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amend the Bombay Local	Boards.	Act, 1923)	••	••	••	1523 - 1528
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	ar way ; en c	20110 11010				3590 1403
Members present .	•	••	••	••		1529-1531
	•	••	••	••	••	1531-1571
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Appendices

APPENDIX 1.

(Statement referred to by the Hon'ble the Finance Member of page 337.)

Increase in the Revenue Section	••		86
Increase in the Expenditure section	••	••	1,84
Net increase in expenditure	••		 98 lakhs.

(Revenue Section).

Revenue.

					(In thousands of rupees.)				
		1924-25	1925-26	1926-27	1927-28	1928-29 (Bevised)	1929-30 (Budget)		
Principal Heads of Revenue	-	12,32,17	12,36,14	11,52,06	12,00,75	12,01,58	11,83,66		
Irrigation		53,28	42,12	49,24	42,95	68,24	70,22		
Debt service (Interest Ordinary).	-	15,97	1,17,22	1,18,97	1,07,55	1,04,52	98,55		
Civil Administration		53,37	57,77	59,10	56,04	76,44	79,22		
Civil Works	-!	15,42	16,13	16,38	34,70	37,54	39,74		
Miscellaneous	-	27,75	30,67	34,54	33,82	43,19	52,44		
Miscellaneous adjustments	ļ	40,52	9,76	4,03	4		••		
Extraordinary Items			••	2,58	7,91	5	10		
		14,38,48	15,09,81	14,36,90	14,83,76	15,31,54	15,23,93		

Increase in 1929-30 over the figures of 1924-25.

Land Rev	enue	••	••	5
Excise	. • •	••	• •	53
Stamps		••		-1
Scheduled	Тахев		·	+12
Irrigation	••	••		+17
Interest	••			+83
Administr	stion of	Justice	••	+2
Jails and (Convict	Settlements	••	+1
Police	••	••	••	+6
Education			••	+2
Medical	••			+6
Public He	alth	••	••	+8
Civil Worl	68	••	••	+24
Miscellane	ous adj	ustmenta		-41
Miscellane	ous	••	••	+25
				+86

(In lakhs of rupees.)

(Inclusive of 22 for XXXI, Bombay Development Scheme).

(Chiefly due to the transfer from Famine Fund)

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Appendices

[Appendix 1-contd.]

				(1)	(In thousands of rupees.)			
	1924-25	1925-26	1926-27	1927-28	1928-29	1929-30		
Direct Demands on Revenue	1,53,23	1,69,39	1,81,95	1,65,50	1,71,79	1,65,75		
Irrigation Heads	91,56	94,27	95,50	1,05,20	1,06,23	1,11,87		
Debt Services	12,43	1,28,01	1,26,94	1,30,33	1,88,69	1,28,95		
Civil Administration	7,67,63	7,92,90	7,91,19	7,85,86	8,11,75	8,30,51		
Civil Works (P. W. D.)	91,87	91,88	1,22,09	1,22,57	1,24,68	1,81,17		
Do. (B. D. S.)	••			24,79	29,67	29,56		
Miscellaneous	1,42,08	1,58,61	1,50,53	96,63	91,22	86,88		
Contribution	56,00	84,00	28,00			••		
Miscellaneous Adjustments between Central and Provin- cial	- 	21		· · · ·	••			
Expenditure in England	24,29	\$1,48	32,61	87,33	40,96	88,55		
	13,39,09	15,00,75	15,28,81	14,68,21	15,09,99	15,23,24		

Expenditure.

(In thousands of rupees.

Increase in 1929-30 over the figures of 1924-25.

(In lakhs of rupees.)

Land Revenue	+4	Education (Transferred)		+25
Excise		Medical		
Stamps		Public Health	••	
Forest Capital Outlay	+3	Agriculture		+4
Forest Capital Outlay	ΤU	Industries		+1
Irrigation	+ 20	Miscellaneous (Reserved)		-1
Interest		Civil Works		+39
Subsidy on account of D. D.	•	Bombay Development Schem	ø	+30
Interest on other obliga- tions.	•+1	Famine Relief	• •	13
		Transfer to Famine Fund	••	-41
Reduction or Avoidance of debt.	+12 (including subsidy of 6).	Superannuation Allowances	••	+5
General Administration.	•	Stationery and Printing		+6
Administration of Jus- tice.	+1	Miscellaneous (Transferred)	••	#
Jails	-1	Contribution	••	- 56
Police	+6	Expenditure in England	••	+14
		-	-	+1,84

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APPENDIX 2.

BILL No. III OF 1929.

A Bill further to amend the Indian Stamp (Bombay Amendment) Act, 1922.

(As published in the "Bombay Government Gazette" of the 24th January 1929).

1. Short title.—This Act may be called the Indian Stamp (Bombay Amendment) Act, 192 .

2. Commencement.—This Act shall come into force on the 1st day of April 1929.

3. Amendment of section I of Bom. II of 1922.—In clause (iii) of Bom. II section 1 of the Indian Stamp (Bombay Amendment) Act, 1922, the of 1922. words "and shall be in force for seven years thereafter" shall be repealed.

STATEMENT OF OBJECTS AND REASONS.

The Indian Stamp (Bombay Amendment) Act, 1922, was passed to enhance the Stamp Fees in certain cases for the purpose of increasing the revenue of Government. It was to remain in operation for four years in the first instance from the 1st April 1922, and if at the end of that period the financial position still made it necessary, its life was to be extended. Bills making the Act permanent were introduced in the session of the Bombay Legislative Council which met in February 1926, in February 1927 and in February 1928, but each time the Legislative Council agreed to an extension of the Act by one year only. The result of seven years' experience has proved the necessity of the retention of the revised scale of Stamp Fees which is enacted in the measure ; and it is therefore proposed to continue the Act. This will bring the Act into line with similar Acts in Madras, Bengal and the Punjab.

7th January 1929.

G. B. PRADHAN.

APPENDIX 3. BILL No. I OF 1929.

A Bill to amend the Court-fees (Bombay Amendment) Act, 1926.

(As published in the "Bombay Government Gazette" of the 24th January 1929.)

WHEREAS it is expedient to amend the Court-fees (Bombay Amendment) Act, 1926, in manner hereinafter appearing; and whereas the of 1926. NO ED 235-1a

[Appendix 3---contd.]

5 & 6 Geo. V. c. 61. previous sanction of the Governor required by section 80C of the Government of India Act has been obtained for the passing of this Act; It is hereby enacted as follows :---

1. Short title.—This Act may be called the Court-fees (Bombay Amendment) Act, 192 .

2. Commencement.—This Act shall come into force on the 1st day of April 1929.

3. Amendment of section 1 of Bom. III of 1926.—In sub-section (3) Bom. III of section 1 of the Court-fees (Bombay Amendment) Act, 1926, the words of 1926 "and shall remain in operation for three years" shall be repealed.

STATEMENT OF OBJECTS AND REASONS.

The Court-fees (Bombay Amendment) Act, 1926, was passed to enhance the Court-fees in certain cases for the purpose of increasing the revenue of Government. It was to remain in operation for three years from the 1st April 1926, and if at the end of that period the financial position still made it necessary, its life was to be extended. A similar Act was passed in March 1922 and remained in force for two years ending 31st March 1924. The result of the last three years' experience has proved the necessity of the retention of the revised scale of Court-fees which is enacted in the measure of 1926 : it is, therefore, proposed to continue the Act.

7th January 1929.

G. B. PRADHAN.

APPENDIX 4.

BILL No. XXVI OF 1928.

(A Bill to provide for the establishment of a Court of Small Causes at Karachi.)

Report of the Select Committee.

We, the undersigned members* of the Select Committee appointed to consider Bill No. XXVI of 1928 (A Bill to provide for the establishment of a Court of Small Causes at Karachi) have the honour to report as follows :---

We have carefully considered the Bill and have made considerable changes therein. The reasons for the principal changes are noted against the respective clauses :---

Clause 6.—A proviso has been added prescribing qualifications for the Chief Judge and the Judges of the Small Causes Court.

Clause 14.—We are of opinion that, along with suits for foreclosure or redemption of a mortgage of immoveable property, suits for the

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Note.—The signature of Mr. Jairamdas Doulatram will be notified when received. The signature of Mr. F. W. Allison could not be obtained as he had ceased to be a member of the Select Committee owing to his resignation as a member of the Legislative Council.

recovery of debt by the sale of mortgaged property should also be expressly excluded from the jurisdiction of the Court of Small Causes. We have therefore amended clause (f) so as to bring it in line with clause 6 of the 2nd Schedule to the Provincial Small Causes Courts Act (Act IX of 1887).

Clause 16.--We think that in suits to which an officer of the Court is a party, option should be given to both sides to have the suit tried by the Chief Court, and not merely to the plaintiff.

New Clauses 18 to 26.—These clauses replace clauses 18 to 22 in the original Bill. We consider that the procedure to be followed on an application for ejectment under clause 18 should be embodied in the Bill itself. We have therefore incorporated in the Bill provisions substantially similar to those in the Presidency Small Causes Courts Act, 1882 (Act XV of 1882).

New Clause 27.—We are of opinion that an application for a distress warrant should be supported by an affidavit. We have accordingly inserted a new sub-clause (of section 53 of the Presidency Small Causes Courts Act, 1882—Act XV of 1882).

New Clause 28.—We think that a person whose property has been seized under the provisions of Chapter V should have an opportunity of appearing before the Court and applying for the release of the distrained property. We have therefore inserted a new clause similar to section 60 of the Presidency Small Causes Courts Act, 1882 (Act XV of 1882).

New Clauses 30 and 31.-These clauses correspond to clauses 25 and 26 in the original Bill and the changes are merely verbal. We have omitted the words "if any" in sub-clause (3) of the original clause 25, as under sub-clause (2) of the same clause, the time for furnishing security has to be prescribed.

New Clause 32.—We consider that a provision for the deposit of the amount of the decree or for giving security for it, before an application in revision is lodged with the Chief Court, would operate harshly in respect of poor litigants. We have therefore omitted sub-clauses (2) and (3) of the original clause 27, to which this new clause corresponds.

New Clauses 33 and 34.—These clauses which provide for compulsory references to the Chief Court in certain circumstances seem to us to be very desirable. We have therefore adopted them, following the analogous provisions of sections 69 and 70 of the Presidency Small Causes Courts Act, 1882 (Act XV of 1882).

New Clause 35.—This corresponds to old clause 28.

Old Clause 30.—We do not think it desirable either in the interest of the provincial revenues or in view of the difficulties in the administration of the provision, that any refund of court fees should be granted when a suit or proceeding is settled by agreement of the parties before any evidence is recorded. We have accordingly deleted this clause.

New Clause 38.—We think that the Chief Judge of the Small Causes Court should have the general power to transfer suits and proceedings

from his own file to that of another Judge or from that of one Judge to that of another Judge or his own. We have therefore added a new clause to give effect to this view.

New Clause 41.—This corresponds to the old clause 34. We are of opinion that applications under Chapter V should not be triable by the Registrar. We have therefore inserted this exception in sub-clause (1) and omitted original sub-clause 4. In view of the addition of the new clause 38, sub-clause 2 of the old clause 34 has been recast.

We recommend that this report, together with the minutes of dissent, if any, and the Bill as amended be published in English in the *Bombay Government Gazette* and in English and Sindhi in the *Sind Official Gazette*.

(S	igne	d)	J. E. B. Hotson, ,	
(,,,)	R. R. KALE.	
(,,)	NOOR MAHOMED (subject to a minute of dissent).	l
(")	R. G. Pradhan.	
(,,).	P. R. Chikodi.	
(,,)	S. N. Внитто.	
(,,)	B. G. Pahalajani.	
(••)	Narayandas Anandji Bechar.	

(Minute of dissent by Mr. Noor Mahomed, M.L.C.)

I regret the necessity of writing a separate minute of dissent so far as the modified clause 6--- "appointment of judges"-- is concerned. Unnecessary importance seems to be attached these days to the nature of work carried on in the Karachi Small Causes Court. At any rate, so far as the present Bill is concerned, far greater importance has been given to it than was given to the Chief Court of Sindh, in the matter of the appointment of its judges; and it cannot be denied that the work of the Chief Court would any day be far more intricate and complicated than that of the new Small Causes Court. Both in the constitution of the Chief Court of Sindh and the Small Causes Court of Karachi, it is being rendered almost impossible for the Subordinate Judges to get on the bench of either Court. There is only a very remote possibility for a sub-judge to become a judge of the Chief Court, in case a fifth judge is appointed, which so far as I can see is not going to happen at least in the next three generations. Even that remote chance is not available to them in the Karachi Small Causes Court. And all this, when it cannot be denied that among the Subordinate Judges we have also a fine class of men for recruitment and promotion. To start with, there must remain, for a long time, a single judge in the Small Causes Court ; and I do not think among the present generation of sub-judges there is any one who has been at the Karachi Small Causes Court for five years continuously to get the appointment. If ten or fifteen years hence, there is a necessity for a second judge, a sub-judge of

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five years standing may be taken up, but he must again work for five years more in this particular Court to become eligible for Chief Judgeship, should a vacancy occur in his time. All that would be mere luck. Against that there is every possibility of a senior sub-judge working under a junior Chief Judge. The whole of the clause has been so altered that it precludes for all time sub-judges from aspiring to the Chief Judgeship of the Karachi Small Causes Court; and that is not a satisfactory recognition of the work of this class of public servants, among whom there are always available some talented men, who could rise to the highest posts, should such be open to them. The best and by far the easiest course, in the present circumstances, would be to lay down that no subordinate judge would be appointed to the Karachi Small Causes Court. At least that would have the merit of clearing up the entire position. Both at Poona and Ahmedabad the posts of Small Causes Courts are held by sub-judges. Ahmedabad is a mercantile town ; and its commercial work is in no way different from that of Karachi. The work in Small Causes Court at Karachi consists of mostly suits for rent, suits on shopmen's bills and petty commercial causes. The sub-judges in Sindh have to deal with commercial work at all the important places, e.g., Hyderabad, Sukkur, Shikarpur, etc.; and the public should not be deprived of the benefit of the ripe experience of this already trained class of public servants. Moreover the sub-judges would have one superior appointment at Karachi to aspire to and to stimulate them to put in all that is best in them. For twelve years the appointment was held by sub-judges; and no circumstances exist to justify their exclusion now. I am therefore against the alterations in the old clause 6; and prefer the old clause as it stood before it emerged from the Select Committee. I believe it to be best to give the power of appointment to Government to select the judge or judges of the Small Causes Court from any class it can get the most suitable person or persons.

(Signed) NOOR MAHOMED,

29th January 1929.

M.L.C.

BILL No. XXVI OF 1928.

A Bill to provide for the Establishment of a Court of Small Causes at Karachi.

(As amended by the Select Committee.)

WHEREAS it is expedient to provide for the establishment of a Court *Cf.* Bur. of Small Causes at Karachi; and whereas the previous sanction of the VII of Governor General required by section 80A (3) of the Government of 1920India Act and the previous sanction of the Governor required by section 80C of the said Act have been obtained for the passing of this Act; It 5 & 6is hereby enacted as follows:— Geo. V, C. 61

CHAPTER I.

PRELIMINARY.

1. Short title.—This Act may be called the Karachi Small Causes Cf. Bur. Court Act, 192

1920; s.1(1).

Cf. Bom. 2. Commencement .- It shall come into force on such date as the VİI of Governor in Council may, by notification in the Bombay Government 1926, 8. 2 (2). Gazette, appoint.

Cf. Bur. 3. Repeal.-On and from the date on which this Act comes into VII of operation the Provincial Small Causes Courts Act, 1887, so far as it 1920, applies to the taluka of Karachi, shall be repealed. в. 2 (1).

IXof1887. Provided that-

> (a) all notifications published, declarations and rules made, places appointed, securities given, agreements filed, scales prescribed, forms framed, appointments made and powers conferred under the said Act or any Act amending the same and still in force shall, so far as they are not inconsistent with this Act, be deemed to have been respectively - published, made, appointed, given, filed, prescribed, framed and conferred under this Act;

(b) all proceedings instituted before, and pending at the date on which this Act comes into force in the Court of Small Causes at Karachi under the Provincial Small Causes Courts Act, 1887, shall be continued, tried, heard and determined as if they had been instituted under this Act;

(c) all appeals and revision proceedings instituted under the Provincial Small Causes Courts Act, 1887, before, and pending at, the date on which this Act comes into force in the Chief Court, shall be continued, tried, heard and determined as if this Act had not been passed ;

• (d) all decrees passed and orders made under the Provincial Small Causes Courts Act, 1887, shall be deemed, for the purposes of execution, to have been passed under this Act:

Provided further that nothing contained in this section shall be construed to affect the period of limitation to which any proceeding or . appeal may be subject.

4. Definitions .- In this Act, unless there is anything repugnant in Cf. Bur. VII of the subject or context :---

(a) "Act" includes rules ;

(b) the "Chief Court" means the Court of the Judicial Commissioner of Sind and, when the Sind Courts Act, 1926, comes into operation, shall mean the Chief Court of Sind established under that Act;

(c) the "Chief Judge" includes the Judge, whether permanent or officiating, when not more than one Judge has been appointed ;

(d) "the Court" means the Karachi Small Causes Court established under the provisions of this Act;

(e) "Registrar" includes a "Deputy Registrar";

(f) "Rules" means the rules and forms made or prescribed under section 31;

1887.

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IX of 1887.

IX of 1887.

1920, s. 3.

Bom. VII of 1926.

(g) "Taluka of Karachi" means the taluka of Karachi as Bom. V constituted or defined for the time being under the Bombay Land Revenue Code, 1879.

CHAPTER II.

CONSTITUTION OF THE COURT.

5. Establishment of the Court of Small Causes.—(1) On and from the $\frac{Cf. Bur.}{vii}$ of commencement of this Act there shall be established at Karachi a Court 1920, s. 4. of Small Causes to be called the Karachi Small Causes Court.

(2) It shall be deemed to be a Court subject to the superintendence of, *Ibid*, s. 5: and subordinate to, the Chief Court, within the meaning of the Code of V of 1908. Civil Procedure, 1908, and the Sind Courts Act, 1926.

6. Appointment of Judges.—The Governor in Council may, from time Cf. Bur. to time, appoint one or more persons to be Judges of the Court who shall VII of hold office during his pleasure. When more than one Judge has been (1). appointed, the Governor in Council may appoint one of them to be the Chief Judge of the Court :

Provided that—

(1) No person shall be appointed to be the Chief Judge of the Court unless he is-

(a) a person who has been an Advocate or a Pleader of any Court which is a High Court within the meaning of clause (22) of Section 3 of the Bombay General Clauses Act, 1904, for an aggregate period of not less Bom 1 of than 7 years;

(b) a judge of the Karachi Small Causes Court under this or any other Act, for an aggregate period of not less than 5 years.

(2) No person shall be appointed to be a judge of the Court unless he-

(a) is an Advocate, Vakil, or Attorney of any such High Court, or

(b) has been a judge of a Civil Court for an aggregate period of not less than 5 years.

7. Rank and precedence of Judges.—(1) The Chief Judge, whether Cf. Bom. permanent or officiating, shall have rank and precedence before the other VII of Judges of the Court.

(2) Save as aforesaid, and subject to any general or special direction by the Governor in Council, the judges shall have rank and precedence according to the senority of their appointment as such judges; Provided that a permanent judge shall be decemed to be senior to, and shall have rank and precedence before, an officiating judge.

8. Provision for vacancy in the office of Chief Judge.—On the occurrence Cf. Bur. of a vacancy in the office of the Chief Judge and during any absence of VII of the Chief Judge, the Governor in Council may appoint one of the other ¹⁹²⁰, s. 9. Judges of the Court to perform the duties of the Chief Judge, until some person has been appointed by the Governor in Council to the office of the Cf. Bom. Chief Judge of the Court, and has entered on the discharge of the duties 1926, s. 5.

of that office, or until the absent Chief Judge has returned to his duties, as the case requires.

9. Provision for vacancy in the office of a Judge other than the Chief Judge. -On the occurrence of a vacancy in the office of a judge other than the Chief Judge, and during any absence of any such judge, or on the Cf. Bom. appointment of any such judge to act as Chief Judge, the Governor in VII of Council may appoint a person to officiate as a judge of the Court and the 1926, s. 6.

person so appointed may sit and perform the duties of a judge of the Court, until some person has been appointed by the Governor in Council to the office of judge of the Court and has entered on the discharge of the duties of the office, or until the absent judge has returned to his duties or until the Governor in Council sees cause to cancel cancels the appointment of the acting judge.

Cf. XV 10. Seal to be used.—The Court shall use a seal of such form and of 1882, s. dimensions as are for the time being prescribed by the Governor in Council.

CHAPTER III.

LAW ADMINISTERED BY THE COURT.

11. Questions arising in suits under the Act to be decided according to Cf. Bur. VÍI of law administered by the Chief Court.-All questions, other than questions 1920, relating to procedure or practice, which arise in the Court in suits or other s. 11. proceedings under this Act shall be dealt with and determined according to the law for the time being administered by the Chief Court in the exercise of its original civil jurisdiction.

CHAPTER IV.

- JURISDICTION IN RESPECT OF SUITS.

Cf. Bur. 12. Local limits of jurisdiction of the Court.-(1) The Court shall VII of exercise jurisdiction within the taluka of Karachi.

> (2) Save as expressly provided by this Act, or by any other enactment for the time being in force, a suit cognizable by the Court shall not be tried by any other Court having jurisdiction within the taluka of Karachi.

Cf. Bur. VII of 13. Jurisdiction .- Subject to the provisions of sections 14, 15, 16 and 17 and of the Code of Civil Procedure, 1908, the Court shall have 1920, в. jurisdiction to try all suits of a civil nature when the amount or value of 13. V of 1908. the subject matter does not exceed two thousand rupees.

> Explanation.-When in any suit the sum claimed is, by a set-off admitted by both parties, reduced to a balance not exceeding two thousand rupees, the Court shall have jurisdiction to try such suit.

Cf. Bur. 14. Suits in which the Court has no jurisdiction .- The Court shall VII of have no jurisdiction in 1920, s.

(a) suits concerning the assessment or collection of land-revenue;

(b) suits concerning any act ordered or done by the Governor General in Council or the Local Government or by any member of the

1920, s. 12.

14.

Council of the Governor General or of the Governor of Bombay, or by any Minister in his official capacity, or by any person by order of the Governor General in Council or the Local Government;

(c) suits concerning any act ordered or done by a Judge or judicial officer in the execution of his office, or by any person in pursuance of any judgment or order of any Court or of any Judge or judicial officer;

(d) suits for the recovery of immoveable property;

(e) suits for the partition of immoveable property;

(f) suits for the forcelosure or redemption of a mortgage of immovable property;

(f) a suit by a mortgage of immoveable property for the foreclosure of the mortgage or for the sale of the property, or by a mortgagor of immoveable property for the redemption of the mortgage;

(g) suits for the determination of any other right to or interest in immoveable property;

(h) suits for the specific performance or rescission of contracts;

(i) suits to obtain an injunction;

(j) suits for the cancellation or rectification of instruments;

(k) suits to enforce a trust;

(1) suits for a general average loss and suits on policies of insurance on sea-going vessels;

(m) suits for compensation in respect of collisions on the high seas or in any inland waters;

(n) suits for compensation for the infringement of a patent, copyright or trade-mark;

(o) suits for a dissolution of partnership or for an account of partnership transactions ;

(p) suits for an account of property and its due administration under a decree of a Court;

(q) suits for compensation for libel, slander, malicious prosecution adultery, seduction or breach of promise of marriage;

(r) suits for the restitution of conjugal rights, or for a divorce;

(s) suits for declaratory decrees in respect of any immoveable property;

(t) suits for possession of a hereditary office;

(u) suits against Sovereign Princes, or Ruling Chiefs, or against Ambassadors or Envoys of Foreign States;

(v) suits on any judgment of a High Court or of the Chief Court ;

(w) suits, the cognizance whereof by the Court is barred by any law for the time being in force;

(x) suits for compensation for obstruction of an easement or diversion of a water course.

15. Court may by consent try suits beyond pecuniary limits of jurisdiction.—(1) When the parties to a suit, which, if the amount or value of the subject-matter thereof did not exceed two thousand rupees, would be cognizable by the Court, have entered into an agreement in writing that the Court shall have jurisdiction to try such suit, the Court shall have jurisdiction to try the same, although the amount or value of the subject-matter thereof may exceed two thousand rupees.

(2) Every such agreement shall be filed in the Court, and when it is so filed, the parties to it shall be subject to the jurisdiction of the Court, and shall be bound by its decision in such suit.

Cf.XV 16. Suits by and against officers of the Court All suits to of 1882, which an officer of the Court is, as such, a party, except suits in s.-21. respect of property taken in execution of its process, or the proceeds or value thereof may be instituted in the Chief Court, at the election of the plaintiff as if this Act had not been passed.

> 16. Suits by and against officers of the Court.—Any suit cognizable by the Court except suits in respect of property taken in execution of its process or the proceeds or value thereof to which an officer of the Court is a party may, at the election of the plaintiff, be instituted in the Chief Court. If such suit is instituted in the Court, it shall, on application by any of the defendants, be submitted to the Chief Court, for trial and disposal, provided that such application is made within a week of the service of the summons on the applicant or before the first hearing whichever interval is shorter.

Cf. Bur. VII of 1920, s: 17. Saving.—Nothing in this Chapter shall be deemed to preclude the Court from trying any suits or proceeding which it is specially authorised to try by any other enactment for the time being in force.

CHAPTER V.

EJECTMENT AND DISTRESSES.

Cf.-Bur, 18. Application against person occupying property without VII-of leave .- When any person has had possession of any immoveable 1920, s. property situate in the taluka of Karachi of which the annual rental value-does-not-exceed-two-thousand-rupees, as a tenant or by 17. permission, -of-another-person, -or of some person through-whom such other person claims and such tenancy or permission, -has determined-or-been-withdrawn-and-such-tenant or occupier or person-holding-under-or-by-assignment-from-him-(in this Act called the occupant)-refuges to deliver possession of such property in-compliance with a request-made to him-in this behalf by such other-person,-such-other-person(in-this-Act-called-tho-applicant) may apply to the Court-in-accordance with the provisions of this Bom. H Act for an order compelling the occupant to deliver-possession of of 1918. the property. Provided that nothing in this section contained shall be-deemed-to-affect-the-provisions-of-the-Bombay-Rent-(War Bom. Restrictions) Act, 1918, or the Bombay Rent (War-Restrictions ¥H-of 1918 No.-2)-Act,-1918.

-Cf. Bur. VII of 1920, s. 15. Cf. also XV of 1882, s. 20.

CHAPTER'V.

Recovery of Possession of Immoveable Property.

18. Summons against person occupying property without leave.— When any person has had possession of any immoveable property situate within the local limits of the Court's jurisdiction and of which the annual rental value does not exceed two thousand rupees, as the tenant, or by permission of another person, or of some person through whom such other person claims, and such tenancy or permission has determined or been withdrawn, and such tenant or occupier or any person holding under or by assignment from him (hereinafter called the occupant) refuses to deliver up such property in compliance with a request made to him in this behalf by such other person, such other person (hereinafter called the applicant) may apply to the Court for a summons against the occupant, calling upon him to show cause, on a day therein appointed, why he should not be compelled to deliver up the property.

19. Bar to proceedings against Judge or officer for issuing, etc., Cf. Bur. order. — No suit or other-proceeding shall lie against any Judge or VII-of Officer of the Court for any order issued under section 18 or against 1920, -s. any bailiff or other person for any act or omission incidental to 18. the execution of such order by reason only that the applicant was not entitled to possession of the property.

19. Service of summons.—The summons shall be served on the occupant V of 1903. in the manner provided by the Code of Civil Procedure, 1908, for the service of a summons on a defendant.

20. Liability of applicant obtaining order when net entitled. Cf. Bur. Nothing in this Act-shall be deemed to protect any applicant VII of obtaining possession of any property under this Act from a suit by 1020, s. any person deeming himself aggrieved thereby when such appli 10. cant was not at the time of applying for an order under section 18 entitled to the possession of such property, and the application for any such order by any such applicant shall be deemed to be an act of trespass-committed by the applicant against the occupant, though no possession shall have been taken thereunder.

20. Order for possession.—If the occupant does not appear at the time appointed and show cause to the contrary, the applicant shall, if the Court is satisfied that he is entilled to apply under section 18, be entitled to an order addressed to a bailiff of the Court directing him to give possession of the property to the applicant on such day as the Court thinks fit to name in such order.

Explanation.—If the occupant proves that the tenancy was created or permission granted by virtue of a title which is determined previous to the date of the application, he shall be deemed to have shown cause within the meaning of this section.

21. Stay of proceedings on occupant giving security.—(1) Cf. Bur. Whenever on an application being made under-section—18—the VII of occupant binds himself in a bond, with or without sureties, as the 1920, -s Court may direct, and for such amount as the Court thinks reason-20.

able, to institute without delay a suit in the Chief Court against the applicant for compensation for trespass and to pay all-the costs of such suit and any compensation, which he may be ordered to pay under sub section (3), in case he does not prosecute the same or in case judgment therein is given for the applicant, the Court shall stay the proceedings on such application until such suit is disposed of.

(2) If the occupant obtains a decree in any such suit against the applicant, such decree shall supersede the order (if any) made on the application under section 18.

(3) If the suit referred to in sub section (1) fails and it appears to the Chief Court that there was no reasonable or probable ground for instituting the same, the applicant may apply to the Chief Court and the Chief Court may award to the applicant such compensation as it deems reasonable, not exceeding one thousand rupees or the annual rental value of the property, whichever is less.

21. Bar to proceedings against judge or officer for issuing, etc., order or summons.--No suit or prosecution shall be maintainable against any judge or officer of the Court by whom any such order as aforesaid was issued or against any bailiff or other person by whom the sale was executed, or by whom any such summons as aforesaid was served, for the issue, execution or service of any such order or summons, by reason only that the applicant was not entitled to the possession of the property.

Cf. Bur. 22. Recovery of possession no bar to suit to try title. Recovery VII-of of the possession of any immoveable property under this. Act shall 1920, be no bar to the institution of a suit in the Chief Court for trying s. 21. the title thereto.

> 22. Applicant, if entitled to possession, not to be deemed trespasser for any error in proceedings. Occupant may sue for compensation.—When the applicant, at the time of applying for any such order as aforesaid, was entitled to the possession of such property, neither he nor any person acting in his behalf shall be deemed, on account of any error, defect or irregularity in the mode of proceeding to obtain possession thereunder, to be a trespasser; but any person aggrieved may bring a suit for the recovery of compensation for any damage which he has sustained by reason of such error, defect or irregularity; when no such damage is proved, the suit shall be dismissed; and when such damage is proved but the amount of compensation assessed by the Court does not exceed ten rupees, the Court shall award to the plaintiff no more costs than compensation, unless the Judge who tries the case certifics that in his opinion full costs should be awarded to the plaintiff.

Cf.-Bur. 23. Application for distress warrant.—(1)-Any person-claiming VII of to be entitled to arrears of rent of any house or premises situate in 1920, the taluka-of-Karachi-of which the annual rental-does not exceed s.-22. two thousand rupees (to which this Act extends)-or-his duly-constituted-attorney,—if any,—may apply to the -Court,-for a distress warrant in accordance with the provisions of this Act.

(2) Nothing in this section shall apply to -

(a)-any-rent-due to-Government;

(b)-any rent which has been due for more than-twelve months before the application-mentioned in-sub section (1).

23. Liability of applicant obtaining order when not entitled.—Nothing herein contained shall be deemed to protect any applicant obtaining possession of any property under this Chapter from a suit by any person deeming himself aggrieved thereby, when such applicant was not at the time of applying for such order as aforesaid entitled to the possession of such property.

Application for order in such case an act of trespass.—And when the applicant was not, at the time of applying for any such order as aforesaid, entitled to the possession of such property, the application for such order, though no possession is taken thereunder, shall be deemed to be an act of trespass committed by the applicant against the occupant.

24. Stay of proceedings on occupant giving security to bring suit against applicant.—Whenever on an application being made under section 18 the occupant binds himself, with two sureties, in a bond for such amount as the Court thinks reasonable, having regard to the value of the property and the probable costs of the suit next hereinafter mentioned, to institute without delay a suit in the Chief Court against the applicant, for compensation for trespass and to pay all the costs of such suit in case he does not prosecute the same or in case judgment therein is given for the applicant, the court shall stay the proceedings on such application until such suit is disposed of.

If the occupant obtains a decree in any such suit against the applicant, such decree shall supersede the order, if any, made under section 20.

25. Proceedings to be regulated by Code of Civil Procedure.— In all proceedings under this chapter the Court shall, as far as may be, and V of 1908. except as herein otherwise provided, follow the procedure prescribed for a court of first instance by the Code of Civil Procedure, 1908.

26. Recovery of possession no bar to suit to try title.—Recovery of the possession of any immoveable property under this chapter shall be no bar to the institution of a suit in the Chief Court for trying the title thereto.

27. Application for distress warrant.—(1) Any person claiming to be Ct. Bur entitled to arrears of rent of any house or premises situate in the taluka of VII of Karachi of which the annual rental does not exceed two thousand rupees s. 22. may apply to the Court for a distress warrant in accordance with the provisions of this Act.

(2) The application shall be supported by an affidavit or affirmation to the effect of Form A in the Schedule hereto annexed.

(3) Nothing in this section shall apply to—

(a) any rent due to Government;

(b) any rent which has been due for more than twelve months before the application mentioned in sub-section (1).

28. Application to discharge or suspend warrant.—The debtor or any other person alleging himself to be the owner of any property seized under

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[Appendix 4-contd.]

this chapter may, at any time within five days from such seizure, apply to any Judge of the Court to discharge or suspend the warrant, or to release a distrained article, and such Judge may discharge or suspend such warrant or release such article accordingly, upon such terms as he thinks just,

and any of the Judges of the Court may, in his discretion, give reasonable time to the debtor to pay the rent due from him.

Upon any such application, the costs attending it and attending the issue and execution of the warrant shall be in the discretion of the Judge, and shall be paid as he directs.

CHAPTER VI.

PROCEDURE.

Cf. Bur. 24. 29. Procedure.--(1) The following provisions of the Code of VII of Civil Procedure, 1908, shall not extend to the Court, that is to say :--

s. 23. V of 1908.

Cf. IX of 1887,

8. 17.

(a) So much of the body of the Code as relates to—

(i) suits expected from the cognizance of the Court ;

(ii) the execution of decrees in such suits ;

(iii) the execution of decrees against immoveable property, except so far as it may relate to proceedings under Chapter V of this Act.

(b) Section 7;

Section 9;

Sections 91 and 92;

Sections 94 and 95, so far as they relate to injunctions and interlocutory orders;

Sections 96 to 112 and 115.

(2) An application for a review of judgment shall be presented within fifteen days of the date of the judgment.

(3) An applicant for an order to set aside a decree passed *ex parte* or for a review of judgment shall, at the time of presenting his application, either deposit in the Court the amount due from him under the decree or in pursuance of the judgment, or give security to the satisfaction of the Court for the performance of the decree or compliance with the judgment, as the Court may direct.

(4) Where a person has become liable as surety under sub-section (3), the security may be realised in manner provided by section 145 of the V of 1908.Code of Civil Procedure, 1908.

CHAPTER VII.

REMOVAL OF CAUSES, and REVISION and References.

Cf. XV 25. 30. Removal of certain causes into Chief Court.—(1) In any suit instituted in the Court in which the amount or value of the subject matter exceeds the sum of one thousand rupees, the defendant or any one of the defendants, may, before the day fixed by the summons for the appearance

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of the defendant or within eight days after the service of the summons on him, whichever period shall last expire, apply *ex parte* on an affidavit setting forth the facts on which he relies for his defence to the Chief Court for an order removing the cause into the said Court.

(2) Unless the Judge Chief Court is of opinion that the application has been made solely for the purpose of delay, the applicant shall be entitled to such order as of right : Provided that the removal directed by such order shall, unless the Judge otherwise directs, be conditional upon the applicant giving security, to the approval of, the Judge, that Court within a reasonable time to be prescribed in the order for the payment of the amount claimed and of the costs which may become payable by him to the plaintiff in respect of the said suit.

(3) If the applicant fails or neglects to complete the required security (if any) within the prescribed time (if any) the said order shall be discharged and the suit shall proceed in the Court as if such order had never. been made.

(4) If the plaintiff in any case which has been removed under this section into the Chief Court has abandoned a portion of his claim in order to be able to bring the suit within the jurisdiction of the Court, he shall be permitted to revive the portion of his claim so abandoned.

26. 31. Rule with respect to suits removed under section $25\ 30.-...$ Cf. XV (1) When a suit has been removed into the Chief Court under section 25, of 1882, 30 it shall be heard and disposed of by the Chief Court in the exercise of its original jurisdiction, and the Chief Court shall have all the powers and jurisdiction in respect thereof as if the suit had been originally instituted in the Chief Court.

(2) In every suit so removed the affidavit filed under sub-section (1) of section 25, 30, shall be treated as a written statement of the defendant tendered under Order VIII, rule I of the First Schedule of the Code of Civil Procedure, 1908, unless the Chief Court shall otherwise order.

V of 1908.

• 27.—Revision.—(1)—The Chief Court may for the purpose of Cf. Bur. satisfying itself that a decree or order made in any case by the VII of Court was according to law, call for the case and pass such order 1920, with respect thereto as it thinks fit.

(2)-An applicant for revision of a decree or order of the Court shall at the time of presenting his application either deposit in the Chief Court the amount due from him under the decree or order or give security to the satisfaction of the Chief Court for the performance of the decree or order as the Chief Court may direct.

(3) Where a person has become liable as surety under sub socition
 (2) the security may be realised in manner provided by section 115 V _____ of the Code of Civil Procedure, 1908. 1908.

32. Revision.—The Chief Court may for the purpose of satisfying itself Cf. Bur. that a decree or order made in any case by the Court was according to law, ^{VII of} call for the case and pass such order with respect thereto as it thinks fit. •. 25, **BD** 235-2

Cf. Bur. 28. General finality-of-decrees-and-orders-of-the-Court. Save VII-of as otherwise provided by this Act or by any-other enactment for 1920, the time being in force, every decree or order of the Court-in-a suit s. 26. shall-be final-and conclusive.

33. Reference when compulsory.—(1) If two or more Judges of the Court sit together in any suit, or in any proceeding under Chapter V, and differ in their opinion as to any question of law or usage having the force of law or the construction of a document, which construction may affect the merits, or

if in any suit or in any such proceeding, in which the amount or value of the subject matter exceeds five hundred rupees, any such question arises upon which the Court entertains reasonable doubt and either party so requires, the Court shall draw up a statement of the facts of the case and the point on which there is a difference of opinion or on which doubt is entertained, and refer such statement with its own opinion on the point for the opinion of the Chief Court; and the provisions of rules 3 to 5 of Order XLVI of the First Schedule to the Code of Civil Procedure, 1908, shall, so far as they are applicable, be deemed to apply as if such reference had been made under rule 1 of the said Order of the said Code.

(2) When the Court refers any question for the opinion of the Chief Court as provided in sub-section (1), it shall either reserve judgment or give judgment contingent upon such opinion.

34. Security to be furnished on such reference by party against whom contingent judgment is given.—When judgment is given under section 33 contingent upon the opinion of the Chief Court, the party against whom such judgment is given shall at once furnish security, to be approved by the Court, for the costs of the reference to the Chief Court and for the amount of such judgment;

Provided that no security for the amount of such judgment shall be required in any case in which the Judge who tried the case has ordered such amount to be paid into Court, and the same has been paid accordingly.

If no such security given, party to be deemed to have submitted to judgment.—Unless such security as aforesaid is at once furnished, the party against whom such contingent judgment has been given shall be deemed to have submitted to the same.

35. General finality of decrees and orders of the Court.—Save as otherwise provided by this Act or by any other enactment for the time being in force, every decree or order of the Court in a suit shall be final and conclusive.

CHAPTER VIII.

FEES AND COSTS.

Cf. Bur. 29. 36. Institution fees.—(1) In addition to the fee payable on a VII of 1920, plaint under the Court Fees Act, 1870, a fee of ten rupees shall be paid s. 27. on the filing of an agreement under section 15.

VII of 1870.

Cf. Bur. VII of

1920,

s. 26.

V of 1908.

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(2) For the purposes of the Court Fees Act, 1870, an application under VIL of section 18 shall be deemed to be a suit of a value equal to the annual ¹⁸⁷⁰. rental value of the property in respect of which the application is made.

(3) A fee of annas eight shall be paid on every application made for which no fee is provided, under the Court Fees Act, 1870. VII of 1870.

30. Repayment of half fees on settlement before hearing. — (1) Cf_{-Bur} . Whenever any suit or proceeding is settled by agreement of the ∇II_{-Of} parties before any evidence is recorded, half the amount of all Court 1920, fees paid up to that time shall be repaid by the Court to the parties $_{0.8}$. by whom the same have been respectively paid.

(2) Whenever an order for repayment is made-under-sub section-(1), the Court shall grant to the party-entitled to-be repaid a certificate authorising him to receive back from the Collector the amount payable to such party.

CHAPTER IX.

RULES.

31. 37. Procedure and practice of the Court.—The Chief Court may, Cf. Bur. VII of from time to time, make rules not inconsistent with this Act,— 1920, s.

32. (1) providing for the exercise by one or more of the Judges of the Court of any powers conferred on the Court by this Act or any other enactment for the time being in force;

(2) regulating the procedure of the Court in the exercise of its jurisdiction under Chapter V;

(3) empowering the Registrar to hear and dispose of undefended suits and interlocutory applications or matters;

(4) providing for the delegation to any ministerial officer of the Court of any non-judicial or quasi-judicial duties which this Act or the Code of Civil Procedure, 1908, requires to be performed by a Judge, V of 1908, and

(5) providing for the pleaders' fees and other costs.

38. General power of transfer.—(1) On the application of any of the parties and after notice to the parties and after hearing such of them as desire to be heard, or of his own motion without such notice, the Chief Judge may, at any stage,—

(a) transfer any suit or other proceeding pending before him for trial or disposal to any other Judge of the Court; or

(b) withdraw any suit or other proceeding pending before any Judge of the Court and

(i) try or dispose of the same, or

(ii) transfer the same for trial or disposal to any other judge of the Court, or

(iii) retransfer the same for trial or disposal to the Judge from whom it was withdrawn.

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(2) Where any suit or other proceeding has been transferred or withdrawn under sub-section (1), the Judge who thereafter tries such suit or proceeding may, subject to any special directions in the case of an order of transfer, either retry it or proceed from the point at which it was transferred or withdrawn.

32. 39. Distribution of business.—Subject to such rules the Chief Judge may, from time to time, make such arrangements as he thinks fit for the distribution of the business of the Court among the various Judges thereof.

CHAPTER X.

MINISTERIAL OFFICERS.

33. 40. Appointment of Registrar and Ministerial Officers.—(1) Subject to the sanction of the Governor in Council the Judicial Commissioner or the Chief Judge of the Chief Court, as the case may be, may, from time to time, appoint an officer to be called the Registrar of the Court, and to be the Chief ministerial officer of the Court.

(2) Subject to the control of the Judicial Commissioner or the Chief Judge of the Chief Court, as the case may be, the Chief Judge may, from time to time, appoint a Deputy Registrar and as many clerks, bailiffs and other ministerial officers as may be sanctioned by the Governor in Council for the administration of justice by the Court and for the exercise and performance of the powers and duties conferred and imposed on it by this Act or any other law for the time being in force.

(3) The Registrar and other officers so appointed shall exercise such powers and discharge such duties of a ministerial nature as the Chief Judge may, from time to time, direct.

(4) The Chief Judge may suspend, remove or dismiss any Deputy Registrar or other officer so appointed; provided that no officer drawing a monthly salary of one hundred rupees or upwards shall be removed or dismissed without the orders of the Judicial Commissioner or the Chief Judge of the Chief Court, as the case may be.

Cf. Bur. VII of 1920, s. 34.

34. 41. Registrar may be invested with powers of a Judge in suits not exceeding fifty rupees.—(1) The Governor in Council may invest the Registrar with the powers of a Judge under this Act for the trial of suits and applications except applications under Chapter V in which the amount or value of the subject matter does not exceed fifty rupees.

(2)-Subject to the orders of the Chief Judge any-Judge of the Court may, whenever he thinks fit, transfer from his own file to the file of the Registrar any suit which the latter is competent to try.

(2) The provisions of section 38 shall, so far as may be, apply to the registrar.

Of. IX of 1887, s. 18 (1); (3) Suits cognisable by the Registrar under sub-sections (1) and (2), shall be tried by him and decrees passed therein shall be executed by him, in like manner in all respects as a Judge of the Court might try the suits and execute the decrees respectively.

Cf. XV of1882, s. 10.

Cf. Bur. VII of 1920, s. 33.

(4)—For the purposes of this section an application for possession under section 18 shall be deemed to be a suit.

35. 42. Default of Bailiff or other officer in execution of order or Cf. Bur. warrant.—If any clerk, bailiff or other inferior ministerial officer of the ¹⁹²⁰, s. Court who is employed as such in the execution of any order or warrant, 35. loses, by neglect, connivance or omission, an opportunity of executing such order or warrant, he shall be liable, by order of the Chief Judge, to pay to the person injured by such neglect, connivance or omission, such sum not exceeding in any case the sum for which the said order or warrant was issued, as, in the opinion of the Chief Judge, appears reasonable.

36. 43. Extortion or default of Officers.—If any clerk, bailiff or other Cf. Bur. inferior ministerial officer of the Court is charged with extortion or mis- VII of 1920, s. conduct while acting under colour of its process, or with not duly paying 36. or accounting for any money levied by him under its authority, the Court may inquire into such charge, and may make such order for the repayment or payment of any money so extorted or levied and of damages and costs by such officer as it thinks fit.

37. 44. Court empowered to summon witness, etc.—For the purposes $C_{f. Bur.}$ of any inquiry under this Chapter, the Court shall have all the powers VII of of summoning and enforcing the attendance of witnesses and compelling $\frac{1920}{37}$. the production of documents which it possesses in suits under this Act.

38. 45. Enforcement of order.—Any order under this Chapter for the Cf. Bur. payment or repayment of money may, in default of payment of VII of the amount payable thereunder, be enforced by the person to whom $\frac{1920}{38}$. such amount is payable as if the same were a decree of the Court in his favour.

The Schedule.

(See section 27.)

Form A.

In the Karachi Small Causes Court.

versus

A. B.

(Plaintiff).

C. D. (Defendant). A. B. of , in the town of , maketh oath (or affirms) and saith that C. D. of is justly indebted to in the sum of Rs. for arrears of rent of the house and premises No. •. situate at , in the town of , due for months, to wit, from to , at the rate of Rs. per mensem. Sworn or affirmed before me the 19 day of

Judge (or Registrar).

Appendices

APPENDIX 5.

BILL No. XXXVII OF 1928.

A Bill further to amend the Bombay Abkari Act, 1878.

(As published in the "Bombay Government Gazette" of the 15th December 1928 in supersession of Bill No. I of 1928 published on the 10th January 1928.)

WHEREAS it is expedient further to amend the Bombay Abkari Act, Bom. V of 1878, in manner hereinafter appearing; It is hereby enacted as 1878. follows :---

> 1. Short title.—This Act may be called the Bombay Abkari (Amendment) Act, 192 .

2. Amendment of section 18-B of Bom. V of 1878.—For section 18-B Bom. V of of the Bombay Abkari Act, 1878, the following shall be substituted :— 1878.

"Special provisions as to Mhowra flowers.—18-B (1) Save as is provided in sub-section (3), no person shall export from or import into any prescribed area or collect, transport, sell or have in his possession within any such area any quantity of mhowra flowers exceeding the prescribed limit in weight, except under the authority and subject to the terms and conditions of a license, permit or pass granted by the Collector or other officer duly empowered in this behalf.

(2) In this section "prescribed area" means such area, comprising either the whole or some portion of the Presidency of Bombay, excluding Sind, as the Government from time to time notifies in this behalf; and "prescribed limit" means four seers or such greater quantity as the Government from time to time notifies in this behalf.

(3) Provided that within such limits of the districts and areas mentioned in column 1 of the subjoined tabl? as the Government may, by a notification in the Bombay Government Gwzette, specify, and within the period specified against such districts and areas respectively in column 2 of the said table or such longer period embracing the said period as the Government may, from time to time, by a notification in the Bombay Government Gazette, direct (hereinafter called "the vacation period"), no license, permit or pass shall be necessary for the collection, transport, sale or possession anywhere of any quantity of mhowra flowers which are the produce of that year and, in the case of the districts and areas mentioned in entries (2), and (3) of column 1 of the said table, which are the produce of the said districts and areas or of any or either of them or other portion of a prescribed area so specified.

Table

Districts and areas

(1) Kaira and Panch Mahals districts; the North and South Daskroi, Prantij and Dholka talukas and the Modasa Mahal of the Ahmedabad District; and the Nawapur, Nandurbar, Sakri, Shirpur, Shabada ond Taloda talukas and the Akrani Mahal of the West Khandesh District. 2

Period within which no license, etc., shall be necessary for the collection, etc., of mhowra flowers.

Five months from the 16th February to the 15th July in each year. · [Appendix 5-contd.]

Table .

1

(2) Thana, Nasik, Kolaba and the East Khandesh districts and such portion of the West Khandesh District as is not covered by entry (1) of this table.

(3) Broach, Surat, Ahmednagar, Poona and Belgaum districts and such portion of the Ahmedabad District as is not covered by entry (1) of this table. Z

Period within which no license, etc., shall be necessary for the collection, etc., of mhowra flowers.

Three months from the 16th February to the 15th May in each year.

Two months from the 16th February to the 15th April in each year.

(4) Provided further that unless Government by a notification in the Bombay Government Gazette otherwise directs, no license, permit or passs shall be necessary for the transport by rail of any quantity of mhowra flowers mentioned in sub-section (3) through an area which has no vacation period or the vacation period for which as prescribed in column 2 of the said table has expired at the time when the transport takes place, provided that—

(i) the said flowers are not unloaded in transit and

(ii) there is a vacation period at the places from and to which the said flowers are transported at the time when the said flowers are despatched or arrive, as the case may be.

STATEMENT OF OBJECTS AND REASONS.

The object of the Bill is to extend the provisions of section 18-B of the Bombay Abkari Act, 1878, to the whole of the Presidency proper. In mhowra growing districts mhowra is used in large quantities by illicit distillers and in other districts where it is not grown, it is frequently imported from other parts of the Presidency or from outside the Presidency altogether. The result obtained elsewhere from the application of section 18-B show that its provisions are one of the most effective means of dealing with illicit distillation. As an example of the extent to which mhowra is now being utilised for this purpose, it may be pointed out that the Government distilleries are finding the utmost difficulty in securing an adequate supply from local sources, and that owing to the activities of illicit distillers its price has become prohibitive. The control over the possession of mhowra will help Government in carrying out its avowed policy of prohibition.

2. The main objection usually urged to the application of section 18-B of the Act is that it causes inconvenience to the poorer classes who use mhowra flowers as food for themselves and as fodder for their cattle. Exhaustive enquiries made in every district of the Presidency proper have definitely established the fact that mhowra is by no means a staple food for man or beast, and that where it is used, it is usually in addition to other foods. It is not an article of diet in itself. To provide, however, for the use of mhowra by the people within reasonable limits, and for its collection and sale to contractors, a vacation has been allowed which

varies from 5 months, the time already allowed in Kaira District, to 2 months, whilst in those districts where mhowra is not grown no vacation has been prescribed at all.

Provision has been made in sub-section (4) for the transport of mhowra by rail without a license or pass through districts, in which there are at the moment no vacation periods, in cases where no pass is by reason of the vacation period required either at the despatching or at the receiving station, provided that the consignment is not unloaded in transit.

23rd November 1928.

B. V. JADHAV.

APPENDIX 6.

STATEMENT OF DEMANDS FOR SUPPLEMENTARY GRANTS.

TRANSFERRED 1. The Honourable Mr. B. V. JADHAV.

Subsidies to Taluka Development Associations.

Taluka Development Associations have been formed for agricultural propaganda. Their main object is to demonstrate the utility of various implements, seeds, manures, etc., to the cultivators. Government bear half the annual cost per taluka on account of the pay, travelling allowance, leave and pension contribution of the fieldmen or kamgars working under these bodies, distribution of the seed and manure, field demonstrations, etc., up to a maximum of Rs. 1,000 on condition that the other half is borne by the Association. In the current year's budget a grant of Rs. 30,000 was sanctioned for subsidies to these associations. This amount has fallen short of the actual requirements as the number of associations is steadily increasing. There are at present 78 associations and an extra grant of Rs. 29,094 is required for the payment of subsidies to them and for the arrears of last year. The sanction of the Legislative Council is requested to the transfer of a sum of Rs. 29,094 on this account from the Provincial Balances to "34-Agriculture".

Demand voted and now increased.

34, Agriculture.

Rs. 26,52,900 + Rs. 29,094.

APPENDIX 7.

TRANSFERRED 2. The Honourable Moulvi Rafiuddin Ahmad.

Construction of Servants' Quarters at the Central Mental Hospital, Yeravda.

The staff of attendants and other servants at the Central Mental Hospital, Yeravda, had to be increased from time to time to meet urgent requirements but quarters were not built to house them. On the other hand no quarters are available on hire within a reasonable distance of the Hospital and as a result a large number of the attendants and other

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servants share the quarters of others, a system which is not proper and gives rise to constant trouble. The construction of quarters for these servants was administratively approved in 1924 and the fair plans and estimate, the latter amounting to Rs. 39,000, of the work were approved in 1925. Owing, however, to financial stringency and the need of providing funds for other more urgent works it was not possible to make provision for the quarters in question then or in the years immediately following. The urgent need of the quarters was brought to notice by the Surgeon General again in 1927 but for the same reasons as those mentioned above no provision could be made for the work in the current year's estimates. In the meantime there has been further addition to the staff and more establishment will be necessary to enable the new Parsi female blocks at the Hospital being brought into use as soon as they are completed. The question of providing quarters for all these servants has, therefore, become acute and Government have sanctioned their construction at the estimated cost of Rs. 39,000 and met the expenditure by reappropriation from the anticipated savings in the provision under the head "41-Civil Works-Provincial-Transferred." As, however, the work in question is a new major work not provided for in the budget of 1928-29 and it is thus a "New Service " in accordance with the Auditor General's interpretation of that term, the sanction of the Legislative Council is requested to the expenditure of Rs. 39,000 incurred on it.

APPENDIX 8.

TRANSFERRED 3. The Honourable MOULVI RAFIUDDIN AHMAD.

Grant-in-aid to the Nowrojee Wadia Maternity Hospital, Bombay.

On 24th July 1928 the Council voted a supplementary grant of Rs. 4,83,509 on account of the grant-in-aid paid to the Nowrojee Wadia Maternity Hospital, Bombay. The actual amount paid was, however, Rs. 4,83,549 and the figure of Rs. 4,83,509 was a misprint. The vote of the Council is necessary for the difference of Rs. 40 between the two figures and this supplementary demand for Rs. 40 accordingly submitted for sanction.

Finance Department :

Bombay Castle, 15th January 1929.

APPENDIX 9.

STATEMENT OF DEMAND FOR A SUPPLEMENTARY GRANT.

TRANSFERRED 4. The Honourable Dewan Bahadur HABILAL D. DESAI.

Providing spetic tanks, improved latrines and drains at the David Sassoon Industrial and Reformatory Institution at Matunga.

The existing basket system of latrines at the David Sossoon Industrial and Reformatory Institution at Matunga being unsatisfactory, and its

[Appendix 9-contd.]

condition a danger to the health of the inmates, it was found necessary to effect improvements. Accordingly, a scheme for the conversion of the old latrines into water-closets and the provision of septic tanks, with sewers for the disposal of the effluent, was approved by Government at a cost of Rs. 29,924 in July 1925. The urgency of the scheme was brought to the notice of the Finance Committee at a meeting held in July 1926 and the commencement of the work was agreed to. An allotment of Rs. 29,800 was made for the expenditure in 1926-27 but, before tenders had been invited, the Reformatory authorities asked for a revision of the sanctioned scheme at the instance of the Presidency Surgeon (2nd District), who strongly opposed the retention of the existing latrines ever in an improved condition, and proposed their entire demolition to make way for new structures with additional accommodation. This entailed the inclusion in the revised scheme of an additional septic tank, enlargement of those in the original scheme, and larger drains.

Government ordered a revision of the original scheme and the allotment of Rs. 29,800 was surrendered in full. The revised plans and estimates, the latter amounting to Rs. 47,669, were administratively approved and as the matter was extremely urgent a sum of Rs. 10,000 was sanctioned for the work in September 1928 out of the reserve with Government in the Finance Department under the head "41, Civil Works—Provincial," sc that the work might be started. The balance, viz., Rs. 37,600 to complete the scheme, was sanctioned in November 1928 from anticipated savings under the minor head "Suspense" of the major head "41, Civil Works—Provincial."

The approval of the Legislative Council is requested to the allotment sanctioned for it from the sources indicated above.

Finance Department :

Bombay Castle, 15th January 1929.

APPENDIX 10.

STATEMENT OF DEMAND FOR A SUPPLEMENTARY GRANT. TRANSFERRED 5. The Honourable Moulvi Rafiuddin Ahmad.

Acquisition of land for the Shri Shivaji Memorial, Poona.

The "All-India Shri Shivaji Memorial Committee" requested Government to secure for the Memorial some plots of land adjoining the present Memorial ground, which was considered to be insufficient for a large equestrian statue, a stately building comprising a museum hall and a spacious library. Under the proviso to section 6 of the Land Acquisition Act no declaration under that section can be made unless the compensation to be awarded is to be paid by a Company or wholly or partly out of public revenues or some fund controlled or managed by a local authority. The Committee is not a" Company" as defined in section 3 (2) of the Land Acquisition Act, and its funds are not controlled or managed by a local authority. It has been held that the purpose for which the land is to be

[Appendix 10-contd.]

acquired is a public purpose and that the cost for the acquisition of the land required by the Memorial Committee should be paid wholly by Government in the first instance and the whole amount should be recovered subsequently from the Committee before handing over the land to it. The Committee agreed to pay all expenses in connection with the proceedings under the Land Acquisition Act. The urgency clause was applied to the acquisition of the land in order to enable the Committee to clear up the compound and have it in good order before the unveiling ceremony of Shri Shivaji's statue, which was performed by Sir Leslie Wilson on the 16th June 1928. The full cost of the whole acquisition is not yet known but as the proceedings in connection with the acquisition were being held up pending the provisions of funds it was considered advisable to sanction an allotment of Rs. 22,500 at once in order to avoid an accumulation of the interest charges on the compensation money payable for the acquired land. As no savings were available under "30. Scientific Departments" to which budget head the charge is debitable. the amount was sanctioned by Government in anticipation of the sanction of the Legislative Council against earmarked savings under "33, Public Health." The sanction of the Legislative Council is now requested to the sanctioned grant under "30, Scientific Departments" being increased by Rs. 22,500.

> Demand voted and now increased. "30, Scientific Department." Rs. 87,000 + Rs. 22,500.

Finance Department : Bombay Castle, 21st January 1929.

APPENDIX 11.

STATEMENT OF DEMAND FOR A SUPPLEMENTARY GRANT. RESERVED 6. The Honourable Mr. J. L. RIEU.

> Purchase by Government of talukdari lands sold in auction for the satisfaction of Government debts.

The Thakor of Makhiav obtained a loan from Government and mortgaged the whole of his estate in the Dholka Taluka of the Ahmedabad District as security for the loan. Subsequently two of his villages were restored to him and only his 12 anna share in the village of Samani was retained as security for the loan. In September 1922 the Thakor submitted proposals for paying off the Government debt by annual instalments of Rs. 6,000. He, however, failed to pay the instalments and reported that he had no hope of being able to do so in the future. Government therefore sanctioned the sale by public auction of his share in the village of Samani for the recovery of the Government loan with interest under the terms of the mortgage deed executed by the Thakor in favour of the Secretary of State for India.

without the intervention of the Civil Court. Government also authorised the Collector and Talukdari Settlement Officer to bid for the land on behalf of Government for a sum equal to the full balance of the loan with interest thereon, in case no private individual offering a reasonable bid was forthcoming. In similar circumstances the estates of Talukdars Tapubhai Khodabhai and Adhubhai Shivsangji of Pipli and Bulakhi Gunabhai and others of Devali Rajpura in the Dhandhuka Taluka had been ordered to be sold by public auction and the Collector was authorised to make bids on behalf of Government. The auction sales were held in the months of May and June 1928 and as there were no private bidders. bids were made on behalf of Government equal to the full amounts of the loans with interest up to the date of auction. The total bids amounted to Rs. 49,905-6 11. No cash payment is required as the amount will be adjusted by credit to the loan accounts. But as it is necessary for account purposes to sanction an allotment and as no provision has been made for the purpose in the current year's budget under the head "5, Land Revenue" the sanction of the Legislative Council is requested to the transfer of a sum of Rs. 50,000 from the reserve at the disposal of the Finance Department under the head "47-Miscellaneous."

Re-appropriation suggested.

Demand voted and now reduced-Demand voted and now increased-

47-Miscellaneous-Reserved. Rs. 12,72,000-Rs. 50,000.

Rs. 53,27,000+Rs. 50,000.

5-Land Revenue.

FINANCE DEPARTMENT,

Bombay Castle, 30th January 1929.

APPENDIX 12.

STATEMENT OF DEMAND FOR A SUPPLEMENTARY GRANT. RESERVED 7. The Honourable Sir Ghulam Husain Hidayatallah. Additional funds required for the Lloyd Barrage and Canals Construction Scheme.

As Members of the House are aware a supplementary grant of Rs. 25 lakhs for the Lloyd Barrage and Canals Construction Project was sanctioned by the Council at the last September-October session. In the supplementary grant statement which was then placed before the Council, it was explained that the Chief Engineer anticipated an expenditure of about Rs. 45 lakhs over and above his current year's budget grant but as it was not possible for him at that time of the year to frame his total final requirements, he had applied for a supplementary grant of Rs. 25 lakhs only for immediate requirements under I-Works. The Chief Engineer has now carefully reviewed the progress of expenditure on the project in the current year and has asked for a further additional sum of Rs. 12,34,000 for Works, and also Rs. 15,000 for Tools and Plant, in addition to which Rs. 80,000 for Pensionary Charges will be rquired,

Appendices

[Appendix 12—contd.]

as advised by the Accountant General. But there are additional savings as follows :---

· .		•	103,
In Establishment	••		15,000
In English Expenditure	••		3,26,000

					Existing Grant (Voted)	Final revised estimate (for votable ex- penditure)	Excess (+) or saving (-) on the grant
•					Rs.	Rs.	Rs.
Works English Expenditore Establishment Tools and Plant Pensionary Charges	•• •• ••	••• •• ••	Total	••• ••• •••	1,76,97,000 7,86,000 28,07,000 1,61,000 4,00,000 2,18,61,000	1,89,31,000 4,60,000 27,92,000 1,76,000 4,80,000 2,28,39,000	$+12,34,000 \\ -3,26,000 \\ -15,000 \\ +15,000 \\ +80,000 \\ \hline +9,88,000$
Savings on other Irrigation Works			••••		-4,30,000		
							+5,58,000

This may be even more briefly stated as follows :----Additions-Rs. For works 12,34,000 . . For Tools and Plant 15,000 For Pensionary Charges 80,000 13,29,000 Savings-Rs. Establishment ... 15,000 Expenditure in England 3,26,000 . . Under other Irrigation Works 4,30,000 .. 7.71.000

2. (a) Excess under Works.—The Chief Engineer requires an additional sum of Rs. 12,34,000 for expenditure in India under this minor head. A separate note* giving the full details of the items of work on which this additional sum will be spent is attached hereto.

5,58,000

* Printed as an accompaniment to this Statement.

(b) English Expenditure.—The High Commissioner for India has reported a saving of Rs. 3,26,000 on the grant for English Stores for the project placed at his disposal. This is included in the table.

(c) Excess of Rs. 15,000 under Tools and Plant.—The additional amount is required for the Stores Division in order to meet the transfer debit on account of the cost of certain articles transferred from the head "Stock" to "Ordinary tools and plant."

(d) The saving of Rs. 15,000 in Establishment is due to savings of Travelling Allowance.

(e) Excess of Rs. 80,000 in Pensionary Charges.—This additional amount is due to the fact that previously the Pensionary Charges were based on 14 per cent. of the average actual expenditure for the last three years on establishment. The Accountant General has now advised that they should be calculated on the basis of 14 per cent. on the revised estimated expenditure. This alteration accounts for the whole of this excess.

(f) The amount of Rs. 4,30,000 shown as savings from other Irrigation Works comes out of the grant voted under the head "55" for Works in Sind and Deccan.

A supplementary grant of Rs. 5,58,000 is therefore required and the sanction of the Legislative Council is requested thereto.

Demand voted and now increased -

"55-Construction of Irrigation Works-Reserved."

Rs. 2,38,72,000 plus Rs. 5,58,000.

Finance Department :

Bombay Castle, 30th January 1929.

Accompaniment to Statement of Demand for a Supplementaby Grant No. 7.

Note giving full details of the items of work on which the additional sum of Rs. 12,34,000 required by the Chief Enginer, Lloyd Barrage and Canals Construction, for expenditure in India under I-Works will be spent.

Explanation.

Amount of Item. Rs.

> 2,55,000 This is for works in the Left Works Division of the Lloyd Barrage Circle and is required owing to the following work (over and above that budgetted for) being done :---

- 1 extra span of the Barrage done in the season 1927-28 (September 1927 to June 1928).
- 4 extra spans are proposed to be done in the season 1928-29. Provision had been made for 9 spans but now it is proposed to complete 13 spans.

Carried-----over . . 2,55,000 [Appendix 12-contd.] Amount of Item.

Explanation.

Rs.

Brought

forward 2,55,000

40,000 For the Communications Division of the Lloyd Barrage Circle for extra sidings which could not be foreseen 18 months ago when the budgets were prepared.

4,72,000

- For Quarries Division of the Lloyd Barrage Circle. All expenditure in the Quarries Division in past years was booked under the head "Suspense". Now on the advice of the Audit Officer it has been adjusted by debit to the head ." Works". Therefore formal allotment of funds is required under the latter head to cover the debit. As, however, there is a corresponding credit under the head "Suspense" no additional funds should be necessary in the ordinary course. But the saving under the head "Suspense" has been utilised to cover the cost of the unused spares for Dragline Excavators which are kept in reserve stock and for which little or no provision had been made. Most of these were purchased last year through the Indian Stores Department, but they could not be paid for owing to want of funds.
- 2,42,000 For Right Works Division of the Lloyd Barrage Circle. This amount of Rs. 2,42,000 will be used as under :---

Rs.

2,16,000 for---

- (1) Completion of Downstream Guide Bank.
- (2) Completion of floor and apron of Rice Canal Head Regulator.
- (3) Downstream pitching and block paving of Head Regulators of Rice Canal and North Western Perennial Canal.
- (4) Bank work of Railway line which was omitted from the Budget by oversight.
- 17,000 for water supply purification plant which could not be forseen as the tube well had not been brought into use when the budget was prepared. Experience has shown that the purification of water is essential and the plant will be obtained this year.

 [Appendix 12—contd.]

Amount of Item.

Rs.

Brought forward 10,09,000

> 9,000 fcr buildings. No expenditure could be incurred on the 3rd batch of buildings on the Right Bank in 1927-28 as was proposed. Therefore additional expenditure is being incurred in 1928-29 to bring the works upto programme.

Explanation

- 1,25,000 For the Puran Dhoro Division of the Eastern Nara Circle on account of the rapid progress of work on the excavation of Canals.
- 1,00,000 For the Nara Supply Division of the Eastern Nara Circle. The additional amount will be spent on the Nara Cuts and the Nara Embankments as labour is available.

Total .. 12,34,000

APPENDIX 12A.

STATEMENT OF A DEMAND FOR A SUPPLEMENTARY GRANT.

PARTLY RESERVED AND PARTLY TRANSFERRED 8.—The Honourable Sir GHULAM HUSSAIN HIDAYATALLAH.

Excess expenditure under "46-Stationery and Printing."

Up to now the Depreciation Fund of the Government Presses was credited at the beginning of a year with the amount of depreciation calculated on the value of plant, machinery, etc., in use during the previous financial year. But, under revised rules recently sanctioned by the Government of India, it is to be credited immediately prior to the closing of the accounts of the year in which the depreciation arises. As this revision takes effect in the current year, the amount to be credited to the Depreciation Fund in this year's accounts will be the depreciation calculated for the two years, 1927-28 and 1928-29. In the current year's budget estimate provision has been made only for the depreciation during the year 1927-28 and therefore provision for that during 1928-29 has now to be made. The additional provision required on this account amounts to Rs. 70,822 for all the three presses under the control of the Superintendent, Government Printing and Stationery, i. e., Government Central Press, Yeravda Prison Press and the Commissioner's Press, Karachi. Taking into consideration all the savings anticipated in the current year's provision for "46-Stationery and Printing," and additional amount of Rs. 22,400 is required to cover the additional charge on account of the Depreciation Fund and it is proposed to provide this by reappropriation

Appendices

[Appendix 12A—contd.]

from the Reserve at the disposal of the Finance Department under "47-Miscellancous-Reserved." The sanction of the Legislative Council is requested to this reappropriation.

Reappropriation suggested

Demand voted and now reduced.

"47-Miscellaneous-Reserved"

Demand voted and now in-

"46-Stationery and Printing partly Reserved and partly Transferred."

Rs. 12,72,000-Rs. 22,400

Rs. 17,32,000+Rs. 22,400.

FINANCE DEPARTMENT. Bombay Castle, 2nd February 1929.

APPENDIX 13

Statement of demand for a supplementary grant *

TRANSFERRED 9.—The Honourable Dewan Bahadur HARILAL D. DESAI.

Renewing the roof of the new (Place) Adalatwada at Satara.

In the year 1925 the Executive Engineer, Satara Division, after personally inspecting the building, informed the Superintending Engineer, Central Circle, that the roof of the new Adalatwada at Satara was in a dangerous condition and required renewal with the least possible delay. The Superintending Engineer accordingly obtained an estimate for the work from the Executive Engineer and submitted it to Government for administrative approval and suggested in consultation with the District Judge, Satara, that in view of the financial stringency the work should be carried out in the following four stages: —

				Estin	nated amount.
•					Rs.
1st year—South-wing	••	••			23,219
2nd year—North-wing	••			• •	23,219 22,850
3rd year-Rear-wing in the connecting passages.	west	Durbar	Hall	and	31,774
4th year—East-wing in front	••	••		••	16,577
• • •		.•			94,420
Possible credit for old materia	.ls			••	-3,000
·					91,420

The work has since been administratively approved and detailed plans and estimate therefor amounting to Rs. 91,420 technically sanctioned in month 235-3 [Appendix 13—contd.]

November 1927. It has however been held in abeyance up to January 1929 owing to lack of funds. In August 1928 the Executive Engineer reported that the roof had actually begun to collapse and requested the Superintending Engineer to bring to the notice of Government the urgent necessity of providing for the repairs in accordance with the sanctioned estimate. The Superintending Engineer agreeing with the Executive Engineer intimated that the renewal of the roof could no longer be postponed. As no funds were then available with Government from which the cost of the work could be met, the Superintending Engineer was directed to suggest a reappropriation of funds from savings on other works under the head 41, Civil Works-Provincial. The necessary reappropriation statement has accordingly been submitted by the Superintending Engineer and a reappropriation of Rs. 14,920 sanctioned by Government so that the work may be started. The approval of the Legislative Council is requested to the allotment which, in view of the extreme urgency of the word, has been sanctioned in the manner indicated above.

FINANCE DEPARTMENT.

Bombay Castle, 2nd February 1929.

APPENDIX 14.

Statement of Demand for a Supplementary Grant.

TRANSFERRED 10.—The Honourable Dewan Bahadur HARILAL D. DESAI.

Grants to Local Boards for Village Water Supply.

A provision of Rs. 3 lakhs was made in the current year's budget estimate under the head "43-A, Famine Relief" on account of grants to local boards for village water supply. Under the revised schedule IV to the Devolution Rules sanctioned by the Secretary of State, which has come into force from the 1st of April 1928, the use of the annual famine assignment is restricted to direct expenditure on the relief of famine. It is permissible to utilize any balance in the Famine Relief Fund in excess of the minimum balance prescribed in the rules, on objects other than the relief of famine, but the Auditor General has ruled that only direct expenditure on famine relief should be recorded under the head "43-A," and that other expenditure to be met from the Famine Relief Fund should be shown under the appropriate budget heads. The expenditure on account of grants to local boards for water supply which is to be met from the excess balance in the Famine Relief Fund is, therefore, debitable to the head "33-Public Health" with effect from the current year. In view of this ruling, an additional grant of Rs. 3 lakhs is required under the head "33-Public Health "during the current year for grants to local boards for water supply. The grant under the head "33-Public Health " voted by the Legislative Council will have to be increased by Rs. 3 lakhs and this requires the sanction of the Legislative Council. The amount

[Appendix 14-contd.]

will be met from the excess balance in Famine Relief Fund. The excess is not however real, as the amount provided under the head "43-A, Famine Relief" will be surrendered.

Demand voted and now increased.

" 33-Public Health-Transferred ".

Re. 27,70,000+Rs. 3,00,000.

• FINANCE DEPARTMENT.

Bombay Castle, 11th February 1929.

APPENDIX 15.

TRANSFERRED 11.-The Honourable Mr. B. V. JADHAV.

Expenditure on measures for the prevention of famine.

The following provisions were made in the estimates of 1928-29 under the head "43-A, Famine Relief":---

 (a) Storage of grass by the Forest Department (b) Compensation for the cancellation of the contract for the storage of grass at Nawapur, Chinchpada 	1,46,500
and Khandbara	26,406
(c) Development of katcha roads by the Forest	20,100
Department in the Satpudas	2,523
(d) Construction of katcha forest roads and sinking	,
of wells in the East and North Khandesh	
Divisions	3,900
(e) Boring operations by the Agricultural Department	·

in precarious and non-precarious tracts ... 1,83,588

In view of the recent revision of Schedule IV to the Devolution Rules, the Auditor General has ruled that only direct expenditure on the relief of famine should be debited to the head "43-A" and that all other expenditure to be met from the excess balance in the Famine Relief Fund should be debited to the appropriate heads of account. The expenditure likely to be incurred during the current year on the objects mentioned above and the head of account to which it is now debitable are shown below. No expenditure is likely to be incurred during the current year on the item mentioned at (b) above, as the matter is still under consideration :--

Item.	Amount.	Head of account to which it is debitable.
	Rs.	
Storage of grass by the Forest Depart-		
ment	1,17,000	8, Forest.
Construction of roads in forest areas Boring operations by the Agricultural	4,000	8, Forest.
Department	1,18,000	34, Agriculture.
мо нь 235—24		1

Rs.

[Appendix 15—contd.]

The following additional expenditure will be incurred during the current financial year and it will also be met from the excess balance in the Famine Relief Fund :-

Item.	Amount.	Head of account to which it is debitable.
1	Rs.	
Storage of kadbi by the Agricultural		. *

. .

5,000

S Department ..

34, Agriculture. The sanction of the Council is therefore requested to the supplementing of the sanctioned grants under the heads "8, Forest " and "34, Agriculture" by Rs. 1,21,000 and Rs. 1,23,000 respectively. The provisions already sanctioned under "43-A, Famine Relief" will be surrendered.

4.

Demands voted and now increased.

"8, Forest."

Rs. 38,01,000+Rs. 1,21,000.

"34, Agriculture."

Rs. 26,52,9000+Rs. 1,23,000.

APPENDIX 16.

RESERVED 12.—The Honourable Mr. J. L. RIEU.

Storage of kadbi by the Revenue Department.

Expenditure on account of storage of kadbi has hitherto been provided · under the head 43-A. Famine Relief. In view of the recent revision of Schedule IV to the Devolution Rules only direct expenditure on famine relief is not debitable to that head. In the current year no provision was made on account of the storage of kadbi by the Revenue Department. In the course of the year expenditure to the extent of Rs. 8,000 was incurred in connection with the maintenance and upkeep of the stocks of kadbi in the Sholapur, Bijapur and Belgaum districts. In view of the change in classification the expenditure has to be debited to the head "5, Land Revenue" although it will be met from the excess balance in the Famine Fund. The sanction of the Legislative Council is requested to this additional expenditure under the head 5, Land Revenue. The provision already sanctioned under 43-A, Famine Relief will be surrendered.

Demand voted and now increased.

"5. Land Revenue-Reserved."

Rs. 53,27,000+Rs. 8,000.

APPENDIX 17.

TRANSFERRED 13.—The Honourable Dewan Bahadur HARILAL D. DESAL.

Improvement to Deolali-Nasik Road.

In July 1927 it was brought to the notice of Government that the Deolali-Nasik Road was in a very bad condition and required extensive

[Appendix 17-contd.]

repairs and improvements. The urgent necessity of the work was accepted by Government and the Superintending Engineer, Central Circle, submitted an estimate amounting to Rs. 18,535 for improving the whole length of the road, viz., 3 miles, 6 furlongs (including the length of 1 mile 7 furlongs which lies within Deolali Cantonment limits). The Military authorities were then informed that Government were prepared to put the whole road into good order at a cost of Rs. 18,535, provided the question of continuing the annual grant of Rs. 500 (which the Military Authorities had decided to discontinue on the ground that Deolali had diminished in Military importance and had increased in civil population) for the upkeep of the road was reconsidered by them. The Military authorities have since intimated that their annual contribution of Rs. 500 will be continued in view of the fact that the whole length of the road, including the portion lying within Cantonment limits, is to be put into good order.

2. The estimate amounting to Rs. 18,535 has since been sanctioned and an allotment of Rs. 8,000 granted for the work from savings under the head "41, Civil Works—Provincial" so that it may be started in the current financial year. The balance of the amount required to complete the work next year will be provided either from the reserve with Government under the same major head or from savings that may then be available. As the allotment of funds is for a "new service", the approval of the Legislative Council is required to the action taken by Government.

APPENDIX 18.

RESERVED 14.--The Honourable Mr. J. E. B. Horson.

Excess expenditure under "Administration of Justice."

The latest revised estimate under the head "24-Administration of Justice " is Rs. 64,37,000 (Voted) against the estimate of Rs. 63,30,000 voted by the Legislative Council, showing an excess of Rs. 1,07,000. The excess is under the minor heads "Law Officers," "Presidency Magistrates' Courts", "Civil and Sessions Courts " and "Criminal Courts". The increase under the head "Law Officers" is mainly due to the transfer of the provision for pay of Government Pleaders' Clerks from the head "Civil and Sessions Courts". The increase under the head "Presidency Magistrates' Court" is due to additional amounts sanctioned on account of the theft of the salary drawn for April 1928 of non-gazetted members of the establishment of the Chief Presidency Magistrate, Bombay, and on account of the appointment of an additional Presidency Magistrate for the trial of a Gang case. The increase under the head "Civil and Sessions Courts" is due to heavy expenditure on account of pay of officers under "District and Sessions Judges" owing to the appointment of members of the Provincial Civil Service to officiate as District and Assistant Judges in place of Indian Civil Service Officers. The increase under the head "Criminal Courts" is due to temporary appointments of Special Magistrates at Nasik, Godhra, Surat, Belgaum,

[Appendix 18-contd.]

Nawabshah and Larkana and of the Resident Magistrate at Bardoli. These increases have been partially counter-balanced by decreases under other minor heads.

In addition to the excesses mentioned above, it is estimated that excess expenditure to the extent of Rs. 4,000 will be incurred for refunds under "XVII-Administration of Justice" which falls within the same demand.

A supplementary grant of Rs. 1,11,000 is therefore necessary to cover the excess over the total voted grant. A corresponding amount of nonvoted savings available under "24, Administration of Justice" will not be utilised.

Demand voted and now increased.

"24-Administration of Justice."

Rs. 64,12,000+Rs. 1,11,000.

APPENDIX 19.

TRANSFERRED 15.—The Honourable Dewan Bahadur HARILAL D. DESAL

Purchase of Bungalow No. 3028 at Dharwar from the Madras and Southern Mahratta Railway.

In October 1923 the M. & S.M. Railway proposed to sell three of their bungalows at Dharwar and as the need for residential accommodation for Government officers at Dharwar was keenly felt, the Superintending Engineer represented the necessity of acquiring these bungalows. The valuation of the three bungalows (including land) as reported by the Railway Company and the Superintending Engineer, Southern Division, was as given below:—

•			Railway Company's valuation	Superintending Engineer's valuation
•			Rs.	Rs.
Bungalow No. 914	••		45,500	20,000
Bungalow No. 3028	••	••	24,000	18,000
Bungalow No. 3027	••		20,000	13,000
			89,500	51,000

The proposal was placed before the Housing Committee in March 1924 who approved of the scales of accommodation in the bungalows and suggested that a firm offer of the amount of the Superintending Engineer's valuation, viz., Rs. 51,000 might be made to the Railway Company. The Railway Company were not prepared to accept the sum of Rs. 51,000 but agreed to sell one of the bungalows (No. 3027) for Rs. 13,000. It was purchased in June 1926 and allotted to one of the officers of the

[Appendix 19-contd.]

Forest Department. In August 1927 the Railway Company expressed their willingness to sell another of these bungalows No. 3028, which was then occupied by the Criminal Tribes Settlement Officer for Rs. 24,000. The Housing Committee considered the offer and decided that the figure was not unreasonable. On further negotiation the Railway Company has agreed to sell the bungalow for Rs. 21,000. This offer has been accepted by Government and funds required for payment to the Railway Company are available from savings under the head "41, Civil Works, Provincial." As the allotment of funds is for a "new service," the approval of the Legislative Council is requested to the action taken by Government.

APPENDIX 20.

RESERVED 16.-The Honourable Mr. G. B. PRADHAN.

Adjustment of the cost of non-postal stamps in stock in the Central Stamp Depots at Bombay and Karachi on the date of the introduction of Reforms and of those supplied to those Depots during the years 1921-22 and 1922-23.

Prior to the introduction of Reforms, "Stamps" was a divided head and the Central Revenues were not re-imbursed for the full actual cost of non-postal stamps, *i.e.*, judicial and non-judicial stamps supplied to Provincial Governments, as recoveries from the latter were effected only to the extent of the contract rates paid to the manufacturers Messrs. De La Rue and Company. The overhead charges incurred in the United Kingdom and the extra payments to the Company made since 1914 on account of the increased cost of manufacture owing to the war, both of which items combined amounted to as much as 161, per cent, of the contract rates in 1921-22, were met from Central Revenues. On the separation of the Central and Provincial interests, "Stamps" became a wholly provincial head and the Government of India therefore made a claim in 1923 for recovery of the balance of the cost of non-postal stamps in stock on 1st April 1921 in the Central Stamp Depots at Bombay and This claim was first resisted by the Government of Bombay . Karachi. on the ground that the Depots vested in the Provincial Government on the date of the introduction of Reforms. This argument was not accepted by the Government of India on the ground that the proposal to hand over the stock of stamps at the Depots free of cost to the Governments of the Provinces within whose geographical limits they were situated, would have placed the Governments of Madras, Bombay and Burma, which maintained Central Depots at Madras, Bombay, Karachi and Rangoon, in a more favourable position than the other Local Governments. It was also found at the time that all stamps supplied to the Provincial Depots during 1921-22 and 1922-23 had also been paid for by the Central Government. The whole question was discussed at the Conference of the Financial Representatives held at Delhi in November 1925, and it was agreed at the Conference that the stock of non-postal stamps existing on 1st April 1921 in all the Depots including that at Calcutta (which was maintained from Central Revenues after the

[Appendix 20—contd.]

Reforms) should be pooled and half the total distributed free of cost among the Provincial Governments and the areas administered by the Central Government in the ratio of their average consumption for the previous three years, i.e., 1918-19, 1919-20 and 1920-21. In accordance with that decision, the Controller of Stamps, Stationery and Printing, Calcutta, who dealt with all the indents of stamps, received from home, worked out the credits and debits due to all Government concerned. As a result of those calculations, the debit against the Government of Bombay for the cost of non-postal stamps in stock in Bombay and Karachi Depots on 1st April 1921 to which we were not entitled free of charge, and the cost on account of stamps supplied during the years 1921-22 and 1922-23, has been worked out at Rs. 6,61,152. Against this debit, recoveries to the extent of Rs. 2,10,811 have been made by the Government of India direct from the other Provincial Governments and Administrations who were supplied with stamps from the Depots at Bombay and Karachi. Deducting these recoveries, the net amount to be paid to the Central Revenues by this Government stands at Rs. 4,50,341. It may be pointed out that against this amount of Rs. 4,50,341 the Government of Bombay are due to receive a sum of Rs. 21 lakhs from other local Governments and minor administrations on account of stamps supplied and that it is expected that this debt will be realised partly in 1928-29, partly in 1929-30. The net expenditure to this Government will therefore be about Rs. 2 lakhs.

Reappropriations suggested.

Demand voted and now reduced (1) "47-Miscellaneous—Reserved" Demand voted and now increased. Rs. 12,72,000—Rs. 2,50,341. . . between the Central and Pro-(2) "47-Miscellaneous—Transferred" vincial Governments"

Rs. 8,56,788-Rs. 2,00,000.

Nil + Rs. 4,50,341.

APPENDIX 21.

RESERVED 17.-The Honourable Mr. J. L. RIEU.

Advances for flood relief.

In the current year's budget a grant of Rs. 18,62,000 was made under the head "Deposits and Advances-Famine Insurance Funds-Advances to Cultivators" for advances to cultivators for relief purposes in areas affected by the floods of July 1927. On July 1928 the Council voted an additional amount of Rs. 13,82,190 under that head for the same purpose. [Appendix 21—contd.]

In accordance with the revised schedule IV to the Devolution Rules the excess balance in the Famine Relief Fund can be utilised in granting loans to cultivators but these advances are to be made through the Provincial Advance and Loan Account (see paragraph 266 of the Blue Book for 1929-30). Of the total sum of Rs. 32,44,190 voted by the Council it is now estimated that Rs. 24,02,000 will actually be required this year. The sanction of the Legislative Council is required to the provision of this amount under the head "Loan and Advances by Provincial Government."

Demand voted and now increased.

Deposits and Advances—Loans and Advances by Provincial Governments.

Rs. 62,42,085+Rs. 24,02,000.

APPENDIX 22.

RESERVED 18.—The Honourable Mr. G. B. PRADHAN.

45, Superannuation Allowances and Pensions.

The latest revised estimate of expenditure during the current year under the head "45-Superannuation allowances and pensions," after allowing for refunds, amounts to Rs. 52,95,300 against the grant of Rs. 50,53,000 made by the Legislative Council. That is to say, an excess is anticipated of Rs. 2,42,300. It has arisen mainly under the minor head "Superannuation and retired allowances" and is due to the retirement of more officers than was anticipated. There has also been a decrease under the minor head "Deduct—Commercial Departments pensions" owing to reduction in the provision for the Irrigation establishment on which the pensionary charges are calculated and to retrenchment in the Development Department. The Legislative Council is therefore requested to sanction an additional grant of Rs. 2,42,300.

> Demand voted and now increased. 45-Superannuation Allowances and Pensions.

> > Rs. 50,53,000+Rs. 2,42,300.

APPENDIX 23.

RESERVED 19.—60-B. Payment of commuted value of pensions.

The latest revised estimate for the current year under the head "60-B" is Rs. 9,50,000 (voted) against the demand of Rs. 4,79,000 sanctioned by the Legislative Council, *i.e.*, an excess of Rs. 4,71,000. The excess is due to (a) the adjustment of the commuted value of pensions to be paid to other Governments for the closing four months of the year 1927-28 in the accounts of 1928-29 owing to a change in the accounts procedure, formerly adjustments were on the basis of December to [Appendix 23-contd.]

November, from this year they will be adjusted on the basis of April to March, so that in 1928-29 provision for sixteen months' expenditure has to be made, (b) payments to the Government of India for portions of pensions of certain military officers in the employ of this Government, and (c) larger anticipated expenditure on account of commuted value of pensions to be paid to other Governments. The Legislative Council is therefore requested to sanction an additional grant of Rs. 4,71,000.

Demand voted and now increased.

60-B Payment of commuted value of pensions.

Rs. 4,79,000 + Rs, 4,71,000.

FINANCE DEPARTMENT :

Bombay Castle, 5th March 1929.

APPENDIX 24.

BILL No. II of 1929.

A Bill further to amend the Indian Registration Act, 1908, in its application to the Presidency of Bombay.

(As published in the "Bombay Government Gazette" of the 24th January 1929.)

WHEREAS it is expedient further to amend the Indian Registration XVI of Act, 1908, in its application to the Presidency of Bombay in manner 1908. hereinafter appearing; and whereas the previous sanction of the Governor General required by section 80A of the Government of India 5 & 6 Act has been obtained for the passing of this Act; It is hereby enacted Geo. V. as follows :---

> 1. Short title.—This Act may be called the Indian Registration (Bombay Amendment) Act, 192.

2. Amendment of section 8 of Act XVI of 1908.—To sub-section (1) of section 8 of the Indian Registration Act, 1908, hereinafter called the said Act, the following shall be added, namely :---

"Provided that the Local Government may delegate, subject to such restrictions and conditions as it thinks fit, to the Inspector-General of Registration the power of appointing inspectors of registration offices."

3. Amendment of section 13 of Act XVI of 1908.—In section 13 of the said Act.

(1) sub-sections (1) and (2) shall be repealed; and

(2) after the word "Sub-Registrars" the words "and Inspectors of Registration offices " shall be inserted.

c. 61.

XVI of 1908.

[Appendix 24—contd.]

4. Amendment of section 21 of Act XVI of 1908.—To sub-section (2) of section 21 of the said Act the following shall be added, namely:—

"In all city surveyed areas in the Bombay Presidency, houses and lands shall also be described by their cadastral survey numbers as in the city survey maps and records."

5. Amendment of section 22 of Act XVI of 1908.—In sub-section (2) of section 22 of the said Act for the word "Save" the words "Except in the case of city surveyed areas in the Bombay Presidency and except" shall be inserted.

6. Amendment of section 36 of Act XVI of 1908.—In section 36 of the said Act for the words "may in his discretion" the words "in his discretion, may, upon receipt of the prescribed fee, issue, or may" shall be substituted; and after the word "issue" a comma shall be inserted.

7. Amendment of section 51 of Act XVI of 1908.—In sub-section (2) of section 51 of the said Act after the figures "89" the word and figure "sub-sections (2) and (4)" shall be inserted.

8. Amendment of section 54 of Act XVI of 1908.—In section 54 of the said Act after the word "books" where it occurs for the second time the words "and there shall also be prepared current indexes of the contents of the copies filed under sub-sections (1) and (3) of section 89" shall be inserted.

9. Amendment of section 55 of XVI of 1908.-In section 55 of the said Act.

(a) for sub-section (1) the following shall be substituted, namely :---

"(1) six such indexes shall be made in all registration offices and shall be named, respectively, Index No. I, Index No. I-A, Index No. II, Index No. II-A, Index No. III and Index No. IV;"

(b) after sub-section (2) the following sub-section shall be inserted, namely :---

"(2A) Index No. I-A shall contain the names including the father's name, or, in the case of persons usually described by their mother's name, the mother's name and the places of residence of all persons executing, and of all persons claiming under, the documents of which copies are filed under subsection (1) or (3) of section 89;"

(c) after sub-section (3) the following sub-section shall be inserted, namely :---

"(3A) Index No. II-A, shall contain such particulars mentioned in section 21 as the Inspector-General may, from time to time, prescribe in this behalf in regard to every copy filed under subsection (1) or (3) of section 89;"

(d) for the words "and additions" wherever they occur the words "including the father's name, or, in the case of persons usually [Appendix 24—contd.]

described by their mother's name, the mother's name and the places of residence "shall be substituted.

10. Amendment of section 57 of Act XVI of 1908.—In sub-section (1) of section 57 of the said Act after the words and figure "Book No. I" the following words and figures shall be inserted, namely :—

"and, so long as they are preserved, the copies filed under subsections (1) and (3) of section 89 and the indexes relating to such copies."

11. Amendment of section 69 of Act XVI of 1908.—In clause (h) of sub-section (1) of section 69 of the said Act, after the figures "I" and "II" the figures "I-A" and "II-A" respectively shall be inserted.

12. Amendment of section 89 of Act XVI of 1908.—In sub-sections (1) and (3) of section 89 of the said Act for the words and figure "Book No. I" the word "office" shall be substituted.

STATEMENT OF OBJECTS AND REASONS

(The objects of the Bill are explained in the following Notes on

Clauses.)

Notes on Clauses

Clause 2.—It is considered desirable that the Local Government should have power to delegate to the Inspector-General of Registration the power to appoint Inspectors of Registration offices. Similar power in regard to sub-registrars is conferred on the Inspector-General by the proviso to section 6 of the Act.

Clause 3.—Under section 13 (1) a report has to be made to Government by the Inspector-General of all appointments made under sections 6,10,11, and 12. These reports are purely formal, and it is proposed to do away with them.

Clauses 4 and 5.—The amendments in these clauses are intended to make it compulsory for lands and houses in city surveyed areas to be described by their cadastral survey numbers entered in the city survey maps and records, as these particulars are essential for the proper maintenance of the indexes.

Clauses 7, 8, 9 (a), (b) and (c), 10 and 12.—As the law stands at present tagavi bonds have to be preserved in perpetuity. This is unnecessary, after the debts, which are secured by these bonds, have been fully repaid. It is also unnecessary that the copies, the originals of which have been destroyed in the Revenue offices, should be preserved permanently in the Registration offices. It is therefore proposed to take power to destroy these copies of tagavi bonds and their indexes after the loans secured by the bonds have been repaid.

Clause 9 (d).—The index contains unnecessary details which may be dispensed with with advantage. It is therefore proposed to reduce the particulars to those which are necessary and sufficient.

18th December 1928.

B. V. JADHAV.

Appendices

APPENDIX 25.

BILL No. VI of 1928.

(A Bill to regulate the employment of women in factories some time before and some time after confinement and to provide for the payment of maternity benefit to them)

REPORT OF THE SELECT COMMITTEE.

We, the undersigned members* of the select committee appointed to consider Bill No. VI of 1928 (a Bill to regulate the employment of women in factories some time before and some time after confinement and to provide for the payment of maternity benefit to them), have the honour to report as follows :---

We have carefully considered the bill and have made various changes in it. The reasons for the principal changes are noted against the clauses mentioned below.

Clause 1.—We do not think that the Act should apply to the whole of the presidency at once. We propose that it should apply in the first instance to the principal industrial towns of the presidency and that Government should have power to extend it to such other places as it thinks fit. Sub-clause (b) has therefore been deleted and we have drafted a new clause 2 to give effect to the above proposal.

Clause 3.—Original clause 2 has been recast. The definition of "maternity benefit" has been made more precise. The definition of "qualified medical practitioner has been omitted as under the new, procedure proposed by us, a certificate from a medical practitioner becomes unnecessary.

Clause 4.—The principle of the original clause 3 (a) is embodied in the new clause 4. We consider that a period of compulsory rest for four weeks following the confinement is sufficient rest for the mother. We also propose to make it illegal for her to work in any factory during this period.

Clause 5.—The proposals made in the original clause 3 (c) have been considerably altered and have now been incorporated in the new clause 5. We think that there is no necessity to establish a maternity benefit fund as, in our opinion, the benefit should be paid directly by the employer at a fixed rate and for a fixed period. We suggest that it should be paid at the rate of annas 8 per day for the actual period of absence not exceeding three weeks before confinement and for four weeks immediately after confinement. We think, however, that before a woman is entitled to maternity benefit under this Act, she should have been employed in the factory of the employer from whom she claims maternity benefit for not less than six months immediately preceding the date on which she gives notice under the new clause 6.

Clause 6.—The procedure suggested in original clause 3 (b) of the bill seems to us to present many practical difficulties. We therefore propose a new procedure embodied in the new clause 6 of the bill under which a pregnant woman can absent herself from work after notifying her intention

^{*}Note.—The signatures of Messre. J. B. Petit, K. F. Nariman, W. S. Mukadam, Lalji Naranji and Dr. B. R. Ambedkar will be notified when received.

[Appendix 25—contd.]

to do so owing to approaching confinement. In view of the provision made in new clause 5 of the bill that she should not be entitled to maternity benefit for more than three weeks before confinement, and that maternity benefit for the three weeks should be paid on production of a certified extract from a birth register, we think that the period of her absence from work will, in her own interest approximate as nearly as possible to the period of three weeks immediately preceding her confinement.

Clause 7.—While retaining the proposal in the original clause 4, we have in drafting this clause proposed a new provision under which even if the child does not survive the mother, the maternity benefit due will be paid to the legal representative of the mother.

Clause 8.-The original clause 5 has been retained with slight verbal alterations.

Clauses 9, 10 and 11.-While retaining old clause 6 as new clause 10, we have proposed new clauses 9 and 11 under which penalties have been suggested for the infringement by the woman herself of the provision of the bill intended solely for her benefit.

"Clauses 12, 13 and 15.—These provisions are in conformity with similar provisions (sections 48, 49 and 36) in the Indian Factories Act XII of 1911, and seem to us to be salutary.

Clause 14.-We have modified the original clause 7 in order to make it accord with the new procedure suggested by us. We have provided that the rules framed by Government should be submitted to the Bombay Legislative Council after previous publication.

We have deleted original clause 8 as being unnecessary.

We recommend that this report, with a copy of the bill as amended, together with the minutes of dissent, if any, be published in English, Marathi, Gujarati, Kanarese and Urdu in the Bombay Government Gazette and in Sindhi in the Sind Official Gazette.

(Signed) GHULAM HUSSAIN HIDAYATALLAH.

SWAMI-

(subject

-) A. M. MANSURI. ••) R. S. ASAVALE. 33 (() F. W. Allison. ,,) R. G. PRADHAN. ,, CHIMANLAL () JETHALAL •• NARAYAN.) S. K. Bole. (,,) NARAYANDAS ANANDJI BECHAR. (,,) SYED MUNAWAR (subject to a ,, minute of dissent).) B. G. PAHALAJANI.) SAKARLAL BALABHAI (subject to a minute of dissent).) JAIRAMDAS DOULATRAM (.. to a minute of dissent).) K. M. MUNSHI.
-) S. A. SARDESAI. (
 -) R. M. MAXWELL.

[Appendix 25-contd.]

(Minute of dissent by Mr. Syed Munawar, M.L.C.)

In the draft prepared by the Select Committee as the payment of the benefit is left to the employer there is a danger of an unscrupulous employer dismissing a woman after third or fourth month of pregnancy when pregnancy can easily be observed and before the period of three weeks when she can give notice of her intention to remain and when it is illegal for the employer to dismiss her. This is the real defect of the scheme of the Select Committee and it is for this purpose that the original Bill had provided the establishment of a Maternity Benefit Fund under public control. If the scheme of the Select Committee is to be retained, it will have to be made illegal for the employer to dismiss a woman after the 3rd month of pregnancy and not after three weeks before confinement.

(Signed) SYED MUNAWAR.

(Minute of dissent by Mr. Sakarlal Balabhai, M.L.C.)

The penalty provided for breach of the provisions of this Act by an employer, under clause 10, is very high. I suggest that this should not exceed Rs.100 (one hundred) only.

(Signed) SAKARLAL BALABHAI.

(Minute of dissent by Mr. Jairamdas Doulatram, M.L.C.)

I hold the view that the State should share with the employer the burden of the maternity benefit. An undertaking to this effect had been given to the Council by the late General Member, Sir Cowasji Jehangir. That undertaking should now be carried out.

I would delete clause (e) of sub-section (1) of section 14. The power given to the Governor in Council under this clause is too wide.

3rd November 1928.

(Signed) JAIRAMDAS DOULATRAM.

BILL No. VI OF 1928.

A Bill to regulate the employment of women in factories some time before and some time after confinement and to make provision provide for the payment of maternity benefit to them.

(As amended by the Select Committee.)

WHEREAS it is expedient to regulate the employment of women in factories some time before and some time after confinement and to make provision provide for the payment of maternity benefit during the period of absence from work due to advanced state of pregnancy

Appendices

[Appendix 25-contd.]

and confinement to them in the manner hereinafter provided ; And Geo. V. Whereas the previous sanction of the Governor General required by sub-section (3) of section 80-A of the Government of India Act and the previous sanction of the Governor required by section 80-C of the said Act have been obtained for the passing of the this Act; It is hereby enacted as follows :---

> 1. Short title extent and operation. (a) This Act may be called the Bombay Maternity Benefit Act, 192

(b)-It extends to whole of the Presidency of Bombay.

(e) It shall come into force on the 1st day of January 192

2. Extent and operation.—(1) This Act shall apply in the first instance to the Bombay Suburban District and the cities of Bombay, Ahmedabad, Viramgam, Surat, Broach, Jalgaon, Sholapur, Belgaum, Amalner and Karachi. The Government may, from time to time, by notification in the "Bombay Government Gazette" extend this Act to such other places as it thinks fit.

(2) It shall come into operation on the day of 192.

Definition In this Act :--2.

XII of (a)-"-Factory "-means a factory as defined in the-Indian-Facto-1911 ries Act;

¥H-of (b)-"-Qualified-Medical-Practitioner-"-means-a--qualified--medical 1923practitioner as defined in the Workmen's Compensation Act;

XII of (e)-"-Benefit-" means benefit as provided for by this-Act ; 1911

(d)-" Employer."-includes an-" Occupier." of a factory as defined in-the Indian-Factories Act-; or the "-Manager "-of a factory-;

XII-of (e)-"-Inspector-of Factories-"-means an Inspector-as-defined-by 1911 the Indian Factories Act:

> 3. Definitions.-In this Act, unless there is anything repugnant in the subject or context,-

XII of 1911

(a) "Employer" includes an occupier of a factory as defined in the Indian Factories Act, 1911, and the manager of a factory;

(b) the expressions "employ" "employed", "factory", and "inspector XII of 1911 of factories" shall have the same meanings as are respectively assigned to them under the Indian Factories Act, 1911;

> (c) "maternity benefit" means the amount of money payable under the provisions of this Act to a usman employed in a factory.

(3). Restriction on the employment of women six weeks before and after confinement and the grant-of-Maternity Benefit-during the period.-In any factory a woman--

(a) shall not be knowingly employed during the six weeks following her confinement-;

(b)-shall-have the right-to-leave-her-work-if-she-produces # medical-certificate-from-a-qualified-medical-practitioner-stating that-her-confinement-will-probably-take-place within-six-weeks;

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c. 61.

[Appendix 25—contd.]

(e)-shall, while she is absent from her work in pursuance of subsection (a) and (b) of this section, be paid by the Government- in accordance with rules made for this purpose, out of a-fund to be established for this purpose- and called Maternity Benefit Fund, benefit sufficient for the full and healthy maintenance of herself and her-child, the amount of which shall be determined in accordance with rules made by the Government.

4. After this Act comes into operation,-

Employment of or work by women in factories prohibited during certain period.—(1) No employer shall knowingly employ a woman in any factory during the four weeks immediately following the day of her delivery; and

(2) no woman shall work in any factory during the four weeks immediately following the day of her delivery.

5. Right to payment of maternity benefit.—(1) Subject to the provisions of this Act, every woman employed in a factory shall be entitled to the payment of maternity benefit at the rate of eight annas a day for the actual days of her absence for the period immediately preceding her confinement and for the four weeks immediately following her confinement as mentioned in subsection (2):

Provided that a woman shall not be entitled to maternity benefit unless she has been employed in the factory of the employer from whom she claims moternity benefit for a period of not less than six months immediately preceding the date on which she notifies her intention under sub-section (1) of section 6.

(2) The maximum period for which any woman shall be entitled to the payment of maternity benefit shall be seven weeks, that is to say, three weeks up to and including the day of her delivery and four weeks immediately following that day. If a woman dies during this period the maternity benefit shall be payable only for the days up to and including the day of her death.

6. Procedure regarding payment of maternity benefit.—(1) Any woman employed in a factory and entitled to maternity benefit under the provisions of this Act, who is pregnant may, on any day, give notice in writing to her employer stating that she expects to be confined within one month next following, that her maternity benefit may be paid to her, and that she will not work in any employment during the period for which she receives maternity benefit.

(2) The employer shall thereupon permit such woman to absent herself from the factory from the following day until four weeks after the day of her delivery.

(3) The amount of maternity benefit for the period up to and including the day of delivery shall be paid by the employer to the woman within forty-eight hours of the production of a certified extract from a birth register stating that the woman has given birth to a child. The amount due for the subsequent period shall be paid punctually each fortnight in arrear.

4. Payment of Maternity Benefit in case of a woman's death during the Maternity Benefit period.—If a woman dies at her confinement or during the period for which she is entitled to benefit,

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[Appendix 25-contd.]

the remaining sums due as maternity benefit shall be paid to the person who undertakes the care of the child in accordance with rules made by the Government;

7. Payment of maternity benefit in case of a woman's death.—If a woman entitled to maternity benefit under this Act dies during the period for which she is entitled to maternity benefit, the employer shall pay the amount of maternity benefit due, if the newly born child survives her, to the person who undertakes the care of the child; and if the child does not survive her to her legal representative.

5. 8. No notice of dismissal of a woman to be given or to expire to a woman during Maternity Benefit period of maternity benefit.—Wheren a woman is absents herself from her work in accordance with the provisions of this Act sub section-(a)-or-(b)-of section 3, it shall not be lawful for her employer to give her notice of dismissal during such absence or at such a time on such a day that the notice would will expire during such absence.

6. Penalties.—An employer contravening any-provision ef-this Act or any-rule-made-thereunder-shall-be-punishable-with-fine which may extend to five hundred rupees.

9. Forfeiture of maternity benefit.—If a woman works in any factory after she has been permitted by her employer to absent herself under the provisions of section 6 she shall forfeit her claim to the payment of the motornity benefit to which she is entitled.

10. Penalty for contravention of the Act by an employer.—If any employer contravenes the provisions of this Act he shall, on conviction, be liable to a fine which may extend to five hundred rupees.

11. Penalty for contravention of the Act by a woman.—If any woman works in any factory within four weeks of the date of her delivery she shall be liable, on conviction, to a fine not exceeding ten rupees.

12. Cognisance of offences.—(1) No prosecution under this Act shall be instituted except by or with the previous sanction of the inspector of factorics.

(2) No Court inferior to that of a Presidency Magistrate or of a Magistrate of the First Class shall try any offence against this Act or any rules thereunder.

13. Limitation of prosecutions.—No Court shall take cognisance of any offence against this Act or any rule thereunder unless complaint thereof is made within six months of the date on which the offence is alloged to have been committed.

7. Rules .- The Government shall make-rules

(1) for the establishment of a maternity benefit fund; for fixing the amount of contribution to be paid to it by each factory; for the collection of the contribution and for the management and safe custody of the fund;

(2)-for-determining-the-manner of payment of the benefit-to-the person-entitled to receive it-;

(3) for fixing the amount of benefit to be paid under this Act.

[Appendix 25—contd.]

14. Rules.—(1) The Governor in Council may make rules for the purpose of carrying into effect the provisions of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for,—

(a) the preparation and maintenance of a muster roll and the particulars to be entered in such roll;

(b) the inspection of factories for the purposes of this Act by inspectors of factories;

(c) the exercise of powers and the performance of duties by inspectors of factories for the purposes of this Act;

(d) the method of payment of maternity benefit in so far as provision has not been made in this Act; and

(e) any other matter for which no provision has been made in this Act and for which provision is, in the opinion of the Governor in Council, necessary.

(3) Any such rule may provide that a contravention thereof shall be punishable with fine which may extend to fifty rupees.

(4) The making of rules under this section shall be subject to the condition of previous publication. Such rules shall be laid on the table of the Bombay Legislative Council for one month previous to the next session thereof and shall be liable to be rescinded or modified. If any rule is modified the Governor in Council may accept the modification and reissue the rule accordingly or may rescind the rule.

15. Copies of this Act and rules thereunder to be exhibited.—A copy of the provisions of this Act and the rules thereunder in the local vernacular shall be exhibited in a conspicuous place by the employer in every factory in which women are employed.

8. The Inspectors of Factories shall have and perform the same powers and duties for the purpose of section 3, sub section (a), -(b) and section 5 of this Act as they have and perform for the purpose X of the Indian Factories Act.

XII-of 1911.

APPENDIX 26.

BILL No. IV OF 1929.

A Bill to restrict the increase of rent of certain premises in the Municipal District and Cantonment of Karashi.

(As published in the "Bombay Government Gazette" of the 24th January 1929.)

WHEREAS it is expedient to provide special means for restricting the increase of rent of certain premises in the Municipal District and Cantonment of Karachi; and whereas the previous sanction of the Governor General required by sub-section (3) of section 80A of the

5 & 6 Geo. V, c. 61. [Appendix 26-contd.]

Government of India Act has been obtained for the passing of this Act ; It is hereby enacted as follows :---

1. Short title.-This Act may be called the Karachi Rent Restriction Act, 192 .

2. Extent and operation.-This Act shall extend to the Municipal District and Cantonment of Karachi and shall be in force up to the 31st day of December 1931 in respect of any premises of which the standard rent does not exceed Rs. 35 per month ; provided that the expiration of this Act shall not render recoverable any rent which during the continuance thereof was irrecoverable or affect the right of a tenant to recover any sum which during the continuance thereof was under this Act recoverable by him.

3. In this Act, unless there is anything repugnant in the subject or context and subject to the provisions of this Act :---

(a) The expression "Controller" means a Controller of rents appointed under this Act and any person authorised by the Governor in Council or by the Controller with the sanction of the Governor in Council to perform any of the duties of the Controller under this Act;

(b) the expression "Committee" means a committee constituted under section 5;

(c) the expression "Premises" shall mean any building or part of a building let separately, the principal purpose of which is dwelling and includes any land let therewith;

(d) the expression "Standard rent" in relation to any premises means-

(i) the rent at which the premises were let on the 31st day of December 1929, or where they were not let on that date, the rent at which they were let before that date; or

(ii) in the case of any premises that were or shall be first let after the 31st day of December 1928 the rent at which they were or shall be first let; or

(iii) in any of the cases referred to in section 5, the rent fixed by the Controller;

(e) the expression "landlord" means any person for the time being entitled to receive rent in respect of any premises whether on his own account or on account or on behalf or for the benefit of any other person or as trustee, guardian or receiver for any other person; it includes a tenant who sub-lets any premises and every person from time to time deriving title under a landlord ;

(f) the expression "tenant" means any person by whom or on whose account rent is payable for any premises, and includes every person from time to time deriving title under a tenant.

4. Appointment of Controller.-The Governor in Council may, by notification, appoint a Controller for the area in which this Act is in operation.

5 & 6 Geo. V, c. 61.

[Appendix 26-contd.]

5. Controller may fix Standard Rent.—(1) In any area in which this Act is in operation the Controller may, after such inquiry as he may think fit, fix the standard rent of any premises.

(2) In any of the following cases the Controller may fix the standard rent at such amount as, having regard to the provisions of this Act and the circumstances of the case, he deems just :---

(a) Where, by reason of any premises having been let at one time as a whole and at another time in parts, or where a tenant has sub-let or sub-lets a part of any premises let to him, or where for any reason any difficulty arises in giving effect to this Act;

(b) where, in the case of any premises let furnished, it is necessary to distinguish, for the purpose of giving effect to this Act, the amount payable as rent from the amount payable as hire of furniture; or

(c) where any premises have been or are let rent-free or at a nominal rent or for some consideration in addition to rent.

(3) In the case of any such sub-letting as is referred to in clause (a) of sub-section (2) the Controller shall have regard to the standard rent of the premises a part of which has been or is sub-let.

(4) The Controller may alter the standard rent fixed for any premises if there be a change of conditions affecting the standard rent thereof subsequent to the same having been so fixed.

(5) Before exercising any of the powers contained in the foregoing sub-sections the Controller shall give notice in the prescribed manner of his intention so to do and shall duly consider any application received by him from any person interested within such period as shall be specified in the notice.

(6) All orders of the Controller under the foregoing sub-section shall be in writing and a copy thereof shall be affixed to some conspicuous part of the premises to which they relate or to some conspicuous object near such premises.

(7) Subject as hereinafter provided and subject to the right of the Controller to refix the standard rent of any premises should there be a change of conditions affecting the standard rent thereof, any order under sub-section (1), (2) or (3) shall be final.

6. Constitution of Committee.—(1) If the landlord or the tenant object to any order made by the Controller under section 5, he may by written application to the Controller within fourteen days of the date of the order require that such objection shall be determined by a Committee consisting of the Controller and two persons selected by the Controller from a list of persons nominated in this behalf by the Governor in Council by notification.

(2) Notwithstanding any such objection being preferred the order of the Controller shall be effective in all respects unless and until set aside or varied in the manner hereinafter provided.

(3) The Committee, after giving notice in the prescribed manner of heir intention so to do, and after duly considering any application from [Appendix 26—contd.]

any person interested received by them within such period as shall be specified in the notice, and after such enquiry as they may think fit, shall proceed to determine such objection, and

(a) whatever be the objection, may affirm the order of the Controller, or

(b) if the objection be to the amount of the standard rent fixed, may fix the standard rent.

(4) In fixing the standard rent of any premises the Committee shall have powers of the Controller under section 5.

(5) The decision of the Committee shall be in accordance with the opinion of the majority. If they are all divided in opinion, such decision shall be in accordance with the opinion of the Controller.

(6) The provisions of sub-section (5) of section 5 shall apply to all decisions of the Committee.

(7) The decision of the Committee shall relate back to the date of the order objected to and shall, subject to the right of the Controller to refix the standard rent of any premises should there be a change of conditions affecting the standard rent thereof, be final.

7. Restriction of raising rent.—(1) Subject to the provisions of this Act, where the rent of any premises has been, or is hereafter during the continuance of this Act, increased above the standard rent, the amount by which the rent exceeds the standard rent shall, notwithstanding any agreement to the contrary, be irrecoverable:

Provided that nothing in sub-section (1) shall apply to any rent which accrued due before the thirty-first day of December 1928.

(2) The rent shall be deemed to have accrued from day to day.

8. Increase of rent on account of improvement excepted.—Where the landlord has since the thirty-first day of December 1928 incurred, or during the continuance of this Act incurs, expenditure on the improvement or structural alteration of any premises (not including expenditure on decoration or ordinary repairs), an increase of rent at a rate not exceeding ten per cent. per annum on the amount so expended shall not be deemed to be an increase for the purpose of this Act.

9. Case where rent not to be deemed to be increased.--(1) Where, as the result of any alteration of the terms of a tenancy, the terms on which any premises are held, are on the whole less favourable to the tenant than the previous terms the rent shall be deemed to be increased for the purposes of this Act, whether the sum payable as rent is increased or not.

(2) Where, as the result of any alteration of the terms of the tenancy, the terms on which any premises are held are not on the whole less favourable to the tenant than the previous terms the rent shall not be deemed to be increased for the purposes of this Act, whether the sum payable as rent is increased or not.

10. Increase of rent on account of payment of rates excepted.—Where the landlord pays any Municipal rates, cesses or taxes in respect of any premises, an increase of the rent thereof shall not be deemed to be an [Appendix 26-contd.]

increase for the purposes of this Act, if the amount of the increase does not exceed any increase in the amount for the time being payable by the landlord in respect of such rates, cesses or taxes over the amount paid in the period of assessment which included the thirty-first day of December 1928.

11. Notice to be given before increase of rent.—(1) Wherever an increase of the rent of any premises is allowable under the provisions of this Act, no such increase shall be recoverable until the expiry of four clear weeks after the landlord has served on the tenant a notice in writing of his intention to increase the rent, accompanied—

(a) Where the increase of rent is on account of such expenditure as is mentioned in section 8 by a statement of the improvements or alterations effected and of their cost, and

(b) Where the increase of rent is on account of an increase in Municipal rates, cesses or taxes, by a statement showing particulars of the increased amount charged in respect of such rates, cesses or taxes.

(2) Where such a notice has been served on any tenant the increase may be continued without service of any fresh notice on any subsequent tenant.

12. Fine or premium not to be charged for grant, renewal or continuance of tenancy.—(1) It shall not be lawful for any person, in consideration of the grant, renewal or continuance of a tenancy of any premises, to require the payment of any fine, premium or any other like sum in addition to the rent.

(2) Where any such payment has been made after the 1st day of January 1929, the amount shall be recoverable by the tenant by whom it was made from the landlord, and may without prejudice to any other method of recovery be deducted from any rent payable by him to the landlord.

(3) Provided that nothing in this section shall apply to any payment under any agreement entered into before the 1st day of January 1926.

13. No order for ejectment ordinarily to be made if rent paid at allowable rate. (1) No order for the recovery of possession of any premises shall be made so long as the tenant pays or is ready and willing to pay the standard rent and perform the conditions of the tenancy.

(2) Provided that nothing in this section shall apply where the tenant has committed any act contrary to the provisions of clause (o) or clause (p) of section 108 of the Transfer of Property Act, IV of 1882, or has been IV of guilty of conduct which is a nuisance or an annoyance to adjoining or 1882. neighbouring occupiers, or where the premises are .reasonably and *bona* fide required by the landlord either for the erection of buildings or for his own occupation or for the occupation of any person for whose benefit the premises are held or where the landlord can show any cause which may be deemed satisfactory by the Court.

(3) The fact that a tenant the term of whose lease has expired has after the 31st day of December 1928 without the written permission of [Appendix 26—contd.]

his landlord, sub-let the premises or that a tenant has after the said date and without the said permission, sub-let the premises for a period extending beyond the term of his lease, shall in the former case at once and in the latter case after the expiry of the said lease, be deemed to be satisfactory cause within the meaning of sub-section (2), but otherwise the fact that the period of the lease has expired or that the interest of the landlord in the premises has terminated, shall not of itself be deemed to be a satisfactory cause within the meaning of the said sub-section.

14. Consequences of non-user or non-occupation of premises of which possession has been restored to landlord .- When any order for the recovery of possession of any premises has been made under sub-section (2) of section 13 on the ground that the premises are reasonably and bong fide required by the landlord either for the erection of buildings or for his own occupation or for the occupation of any person for whose benefit the premises are held and the premises are not used for the erection of buildings or occupied by the aforesaid persons within six months of the date when possession has been obtained or are re-let within the same period to any person other than the original tenant, the court by which the order was made may on an application of the original tenant made within nine months of such date place him in occupation of the premises on the original terms and conditions and if in the opinion of the court the premises were not reasonably and bona fide required by the landlord for the aforesaid purposes, direct payment to him by the landlord of such compensation as the court may think fit.

15. Penalty for disturbance of easements and tampering with things provided for use with premises.—Whoever, without the previous written consent of the Controller or save for the purposes of effecting repairs or complying with any Municipal requisition, wilfully disturbs any easement annexed to any premises or removes, destroys or renders unserviceable anything provided for permanent use therewith or discontinues any supply or service comprised in the rent of such premises shall be punishable, in the case of a first offence with fine which may extend to one thousand rupees and in the case of a second or subsequent offence in regard to the same or any other premises with fine which may extend to two thousand rupees.

16. Rent paid in excess may be recovered.—Where any sum has, whether before or after the coming into operation of this Act in any area, been paid by a tenant to a landlord on account of the rent of any premises being a sum in excess of the standard rent, such sum shall at any time within a period of six months after the date of payment. be recoverable (without prejudice to any other mode of recovery or the provisions of this Act) on application to a Magistrate, from the landlord or his legal representative under the provisions of the Code of Criminal Procedure V of 1898 in like manner as if it were a fine, and the balance of any rent so recovered shall, after deducting the costs of recovery, be paid to the tenant: provided that nothing in this section shall apply to any rent other than rent accruing due after the 1st day of July 1928.

V. of 1908.

[Appendix 26-contd.]

17. Rent deemed to accrue from day to day.—For the purposes of section 16 rent shall be deemed to accrue from day to day.

18. Controller may require information to be furnished and may summon witnesses.—(1) For the purposes of any enquiry under section 5 or section 6 the Controller may by order require any person—

(a) to furnish particulars in such form, within such time and at such place as may be specified in the order as to the rent at which and the manner in which any premises were let in the year 1928 or subsequently, and as to any other matter specified in the order.

(b) to produce for inspection such accounts, rent receipts, books or other documents at such time and at such place as may be specified in the order.

(2) The Controller shall, subject to any rules made under this Act and in so far as such powers are necessary for carrying out the provisions of this Act, have power to summon and enforce the attendance of witnesses and to compel the production of documents by the same means and so far as may be in the same manner as is provided in the case of a court by the Code of Civil Procedure V of 1908. V of 1908.

19. Power of Entry.—For the purpose of any enquiry under section 5 or section 6 the Controller or any person duly authorised by the Controller in writing either generally or specially in this behalf or any member of the Committee, may enter any building or land with or without any assistance: provided that no building used for human occupation shall be so entered except with the consent of the occupier thereof, without giving such occupier at least twenty-four hours' previous notice in writing.

20. Rules.—(1) The Governor in Council may by notification make rules for the purpose of giving effect to the provisions of this Act.

(2) Without prejudice to the generality of the foregoing provisions such rules may prescribe—

(a) the manner in which notices under sections 5 and 6 shall be given;

(b) the manner in which the persons selected by the Controller to form a committee shall be selected; and

(c) the manner in which and the agency by which the Controller may enforce the attendance of witnesses and compel the production of documents for the purposes of this Act and may also provide for the charging or remission of fees.

21. Controller or Committee not a court.—Nothing in this Act shall be deemed to constitute the Controller or the Committee to be a court.

22. Legal proceedings barred.—No order under this Act shall be called in question in any court and no suit, prosecution or other legal proceedings shall lie against any person for anything which is in good faith done or intended to be done under this Act.

23. Rent which should not have been paid may be recovered on account of rent.--(1) Where any sum has, whether before or after the commencement of this Act, been paid on account of rent, being a sum which is by

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[Appendix 26—contd.]

reason of the provisions of this Act irrecoverable, such sum shall at any time within a period of six months after the date of payment, or in the case of a payment made before the commencement of this Act, within six months after the commencement thereof, be recoverable by the tenant by whom it was paid from the landlord who received the payment or his legal representative and may without prejudice to any other method of recovery be deducted by such tenant from any rent payable within such six months by him to such landlord.

(2) In this section the expression "legal representative" has the same meaning as in the Code of Civil Procedure, V of 1908, and includes also in the case of joint family property, the joint family of which the deceased person was a member.

24. Act does not permit increase of rent if not otherwise permissible.— Nothing in this Act shall be deemed to entitle a landlord to increase the rent of any premises in any case in which he would not be entitled to do so if this Act had not been passed.

25. Penalty for receiving rent in excess of standard rent.—(1) Whoever knowingly receives whether directly or indirectly on account of the rent of any premises any sum in excess of the standard rent shall on conviction by a magistrate be punishable in the case of a first offence with fine which may extend to one thousand rupees and in the case of a second or subsequent offence in regard to the same or any other premises with fine which may extend to two thousand rupees.

(2) A person shall be deemed to receive a sum in excess of the standard rent if he receives any consideration representing a money value in excess of such standard rent:

(3) Nothing in this section shall apply to any rent other than rent accruing due after the 31st day of December 1928.

26. Statement as to standard rent to be made in certain suits.—(1) In every suit in respect of any premises of which the monthly rent exceeds rupees thirty-five, the plaintiff shall state in the plaint whether the standard rent has or has not been fixed under this Act, and if he states that it has been so fixed, he shall annex to the plaint a copy of the order in that behalf in force under this Act.

(2) If the plaintiff fails to comply with the terms of the sub-section (1) the plaint shall be rejected.

(3) The rejection of the plaint on any of the grounds hereinbefore mentioned shall not of its own force preclude the plaintiff from presenting a fresh plaint in respect of the same cause of action.

STATEMENT OF OBJECTS AND REASONS

The life of the Bombay Rent (War Restrictions) Act, 1918, expires at the end of 1928, and in order that the labourers and the artizans and other workers with limited earning may not be deprived of the protection afforded by the Rent Act, until the housing conditions which brought into existence the Rent Act, are improved, the bill merely seeks to extend.

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[Appendix 26—contd.]

control of rents for further period of three years ending December 1931. In order, however, to minimize the opposition of the landlords the bill is restricted to small premises with a rental of Rs. 35 in 1928.

Although houses of higher rental value are available and there is certain amount of adjustment already taking place by the Law of Supply and Demand, a careful enquiry has revealed the fact that the rents of small houses built of recent years are all between Rs. 15 and 25 and more for almost half the accommodation of houses under control. The condition of labouring classes paying rents of Rs. 5 to Rs. 10 is all the more distressing and one cannot easily visualize the state of affairs that may arise should the protection of the Rent Act be withdrawn at a time of acute trade depression and consequent pecuniary distress through which we are passing. Moreover the increase of 50 per cent. over rents in 1916 granted by now, gives quite a reasonable return on the investments and as such leaves hardly any cause of complaint on part of landlords to the continuance of minimum control of rents. However, the continuance of the Act is not likely to be necessary after this further term of three years as the public bodies are getting alive to their responsibilities and the Karachi Municipality, for instance, have already made programme of building houses for their employees and are considering scheme for labouring classes of population.

Section 2 confines the operation of the Bill to the City of Karachi only.

Section 3 defines meaning of various provisions of the Bill.

Sections 4, 5 and 6 are designed to simplify matters by giving powers to Controller and Committee to fix rents and dispose of appeals and minor matters to avoid litigation.

Section 7 restricts raising rents in contravention of the Act.

Sections 8 and 10 allow landlords an increase on account of improvements carried out by him and additional taxes paid by him respectively.

Section 11 provides notice for increase of rent as defined in clauses 8 and 10.

Section 12 makes fine, premium, etc., as tribute illegal.

Section 13 affords security of tenure but prevents sub-letting on part of tenants.

Section 14 provides safeguards against spurious ejections secured by the landlords.

Section 15 imposes penalty in case where landlords take into their heads to disturb the easements and tamper with any essential services.

Section 16 enables tenants to recover excess rents paid for six months.

Section 18 gives power to Controller to call for information and summon evidences.

Section 19 empowers Controller to enter in buildings to make enquiries.

[Appendix 26—concld.]

Section 20 gives to the Governor in Council the usual rule-making powers.

Section 23 enables tenants to recover amounts wrongly paid.

Section 24 simply clarifies cases in which landlord cannot increase rents.

Section 25 provides penalty for receiving rents in excess of standard rent.

Section 26 requires Controller's certificate in suits filed in Court.

NARAYANDAS ANANDJI, M.L.C.

APPENDIX 27

BILL No. XXIV OF 1927

A Bill further to amend the Bombay Local Boards Act of 1923.

(As introduced on the 6th August 1927 and published in the "Bombay Government Gazette" of the 25th August 1927.)

Bom. VI WHEREAS it is expedient to amend the Bombay Local Boards of 1923.
5 & 6 Geo. V, sanction of the Governor required by section 80C of the Government of India Act has been obtained for the passing of this Act; it is hereby enacted as follows :--

1. This Act may be called the Bombay Local Boards (Amendment) Act, 192.

Bom. VI of 1923. 2. After section 103 in the same chapter of the Bombay Local Boards Act the following shall be inserted, namely:--103-A---Notwithstanding anything contained in this Act no tax, within the meaning of Scheduled Taxes Rules under section 80A of the Government of India Act, shall be levied on alienated lands which are to be continued without any increase of land tax under Sanads executed on behalf of the Secretary of State in Council by order of the Governor in Council of Bombay.

STATEMENT OF OBJECTS AND REASONS

Section 93 of the Bombay Local Boards Act provides that Governor shall levy a cess from one to two annas on every Rupee of the assessment on lands alienated and unalienated. Section 99 of the Act also contemplates the imposition of a similar tax. Government have made inquiries into the nature of the alienated lands in many cases. Where inquiry was not possible Government have made different settlements. Various Sanads have been issued to the holders of the alienated lands

[Appendix 27—contd.]

during the regime of the Honourable East India Company and afterwards under the then existing enactments and have been respected up till now. The holder of the alienated land has to fulfil and does fulfil his part of the contract and Government has to fulfil the other part of contract, the principal condition of which is that the alienated lands shall be continued without increase of land tax. Cess is included in tax as stated in Scheduled Taxes Rules under section 80A (3) of the Government of India Act. The present law infringes this condition and is *ultra vires*. This Bill provides for the fulfilment of the contract made by the British Government and executed on behalf of the Secretary of State in Council by order of the Governor in Council of Bombay.

L. M. DESHPANDE.

APPENDIX 28.

Report of the Select Committee on Motion No. VII of 1928 to amend Standing Orders.

We, the undersigned Members* of the Select Committee appointed to consider Motion No. VII of 1928 to amend the Standing Orders, have the honour to report as follows :---

We have carefully considered the proposed amendment⁺ and are of the opinion that it should be accepted. We have no changes to suggest in the wording thereof.

We recommend that the Report should be published in English in the Bombay Government Gazette.

(Si	igned)		A. M. K. DEHLAVI,
(,,	}	J. L. RIEU
. (")	R. S. ASAVALE,
(92 ·)	J. C. SWAMINARAYAN,
(")	S. T. Kambli,
(• • •)	B. G. PAHALAJANI,
(••)	NOOR MAHOMED,
(• ,,)	N. R. GUNJAL.

* Note.-The signatures of Mr. K. M. Munshi and Dr. P. G. Solanki will be notified when received.

The signature of Mr. F. W. Allison could not be obtained as he had ceased to be a member of the Select Committee owing to his resignation as a member of the Legislative Council.

+ Printed as an accompaniment.

мо нь 235-6

Appendices

[Appendix 28-contd.]

MOTION No. VII OF 1928.

(As approved by the Select Committee.)

For Standing Order II, 3 (2) substitute the following :--

"On the prorogation of a session, all pending notices, except those in respect of questions and statutory motions, shall lapse, and fresh notice must be given for the next session."

G. S. RAJADHYAKSHA,

Acting Secretary to the Legislative Council of the Governor of Bombay.

Bombay, 2nd February 1929.

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