## FINAL REFCRT

ON THE

## RE-SETTLEMENT OPERATION

OP THE

## RANKI GOVERNMENT ESTATE

## CUTTACK

1917-1320

R.ADINACHARAN DAS, B.A.,

Settlement Ofticer.


PATNA:
AINTENDENT GOVERNMENT PRINTING, BIEA! AND ORISAA 193.
[Price R-6-1-0.]

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## FiNAL REPORT

ON THE
RE-SET TLEMENT OPERATION
OF THE
BANKI GOVFRNMENT ESTATE
CUTTACK
1917-1920.
I was in charge throughout the oparations, which commenced in October 1917, in addition to my duties as Manager of the Estate, Manager of the adjoining Dompara Wards Estate and as the quasi-Subdivisional Officer of the area (Banki and Dompara) except for a period of three weeks when I was ill and Babu Jadunath Mahapatra, Sub-Deputy Collector, was deputed from Cuttack to remain in charge.

## PART I-GENERAL.

Chapter I-(Disceription).
2. Early History. - The area of the Estate is 117 square miles including 22 square miles of the bed of the river Mahanadi. Of this 109 square miles are revenue paying and the rest is revenue free. It was originally a Feudatory State, but was escheated to the British Government in the year 1839. The circumstances which led to this have been described in the Reports of the previous settlements and need not be repeated here. Suffice it to say that the Raja was implioated in the murder of the family of his priest, in consequence of which he was sentenced to undergo life-long imprisonmest and the State was forfeited to the paramount power.
3. Physical features.-This has been fully described in the Rate Report submitted with this office No. 239-S., dated the 1st of October 1918. Since then certain embankments have been constructed on both the banks of the river Mahanadi to protect portions of the country against devastation by flood water. The two broad natural divisions of the Estate, viz., Parang or high lands dotted with hills and immune from flood and Naya or plains with nice lake-like formations in their midst subject to the consequencrs of flood, constitute the distinguishing features of the tract. The proportion of the former to the entire area is 62 per cent. and of the latter 33 per cent.

The area covered by hills and forest is 8.9 square miles of which 2.2 square miles is covered by young sal forest and the rest consists of trees of inferior species of about 12 years growth. The highest hill is Mohaparbata hill, nearly 1.800 fect high, with a cauidronlike depression on the top. The popular impression that it was once a volcano is supported by existence of hills of igneous rock all round the main hill and by a hot spring at Atri in the Khurda Subdivision. Some call the depression Hira Khani or diamond quarry from which diamonds are said to have been taken long ago. The sal forest is too young to be worked out. The people bave no right of grazing inside the jungle as pasture lands have been set apart separately. The poor aborigines are allowed to remove free headlcads of fire-wooils and plants of most inferior species and roots and weeds during tims of searcity.
4. Embankments.-The importance of embankments in a tract comprisins low lying villages and exposed to the flow of the river Mahanadi is apparent. In olden days, if tradition is to be believed, Banki was not an embanked area, the low scrub jungles and dense forests on the banks of the river affording sufficient protection against the inroads of flood. With the adrent of the British Government the imperative necessity of protective walls was reslized
and embankments were constructed. But these were found to be no unmixed good. They proved to be a direct menace to the safety of the embankments which protected Cuttack and other riparian tracts in the lower reaches of the Mahanadi with the result that the embankments which had been constructed were avandoned. The result was equally disastrous ; flood water rushed into the saucer-shaped parts of the country and on receding left the entire tract covered with a vast sheet of sand. The policy of abandonment which was advocated by Captain Harris in 1855 was suljected to careful departmental scruting and the engineers now unanimously hold that the einbankments are of use and that the breaches locally known as ghois should be closed up with a view to protect human life and cultivation. The policy was accepted and administrative approval was accorded to the construction of embankments in consequence of which four such embankinents have already been constructed at a cost of IRs. $36, \vdots 05$. These protective works are full of promise but it would be too early to judge of their potentialities. It is not, however, intendel to push this measure to the extreme. A too rigid closure of the area is likely to prove baneful; it is of immense importance that the country should receive a free supply of silt to replenish the fertility of soil which is being sapped by the continuous pressure of cultivation on it and to raise the level of the country simultaneously with the rise of the bed of the river. This can ouly be secured according to the Engineers by the spill water of the flood passing over the banks of the river and not through the ghais.
5. Fiscal Divisions.-The old fiscal divisions are nine in numbor. They are known as Adhenis corresponding to Parganas of the temporarily settled tracts of the district and accordingly for the sake of administrative convenience, the statistics have been arranged and appended to this report. The nine revenue units are compared with the police stations as specified below :-


These Adhenis comprise 144 villages of which eight are rerenue free and two have their rents payable to Government fixed in perputuity. The rest of the fillages are Khas, the revenue payable being liable to periodical revision. Bits of resumed lands are sprinkled over the former and bits of revenue free lands over the latter.

## Chatter II-(Agricultural and Economical).

6. Population.-The following table gives the gradual rise of the population during the last three decalles according to the three previous census operations:-

| Year of census. |  |  |  |  |  | Population. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1501 | ... | -•• | ... | ... | ... | 57,151 |
| 1901 | ... | . $\cdot$ | ... | .. | ... | iS,31\% |
| 1911 | $\cdots$ | . $\cdot$ | ... | ... | ... | 60, 897 |

The density of population to square mile according to the census of 1011 is 521 agaiust 379 of Khurda, 309 of Baramba, 505 of.'Tigiria, 279 of Athgarh, 211
of Domparia and 303 of Khandpara surrounding the Estato. The rate of increase during the second decade is much higher than in the previous decade but it got a set back in the last decade owing to prevalonce of epidemics, viz., cluolera, small-pox and influenza. The two scarcities of 1908-09 and 1918-19 bave driven away some to settle elsewhere. The statistics compiled in the present settlement give the percentage of population, living by cultivation, trade, labour and service at $50,6,42$ and 2 resrectively. The number of the labouring class is large. If is but matural that with the rise in prices and the facilities offured by the railway some of them should go elsewhere for better wages. The competition for cultivation is keen and several families have settled in the adjoining Fcudatory States where waste land for reclamation is ample. People of all castes found in Orissa are represented in Banki. They form the following percentages of the total population :-


Nearly one-fourth of the population is Chasa who are tillers of the soil. Adding the allied races of Paiks and Khandaits brings the proportion up to onethird. Puiks and Khandaits formed the country militia in the past. They still have pretensions to their old glory. None of the other races exceed one-fourteenth of the population. Next to them come the oilmen who are traders by profession and comparatively more prosperous than any other race-thrifty in their dealings, unostentatious in their manners and shrewd in their craft. Brahmins are next in importance, the majority of whom are Thakur-pujaris with inferior status in the society. Their influence is increasing with the rapid spread of education among them. There is another set of Brahmins called Athgaria Brahmins. They are the best specimens of intelligent and industrious cultivators to whom no land is infertile or barren. Their thrifty habits are proverbial. The Keuts or boatmen come next to them and they live in the riparian villages and yield to none in their skill in navigating their craft when the rivers are in flood. They ply boats in the Mabanadi and its tributaries and their activities extend from the Central Provinces to the sea coast and in the Brahmini river. They also catch fish at times. The milkmen come next to the Keuts in number. They keep either cows o: buffaloes or both-a most troublesome race who intentionally allow their cattle to destroy the crops of the poople and milk the cows of their masters in tho field and misappropriate the milk. Amongit the aborigines such as Bauris, Savars, Sanais, Pans, and Kandaras, the Kandaras are advanced. The 13auris comenext to them in enlightenment. The Sawars form the majority. They still like their sylran surroundings. Among then some are excellent diggers of soil like the Sautals on the Mayurbhanj and Balasore border

The Sanais gre proverbial dacoits of Banki-though much reclaimed their propensity 10 commit theft and burglaries is still very great. The peculiarity of their eye distinguishes them from other aboriyines. In Baideswarside some of the villag3 chaukidars belong to this tribe. The fishermen include the subsects, Girgirias, Gokhas, Tiars, Baghatis and Machhus Kamars. Their field of aotion is the pats and jhils. They do not catch fish in rivers with nets. Tiars from their language seen to have emigrated from Bengal or Assau long ago.

Among the important minorities are the Karans. They form the intelligentsia of Banki. Most of the paople depanding on service are Karans. Rajuas of unknown descent are traders from the Central Provinces and have good cultivation. Their kinsmen are seen in the northern part of Balasore and the Contai Subdivision of the district of Midnapur in Bengal.
7. Live-stock.-The following compares the statistics compiled in the cattle census of 1914 and 1920 .

| Year. | $\begin{gathered} \text { Bulle } \\ \text { and } \\ \text { ballueka. } \end{gathered}$ | Cown. | bufaloet. |  | Yoong atook. | 8heop. | Goata. |  | Car $\quad$. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 1 | s | 6 | $\leqslant$ | 6 | 7 | $\bullet$ | - | 10 |
| 1914 | 10,803 | 14,089 | 346 | 581 | 8,573 | 658 | 8,095 | 43 | 1,982 |
| 1920 | 10,636 | 14,044 | 427 | 653 | 1',108 | 1, 05 | 1.20 | 41 | 2,218 |

Notwithstanding the virulence of cattle epidemics of 1515, 1916 and 1917 there has been no marked fall in the number of cows and bullocks. The increase in the number of young stock is prominent. The fall under head goats is due to the demands of the Calcutta marbet during the war years. Male buffaloes are yoked to the plough. They give a better outturn of work than the bullocks. Every big tenant has some of these animals to cultivate the land. Buffaloes are not exported for sale. Ample pasture is available and the cattle look healthier here than in the Mogalbandi tract of the district. The cows are bad milkers. The breed of cattle at head-quarters has much improved since the iutroduction of a good bull supplied by the Government, but at least one is required in each Adheni. The Veterinary Assistant of the Sadr Sublivision attached to the District Board is sent for when any epidemic breaks out. A special officer is required for Banki and Dompara or the organisation of the veterinary staff requires revision. Pack bullocks have been replacel by wheeled trafic and the number of primitive carts in the estate is on the increase.
8. Soil and crops.-The tract is generally sandy los $n$ in Parang or the part immune from flood and sandy loam to clay lomin in Naya or the part liable to inundation. It is only laterite at the foot of the hills and clay close of Kaligiri channel and the jhils. Here and there w find patch cs of cal:areous soil. Saradh paddy and its inferior varieties alliod to Biali grow in the former. Biali prefers sandy loam and Saradh prefers clay loam in Naya. Sanay lands containing 30 per cent. of sand are situated close to the river banks and little further off froin the hills. Ground-n it caltivation has increased the importance of this inferior class of soil, anl if puperly cultivated, will prove in useful ally in lean years.
9. Method and cost of cullivatian.-The old traditional methods of cultivation still prevail though with slight variation. Iron ploughs and bone-meal manare have failed to captivate the imarination of tho local cultivator. The oll method of lift irrigation by Jant, an elongated bowl-shaped wooden implement, is still in favour. The number of seedlings for each group of transplantation has been reduced and not with any intention but by nepessity. As a rule inanure is not used in the Naya tract, partly because it loosens the soil which is sandy and not sticky and partly because the flood water richly ladon with ailt takes its place. It is only used in Parang or high tracts. One variety of
paddy is generally followed hy another variety of the same: class in the nest year. The system of sowing broad east is the general pr:ctice.. B:aii is followed by Kolthi in the samo year. Sugarcane is follnwed by Kolthi or Biali next year. First or second cläss Saralh is gencrally fotlowed by Mung in the same year if there is sufficient moisture. The rotation system is seldom resorted to in the Patu lands for the cultivation of Tub ceoo, Birhi, Brinjal and Castor, if there is adequate deposit of silt hy flow water requisite for cach crop. : Still the tenants are never deaf to the advice of experts of the Agri-, cultural Department. Banki is a field for demonstrations as admitted by the officers of the Department-but it requires patience and perseverance to combat the natural calamities. The introduction of the Mung.) variety of sugarcane a nd ground-nut has been a success. Indrasail paddy and potato cultivation are still in the experimental stage. The indigenous woo len machinery for pressing sugarcane is out of date, and every one is taking to the use of iron machinery for the purpose. The hollow iron or shallow pans have taken the place of earthen pots for the manufacture of molasses either refined or crude.

The cost of cultivation is different for diffurent kinds of paddy in the two parts of the estate (Parang and Naya), though in ordinary years the cost in the latter is less than in the formar, it exceeds the other when there is damage to the crop by flood. The wages are paid in cash or in kind at different stages of the operation according to custom and convenience. The subjoined toble gives details of ecpenditure for the cultivation of the autumn, winter and summer paddy per acre.


To this may be added the following oost of transplantation per acre in case the Saradh paddy is washed away by flood :-


The following gives the cost of cultivation in respect to minor but important crops :-


The following statement campares the cost with profit for various crops per acre:-

| KIad of orop. |  | Cost of oaltivation. | Gross outura. |  |  | Net prost. | Proportion of prolit to grossonttur $山$. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | $\xrightarrow[\substack{\text { Bre } \\ \text { prodoct. }}]{ }$ | $\mathrm{In}_{5}$ cabb. |  |  |
| Saraib in Pararg |  | Bs. a. p. | M. s. ch. | Rs. a. p. | Rs. a. p. | Rs. a. p. |  |
|  | ... | 16.34 | $19 \quad 150$ | $\begin{array}{lll}3 & 0 & 0\end{array}$ | 211310 | 8106 | 35. p. 0 . |
| Do. in Naya | ... | 1236 | 20336 | 300. | 2383 | 1449 | 54 |
| Biali | ... | 15120 | 13214 | 200 | 1420 | 060 | 13 |
| Daiua | ... | 1280 | $24 \quad 23 \quad 2$ | 200 | 271110 | 17310 | 58 |
| Sagarcane ... | ... | 15000 | $65 \quad 250$ | ... | 25000 | 10000 | 40 |
| 3rang | .." | 6140 | 43614 | ... | 1410 | 730 | 51 |
| Birhi | ... | 360 | 436 | ... | 1147 | 7147 | 70 |
| Kolthi | ... | 2110 | 52315 | ... | 10108 | 715.8 | 75 |
| Mandia | ... | 493 | 4.3814 | ... | 706 | 273 | 35 |
| China | ... | 8150 | 11328 | ... | 1500 | 61 | do |
| Clasa | .. | 600 | $\begin{array}{llll}5 & 36 & 4\end{array}$ | ... | 1500 | 900 | 60 |
| Castor | ... | 900 | 7350 | ." | 1600 | 700 | 44 |
| Mustard | ... | 800 | 8. 378 | ... | 1500 | 300 | 60 |
| Tobacco | ... | 4600 | 30J Kahans | 1000 | 7500 | 3900 | 47 |

Besides net profit agriculture provides labour to peasants and their families.

No proper statistics of crops were prepared in the last settlement. The figures maintained by the Kanungo Department cannot be relied on... It is worth while to compare the statistics compiled in the course of this settlement with those compiled in the settlement of $1888-89$. The period is sufficiently long for comparison to indicate the agricultural development of the people.



The comparison is suggestive.. The food crop area has increased by 7,021 acres or 17.3 per cent. The rec'amation of waste lauds capable of producing food crops seems tohere reached its :highest pitch and the land available is more fit for non-food crops. Some of the lands produce more than one .crop. This area has shown a marked rise of 6,622 acres. To the rise under food crop arıa, Biali has contributed largely. This is due to the reclamation of riparian lands rickiy laden. with sand suitable.. for Biali. The increase under head Saradh and Dalua is nominal. No more suitable low land is available for Saradh, the existing waste lands being high, jungly and laterite. The Dalua areatis pretty circumscribed-this being confined to jhils which instead of getting deeper are being silted up with the washings from the surrounding country and hills. With the rise in the Lialiarea there has been a corresponding rise in Mandia and Kolthi: The Birhi area has decre ased due to the land being more, fit for Dalua and Mung. Late heavy rains in October and Norember affect the cultivation of Birhi, Chana and Bargidi. Wheat and ground-nuts are new. They are valuable. The ground-nut area has since the
figares wore compiled in cold weather of 1918 almost trebled. The rast increase in Mung area is due to the cultivation of the crop immediately after Saradh paddy is reaped. This demonstrates the peasants' desire to get as much as possible when there is sub-soil moisture. The decline under the liead pumpkin is due to the absorption of ciurs by the bed of the river Mahanadi. For vegetables Banki is superior to Khurda. Tiey are grown on rich lands adjoining the homesteads as well as near silted banks of the deep clannels. The area ha; vastly increased.

Under the head non-fond crops the comparison is more suggestive of th agricultural advancement of the paple than the foos erop growing arean गhe rise in area is 1,475 acres or nearly 272 per cent. All the crops are rich and valuable. Cotton underwent its natural fate though owing to contraction of import from outside due to transport difficulties during the war the area has very recently almost trebled. It remains to be seen if this will continue. Sugareare las now become cstablished in Banki. It grows with Biali and Kolthi in rotation. Increasing interest is shown by the people in expanding its area. Tubacco, mustard, castor, til and coriander are rich in themselves. They are gorwn after the flood subsides. The non-food crops, the vegetables and the pulses are practically the mainstay of the floot-riden people and to theso they wre thier hold on the markets of Khurda and Cuttack. To conserve the fertility of the tlood-affected trats and energy of the people for the sole cultivatiou of spring and sumner crops is a thing for the people themsolves to consider.
10. Trade and Industry.-Banki is situated at the confluence of three main artories of roads running from Cuttack in the east, from Sonpur in the west and from Khurda Railway Station in the south. The former two run parallel to the natural means of communication-the river Mahanali which keeps traffic possible for all seasons of the year and thersfore contributes materially to the wealth of the country. The railway system has reduced its importance though it helped the country during the period when the transport facilities for goods traffic by railway had to be curtailed for military exigencies during the war. The export trade of Banki consists of pulses, vegetables, gir and fish and her import trade consists of paddy, rice, oil-cakes, oil-sceds, spices, kerosine oil, cloth, salt, etc., for her otwn consumption or for transport to the neighbouring Gurjats.

There is little worth mentioning about industries except certainiron work at Kalapathar such as the preparation of nut-crackers, sword-stichs, knives and other fancy implements and wearing of five cloth and pretty napkins at Ragadi and Berhampura and metal work in Rast (zinc) för ornaments usod by the people. The two latter industries are not carried on on an extensive scale to supply the local demand which is met from the neighbouring Gurjats. But the genius is there which awaits development. Through the instrumentality of the co-operative morement, half a dozen weavers have been recently trained in fly-shuttle weaving. Weavers frm 26 par ceat. of the population. The industry next to cultivation whose possibilities are great is the manufacture of sugar. This question may be taken up when the report of the Sugar Committee is published. Bauki cand feed a factory with 270,000 mands of crude gur for refinement and if it can be established it will give an impetus to the further expansion of sugarcane cultivation.
11. Narkets. - There are three markets or hits in the area, viz., one at hoadquarters and the other two at the southern and north-western extremitie.: of the estate. These three places are the important centres for internal and external traffic and serve as connecting links between several Feadatory States on the north and the west and Khurda and Khurda hoad station on the south. liach hat is held twioe, and on separate days, in the week. The liiggest hit at Kalapathar is likely to lose some importance owing to establishment of a hit at Begunia within the jurisdiction of Khurda and another in Khandpara Peudatory states. The annual income of the estate from the hits is Rs. 1,000 on the average. An imporiant Mela takes placs
at the hát at headquarters in Baisakh (middle of April) which continues for nearly twa months. This is a religious Mela attended loy about 5,000 perple on the first day of the year and it offurs an opportunity for salo of various commodities imported from several places.
12. Rainfall and flood. -They are allied to one another. Flool is the scourgo more of Banki than of the low lying tracts further down beyond Cuttack towards the sea coast. This is due to the congested area the water has between the hills for its spread and discharge. There have beer seven high floods during the last fifteen years. The local rainfall is not generally an index of the cruing events of the year. The average rainfall during the last two decades is $57 \cdot 16$ and 5412 respectively and the high floods are somotimes synchronous with the high local rainfalls. Iut they always depend on the heavy and continuous rainfall in the basin of the Malanadi in the Central Proriuces. They usually come in August. Floods came very early before the middle of June in 1918 and 1919 and once in 1572 forty years baok. Such unusual visitations of flood or heary down-pours of rain in the middle of June and in October should be watched with caution. The former rosults in urought and the latter in the complete devastation of much advanced paddy crop too late to be replaced by further transplantation. Such floods do much more damage than the often repeated potty floods to which the people are injured.

The following gives the statistics of rainfull during the last fifteen years from June to Uctober.

13. Agricultural inmrovements.-During the last fifteen years Rs. 51,480 in all has been spent for i.s.provement works in the shape of agricultural bardhs and sanitary tanks and wells. A regular quipquennial programme is drawn up and the works are done by contractors under the supervision of a Sub-Overseer paid from the Khasmahal fund and the Dompara. Wards fund in equal shares. The annual contract grant is often supplemented by special grants by the Board of Revenue or tho Commissioner of the Division which have amounted to Rs. 27,087 in all during the last quinguennium. During the last three years the people have been made to contribute a nominal share towards certain improvement works to encourage self-help among themselves and shako off the balits of undue dependence on the Governinent. Tho amount so contribated is Rs. 4,000 nearly.
14. Irrigation.-There is nothing like canal system of irrigation in Banki. Natural reserv irs such as pats ard jhils, blind channels and the Mahanodi river are rusorted to for irrigation of summer paddy and sugarcane in the tract sulject to inundation. Bandhs, tanks, and water poons meet the purpose in the hig' lands. The people are resourceful in taking mater to long distances for protection of crops agerinst lard drought. The Government is the owner of the tanks, oan ths and soveral chucas aud nothing is charged for their use. Some charitably disposed tenants have excavated tanks for themselves as well as for the donestic purpses of thair neighbours.' Well-like chuas are now cominon things seen in the corners of the holdings for cultivation of spring crops and irrigation of sugtreane. The folluwiag gives the normal area irrigated from thesa sources :--

Name of rcservoirs.

| .By river ... | ... | ... | ... | ... | $\text { A. D. } \mathrm{D} .$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| " tants and $i / i l^{\prime}$ s | ... | ... | ... | ... | 7055.0.7 |
| , private tanks | ... | ... | $\ldots$ | ... | 593757 |
| , Governnent Siluza |  | ... | ... | ... | 2:3.672 |
| Total. |  | ... | ... | ... | $7899 \cdot 306$ |

This statement is by no means complete. Temporary holes are sunk during drought. In the unusual drought of 1918 the peasants showed admirable resourcefuluess in bringing water from reservoirs for long distances to protect. their crops. The local authorities should guard against any reduction in water reservoirs by leasing out for re-excaration silted up tanks. Reexcavation of old tanks and oxcavation of new tanks and repair of bandlis should figure prominently in the preparation of annual Famine Programme.
15. Weights and measures.--Different kinds of weights and moasures prevail at different places in the estate for different commodities. Tha following table shows the principal kinds. The measures aro generally of cauework for corcals, pulses and oil-seeds and of earth or metal for liquid commodities and the weights for Bisa, Pol, ete., are made of wood or bambor on the lever principle.


## Chapter IIt--(Conmunication.)

16. Ronds.-Banki is 27 miles from the town of Cuttack separateil by the river Kathjuri near Cuttack, a portion of a temporaily-settled estate and the permanently-settled estate of Dompara. The Cuttack-Sonpur road runs through the estate to the Tributary State of Sonpur. This line of com. munication is throughout metalled except for one and a half miles near Banki and 11 miles beyoud it up to Baideswar. The latter has been abandoned owing to the impossibility of improvement due to close proxinity of the Mabanadi river. The abandonment of this portion has necessitated the improvement of Banki-Tul:ipur road, which will be undertaken by the District Board and is estimated to cost lis. 30,000 . A lig span iron bridge unique in the district was constructed in the year 1910 by the District Board at a cost of Rs. 00,000 to cross a deep dangerous clannel cuting the CuttackSonpur road 4 miles off from headquarters.
17. Dispensaries.-The existing di-pensary does not suffice for the needs of the population. Tiesystem of indigenous trealment is in its primitive stage. The climate is salubricus but not immune from the visitation of epidemics common in Orissa. Influenza of 1918-19 counted a heary toll. There is one charitable dispensary whoso popularity is on the increase. It is well equ pped. Another is badly needed at the other extremity of the estate at Baideswar or Kalapathar which are far off from any medical centre. . it Kalapathar it will leadrantageous to the people of Banki and the adjoining Government estate of Khurda.
18. Bungalows.-There is one Public Works Department bungalow at beadquarters and one District Board bungalon at laideswar. Bith are nicely situated. The Saranda and Ctterkul adhenis across the river Mahanadi are badly in need of one. A small ono may be constructed out of Khasmahal improvement fund. Ratagarh hill or Suvernpur hill is the most suitable site for the purpose.

## PART II--FISCAL.

## Chapter IV--(Revende Mistory and Settlement.)

19. Selllement.-The British Goverument assumed charge of the estate with existing gross rental of lis. $16,0 \mathrm{~b} 1-6-1 \frac{1}{2}$ in the year 18.10. Since then there have been four regular settlements of revenue (excluding the present settlement) of which the gross rentals were as fullows:-

| Settements. |  |  |  |  |  | Year. | Gross rerital. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | Rs. a. p. |
| First | -•' | ... | . | $\cdots$ | . | 18.44 | 18,300 011 |
| Scond | $\cdots$ | ... | $\cdots$ | $\cdots$ | - | 1¢53 | 22,181 ¢ 8 |
| Tbird | -•• | -•• | *. | $\cdots$ | ... | 1859 | 33,100 14 7 |
| Fourth | ... | ... | ... | $\cdots$ | $\cdots$ | 1905 | 39,103 1110 |

The term of the first selllement was for 10 years and that of the second for fourtcen years. Thie latter lad to be extended for twenty years more owing to the ofcurrence of the great famine of Orissa in 18tic. These two settlements were basid on the indigenous method of measurement while the third setilement was pieceded by a more scientific method-the traverse survey yith theodolite and the cadastral survey with plane-table. The records were only revised in the fourth or the last setllement. The peliods of tirse two last settlements were for fifteen yeass cach, the term of the last expires in 1327 amli or the innancial year of 1919-20. Prior to the expiry of the terin of the latt settleirent a prcliminary record-writing was necessary. The cadastral survey was nearly 30 years old and the maps then prepared wete found ohsolete in $s_{1}$ ite of changes incorporated therein by tho Record Maintemance staff.

Under orders of the Government of Bihar and Orissa published in Notification No. 6995-R.S.-169, dated the 24th November 1917, I was authorized to discharge the functions of the Revenue Officer under the Orissa Tenancy Act and the Superintendent of Survey of this Estate under Act V of 1875 B. C. In accordance with the Notifications Nos. 6996-R.-S.-169 and 6997 -R.-S.-169; dated the 24th November 1917, and No. 4155-R.-S.-15, dated the 28th June 1918; for the revenue paying and revenue free estates respectively, the work of survey was started. Unfortunately in the midst of the second season of the operation a gloom spread over the country by the visitation of an unusual drought attended with high prices of the necessaries of life. Notwithstanding this the people showed no lasity of vigour and keenness in watching closely their interests in the settlement proceedings, nor failed to show equal enthusiasm in helping their loss fortunate brethren who were the victims of the economic pressure.: The spirit of self-help elicited the respect of outsiders and the authorities. The Collector Mr. Briscoe on , the subject of the question of assessment of rent remarked :-
"I think it would cartainly be unfortunate to stir up trouble in an estate which has just passed through a stage of agricultural crisis in which the loading tenants from whom opposition might be expected have acquitted themselves with crelit, unless the rate method is to be followed for the rest of the District."

The Hon'ble Mr: J. F. Gruning, o. r. e., I. c. s., the CJmmissioner of the Orissa Division, observed as follows :--
"I think also that something is due to the tenanis who have behaved well in the period of stress and who prefer a system of lump rentals."

The resourcufulness displayed by the tenantry of the estate was indeed an asset to me and helped me to a great extent to push the operations through to an expeditious and smooth termination.
20. Cadastral.-The kistwar staff consisted of one Head Inspector, five Inspectors and twelve amins under each Inspector. The number of amins wis raised from time to time to keep up the programme. Traverse stations were found at their right places with the exception of a few missing stones which were replaced with the aid of the compass and sight-vane. Boundary survey was done on sheets with the Traverse stations marked by the Traverse office at Hazaribagh on the basis of the old Traverse data. The detailed surrey was completed after the sheets were divided into convenient quadrilaterals. The amins were selected amongst many who worked in the revision settlement and in the Provincial settlement of Orissa, sereral Feudatory States and outside Orissa in Bengal and Bihar. The progress in the beginning was very slow, partly due to the amins' lack of practice and partly to unusual weather conditions. This was soon made good and the average outturn was 10 acres for an a min for a day. The work though slow was accurate for all practical purposes. There was no extraordinary difficulty in the work. The check by the Inspecting officers was adequate, viz, $7 \cdot 20$ linear miles per square mile and the proportion of check was as follows:--

Practically there was no check for the river bed village Patugadadherpur covering 22 square miles.

| Dotails of check. |  |  | Length of check in Unear miles: |  | Total. | Length of cheak in linear miles per square mile. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | By Inspectora Head ind Head Inspector. | $\begin{gathered} \text { By } \\ \text { Settlement } \\ \text { OAticer. } \end{gathered}$ |  |  |
| 1 |  |  | 2 | 3 | 4 | 6 |
| Quadrilateral ... | ... | ... | 273 | 7 | 280 | 2.94 |
| Kistwar ... | - | ... | 313 | 20 | 332 | 3.19 |
| Independent and final partal | $\cdots$ | * | -" | 74 | 74 | 077 |
| Block partal and homesteads | $\cdots$ | $\cdots$ | ... | 113 | 113 | $1 \cdot 18$ |

Of the $\varepsilon 31$ sheets of village maps prepared in this settlement 177, 19 and 35 were done on the scale of $16^{\prime \prime}, 32^{\prime \prime}$ and $64^{\prime \prime}$ to a mile respectively and in particular villages where the homesteads were badly congested theso blocks -were surreyed on an enlarged scale. Gareful discretion was exercised in this respect. The Utbati village of Patugadadherpur has 24 sheets in respect of which only the boundary has been surveyed. All the sheets were checked by the Inspectors and Head Inspector on the spot and 30 per cent. of the sheets were checked on the spot by me.

The kistwar sheets were inked by the separate staff of draughtsmen at headquarters before they were sent out for khanapuri, the Oriya kistwar amins being generally deficient as draughtsmen. The draughtsmen were appointed after the specimens of their work were approved by the Drawing Office at Gulzarbagh.
21. Khanapuri.-The kistwar staff continued to do khanapuri. The outturn varied between 50 and 80 plots per diem for an amin and the average was 60 . Both at kistwar and khanapuri, the difficulty of splitting up plots owing to amalgamation of fields of different interests was felt. It had to be got over with the aid of the old map and demarcating lines were indicated by broken lines. The tenants of Banki being always engaged in their fields, it necessitated sympathetio treatment to secure attendance. No coercive measure was adopted. Things went on smoothly. There was no boundary dispute worth mentioning except one for adjustment between the Feudatory States of Khandpara and the estate. This was amicably settled and the old boundary of Banki was followed. There were 390 internal disputes. The percentage of check of Khanapuri was adequate and was as follows :-

| By Settlement Officer | ... | ... | 1.5 per cent. |
| :---: | :---: | :---: | :---: |
| $\therefore$ Head Inspector | ... | ... | 8.2 , |
| 1 l peectora | ... | ... | 23.4 |

The field work commenced on 15th Novemher 1917, and ended on 23rd May 1918. People showed a keen interest in the field work because the old survey was found quite out of date and obsolete and the patch-work corrections had made the confusion worse confounded. Banki was 2 , good training ground for the training of Orissa amins and Inspectors for the coming survey and settlement of Orissa. Oriya amins do khanapuri more quickly than kistwar. The income from both combined did' not bring them less than Rs. 15 per mensem.

Inking of plot numbers and marking of alamats, extraction of areas, putting in areas in khasras and khatians were done at headquarters. Crop statistics and figures for the milan lchasra were compiled pari passu to make everything ready for starting attestation from October I91ヶ. Three bistwar and khanapuri Inspectors were retained for some time to work in the recess. The Head Inspector continued to work as supervisor.
22. Attestation.-This was done from eight centres so as to keep the villages within the radius of three miles from the camps, the Assistant Settlement Officer having taken up five and myself three. The work started from October 1918. My camp was closed on the 31st December 1918 and that of the Assistant Settlement Officer on the 23th Fcbruary 1919. The latter disposed of some of the objections appertaining to the area attested by me. Comparison of the sabile hal statement took a good deal of the time of the staff. The number of disputes was 1,148 . They were disposed of after local enquiry as far as possible. People took interest in attending camps. Some branch camps had to be started for greater convenience of tho people. There was no complaint against the subordinate staff. The monthly average outturn of each of the camps in a month was 20,500 plots. The draft publication of the attested records was done at camps generally, except when they had to bo shifted to distant places when it was done in the villages concerned.
23. Objections under: section 116 of the Orissa Fenancy Act.-There were 781 objections filed as against 1,028 in the last settlement though a fresh survey was made in the current revision settlement. Of the objections filed, 591 were allowed and 190 were disallowed. The attestation order was modified in 52 cases. The majority of the objections appertained to mutations due to purchase, gift and inheritance and the rest were meant for correction of petty attestation mistakes. Local enquiry was held where necessary.
24. Janch.-Two squads of eight muharrirs each were entertained to cheok the draft record. The khasra, the khatian and the map were scrutinized to see that the orders passed were duly giver effect to in the record. Correction of boundaries in the khatian was made by a separate staff. The recess work was finished on 31st May 1019 when the staff was disbanded. The muharrirs hal to be recalled to prepare the draft rent roll for settlement of rent from 1st of August 1910, which was finished by the 1st week of September, 1919.
25. Rent settlement or assessment.-Assessment in the first two settlements were found to have been somewhat arbitrarily done. The rates were different for similar classes of land in the vicinity under similar advantages and disadvantages. The local authorities of the third settlement were: inolined to equalise the rent and to remove the disparity by a table of rates: This was abandoned as the existing rent plus the assessment on new reclamations was much in excess of the preceding settlement rent and any enhancement was considered unjustifiable by the higher authorities. In the fourth settlement enhancement was made at an all-round rate of two annas in the rupee on the ground of rise in prices. Consequently the lump rental system was allowed to stand: In the present settlement an endeavour was made to remove the disparity.

My Rate Roport No. 239-S., dated the lst October 1918.

Director of Land Rocords and Sarveys No. 2295, dated the 14th July 1919.

Collector's No. 4485, dated the 19th July 1018.

Commissioner's No. 246-T: R, dated the 16th July 1919.

Board of Revenue's No. 17-66.6; dated the 11th July 1919.

Accordingly a classification of land was made in the existing manner intelligible to the people. The advantages and disadvantages of an all-round enhancement and assessment by the application of the table of rates were thoroughly discussed. The latter was theoretically an ideal one but had to be abandoned for very strong.reasons to be found in the correspondence noted in the margin and the former method was ultimately followed. The Government under section 39 (b) of the Orissa Tenancy Act would have legally olaimed Re. $0-5-6$ in the rupee on the ground of rise in price but the actual rate of enhancement was much lower (vide Appendix X). The system of assessment adopted in this settlement cannot be better summarised than in the following extract from the order of the Board of Revenue :-
" that the Hon'ble Board of Revenue has deeided that while an allround onhancement should be taken at the rate of three annas in the rupee considerable latitude should be allowed to the Settlement Officer in granting abatements of the enhancement (1) in villages where the lands are of generally. inferior quality and (2) to indivilual tenants whose holdings contain a disproportionate quality of inferior lands.
" 2 . In both classes of cases the enhancement may be reduced by one-half and in the latter class of cases the Settlement Officer may in individual instance remit the enhancement altogether.
" 3 . In all rent schedules the calculation should be made originally at the rato of three annas in the rupee and the remission should be granted at the time of settling ronts so that they may plainly appear to be an act of grace.
" 4 . Whore the Settlement Officer grants the remission of one-balf to a whole village, he should draw up a note recording his reasons for the concession. This should ordinarily be done after a visit to the village and inspection of village lands.
" 5 . In the case of individual tenants a brief note of reasons may be made in the remarks column of the schedule.
"7. The result of applying this system will be to bring out a general - enhancement at some rate between two annas and three annas in the rupee."

The instructions were strictly followed and the ultimate result justified the expectations of the Board-the rate of enhancement on the whole being fuund to be two annas and nine pies (Re. 0-2-9) on the rupee. This system had an additional advantage in the equalisation of rents in certain cases.

The rents of tenancies under tenure-holders and under-tenancies were generally high and in few cases only were they enhanced. Most of the rents were produce rents. In some cases the recorded rents of the undertenancies were lower than what the tenants paid. Such errors of the settlement were rectified and they were brought to the proper level allowing a profit of 25 per cent to the latter.
26. Final Publication.-This was done in camp in my presence with the help of muharrirs and sarbarakars. Realisation of cost in respect of revenue free lands, jagir and minha lands at the rate of three annas per sheet of khatian and khewat was proceeded with side by side. Still 4,509 sheets of khewat and khatian to the value of Rs. 815-7-0 remain to be sold which have been handed over to the Khasmahal office for sale when a demand arises. T.he final publication has been declared by the Local Government in Government No. 2385-S-43-R., dated the 9th March 1920.
27. Reproduction of maps.-Of the last settlement maps reproduced by ithe vandyke process by the Bengal Drawing Office, 30 copies were set apart for sale to the public. Only 4 to 5 copies on an average were sold in the course of the last fifteen years. So only 15 copies of the map of this settlement have been reproduced by the officer in charge of the Drawing Office, Gulzarbagh, of which 10 copies are meant for administrative purposes and the rest for sale to ihe public. The public was given an opportunity to deposit three annas per .sheet in advance if they wanted. Only Rs. 16-14-0 were paid for 90 sheets.
©8. Applications under seclions 128 and 130 of Orissa Tenancy Act.As naturally expected only 4 suits under section 130 and 7 applications under section 128 of the Orissa l'enancy Act in respect of the revenue free estates were filed and disposed of. The latter concerned 5 landlords and 39 tenancics. Enhancement of rent was made generally on the ground of rise in prices of rice and the rate varied between two annas and three annas in the rupee. The general incidence of rent in respect of the tenancies in the revenue free estates is higher than in the Khasmahal and about 55 per cent. of the rentpaying area under the lakhraj bahaldars have produce rents, either fixed or fluctuating with the annual yield of the soil. This explains the smallness in the number of applications for enhancement of rent. The abominable fixed produce rents (sanja) is pernicious to the tenantry during scarcity and the commutation law was not utilised to the desired extent owing to the scruples in respect of religious endowment and accommodating nature of some of the landlords during the time of scarcity. There were only 30 applications filed by tenants which were allowed.
29. Arrangement and consignment of records.-The record-of-rights, case records and statistical registers of the settlement operation hare been arranged and classified in confirmity with the instructions laid down in Rule 591, page 151 of the Bengal Settlement Manual, 1908 and they will be handed over to the Collector of Cuttack in due course. Similarly the correspondence and the account registers have been classified as required under Rules 61.2 and 607 of the Bengal Settlement Manual, 1908. The rest will be destroyed in accordance with the order of the Collector of Cuttack contaiued in his letter No. 122 ${ }^{\circ}$, dated the 21st February 1920 .

## Cbaptar $V$-(Tfndres and bights)

30. Tenures and rights-The sub-joined table shows the diferent kinds of tenures and areas under each :-


Revenue Free Estates. -These are grants to idols and Brabmins mado by the Rajas of Banki. The grants to idols are inalienable and the marfatdars of the idols have no right to -appropriate the usufruct thereof for their private use. The increase of $1 \cdot 653$ in the aggregate on the total of the last settlement is due to fresh survey made in this settlument and needs no comment.

Bajyaptiand Sadhäran Madhyasatwadhikari.-The interests are those which were enjoyed by the tenants as rent free without valid grant but were gradually resumel from one settlement to another and were ultimately assessed to full rent in the last settlement and were subjected to enhancement. Now their rents have been enhanced at an all-round rate of enhancement.

Jagir Bajyapti Purajams Madhyasalioadhikxri.-These are old halfassessed lands which were assessed to full rent owing to the expiry of the privileged conditions under which they were enjoyed in last settlement. These have undergone enhancement in this settlement.
$\therefore$ All the aforesaid tenures underwent enbancement and the provisions of section 8 of the Orissa Tenancy Act were always kept in view.

Sthitiban, Dakhalsatcabisista and Dakhlsatuasunya.-They aro ordinary raiyati holdings liable to enhancement of rent in every fifteen ycars. Accordingly enhancement was made in this settlement.

- Chandna:-It is purely non-agricultural homestead. The rent has been enhanced at three annas in the rupee except in cases where the circumstances of the occupier have been reduced owing to decline in his trade.

Adlajama Beradaran"and Amia Jagir Madhyasatwadhikari and Amla Sthitiban.-These half-assessed interests are enjoyed by the heirs of the relatives and principal officers of the late Raja. This concession was allowed to them as a matter of grace to enjoy it on half-rental assessment, i. e., they would poy half of what an ordinary raiyat would pay as rent subject to revision in every settlement. This interest is inalienable and will continue to be inherited by the heirs and their successors so long they are of good behaviour. The rentals were revised in this settlernent and the holders wore assessed to pay half of the same.

Jagir Bujyapti Adhajama Madhyasalotedhikari and Slhilitiann.- These cousist of half-assessed lands similar to the above. Of these $2 \pm \cdot 7$ acres are held by carpenters and black-smiths to render service to the village community and $265 \cdot 22$ acres by the heirs of the members of the superannuated officers of the late Paik company. The former is inalienable and the latter is not. The holders of the former are to enjoy the privilege at half-rental assessment so long they render service to the village community. The latter is an unconditional grant. Their rents are subject to eclancement in overy settlement. The rents in this settlement were enhanced.

Deshata Jagir.-This is a grant to be enjoyed by the holders as service tenures to render service to the village community. It is inalienable.

Paik Jagir:-This is a grant to the remnants of the old Paik or country militia which their heirs (eldest in descent) now hold for rendering service to the estate. They are 51 in number who attend tho Khasmahal offico by batches in rotation. 'Their services are utilizod in various ways in the administration of the Khasmahal and the Subdivision to which only ono peon is attached. They have no. occcupancy right. They are liable to dis. missal in case they do not discharge their duties properly and are found to be unfit.

Jakshmi Jagir.-This is a rent free grant in perpetuity to the heirs of those who were killed in a battle fousht between Banki and Cigiria in the year 1830. This is inalienable and quite unconditional.

Minha.-These are very small homesteads enjoyed free of rent by the heirs and successors of the old tenants, paiks, the old respectable gentry, the poor aborigines, the most distressed and the village idols. They are in. alienable and when alienated are resumed to full assessunent.

Shikari Jagir.-This jagir was allowed to a shikari of the estateo to belp the people against ravages by wild animals, but under orders of the Collector of Cuttack dated the 10th January 1920 this should not be continued after the death, resignation or discharge of the present incumbent without special orders of the Collector. In view of the new Arms Act policy a successor should not be necessary.
31. Rights of under-raiyats.-This is a very fiimsy right and the sub-tenants or under-tenants are liable to ejectment. They have no occupancy right nor right to transfer. But when the sub-tenancy is transferred the landlords take 25 per cent. of the consideration money. Such transfers are few and far between. In consideration of this, some under-tenants did not show eagerncss to have their sub-tenancy recorded and some did not hesitate to come forward to get their names removed frou the record-of-rights. With the concentration of lands in the hands of the Mahajans and money-lenders the number will increase. Forcible or summary ejectment has given place to ejectment in legal course and the tendency to file ejectment suits is on the increase. Some of the under-tenancies are protected against ejactment in cases in which the shikmi tenants in olden days broke the virgin soil and the right of the $\mathrm{R}_{\mathrm{ij}}$ a to collect rent was conveyed by the Raja to the paiks and service holders of the estate. They are very few.
33. Transfer of occupancy rights - dlthough section 31 of the Oriss a Tenancy Act allowed the lacdlord to refuse his consent to the transfer of a raigati holding this power was formerly rarely exercised. This led to the absorption of lands in the hands of mahajans and money-lenders and difficulty in the realization of rent is much felt. This undesirable state of thing necessitated some interference: The manager of the estate under power vested in him as the representative of the landlord under section 31 of the Orissa 'Lenancy Act has been refusing mutation in such cases since 1910. Some discretion is exercised in allowing the mutations where the holdings were sold in liquidation of the dues of the village co-operative societies. This has led to a controversy. The purchasers are in most cases in possossion of the lands. Test suits for the ejectment of these undesirable purchasers have been instivited in the civil court with the advice of the Legal Remembrancer and sanction of the ravenue authorities. The result is awaited with interest. Mutations since the last settlement were given effect to in the Khasmahal records by the Milan Khasra Department except for 1917-18 and 1918-19. Which were incorporated in the present record-of-rights. The following compares. the riso in the price of tho occupancy holding per acre during the last five quinquenniums:-

| First quinquennium |  | ... | ... | 1591 to 1505 | $\cdots$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Second | Do. | ... | ... | 1590 to 1900 | ... |
| Third | Do. | ... | ... | 1901 to 1905 | ... |
| Fourth | Do. | ... | ... | 1908 to 1912 | ... |
| Fifth | Do. | .:. | ... | 1913 to 1917 | ... |

Transfers of 1917-18 and 1918-19 given effect to in the record-of-rights in this settlement indicate that 46, 50, $3,0.3$ and 0.7 per cent. of the transferred area went to the hands of the oultivators, mazajazo, sarbarakars, landlords and lawyers respectively. Most of the transfers were preceded by mortgages and the cultivators in general do not transfer out-right until. they are hard pressed by their creditors. Even then they transfer piecemeal. The co-operative movement has helped the people a good deal-but those with assets lers than their debt cannot be taken into the fold of the co-operative socielies.

The private landlords-such as lakhiraj baheldars and tenure-holders realize $2 \overline{5}$ per cent. of the consileraticn money in case. of transfors of occupancy rights in their tenancies. No case of refusal by a landlord ever came to my notice. This system prevails in the adjoining Dompara Wardsestate where $\varsigma 5$ per cent. of the consideration money or six times the rent: of the area trinsterred, whichever is higher, is realized as mutation fee.
33. Fiskery-The Gshery of Banki-apecially of the Ainspe lake-is well known.' it is spread over tanks, jhit, channels and rivers. Besides. feeding the loeal people it supplice the market of Cuttack, Khurda, Athgarh and Dhenkanal. The fishormen are Fiare, Girgirias, Baghatis, Kambars, Keots and Gokhhas whe mainly depand upon this for their livelibood. They bave no orcupancy right in the fishery. The fisheries are offered to the highest bidders among themselves, but they do not show a spirit of competition as they do not like to out their own throats. The fishery rent has been raised from Rs. 835 to Rs. 988 in this settlement.

The figheries are held by the fishermen subjegt to the following condi-tions:-ד
(1) The fishery right conveys no interest in the soil.
(2) The fishermen cannot cut the pat bundh in order to catch fish before paddy is harvested.
(๕) The fish will be caught only at the appointed places, subject to the variations only with the consent of the occupier of the land or Covernment in case of waste lands.
(4) Without consent of tenapts the fishermen shall not be entitled to discharge or obstruct flow of water when there is a crop in the field.
(5). The fishermen shall not be entitled to obstruct when tenants want to take water for miseellaneons crops.
(6) In the case of sanitary tanks or water reservoirs the fishermen shall not be entitled to catch fish without the consent of tenants using the water for bathing and culinary parposes.
(7) The infringement of any of the above conditions by the fishermen will involve the cancellation of the fiwhery right.
34. Righte in trees.-The tenants have the right to enjoy the fruit and timber of the trees grown on their own raiyati haldinge. But they can neither cut nor appropriate the timber of dead and fallon trees without the permission of the manager of the estate for whieh a petition bearing one anna court fee stamp i- filed. Similar rights are enjoyed with regard to archasds rettled with them on raigati terms prior to the settlement of 1889. They have no such right in caso of orchavds settled subsequent to that settlement oxeept to enjoy fruits All other wights belong to Gavernment. Orehard laads cannot be brought under cultivation without permismion.
35. Government orchards.-These are mainly mango orehards which cannot enmpare in their fruit bearing capacity with those of the adjoining Dompara Wards estate. During the last decade there was only one crop worth mentioning. Rights to enjoy the fruit of some of the trees have been let out to tenants at rates warying from three pies to one anna for each tree. The lease holders have no occupanoy pight in the same. There are a few jack-fruit trees which have been leased out at rates varying from one anna to one rupee for each. The existing Dafait rent has risen from Rs. 124 to Rs. 182 in this settlement. The village community has the right to take fallen leaves for fuel purposes, All other rights belong to Government.
36. Thaste lands and their reclamation.-The sub-joined table gives the waste land area reclaimed from period to period. The fall in the rate of reductiop indicates the gradual contraction of good lands available for cultivation. The lands arailable now are too high and too inferior for reclauation except at an enormous cost beyond the capacity of the ordinary cultivators. Reservation of jungles has also become a necessity on the ground of the fertility of the surrounding country soil and need of the people. The pats and jhils form a great mainstay of the people when Saradh or winter rice is washed away. They belp the irrigation of the Dalua fields grown at their outskirt. The outskirts cannot be further reclaimed or this pat and jhil area would diminish. If possible, money should be spent to reexcavate the pats and jhils at places where they ave silted up in order to store pater. The; ultility of these sourees of water was amply demonstrated during the great drought of 1918-10. There are some reekless temauts who are anxious for these lands. Applications for settlement of anch hands; should be inzariably refused.


There remain the following waste Iands in the khasmahal classed as :--

37. Utbandi system.-This estate has another source of land revenue obtained by annual assessment of $c .3$ ur lands according to $u$ tbandi system in the bed of the Mahauadi and in the pats of village Naranpur and round the fringe of Ainspa lake in villages Santrapur, Bistunpur and Kadalibari in Saranda side. Including the revenue from the annual assessment of permanent stalls in the three háts of the Estate the revenue fluctuates. On 31st March 1920 it stood at Rs. 555-1-9 against Rs. 226-2-6 in the settlement year of 1904-05.

## Chapter VI (Finance).


#### Abstract

38. Final result of the settlement.-(a)Record-of-Rights.-No khewat was prepared in the last settlement, itbeing presumed that Government was the recognised landlord of Banki Government estate. The proprietors of the revenue free estates, the tenure-bolders and the jagirdars had their interest recorded in thatian form as in the Orissa revision settlement. I'hese initial defects have been remedied in this settlement and to make the record-of-rights complete in itself, a khewat has been prepared in the name of Government for each village. A plot index has also been prepared. The number of khatians and plots of last settlement have increased by 6.3 and 20.5 per cent. respectively. This is mainly due to partition of very old joint holdings, to long separate possession of share-holders and to transfer of holdings by bits to different persons at different


times.- The new reclamation has also added to the number. The sub-joined table gives the details of khatiars and plots covered by each kind of interest:-


- Numerator-Entiro minha huldinge. Docomlnator-Joint minha boldinge nhih rent pajlog landa

Besides the record-of-rights to be mado over to the Collector of Cuttack, thrce additional copies were prepared, viz., one for the use of the Khasmalal office in maintaining the records up to date, another for the use of the $s a \cdot$ larakurs and another for distribution among the raiyats and holders of otber interests. The first and second copies have been prepared in the continuous form leaving ample space between two khatians for incorporation if mutul ions for maintaining the record-of-rights. The Collectorate copy has been prepared in the continuous form in use in Bilar. $\Delta n$ abstract of khatians called the terij lias also been prepared. The volumes of the record-of-rights containing the khewat, bhatian, terij and plot index are to be made over to the

Collector of Cuttack as well as the following registers of statistics in bound volumes :-
(1) Khatian abstract (or village note).
(2) Milan khasra.
(3) Crop statement.
(b) Statemant showing number of live stock.
(b) Revenue.-This settlement has resulted in a gross rental of Rs. 47,439 against Rs. $39,4,34$ of the last settlement and Rs. 39,723 existing on 31st day of March, 920 in round figure3. Of the increass over the existing rent $85 \%$ per cent is due to enbancement, $12 \cdot 2$ per cen!. to assessment of unassessed newly reclaimed area assertained in the course of the proceedings of the settlement and 2 per cent. to increase in miscellaneous revenue. Deducting the remuncration to sarbarakars at the existing rate of commission the ultimate net revenue comes to Rs. $41, \varepsilon_{4} 7$ against Rs. 35,031 of the 31 st March 1920 and Is. 34,389 of the last settlement.- The incidence of rent per acre in case of raiyati holdings of the estate is Rs. 1-3-5 against Rs. 1-0-1 of last settlement, whereas the incidence of rent in cash rent paying tenancies under proprietors of revenue free estates and tenure-holders within the estate is Rs. 1-9-8 and Rs. 1-11-5 respectively.

When compared with the surrounding tracts the rates stand as follows:Rs. a. p.


The lenient assessment of Banki together with the slow and steady rise of revenue is an example of moderation to the private landlords of the neighbourhood.
80. Cost of the operations.-The cost of the operation was originally estimated at Rs. $30,1 \geqslant 8$ sanctioned by Gorernment in their letter No. 10742 R. S.--192, dated the 5 th December 1916. It was distributed over the thres financial years as follows :-

|  |  |  |  | Rto. |
| :---: | :---: | :---: | :---: | :---: |
| 1017-19 | . | ... |  | 11,885 |
| 1018-19 | ... | ... |  | 1,95n |
| 1:10-20 | ... | ... |  | 8,287 |
| Total |  |  |  | 30,128 |

These ammal allotments with the experience of the work on the spot had to be raised from time to time and ultimately they stood as follows :-


## 2.1 :

The grose expenditure of Rs. 34,932-8-h inclading indirect expendituro and the slare of the charges of control by the Director of Land Records and Surveys incurred during the three years at different. stages. of the operations is given below:-

Direet Charges.


## Indirect charges.

| Cost of forms... | ..- | ... | ... | 3,478 | 0 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cost of stationery: | $\cdots$ | "•* | ... | 47.11 |  |  |
| Share of control charges |  | ... | ... | 1,050 | 0 | 0 |
| Total | $\ldots$ | .. | ... | 34,932 | 8 | 4 |

Kain heads of expendilure.


Mrisellaneous receipte.

| 1. Court and pmoess fees | $\cdot$ | ... | ... | 32711 | 0 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2. Amin fees | ... | ... | ... | 1,005 12 | 0 |
| 3. Sale proceeds of old stures |  | -0 | ... | 70113 | 0 |
| 4. Sale proceeds of Maps | ... | ... | ... | 1814 | 0 |
| 5. Sale proceeds of khatians | ... | - | ... | 1,342 11 | 0 |
| Total | $\ldots$ | $\cdots$ | ... | 3,484 13 | 0 |
| Net cost of operations ... |  |  |  | 1,447 11 | 4 |

The net cost of the operations is thus Rs. 31,447-11-4 against which may be wet off Rs, 9,000 the cost of milan khasra for three years,which had to be
.stopped owing to the commencement of the settlement operation. Thus the balance of His. 29,417-11-4, is the expenditure incurred by Government which is equivalent to $3 \frac{1}{2}$ times the increased revenue. Government will get as the result of the settlement in a year.

In spite of rise in prices and costs under all heads the gross as well'as the net expenditure of this settlenient compare weil with those of the settlement of 1888-89 when the cadastral survey was made for the first time by the plane-table method. The fourth or the last settlement of Banki and the revisional settlement of Khurda in which no cadastral survey was done and only the milan khasra records were attested, do not stand on the same footing for comparison. The ecsts however compare as follows:--


- Grilo compensation aud share of control charges ard excladed.
palt III-ADMINISTRATIVE.


## Chapter VII--(Collection and Maintenayce of Record

40. Sarbarakars.-The sarbarakars represent the middle class of peopl in Banki as in Khurda. They are commission agents to look after the management of the villages on behalf of the Government without any hereditary right in their appointment. They are lialle to punishment in the shape of fine, suspension and dismissal at any time for bad work. Their term of engagement extends for the period of settlement. They are neither farmers nor tenureholders as contemplated by section 5 (1) of the Orissa Tenancy Actcorresponding to section 5 (1) of the Bengal. Tunancy Act. They hold the sarbarakari on certain conditions for which they hare to excente an agrcement and register the same under section 7 (1) (z) of the. Public Dematids Recovery Act, 3895. In return for the service they rencer to the estate tbey get a commission varying from 10 to 20 per cent. of the assets of the village or villages in their charge. The sarbarakars of Banki are not well off like their brethren in Khurda where they have jagir lands whech are generally the best lands of the village and where they get commission at 20 per cent. In consideration of this the Banki Sarbarakars hare been allowed an opportunity to earn 5 per cent. more if they maintain the record-of-rights properly. Most of them have availed themselves of this opportunity.

The estate had originally 150 sarbarakars at the time of the first settlement. The number stood at 68 at the last setclement and is now 56 including 5 co-sarbarakars. 25 per cent. of the sarbarakars get remuneration $n^{f}$ Rs. 100 and above, 44 per cent. get Rs. 50 to Rs. 99 and the remaining 37 per cent. get Rs. 18 to Rs. 49 per annum. The average income is Rs. 91 . The maximum and minimum are Rs. 337 and Rs. 18 respectively. In consideratiou of the area and revenue of the estate the number of sarbarakars should be still further reduced to give each an average collection of Rs. 1,500 in order to enable them to earn a decent income. This reduction is recommended to $b_{e}$
made gradually in order to avoid hardship. There is one special sarbarakar for the Patugadadherpur village who executes a kabuliyat annualy for assessment and collection of rent according to the utbandi system and payment of revenue after deducting 20 per cent. for his remuneration.

The sarbarakars in Banki are not inferior to their brothers in Khurda. Some of them are successful while others are much below the standard. The latter were given an opportunity to improve but some of them failed to take advantage of it. Some sarbarakars manage their sarbarakari with the help of their sons and some with that of their agents. The latter system is to be condemned while in the case of the former the sons or relatives should be appointed if otherwise fit. There is another unbusiness-like arrangement by which there is more than one sarbarakar in one village. As might naturally be expected one of them does the work while others are mere bangers on or parasites. These questions form the sulject matter of separate correspondence. Some of the Rarbarakars here were incompetent to survey as in Khurda. The sarbarakars who did survey in the settlement of 1858-89 were only in compstent for want of practice. So, prior to the present settlement operation, they or their sons or relatives were trained under an expert surveyor todo cadastra! work. But even so they were not found sutficiently expert to survey entire villages. Some of them have been examined rusently in connection with the revision of appointments as sarbarakars to test their capacity in survey. Their knowledge is sufficiont to check encroachments and make alterations in maps necessary to maintain the record-of-rights up to date.

The forest is managed with the help of three forest guards directly under the manager. The sarbarakars are requirod to assist them. The local supply of forest produce is inadequate, the people depending upon Dompara and the adjoining Feudatory States for their supply of forest materials. Time alone can show if Banki forest can meet the demands of her populace for their domestic needs.

Bamboos, creepers, thoras and stones are allowed for construction of houses añ protection of crops on payment of royalty at the following prescribed rates by the people of the estate :-..

|  |  |  |  | Rs. | a. | p. |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| :Thorn; eic., per had load | $\ldots$ | $\ldots$ | $\ldots$ | 0 | 0 | 3 |
| Bamboos per cart load | $\ldots$ | $\ldots$ | $\ldots$ | 0 | 4 | 0 |
| Stones per hundred c.ft. | $\ldots$ | $\ldots$ | $\ldots$ | 0 | 8 | 0 |
| Ghooting or limestones per hundred c.ft.... | $\ldots$ | 1 | 0 | 0 |  |  |
| Fire wood per cart load | $\ldots$ | $\ldots$ | $\ldots$ | 0 | 4 | 0 |

41. Rists for payment of rents.-'The old kist dates of payment of rents by sarlarakars, viz., 15 th of February, March, April and October were consolidated to two dates of 13th of January and March and the tenants were required to pay their ront to sarbarakars a month earlier. This innovation was effected after a god deal of correspondence ending with the Board of Revenue's letter No. 370;-A., dated the 2 lth July 1900. Rocently the same question arose in connection with the adjoining Dompara Wards estate. Kisls for that estate were brought into conformity with the practice in Banki vide Board of Rerenue's letter No. 20-211-6, dated the 2ad November 1917. These dates are quite suitable. A reference to the hisiory of collections shows that payments are not made in all cases on list dates and as the list dates are very close upon 31st March the authorities seem to be satisfied if collection was made before that date. The Estate Las the brilliant record of cent. per cent. collection throughout except in the two great scarcity years of 1907-08 and 1018-19. In the former 25 per cent. of rent was held under suspension and in the latter the collection was 74 per cent. Only in 66 cases was action taken under the Public Demands Recovery Act during the last la years by the sarlarakars against the tenants. No coercive measure was taken against any sarbarakar. In any case paymont on list dates should be insisted upon.
42. Maintenance of records.-The Khasmahal records used to be maintained up to date under special rules approved by the Board of Revenue. This was held in abeyance when the present settlement operations were started. The system was that the sarbarakars were required to make plot to plot enquiries and submit report of mutations which were checked by a staff of Kanungoes. The changes ordered thereon by the manager of the estate were given effect to in the Khasmahal record and the records of the sarbarakars which wero attested by the manager in camps for about three months in a year. The result was that the percentage of mutations varied between 8.6 and $12 \cdot 17$ per cent. per year in nine years preceding 1917-18. In one year it went up to 20 per cent. The sarbarakars were allowed remuneration at 5 per cent. of their collections for maintaining the record up to date in consonance with the promise held out to them in paragraph 11 of the Government Resolution No. 1791 , dated the 11 th April 1893 appended to the Final Settlement Report of the third settlement. The maintenance of the record-of-rights is a necessity, but the rule requires rerision in the light of the recent Government Estates Manual. This question is under separate correspondence.
43. Boundary stones.-There were altogether 254 trijunction stones according to the register and the trijunction mujmili prepared at the last settlement. Two stones in the mip and the register were not the actual points of junction of the boundaries and were not in existence on the spot. Similarly 1.2 stones in existence on the spot at the points of junction were omitted from trijunction mujmili and the register. These defects were rectified in the survey and settlement. Three trijunction stones and 300 bi-junction stones were relaid as the old stones were either broken or missing. The total number of stones now in the estate are 260 trijunction and 1,810 bi-junction. 12 stones have been transferred to the Dompara estate the survey and settlement of which was done subsequent to the last settlement of Banki. Necessary registers and papers have been prepared for submission to the Collector. Receipts were taken from dafadars by the Settlement Dopartment.

## Ceapter VIII-(Miscellaneots).

44. Administralive improvements.-Considerable improvements have been effected in the several branches of administration of this important Whasinahal during the currency of the last settlement. The manager exercises the powers of a Magistrate of the first class and disposes of all the local cases. He holds both judicial and revenue powers within the jurisdiction and has the advantage of constant and close touch with the people. A. Sub-Jail was opened in 1913 at headquarters and the inconvenience of sending away short-termed conviets and under-trials has ceased to exist. The establishment of a Sub-Registry office in 1908 bas removed a long-felt mant of the tenants of the estate. A start has recently been made in organising a Union Committee under the Local Self-Government Act and the people of this backwar! part of the District have begun to initiate themselses in the rork of managing their own affairs. The introduction of section 34 of Act V of 1861 has effectively inproved the sanitation of the place and the remodelling of the local dispensary on the standard plan constitutes a distinct step forward in the direction of medical relief. The Tabsil is now sufficiently equipped and it may be reasonably hoped that in course of time Banki will be raised to the status of a subdivision.
45. Sanilation.--In the jear 1913, a conservancy system was introduced at an annual cost to Government of Rs. 378 to improve the sanitary condition at headquarters. This amount has been made over this year to the Union Committee established under the Local Self-Gorernment Act at headquarters with a larget arca and a larger fund contributed by the people and the District Board of Cuttack. Banki does not fail to get her share from the District Board and the Sadr Local Board in the matter of improvement of roads and sinking of sanitary wells. Strenuous efforts are required to bring home to the reop'e the sense of responsibility in the matters of sanitation.
46.- Elucation.--This has spread considerabiy. Tho number of pupils in the plimary schools has increased from nearly 1,000 to 1,900 since the last settlement though during the last quinquennium it has fallen from 2,300. There has been a corresponding decrease in the number of schools due to policy of concentration against the haphazard spread of creche-like pathsalas. This feature is not peculiar to Banki. Several students have gone up for higher studies. One of the two middle english schools has been reduced to the middle .vernacular basis and consequently the roll on it has fallen from 80 to 54 . The people now are anxious to establish a High English School for which Rs. 2,590 has been deposited in the local co-operative union. The existing 78 schools include 7 girls' schools and one sanskrit tol established six years ago. Still the extent of education as represented by the number of pupils falls far short of the mark: It is less than 3 per cent. of the total population. The people of Banki have failed to avail themselves sufficiently of the special facilities and opportunities always offered to them. Two upper primary schools had to be closed.
46. Economic developments.--The people are mainly agricultural. Those who are professional traders invest their savings in agriculture. Affluence in agriculture and trade is soon followed by habit of utilising money in usury with the ultimate result of adding to their acres. The agriculturists here ore never free from anxiety. They stand in perpetual awe of flood. They often store seeds for more than one sowing in order to recoup the loss suffered by flood. The precarious state of the paddy crop is an incentive to grow misce.llaneous crops at various seasons of which melon and cucumber are planted at diffierent times from April to September. This explains the large increase in the cultivation of miscellaneous crops. Similarly Mung is sown in November as well as in January. Chinu is found to be sown at any time in the year in winter and in summer provided water is available. The harvest of one crop is soon followed by another crop,
 Muing and Dalua. The last is followed by the commencement of agricultural operations for the next year. In brief the people get rest only for a month or so between August and September. In spite of the natural calamities the above agricultural history contributes towards the comfort of the people. Facilities in traffic bring in money to the peasants and instil habits of luxury. Banki is not free from the modern influence of Iuxury and the idea of comfort and conveniencs. The old cumbrous brass ornaments and coarse clothing have begun to give way to fine ornaments and raiments, pedestrianism to journeys by boat or vehicles and coarse toilet accessories to fine oil and scented soap. Thus the standard of living has increased in all the strata of society. The middle class people in Banki are fewthe relatives of late Raj dynasty, the Karans and the heirs of the principal officers of the late Raj. Those who have moved with the time are well off while others wrapped in vanity are on the decline. The higher castes are as diligent and industrious as the peasants. Thus the tract is fairly self-supporting. But the rules of caste relating to social and religious ceremonies are too inelastic and have not been allowed to undergo modifications with the changing times to face the keen struggle for existence. To this is to be added the decline in certain industrics. These circumstances bave led to the insolvency of certain people who have become too weak to extricate themselves from the clutches of their creditors. The situation would have been aggravated but for the spread of the co-operative movement which has had the effent of lowering the rate of interest of the mahajans hy 50 per cent. The following statistics compiled with regard to twelve typical villages showing the extent of transfer of lands from the bona fide cultivators to mahoians, etc., during the last 30 years is suggestive.


In the course of the last 30 years the mahajans have added nearly 85 per cent. to their acre by purchase on the whole. In some villages it has gone up to 4.00 per cent. It is for consideration whether frce and unrestrictee transfer has not gone too far and whether legislation more stringent and mord definite than section 31 of the Orissa Tenancy det is not necessary. Thanks to the cc-operative movement, the proportion of such transfer is much less during the second half of the period than in the first half. The following gives the statistics of registration in the local registration office since its establi:hment in $190 \%$.


The co-operative morement has become a great factor in the economic evolution of the people. Six co-operative societies with a capital of 1 ls. 2,500 and 329 members in existence in 1905-06 have now developed to 97 sociolies with 2,974 members and the working capital of Rs. $1,93,000$ under the advisory control of a Central Union called the Banki-Dompara Union mannged by a Board of Directors. Now almost every residential villago is serred by a co-operative society. Besides the cheap credit it has effected among the peasants of modest means, it has fostered a general spirit of self help, sclf respect and self assertion. It is a good training ground for the success of tho coming franchise system. Besides agriculturists, petty traders, boatmen and other craftsinen have been benefitted. The people lave now built up a reserve of Rs. 45,115 and the Union one of Rs 13.908. Eren the non-members of the co-operative societies have been bencfitted by marked fa!l in the exhorbitant rate of interest of private mahajinn.

The wages of ordinary and skilled labourers and artisans hare risen. Against one anna earned by an ordinary labourer and tro annas and six pies by a carpenter and a black-smith of 30 years back; the present rate is two to three annas and six annas respectively. The ordinary labourers at head quarturs charge between three and four annas in normal days. The agricultural labourers also get wages in kind at particular stages of their operations. These labourers always live from hand to mouth and any agricultural disaster brings ruin to them first i.e., the shortage of produce caused thereby contracts the wage paying power of the landless capitalist or the cultivator of modest means who prefer cash payment to payment in kind. These landless people which form 42 per cent. of the population in Banki find no welcome into the fold of the co-oprative movement.
48. General characteristics of the people and the village cutoms.-The people who are seamingly simple are shrjwd enough to advance their self interest. They are not straightforward in their conduct; even the educated among them are not free from tha contagion. Spirit of combination is great; so to the spirit of mutual opposition. Initiative is unknown to them. But they are susceptible of being moved by good counsel and guidance. Poor in their ideas of comfort and sanitation they prefer remaining in the quagmire of filth to moving a little further for better surroundings. It will be some time before they can shake off the habits peculiar to their brethren in the wilderness on the left and shoulder responsibilities with their more adranced neighbours on the right. Facilities of education and advancement have not been satisfactorily availed of by them. Their best qualification is that they are good agriculturists possessing patience, persoverance and admirable resourcefulness to grapple with the freaks of nature. They appzared at their best during the time of scarcity.

The permanent agricultural labourers called Halias are bound by deeds either registered or not to serve their misters called Sahus on wages fixed in kind which vary between two to three seers of pardy (Kataki) for a day. They are allowed to hold lands from the latter on the principle of service tenure in lieu of a part of the wage. A piece of one wearing cloth and one napkin and one palm leaf head cover (jhampi) complete the Halia's remuneration. The obligation to serve ceases on payment of the cash loan held partly with or without interest from their masters at the end of the agricultural year. Owing to the unusual rise in price of paddy some of the Sahus have begun to lessen the quantity of wage in kind by nearly 20 per cent. or by paymeut in cash which is not at all convenient to the labourers. The impending legislation against the Kamiauti system might be a great saleguard against this evil

There is nothing like abwab or illegal collection in the estat 3. The very old custom of padhani khadi system i. e., buidegroom party making a present of a piece of weariag cloth and the bride's party that of 50 betels and 10 betel nuts to the village sarbarakar (or padhan) at the time of marriage ceremonies is confined to all castes except Brahmin, Karan and Kshatriya.

The villagers are entitled to take branches of traes for cremation of dead bodics with the permission of the sarbarakar or manager.

Casual meeting of villagors called Desha are held to dissuss social and agricultural questions affecting the gool of the village and the village community. The meeting is convened by beat of drum by the sarbarakar. Disobedience to this call is punished by boyc stt and prohibition of water and fire to the recalcitrant by a majority of votes.
49. Religious endowments.--They are as badly managed as they can he. I fully endorso the views of the Sottlement Offiser of the last settlement expressed in paragraph 16 L of his report. The successor of the late Babarta family of the o'd Raj no longer exercises the right of supervision in view of a litigation brought by the Malis of the idols. The eye of the officials over the affairs of the temple of Charchika at headquarters has kept it in a fair condition. An important portion of the temple containing wooden pieces of high artistic beauty has just been repaired at a cost of Rs. 500 raised by public subscription, another portion was similarly repaired 7 years back. Tine can only say how far the impending legislation on the subject can retrievs or add to the usefulness of these institutions.

## Cbapter IX (Concluston),

50. Merils of affiers.--Babu Sadhu Charan Sahu, an assistant of the office of the Commissioner of the Orissa Division who was deputed here for five months as attestation officer, fully justifed the selection. His experience of Banki settlement has added to his usefulness for employment as a revenue officer elsewhere. The ministerial staff on the whole discharged their duties loyally and with diligence. Perhaps it would be ungracious on my part if I do not put on record my appreciation of services of those who deserve special mention. Babu Bhagban Mohanty, Head Inspector and supervisor dissharged his dutics splendidly well for the success of the operation. Babu Raghunath Kquungo with his experience as surveyor worked as record-keeper always with due diligence in co-ordination with others. Babu Brindaban Das, Head Clerk, nazir and accountant of the settlement was very accurato in accounts and discharged his duties intelligently. His training of two years and a half in the survey and settlement of Bauki has enhanced his usefulness for better employment in the revenue side of the administration. He is reverted to the general line as Khasmahal clerk.
51. Acknotoledgments.--I cannot conclade this report without an expression of deep sense of gratitude to my superior officers. The Director of Land Records and Survers Mr. P. W. Murphy, I.c S., visited the Estate more than once in the course of the operation and his instructions, advice and guidance were of iumense value to me in running the settlement. My gratitude is also due to MIr. E. H. Berthoud, I.C.s., Collecior of Cuttack, under whose guidance the prozeedings were initiated and to his saccessors Mossrs. A. H. Vernede, i.c s. T. Luby, r.c.s., and H. K. Briscoe r. c. s., whose continued sympathetic attitude inspired is me that confidence and strength which were so essential for the proper discharge of the combined duties of manager, subdivisional offcer and setil ment officer and that at a time of unusual strain caused by a severe scarcity in the estatc. The Dirisional Commissioner, the Hon'ble Mr. J. F. Gruning, c.I.E., j.c.s., was kind enough to visit the Estate when the strain was atits height and I am extremely grateful to him for the enoouragement and support which were accorded to me and that at tho time when I was sorely in need of it.

## LIST OF APEENDICES.

I. Khatian abstract.

1I. Nillan Khasra.
III. Crop statement.
IV. Statement storing the number of stocks and population.
V. Classification of total area by fiscal arrangement.
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VII. Abstract of Rights and Rents (Ghoswara).

VII(A). Comparative statement of areas and rentals.
VII(B). Do. do. of Revenue Free Estates.
VIII. Stit ment of transfer of oerupancy righte.
IX. $\begin{gathered}\text { Do. showing Mahalmar Area, Kental, Commission and net Government } \\ \text { Revenue. }\end{gathered}$
X. Statement shoring comparison of price of rice for two decennial periods.
XI. Ditto result of crop-cutting experiment.
XII. Ditto the a verage village rates of the Estute.

APPENDIX 1.



## DIX <br> II.

Khasra.


APPEN
Caop


## DIX III.

## Statement;




## DX:III.

$\$$ atement.



## DIX III．

## Statement．

| Rabi． |  |  |  |  |  |  |  |  | Pemarke． |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Orobards and gardens． |  |  |  |  |  |  | $\begin{aligned} & \text { 要 } \\ & \stackrel{y}{4} \\ & \text { 㤩 } \\ & \stackrel{y}{a} \end{aligned}$ |  |  |
| － |  | Othert． |  |  |  |  |  |  |  |
| $\begin{aligned} & \dot{\otimes} \dot{\otimes} \\ & \text { 启 } \end{aligned}$ |  |  |  |  |  |  |  |  |  |
| 58 | 59 | 60 |  | 61 | 62 | 63 | ${ }^{4}$ | 65 | 66 |
|  |  |  |  |  |  |  |  |  |  |
| 46488 | ．．． | ．．． | $166 \cdot 931$ | 5，284103 | 979637 | 4，304－466 | ．．． | ．．． |  |
| 368．788 | ．．． | ．．． | 95423 | 5，601－89 | 60730 | 4，394：549 | ．． | $\ldots$ |  |
| 200.056 | ．．． | ．．． | ${ }^{60} 783$ | 4，590 737 | $40 \cdot 919$ | 4，0998888 | ．．． | ．．． |  |
| 27193 | $\cdots$ | ．．． | 47.181 | 2，882 73 | 57270 | 1，710．03 | ．．． | ．．． |  |
| 1，805 653 | ．．． | ．．． | 387：318 | 17，249 139 | 2，780．556 | 14，508883 | ．．． | ．．． |  |
| 635743 | ．．． |  | 133：920 | 9，891634 | 2，154105 | 7，677 5：9 |  |  |  |
| 198，147 | ．．． | ．．． | 48，97 | 2，88129 | 27472 | 2，60657 | ．．． | $\cdots$ |  |
| 18638 | ．．． | ．．． | ${ }^{131} 1983$ | 9，600630 | 1，766：653 | 7，833976 | ．．． | $\ldots$ |  |
| 90：438 | ．．． | 0：9 | 109158 | 3，266：157 | 1，124．783 | 2，101－374 | ．．． | ．．． | － |
| $100 \cdot 62$ | ．．． | ．．． | 57881 | 2，320：306 | $\cdots$ | 1，5430011 | ．．． | ．．． |  |
| 34817 | ．．． | ．．． | 15188 | 7，743：378 | 1，565093 | 6，178：28 | ．．． | ．．． |  |
| 0.72 | ．．． | ．．． | ．．． | $0 \cdot 72$ | ．． | 0.78 | ．．． | $\cdots$ |  |
| 1，560．178 | ．．． | 0.49 | －632688 | 35，605714 | 7，663．254 | 27，211 46 | ．．． | ．．． |  |
| 3，365：826 | ．．． | 0.49 | 1，200016 | 52，84，153 | 10，603：81 | 42，45033 | ．．． | ．．． |  |

## APPEN DIX IV.

Statistical statement showing number of stooks and population.


APPENDIX V,
Classification of total area by fiscal arrangement.




## APPENDIX VII.

Abstract of rights and rents (Goshwara).


## APPENDIX 7 VII-



|  | raiyats. |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Huld on produce rent. |  |  |  |  |  |  |  |  |  |  |
|  |  | Total azea. |  |  |  |  |  |  |  |  |  |
|  |  | 淢 |  | $\therefore$ $\cdots$ $\cdots$ 宮 $\vdots$ |  |  |  |  |  |  |  |
|  | : $\quad$; $\quad$ : 9a, |  |  |  |  |  |  |  |  |  |  |
| PatiIf. <br> Grand Total |  |   <br> $\ldots$  <br> $409 \cdot 817$  <br> $4 \cdot 957$  |  | $\begin{array}{\|c\|} \hline \ldots \\ 418 \cdot 764 \end{array}$ | $30350 \cdot 364$ <br> $1848 \cdot 479$ | $\begin{array}{r} 1749 \cdot 73 \\ 58.061 \\ \hline \end{array}$ | 32100'094 1001'54 |  |  |  |  |
|  |  | 400817 | \$.93\% | 414.754 | 32198:843 | 1802 791 | 34001.694 | 38,68i 117 | 41,387 210 | 106 | 139 |
|  |  | 690.338 | 12.98 | 648296 | 1908.605 | 87.887 | 1996:438 | 2,15655 | 2,185 Y 0 | 196 | 198 |
|  |  | 1040.153 | 37917 | 1058.07 | 34107488/18006618 |  | \|35998:066 | 36,881 $] 0$ | 48,670 • 810 | 1010 | 140 |
|  |  |  |  |  |  |  |  |  |  |  |  |

48
APPENDIX, YIITcurentd.



## APPEṄDIX Villecoitd.



## APPENDIX VII-concld.



Comparative statement of ares and rents of the last and present dettlement.


APPENDIX VII-A-ejnold.


APPENDIX-VIl-B
Details of Lakharaj Eabel lande.


Statement showing transfer of occupanoy rights during the years 2917-18 and 1918-19.


## APPENDIX IX

Statement ehowing Mauzawar and Mahalwar area, rental, commission and net Government Revenue of the Killa Banki.


APPENDIX IX-eomid



APPENDLX IX - contd







APPENDIX XI-concld.



## APPENDIX X .

Siatement showing comparison of price of rice for the two decenial periods.


Rs. 1-5-6-Re. 1-0-0-Re. 0-5-5.

Re. 1-0-0 = Re. 0-4-3.
Comparing (A) with (B) and deducting $\frac{1}{3} \mathrm{rd}$ of the excess letween the two for the benefit of the tenants the enhancement per rupee that can legally be claimed by Goverument is Re. 0-5-6. Deducting the three unusually bad years from calculation, the minimum enhancement per rupee can be te. 0-4-3. The years 1918-19-1919-20 of unusual wide fpread drought bave been totally left out of calcolation. But the Government as a matter of grace does not claim plore than three annas in the rupec,

Revenue Officer:

## APPENDIX XI.

Statement showing result of crop cutting experiment made during the oourse of the settlement.


APPENDIX XI-contd.

| Name and dexigration of axperimentiog oficor. | $\begin{aligned} & \text { Serill } \\ & \text { No. } \end{aligned}$ | Namo of crop experthanted. | $\begin{gathered} \text { nate } \\ \text { oftioge } \\ \text { cottion } \end{gathered}$ | $\begin{gathered} \text { Name } \\ \text { Nillage. } \\ \text { nill } \end{gathered}$ | $\begin{gathered} \text { ares } \\ \text { of } \\ \text { plot out. } \end{gathered}$ | $\begin{aligned} & \text { Particular } \\ & \text { of } \\ & \text { manaring. } \end{aligned}$ | $\begin{aligned} & \text { Patt'coler } \\ & \text { Imtigation. } \end{aligned}$ | Quantitien of <br> ancels snwa per scre. | Oattarn of the piot. |  | Oattorn peracre. |  |  | Romaks. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  | Wolpht of principa produc. | Wolpht of prodaot prodaot | Remultan welght of neln. cipal produck. | $\underset{\substack{\text { Beraltant } \\ \text { mikht of bye- } \\ \text { produet. }}}{\substack{\text {. } \\ \hline}}$ |  |  |
| 1 | 2 | 3 | 4 | 5 | - ... | 7 | $\bigcirc$ | 0 | 30 | 11 | 12 | 19 | 14 | 15 |
| Bäba S. C, Saba | ... | Benubhog ... | 11-10.18 | Nwangan | 0-69 |  | ** | $\begin{array}{ccc}\text { M. } & \text { a. } & \text { ch. } \\ 0 & \mathbf{3 0} & 0\end{array}$ | $\begin{array}{lll}\text { M. } \\ 0 & \text { s. } \\ 0 & \text { ch. } \\ \text { che }\end{array}$ |  |  | M. es.   <br> $\mathbf{8}$ $\mathbf{8 0}$ ch. | 75 |  |
|  |  | Hala ligandi ... | 11-10-18 | Lemberi '... | 0-10 |  | ..0 | 0 | $1 \begin{array}{lll}1 & 8 & 8\end{array}$ | 0 | $\begin{array}{lll}10 & 28 & 0\end{array}$ | $9 \quad 0$ | 80 |  |
|  |  | Cbhatwari ... | 8.11-18 | Kadhamal ... | 0-10 | - 0 | ..' | 0800 | 0200 | 0 | 500 | 6200 | 50 |  |
|  |  | Malkhanai ... | 11-11-18 | Pasharipara ... | 0-09 | ...... | . ${ }^{\circ}$ | $0 \begin{array}{lll}0 & 30 & 0\end{array}$ | $\begin{array}{llll}1 & 88 & 12\end{array}$ | $\begin{array}{llll}0 & 36 & 0\end{array}$ | $\begin{array}{llll}19 & 27 & 8\end{array}$ | $\theta$ 0 0 | 80 |  |
|  |  | Kakhama ... | 12-11.18 | Baigin! ... | 0-10 | ..- | .." | $0 \begin{array}{lll}0 & 30 & 0\end{array}$ | $1 \begin{array}{llll}1 & 25 & 10\end{array}$ | $\begin{array}{llll}0 & 37 & 0\end{array}$ | $\begin{array}{llll}16 & 16\end{array}$ | $\geqslant 100$ | 80 |  |
|  |  | Andharna Chali ... | 7-18-18 | Barapat ... | 0-10 | ** | ** | 0 30 0 | $\begin{array}{llll}2 & 18 & B\end{array}$ | $13^{\circ}{ }^{\circ} \mathrm{O}$ | 23 33 2 | $10 \begin{array}{lll}10 & 30\end{array}$ | 90 |  |
|  |  | Bagadaoan ... | 11-18.18 | Pasania ... | 0-10 | ..' | ... | $0 \begin{array}{lll}0 & 30 & 0\end{array}$ | $\begin{array}{llll}2 & 27 & 12\end{array}$ | 1505 | 28.37 | $11 \quad 10 \quad 0$ | Normal. |  |
|  |  | Betanabia ... | 12.12-18 | Pathapor ... | 0-10 | .." | ..] | 0 O 30 | 1312 | 0 | 17 31 4 | $\begin{array}{llll}9 & 23 & 8\end{array}$ | 76 |  |
|  |  | Champei Sinli ... | 23-12-18 | Nar por ... | 0-10 | .. | ... | 0380 | $\begin{array}{llll}1 & 13 & 13\end{array}$ | $\begin{array}{llll}0 & 35 & 12\end{array}$ | $\begin{array}{llll}13 & 18 & 2\end{array}$ | $\begin{array}{llll}8 & 87 & 8\end{array}$ | 70 |  |

APPENDIX XII.
Statiment showing the average village and chandana rate of the villages of the Estate.


APPENDIX XII-oontd.


## NOTE ON THE FINAL REPORT Ó THE SETtLEMENT OF BANKI.

1. On the occasion of the last settlement operations in Banki, Sir Edward Levinge remarked:-"The settlement operations have been conducted under the supervision of the Director of Land Records, who has inspected the work from tine to time and issued the necessary instructions as the occasion required. A cony of this report has been sent to the Director of Land Records direct by the Collector. There is no need, therefore, for any detailed conments from me." The procedure has been the same this time also and I have few comments to offer.
2. It was originally estimated that the operations would cover two seasons. Cost. The time actually taken was $2 \frac{1}{3}$ years, which is not excessive when it is considered that the later stages coincided with a period of somewhat severe scarcity. The estimate of cost was Rs. 30,128 and the actual expenditure Rs. 34,932 . Payment of grain compensation allowance and other items, which could not be foreseen, accounts for the increase. Deducting receipts the net cost was Rs. 31,447 or Re. 0-6-11 an acre. The cost of the last settlement was Re. 0-3-0 an acre, but it was not preceded by a cadastral survey. In view of the high prices, which have prevailed in recent years, I consider that the work has been done as economically as possible.
3. It was expected that the resettlement would result in a net increaso

## Resalts.

 in the land revenue of Rs. 4,236. The gross increase has been Rs. 7,716 and the net increase after deducting Sarbarakari commission Rs. 6,815 or 19 per cent. The increase has been obtained merely by an enhancement of the lump rentals on the ground of the rise in price of foodgrains, and it has been accepted without demur by the tenants. In making the enhancement no account has been taken of the large sums spent by Government on the improvement of the estate, which according to the report amounted to Rs. 51,480 during the last 15 years. To the credit of the settlement should be put the saving of the cost of netlan kihasra work amounting to abcut Rs. 9,000 .4. The tenants have completely recorered from the effects of the scarcity.

The tenants Co-operative socicties. They had excellent harvests in 1919-20 and when I visited the estate in April last, all signs of distress bad disappeared. A very satisfactory feature is the spread of the co-operative movement. Nearly every residential village has now its own society.
5. The Collector's riews on the subject of transfers of raiyati holdings

Tiansfer of raiyati holutings. are in my opinion sound. In its review Board of Revenue remarked :-" on the Khurda settlement report tive解 referred to by the settlement officer for holdings to pass to Surbarakars and non-cultivators has reached a dangerous state, but, should it do so, the sub. divisional officer, as representing the landlord, would certainly be right in scrutinizing such transfers by the light of section 31 of the Orissa 'Tenancy $\Lambda$ ct. The Board is not inclined to recommend the abandonment of the principle that transfers should be free in Government estates." These remarks apply equally to Banki. An intelligent use of the power given by section 31 should suffice to prevent really undersirable transfers.
6. Religious endowments are still badly managed. It remains to be seen

## Religious ondowments.

whether the recent legislation will result in an improvement.
7. Little waste land fit for cultivation remains in the estate, but the construction of the Ranpur-Godhai embarkment and the closure of the Rameswar Ghai will enable considerable areas to be cultivated, which hare hitherto been flooded out.

> Naintenance of record.
> 8. Government have accepted the Collector's proposals for the maintenance of records.
> 9. I endorse the Collector's commendation of the work done by the 'settlement'officer, Babu Radha Charan Das. The operations were carried out efficiently and "without friction.

## JQHN F. GRUNING, <br> Commissioner of Orissa.

Cupy of letter No. 4370, dated the $4 i \mathrm{~h}^{-} 7 \mathrm{th}$ June iazo, frour the Collestor of Cuttack to the Commissioner of the Orissa Division, Cuttach.
I have the honour to forward herevith the final report on the reoent re-settlement operations in the Banki Government Estate by the Settlement Officer Babu Radha Charan Das.

The delay in forwarding this report has been due to the verification of certain figures in the report.
2. The operations began in November 1917, and have thus taken roughly two ond a half years to complete:

As a result, the rent-roll has been increased from Rs. 39,723 to Rs. 47,439, i. e. by Ris: 7,716 , at a total net cost of Rs. 31,417 , or rather more than four times the increase." Against this; however, as the Settlement Officer points out, the cost of milan hhasra work for three stasons, at lis. 9,000 in all; should be set off.
$\dot{3}$. The actual operations seem to call for little comment. It is unnecessary:to reçapitalate the somewhat protracted discussion regarding the method of assessment to be adopted.
4. Parcagraphs 4, 13 and 14.-The Settlement Officer rightly draws attention to the importance of embankments and irrigation for this estate. The construction, however, of the Ranpur-Godbai embankment near Manki itself, and the closure of the Ramestrar Ghai near Baideswar, during the "scarcity" of 1919; hare virtually exhausted the approved embankment programene; a minor embankment at Harirajpur, has bcen included in this year's improveinents programmes of the Banki Estate and the Dompara Wards Estate; which stands to secure the lion's share of the bencfit. The irrigation question, as the report shows, is mainly a matter of vigilance in supervision.

For future "agricultural improvements" (paragraph 13) the present policy of making the people contribute tomards the cost should certainly be fostored:
'5. Paragraph 5, Adhenis.-I rather doubt the utility of the further retention of the "Adhenis" as a statistical unit. The Sarbarakaris are now, with the Hon'ble Board's approval, being brought into relation with the Chakidari Union; and if the latter unit increases in im portance, the "Adheni" will presumably share the fate of the "Pargana" in" nost uistricts.
6. Paragraple 7.-I am unable to hold that a caso has been made out for a special Vetcrinary Assistant for Banki and Dompara at present.
7. Paragraph 37. - The question of providing another dispensary deserves consideration. Of the two sites suggested I am inclined to prefer Kalapathar near the Khurda border, and would suggest that the question might be considered in consultation vith the Puri District Authorities.
8. Paragraph 18.-There seems to be a genuine need for a Khasmabal bungalow otr the northern side of the Mahanadi. Tho question was discussed witl you during your recent tour in the estate, and a formal schemo will be dration up,
9. Paragraph 36 .-The Settlement Officer sounds a wise note of warning in regard to encroachments on the pats and jhils and jungle arcas, which should not be sacrificed for any petty impediate gain of rerenues, involving inevitable sabsequent regret.
10. Paragraph 40. - In accordance with the recent orders of the Board, settlement has again been made with selected Sarbarakars the number of whom has been reduced, after careful consideration of individual cases, to 46, with a view to further reduction, when suitable opportunity offers to 44 , on the basis of five sarbarakars or each of the nine Chaukidars Unions, with the exception of one Union where there is only scope for four.
11. Paragraph 41.-Kists.-There is no reason why payment should not be exacted panctually according to the existing list dates, and this has been insisted on in recent inspection notes.
12. Puragraph 42.-Maintenance of records. -Intimation has been received recently from the Board of Revenue that the proposals for future maintenance have been referred for the orders of Government.
13. Paragraph 4t.-I am unable to share the Settlement Oficer's hope that Banki may be raised in due course to the status of a subdivision. In view of the gradual approximation of system and conditions to those obtaining in the adjoining Khurda Estate, tho Banki Government Estate is more likely to be merged in the Khurda Subdivision. It seems in any case too small for a subdivision by itself.
14. Paragraph 47.-Transfers.-As the report admits, the Co-operative movement has been beneficial in checking the growth of transfers to non-cultivators. The present tendency of Indian opinion, on this side of India, seems to be towards removing restriction on transfer, and I imagine that there is no prospect of fulfilment of the Sattlement Officer's suggestions for more stringent legislation against transfers; and freedom of transfer has throughout been the policy of Government.

On the other hand it is essentially desirable that the discretion conferred by section 31 of the Orissa Tenancy Act to refuse racognition of really undesirable transferees should not be allowed to be a dead letter.
15. As noted in this paragraph (47) the Co-operative movement has obtained tirm hold in the estate, with most beneficial results.
16. Paragraph 48.-The tenants on the estate undoubtedly acquilted themselves with credit during the "scarcity" of 1919. The proportion of landless, 42 per cent. vide paragraph 47, seems unusually high. In spite of the prevalence of a modified "Kamiauti" system, which intending legislation is intended to terminate, my impression is that those who are willing to work areon the whole not badly off.
17. Note will be taken of the Settlement Officer's commendations of Babus Bhagaban Mahanty, Raghunath Kanungo and Brindaban Das.

The Settlement Officer himself seems to deserve great credit for his smooth and efficient conduct of operations.
18. I have the honour to request that sanction may be obtained to the confirmation of the settlement for a period of 15 years, of rule 707, page 187 of the Settlement Manual, with effect from the 1st April 1920.

NO. 4035.

From

THE DIRECTOR of the DEPARTMENT of LAND RECORDS A:D SURYEYS, BIHAR and ORISSA,

## To

JHE SELRETARY то rHe BOARD OF REVENUE, bIIIAR AND ORISSA.

Satcd Pativa the 12th Octoler 1950.
$\operatorname{EIR}_{1}$
I have the honour to submit the Final Report on the Revision settlement of the Banki Estate in the district of Cuttack.

Copies of the Colleetor's and the Comm'ssioner's notes are appended.
The present is the fifth settlement of rerenue made sinze the estate was forfeited to Government in 1810. The first two settlements were based on the andigenous system of measurement, the third settlement in 1888 was preceded by a plane-table surrey in the course of which maps showing all fields were prepared. After that survey a special staff was employed to keep the records and maps up to date. In the fourth settlement which took place in 1905, the former records and maps were revised, and have since then been maintained by the special staff.

Further revision of the old maps being impossible, it. was deeided to make a fresh survey and to prepare new maps during the present operations. The revisional survey was made with the help of blue prints of the old maps and was carried out on the principles adopted in the revisional settlements in North Bihar.

The area of the estate is 117 squire miles. This inclules 2 squ:rre miles of forest and 27. square miles of river bed, so that the aciual aroa to be surveyed in detail was only about 88 square miles.

The present operations commenced in Oxtober 1917, and have taken roughdy two years and a ball to complete. Cadastral survey and preliminary recordwriting was completed in May 1918, attestation was completed in February 1919, and the rest of the operations before the middle of 1920.

On account of the inexperience of the staff employed the progress of cadastrad survey was slow in the beginning but subsequently improved. There was one boandary dispute with the Feudatory State of Khandpara which was amicably settled in accordane with boundary shown in the previous maps of the estate. Internal disputes were fen, there being only 390 in respect of the 37,000 tenancies contained in the estate.

The work of attestation too was simple. There were only 1,148 disputes at this stage reprosenting roughly three disputes per 100 tenancies or 1.5 disputes per 100 plots.
$7 S 1$ objections were filed under section 116, Orissa Tenancy Act. The majority of the objections arose out of mutations caused by purchase, gift, or jnheritance and the rest were for correction of petty mistakes.

Although an elaborate system of classification of lands has always been maintained in the records, the rentals paid by the raiyats have never, so far as can now be ascertained, been based on the application of rates per bigha to the
areas of the different classes included in each holding. At the last settlement inz 1905 the rentals were treated as lump rentals and were enhanced by two annasper rupee on the ground of the rise in the price of staple food-crops since the provious settlement. During the recent operations it was suggested that a fresh classification should be made and that the rents of all tenants should be readjusted by the application of fair rates to each class. After much discussion the Buard of Revenue in its letter No. 17-66-3, dated 26th May 1919, rejected this proposal as impracticable and agreed that the rentals should continue to beregarded as lump rentals enhancible on the ground of increase of prices.

Although the increase in prices since the previous settlement would have justified under section 39, Orissa Tenancy Act, an enhancoment of Re. 0-5-6jer rupee on the existing rentak, the Board directed that the enbancement should be limited to Re. $0-3-0$ in the rupee, considerable discretion was also given to the Settlement Officer to allow full or pirtial abatements of this. eahancement in villages where the lands are of generally inferior quality or to individual tenants whose holdings contain a disproportionate quantity of inferior land.

The ultimate result of the settement of fair rents made on these principles b as been an average enhancenent of $\operatorname{Re} .0-\vdots-9$ in the rupee. The rental of the estate which after the previous setllement stood at Rs. 59,401 and had risen by 31 st March 1920 to Rs. 39,723 has now besome Rs. 47,439.

Of the increase over the existing rent 85.8 per cent. is due to enhancement under section 39, Orissa Tenancy Act, $1 火 \cdot 2$ por cent. to assessment of unassessed newly-reclaimed area, and 2 per cent. to incryase in miscellaneous revenue.

Dedueting the remuneration to Sarbarakars at the existing rates of commission the ultimate net revenae comes to Rs. 41,817 against Rs. 35,031 . of the 31st March and Rs. 24,359 of the last settlement. The incidence of rent on the raiyati holdings of the estate is R3. 1-3-5 per anve ogainst, Re. 1-0-4 at the time of the last settlement. Tue incidence of rent in cash rent-paying tenancies under proprietors of revenus-free estates and tewtreholders within the estate is somewhat higher, viz., Re, 1-9-8 and Re. 1-11-f respectively.

The tenants took a keen interest in all the stages of the operations and appear to have ancepted the settlement without demur, for the Settlement Officer has not reporled the institution of any appeal under section $1<5$ or any suit under section $1 \omega 6$ against any entry in or any omission from the Settlement rent roll.

Out of a total area of 75,145 acres the aren of culturable lands now left uncultirated is only 5,163 acres of which 3,594 acres are old and new fallow and 1,475 acres jungle. This shows that there is now little room for further extension of eultivation and justifies the warning given by the Settlement Officer against allowing the cultivation of any portion of the jungle which is said to protect the area from thonl or of the pals and jfiils, which serve as. reserroirs for the irrigation of the lands in their vicinity.

In paragraph 32 of the Reprot the Settlement Officer has explained how the manager lound it necessary in the interest of the raiyat to exercise the option allowed to him by section 31, Orisea T'enancy Act, of refusing torecorniize transfers of raiyati hoidings to money-lenders and other undusirable purchasers. 'The Act, whike authorizing the landlord to withhold his consent, does nct unfortunately specify what procedure is to be adopted when the purchaser, whom he refused to recognize takes possession of tho holding and pays ent in the name of the furmer raiyat. Tlie setticment operations disclositd a number of such instances which were brought to the notice of the Collector. It was found vecessary in these inst necs to institute civil suits for the ejectment of the purchasers. The result of these suits is not yet known. But even should they prove successful the desirability of providing a moro: summary melhod of ousting undesirable purehasers is clearly indicated.

The Collector and Commissioner are of opinion that the tendency for Leddings to pass to Surba-akara and non-cultivators has not yet reached a dan-
gerous state, and transfers should ordinarily be parmitted subject to scrutiny by the Subdivisional Officer who can, by an intelligent use of section 31, prevent realiy undesirable transfers.

The actual expenditure on the operations including indirect charges was Rs. 34, 932 . 1)educting receipts the net cost came to Rs. 31,447 or Re. $0 \cdot 6 \cdot 11$ per acre. This rate compares very favourably with the rates per acre in the revisional survey operations in Champaran and Saran, which were Re. 0-11-0 and Re. $0-12-0$ respectively. This lowness of the rate is chiefly due to the simple nature of the operations, and to the absence of disputes and ottrer complications. In comparing this rate with the cost of the last settlement, namoly Re. 0-3 0 per acre, it must be remembered that no cadastral survey wos done in 190; nor was the manager's allowance and the cost of the Director of Land Records' control included in the cost of that setllement.

In paragraph 10 of the Repart the Settlement Officer recommends a further reduction in the number of Sarbarakars or agents through whom the rental of the estate is collected. It appears from paragraph 10 of the Collector's note on the report that this recommendation is being acted on.

The Settlement Officer is of opinion that, in spite of the liability of a portion of the estate to floods and portion to drought, ibe cemomic condition of the tenants has improved and is improving. They have completely resovered from the effects of the scarcily of 1919, a result which is undoubtedly due in some extent to the spread of the co-operative movement.

Thanks are due to the Settlement Oficer, Ba'su Radha Charan Das, for his efficient conduct of tho opurutions anl for the ascount of them which he has given in his report.

> I hare the honour to be,
> SrR,
> Your most obedient servant,
> A. G. K. LAL,
> for Dirccor of Land Records and Surveys; Bihur and Orissa.

# GOVERNJIENT OF BIHAR AND ORISSA. 

ROAMD OF REVENUE.

$$
\text { No. } 17-3 \check{5}-2 .
$$

Frow

E. R. J. R. COUSINS, Esq., I.C.S.,<br>offg. SECRETARY to the board op Revenue,

# Tae SECRETARY to the GOVERNMENT, of <br> binar and orissa, revenue department. 

Dated the 3rd May 1921.
Sir;
I axd directed to lay before Government the final report on the Revision Settlement of the Banki Estate in the district of Cuttack. The work has been carried out by Babu Radha Charan Das who combined the duties of Settlement Officer and Manager of the Estate. His local knowledge las clearly been of the greatest use in avoiding friction of any kind, and it is gratifying to observe that although the teuants have watched the operations most carefully throughout, there had been few disputes and the rentals assessed have bcen readily accepted.
2. The revision gives a net annual increase of revenue of Rs. 6,816 . The net cost of the settlement has been Rs. 31,447, or Rs. 22,417 if the cost of the 3 lilan Khasra work, which was suspended during the operations, be set off, as it may legitimately be, against the total cost of the operation.
3. It is stated in paragraph 13 of the Report that Rs. 51,480 have been spent upon improvements during the currency of the previous settlement. It would be interesting to know what proportion of the increase of revenue can be credited to these improvements. No information on this point has been furnished and probably, owing to the system of lump rentals that has been continued, exact information is not arailable.
4. In paragraph 4 of his Report the Settlement Officer deals with the question of the permanent utility of protective embankments. Babu Balmakund Kanungo, who made the previous revision in 1905-06 urged that embankments should be constructed to prevent the low-lying lands being covered with sand. Mr. Levinge in his note on the report doubted the utility of embankments, and the question is not free from difficulty owing to the wallknown tendency of rivers, when confined between embankments, to raise their beds above the level of the surrounding country. This necessitates higher and higher embankments as the level of the river bed rises and results in a proportionately greater destruction when the inevitable breach occurs. The Settlement Officer sounds a note of caution, and the Board agrees that the effects of these embankments will need to be watched very carefully.
5. The Board agrees with the Settlement Officer in his remarks in paragraph 36 as to the necessity of protecting the remaining jungle, and discouraging reclamation of the jhils and pats the retention of which is important for the irrigation of the country.
6. The report speaks every where of the keenness and self-reliance of the tenantry of the estate. In spite of the liability of the country to inundation
it is obvious that the general level of prosperity is high. The willingness of the people to contribute towards works of improvement mentioned in paragraph 13 of the Report is a noteworthy and gratifying fact.
7. In the Report of the previous re-settlement it mas obscrved that the Settlement Officer had failed to furnish any information as to the profits of cultivation. In the present report this deficiency has been made good in the careful tables comprised in paragraph 9. Although the Settlement Officar has not utilized the statistics he has prepared to determine what proportion tha ronts of the holdings bear to the profits of cultivation, it appeats that the general incidence of rent must be well below 25 per cent. of the profits.
8. In paragraph 32 the Settlement Officer draws attention to th3 proble:n that has arisen in cases where unrecognized transferees have actually obtainel possession of the transferred holdings. The result of the suits for ejectment that have been instituted w. 11 doabtless show what policy is to be followed in dealing with this question. While the tendency of agricultural holdings to come into the possession of money-lenders is doubtless to be deplored it is one prerailing almost every where, and the expediency of interference except in case of a rery backward peasantry is open to question. As the Collector remarks in his note upon the report, tha present trend of opinion is against iuterference with the operation of ordinary economic laws, and there is a further point for consideration inasmuch as any limitation of his powers of transfor affects the value of a tenants holding as a security for loans from a C -operative Society.
9. In paragraph 6 the Settlement Oficer states that 12 per cent. of the population are landless labourers. The proportion appears high, but the competition for their services which the Settlement Officer observes, and the existence of which is testified to by the system of indentured labour re'crred to in paragraph 48, suggeets that the high proportion need not necessarily indicate an economic weakness in the agricultural system of the Estate.
10. The reduction in the number of Sarbarakars referred to in paragraph 40, entailing, as it presumably does, an increase in tho remuneration of those that remain, should make it possible to insist on a higher standard of education amor gest these petty officials which should result in better work teing performed in connection with the maintenance of the record-of-rights.
11. Copies of letter No. 4370 , dated the 4 th- 7 th June 1920, from tho Collector of Cuttack, note by the Commissioners of the Orissa Division and of letter No. 4035, dated the 13th October 1920-12th February 1921, from the Director of Land Records and Surveys, on the report are appended hereto. The suggestions for local improvements, e.g., for a dispensary at Kalapathar and a Khasmahal bungalow on the northern side of the Mahanatdi appears to be recciving a'tention.
12. The Board endorses the commendation accorded to the work of Babu Radba Charan Das by the Collector, the Commissioner, and the Director of Land Records, and also desires to record its thanks to the local officers and to the Director of Land Records for the part they have taken in the proceedings
13. I am to request that sanction be accorded to the confirmation of tho. Settlement for a period of 15 years with effect from the lst $\Lambda$ pril 1920, under rule 707 at page 157 of the Settlement Manual.

I have the honour to be,

## S:r,

Your most obedient servant,

E. R. J. R. COUSINS,

# No. $\frac{\operatorname{Sivi}_{3}}{8-\mathrm{it}}$ R. <br> - GOVERNDENT OF BIHAR AND ORISSA. <br> aevenue department. 

RESOLUTION.

The 21st April 1922.

## Read.-

The final report on the re-settleneat of Banki Government Estate in the district of Cuttack.

## Read also.-

The Itter of the B ard of Rerenue No. 17-35-2, dated the 27th July 1921 sahmitting the finll report with the comments of the Commissioner of the Oriss 2 Divisiou, the Callector of Cuttacts, and the Direstor of Land Records add Surveys thereoa.

1. The operations were carrie through promptly and smouthly and have resultel in an increase of $R ; 6, S 1.6$ in the annual revenue at a net cost of Rs. 22, 417. The increase of revenue is due to a moderate increase in rents on the ground of rise in prices. In the preliminary discussions regarding the initiation of the operations, the question was raised whether the cost iacurred on the lands of revenue.free proprietors and their tenants sbould be borne by Government. The area of such land appears to be rather more than one ninth of the total aron. Government woald be glad to receive the viets of the Roard of Reyenue on this point.
2. The report indicates that the general condition of the tenants of this estate has steadily improved, and that they are responding to efforts made to help them lyy the Co-operative and Agricultural Departments. The Settlement Officer has made a careful enquiry into the matter of transfers of occupancy holdings. The statistics of 12 villages given in paragraph 47 indicate that the tendency to transfer to non-cultivators, which was noticeable between the sottlements of $185 \mathrm{j}-85$ and 190٪-06, has continuel but has received some check. The check is attributed by the Settement Officer to, the growth of the co-operative movement, but it may well be also due to the passing of the Orissa Tenancy Act, which while it generally recognized trans!'ers, imposed definite restrictions on them, which it is open to a landlord to apply. It appears that tne manager of the estate is now applying these restrictions, a policy of which Government approve, if pursued with discretion. It is observed that suits are being brought to oust purchasers, whom, it is not considered desirablo to recognise, and the Governor in Council would be glad to be informed of the results of theso suits, and to receive the views of the Board on the need for amending the law, if it is found that the machinery for ousting such purchasers is defective.
3. The roport contains intercsting information on the cost of cultirating various crops, but the statistics of protit must, it woud appear, be received with caution, since the prics of the rice rield has been taken at little more than one rupee per standard maund, and in consequence the biali rice crop is shown as grown at a loss. Even remembering that the cost of cultivation, as calculatod, includes payment for labour performed by the raiyat himself and by his family, it seoms improbable that this is correct, espec:ally in a tract where tho aroa under biali pudly has increased sine 1588-59 by nearly 50 . - per cent.
4. The high proportion of landless labourers, 42 per cent. of the population is a feature, which requires special attention. It is not clear from the report whether as a matter of fact these are employed on the system of yearly hiring, which has been made the only legal mode of contract by the Kamiauti Act of 1920 . Strict compliance with the provisions of this Act should be enforced in this area. It is further necessary to watch whether the general condition of these people is deteriorating and to see what steps can be taken to remedy it.
5. The Governor in Council agrees with the Board of Revenue in commending IBabu Radha Charan Das for the good work done by him in these operations and for the interesting report which he has written.
6. The Settlement is confined for a period of 15 years with effect from the Ist April 1920.

By order of the Governor in C.uncil,
(Sd.) J. R. DAIN,
Secretary to Government of Bihar andOrissa.

Мемо. No. 4779-7!-R.
Dated Patna, the 21st April 1922.
Copy forwarded to the Secretary to the Board of Bercouc. Mibar and Orisan, for the Information of the Ront with erecisl relerence to pargaraphs 3,2 and 4 of the above resclatlon.
of the abora: zerolation.
By order of the Governor in Council,
(S.d.) S. RAY,

Offg. Under-Secretary.


