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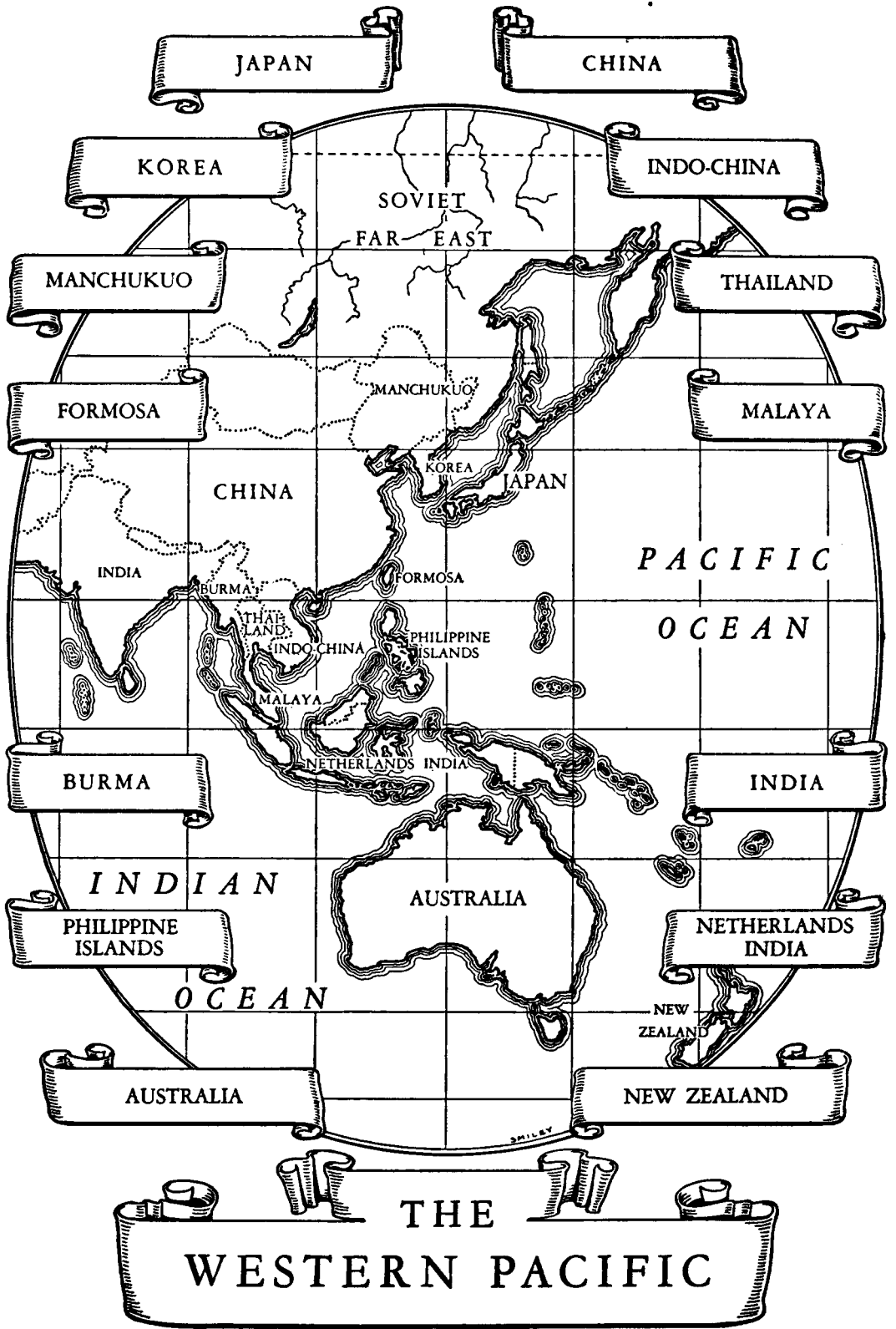
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**INDUSTRIALIZATION OF THE
WESTERN PACIFIC**



INDUSTRIALIZATION OF THE WESTERN PACIFIC

By

KATE L. MITCHELL

Constituting Part III of

AN ECONOMIC SURVEY OF THE PACIFIC AREA

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FOREWORD

This study forms part of the documentation of an Inquiry organized by the Institute of Pacific Relations into the problems arising from the conflict in the Far East.

It has been prepared by Miss Kate L. Mitchell, research associate of the International Secretariat, Institute of Pacific Relations.

The study has been submitted in draft to a number of authorities including the following, many of whom made suggestions and criticisms which were of great value in the process of revision: Dr. H. D. Fong, Mr. W. W. Lockwood and Mr. Michael Greenberg.

This study also constitutes Part III of An Economic Survey of the Pacific Area prepared in the International Research Series of the Institute of Pacific Relations.

Though many of the comments received have been incorporated in the final text, the above authorities do not of course accept responsibility for the study. The statements of fact or of opinion appearing herein do not represent the views of the Institute of Pacific Relations or of the Pacific Council or of any of the National Councils. Such statements are made on the sole responsibility of the author. The Japanese Council has not found it possible to participate in the Inquiry, and assumes, therefore, no responsibility either for its results or for its organization.

During 1938 the Inquiry was carried on under the general direction of Dr. J. W. Dafoe as Chairman of the Pacific Council and since 1939 under his successor, Dr. Philip C. Jessup. Every member of the International Secretariat has contributed to the research and editorial work in connection with the Inquiry, but special mention should be made of Mr. W. L. Holland, Miss Kate Mitchell and Miss Hilda Austern, who have carried the major share of this responsibility.

In the general conduct of this Inquiry into the problems arising from the conflict in the Far East the Institute has benefited by the counsel of the following Advisers:

Professor H. F. Angus of the University of British Columbia

Dr. J. B. Condliffe of the University of California

M. Etienne Dennery of the Ecole des Sciences Politiques.

These Advisers have co-operated with the Chairman and the Secretary-General in an effort to insure that the publications issued in connection with the Inquiry conform to a proper standard of sound and impartial scholarship. Each manuscript has been submitted to at least two of the Advisers and although they do not necessarily subscribe to the statements or views in this or any of the studies, they consider this study to be a useful contribution to the subject of the Inquiry.

The purpose of this Inquiry is to relate unofficial scholarship to the problems arising from the present situation in the Far East. Its purpose is to provide members of the Institute in all countries and the members of

I.P.R. Conferences with an impartial and constructive analysis of the situation in the Far East with a view to indicating the major issues which must be considered in any future adjustment of international relations in that area. To this end, the analysis will include an account of the economic and political conditions which produced the situation existing in July 1937, with respect to China, to Japan and to the other foreign Powers concerned; an evaluation of developments during the war period which appear to indicate important trends in the policies and programs of all the Powers in relation to the Far Eastern situation; and finally, an estimate of the principal political, economic and social conditions which may be expected in a post-war period, the possible forms of adjustment which might be applied under these conditions, and the effects of such adjustments upon the countries concerned.

The Inquiry does not propose to "document" a specific plan for dealing with the Far Eastern situation. Its aim is to focus available information on the present crisis in forms which will be useful to those who lack either the time or the expert knowledge to study the vast amount of material now appearing or already published in a number of languages. Attention may also be drawn to a series of studies on topics bearing on the Far Eastern situation which is being prepared by the Japanese Council. That series is being undertaken entirely independently of this Inquiry, and for its organization and publication the Japanese Council alone is responsible.

The present study, "Industrialization of the Western Pacific," falls within the framework of the first three of the four general groups of studies which it is proposed to make as follows:

I. The political and economic conditions which have contributed to the present course of the policies of Western Powers in the Far East; their territorial and economic interests; the effects on their Far Eastern policies of internal economic and political developments and of developments in their foreign policies vis-à-vis other parts of the world; the probable effects of the present conflict on their positions in the Far East; their changing attitudes and policies with respect to their future relations in that area.

II. The political and economic conditions which have contributed to the present course of Japanese foreign policy and possible important future developments; the extent to which Japan's policy toward China has been influenced by Japan's geographic conditions and material resources, by special features in the political and economic organization of Japan which directly or indirectly affect the formulation of her present foreign policy, by economic and political developments in China, by the external policies of other Powers affecting Japan; the principal political, economic and social factors which may be expected in a post-war Japan; possible and probable adjustments on the part of other nations which could aid in the solution of Japan's fundamental problems.

III. The political and economic conditions which have contributed to the present course of Chinese foreign policy and possible important future developments; Chinese unification and reconstruction, 1931-37, and steps leading toward the policy of united national resistance to Japan; the present degree of political cohesion and economic strength; effects of resistance and current developments on the position of foreign interests in China and

changes in China's relations with foreign Powers; the principal political, economic and social factors which may be expected in a post-war China; possible and probable adjustments on the part of other nations which could aid in the solution of China's fundamental problems.

IV. Possible methods for the adjustment of specific problems, in the light of information and suggestions presented in the three studies outlined above; analysis of previous attempts at bilateral or multilateral adjustments of political and economic relations in the Pacific and causes of their success or failure; types of administrative procedures and controls already tried out and their relative effectiveness; the major issues likely to require international adjustment in a post-war period and the most hopeful methods which might be devised to meet them; necessary adjustments by the Powers concerned; the basic requirements of a practical system of international organization which could promote the security and peaceful development of the countries of the Pacific area.

EDWARD C. CARTER
Secretary-General

*New York,
January 20, 1942*

AUTHOR'S PREFACE

This book was written in an effort to present, in concise form, the available information on the industrial development and resources of the countries of the Western Pacific and India, and their place in the world economic structure. Today the Western Pacific has become a major battleground in the war of the United Nations against the Axis Powers, and the peoples of that area are proving their right to be recognized as equal partners in the world-wide struggle against fascist aggression. The opening stage of the battle of the Pacific witnessed Filipino troops bearing their full share in the defense of the Islands; Indian and Chinese troops aiding in the defense of Burma and Malaya; Chinese forces dealing a smashing blow at the Japanese offensive in Central China; and the designation of Generalissimo Chiang Kai-shek as commander-in-chief of all Allied forces in the Chinese theater of war. It was marked by redoubled efforts on the part of Australia to increase her already substantial contribution to the Allied war effort, not only in men but in munitions and equipment, and by Netherlands India's effective use of her limited air and naval forces in telling blows against the Japanese. It also saw the advance of Japanese troops to the Indian Ocean at Penang, which brought war to the very gates of India and underlined the necessity for a rapid mobilization of India's vast manpower and material resources.

As the battle of the Pacific develops, it is inevitable that the peoples of these countries will be called on to take an increasingly active part in the struggle, and that their contribution to the ultimate victory over the Axis Powers will be substantial. This means that they will have earned a place at the peace conference, and a voice in whatever post-war settlement is made. This settlement will therefore have to deal, *inter alia*, with the conditions which have kept many of these countries economically backward and impoverished, with almost no modern industries, with their natural resources largely undeveloped, and the living standards of their people, incredibly low.

In this study, which was completed just prior to the outbreak of war in the Western Pacific, I have tried to indicate some of

the economic problems confronting the peoples of that area. Because of the increasing scarcity of information regarding recent industrial developments in both China and Japan, and the lack of statistical data for certain countries of Southeast Asia, the study is admittedly and unavoidably incomplete in many respects. My hope is, however, that the facts presented here may be of some value to all those who must co-operate in the enormous task of post-war economic reconstruction in Eastern Asia, when the time comes to win the peace as well as the war in the Pacific.

KATE L. MITCHELL

*New York,
January 1, 1942*

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