

INDIAN STATUTORY COMMISSION

VOLUME XIV

MEMORANDUM

SUBMITTED BY THE GOVERNMENT OF

ASSAM

TO THE INDIAN STATUTORY
COMMISSION

[Crown Copyright Reserved]



LONDON :

PUBLISHED BY HIS MAJESTY'S STATIONERY OFFICE.

To be purchased directly from H.M. STATIONERY OFFICE at the following addresses :
Adastral House, Kingsway, London, W.C.2 ; 120, George Street, Edinburgh ;
York Street, Manchester ; 1, St. Andrew's Crescent, Cardiff ;
15, Donegall Square West, Belfast ;
or through any Bookseller.

1930.

Price 6s. 6d. net

TABLE OF CONTENTS.

CHAPTER I.	PAGES.
The representative system as applied to British India	1—67
The basis of the franchise	1—17
Methods of election	17—29
Methods whereby particular interests, communal, local, social, and economic, may obtain adequate representation on local self-governing, provincial members of elected bodies	30—32
The relationship between representatives and constituencies	32—35
The growth of parties	36—37
The growth of informed public opinion	37—38
Nomination of officials and non-officials as additional and central representative bodies	38—43
Statements	44—46
Recommendations of the Assam Government	47—55
Appendices	56—67
CHAPTER II.	
The suitability of existing areas for legislative and administrative purposes and for the growth of representative institutions	68—136
Local self-governing institutions	68—69
Provincial institutions	68—75
Separatist claims	76—78
The backward tracts	78—89
Map of Assam	79
The tea industry	89—94
Communal matters	94—97
Recommendations of the Assam Government	98—103
Appendices	104—136
CHAPTER III.	
The local self-governing bodies (municipalities, local boards and village authorities), and their relationship with the Provincial Government	137—196
Municipal boards	137—146
Local boards	146—153
Village authorities	153—156
Relationship with officials of the Provincial Government	157—158
Control by the Provincial Government	158—164
Statements	165—177
Appendix	178—196

CHAPTER IV.		PAGES.
The Provincial Government	...	197—387
Constitution	...	197—201
Working of dyarchy	...	201—212
Position and powers of the Governor	...	212—214
Position of ministers in relation to the Governor and members of the Executive Council.	...	214—215
Relationship of ministers to each other, and the question of collective responsibility	...	215—217
Growth of party system in the Provincial Legislative Council	...	217—220
Legislative measures	...	220—225
Resolutions	...	225—231
The Council and the Executive	...	231—234
Motions for adjournment	...	234
Language	...	234—235
The Council and the services	...	235—236
Questions	...	236—239
Conventions	...	239—241
Standing orders	...	241
Working of particular departments:—		
Judicial, Police	...	241—261
—, Jails	...	261—264
Land Revenue	...	264—286
Forests	...	286—294
Public Works Department	...	294—299
Excise	...	299—310
Medical and Public Health	...	310—330
Agriculture	...	331—335
Veterinary	...	335—337
Industries	...	338—345
Co-operative Societies	...	345—349
Registration	...	349—350
Desirability of second chambers	...	351
Question of provincial autonomy	...	351—352
The Finances of the Provincial Government	...	352—366
Financial control	...	366—370
The Audit Department	...	370—371
The Finance Department	...	371—374
The Public Accounts Committee	...	374—378
Financial relations between the reserved and transferred sides of Government	...	378—379
Recommendations of the Assam Government	...	380—387
Appendices	...	388—451

CHAPTER V.

Relations between the Central Government and the Provincial Government in regard to	...	452—467
the extent of the power of superintendence, direction and control to be exercised by the Central Government	...	452—455
the financial relationship between the Central and Provincial Governments, including the Meston Settlement	...	455—463
Recommendations of Assam Government	...	463—467

CHAPTER VI.				PAGES.
The Courts and the Judiciary				468—471
The High Court				468
Provincial courts				468—469
Judicial work				469
The Legislative Council in judicial matters				469—470
Honorary magistrates				470—471
CHAPTER VII.				
The position of the services				472—494
Indian Civil Service, other all-India and provincial services				472—479
The question of recruitment and of Public Services Commissions				479—480
Indianization				480—482
Recommendations of the Assam Government				482—485
Appendix				486—494
CHAPTER VIII.				
The growth of education				495—548
Diffusion				497—503
Cost of education				503—505
General education				506—510
Primary education				510—513
The education of minorities				514—516
Special education				516—518
Professional and vocational education				518—526
Internal development of education				526—527
Morals and discipline				527—528
The working of the system of Government in education				528—533
Statements				534—548
SUPPLEMENTARY MEMORANDA.				
Languages and Races of Assam				551
Legislative Council				553—558
Khasi and Jaintia Hills District				559—566
Local Self-Government				567—570
Police				571—572
Land Revenue				573—583
Settlement for cultivation of tea				573—578
The Goalpara Tenancy Bill				579—583
Index				i—xxiii

INDEX.

HEADS.	PAGE.
Advisory development board ...	... 333, 342, 347
Agriculture—	
Advance ...	... 335
Advisory development board ...	... 333
Aims of— ...	... 331
Council, Legislative and— ...	... 332
Developments ...	... 334
Education in— ...	... 335
Minister's policy ...	... 334
Staff of— ...	... 333
All-India Services ...	... 88, 235, 258, 472, 480
Assam, province of—	
Development during Reforms ...	... 73
Frontier ...	... 99—101, 241—245.
History of ...	... 69, 241—245
Increasing prosperity ...	... 73
Physical character ...	... 70
Racial elements ...	... 70, 72, 97
Raids ...	... 241—244
Separatist claims ...	... 98, 99
Undeveloped character ...	... 73
Assam Rifles—	... 241—248
Cost of— ...	... 83
Finance of— ...	... 458—459
Associations, Service ...	... 474—475
Audit Department ...	... 370—371
Backward Tracts—	
Constitution of— ...	... 78, 79
Constitutional position of— ...	... 83

HEADS.	PAGE.
Backward Tracts—(concl'd.)	
Cost of—	... 81—83
Council, Legislative and—	... 81, 83—83
Dr. Hutton's note on—	... 111—118
Khasi and Jaintia Hills	... 80, 122—126
Officials required for—	... 83, 100
Progress of—	... 68
Recommendations regarding—	... 47, 101—103
Representation of—	... 83
Working of the—	... 83
Balances, separation of—	... 463
Balances, minimum closing—	... 463
Ballot, failure of secrecy of—	... 23
Budget reductions	... 202, 366—368
Business Rules	... 212, 213, 371—374
Bye-elections	... 26
Calcutta University—	
Inadequate representation in the—	... 523—529
Candidates	... 7—8, 20—22
Personal influence of—	... 24, 25, 36—37
Candidature—	
Disqualification of women	... 6
Nature of appeal	... 21—22
Canvassing	... 24—25, 36, 151—153
Caste	... 7, 8, 30, 31, 48, 49
Chaukidari Tax	... 10, 13, 14, 258—261, 499
Communal question—	
Appointment, history of communal...	... 94—97, 474, 479
Council, Legislative and—	... 23, 24, 95, 232—234, 255, 256, 303, 324, 476—477
Disturbances, communal	... 95

HEADS.	PAGE.
Communal question—(<i>concll.</i>)	
Memorials—	475
Press and—	475
Representation, communal	148—149
Communications	75, 294—299
Compulsory Primary Education Act	511
Constituencies—	
Character of general	17—21
Graduates'	13, 60—63
Plural	27
Recommendation regarding —	47—52
Relations with representatives	32—35
Shillong	17, 80
Special —	20, 26, 56—60
Constitution of Provincial Government	197
Recommendations of the Government of Assam regarding the—	380—387
Co-operative Societies	345—349
Advisory Development Board	346
Council and—	347
Developments	345—347
Extent of movement	345
Council of State	7, 20, 55
Council, Legislative—	
Antipathy of the—to taxation	222, 223, 268—273, 275, 276, 279—282, 495, 529
Attitude of the—in exercise of financial powers	368
Discharge of legislative functions	223
Legislation	219—225
Classification of resolutions	228—229
Committees of—	282

HEADS.	PAGE.
Council, Legislative—(concl'd.)	
Control exercised by the— ...	228—229
Conventions ...	240
Convention regarding questions ...	239
Convention regarding resolutions	239
Council Secretaries ...	227
Desirability of a second Chamber ...	351
Difficulty of meeting the demands of the— ...	230, 275
Expenditure resulting from the activities of the—	229—230
Interference of the—with the executive ...	155, 225—228, 232, 255—257, 284—285, 485
Influence of the—on Government ...	256—261, 268, 276—285, 299—306, 326, 333—334, 338—345, 474
Language ...	234—235
Motions for adjournment ...	234
Political feeling ...	225
Questions ...	236
Resolutions ...	225
Rulings of the President ...	240
Services and the— ...	235, 476, 477
Standing committees ...	209—210
Standing orders ...	241
Taxation measures ...	220
Unsuccessful measures ...	226
Council Secretaries ...	227
Country liquor ...	304
Court fee act ...	220, 221, 362
Courts and the Judiciary :— ...	468—471
Council resolutions ...	469
Honorary Magistrates ...	470
High Court ...	468

HEADS.	PAGE.
Courts and the Judiciary—(<i>concl.</i>)	
Judicial work	... 469
Provincial courts	... 468
Separation of judicial and executive functions	... 469
Defects of the reformed system	... 210
Departments, the working of—	... 241—350
Agriculture	... 331
Co-operative Societies	... 345
Excise	... 299
Forests	... 286
Industries	... 338
Judicial	... 241
Land Revenue	... 264
Medical and Public Health	... 310
Public Works	... 294
Registration	... 349
Veterinary	... 335
Distribution of business	... 199
Distribution of funds	... 207, 378
Dyarchy	... 201—212, 380
Education, the growth of —	... 495—533
Agricultural	... 335, 524
Boy Scouts	... 526
Calcutta University	... 518, 528
—————, inadequate voice in —	... 528
—————, constitutional position of	
Assam regarding —	... 528
Colleges	... 503—506, 516
Compulsory education	... 511
Control of —	... 496, 528, 533
Co-ordination of middle schools	... 508, 516
Cost of —	... 503, 512, 518—524

HEADS.	PAGE.
Education, the growth of—(contd.)	
Council, Legislative and — ...	... 316, 324, 506, 512, 527, 529
Desire for free — ...	... 316, 324, 503, 506, 503, 512, 514, 518, 521
Discipline ...	... 527
Diffusion ...	... 497
Electorate and — ...	... 499
Employment ...	... 499, 518, 529
Enrolment ...	... 502, 508
Engineering ...	... 525
Expansion of — ...	... 511
Economic factors ...	... 499
Fees ...	... 506, 508, 518—521
Female — ...	... 505
Finance of — ...	... 495, 508, 512
Government share of — ...	... 495, 503, 508, 510, 518, 521, 526
Graduates' constituency ...	... 13
Industrial ...	... 338, 521
Institutions ...	... 499, 506—510, 511—513, 516—521
Joint Report ...	... 495
Legal— ...	... 518
Levels, comparison of ...	... 502
Local bodies and— ...	... 533
Madrasas ...	... 517
Managing Committees ...	... 511, 529, 533
Matriculation ...	... 506
Medical ...	... 316, 324, 325, 520
Methods of— ...	... 523
Morality and— ...	... 527
Muharradan— ...	... 499, 517

HEADS.	PAGE.
Education, the growth of—(<i>concl'd.</i>)	
Non-co-operation	... 496
Policy	... 508, 512
Primary—	... 499, 510
Private enterprise	... 503, 508, 510, 512, 514, 517, 527
Schools—	
Upper Primary	... 496
Lower Primary	... 496, 503, 510
Middle Vernacular	... 502, 506, 508
Middle English	... 503, 506, 508
High	... 508
Secondary—	
Special	... 502, 516
Sanskrit	... 516
Technical	... 521
Tols	... 516
Training schools	... 513
—— of minorities	... 513—515
University	... 506, 528
Vernacular	... 508
Veterinary	... 524
Elections—	
— to local boards	... 1—2
— to municipalities	... 3—5
— to the Council of 1912	... 5—6
— to the Reformed Council	... 7
— early, partial	... 1
— to local bodies in 1929	... 151
First general — in local boards, 1905	... 1
Agencies	... 16—17, 21—22
Agents, election	... 24—25
Ballot	... 23

HEADS.	PAGE.
Elections—(concl'd.)	
Claims and objections	... 16-17
Corrupt practices	... 24-25
Distribution of seats	... 17, 20
Expenditure on —	... 24, 25
Illiterate electors	... 23, 32-35, 497
Influence of landlords, etc.	... 24-25
Interest in —	... 20
Methods of —	... 22
No formal — to village authorities, before 1926	1
Petitions, election	... 25-26
Rejection of nominations	... 20-21
Result of —	... 7-8
Working of Legislative Assembly —	... 26
Electorate—	
Education of the —	... 497-499, 511
Recommendations of the Government of Assam regarding —	... 47
Relations with representatives	... 32
Separate—	... 30, 31, 210
Employment	... 499, 518, 529
Executive, The	... 200, 231-234, 255, 473
Excise—	... 299-310
Consumption of excisable goods	... 307
Council, Legislative and—	... 299-306
Retail prices	... 308
Revenue from —	... 307
Statements of consumption, revenue, etc.	... 308
Transfer of —	... 299
Policy in—	... 299
Executive Council	... 200, 213
Finance Department	... 371
Financial Adviser	... 208, 382

HEADS.	PAGE.
Finances of provincial Government—	
Cost of departments	... 364
Cost of Reforms	... 365
Effect of Meston settlement	... 352
Finances before Reforms	... 352
Increased expenditure under Reforms	... 352—357
Meston settlement	... 355
Prospects, land revenue	... 361
———, excise	... 362
———, forests	... 362
———, other sources	... 362
Retrenchments	... 356
Solvency produced	... 358
Taxation	... 357, 363
Weakness of —	... 363
Financial control—	
— by Audit Department	... 370
— by Council	... 366
— budget reductions	... 366—368
— direct control	... 369
— resolutions	... 369—370
— by Finance Department	... 370
— by Public Accounts Committee	... 374—378
Recommendations of the Government of Assam	387
Financial prospects	... 361
Financial relations between reserved and transferred departments	
	... 378
Financial stringency	... 256, 257, 334—337, 345, 352—360, 495
Foreign liquor	... 304

HEADS.	PAGE.
Forests—	
Aims and policy	286
Departmental operations	290
Elephant catching	289
Expansion of—	286
Extent of—	286
Legislative Council and elephant catching	289
—————forest policy	289
—————Departmental operation	290
Recommendations of the Government of Assam regarding—	294
Reserves	286, 291
Franchise—	
Basis of — in local boards	1
———— in village authorities	2
———— in municipalities	3
———— in town committees	3
———— in Council of 1912	5
———— in Reformed Council	7
Defects of—	7—14
Failure of system not common	11
Growth of interest in—	16
Immigration	27—29
Improvement in records of—	7—9
Lack of appreciation of—	7, 8, 14, 21, 22, 24, 25
Manipulation of—	10
Population unenfranchised	12
Possible substitutes and additions	13
Proportion of population qualified for —	11—13
Recommendations of the Government of Assam	54
Unequal character of —	14
Unstable character of —	7, 16
———— of women	7, 11, 25

HEADS.	PAGE.
Game reserves	... 466
<i>Ganja</i>	... 306
Goalpara—	
Language question in —	... 77—78
Transfer of —	... 77
Tenancy Bill—	... 579—583
Government, Central and provincial, relations between—	
Allocation of funds and growth of provincial receipts	... 458, 459
Bills, previous sanction to —	... 455
Central Government as banker	... 463
Closing balance	... 463
Control upon local Government's proposal	... 453—455
Excise duties	... 457
Financial relations between	... 455
Recommendations of the Government of Assam regarding—	... 463—467
Tea industry	... 456
Tolls	... 458
Superintendence, direction and control	... 452
Surcharge in coal	... 457
Governor, The—	
Appointments to the services, and	... 473, 479
Discipline of the services, and	... 474, 475
Portfolio of the—	... 212
Position of the—	... 163, 199, 212, 239, 334 370, 371
Position of the—in relation to the services	... 474, 475
Recommendation of the Government of Assam regarding the position of the—	... 380—386
Relations of the—with Executive Council	... 213
" " —with the Ministers	... 214

HEADS.	PAGE.
Handicaps upon joint responsibility ...	201, 215
Health	See under "Medical"
Immigration	27, 28, 54, 95
Education of immigrants ...	510
Income-tax, provincial share of ...	459
Indianization—	
Indian Police Service	480, 481
Indian Forest Service	480, 481
Indian Engineering Service ...	482
Indian Agricultural Service ...	482
Indian Educational Service ...	482
Indian Medical Service	312, 482
Indian Veterinary Service ...	482
Indigenous medicine	521
Industries—	
Advisory board of development ...	338
Aims in—	338
Council, Legislative and—	343
Council, Legislative and importance of industrial education	343
Departmental activities	342
Developments	338
Industrial education	338
Industrial expansion	344
Industrial possibilities of province ...	338
Joint responsibility—	
Handicaps upon—	200, 215
Joint Select Committee, recommendation re. land revenue	264—273
Judicial—	
Police, composition of	241

HEADS.	PAGE.
Judicial—(concl'd.)	
Assam Rifles :—	
Composition of the—	... 241
Control ... ..	... 245
Council and the	... 245—246
Cost of—	... 245
History of the—	... 244—245
Lakhimpur battalion	... 242
Lokra ,, ..	... 243
Lushai hills ,, ..	... 242
Manipur ,, ..	... 243
Naga Hills ,, ..	... 242—243
Recruiting ... ..	... 244
Civil police :—	
Attitude of Council towards—	... 253—258
Composition ... ..	... 248
Criminal Investigation Department	... 252—253
Deputy Superintendents	... 253—254
Discipline ... ..	... 256—257
District Executive Force	... 248
Interference by Legislative Council with—	... 252—256
Village chaukidars, Legislative Council and—	... 258—261
Police—Supplementary Note	... 571—572
Juvenile Smoking Act	... 306
Jails—	
Council and—	... 263
Improvements in—	... 263
Nature of—	... 261
Unpopularity of Service in—	... 261
<i>Kala-azar</i> ... ..	... 317
Khasi and Jaintia Hills District	... 559—566

HEADS.	PAGE.
Labour—	
Class characteristics	93
Problems of Assam	89—93
Recommendations regarding—	47—48
Settlement on the land	89—93
Strikes	93
Language	77, 78, 234
Languages and Races of Assam	551
Land-holders	30—31, 49—50
Land Revenue:—	
Council Legislative, and—	264—286
Grazing	277
Grazing fees	279
History during Reforms	267
Immigration	273
Importance of—	264
Land Revenue (Supplementary)	573—583
Legislation	267
Problems of—	264
Settlement of land	273, 282, 284
Land Revenue Reassessment Bill	269
Legislative Assembly	7, 20, 26, 55
Legislative control—	
Value of —	453, 455, 463
Legislative Council—	
— of 1912	5, 6
— Reformed	7
— proposed	51—54
— Supplementary Note	553—558
Liquor	(See under <i>Liquor and Foreign Liquor</i>).
Local rates bill	268
Local Rates and Local Self-Government (amendment)	
Act	223, 276, 277

HEADS.	PAGE.
Local Self-Government—	
Activities	... 142, 147, 148, 158
Assessments	... 138, 139
Audit and—	... 149—151
Chairmen	... 149, 152, 161
Communal representation	... 148—149
Conservancy	... 138
Control	... 149—151, 158 161, 163
Council Legislative and—	... 141, 163
Education	... 533
Efficiency, degree of—	... 149
Experimental condition in Assam	... 137
Faction in—	... 151
Government buildings, assessment of—	... 139
Inadequate finances	... 142—147
Legislation, peculiarities of —	... 139, 141, 148, 160
Local boards	... 146
Many demands for help from Government	... 144
Municipalities, small size of —	... 137
Municipal boards	... 137—146
Official control, freedom from—	... 137, 140, 149, 151, 155—158, 161—162, 533.
Official Members	... 137, 149
Overlapping with Government activities	... 157
Party, absence in — of	... 151, 161
Powers and duties, attitude towards —	... 141, 145
Roads, transfer of, to —	... 147
Surcharge	... 140
Suspension of local bodies	... 140
Taxation in local boards	... 146
,, municipalities	... 137—139
Village authorities	... 153—156
Village courts and benches	... 155—156

HEADS.	PAGE.
Local Self-Government—(<i>concl'd.</i>)	
Water-supply ... ...	... 138, 142, 148
—Supplementary Note ... ...	... 567—570
Local Self-Government Amendment Act	... 146
Malaria ... ... ...	... 321
Medical aid ... ... ...	... (<i>See Medical and Public Health</i>),
Medical and public health—	
Anti-malarial measures ... ...	... 321
Changes in organisation ... ...	... 314
Child welfare ... ... ...	... 325
Committees ... ... ...	... 324
Co-ordination of— ... ...	... 310—314
Council Legislative and— ... ...	... 326
Education ... ... ...	... 313, 316, 324, 520
Epidemics ... ... ...	... 316
Expansion of medical aid ... ...	... 315
Food adulteration ... ... ...	... 315
Indigenous methods ... ... ...	... 324
Institutions ... ... ...	... 310, 316
<i>Kala azar</i> ... ... ...	... 317
Leper hospitals ... ... ...	... 316
Leper survey ... ... ...	... 323
Local bodies and— ... ... ...	... 314, 315, 325
Malaria ... ... ...	... 321
Mental hospital ... ... ...	... 310, 315
Pasteur Institute ... ... ...	... 316
Private practitioners ... ... ...	... 313, 32 ¹¹
Propaganda ... ... ...	... 314
Provincialization of dispensaries ... ...	... 316
Responsibility for— ... ... ...	... 310, 315, 324
Sanitation ... ... ...	... 315
Staff ... ... ...	... 312

HEADS.	PAGE.
Medical and public health—(concl'd.)	
Travelling dispensaries	316
Vital statistics	324
Memorials—	
—of Ahoms for special electorates	56—58
—of inhabitants of Khasi and Jaintia Hills for special electorates	58—60
—of Muhammadans for special seats	58
Minorities	499, 513, 514, 516
Ministers	214—215
Ministers' policy	153, 310, 316, 323, 324 333, 334, 342, 508
Municipal Act, 1923	137—143
Municipalities—	
Recommendations regarding—	69
Shillong municipality	69
Size of—	69
Nominated members	7
Nomination to representative bodies	31
Claims to—	31
Freedom of non-official nominated vote	41—43
Justification for—	31
———— of officials, effect of	38—41, 53
———— of non-officials, effect of	41—43, 52—54
Land owners	30, 31, 47—48
Recommendation regarding—	47—48, 52—54
Nominations in village authorities	155
Non-co-operation	496
Effect of—	248—252, 299
Non-voted expenditure	229
Recommendations of the Government of Assam re—	380
Non-votable funds	229

HEADS.	PAGE.
Opium	... 300
Opium Eating Bill	... 300
Opium Smoking Bills	... 300
Party—	
Absence of—	... 20, 32
Absence of — in constituencies	... 36
No Government —	... 43, 52
Parties and policy	... 231—234
Police	... (See under <i>Judicial</i>).
Press—	
Character of local —	... 37
Press and Government	... 37
Narrow clientele	... 24, 32, 36
Public servants and the—	... 37
Services and the —	... 475
Previous sanction	... 300, 390
Proportionate pensions	... 477
Proportional representation	... 27
Provincial autonomy	... 225, 351
Provincial autonomy—	
Recommendations of the Government of Assam	386
Provincial contribution	... 234, 355—356, 358, 368
Provincial Government	... 380
Public Accounts Committee—	
Activities of—	... 374—376
Alteration in constitution of—	... 376
Duties of—	... 374
Public Health	... (See under <i>Medica.</i>).
Public opinion, uninstructed	... 24, 37
,, growth of	... 37
Public Services Commission	... 479, 484

HEADS.	PAGE.
Public Works—	
Communications	294
Council and —	296
Effect on services	296
Embankments	296
Policy during Reforms	294
Policy, present	296
Questions	236
Railways	75, 298
Cost of order police on—	461
Recommendations of the Government of Assam	
regarding—	
Backward Tracts	48, 78—89, 98—103
Constituencies	47—51
Constitution of Legislative Council	47—51, 463
Constitution of Provincial Government	380—387
Electorate	47—51
Franchise	54
Financial control	380
Forests, administration of—	294
Labour	47
Nomination to representative bodies	47, 51, 52
Non-voted expenditure	384
Position of the Governor	382
Provincial autonomy	386
Relations between the Central and Provincial	
Governments	463—467
Second Chamber	386
Self-governing institutions	69
Self-Government, Local	69, 98—103
Services, the	482—485
Services, in backward tracts	100

HEADS.	PAGE.
Recommendations of the Government of Assam regarding—(concl'd.)—	
Supervision, direction and control by the Government of India. ...	... 463
Reforms—	
Cost of— ...	... 365
Effect of — on Government ...	... 299—300
,, — on Medical and Public Health ...	... 312—314
,, — on Self-Government ...	... 95
,, — on services ...	... 296, 314, 370, 472, 476, 477, 480
Registration—	
Council, Legislative and— ...	... 349
Developments ...	... 350
Relations with the Central Government—	
Classification of subjects ...	... 465
Executive ...	... 453, 454
Financial—	
Bias of division of resources ...	... 455, 466
Check on local Governments, power of taxation	456—458
Separation of balances ...	... 463
Specific matters for consideration ...	... 458—461
Representative(s)—	
Doubt as to —'s duties ...	... 32
Extent of representative character ...	... 30—32
— on local bodies ...	... 30
Lack of touch with electorate ...	... 32
Representative system—	
Efficiency of — ...	... 32
Local boards ...	... 1
Municipalities ...	... 3

HEADS.	PAGE.
Representative system—(concl'd.)	
Town committees	3
Village authorities	2
Reservation of seats	27
Reserves	286, 290, 466
Responsible Government	463
Retail prices of excise goods	308
Retrenchment	299, 356—359
Rural Self-Government Act	68
Sanction, previous, to legislation	453, 455
Schedule Tax Rules	456
Second Chamber	351
Recommendations of the Government of Assam	
re—	386
Selection Boards	474, 479
Self-governing institutions—	
Area of —	68
Physical character of —	68
Self-Government—	
Recommendations of the Government of Assam	68, 69, 98—103
Reforms, effect of	95
Services, communal appointments	94, 95
Services, recommendations regarding	100
Short period for development of —	68
Suitability for local—	68
Service Associations	474—475
Services, the—	
Appointment and posting	473, 480
Associations	474
Backward tracts, services in the	100
Composition	472
Communal considerations	476

HEADS..	PAGE.
Services, the—(concl'd.)	
Constitutional position of ...	... 472, 476
Council, Legislative, and the — ...	... 235, 476, 477, 529—532
Discipline of ...	... 473, 474
Governor, position of, in relation to the ...	... 473
Indian Civil Service ...	... 477, 480
Indianization ...	... 480—482
Pay ...	... 479
Political influences ...	... 474
Press, influence of, upon the — ...	... 475
Press, relations between the — and — ...	... 475
Proportionate pension ...	... 477
Provincial services ...	... 479
Provincialization of — ...	... 482
Public Services Commission ...	... 479
Recommendations of the Government of Assam	482—485
Reforms, effect of, upon the — ...	... 296, 313, 472, 476, 477
———— and Local Self-Government	... 157—158
Special electorates:—	
Representations for — ...	... 56—60
Stamp and Court fees Amendment Acts	... 219—220, 362
Standing Finance Committee ...	... 370
Standing Orders ...	... 241
Statutory Commission ...	... 234
Superior provincial services ...	... 480—482
Sylhet Record-of-Rights Bill ...	... 267
Sylhet, transfer of ...	... 75—77, 98—99, 127—136
Taxation, antipathy to— ...	... 503, 506, 508, 512, 514
—Legislative Council's antipathy to— ...	... 222—223, 268, 279, 357, 363,
Tea industry, the—	375, 495, 529

HEADS.	PAGE.
Council, Legislative, and— ...	89, 276, 282—284, 805
Effect of Reforms on— ...	89—91, 805
Importance in Assam of— ...	89
Population brought by ...	91—92
Problem of labour supply ...	90—92
Representation on local boards ...	151—153
Taxation of—, mainly Central ...	455, 457
Tea—Settlement for Cultivation of... ..	573—578
Temperance Act ...	304
Temperance policy, Legislative Council and — ...	299
Territorial redistribution ...	75—78
Torn Quran case ...	232, 255
Transfer of subjects ...	226
Veterinary—	
Composition and control of Department ...	335
Council, Legislative, and — ...	336
Education ...	337
Village—	
—Chaukidars and Council ...	258—261
Vote —	
Illiterate ...	23
Tendered and challenged ...	24
Use of — ...	24
Women's — ...	25
Water Hyacinth Act ...	332
Women's franchise ...	5, 11, 83

Printed by Shadi Ram Monga,
at Lal Chand & Sons,
76, Lower Circular Road, Calcutta.
