Excise Rep Assam.

1. Botham Opium Enquin Committee's Report: GR. of April 1914 , :- :
$\therefore$ G.R. on Opium, Mar 1921.
32

Excise Refers,
Bihar $x$ Orissa.
3. Report for 1920-21
4. ito. for 1922-23

A man gehodule V, Form No. © (Now) 52 (Old.
[Aproved in letter No. $3: 28$ G, d. 6-5.2..]

## GOVERKITRT OF ASSAM.

## The Covernor-in Council.



GMMI.\& JUDICIAI DEPARTMENT.
SEP. PEY, Branci.

From
Muhammad Chaudhuri, Bsc., B. A., Under Secretery to the Covernment of hron,

To

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The mitor
the Servent of India, Poona City.
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Shillong, the $95 / 5$ Yoverber 1925.
(18)

Sir,
In compliance with the reciuect contcined in your
lettor, drted the 4 th lovemuer 1025, I em di rected to sent horow
a cony of covemment resolution of April, 1914, embolyine the recomenaition of the Bothem Opium Enquiry Committee to enther vith a cong of Governmont recolution of Tay, 1921, on the Ercise Administretion in Assem.

> I hove the honour to se,
> sir, Your most obedient servent, Whon,

Under Secrotery to the Covemment af Asem. ho 2510

Resolution on the Repcrt of the Committee appointed to enquire into certain aspects of opium and ganja consumption.

Extract from the Proceedings of the Chief Commissioner of Assam in the Municifal Defartment, Nio. $2444 M$., dated the $\leq 2 n d$ April 1014.

Read-<br>Resolation No. 8047 M ., dated the Eth Decemter 1e18, isated ly the CLief Commistiontr..

## Pead also-

Lettera Nice. 10c82-349, dated the 2:rd Decemter 1913, Ncs. 781-il ard :92-41, dated the 12th Felruary 1914, and No. $891-45$, cated the $16 t h$ idem, from the Governicert of Inàia, Derartment of Commerce and Ivàustry.

## RESOLUTION.



Wirn the Chiff Comnissioner's Pesolution No. E0473., dated the Eth December 1913, the report of the Conmittee arpcinted to enquire into certain asfects of opium and ganja consumption in the fire upper districts of the Assam Valley was publisted for general information. The Chief Commissioner las to thank the Ccrmmittee for a most interesting and useful report, which has rendered it pcssible fcr lim to proceed with much more confience than mculd ctherwise hare been pcssible.
2. The Committee report that opium amoking in the form linown as madak is extremely prevalent in Assam, and that, exceptirg such as take the drog for scme specific disease, almost erery consumer emckes it if be can afford to do so. Opium "dens" are unknown, but gathenings for the purpose of smoking are ccommon and are largely responsible for the spread of the contagicn. The Ccrmittee consider that whilst a moderate limit of consumption is rarely exceeded anongst those who eat or drink opium, there is a strong tenaiency to excess amongst those who smoke. They are satisfied that unduly severe restrictions on opium would divert constmition to ganja or more deletericus stimulants.
3. The proposals of this Administration, tased on the recommendations of the Committee, for the introduction of legislation with the object of euppressing gatherings for the purpose of opium smoking, are under the consideaticn of the Gcrercment of India.
4. The Committee recommended that the treasury price of cpium shculd be enbanced in the four opper districts of the Assam Talley suffiently to raise the retail price to a minimum of 12 annas a tola. The Chief Ccmmissioner accerted this recommendation, ard, as a step towards the end irdicated, he has, with the concurrence of the Gcvernment of India, crdered an enhancement of the treasury price ficm Rs. 42 to Rs. 45 a seer in the districts of Lakhirppur and Siksaçar, which form the aress of heariest consumption, with effect ficm the list Apill 1914. In order to assimilate the treasury price of cpium thrcughout the Cachar district, he bas also, with effect from the same date, with the concurresce of the Government of Jndia, raised the issue price in the plairs portion of that district frem Hes. 37 to R.s. 40 yer seer.
5. The Clief Commissioner has also accepted the riew of the Committee that a further reduction of the limit of prirate possession of crdinary oritm, which was reduced $\operatorname{frcm} 5$ to 3 tolas in Arril 1913, is undesiratle in Lill areas where the distance betreen shors is large. In the plains district however he las, with the concurrence of the Goremment of India, decided to effect a funther reducticn of the limit of prirate possession and of retail sale from 3 to 2 tolas.
6. In the case of smoling preparations of crium, the Cliff Commissicntr tas, with the concurrence of the Gcrernment of India, decided to Ifil ce the limit of namufacture cf indiricual pessession ficm cle tcla to kill a tcla. Percire legisla-
tion in regard to smoxing in company, the collentive limit of possession of smoking peparations of opium by two or more parsons assembled together will, with the coacurrence of the Government of India, be fixed at one tola.
7. Sir Archlale Earle agreas with the Committee that the minimum are for parchase should be raisel from 14 to 20 years, and orders giving effect to this sug. gestion have already issued.
8. The number of opium slops has been largaly raducad within the last six years, and the Chiel Commissioner accepts the view of the Committee that further considerable. reluction in the number of shops is not at present desirable, except in the district of Nowgong. Tha racommondation of the Committee has been carried into effect in resard to that district by a reluction of the shops from 71 to 47 with effect from the 1st April 1914.
9. The question of the restriction of the hours of sale in opium and other excise shops is engaging the attention of the Chief Commissioner, and orders on this point will, it is $h$ pped, be issued shortly.
10. The Committee considered very carefully the advisability of introlusing some system of registration of opium consumers into Assam; and thyy unanimously agreed that any system of restrictive registration such as is in forcs in Burma is both impracticable and unnecessary in Assam. Three members of the Committee faroured $\mathrm{h})$ wever a system of simple registration without any restriction save in the matter of the age at which registration should be allowed. The President disagreed with them on this point. The Chisf Commissioner has decidel to await the result of the other restrictive measures, which are contemplatel, before considering the question of registration.
11. With regard to ganja, the Committee report that the increase of 83 per cent. which has occurred in the consumption of ganja between 1901 and 1911 in the five upper districts of the Assam Valley is due to-
(i) an increase of $35^{\circ} 14$ per cent. in the foreign population,
(ii). prosperous times and high wages in the tea gardens, and
(iii) a very marked increase of consumption amongst the Assamese Hindus of all castes and classes.
They record the opinion that excess in ganja-taking is the exception. And they report that there is abundant evidence of the consumption of wild bhang and think there is a very real danger of severe restrictions on ganja leading to the substitution of wild bhang.
12. They recommended -
(i) that the duty on gania should be enhanced to a level which would raise the retail price to 8 annas a tola ;
(ii) that the limit of private possession should be raised from 10 to 5 tolas;
(iii) that the minimum age for purchase should be raised from 16 to 20 ;
(iv) that the supply of ganja to persons under 20 years of age should be penalised;
(v) that village authorities, when these are constituted, should be utilised in restricting the growth of wild bhang.
13. The Chief Commissioner has accepted numbers (i) to (iii) and (v) of these recommendations. As a step towards raising the retail price of ganja to 8 annas a seer, the duty, which was enhanced from Rs. 11 to 12 a seer in Goalpara and the Garo IIills and to Rs. 13 a seer in the otaer districts of the province on the 1st A pril 1913, has, with the concurrence of the Government of India, been further enhanced to Rs. 16 par seer throughout the province with effect from the 1st April 1914. Recommend. ations (ii) and (iii) have also been given effect to. The provisions of the draft Local Salf-Government Bill, which the Chief Commissioner hopes to introduce at the next session of the Legislative Council, will enable Local Boards to utilise rillage authorities in eradicating the growth of wild bhang. The Chief Commissioner will consider, in connestion with the legislation comtemplated with respect to the restriction of cpium smoking in company, the desirability of penalising the supply of either opium or $s^{2}$ anja to persons under 20 years of age.
14. The Chief Commissioner has read with interest the remarks of the Committee regarling the consumption of opium and ganja on tea gardens. He is of opinion that the gearsl meaneres proposed to check the consumption of these drugs will suffice to mitigate the evil on those gardens where it is serious.

Ordered that this Pesolution be published in the Gazette and that a copy for: warded to the Commissioner of Excise, Assam, for information.

By order of the Chief Commissioner of Assan,
A. W. BOTHAM,

Second Sucretary to the Chiof Commissioner of dssam:

# GOVERNMENT OF ASSAM. 

## Governor in Council.

## Exiract from the Proceedings of the Guvernor of Assim in Council. in the Financ:Department, No. $4452 F$., dated the $23 r d$ May 1921.

- pesolution.

The consumption of opium in Assam is a problem which has engaged the earnest attention of successive Chief Commissioners. The question was exhaustively examined in 1912 by a committee composed of three prominent Assamese gentlemen with the Excise Commissioner as President. As a result of their recommendations the number of shops was largely reduced, as was also the limit of private possession, while the treasury price and consequently the retail price of opium has been steadily enhanced. Of recent years in addition to these measures shops have been rationed, that is to saythe monthly maximum supply of opium to each shop has been fixed and this amount has been regularly reduced year by year.

The policy of previous Assam Administrations, which the present Government of Assam entirely endorse, has been to ignore considerations of revenue and to bring the consumption of opium down to the irreducible minimum. It has from time to time been suggested that, in addition to the measures already taken, there should be instituted a system of registration of consumers somewhat on the Burma lines. A resolution to this effect was moved in the Assam Legislative Council in March 1920, but was negatived. A similar resolution, which however went much further, was carried in the Legislative Council on the 22nd March 1921 and in the course of the debate the situation was fully reviewed. The Governor in Council recognises that the resolution which-was adopted by the legislature expresses the sincere desire of the enligltened part of the community for reform, and is in the fullest sympathy with this desire and anxious to give effect to it. At the same time His Excellency in Council is conscious of certain practical difficulties which possibly some members of the Legislative Council do not realise, and in particular of the risk that too drastic measures may produce greater evils than they cure; and for this reason he is constrained to feel his way gradually in the matter. In pursuance of this policy the Governor in. Council has decided that all vendors of opium shall now be required to record the name, caste, age, occupation and village of each purchaser of opium, and also the amount and date of every purchase made. It is recognised that the information may be incomplete or inaccurate, but it will undoubtedly he useful as a basis for, and as a guide to, future action. For one thing it should enable the rationing of shops and the systematic reduction of the ration to thich Government are pledged to be done on more accurate and less arbitrary lines than has hitherto been possible. In order to supplement the information so obtained mauzadans in the Assam Valley and sarpanches in the plains districts of the Surma Valley and in Goalpara will be directed to record the names of consumers of opium village by village, while in the hill districts the work will be done by the agency at the disposal of the Deputy Commissioner. Touring officers will be instructed to make a point of cbecking the lists, and as soon as the information obtained has been consolidated the possibility of further steps, will be consilered by the Government.

It is clear that lasting reforms can be effected only by the force of enlightened public opinion, and the Gorernor in Council earnestly invites the.. assistance and co-oreration of all thoughtful men who have the best interests of their country at heart.

By order of the Government of Assam,
A. R. EDWARDS,

Second Secretay to the Government of Assam.

## REPORT

OX 27E

## ADIMINISTRATION

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## EEACISE DETPARITRIRTIT

IN THE<br>PROVINCE OF BIHAR AND ORISSA

FOR THE YEAR

1920-21


1921.
[Prices Bo. 3-8.]

Agents for the Sale of Books published by the Bihar and Orissa Oovernment.

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(8) Meems. W, Nowmian \& Co., Calontta.
(8) Meserg 8. K. Labiri \& Con, College Street, Calcutta.
(4) Mewras. R. Cambray a Co., 6 and 8-2, Hastings Street, Calcutts.
(5) Mesarn. Thompeon \& Co., Madrag.
(6) Dearrs, D. B. Taraporevala Sons \& Co., 108, Meadow Street, Fort, Pog̣t Eox No. 18, Bombay
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(12) Manager of the Indian Sohool Supply Depot, 309, Bow Bazar Street, Calcutta.
(13) Messra. Butterworth \& Co., Ld., 6, Hastings Street, Cas• outta.
(14) Mesgra, Ram Kriehna \& Sona, Anarkali Street, Lahere.

## Agents tia Englatio:

(1) Mabrre. A. Constable ${ }^{2} \mathcal{C O}_{0}^{0}, 10$, Orange Street, Leicester Square, Londou, W. C.
(2) Memarra Kegan, Panl, Trench, Trubner \& Co.i' 68-74, Carter Lane, London, E. C., and 25, Mamenm Street, London, W.C.
(8) Mr. B. Quaritoh, 11, Grafton Street, New Bond Street, London, W.
(4) Mesbrs. P. S. Eing \& Son, 2 and 4, Great Smith Street, Westaninster, London, S. W.
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(7) Meara. Henry S. King © Con, 65, Cornhill, Landon, E. C.
(8) Meisara. Grindlay \& Co., 54, Parliament Street, London. S. W.
(9) Messra. W. Thacker \& Co., 2, Creed Lane, Ludgate 'Jill. $\because$ London, E. C.
(10) Measrs. Lumac \& Co., 46, Great Rabsell Street, London.
W.C.
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(12) Messrs . E. Ponsonby, Ld., 116, Grafton Street, Dublin.
(12) T. Fieher Unwin, Ita., 1. Adelphi Terrace, London, W. C.

- Agents in the continent:
(1) M. Ernest Leroux, 28. Ruo Bonaparte, Paris, Franoe. |
(2) Martinu Nijhof, The Hague, Holland


## [Maximum limit, 40 pages.]

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No. 3779-E.

## From

DONALD WESTON, EsQ., I.c.s.,
cOMMISSIONER or EXCISE And SALT, BIHAR and ORISS !, To

The SECRETARY to the BOARD of REVENUE,
bIHAR and ORISSA.
Dated the 31st July 1921.

I have the honour to report on the administration of the Excise Department of this Province in the year-1920-21. I held charge of the department from lst April to the 1st July 1920 and from the 9th November 1920 to the close of the year. I was on leave in the interval when Mr. E. H. Berthoud, i.c.s., officiated in my place, from the 2nd July to the 7th October 1920. When he took leave Kai Bahadur Satish Chandra Sen, Deputy Commissioner of Excise and Salt, carried on the current duties of the office from the 8th October to the 8th November 1920.
2. Laws in force.- The previously existing laws and statutory rules continued to be in force throughout the year.
3. Administrative changes.-The principal administrative changes which took place during the year were :-
(a) Enhancement in the Orissa Division of the duty on ganja from Rs. 16 (in Sambalpur District Rs. 12) to Rs. 20 a seer from the 1st A pril 1920, to check consumption and make the duty uniform with the rest of the province.
(b) Increase of duty on bhang from annas 8 and 12 to Re. 1 a seer from the 1st April 1920, to transfer taxation from license fees.
(c) Extension of the contract distillery system in Sambalpur from the 1st April 1920, to acquire greater control over consumption.
(d) Increase in the wholesale price of country spirit from the 1st July 1920, on account of the high price of raw material.
(e) Raising of maximum prices of country spirit throughout the province from the 1st April 1920, and again from the 1st December 1920, in the industrial centre of Jamshedpur (Singhbhum) in order to check consumption, especially of industrial workers.
(f) Increase in the rate of duty on country spirit in Manbhum in the non-colliery area of Dhanbad Subdivision (excepting thana Tundi) and also in the area supplied by the Adra warehouse, to check consumption.
(g) Enhancement of duty on country spirit in Jamshedpur town (Singhbhum) from the 1st April 1920, and again from the 1st December 19:0, consequent on the increase in retail prices.
(h) Abolition of 20 U. P. strenoth in the colliery area of Giridih and substitution of 30 U. P. in its place, to check consumption of spirit of high strength.
(i) Substitution of liquor of 80 U. P. for 70 U. P. and 85 U. P. strengths in the urban area of Hazaribagh, to encourage consumption of a weaber liquor.

No. 3779 -E.
Froy.
DONALD WESTON, Esq., I.c.s.,
commissioner or EXCISE and SALT, BIHAR and ORISS I, To

The SECRETARY to the BOARD of REVENUE,
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(h) Abolition of 20 U . P. strength in the colliery area of Giridih and substitution of $30 \mathrm{U} . \mathrm{P}$. in its place, to check consumption of spirit of high strength.
(i) Substitution of liquor of 80 U . P. for 70 U. P. and 80 U . P. strengths in the urban area of Hazaribagh, to encourage consumption of a weaker liquor.
(i) Introduction of the sliding scale system for the settlement of country spirit licenses in the town of Jamshedpur in Singhbhum from the 1st April 1920, and in the town of Cuttack from the 1st Norember 1920, to improre the system of settlement.
( $k$ ) Training of Excise cadets and officers in the Police Training College, Hazaribagh, to improve the efficiency of the staff.
4. Total Revenue and Charges-(Imperial Return Nos. I and II, Appendix A).-The Excise revenue and charges of the Province for the last 5 years are shown below :-


The amount shown above as charges for 1920-21 differs from that shown in Imperial Return II by Rs. 76,000, which under the orders of the, Government of India is debitable to the Salt Department.
5. Discrepancy between the figures returned by the District Officers and those furnished by the Accountant-General, Bihar-and Orissa.-The figures for revenue have been compared with those furnished by the Accountant-General, Bihar and Orissa, and the result is shown below :-


The difference is in course of adjustment.
6. Actual receipts : Fluctuations under different seads (Frovircial Table I, Appendix B).-Deducting the advance collections (lis. $9,10,142$ ) for $1,21-22$ from the total collection during the year under review and adding thereto the collections for 1920-21 (Rs. 11, 17, 646) made in advance during 1919-20, the actual receipts on account of the year's demand amounted to Rs. 1,34,51,004 against Rs. 1,26,77,875 (after similar adjustment) of the preceding year, showing an increase of Rs. $7,76,219$ or about $5 \cdot 8$ per cent. The increase in collections (his. $3,40,210$ ) was shared by every head except tari, pachevai, charus and miscellaneous and was large under the heads ganja (Rs. 2,71,084), country spirit (Rs. $1,61,830$ ) and opium (Rs. 50, 055 ). The decrease under the heads tari, pachwai and miscellaneous was Rs. $1,25,995, R s .11,043$ and Rs. 15,178 respectively. The fluctuations in the revenue from different excisable articles are discussed in detail under the appropriate heads.
7. Demand, Collection and Balance-(Provincial Table I, Appendix B).-Out of the gross demand of Rs. 1,33,65,616 a sum of

Rs. $1.33,46,590$ or $99 \cdot 1$ per cent. was realized within the year, leaving a balance or 'hs. $1,19,026$. Rupees 11,514 have been realized since the close of the gear and Rs. 14,475 hare been remitted as irrecoverable. Out of the remainder Rs. 16,748 are beliered to be irrecorerable and the recovery of Rs. 21,006 is said to be coubtful.

## 8. Incidence of Excise Revenue-(Imperial Riturn No.V,

 Appendix A).-Column 26 of the Imperial Return $\mathbf{V}$ shows separately for each district, as well as for the whole Province, the average total Excise revenue per bead of population which raried from Re. 08 in Angul to Re. 80 in Patna. In working out figures for this column, revenue derived from duty on excisable articies exported to adjoiving States has been left out of calculation. Including such figures, the incidence of total excise revenue per head of population on the census figures of 1911 for the whole province works out at 6 annas 2 pies against 5 annas 11 pies in the preceding year. The figures for 1919-20 for the adjoining presidencies and provinces were Bengal 6 annas 3 pies, United I'rovinces 5 annas 11 pies, Central Prorinces Re. 1-0.11, and Madras Re. 1-1-6.9. Excise Charges (Imperial Return II:- The total charges, excluding refunds, amounted to Rs. $10,87,482$, out of which Rs. 76,000 are to be debited to the Imperial head " 3 -Salt" under orders of the Gorerment of India and the remainder, Rs. $10,1,482$, to the head " 6 -Excise and Salt." lor the purpose of comparison with the previous year, the gross figures (i.e., without deduction of Rs. 76,000) for 1920-21 and of 1919-20 liare been taken. The total increase amounts to Rs. 82, ,64. The principal increases occurred under the hea's 'Salaries and Establishment'. (Rs. $1,0 \times 960$ ), 'Allowances' (Rs. 49,702) ' Rewards' (Rs. 3,557) and 'Other Charges' (Rs. 2,839) while there were decreases in other heads, viz., 'Contingencies and special charges' (Rs. 81,018) and 'Construction and repair of buildings' (Rs. 1,076). The increase under the head 'Salaries and Establishment' was due to the revision of pay of the Superintendents of Excise and Salt from 1st December 1919, and that of the executive and the ministerial staff from 1st March 1920, to the increase of the executive staff on account of tho extension of the coutract supply system in Sambalpur, and to the training of the Excise cadets at the Hazaribagh Police Training Cullege. The increase under 'Allowances' was due to increased charges of toaring of petty officers, whose services were made superior from the beginning of the year, and to the higher rates of travelling allowance drawn by the executive officers on account of revision of pay. Another reason for the increase was that grain compensation and war allowances, which were shown as salary in the preceding year, have been excluded from it and included in allowances. The increase in • Rewards' was due to the detection of a larger number of important rases doring the year. The amount of compensation paid todistillers for high prices of mahua was much liss than in the previous year, which accounts for the decrease under the head 'Srecial charges.'
10. Results of Settlements for the current year up to the 31st inay 1921. - Table XIII in Appendix 1 compares the results of setilements of Lxcise and opium licenses for the current year with those for the year under review; figures up tu the 31st May have been shown in hoth cases. Compared with the demand of the preceding year, there has been a decrease of lis. $19,15,66$ under country spirit and of Rs. $11, \leqslant 8,0,6$ under other excisible articles; the total decrease amounts to Rs. $31,03,612$ or 44 per cent. of the last year's dewand. Setenty-six country spirit shops are whining under the sl ding tcale system and the license fets for those shops nay lie roughly estim..ted at Ris. $3,(4), 0 c 0$ per annum.

Country spinit.-There are decreases in country spirit license fecs in all districts except Santal larganae, Balascre, Angul and Puri. The decreases ule nainly due to the non-comperation morement and to the enbancement of duty an ci untry ginit on and $\operatorname{trcm}$ the lst April 1021.

Other Excisable articles.-The decrease in license fees for excisable articles other than country spirit bas been shared by all districts except Santal Parganas, Balasore, Angul, Puri, Sambalpur, Palamau and Singhbhum and has occurred mainly under the following heads: -

|  |  |  | . |  | Rs. |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Tari | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $8,81,781$ |
| Canja. | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | $3,22,627$ |

The heary fall in license fees under "Tari" is due to the non-co-operation novement. The decrease in "Gunja" is due to the enlancement of duty on the drug from Ris. 20 to Rs. 30 per seer with effect from the lst April 1921 in all districts except those of the Orissa Division. There is an increase of Rs. 21,2bl under the head "Pachwai" which is due to the better settlements of the shops in the Santal Parganas.
11. Selection of liquor shop sites and local Excise Committees. - The provisions of sections 30 to 35 of the Excise Act and the rules framed thereunder were duly carried out. Advisory Committees were convened tiwice during the year for all municipal towns, excepting Monghyr, Jamalpur, Dumia, Mathupur, Balasore, Puri, Hazaribagh and Dhanbad, where no meetings were beld in July as there were no subjects for discussion, and they were eonvened once for the rural areas of Chota Nagpur and the Jharia mining area. It is reporled that in most cases the members showed very little real inclination to discuss the questions of general Excise policy at the July meetings.

The following were among the more important, subjects discussed at the meetings beld in July :-
(i) Removal of country spirit and tari shops from roadsides.
(ii) Fixations of the same hours of sale for $\dot{\text { tari }}$ shops as for country spirit shops.
(iii) Abolition of country liguor shops within the municipal area.
(iv) Reduction in the number of country spirit shops.
(v) Prohibition of sale of tari by ycung girls.
(vi) Total prohibition of the manufacture of madak.
(vii) Jncrease in the rate of duty on country spirit.
(eiii) Reduction in the number cf cutstills.
(ix) Empowering chaukidars and jhankars to detect Excise cases and arrest Excise offenders.
New committees were formed in November and December 1990, both for municipal towns and rural areas of the Chota Nagpur Division. The committees were constituted almost exactly as in the previous year. The following action was taken on the recommendations of the Advisory Committees:-

Patna.-The site of one tari shop was changed.
Gaya. -The sites of two country spirit shops were changed.
Dumka.-The site of one tari shop was cbanged.
Deoghar. -The site of one country spirit shop was changed.
Jajpur.-The site of one opium shop was changed.
Sambalpur.-The site of one country spirit shop was changed.
Manthum.-Three new country spirit shops were opened and one was abolished.

In a ferr other cases the recommendations of the committees were accepted and arrangements vere being made to give cffect to them when the year closed.
12. Number of villages in which liquor or drug shops were opened.-The number of villages in which liquor and drug shops were opened for the first time during the year, is notel below:-

| Name of district. |  |  |  |  |  | Number of v.lloge: | Nature of shops. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  |  |  |  |  | 2 | 2 |
| Darlhanga | ... | ... | $\ldots$ | $\ldots$ | ... | 1 | Opium. |
| Rencti | ** | ... | .. | ... | $\cdots$ | 1 : | Bhang. |
| Manulam | ... | ... | ... | ... | ... | 3 | Cuontry Spirit. |
| Do. | ... | ... | ... | ... | ... | 1 | Bhang: |

In Darbhanga a new opium shop was opened at Narghoghi as two petitions numerously signed were filed by the people of the locality on the ground that they were very much inconvenienced because of the leng distances of opium shops all round, the nearest of them being at a distance of 10 miles.

In Ranchi a new thang shop was opened at Palkote which is an important place where there are country spirit, ganja and opium shors and there is local demand for lhang also.

In Manbhum, three new country spirit shops were opened at Bonra, Sidhi and Takaria. Bonra is a place of growing importance on account of the opening of new collierics in adjoining villages. Sidhi had no spinit shop within a radius of 9 miles and Takaria had none within 7 miles. There was local demand for courtry spirit at these places. One bhang shop was opened at Dhanbad, Which is a flourishing town, to meet the demand of the place.

## SECTION II-COUNTRY LIQUOR.

(Iniperial Talles $I$, III, IV ID.A $T$, Appendix A, pages ii to iii and vi to viii and Prociacial Talles $I V$ and $F$, Appendix $B$, pages xxii and .r.xiii.)

## COUNTRY SPIRIT.

13. Distillery ard outstill areas -The contract distillery system was extended to the whole of the district of Sambalpur from the 1st A pril 1929. Two new warehouses were opened at Jharsuguda ard Padampur. The outstill system continued in the districts of Angul, Palamau, the major portions of the district of Singhbhum and in small areas in the districts of Shahabad, Hazaribagh end Ranchi. The area undr the distillery system was 08,315 square miles with a population of $32,634,000$. As in the previous year, there were no spirit shops in the Khondmals Subdivision in Angul (area, 800 square miles, population, $7!, 009$ ) and in the major portion of the Kolhan Gorernment Estate in Singhlhum (area, 1,550 equare miles, population, 244,000). The rest of tha revince, with an area of 12,617 square miles and a population of 1,53s, 000 , was under the outstill system. The map attached to the report shows liy distinctire marlirgs the areas under the outstill and distillery systems as well as those where ermatry spirit shops are not allored.

## 14 Distilleries and marehouses. -The contracts for the whole sole sap!ly of country sifit entered into from the 1st $\Lambda_{\text {pril }} 1919$ continued

 durins the year under report. A fresh contract for the supply to the extended contrict area in Sambatur was given to Chaudhuri Muhammad Butsh fiomthe 1st April 1980. The statement below gires details of the spirit manufactured in the distillerics.


The Marhourah distillery exported under bond $11,555 \mathrm{~L}$. P. gallons of spirit to the United Prorinces. The contract rates for the wholesale supply, which ranged between Re. 1-0.3 and Re. 1-2-9 per L. P. gallon at the close of the previous rear, were raised by 5 annas per L. P. gallon from the 1st July 9920 to cover a part of the loss sustained by the wholesale contractors owing to the high pice of mahua. The rate of the new distnlery area in Sambalpur had to be fixed at Re. ]-12-9 per I. P. gallon as it was not possible to get spirit at a cheaper rate. The rates for different areas are shown in column 21 of Table V, Appendix. $B$.

The stock of spirit fell short of the prescribed minimum on sereral occasions in many warehouses during the year mainly on account of waggon shortage on the Railways and partly owing to late despatch by the contractors. Some of the warehouses in charge of Rai Sahib Thakur Das, Shaikh Nazir Ali and Chaudhuri Muhammad Buksh had on occasions no stock of liquor. To meet the situation, spirit was occasionally obtained from Asansol distillery (Bengal) to replenish the stock at several warehouses and the heavy extra cost which the contractors bad to pay on that account proved an effectual stimulant.

The number of warehouses at the close of the previous year was 87 . Tro new marehouses were oponed in Sambalpur vizi, at Jharsuguda and Padampur, on account of the extension of the contract system in Sambalpur. One was opened at Adra in Manbhum to obviate double transhipment and issues wern allowed to shops from the Dankatha distilliery in Monglye for local cokrenience.
15. Retail Vend Licenses in the contract area.-The number of licenses in the distillery area was 1,670 against 1,581 in the preceding sear. The increase was due chiefly to the conrersion of outstills in Sambalpur into distillery shops owing to the extension of the contract distillery srstem. Four ner shops in Purnea and two in Manbhum were opened during the year to breat' up monopolies and to meet local demands. Five shops were closed, viz., one in cach of the districts of Gaya and the Santal Parganas as they were not justified by local demand, and three in the district of Saran which were closed on the recommendation of the Excise Advisory Committee.
16. Consumption of country spirit.-The total quantity of country spirit issued on payment of duty was $1,304,67 \mathrm{I}$ gallons L. P. compared with $1, \ddot{067}, 842$ gallons L. P. in the preceding year showing a decrease of 63,1 il gallons L. P. (or 46 per cent. of the net decrease). There was an actual total iccrease over last year's figures during the first three quarters of the
rear. In Palna, Gaya, Shahabad and Monghyr, this increase mas a recurery from the fall during the previcus year. In the Santal Parganas, Hazaribagh and Manbbum, a boom in the lac business caused an increase. In the Tirhut Division and in Ranchi consumption fell to more narmal figures owing to the raising of retail prices. There was throughout the Province an unusually large number of marriages during the year which contributed to increased consump ion. In the fourth quarier of the year the increase was conrented into a decrease by the non-co-operation morement described below.
17. Maximum and minimum prices of country spirit.As stated in pa12gr ph 18 of the report for 1919-20, the maximum prices of country spirit were rased from the 1st April 1920 throughout the province except in Sambalpur, Hazaribagh and a portion of the district of Ranchi by about 25 per cent. to increase taxation on country spirit. Again, owing to the increase in the wholesale price of country spirit, maximurc prices of $70 \mathrm{U} . \mathrm{P}$. strength were raised by Re. 0-1.9 per buti gallon from the 1st July 1920. Maximum prices (and also duty) were increased agaia from the 1st December 1920 in the town area of Jaushied pur in Singhbham to check consumption among the industrial workers. In Manblum, the prizes were raised in the slops bordering on the colliery area of Dhanbad. In Cuttack urban area, maximum prices were fixed for the first time as a corollary to the introduction of the sliding seale system. There were no changes in the minimum prices of country spizit during the year, as a matter of fact, maximum prices are in practice regarded as fix d prices except when there are special reasons for selling below them such as hostile competition (apart from the ordinary trade competition) among vendors.
18. Revision in the rates of duty.-In Marbhum, in the noncolliery area of the Dhanbad Suldivision (excepting thana Tundi), the duty on 70 U. P. strength was raised from Rs. $3-2-0$ to R.s. $3-12-0$ per gallon L. P. and in the north-eastern portion of the Sadr Subdivision which adjoins the collieries, the rates of duty on strengths above 70 U . P and on streng ths of 70 U . P. andless were raisedfrom Rs. $3-2-0$ and Ris. 1-14-0 to Rs. 5-0.0 and Rs. 3-2-0 respectively from the 1st April 19:0. In Singhlhum the duty in the town area of Jamshedpur was raised from Rs. 2-8-0 to Rs. 4-6-0 for all streng ths from the 1st $\Lambda$ pril 1920 and the rates were again enhanced from the 1st Decomber 1920-far strengths above 70 U. P. they were raised to Ris. í-10.0 and for 70 U. P. aud less to Rs. 5-7-6 fer gallun L. P. on account of the increase in cousumption.
19. Revision in the issue strengths.-In the calliery area of the Giridil Subdivision in Hazaribagh, liquor of $30 \mathrm{U}, \mathrm{P}$. strevgth was substituted for 20 U. P. In the urban area of Hazaribagh $\varepsilon 0$ U. P. was substituted for 85 and 70 U . P. and in Manblum 70 U . P. was for the first tine prescribed for the country spirit shop at Chiikunda in the colliery area of Dhanbad, where only 20 and 50 U . P: used to be sold before. These steps were taken to discourage the use of strong liquor.
20. Revenue under the contract supply system.-The total revenue from country spirit amounted to Rs. $\mathrm{c} 0,2{ }^{2 ;}, 083$ viz, 1 ls . $24,(\mathrm{C}, 611$ license fees and Rs. $35,57,475$, duty, against Rs. $57,05,96 \pm$ viz., Rs. $21,11,919$ license fees and Rs. e $6,84,043$ duty, in $1919-20$ showing a vet increase of Rs. $2,27,124$ or 3.9 per cent. There was a decrease of hs. $1,26,508$ in duty ouing to decreased consumption. The increase in license fees amounted to R.s. $3,53,692$ and was chared ly all districts escept Darbhanga, Monghyr, Cutack, Hazaribagh and singthlum. The increase was due nainly to the raising of the naximum prices for the retail sale of country spirit. The decrease in fees was heaviest in the district of Darbhanga (Rs. 20,824 ) and was due to the fact that the maximum price of country spinit was raised only in the Madhubani Suldivision of the district and the country spirit shors refe settled on reduced fees to allow a fair margin of profit to the recdors and thertly sive no excuse for malpractices. Hazribagh shoned a decrease of 1is. 17.42S which was due to the fact that alnost all the shops in the new distillery area worked at a heary loss during 1919-20 and so the license fees for $1920-21$ l.ad to be reduced.

Columns 17 to 19 of Imperial Return V, Appendix A, show for each distict the incidence of taxation from license fecs and from duty. The incidence of taxation was highest in Cattack (7.77) and lowest in Sambalpur $(2 \cdot 26)$.
21. Outstills.-The number of outstill licenses issued during the year was 185 against 871 in 1919-20. The decrease in the number of licenses was chiefly due to the conrersion of 88 outstills into distillery shops in Sambalpur. The revenue, which was from license fers only, an ounted to Ms. f $_{2} 91,686$ against Tis. 7,56,980, a decrease of Rs. 65,294 owing to the decrease in the number . of outstills.

Reliable figures of consumption at the outstills are not arailable. Those given in Provincial Tables V and XV are taken from the acoount books of the vendors which are unreliable. Most of the outstills are settled with uneducated people and they hare, not unnaturally, an idea that the less consumption they show in their accounts, such as they are, the less inclined will Govern. ment be to refuse settlement of the outstil's at low license fees. The probability, therefore, is that they underestimate intentionally the quantity of liquor made. But, even if they were scrupulously hanest, they cannot give accurate figures. The outturn varies in strength, they have no hydrometers and therefore can but guess at the actual strength. They do not label tho liquor in terms of alcoholic strength but in terms of the annas or pice which 1 hey charge for it. Column 22 of Provincial Table V, where outstills are referred to, shows how this strength varies e.g., Argal 30 to 00,20 to 50 U.P., while column 11 gives a mean which really has no signification. With the consent of Governouent, all figures relating to the consumption at outstills will be omitted from the nest $r \in p o r t$ as not only inaccurate, but misleading.
22. Total Revenue from country spirit.-The total revenue from country spirit amounted to Rs. 67,14,772 against Rs. $65,52,942$ in 1919. 20. The incidence per head of ponulation was 3 annas 1 pie against 3 annas in 1919-20.
23. Convictions for Drunkenness.-Provincial Table IV, $\Lambda$ ppendix B , shoms the number of persons convicted for drunkenncss in the tarious municipal towns as well as the proportions per 10,000 of the population. The number of such convictions increased considerably in Dinapore, 'Tikari, Deoghar, Jradhupur and Sahebgunj while in Patna, Gaya, Buxar, Chapra, Muzaffarpur, Hajipur, Monghyr, Colgong, Balasore, Hazaribagh and Ranchi the number fell. As stated in previous reports, the fluctuations are not a reliable index of an increase or decrease in drunkenness-the figures for any particular area depend on the activity, or otherwise, of the local police during the year.
24. Area with no country spirit shops.-The Khordmals Subdivision in Angul, and the major portion of the Kollhan in Singhbhum were kept free from spirit sliops as in the previous year.

In the Khondmais, the number of offences detected during the year was 49 against 46 in the previous year. Cut of these, 43 -were combined offences of manufacture of liquor and possession of distilling apparatus, and the remaining 6 were offences of illicit sale of liquor. Classified by caste, the accused persons sent up were 39 Khonds, 7 Sundis, 9 Pans, 3 Kumbhars and 1 Kamar. The Deputy Commissioner of Argul reports that "the attitude of the Sardars, Mithadars, village Headmen, Surbarakars and Presidents towards the prevention of Excise offences was satisfactory during the year. They gare material assistanco to the Exeise officers in many cases". In the Kolhan (Singhbhum) three cases of illicit distillation of liquor and one case of smuggling of State liquor were detected during the year against nil in 1919-20. The Deputy Commissioner of Singhblum, Mr. T. H. Lewis writes:-"The anti-liquor campaign under the anspices of the non-co-operation movement is primarily directed arainst tha use of country liquor, and many of the leaders of the morement have themselves to my knowledge assured aboriginal audiences that they may continue to drink pachicai. For this and other reasons Excise in the Kolhan, has been lut little effected. The Ho has not acquired a taste for matha
spirit and the policy of Goremment in reserving the Kolhan as an area in which relhuc liquer shond rot be sold, has more than justified itself. Pacheai, or hania, as it is lccally called, is almost a national bererage amorg the Hos ard cccupies a prominent place in almost every one of their social ceremonies".
25. Tcmperance movement.-There was no genuive temperance. norement, worthy of note, any where in the prorince.
26. Non-co-operation movement.-An agitation was started inNorember 1920 to boycott country spirit and iari in connection with the zon-cooperation morement. A thort account of the activities of its supporters in so far as they affected the Excise administration of the Province, is given below from its inception till the end of May 1921.

The morement to bogcott liquor made its first appcarance at Dumraon in the district of Shahabad on the 15 h Norember 19:0, when public meetings were held in the town advocating abstinence from drink and it was declared that people who disobeyed the injunction would be outcasted. The morcment scorspread to the neighbouring town of Buxar and then from district to district throughrut the province. By January it was in full swing in the nhole province. The air was surcharged with the spirit of non-cooperation, and the non-co-operatcrs found that in an attack on alcohul they would most easily succeed in $d \in p$ privirg the Government of reverue-their real olject-inasmuch as the gencral religicus and social predilections of the peop'c were agairst drink, and a quasi-temperarce campaigu would attract many allies from cutside their own ranks. The time was opportune as the annual settlements of Excise licenses for the ensuing year were due. Practically the first attacks were made against liquor vendors coming to Headquarters to attend the settlements. Every attempt was made by suasion and threat to keepthem from the auction-room, and in the earlier settlements the rocms and cutcherry compounds were rashed by non-co-operators. Subsequently, learning by experience, Collectors kept them out by civil and military police and by the issue of tickets of admission. Many vendors were afraid to ccme, and so got settlement through their serrants bnt the fear of subsequent riolence seriously affected the prices obtained. In Ranchi, it unfortunately happened that a Mruhammadan vendor died during the settlements, the Kbilafat Committee promptly arranged to obstruct the funeral rites and it was only with the greatest difficulty that they were performed. This object lesson greatly terrified the Muhammadans and the sales had to be postponed. . In Palamau, the wealthy owner of a distillery was assaulted because he dared to take settlement of some shops when the local people were hanging back through fear. In Manbhum, the efforts of the non-cooperators did rot cease with the sales. 4 hartat was organized after the first day's sales and the alkars were refused food and lodging. The Excise Superintendent had to make arrangements for them. Hazaribagh, Claibassa, Palamau, Gaya, all suffered similarly. After the settlements, attention mas directed to the shops. Everywhere, the movement started with persuasive methods which invariably gave place to physical violence and a more irresistible social pressure. The liquor shops were picketted by youths belonging to Sera Samities and çalling, themselves volunteers. A number of them stood near the shops. They first tried to persuade, or areue wittr, any person going to buy liquor but if this did not produce the desired effect, they forcibly obstructed and sometimes assaulted the custoner, pren going to the length of robbing him of his bottle of liquor. Doms were stationed in front of some shors with broomstickstin their hards; they professed to hare given up liquor themselves and expostulated with others, if this were insufficient a significant twirl of the broomstick was generally envugh. l'ersons issuing from liquor shops mere occasionally attacked in the streets and subjeted to rarious liods of indigritics, e.g., their faces were tarred, or a string of shees was fut round their nech, or their moustache was shared off wholly or partially. At some places, alleged drunkards, lut generally hired men, were paraded with their faces painted black and white and mounted backwards on a donkey, to terrorize tofers. Numerous cases of assault, wichief and ciminal intiutidation of consume: as well as rendors tcok place and, allhough the fear of social bosectit and further nolestation heyt moost of the sufferers from making compraints in court, or from proceding ஈith a case after laving complaint, still more than 150 cast 3

Were reported to Magistrates in which legal action was taken against the offenders. Some ended in conviction and caused a temporary cessation of molestation. At Buxar, a cask of liquor in transit from the warehouse to the retail shop was destroyed. In Hazarikagh, a mob damaged a shop and poured away the liquor in stock. In Manbham, the Inspector of Excise of Dhanbad and his pcon were driven to shut themselves up in the Ekra country spirit shop to avoid assault. The mischievous activities of the so-called'ron-violent non-co-operators' extended even to arson. Report has been received of as many as 20 Excise shops having been burnt down. The Deputy Commissioner of Manbhum reports that "cases of looting of Pachwai shops have of late (June) become frequent in the Dhanbad Subdivision and since April the shops at Jamadobha, Jealgarha and Bhagatdih have been looted ".

Social boycott proved most effective in securing the temporary success of the morement. The landlords refused to let out their bouses for shops or their palm trees for tapping tari. Potters were forced to refuse to make earthen pots for the shopkeepers and the tree-tappers. Cartmen declined to let their carts for hive to carry liquor from warehuses to shops. The consumers were fined by Panchayats, whose orders were enforced by threats of social excommunication,

In Patna, a Muhammadan Excise peon died in the interior and Muhammadans refused to carry the dead body. Similar treatment was accorded to the dead bodies of an Excise Sub-Inspector's child and a vendor's servant in Gaya, and a vendor's relation in Santal Parganas. In some places, Excise vendors experienced great difficulty in obtaining their provisions, which the local grocers would not sell to them, and even the supply of water from local wells was stopped. Some Excise officers met with similar treatment during their tours in the interior. Being denied shelter and food in the villages, they had to pass their nights under trees. The report from Shahabad shows that attempts were made to oust the Sub-Inspectors from their rented houses. In Monghyr, a midwife refused to attend a woman until her husband gave up drink.

It was however a purely political movement in the garb of temperance reform. All District Officers are unanimous on this point. The real object was the embarassment of Government by cutting off one of its sources of revenue, and the source attacked was such as to secure the co-operation of short-sighted temperance adrocates, who were, at least, indifferent to the means employed provided abstinence wero secured, and, in many cases, they must have been ignorant of, or have shut their eyes to tho methods adopted. Fcr instance, a general belief was created amongst the ignorant masses that with the attainment of 'Swaraj' they would have free right to manufacture their own liquor, and their present abstinence would reap a big reward. Some were told they need not even abstain now provided they did not drink Government liquor. Statements to this effect have been made by accused persons caught in illicit distillation. In a case detected in Jamui Subdivision (Monghyr), th 3 Collecter reports that "the accused who were Santals stated in their confess ons that the Gandhivalas had told them they might make liquor for themselves now-a-days". The Deputy Commissioner of Palamau reports that the "illicit distillers at Rajbara collieries said that the non-co-operators had told them nct to purchase liquor at the outstills but to distil for themselres ". Questioned by an influential Zamindar of Shahabad, the Pasis of Blabhua Subdivision are reported to hare said that they did not like to take settlement of tari shops and pay licerse fees to the British Government because 'Swaraj' would come in three munths' time when they would be required to pay fees to the new Government and they could not afford to pay twice.

The Deputy Commissioner of Ranchi rightly observes that " the temperance movement bas been in existerce for a long time and was being peacefully cari ied on by the Christian Missionaries of the district. It never assumed a violent character but the present campaign against liquor and other intoxicants became at one time so violent in word and deed that it was evident that some fresh and foreign cause, with an end of its own in view, must have given it an impeţus. This was clearly the non-co-operation movement which designed to
paralyse the existing srstem of Government by reducing its resources including those of Excise. My Excise officers were present in many of the non-co-operation meetings. They tell me that it was giren out in some of them to the credulous public that freedom from British rule will bring in its tiair, along with other benefits, the benefit of unlicensed dink."

The Collector of Muzaffarpur says "there was no trouble as long as the Pasis continued to tap their trees illicitly without tahing settlement of the shops and paying any rerenue to Gurernmert, but their harassment in ways more than one began from the hour the Pasis legalised their action by accepting the settiement of the shops $\qquad$ The movement had absolutely nothing to do with the moral uplifting of the masses. In evidence of this I would only say that instances are not wanting in which the agents of the nor-co-operation movement slackened their activities, and in some cases stopped them altogether, as soon as they were paid a handsome donation by the licensees in aid of any of their funds". These are strong proofs to show that the guise of temperance was merely a cloak for the mischievous political movement of non-co-operation.

It goes without saying that temperance workers ought to be men of character but some of thase selected for the present work appear to have lean taken at haphazard without any regard to character. The Collector of Mazaffarpur says that " the volunteer-picketters were mostly recruited from a mong men of questionable character and one of them closed his notorious career in this movement by the commitment of a theft in the house of a leader of the non-co-oreration movemest in the district". The Collector of Patna reports that " the rowdy element joined the morement because of the opportunity it seemed to offer to their own activities. One of the persons, who was chiefly instrumental in organizing the picketting in Mokameh, was reported to have sent word privately to the vendor of Mokameh liquor shop No. 1 that picketting would cease on payment of Rs. 200 . The offer was refused by the vendor. In the Machuatoli shop in Bankipur, which pays a license fre of Rs. 1,500 a month, the rendor confessed that he had paid ns. 5 daily for a few days to the picketters to secure immunity from picketting."

Another strong proof that the movement is not a purity movement is that it is directed chitfly against country spirit, tari and pachucai which are consumed by the lower and weaker classes of the Indian community and not against the more deleterious drugs (ganja, bhang, charas or opium) which are the favourite intoxicants of the higher and niore powerful castes, because the non-co-operators are aware of the risk they run of losing their popularity if they take action against drug-takers though some drugs are more harmful than liquor. In a few districts only, were any roices raised against ganju and this was probably done with a view to blacknail and bad little or no effect.

That the decrease in consumption is the result of force and not of conversion or conviction is obvious from the fact, pointed out by the Collector of Monghyr, that when picketting and boycott are withdrawn, there is a rush to the liquor shops. Consumption increases everywhere as soon as the picketting stops. Where liquor shops are picketted consumers have been driven to the use of ganja, opium or foreign liquor as the reports from Shahabad, Champaran, Hazaribagh, Muzaffarpur show. In Purnea, smuggling of Nepal outstill liquor has increased while illicit distillation on a large scale is suspected to prevail in many districts. Already there have been a number of detections in Palamau and Hazaribagb, thougb the Excise officers have been so engaged in assisting legitimate vendors and consumers that they have not yet had time, nor are they sufficiently numerous, to devote their attention to illicit practices.

## TARI.

27. Yield of tari in the Bihar Districts, retail prices and competition with country epirit.-Pelmyra and date palms are the only scurces from which tari is derived. The average daily yield of tari is estimated at two to ten seers during the hot weather and one to six seers in other seasons. The arcrage selling price ranges between one anna aiad
fire annas a gallon during the summer and between two annas and triclvo annas in the rains and winter. Fermented tari is much preferred during the hot weather on account of its cheapness and cooling and refreshing effect, and, in that season, tari competes successfully with country spirit in the districts of Dibar.
28. Licenses for retail sale.-The number of licenses for retail sale of fermented tari was 5,609 against 5,769 in 1919-20; the largest reduction (50) was effected in Gaya.

As in the previous year, 12 licenses were issued for the sale of fresh tari; these were contined to the Santal Parganas, Cultact, Sambalpur, Ranchi and Manbhum.

Thirty-one season tari licenses were issued in the Santal Parganas against six in 1919-20.
29. Revenue from Tari:-The total receipts from tari amounted to Rs. $14,57,316$ (Rs. $14,5,666$ from fermented tari shops, Rs. 55 frum unfermented tari shops, Rs. 24 from scason tari licenses and Rs. 1,571 from ront of tari trees) against Rs. $15,83,311$ (Rs. 15,80,380 from fermented tari shops, Rs 73 from unfermented tari shops, Rs. 6 from season tari licenses and Rs. 2,85 from rent of tari trees) in 1919-20. The decrease was due to the non-settlement during February and March as nsual of a large number of shops. for the following year on account of the non-eo-operation movement and consequent non-collection of adrance fees.

The trees for which the rent noted above is paid to Government are situated either in the old distillery compounds or in Government Estates except Monghyr where they are mosily in private estates. The Khalsa trees (as they are called) of Monghyr are either Rhas or lagwan; in the former, Government las the right to the entire rent of the trees, while, in the latter, one-balf of the rent goes to the raiyats and the other half to Government.
30. Collection of Tarilicense fees. - Dharing the year under review the experimental collection of license fees of shops situated within four miles of post offices, without the intervention of the Excise officers, was abolished and the old system of direct collection by the lxcise staff was established in order to arert a loss of Government revenue-the direct payment of license fees by the licensees being encouraged at the same time.

## PaChWAI.

31. Licenses for retail sale- The total number of licenses issued for the retail sale of pachwai was 330 against 353 in'1919-20. Serenteen shops were abolished in Singhblium, 1:, in the Santal Parganas and 2 in Hazarilagh, while 9 new shors were of ened in Ranchi on the recommendation of the Excise Advisory Committee. The decrease in the number of licenses in Singhbhum is due to nonsettlement during the year. In Santal J'arganas, the Board of Revenue accorded sanction to the abolition of 13 shops in order to encourage temperance and economy among the Santals, but the bills for the remaining shops exceeded the totals of the preceding year. It is doubtful, too whether the reduction in the number of shops really made for temperance as there was an increase in the consumption of country liquor shops in the neighbourhood of the abolished shops which was possibly partly due to their abolition. This shows that wouldbe temperance measures must be taken with circumspection.
32. Home brewing licenses.-The totak number of home-brewing licenses issued during the year was $1,1 \% 3$ against 1,213 in 1919-20. A decrease of 71 licenses occurred in Champaran, 3 in Bhagalpur, 5 in Purnea and 11 in Sambalpur. One hundred and eight special licenses for manufacture of pachucai on festive cecasions were issued during the year against 260 in 1919-20-all in Sambaipur.
33. Revenue. -The total receipts from pachwai amounted to Rs. $1,49,938$ (Rs. 1,49,713 from retail licenses, Rs. 1,141 from home-brewing licenses and Rs. E4 from special licenses) against Rs. 1,60,881 (Rs. 1,59,724 from retail licenses, Rs. 1,127 from home-brewing licences and Rs. 130 from special licenses)
in the preceding year. The decreaso is due.to the fact that the pachwai licensees lost heavily in the two preceding years on account of the failure of the rice crop and therefure did not venture to offer high bids at the settlements for $1920-21$.
34. Concessions relating to free home-brewing.-The concessions enjoyed by aborigizals relating to home-bretring of packecai remained unclanged during the year. i

## SECTION III-FOREIGN LIQUOR.

(Imperial Tables I, III, and IV, Appendix A, pages ii and iii and ri-ix and Trooincial Tables XIV and XV, Appendix $B$, pages xl-xlii.)
35. Forcign liquor: licenses and revenue-The total number of licenses of different kinds for the sale. of foreign liquots, other than denatured spirit, issued during 1920-21 was 145 against $14 \%$ in the prerious year. Six new licensés were issued, viz., 4 medicated wine licenses ( 1 each at Gaya, Darbhanga, Monghyr and Cattack), 1 'canteen' license at Dinapur and 1 'steamer' license at Sahebganj due to the resumption. of the ferry service between Sahebganj and Maniharighat, which was discontinued during the war. One 'Hotel' and one ' off ' license in the district of. Puri, one 'on and off' license in the district of Singhbhum and one dak bungalow license in the district of Patna were not issued during the jear under report. The reienue from foreign liquor was derived from license fees only; the receipts' tn 1920-21 amounted to Rs. 37,451 against Rs. 34,814 in the preceding year.
36. Consumption. - The recorded quantities of foreign liquors of differ: ent kinds sold in licensed shops have been shown in Imperial Table IV and Provincial Tables XIV and XV appended to this report. The totals were: wines 4,600 gallons, spirits 25,091 gallons and beer 27,059 gallons against 3,813 gallons, 20,048 gallons and 29,168 gallons respectively in $1919 \cdot 40$. No information is available as to the actual quantities of foreign liquor consumed in the Province as many of the consumers and the local clubs obtain their supplies direct from Calcutta. The increase or decrease in the sales in licensed shops is therefore no indication of the actual increase or decreaso in consumption: Foreign liquor does not compete with country spirit, on the other hand some of the consumers in the district of Purnea resorted to country spirits of highte strengths owing to the higher prices of the imported liquor.
37. Beer-There is no brewery in this Propince:
38. Foreign liquor made in India-Shajahanpur, end Albion num are the only Indian-made foreign liquors in use in this Province.
39. Denatured spirits.-Denatured spirit is not manufactured in any of the distilleries in this Province. One hundred and four licenses for retail sale of denatured spirit and 30 for its possession in excess of the ordinary limit wer? issued during 1920-2 against 92 and 32 respectivels in 1919-20. One license for the 'wholesale' sale of denatured spirit was issued in the district of Patna. The retail vendors, of this Province generally obtained their supplies frcm Calcutta and Asansol. The total quantity of denatured epirit sold during the vear was 3,093 gallons against 3,1 ä3 gallons in 1919-20. The revenue froms license fees amounted to R . 51 : against. R\& 512 in the preceding sear. Denatured spirit is generally used for the manufacture of varnish and for burning in stores and lamp. Its use as an intoxicant is not suspected in any district.

## SECTION IV-HEMP DRUGS.

> (Imperial Tables I, III and IV, Appendix A, pages ii and iiii and ai to ix and Procincial Table $X_{\text {; }}$ Ap pendix 2 , page xaxi.) ganja.
40. Licenses for retail sale.-The zumber of lieners for the reta:l sale of $g a n j a$ issued during the rear under report kas 2,23 againgt 1,233 in $1919-\mathrm{s} 0$; four new shops were opened in Purnea to break up mouopolies, while $t$ wo sbops were abolished in Gara and one shop in the Santal Parganas.
41. Enhancement of duty.-During the year urder review the duty on gavja was Rs. 20 per seer throughout the Province. Government sinctioned the further enhancement of duty in all districts except those in the Orissa Division to Rs. 30 per seer from the 1st April 1921.
42. Consumption - The total quantity of ganju sold in the retair shops was 76,619 seers against 72,786 seers in 1919-20. There was an increase in consumption in all but the eight districts noted below. Large increases occurred in Patra ( 1,236 seers), Monghyr (9i 7 seers), Shahabad ( 815 seers), Purnea ( 598 seers), Champaran ( 560 seers), Manbhum ( 493 seers), Santal Parganas ( 438 seers), Gaya ( 292 setrs), and were chiefly due to better agricultural conditions. The Collectors of Gaya and Shahabad report that the anti-drink movement drove some of the consumers of liquor to ganja. Decreases in consumption occurred in Sambalpur ( 621 seers), Cuttack ( 371 seers), Puri ( 350 seers), Sarȧp (193 seers), Darbhanga ( 130 secrs), Blagalpur (126 seers), Muzaffarpar ( 103 seers); and Balasore ( 76 seers). The decreases in Sambalpur, Cuttack, Puri and Balasore are due chiefly to the enhancement of duty on the drug from 1st April 19\%0. The Collectors of Saran, Muzaffarpur and Cuttack report that the non-co-operation movement affected the sale of ganja in their districts to a certain extent. . In other districts the decreases are smalt and call for no explanation. The average incidence of consumption per thousand of population was 2 seers $3 \frac{1}{3}$ chittaks compared with 2 seers $1 \frac{5}{7}$ ehittaks in 1919-20: The total quantity of ganja issued on payment of duty to retail

43. Sources of supply.-wholesale and retail prices.Chur and round ganja, manufactured under Government supervision at Naugaon in the district of Rajshahi in Bengil, was consumed in Bihar and Orissa. Most of the goladars obtained their supply direct from Naugaon. The Cooperative Society of ganja growers at Naugaon supplied the wholesale dealers of this Province at a uniform rate of Rs. 155 per maund during the year under review, The goladars sold to the retail vendors at prices ranging from zis. 4-8-0 to Rs. \& a seer. The retail prices varied between Rs. 30 and Rs. 70 per seer. .
44. Exports on payment of duty.--Seven thousand eight hundred and twenty-six seers of ganja were exported to Nepal on payment of duty against 6,524 seers in 1919-20. Exports to Feduatory States on payment of duty were $57 \pm$ seers against 500 seers in 1919-20. The total duty realized on gnija exported amounted to Rs. $1,63,004$, against Rs. 1,40,480 in 1919-20. The increase is due to the larger quantity exported.
45. Revenue.-The total revenue from ganja amounted to Rs. 29,51,941 (Rs. $12,43,401$ lieense fees, Rs. $15,40,536$ duty on issues to retail shops within the Province and Rs. $1,63,001$ duty on exports) against Rs. $26,80,8,57$ (Rs. $11,39,285$ license fees, Rs. $14,01,092$ duty on issues to retail shups within the Prorince and Rs. $1,40,48 Q$ duty on exports) in 1919-20, showing an increase of Rs. 2,71,08f: The incidence of revenue on the quantity issued to retail shops within the Province was, license fee Rs. $16 \cdot 19$, duty Rs. 20.07 a' seer, or, a total of Rs. 36.26 a seer against Rs. $15: 57$ license fee and Rs. 19.14 duty, or, a total of Rs. 34.71 a seer in 1919-20. The incidence in the year under review is the maximum yet attained. The incidence of taxation per thousand of population. was Rs. 5077 against Rs. 73.6 in 1910-20.
46. Cooch Bihar system of supply.-Ganja is exported to the Orissa Feudatory States, other than Bonai and Gangpur, which take their supply from Sambalpur on payment of duty, under what is known as the Cooch Bibar system of supply. The States undertake.to enforce complete prohibition of the cultivation of the hemp plant, and also the sale and possession of all ganja, other than Rajshahi ganja, within their territories, to co-operate with Government in all measures for the suppression of smuggling and illicit cultivation of ganja, and to enforce the same rates of duty as are in force in the neighbouring British districts, in return for which they are supplied with Rajshahi ganja duty-free from the golas in the British cistricts. The five States of Bamra, Kalahandi, Patna, Mairabhol and Sonepur are also required to supply gania to their licensed retail. vendors at such rates as may be prescribed by the Political Agent in consultation with the Commissioner of Excise and Salt.

Goladars in Cuttack and Angul continued to supply grinianggregating 100 scers to eight of the Crissa Feudatory States against 105 seers jssued to the same States in 151s-20. Darurbhanj and Niggiri obtained 520 seers and 80 scers respectively direct from lajshahi. The total quantity of ganja issued, duty free, to the States of Bamra. Kalahandi, Patra, Sonepur and lairakhol was 1,250 seers against 1,600 seers issued to the first four of these States in 1919 20. There were no issues to lairakhol in the previous year.

The Cooch Bihar system worked well during the ycar under revien and the Chicfs and the Superintendents of the States co-operated loyally in its working. The number of licenses in force in the States was 132 against 133 in 1919-20; one new shop was opened in Atbmallik State but one shop was abolished in each of the States of Keonjhar and Tigiria. The quantity of ganja consumed in the States was 40 maunds 14 seers 4 chittaks against 41 maunds 35 seer $\underline{2}_{5}^{2}$ chittaks in 1919-20. The total ganja revenue realized by the States amount-- ed to Rs. 70,035 against Rs. 45,761 in 1919-. 0 .

Eight cases of illicit possession, growth or sale of indigenous ganja were detected in the States of 4thgart, Kconjhar, Khandpara and Tigiria, in all of which convictions were obtained.

## BHANG

47. Collection, storage and supply of bhang.-As in the prerious year, the provincial contract continued with Messrs. Karam Chand Lall and Sons of Dinapore. They collected 214 maunds of lhang in Bhagalpur and 1,467 maunds in Purnea and the total quantity was stored in the central gola at Bhagalpur. Of this, 476 maunds were issued to wholesale dealers in Bihar and Orissa, 577 mausds to Bengal, 5 maunds to the Central Prorinces and 1 maund to Assam.
48. Enhancement of duty.-The duty on bhang was raised to a uniform rate of Re. 1 per seer throughout the Proriice from 1st'April 1920. A further enhancement of duty to Rs. 2 per seer will be made from 1st $\Lambda_{\text {pril }}$ 1921.
49. Wholesale prices.-The contractors sold to wholesale dealers at Rs. $3-2-0$ per maund and to retail rendors in Monghyr and Bhagalpur at Rs. 3-2-0 and Rs. 5 per maund respectively. The monopoly for wholesale sale in Manbbum was given to the Naugaon Ganja Cultivators Co-operatire Socicty who sold blang to the retail vendors at Rs. 25 per maund. The price charged by goladars in Ranchi was abnornally high, Rs. 40 per maund. In other districts the wholesale price saried between lis. 7-8-0 and lis. 22-8-0 per maund.
50. Licenses for retail sale and druggists' permits.-Ths number of licenses for the retail sale of thang was 290 against 288 in the year 1919-20. One new shop was oper ed in the district of Manblhum and another in the district of Ranchi. The number of druggists' permits issued, was $3 i j$ against 40 in 1919-20.
51. Consumption.-The total quantity of bhaing sold in the Province was 1,388 seers against $1 ;, 251$ seers in the previous year, showing an increase. of 2,107 seers. In almost all the districts of the Patna and Chota Nagpur Dirisions there was a marked increase in consumption. The increase was heaviest in Gaya ( 834 seers), Shahabad ( 671 see $\dot{s}$ ), Patna ( 268 seers), Palamau ( 241 seers) and Santal Parganas ( 251 seers). It was mainly due to better agricultural conditions and to the boycott of country spitit and tari during the last quarter of the year. Decreases in consumption occurred in some districts of the Tirhut, Bhagalpur and Urissa Divisions and is attributed to the enhancement in the rate of duty and the consequent raising of the retail price of the drug. It was appreciably heavy in Bhagalpur (209 secrs), where blualg grows wild.
52. Retail price.-The retail prices of lhang ranged from Rs. I th Rs. $7-8.0$ per seer in the Bibar districts. In Chota Nagpur and $O_{i}$ sa th; prices ranged letwien hs 5 and lis. 15 -S-0 per sece.
53. Exports of bhang beyond the Province.-Besides the exports to Bengal, Central Provinces and Assam the following quantities were issued on payment of duty, from Sambalpur 2 maunds to Gangpur State and frem Singhihum 1 maund 26 seers to Seraikela and 22 seers to Kharsawan State. Exports without payment of duty were from Balasore only, viz., 1 mannd and 30 seers to Mayurblanj State and 20 seers to Nilgiri State.
54. Revenue.-The total revenue from Bhang amounted to Rs. 63,542 (Rs. 44,105-license fces, Rs. 19,437 duty) against Rs. 62,386 (Rs. 49,129 license fees, Rs. 13,257 duty) during the previous year. The decrease in license fees is explained by reduced fees at which shops were settled and increase in duty to increase in consumption and rate of duty. The incidence of revenue from lhang per thousand of population was Re. 1-12.5 against Re. 1-12-11 in 1919-20; the incidence of consumption was 8.9 chittaks against 8.0 chittaks in 1919-20.

## CHARAS.

55. Licenses.-Two licenses were issued during the year under report against three in 1919-20 and they were all in Gaya. It was considered undesirable to renew the charas license in Manbhum. There was no complaint of iscont enience caused by the closure of the shop.
56. Consumption and prices.-The quantity of charas consumed in 1920-21 was 8 seers against 10 setrs 10 chittaks in 1919-20. Retail vendors obtained their supply from Calcutta and Birlhum on payment of Rs. 26-8-0 per seer. Charas was retailed in Gaya at Rs. 50 to Rs. 6 J per seer.

The receipts from charas amounted to Rs. 315 (Rs. 310 from license fee and Rs. 5 from duty) against Rs. 652 in 1919-20.

## SECTION V-OPIUM.

## (Imperial Tables I, III and IV, Appendix $A$, pages $i i$ and $i i i$ ard $v i$ to $i x$. )

57. Licenses and permits. - The total number of licenses issued for the retail sale of opium was 540 against 541 in 1919-20. One shop was closed in each of the districts of Patna and Champaran, while a new shop was opened in the district of Darbhanga to meet local demand. The total number of druggists' permits issued during the year under the opium and morphia rule were 144 and 49 against 141 and 14 respectively in the previous jear. The permits were issued after careful enquiry in all cases. Only one license for the sale of poppy-heads was issued, as in the preceding year.
58. Consumption.-The total quantity of opium issued in 1920-21 to shops within the Province was $£ 9,7 \pm 3$ seers against 29,431 seers in the previocis rear. The consumption increased in all districts except Balasore, Purnea, ShahaLad, Patna, Saran and Ranchi. The increase was large in the districts of cuttack ( 143 seers), Puri ( 111 seers), Singhbhum ( 111 seers) and Gaya ( 86 seers). The increase in Cuttack was attributed to the better outturn of crops, but it is, at least, possible that some of the increased sales were made to smugglers who now fial a cold welcome from vendors in Balasore owing to the sliding scale system a id the loss of a steady income which the cancellation of a license would involve. I I Puri it was due to a larger influx of pilgrims to the festivals and in Singhb'um to the extension of Tata's works. The increase in Gaya is attributed to a luger number of pilgrims as well as to the picketting of liquor shops, which drose some of the ordinary consumers of liquor to opium. There was a rery wratifying decrease in Balasore of 949 seers, which is inputed to the continuance, throughout the year, of the sliding scale system of settlement of 13 opium shops described fully in paragraph 59 of the previous year's report. The sistem has now had a long trial, has emerged suoce sfully and should undoubeedly be widely extended.

On account of the increase in the treasury price of opium from 1st April 1921, issues in March were made with strict regard to the stock in the shops and the probable monthly consumption during March. This restricted supply
of the drug towards the close of the year and the strict watch kept on smuggling evidenced by the numerous cases were the causes of decrease in the other districts.
59. Retail prices-Column 18 of Imperial Return IV shows the arërage retail price at which op:um was sold in the districts. There was no change in the treasury prices of opium during the year but the retail prices were higher than last year in 9 districts, by Rs. 15 a seer in Saran, by Rs. 10 in Bhazalpur and Singhbhum, by Rs. 7 in Lalasore, by Rs. 5 in Muzaffarpur, Ranchi and Palamau and by Pis. 3 in Darbhanga and Puri. The prices were stationary in the other districts. In shops settled on a sliding seale retail prices were fised as a condition of settlement.
60. Expcrts to Feudatory States.-The total quantity of opium issued to the Leudatory States in Orissa and Chota Nagpur Divisions from treasuries in the British districts was 211 maunds 10 seers at an aggregate price of Rs. $4,10,200$ against 187 maunds 18 seers of the value of Rs. $3,63,500$ in 1919-20. The increase in issues is reported to be due to better outturn of creps in several of the States.
61. Revenue. -The revenue from opium license fees was Rs. $4,45,963$ against Rs. $1,35,140$ in 1919-20. Receipts from duty amounted to Rs. $13,89,511$ against Rs. 13,43,67j in the prerious year as a result of increase in issues. The total receipts amounted to Rs. $18,34,574$ compared with Rs. $17,78,819$ in 1919-20. The average incidence of taxation per seer of opium was Rs. 51.52 (excluding cost price at Rs. 13 per seer) against Rs. $51 \cdot 38$ in the previous year. The incidence is a maximum in the history of the Province.
62. Madak, chandu and morphia.-The habit of opium-smoking prevailed to a certain extent in most of the districts but is usually conflined to the torrs. Tle high price of opium and the reduction in the limit of possession checked its spread. The use of morphia as a substitute for opium is not linown in any district.
63. Smuggling of opium from other Provinces and Native States.-The following statement summarizes the cases in which the opium seized during the year $1920-21$ is suspected to have come from outside the Province :-


In all the cases but one, the opium eeized was meant to be passed on to Bengal. The 2 maunds 3 seers of opium seized at Dhanbad in a parcel received from Lavan on the Bombay, Baroda and Central India Railway is strongly suspectel to hare been smuggled for local consumption in the Jharin cual-Eelde.

## SECTION VI.-COCAINE.

## (Imperial Tables I, III and IV Appendix A, pages ii and iii and ri to ia.)

64. Licenses and permits-Sixty-five licenses were issued during the year to approved chemsts and druggists for the sale of cocaine against 64 in the previous year at a fee of Re. 1 rer Iicense. Four new licenses were issued, while 3 were not renewed during the year. The number of permits issued, free of charge, for possession of cocaine in hospitals and charitable dispensaries not under Gorernment supervision was 21.
65. Consumption.-The total quantity of cocaine sold under liceners amounted to 1 lb . 11 czs . and 170 grs. against 1 lb .70 ozs . and 40 tgrs . in the previous year.
. 66. Illicit use of cocaine and prosecutions.-The numter of persons convicted of illicit sale and possession of cocaine during the year under review was 21 against 15 in the preceding year and the total quantity of the drug sefized was $\dot{2} 2$ ozs. 7 drs. $37 \frac{3}{9}$ grs. against 1 oz. 10 drs. 17 grs. seized in 1419:20. The increase in the quantity seized is due to the revival of traffic in this drug owing to the reopening of trade relations with European countries and facilities of importation from Jaran. Out of the totalquanity seized iozs. $11 \mathrm{drs}. 11^{\prime}$ grs. were found to be pure and the rest impure.
66. Sale of confiscated cocaine.-The whole stock of 19 ozs . 10 drs. $2 \frac{1}{2}$ grs. of cocaine was sold from my off e during the year to licensed chemists and druggists. No cocaine was taken by any Gorernmeat Medical Store Department.

## SECTION VII.-OFFENCES AGAINST THE EXCISE AND OPIUM LAWS.

## (Provincial Tables If and III, Appendix B, pages xvi to xxi.)

68. Arrests and prosecutions.-Work of Excise and other officers.-Two thousand one hundred and twelve persons were prosecuted for cffences"against Excise and Opium "Acts "against 2,011 in the preceding year.

The increasing number of cases seems to be the result, not only of high rates of duty and increased activity of the. Excise staff, but also of the general spirit of lawlessness consequent on Political unrest. In the latter part of the year several: Excise cases were deţected which nere directly instigated by nor-co-operators, apart from crininal cases such as theft, robbery and arson, of which consumers and venders were the victims.

It is also obvious from the large number of offences detected under exist. ing conditions that any measure of Prohibition, such as was advorated in the local Législative Council, would entail a vastly increased and expensive staff of Preventive Olficers.
.. Excise officers arrested more persons than in 191920 in Saran, Santal Parganas, Cutiack, Sambalpur, Ranchi and Manbbum and less in the rest of the prorince particularly in Patna, Clamparan, Darbhanga, Monghyr, Purnea and Singhblum. The Excise and Police officers generally worked in co-operation and harmony. The work of the village police, the Collector of Muzaffar. pur writes, continued to be as apathetic as before. Elsewhere, except in Patua and Santal Parganas, Collectors are sileat on the point but no information or detection by chaukidars has becn reported. In Fatna two village chaukidars were among the accused in an illicit distilfation case! The offender against Excise laws hás many friends and few enemies. The liailway authovities exercised their powers under section 58 of the Railway Act and periodicaly checked the contents of consignments. One important suizure of opium ( 2 maunds 3 seers) was made at Dhanbad in Manbhum, oa intormation given by the Railway staff. A pareel of contraband opiam was, on informatio
'received frem a Railway Guard, follored to Howrah, but no arrest mas made. There was no recasion to utilize the concessici granted to Excise offeers by ruks 65 and 74 of the Postal Nanual nor to take the help of officers of the Postal Department, to check the smuggling of excisable artickes tbrough the post.
69. Classification of cases.-The cares of illicit manufacture of country spirit ( 787 against 3.8 ), tari ( 46 again $t 23$ ) and pachuai ( 270 against 1C4) have more than doubled. There has been a slight increase in cases of illicit sale and possession of cocaine ( 39 against 20 ) and illicit possession of opium ( 105 against 99 ) ; while otber classes of cases have decreased.

The main increass in cases of illicit distillation occurred in the Santal larganas where they jumped from 68 to 347. It had been obvious for sometime that this form of offence was very preva!ent but had not hitherto been adequately dealt with owing to paucity of stalf. Two alditional Sub-Inspectors and 4 peons were accordingly deputed to the district with the excollent results noted.

In Sainbalpur, all outstills were abolished during the year and the rumber of detections rose from 5 to 34. Distillery liquor is always unpopuiar at first as, being free from fusel oil, it has not the "bite" of the liome made liquor, moreorer an impression was rife that it was made by Gandas who in this district are untouchable. The unpopularity of distillery liquor led to the prosecuion of 147 persons for illicit manafacture of pachovi in this district.

In Ranchi, the increase from 143 to 106 is probably due mainly to ircreascd activity of the staff and partially to the picketting of liquor shops. The heary fall in the number of cases of illic:t possession of ganjz and bhang ( 235 to 95 ) is due to the compounding, under instructions, of petty cases which, in previous years, were sent up for trial in court. For unlicensed sale and possession of cocaine, the increase in the number of cases is attributed to increased facilities of communication between India and the cocaine manufacturing countries.

The Deputy Commissioner of Singhbhum writes-" $A$ smaller number of complaints of illicit manufacture and sale of pachecai was received from the pachwoai yendors in Kolhan this year which shows that illicit practices weres. not so rife as in the previous year."
70. Convictions and imprisonments.-The total number of persons convicted was 1,927 against 1,709 in the precedirg year. The percentage of convictions to arrest was $91 \cdot 2$ against $80 \%$. The number of persons imprisoned for offences against the Excise and Opium laws was C96 against 567 in the preceding year. Punislments imposed were in most cases considered adequate by the collectors. Inadequate sentences* were; however, numerous in Singhblum, Muzaffarpur, Bhagalpur, Puri and Santal Parganas, there being one inadequate sentence in ercry $3,3,4,4$ and 6 cases, respectivelr. It is regrettable that, in spite of Government circulars on the subject, some Magistrates still continue to inflict non-deterrent panishments in Excise cases:
71. Section 68, Act II of 1915.-The total number of cases compounded under section 65 of the Act was 3,538 against $3,26 \pm$ in the preceding year, and the amount if composition fees realized agregated hs. 33,420-4-4 against Rs. 26,96t-10-0. The cfiences were chiffy dilution of spint, celay in return or non-rcturn of passes, emplorment of unregistered salesmer, incorrect accounts and charging: priceshghirthan thoss fised. Out of the total number of cases compounded, 15 (as in the previous ycar) were against persons. other than Excise vendors.
72. Fines and rewards.-The total amount of fred imposed yas Rs. $31,45 \mathrm{~J}$ against Rs. $27,319-1 \%-0$ in the preced $: 5$ year. 1 s . 21851 were realized against lis. 17, 42-13-6 in 1910-20. The total amount distributed in rewards was $\mathrm{hs} 28,993-5-0$ of which Rs. $10,6 \mathrm{G}-5.0$ was paid to informers and others, lis. 14,544-4-0 to Excise oficars and Ps. $8,150-12-0$ to officers of other departments including the lowice. Delay in parment of rewards is still a mont unsatisfactory feature of Excise administration in most districis and must militate strongly against getticg good information. In Purata, too, the amounts awarded were on a very low seale. .
73. Account of important cases.-Brief abstracts of some of the important and interesting cases during the year are given below:-

## (R. I. $=$ Rigorous Imprisonment.)

Opium cases.-(a) Detected ly the Special Excise Staff.-(1) A. M. of Dikanir was arrested with 4 seers cf Malwa opium at Mokaceh. The opium was recovered from a quilt on which he was lying on the bunk, was cut into small pieces of 5 tolas each and packed in cotton so that nothing could be felt. A slight smell of opium roused suspicion. He was sentenced to R. I. for three months.
(2) S. M. A. and M. of Azamgarh (United Provinces) wera caught with 2 scers 5 chittacks of opium at Mokameh. The drug was found in a thin leather bag inside a pillow and was in a pulpy condition. The head of S. M. A. rested on this pillow. They were each sentenced to R. I. for three months.
(3) G. M. was prosecuted for being in possession, at the Mokameh Rail way Station, of 3 seers 10 chittacks of crude opium wrapped up in an oil-cloth bag which was covered with a gunny bag. He was sentenced to R. I. for threa months,
(4) B. D. was arrested at Palna City with 2 seers of opium wrapped in a piece of oil-cloth and tied oyer the thigh under his langota. He was sentenced to R. I. for six months,
(5) S. S. Was arrested in soldier's uniform at Mokameh in possession of 16 seers of Malva opium, and sentenced to a fine of Rs. 50 . on 1 y in consideration of his meritorious active service in France and other places. He was travelling with an associate who jumped out of the running train and abscoonded. The opium was covered with long cloth and kept in two oil-cloth bags, each wrapped ini a bundle of quilts and carpets, inside a water-proof hold-all. Accused had a ticket from DeJhi to Howrah.
(6) N. H. K. was arrested with 8 seers 12 chittacks of opium at the Gaya Railway Station. The drug was found in a specially made oil-cloth waist coat and janghia worn by the accused. He was coming from Jullunder City. He was sentenced to R. I. for two months,
(7) R. K. was arrested also at the Gaya Railway Station in possession of 11 seers of opium, which was concealed as in the preceding case. Some scent, naphthalene and iodoform were also found on him, probably carried to deaden the smell of opium. He was also coming from Jullunder City anl was sentenced to R. I, for two months.
(8) T. L.S. and Musst. P. were caught with 2 seers 2 chittacks of opium at the Gaya Railway Station. The former was sentenced to R I. for three months and the latter was acquitted.
(9) M. J., S. K. and A. S. were prosecuted for illicit posses ion of 19 seers 4 chittacks of opium seized at the Gaya Railway Station. "II. J. brought the opium by train and the other two were waiting in a motor-car at the station to take him and the opium by road to Bengal. They all fled in the car leaving a trunk containing the opium. They were, however, arrested some time after and sentenced, the first to six months' R. I. and a fine Rs. 400 ; and the other two to six weeks' R. I. and a fine of Rs. 100 each. "The car was also confiscated.
(10) At the Samastipur Railway Station, L. B. T. of Nepal was arrested in yossession of $80 \frac{3}{4}$ tolas of Nepal opium, and was sentenced to six months' R. I.
(11) At Barauni Junction, J. K., an ex-convict with two previous convictions in Bengal under different aliases, was arrested with 1 seer 1 chittack of T'epal opium, and was sentenced to three months' R.I.
(12) At the same Juxction, D. A. and D. were arrested for importing - scers 10 chittacks of Nepal opium, concealed in a hollow bamboo which was wrapped in a blanket. The first accused was sentenced to two months' $\mathrm{R}_{1} \mathrm{I}_{1}$ and a fine of Rs. 100 and tlef other two to two monihs' R. I. each.
(13) H. S., a passenger from Amritsar to Howrah, was fulloved, on suspicion from Mokameh and arrested at the Lahhisarai Railmay Station in pessession of 5 secrs 6 chittacks of Afghan opium and 1 seer 1 chittack of 'Rafa' (i.e., cioth saturated mith opium). He was sentenced to six months' R. I. and a fine of Rs. 500 . The opium mas pulpr and was concealed in the bottom of a tin canister. The drug was corcred with lafa over which mas spread a thick layer of $\begin{aligned} & \text { rinjal pickles (achar). }\end{aligned}$
(14) At the Katihar Railway Station, A. M. and Musst. B. M. were arrested with 16 seers 12 chittacks of Rajputana opium. They had with them four bundles wrapped in durries. Three of these bundles cach contained two oil-cloth bags with four pieces of opium in each. The bags were so made that they could be worn as undervests slung on each side of the shoulders. The male accused was sentenced to nine months' R.I and the female to two months' I. I.
(15) At Cuttack, K. C. M., a salesman of the Chhatia opium shop mas arrested for selling 4 seers of opium, and was sentenced to three months' R. T.
(16) At the Balasore Railway Station, G. P. זas apprehended in possession of 2 seers of Treasury opium, tied round his waist, and was sentenced to two months' R.I. and a fine of Rs. 50 .
(17) L. D., a woman, was arrested at the same station mith 2 seers of . Treasury opium, concealed in the same way, and was sentenced to two months' ll. I.
(18) C. A. was arrested at the same station with 2 seers of Treasury opium sewn up in a large pocket in the back of an undervest. He was sentenced to four months' R. I. and a fine of Ps. 25.
(19) In co-operation with the District Excise staff, P. B., A.'R., M.'Z. and M. J. were arrested with 3 maunds 21 seers of Afghan opium in a motor car on the Grand Trunk Road near rillage Dobhi. The opium had been packed up in oil-cloth bags and these were distributed in a steel trunk, a leather portmanteau, a canvas portmanteau, a hat box and a hold-all. After the seizure it came to light that the opiam was brought from Delhi to Dehri-onSone by car. Another car was waiting at Sone East Bank. The luggago was translipped to the south side of the river and loaded in the second car,which was to go to Calcutta by the Grand Trunk Road. The latter car was confiscated and the owner of the car was given the option of redeeming it for hs. 3,000. All the four accused were convicted and sentenced, one to nine months' R. I. and a fine of Rs. 300 ; two others to six months' R. I. cach; and tie fourth to three months' R. I.
(b) Detected by the District Excise Staf.-(1) K. B. of Nepal was arrested at the Raxaul Railway Station in the district of Champaran with $3 \frac{3}{4}$ seers of Nepaltopium concealed in a tin tube and sentenced to two montts' R. I and a fine of lis. 50.
(2) P. K. B. of Nepal was arrested at the same Railmay Station with 2 seers of Nepal opium and was sentenced to two months' R. I. and a fine of Rs. 2J. The opium was concealed in accused's langota wrapped in oil-cloth.
(3) K. T. of Nepal was arrested at Bhelahibazar, P. S. Raxaul, with 19t seers of Nepal opium in $: 1$ cakes, pucked intin cases inside a wooden bor. He mas discharged on the ground that he was a mere carrier of the principal smuggler and hed no knowledge of the conteats of the box in which the opiam was being carried.
(t) M. D. and Musst. S. were arrested at the Raxaul Railway Station with 2 seers 4 chittaclis ard 2 seers 3 chittacks, respectively, of Nepal opium, and were each sentenced to three months' I. I. and a fine if Ris. 50.
(5) S. M. and S. M. wore arrested in the tomn of Muzaffarpur for being in pessession of 1 seer 14 chittacks of Nepal opium. The former was evienced to riue months' H . I. ard the latter to six micnths' I . I.
(6) Y. K. and A. G. were arrested at the Jharsuguda Railmay Station with 2 seers of Treasury opium tied at their waists. They were sentenced to six months' R. I. each.
(7) R.P. B. was arrested at the Gomoh Railway Station with 2 seers of crude opium wrapped in greased paper which had been then coated with garlic. He was sentenced to two months' R. I.
(8) M. J. and M. S. were arrested at the same station in possession of 4 seers of crude opium. The opium was in four oil-cloth cases made as leg* gings and tied round the legs. The accused had stockings over these leggings. They were decently dressed but their trousers were extraordinarily loose. They rere coming from Hyderabad to Calcutta, taking fresh tickets at Delhi, Allahabad, Moghalsarai and Gomoh. They were each sentenced to tro months' R. I.
(9) At the Gomoh Railway Siation, S. J. was arrest'd with 4 seers of crude opium tied round his waist. He had a 3rd class ticket from Khandwa to Howrah. He was sentenced to three months'R. I.
(10). A Travelling Ticket Inspector of the Bengal Nagpur Railway, while cramining the luggage of 3rd class passengers in a Down Train at the Tatanigar Railway Station, found $17 \frac{1}{2}$ seers of crude opium in the hold-all of S. B. Tine accuscd was sentenced to six months' R.I. and a fine of Rs. 200. He was going to Calcutta from Rampur. He kad changed tickets at various places on the may.
(c) Delected by the Police.-(1) The District Police of Gaya arrested J. N. D. and S. C. in possession of 85 seers of opium at the Dharamsala, Gaya town. The accused were each sentenced to R.I. for six months and a fine of Rs. 250.
(2): The Railmay Police at Katihar arrested D. M. and M. A., both belonging to Dacca in Bengal, in possession of 4 seers of Treasury opium concealed in oil-cloth jackets worn by them. The accused were sentenced to four months' R. I. each.
(3) A Travelling Ticket Inspector of the Bengal Nagpur Railmay while .trarelling in a Down passenger train suspected J. A., a Eurasian, 2nd class passenger, of carrying opium, and wired to the Government Railway Police at Chakradharpur who searched his belongings and recovered 37 seers of crude cpium. Tlie accused was sentenced to six months' R. I. and a fine of Ris. 1,000.

Cocrine cases-Detected by the District Excise Staff- (1) B. I. K. was arrested in the torn of Monghyr in possession of 1 ounce of cocaine, and was sentenced to six months' R. I. and a fine of Rs. 50.
(2) The Superintendent of Excisc, Monghyr, with tro of his Sub-Inspectors, on information, arrested in Bhagalpur town D. S., who used to supply cocaine to retail vendors of Monghyr and other neighbouring districts, for possession and sale of three ounces of cocaine. The accused was sentenced to three months' R. I. and a fine of Rs. 250.
(3) B. L. M. and Musst. S. were arrested in the torn of Puri with two phials cf cocaine. The former was sentenced to six reoks' R. I. and the latter to three weeks' R. I.
(1) B. S. G., a Compounder of the Ranchi Charitable Dispensary, was arrcsted for selling cocaine from the Hospital stock. He was sentenced to three months' R. I. and a fine of Rs. 200.
74. Assaults on Excise Offers.- Thero were four cases of assault on Excise Ofcers in the province against 11 in the preceding year. In the Santal Parganas five persors were sent up for assaulting an Excise peon while making an attempt to detect a tari case but the accused were acquitted for want of sufficient cridence. In Cuttack, one Sub-Inspector and his pcon were assaulted while arresting two Muhammadans for illicitity mandfacturing tori. In another case in the same district an Excise peon was assaulted ly an illicit tapper and his relatives when arresting the tapper. Buth these cases were pending tial at the clase of the Jcar. One Excise Sub inspector with one

Police Sub-Inspector, some constables, one Exciss Petty Officer and sscreal peons were assaulted in JIanlhum while raiding houses for illicit stills. A case under section :53, Indian Penal Code was instituted which resulted in the conriction of four persons who were senienced to three months' rigorous imprisoument, each.

## SECTIOY VIII.-GENERAL ADRINISTRATION.

75. Tours and Inspections-Conmissioner of Exeise.-I was on tour for 50 dars and risited nine districts. I inspected the District Excise offices at Muzaffarpur, Motitari, Chapra, Ranchi and Chaibassa, also spirit warehonses and a few distillery liquor shops. I also inspected the distillery at Marhourah in the district of Saran. Mr. Berthoud, while officiating for me, in 3 months and 6 days was on tour for $\overline{\mathrm{c}} 0$ days and inspected the District Excise offices at Gaya, Arrah, Monghyr, Bhagalpur, Purnea, Sambalpur, Purulia, Ranchi, Hazaribagh, Claibassa anu Daltongunj, the spirit warehouses situated at most of thicse stations and at Bilta (latna), Buxar (Slahabad), Katilar (Parcea), Dhanbad (Manbhum) and Bagodar (Hazaribagh), and the distilleries at Manpur and Sultangunj.

My tours were curtailed, much to my regret, for rarious reasons. Before proceding on leave I .had to arrange matters as smocthly as posible for my temporary successor. Accordingly I wrote the Administration liaport of the previous year on new lines and sulbmitted it to the Board of lierenue on the 30 th June 1920 before taking leave and a month before it was due. Then, on my return, I had to prepare the settlemert proposals for the fullowing yonr. These entailed an unusual amount of correspondence and discussion. Meanwhile, the non-co-operators had started their attacks ou rendors and consumers and their interference with settlemeuts. These entailed emergent measures still keeping me in beadquarters. Then I am also a Nember of the Legislative Council. Apart from the time occupied in preparing answers to questions and replies to Resolutions, it was necessary to attend the meetings, which began on the. 7 th February and ended on the 31st March. The rains' session and preparation.for it will further curtail the time available for touring. - If the Commissioner of Excise still remain a member of the Legislative Counci!, and, while lixcise matters are eroking so much public interest, it is desirable that some one with technical knowledge should represent the Departmentthe fact will have to ke faced that it will no longer be possible for him to devote as much time as before to personal local inspections.
76. Deputy Commissioner of Excise-Rai Bahadur Satis Clandra Sen held the post of Denuty Commissioner of Excise and Salt, throughout the year. He was out on tour for 204 days risiting all districts except Angul and several subdivisional headquarters. He inspected the Excise offices, $g a$. $j a$ ard spirit warehouses and Escise shops situated at some of the Sadr and Subdirisional headquarters and on the Nepal Frontier, besides holding special enquiries in district; where the non-co-operation morement was attended with riclerce and intimidation and in those where the sliding scale system had been introducel. His long esperience enalled him to make many useful suggestions on important administrative questions, that arrse during the year. He hedd charge, as in the previous year, of the Excise Intelligence jureau. Cicsides extrising general supervision orer the distriet edministatire staf, he hadd dirct control of the Specinl Excise Staff for the suppression of cociinu and opium smusgling.

He assistcd thic District Omecrs of Muzafarpur, Darbhaga and Hawribach in settling the Excise licenses of their districts at the last araual settlements.

He hold clarge of the office of the Commissioner of Excise asd Shlt from The Th October, 19E0, wha Dr. Deathoud reit on lavetilite Dth Sormbar, 1000, when I rajilca.
77. Assistant Commissioner of Excise and Inspector of Distilleries and Warehouses, Bihar and Orissa.-Inspector Saiyid Fazal Hasan, continued to bold charge of the current duties of the Assistant Commissioner of Excise, Dihar and Orissa, in addition to his own as Inspector of Distilleries and Warehouses, until the former post was abolished in December 1920. He was out on tour for 206 days and inspected all the fire distilleries and 85 country spirit warehouses thoroughly. All the distilleries and some of the warehouses were inspected by him more than once. He devoted about a month to the Manpur Distillery and assisted the contractor in remoring cortain defects in the fermentation of wash. He made careful enquiries about the cost of production of spirit at the distilleries and assisted the Commissions in the disrosal of technical matters concerning distilleries, and warehonses
78. Special Axcise Stafi.-The total strength of the Special staff consisted of 3 Inspectors, it Sub-Inspectors, 27 Petty officers and 71 peons. Oue female Sub-Inspector was employed during the year but, when the post fell vacant by retirement in December, it was not filled up as the results did not justify its continuance. The Special staff were employed principally on train searches in Bihar and Orissa at the centres mentioned in the Administration Tieport of 1018-19. Towards the close of the year a part of the Special staff from Orissa was transferred to Singhbhum with headquarters at Chakradharpur Where the detection of some very important cases of opium smuggling on the information of the Railmay staft proved the necessity of making it a centre of search. The number of seizures of opium was 65 as in the previous year. The quantity of opium seized rose from 4 maunds 30 seers to 8 maunds 19 seers (including 11 seers seized in Bengal by the Special staff on smugglers followed there on suspicion). Besides the opium seizures the Special staff made 6 seizures of cocaine, 34 of ganja, 56 of $\partial h a n g, 5$ of country spirit and 2 of madak against 16 of cocaine, 42 of ganja, 38 of bhang, 6 of country spirit, 4 of admixture of opium and 2 of cultivation of hemp plants in the previous year. The opium seized mas, in almost all cases, being carried to Bengal either from or through this province. Such cases are on the increase as the figures of quantities seized during the last 3 years indicate :-


The relations between the officers of the Special staff and the Railway Companies continued as in the previous year to be harmonious, the latter generally giving all reasonable facilities for the suppression of the illicit traffic. The mork of the former has continued to receive the appreciation of the District Officers.

It says much for the tact displayed by cfficers and men of the staff that during the sear only 2 complaints were received regarding searches made at Railway stations, but no oue came forvard to substantiate the complaints Lefore the Depaty Commissioner of Excise who himself undertook the investigation. Evidently the complaints were without reasonable ground.

The maintenance of this staff from Provincial funds is to a certain extent ciltrustic as it is probable that the opium seized was intended for sale in Caleutta for ultimate export to Burma cr tbe Far East, but there is nothing to present the supply being switcbed off to this Province should the staff be withemmn. It will be noted, too, that its activities were not confined to opium, and how far ther may be required to be further extended owing to futwe changes in policy is yet unknorn.
79. Excise Intelligence Bureau.-There was no change in the strength of the staff. The Bureau continued its useful $\pi^{\circ} \mathrm{rk}$ of collectirg and disseminating information regarding smugglers of excisable articles and their methods. The system of sending adrance copies of matter to be published in the Excise Supplements to the Criminal Intellingence Gazelte to the districts, or to the grorinces, concerncd mith a riem to facilitate enquiries into the antccedents of smugglers arrested at some distance from thit bome or from their principal fields of operation proved very successful. In 2 cases pretious convictions of smugglers were traced by their finger prints. As in the previcus year, District Officers $n$ rite appreciatively of the work of the Bureau and of the utility of the Excise Supplements to the Criminal Intelligence Gavelie.

Two Sulb-Irspectors were trained in the Criminal Investigation Departmort in the art of finger prints and after examination declared "expert". Three finger-print-expert Sub-Inspectors of about tibee years standing were sent to the Criminal Investigation Department to hare their hnowledge brushed up.
80. Chemical Examiner for Customs and Excise.-The services of the Chemical Examiner for Customs and Excise were utilized for standardizing 75 complete sets and 15 spindles of glass hydrometers, 18 sets of brass hydrometers and 3 thermometers, and also for examining and analysing 33 samples of country spirit, 6 of illicit spirit, 39 of distillery materials, 67 of water used for reduction of spirit, 12 of cocaine, 7 of opium and 1 of ganja.

81 Tours of Superintendentz.-There are twentr-one Superintenderts of whom one was employed as my Personal Assistant and the remaining twenty held charge of Excise work in the districts, excepting Angul. The Superintendents of all districts. but Singhbhum spent the prescribed minimum number of days ( $\mathbf{1 5 0}$ ) or more on tour. The shortage of 25 days in Sipghbhum was due to illness of the Superintendent.

I regret to observe that the instructions containel in my Circular No. $\frac{15.0}{\text { L.u. }}$, dated the $-{ }_{2651 \mathrm{~L}}^{2 \mathrm{sta}}$ June, 1920 , regarding inspection of shops, arrangement of tour and duration of trips have not in some districts been followed. In Gaya. 64 country spirit, 20 ganja and 11 lhang; in Purnea, $4 \pm$ country spinit, 60 ganja and 25 opium; in Sambalpur, 30 country spirit, 13 ganja and 2 bhang; in Monghyr, 29 country spirit, 50 ganja and 2 bhang shops had not been inspected by the Superistendents by the close of the gear. In view of the difficultics in Excise Administration which arose towards the end of the year, I realize that it was not possible to follow precisely the instructions everywhere but the percentage of shops not visited in the districts mentioned was very high and points to slazkness and a preference for beaten tracks where offeuces against laws and rules are less likely to occur. There was a tendency to dash in and out of headquarters instead of camping out for a certain period in selected localities. This defect was particularly noticeable in Patna, Bhagalpur and Muzaffarpur and the attention of Ccllectors is invited to this feature.
82. Subordinate Excise Establishment:

| . Clase of oficers. |
| :--- |

Of the two new posts of Irspector, one was sanctioned in connection with the introduction of the system of training of Excise Sub-Inspectors in the Police 'Iraining College, Hazaribagh and the other was entertained to strengthen the special staff. Ī addition to the actual strength of Sub-Inspectors' staff, 12 new posts of Excise cadets were sauctioned for the training scheme mentioned in paragraph 3 k . g extra petty officers and 14 extra peons were sanctioned on account of the extension of the distillery system in Sambalpur and one yeon for the Training College. As some districts were working with a defirit, i6 peons were added to make up the total sanctioned strength.

Out of 42 Inspectors, one was employed as Superintendent of the Excise Intelligene: Bureau, 1 as Inspector of distilleries and warehouses, 1 as Excise Instructor iu the Training College, 4 were in charge of distilleries at Manpur, Narhourah, Mankatha and Sultangunj and the rest did executive work in districts.

Among the Sub-Inspectors, 3 were attached to the Excise Intelligence Burean, 2 were posted to the Ranchi distillery and 2 were employed as second sfficers in distilleries, 14 were on special duty for the prevention of cocaine and opium smuggling and 283 were employed on district executive and warehouse works.

- All the 73 clerks were employed on office work in districts. 27 petty officers and 71 peons were cmployed on special duty. One female preventive officer was entertained on special duty for 5 moaths and 17 days. The post was aboished on the 5th December 1920. The rest of the petty officers and peons werc employed on ordinary district work.

83. Punishments.-One Sub-Inspector was dismissed, 1 suspended, 1 black marked and 3 were degraded. Five petty officers were fined. Six peons were dismissed, 2 removed from service, 3 suspended and 11 were fined. One serang was disclarged. One boatman was dismissed, 3 removed fiom service and 7 were fined.

## 84. Inspection by Divisional Commissioners and Dis-

 trict Officers.-The Commissioners of Tirhut, Bhagalpur and Chota Nagpur Divisions:inspected some Excise offices at district headquarters within their respective jurisdictions. The Listrict Offcers of eleren districts viz., Gaya, Shahabad, Sarau, Muzaffarpur, Darbhanga, Bhagalpur, Santal Parganas, Sambalpur, Hazaribagh, Ranchi and Manbhum failed to inspect their headquarters Excise offices; The Bhagalpur office was not inspected by the Collector in the previous year also.85.: Officers Deserving of Special Mention-Owing particularly to trouble caused by non-co-operators, the Department made large demards on the time and organizing capacity of nearly all District Officers and I have much pleasure in acknowledging the valuable assistance afforded by them. I would speciaily mention Messrs. John Reid (Patna), J. T. Whitty (Ranchi), F. M. Luce (Saran), W. Johnston (Shahabad), J. P. J. Elmes (Palamau) and A. C. Davies (Santal Parganas).

The Excise Deputy Commissioner, Rai Bahadur Satis Chandra Sen, worked with unabated vigour, and cheerfully and successfully responded to all calls on his activities necessitated by the political attack on the Department.

Among the Excise Superintendents the work of the following was particularly wo thy of commendation:-

Rai Bahadur Chuni Lal Ray (Manbhum).
Babu Hari Das Chatterji (Patna).
Maulavi Saad Abul Fazail (Shahabad).
Babu Kandhji Sahay (Saran).
Babu Kamini Mohan Sen (Santal Parganas).
Babu Lalit Mohan Das Gupta (Ranchi).
Babu Braja Nandan Singh continued to be my Personal Assistant throughout the year and gave ne complete satisfaction by the indefatigable cod zealous way he carried out his duties.

The services of the Assistant Commissioner being dispensed with, the work of inspecting distilleries and warehouses fell to Mailavi Saiyid Fazal Hasan unaided. His inspections were thorough and suggestions practical and useful.

As I am shortly laving down the offee of Commissioner. of Excise and Salt, I take this opportunity of thanking all officers of the Department, executire and ministerial, for the faithful and loyal work done by them during the three years that I have held charge.

I hare the honour to be
Sir;
Your most obedient Servant,
DONALD WESTON,

- Commissioner.


## A PPENDICES.

## APPENDIX A-IMPERIAL RETURNS.



APPENDIX B-PROVINCIAL TABLES.
Tabla No. I.-Demand and aetual revenue undes the several heads of excinable articles ... ... ... ... ...

- II.-Arrests, convictions, etc., ander the Excise and Opium laws ..
* JII.-Classified statement of offences against the Exoise and Opium laws.
, IV.-Table showing convictions for drunkenness in the Municipal areas in Bibar and Orissa during 19:0-21 and two previous years.
- $\%$--Statement showing the consumption of outstill and distillery liguor in the various local areas of the Province, rates of daty, average strength, etc., etc.
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xvi $x$ xvii rriil to rxi
xiii \& xriii
xxiv to myii
. VI.-Statement shcwing receipts, issues, and balance of spiritn in distilleries and excise warehouses ... ... ...
VII.-Sub-beade of tari revenue ... ... ... ...
i, VIII.-Pachzai home-brewing and special licenses ... ...
" IX.-Revenue from different rarieties of hemp druga ... ...
. X.-Stock of ganja and bhang in district warehouses ... ...
. XI.—Stock accoant of opium ... ... ... ..
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sxiiii to xrxi
xxiii
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APPENDIX A.
Imperial Return I.
$1_{\text {mpeathl Return }}$

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wise Pietenie for the year 1420-21.


APPENDIX A.
Imerasal Retcra I-A.-Supplementary talle showing the duty realized (a) in other British Indian provinces on alle articles exported to Bikar and Orissa, and (b) in Bihar and Orissa on excisable articles exported to Brilish Indian provinces.


## API'ENDIX A.

Imperisl Retury II--Espenüture, 1920-21.


Imperial Retury II:

|  |  |  |  |  | Nnaber of wholesale licesses lor the saie of- |  |  |  |  |  | Country Liquors. <br> Number of shops licensed for retail sale of - |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
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| 1 | 3 | 3 | 4 | 6 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 36 |  | 18 |

PATNA DIVISION

| J'stna | $\ldots$ |
| :--- | :--- |
| Gaja | $\ldots$ |

Whahabad ...


## IXA.

nt and Licenses.



[^0]DIX A.
IV.-Conaum\&tion.


## 玉 <br> APPENDIX A.

Imperial Return IV-A.-Imports and exports of excisabie artieles of different descriptions from and to other Brilish Indian Prceinces (a) on payment of duty and (l) in bond.


APPENDIX A.
Imperial Return V.

Imperial Return V.-1;

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neterue and Consumption.


Provincial Table I.-Demand and actual revenue under the sevcrailheadso

(a) The figores in collumn 93 have been compiled t: adily

## DIX B .

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P'rovincial Table II.-


DIX B.
drrests, Convictions, etc., under the Excise and Opiun Laws.


Provircial Table III.-Classifed statement e:


| e | $\rightarrow$ |  | －i i i | ： | $\vdots \vdots$ ： |  |  | $=-$ | i－m－iom | 1 | ： |  | promecated． | 둥 $=$ | 3 | $\cdots$ |
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| $\cdots$ | － | － | －：：：： | 1 | ：：：：： | ： |  | ： | ；： | ： | ：： | a | Number of ot prosens yrocouted． |  | $\underset{\sim}{*}$ |  |
| $\cdots$ | － | － | ＿：：： | ： | ：$\ddagger$ ：$: ~: ~$ | ： | ：： | ： | ：$\quad: \quad$ ： | ： | ； | ！ | Number of persons |  | No |  |
| 5 | $=$ | ： | ：：：： | $=$ | $-{ }^{\frac{1}{3}}$－ | ： | ：：： | ： | ：：： | ： | ：：： | $\Xi$ | $\underset{\substack{\text { Namber of } \\ \text { provented．}}}{\text { persons }}$ | ${ }^{\circ} \mathrm{O}$ 를 | $\begin{aligned} & \text { ad } \\ & \stackrel{0}{8} \\ & \stackrel{\rightharpoonup}{0} \end{aligned}$ |  |
| ： | \％ | ： | ：：：： | $\square$ | － | ： | ：：： | ； | ：$\vdots$ ： | ： | ；： | $\stackrel{\square}{0}$ | Namber of of perobns convicted． |  | $\begin{aligned} & E \\ & \text { EO } \end{aligned}$ |  |
| 8 | $\overline{8}$ |  | 1 \％$\quad$ ： | \％ | $\pm=$ |  | ：${ }^{\circ}$－ | ： | ；： 1 ： | ＊ | \％■ | 5 | Namber of proseculod． | 易 | EV |  |
| $\pm$ | $\because$ | $\cdots$ | 1 ${ }_{\infty} \mathrm{i}$ i | $\pm$ | －－－－\％ | $\rightarrow$ | － 0 － | ： | ：：： | $\%_{6}$ | －5 ： | 8 | Namber of persous coaricted． |  | $\begin{aligned} & \cong \\ & =7 \end{aligned}$ |  |
| $\pm$ | $\checkmark$ |  | ：：： | － | $\ldots{ }^{\circ}$ | $\cdots$ | －${ }^{\text {\％}}$ | ： | ：$\quad$ ： |  | － | $\simeq$ | Number of persona prosecated． |  | 送 |  |
| ： | $\pm$ | ＊ | ；； |  | $\cdots)^{\text {a }}$－ |  | $\because \underbrace{\prime}$ | ： | ：：：： |  |  | \％ | Namber conviotad． |  |  |  |
| 4 | － | － | ：$: 1$ | $\cdots$ | $\cdots{ }^{\text {¢ }}$ ： |  |  | $\infty$ | －ー－ | $\omega$ | $\pm$ ： | \％ | $\underset{\substack{\text { Number of of } \\ \text { prosecuted } \\ \text { pergans }}}{ }$ |  |  |  |
| \％ | － | － | ：：：： | $\infty$ | －${ }^{\text {a }}$ ： |  | ：$\quad$ ： | － | $\sum_{\sim}{ }^{\text {\％}}$ |  |  | $\because$ | Namber of convisted． ．persons |  |  |  |
| g | c | \％ | －0．${ }^{\text {a }}$ | \％ | －${ }^{\text {E }}$ | $\cdots$ |  | － | ：$\quad$－ |  | － | \％ | $\underset{\substack{\text { Namber of } \\ \text { prosecented．}}}{\substack{\text { persooss }}}$ | \％ |  |  |
| \％ | ＊ | 8 | ${ }^{\text { }}$ | $\infty$ | ${ }^{\text {：}}$ ： | $\sigma$ | $\stackrel{\text { ¢ }}{ } \times$ |  | ：： |  | －N | \％ | Namber convicted． persons | $\begin{aligned} 4.0 \\ 0 \end{aligned}$ |  |  |
| \％ | \％ | ： | ；：： $\mathbf{i}$ ： | $\pm$ | ； | $\pm$ | 3 a－－ | \％ | $=\infty$ | $\square$ | －${ }^{-1}$ | $\stackrel{\sim}{*}$ | $\underset{\substack{\text { Number of } \\ \text { proseented，}}}{\text { perrons }}$ | 㫫 |  |  |
| \％ | $\pm$ |  |  |  | 11．．．． | ： | ： 0 － |  | $=\sim$－ | 5 | － | 8 | Namber of parsons convicted． | 憵品虽 |  |  |

## APPE <br> Provincial Table III.-Classifed statement




Puovincial Table IV.-Table showing convictions for drunkenness in the Municipal areas in Bihar and Orissa during 1920-21 and two previous years.


APPENDIX B.
Provinctal Table IV.-Table showing convictions for drunkenness in the Mhuicipal areas in Bihar and Orissa during 1920-21 and two previous years-concld.


Provivcial $\mathrm{T}_{\text {able }} \mathrm{V}$.-Statement showing the consumption of ondstill and distillery liguor in the variouslocal areas of

rince, rate of duty, average atrength, wholesale and relail yrices and distribution of revenue bet ween license fees and duty:


Pbofincial Table V.-Statenent showing the consumption of oulstill and distillery liquor iñ the various local areas of


* Vide section II, pagragraph 21 of the report.


Provincial Table V'L-Statement showing receipts,


W, $=$ Warehouse ; $\mathrm{D}_{1}=$ Distillerg.

IIX B.
issues and lalance of spirits in distillerites and Excise wareionses duriug 1920-21.


Proviscial Table VI.-Statement ahowing receipts,

$\mathrm{V}=$ Warchouse ; $\mathrm{D}=$ Distiliery.

DIX B．
issues and baiance of spirits in distillerics and Excise warehouses during 1920－21－concluded．

| Account． |  |  |  |  |  |  |  | Suumary of transactions． |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Issaces lioma store． |  |  |  | Whastage． |  |  |  | Issues（bylt galions）to vendors of conntry spirit at the uudermentioned ：ominal trrengthe． |  |  |  |  |  |  |
| Cacer bord． |  |  |  |  | $\stackrel{\stackrel{\rightharpoonup}{x}}{\stackrel{\rightharpoonup}{E}}$ |  |  |  |  |  |  |  |  |  |
| 尔 |  | 苞 |  |  |  |  |  | C．P． | C．P． | C．P． | $\begin{gathered} \text { U. P. } \\ 70 . \end{gathered}$ | C．P． So | c．P． |  |
| 20 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 90 | 21 | 22 | 23 | 86 |
| $\begin{array}{\|c\|} \hline \text { L.P. G. } \\ 183,972 \cdot 0 \end{array}$ | L．P．G． | $\begin{gathered} \text { L.P.G. } \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \hline . . \\ \hline \end{gathered}$ | L．p．g． <br> 5，295：3 <br> 22，513．3 <br> 3，713：0 <br> 6，924．7 <br> 12，69•1 <br> $0,645^{\circ} 0$ <br> 6，598．8 | $\begin{gathered} \text { L.Y. G. } \\ 2,230 \cdot 3 \\ 3,0 \cdot 3 \\ 123: \\ 1740 \\ 2550 \\ 184 \cdot 6 \\ 318: 2 \end{gathered}$ | L P． G,15.1255.945.858.408.560.568.2 | ．L．p．g． <br> 192，859：8 <br> 23，2399 <br> 3，892．2 <br> $7,253^{\circ} 0$ <br> 12，622•8 <br> 7，007•1 <br> 6，983•2 | $\begin{gathered} \text { L.P. G. } \\ 36,4210 \\ 2,7767 \\ 771 \cdot 8 \\ 1,111 \cdot 2 \\ 1.8157 \\ 1,9997 \\ 1.363 \cdot 1 \end{gathered}$ |  | $\begin{array}{r} 497 \\ 896 \\ 169 \\ 118 \\ 301 \\ 201 \end{array}$ | 987 <br> 4,588 <br> 464 <br> 430 <br>  <br> 887 <br> 775 <br> 984 | 18，978 <br> 65，42B <br> 11，＇70 <br> 22.201 <br> 38，791 <br> ：0，855 <br> 20，005 |  | ．． <br> $\ldots$ <br> $\ldots$. <br> $\ldots$ <br> .. <br> $\ldots$ <br> . | $\begin{array}{r} 6,30 ; 90 \\ 29,549 \cdot 7 \\ 9,708 \cdot 2 \\ 6,8 \cdot 5 \cdot 9 \\ 12,215 \cdot 0 \\ 6,854 \cdot 7 \\ 6,608 \cdot 1 \end{array}$ |
|  | 407：2 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ．．． | 107＇4 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ．．． | ．．． |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ．．＇ | 950 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ．＇＊ | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\cdots$ | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\begin{gathered} 34,723 \cdot 5 \\ 396 \cdot 5 \\ \ldots \\ \ldots \\ \ldots \\ \ldots \\ \hline \end{gathered}$ | $\begin{aligned} & 4457 \\ & \ldots \\ & \ldots \\ & \ldots \\ & \ldots \\ & \ldots \end{aligned}$ |  | 21，408．1 <br> 6，900．0 <br> $4,503 \cdot 5$ <br> 2，8351 <br> 6,6774 | $\begin{gathered} 2,049 \cdot 6 \\ 386 \cdot 1 \\ 67 \cdot 0 \\ 3642 \\ 43 \cdot 9 \\ 78.9 \end{gathered}$ | $\cdot 7$ <br> $302 \cdot 8$ <br> 50.7 <br> 4.7 <br> $38 \cdot 1$ <br> 51.3 | 347，214．7 <br> 22，592\％ <br> 7.0077 <br> 4，703：4 <br> 2，917．1 <br> в，, $0 \%$＂б | $\begin{array}{\|c\|} \hline 3 \cdot 241 \cdot 8 \\ 1,6342 \\ 1,0350 \\ 712 \cdot 3 \\ 7463 \\ \hline 9.2 \cdot 5 \\ \hline \end{array}$ |  | 664 <br> 313 <br> 149 <br> $2: 9$ <br> 6 6． | $\begin{array}{r} 7.7 \\ 2,756 \\ 652 \\ 778 \\ 358 \\ 1,675 \end{array}$ | $\begin{gathered} \cdots \\ 65,42 \\ 21,159 \\ 13,376 \\ 8,239 \\ 17,882 \end{gathered}$ |  | ．．．...... | $\begin{gathered} \ldots \\ 21,575 \cdot 4 \\ 8,992 \cdot \mathrm{~B} \\ \mathbf{4 , 5 0 6 \cdot 1} \\ 2, e 31 \cdot 0 \\ 0,679 \cdot \mathbf{3} \end{gathered}$ |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ．．＇ | ．． | $\begin{gathered} 27,129 \cdot 9 \\ 18,768 \cdot 8 \\ 10,83 \cdot 3 \\ 8,8788 \end{gathered}$ |  | 1063 <br> $289 \cdot 1$ <br> 1148 <br> 180.6 | $\begin{aligned} & 160.8 \\ & 107 \cdot 8 \\ & 1330 \\ & 113.2 \end{aligned}$ | $\begin{gathered} 27,487 \cdot 1 \\ 17,185 \cdot 5 \\ 10,858 \cdot 1 \\ 9,172 \cdot 0 \end{gathered}$ | $\begin{aligned} & 2,410 \cdot 9 \\ & 1,865^{\circ} 5 \\ & 1,155^{\prime 8} \\ & 1,48 \cdot 8 \end{aligned}$ |  | $\begin{aligned} & 56 \\ & 781 \\ & 242 \\ & 139 \end{aligned}$ | $\begin{array}{r} 876 \\ 1,757 \\ 6: 9 \\ 796 \end{array}$ | $\begin{aligned} & 87,701 \\ & 51,3: 9 \\ & 39,763 \\ & 23,037 \end{aligned}$ |  | ．．．．．．．．． | 27,2336 <br> 10，8191 <br> 10，017． 3 <br> $8,870.3$ |
|  | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | ．．． | $\begin{gathered} 11,4,3 \cdot 0 \\ 22,770 \cdot 4 \\ 5,966 \cdot 2 \\ 7,589 \cdot 0 \\ 4,999 \cdot 2 \\ 21,94 \cdot 9 \end{gathered}$ |  | 2516 <br> $291 \cdot 5$ <br> $283 \cdot 1$ <br> $133 \cdot 0$ <br> $281 \cdot 1$ <br> 954 | $\begin{array}{r} 23.9 \\ 13 \cdot 9 \\ 166.9 \\ 57 \cdot 8 \\ 129 \cdot 9 \\ 1370 \end{array}$ | 11，9314 <br> 23，1018 <br> 6，355＇b <br> $7,888 \cdot \mathrm{~B}$ <br> 5，3：0．2 <br> $29,440 \cdot 3$ | 1，2224 <br> 3，145 ${ }^{\circ}$ ， <br> 6356 <br> 469.2 <br> $829 \cdot 2$ <br> 1，7445 | $\begin{aligned} & 723 \\ & 369 \\ & 483 \\ & 249 \\ & 274 \\ & 458 \end{aligned}$ |  | 21,422 <br> 41,930 <br> 12,169 <br> 14,066 <br> 8,640 <br> 43,182 | 667 | ．．.$\ldots$$\ldots$.. |  |  |
|  | $\ldots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | ．．． |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\ldots$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\cdot$ | ．．． | 8，535•9 | 1547 | 79.5 | 6，834．1 | 1， 1.4 .8 | 6，148 |  | 3，350 |  |  |  | 3．568．4 |
|  |  | 48.0 | 3，206． | 1446 | 59 | 3，54：5 | 438.7 | 3，566 |  | 1，108 |  |  |  | 3，9543 |
| ， 9 |  | $\cdots$ | 3,000 | 11018 | ${ }^{363}$ | 3，6，7\％ | ce：＇t | 1，776 |  | 8,775 |  | $\cdots$ |  | ，37\％ |
|  |  |  | 2,175 | 99.0 | 22.1 | 2，299\％ | 86.8 | 1，164 | $\ldots$ | 2，163 | ．－ |  |  | 2，1898］ |
| 1，506．3 |  |  |  | $1{ }^{1+6}$ | 617 |  |  |  |  |  |  |  |  |  |
| $8 \cdot 9.4$ | $\cdots$ | ．．． |  | 13018 | －9\％8 | 11．6298 | 10.2 |  |  | 20，699 | 4：9 | $\ldots$ | $\ldots$ | $1 \mathrm{~W}, 545$ |
|  |  |  | ， | （1889 | \％ 78.8 | 7，34．${ }^{\text {a }}$ | 733.4 | 8110 | ．．． | 14，314 | 1.546 | $\ldots$ | ．．． | 6，2，5\％ |
|  |  |  |  |  |  | ， 9.9 | biso | 437 | $\therefore$ | 3，617 |  |  |  | 1591 |
|  |  |  | 22, |  | ． $2 \pm 51$ | 23，19\％0 | 2，831－4 | ．．． | 2\＃1 | 2，228 | 68， 140 | 14，359 |  | $22,560^{\prime} 4$ |
|  | ．．． | ．．． | 13，650－5 | 377， | ${ }^{323} 5$ | 14，366．5 | 2，39\％\％ | ．．． | 2 | 6.6 | ．．． | 6， 718 | $\ldots$ | 13，63．0 |
| ．． | $\cdots$ | $\cdots$ | 16，5．5＇s | 622－2 | 2640 | 17，3017 | 1，6930 | ．． | 28 | 978 | 58 | 0， 2146 | ．．． | 10，6e3\％ |
| 4296 | $\ldots$ | ．．． | 26，569．7 | 852.1 | 21.5 | 27，545： | 3，265 2 | ．．． | 516 | 2，162 | ．＇． | 123，60 | ．．． | 26，15： 8 |
| $\cdots$ | $\cdots$ | ．．＂ | 14，8，5：6 | 87.5 | 2048 | 15，957 9 | 2，1006 | ．．． | － | 88.8 | $\ldots$ | 72，362 | $\ldots$ | 14，576： |
|  |  |  | 25，725＇＊ | $311 / 2$ | $6 \cdot 8$ | 26，134．4 | 1，5097 |  | 68 | 1，9\％6 |  | 125，183 |  | 25，－6， 3 |
| 28，602．0 | ．．． | $\cdots$ |  | 1，41919 |  |  | 2，741 |  |  |  |  |  |  |  |
| $\cdots$ | $\cdots$ | $\cdots$ |  | 18 | ${ }^{2187}$ | $10,3+16$ <br> $4,1.00$ <br> 100 | ${ }_{\substack{515 \\ 8 \rightarrow 5}}$ | ．．． | $3{ }^{3}$ | ${ }^{272}$ |  | $\cdots$ | $\cdots$ | 13， |
| $\cdots$ | $\cdots$ | $\ldots$ |  |  | cis | 6 | 603： | … | $7{ }^{6}$ | ＇92 | － | ．．． |  | ${ }^{\text {e．P\％}}$ |
| $\cdots$ | ．．． | $\cdots$ |  | ${ }_{24 i}$ | ${ }_{419}^{1336}$ | sititis | 10，${ }_{2}$ | $\ldots$ | 1.4 | 27 | 4， $5 \cdot 8$ | ．．． | $\ldots$ | 7， 3 |
| $\ldots$ | $\ldots$ | ．．． | ${ }^{2}$ |  | 20， 9 | Siftic | 2， $6 \times 2$ | $\cdots$ | \％${ }^{810}$ | t8 |  | $\ldots$ | $\because$ |  |
|  | $\cdots$ |  |  | 1200 | \％ 37 | 2， 210 | 3，49 | ．．． | 916 |  | 10，4．4 | $\cdots$ | $\cdots$ | \％ |
| 4 | $\cdots$ | $\cdots$ | 31， 1,6 | 88.89 | ${ }_{\substack{65 \% 9 \\ 9505}}$ | 26．18\％／3 | 2547 |  | ${ }^{635}$ |  | 46,45 |  |  |  |
| ．．． | ．．．． | $\cdots$ |  | 419．4 | ctise | si，ivi | 1，3\％ | $\cdots$ |  | $2:$ |  | $\cdots$ | $\ldots$ | 21， $1 \times 19$ |
|  |  | ．．． | 7t，n．${ }^{3}$ |  | 37.1 6746 |  |  | 2，635 | 54 | 15.6 | 11， | $\cdots$ | $\cdots$ | 3， $3,1+9$ |
|  |  |  | 2，96ic | 3，05 | 3：93 | 27，639 |  |  |  |  |  |  |  | $\underline{A B N}=0$ |
| 1，20，0，31 |  |  |  | 30,33088 |  | 2，60， 035 | ， | $\cdots$ | 63 |  | 18，i9． | $\cdots$ | － | 2.107 |
|  |  |  |  | $2{ }^{20}$ | 2，90is |  | ：7，74 | $9,8,6+6$ | $3,40,161$ | 128.3 .0 | 法．770 | 20，493 |  |  |

Protincial Table VI.-Statement showing receipts,

$\mathrm{W}=\mathrm{Warebouse}$; $\mathrm{D}=$ Distiliers.

DIX B.
issues and faiance of spirts in distillerits and Ercise warehouses during 1920-21-concluded.


APPENDIX $B$.
Proviscial Table VII--Sub-lieadis of Tari Revenue.

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APPENDIX $B$.
Paovincial Table VIlI.-Pachwai, home-brewing and special licenses and distribulion of reernue.


Provivelal Table IX. - Revenue from differen 6


JIX B.
$\because$ arreties of Hemp Drugs, Prices, Rates of duty and Incidence of Consumplion.


## XXXYi <br> APPENDIX B.

Provincial Table X.-Steck of ganja and bhaing in District Warehouses.

| - . . . | Ganja. <br> Mds. | Bhang Mds. |
| :---: | :---: | :---: |
| Balance in district rarehouses on 1st April 1920 | $0 \quad 163$ | 205 |
| Quantity received during 1920-21 ... . | ... 2,253 | 1,706* |
| Excess found on weighment | 5 | -1. |
| Total to ke accounted for | 2,421 | 1,4]2 |
| Issued from warekouses to retail shops in Bihar and Orissa. | 1,919 | 477 |

Exported to Nepal ... ... ... 196 , Nil.
Ditto Cbota Nagpur Political Státes and to
Bonai and Gangpur.
Dition Feudatory States in Orissa $\quad . . \quad 5 \quad 5 \quad 2$
Ditto ditto iu Sambalrur ... $3 \boldsymbol{N}$
Ditto other Provinces ... ... Nil 883

|  | Total | ... 2,166 | 1,366 |
| :---: | :---: | :---: | :---: |
| Quantity destroyed as refuse | ?: | 13 | 5 |
| Deficiepcy due to dryage | -•• | 45 | 40 |
| Total accounted for |  | 2,294 | 1,417 |
| Actual quantity in stock on 1st Apfil 1921 |  | 197 | 495 |

Yigures ip italics represent issues without paymept of dulj.
*Lucludes quantity of Phang collected duining the sear.

## APPENDIX B.

Provincial Table XI.-Stock Account of Opium.


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APPENDIX B.
Provinctal Table XII-二Statement showing incillence of license-fee per gallon L. P. of Country Spirit and per seer of Opium and Ganja.


## xxyix

APPENDIX B.
$\mathrm{P}_{\text {bovischal }}$ Table XIII.-Statement comparing the results of the Setilements anade of Excise licenses for the year 192C-21 with those of 19:21-22 up to 31st May 1921.

 fecs hur the in: shops may be roughis estimated at Re. 3,00,000 per sonam.

APPENDIX E .
Provinclas Table XIV.-Statement of the wholesale vend of spirits and fermented liquors under license granted in accordance with Excise rules in Chapter IV of the Excise Manual, Fol. II, for the year 1920-21.



APRENDIX B:
Provincial Table XV.
$\therefore$


## xliu

## DtX $B$.

and fermented liquors in the Province of Biliar and Orissa during 1090-21.


Eroat
E. R. J. R. COUSINS, Ese., I.C.S.,
:


- Iram directed to submit the accompauying report by the Commis. - sioner of Excise and Salt, Bihar and Orissa, on the adminitration of the Excisis ${ }^{\circ}$. Departanent düring the year. 1920-21.

2. The salient features are-

- (1) an increase in the gross revenue from Ris. $1,2,00,380^{\circ}$ to Rs. 1;32,46,590, amounting to hs. $3,40,2$ f0, which was derived chiefy from distillery liquor, ganjuq and opiumi, and which is - attributable in the case of distillery liquor magnly to higher licenise fees accompanying a rise in the maximum rates allowed for retail vend. " $:$
(2) a decrease in the consumption of distillery liguor of 63,000 gallons or $4 \%$ per cent. notwithstanding the estension of the supply to Sambalpur district.
(3) the anti-drink campaign which no doubt contributed to the fall ir $\therefore \because$ the consumption of distillery liquor, but appears also to have stimulated illicit distillation, as well as the consumption of ganja and opium. The excesses of this. "morement and the factor of disloyalty in jts propagation ąre strongly deprecated.
(4) considẹrable and comtnendable activity in preventive work, resulting- in large seizures of opium, and the detection of nearly double the cases of :illicit manutacture of spirit, toddy and pachtrai detected in the previous year

3. The policy of combining an increase in revenue 'mitir a reduction' in consumption was pursued in the enfancement of retail prices and license fees, with certain increases in the rates of duty, anl hàs receired a material expansion in a general increase of duty. rates on distilled liquor and ganja, with a rise in the treasury price of opium, for the current year. The current year's license fees hare fallen, partly oring to the rise in duty, partly to the antidrink campaign, the force of which was concentrated on the settlements. S, far as the fail is attributable to the rise in duty it is in pursuance of the policy, of transferring revezue to this more stable bead.

4 The interest taken by Adrisory Committees has shown no. material variation.
5. The question of the omission from Provincial Tables $V$ and $X V$ of figures relating to the consumption of outstill liquor on account of their unreliability is noticed in paragraph 21 of the report, It .is observed that outstills are worked by uncducated people bollieving that the less consumption they show in their accounts the lower will be the license fee that they have to pay. Apart, however, from intentional dishonesty their ooutturn varies in strength, they have no hydrometers and can - only guess at the actual strength of the liquor produced. When the outstill system is replaced by the contract system under whith accarate accounts of quantities and strengths are kept the apparent, result is a considerable increase in consumption, which is liable to be . misunderstood. The Excise Commissioner for this reason "wisbes to oxit the figures for outstill liquor altogether from-future reports and his proposal is under consideration.

- 6r'It is satisfactory to note that harmonious relations have been preserved throtaghout with the Folice and Railway authorities, and that the powers of search at Tailway stations have been exercised with proper discretion. The Excise Commissioner invites the attentor of the Courts to the importance of - sdjusting punishments in excise cases so that theý may have a reasonably deterrent effect. Iie .comments unfavourably on the delays in .tlie payment of rewards, the inadequacy of those sanctioned. in the Purnea district, and the failure to give due effect to his. instructions, regarding inspèctions and tours, whilst making allowance for the pre-occupations of the -year. The importance of these matters to the Exeise administration needs no, emphasis from the Board:: $\because$
- 7. The year's work has been of an arduous and diffcult character and the Board cordiảlly endorses the Excise` Commissioner's commeudation of the officers mentioned in his final paragraph. Mr. Weston's own administration of the department in y year of exceptional difficulty deserves no less cordial appreciation from Gowernment.


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