12,00	-
D.2(1)(12). Pulses improvement							10,00	-
D.2(1)(13). Research in soil and water management							17,00	-
D.2(1)(14). Demonstrations on major food crops							49,75	-
D.2(1)(15). Survey of spread yield rates of high yielding varieties							10,00	-
D.2(1)(16). Other Research schemes							1,21,00	3,47
<b>Total—Research &amp; Education</b>							<u>8,41,11</u>	<u>3,47</u>

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>D. 2(2). Research</b>								
Institutes:								
D. 2(2)(1). Research Institutes Non Plan Expenditure							-	4,74,67
D. 2(2)(2). Research Institutes - Plan Schemes:								
D. 2(2)(2)(1). Indian Agricultural Re- search Institutes							1,00,00	-
D. 2(2)(2)(2). Central Rice Research Institute							10,13	-
D. 2(2)(2)(3). Institute of Grassland & fodder research							14,00	-
D. 2(2)(2)(4). Horticul- tural Research Institute							10,41	-
D. 2(2)(2)(5). Soil Sali- nity Research Insti- tute							15,77	-
D. 2(2)(2)(6). Other Institutes							42,60	-
<b>Total—Research Institutes</b>							<u>1,92,91</u>	<u>4,74,67</u>
<b>D. 2(3). Scholarships &amp; Fellowships:</b>								
D. 2(3)(1). Under- graduates							18,65	-
D. 2(3)(2). Post- graduates							30,00	-
<b>Total—Scholarships &amp; Fellowships</b>							<u>48,65</u>	<u>-</u>
D. 2(4). Administration							-	62,78
D. 2(5). Research on Commodities covered by Produce Cess Act, 1966:								
D. 2(5)(1). Oilseeds							30,00	-

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
D. 2(5)(2). Cotton							24,00	-
D. 2(5)(3). Other Commodities							10,60	-
<b>Total—Research on Commo- dities covered by Produce Cess Act, 1966</b>							<u>64,60</u>	<u>-</u>
<b>Total—Grants to I. C. A. R.</b>							<u>11,47,27</u>	<u>5,40,92</u>
D. 3. Payment of net proceeds of cess collec- ted under Agricultural Produce Cess Act, 1940							-	90,00
<b>Total—I. C. A. R.</b>							<u>11,47,27</u>	<u>6,48,01</u>
<b>E. Grants in aid, Contri- butions etc. :</b>								
E. 1. Grants to Co-ope- rative Banks for credit facilities to small farmers							6,00,00	-
E. 2. Grants to marginal farmers and agricultural labourers							3,00,00	-
E. 3. Fertilizer Promotion Council							12,50	12,50
E. 4. Study of cost of pro- duction of principal crops							20,00	-
E. 5. Other Grants							22,15	8,30
<b>Total—Grants in aid, Contributions</b>							<u>9,54,65</u>	<u>20,80</u>
<b>F. Miscellaneous:</b>								
F. 1. Fumigation of American cotton							-	10,70
F. 2. Training scheme for tractor operators							5,01	10,37
F. 3. Farm Information Bureau							65	14,65
F. 4. Directorate of Ex- tension							80	28,27

	(In thousand of rupees)							
	Actuals		Budget		Revised		Budget	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
H. 2. Other Agricultural Programmes							-	7, 16
H. 3. Write back of capital grants							-	83, 52
I. Grants for central Plan Schemes:								
I. 1. Scheme for Agricultural census							70, 00	-
I. 2. Agricultural Development Projects of Mandi type							10, 00	-
I. 3. Area Development Programme							3, 00, 00	-
I. 4. Minor Irrigation-Water Management Pilot Project in Punjab and U. P.							20, 00	-
J. Grants for centrally sponsored schemes:								
J. 1. Farmers Training and education in high yielding varieties							95, 00	-
J. 2. Maximised production of groundnut including Nijar cultivation etc.							1, 20, 00	-
J. 3. Development of VFC tobacco in States							29, 20	-
J. 4. Aerial spraying of Urea on Jute Mesta crop							10, 00	-
J. 5. Timely reporting of estimates of area and production of crops							22, 00	-
J. 6. Package programme for development of cashewnut							20, 00	-
J. 7. Package programme for Jute development							40, 00	-
J. 8. Scheme for subsidised sale of jute seed							16, 00	-

(In thousands of rupees)

	Actuals		Budget Estimate		Revised Estimate		Budget Estimate		
	1969-70		1970-71		1970-71		1971-72		
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan
J. 9. Development of fruit production for export purposes							10,00	-	
J. 10. Eradication of pests and disease on crops in endemic areas							1,00,00	-	
J. 11. Pilot project for multipurpose cropping							30,00	-	
J. 12. Maximised production of cotton							1,98,00	-	
J. 13. Other schemes							36,43	-	
<b>Total—Grants in aid to State and U. T. Governments.</b>							<u>11,26,63</u>	<u>19,40,68</u>	
<u>Major Head 95 Capital Outlay on Schemes of Agricultural Improvement and Research</u>									
<b>K. Schemes of Agricultural Improvement &amp; Research:</b>									
K. 1. Central Mechanised Farm							15,00	-	
K. 2. Directorate of Plant protection, Quarantine and storage							21,99	-	
K. 3. Other expenditure							20,55	3,35	
<b>Total—Major Head 95</b>							<u>57,54</u>	<u>3,35</u>	
<u>Major Head 96 Capital Outlay on Industrial and Economic Development</u>									
<b>L. Investments in Government Companies, Corporations:</b>									
L. 1. National Seeds Corporation							15,00	-	



(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
L.2. State Agro Industries Corporation							2,00,00	-
L.3. Other Companies, Corporations							12,00	-
<b>Total—Major Head 96</b>							<u>2,27,00</u>	<u>-</u>
<u>Major Head 109 Capital Outlay on Other Works</u>								
M. Construction of Fertiliser Storage Godowns							<u>30,00</u>	<u>-</u>
<u>Major Head 124 Capital Outlay on Schemes of Government Trading</u>								
N. Scheme for purchase of fertilisers							-	90,33,92
Voted:							-	1
Charged:							-	
<b>Total—Major Head 124</b>							<u>-</u>	<u>90,33,93</u>
<u>Loans and Advances</u>								
O. Advances to State Governments (Charged):								
O.1. Loans for Central Plan Schemes							4,60	-
O.2. Non Plan Loans:								
O.2(1). Purchase of fertilisers							-	60,00,00
O.2(2). Rural works in selected chronically drought affected areas							-	1,50,00
P. Loans to Local funds, private parties etc.:								
P.1. Advances to Cultivators							2,55	2,20

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>Q. Miscellaneous Loans &amp; Advances:</b>								
<b>Q.1. Loans to Government     Companies, Corporations     etc.:</b>								
<b>Q.1(1). National Seeds       Corporation</b>							15,00	-
<b>Q.1(2). Other Companies,       Corporations</b>							6,00	-
<b>Q.2. Loans to Cooperative       Societies</b>							4,00	-
<b>Total—Loans &amp; Advances</b>							<u>32,15</u>	<u>61,52,20</u>
<b>Total—Agriculture</b>							<u>40,79,13</u>	<u>1,82,08,00</u>
							<u>2,22,87,13</u>	
							<u>1,61,32,52</u>	
<b>Voted:</b>								
<b>Charged:</b>							<u>61,54,61</u>	

## DEMAND No.3

## FISHERIES

I. Estimate of the amount required in the year ending 31st March 1972 to defray the charges in respect of Fisheries.

Voted: Four Crores, twenty five lakhs and sixty one thousand rupees.

II. Sub-heads under which this grant will be accounted for on behalf of the Ministry of Agriculture.

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>Major Head 31 Agriculture</b>								
A. Fisheries Research Stations							34, 15	26, 94
B. Central Institute of Fisheries operatives							21, 39	3, 91
C. Indo Norwegian Project							24, 21	--
D. Grants to I. C. A. R.:								
D. 1. Research Institutes:								
D. 1(1). Central Institute of Fisheries Technology							20, 00	--
D. 1(2). Central Marine Fisheries Research Institute							20, 00	--
D. 1(3). Other Institutes							7, 00	--
<b>Total—Grants to I. C. A. R.</b>							<u>47, 00</u>	<u>--</u>
E. Grants in aid, subsidies:								
E. 1. Subsidy for fishing trawlers							10, 00	--
E. 2. Grants for landing and berthing facilities for fishing craft at major ports							50, 00	--
<b>Total—Grants in aid, subsidies</b>							<u>60, 00</u>	<u>--</u>
F. Other Projects							26, 27	4, 76
<b>Total—Major Head '31'</b>							<u>2, 13, 02</u>	<u>35, 61</u>

	(in thousand of rupees)							
	Actuals		Budget		Revised		Budget Estimate	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head 74 Grants in aid to State and U. T. Governments</u>								
G. Grants for centrally sponsored schemes:								
G. 1. Landing and berthing facilities for fishing crafts at minor ports								
						90,00	--	
Total—Major Head '74'						<u>90,00</u>	<u>--</u>	
<u>Major Head 95 Capital Outlay on Schemes of Agricultural Improvement and Research</u>								
H. Development of Marine Fisheries:								
H. 1. Indo Norwegian Project								
						19,00	--	
H. 2. Deep sea fishing stations								
						3,00	13,00	
H. 3. Offshore fishing stations								
						13,60	5	
H. 4. Central Institute of Fisheries operatives								
						12,00	--	
H. 5. Other Projects								
						14,08	--	
Total—Major Head '95'						<u>61,68</u>	<u>13,05</u>	
<u>Major Head 124 Capital Outlay on Schemes of Government Trading</u>								
I. Fish exports scheme								
						9,00	--	
Total—Major Head '124'						<u>9,00</u>	<u>--</u>	
<u>Loans and Advances</u>								
J. Loans to Government companies, corporations								
						--	3,00	
K. Loans to cooperative societies								
						25	--	
Total—Loans and Advances						<u>25</u>	<u>3,00</u>	
Total—Fisheries						<u>3,73,95</u>	<u>51,66</u>	
								<u>4,25,61</u>

## DEMAND No. 4

## ANIMAL HUSBANDRY AND DAIRY DEVELOPMENT

I. Estimate of the amount required in the year ending 31st March, 1972 to defray the charges in respect of Animal Husbandry and Dairy Development.

Voted: Twenty four Crores, Thirteen Lakhs and Six Thousand rupees.

Charged: Eleven Lakhs rupees.

II. Sub-heads under which this grant will be accounted for on behalf of the Ministry of Agriculture.

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>Major Head 33 Animal Husbandry</b>								
A. Regional Poultry farm							1, 63	9, 15
B. Cattle Breeding farms							40, 00	1
C. Grants to I. C. A. R. :								
C.1. Research Education								
C.1.(1). Coordinated research projects in animal sciences								1, 50, 00
C.1.(2). Other Schemes								<u>10, 07</u>
Total Research and Education								1, 60, 07
C.2. Research Institutes								
C.2.(1) Indian Veterinary Research Institute							60, 00	1, 05, 88
C.2.(2) Central Sheep and Wool Research Institute							<u>10, 00</u>	-
Total-Research Institutes							70, 00	-
C.3. Scholarship and Fellowships							<u>12, 79</u>	-
Total-Grants to I.C.A.R.							2, 42, 86	1, 05, 88

(in thousands of rupees)

	Actuals		Budget Estimate		Revised Estimate		Budget Estimate	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
D. Other expenditure							19,61	6,31
<b>Total—Major Head '33'</b>							<u>3,04,10</u>	<u>1,21,35</u>
<u>Major Head 39 Miscellaneous, Social &amp; Developmental Organisations</u>								
E. Dairy Development:								
E. 1. Incidental expenditure on imports of WFP donated skimmed milk powder and butter							-	1,68,77
F. Grants to I. C. A. R.:								
F. 1. National Dairy Research Institute							38,72	60,66
<b>Total—Major Head '39'</b>							<u>38,72</u>	<u>2,29,43</u>
<u>Major Head 71 Miscellaneous</u>								
G. Grants-in-aid and contributions							1,00	3,45
<b>Total—Major Head 71</b>							<u>1,00</u>	<u>3,45</u>
<u>Major Head 74 Grants-in-aid to State &amp; U. T. Governments</u>								
H. Grants for Non Plan purposes							-	5,00
I. Grants for Central Plan Schemes:								
I. 1. Intensive Cattle development project in milk shed areas of Delhi Milk Scheme							45,00	-
I. 2. Other Schemes							2,00	-

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>J. Grants for Centrally Sponsored Schemes:</b>								
<b>J. 1. Rinderpest Scheme - Vaccine production Centre and Vaccine Station</b>							40,00	-
<b>J. 2. Sheep Breeding farms - timely reporting of</b>							20,00	-
<b>J. 3. Other Schemes</b>							5,00	-
<b>Total—Major Head '74'</b>							<u>1,12,00</u>	<u>5,00</u>
<u>Major Head 96 Capital Outlay on Industrial &amp; Economic Development</u>								
<b>K. Investments in Government Companies</b>							5,00	-
<b>Total—Major Head '96'</b>							<u>5,00</u>	<u>-</u>
<u>Major Head 124 Capital Outlay on Schemes of Government Trading</u>								
<b>L. Material and equipment under T. C. A. Programme</b>							-	25,00
<b>M. Delhi Milk Scheme</b>							1,14,00	13,80,20
Voted:							1,00	-
Charged:								
<b>N. Other Schemes</b>							-	2,90
<b>Total—Major Head '124'</b>							<u>1,15,00</u>	<u>14,08,10</u>
<u>Loans &amp; Advances</u>								
<b>O. Advances to State Governments: Charged</b>								
<b>O. 1. Loans for Central Plan Schemes:</b>								
<b>O. 1(1). Intensive Cattle development works in milk shed areas</b>							10,00	

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71.		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
	P. Advances to cultivators							20
Q. Loans to Government Companies Corporations:								
Q. 1. Indian Dairy Corporation							-	61,96
R. Loans to other parties							8,75	-
Total—'Loans & Advances'							<u>18,95</u>	<u>61,96</u>
Total Animal Husbandry & Dairy Development							<u>5,94,77</u>	<u>18,29,29</u>
							<u>24,24,06</u>	
						Voted:	24,13,06	
						Charged:	11,00	



## DEMAND NO. 5

## FOREST

I. Estimate of the amount required in the year ending 31st March, 1972 to defray the charges in respect of Forest.

Voted: Seven Crores forty one lakhs and twenty one thousand rupees.

Charged: Two Crores and eighty eight lakhs rupees.

II. Sub-heads under which this Grant will be accounted for on behalf of the Ministry of Agriculture.

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>Major Head 70 Forest</b>								
<b>A. Forest Research</b>								
Institute:								
A.1. New Forest Research Schemes								
							10,00	--
A.2. Other expenditure of Forest Research Institute								
							9,00	81,43
<b>B. Forest Establishments</b>								
							4,27	7,01
<b>C. Conservancy &amp; Works</b>								
							--	1,72
<b>D. Grants-in-aid, Contributions etc:</b>								
D.1. Damodar Valley Corporation								
							60,00	80
D.2. Other Grants								
							--	15
<b>E. Development Schemes:</b>								
E.1. Pre-investment Survey of forest resources								
							23,18	2
E.2. Zonal field parties								
							14,43	--
<b>F. Grants to I.C.A.R.:</b>								
F.1. Research & Education								
							44,00	--
F.2. Research Institutes								
							23,90	37,54
<b>Total-Major Head '70'</b>							<b>1,88,78</b>	<b>1,28,67</b>

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head 71 Miscellaneous</u>								
H. Grants-in-aid, Contributions etc.								
							--	3.26
Total—Major Head 71							--	3.26
<u>Major Head 74 Grants-in-aid to State and U. T. Governments</u>								
I. Grants for Central Plan Schemes:								
I. 1. Pilot Project for desert development								
							50,00	--
J. Grants for Centrally Sponsored Schemes:								
J. 1. Soil Conservation Works in water sheds of River Valley Projects								
							1,80,00	--
J. 2. Establishment of Forest resources survey divisions in States								
							20,00	--
J. 3. Pilot project for reclamation of ravine lands								
							50,00	--
J. 4. Integrated dry land agricultural development								
							1,08,00	--
J. 5. Other Schemes								
							7,50	--
Total—Major Head 74							4,15,50	--
<u>Major Head 119 Capital Outlay on Forests</u>								
K. Organisation, improvement and extension of forests								
							5,00	--
Total—Major Head 119							5.00	--

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72		
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
<b><u>Loans and Advances</u></b>									
<b>L. Advances to State</b>									
<b>Governments: <u>Charged</u></b>									
<b>L. 1. Loans for Central-</b>									
<b>ly sponsored Schemes:</b>									
<b>L. 1(1). Soil Conserva-</b>									
<b>tion in water shed of</b>									
<b>River Valley Projects</b>									
						1,80,00	--		
<b>L. 1(2). Integrated dry</b>									
<b>land agricultural</b>									
<b>development</b>									
						1,08,00	--		
<b>Total—Loans &amp; Advances</b>						<u>2,88,00</u>	<u>--</u>		
<b>Total— Forests</b>						<u>8,97,28</u>	<u>1,31,93</u>		
							<u>10,29,21</u>		
<b>Voted:</b>							7,41,21		
<b>Charged:</b>							2,88,00		

## Demand No. 6

## DEPARTMENT OF FOOD

I. Estimate of amount required in the year ending 31st March, 1972 to defray the charges in respect of Department of Food.

Voted: One hundred sixty seven crores thirty two lakhs and twenty four thousand rupees.

Charged: Twenty five lakhs and ninety four thousand rupees.

II. Sub-heads under which this Grant will be accounted for on behalf of the Ministry of Agriculture.

	(in thousands of rupees)							
	Actuals		Budget Estimate		Revised Estimate		Budget Estimate	
	1969-70	1970-71	1970-71	1970-71	1970-71	1971-72	1971-72	
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
<u>Major Head 19 General Administration</u>								
A. 1. Department of Food (Secretariat)						-	36, 53	
A. 2. Pay and Accounts Office—Food and Agriculture.						-	22, 61	
Total—Major Head '19'						-	<u>59, 14</u>	
<u>Major Head 26 Miscellaneous Departments</u>								
B. I. Miscellaneous Organisations of the Department of Food						-	<u>9, 58</u>	
<u>Major Head 31 Agriculture</u>								
C. Agricultural Marketing						2, 00	3, 84	
D. Grants-in-aid Contributions etc.						-	60	
Total—Major Head '31'						<u>2, 00</u>	<u>4, 44</u>	

	(in thousands of rupees)							
	Actuals		Budget		Revised		Budget Estimate	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head 39 Miscellaneous Social &amp; Developmental Organisations</u>								
E. Directorate of Sugar and Vanaspati Voted:							-	17,33
Charged:							-	10
F. National Sugar Institute							1,91	29,16
G. Grants-in-aid, Contributions								
G. 1. Indian Institute of Technology							12,00	-
H. Other expenditure							15,69	2,94
Total—Major Head '39'							<u>29,60</u>	<u>49,53</u>
<u>Major Head 71 Miscellaneous</u>								
I. Special Commissions of Enquiry							-	9,22
J. Subsidiary food Schemes								
J. 1. Establishment							64,19	7,10
J. 2. Balahar Scheme							1,22,00	-
J. 3. Grants-in-aid							64,60	9,80
J. 4. Publication							1,92	-
Total—Subsidiary food Schemes							<u>2,52,71</u>	<u>16,90</u>
K. Subsidies								
K. 1. Food Corporation for food grain transactions							-	30,00,00
K. 2. For meeting loss on export of sugar							-	10,00,00

	(in thousands of rupees)							
	Actuals		Budget		Revised		Budget Estimate	
	1969-70	1970-71	1970-71	1970-71	1970-71	1971-72	1971-72	
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
L. Trading loss on food-grains transferred to Revenue from Capital account							16,50,00	
M. Miscellaneous and unforeseen charges								
M. 1. Incidental expenditure on gifts received from abroad								10,00
M. 2. Other expenditure								1,19
Total—Major Head '71'							<u>2,52,71</u>	<u>56,87,31</u>
<u>Major Head 74 Grants-in-aid to State &amp; Union Territory Governments</u>								
N. Grants for Non Plan Purposes								
N. 1. Incentive for higher procurement of food grains							-	7,57,00
N. 2. Subsidy for construction of godowns for storage of foodgrains							-	17,00
O. Grants for centrally sponsored schemes							40	-
Total—Major Head '74'							<u>40</u>	<u>7,74,00</u>
<u>Major Head 95 Capital Outlay on schemes of Agricultural Improvement &amp; research</u>								
P. National Sugar Institute							<u>21,87</u>	<u>-</u>
<u>Major Head 96 Capital Outlay on industrial and economic development</u>								
Q. Investment in Government Companies Corporations								
Q. 1. Food Corporation of India							10,49,00	1,64,00

	(in thousands of rupees)					
	Actuals		Budget		Revised	
	1969-70	1970-71	1970-71	1970-71	1971-72	1971-72
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
Q. 2. Central Warehousing Corporation					1, 38, 00	-
Q. 3. Modern Bakeries					15, 00	-
<b>Total--Major Head '96'</b>					<u>12, 02, 00</u>	<u>1, 64, 00</u>
<u>Major Head 109 Capital Outlay on other works</u>						
R. Construction						
R. 1. Food Storage godowns					17, 16	-
R. 2. Other projects					40	-
<b>Total--Major Head '109'</b>					<u>17, 56</u>	<u>-</u>
<u>Major Head 124 Capital Outlay on schemes of Government Trading</u>						
S. Scheme for purchase of foodgrains--Voted:					-	33, 02, 70
<u>Charged:</u>					-	1, 00
<b>Total--Major Head '124'</b>					<u>-</u>	<u>33, 03, 70</u>
<u>Loans and Advances</u>						
T. Advances to State Governments: <u>Charged</u>						
T. 1. Central Plan Schemes					2, 00	-
T. 2. Centrally sponsored schemes						
T. 2(1). Scheme for providing village grain storage bins to farmers					20, 00	-
T. 3. Non Plan Loans					-	2, 84
<b>Total--Advances to State Governments: <u>Charged</u></b>					<u>22, 00</u>	<u>2, 84</u>

	(in thousands of rupees)					
	Actuals		Budget		Revised	
	1969-70		Estimate		Estimate	
	1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>U. Loans to Government Companies Corporations etc.</b>						
U. 1. Central Warehousing Corporation					1, 37, 00	-
U. 2. Modern Bakeries					15, 00	-
U. 3. Food Corporation of India					50, 00, 00	-
<b>Total—Loans to Government Companies</b>					<u>51, 52, 00</u>	<u>-</u>
<b>V. Loans to Government Servants</b>					-	3, 50
<b>Total—Loans &amp; Advances</b>					<u>51, 74, 00</u>	<u>6, 34</u>
<b>Total—Department of Food</b>					67, 00, 14	1, 00, 58, 04
					<u>1, 67, 58, 18</u>	
					<b>Voted:</b>	1, 67, 32, 24
					<b>Charged:</b>	25, 94



## Demand No. 7

## DEPARTMENT OF COMMUNITY DEVELOPMENT

I. Estimate of the amount required in the year ending 31st March 1972 to defray the charges in respect of Department of Community Development.

Voted: Fifty eight crores twenty one lakhs and fifty thousand rupees

II. Sub-heads under which this Grant will be accounted for on behalf of the Ministry of Agriculture.

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head '19-General Administration'</u>								
A. Department of Community Development (Secretariat)							-	15,39
Total—Major Head '19'							-	15,39
<u>Major Head 37 Community Development and National Extension Service</u>								
B. Grants in aid							6,40	7,39
C. Other expenditure							7,22	2,30
Total—Major Head '37'							13,62	9,69
<u>Major Head '71 Miscellaneous'</u>								
D. Special Commissions of Enquiry							-	5,95
Total Major Head '71'							-	5,95
<u>Major Head 74 Grants in aid to State &amp; U. T. Governments</u>								
E. Grants for Non Plan purposes								
E. 1. Composite training Centres							-	23,75

	(in thousands of rupees)								
	Actuals		Budget		Revised		Budget		
	1969-70		1970-71		1970-71		1971-72		
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan		
E. 2. Crash Scheme for Rural Employment						-	50,00,00		
E. 3. Write back of grants initially debited to capital						-	4,36,30		
F. Grants for Central Plan Schemes									
F. 1. Composite programme for women and pre-school children						50,00	-		
F. 2. Grant of incentive guard to Yuvak Mandals						21,00	-		
F. 3. Other schemes						10,48	-		
G. Grants for Centrally sponsored schemes									
G. 1. Applied Nutrition programme						2,16,16	-		
G. 2. Pilot research projects in growth centres						16,71	-		
Total—Major Head '74'						<u>3,14,35</u>	<u>54,60,05</u>		
<u>Major Head 124 Capital outlay on Schemes of Govt. Trading</u>									
H. Material and equipment under T.C.A. Programme						-	60		
Total—Major Head '124'						<u>-</u>	<u>60</u>		
<u>Loans and Advances</u>									
I. Loans to Local funds and private Parties						75	-		
J. Loans to Govt. Servants						-	1,10		
Total—Loans and Advances						<u>75</u>	<u>1,10</u>		
Total—Department of Community Development						<u>3,28,72</u>	<u>54,92,78</u>		
							<u>58,21,50</u>		

## Demand No. 8

## DEPARTMENT OF COOPERATION

I. Estimate of the amount required in the year ending 31st March 1972 to defray the charges in respect of Department of Cooperation.

Voted: Forty three crores and ninety nine thousand rupees.

Charged: Thirty three lakhs and eighty five thousand rupees

II. Sub-heads under which this Grant will be accounted for on behalf of the Ministry of Agriculture.

	(in thousands of rupees)							
	Actuals		Budget		Revised		Budget Estimate	
	1969-70	1970-71	1970-71	1970-71	1970-71	1971-72	1971-72	
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
<u>Major Head 19-General Administration</u>								
A. Department of Co-operation (Secretariat)							—	21.73
<u>Major Head 34-Co-operation</u>								
B. Grants-in-aid, Contributions, etc.								
B.1. N. C. D. C. and Warehousing Board							1, 80, 00	--
B.2. Committee for Cooperative Training							44, 73	--
B.3. Other Grants							5, 56	--
Total—Grants-in-aid, etc.							<u>2, 30, 29</u>	<u>--</u>
C. Miscellaneous								
C.1. Local Cost of Foreign Experts							10, 88	--
C.2. Other items							15	--
Total—Miscellaneous							<u>11, 03</u>	<u>--</u>
Total—Major Head '34'							<u>2, 41, 32</u>	<u>--</u>

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Major Head 74—Grants-in-aid to State and Union Territory Governments</u>								
D. Grants-in-aid for Centrally Sponsored Plan Schemes								
D. 1. Agricultural Credit Stabilisation Fund								
							1,66.15	--
<u>Major Head 96—Capital Outlay on Industrial and Economic Development</u>								
E. Investments in Co-operative Societies								
E. 1. Co-operative Fertilizer Factories								
							10,75.00	--
E. 2. Debentures of Land Mortgage Bank								
							18,50.00	--
E. 3. Other Investments								
							5.00	--
Total—Major Head '96'							29,30.00	--
<u>P—Loans and Advances by the Central Government</u>								
F. Advances to State Governments								
F. 1. Loans for Centrally Sponsored Schemes								
F. 1(1). Agricultural Credit Stabilisation Fund (Charged)								
							33,85	--
G. Loans to Government Companies, Corporations, etc.								
G. 1. N. C. D. C.								
G. 1(1). Loans to States for Co-operative Development Schemes								
							4,20.00	--

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
G. 1(2). Margin Money requirements of Co-operatives for distribution of chemical fertilizers and other agricultural implements							3,00,00	--
G. 1(3). Financing of Block Capital Cost of Cooperative Processing Units							2,00,00	--
Total—Loans to Government Companies etc.							<u>9,20,00</u>	<u>--</u>
H. Loans to Cooperative Societies								
H. 1. Super Bazar							11,00	--
H. 2. Others							10,79	--
Total—Loans to Cooperative Societies							<u>21,79</u>	<u>--</u>
Total—Loans and Advances							<u>9,75,64</u>	<u>--</u>
Total							<u>43,13,11</u>	<u>21,73</u>
							<u>43,34,84</u>	
						Voted:	43,00,99	
						<u>Charged:</u>	33,85	

## DEMAND NO. 3

## FISHERIES

Voted: Four crores twenty five lakhs and sixty one thousand rupees.

The details are as follows :

(in thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>Major Head 31 Agriculture</b>								
<b>A. Fisheries Research Stations:</b>								
A. 1. Salaries							12,79	14,93
A. 2. Travel Expenses							33	41
A. 3. Office Expenses							21,03	11,60
<b>Total— Fisheries Research Stations</b>							<u>34,15</u>	<u>26,94</u>
<b>B. Central Institute of Fisheries Operatives:</b>								
B. 1. Salaries							9,08	2,36
B. 2. Travel Expenses							9	15
B. 3. Office Expenses							12,22	1,40
<b>Total—Central Institute of Fisheries Operatives</b>							<u>21,39</u>	<u>3,91</u>
<b>C. Indo Norwegian Project</b>								
C. 1. Salaries							10,37	-
C. 2. Travel Expenses							13	-
C. 3. Office Expenses							13,71	-
<b>Total—Indo Norwegian Project</b>							<u>24,21</u>	<u>-</u>
<b>D. Grants to I. C. A. R.</b>								
<b>D. 1. Research Institutes</b>								
D. 1. (1). Central Institute of fisheries Technology							20,00	-
D. 1. (2). Central Marine Fisheries Research Institute							20,00	-

	(in thousands of rupees)							
	Actuals		Budget		Revised		Budget Estimate	
	1969-70		1970-71		1970-71		1971-72	
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
D. 1. (3). Other Institutes								
D. 1. (3) (1). Indian Institute of Fisheries Research						7,00		
<b>Total—Grants to I.C.A.R.</b>						<u>47,00</u>	<u>-</u>	
<b>E. Grants in aid, subsidies:</b>								
E. 1. Subsidies for fishing trawlers						10,00	-	
E. 2. Grants for landing and berthing facilities for fishing craft at minor ports						50,00	-	
<b>Total—Grants in aid, subsidies</b>						<u>60,00</u>	<u>-</u>	
<b>F. Other Projects:</b>								
F. 1. Central Institute of Fisheries Education						2,81	4,76	
F. 2. Pelagic Fisheries Scheme						4,75	-	
F. 3. Pre-investment Survey of Fisheries Harbours						5,08	-	
F. 4. Regional Training Centre for inland operatives						4,03	-	
F. 5. Pilot Scheme for development of fisheries in Sunderbans						2,00	-	
F. 6. Central Fisheries extension						86	-	
F. 7. Scheme for Survey of Inland Fisheries Resources						50	-	
F. 8. Material and equipment under Indo Norwegian Programme						6,24	-	
<b>Total—other Projects</b>						<u>26,27</u>	<u>4,76</u>	
<b>Total—Major Head '31'</b>						<u>213,02</u>	<u>35,61</u>	

	(in thousands of rupees)								
	Actuals		Budget		Revised		Budget Estimate		
	1969-70		1970-71		1970-71		1971-72		
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
<u>Major Head 74 Grants in aid to State and U.T. Governments</u>									
G. Grants for centrally sponsored schemes									
G. 1. Landing and berthing facilities for fishing crafts at minor ports									
						90,00	-		
Total—Major Head '74'							<u>90,00</u>	<u>-</u>	
<u>Major Head 95 Capital Outlay on Schemes of Agricultural Improvement and Research</u>									
H. Development of Marine Fisheries :									
H. 1. Indo Norwegian Project									
H. 1. (1). Works									
						9,00	-		
H. 1. (2). Suspense									
						1,00	-		
H. 1. (3). Other expenditure									
						9,00	-		
Total—Indo Norwegian Project							<u>19,00</u>	<u>-</u>	
H. 2. Deep Sea Fishing Stations :									
H. 2. (1). Buildings									
						1,40	-		
H. 2. (2). Other expenditure									
						1,60	13,00		
Total—Deep Sea Fishing Stations							<u>3,00</u>	<u>13,00</u>	
H. 3. Offshore fishing stations :									
H. 3. (1). Buildings									
						6,40	-		
H. 3. (2). Other expenditure									
						7,20	5		
Total—Offshore Fishing stations							<u>13,60</u>	<u>5</u>	



	(in thousands of rupees)							
	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
H. 4. Central Institute of Fisheries operatives :								
H. 4. (1). Buildings							1,30	-
H. 4. (2). Other expenditure							10,70	-
Total—Central Institute of Fisheries operatives							<u>12,00</u>	<u>-</u>
H. 5. Other Projects								
H. 5. (1). Central Institute of Fisheries Education							7,70	-
H. 5. (2). Pilot scheme for development of fisheries in Sunderbans							3,00	-
H. 5. (3). Scheme for the transport of fish by rail							2,38	-
H. 5. (4). Pelagic Fisheries Scheme							<u>1,00</u>	<u>-</u>
Total—other Projects							<u>14,08</u>	<u>-</u>
Total—Major Head '95'							61,68	13,05
<u>Major Head 124 Capital Outlay on Schemes of Government Trading</u>								
I. Fish Exports Scheme:								
L 1. Freezing Plant							9,00	-
Total—Major Head '124'							<u>9,00</u>	<u>-</u>
<u>Loans and Advances</u>								
J. Loans to Government Companies Corporations etc. :								
J. 1. Central Fisheries Corporation							-	3,00
Total—Loans to Government Companies							<u>-</u>	<u>3,00</u>

## Demand No. 3 -- Fisheries

(v)

		(In thousands of rupees)							
		Actuals		Budget		Revised		Budget Estimate	
		1969-70		1970-71		1970-71		1971-72	
		Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>K. Loans to Cooperative Societies :</b>									
<b>K. 1. Working Capital loan to fishermen Cooperative Society Agatti</b>									
								15	-
<b>K. 2. For construction of godowns for fishermen Cooperative societies</b>									
								10	-
<b>Total— Loans to Cooperative Societies</b>								<u>25</u>	<u>-</u>
<b>Total— Loans and Advances</b>								<u>25</u>	<u>3,00</u>
<b>Total— Fisheries</b>								<u>3,73,95</u>	<u>51,68</u>
								<u>4,25,61</u>	

## DEMAND No. 4

## ANIMAL HUSBANDRY AND DAIRY DEVELOPMENT

Voted: Twenty four crores, thirteen lakhs and six thousand rupees.

Charged: Eleven lakhs rupees.

III. The details are as follows:—

	(In thousands of rupees)			
	Actuals		Budget	
	1969-70		1970-71	
	Plan	Non Plan	Plan	Non Plan
<u>Major Head 33 Animal Husbandry</u>				
<b>A. Regional Poultry farm:</b>				
A.1. Salaries			1,33	2,99
A.2. Travel expenses			3	3
A.3. Office expenses			27	1,18
A.4. Materials & Supplies			-	4,95
<b>Total—Regional Poultry farm</b>			<u>1,63</u>	<u>9,15</u>
<b>B. Cattle Breeding farms:</b>				
B.1. Salaries			6,72	-
B.2. Travel expenses			20	-
B.3. Office expenses			33,08	1
<b>Total—Cattle Breeding farms</b>			<u>40,00</u>	<u>1</u>
<b>C. Grants to I. C. A. R. :</b>				
C.1. Research & Education				
C.1(1). Co-ordinated re- search projects in animal sciences			1,50,00	-
C.1(2). Other Schemes:				
C.1(2)(1). Estimation of live-stock products			4,55	-
C.1(2)(2). Study of impact of milk supply on rural economy			2,58	-
C.1(2)(3). Scheme for availability & cost of production of milk			1,00	-
C.1(2)(4). Other Miscel- laneous schemes			1,94	-
<b>Total—Research &amp; Education</b>			<u>1,60,07</u>	<u>-</u>

	(In thousands of rupees)							
	Actuals		Budget		Revised		Budget	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>C. 2. Research Institutes:</b>								
C. 2(1). Indian Veterinary Research Institute							60,00	1,05,88
C. 2(2). Central Sheep and Wool Research Institute							10,00	-
<b>Total—Research Institutes</b>							<u>70,00</u>	<u>1,05,88</u>
<b>C. 3. Scholarships &amp; Fellowships:</b>								
C. 3(1). For under graduates							2,00	-
C. 3(2). For Post- graduates							10,79	-
<b>Total—Scholarships &amp; Fellowships</b>							<u>12,79</u>	<u>-</u>
<b>Total—Grants to I. C. A. R.</b>							<u>2,42,86</u>	<u>1,05,88</u>
<b>D. Other expenditure:</b>								
D. 1. Establishment of five Regional Stations on forage production							5,29	1
D. 2. Sheep Breeding & development in India							3,37	2,40
D. 3. Farm for raising jersey cattle							48	3,02
D. 4. All India & Regional livestock & poultry shows							2,50	88
D. 5. Establishment of Semen Bank							2,34	-
D. 6. Rearing of superior calves							1,37	-
D. 7. Extension of herd registration to important breeding tracts							1,36	-
D. 8. Inservice poultry training Institute							1,34	-
D. 9. Animal Quarantine Certification Service							1,00	-
D. 10. Other Schemes							56	-
<b>Total—Other expenditure</b>							<u>19,61</u>	<u>6,31</u>
<b>Total—Major Head '33'</b>							<u>3,04,10</u>	<u>1,21,35</u>

	(In thousands of rupees)							
	Actuals		Budget		Revised		Budget	
	1969-70	1970-71	1970-71	1970-71	1970-71	1971-72	1971-72	
Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	
<b><u>Major Head 39 Miscellaneous, Social &amp; Development Organisations</u></b>								
<b>E. Dairy development:</b>								
E. 1. Incidental expenditure on imports of WFP donated skimmed milk powder & butter								
						-	1,68,77	
<b>F. Grants to I. C. A. R.:</b>								
F. 1. National Dairy Research Institute								
						38,72	60,66	
<b>Total—Major Head '39'</b>						<b>38,72</b>	<b>2,29,43</b>	
<b><u>Major Head 71 Miscellaneous</u></b>								
<b>G. Grants in aid Contributions etc.:</b>								
G. 1. Animal Welfare Board								
						1,00	2,28	
G. 2. Other Grants								
						-	1,17	
<b>Total—Major Head '71'</b>						<b>1,00</b>	<b>3,45</b>	
<b><u>Major Head 74 Grants-in-aid to State &amp; Union Territory Governments</u></b>								
<b>H. Grants for Non Plan purposes:</b>								
H. 1. Cattle extension & dairy development in selected areas in Rohtak District								
						-	5,00	
<b>I. Grants for Central Plan Schemes:</b>								
I. 1. Intensive cattle development project in milk shed areas of Delhi Milk Scheme								
						45,00	-	
I. 2. Other Schemes:								
I. 2(1). Eleventh Quinquennial Live-stock Census								
						2,00	-	

	(In thousands of rupees)							
	Actuals		Budget		Revised		Budget	
	1969-70		1970-71		1970-71		1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<b>J. Grants for Centrally Sponsored Schemes:</b>								
<b>J.1. Rinderpest scheme - Vaccine production Centres &amp; Vaccine Station</b>							40,00	-
<b>J.2. Sheep Breeding farms - timely reporting of</b>							20,00	-
<b>J.3. Other Grants</b>								
<b>J.3(1). Co-ordinated Cattle Breeding Project</b>							5,00	-
<b>Total—Major Head '74'</b>							<u>1,12,00</u>	<u>5,00</u>
<b><u>Major Head 96 Capital Outlay on Industrial &amp; Economic Development</u></b>								
<b>K. Investment in Government Companies:</b>								
<b>K.1. Slaughter Houses Corporation</b>							5,00	-
<b>Total—Major Head '96'</b>							<u>5,00</u>	<u>-</u>
<b><u>Major Head 124 Capital Outlay on Schemes of Government Trading</u></b>								
<b>L. Material &amp; equipment under T.C.A. Programme</b>							-	25,00
<b>M. Delhi Milk Scheme:</b>								
<b>M.1. Salaries</b>							-	1,14,00
<b>M.2. Materials &amp; Supplies</b>							-	12,65,95
<b>M.3. Machinery &amp; equipment</b>							1,14,00	-
<b>M.4. Minor works (charged)</b>							1,00	-
<b>M.5. Publications</b>							-	25
<b>Total—Delhi Milk Scheme</b>							<u>1,15,00</u>	<u>13,80,20</u>
<b>N. Other Schemes:</b>								
<b>N.1. Procurement of exotic cattle for distribution to States</b>							-	2,90
<b>Total—Major Head '124'</b>							<u>1,15,00</u>	<u>14,08,10</u>

Demand No. 4—Animal Husbandry and Dairy Development

(x)

(In thousands of rupees)

	Actuals 1969-70		Budget Estimate 1970-71		Revised Estimate 1970-71		Budget Estimate 1971-72	
	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan	Plan	Non Plan
<u>Loans &amp; Advances</u>								
O. Advances to State								
Governments: <u>Charged</u>								
O.1. Loans for Central								
Plan Schemes:								
O.1(1). Intensive cattle								
development works in								
milk shed areas								
						10,00	-	
P. Advances to Cultivators:								
P.1. Dairy development								
						20	-	
Q. Loans to Government								
Companies Corporations:								
Q.1. Indian Dairy								
Corporation								
						-	61,96	
R. Loans to other parties:								
R.1. Purchase of milch								
cattle								
						8,00	-	
R.2. Poultry farming								
						75	-	
<b>Total—Loans &amp; Advances</b>						<u>18,95</u>	<u>61,96</u>	
<b>Total—Animal Husbandry &amp;</b>								
<b>Dairy Development</b>						<u>5,94,77</u>	<u>18,29,29</u>	
							<u>24,24,06</u>	
<b>Voted:</b>							24,13,06	
<b>Charged:</b>							11,00	

## APPENDIX III

## Standard Objects of Expenditure

1. Salaries
2. Wages
3. Travel Expenses
4. Office Expenses
5. Payments for professional and special services.
6. Rents, Rates and Taxes/Royalty
7. Publications.
8. Advertising, Sales and Publicity Expenses
9. Grants-in-Aid/Contributions/Subsidies
10. Scholarships and Stipends
11. Hospitality Expenses/Sumptuary Allowances etc.
12. Secret Service Expenditure
13. Major Works
14. Minor Works
15. Machinery and Equipment/Tools and Plant
16. Motor Vehicles
17. Maintenance
18. Investments/Loans
19. Materials and Supplies
20. Interest/Dividend
21. Pensions/Gratuities
22. Depreciation
23. Inter Account Transfers
24. Writes-off/Losses
25. Suspense
26. Other Charges

## NOTES

1. Salaries: will include pay, allowances in all forms of officers and staff, except travel expenses (other than Leave Travel Concession). This object classification will also be utilised for recording expenditure on emoluments and allowances of Heads of States and other High Dignitaries.

2. Wages: will include wages of labourers and of staff at present paid out of contingencies.

3. Travel Expenses: will cover all expenses on account of travel on duty including conveyance and fixed travelling allowance but excluding leave travel concession.

4. Office Expenses: will include all contingent expenditure for running an office, such as, furniture, postage, purchase and maintenance of office machines and equipment, liveries, hot and cold weather charges (excluding wages of staff paid from contingencies) telephones, electricity and water charges, stationery, printing of forms, purchase and maintenance of staff cars and other vehicles for office use, as distinct from vehicles for functional purposes like Ambulance Vans etc. (vide 16).



5. Payment for professional & special services: will include charges for legal services, consultancy fees, remuneration to examiners, invigilators etc. for conducting examinations, remuneration to casual artists by the All India Radio and all other types of remuneration for professional services. It will also include payment for services rendered, supplies made by other departments such as, Railway Police etc., a distinction being made in respect of supplies made, services rendered for the running of an office in which case the expenditure will be recorded under "office expenses".
6. Rent, Rates and Taxes/Royalty: will include payment of rent for hired buildings, municipal rates and taxes etc. It will also include lease charges for land.
7. Publications: will include expenditure on printing of office Codes and Manuals and other documents, whether priced or non-priced but will exclude expenditure on printing of publicity material. This will also include discount to agents on sales.
8. Advertising, Sales and Publicity Expenses: will include commission to Agents and printing of publicity material.
11. Hospitality Expenses/Sumptuary Allowances etc: Hospitality expenses will include entertainment allowance of high dignitaries etc. Expenditure on refreshments served in Inter-departmental meetings, Conferences etc., will, however, be recorded under "Office Expenses".
13. & 14. Major Works/Minor Works: will be classified with reference to the classification of Major/Minor Works in C.P.W.A. Code. This will also include cost of acquisition of land and structures.
15. Machinery and Equipment/Tools & Plant: will include machinery, equipment, apparatus etc., other than those required for the running of an office (vide 4) and special tools and plant acquired for specific works.
16. Motor Vehicles: will include purchase and maintenance of transport vehicles used for functional activities, as distinct from those used for running an office, e.g. Ambulance Vans.
17. Maintenance: will record expenditure on maintenance of works, machinery and equipment (covered under items 13, 14 and 15). It will also include repairs incidental to maintenance.
20. Interest/Dividend: will include interest on capital; discount on loans.
21. Pension/Gratuities: will include donations to Service Funds and contributions to Contributory Provident Funds.
23. Inter Account Transfers: will include transfer to and from Reserve Funds etc.; writes back from Capital to Revenue.
24. Writes off/Losses: will include writes off of irrecoverable loans. Losses will include trading losses.
26. Other Charges: A residuary head. This will also include rewards and prizes.