

INDEX

AND

DIGEST OF EVIDENCE

OF THE

JOINT SELECT COMMITTEE

ON

GOVERNMENT OF INDIA BILL.

*Ordered by The House of Commons, to be Printed
17th November, 1919.*

LONDON:

PUBLISHED BY HIS MAJESTY'S STATIONERY OFFICE.

To be purchased through any Bookseller or directly from
H.M. STATIONERY OFFICE at the following addresses:
IMPERIAL HOUSE, KINGSWAY, LONDON, W.C.2., and 28, ABINGDON STREET, LONDON, S.W.2.;
57, PETER STREET, MANCHESTER; 1, ST. ANDREW'S CRESCENT, CARDIFF;
23, FORTH STREET, EDINBURGH;
or from E. PONSONBY, LTD., 116, GRAFTON STREET, DUBLIN.

1920.

203.—IND.

Price 9d. Net

INDEX.

[N.B.—In this Index the figures following the names of the Witnesses and those in the Digest of Evidence of each Witness refer to the Questions in the Evidence; those figures following *App.* refer to the number in the Appendix.]

A.

Accountants-General.—Relations with Auditor-General, *Meston* 73.

Adulteration of Foodstuffs.—Subjection to Indian legislation as regards export trade, *Feetham* and *Stephenson*, *App.* p. 40 (26).

AGA KHAN, H.H. AGA SULTAN SIR MAHOMED SHAH, G.C.S.I., G.C.I.E. : 8644-8832.

Bi-cameral System.—8644 (12-13), 8655-7, 8737-40—*Bombay*, provincial autonomy recommended, 8823-5—*Burma*, should be included in scheme, 8832—*Caste*, 8795-8—*Central Government*, control over Provincial Governments should be relaxed, 8691-2, under federal system, 8754-9, transfer of Education and Public Works advocated, 8644 (11), 8653-4—*Communal representation* advocated, 8658-9, 8676-82, 8717-9, 8773-83, 8810-2—*Council of India*, 8702-6—*Council of State*, 8644 (12-13), 8693-5—*Diarchy*, 8644 (5), 8645-9—*Executive Council of Governor-General*, 8644 (5), 8710-11—*Executive Councils*, constitution, 8644 (8)—*Federal System* advocated, 8644 (1), 8655, 8690-1, 8737-40—*Franchise*, 8720-2, 8817-22—*Governor*, powers, 8644 (8)—*Grand Committees*, 8644 (10)—*India Office*, 8662-6—*Legislative Assembly*, 8644 (11), (12)—*Legislative Councils*, Provincial, 8644 (2) (3) (8) (9) (10), 8826-8—*Lucknow Compact*, 8707-8—*Mahrattas*, 8787-94—*Ministers*, dismissal, 8644 (8), responsibility, 8645-9—*Non-Brahmins*, 8799-801—*Referendum* advocated, 8644 (8) (19), 8650-2, 8656, 8658-9, 8669-75, 8696-8, 8717-9, 8729-36, 8749-53, 8764-72, 8784-6—*Rules*, 8644 (18), 8660-1, 8762-3, 8829-31—*Secretary of State*, powers, 8644 (16), 8667-8—*Statutory Commission*, 8644 (17)—*Women Franchise* advocated, 8644 (19), 8683-9, 8699-701, 8723-8, 8760-1, 8802-9.

Agitation under Bill.—Great extent of, if Central Government not liberalised, *Samarth* 2575, 2592-3, 2686-90—Increase expected, *Stephen* 5641—Likelihood of, *Besant* 1362, 1404; *Patel* 1790-1, 1849-53; *M. Rao* 1944; *Jinnah* 3876-81, 3922; *Welby* 4735-9; *Cardew* 6045-6, 6096; *Holderness* 7329-31; *Milne* 10166-8; *Hunter*, *Webb* 10167—Renewal of, after a time, and remedies for, *Lovett* 6517-22, 6573-85.

Agri.—Representation on Legislative Council of United Provinces, three seats advocated, *Chintamani* 2577.

Agricultural Classes.—See also Depressed Classes.—Education, present system worthless, *Booth-Tucker* 8340, 8365-6, value of, not appreciated, *Reddi* 2880—Evidence of, desirable, *Hewett* 8242-8—Official posts, proportionate number should be given to, *Chand*, *App.* p. 142-3—Position under scheme will be worse than formerly, *Chand* *App.* p. 142-3; *Hayat Khan* *App.* p. 143-4—Representation of, see under Franchise—*Ryot*, character of, and power of political judgment, *Sly* 2218-9; *Reddi* 2916-21, *App.* p. 59 (30); *Carmichael* 5679-81; *Cardew* 5975-6; *Meyer* 6808; *Holderness* 7286-90; *O'Dwyer* 7488-9, 7873-4—Village headmen as representatives advocated, *Booth-Tucker* 8340, 8394-5.

Ahom Association.—Cablegrams in support of claim for special electorate, *App.* p. 139.

Ahoms.—See under Assam.

AIYAR, C. P. RAMASWAMI, Vice-President of the All-India Home Rule League; 1531-1733.

All-India Home Rule League, 1556, 1674-9, 1685-98—*Bi-cameral system*, 1549-50, 1558-62—*Brahmins and non-Brahmins*, 1532 (19), 1640—*Budget*, 1532 (9)—*Castes*, 1532 (19), 1538-40, 1637-48—*Certification* for Grand Committees, 1532 (9), 1534, 1606-14—*Council of India*, 1532 (19), 1534, 1573-6, 1632-6, 1655—*Council of State*, 1532 (12-14), 1534, 1615-6, 1658, 1728-9—*Diarchy*, 1532 (5) (6), 1533, in Central Government, 1532 (1), 1722-7—*Education*, 1532 (19), 1534, 1664-71—*Executive Council of Governor-General*, 1532 (15), 1534—*Executive Councils*, 1532 (7) (8), 1534—*Finance*, 1532 (18), 1710-2—*Fiscal autonomy*, 1532 (16) (18)—*Franchise* 1532 (19), 1534-7—*Governors*, 1532 (8) (9) (18), 1534, 1546-8, 1563, 1568-71, 1622-3, 1627-31—*Grand Committees*, 1532 (10), 1534, 1549-55, 1615-20, 1658—*High Commissioner for India*, 1532 (19)—*Indian National Congress*, 1556, 1674-9, 1690-8—*Industries*, 1534, 1577-82—*Joint Purse* system advocated, 1532 (7), 1534, 1653-4, 1718-9, 1720-1, 1730-3—*Land Revenue*, 1532 (19), 1534, 1541-5—*Legislative Assembly*, 1532 (7) (11) (12-14) (18) (19), 1566—*Legislative Councils*, Provincial, 1532 (2) (3) (7) (9) (10) (18), 1534, 1546-8, 1563-5, 1623-31, 1710-2—*Ministers*, 1532 (7) (8) (18) (19), 1585-1606, 1716-7—*Native States*, 1651-2, 1703-6—*Permanent Under-Secretary of State*, 1532 (18) (19)—*Provincial Autonomy*, 1532 (4) (5)—*Public Services*, 1532 (18)—*Rules*, 1532 (7)—*Secretary of State*, *Advisory Committee*, 1532 (19), 1633—*Select Parliamentary*

Aiyar, C. P. RAMASWAMI—continued.

mentary Committee on Indian Affairs, 1532 (19), 1534—Standing Committees, 1532 (7)—Statutory Commission, 1532 (17)—Taxation, 1532 (19), 1718-9, 1730-3—Transferred and Reserved Subjects, 1532 (8)—Transferred subjects, 1532 (19)—Under-Secretaries, 1532 (7)—Women franchise, 1532 (19), 1534.

Ajmer-Merwara.—Should have status of Regulated Province, with two members on Legislative Assembly, *Indian National Congress*, App. p. 21.

All-India Christian Conference.—Evidence on behalf of, by K. T. Paul, 6417-22, 6458-83.

All-India Home Rule League.—See also Home Rule League.—Agreement with, in principle, except on question of diarchy, by Indian National Congress, *Patel* 1744-5—Division in, *Besant* 1439-1440; *Aiyar* 1691-8—Dualism unacceptable to, but scheme in Bill accepted for the present, *Aiyar* 1532 (5)—Evidence of Mr. C. P. Ramaswami Aiyar, Vice-President, 1531-1733—Objects of, *Aiyar* 1678-9—Propaganda among students denied, *Aiyar* 1685-9—Relations with Indian National Congress, *Aiyar* 1556, 1674-9, 1690-8.

All-India Landholders' Association.—Attitude to Reform Scheme, *Rayaningar* 3516-8—Evidence on behalf of, by Rama Rayaningar, M.A., F.M.U., 3289-3518—Formation of, *Rayaningar* 3464-9—Not an Anti-Brahmin Association, *Rayaningar* 3477-80.

All-India Moslem League.—*Banerjea* 1309—Claim to represent Moslem opinion in Madras, *Hasan* 3632—Diarchic principle accepted, *Besant* 1336 (5)—Evidence on behalf of, by M. A. Jinnah and Yakub Hasan, 3622-3922—not Representative of masses, *O'Dwyer* 7930-3.

All-India Women's Association.—Represents only small fraction of Indian women, *Sly App.* p. 27 (5).

Andaman and Nicobar Islands.—Reason for not making Central subject, *Feetham* 2440-1.

Andhra Conference.—Letter and memorandum, *App.* p. 109-115.

Announcement of 20th August, 1917.—Accepted, *Tilak* 2143; *Samarth* 2568; *Duke* 8423; *O'Dwyer* 7638-44, 7673-4, 7765-72; *Brunyate* 8585—Accepted but not approved, *Stephen* 5301, 5434-5—Accepted, but Preamble of Bill does not carry out terms of, *Cardew* 5935 (1), 6014-5, 6084, 6140-3—Approved by missionary opinion, *Oldham* 7950 (4)—Interpretation of, *Stephen* 5516-19; *Lovett* 6647-50; 6844-6, in India, *Welby* 4833-44, does not include necessity of British Government being judges of time and measure of advance, *Patel* 1739-42—Opinion *re*, *Hewett* 8190-4—Resolution *re*, by Indian National Congress, *Patel* 1739-42.

Army.—Control by Central Government agreed to, until complete Home Rule reached, *Besant* 1379—Should be reserved subject at first, *Patel*, *Rao* 1735 (6); *Tilak* 2142 (14).

Army Department.—Standing Committees and Under-Secretaries not approved for, *Meston* 9406.

Assam.—Ahoms, communal representation for, not advocated, *Earle* 4492—Alteration of boundaries, opinion *re*, *Earle* 4579-80—Backward areas, see *Hill tracts below*—Backward Province, reputation as, opinion *re*, *Earle* 4501-9; *Bardaloi* 6975, *App.* p. 131—Differential treatment of, objected to, *Earle* 4432 (10) (19), 4433, 4443-4; *Bardaloi* 6975; *Assam Association App.* p. 126-7, 130, reasons for, *Feetham* 2359-60—Division into two Sub-Provinces advocated, *Curtis* 9139 (5-7), p. 530A (2).

Education: High standard of, *Bardaloi* 6975, *App.* p. 131—Opinion *re*, *Sadler* 4998-5003—Progressive movement in, and proportion of educated persons high, *Earle* 4501-5.

Excise, as transferred subject advocated, *Earle* 4432 (19), 4434; *Bardaloi* 6975; *Assam Association App.* p. 127-8—Fisheries, as transferred subject advocated, *Bardaloi* 6975; *Assam Association App.* p. 128—Forests, as transferred subject advocated, *Bardaloi* 6975; *Assam Association App.* p. 127.

Franchise: Electorates, on property basis, *Sly* 2159-60, on basis of 15 rupees of revenue, *Earle* 4451-6—large size of, *Sly* 2224—European representation, adequate, *Earle* 4490-1, too large, *Assam Association App.* p. 129—Illiterate voters, proportion of, *Earle* 4456—Labour not represented, *Earle* 4457-60—Landholders' representation should not be cut out, *Earle* 4432 (19), 4433, 4492—Recommendations of Franchise Committee objected to, *Assam Association App.* p. 129.

Frontier Districts: Authority of Imperial Government over, must always be retained, *Curtis* 9139 (5-7)—Exclusion from scheme approved, *Earle* 4437-9.

Government of India recommendations objected to, and proposals of Sir Beatson Bell preferred, *Bardaloi* 6975, *App.* p. 130—Governor, appointment from Civil Service or from public life of England, opinion *re*, *Earle* 4442-4—Grand Committee system advocated, *Earle* 4432 (10).

Hill Tracts: Administration by Central Government advocated, *Assam Association App.* p. 127, 130—Character of inhabitants, *Earle* 4546-7—Exclusion of, not objected to, *Bardaloi* 6975, 6981-4—Financing of administration by plains, objected to, *Assam Association App.* p. 127, 130—Population insignificant, in comparison with plains, *Assam Association App.* p. 127—Proposed treatment of, approved, *Earle* 4437-9, 4497-4500.

Language in Legislative Council, *Earle* 4494-6—Population and number of electors, *Southborough* 750-1, 798-801—Standing Committees and Under-Secretaries for, *Earle* 4440-1—Public Works Department, as transferred subject advocated, *Earle* 4432 (19), 4434; *Bardaloi* 6975;

Assam

Report, 1919—continued.

Assam—continued.

Assam Association App. p. 128—Tea industry, not affected by scheme of railway administration in Bill, Earle 4511-27—Transferred subjects, no earning department included, *Assam Association* App. p. 128.

Assam Association.—Evidence on behalf of, by Nabin Chandra Bardaloi, and Prasanna Kumar Baruah, 6972-84, App. p. 130-1.

Auditor-General.—Appointment, provision approved by Government of India, *Meston* 15—Functions, *Meston* 72—Relations with Accountants-General, *Meston* 73—Temporary, provision for appointment of, considered desirable by Government of India, *Meston* 15.

B

Backward Classes.—See Depressed classes.

BANERJEA, THE HON. BABU SURENDRA NATH, representing the National Liberal League and the Moderate Conference, 1039-1334, App. p. 116-24.

Bengal.—Mohammedan representation, App. p. 121 (18b)—*Budget*, 1039 (7), 1040, 1329-30, App. p. 119 (11)—*Brahmins and Non-Brahmins*, 1078-85, 1220-3, 1228-9, 1231-54, 1270-90, App. p. 121 (18b)—*Cabinets*, 1054-5—*Caste*, 1158-61, 1163-72, 1227, 1259-69—*Council of India*, 1039 (19), 1040, 1069-73, 1203-7, App. p. 124 (25)—*Council of State*, 1039 (13) (14), 1066-8, 1074, 1195-9, 1325-8, App. p. 121 (18)—*Depressed Classes*, 1161-2, 1227—*Diarchy*, in Central Government proposals, 1039 (1), 1040, 1061-5, 1201, App. p. 121-2 (20), Schemes, 1039 (5) (6), 1040, 1135-40, 1153-7, 1209-15, 1317, App. pp. 116-7—*Executive Council of Governor-General*, 1039 (14) (15), 1151-2, App. p. 122 (22)—*Executive Councils*, Provincial, 1039 (4) (7), 1040, 1043-5, 1053, 1147-52, App. p. 118 (9)—*Expenditure* exempted from yearly vote of Council, App. p. 119 (11)—*Franchise*, 1039 (18), 1091-9, 1121-30, 1142-6, 1187-94, 1289-92, 1297-307, 1309-15, App. p. 121 (18), disqualification, 1039 (18), App. p. 121 (18d)—*Governors*, appointment, 1056-60, App. p. 120 (15), p. 123 (23), certification by, 1039 (9), 1074-6, App. p. 119 (11), pp. 119-20 (13), relations with Legislature, App. p. 118 (8), p. 120 (16), relations with Ministers, 1039 (8), App. p. 117-8 (7) (8)—*Grand Committees*, 1039 (10), 1104-5, 1174-6, App. p. 119 (12)—*High Commissioner for India*, App. p. 124 (25)—*India Office*, 1039 (19), 1040, App. p. 124 (25)—*Instrument of Instructions*, App. p. 120 (16)—*Joint purse*, 1039 (7), 1040, 1041-2, 1322-4, App. p. 118 (10)—*Legislative Assembly*, 1039 (11) (12) (14), App. pp. 121 (18), 123 (23)—*Legislative Councils*, 1039 (2) (3) (9) (10), 1040, App. p. 123 (23)—*Ministers*, status, 1039 (7) (8), 1040, App. p. 118 (8)—*Moderate Party*, 1107-15—*Public Services*, App. p. 123 (24)—*Religious Charitable Endowments*, 1321—*Responsible Government*, 1039 (1)—*Reserved and transferred subjects*, review, 1039 (17), 1040, 1333-4, App. p. 120 (17)—*Revenue*, apportionment, App. p. 119 (10)—*Select Committee of House of Commons*, 1040, App. p. 124 (25)—*Secretary of State*, devolution of functions, 1039 (1) (19), App. p. 124 (25), salary, App. p. 123 (25)—*Standing Committees*, 1039 (7), 1040, App. p. 120 (14)—*Taxation*, 1039 (7) (9), 1040—*Transferred subjects*, proposals, 1039 (7), 1040, 1046-7, 1050-1, 1182-4, App. p. 121 (19)—*Under-Secretaries*, 1039 (7), 1040, App. p. 120 (14)—*Under-Secretary of State*, App. p. 124 (25)—*Universities*, representation, App. p. 121 (18)—*Women franchise*, 1100-1, 1131-3, 1293-6, App. p. 121 (18c).

BARDALOI, NABIN CHANDRA.—Evidence on behalf of Assam Association, 6972-84, App. p. 130-1.

Baroda.—Self-government partly established in, *Besant* 1497.

BARUAH, PRASANNA KUMAR.—Evidence on behalf of Assam Association, 6972-84, App. p. 130-1.

BASU, BHUPENDRA NATH. 9758-9787.

Bengal, European representation excessive, 9763 (19), landlords' representation inadequate, 9763 (19)—*Bi-cameral system* for Provinces suggested, 9763 (6)—*Central Government*, 9763 (1) (11-13), 9767-72—*Council of India*, 9775-81, 9782-5—*Council of State*, election, 9763 (19)—*Diarchy*, 9763 (5) (6), 9767-72—*Essential legislation*, 9763 (10)—*Executive Council of Governor-General*, 9763 (15), 9773-4—*Executive Councils*, constitution, 9763 (8)—*Joint Purse* preferred to separate purse, 9786-7—*Franchise*, 9763 (19)—*Governors*, powers, 9763 (7-8)—*Grand Committees*, 9763 (10)—*Legislative Assembly*, 9763 (11) (12) (19)—*Legislative Councils*, constitution, 9763 (2), powers, 9763 (3) (10)—*Ministers*, 9763 (8)—*Rules*, 9763 (18)—*Statutory Commission*, 9763 (17)—*University representation*, 9763 (19).

Behar and Orissa.—Governor, status and appointment same as Presidency Governors, advocated, *Sapru*, App. p. 116—Total population and number of electors, *Southborough* 751.

Bengal.—Brahmin and non-Brahmin question, *Carmichael* 5764-8, Brahmin power in legal profession, *Stephen* 5338-57, 5589-93—Caste feeling in, less than in other Provinces, *Welby* 4669; *Stephen* 5301, 5336, 5508-10—Communal representation, claims received by Committee, *Southborough* 903-6.

Education: Entire transfer of, reasons for advocating, *Sadler* 4989-90—Feetham Committee Report accepted, *Sadler* 5006-8—Increased expenditure, opinion *re*, *Sadler* 5061—Secondary education, administrative difficulties, *Sadler* 4989, proposals for reform, *Sadler* 4989, as transferred subject, advocated, *Sadler* 4989—Treatment of secondary education and Calcutta University as central subjects, reasons for, *Feetham* 2383-8. Electorates

Bengal—continued.

- ✓Electorates, proposals of Government of India not approved, *Jinnah* 3808-9—European representation, excessive, *Basu* 9763 (19), proposals *re*, *Pugh* 6189 (19)—Interest in reform scheme among people, opinion *re*, *Sadler* 5004-5—Kumaon area, reservation to Imperial control as a frontier district, advocated, *Curtis* 9139 (5-7), 9233—Landlords' representation inadequate, *Basu* 9763 (19)—Mining industry, special representation of, protest against, *Patel* 1757.
- ✓Mohammedan representation: Evidence received by Franchise Committee, nature of, *Southborough* 913-8—Franchise Committee's recommendations approved, *Moderate Conference*, *App.* p. 121 (18b)—Modification proposed by Government of India, *Meston* 428-30, 602-7, criticism of, *Southborough* 759-92, 846-7, 952-6, 1015, *App.* p. 6 (14), objection to, *Banerjea* 1309-15—Proposal to increase, not approved, *Sly* 2176-8—Settlement with Bengal Government, *Southborough* 752, 811-2.
- ✓Population and number of electors, *Southborough* 751-2—Riots and criminal conspiracy, spread of, due to want of power in Executive Council, *Curtis* 9139 (2-4)—Sub-division of, opinion *re*, *Pugh* 6227-9, 6352-4—Tea-planting industry, special representation of, protest against, *Patel* 1757—Zemindars, representation of, *Ray* 2585.

BESANT, MRS. ANNIE, President of the National Home Rule League: 1335-1530, *App.* p. 8-11.

- ✓*Anti-Brahmin* agitation in Madras, 1384-96—*Bi-cameral system*, 1431-2—*Budget*, 1336 (7), 1338, *App.* p. 10, *Secs.* 14, 15—*Communal representation*, 1338, 1400—*Congress League Scheme*, 1336 (5)—*Council of State*, 1336 (7) (13), 1338, 1366-71, *App.* p. 10, *Secs.* 14, 15—*Crewe Committee Report*, 1338, 1364-73—*Diarchy*, 1336 (4) (5) (6), 1338, in Central Government, 1336 (7), 1338, 1424, *App.* p. 8, p. 10, *Secs.* 14, 15—*English in India*, future of, 1382-3, 1489-91—*European electorate*, 1338—*Executive Council of Governor-General*, 1336 (7) (14) (15), 1338—*Executive Councils*, Provincial, 1336 (4) (7) (8) (9), *App.* p. 9, *Sec.* 4 (1), p. 10, *Sec.* 21 (1)—*Famine Relief*, 1338, 1436-7, *App.* p. 8, *Sec.* 1 (a)—*Financial autonomy*, 1336 (7), *App.* p. 10, *Secs.* 14, 15—*Fiscal autonomy*, 1338, 1362, 1416-25, *App.* p. 10, *Sec.* 9 (2)—*Franchise*, 1338, 1405-8, 1448, *App.* p. 9, *Sec.* 3 (b)—*Functions*, Report of Committee on, 1338—*Governor-General in Council*, certification powers, *App.* p. 10, *Secs.* 14, 15—*Governors*, powers, 1336 (8), 1338, *App.* p. 9, *Sec.* 5 (2)—*Grand Committees*, 1336 (9) (10), *App.* p. 10, *Sec.* 9 (3), *Secs.* 14, 15—*India Office*, 1336 (19), 1366—*Indian Home Rule movement*, 1362, 1404, 1419, 1438-40—*Indian self-government*, 1414-5, 1519-21—*Industries*, 1421—*Irrigation*, 1338, 1435, *App.* p. 8, *Sec.* 1 (a)—*Joint purse*, *App.* p. 10, *Sec.* 9 (2)—*Land Revenue*, 1338, 1433-4, *App.* p. 8, *Sec.* 1 (a)—*Legislative Assembly*, 1336 (9) (11) (18), 1339-40, *App.* p. 10, *Sec.* 16 (2)—*Legislative Councils*, Provincial, 1336 (2) (3) (9) (10) (18), 1339-40, 1452-60, *App.* p. 9, *Sec.* 6 (1)—*Ministers*, 1336 (2) (7) (8), 1338, 1341-6, *App.* p. 9, *Sec.* 1 (a), *Sec.* 3 (1), *Sec.* 5 (2)—*Native States*, 1495-8—*Mohammedans*, 1338—*Provincial autonomy*, 1377-9, 1487-91, *App.* p. 9, *Sec.* 1 (a)—*Responsible Government*, 1336 (1), 1363, 1505-18, *App.* p. 10, *Secs.* 14, 15—*Rules*, 1336 (7), 1338, *App.* p. 8, *Sec.* 1 (1)—*Secretary of State*, 1336 (16), 1366-71, 1469-70, 1477-9, 1485-6—*Select Committee of House of Commons* on Indian affairs, 1372-9, 1472-5, 1522-30—*Social evolution* in India, 1414-5—*Statutory Commissions*, 1336 (17), 1338, 1362, 1414, *App.* p. 11, Part V—*Transferred and reserved subjects*, 1338, 1481-6, *App.* p. 9, *Sec.* 5 (2), review, 1336 (7) 1338, 1358-9—*Tariffs*, 1379-80—*Trade Unions*, 1410-1, 1448—*Women franchise*, 1336 (7), 1338, 1412-3, 1426-30, *App.* p. 9, *Sec.* 6 (3) (b).

BHABHA, REVD. DR. S. D., President of the Indian Christian Union of Great Britain and Ireland, 6415-6, 6423-57.

- ✓*Brahmins*, 6451-4—*Caste*, 6415—*Christian Missions*, p. 353-4, 6415—*Conscience Clause* in Christian schools, 6455-7—*Panchamas*, 6444-50.

- ✓*Bi-cameral System*.—in Central Government: Accepted, *Aiyar* 1549-50, 1558-62; *Chowryappa* 4103 (13); *Earle* 4432 (13); *Meyer* 6724 (13); *Holderness* p. 409 (13); *O'Dwyer* 7432 (13); *Duke* 8423 (13); *Hammick* 8872 (13); *Basu* 9763 (13)—Accepted to meet present situation, though federal system preferred, *Aga Khan* 8644 (12-13), 8655-7, 8737-40—Approved; and suggestions *re* Second Chamber, *Reed* 5068 (13), 5070-4, 5125-7—Not accepted, *Patel*, *Rao* 1735 (13) (14); *Welby* 4592 (13); *Curtis* 9139 (11-4), 9396-7; *Nair* 9466 (13); *Colvin* 9793 (13), 9840-4, 9875-6—Not approved, as giving too much power to Governor-General in Council, *Jinnah*, *Hasan* 3623 (13)—Not necessary in India, *Besant* 1431-2; *Tilak* 2142 (13-4), 2143.
- in Central and Provincial Governments: Advocated, *Rayaningar* 3290 (5) (6) (13), 3293, 3316-20, 3360-70, 3404-55—Preferred to diarchic scheme, *Ray* 2585.
- in Provinces: Advocated in preference to Grand Committees, *Hewett* 7992 (10), 7995, 8222-8—Difficulties, *Aiyar* 1559—Question of, *Hill* 660-3, 669-72, 679-81—Suggested, but not recommended unless dual scheme abandoned, *Basu* 9763 (6).

Bihar.—See Behar.

Bombay.—Brahmins, influence out of proportion to numbers, *Jadhav* *App.* p. 88-9, and Mahrattas, comparison between, *Jadhav* *App.* p. 88—Communal representation for backward classes, cable-grams in support of, *App.* p. 140—European commerce, representation satisfactory *Reed* 5134-5—Franchise, numbers of voters if earning capacity were taken as basis, estimate of, *Patel* 1787-9—Lingayets, representation of, *Meston* 1038.

Mahrattas

Report, 1919—continued.

Bombay—continued.

- Mahrattas : Character of, *Aga Khan* 8787-94—Communal representation for, not approved, *Duke* 8569-71 ; *Aga Khan* 8791-4—Comparison with Brahmins, *Jadhav App.* p. 88—Non-reservation of seats for, Government of Bombay in accord with Franchise Committee *re, Southborough* 1038—Position of, *Southborough* 885 ; *Jadhav* 5277—Reservation of seats for, advocated, *Jadhav* 5278-84, *App.* p. 88-9, recommendation *re, Report* 7, Clause 7 (d).
- Mill labourers in, condition of, *Wadia* 3604-7—Native States in, relations with Central Government, *Feetham* 2454-5—Piece-goods merchants, special representation for, cablegram *re, App.* p. 138-9, opinion *re, Milne* 10129-30, 10172-6.—Provincial autonomy, asked for by Bombay Council, *M. Rao* 1946, recommended, *Aga Khan* 8823-5.
- ✓ Sirdars of Gujerat and the Deccan, representation on Provincial Council, protest against, *Patel* 1757. Wages in, *Reed* 5148-50.
- ✓ Women Franchise : Advocated, *Reed* 5146-7—Demand for, most strong in, *Sly* 2152, *App.* p. 27 (5)—Exercise of vote in, *Patel* 1757—Reasons for giving, *Tata App.* p. 133-4.
- Bombay Chamber of Commerce.*—Evidence on behalf of, by Wardlaw Milne, 9977-10176.
- Bombay Government.*—Decentralisation, statement *re, Samarth* 2569—Land Revenue, opinion *re, Samarth* 2569-70—Transferred and reserved subjects, opinion *re, Samarth* 2569-70.
- Bombay Government Scheme.*—Ignored by Functions Committee, *Patel* 1751—Next best to diarchic scheme in Bill, *Aiyar* 1532 (6).
- Bombay Presidency Social Reform Association.*—Cablegram in support of woman franchise, *App.* p. 137-8.
- ✓ *Bombay Women.*—Statement in support of woman suffrage, by Mrs. H. A. Tata and Miss M. A. Tata, B.A., *App.* p. 133-7, cablegrams *App.* p. 137-8.
- BOOTH-TUCKER, COMMISSIONER FREDERICK ST. GEORGE DE LAUTOUR.
- Agricultural Classes*, education, 8340, 8365-6, representation, 8340, 8351-3, 8394-5—*Bill*, criticism of, 8368-71, 8379-80—*British element* in government necessary and desired by Indians, 8359-62—*British rule* in India good, 8361-4—*Caste*, 8340, 8342, 8373-6.
- Civil Service* : Closer relations with Indians necessary, 8340, 8364, 8368-71—Ignorance of agriculture, commerce and industry, detrimental to India, 8340, 8362, 8388-90—Knowledge of vernacular good, 8377-8, 8381—Propaganda necessary among Indians, 8340, 8364, 8367, 8369-71, 8381-7—Training in public speaking and debate necessary, 8340, 8364, 8369-71.
- ✓ Depressed classes' representation, 8346-50, 8399-413—*Diarchy* a non-Indian system, 8369—*Educated classes*, 8414-8—*Education*, 8340, 8365-6—*Villages*, association of, for political purposes, advocated, 8340, 8394-13, self-government in, 8340, 8408.
- Brahmin and Non-Brahmin Question.*
- Brahmins : Ancient privileges now very limited, *Bhabha* 6451-4—Attitude to other religions, *Chowrryappah* 4304-18—Character and status of, *Reddi* 2827, 2907-10, *App.* p. 51 (2), 60 (31), clannish, selfish and ambitious, *Tulasiram* 6719, intellectuality higher on the average than that of non-Brahmins, *Banerjea* 1173—Depressed classes, treatment of, opinion *re, Reddi* 3037-9, 3119-24 ; *Sastri* 3925, 3933-7 ; *Chowrryappah* 4103 (19), 4186-7, 4208-14, 4265-8 ; *Chetty, Chenchiah* 5268, *App.* p. 84 (1) ; *Carmichael* 5706 ; *Cardew* 6100-1—Duties as public officers interfered with by caste system, *Reddi* 3216-9—Education, monopoly of, *Reddi* 2829-37 ; *Chowrryappah* 4104, 4343-5 ; *Tulasiram* 6719, *App.* p. 98 (4)—no Feeling against, in Madras, *Wadia* 2530, 2531, 3569-70—Influence and power in Madras, *Reddi* 2829-42, 2926, *App.* p. 51 (4) ; *Rayaningar* 3299-303, 3338-51, 3488-91 ; *Chowrryappah* 4138-47 ; *Cardew* 6036, 6085-6 ; *Hammick* 8905-16, 8944-9, 8977-80—Influence over electors, *Reddi* 2868, 2978-84, 3058-72, 3206-8, 3266, *App.* p. 59 (30) ; *Tulasiram App.* p. 98 (8) (9) ; *K. A. R. Naidu* 6720, *App.* p. 105-6 ; *Mudaliar App.* p. 91-2, opinion *re, Chetty, Chenchiah* 5268, *App.* p. 85 (3-4)—in Madras Council, majority of seats will be captured by, under present proposals, *Reddi* 3074-5 ; *Chowrryappah* 4103 (19) ; *Tulasiram App.* p. 98 (9), work of, injurious to masses, *Hewett* 8134, not injurious, *R. Rao* 3925A, *App.* p. 76-7 (11)—Madras Presidency Association formed by, to cause split in non-Brahmin party, *Reddi App.* p. 56 (19), 64 (41-2)—Oligarchy feared, under reform scheme, *Reddi* 2959-62, 3076, *App.* p. 53 (9-10), 54 (15), 61 (37), 62 (38), 66 (51-4) ; *Hammick* 8942-3 ; *Tulasiram App.* p. 98 (10) (12) ; *K. A. R. Naidu App.* p. 106 ; *Mudaliar App.* p. 94—Opposition to communal representation, *Reddi App.* pp. 60 (34), 65 (47) ; *Mudaliar App.* p. 95—Opposition to social progress not greater than shown by non-Brahmins, *Chetty, Chenchiah App.* p. 85 (5)—Oppression of non-Brahmins, *Reddi* 2823-42, 3236-7, *App.* p. 62-3 (38), in matter of religious and charitable endowments, *Tulasiram App.* p. 100 (17-8), as schoolmasters, prevent success of non-Brahmin students, *Mudaliar App.* p. 92—Position in Madras, *Banerjea* 1084-5, 1228, 1273-87—Preponderance in Councils and public services, *Reddi* 2829-34, 2877-9, 3074-5, 3167-71, *App.* p. 51-52 (5-8) ; *Chowrryappah* 4138-44, 4346-9 ; *Cardew* 6036, 6085-6 ; *Tulasiram* 6719, *App.* pp. 98 (4), 100 (22) ; *K. A. R. Naidu App.* p. 104-5 ; *Mudaliar App.* p. 90-1, 94, opinion *re*, and figures, *R. Rao* 3925A, *App.* p. 75-6 (6-11)—as Priests, opinion *re, Chowrryappah* 4188-99, 4269-75 ; *K. A. R. Naidu App.* p. 103, proportion of, *Sapru* 7254-6—Professions and occupations, *Chowrryappah* 4269-75—Proportion of, to total electorate, *R. Rao App.* p. 77-8—Recruiting in Madras, attempt to stop unless Home Rule granted, *Reddi* 2818, proper share taken in, *R. Rao* 4015-7—

Report, 1919—continued.

Brahmin and Non-Brahmin Question—continued.

4015-7—Religious reasons for ascendancy of, *Chowrryappah* 4274-7; *Cardew* 6183-5—Segregation not desired, *Aiyar* 1532 (19), 1640—Social Service League, reasons for connection with, *Mudaliar App.* p. 95-6—Superiority in intellect should not confer right of government, *Cardew* 5984-5, 6169-70—Taxes, no payment of, *Reddi* 2822, 3247-54, *App.* p. 52-3 (8), statement *re*, *Chenchiah* 5273—Villages, ascendancy in, *K. A. R. Naidu App.* p. 103-6.

Brahmins and non-Brahmins: Concordat between, opinion *re*, *Reddi* 3088-90; *Nair* 9598—Division of village into Brahmin and non-Brahmin quarters, *Chowrryappah* 4104, 4215-8—Interests will clash, in Councils, *Mudaliar* 6987, *App.* p. 94; *K. A. R. Naidu App.* p. 108—Numbers of, in Madras, *Reddi App.* p. 51 (3) (4)—Proportions of Brahmins and non-Brahmins in Civil Service, *Reddi* 3212-5, *App.* p. 52 (6) (7), in Legislative Councils, *Reddi App.* p. 51-2 (5)—Work for depressed classes compared, *Mudaliar App.* p. 95-6.

✓Communal representation of non-Brahmins: Advantages of, *K. A. R. Naidu App.* p. 107—Advocated, *Reddi* 2815 (18); *Rayaningar* 3290 (19), 3293, 3298-3303, 3352-7; *Chowrryappah* 4103 (19), 4234-7, 4242; *Welby* 4625-7, 4877-85; *Cardew* 6036-9, 6106-7; *Tulasiram* 6719, *App.* p. 98 (7); *K. A. R. Naidu App.* p. 105; *Mudaliar* 6987, *App.* p. 93; *Hewett* 8029, advocated by Government of India, *Reddi App.* p. 55-6 (18), by Madras Government, *Reddi App.* p. 54 (15-6), not advocated, *Aiyar* 1532 (19), 1534; *R. Rao* 3925, 3925A, 4041-50, 4071-4; *Meyer* 6864-6; *Holderness* 7282; *Aga Khan* 8799-801; *Nair* 9748-52; *Sly App.* p. 28 (6)—Brahmin objections to, because they can secure more seats under present system, *Reddi App.* p. 60 (34), 65 (47), insincere and inconsistent, *Mudaliar App.* p. 95—Cablegrams in support of, and urging decision by Committee instead of reference to Indian or Local Governments, *App.* p. 139-41—Demand for, by non-Brahmins, *Reddi* 2815 (18), *App.* p. 53-54 (11-15), due to fear of Brahmin oligarchy, *Chowrryappah* 4104, 4130, 4171-4, 4253-6, 4289-93, 4319-21, 4419-21, universal, *Mudaliar* 6987—if Granted, would lead to further demands for separate representation of non-Brahmin castes, *Chetty, Chenchiah App.* p. 85, would lead to trouble with regard to election of Municipalities and District Boards, *R. Rao* 3925A, would not lead to further demands for communal representation in local self-government, *Tulasiram App.* p. 100 (21); *Mudaliar App.* p. 94—if not Granted, diarchy not desired by non-Brahmins, and alternative scheme proposed, *Mudaliar App.* p. 90, 93, 96, discord between two communities will increase, *K. A. R. Naidu App.* p. 109—National unity will not be prevented but helped by, *Mudaliar* 6987—Non-Brahmin objection to, *Sastri* 3995-4002, opinion *re*, *Reddi App.* p. 60 (33), no evidence against, by any non-Brahmin, *Mudaliar* 6987—Necessary till first examination by Statutory Commission, *Hammick* 8888-90—Objections to, *R. Rao App.* p. 74-5, 78-9 (13-15); *Chetty, Chenchiah, App.* p. 85—Opposition to, in Madras, opinion *re*, *Reddi* 3082-7—Proposals *re*, *Reddi* 2821-2, 3201-5, 3263-5, 3284-8, *App.* p. 63-5 (39-48); *Tulasiram App.* p. 99 (13); *Chowrryappah* 4145-6, 4294-303—will Restrict number of non-Brahmins on Council and deprive them of influence in general electorates, *Chetty, Chenchiah App.* p. 85—Tendency to isolate non-Brahmins and therefore detrimental to them, *Chetty, Chenchiah* 5268, *App.* p. 85—as Tentative measure only advocated, *Mudaliar* 6987, *App.* p. 93; *K. A. R. Naidu App.* p. 108.

Limitation of Brahmin seats, advocated, *Chetty, Chenchiah* 5269-71, *App.* p. 86, desired by Indian Christians, *Chowrryappah* 4130-7, 4157-60, opinion *re*, *Reddi* 3196-205.

Memorandums *re*: by *K. A. R. Naidu, App.* p. 101-9, by *A. Ramaswami Mudaliar, App.* p. 90-7, by *Rai Bahadur K. V. Reddi, App.* p. 51-66, by *L. K. Tulasiram, App.* p. 97-100.

Non-Brahmin Conferences, resolutions *re* communal representation, *Reddi* 2820, *App.* p. 53-4 (11-14), 66 (53).

Non-Brahmin movement: not Anti-Brahmin, *Reddi* 2822, 2851-3, 2974, 2977, 3040, 3245-6; *Tulasiram App.* 98 (5)—Confined to Madras, and of recent origin, *Banerjea*, 1078-82, 1229—Connection with Madras Government denied, *Reddi* 2818, 2823, 2985-9—Dates only from promulgation of Montagu-Chelmsford Report, *Aiyar* 1640—Effect of Montagu-Chelmsford Report, *Reddi App.* p. 61 (37)—Extent of, and reasons for, *Hammick* 8917-20, 8944-6—Financing of, by non-Brahmin Jemindars heard of, *Banerjea* 1231-5—History of, *Reddi* 2818, *App.* p. 61 (35) (36); *Sastri, Rao* 3993-4013—Nature of, and connection with Nair caste, *Banerjea* 1236-54, 1270-87; *Besant* 1384-94—Origin and objects of, *Tulasiram App.* p. 100 (19-20)—Origin not political, *Besant* 1387-94.

Non-Brahmins: Adequate representation impossible unless communal, *Reddi* 3272-6, *App.* p. 59 (30)—Attitude of, if communal representation not granted, opinion *re*, *Reddi* 2862-5, 3270-1—Backwardness in social and political life not likely to continue, *Chetty, Chenchiah App.* p. 85—Castes included in, *Besant* 1400; *Reddi* 3025-6, 3108-18; *R. Rao* 4014; *Chowrryappah* 4322-35, antagonistic and exclusive, but less so to one another than to Brahmins, *Cardew* 6102-9, not antagonistic, *Mudaliar* 6987, *App.* p. 94; *Hammick* 8974-6; *Tulasiram App.* p. 99 (14)—Character and status of, *Reddi* 2913-21, 3125-7, 3167-74, *App.* p. 51 (2)—Claim to represent agricultural labour, opinion *re*, *R. Rao App.* p. 78 (14)—Depressed classes, treatment of, *Reddi* 3119-49—Educational development needed, *Tulasiram App.* p. 98 (4), 99 (15) (16); *K. A. R. Naidu App.* p. 103—Educational facilities equal to those of Brahmins, *Chowrryappah* 4391-5—Effect of Morley-Minto reforms prejudicial, *Mudaliar App.* p. 90-1—Franchise Committee, refusal to give evidence before, *Southborough* 758; *Reddi* 2866-7, 2975-6, 2996-3005, 3009-24, 3180-9, *App.* p. 55 (17)—Government

Report, 1919—continued.

Brahmin and Non-Brahmin Question—continued.

Government of India, unfair treatment by, *Reddi App.* p. 54-5 (17)—Jealousy of Brahmins, *Cardew* 5956-60—Literacy of, *Reddi* 2913-5, *App.* p. 60 (31) (32)—in Madras Legislative Council, *Aiyar* 1532 (19); *Reddi* 3173; *R. Rao* 3925, 3925A—in Native States, position of, *Reddi* 3174-9—Objection to communal representation formerly, explanation of, *Mudaliar App.* p. 95—Organisation impossible owing to Brahmin intimidation, *Mudaliar App.* p. 92—in Public services, opinion *re*, *Reddi* 3167-72—Recruiting in Madras almost entirely from among, *Reddi App.* p. 55 (17)—Relations with Indian Christians, no difficulties, *Chowryappah* 4422-5—no Representation on Franchise Committee, although Brahmins represented, *Reddi App.* p. 55 (17)—Representation on Indian National Congress, *Patel* 1924-6—Work of Madras Legislative Council helpful and not injurious to, *R. Rao* 3925A.

Opinions *re*: *Southborough* 752-3, 757-69, 818, 825-41, 858-68, 999-1001, *App.* p. 6 (15); *Banerjea* 1086-90, 1220-5; *Wadia* 3520, 3569-70; *Sastri* 3925, 3927-32, 4041-50; *R. Rao* 3925, 3925A; *Welby* 4625-7; *Carmichael* 5705-8, 5907-9; *Paul* 6422; *Lovett* 6486 (19); *Meyer* 6796-9; *Mudaliar* 6985-8, *App.* p. 90-7; *Hewett* 8091; *Duke* 8549; *Hammick* 8905-22, 8942-6, 8954-8—Attitude of Europeans, *Welby* 4777-8—Attitude of Government of India criticised, *Southborough* 897-9—Attitude of Madras Government, *Welby* 4779—Settlement by modifications in Bill and Schedule, necessary, *Reddi* 2815 (18).

Pro-Brahmins: Position of, in relation to Brahmins and non-Brahmins, *Reddi* 2859-61, 2992-4, *App.* p. 64 (41-44); *K. A. R. Naidu App.* p. 108.

↓ Reservation of seats in plural constituencies, advocated, *Report 7, Clause 7 (c)*; *Sastri* 3925, 3990-2, 4041; *Meyer* 6724 (19), 6796, 6864-6; *Hammick* 8872 (19), 8884, 8899-901, 8921-2, 8954-8; *Nair* 9521-7, 9529-39, 9676, 9748-52; *Moderate Conference App.* p. 121 (18b), objections to, *Reddi* 2822, 2854-8, 3032-4; *App.* p. 63-4 (39-45); *Chetty, Chenchiah App.* p. 86; *Tulasiram App.* p. 99 (14); *K. A. R. Naidu App.* p. 106-7, opinion *re*, *Southborough App.* p. 6 (15).

Bribery and Corruption.—Prevalence in India makes responsible government difficult, *O'Dwyer* 7777-83, 7830-8.

British Capital in India.—See under Commerce and Industry.

British Empire.—Indian relation to, under responsible government, *Besant* 1382-3; *Colvin* 9924-37.

British Rule in India.—British agents necessary for, *Hewett* 8105-9, not necessary, *Pugh* 6284-6—Considered beneficial, *Pugh* 6312-3—Indian faith in, impaired since Partition Scheme, *Pugh* 6225—Success of, *Booth-Tucker* 8361-4.

BRUNYATE, SIR JAMES, K.C.S.I., C.I.E. 8581-8643.

Central Government, liberalisation of, 8586-9, 8621-2, power of veto over Provincial Governments, 8602-4.

Council of India: Constitution, 8628—Delays in procedure, 8591—Members as heads of Departments in India Office not approved, 8631-6—Power of veto should be abolished, 8592-600, 8613-8—Recording of opinion, where disagreeing with Secretary of State, 8619-20—Term of office, 8629.

Diarchy, 8585-6—*Fiscal autonomy*, 8590—*India Office*, Committee system should be retained, 8631-6.

Secretary of State: Control over Provincial Governments, 8602-4, 8637-42—Convention of non-intervention, 8623-6—Financial powers, 8596-601.

Budget.—Indian: Control by Legislature advocated, with certain reservations, *Patel* 1751, 1707; *Indian National Congress App.* p. 20, not approved, *Meston* 9406, opinion *re*, *Jinnah* 3906-10—Control, provisions in para. 256 of Montagu-Chelmsford Report should be given effect to, *Banerjea* 1040; *Besant* 1338—Procedure should be same as in Provinces, *Besant App.* p. 10, Secs. 14, 15—Submission to vote of Legislative Assembly, recommendation, *Report 7, Clause 25*—Voting of, with power of restoration, not approved at present, *Sly* 2285.

Provincial: When Governor disregards vote of Council, reference should be made to Central Government, *Basu* 9763 (7-8)—Governor's power of restoration in reserved subjects, approved, *Nair* 9694-6—Parliamentary procedure, not approved, *Samarth* 2573, 2640-53, opinion *re*, *Banerjea* 1329-30, working of, *Besant* 1347-52—Permanent charges should be few, *Aiyar* 1532 (9)—Power of Legislative Council: Control advocated, *Besant* 1336 (7), 1338, opinion *re*, *Meyer* 6724 (10) 6754-62, control over provisions for reserved subjects not approved, *Meston* 9406; *Colvin* 9793 (10)—to Propose transfer from one Head to another, advocated, *Meyer* 6724 (10)—to Vote on Budget as a whole, advocated, *Nair* 9466 (9-10), 9617-31, 9694-6—to Vote on reserved as well as transferred allotments, advocated, *Samarth* 2571-3, 2640-53—to Vote on revenues as well as expenditure, advocated, *R. Rao App.* p. 67-8—Voting, with power of restoration, recommended, *Report 7, Clause 11*.

Procedure, note on, by Ramachandra Rao, *App.* p. 67-70—Provision for supplementary estimates, opinion *re*, *R. Rao App.* p. 70 (8)—Re-appropriations between Heads after passing of Budget, should be submitted to Legislative Council, *Meyer* 6724 (10)—Receipts as well as expenditure should be put before Legislative Council, *Meyer* 6724 (10).

Resolutions: should be Binding on Executive, subject to certification power, *Banerjea* 1039 (7); *Besant* 1336 (7), 1338, on reserved estimates should not be binding on Executive, in opinion of Government

Report, 1919—continued.

Budget—continued.

ment of India, *Meston* 10, 17-9, 224-36—Clauses, proposed amendments, *Moderate Conference App.* p. 119 (11)—Debate on, in Legislative Assembly, with power to Government to restore items, question of, *Meston* 440-5—Right of private members to move, advocated, *Sastri* 3923.

Burma.—Cablegrams in support of Burmese delegation and protesting against Craddock Scheme, *App.* p. 138—Craddock Scheme, objections to, *Pugh* 5288; *Loo-Nee App.* p. 82-3—Evidence on behalf of, by Maung Pu, B.A., and Bernard Houghton, 5285-8, *App.* p. 80-1, 87-8—Inclusion in scheme, advocated, *Pu* 5285-8, *App.* p. 80-1; *Aga Khan* 8832, not advocated, *Report* 8; *Curtis* 9344-6—Karens, position of, *Loo-Nee* 5293, *App.* p. 82 (4), reservation of seats for, advocated, *Loo-Nee* 5291-3, *App.* p. 83—Legislative Council, maximum strength should be 100, not 30, *Meston* 9408-9—National Karen Association, evidence on behalf of, by Sydney Loo-Nee, 5289-93, *App.* p. 81-3—Scheme of reforms proposed, *Pu App.* p. 87-8—Women franchise advocated, *Pu* 5288, *App.* p. 88.

Burma Reform League.—Evidence on behalf of, by Maung Pu, B.A., and Bernard Houghton, 5285-8, *App.* p. 80-1, 87-8.

C

Calcutta.—Caste system in, opinion *re*, *Stephen* 5359-71.

Calcutta Corporation.—Relations between European and Indian members good, *Pugh* 6325-9.

✓*Calcutta Trades Association*.—Two representatives on Provincial Council, protest against, *Patel* 1757.

Calcutta University.—See under Education,

Calcutta University Commission.—Constitution and work of, *Sadler* 4989, 4991-8—Recommendations *re* University legislation and education in Bengal, *Feetham* and *Stephenson*, *App.* p. 45 (6).

Capital, British and Indian.—See under Commerce and Industry.

•CARDEW, SIR ALEXANDER, K.C.S.I. 5934-6187.

Announcement of 20th August, 5935 (1), 6014-5, 6084, 6140-3—*Civil Service*, 5952-3—*Diarchy*, 5935 (5), 5967-71, 6040-4—*Emigration* of Indians 6172-8—*Executive Councils*, 5935 (4) (8), 6151-3—*Finance Minister*, 6078-83.

Government of India Bill.—Advance in responsible government too great, 5935 (1), 5936-8, 6014-5, 6076-7, 6144-9—Agitation will continue under, 6045-6, 6096—Draft of Rules necessary for opinion on, 5935 (1) (5)—Indian attitude to, 6018-20.

Governors.—5935 (8), 6081—*Grand Committees*, 5935 (10)—*Legislative Councils*, 5935 (2) (3) (8) (18), 6150.

Madras.—Attitude to Bill, 6009-13, 6018-20—Brahmin and non-Brahmin question, 5956-60-5984-5, 6036, 6083-6, 6102-9—Caste, 5986-91, 6033, 6097-9—Communal representation of non-Brahmins necessary, 6036-9, 6106-7—Depressed classes, 5992-9, 6000-8, 6034-5, 6100-1, 6109-14, 6179-82—Finance, 5963-6, 5972-4—Franchise, 6024-8—Legislative Councils, lawyers likely to be largely elected, 6029-31, resolutions disallowed for discussion, 6186-7.

Madras Government Scheme, 6935 (6), 6047-61, 6091-5, 6115-40, 6156—*Ministers*, 5935 (8) (18)—*Statutory Commission*, 5935 (17).

•CARMICHAEL, THE RT. HON. LORD, G.C.S.I., G.C.I.E., K.C.M.G.—5684-5933.

Brahmin and non-Brahmin question, 6705-8, 5764-8, 5907-9.

Civil Service.—Hostile attitude of Indians to, 5686, 5828, 5869-70, 5883-4—Service under Indian Councillors, 5759—Will support Bill if convinced it is beneficial to India, 5834-6.

Diarchy, 5727-8, 5914-7—*Education*, 5688, 5769-70, 5820-7.

Executive Councils: Constitution, 5686, 5918-20—Indian members, 5686, 5752-63, 5910-3—Joint deliberations with Ministers advocated, 5686, 5729-31, 5736-7, 5748-51.

✓*Franchise*.—5725-6, 5904-6.

Government of India Bill: Alteration would lower prestige of Viceroy and Secretary of State in India, 5688, 5780-3, 5811-9, 5871—Indian attitude to, 5875-7—Professor B. Keith's views endorsed, 5686 (7-10) (19), 5719-21.

Governors.—Civil Servants not advocated, 5686, 5712-3, 5845—Direct communication with Secretary of State advocated, 5715-8, 5738-46, 5808-10, 5847-50, 5929-30—Position under diarchy difficult and responsibilities greater, 5689-98, 5732-5—Powers under Bill must be greater than formerly, 5784-97—as President of Legislative Council not approved, 5699-70—Public men from England desired, 5710-1, 5837-46.

Grand Committees not approved, 5689-98, 5709-15, 5732-5, 5773-9, 5784-803, 5921-8—*Joint purse*, advocated, 5688, 5747.

Legislative Councils.—Powers, 5885-903—President, 5699-701, 5804-5—Speaker, 5702.

Ministers, 5686—*Nationalism*, and political consciousness in India, 5875-82—*Secretary of State*, 5738-46, 5771-2, 5808-10—*Viceroy*, 5686 (12-15), 5688.

Report, 1919—continued.

Caste.—See also Brahmin and non-Brahmin question, Depressed classes, and Varnashrama Dharma movement.

Educational system good, *Booth-Tucker* 8340.

Government: Attitude of, *Welby* 4632, 4646—Discrimination between castes, instance of, *Aiyar* 1532 (19)—Interference would arouse serious feeling, *O'Dwyer* 7877.

Growth or lessening of: Communal representation will tend to abolish, *Reddi* 2969, 3035-6—Decline of, *Aiyar* 1641, *Sly* 2152, 2168-75, *Jinnah* 3858-9—Disappearance desired by non-Brahmins, *Reddi* 2969, 2974—Disappearance not desirable, and some features admirable, *O'Dwyer* 7875-7—no Lessening of, *Stephen* 5514-5—Movement to preserve, *M. Rao* 2027-9—Oppression of lower castes by higher not so great as formerly, *Booth-Tucker* 8373-6—Renewal of, by Montagu-Chelmsford Report, *Chowrryappah* 4104—Revival of, *Chowrryappah* 4104, 4200-8.

Importance of, *Welby* 4633, 4868, 4875; *Stephen* 5301, 5337-8, 5477-9, 5508-13, 5551-73, less important in Bengal than in Southern India, *Welby* 4669.

Influence of: Elections, no interference with, even when caste feelings are strong, *M. Rao* 1948—in Legal matters, *Stephen* 5337-57; *Pugh* 6377-80—Municipal bodies, no interference with work of, *Pugh* 6326—on Politics, *Paul* 6422, no interference with political liberties, *Bhabha* 6415, political and social leadership not dependent on high caste, *Banerjea* 1163-72—on Responsible government, opinion *re*, *Reddi* 3157-61; *Welby* 4632, 4646, 4721, 4862-75; *Stephen* 5301, 5511-3; *Hewett* 8139-41—Trade Unions, no hindrance to, *Wadia* 3520.

Inter-Caste Marriage Bill, opposition to, among Hindoos, *Aiyar* 1699-702; *Patel* 1869-70.

Lower and higher castes, relations between: Difficulties exaggerated, and disappearance hoped for, *Banerjea* 1259-69; *Aiyar* 1538-40, 1637-48—Engineering of Caste war by Bureaucracy, to counteract Home Rule agitation, *M. Rao* 1948, 1951—Extent of feeling between, but no vital hostility, *Meston* 61-8—No oppression of lower by higher castes, *Aga Khan* 8795-8—Opinion *re*, *Banerjea* 1158-61, 1227; *Sly* 2206-8; *Holderness* 7291-2—Position of Panchamas, pariahs and madigas, *Reddi* 2927-35.

Pollution distance, *Aiyar* 1648; *Reddi* 2966-7—Right and left hand quarrel, disappearance of, *Aiyar* 1646-7—Separate schools advocated, *Booth-Tucker* 8374—Trade system approved, *Booth-Tucker* 8342.

Caste Disabilities Removal Act of 1850.—Should be declared not subject to Provincial legislation without previous sanction, *Oldham* 7950 (19).

“*Castes and Tribes in Southern India.*” *Thurston.*—*Aiyar* 1532 (19), 1534.

Cemeteries.—*Feetham and Stephenson App.* p. 40 (39a).

Census and Statistics.—Provisions to enable Central Government to obtain returns and information, *Feetham and Stephenson App.* p. 38 (36).

Central Government. Diarchy in, see under Diarchy.

Federal system, opinion *re*, *Aga Khan* 8754-9—Increasing association of Indians with, desirable, *Hewett* 8147-50—Legislation, clauses *re*, too restrictive, *Aga Khan* 8644 (14), proposals *re*, *Nair* 9466 (14).

Liberalisation of: *Lovett* 6486 (13), 6683-5; *Meston* 7048-51; *O'Dwyer* 7812-6, 7949; *Duke* 8423 (12), 8484-6; *Brunyate* 8586-9, 8621-2; *Aga Khan* 8644 (11); *Hammick* 8872 (11), 8936-7, 8985-93; *Curtis* 9139 (11), p. 530 A. (8), 9207-11—Advance under Bill; opinion *re*, *Sly* 2213-5—Advance must be slower than in Provinces, *Besant* 1378—no Change advocated at present, *Pugh* 6189 (12), 6199, 6236-9, 6308-11, 6389-92; *Colvin* 9793 (11) (12), 9915, 9960-9; *Meston* 9406, 9427-37, 9450-6—Indian opinion unanimous *re* necessity of, *Patel* 1748—Responsibility should not be diminished until devolution of authority to people effected, *Tilak* 2142 (16)—Some degree of responsible government, necessary, *Roy* 2581; *Meyer* 6724 (1) (11), 6788-92; *Basu* 9763 (11), necessary to carry out policy of announcement of 20th August, *Nair* 9570-6, 9652-7, necessary to responsible government in Provinces, *Nair* 9551—Strong powers must be reserved, *Reed* 5085, 5153-4, 5162-4, 5258-64—Supreme authority should be retained, *Hewett* 7992 (11-14), 7995, 8066, 8147; *Milne, Hunter, Webb* 10164-5.

Proposals of Sir James Brunyate, opinion *re*, *Holderness* 7409-14; *Duke* 8482-3; *Meston* 9450-1, 9454—Provincial contributions to, accepted only as transitory expedient, and should be continuously reduced, *Reed* 5068 (10), 5086-90, 5122-4, 5231-7, not possible to do without at present, *Meston* 7002.

Relations with Provincial Governments: *Report* 7, Clause 3; *Meston* 51-6, 5947; *Hill* 698-704; *Feetham* 2488-99—Appointment of Minister for co-ordinating work of Provincial Governments in transferred subjects, not approved, *Brunyate* 8587-8—Control over Provincial Governments necessary to make strong and united nation, *Basu* 9763 (1)—Non-intervention when Governor and Legislative Council in agreement, principle objected to, *Meston* 9405, 9448-9—Power of intervention in transferred subjects, *Feetham and Stephenson App.* p. 29 (3)—Power over Ministers should not be greater than over Executive Council, *Patel* 1751—Power of veto, opinion *re*, *Brunyate* 8602-4—Present system of control pernicious and tending to break down, *Samarth* 2569—Modification of control over reserved subjects in Provinces, examination into, advocated, *Feetham* 2482-7—Relaxation of control advocated, *Aga Khan* 8691-2—Right to legislate on provincial subjects in order to secure uniformity, objection to, *Feetham and Stephenson App.* p. 30 (7), 32 (12).

Relations

Central Government—continued.

Relations with Secretary of State, recommendations, *Report 7, Clause 33*—Transfer of Education and Public Works to Minister advocated, *Aga Khan 8644 (11), 8653-4.*

Central Provinces.—Total population and number of electors, *Southborough 751.*

Central and Provincial Subjects.—Classification of, should be incorporated in Bill, not dealt with by Rule, *Tilak 2142 (18); Chintamani 2577*—Division between should be as clear as possible, to enable responsibility to be fixed, *Curtis 9139 (1).*

List of: Amendments to, statement *re, Feetham 2353-8, 2500-25*—Changes proposed by Government of India, criticism of, *Feetham and Stephenson App. p. 35-41*—as Proposed by Functions Committee, *Feetham and Stephenson App. p. 45-7, agreed to, Jinnah 3741.*

Relations between, share of Central Government in working out, *Feetham and Stephenson App. p. 33 (15)*—Scheduling of laws not to be repealed or altered by provincial legislatures without previous sanction, *Feetham and Stephenson App. p. 30 (5)B*—Subjection of certain subjects to Indian legislation, objection to, by Government of India, criticism of, *Feetham and Stephenson App. p. 30-1 (8)*—under Unified system, proposals *re, Rayaningar 3290 (5), 3293, 3321-36, 3424-7, 3448-55.*

Chambers of Commerce.—Evidence on behalf of, *Milne, Webb, Hunter 9977-10176.*

CHAND, RAO BAHADUR CHANDRI LAL, B.A., LL.B., O.B.E.—Memorandum on behalf of peasant proprietors, *App. p. 142-3.*

CHENCHENYZER, M.—Letter and memorandum on behalf of Andhra Conference, *App. p. 109-115.*

CHENCHIAH, P.—Evidence on behalf of Madras Presidency Association, 5273, *App. p. 84-6.*

CHETTY, V. CHAKKARI, B.A., B.L., representing Madras Presidency Association, 5265-5272, *App. p. 84-6.*

Brahmins, 5268, App. p. 84-5—Communal representation of Brahmins and non-Brahmins in Madras, proposals *re, 5269-71, App. p. 86*—*Diarchoy, 5271*—*Fiscal autonomy, App. p. 86*—*Franchise qualifications, 5271, App. p. 86*—*Madras Presidency Association, 5267-8, App. p. 84*—*Non-Brahmins, App. p. 85*—*Transfer of all subjects except law, justice and order advocated, 5271*—*Varnashrama Dharma movement, 5268, App. p. 84-5 (2)*—*Women franchise advocated, 5272, App. p. 86.*

Chief Commissioners.—Powers of, *Sly 2211-2.*

Chief Khalsa Dewan, The.—Address to Viceroy, *Singh 2773-6.*

CHINTAMANI, THE HON. C. Y., Editor "The Leader"—Evidence on behalf of United Provinces Liberal Association, 2576-80, 2708-17.

Classification of subjects should be incorporated in Bill, 2577, 2625-6—*Education* as transferred subject advocated, 2577—*Executive Council of Governor General, 2580*—*Governors, 2577*—*Industries, development of, 2577*—*Madras, contribution to Government of India, 2577, 2632-4*—*Public Services, 2580*—*Select Committee of House of Commons* advocated, 2580—*Government of India, responsibility to Parliament, 2579-80, 2714-7*—*Transferred and reserved subjects, inquiry after five years* advocated, 2577, 2600-2, 2654-8—*Transferred subjects, revocation or suspension of, 2577*—*United Provinces, contribution to Government of India, 2577, 2632-4, Governor's salary, 2576-7, Legislative Council, 2577*—*University representation, 2577*—*Women franchise, 2577.*

CHOWRRYAPPAH, A. H.—Evidence on behalf of Indian Christian Association of Madras, 4097-4425.

Brahmins: Attitude to depressed classes, 4103 (19), 4186-7, 4208-14, 4265-8—Attitude to other religions, 4304-18—Limitation of seats for, advocated, 4130-7, 4145-6, 4157-60, 4294-303—Priestly tyranny, 4188-99, 4269-75—Undue influence and power, 4104, 4138-47, 4275-7, 4346-9.

Caste, revival of, 4104, 4200-8—*Communal representation of non-Brahmins, advocated, 4103 (19), 4234-7, 4242, demand for, due to fear of Brahmin power, 4104, 4130, 4171-4, 4253-6, 4289-93, 4319-21, 4419-21*—*Depressed classes, condition of, 4104, 4226-42.*

Education: Exclusion of depressed classes from schools, 4104, 4219-25, 4397-4404—*Macaulay's Minute, 4104, 4405-7*—*Secondary and University, should not be transferred subject, 4103 (19), 4104, 4151-2, 4241, 4257-64, 4278-83, 4350-80, 4389-90.*

Franchise, residential qualification for candidates advocated, 4103 (19), 4238-40—*Grand Committees, 4103 (10).*

Indian Christians: History and numbers of, 4104, 4105-8, 4161-8, 4409—Percentage of literacy, 4104—Representation on Madras Legislative Council, 4103 (19), 4243-7, 4287-8, 4410-8—Work for depressed classes, 4104, 4182-5.

Legislative Councils, 4103 (2) (3) (8) (9)—*Non-Brahmins, castes included in, 4322-35*—*Sanscrit 4104, 4257-64*—*Varnashrama Dharma movement, 4104, 4381-90*—*Women franchise* advocated, 4103 (19), 4104.

Christian Conference.—See All-India Christian Conference.

Christian Missions.—Share in Indian education, *Oldham 7950 (3)*—Statement *re, Bhabha p. 353-4, 6415.*

Report, 1919—continued.

Christians.—See under Indian Christians.

Civil Service.—See also Public Services—Attacks on in Press, *M. Rao* 2035-8.

Attitude to Indian people: *Jinnah* 3800-1—Closer relations with Indians necessary, *Booth-Tucker* 8340, 8364, 8368-71—Greater intercourse with educated Indians necessary, *Curtis* 9325-6—Misrepresentation of Indians by, and engineering of Caste war to counteract Home Rule agitations, *M. Rao* 1948, 1950-1, 1964-70, 2005-6, 2083-90—No stunting of Indian people by, *Hewett* 8013.

Attitude to reform proposals: *Meston* 525; *Sly* 2271-4, 2345-6; *Welby* 4982-3; *Meyer* 6905-6—Conservative, but not hostile, *Earle* 4549-54—Dangers apprehended, *Lovett* 6487, 6496-8—Hostile and determined to wreck, *M. Rao* 1944-6, 1949, 1969-70, 2078-82, 2140—Loyal and helpful, *Colvin* 9800—No intention to wreck Bill, *Cardew* 5952-3—Some opposition to reform, but co-operation rather than obstruction expected in working Bill, *Hasan* 3632; *Jinnah* 3745—Support will be given, if convinced scheme is beneficial to India, *Carmichael* 5834-6.

Attitude to, and influence on caste conditions, *Reddi* 2953-8.

British members, recruitment of Service in England should cease, *M. Rao* 1950, withdrawal of, will be beneficial, *M. Rao* 1962, 1978.

Civil Servants as Executive Councillors: Governor's right to dismiss, right of appeal advocated, *Reed* 5219, 5254-7—Objection to, *Jinnah*, *Hasan* 3623 (7).

Civil Servants as Governors, should be eligible only after service in Dominions, *Curtis* 9139 (9-10), p. 530 B. (3)—Competitive examinations for, opinion *re*, *Reddi* 2943-5—Deterioration in standard of, and acceleration anticipated under scheme, *Hewett* 8092-7, 8212-3, 8279-80, no deterioration in, *Holderness* 7295-7; *Curtis* 9327—Dismissal, as disqualification for election to Councils, attitude of Franchise Committee, *Southborough* 987, *App.* p. 6 (17)—Franchise, votes should not be granted where stationed in official capacity, *Singh* 2726 (3)—Future of, in India, opinion *re*, *Jinnah* 3745-51.

Indian attitude to: Confidence in, by country people, *Reddi*, *App.* p. 53 (9)—High esteem by Indians, and good relations with, *Booth-Tucker* 8340, 8354, 8359-61—Hostility towards, *Sly* 2204-5, 2271-2, due partly to use as official voters for Government, *Curtis* 9139 (9-10), reasons for, *Carmichael* 5686, 5828, 5869-70, 5883-4.

Indian members, should be eligible for seats on Legislative Council and as Ministers, *Colvin* 9869-74, 9916-8, 9959, too rapid increase of, will be dangerous, *Hunter* 10159; *Milne* 10160-3; *Webb* 10161—Ignorance of commerce, industry and agriculture detrimental to India, *Booth-Tucker* 8340, 8362, 8388-90—Knowledge of vernacular adequate, *Booth-Tucker* 8377-8, 8381—Morley-Minto reforms not obstructed by, *Colvin* 9899-900.

Position under Bill: Difficulty of, *Hewett* 7994, 8037-9, 8045-8, 8205-13—Interesting and attractive, *Earle* 4566-8—Opinion *re*, *Stephen* 5296 (19)—Protection required, *Hewett* 8055-6, 8096-7, 8187-9; *Colvin* 9793 (19), 9795, 9866-8, 9938-51.

Propaganda necessary among Indian people, and Press should be used for, *Booth-Tucker* 8340, 8364, 8367, 8369-71, 8381-7.

Recruitment under scheme: Likely to be lessened, *Lovett* 6486 (5-6), 6487, 6620-4; *O'Dwyer* 7891-2, 7926-7—Not likely to be lessened, *Holderness* 7298-300—Will not be stopped, *Meyer* 6905-6.

Retirement upon proportionate pension in case of disagreement with Minister, proposal by Government of India, *Meston* 535-9, opinion *re*, *Hewett* 8045-8.

Retirements owing to Bill, likelihood of, *Cardew* 5953; *Lovett* 6662-74, likely to be considerable, *Hewett* 7994; *O'Dwyer* 7885-90, 7924-7; *Colvin* 9795, 9804, not likely to be on large scale, *Holderness* 7301.

Salaries and pensions, considered too high and should be reduced, *M. Rao* 1951, 2053-6, proposal to raise, viewed with alarm, *Besant* *App.* p. 11, *Sec.* 25 (1).

Service in India Office, advocated, *Reed* 5202-8; *Curtis* 9139 (19), p. 530 B. (5), not advocated, *Meyer* 6928-9, opinion *re*, *Holderness* 7340, 7342; *Duke* 8566-8—Service on Council of India, advocated, *Reed* 5198-201, opinion *re*, *Duke* 8463-5, 8565—Service under Indian Councillors, no friction, *Carmichael* 5759.

Service under Indian Ministers: *Reddi* 2815 (5-6), 2894-5; *Stephen* 5296 (19); *Colvin* 9797-814, 9901-5, 9938-51—In Native States, conditions quite different to British States, *Colvin* 9806-14, 9903-4, 9949-51, instances of, *M. Rao* 1948—Racial objections not anticipated, *O'Dwyer* 7548-58.

Training in public speaking and debate necessary, *Booth-Tucker* 8340, 8364, 8369-71—Work in India, good in early stages, but later became injurious, *M. Rao* 1986-94, 2034-8, 2119-24, great value of, *Booth-Tucker* 8340, 8359-62, 8364.

Cochin.—Growth of popular government in, *Aiyar* 1651-2.

Colonies.—Status of Indians in, not satisfactory, *Indian National Congress*, *App.* p. 21.

COLVIN, SIR ELLIOT.—9788-9976.

British Empire, Indian relation to under responsible government, 9924-37—*Budget*, 9793 (10)—*Central Government*, bi-cameral system not approved, 9793 (18), 9840-4, 9875-6, no change advocated at present, 9793 (11-2), 9915, 9960-9.

Civil Service: Attitude to scheme, 9800—Indian members should be eligible for seats on Legislative Council and as Ministers, 9869-74, 9916-8, 9959—Protection required under scheme, 9793 (19), 9795, 9866-8, 9938-51—Service under Indian Ministers, 9797-814, 9901-5, 9938-51.

Co-operative

Report, 1919—continued.

COLVIN, SIR ELLIOT—continued.

Co-operative Societies, 9793 (19), 9850—*Council of State*, election, 9877-81—*Depressed classes representation*, 9882-4.

Diarchy: Inevitable, but should not be introduced for ten years, 9826, 9912-4, 9973-5—*Introduction in one Province at first suggested*, 9793 (5), 9837-8, 9852, 9887-9—*Local Governments' Scheme preferred for first ten years*, 9793 (5), 9815-36, 9851, 9864-5, 9885-9, 9970-6—*Racial hostility will be fostered by*, 9793 (5), 9819, 9919-22, 9976.

Education, 9793 (19), 9848-9—*Executive Council of Governor-General*, 9793 (15)—*Executive Councils*, constitution, 9793 (10), 9891-2, powers, 9793 (4)—*Governors*, powers, 9793 (8)—*Grand Committees*, 9793 (10), 9845, 9853-63, 9875-6—*Industrial development*, 9793 (19)—*Legislative Assembly*, 9793 (11) (12)—*Legislative Councils*, constitution, 9793 (2), powers, 9793 (3) (9) (10)—*Local Governments' Scheme preferred to diarchy for first ten years*, 9793 (5) (6), 9815-36, 9851, 9864-5, 9885-9, 9970-6—*Ministers*, 9793 (8), 9793 (19)—*Residential qualification for candidates*, 9895-7, 9952-5—*Rules*, 9793 (18)—*Rural representation*, 9793 (19), 9893-4—*Statutory Commission*, 9793 (6) (17).

Commerce and industry.—*British Civil Servants' ignorance of*, *Booth-Tucker* 8340, 8362, 8390—*British interest in, not detrimental to Indians*, *Welby* 4696-704.

Capital, British: Effect of Bill not likely to be injurious, *Reed* 5136-7; *Meyer* 6804-5; *Meston* 7072-3, *Holderness* 7294, *Holland* 8836-8, *Milne* 10065-9, 10131-2; *Hunter*, *Webb* 10066—*Need for, great advantage in past, but not likely to be necessary in future*, *Reed* 5138-9, always necessary and welcome, *Milne* 10108, need for will increase, *Pugh* 6302-3.

Capital, increase of, *Milne* 10070-2; *Webb* 10174—*Capital, Indian, in British undertakings, opinion re*, *Milne* 10148-9.

European merchants, will not suffer under Bill, *Hasan* 3632.

European and Indian merchants: Co-operation between, *Welby* 4929-36, 4943-9; *Reed* 5240; *Pugh* 6360-5; *Milne* 10042-7, 10058-60, 10150-3—*Relations between not less friendly than formerly*, *Pugh* 6371-7.

as *Provincial Subjects*, opinion *re*, *Welby* 4937-42; *Pugh* 6275-9, 6366-70—*Relations with Government, opinion re*, *Milne* 10093-7—*Representation on Provincial Councils and Legislative Assembly, figures re*, *Hasan* 3632—*Safeguards for, in fiscal and taxation matters, under Bill, required, and proposals re*, *Pugh* 6345-9.

Communal representation.—*Advocated*, *Nair* 9466 (19); *Colvin* 9893, not approved, *Aiyar* 1532 (19), 1534; *Besant* 1338, 1400, *App.* p. 9, *Sec.* 6 (3) (b); *Duke* 8549-56, 8569-71, not approved, and time limit should be put, *Curtis* 9192-6—*Cannot be got rid of at present*, *O'Dwyer* 7473, 7790-2—*Demand for, almost universal*, *Sly* 2154-7, *App.* p. 28 (6), based on five different grounds, *K. A. R. Naidu App.* p. 102, due to proposals to transfer subjects to Indian control, *O'Dwyer* 7908—*Disappearance of, desirable*, *Jinnah* 3811-4, 3892-4—*Division of allegiance by, opinion re*, *Reddi App.* p. 57-8 (23-4)—*Effect on class divisions, opinion re*, *Sastri* 3990-2; *Reddi App.* p. 58 (26)—*Effect of Montagu-Chelmsford Report on public opinion*, *Sly* 2152, 2153-7, 2221-3, 2287-8, *App.* p. 28 (6)—*Historical precedents for*, *Reddi App.* p. 57-8 (23)—*for Majorities, opinion re*, *Reddi* 2868, 2888-90, 2970-2, 3006-8, *App.* p. 59 (29) (30), 60 (34)—*Members elected would feel responsibility to electorate and not to general public*, *O'Dwyer* 7756-9—*for Minorities but not for majorities, advocated*, *Aga Khan* 8658-9, 8717-9—*National unity will be helped by*, *Aga Khan* 8676-82—*Necessary*, *Welby* 4592 (19), 4722, 4789-92, 4877, 4886-9, in present condition of India, *Chowrryappah* 4104, to prevent oppression and successful where introduced, *Reed* 5129-31, 5167, 5169, for representation of lower classes, *Reddi* 2843-4; *Hewett* 8027-32—*Necessity for, will disappear*, *Chetty* 5271—*by Nomination not approved*, *Aga Khan* 8776-7—*Objections to*, *R. Rao App.* p. 74-5; *Southborough* 878-9, 907, 1017-20—*Opinion re*, *Banerjea* 1289-92—*Provision for, in Bill, necessary*, *Reddi* 2815 (18)—*on Religious but not racial basis approved*, *Hasan* 3632—*by Reservation of seats, advocated*, *Aga Khan* 8778-83, 8810-2, not approved, *Duke* 8574—*Responsible government impossible with*, *Curtis* 9194-6, not inconsistent with, *Aga Khan* 8773-5—*by Separate, not local, constituencies, advocated*, *Duke* 8572-3—*Tendency to stereotype existing conditions, opinion re*, *Reddi App.* p. 59 (28)—*Tends to break down caste system*, *Reddi* 2969, 3239, *App.* p. 57-8 (23); *Rayaningar* 3509-12; *Welby* 4592 (19)—*as Tentative measure suggested, and subject to revision by periodic commissions*, *Reddi App.* p. 57 (21).

Communal representation of non-Brahmins.—*See under* Brahmin and non-Brahmin question.

Congress League Scheme.—*Accepted by Indian Home Rule League*, *Tilak* 2142—*Advance to responsible government by stages provided for*, *Tilak* 2142 (6)—*Comparison with scheme in Bill*, *Jinnah* 3633-66—*Different to other forms of responsible government*, *Patel* 1929-34—*History of*, *Jinnah* 3628—*Immediate adoption urged*, *Patel* 1742—*Preferred to dual scheme in Bill*, *Besant* 1336 (5)—*Responsibility asked for under*, *Patel* 1795-1804—*Weakness of*, *Aiyar* 1532 (5).

Co-operative Societies.—*As Reserved subject, advocated*, *Colvin* 9793 (19), 9850.

Corrupt Practices Act.—*Recommended*, *Report 7, Clause 7*.

Report, 1919—continued.

Cotton Excise.—as Transferred subject not advocated, *Roy* 2581.

Cotton industry.—English fiscal policy *re*, *Besant* 1421.

Council of India.

Abolition or continuance : Abolition advocated, *Patel, Rao* 1735 (19), 1742, 1751 ; *Indian National Congress, App.* p. 13, 21 ; *Tilak* 2142 (19) ; *Jinnah, Hasan* 3623 (19) ; *Hasan* 3632, *Jinnah* 3757-61, advocated if Council not revised, *Aga Khan* 8702-6, advocated, without substitution of Advisory Committee, *Basu* 9775-81, 9784-5—Abolition not approved at present, *Duke* 8424, 8461-2—Abolition favoured, but if retained should be reconstituted, *Aiyar* 1532 (19), 1534, 1573-6, 1632-6—Continuance recommended, *Report 7, Clause 31*—Continuance as Advisory Committee, advantages, *Banerjea* 1203-7, not advocated, *Besant* 1469-70, opinion *re*, *Aiyar* 1532 (19), 1633.

Constitution : Alteration not advocated at present, *Hammick* 8872 (19)—Fixed number not advocated, *Duke* 8473-5—Nine members recommended, *Holderness* 7421-3 ; *Brunyate* 8628—Indians, increased number recommended, *Report 7, Clause 31* ; *O'Dwyer* 7432 (19), 7537-9 ; *Duke* 8429-30, 8475—Half should be Indians, *Aiyar* 1532 (19), 1534, 1573-6, 1632-6 ; *Jinnah* 3761-3 ; *Reed* 5159—Half Indians not advocated, but Indians should be not less than one-third, *Meyer* 6923-5—One-third Indians approved, *Holderness* 7421-3 ; *Hewett* 8323-4 ; *Brunyate* 8628—Members of Parliament should not be excluded, *Aiyar* 1655—Proposals *re*, *Banerjea* 1039 (19), 1040, 1070-3 ; *Moderate Conference App.* p. 124 (25) ; *Basu* 9782-3.

Delays in procedure, opinion *re*, *Duke* 8460 ; *Brunyate* 8591—Direct correspondence with members in India, not necessary, *Holderness* 7348-50.

Functions : Advisory only, advocated, *Jinnah* 3761-3 ; *Curtis* 9139 (19), 9358 ; *Nair* 9729-30, 9753-5—Chiefly advisory at present, *Holderness* 7334-9—Opinion *re*, *Reed* 5158 ; *Meyer* 6833-7 ; *Brunyate* 8592-5—Present powers should be retained, *Meyer* 6838-41 ; *O'Dwyer* 7432 (19) ; *Hewett* 8319-21 ; *Duke* 8427-8 ; *Hammick* 8872 (19)—Powers *re* finance, opinion *re*, *Duke* 8478-80, 8512-28 ; *Meyer* 6842-3 ; *Holderness* 7335, 7417-20, should be maintained, *Hewett* 8322, veto on expenditure should be abolished, *Banerjea* 1069 ; *Aiyar* 1574-6 ; *Roy* 2581 ; *Brunyate* 8592-600, 8613-8—Power in relation to rules, opinion *re*, *Duke* 8440-4.

Members : Appointment from Indian Civil Service in order to keep India Office in close relation with changing conditions in India, advocated, *Reed* 5068 (19), 5076-83, 5197-8, opinion *re*, *Meyer* 6926-7 ; *Duke* 8431-3, 8463-5, 8565 ; *Basu* 9782-3—English members, character of, opinion *re*, *Duke* 8476-7—Term of office, shortening of, recommended, *Report 7, Clause 31*, three years too short, *Brunyate* 8629.

Necessity of, *Holderness* 7334-9, 7344 ; *Brunyate* 8627—Portfolio system, not approved, *Duke* 8469-72 ; *Brunyate* 8631-6, opinion *re*, *Holderness* 7341-2, 7345-7—Recording of opinion, where disagreement with Secretary of State, opinion *re*, *Brunyate* 8619-20—Secretary of State should be obliged to take advice, before interfering in matters where Government and Executive disagree, *Samarth* 2575—Work of, has not deteriorated, *Duke* 8481 ; *Hammick* 8994-5.

Council of State.

Constitution : *Reed* 5072-4—All members should be elected, *Aiyar* 1561-2, half should be elected, *Patel, Rao* 1735 (13) ; *Indian National Congress, App.* p. 13, 20—As "Council of Elder Statesmen," means of, *Meston* 30-1—Government of India proposal, criticism, *Southborough App.* p. 8 (21)—Government majority larger than in Joint Report, advocated, *O'Dwyer* 7432 (12)—Members or rulers of Indian States objected to, *Jinnah, Hasan* 3623 (13)—Persons not already members of Legislative Councils or Assembly, suggestion, *Southborough* 1035—Proposed constitution, advantage of, *Hill* 641-4, 659, too Official, and not adequately representative, *Aga Khan* 8644 (12-13)—Recommendation, *Report 7, Clause 18*—Schedule of, should be annexed to Bill, *Jinnah, Hasan* 3623 (13).

Discussion in, advantage of, *Hill* 642-3, 679—Dissolution and re-election, proposals *re*, *Indian National Congress, App.* p. 20—Functions, opinion *re*, *Reed* 5072-4.

Election : Direct election, advocated, *Rayaningar* 3290 (19) ; *Meyer* 6724 (19), 6939-40, not advocated, *Banerjea* 1325-6, attitude of Franchise Committee, *Southborough* 988-90, difficulties of, owing to size of constituencies, *Sly* 2152, 2181-5, *App.* p. 28 (7), objections of Franchise Committee, *Southborough App.* p. 8 (21), opposed by Presidencies and Provinces, *Southborough* 1032—by Electoral college as suggested by Lord Morley, should be tried, *Basu* 9763 (19)—Franchise Committee's recommendations approved, *Moderate Conference App.* p. 121 (18)—Independent electorate desired by Government of India, *Meston* 12—Indirect or by nomination, advocated, *Sly* 2184-5—Indirect method unsatisfactory, but delay would be caused in seeking new basis, *Duke* 8423 (19), 8449-55—Nomination by Provincial Governors preferred, *Aga Khan* 8693-5 ; *Colvin* 9877-81, not approved, *Jinnah* 3679-85—by Same electorate as Legislative Assembly, objection to, *Report 7, Clause 18* ; *Meston* 10-12 ; *Basu* 9763 (19), reason for Committee's recommendation, *Southborough* 1030-5, *App.* p. 7 (21)—Senatorial franchise, desired, *Meston* 12, 30-1, 315-24 ; *Hill* 671, considered impracticable, *Southborough* 793, will result in representation of landed class only, *Sly* 2152, *App.* p. 28 (7)—Transfer to, of detailed representation of interests from Legislative Assembly, considered by Government of India, but difficulty, *Meston* 23.

Establishment of, not approved, *Besant* 1336 (7) (13), 1338, 1366-71 ; *Aiyar* 1615-6, 1728-9 ; *Patel, Rao* 1735 (13) ; *Indian National Congress, App.* p. 13 ; *Tilak* 2142 (13) (14), 2143 ; *Curtis* 9139 (11-14), p. 530 A. (8), 9197, 9395-7, objects of, *Hill* 715-24 ; *Southborough App.* p. 7 (18)—Opinion *re*,

Report, 1919—continued.

Council of State—continued.

re, *Banerjea* 1039 (13); *Aiyar* 1532 (12, 13, 14), 1534; *Lovett* 6486 (13)—Senate preferred, *Banerjea* 1066-8—Substitution of Grand Committee for, might be possible, *Meston* 325-6.

Indian attitude to, opinion re, *Aiyar* 1658, supported if not on oligarchal or aristocratic basis, *Roy* 2581—Joint sessions with Legislative Assembly, advocated, *Banerjea* 1039 (14); *Besant* 1336 (14); *Chintamani* 2580; *Jinnah* 3630, 3672, 3871-2, not approved, *Rayaningar* 3290 (14); *Lovett* 6486 (13), Grand Committee system preferable, *Hill* 617, 658.

Legislation: Certification by, previous sanction of Secretary of State should be obtained to granting of, *Banerjea* 1074—Class of, likely to be dealt with, *Meston* 7052—Comparison with procedure by Ordinance after discussion in Assembly, *Banerjea* 1195-9; *Meyer* 6901-4—Measures certified for, previous approval of substance by Secretary of State, opinion re wording, *Banerjea* 1039 (14)—Powers to mutilate too great, *Jinnah* 3629, 3711-5—Rule-making power under Sub-clause (5) objected to, *R. Rao App.* p. 73 (8).

Currency.—Hoarding of, opinion re, *Meston* 7116-9.

CURTIS, L. : 9139-9404.

Assam.—Division into sub-Provinces, advocated, 9139 (5-7), p. 350 A. (2)—*Burma*, 9344-6—*Central Government*, 9139 (11), p. 350 A. (8), 9161, 9207-11—*Civil Service*, 9139 (9-10) (19), p. 530 B. (3) (5), 9325-7—*Communal representation* not approved, 9192-6—*Council of India*, 9139 (19), 9358—*Council of State* not approved, 9139 (11-14), p. 530 A. (8), 9197, 9395-7.

Diararchy.—Accepted as transitional stage only, 9172-5—In Central Government not advocated, 9139 (11), 9161—Dualism should be emphasised, 9139 (8) (i.), 9167-8, 9188-9, 9245-7—Comparison with federal systems, 9139 (8) (i.)—Joint discussion approved, 9248-51, 9307—Joint responsibility impossible, 9139 (8) (i.)—Legislature should sit under different names when dealing with different branches of Government, 9139 (8) (i.), p. 530 A. (5)—Scheme in Bill compared with Joint Address Scheme, 9139 (5-7), 9150-6, 9215-6—Uniformity between Provinces not desirable, 9139 (5-7).

Education.—Funds for, 9139 (9-10), 9179, 9190-1, 9204, 9289—Transfer advocated, 9139 (9-10) (19), 9176, 9323.

Essential Legislation, 9139 (9-10), 9367-8—*Executive Councils*, 9139 (4) (8) (i.) (iii.), p. 530 A. (5)—*Finance Ministers*, 9287-8, 9383-7—*Fiscal policy*, 9139 (19), p. 530 B. (6)—*Frontier Districts* should be permanently reserved to Imperial control, 9139 (5-7), p. 530 A. (3), 9163-5, 9233-44, 9308-9, 9347-55, 9363-6.

Government of India Bill.—Amendments proposed, p. 350 A.—Delay in passing should be avoided, 9139 (1)—Preamble, amendment proposed, 9139 (1), p. 530 A. (1), 9310.

Governor-General, powers, 9139 (15), p. 530A (8-9).

Governors.—Appointment, 9139 (9-10), p. 530 B. (3-4)—Instrument of Instructions, 9139 (18)—Power to override Ministers, 9139 (8) (ii.), p. 530 A. (5)—Power to pass essential legislation, 9139 (9-10), p. 530 A. (6), 9336-8, 9367-71—Power of resumption over transferred subjects, 9139 (8) (ii), p. 530 B. (2), 9264-6—Power of veto should be limited, 9139 (8) (ii), 9181-9, 9252-66, 9311.

Grand Committee system not approved, 9139 (9-10), 9197, 9339-40—*India Office*, 9139 (19), p. 530 A. (10), B. (5)—*Joint Address Scheme*, 9139 (5-7), 9150-60—*Land Revenue*, 9139 (9-10), 9190-1, 9204, 9267-9, 9289, 9398.

Legislative Assembly.—Election, 9139 (11-14)—Constitution, p. 530 A. (8)—Control over Central Government, 9139 (11).

Legislative Councils.—Constitution, 9139 (2)—Fixing of Ministers' salaries by, advocated, 9139 (8) (i), p. 530 A. (4)—Governor's position in, 9139 (9-10)—Governor's power to dissolve, approved, 9139 (8) (iv)—Officials should not have power to vote in, 9139 (2-4) p. 530 A. (6), 9197, 9205-6, 9389-94—Power over Executive, 9139 (2-4)—President should be nominated, 9139 (9-10).

Ministers.—Acts should be expressed as done by "the Governor on the advice of his Ministers," 9139 (8) (i), p. 530 A. (5), 9360-2—Complete responsibility advocated, 9139 (8) (ii), 9187-8—Corporate responsibility, 9139 (8) (i), p. 530 A. (5), 9373—Three necessary, 9139 (8) (i)—Salaries should be fixed by Legislative Council, 9139 (8) (i), p. 530 A. (4)—Power of Governor to override should be limited to certain subjects, 9139 (8) (i).

Oriyas, 9139 (5-7), 9399-404—*Orissa*, as separate Province, advocated, 9139 (5-7), 9217, 9221-9, 9341-3.

Parliament.—Indian Budget should be discussed earlier in session, p. 530 A. (10)—Paramount authority necessary, 9139 (1) (9).

Provinces, sub-division and alteration of boundaries, 9139 (5-7), p. 530 B. (1), 9155, 9157-60, 9212-4, 9230-2, 9351-6—"Provincial Assembly," 9139 (8) (i) (9-10), p. 530 A. (5).

Responsible government.—Indian fitness for, should be tested by capacity for home defence, 9139 (1), 9162-5—Language question, 9139 (5-7)—Parliament must be judge of advance, 9139 (1)—Power of taxation necessary for, 9139 (9-10), 9178-80—Training of electorates necessary, 9139 (5-7), 9177-8, 9324.

Report, 1919—continued.

CURTIS, L.—continued.

- Sanitation*, 9176, 9180—*Separate purse* preferred to joint purse, 9139 (9-10), p. 530 A. (7), 9166-71, 9199-201, 9270-9, 9282-6, 9289-304, 9312-22, 9328-38, 9367-82—*Sind* should be separate sub-Province, 9139 (5-7), 9217-20, 9342-3, 9359-60—*Statutory Commission*, 9139 (17), 9199-202.
- Transferred and reserved subjects*.—Proposals to assist distinction between, by electorate, p. 530 A. (5)—Revised list approved, 9305-6.
- Transferred subjects*.—Resumption of powers by Governor, 9139 (8) (ii), p. 530 B. (2), 9252-66—Treatment as mixed subjects, in interest of law and order, not advocated, 9139 (8) (ii).
- Customs*.—Immediate control by Legislature considered vital, *Besant* 1379-80—as Transferred subject not advocated, *Roy* 2581.

D

- Deccan Ryots' Association*.—Evidence on behalf of, by B. V. Jahhav, 5274-84, *App.* p. 88-9.
- Declaration of Rights*.—Drawn up by Indian National Congress, and inclusion in Bill asked for, *Patel* 1759, 1866-7; *Tilak* 2142(19), 2143.
- Delhi*.—Conference of heads of Governments, opinion *re*, *Earle* 4561-5—Constitution as a Regulation Province, with Legislative Council and two representatives in Legislative Assembly, advocated, *Indian National Congress App.* p. 21—Indian National Congress, December, 1918, resolutions, *Patel* 1742, *App.* p. 19-22, summary of, *App.* p. 13-14.
- Depressed classes*.—See also *Agricultural classes*—Condition of, *Chowrryappah* 4104, bettered by British rule, *Cardew* 6171—Education, difficulty of, owing to caste feeling, *O'Dwyer* 7677—Government by educated classes, not beneficial owing to caste prejudices, *Cardew* 6169-70—Interests not adequately safeguarded in Bill, *Welby* 4668—Land-holding classes not included in, *Nair* 9533-4—No opportunity of expressing opinion, *Chowrryappah* 4226-33—Pollution distance and untouchability, *Chowrryappah* 4104.
- Representation of: *Ray* 2585; *Welby* 4792-802; *Lovett* 6486 (19), 6686-7; *Holderness* 7279-82; *Booth-Tucker* 8346-50; *Aga Khan* 8720—Consideration by Franchise Committee, *Southborough* 869-70, 891-4—by Educated classes not possible at present, *O'Dwyer* 7674-82—under Franchise Committee scheme, inadequate, *Hewett* 7997, 8023—Government of India proposals, criticism, *Southborough* 870-1, *App.* p. 5 (10)—by Men of own class vital to democratic advance, *Hewett* 8015-21—by Nomination, advocated, *Hammick* 8959-66; *O'Dwyer* 7432 (2), 7904-5, proposals *re*, *Southborough* 870, 891, only suitable method at present, *Sly* 2179-80; *Colvin* 9882-4—by Village Panchayats, advocated, *Booth-Tucker* 8399-413, not possible, *Hammick* 8959-62.
- Treatment by higher castes, opinion *re*, *Meyer* 6809; *O'Dwyer* 7880, amelioration of condition desired by higher classes, *Banerjea* 1161-2, 1227, help given to, by higher castes, in Madras, *Aiyar* 1539-40, work for, by educated classes, *Booth-Tucker* 8414-8.
- Deputy Governors*.—Not approved, *Aiyar* 1532 (7).
- Diarchy*.—Accepted, but with misgiving, *Brunyate* 8585-6—Accepted only as transitional stage to responsible government, *Curtis* 9172-5—Advocated as best means of securing responsibility, *Nair* 9466 (5)—Announcement of 20th August not carried out by, *O'Dwyer* 7432 (1), 7540-1, 7849-53.—Approved generally, *Banerjea* 1040; *Moderate Conference App.* p. 116-7 (3)—Attitude of Indian Civil Service, See under *Civil Service*—Comparison with federal system, *Curtis* 9139 (8) (i)—Comparison with Joint Address scheme, *Curtis* 9139 (5-7), 9150-6—Comparison with Local Governments' scheme, *Holderness* p. 408 (5), 7262, 7273-7, 7352-61, 7379-82; *O'Dwyer* 7434-40, 7475-80, 7494-501, 7508-26, 7607-33, 7645-72, 7695-716, 7746-52, 7795-803, 7847-68; *Hewett* 7992 (5), 7993-4, 8040-2, 8214-21, 8257-9, 8291-318—Comparison with unified government, *Meyer* 6730-46.
- Difficulties of, and Unitary system preferred, *Cardew* 6040-4—Difficulties, easily exaggerated, *Hill* 617, 653-5—Division of functions considered impossible, *Stephen* 5296 (5)—Dualism should be not masked but emphasised, *Curtis* 9139 (8) (i), 9167-8, 9245-7.
- Educative value: Education in responsible government the chief value of, *Meston* 480-9, 7000—Compared with value of composite government, *Hill* 684-5—will Depend on responsibility for every act being made clear, *Curtis* 9139 (8) (i)—Will not be educative in responsible government, *Welby* 4592 (5), 4594-7, 4615-7, 4640, 4676, 4748-51, 4918-20.
- Emergency action would be delayed under, *O'Dwyer* 7945-6, would not be hampered by, *Meston* 7111-2; *Duke* 8575-8—Government of India's recommendations in letter of 5th March would make unworkable, *Aiyar* 1532 (5)—Government opposition in Councils, opinion *re*, *Lovett* 6702-12—Government would be weakened by, *Stephen* 5296 (5).
- Indian attitude to: Acceptance by Indian educated classes, *Meston* 523—Attitude of non-official Indian and British residents, *Meston* 524-6—Differences of opinion *re*, among Home Rule societies in India, *Patel* 1744-5—Not welcomed by Indian political parties, but accepted as necessary to compromise, *Cardew* 5967-71.
- Inevitable, *Aiyar* 1533—Inevitable in transitional stage, *Besant* 1338—Inevitable in the future, but should not be introduced for ten years, *Colvin* 9826, 9912-4, 9973-5—Influence in reserved subjects will tend to become control, *Stephen* 9296 (5)—Joint deliberation of Executive Council and Ministers, *Colvin* 9906-11, advocated, *Meyer* 6724 (7), 6738-43, 6856-7, 6888-91, 6964-5; *Hewett* 8302-18; *Duke* 8490-5; *Hammick* 8970-1; *Curtis* 9248-51, 9307, decision by majority vote

Report, 1919—continued.

Diarchy—continued.

- vote not advocated, *Meston* 27, 140-3—Joint responsibility and discussion should be encouraged, *Holderness* 7262, 7305-12, 7362, 7365-71, 7391-4; *O'Dwyer* 7514-26—Joint responsibility not possible, *Curtis* 9139 (8) (i)—Legislative procedure under, opinion *re*, *O'Dwyer* 7740-52—Legislature should sit under different names and in different buildings when dealing with different branches of government, *Curtis* 9139 (8) (i), p. 530 A. (5)—Limitation to one Province at first, advocated, *Colvin* 9793 (5), 9837-8, 9852, 9887-9—Masses, will not understand, *Lovett* 6486 (5) (6)—Necessary for transition period, but cannot be permanent, *Aga Khan* 8644 (5)—Necessary, to give effect to message of 20th August, 1917, *Banerjea* 1317; *Chetty* 5271—Objections to, *Banerjea* 1209-15; *Reddi* 2815 (5-6), 2891-7; *Stephen* 5296 (5), 5445-7, 5520-2, 5673-83; *Lovett* 6486 (19), 6487, 6660-74; *O'Dwyer* 7432 (5), 7433-40, 7863-7, 7909-17; *Hewett* 7992 (5), 7994, 8043-4, 8145—Only system which can fulfil announcement of 20th August, *Roy* 2581; *Duke* 8423; *Curtis* 9139 (2-4) (8) (i)—Only system of judging capacity for responsible government, *Meston* 7000—Only practical scheme in present circumstances, *Basu* 9763 (5)—Opposition of Local Governments, *Reddi* 2815 (5, 6), 2897—Outline of developments leading to recommendation of, *Hill* 614-7.
- Position of Civil Service under, opinion *re*, *Stephen* 5296 (19), 5301, trouble *re* service under Ministers feared, *Reddi* 2815 (5-6), 2894-5—Position of English official member of Executive will be intolerable, *Hewett* 7992 (5), 8184-6—Position of Governor will be extremely difficult, *Cardew* 6081; *Hewett* 7992 (5), 8050-4, will be impossible, *Stephen* 5296 (5), 5430-2, 5484-91, 5525—Position of Ministers will be very difficult under, *Hewett* 7994.
- Precedents for: Analogous system in Army Department now repudiated, *O'Dwyer* 7803, 7839-41; in Philippines, *Meyer* 6946-9—Historical precedent for, in India, *Roy* 2581—In Municipal institutions at present, *Banerjea* 1051—No precedent for, *Welby* 4667, 4674-5; *Reed* 5096; *Stephen* 5296 (5); *O'Dwyer* 7432 (5).
- In Provinces: Not approved, *Patel, Rao* 1735 (7); *Tilak* 2142 (5) (6), bi-cameral system preferred, *Roy* 2585, reasons for unsuitability, *M. Rao* 1944-6—Preferred to Provincial autonomy under present conditions, *Meyer* 6892-3—in Some Provinces and not in others, might be practicable, *Patel* 1871-2—in Some Provinces only and autonomy in others, opinion *re*, *Feetham* 2448-53.
- Relations between two halves of Government: Antagonism feared, *O'Dwyer* 7432 (5), 7435, 7457-9, not likely to be dangerous, *Meyer* 6956-62—Differences between, inevitable, and bad effect of, *Stephen* 5296 (5), 5530-1, 5585, opinion *re*, *Carmichael* 5914-7—Each half of Government should have full control over own subjects, *Meston* 7000-1, 7011-32, 7055-9, 7090-3, 7214-7, 7222-33, *Curtis* 9139 (8) (i), 9188-9, 9245-7; *Colvin* 9793 (7)—Racial hostility between English and Indians will be fostered, *Colvin* 9793 (5), 9819, 9919-22, 9976—Relations must be clearly laid down, *Curtis* 9139 (8) (i)—Unity between, cannot be maintained, *Curtis* 9139 (8) (i), 9167-8.
- Responsible Government, effect of Governor's veto on, *Meston* 7088-9—Gradual progress to, will not be ensured, *Welby* 4592 (5)—No training in, *Stephen* 5522.
- Responsibility: Electorate could not recognise difference in responsibility for reserved and transferred subjects, and blame for all unpopular measures would rest on British half of Government, *Welby* 4592 (7), 4641, 4687-9, 4965-9; *Stephen* 5296 (5), 5412-3, 5532-4, opinion *re*, *Meyer* 6763—Fixing of, for any given action, impossible, *O'Dwyer* 7432 (5), 7460-3—Ministers' responsibility, *see under* Ministers.
- Rules, draft of, necessary to form opinion, *Cardew* 5935 (5).
- Scheme in Bill: Alternative bi-cameral system outlined but not recommended unless dual scheme abandoned, *Basu* 9763 (6)—Alternative scheme outlined, *Patel, Rao* 1735 (5) (6), *App.* p. 19-22—Alternative scheme proposed, *Reddi* 2815 (5) (6), 3220-32—Approved, *Report* 4, *Banerjea* 1039 (5) (b); *Jinnah, Hasan* 3623 (5); *Chowrryappah* 4103 (5); *Earle* 4432 (5) (6); *Carmichael* 5686 (5); *Meyer* 6724 (5-6); *Holderness* p. 408 (5); *Duke* 8423 (5) (7); *Hammick* 8872 (5)—Attitude of members of Local Governments and Government of India, *Meston* 343-46, 354, 366-73—Bi-cameral system in Provinces preferred, *Rayaningar* 3290 (5) (6), 3360-70, 3444-55—Changes by Government of India, origin of, *Meston* 347-55, 361-73—Comparison with present form of dualism, *Meston* 39-41, 475-9—Congress League Scheme preferred, *Tilak* 2142 (7)—Depends on Civil Service, which is hostile, *M. Rao* 1944-6—"Joint Address" Scheme preferred, *Pugh* 6189 (5) (6); *Curtis* 9139 (5-7), 9215-6—Local Governments' Scheme preferred, *O'Dwyer* 7432 (5) (6); *Hewett* 7992 (5), 8063-5, 8144-6, 8281-6, for first ten years, *Colvin* 9793 (5), 9815-36, 9851, 9864-5, 9885-9, 9970-6—Most promising scheme for giving effect to announcement of the 20th August, *Feetham* 2364-5—Not approved, but accepted as better than any other arrangement for giving effect to announcement of 20th August, *Lovett* 6486 (5) (6), 6487, 6491-2, 6510-6, 6556-61, 6657-9—Not approved, but accepted for the present, if original plan adhered to without modifications, *Aiyar* 1532 (5), p. 94—Not approved absolutely, but accepted to prevent delay, *Besant* 1336 (5) (6), 1338; *Aiyar* 1532 (5)—Not approved, and likely to give rise to friction, *Tilak* 2142 (5) (6)—Not approved, unless safeguards provided, *Welby* 4592 (5) (6)—Objections to, question of motive, *Meston* 57-60—Opinion *re*, *Reed* 5068 (5), 5094-8, 5118, 5209-15.
- Transferred subjects, increase of, will lead to increasing administrative disorder, *O'Dwyer* 7432 (5), 7451-3—Transferred and reserved subjects, *see that title*—Uniformity between Provinces not desirable, *Curtis* 9139 (5-7)—Unsuited to India, *O'Dwyer* 7432 (5); *Booth-Tucker* 8369—

Report; 1919—continued.

Diarchy—continued.

Workable, *Carmichael* 5727-8—Workable, if both sides co-operate, *Holderness* 7262, 7266, not workable, *O'Dwyer* 7432 (5)—Working of, description of, *Meston* 7000-4, opinion *re*, *Holderness* 7262, 7266, 7283-5, 7305-12.

Diarchy in Central Government.

Advocated, *Besant* 1336 (7), 1338, 1424, *App.* p. 8, p. 10, *Secs.* 14, 15; *Aiyar* 1722-7; *Patel, Rao* 1735 (15), 1742, 1863; *Indian National Congress App.* p. 13, 20; *Tilak* 2142 (14); *Jiannh, Hasan* 3623 (4) (11); *Jinnah* 3628-30, 3718-24, 3752-6, 3821, 3862-9; *Sastri* 3938-44; *Chetty* 5271; *Sapru App.* p. 115—Not approved, *Holderness* p. 409 (11), 7302-4, 7363-4; *O'Dwyer* 7812-3; *Brunyate* 8586; *Hammick* 8872 (11), 8986; *Curtis* 9139 (11), 9161; *Meston* 9406, 9427-32, Not advocated at present, but will probably be naturally evolved, *Meston* 7048-51, 7110—Agitation necessary if not conceded, *Besant App.* p. 10, *Secs.* 14, 15—Consideration of, after five or six years, advocated, *Meyer* 6724 (11) (17), 6795, 6820-7, 6907, 6934-8, 6941-3—Danger of forming Indian oligarchy, opinion *re*, *Jinnah* 3628—Desired by mercantile community, *Hasan* 3632—Deadlocks, formation of, by elected representatives, opinion *re*, *Jinnah* 3628—Electorates for, opinion *re*, *Jinnah* 3628, 3702-5, 3736-9, 3780-3, 3822-30—Necessary to attract men of, talent and capacity, *Samarth* 2575, 2682-5—Necessity for, *Hasan* 3632—Objections to, *Meston* 7048—Opinion *re*, *Feetham* 2479-81; *Roy* 2581; *Basu* 9767-72—Proposals *re*, *Banerjea* 1039 (1), 1040, 1061-5, 1201; *Moderate Conference App.* p. 121-2 (20); *Aiyar* 1532 (1)—Resolution by All-India Muslim League, *Jinnah, Hasan* 3623 (11)—Strong body of Indian opinion in favour of, *Banerjea* 1139-40—Working of, *Jinnah* 3630, 3686-95, 3911-7.

District Councils.—Election, *O'Dwyer* 7432 (1), 7481-6—Election of Chairmen, *O'Dwyer* 7487, 7634-7.

District Officers.—Under Diarchy, opinion *re*, *Hewett* 8057-8—Trusted by depressed classes, *Booth-Tucker* 8354.

Dualism.—See Diarchy.

DUKE, SIR WILLIAM, G.C.I.E., K.C.S.I. : 8419-8580.

✓ *Brahmin and non-Brahmin question*, 8549—*Central Government*, 8432 (12), 8482-6—*Civil Service*, service in India Office, 8463-5, 8565-8—*Communal representation* not approved, 8549-56, 8569-71.

Council of India: Abolition not approved, 8424, 8461-2—Civil Servants as members, 8463-5, 8565—Constitution, 8429-33, 8473-5—English members, 8476-7—Financial powers, 8478-80, 8512-28—Members as heads of Departments not approved, 8469-72—Powers, 8427-8, 8440-4—Work of, has not deteriorated, 8481.

✓ *Council of State*, election, 8423 (19), 8449-55.

Diarchy: Emergency action under, 8575-8—Joint deliberation desirable, 8490-5.

Education, 8503-7—*Electorates*, 8552-6, 8564—*Executive Councils*, 8423 (8)—*Finance Minister*, 8498-500—*Franchise Report* approved, 8487-9, 8541-3.

Government of India Bill: Approved on the whole, 8423, 8533-8—Indian support of, 8534-8, 8557-8—Government of India Despatch of 5th March not approved, 8544-6.

India Office: Control of reserved subjects, 8423 (19)—Delays in procedure, 8456-60, 8467-72—Exchange of staff with Indian Civil Service, 8566-8.

Joint Purse, 8496-7—*Local Government Boards*, approved, 8501-2—*Local Governments' Scheme*, 8508-11, 8539-40—*Secretary of State*, devolution of powers, 8423 (16), 8434-9, 8466, powers, 8423 (19), 8484, 8529-32.

E

EARLE, SIR ARCHDALE, K.C.S.I., K.C.I.E. : 4426-4590.

Assam: Backward areas, 4437-9, 4497-4500, 4546-7—*Communal representation* in, 4492-3—Differential treatment of, objected to, 4432 (10) (19), 4433, 4443-4—*Education*, 4501-5—*Electorate*, 4451-60, 4489-91—*Excise*, 4432 (19), 4434—*Governor*, 4442-4—*Grand Committee* system in, 4432 (10)—*Landholders' representation*, 4432 (19), 4433, 4492—*Languages*, 4494-6—*Public Works*, 4432 (19), 4434—*Standing Committees* and *Under-Secretaries* for, 4440-1—*Tea industry*, 4506-27.

Civil Service, 4549-54, 4566-8—*Diarchy*, 4432 (5) (6)—*Education*, entire transfer of, advocated, 4432 (19), 4433-4, 4471-6, 4559-60—*Executive Councils*, 4432 (4) (8)—*Forests*, 4574—*Governors*, 4432 (8)—*Grand Committees*, 4432 (10) (18), 4532-4—*Land Revenue*, 4571-7—*Legislative Assembly*, 4432 (11) (12), 4588-90—*Legislative Councils*, 4432 (2) (3) (9) (10), 4528-31, 4586-7—*Local Governments' Scheme*, 4445-6, 4477-9—*Ministers*, 4432 (8), 4480-8—*Railways*, 4511-27—*Statutory Commission*, 4432 (17)—*Taxation*, 4480-8, 4581-5—*Women Franchise*, 4432 (19), 4537-44.

East India Company.—Indian industries destroyed by, *Besant* 1421.

Educated Classes in India.—Hostility to interests of lower orders, *Hewett* 8118-9—Lack of co-operation with Government, *O'Dwyer* 7599-606—Oligarchy feared under scheme, *Hayat Khan App.* p. 145—

Report, 1919—continued.

Educated Classes in India.—continued.

p. 145—If Reform scheme not accepted by, difficult situation will result, *Hewett* 8287-90—Representation of depressed classes by, not possible at present, *O'Dwyer* 7674-82, 7793-4—Work for depressed classes and criminal tribes, *Booth-Tucker* 8414-8.

Education.—Administration, on similar lines to system in Great Britain, proposals, opinion *re*, *Feetham* 2399-409—For Adults, opinion *re*, *Sadler* 4989, 5041-3—Aligarh College, Indian administration, opinion *re*, *Meston* 7045, 7189-91; *Sapru* 7252—Art schools, immediate reform of, necessary, *Sadler* 5017.

Of Backward classes: Importance of, *Report* 12—Proposals *re*, *Feetham* and *Stephenson App.* p. 34 (18)—Proposals of Calcutta University Commission and Functions Committee supported, *Oldham* 7950 (11)—Panchamas, in Madras, difficulties *re*, *Reddi* 2818, 2946-9; *Chowrryappah* 4104, 4219-25, 4397-4404.

Benares University, failure of Indian administration of, *Meston* 7045, 7182-8, improvement in conditions, *Sapru* 7251-2, treatment as reserved subject, *Feetham* 2382—Bengal, reasons for treatment of higher education as central subject, *Feetham* 2383-8—Board of Secondary and Intermediate Education, advocated, *Sadler* 4989; *Oldham* 7950 (9), 7952, not approved, *Lovett* 6543—Boards to assist Ministers, recommendation, *Report* 12, *Oldham* 7950 (18), 7954, 7962.

Calcutta University: Bad effect of control by Central Government, *Carmichael* 5688—Proposals for reform, *Sadler* 4989—Treatment as central subject, reasons for, *Feetham* 2383-8.

Caste system good, *Booth-Tucker* 8340.

Character of: Indian rather than Western traditions should be followed, *Oldham* 7950 (5) (7)—Western models for higher education considered necessary, *Feetham* 2398—Western traditions useless for India, *Booth-Tucker* 8340.

Christian mission schools and colleges, *Oldham* 7950 (3).

Conscience clause: Effect of, *Chowrryappah* 4283 A-6; *Oldham* 7967-71, disastrous to missionary schools, *Mudaliar* 6988, no effect on Christian mission schools, *Bhabha* 6455-7—Instrument of Instructions should be amended so as not to prevent agitation for, *Sastri* 3925, *App.* p. 86-7.

Effect of Bill on, opinion *re*, *Aiyar* 1666-71, improvement anticipated, *Sadler* 4989—Examination system, condemned, *Sapru* 7249, evils of, *Sadler* 5025-6.

English teaching: Indian teachers not suitable for, *Hewett* 8124-7—in Primary Schools, strong movement to introduce, *Feetham* and *Stephenson App.* p. 44 (3).

Financing of: Funds for, must come from additional land tax, *Curtis* 9190-1, 9204, 9289—Funds necessary can only be produced by taxation imposed by popular government, *Curtis* 9139 (9-10), 9179—Funds would probably be easier to obtain if a transferred subject, *Oldham* 7983—Increased funds necessary, *Oldham* 7950 (5)—Indians will be prepared to find funds if they have control, *Sapru App.* p. 115-6—Lack of funds for, a reason for transfer, *Earle* 4434; *Sadler* 4989, 5044-5, not sufficient reason for transfer, *Lovett* 6547-51—Transfer of charitable endowments for, opinion *re*, *Sadler* 4989, 5044-5.

Free and compulsory: *Aiyar* 1664; *Patel* 1846—Agricultural classes not in a condition to benefit by, *Singh* 2761-4—Movement in favour of, *Sly* 2152.

Higher education: Altered standards in, opinion *re*, *Sadler* 5018-9—Causes of poor results in some cases, *Sadler* 5013-6.

Illiterates, proportion of, *Aiyar* 1664—Languages, higher language examinations, treatment as central subject, proposal *re*, *Feetham* 2442-3—Law teaching bad, *Stephen* 5539-41, 5574-7—Legislation, proposals of Government of India, criticism of, *Feetham* and *Stephenson, App.* p. 30-1 (8)—Local government departments, recommendation, *Report* 12—Macaulay's Minute, opinion *re*, *Chowrryappah* 4104, 4405-7—Memorandum by Conference of Missionary Societies of Great Britain and Ireland, *Oldham* 7950—Mercenary motives for, opinion *re*, *Sadler* 5051-4—Minister for, need not be educational expert, *Sadler* 5047-50.

Missionary bodies: Grants to, Governor's Instructions *re*, *Feetham* and *Stephenson App.* p. 34 (18)—Recommendations of Functions Committee and Calcutta University supported, *Oldham* 7950 (12), 7952—Mission schools, opinion *re*, *Sadler* 5063.

Mohammedan facilities for, Governor's instructions *re*, *Feetham* and *Stephenson App.* p. 34 (18)—Monopoly by Brahmins, *Chowrryappah* 4343-5—National Education Scheme, objection to, *Chowrryappah* 4282—in Native States, condition of, *M. Rao* 2048-9—Nomenclature, improvement of, opinion *re*, *Sadler* 5064-5.

Present condition of: British administration, not very successful, *Earle* 4434, 4459-60, not altogether bad, *Lovett* 6536—Present system, kills originality, *Sapru* 7250, political considerations have too much weight, *Sapru* 7250, worthless for agricultural classes, *Booth-Tucker* 8340, 8365-6—Reform, more important than transfer, *Oldham* 7950 (13) (14) (16), 7963, urgently needed, *Oldham* 7950 (7-8)—Reform of primary education necessary, *Oldham* 7960A-1—Schools not sufficient, *Aiyar* 1664—Secondary and higher, present condition of, *Meston* 7206-8, bad, *Hewett* 8000, immediate reform necessary, *Sadler* 5017, 5020, unsatisfactory results under present administration, *Sapru App.* p. 115

Primary education: Cause of backwardness in, *Sapru* 7252—Difficulty of making compulsory, opinion *re*, *Oldham* 7957-8—Failure of, owing to lack of training in teachers, *Feetham* 2396-7—Neglect of, in favour of higher, *Tulasiram App.* p. 99 (15) (16); *K. A. R. Naidu App.* p. 103—

Report, 1919—continued.

Education.—continued.

Organisation of, *Sadler* 4989—Piggott Scheme, history of, *Meston* 7192-7, opinion *re*, *Sapru* 7252—Special commission of enquiry sent by Missionary societies, *Oldham* 7950 (18)—Strong desire for development of, among Indians, *Sadler* 5009-12A.

as Provincial subject: Amendments proposed, *Feetham* and *Stephenson App.* p. 39 (4)—Central control by Government of India necessary, *Oldham* 7950 (15), 7965-6.

Quantity rather than quality, Indian demand for, *Meston* 7045, opinion *re*, *Sapru* 7248-9, *App.* p. 115—Secondary schools, number of pupils entering, from primary schools, *Feetham* 2379; *Feetham* and *Stephenson App.* p. 44 (3)—Sectarian educational establishments, opinion *re*, *Sadler* 5046—Solvent of caste, opinion *re*, *Sadler* 5062.

Teachers: British teachers, difficulty of providing, *Hewett* 8124-7, necessity for, opinion *re*, *Sadler* 5021-4, poor quality of, *Sapru* 7250—Trained teachers, lack of, opinion *re*, *Sadler* 5037-8.

Technical education, no advance made in India, *Hewett* 8264-72.

Transfer question: Differentiation in different provinces not objected to, *Duke* 8506-7—Division of primary and higher, for administrative purposes, difficulty of, *Feetham* 2376-80, *App.* p. 43-44; *Meyer* 6724 (19), 6873-8; not approved, *Feetham* 2365, 2372-80, 2413, *App.* p. 43-5, not impossible, *Meston* 7045, not possible, *Hewett* 8000, not satisfactory, *Sadler* 4989; *Duke* 8503-4—Entire reserve advocated, *Hewett* 7999-8000; *Indian Christian Association App.* p. 147, reserve advocated, but increasing Indian influence desirable, *Hewett* 8151-71, reservation at first advocated, *O'Dwyer* 7432 (19)—Entire transfer, advocated, *Banerjea* 1182-4; *Moderate Conference App.* p. 121 (19); *Aiyar* 1532 (19), 1534; *Chintamani* 2577; *Hasan* 3632; *Earle* 4432 (19), 4433-4, 4559-60; *Carmichael* 5688, 5769-70, 5820-7; *Paul* 6422; *Meyer* 6724 (19), 6873-8; *Aga-Khan* 8709; *Curtis* 9139 (9-10) (19), 9176, 9323; *Hill App.* p. 50 (b); *Sapru App.* p. 115-6; *Assam Association App.* p. 128, advocated, if capable Minister can be found, *Holderness* 7262, 7313-7, advocated, subject to certain conditions, *Sadler* 4989, 5033-6, 5045, evidence before Southborough Committee, *Sapru* 7243-6, Indian demand for, *Meston* 7174-80; *Sapru* 7243—as entirely transferred subject, amount of control by Central Government, opinion *re*, *Earle* 4471-6, should be subject to Indian legislation, *Oldham* 7950 (17), success of, would depend on co-operation of United Council with Minister, *Holderness* 7262, 7395-9—Missionary opinion *re*, *Oldham* 7950 (6) (7) (13) (16), 7951-2, 7963-5, 7975-9—Primary education only should be transferred, *Lovett* 6530-5; *Mudaliar* 6987-8, *App.* p. 97; *Meston* 7045; *Colvin* 9793 (19), 9848-9—Proposals *re*, *Holderness* 7424-5—Recommendation of Functions Committee accepted, *Report* 12—Secondary and higher education as reserved subject, advocated, *Meston* 422, 7045-6, 7198-205, 9408; *Chowryyappah* 4103 (19), 4104, 4151-2, 4241, 4257-64, 4278-83, 4350-80, 4389-90; *Lovett* 6486 (19), 6487-9, 6537-55, 6597-618; *Mudaliar* 6987-8, *App.* p. 97, Indian control would be less than at present, *Meston* 7198-205, Indians would still have influence over, *Lovett* 6551-5, political consequences, *Feetham* and *Stephenson App.* p. 45 (7)—Secondary and higher education, as transferred subject, dangers of, *Meston* 7045-6, would lead to revival of study of Sanscrit and exclusion of non-Brahmins from colleges, *Chowryyappah* 4104, 4257-64, 4282-3, 4350-80, 4389-90, would tend to lower standards, *Meston* 7045, would not tend to lower standards, *Sapru* 7243, *App.* p. 116—Universities as transferred subject, Government would have persuasive powers only, *Meston* 7113-5, opinion *re*, *Roy* 2581.

Universities: Bills *re*, proposals by Functions Committee, *Feetham* and *Stephenson App.* p. 31 (9), 45 (6)—Failure of popular control, *Meston* 7045, 7181-91—Maintenance of high standards necessary, *Feetham* 2406—More autonomy required, *Sadler* 5027-32—Not ready to take over control of secondary education, *Meston* 7045—Women taking degrees, number of, *Besant* 1492-4.

Value of, not appreciated by agricultural classes, *Reddi* 2880—Vernacular, increased attention to, necessary, *Sadler* 4989, 5056-8, should predominate over English, *Andhra Conference App.* p. 112 (12).

Women's education: Compulsory education objected to, by Indians, *O'Dwyer* 7489—Proposals *re*, *Sadler* 4989, 5040—Proposals of Calcutta University Commission supported, *Oldham* 7950 (10), 7952—Women teachers necessary, *Oldham* 7950 (10), 7955.

Elections.—Carrying out of, Local Governments (with exception of Madras) satisfied *re* possibility of, *Southborough* 925-6, *App.* p. 5 (8)—Corrupt Practices Act should be brought into operation before, *Report* 7, *Clause* 7—Difficulties of polling, owing to large electorates, *Reddi* 2882-3; *Carmichael* 5904-6; *Hewett* 8024; *O'Dwyer* 7432 (19), 7896-901—Method of conducting, *Southborough* 802-10, *App.* p. 5 (8)—Objections by local governments to schemes involving more than one election, *Sly* 2152, *App.* p. 28 (7)—Personal not political elements will be considered, *Hammick* 8981-4—Religious considerations will come first, *Chowryyappah* 4117-29, religious and caste feeling will not count in, *Chetty* 5271.

Elective system in India.—Opinion *re*, *Stephen* 5313-5, 5534—Best men will not stand for election, *Welby* 4677, 4730-4.

Electoral law and procedure.—Rule-making power of Governor-General in Council objected to, *R. Rao App.* p. 72-3.

Electoral system.—See also *Franchise and Elections.*

Attitude to scheme, *Welby* 4950-1—Capacity for producing representative institutions, *Holderness* 7270-1,

Report, 1919—continued.

Electoralates—continued.

7270-1, 7297-82; *Duke* 8552-6, not capable at present, nor for a long time to come, *O'Dwyer* 7432 (1) (4) (5) (19), 7441-7, 7471-4, 7481-6, 7563-4, 7784-94—not Competent at present owing to ignorance and caste difficulties, *Welby* 4592 (1), 4631, 4634-5, 4793-802—Comparison with other countries, *Jinnah* 3628, 3702-5, 3780-3, 3822-6—Creation of, no difficulty in, *Patel* 1832-5—Danger of false propoganda among, when illiterate and ignorant, *O'Dwyer* 7899-900.

Differences between Provinces: not Approved, *Hewett* 7992 (19), 7997-8, 8022, 8090—Disparity in size should be remedied, *Report 7, Clause 7 (a)*—Necessity of considering electoral machinery in different Provinces, *Sly* 2163—Uniformity of basis in different Provinces not desirable, *Sly* 2161-6.

Education of, most important factor in producing responsible government, *Curtis* 9139 (5-7), 9177-8, 9324, necessary to produce representative public opinion, *Colvin* 9793 (19), 9794—Existence of, at present time, claimed, *Patel* 1816-28, not in existence, but ample materials for, *Tilak* 2143—Identical electoralates for both houses, not ideal, *Southborough* 817—Local Government recommendations followed, *Duke* 8564—Relations with representatives, *Nair* 9587-94, control over Legislative Councils would be beneficial, if real, *O'Dwyer* 7489-93.

Size of: *Southborough App.* p. 5 (8); *Sly* 2186—Increase necessary, *Report 3*; *Besant App.* p. 9, *Sec. 6 (3) (b)*—Reduction by rules should not be possible, *Nair* 9634—Smaller than proportion of people interested in reform proposals *Sly* 2251-4—not Too small for immediate responsible government, *Patel* 1744; *Indian National Congress App.* p. 12.

ELLIOT, LT-COL. R. H., I.M.S.—8996-9138.

Indian doctors, character of, 9123-6.

Medical Services: British officers' objection to service under Indian Ministers, 9006, 9019-21, 9036-41, 9049-51, 9071-3, 9096-102, 9135-6—Head of, should be member of Governor-General's Council, 9061—Indian members, capacity not equal to British, 9009-10, 9063, increase on large scale will be bad for Service, 9074-80, 9137-8, increase will make Service unpopular with Europeans, 9018-23, 9044-7, 9074-7, supply abundant, 9088-90—Pay inadequate, 9025-35—Transfer of, effect on public health would not be good, 9011-2, 9111, 9131-4, will cause retirements and prejudice recruitment in England, 9005-8, 9013-7, 9074-6, 9091-5.

Public health and sanitation, bad state of, 9060, 9108-10, Indian administration not likely to improve, 9011-2, 9042-3, 9052-7, 9103-7—*Sanitation*, Indian opinion adverse to, 9063-70, 9114-22, progress in, due to British, 9081-2, 9112-22.

Emigration of Indians, opinion re, *Cardew* 6172-8.

English in India.—See also Europeans in India, and European Association—Attitude to Bill, *Welby* 4717-20, 4858-61—Future of, under new conditions established by Bill, opinion re, *Besant* 1382-3, 1489-91—Indian feeling against, owing to unfair favour shown in commercial matters, will disappear when Indians control their own affairs, *Besant* 1489—Interests not safeguarded by Bill, *Hewett* 8113-4—Liberalisation of Indian Government desired by, *Stephen* 5609-12—Relations with Indians, *Colvin* 9923, cordial relationships anticipated in future, *Hasan* 3632, racial controversy first stirred up in Madras, *Hasan* 3632—Relations with Indian merchants, *Hasan* 3632, 3802-4, *Welby* 4654-6.

English Rule in India.—See British Rule in India.

Essential Legislation.—Certification by Governors for Grand Committee, see under Grand Committees. Grand Committee system not approved, and alternative proposals, *Hewett* 7992 (10), 7995, 8222-35, direct powers of Governor preferred, *Carmichael* 5689-98, 5709-15, 5732-5, 5773-9, 5784-803; *Curtis* 9139 (9-10), 9197—by Joint session of Assembly and Council of State, Grand Committee system preferable, *Hill* 617, 658—Passing of, alternative methods, *Hill* 617, by 40 per cent. majority in Legislature, advocated, *Tilak* 2142 (14), 2143, by something short of positive majority (Bombay suggestion), objections to, *Hill* 617, 657.

Ordinances: *Meyer* 6902-3—Objections to, *Hill* 617, 668; *Samarth* 2637-9; *Curtis* 9139 (9-10), 9367-8; *Basu* 9763 (10)—Preferred if Grand Committee system made less safe than at present, *Meston* 7002, 7016-9, 7028-32, 9406—Sanction of Parliamentary Committee, suggested, *Nair* 9466 (9-10)—Should have previous sanction of Secretary of State, *Meston* 7032-5.

In Provinces: Governor should have no additional powers, and certain amount of risk necessary, *Meyer* 6894-900—Governor's power to pass on own authority, advocated, *Report 7, Clause 13*; *Carmichael* 5795-7; *Curtis* 9139 (9-10), opinion re, *Meston* 20-2—Submission to Government of India, objections to, *Meston* 20.

on Reserved Subjects only, provision for, *Patel, Rao* 1735 (14); *Indian National Congress App.* p. 13, 20.

European Association of India.—Attitude to Indian affairs, *Welby* 4599, to Indian self-government, *Welby* 4830-57, 4955-6—Claim to represent European opinion in India, opinion re, *Pugh* 6240-8—Constitution, *Welby* 4592, 4756-60, 4928, 4980—Evidence on behalf of, by Thomas Earle *Welby*, 4591-4985—Political association with Indians, *Welby* 4768-71—Racial feeling in, opinion re, *Welby* 4649-56.

Europeans

Report, 1919—continued.

Europeans in India.—See also English in India and European Association.

Attitude to Indian politics, *Pugh* 6191-4, 6234, 6239, 6245—On Municipal bodies, influence of, opinion *re*, *Pugh* 6205-6—Political life of, desire for, but little opportunity at present, *Pugh* 6192-3, opinion *re*, *Welby* 4772-6—Relations with Indians on Calcutta Corporation good, *Pugh* 6325-9—Representation of, see under Franchise—Willingness and ability to serve on Legislative Councils, *Pugh* 6204, 6230-4, 6280-1.

Excise.—Control not asked for at present, *Besant* 1379-80—as Transferred subject, advantage of separate purse in connection with, *Meston* 10, 112-7, possibility of diminished revenue, opinion *re*, *Feetham* 2444-7.

Executive Council of Governor-General.

British Members : Two-thirds should be British, *Colvin* 9793 (15)—Service members, reduction to two, accepted by Government of India, *Meston* 15, more than two required, *Welby* 4592 (15).

Head of Indian Medical Services should be member of, *Elliot* 9061.

Indian Members : Half advocated, *Besant* 1336 (7) (15), 1338 ; *Aiyar* 1532 (15), 1534 ; *Patel, Rao* 1735 (15), 1751 ; *Indian National Congress App.* p. 20 ; *Roy* 2581 ; *Jinnah, Hasan* 3623 (15) ; *Sastri* 2923 ; *Aga Khan* 8710-11 ; *Basu* 9763 (15), 9773-4 ; *Moderate Conference App.* p. 122 (22) ; *Sapru App.* p. 115, consideration by Government of India, *Meston* 360, Indian demand for, extent of, *Hill* 709-14 ; *Banerjea* 1151-2—Increase from two to three, advocated, *Chintamani* 2580 ; *Nair* 9466 (15), 9573, 9576 ; *Basu* 9763 (15), 9773-4, approved if men of sufficient capacity available, *Hammick* 8987-93, not advocated, *Meyer* 6908-9 ; *Hewett* 8325-6 ; *Meston* 9406, 9433-5, 9457-61, opinion *re*, *Sly* 2286 ; *Holderness* 7383-90—Selection from elected members of Assembly, if diarchy not introduced, advocated, *Besant* 1336 (15)—Statutory provision for, suggested by Government of India, *Meston* 15, 333-6, 405-8.

Number of Members : Maximum should be fixed in Bill, *O'Dwyer* 7432 (15) (18)—Present limitation on number should be removed, *Report 7, Clause 28*—Two sufficient, *Banerjea* 1054-5.

Power of majority in, to overrule Governor-General, should be abolished, *Curtis* 9139 (15), p. 530 A. (9)—Power of revocation or suspension of transferred subjects, objected to, *Chintamani* 2577—Proposals *re* constitution, *Chintamani* 2580 ; *O'Dwyer* 7432 (15) ; *Aga Khan* 8644 (15) ; *Indian National Congress, App.* p. 13.

Qualifications for Membership : Abolition of restrictions as to service in India and special qualifications, advocated, *Aiyar* 1532 (15) ; *Jinnah* 3623 (15), 3792-3—Legal qualification for one member, *Banerjea* 1039 (15), 1327-8, barrister of England, Scotland, or Ireland, necessary, *Lovett* 6487, 6569-72, 6586-96, clause should be modified, *Aiyar* 1532 (15) ; continuance considered important by Government of India, *Meston* 15, 327-32, necessity of, *Lovett* 6626-31—One member should be great landowner, *Rayanagar* 3290 (15)—Recommendations *re*, *Report 7, Clause 28*—Should be specified in Bill, *Lovett* 6486 (18)—Ten years in the service of the Crown in India, essential, *Lovett* 6486 (15), not advocated, *Patel, Rao* 1735 (15).

Right of addressing Legislative Assembly without being members, opinion *re*, *Hewett* 8175-7—Right to sit in both Legislativs Assembly and Council of State, opinion *re*, *Hewett* 8172-4.

Executive Councils, Provincial.

Acts should be expressed as acts done by "the Governor in Council," *Curtis* p. 530 A. (5)—Business men as members, opinion *re*, *Milne* 10086-90, 10124-7.

Constitution : *Report 7, Clause 5* ; *Aiyar* 1532 (8) ; *Rayanagar* 3360-3, 3417-23 ; *O'Dwyer* 7432 (5) ; *Indian National Congress App.* p. 14—Additional members without portfolios, not approved, *Indian National Congress App.* p. 20—Four members advocated, two Indians and two officials, *Carmichael* 5686, 5918-20—Four members necessary in some Provinces, *Duke* 8423 (8)—Half should be elected members of Legislative Assembly, *Tilak* 2142 (15)—Indian members should be half, *Besant* 1336 (7) (8), *App.* p. 9, *Sec. 4* (1), p. 10, *Sec. 21* (1) ; *Aiyar* 1534 ; *Nair* 9466 (8) ; *Patel* 1838 ; *Indian National Congress App.* p. 20, Indian demand for, *Meston* 197-203 ; *Hill* 709-14 ; *Banerjea* 1151-2, opinion *re*, *Welby* 4592 (8), statutory provision for, suggested by Government of India, *Meston* 15, 405-8—Majority of European votes, including Governor's casting vote, necessary, *Curtis* 9139 (8) (iii)—No official members advocated, *Tilak* 2142 (8)—Two British members advocated, *Cardew* 5935 (8) ; *Colvin* 9793 (10), 9891-2—Two members with Service qualifications where Governor is stranger to India, advocated, *Meston* 7, 177, 458, 9406, not necessary, *Meyer* 6810-2, objected to, *Banerjea* 1053, 1147-50 ; *Jinnah, Hasan* 3623 (7)—Two members only advocated, with provision for appointment of two more if necessary, *Roy* 2584 ; *Holderness* p. 409 (8)—Two members not enough, *Stephen* 5296 (8)—Two members, more should not be allowed, owing to expense, *Basu* 9763 (8)—Two members only, one European and one Indian, advocated, *Banerjea* 1039 (7), 1040, *Moderate Conference App.* p. 118 (9) ; *Samarth* 2573 ; *Jinnah, Hasan* 3623 (8) ; *Sastri* 3923 ; *Chowrryappah* 4103 (8) ; *Earle* 4432 (8) ; *Welby* 4592 (8) ; *Reed* 5068 (8) ; *Pugh* 6189 (8) ; *Lovett* 6486 (8) ; *Meyer* 6724 (8) ; *Holderness* p. 408 (8) ; *Duke* 8423 (8) ; *Aga Khan* 8644 (8) ; *Curtis* 9139 (8) (iii), likely to leave Governor weak in cases of associated deliberation, *Hewett* 7992 (8), opinion *re*, *Meston* 162-76, 377-86.

Corporate deliberation, advocated, *Aiyar* 1532 (7)—Governor's relations with under scheme, and gravity of burden, *Meston* 447-58, 589-93, 608-11.

Indian members : Access to all papers should be given, *Carmichael* 5686, 5752-3—Attitude to officials, opinion *re*, *Carmichael* 5754-63—Election by Legislature, advocated, *Patel* 1797—

Position

Report, 1919—continued.

Executive Councils, Provincial—continued.

- Position under unitary system compared with position under dualism, *Hill* 645-9, 656—Valuable support given to Governor, *Carmichael* 5910-3.
- Joint deliberation with Ministers, recommended, *Report* 7, *Clause* 6; *Hill* 693-7, 727; *Besant* 1336 (3); *Carmichael* 5686, 5729-31, 5736-7, 5748-51; *Lovett* 6525-9; *Meyer* 6724 (7), 6738-43, 6856-7, 6888-91, decision by majority vote not advocated, *Meston* 27, 140-3—Non-official Europeans as members, advocated, *Carmichael* 5686, should be qualified for unofficial seat if elected by a general electorate, *Pugh* 6189 (8), 6356-7.
- Position in relation to Government of India and Secretary of State must remain as before, *Nair* 9466 (4).
- Powers: Certain functions must be reserved to, *Banerjea* 1039 (4); *Besant* 1336 (4); *Aiyar* 1532 (4); *Reddi* 2815 (4); *Rayaningar* 3290 (4); *Chourryappah* 4103 (4); *Earle* 4432 (4); *Welby* 4592 (4); *Reed* 5068 (4); *Stephen* 5296 (4); *Carmichael* 5686 (4); *Cardew* 5935 (4), 6151-3; *Pugh* 6189 (4); *Lovett* 6486 (4); *Holderness* p. 408 (4); *O'Dwyer* 7432 (4); *Hewett* 7992 (4); *Duke* 8423 (4); *Ham-mick* 8872 (4); *Curtis* 9139 (4); *Colvin* 9793 (4)—Full control over reserved subjects, advocated, *Meston* 7000-1, 7011-32, 7055-9, 7090-3, 7222-33.
- Procedure in event of disagreement between official and non-official members, question of, and difficulty, *Hill* 632-6, 645-9—Qualifications for membership should not be laid down, but selection should be free, *Jinnah*, *Hasan*, 3623 (7); *Jinnah* 3792-3—Relations to Ministers must be clearly laid down, *Curtis* 9139 (8) (i).
- Executive Councillors*.—Dismissal of, opinion *re*, *O'Dwyer* 7881-4, power of Governor to dismiss, with right of appeal against dismissal, advocated, *Reed* 5219, 5255-7—Position of English official under diarchy will be intolerable, *Hewett* 7992 (5), 8184-6.
- Extremist Party in India*.—Expansion in recent years, and influence likely to be dangerous, *Lovett* 6487, 6499-502, 6634-46—and Moderates, distinction between, *Hewett* 8035-6, 8275-6.

F

Factory Act (Indian).—Working of, *Wadia* 3520, 3521, 3536.

- Factory Labour*.—Enfranchisement of: Promise of, at second election, opinion *re*, *Wadia* 3544-5—Proposals *re*, *Wadia* 3520 (I) (II), 3538-40, 3572-4, 3589-92, 3617-20—Representation, desirable, *Aga Khan* 8819-22, difficulties of, *Reed* 5184-5—Representatives on Legislative Councils could not be workers owing to language bar, *Wadia* 3613-5—Under scheme, fair number will be enfranchised, *Jinnah* 3886-8, opinion *re*, *Wadia* 3575-81, 3588—Special franchise for, advocated, *Tulasiram App.* p. 100 (24), not advocated, but representation by nomination advisable, *O'Dwyer* 7505-7, 7793-4, not necessary at present but provision for should be made, *Sastri* 3957-62.
- Improvement in conditions by initiative of employers, *Reed* 5186-7—Legislation for, opposed by urban representatives, *O'Dwyer* 7907—Literacy of, and social conditions, *Wadia* 3597-603—Wages, specimens of, *Wadia* 3520.

Famine Relief.—Equipment for meeting, not better than formerly, *Nair* 9482, 9666-72—Should be transferred subject, *Besant* 1338, 1436-7, *App.* p. 8, *Sec.* 1 (a).

Federal system.—Advocated for India, *Aga Khan* 8644 (1), 8655, 8690-1, 8737-48.

FEETHAM, RICHARD: 2347-2555, *App.* p. 29-49.

Assam, transferred subjects in, 2359-60—*Bengal*, education in, 2383-8—*Central and provincial subjects*, list of, amendments to, 2353-8, 2500-25, proposals by Government of India, *App.* p. 35-41, revised list, *App.* p. 45-7—*Diarchy*, opinion *re*, 2364-5, 2448-53, in Central Government, opinion *re*, 2479-81—*Education*, 2365, 2372-80, 2396-409, 2413, *App.* p. 30-1 (8), 34 (18), 39 (4), 43-5—*Excise*, 2444-7—*Finance*, *App.* p. 35—*Functions Committee*, composition and terms of reference, 2350, Report of, attitude of Government of India to, 2422-4, Government of India criticisms, memorandum on, *App.* p. 29-49—*Government of India*, relations with Provincial Governments *re* reserved subjects, 2482-99—*Industries*, division of functions in, 2459-77, 2528-34, *App.* p. 37-8 (22a), 42-3 (15)—*Irrigation*, 2414, 2437-9, *App.* p. 39 (6)—*Land Revenue*, 2350, 2361, 2425-8, 2456-8, 2535-8, *App.* p. 39 (7)—*Legislation*, *App.* p. 29-30—*Medical Education*, *App.* p. 41 (2)—*Mineral resources*, 2473-7—*Native States*, relations with, 2454-5—*Public Services*—*App.* p. 34—*Railways*, light or feeder, 2539-52, *App.* p. 31 (9), 38 (24)—*Religious rites and usages*, 2435-6, *App.* p. 31 (9), 32 (14)—*Separate purse*, 2366, 2370-1—*Tramways*, 2478.

Transferred and reserved subjects: Differentiation between Provinces, 2359-60—List of amendments to, proposed by Government of India, *App.* p. 41-3, revised list *App.* p. 48-9—Powers of Legislative Councils will extend beyond transferred subjects, 2429-34—Revision in five years, opinion *re*, 2350-1.

Transferred subjects: Powers of Governor and Governor in Council in relation to, *App.* p. 33—*Universities*, *App.* p. 31 (9), 45 (6).

Films.—Certification of, should be subject to Indian legislation, *Feetham* and *Stephenson App.* p. 40 (31f).

Finance.—

Report, 1919—continued.

Finance.—Advisory finance committee in Government of India, advocated, *Samarth* 2575—Apportionment of revenue by Executive Government, proposal approved, *Moderate Conference App.* p. 119 (10)—Budget, *see that title*—Certifying of expenditure by Governor, proposed amendment of Clause, *Banerjea* 1039 (9), *Moderate Conference App.* p. 119 (11)—Committee on Financial Relations suggested, *Meston* 6991-2—Cost of reforms, will be very heavy, *Holderness* 7426-8, opinion *re*, *Meyer* 6779-85—Delegation limit, alteration and extension necessary, *Brunyate* 8605-12—Expenditure exempted from yearly vote of Councils, nature of, proposal, *Moderate Conference App.* p. 119 (11)—General stamps should be Central Revenue, *Meston* 7002—Governor must have power of arbitration, *O'Dwyer* 7739—Imperial and Provincial, attitude of Government of India and change of mind *re*, *Meston*, 78-86—Income Tax should be Central Revenue, *Meston* 7002—Increments in Excise or Land Revenue should not be voted, *O'Dwyer* 7811.

Joint or separate purse question.—*See that title.*

Minister for Finance.—*See Finance Minister*—Provinces, should be as free as possible from financial control of Central Government, *Carmichael* 5723-4.

Provincial contributions to Government of India : Accepted only as transitory expedient, and should be continuously reduced, *Reed* 5068 (10), 5086-90, 5122-4, 5231-7—Appointment of Commission to advise on principle of adjustment, recommended, *Report* 9—as First charge on reserved Budget and exemption of transferred Budget, proposal by Government of India, *Meston* 90-3, 556-8—Madras and United Provinces, position of and Committee should be established to consider, *Meston* 48-50—Necessity of, and tribunal should be set up to make more equitable, *Meston* 7002—in Proportion to population or revenue, should be provided for in Bill, *Aiyar* 1532 (18).

Public interest in, opinion *re*, *Sly* 2292-6—Revenue.—*See that title*—Surplus system in India, *O'Dwyer* 7806-10—Taxation.—*See that title.*

Finance Department.—Relations with Ministers, *Meston* 505-9—Report of, Governor should have discretion as to laying before Legislature, *Feetham* and *Stephenson App.* p. 35 (22)—In Provincial Governments, recommendation, *Report* 13.

Finance Minister.—Necessity of, *Cardew* 6078-83 ; *O'Dwyer* 7732-8, 7753-8—Not advocated, *Sly* 2332—Not possible under scheme, *Earle* 4486-8—Opinion *re*, *Duke* 8498-500—Should be member of Executive Council, *O'Dwyer* 7732-8, 7753-5—Two advocated, one for each half of Government, *Curtis* 9287-8, 9383-7—Unpopularity, opinion *re*, *Reed* 5188-9.

Financial Autonomy.—Advocated, *Besant* 1336 (7), *App.* p. 10, *Secs.* 14, 15 ; *Aiyar* 1710-2.

Fiscal Autonomy.—Advocated, *Jinnah* 3628, 3873 ; *Chetty, Chenchiah App.* p. 86—Cannot be given until complete responsible Government in India, *Meyer* 6915-7—Essential, to industrial development of India, *Aiyar* 1532 (16) ; *Patel* 1742, 1868 ; *Indian National Congress App.* p. 21 ; *Hasan* 3632, to responsible Government, *Tilak* 2142 (19), 2143—Importance of, and failure of Bill to deal with, *Patel* 1744 ; *Indian National Congress App.* p. 14—Indian claim to, *Banerjea* 1040 ; *Moderate Conference App.* p. 122 (21) ; *Besant* 1338, 1362, 1416-25, *App.* p. 10, *Sec.* 9 (2) ; *Aiyar* p. 94 ; *Hasan* 3632—Opinion *re*, *Welby* 4970-1 ; *Hewett* 8329-34 ; *Brunyate* 8590 ; *Holland* 8863-4—Provision should be made for, in Bill, not dealt with by Rule, *Aiyar* 1532 (18)—Same as in Self-Governing Dominions, advocated, *Indian National Congress App.* p. 13.

Fiscal Policy.—Control by Government of India and Legislative Assembly, advocated, *Reed* 5155-6 ; *Pugh* 6343-4—Intervention of Secretary of State, avoidance of and limitation, recommendation, *Report* 7, *Clause* 33—Opinion *re*, *Curtis* 9139 (19), p. 530 B. (6)—Public opinion in favour of Protection, *Besant* 1420.

Foreign and Political Department.—Standing Committees and Under-Secretaries not approved for, *Meston* 9406.

Foreign Relations.—Control by Central Government agreed to, until complete Home Rule reached, *Besant* 1379 ; *Patel, Rao* 1735 (6) ; *Tilak* 2142 (14).

Forests.—As Reserved subject, advocated, except in Bombay, *Feetham* 2414-7—as Transferred subject, advocated as soon as practicable, *Earle* 4574, advocated in all Provinces except Assam, *Jinnah, Hasan* 3623 (19).

Franchise.

Agricultural classes, representation of : *Southborough* 920, 923-4, *App.* p. 6 (16) ; *Banerjea* 1095-8 ; *Reddi* 2881-3 ; *Lovett* 6688-701 ; *O'Dwyer* 7902-3 ; *Aga Khan* 8721-2—According to numerical strength advocated, *Hayat Khan App.* p. 144 (5)—Adequate, under Scheme, *Duke* 8489, 8548, inadequate, *Singh* 2726 (1), 2741-4, 2759-61, 2810-2 ; *Reddi* 2815 (19), 2881 ; *Booth-Tucker* 8351-3, inadequate owing to inferiority in education and political power to urban population, *O'Dwyer* 7574-90, 7761-4—not Equal to that of town population, and help and protection by Government necessary, *Colvin* 9793 (19), 9893-4—Extension of, not approved, *O'Dwyer* 7868-71—Illiteracy and ignorance make franchise nearly useless, *O'Dwyer* 7432 (1), 7784-8—Increase of representation on Councils advocated, *Chand App.* p. 142—Rural and urban areas, division between, *O'Dwyer* 7784-9, Franchise Committee's recommendations approved, *Moderate Conference App.* p. 121 (18b), constituencies should be kept separate, *Singh* 2726 (7), 2761-7 ; *Reddi* 2881—Rural voter, picture of, *Southborough* 778-82. Alteration :

Report, 1919—continued.

Franchise—continued.

- Alteration : Power to Legislative Councils not advocated at present, *Report 7, Clause 7 (f)*—Not Recommended for first ten years, *Report 7, Clause 7 (f)*.
- Backward classes, representation of, opinion *re, Ray 2585*—Civil Servants should not receive votes where they are stationed in official capacity, *Singh 2726 (3)*—Communal representation, *see that title*—Depressed classes, representation of, *see that title*.
- Disqualification of Candidates : *Besant App. p. 9, Sec. 6 (3b)*—Dismissal from Government Service or conviction for offence, attitude of Franchise Committee, *Southborough 987, App. p. 6 (17)*, should not disqualify, *Patel 1757* ; *Indian National Congress App. p. 19*—Franchise Committee's revised list approved, but bar on account of dismissal from Government service should be removed, *Banerjea 1039 (18)* ; *Moderate Conference App. p. 121 (18d)*—Relaxations recommended by Franchise Committee, *Southborough 987, App. p. 6 (17)*—Retention of present list objected to, *Moderate Conference App. p. 121 (18d)*—Recommendation *re, Report 7, Clause 7 (k)*.
- Earning capacity as qualification, *Banerjea 1099* ; *Besant 1406-7* ; *Patel 1757, 1785-9* ; *Reddi 2881* ; *Chetty, Chenchiah 5271, App. p. 86*, advocated for factory labourers, *Wadia 3520 (i), 3538, 3589-92*, not advocated, but income limit considered where possible, *Sly 2195-8, App. p. 27 (4)*, difficulty of, at present, *Southborough 938-43*—Educative influence of vote in villages, *Banerjea 1095*.
- Elections.—*See that title*.—Electorates.—*See that title*.
- Europeans, representation of : *Southborough App. p. 6 (13)*—Communal representation for, on Legislative Assembly advocated, as commercial and special representation too narrow, *Welby 4592 (19), 4602-4, 4890-900, 4921-7*, secured under present proposals, *Hasan 3632*, objected to, *Besant 1338, App. p. 9, Sec. 6 (3) (b)* ; *Patel 1757* ; *Indian National Congress App. p. 18, 20*—Direct representation on Legislative Assembly advocated, *Welby 4592 (19), 4602-4, 4690-1, 4890-900, 4921-7*—Election by industries and Chambers of Commerce, objections to, *Pugh 6189 (19)* ; *Milne 9996-8* ; *Hunter, Webb 9999-10000*—if Election by special European electorates with direct voting, constituencies should be plural, and proportional representation introduced, *Pugh 6189 (19)*—Proposals *re, Milne 9978 (2), 10128, 10170* ; *Webb 10170*—Reservation of seats in special mixed electorates, preferred, *Pugh 6189 (19), 6235, 6261-74, 6330-4*—Under Scheme, considered excessive, *Aiyar 1532 (19)*.
- Illiterate voters, proportion, *Banerjea 1091-4*—Income tax qualification, *Southborough App. p. 4 (5)*, in rural constituencies, objected to, owing to character of class enfranchised, *Singh 2726 (3)*—Indian Christians, representation of, *see under Indian Christians*—Indian opinion *re, Southborough 947-8*—Labour representation, *see under Labour*.
- Landholders, representation of : Number of seats inadequate, *Reddi 2815 (19)* ; *Rayanangar 3290 (19), 3292, 3376-403, 3473-6*—Position in Legislative Councils under Bill, will be dominated by extremist party, *Lovett 6487, 6499-502, 6634-7*—Proposals of Franchise Committee not satisfactory, *Rayanangar 3290 (19)*—Proposals of Madras Government not satisfactory, *Rayanangar 3381-90*—Special representation advocated, *Rayanangar 3290 (19), 3313-5, 3404-16*, and reasons for, *Rayanangar 3337-51, 3473-6, 3492-4*—Standard of land revenue should be prescribed, *Patel 1757* ; *Indian National Congress App. p. 19*.
- Literacy qualification : Advocated, *Besant App. p. 9, Sec. 6 (3) (b)* ; *Chorryappah 4248*—Considered by Committee, *Southborough 939, 944-5, 971, 1013*—Objection to, *Banerjea 1299*—Provision for, should be made, *Aiyar 1532 (19)*—no suitable test for, *Sly App. p. 27 (4)*.
- Lucknow Compact, *see that title*—Mohammedan representation, Bengal, *see under Bengal*.
- Military qualification, *Southborough App. p. 4 (6)*, advocated, *Patel 1757* ; *Reddi 2815 (19), 2881* ; *O'Dwyer 7432 (19), 7502-4* ; *Hayat Khan App. p. 144 (2)*—Mill-owners, separate representation of, approved owing to importance of industry, *Reed 5184*—Minorities, representation of, opinion *re, Ray 2585*—Neo-Fabian Society of Madras, proposals of, *Wadia 3520, 3566*.
- Non-Brahmins, representation of, *see under Brahmin and non-Brahmin question*.
- Plural Voting : Evidence received by Committee *re, nature of, Southborough 957*—Recommendations of Committee *re, Southborough 957-60*—Plural Constituencies and proportional representation would remove need for class electorates, *Hasan 3632*.
- Property qualification, low enough to include working classes advocated, *Tilak 2142 (19), 2143*, recommendation by Franchise Committee, *Southborough 939*—Proportional representation, consideration recommended, *Report 7, Clause 7*.
- Qualifications, attitude of Committee, *Southborough App. p. 4 (4)*—further Reference to Local Governments deprecated, *Southborough 984-6, 1015, App. p. 8 (22)*—Representation of all classes should be according to numerical strength, *Hayat Khan App. p. 144 (5)*.
- Residential qualification for candidates : *Banerjea 1297-8*—Advocated, *Reddi 2815 (19)* ; *Chorryappah 4103 (19), 4238-40* ; *Colvin 9895-7, 9952-5*—Difficulty, *Southborough 927*—Discrimination between Provinces should be abolished, *Moderate Conference App. p. 121 (18d)* ; *Hewett 7992 (19), 8025-6*—Evidence before Franchise Committee, nature of, and attitude of Committee, *Southborough 927-8*—Objected to, *Aiyar 1532 (19), 1534* ; *Patel 1757, Indian National Congress App. p. 19* ; *Jinnah, Hasan 3623 (19)* ; *Nair 9466 (19)*—Recommendation of Franchise Committee accepted, *Report 7, Clause 7 (l)*. Revenue

Report, 1919—continued.

Franchise—continued.

Revenue limit of qualification should be brought down, *Singh* 2726 (1)—Revision, necessary after experience, *Basu* 9763 (19); *Duke* 8487-9, 8541-3, period within which revision should be allowed, *Southborough App.* p. 4 (2)—of Rural population, see Agricultural classes above—Sikhs, representation of, *Besant App.* p. 9, *Sec. 6* (3) (b), communal representation necessary, *Singh* 2726 (4), should be on basis of census enumeration, *Singh* 2726 (5)—Sirdars, representation of, protest against, *Patel* 1757.

Subjects of Native States: Non-disqualification, reasons of Committee, *Southborough App.* p. 4 (3)—Question should be settled by Local Governments, *Report 7*, *Clause 7* (j).

Subjects of other Dominions, proposals *re*, *Besant App.* p. 9, *Sec. 6* (3) (b)—Title-holders' qualification, *Southborough App.* p. 5 (7)—Trade Union representation not approved, *Besant* 1448—Undue influence of undesirable classes under wide franchise or restricted franchise, opinion *re*, *Sly* 2234-50, 2321-4—University representation, see Universities—Vote not exercised at present, *O'Dwyer* 7432 (1), 7481-6, 7896-8.

Widening of: See also Electorates, size of—Advocated, *Aga Khan* 8817-8; *Nair* 9569, not advocated, *O'Dwyer* 7432 (19); *Duke* 8489, opinion *re*, *Banerjea* 1121; *Welby* 4605-8—Agitation for widening, opinion *re*, *Sly* 2188-92.

Women, see that title—Zemindars, see that title.

Franchise Committee.—Composition of, *Southborough* 748, 936, *App.* p. 4, no non-Brahmin representation on, although Brahmins represented, *Reddi App.* p. 55 (17)—not Crippled by terms of reference, except on one point, *Southborough* 992-3—Electoral machinery, enquiry into, *Sly App.* p. 27 (3)—no Evidence given by non-Brahmins, owing to constitution of Committee, *Reddi* 2866-7, 2975-6, 2996-3005, 3009-24, 3180-9, *App.* p. 55 (17)—Labour representation on, question was not raised, *Banerjea* 1142-6—Method of conducting enquiry, and reasons for decisions, *Southborough* 748, 749-54, 794-802, 872-7, *App.* p. 4—Proposals put before, by Local Governments, *Southborough* 749-51, 795-802, *App.* p. 4—Thanks to, *Report 7*, *Clause 1*.

Franchise Committee Report.—Approved generally, *Banerjea* 1122-4, *Moderate Conference App.* p. 121 (18); *Jinnah*, *Hasan* 3623 (19); *Holderness* p. 409 (19), 7278; *Hewett* 7992 (19); *Hammick* 8872 (19), by Government of India, *Meston* 424-7—Criticism of, *Patel* 1757, *Indian National Congress App.* p. 18; *Besant* 1338; *Samarth* 2569, by Bengal Government, *Meston* 7238—Electorates, improvement by, *Patel* 1823-4, schemes for, approved by Local Governments, *Sly* 2158, settlement accepted and no alteration advised, *Jinnah* 3882-9—Extent to which unanimous, *Southborough* 749, *App.* p. 4—Government of India despatch, 23rd April, 1919, containing views on, memorandum on, *Southborough* 898-9 *App.* p. 4-8—Opinion *re*, *Reddi* 2815 (19); *Stephen* 5296 (19); *Carmichael* 5725-6.

Franchise and Elections.—Provincial subject worked under statutory rules, advocated, *Aiyar* 1532 (19), opinion *re*, *Patel* 1755-6—Transferred subject advocated, *Jinnah*, *Hasan* 3823 (19).

Frontier Districts.—Permanent reservation to Imperial control advocated, *Curtis* 9139 (5-7), p. 530 A (3), 9163-5, 9233-44, 9308-9, 9347-55, 9363-6.

Functions Committee.—Constitution and terms of reference, *Feetham*, 2350, terms of reference not agreed with, *Indian National Congress App.* p. 18—Recommendations should be given effect to, as matter of compromise, *Banerjea* 1050-1—Thanks to, *Report 7*, *Clause 1*.

Functions Committee Report.

Accepted generally, *Besant* 1338; *Hammick* 8872 (19), criticism of, *Patel* 1751-5; *Indian National Congress App.* p. 18, opinion *re*, *Hewett* 7992 (19)—no Difference made between Provinces with regard to reserved and transferred subjects, *Patel* 1751—Division between transferred and reserved subjects, unfair, *Hasan* 3632—Government of India, attitude to, *Feetham* 2422-4, criticisms of, memorandum on, *Feetham* and *Stephenson App.* p. 29-49—List accepted as amended, *Report 7*, *Clause 1*—Special claims of Bombay not done justice to, *Samarth* 2569-70.

G.

Ganjam People's Association.—Evidence on behalf of, by K. Appa Rao Naidu, 6716, 6718, 6720, *App.* 108-9.

“General Stamps.”—Popular control, proposal, *Moderate Conference App.* p. 121-2 (20).

Government in India.—See Indian Government.

Government of India.—See also Central Government.

Attitude to evidence given before Committee, *Meston* 9410-3—Attitude to Functions Committee Report, *Feetham* 2422-4—general Attitude as regards scheme, *Meston* 4—Communal representation of non-Brahmins recommended by, *Reddi App.* p. 55-6 (18)—Control of Provincial administration at present very close, *Aiyar* 1660-2—Delays in procedure, opinion *re*, *Hill* 701, 728-30; *Earle* 4461-70, 4569-70; *Brunyate* 8611-2; *Hammick* 8885, 8891-8, 8923-6.

Despatch of 5th March, 1919, proposals in: not Approved, *Chintamani* 2577; *Meyer* 6724 (7); *Duke* 8544-6; *Assam Association App.* p. 129-30, not approved generally by Indians, *Nair* 9549-50

Report, 1919—continued.

Government of India—continued.

9549-50—Effect of, and objections to, *Moderate Conference App.* p. 117 (6)—Reactionary, and would destroy value of proposals in Joint Report, *Jinnah* 3832-3—Would make Scheme unworkable, *Aiyar* 1532 (5)—Tend to prevent co-operation between officials and non-officials, *Sly* 2277-9.

Despatch of 16th April, 1919: Criticisms on report of Functions Committee, memorandum on, *Feetham and Stephenson App.* p. 29-49.

Evidence on behalf of, see *Meston*, Sir James, K.C.S.I., 1-611, 6989-7240, 9405-9460, *App.* p. 125-6, 131-3—Failure to provide for elementary needs of masses, *M. Rao* 1951—Joint Report, discussion and modification of, *Meyer* 6879-83—Local Self-Government, development of, neglected, *M. Rao* 1951, 2030-3—Propaganda, advocated, to counteract agitation, *Lovett* 6521, 6709-12; *Booth-Tucker* 8355-8, recommendation *re*, *Report* 14—Removal to Delhi, effect of, *Pugh* 6282-3—Responsibility to Parliament more nominal than real, *Chintamani* 2579-80, 2714-7—Tribute to, *Report* 15—Weakening of, in recent years, *Pugh* 6287-90.

Government of India Bill.

Advance in responsible Government by: *Sastri* 4075-96; *Meyer* 6730-6, 6816-19—might be increased by extending field of transferred subjects, *Meston* 7053-4—as Much as can be safely given at present, *Stephen* 5542-7—no Responsible government given, but only step towards, *Holderness* p. 408 (1), 7272—Sufficient, *Reed* 5144, 5153-4, 5258-64—Too great, *Welby* 4592 (1) (5), 4660-2; *Cardew* 5935 (1), 5936-8, 6014-5, 6076-7, 6144-9.

Agitation under, see *Agitation*—Alteration of, would lower prestige of Viceroy and Secretary of State in India, *Carmichael* 5688, 5780-3, 5811-9, 5871—Amendments proposed, *Curtis* p. 350A; *Indian National Congress App.* p. 15-7—Amount of responsibility given to Central Government under, opinion *re*, *Welby* 4657-9—Attitude of British commercial interests, *Southborough* 842-4—Attitude of Chambers of Commerce, *Milne* 10061-3; *Hunter, Webb* 10064—Attitude of Civil Service, see under *Civil Service*—Attitude of electorate, *Welby* 4950-1—Attitude of Government of India, *Meston* 469-74—British prestige in India would not be lessened by, *Aga Khan* 8813-4—Cablegrams *re*, *App.* p. 141-2—Comparison with Congress-League Scheme, *Jinnah* 3633-66—Declaration of Rights, inclusion of, urged, *Patel* 1759, 1866-7—Delay in passing, would have bad effect in India, *Meyer* 6950-2, will be dangerous, *Curtis* 9139 (1)—Development of government on Western lines and Indian self-development prevented by, *Stephen* 5665-83; *Hewett* 8059-62—Difference with Montagu-Chelmsford Report, points of, *Patel* 1840-1; *Indian National Congress App.* p. 22-4—Effect of, may be to bring Home Rule prematurely, *Lovett* 6487, 6638-9—Effect on British capital in India will not be injurious, *Pugh* 6301-3, 6335-42A; *Meyer* 6804-5; *Meston* 7072-3; *Holderness* 7294; *Holland* 8836-8; *Milne* 10065-9, 10131-2; *Hunter, Webb* 10066—Effect on education, opinion *re*, *Aiyar* 1666-71—Effect on Extreme Party in India, *Reed* 5196—Effect on Industries will be good, *Nair* 9559-61—Effect on power and position of District Magistrates, opinion *re*, *Holderness* 7293—Executive placed under control of Legislative Council by, *Hewett* 8110-2—Financial proposals in, considered absolutely unsatisfactory, *Samarth* 2605-7—Indian attitude to, opinion *re*, *Besant* 1378; *Samarth* 2605-9, 2619-21; *Jinnah* 3831-8, 3859-69, 3880-1; *Earle* 4556-60; *Carmichael* 5875-7; *Cardew* 6018-20; *Hewett* 8033-6, 8098-9, 8277-8; *Duke* 8534-8; *Hammick* 8934-7—Indian co-operation in working, opinion *re*, *Jinnah* 3752-6, 3862-9, 3919-22; *O'Dwyer* 7432 (5), 7454; *Duke* 8557-8—Indian oligarchy will be produced by, *Hewett* 8100-4, 8117-9, 8137-8—Indian opinion, cannot be obtained without evidence of people who cannot speak English, *Hewett* 8015-8, 8074-86, 8242-8—Interest taken in, among people, opinion *re*, *Sly* 2251-3, 2266-70A; *Sadler* 5004-5—Labour interests not safeguarded by, *Wadia* 3520, 3521, 3562-5—Measures may be taken under, hurtful to Indian masses, but British Government must not interfere up to a certain point, *Curtis* 9142-9.

Opinion *re*: *Sadler* 4989; *Booth-Tucker* 8868-71, 8379-80—Approved as best method of giving effect to announcement of 20th August and securing Indian support, *Duke* 8423, 8533-8—Satisfactory to moderate European opinion in India, *Pugh* 6296—Unsatisfactory and disappointing, *Patel* 1744, 1790-4, 1846-53; *Indian National Congress App.* p. 15.

Powers of Secretary of State, Governor-General and Governors must be left intact, *Holderness* 7332-3.

Preamble: Accepted, *Rayaningar* 3290 (1); *Chourryappah* 4103 (1); *Earle* 4432 (1); *Reed* 5068 (1); *Stephen* 5296 (1); *Carmichael* 5686 (1); *Pugh* 6189 (1); *Lovett* 6486 (1); *Meyer* 6724 (1); *Holderness* p. 408 (1); *Hewett* 7992 (1); *Duke* 8423 (1); *Aga Khan* 8644 (1); *Nair* 9466 (1); *Colvin* 9793 (1)—Alteration proposed, *Patel, Rao* 1735 (1), *App.* p. 15—Amendment proposed, stating that British Parliament must be sole judge of time and measure of advance, *Curtis* 9139 (1), p. 530 A. (1), 9310—Amplification proposed, *Banerjea* 1039 (1); *Besant* 1336 (1); *Reddi* 2815 (1); *Aiyar* 1532 (1); *Jinnah, Hasan* 3623 (1); *O'Dwyer* 7432 (1)—Does not Carry out policy of announcement of 20th August, *Cardew* 5935 (1), 6140-3—Inclusion of all parts of announcement of 20th August, 1917, *Report* 7 (Preamble).

Rules: Draft of necessary to form opinion, *Carmichael* 5931-3, 5939-41; *Cardew* 5935 (1) (5); *Lovett* 6523-4; *Hammick* 8872 (7), 8904—Procedure by, preferred by Government of India to increasing size of Bill, but certain points should be made permanent, *Meston* 24-9, 419-20—Too much depends on, *Hewett* 8071-2, 3195-203; *Aga Khan* 8644 (18), 8660-1, 8829-31.

Report, 1919—continued.

Government of India Bill—continued.

Safeguards to British power insufficient, *Stephen* 5606-8—Smooth working of, anticipated, *Meyer* 6734.

Governor-in-Council.

Power to pass Acts in respect of reserved subjects on own responsibility, *Report* 7, *Clause* 13—Relations with Ministers, *Report* 5—Responsibility of, *Report* 5.

Governor-General.—See also *Governor-General in Council.*

Executive Council, see *that title.*—Overruling by majority of Executive Council not approved, *Curtis* 9139 (15), p. 530 A. (9).

Powers : to Disallow questions, not approved, *Jinnah, Hasan* 3623 (14)—to Dissolve Legislative Assembly, provided intervals between sessions do not exceed 4 months, approved, *Besant App.* p. 10, *Sec.* 17 (2)—Emergency provision, considered unnecessary, *Sastri* 3925—to Pass or refuse legislation must be final, subject only to Secretary of State, and Bill should be amended accordingly, *Curtis* p. 530 A. (8).

as President of Legislative Assembly, objection to, *Moderate Conference App.* p. 123 (23).

Governor-General in Council.

Powers : to carry Bills through Council of State, without discussion by Legislative Assembly, opposed, *Chintamani* 2580—of Certification, limits of, defined, *Besant App.* p. 10, *Secs.* 14, 15, should be limited to matters relating to peace and tranquillity, *Jinnah, Hasan* 3623 (13-4); *Sastri* 3923, 4019-27—Rule-making power with regard to electoral law and procedure and procedure in legislatures, objected to, *R. Rao App.* p. 72-3—Sanctioning of expenditure which Legislative Assembly may refuse to vote, recommendation, *Report* 7, *Clause* 25—to Secure legislation required for discharge of responsibilities, recommendation, *Report* 7, *Clause* 25.

Relations with Provincial Governments, recommendation, *Report* 7, *Clause* 33—Responsibility to Parliament, maintenance of, and equipment with necessary powers, essential for transition period, *Report* 3.-

Governors.—See also *Governor-in-Council.*

Access to, by Secretaries of Departments under Ministers, opinion *re*, *Nair* 9548—Allocation of revenues and balances between reserved and transferred subjects by, *Report* 7, *Clause* 1.

Appointment : Civil Servants, should be eligible only after service in Dominions, *Curtis* 9139 (9-10), p. 530 B. (3), would not be so popular as men from England, and position would be more difficult, *Carmichael* 5686, 5712-3, 5845; *Meyer* 6794, objection to, *Moderate Conference App.* p. 120 (15)—Dominion statesmen should be included, *Curtis* 9139 (9-10)—Front-rank politicians preferred, but Civil Servants not objected to, *Roy* 2582-4—Men from public life of Great Britain, advocated, *Banerjea* 1056-60; *Moderate Conference App.* p. 120 (15), p. 123 (23); *Aiyar* 1532 (18), 1568; *Patel* 1751; *Samarth* 2573; *Chintamani* 2577; *Jinnah* 3623 (7), 3843-5; *Carmichael* 5710-11; *Curtis* 9139 (9-10), feeling for, unduly strong, *Carmichael* 5837-46, opinion *re*, *Meston* 180-8; *Meyer* 6724 (7), 6793-4—Appointment and status in all Provinces should be the same, *Curtis* 9139 (9-10), p. 530 B. (4).

should be Bound to accept decisions of Ministers, *Banerjea* 1039 (8), *Moderate Conference App.* p. 117-8 (7) (8); *Aiyar* 1532 (8); *Patel, Rao* 1735 (8)—as Chairman of joint deliberations between members of Executive Councils and Ministers, recommendation, *Report* 7, *Clause* 6.

Character of : Great care in selection necessary, *Carmichael* 5695-6; *Meyer* 6768—Knowledge of vernacular necessary, *O'Dwyer* 7817-29—Strong and experienced men necessary, *Meston* 542-3.

Communications with Secretary of State, *Report* 7, *Clause* 3, should be direct, *Carmichael* 5715-8, 5738-46, 5808-10, 5847-50, 5929-30—Consultation with Ministers *re* transferred subjects, advocated, *Meyer* 6724 (7)—Fixing of Ministers' salaries by, not approved, *Curtis* 9139 (8) (i), p. 350 A. (4)—Holding of portfolio by, difficulty of, *Meston* 195.

Instrument of Instructions : Criticism of, *Sastri* 3925, *App.* p. 86-7—Drafting of, rests with India Office, *Meston* 7064-7—*re* Education, *Feetham* and *Stephenson App.* p. 34 (18)—should Include aim of preserving unity of Province, *Reed* 5068 (5), 5098—Objection to, *Hewett* 8051-2—Parliamentary resolutions *re*, proposed, *Curtis* 9139 (18)—Principle of joint discussion should be laid down in, *Holderness* 7391-4—Remarks *re* wording, *Moderate Conference App.* p. 120 (16).

Position under scheme : *Aiyar* 1622-3—Difficult, and responsibilities greater, *Carmichael* 5689-98, 5732-5—Extremely difficult, *Cardew* 6081; *Hewett* 7992 (5), 8050-4—Impossible, *Stephen* 5296 (5), 5430-2, 5484-91, 5525—Responsibilities and powers greater than formerly, *Meyer* 6764-8; *Curtis* 9139 (9-10)—Responsibility of, under scheme, and gravity of burden, *Meston* 447-58, 490-1, 589-93, 608-11—Responsibility not excessive, *Hill* 739-40.

Power to block legislation without discussion, not approved, *Aiyar* 1532 (9), 1534, 1546-8, 1627-31; *Sastri* 3923-5, 4030-3.

Power to Certify bills for Grand Committee : Advantages of, *Hill* 617—Appeal by Legislative Council to Government of India, right of, advocated, *Moderate Conference App.* p. 119-20 (13); *Aiyar* 1532 (9), 1534—should Involve reference to Central Government, *Basu* 9763 (7-8)—Only after rejection by Legislative Council, recommended, *Aiyar* 1569-71—Previous sanction of Government of India should be required, *Banerjea* 1074-6—Proposals *re*, *Patel* 1748—

Proposed

Report, 1919—continued.

Governors—continued.

- Proposed amendment of Clause, *Banerjea* 1039 (9); *Moderate Conference App.* p. 119 (11)—will be Rarely exercised owing to pressure of public opinion, etc., *Meston* 10.
- Power to decide in “mixed” cases of transferred and reserved subjects, opinion *re*, *Feetham* and *Stephenson App.* p. 33 (17).
- Power to disallow questions, not advocated, *Jinnah*, *Hasan* 3623 (9); *Sastri* 3925.
- Power to dissolve Legislative Councils: Approved *Reddi* 2815 (8); *Chowrriyappah* 4103 (8); *Welby* 4592 (8); *Stephen* 5296 (8); *Cardew* 5935 (8); *Pugh* 6189 (8); *Lovett* 6486 (8); *Meyer* 6724 (8); *Holderness* p. 408 (8); *O'Dwyer* 7432 (8); *Hewett* 7992 (8); *Duke* 8423 (8); *Aga Khan* 8644 (8); *Hammick* 8872 (8); *Curtis* 9139 (8) (iv); *Nair* 9466 (8); *Colvin* 9793 (8)—Approved, provided intervals between sessions do not exceed 3 months, *Patel*, *Rao* 1735 (8); *Tilak* 2142 (8); *Basu* 9763 (8)—Approved, provided intervals between sessions do not exceed 4 months, *Besant* 1336 (8)—Approved, but provision for special meeting on requisition of 30 per cent of members, advocated, *Jinnah*, *Hasan* 3623 (8)—Approved, if Standing Committee of Parliament on Indian affairs established, *Reed* 5068 (8), 5220-1—Considered of no importance at present, *Earle* 4432 (8), 4528-31, 4586-7—Opinion *re*, *Aiyar* 1534.
- Power to extend life-time of Legislative Council, advocated, *Sastri* 3923.
- Power in financial matters: Arbitration powers, *O'Dwyer* 7739—*re* Budgets, *Report* 7, *Clause* 11—Financial control of Legislature, opinion *re*, *Chintamani* 2577-80—*re* New taxation, *Meston* 127-35, 275-9—to Restore curtailed estimates, will be rarely exercised, owing to pressure of public opinion, etc., *Meston* 10, necessity for, would be avoided by separate purse systems, *Meston* 43—to Pass taxation proposals for reserved subjects, necessary, *Curtis* 9336-8, 9367-71.
- Power to override Executive Council, *Meston* 451.
- Power to override Ministers: Approved, *Besant* 1336 (8); *Reddi* 2815 (8); *Chowrriyappah* 4103 (8); *Earle* 4432 (8); *Welby* 4592 (8); *Reed* 5068 (8); *Stephen* 5296 (8); *Pugh* 6189 (8); *Lovett* 6486 (8); *Meyer* 6724 (8); *Holderness* p. 408 (8); *O'Dwyer* 7432 (8); *Hewett* 7992 (8); *Duke* 8423 (8); *Hammick* 8872 (8); *Nair* 9466 (8); *Colvin* 9793 (8)—Approved in cases of emergency, *Tilak* 2142 (8)—Approved only in matters relating to safety and tranquillity, *Jinnah*, *Hasan* 3623 (8)—Approved, but safeguards suggested, *Aiyar* 1532 (8)—not Approved if Ministers made responsible to Legislative Councils, *Samarth* 2574—Equal to power over Executive Council, advocated, *Besant* 1338, *App.* p. 9, *Sec.* 5 (2); *Sastri* 3923, not approved, *Holderness* 7373-8—strict Limitations proposed, *Basu* 9763 (8)—should be Limited to specific subjects, except by dismissal of entire Ministry, *Curtis* 9139 (8) (ii), p. 530 A. (5)—Opinion *re*, *Cardew* 5935 (8)—System of referendum preferred, *Aga Khan* 8644 (8).
- Power to pass essential legislation, advocated, *Carmichael* 5795-7; *Curtis* 9139 (9-10), opinion *re*, *Meston* 20-2, recommendation *re*, *Report* 7, *Clause* 13—Power to pass or refuse legislation must be final, subject only to Secretary of State, and Bill should be amended accordingly, *Curtis* p. 530 A (6).
- Power to remove Ministers: Advocated, *Tilak* 2142 (8); *Reddi* 3227-32; *Welby* 4592 (7)—not Approved, *Aga Khan* 8644 (8); *Basu* 9763 (8)—not Consistent with principles of dual scheme, *Hewett* 7992 (8)—Opinion *re*, *Meston* 451; *Cardew* 5935 (8).
- Power to safeguard rights, opinion *re*, *Sastri* 3925—Power over transferred subjects in interest of law and order, proposals *re*, *Curtis* 9139 (8) (ii), 9181-9, 9252-66.
- Power of veto: *Meston* 451, 454—will cause Friction and racial antagonism, *Hewett* 8053-4, not likely to cause friction, *O'Dwyer* 7717-23—Limitation of, proposed, *Curtis* 9139 (8) (ii), 9181-9, 9252-66, 9311.
- Powers: “Almost despotic powers” still retained under Bill, *Patel* 1744, *Indian National Congress App.* p. 15—Greater than formerly, *Carmichael* 5784-97—under Proposed unitary system, *Stephen* 5429, 5449-54, 5631-2.
- as President of Legislative Council, objection to, *Moderate Conference App.* p. 123 (23); *Aiyar* 1563, 1623; *Sastri* 3948-51; *Carmichael* 5699-700; *Hammick* 8879—Relations with Ministers as regards legislation, *Meston* 137-56—Responsibility for giving effect to orders of the Government of India, *Feetham* and *Stephenson App.* p. 29 (2)—Resumption of powers over transferred subjects, should be investigated by Commission appointed by Secretary of State, *Curtis* 9139 (8) (ii), p. 530 B. (2), 9264-6—Right of addressing Legislative Council, opinion *re*, *Carmichael* 5806-7.
- Grand Committees.—See also Essential Legislation.
- Certification of Bills for: Appeal against must be retained, *Aiyar* 1532 (9), 1534—at Option of Council, advocated, *Jinnah*, *Hasan* 3623 (9)—Previous discussion in Legislative Council necessary, *Aiyar* 1608-14—Will be rarely required, *Hill* 664.
- Consideration of taxation proposals by, not approved, *Meyer* 6724 (7).
- Constitution: *Meston* 304-14, 375-6, 459; *Sastri* 3925; *Holderness* p. 409 (10)—Basis, number of officials in Legislative Council, objection to, *Southborough* 786-8—Government of India proposal, criticism, *Southborough App.* p. 5 (9), opposition to, *Moderate Conference App.* p. 119 (12)—Government majority, should be bare majority, *Banerjea* 1039 (10), 1104, 1174-6; *Aiyar* 1532 (10), 1534; *Samarth* 2575, 2675-81; *Jinnah*, *Hasan* 3623 (9); *Basu* 9763 (10), larger than in Joint Report advocated, *O'Dwyer* 7432 (10), majority of one, not sufficient, *Lovett* 6680-2—Governor's power

Report, 1919—continued.

Grand Committees—continued.

power of nomination should not be limited to nominated members of Council, *O'Dwyer* 7432 (18)
 —Half should be elected by Legislative Councils, *Indian National Congress App.* p. 20—Ratio of officials to non-officials same as under Morley-Minto scheme, advocated, *Meston* 7002, 7016-9, 7060-3, 7151-73.

Decisions, would carry more weight than decision of individual Governor, *Meston* 459-65—Discussion by Council of work of, provision for must be made in Bill, *Aiyar* 1532 (10)—Election, basis, existing Councils objection to, *Southborough App.* p. 5 (9).

Opinion re scheme of: *Meston* 10; *Aiyar* 1549-55; *Besant App.* p. 10, *Sec.* 9 (3), *Secs.* 14-15—Advantages of, *Hill* 617, 658, 665-7, 674-6, 682-3—Approved, *Banerjea* 1039 (10), 1105; *Reddi* 2815 (10); *Jinnah, Hasan* 3623 (10); *Chowrryappah* 4103 (10); *Earle* 4432 (10); *Reed* 5068 (10); *Meyer* 6724 (10); *Holderness* p. 409 (10); *O'Dwyer* 7432 (10); *Duke* 8423 (10); *Hammick* 8872 (10), 8875-8—Approved as necessary safeguard against arbitrary exercise of authority by Governor, *Samarth* 2574-5, 2616-8, 2675-81—Approved only for first few years, and dissolution of House or referendum system must be resorted to later on, *Aga Khan* 8644 (10)—not Approved, *Patel, Rao* 1735 (10), *Indian National Congress App.* p. 14, 20; *Tilak* 2142 (10); *Curtis* 9139 (9-10), 9197, 9339-40—not Approved, and alternative scheme proposed, *Besant* 1336 (9) (10); *Aiyar* 1532 (10), 1534; *Rayaningar* 3290 (10); *Nair* 9466 (9-10); *Colvin* 9793 (10), 9845, 9853-63, 9875-6—not Approved, and bi-cameral system preferred, *Hewett* 7992 (10), 7995—not Approved, and direct action of Governor preferred, *Carmichael* 5689-98, 5709-15, 5732-5, 5773-9, 5784-803, 5921-8—not Approved, and power of ordinance preferred, *Meston* 9406—not Approved, but preferred to Council of State, *Aiyar* 1615-20—Indian attitude to, *Aiyar* 1658, would not be favourable, *Carmichael* 5689, 5709, 5798-803—Object of, *Meston* 249-50, 576-86—Objections to, *Welby* 4592 (10), would encourage political intrigue, *Carmichael* 5921—Scheme in Joint Report preferred to that of Government of India, *Earle* 4532-4.

Passage of essential legislation: not Ensured by, *Cardew* 5935 (10); *Hewett* 7992 (10), 7995—Certain amount of risk necessary, and Governor should have no new powers, *Meyer* 6894-900—Right of refusing Government legislation retained by, *Sastri* 3925—Safeguards should be provided to secure Governor against risk of failure in, *Lovett* 6486 (10), 6487, 6562-8, 6679-81.

Procedure in, *Meston* 7096-109, complexity of, reply to argument, *Hill* 617—Reference back to Legislature of Bills debated and modified by, should be provided for, *Earle* 4432 (10) (18)—Rejection of plan, and reasons, *Report* 7, *Clause* 13—Taking of estimates for reserved subjects in, opinion of Government of India, *Meston* 10.

Gwalior.—Self-government partly established in, *Besant* 1497.

H

HAMMICK, SIR MURRAY, K.C.S.I.: 8871-8995.

Bi-cameral system accepted, 8872 (13)—*Brahmin and non-Brahmin question*, 8872 (19), 8884, 8888-90, 8899-901, 8905-22, 8942-6, 8954-8, 8977-80—*Central Government*, liberalisation of, 8872 (11), 8936-7, 8985-93—*Communal representation for non-Brahmins* by reservation of seats, advocated, 8872 (19), 8884, 8899-901, 8917-2, 8944-6, 8954-8, 8974-6—*Council of India*, 8872 (19), 8994-5—*Depressed classes' representation*, 8872 (19); 8899, 8959-66—*Diarchy* 8872 (5), 8873-4, 8970-1, in Central Government not advocated, 8872 (11), 8986—*Executive Council of Governor-General*, 8972 (15), 8987-93—*Executive Councils* 8872 (4) (8)—*Government of India*, delays in procedure, 8885, 8891-8, 8923-6—*Governors* 8872 (8), 8879—*Grand Committees* 8872 (10), 8875-8—*Joint purse* advocated, 8972-3—*India Office*, 8885-7, 8967-9—*Industrial development* 8927-9—*Legislative Assembly* 8872 (11) (12)—*Legislative Councils* 8872 (2) (3) (8) (9), 8879, 8902-3—*Ministers* 8872 (8), 8873-4—*Statutory Commission* 8872 (17), 8880-1, 8938-41, 8949-53.

HASAN, YAKUB.—Evidence on behalf of Moslem League and Southern India Chamber of Commerce 3623, 3632, 3802-4. ✓

Bi-cameral system, 3623 (13)—*Commerce, Trade and Industries*, 3632—*Council of India*, 3623 (19), 3632—*Council of State*, 3623 (13)—*Diarchy*, 3623 (5) (6), in Central Government, advocated, 3623 (1) (4) (11), 3632—*English in India*, 3632, 3802-4—*Executive Council of Governor-General*, 3623 (15)—*Executive Councils*, 3623 (7) (8)—*Fiscal autonomy*, 3632—*Franchise*, 3632—*Franchise Report*, 3623 (19)—*Functions Report*, 3623 (19), 3632—*Governor-General*, 3623 (13) (14)—*Governors*, 3623 (7) (8) (9)—*Grand Committees*, 3523 (9) (10)—*High Commissioner*, 3632—*Legislative Assembly*, 3623 (12) (13) (14), 3632—*Legislative Councils*, 3623 (2) (8) (9) (10), 3632—*Ministers*, 3623 (7) (8)—*Provincial autonomy*, 3623 (14)—*Secretary of State*, 3623 (16) (19)—*Separate purse*, 3623 (7)—*Statutory Commission*, 3623 (17)—*Transferred and reserved subjects*, 3632—*Transferred subjects*, additions suggested, 3623 (19)—*Women franchise* advocated, 3623 (19).

HAYAT KHAN, HON. MAJOR SIR MALIK UMAR, K.C.I.E., M.V.O., Memorandum, *App.* p. 143-4.

HEWETT,

Report, 1919—continued.

HEWETT, SIR JOHN PRESCOTT, G.C.S.I., C.I.E. : 7987-8334.

- Announcement of 20th August*, 8190-2—*Bi-cameral system* in Provinces advocated in preference to Grand Committees, 7992 (10), 7995, 8222-8—*Brahmin and non-Brahmin question*, 8091, 8134—*Caste*, 8139-41—*Central Government*, 7992 (11-14), 7995, 8066, 8147-50—*Civil Service*, 7994, 8013, 8045-8, 8055-6, 8092-7, 8187-9, 8279-80—*Communal representation*, 8027-32—*Council of India*, 8319-24—*Diarchy*, comparison with Local Governments' Scheme, 7992 (5), 7993-4, 8040-21, 8214-21, 8257-9, 8291-318, objections to, 7992 (5), 7994, 8043-4, 8050-4, 8063-5, 8144-6, 8184-6, 8281-6—*Educated classes*, 8118-9, 8287-90—*Education*, 7999-8000, 8124-7, 8151-71, 8264-72—*Essential Legislation*, 7992 (10), 7995, 8222-35—*Executive Councils*, 7992 (4) (8)—*Executive Council of Governor-General*, 8172-7, 8325-6—*Extremist Party* and Moderates, 8035-6, 8275-6—*Fiscal Autonomy*, 8329-34.
- ✓*Franchise*: Election difficulties, 8024—Inequalities in electorates in different Provinces not approved, 7992 (19), 7997-8, 8022, 8090—Representation of lower classes, 7997, 8015-23—Residential qualification for candidates, advocated, 7992 (19), 8025-6.
- Government of India Bill*: Depends too much on Rules, 8071-2, 3195-203—English interests not safeguarded, 8113-4—Form of government in, foreign to Indian traditions, 8059-62—Indian opinion cannot be obtained without evidence of people who cannot speak English, 8015-8, 8074-86, 8242-8—Will lead to Indian oligarchy, 8100-4, 8117-9, 8137-8—No support from any class in India, 8033-6, 8098-9, 8277-8.
- Governor*: Instrument of Instructions objected to, 8051-2—Position under diarchy, 7992 (5), 8050-4—Powers, 7992 (8), 8053-4.
- Grand Committees*, 7992 (10), 7995, 8222-35—*Indians*, increasing association with Government desirable, 8147-50, 8249-59—*Industrial development*, 7992 (19), 8000, 8010-2, 8236-8, 8260-3, 8327-8, 8333-4—*Legislative Assembly*, 7992 (11), 7995—*Legislative Councils*, 7992 (2) 3) (8), 7995-6—*Local Governments' Scheme*, advocated, 7992 (5-6), 7993-4, 8040-3, 8065, 8144-6, 8214-21, 8257-9, 8285-6, 8291-318—*Madras*, contributions to Central Government, 8130-2, franchise, 7997—*Ministers*, 7992 (8), 7994—*Native States*, 8005-9, 8014, 8087-9—*Responsible Government* for India, 7992 (1), 8002-4, 8115-6, 8142-3—*Rules*, 8071-2, 3195-203—*Separate purse*, not approved, 8282-4—*Statutory Commission*, 7992 (17), 8067-70—*Women franchise*, 7992 (19).
- High Commissioner for India*.
- Advisory Board and Committee, proposal, *Moderate Conference App.* p. 124 (25)—Advisory Committee, necessary, *Aiyar* 1532 (19).
- Appointment: Approved, *Hasan* 3632; *Reed* 5160-1—Approved, but stores should be bought in India where possible, *Holland* 8860-2—Indians should be appointed as freely as British, *Moderate Conference App.* p. 124 (25)—Postponement until after abolition of Council of State, advocated, *Aiyar* 1532 (19)—Provision for, should be made in Bill, *Roy* 2581, 2610—Recommendation *re*, *Report 7*, *Clause* 35.
- HILL, SIR CLAUDE H., K.C.S.I., C.I.E., Member of the Council of the Government of India : 612-743, *App.* p. 49-50.
- ✓*Bi-cameral system*, 660-3, 669-72, 679-81—*Central Government*, relations with Provincial Governments, 698-704, 728-30—*Council of State*, 641-4, 659, 671, 679, 715-24.
- Diarchy*: Comparison with composite government, 645-9, 656, 684-5—Outline of developments leading to scheme of, 614-7—Practical difficulties, etc., easily exaggerated, 617, 653-5.
- Education* should be entirely transferred, *App.* p. 50 (b)—*Essential legislation*, 617, 657, 658, 665-8, 674-6, 682-3—*Executive Councils*, constitution, 632-6, 645-9, 709-14, joint deliberations with Ministers, 693-7, 727—*Government of India proposals*, memorandum of dissent from, *App.* p. 49-50—*Governors*, responsibility, 739-40—*Grand Committees*, 617, 658, 664-7, 674-6, 682-3—*Joint Purse* preferred to separate purse, *App.* p. 50 (c)—*Legislative Councils*, constitution, 616, 617, former scheme, 651-2—*Local Governments* and Scheme, 623-8, 637-40, 677, 690-2—*Lucknow Compact*, *App.* p. 49 (a)—*Ministers*, Joint deliberation with Executive Councils, 693-7, 727, responsibility, 684-9—*Secretary of State*, rule making-power, 621—*Transferred and reserved subjects*, 734-8, 741-3.
- Hindoo*s.—See also under *Bengal and Lucknow Compact*.
- ✓Demand for communal representation in Punjab, *Sly* 2154, *App.* p. 28 (6)—Legislation against, proposals proceeded from private Hindus and not from Government of India, *Patel* 1856-7—Mistakes in census made in favour of, *Singh* 2726 (5)—and Mohammedans, racial feeling between, strong, *Hewett* 8128-9—Personal law, Central control, retention desired by Government of India, *Meston* 7, 215-8, as provincial subject advocated, *R. Rao* 3926.
- Hindustani*.—Knowledge of, in Southern India, opinion *re*, *Patel* 1937-9; *M. Rao* 2007, 2050, not universal, *Sly* 2209—as Universal language of India, advocated, *M. Rao* 2051-2—Use of, for political speeches, resolutions, etc., *Patel* 1910, 1936-40.
- HOLDERNESS, SIR THOMAS, G.C.B., K.C.S.I.—7256-428.
- Central Government*, control by Legislative Assembly, p. 409 (11), 7415-6, proposals of Sir James Brunyaté, opinion *re*, 7409-14.

Report, 1919—continued.

HOLDERNESS, SIR THOMAS, G.C.B., K.C.S.I.—continued.

- Civil Service*, effect of Bill on, 7295-301, service in India Office, 7340, 7342—*Communal representation for non-Brahmins*, not approved, 7282—*Council of India*, constitution, 7421-3, functions, 7334-9, 7344, 7417-20, portfolio system, 7341-2, 7345-7.
- Diarchy*: in Central Government not approved, p. 409 (11), 7302-4, 7363-4—Comparison with Local Governments' Scheme, p. 408 (5), 7262, 7273-7, 7352-61, 7379-82—Joint responsibility and discussion between two halves of government advocated, 7262, 7305-12, 7362, 7365-71, 7391-4—Scheme in Bill generally approved, p. 408 (5)—Working of, 7262, 7266, 7283-5, 7305-12.
- Education*, 7262, 7313-7, 7395-9, 7424-5—*Electorates*, 7270-1, 7297-82—*Executive Council of Governor-General*, 7383-90—*Executive Councils*, p. 408 (4) (8)—*Franchise Report*, p. 409 (19), 7278.
- Government of India Bill*: Agitation under not anticipated, 7329-31—Effect on British capital, 7294—No responsible government given by, p. 408 (1), 7272.
- Governors*, p. 408 (8)—*Grand Committees*, p. 409 (10)—*India Office*, 7340-7—*Industries*, 7262-5—*Joint Purse system* advocated, p. 409 (19), 7262, 7371-3—*Legislative Assembly*, constitution, p. 409 (12)—*Legislative Councils*, p. 408 (2) (3) (8) (9) (10), 7276-7—*Local Governments' Scheme*, p. 408 (5), 7262, 7273-7, 7352-61, 7379-82—*Ministers*, p. 408 (8), 7426-8—*Rules*, 7321-8, 7351—*Secretary of State*, 7321-8, 7400-8—*Statutory Commission*, p. 409 (17).

HOLLAND, SIR THOMAS, K.C.S.I., D.Sc., LL.D., F.R.S.—8833-8870.

- Fiscal autonomy*, 8863-4—*Foreign capital in India*, effect of Bill on, 8836-70—*High Commissioner for India*, 8860-2—*Industrial development of India*, 8833-70.
- Home Rule League*.—See also All-India Home Rule League, Indian Home Rule League, and National Home Rule League.
- Agreement with, in principle, except on question of diarchy, by Indian National Congress, *Patel* 1744-5—Anti-British feeling roused by, *O'Dwyer* 7937-44—Assistance in the war, opinion *re*, *Welby* 4705-9—Help given to non-Brahmins and depressed classes, opinion *re*, *Reddi* 2845-7.
- Home Rule movement*.—Association with caste movement in Madras, *Reddi* 2818, 2873-6, *App.* p. 51—Effect on racial feeling between British and Indians, *O'Dwyer* 7937-44; *Milne* 10152-6—Growth of, due to merchants' support, *Besant* 1419—Opposition to, by non-Brahmins, *Reddi* 2818—Organisations, constitution of, *Besant* 1438-40—Spread of, among lower classes, *Nair* 9687-93.
- HUNTER, SIR BERNARD.—Evidence on behalf of Madras Chamber of Commerce, 9977-8, 9995, 9999-10000, 10064, 10066, 10083-5, 10139, 10157-9, 10165, 10170.
- Central Government*, 10164-5—*Civil Service*, Indians in, 10159—*European representation*, 9999-10000.
- Government of India Bill*: Agitation under, 10167—Effect on British capital, 10066—General opinion *re*, 10064.
- Industrial development*, 10083-5, 10139—*Industrial matters*, 9995.

I

Income Tax.—Popular control, proposal, *Banerjea* 1040, 1201; *Moderate Conference App.* p. 121-2 (20).

India Council.—See Council of India.

India Office.

- Charges: Apportionment between British and Indian Revenues, Crewe Committee's recommendations, approved, *Moderate Conference App.* p. 124 (25)—on British Estimates, advocated, *Patel, Rao* 1735 (19); *Indian National Congress App.* p. 13, 21—Payment from moneys provided by Parliament recommended, *Report 7, Clause 30*—Payment from Imperial Revenues not approved, *Curtis* 9139 (19), p. 530 A. (10).
- Committee system important and should be retained, *Brunyate* 8631-6—Control of reserved subjects, methods and machinery should not be altered, *Duke* 8423 (19)—Delays in procedure, opinion *re*, *Duke* 8456-60, 8467-72; *Hammick* 8885-7—Division of functions advocated, *Besant* 1366—Exchange of staff with Indian Civil Service, *Holderness* 7340, 7342; *Duke* 8566-8; *Curtis* 9139 (19), p. 530 B. (5), not advocated except to limited extent, *Meyer* 6928-9, formal system of, not necessary or expedient, *Moderate Conference App.* p. 124 (25)—Higher officials, proportion should be selected from among Indian officers of Governments in India, *Moderate Conference App.* p. 124 (25)—Portfolio system, simplification of procedure by, opinion *re*, *Holderness* 7341-2, 7345-7, not approved, *Duke* 8469-72; *Brunyate* 8631-6—Proposals of Sir James Brunyate supported, *Meyer* 6724 (19), 6918-22; *Hammick* 8967-9—Recommendations of Lord Crewe's Committee, generally accepted, *Banerjea* 1039 (19), 1040; *Jinnah, Hasan* 3623 (19), opinion *re*, *Besant* 1336 (19), 1338, 1364-73—Representation of Indian opinion, opinion *re*, *Aga Khan* 8662-6.
- India Office Reforms Committee*.—Criticism of lists of subjects, *Feetham* 2502, 2527.

Indian

Report, 1919—continued.

- Indian Christian Association of Madras.*—Claim to represent all Christians except Roman Catholics, *Chowrryappah* 4101-2, 4161-8, 4249-52—Evidence on behalf of, by A. H. Chowrryappah, 4097-4425—Memorandum by, *App.* p. 145-7.
- Indian Christian Union of Great Britain and Ireland.*—Constitution, *Bhabha* 6423-32—Evidence on behalf of, by the Revd. Dr. S. D. Bhabha, 6415-6, 6423-57.
- Indian Christians.*—Brahmins included in, number of, *Chowrryappah* 4175-81—Education, high standard of, *Indian Christian Association App.* p. 146-147—Evidence before Franchise Committee, *Chowrryappah* 4113-6, 4243-7—History and numbers of, *Chowrryappah* 4104-8, 4161-8, 4409—Laws securing rights and liberties of, should be declared not subject to Provincial legislation without previous sanction, *Oldham* 7950 (19)—Literacy, percentage of, *Chowrryappah* 4104—Political co-operation with other classes, *Paul* 6478-80—no Protection needed against Brahmins or other Hindoos, *Paul* 6422—Relations with non-Brahmins, no difficulties between, *Chowrryappah* 4422-5.
- Representation of: *Besant App.* p. 9, *Sec. 6 (3b)*—Communal representation, advocated, *Hasan* 3632; *Indian Christian Association App.* p. 145-7, not desired, *Paul* 6422, 6463-5—Franchise Committee's proposals, not adequate, *Paul* 6422, opinion *re*, *Chowrryappah* 4410-6—on Legislative Assembly, one member asked for, *Paul* 6422—in Madras, proposals *re*, *Chowrryappah* 4103 (19)—Nomination objected to, *Indian Christian Association App.* p. 145, 146, *Paul* 6422—Reservation of seats in plural constituencies proposed, *Paul* 6422, 6458-77, 6481-3.
- Roman Catholics, representation of, *Chowrryappah* 4249-52, *Indian Christian Association App.* p. 145-6—Work for depressed classes, *Chowrryappah* 4104, 4182-5.
- Indian Government.*
- Change in, question of: Change necessary, *Meston* 74; *Stephen* 5346-8; *Pugh* 6189 (19), 6202; *Lovett* 6506-9; *Holderness* p. 407, 7268-6—increased Collaboration and consultation with Indians advocated in place of sweeping reforms, *Booth-Tucker* 8363-71, 8379-80—Violent change not desired by masses, *O'Dwyer* 7432 (4), 7434.
- Character of: British character of administration should be maintained, *Pugh* 6304-7—British element necessary and desired by Indians, *Booth-Tucker* 8359-62—Democratic system preferred to Indian autocracy, *M. Rao* 2099-107—Development on Indian rather than on Western lines, *Besant* 1414-5, 1519-21; *Stephen* 5301, 5306-9, 5492-507, 5594-605, 5660-83—Federal system preferred, *Aga Khan* 8644 (1), 8655, 8690-1, 8737-48.
- Condemnation of, in present form, *M. Rao* 1995-7—Decentralisation, to greatest possible extent, advocated, *Curtis* 9139 (1), Bombay Government on, *Samarth* 2569—Village self-government, *Booth-Tucker* 8340, 8403.
- Indian Guilds.*—Constitution of, *Besant* 1441-5—Resemblance to labour organisations, opinion *re*, *Aiyar* 1659; *Sly* 2217.
- Indian Home Rule League.*—See also Home Rule League.—Congress League Scheme accepted, *Tilak* 2142—Constitution and objects, *Tilak* 2142—Evidence on behalf of, by B. G. Tilak, 2141-3—Summary of proposals, *Tilak* 2142 (19).
- Indian National Congress.*—Agreement with Indian Home Rule Leagues in principle, except on question of diarchy, *Patel* 1744-5, 1862—Amendments to Bill proposed, *App.* p. 15-17—Bombay meeting, August, 1918, division in, *Patel* 1873-82, resolution *re* Indian self-government, *Patel* 1742—Claim to represent bulk of Indian opinion, *Patel* 1873-1926, *App.* p. 11—Constitution and objects, *Patel* 1736, 1744, *App.* p. 11—Criticisms of Bill, based on British and not on Eastern standards, *M. Rao*, 2133-40—Declaration of Rights, *Patel* 1744, *App.* p. 13, inclusion in Bill asked for, *Patel* 1759, 1866-7—Delhi meeting, December, 1918, Resolutions, *Patel* 1742 *App.* p. 19-22, summary of, *App.* p. 13-14—Diarchic principle accepted, *Besant* 1336 (5) *App.* p. 8—Evidence on behalf of, by Hon. V. J. Patel and Dewan V. P. Madhava Rao, 1734-2140, *App.* p. 11-24—Growth of political sense in India as result of, *Meston* 32—Languages used for speeches and resolutions, *Patel* 1904-17—Number of delegates and method of election, *Patel* 1842-5, 1854A, 1859-61, 1873-1901—Procedure and conduct of business in, *Patel* 1889-1915—Relations with All-India Home Rule League, *Aiyar* 1556, 1674-9, 1690-8—Representation of Mohammedans, Sikhs and non-Brahmins by, *Patel* 1920-6—Representative of educated classes only, *Reddi* 3104-7—Split in, *Samarth* 2663-4.
- Indian Princes.*—Attitude to scheme, *Hewett* 8135-6— as Members of Legislative Councils, opinion *re*, *Samarth* 2575; *Patel, Rao* 1735 (6); *Tilak* 2142 (14)—Treatment as central subject on agency basis, suggestions *re*, *Feetham* 2454-5.
- Indian Princes, Relations with.*—As Reserved subject at first, agreed to, *Besant* 1379.
- Indian States.*—See Native States.
- Indians.* Dislike of responsibility, *O'Dwyer* 7775-6— as Doctors, character of, and British doctors preferred by people, *Elliot* 9123-6.
- Increasing association with government: Desirable, *Hewett* 8147-50, 8249-59—Desirable but Government must remain free to appoint Europeans where specially required and qualified, *Report* (Preamble)—Should be laid down in Bill, *O'Dwyer* 7432 (1), 7540-1, 7849.
- Lack of experience in higher functions of Government, *Besant* 1500-4.

Report, 1919—continued.

Indo-British Association.—Reform proposals supported in preference to scheme in Bill, *Stephen* 5296 (6) 5333-5, 5439-44, 5480-3, 5609-16.

Indo-European Association.—*Reddi* 3162-6; *Jinnah* 3835.

Industrial Matters (No. 25 of Provincial Subjects, Functions Report).—As Transferred subject, advocated, *Wadia* 3520, 3521, 3593-6; *Jinnah, Hasan* 3623 (19); *Hasan* 3632; *Reed* 5166; *Milne* 9993-4, not advocated, *Welby* 4975-9; *Hunter, Webb* 9995.

Industries.—See also Commerce and Industry.—British capital, not desired unless Labour reforms instituted, *Wadia* 3552-6.—British restrictions on Indian enterprise, opinion *re*, *Meyer* 6771-7.—Cottage and village industries, protection and encouragement by Provincial governments necessary, *Holland* 8835, revival of, opinion *re*, *Nair* 9741-5.—Decay of, Government of India, responsibility for, *M. Rao*, 1950; *Hewett* 8000, 8260-3, 8327-8; *Nair* 9484-500, 9554-8, 9562-3; *Milne* 9990, 10100, 10138-41; *Hunter* 10139—no Decline in, *Milne* 10103, 10134-7.—Destruction by East India Company, *Besant* 1421; *Hasan* 3632.—Director of, in Provinces, appointment and functions, *Milne* 10079-90; *Hunter* 10083-5.—Division of functions in, reasons for, *Feetham* 2459-77, alterations by Government of India, *Feetham* 2528-34.—Effect of Bill will be good, *Nair* 9559-61.—Importance of development, *Pugh* 6358-9, in prevention of famine distress, *Reed* 5165, 5238-9.—Improvement in, in recent years, *Reed* 5084, 5116.—Indians not trained for administration of, *Holland* 8835.—Inter-Provincial activity, *Milne* 10073-4.—Protection for young industries advocated, *Hewett* 8333-4.—Purchase of stores in India, advocated, *Holland* 8860-2.—Sudden expansion not desirable, *Milne* 10142-3.—Technical industries, urgent necessity for, *Holland* 8835

Industries, development of.

as Central or Provincial subject: *Feetham* and *Stephenson App.* p. 37-8 (22a); *Pugh* 6350-1; *Meyer* 6724 (19), 6770, 6800, 6912-4.—Division between Central and Provincial Governments advocated, and reservation where Provincial subject, *Milne* 9978 (2), 9987-92, 10001-3, 10016-47, 10091-2, 10100-2, 10106-7, 10118, *Webb* 10174—must be Partly Central subject, *Holland* 8839, 8850-3, 8865-70—*as Provincial subject, advocated, Hammick* 8927-9, reasons for, *Reed* 5241-53—small Provincial industries should be under Provincial administration, *Hewett* 8010-2.

Proposals *re*, *Indian National Congress App.* p. 21-2.

As Transferred subject: *Feetham* and *Stephenson, App.* p. 42-3 (15); *Holderness* 7262-5—Advocated, *Aiyar* 1534, 1577-82; *Chintamani* 2577; *Hasan* 3632; *Moderate Conference App.* p. 121 (19)—Advocated, except administration of British industries, *Nair* 9736-46—*not Advocated, Lovett* 6486 (19), 6487-9, 6713-4; *Meyer* 6724 (19), 6769; *Hewett* 7992 (19), 8000, 8236-8; *Colvin* 9793 (19)—*not Advocated, at present, O'Dwyer* 7432 (19); *Holland* 8835—Difficulty of recruiting British staff for, *Holland* 8840-9—India not ready for, at present, *Holland* 8835—*no Objection to, when conditions suitable, Holland* 8854-9—*no Staff or organisation for, at present, Holland* 8840-9.

Inland Waterways.—Control by Central Waterways Board, advocated, *Milne* 9978 (2), 9982-6, 10075-8—should be Transferred subject, *Jinnah, Hasan* 3623 (19); *Hasan* 3632.

Instrument of Instructions.—See under Governors.

Irrigation.—Indian legislation on inter-provincial questions, proposals *re*, *Feetham* and *Stephenson App.* p. 39 (6)—Rain-fed tanks, treatment as transferred subject, *Feetham* 2437-9—*as Reserved subject, advocated, Feetham* 2414—*no Starvation of, by Government, Meston* 7240—*as Transferred subject, advocated, Besant* 1338, 1435, *App.* p. 8, *Sec. 1 (a)*; *Aiyar* 1532 (19); *Jinnah, Hasan* 3623 (19).

J.

JADHAV, B. V.—Evidence on behalf of Mahratta League and Deccan Ryots' Association, 5274-84, *App.* p. 88-9.

JINNAH, M. A.—Evidence on behalf of Moslem League, 3622-3631, 3633-801, 3805.

Bi-cameral system, 3623 (13)—*Civil Service*, 3745-51, 3800-1—*Communal representation*, 3811-4, 3892-4—*Congress League Scheme*, 3628, 3633-66—*Council of India*, 3623 (19), 3757-63—*Council of State*, 3623 (13), 3629, 3672, 3679-85, 3711-5, 3871-2, joint sessions with Legislative Assembly, 3630, 3672, 3871-2—*Diarchy*, 3623 (5) (6)—*Diarchy in Central Government*, advocated, 3623 (1) (4) (11), 3628-30, 3718-24, 3752-6, 3862-9, electorates for, 3628, 3702-5, 3736-9, 3780-3, 3822-30, working of, 3630, 3686-95, 3911-7—*Electorates*, 3628, 3702-5, 3780-3, 3822-6, 3882-9—*Executive Council of Governor-General*, 3623 (15)—*Executive Councils*, 3623 (7) (8), 3792-3—*Fiscal autonomy*, 3628, 3873—*Franchise Report*, 3623 (19)—*Functions Report*, 3623 (19).

Government of India Bill: Agitation under, 3876-81, 3922—Indian attitude to, 3831-8, 3859-69, 3880-1—Indian co-operation in working, 3752-6, 3862-9, 3919-22.

Governor-General,

Report, 1919—continued.

JINNAH, M.A.—continued.

Governor-General, 3623 (13) (14)—Governors, 3623 (7) (8) (9)—Grand Committees, 3623 (9) (10)—Law and order, 3784-91, 3851-8—Legislative Assembly, 3623 (12) (13) (14), 3906-10—Legislative Councils, 3623 (2) (8) (9) (10)—Lucknow Compact, 3696-7, 3807—Ministers, 3623 (7) (8)—Mohammedans, 3805-20—Montagu-Chelmsford Report, 3628, 3794-9—Provincial autonomy, 3623 (4), 3726-8, 3740, 3895-9, 3918—Secretary of State, 3623 (16) (19), 3629, 3716-7, 3839-50, 3900-5—Separate purse, 3623 (7), 3631—Statutory Commission, 3623 (17)—Transferred and Reserved subjects, 3631, 3667-71, 3729-35, 3895-9, 3918—Transferred subjects, additions suggested, 3623 (19)—Women franchise, advocated, 3623 (19), 3870.

Joint Address Scheme.—Advocated in preference to scheme in Bill, *Pugh* 6189 (6)—Comparison with Joint Report Scheme, *Pugh* 6194-7, 6207-25, 6255-60, 6395-414; *Curtis* 9139 (5-7), 9150-6—Diarchic system will lead to, in course of time, *Curtis* 9155, 9157-60—History and general principles of, *Pugh* 6190-1, 6297-300, 6314-24, 6393-401; *Curtis* 9139 (5-7)—Preferred to Scheme in Bill, but adoption not recommended, as delay would be caused, *Curtis* 9139 (5-7), 9154-5.

Joint Report.—See Montagu-Chelmsford Report.

Joint or Separate Purse Question.

Advantages of Joint Purse: Additional taxation will be less lightly undertaken, *Moderate Conference App.* p. 118 (10)—Close association of two wings of Government, *Banerjea* 1042; *Moderate Conference App.* p. 118 (10); *Holderness* p. 409 (19), 7262—Educative value, *Sly* 2296—Friction would be less than under separate purse system, *Banerjea* 1040, 1042, 1322-4; *Moderate Conference App.* p. 118 (10)—not Incompatible with diarchy, *Duke* 8497—Advantages as regards Reserved subjects, *Moderate Conference App.* p. 118 (10).

Advantages of Separate Purse: Case for, equally strong if Budget resolutions made binding in reserved field, *Meston* 7002—Clear demarcation of duties and resources of each half of the Government considered essential by Government of India, *Meston* 10—Effect on unity of two halves of Government, *Meston* 44-7—*re* Excise, *Meston* 10, 112-7—Friction would be less than under joint purse system, *Meston* 10, 100-2, 301-3, 514-6—Preferable as financial measure and an important part of dual system of government, in opinion of Government of, *Meston* 87-9, 548-51—Restoration of curtailed estimates by Governor, necessity would be avoided, *Meston* 43—*re* Schemes involving recurring and growing expenditure, *Meston* 10, 109, 118-21—Stimulus to development of resources, *Meston* 10, 108-10, 295-8, 511—not Unorthodox, *Meston* 103-5.

Joint purse, advocated in preference to separate purse, *Banerjea* 1039 (7), 1040-2; *Moderate Conference App.* p. 118 (10); *Aiyar* 1532 (7), 1534, 1653-4; *Jinnah, Hasan* 3623 (7); *Jinnah* 3631; *Sastri* 3923; *Carmichael* 5688, 5747; *Meyer* 6724 (7), 6760-2, 6860-3, 6883-7, 6964; *Hewett* 8282-4; *Duke* 8496-7; *Hammick* 8972-3; *Nair* 9605-16; *Basu* 9786-7; *Besant App.* p. 10, *Sec.* 9 (2), unless Budget procedure recommended in Joint Report can be adopted for separate purse, *Hill App.* p. 50 (c)—Proposals in Bill, *Meston* 10.

Objections to Joint Purse: Under Composite Government, difficulties and objections, *Meston* 395-7—Exaggerated hopes formed in India of effect of, an objection to, *Meston* 10, 122-6, 253-61—Friction would be caused by, *Meston* 10, 100-2, 262, 281, 403-4, 516; *Curtis* 9321-2, 9372—would Give Ministers some measure of control over reserved subjects, *Meston* 7002—Impossibility of Finance Department undertaking important schemes involving recurring and growing expenditure, *Meston* 10, 109, 118-21, 545-7—Incompatible with dual system, *Curtis* 9166-71, 9283-6, 9293—Indian desire for, due to wish for control over reserved subjects, *Curtis* 9328-9, opinion *re*, *Meston* 7140-2—Objections of Government of India to, *Meston* 10—less Responsibility will be felt for developing resources, *Meston* 10—Temptation to meddle with affairs of other half of Government, *Meston* 10, 111, 299-300—will Tend to give Budget control to Ministers, and encroachments will be made on estimates for reserved subjects, *Meston* 7140-50, 7209-13.

Objections to separate purse: *Jinnah* 3623 (7), 3631; *Sapru* 7253, *App.* p. 116—Likely to cause division between two halves of Government, *Reed* 5099-101, 5119-20—Likely to cause more friction than joint purse, *Sly* 2201-3, 2225-33—Friction under, will be equally as great as under joint purse, *Meyer* 6860-3—Would cause deadlock, *Samarth* 2571-3, 2603-4—Would deprive Indians of financial control, *Samarth* 2691-5.

Proposals for compromise: Joint purse to begin with, but Governor empowered to introduce separate purse if necessary, suggested by India Office, *Meston* 6990-1, approved, *Holderness* p. 409 (19), 7371-3—Joint purse to begin with, to avoid delay, and separate purse introduced after two or three years, advocated, *Curtis* 9270-9—Separate purse, not advocated unless joint purse proves a failure in practice, *Meyer* 6884—Working of joint purse may prove difficult and machinery for separate purse system should be provided for adoption if necessary, *Feetham* 2370-1.

Separate purse, advocated in preference to joint purse, *Meston* 10, 9407; *Curtis* 9139 (9-10), inevitable under diarchy, *O'Dwyer* 7804-5, 7842-6, proposals of Government of India, *Meston* 10.

Working of joint purse system: *Sly* 2225-33, 2313-5, 2325-7—Additional taxation for reserved subjects under, opinion *re*, *Meyer* 6885-7—Allocation of revenue, comparison with separate purse system, *Meston* 7123-39, division between two parts of Government necessary, and decision by independent body approved, *Nair* 9635-51, 9697-720—Board of Arbitration or Appeal Court to settle differences, advocated, *Aiyar* 1720-1—Control by Joint Treasury Board consisting of

Report, 1919—continued.

Joint or Separate Purse Question—continued.

Minister and one Executive member, advocated, *Roy* 2584—Danger of excessive new taxation exaggerated, *Meyer* 6760-2—Friction over allocations, opinion *re*, *Meyer* 6801-2—Taxation proposals by Ministers, advocated, *Aiyar* 1718-9, 1730-3.

Working of separate purse system: *Curtis* 9312-22, 9378-82—Additional taxation, proposals *re*, *Curtis* 9289-94, 9333-8, 9367-71, 9374-82—Allocation of revenue under, *Meston* 94-102, 106-7, 9440-1, by independent tribunal, advocated, *Curtis* 9303, 9322, without separating sources, advocated, *Curtis* 9296-304, 9313-4, 9330-2—Allocation of specific revenues, better than fractional allocation of total revenue, *Meston* 9438-41, not necessary, *Curtis* 9282, not possible, *Meyer* 6944-5—Appointment of Commission to separate Revenues between Executive Council and Ministers should be provided for in Bill, *Curtis* 9139 (9-10), p. 530 A. (7), 9199-201, 9270-8—Example given in letter by Graham and Company of Calcutta, to Bengal Chamber of Commerce, *Meston* 7002, *App.* p. 125-6—Statement showing method of preparing, and allocating revenue, *Meston* *App.* p. 131-3—Transfer of surplus funds from one half of Government to the other, possibility of, *Meston* 400-2—Work of allocating revenues can be done in time, *Meston* 9442-4.

Joint Standing Committee on Indian Affairs.—See Parliament, Select Committee on Indian Affairs.

Judicial Stamps.—as Provincial subject, *Feetham* and *Stephenson* *App.* p. 40 (19).

Justice, Administration of.—Division into central and provincial subjects, *Feetham* and *Stephenson* *App.* p. 40 (16).

K

Karachi Chamber of Commerce.—Evidence on behalf of, by M. de P. Webb, 9977-8, 9995, 10000, 10064, 10066, 10122-3, 10161, 10165, 10170, 10174.

Karens.—See under Burma.

KEITH, PROFESSOR BERRIEDALE, views on Bill endorsed, *Carmichael* 5686 (7-10) (19), 5719-21.

L

Labour.—See also *Factory Labour*.

Enfranchisement will lead to improved conditions, *Wadia* 3536-7—Industrial workers, numbers of, *Wadia* 3520, 3568—Political instincts clear and strong, *Wadia* 3520, 3521, 3565, 3616.

Representation of: *Southborough* 937-8, 940; *Banerjea* 1125-30, 1187-94; *Sly* 2193-4, 2216; *Aga Khan* 8721-2; *Hayat Khan* *App.* p. 144 (3)—Direct representation advocated, *Earle* 4457-60—Franchise Committee scheme, will give adequate representation, *Duke* 8489, will not give any representation, *Besant* 1405, 1408; *Wadia* 3520-1, 3575-81, 3588, 3595; *Earle* 4457-60; *Reed* 5168—Proposals *re*, *Wadia* 3520, 3538-40, 3572-4, 3589-92, 3617-20.

Unrest and agitation, reasons for, *Wadia* 3520, 3549-51—Wages, no regulation of, and dissatisfaction with, *Wadia* 3530-4, great rise in, *Reed* 5148—Welfare work being increased, *Milne* 10109-13.

Labour disputes.—as Transferred subject, reasons for making, *Wadia* 3557-61.

Land acquisition.—Procedure by private Bills, *Feetham* and *Stephenson* *App.* p. 39 (14)—as Transferred subject, advocated, *Jinnah*, *Hasan* 3623 (19).

Land Revenue.

Administration: Control by person acquainted with conditions of agricultural class, advocated, *Singh* 2726 (8), 2771—Management by village communities, advocated, *M. Rao* 2040—Present system of executive action, alteration in necessary, *Aiyar* 1532 (19), 1534, 1542-5.

Assessments: Permanent settlement cannot be made until full responsible government reached, *Curtis* 9139 (9-10), 9267-9—Statutory regulation, recommendation, *Report* 11—Voting by Legislative Councils, advocated, *Nair* 9626-31, 9677-86.

in Bombay, opinion of Bombay Government, *Samarth* 2569-70—Increase in, will be necessary, to provide funds for education, *Curtis* 9190-1, 9204, 9289—Larger than in Mogul times, *Besant* 1433-4, not larger, *Meston* 7240; *Curtis* 9398.

Policy: Change in necessary, *Singh* 2726 (8), 2761-4—of Provincial Governments should be laid down by legislation, *Curtis* 9139 (9-10).

Remissions of, opinion *re*, *Curtis* 9139 (9-10), 9204—as Reserved subject, control of Government of India, *Feetham* and *Stephenson* *App.* p. 39 (7).

as Transferred subject: Advocated, *Banerjea* 1046-7; *Besant* 1338, 1433-4, *App.* p. 8, *Sec.* 1 (a); *Aiyar* 1534, 1541; *Singh* 2771-2; *Jinnah*, *Hasan* 3623 (19)—Advocated in Ryotwari Provinces, *Moderate Conference* *App.* p. 121 (19)—Advocated as soon as practicable, *Earle* 4571-7—Note on, in Functions Committee Report, and inaccuracy of interpretation by Mr. Banerjea, *Feetham* 2350, 2535—Opinion *re*, *Curtis* 9139 (9-10), 9267-9—Reasons for rejecting, *Feetham* 2361, 2425-8, 2456-8, 2535-8.

Landholders.—See under Franchise.

Landowners'

Report, 1919—continued.

Landowners' Association, see All-India Landholders' Association.

Language.—Adoption of vernacular as language of administration necessary, *Andhra Conference App.* p. 111 (9-11)—Importance of, in relation to responsible government, *Curtis* 9139 (5-7)—Redistribution of Provinces on linguistic basis essential to reform, *Andhra Conference App.* p. 109-12.

Law.—Complicated procedure in Indian courts, opinion *re*, *O'Dwyer* 7448-50.

Law and order.—Executive government must not have free hand to deal with, *Nair* 9576—Limitation of Governor's power to treat transferred subjects in interests of, proposed, *Curtis* 9139 (8) (ii), 9181-9, 9252-66—Reservation for six years, recommendation *re*, *Indian National Congress App.* p. 20—as Transferred subject, opinion *re*, *Jinnah* 3784-91, 3851-8.

League of Nations.—India as member of, effect of, *Besant* 1382—India should have same position as self-governing Dominions, *Indian National Congress App.* p. 21.

Legislation.—See also Essential Legislation.—In Central Government, provisions in Bill not approved, *Jinnah*, *Hasan* 3623 (14)—Certification of bill by Governor, right of appeal by Legislative Council to Government of India, advocated, *Moderate Conference App.* p. 119-20 (13)—by Governor-General in Council without discussion by Legislative Assembly, should be impossible, *Chintamani* 2580—Power of Indian and Provincial legislatures, proposals of Government of India, criticism of, *Feetham* and *Stephenson App.* p. 29-33—Power to reject Bills by two-thirds majority of elected members, approved, *O'Dwyer* 7918-23—proposed Procedure, discussion and drafting by Governor and Minister and consultation with both halves of Government, *Meston* 137-56—Reference back to Legislature of Bills debated and modified by Grand Committee, should be provided for, *Earle* 4432 (10) (18)—Reservation of Bills, proposals *re*, by Functions Committee, *Feetham* and *Stephenson App.* p. 31-32 (9) (10) (11)—Subjection of provincial subjects to Indian legislation, opinion of Government of India, *Meston* 7, criticism of, *Feetham* and *Stephenson App.* p. 29-33.

Legislative Assembly.

Budget control: Advocated, *Sastri* 3943-4—Advocated, except in respect of reserved subjects, *Indian National Congress App.* p. 13, 20—not Approved, *Meston* 9406—Proposals *re*, *Jinnah* 3906-10—Recommendation *re*, *Report 7, Clause* 25.

Constitution: substantial Elective majority, advocated, *Banerjea* 1039 (12); *Besant* 1336 (12); *Aiyar* 1532 (12, 13, 14); *Rayaningar* 3290 (12); *Jinnah*, *Hasan* 3623 (12); *Chowryappah* 4103 (12); *Earle* 4432 (12); *Reed* 5068 (12); *Stephen* 5296 (12); *Carmichael* 5686 (12); *Meyer* 6724 (12); *Holderness*, p. 409 (12); *O'Dwyer* 7432 (12); *Duke* 8423 (12); *Aga Khan* 8644 (12); *Hammick* 8872 (12); *Nair* 9466 (12); *Basu* 9763 (12), not advocated, *Welby* 4592 (12); *Pugh* 6189 (12); *Colvin* 9793 (12), 9962-9—Four-fifths should be elected, *Besant App.* p. 10, *Sec.* 16 (2); *Patel*, *Rao* 1735 (12), 1751, 1757; *Indian National Congress App.* p. 13; *Tilak* 2142 (12)—not Less than 150 members, advocated, *Besant App.* p. 10, *Sec.* 16 (2); *Indian National Congress App.* p. 13—Nomination of members or rulers of Indian States objected to, *Jinnah*, *Hasan* 3623 (13)—Proposals for increase of elected members, *Curtis* p. 530 A. (8)—Recommendations of Franchise Committee, *Southborough App.* p. 7 (19) (20), approved, *Moderate Conference App.* p. 121 (18)—Schedule of, should be annexed to Bill, *Jinnah*, *Hasan* 3623 (12).

Control over Central Government, opinion *re*, *Banerjea* 1039 (11); *Besant* 1336 (11); *Aiyar* 1532 (11); *Patel*, *Rao* 1735 (11); *Tilak* 2142 (11); *Reddi* 2815 (11); *Rayaningar* 3290 (11); *Chowryappah* 4103 (11); *Earle* 4432 (11), 4588-90; *Welby* 4592 (11), 4811-23; *Reed* 5068 (10), 5153-4; *Stephen* 5296 (11-12); *Carmichael* 5686 (11); *Pugh* 6189 (11); *Lovett* 6486 (11); *Meyer* 6724 (11); *Holderness*, p. 409 (11), 7415-16; *O'Dwyer* 7432 (11); *Hewett* 7992 (11), 7995; *Duke* 8423 (11), 8484; *Aga Khan* 8644 (11); *Hammick* 8872 (11); *Curtis* 9139 (11); *Nair* 9466 (11), 9574-5; *Basu* 9763 (11); *Colvin* 9793 (11)—Dissolution and re-election, proposals *re*, *Indian National Congress App.* p. 20.

Election: Direct, advocated, *Aiyar* 1532 (19); *Tilak* 2142 (19), 2143; *Meyer* 6724 (19), 6813, 6939-40; *Moderate Conference App.* p. 121 (18), not advocated, *Banerjea App.* p. 121 (18); *Sly* 2152—by Electors of Provincial Councils, recommended, *Patel* 1757; *Curtis* 9139 (11-14)—Franchise Committee recommendations, accepted by Government of India, though direct electorate preferred, *Meston* 13-8, not accepted as permanent arrangement, *Report 7, Clause* 19—Government of India's views agreed with, *Report 7, Clause* 19—Indirect, not approved, *Patel* 1757; *Indian National Congress App.* p. 18, not approved, and would lead to corruption and abuses, *Curtis* 9139 (11-14), reasons for recommendation of, *Southborough App.* p. 7 (18)—Proposals *re*, *Basu* 9763 (19)—Recommendations, *Report 7, Clause* 19.

Extravagance in administration, opinion *re*, *Sly* 2304-12—Friction with Executive Government, likely to arise, *Besant App.* p. 8—Joint sessions with Council of State, approved, *Banerjea* 1039 (14); *Besant* 1336 (14); *Jinnah* 3630, 3672, 3871-2, not advocated, *Rayaningar* 3290 (14); *Lovett* 6486 (13), Grand Committee system preferable, *Hill* 617, 658—Meetings, at stated intervals or on requisition of members, obligation to convene, advocated, *Indian National Congress App.* p. 14, 20—Members, appointment of Council Secretaries from, recommendation, *Report 7, Clause* 29—Men of talent and capacity will prefer to go to Provinces unless some measure of responsibility given to Central Government, *Samarth* 2575, 2682-5.

President

Report, 1919—continued.

Legislative Assembly—continued.

President : Appointment by Governor-General for four years, recommended, *Report 7, Clause 20*—should be Elected, *Besant 1336 (9)*; *Patel 1751*; *Indian National Congress App. p. 13, 20*; *Jinnah, Hasan 3623 (14)*; *Sastri 3923, 3945-51, 3977-84*; *Meyer 6966-8*—Election should be provided for in Bill, *Besant 1336 (18), 1339-40*; *Aiyar 1532 (18)*—Governor-General as, objection to, *Moderate Conference App. p. 123 (23)*—Proposals *re, Nair 9595-7, 9674-5*—Qualifications required, *Report 7, Clause 20*, opinion *re, Sastri 3978-9*—Salary must be adequate, *Report 7, Clause 20*.

Representation of commerce, figures *re, Hasan 3632*—Representation of Europeans in, by direct election, advocated, as commercial and special representation too narrow, *Welby 4592 (19), 4602-4, 4890-900*, eight seats for, advocated, *Milne 9978 (2)*—Representation of Indian Christians, one member asked for, *Paul 6422*, three seats advocated, *Indian Christian Association App. p. 145, 147*—Representation of interests, transfer to Council of State considered by Government of India, but difficulty, *Meston 23*—Representation of landholders and Zemindars, inadequate, *Rayaningar 3290 (19), 3292*.

Rules of procedure : should be Laid down in Bill, *Aiyar 1532 (18), 1566*; *Sastri 3923*—Power of Governor-General in Council, objected to, *R. Rao App. p. 72-3*—Sanction of Governor-General should not be required, *Sastri 3923*; *Indian National Congress App. p. 14, 20*—should be Settled by Assembly itself, *R. Rao App. p. 71-2 (7)*.

Terms of office should be same as in Provincial Councils, *Aiyar 1532 (7)*.

Legislative Councils, Provincial.

Appeal to Government of India against certification of Bill by Governor, right of, advocated, *Moderate Conference App. p. 119-20 (13)*—Budget procedure, *see Budget*.

Constitution : *Basu 9763 (2)*—Alteration, need for, recognised as early as 1912-13, *Hill 616*, practical unanimity in favour of giving majority of elected members, *Hill 616, 617*—Business men as members, opinion *re, Milne 10119-23*; *Webb 10122-3*—Details, postponement of, until rules framed, desired by Government of India, *Meston 7, 204-14*—Elaboration of figures in first Schedule objected to, *Meston 9406-7*—substantial Elected majority, advocated, *Banerjea 1039 (2)*; *Besant 1336 (2), App. p. 9, Sec. 6 (1)*; *Aiyar 1532 (2)*; *Reddi 2815 (2)*; *Rayaningar 3290 (2)*; *Jinnah, Hasan 3623 (2)*; *Chowryyappah 4103 (2)*; *Earle 4432 (2)*; *Welby 4592 (2)*; *Reed 5068 (2)*; *Stephen 5296 (2)*; *Carmichael 5686 (2)*; *Pugh 6189 (2)*; *Lovett 6486 (2)*; *Meyer 6724 (2)*; *Holderness, p. 408 (2)*; *Duke 8423 (2)*; *Aga Khan 8644 (2)*; *Hammick 8872 (2)*; *Curtis 9139 (2)*; *Nair 9466 (2)*; *Colvin 9793 (2)*, advocated to begin with, and should be finally wholly elective, *Tilak 2142 (2)*, not necessary for carrying out policy of announcement of 20th August, *Cardew 5935 (2), 6150*—Elected majority as-proposed, too large, *Hewett 7992 (2), 7995-6*—Extremists likely to be paramount in, and to do mischief, *Lovett 6487, 6499-502*—Proportion of elected and nominated members, *Besant App. p. 9, Sec. 6 (1)*; *Report 7, Clause 7*, four-fifths should be elected, *Patel, Rao 1735 (2)*; *Indian National Congress App. p. 14, 20*—Representation of commerce, trade and industry, figures *re, Hasan 3632*—Representation of depressed classes, Government should have wide power to nominate, *O'Dwyer 7432 (2)*, recommendation *re, Report 7, Clause 7 (b)*—Representation of Europeans, recommendation, *Report 7, Clause 7 (i)*—No representation of Labour on, and Bill will not improve, *Wadia 3520, 3521, 3595*—Representation of landholders and Zemindars, inadequate, *Rayaningar 3290 (19), 3292*—Representation of Mahrattas in Bombay, reservation of seats for, recommendation, *Report 7, Clause 7 (d)*—Representation of Mohammedans, report of Franchise Committee accepted, *Report 7, Clause 7 (m)*—Representation of non-Brahmins in Madras, reservation of seats, recommendation, *Report 7, Clause 7 (c)*—real Representation of people impossible at present owing to ignorance of electorates, *Stephen 5534*—Representatives will be drawn solely from educated and political classes and will not represent lower classes and rural population, *O'Dwyer 7568-90*—Rural and urban populations, allotment of seats to, *Report 7, Clause 7*—Size of, *Besant App. p. 9, Sec. 6 (1)*, enlargement advocated, *Stephen 5310-2*, maximum strength, provision accepted by Government of India, *Meston 7, 208-12*, reasons for decision of Franchise Committee, *Southborough 922*—Subjects or rulers of Native States as members, objection to, *Jinnah, Hasan 3623 (13)*, opinion *re, Samarth 2575*, settlement of question by Provincial Governments recommended, *Report 7, Clause 7 (j)*.

Debates, freedom of speech and vote, *Report 7, Clause 6*—Different name and different building when dealing with transferred subjects advocated, *Curtis 9139 (8) (i), p. 530 A. (5)*—Disqualification of candidates, *see under Franchise*.

Dissolution : Governor's power to dissolve, approved, *Chowryyappah 4103 (8)*; *Welby 4592 (8)*; *Stephen 5296 (8)*; *Cardew 5935 (8)*; *Pugh 6189 (8)*; *Lovett 6486 (8)*; *Meyer 6724 (8)*; *Holderness p. 408 (8)*; *O'Dwyer 7432 (8)*; *Hewett 7992 (8)*; *Duke 8423 (8)*; *Aga Khan 8644 (8)*; *Hammick 8872 (8)*; *Curtis 9139 (8) (iv)*; *Nair 9466 (8)*; *Colvin 9793 (8)*, approved, provided intervals between sessions not longer than three months, *Tilak 2142 (8)*; *Basu 9763 (8)*, approved, but provision should be made for special meeting on requisition of 30 per cent. of members, *Jinnah, Hasan 3623 (8)*, approved if Standing Committee of Parliament on Indian affairs established, *Reed 5068 (8), 5220-1*, considered of no importance at present, as significance would not be understood, *Earle 4432 (8), 4528-31, 4586-7*, recommendation *re, Report 7, Clause 4*—Instructions to Governor to yield if new House endorses view of old, *Moderate Conference App. p. 118 (8), p. 120 (16)*—Proposals *re, Indian National Congress App. p. 20*.
Europeans

Report, 1919—continued.

Legislative Councils, Provincial—continued.

Europeans in, relations with Indians, opinion *re*, *Pugh* 6203—Extension of life-time, Governor should have power of, *Sastri* 3923.

Financial powers : Budget should be presented as a whole, *Nair* 9466 (9-10), 9617-31, 9694-6—Check on expenditure by Central Government, not advocated, *Sly* 2311-2—Consent to additional taxation should be required, *R. Rao App.* p. 68 (4)—Control of Budget and taxation, opinion *re*, *Aiyar* 1710-2; *Meyer* 6754-62—full Control of Budget except in respect of contributions to Central Government, advocated, *Indian National Congress App.* p. 14, 20—Power to propose reduction of revenue, advocated, *Meyer* 6724 (10)—Power to propose transfer of expenditure from one Budget head to another, advocated, *Meyer* 6724 (10)—Power to vote on reserved as well as transferred allotments, advocated, *Samarth* 2571-3, 2640-53, not approved, *Meston* 9406; *Colvin* 9793 (10)—Power to vote supplies, advocated, *Banerjea* 1039 (10); *Besant* 1336 (10); *Aiyar* 1532 (10); *Reddi* 2815 (10); *Jinnah, Hasan* 3623 (10); *Chowrryappah* 4103 (10); *Earle* 4432 (10); *Welby* 4592 (10); *Reed* 5068 (10); *Meyer* 6724 (10); *Holderness* p. 409 (10); *Duke* 8423 (10); *Aga Khan* 8644 (10); *Basu* 9763 (10); *M. Rao App.* p. 67-8, advocated, subject to free revising power of Governor-in-Council, *O'Dwyer* 7432 (10), not advocated, *Rayaningar* 3290 (10).

Fixing of Ministers' salaries by, advocated, *Curtis* 9139 (8) (i), p. 530 A. (4)—Governor's position in, opinion *re*, *Curtis* 9139 (9-10)—Governor's power to block legislation without discussion not approved, *Aiyar* 1532 (9), 1534, 1546-8, 1627-31—Governor's power to disallow questions not approved, *Sastri* 3925—Local Government Boards, establishment of approved, *Duke* 8501-2—Meetings, at stated intervals or on requisition of members, obligation to convene, advocated, *Indian National Congress App.* p. 14—Members need not necessarily be drawn from class they represent, *Besant* 1452-60.

Non-official members : Appointment of secretaries from, *Report 7, Clause 4*—Power to bring forward matters of urgent public importance, provision for, should be made in Rules, *Sastri* 3925—Power to control actions and policy of Executive, opinion *re*, *Banerjea* 1039 (3); *Besant* 1336 (3); *Aiyar* 1532 (3); *Patel, Rao* 1735 (3); *Tilak* 2142 (3); *Reddi* 2815 (3); *Rayaningar* 3290 (3); *Jinnah, Hasan* 3623 (3); *Earle* 4432 (3); *Welby* 4592 (3); *Reed* 5068 (3); *Stephen* 5296 (3), 5584; *Cardew* 5935 (3); *Carmichael* 5686 (3); *Pugh* 6189 (3); *Lovett* 6486 (3); *Meyer* 6724 (3), 6727-9; *Holderness* p. 408 (3); *O'Dwyer* 7432 (3); *Hewett* 7992 (3); *Duke* 8423 (3); *Aga Khan* 8644 (3); *Hammick* 8872 (3); *Curtis* 9139 (2-4); *Nair* 9466 (3); *Basu* 9763 (3); *Colvin* 9793 (3)—Right to move financial resolutions, advocated, *Sastri* 3923—Right to move resolutions must continue, *Banerjea* 1039 (9)—Selection of with portfolio, to be in charge of certain Departments, scheme and reason for not recommending, *Hill* 651-2—Views of, sometimes justified by results, *Hill* 617, 673.

Official members : Holding of office during pleasure of Governor, objection to, *Meston* 149-52—Position of, compared with that of member of British Cabinet in House of Lords, *Meston* 144-8—should not Vote in, *Curtis* 9139 (2-4) p. 530 A. (6), 9197, 9205-6, 9389-94.

Position and powers under proposed unified system, *Rayaningar* 3368; *Stephen* 5316-32, 5429, 5459-67, 5620-5.

Powers : *see also* Financial Powers *above*—Extent of, not realised, *Holderness* 7276-7, under scheme will be much greater than formerly, *Carmichael* 5885-903; *Lovett* 6654-6, comparison with present powers, *Meston* 236-48, 409-18, influence will extend beyond actual area of subjects transferred, *Feetham* 2429-34—to Introduce and pass all Bills, advocated, *Indian National Congress App.* p. 14—Limitations by Clause 9, approved, *Reddi* 2815 (9); *Chowrryappah* 4103 (9); *Earle* 4432 (9); *Welby* 4592 (9); *Reed* 5068 (9); *Meyer* 6724 (9); *Holderness* p. 409 (9); *Duke* 8423 (9); *Hammick* 8872 (9), inadequate, *Cardew* 5935 (9), 5946-51; *Colvin* 9793 (9), opinion *re*, *Aiyar* 1532 (9); *Pugh* 6189 (9); *O'Dwyer* 7432 (9), too severe, *Aga Khan* 8644 (9), 8826-8, too severe, and proposed amendments, *Banerjea* 1039 (9); *Besant* 1336 (9); *Aiyar* 1532 (9); *Jinnah, Hasan* 3623 (9); *Sastri* 3923, 4028-33; *R. Rao App.* p. 67-8—to Pass resolutions on Bills passed by Grand Committee, provision for, necessary, *Jinnah, Hasan* 3623 (9)—to Prevent Government Legislation, exists at present, *Hammick* 8902-3—Provision against interference in settlement of permanently settled estates, should be incorporated in Bill, *Rayaningar* 3290 (19)—over Public services, opinion *re*, *Ray* 2585—over Reserved subjects, opinion *re*, *Sly* 2338-44; *Feetham* 2433-4—should be Unlimited, except with regard to emergency powers of Governor, *Patel, Rao* 1735 (9); *Tilak* 2142 (4) (9).

Presidency, importance of question, *Report 7, Clause 9*.

President : Appointment by Governor, advocated, *Curtis* 9139 (9-10), for four years, recommendation *re*, *Report 7, Clause 9*—Election by Council, advocated, *Besant* 1336 (9) (18), 1339-40; *Aiyar* 1532 (18), 1564-5, 1625-6; *Jinnah, Hasan* 3623 (9); *Sastri* 3923, 3945-51, 3977-84; *Carmichael* 5702; *Indian National Congress App.* p. 14, 20, after four years, recommendation *re*, *Report 7, Clause 9*—Election advocated, but alternatives suggested for transitional period, *Roy* 2581—Governor as, not advocated, *Report 7, Clause 9*; *Aiyar* 1563, 1623; *Sastri* 3948-51; *Carmichael* 5699-700; *Hammick* 8879; *Nair* 9595-7, 9674-5; *Moderate Conference App.* p. 123 (23)—Non-official member preferred, *Carmichael* 5701, 5804-5.

Relations of Ministers with, *Meston* 153.

Report, 1919—continued.

Legislative Councils, Provincial—continued.

Rules of procedure : should be Laid down in Bill, not dealt with by Rule, *Aiyar* 1532 (18) ; *Sastri* 3923—Rule-making power of Governor-General in Council, objected to, *R. Rao App.* p. 72-3—Sanction of Governor should not be required, *Banerjea* 1039 (9) ; *Indian National Congress App.* p. 14 ; *Sastri* 3923—should be Settled by Council itself, *R. Rao App.* p. 71-2 (7)—Suspension of, power should be vested in Council and not in President, *Sastri* 3925.

Term of office, should be laid down in Bill, *Sastri* 3923 ; *O'Dwyer* 7432 (18), same as in Legislative Assembly, advocated, *Aiyar* 1532 (7).

Vice-President : Election by Council, advocated, *Besant* 1336 (9) ; *Aiyar* 1532 (18) ; *Jinnah, Hasan* 3623 (9) ; *Sastri* 3923, 3945-51, 3977-84 ; *Indian National Congress App.* p. 14, 20—Recommendation *re*, *Report 7, Clause 9.*

Light and Feeder Railways.—See under Railways.

Loans.—Raising of, by provincial governments, on security of own revenues would be approved, *Meston* 28-9, 131, recommendation *re*, *Report 7, Clause 2.*

Local Government.—As Transferred subject, advocated, *Banerjea* 1183.

Local Government Boards, in Provincial Councils, approved, *Duke* 8501-2.

Local Governments.—See Provincial Governments.

Local Governments' Scheme.—Adoption, question of public opinion in event of, *Meston* 388—Advocated in preference to scheme in Bill, *Cardew* 6040-4 ; *Hewett* 7992 (5), 7993-4, 8040-3, 8065, 8144-6, 8214-21 ; 8257-9, 8285-6, 8291-318 ; *O'Dwyer* 7432 (5) (6)—Advocated in preference to diarchy for first ten years, *Colvin* 9793 (5) (6), 9815-36, 9851, 9864-5, 9885-9, 9970-6—Announcement of 20th August, policy of, carried out by, *O'Dwyer* 7432 (6), 7434, 7464-6, 7948 ; *Hewett* 7992 (6), not carried out by, *Duke* 8508-11, 8539-40—Application to Central Government, opinion *re*, *O'Dwyer* 7814-6—Comparison with diarchy, *O'Dwyer* 7434-40, 7494-501, 7508-26, 7607-33, 7645-72, 7695-716, 7746-52, 7795-803, 7847-68—Division of subjects under, *O'Dwyer* 7508-26, 7695-706, 7797-802—Electorates proposed by Franchise Committee accepted for, *O'Dwyer* 7859-62—Four members of Government suggested, *Hewett* 8297-8—Governor would have power to override Ministers under, *Hewett* 8299-301—Governor's power of veto under, *O'Dwyer* 7749-52—History of, *O'Dwyer* 7689-94—Indian members under, selection and functions, *O'Dwyer* 7438-40, 7496-501—Indian opinion would not accept, *Holderness* p. 408 (5), 7262, 7273-7—Ministers and Executive Councillors, status under, *O'Dwyer* 7467-70, 7615-27—Modifications of, would be necessary to make workable, *Holderness* 7262, 7352-61, 7379-82—Objections to, *Meston* 533 ; *Sly* 2276 ; *Moderate Conference App.* p. 117 (4)—Opinion *re*, *Earle* 4445-6, 4477-9 ; *Meyer* 6724 (5-6) ; *Curtis* 9139 (1)—Preferred to scheme in Bill but not advocated because Indian opinion would be hostile, *Lovett* 6486 (5) (6), 6491, 6510-6—Responsibility of Legislative Councils under, opinion *re*, *Stephen* 5380-90 ; *O'Dwyer* 7847-62 ; *Hewett* 8291-6—not Workable under present conditions owing to Indian opposition to, *Holderness* p. 408 (5), 7262, 7381-2.

Local self-government.—Development on Eastern rather than on Western lines advocated, *M. Rao* 2038-40, 2131-5—Development of, neglected by Government of India, *M. Rao* 1951, 2030-3—Early forms, destruction of, under British rule, *M. Rao* 1950—Orders of Lord Ripon and Lord Morley disregarded, *Nair* 9501-7—Powers of borrowing and taxation, proposals *re*, by Government of India, criticism of, *Feetham and Stephenson App.* p. 30-31 (8).

LOO-NEE, SYDNEY.—Evidence on behalf of Karen Association of Burma, 5289-93 *App.* p. 81-3.

LOVETT, SIR VERNEY, K.C.S.I.—6484-6714.

Agitations likely to be renewed under Bill, 6487, 6517-22, 6573-85, 6638-9—*Central Government* 6486 (11) (13), 6683-5—*Civil Service* 6486 (5-6), 6487, 6496-8, 6620-4, 6662-74—*Depressed classes representation* 6486 (19), 6686-7—*Diarchy* 6486 (5-6) (19), 6487, 6491-2, 6510-6, 6556-61, 6657-74, 6702-12—*Education* 6486 (19), 6487-9, 6530-55, 6597-618—*Executive Council of Governor-General*, 6486 (15) (18), 6487, 6569-72, 6586-96, 6626-31—*Executive Councils* 6486 (4) (8)—*Extremist party* 6487, 6499-502, 6634-46—*Government propaganda* advocated, 6521, 6709-12—*Governors* 6486 (8)—*Grand Committees* 6486 (10), 6487, 6562-8, 6679-82—*Industries* 6486 (19), 6487-9, 6713-4—*Legislative Councils* 6486 (2) (3) (8), 6654-6—*Local Governments' Scheme* 6486 (5-6), 6491, 6510-6—*Ministers* 6486 (8)—*Statutory Commission* 6486 (17).

**Lucknow Compact.*—*Meston* 430 ; *Southborough* 789-90, 846, 913-8, 949-51, 1014 *App.* p. 6 (14) ; *Banerjea* 1313 ; *Moderate Conference App.* p. 121 (18b) ; *Patel* 1744 ; *Indian National Congress App.* p. 12—Accepted for whole of India, *Aiyar* 1532 (19), 1534 ; *Jinnah* 3807—should be Adhered to, *Patel* 1751 ; *Aga Khan* 8707-8—Dissatisfaction with, opinion *re*, *Jinnah* 3696-7—Effect of, on relations between Hindus and Mohammedans, opinion *re*, *Sastri* 4072-3 ; *O'Dwyer* 7928-9 ; *Reddi App.* p. 57-8 (23)—Modification in case of Bengal not approved, *Hill App.* p. 49 (a).

Madras.—

M

- Madras*.—Agitation in, opinion *re*, *Welby* 4710-2, use of students as agitators, opinion *re*, *Welby* 4712. Attitude to Bill, *Cardew* 6018-20—Attitude to reform question in, *Besant* 1397-1400; *Aiyar* 1663; *Carmichael* 5856-64—Brahmin and non-Brahmin question.—*See that title*—British and Indian merchants, relations between, opinion *re*, *Cardew* 5961-2—British mills, welfare work in, *Hunter* 10157-8.
- Caste: *See also* Depressed classes and Panchamas—Divisions in, *Reddi* 2898-912, 3108-49 *App.* p. 51—Feeling between higher and lower castes, *Aiyar* 1538-40, 1637-48, no difficulties *re*, *Wadia* 3520, 3569-70, not increasing, *Chetty* 5268, no lessening of, *Cardew* 6033, not political, *Besant* 1384-94, tendency to become stronger, *Reddi* 2818, 2824-6, 3041-57, 3255-61 *App.* p. 51 (4), 65 (49), stronger than in any other province *K. A. R. Naidu App.* p. 101-2—Caste system in Christian missions, statement *re*, *Bhabha* 6415, 6433—Language the same for all castes, *Reddi* 3277-83—Pollution distance observed, *Cardew* 5986-91, 6097-9.
- Democratic advance in during recent times, rapidity of, *Aiyar* 1649-50.
- Depressed classes: *See also* Panchamas—Opposition to reforms, by higher castes, *Cardew* 6004, 6100-1—Responsibility of Madras Government, *Cardew* 6007-8.
- Dharma Rakshana Sabha Association, *Tulasiram App.* p. 100 (17) (18)—Executive Council, two members hardly sufficient, *Hammick* 8872 (8).
- Finance: Contribution to Central Government under scheme unjust and will be resented, *Cardew* 5963-6; *Hewett* 8130-2, opinion *re*, *Meston* 48-50, proposals *re*, *Chintamani* 2577, 2632-4—Powers under scheme, opinion *re*, *Cardew* 5972-4.
- Franchise: great Difficulty anticipated owing to illiteracy of electorate, *Cardew* 6024-8—General Electorates, alteration in Bill proposed, *Reddi* 2815 (18)—Inquiry by Committee and reason for decision, *Southborough* 752-69, 813-4, 818-41, 877-83, 886-90, 898-902, 910-2, 994-1002 1036-7—Paper on franchise question by M. Ramachandra Rao, *App.* p. 74-9—Qualification, Rs. 5 in land revenue or tax advocated, *Chetty, Chenchiah App.* p. 86—Representation of European commerce inadequate, *Cardew* 5977, opinion *re*, *Welby* 4647-8—Representation of factory labour, proposals *re*, *Wadia* 3520, 3538-40, 3617-20—Representation of Indian Christians, *Southborough* 886-90, seats allotted inadequate, and should be two for Madras city and four for rural areas, *Chowrriyappah* 4103 (19), 4243-7, 4287-8; *Indian Christian Association App.* p. 145-6, special electorate preferred to nomination, *Chowrriyappah* 4417-8—Representation of rural areas adequate, *Reddi* 2881, inadequate, *Cardew* 6029-32; *Hewett* 7997—Special representation of Zemindars advocated, *Rayaningar* 3290 (19), 3313-5—Total population and number of electors, *Southborough* 818-22, analysis of, *Reddi* 2922 *App.* p. 51 (3); *Tulasiram App.* p. 97—Widening of electorate advocated, *Nair* 9569.
- Labour troubles in, opinion *re*, *Welby* 4713-6; *Cardew* 6021-3—Land Revenue, transfer of, opinion *re*, *Sastri* 3963-5, 4039-40.
- Legislative Council: no Caste difficulties in, *Aiyar* 1538-9—Distribution of seats as advocated by Madras Presidency Association, *Chetty, Chenchiah App.* p. 86—Lawyers likely to be largely elected *Cardew* 6029-31—Resolutions disallowed for discussion, *Cardew* 6186-7.
- Mohammedan landlords in, *Rayaningar* 3371-5—Nadars, exclusion from Hindu temples, *Tulasiram App.* p. 99 (11)—Nair caste, position of, *Besant* 1395-6—Nationalism in, opinion *re*, *Meyer* 6803—Ooriyas, separate electorate and two seats on Council asked for, *K. A. R. Naidu* 6720, *App.* p. 108-9.
- Panchamas: *See also* Depressed classes, *above*.—Communal representation for, opinion *re*, *Reddi* 3027—Education, difficulties of, *Reddi* 2818, 2946-9—Emigration to Straits Settlements and Ceylon, *Cardew* 6003-7—Exclusion from Hindoo temples, *Cardew* 6000-2, 6179-82—Exclusion from Hindoo schools, *Sastri* 4066-70; *Chowrriyappah* 4104, 4219-25, 4396-4404; *Bhabha* 6444-50, due to caste feeling, not to Government regulations, *Cardew* 5992-9, 6034-5—Position and treatment of, *Reddi* 2818, 2931-2, 2936-42, 3119-49, 3209-11, 3262; *Sastri* 3925; *Chowrriyappah* 4104, 4336-42; *Booth-Tucker* 8341-44A—Representation, by nomination, advocated, *Cardew* 6109-14; *Hammick* 8872 (19), 8899, six seats, by election and not by nomination, asked for, *Mudaliar App.* p. 96—no Special grievance against Brahmins, *Paul* 6422.
- Racial feeling first stirred up in, opinion *re*, *Welby* 4649-56—Religious and charitable endowments, should not be transferred subject, *Tulasiram App.* p. 100 (18)—Telegu districts, non-Brahmin question in, not very acute, *Chenchiah* 5273—Telegus, communal representation of non-Brahmins desired, but separate Telegu province not desired, *K. A. R. Naidu* 6720—Trade Unions in, *Besant* 1410; *Wadia* 3520, 3524-5, 3546-8, 3608-9—Transferred subjects, none should be transferred if communal representation not granted to non-Brahmins, *Reddi* 2815 (19), *App.* p. 54 (15).
- Ooriyas, *see* Ooriyas, *above*.
- Varnashrama Dharma movement, *see that title*.
- Women suffrage for municipal franchise, withdrawal of, *Besant* 1427-8, no protest against, *Sly* 2152, *App.* p. 27 (5).
- Madras Chamber of Commerce*.—Evidence on behalf of, by Sir Bernard Hunter, 9977-8, 9995, 9999-10000, 10064, 10066, 10083-5, 10139, 10157-9, 10165, 10170.

Report, 1919—continued.

- Madras Dravidian Association.*—Evidence on behalf of, by A. Ramaswami Mudaliar, 6985-8, *App.* p. 90-7.
- Madras Government.*—Attitude to franchise question, *Wadia* 3520, 3567—Attitude to reform question, *Aiyar* 1663—Attitude to scheme not an expression of opinion of population, *Cardew* 6009-13—
 Communal representation advocated by, *Reddi App.* p. 54 (15) (16)—Connection with non-Brahmin movement denied, *Reddi* 2818, 2823, 2985-9—Franchise scheme, proposals *re* zemindars and landholders not approved, *Rayaningar* 3381-90—List of transferred subjects, production of, *Feetham* 2419-21.
- Madras Government's Scheme.*—Advocated in preference to scheme in Bill, *Cardew* 5935 (6), 6156—Summary of, and advantages over scheme in Bill, *Cardew* 6047-61, 6091-5, 6115-40.
- "*Madras Mail.*"—Attitude to Announcement of 20th August, *Welby* 4805-6—Attitude to Joint Report, *Welby* 4824-9.
- Madras Presidency Association.*—Claim to represent non-Brahmins denied, *Mudaliar App.* p. 95; *K. A. R. Naidu* 6720—Constitution and objects, *Chetty, Chenchiah* 5267-8, *App.* p. 84—Evidence on behalf of, by V. Chakkari Chetty, B.A., B.L., P. Chenchiah, B.A., M.L., and B. P. Wadia, 5262-5273, *App.* p. 84-6—Formation of, by Brahmins, to cause split in non-Brahmin party, *Reddi App.* p. 56 (19), 64 (41-2)—History of, *Rao App.* p. 78 (13)—Memorandum *re* representation of Brahmins and non-Brahmins in Madras, *App.* p. 84-6.
- Madras Zemindars and Landholders' Association.*—Attitude to Reform scheme, *Rayaningar* 3516-8—Evidence on behalf of, by Rama Rayaningar, M.A., F.M.U., 3289-3518—History of, *Rayaningar* 3464-9, 3477-80.
- Mahratta League.*—Evidence on behalf of, by B. V. Jadhav, 5274-84.
- Mahrattas.*—See under Bombay.
- Malabar Marriage Act.*—Object of, *Besant* 1390-2.
- Malaria.*—Indian interest in prevention of, opinion *re*, *Elliot* 9052-7, 9064-6.
- Medical Education.*—Proposal to make reserved subject and separate from Medical Administration, opinion *re*, *Feetham* and *Stephenson App.* p. 41 (2).
- Medical Services.*—Administration by Provincial Governments at present, *Elliot* 9014.
 British officers: Preferred to Indians, and substitution of Indians in large numbers will have bad effect on Service, *Elliot* 9074-80, 9137-8—Service under Indian Ministers objected to, *Elliot* 9006, 9019-21, 9036-41, 9049-51, 9071-3, 9096-102, 9135-6.
 Central control necessary, *Elliot* 9070—Conditions not improved by Public Services Commission, *Elliot* 9029-32—Head of, should be member of Governor-General's Council, *Elliot* 9061.
 Indian members: Capacity improving, but not equal to British members, *Elliot* 9009-10, 9063—Increase of, likely to make service unpopular with Europeans, *Elliot* 9018-23, 9044-7, 9074-7—Supply of, abundant, *Elliot* 9088-90.
 Military character of service, *Elliot* 9071-3, 9083-8—Pay inadequate, and deterioration in Service due to, *Elliot* 9025-35—Posting of officers, *Feetham* and *Stephenson App.* p. 34 (20).
 Transfer of: Effect on public health would not be good, *Elliot* 9011-2, 9111, 9131-4—will cause Retirements and prejudice Recruitment in England, *Elliot* 9005-8, 9013-7, 9074-6, 9091-5.
 Work to be done in India very great, *Elliot* 9059-61, 9069.
- MESTON, SIR JAMES, K.C.S.I., Finance Member of the Government of India: 1-611, 6989-7240, 9405-9460, *App.* p. 125-6, 131-3.
- Auditor-General*, 15, 72-3—*Benares University*, 7045, 7182-8—*Budget*, control by Legislative Assembly and Legislative Councils not approved, 9406—*Budget Resolutions*, 10, 17-19, 224-36, 440-5—*Burma*, constitution of Legislative Council, 9408-9—*Castes*, 61-8—*Central Government*, liberalisation of, 9405-6, 9427-37, 9448-56—*Civil Servants*, 535-9—*Council of State*, election, 10-12, 23, 30-1, 315-24, functions 7052.
- Diarchy*: in Central Government not advocated at present, 7048-51, 7110, 9406, 9427-32—Comparison with present system, etc., 39-41, 475-89—Each half of Government should have full control of own subjects, 7000-1, 7011-32, 7055-9, 7090-3, 7214-7, 7222-33—Opinion *re*, in India, 523-6.
- Education*, 422, 7045-6, 7113-5, 7174-91, 7192-205, 7206-8, 9408—*Essential legislation*, 9406—*Excise*, 10, 112-7—*Executive Council* of Governor-General, constitution, 15, 327-36, 360, 405-8, 9406, 9433-5, 9457-61—*Executive Councils*, constitution, 7, 15, 162-77, 197-203, 377-86, 405-8, 458, 9406.
- Finance*: Contributions to Imperial Fund, 90-3, 556-8, 6991-2, 7002—Hoarding of currency, 7116-9—Imperial and Provincial, 78-86—Separate purse advocated in preference to joint purse, 10, 43-7, 87-9, 100-2, 108-26, 253-62, 281, 295-305, 395-7, 400-4, 511, 514-6, 545-51, *App.* p. 131-3, 7002, 7123-50, 7209-13, 9407, 9438-44, *App.* p. 125-6.
- Financial Department*, 505-9—*Franchise Report*, 424-7, 7238.
- Government of India*: Attitude as regards scheme, 4, 347-55, 361-73, 469-74—Relations with Provincial Governments, 51-6, 594-7.

Report, 1919—continued.

MESTON, SIR JAMES, K.C.S.I.—continued.

Government of India Bill: Attitude of local governments, 343-6, 354, 366-73, 388, 533—Effect on British capital in India, 7072-3—Reconsideration at end of 10 years, 466-74.

Governors: Consultation with Ministers and Executive Council, 27, 140-3—Men from public life of England as, 180-8—Powers and responsibilities, 10, 20-2, 127-35, 195, 275-9, 447-58, 490-1, 589-93, 608-11—Qualifications, 542-3.

Grand Committees, 10, 249-50, 459-65, 576-86, 7002, 7016-9, 7060-3, 7096-109, 7151-73, 9406—*Legislation*, procedure, 137-56—*Legislative Assembly*, 13-15, 23, 423.

Legislative Councils: Constitution, 7, 204-14, 9406-7—Official members, position, 144-52—Powers, 236-48, 409-18.

Loans, 28-9, 131.

Ministers: Number of, 7218-21—Powers, 559-70—Responsibility, 137-56, 169-70.

Mohammedans, representation in Bengal, 428-30, 602-7—*Parliament*, presentation of rules to, 15—*Political consciousness* and nationalism, growth of, 32-5, 526—*Religious rites and usages*, legislation re, 7, 215-8—*Revenues*, allocation, 48-50, 94-102, 106-7, 283-94, 389-93, 552-4, ownership and provincial assignments, 37-41, proportions required for transferred and reserved subjects, 16, 290-3—*Rules*, 24-9, 419, 6989-99, 7036-42, 7074-87, 9408—*Secretary of State*, powers, 15, 622, 9405-6, 9414-26, 9445-9—*Standing Committees*, 9406—*Taxation*, 126-35, 275-9, 494-502—*Transferred subjects*, 7—*Under-Secretaries*, 9406—*University administration*, 7045, 7113-5, 7181-91—*Women, franchise*, 431-4, 598-601, 7234-6.

MEYER, SIR WILLIAM, G.C.I.E., K.C.S.I. : 6721-6971.

Brahmin and non-Brahmin question, 6724 (19), 6796-9, 6864-6—*Central Government*, liberalisation of, 6724 (1) (11) (17), 6788-92, 6795, 6820-7, 6907, 6934-8, 6941-3—*Civil Service*, 6905-6, 6928-9—*Council of India*, 6833-43, 6923-7—*Council of State*, 6724 (19), 6901-4, 6939-40.

Diarchy: Analogous system in Philippines, 6946-9—Antagonism between two halves of Government not likely to be dangerous, 6956-62—Joint deliberation of two halves of Government, advocated, 6724 (7), 6738-43, 6856-7, 6888-91, 6964-5—Scheme in Bill approved, 6724 (5-6), 6730-46, 6763, 6816-9, 6892-3.

Education as entirely transferred subject, advocated, 6724 (19), 6873-8—*Essential legislation*, 6894-900—*Executive Council* of Governor-General, 6908-9—*Executive Councils*, 6724 (8), 6810-2.

Finance: Control of Budget and taxation by Legislative Councils, 6724 (10), 6754-62—Joint purse system, advocated, 6724 (7), 6760-2, 6801-2, 6860-3, 6883-7, 6964—Taxation proposals should not go before Grand Committee, 6724 (7).

Fiscal autonomy, 6915-7.

Government of India Bill: Delay in passing would be injurious, 6950-2—Effect on British capital, 6804-5—Government of India despatch of 5th March, not approved, 6724 (7)—Smooth working anticipated, 6734.

Governors, 6724 (7) (8), 6764-8, 6793-4—*Grand Committees*, 6724 (7) (10), 6894-900—*India Office*, 6724 (19), 6918-29—*Industries*, 6769-77, 6809, 6912-4.

Legislative Assembly: Constitution, 6724 (12)—Election, 6724 (19), 6813, 6939-40—President should be elected, 6966-8.

Legislative Councils, 6924 (2) (3) (8) (9) (10), 6754-62—*Light and feeder railways*, 6970-1—*Ministers*, 6724 (8)—*Mohammedan representation*, 6724 (19)—*Rules*, 6724 (18)—*Secretary of State*, 6724 (16), 6910-1, 6918-22, 6963—*Select Parliamentary Committee* on Indian Affairs 6724 (19), 6786-7, 6829-32, 6930-3, 6953-5—*Standing Committees and Under-Secretaries*, 6724 (7)—*Statutory Commission*, 6724 (17)—*University representation*, 6724 (19), 6867-72.

MILNE, WARDLAW.—Evidence on behalf of Bombay Chamber of Commerce, 9977-10176.

Business men as members of Legislative and Executive Councils. and as Ministers, 10086-90, 10119-27—*Central Government*, 10164-5—*Civil Service*, Indians in, 10160-3.

Commerce and Industry: British and Indian relations, 10042-7, 10058-60, 10098-9, 10148-53—Capital, 10065-72, 10131-2, 10148-9—Relations with Government, 10093-7.

✓ *European representation*, 9978 (2), 9996-8, 10128, 10170.

Government of India Bill: Agitation under, 10166-8—Effect on British Capital, 10065-9, 10131-2—General opinion re, 10061-3.

Home Rule movement. 10152-6—*Industrial development*, 9978 (2), 9987-92, 10001-3, 10016-47, 10073-4, 10079-92, 10100-2, 10106-7, 10118, 10138—*Industrial matters*, 9993-4—*Industries* not declining, 10103, 10134-7—*Inland waterways*, 9978 (2), 9982-6, 10075-8—*Light and feeder railways*, 9978 (2), 10004-13—*Ports*, 9978 (2), 9980-1, 10114-7—*Technical education and research*, 10048-57.

Mineral Resources, development of.—As Provincial subject, *Feetham*, 2473-7—As Transferred subject, advocated, *Jinnah, Hasan* 3623 (19).

Ministers.

Acts done by, should be expressed as acts done by "the Governor on the advice of his Ministers," *Curtis* 9139 (8) (i), p. 530 A. (5), 9360-2.

Report, 1919—continued.

Ministers—continued.

Appointment: of Business men, opinion *re, Milne* 10086-90, 10124-7—Indian officials should be eligible, *Colvin* 9793 (19), 9869-74, 9916-8—Non-official Europeans, advocated, *Carmichael* 5686—Wide field of selection advocated, *Welby* 4592 (7), 4644, 4682, 4752-5.

Civil Servants under.—*See* Civil Service.

Corporate deliberation with Governor, advocated, *Report 7, Clause 4; Besant* 1341-46; *Aiyar* 1588-95; *Sastri* 3923; *Meyer* 6724 (7)—Corporate deliberation, responsibility and resignation, advocated, *Curtis* 9139 (8) (i), 9373—Corporate responsibility, advocated, *Aiyar* 1588-95, proposals for recognition of, in Bill, *Curtis* p. 530 A. (5)—Difficulty of position under diarchy, *Hewett* 7994—Disadvantages of position compared with that of Executive Councillor, *Moderate Conference App.* p. 118 (8).

Dismissal: Governor's power to dismiss, approved, *Report 7, Clause 4; Welby* 4592 (7), not approved, *Aga Khan* 8644 (8); not consistent with principle of diarchic scheme, *Hewett* 7992 (8), precedent for, in Dominions, *Meston* 451—Dependence on vote of Legislative Council, essential, *Welby* 4592 (1), 4663-6, 4725-9, 4959-64—Liability to, only if forfeiting confidence of Legislature, approved, *Banerjea* 1039 (8); *Aiyar* 1532 (8); *Jinnah, Hasan* 3623 (8); *Nair* 9466 (8); *Basu* 9763 (8)—Liberty to acquiesce in Governor's decision but to decline responsibility for it, while remaining in office, advocated, *Aiyar* 1532 (8), 1534—Tenure of office only "during pleasure," approved, *Besant* 1336 (8); *Aiyar* 1534; *Patel, Rao* 1735 (8); *Tilak* 2142 (8); *Reddi* 2815 (8); *Rayaningar* 3419-23; *Chowryyappah* 1403 (8); *Earle* 4432 (8); *Welby* 4592 (8); *Reed* 5068 (8); *Stephen* 5296 (8), 5391-8; *Pugh* 6189 (8); *Lovett* 6486 (8); *Meyer* 6724 (8); *Holderness* p. 408 (8); *O'Dwyer* 7432 (8); *Duke* 8423 (8); *Hammick* 8872 (8), opinion *re, Curtis* 9139 (8) (i)—Vote of two-thirds majority of Legislative Council should be necessary for, *Aga Khan* 8644 (8); *Colvin* 9793 (8).

no Education in responsible government under scheme, *Welby* 4592 (5), 4594-7, 4615-7, 4640, 4748-51, 4918-20, 4957-8—Governor should be bound to accept decisions of, *Banerjea* 1039 (8); *Moderate Conference App.* p. 117-8 (7) (8); *Aiyar* 1532 (8); *Patel, Rao* 1735 (8).

Governor's power to override: Approved, *Besant* 1336 (8); *Reddi* 2815 (8); *Chowryyappah* 4103 (8); *Earle* 4432 (8); *Welby* 4592 (8); *Reed* 5068 (8); *Stephen* 5296 (8); *Pugh* 6189 (8); *Lovett* 6486 (8); *Meyer* 6724 (8); *Holderness* p. 408 (8); *O'Dwyer* 7432 (8); *Hewett* 7992 (8); *Duke* 8423 (8); *Hammick* 8872 (8); *Nair* 9466 (8); *Colvin* 9793 (8)—Approved, but safeguards suggested, *Aiyar* 1532 (8)—not Approved, if Legislative Council supports, except under strict limitations, *Basu* 9763 (8)—Only on questions of safety and tranquillity, advocated, *Jinnah, Hasan* 3623 (8)—Opinion *re, Cardew* 5935 (8)—Should not be greater than same power *re* Executive Council, *Besant* 1338, *App.* p. 9, *Sec.* 5 (2); *Sastri* 3923.

Joint deliberation with Executive Council: Advocated, *Carmichael* 5636, 5729-31, 5736-7, 5748-51; *Lovett* 6525-9; *Meyer* 6724 (7), 6738-43, 6856-7, 6888-91—Decision by majority vote, not advocated, *Meston* 27, 140-3—Importance of, *Hill* 693-7, 727—Recommendation *re, Report 7, Clause 6.*

Judgment of, by attitude to reserved subjects, considered likely, *Pugh* 6194-7, 6355-6—Leaders of the House and exponents of Government policy, *Aiyar* 1532 (7), 1596-1606.

Number required: *Report 7, Clause 4*—Maximum number should be fixed in Bill, *Cardew* 5935 (8) (18)—Three necessary, *Curtis* 9139 (8) (i)—Two advocated, *Banerjea* 1054-5—Two will not be sufficient if education and industries made transferred subject, *Meston* 7218-21.

Part-time men, may be desirable, *Curtis* 9139 (8) (i), opinion *re, Meston* 7218-20—Personal responsibility, advantage of, *Hill* 684-9—Position under proposed unified system, *Rayaningar* 3364-6, 3419-23, 3429-36, 3451—Power to appoint or recommend for appointment in Department persons outside the Service, advocated, *Nair* 9508-20—Powers, bureaucratic Government as result of, not necessary, *Meston* 559-70—Relations to Executive Council must be clearly laid down, *Curtis* 9139 (8) (i)—Relations with Governor, *Report 5*—Relations with Legislative Councils, *Meston* 153—Resignation, option of, *Report 7, Clause 4*—Responsibility of, *Report 5*, importance of giving, *Meston* 153, 169-70, objected to, *O'Dwyer* 7432 (5), 7475-80, opinion *re, Meston* 137-56—Responsibility for additional taxation, *Sly* 2231-3, 2327; *Earle* 4480-8, 4581-5—Responsibility for raising revenues of Department, opinion *re, Reed* 5102-9, 5222-30—full Responsibility for transferred subjects, advocated, *Aga Khan* 8645-9; *Hammick* 8873-4; *Curtis* 9139 (8) (ii), 9187-8, not feasible at present, *Sly* 2316, opinion *re, Stephen* 5399-427, 5637-40—full Responsibility for transferred subjects, but no control of reserved subjects, advocated, *Meston* 7000-1, 7011-32, 7055-9, 7090-3, 7214-7, 7222-33—Responsibility to constituents bad in principle, *Curtis* 9139 (8) (i)—Responsibility to Legislative Council but not to Governor, advocated, *Samarth* 2574.

Salaries: Fixing of, in Bill, advocated, *Aiyar* 1532 (18); *Cardew* 5935 (8) (18)—Lower scale to Ministers domiciled in India than to Europeans, proposed, *Report 7, Clause 4*—Same as that of Executive Councillor should be provided for, *Banerjea* 1039 (7), 1040; *Besant* 1336 (7), 1338, *App.* p. 9, *Sec.* 3 (1); *Moderate Conference App.* p. 118 (8); *Aiyar* 1585-7, 1716-7; *Jinnah, Hasan* 3623 (7); *Patel, Rao* 1735 (15), 1751; *Indian National Congress App.* p. 20; *Sastri* 3923; *Reed* 5098, 5216-8; *Holderness* 7426-8, opinion *re, Meston* 7001-2, 7047—on Transferred estimates, advocated, *Aiyar* 1532 (19), 1534—Voting by Council, recommended, *Besant* 1336 (7), 1338, 1358-9, *App.* p. 9, *Sec.* 1 (a); *Curtis* 9139 (8) (i), p. 530 A. (4). Status:

Report, 1919—continued.

Ministers—continued.

Status: *Report 7, Clause 4*—Definition in Bill, not by Rule, advocated, *Aiyar 1532 (18)*—Same as that of Executive Councillors, advocated, *Banerjea 1039 (7), 1040; Besant 1336 (7), 1338, App. p. 9 Sec. 3 (1); Aiyar 1534, 1585-7; Patel, Rao 1735 (15), 1751; Indian National Congress App. p. 20; Sastri 3923; Reed 5098, 5216-8; Holderness 7426-8, opinion re, Meston 7001-2, 7047.*

Tendency to play to gallery feared, *O'Dwyer 7432 (5), 7454-6*—Training necessary, but no provision for, in Bill, *Welby 4677-81, 4957.*

Missionary Bodies in India.—*Chowrryappah 4161-8.*

Missionary Societies of Great Britain and Ireland.—Evidence on behalf of Conference of, *see J. H. Oldham, 7950-86.*

Moderate Conference.—Evidence on behalf of, *see Banerjea, the Hon. Babu Surendra Nath, 1039-1334, App. p. 116-24.*

Moderate Party.—Constitution, *Banerjea 1107-15; Samarth 2659-64*—Strength of, and effect of Bill on, *opinion re, Reed 5192-5.*

Mohammedans.—*See also Lucknow Compact.*—Influence over foreign policy desired, owing to religious associations, *opinion re, Jinnah 3815-20*—and Hindoos, racial feeling between, strong, *Hewett 8128-9*—Personal law, Central control, retention desired by Government of India, *Meston 7, 215-8*—Proportions in Legislative Councils and Legislative Assembly, *Indian National Congress App. p. 21*—Religious association with Ottoman Empire, *Jinnah 3817-8.*

Representation of: Allocation of seats on Provincial Councils, alteration not advocated, *Meyer 6724 (19)*—Demand for communal representation, *Sly 2154-6, App. p. 28 (6)*—Increase of representation in Bengal not approved, *Sly 2176-8*—Opinion re, *Jinnah 3805-20*—Special representation of, approved, *Besant 1338, App. p. 9 Sec. 6 (3) (b).*

Representation on Indian National Congress, *Patel 1920-2, 1926.*

Montagu-Chelmsford Report.—Accepted by Indian people, but anything less not acceptable, *Banerjea 1153-7; Samarth 2568; Chintamani 2577*—Approved generally, *Banerjea 1135-8*—Chapter 6, objection to, *M. Rao 1949, 1957-60.*—Communal feeling aroused by, *Sly 2152, 2153-7, 2221-3, 2287-8, App. p. 28 (6); Reddi App. p. 53 (9-10); Chowrryappah 4104*—Desire to propitiate extremists at expense of loyal classes, *Reddi App. p. 54-5 (17)*—Disappointment caused by, because diarchy not recommended for Central Government, *Jinnah 3628*—Discussion and modification of proposals by Government of India, *Meyer 6879-83*—Dissatisfaction with, *Patel 1742, 1744; Indian National Congress App. p. 14*—Non-Brahmin movement, effect on, *Reddi App. p. 61 (37)*—Non-Brahmin problem dates from promulgation of, *Aiyar 1640*—Points in which Bill falls short of, *Patel 1840-1; Indian National Congress App. p. 22-4*—Policy of announcement of 20th August not carried out by, *Jinnah 3794-9*—Statement re Burma, objections to, *Pu 5288, App. p. 80-1.*

Morley-Minto Scheme.—Objections to, *Curtis 9139 (2-4).*

Moslim League.—*See All-India Moslem League.*

MUDALIAR, A. RAMASWAMI.—Evidence on behalf of the Madras Dravidian Association and South Indian Liberal Federation, 6985-8, *App. p. 90-7.*

Brahmin and non-Brahmin question, 6985-8, App. p. 90-7—*Brahmins*, preponderance in public offices and Councils, *App. p. 90-1, 94, undue influence over electors, App. p. 91-2*—*Brahmins and non-Brahmins*, interests in Councils will clash, 6987, *App. p. 94, work for depressed classes compared, App. p. 95-6.*

Communal representation for non-Brahmins: Advocated, 6987, *App. p. 93, 96*—if Not granted, diarchy not desired by non-Brahmins, and alternative scheme proposed, 93, 96—*as Tentative measure only, advocated, 6987, App. p. 93.*

Education, 6987-8, App. p. 97—*Non-Brahmins*, castes in, not antagonistic, 6987, *App. p. 94, organisation impossible owing to Brahmin intimidation, App. p. 92*—*Panchamas representation, App. p. 96*—*Social Legislation, App. p. 97*—*Varnashrama Dharma movement, App. p. 92-3.*

Mussulmans.—Confidence in British justice can only be restored by carrying out of pledge with regard to integrity of Turkey, *Hasan 3632.*

Mysore.—British Civil Servants in, service under Indian Ministers, *M. Rao 1948, 1971-7*—Elective system, excellent results obtained by, *M. Rao 1947*—Exclusion of Panchamas from State-aided schools in, *M. Rao 2024*—Franchise, property qualification low, *M. Rao 2041-3*—Indian administration of, successful, *M. Rao 1948*—Industrial schemes in, *M. Rao 1948, 2108-14*—Mohammedans and Hindus in, mutual toleration and respect, *M. Rao 1948*—Non-Brahmin representation asked for as result of agitation in British India, *M. Rao 2020-3*—Popular government in, growth of, *Besant 1497-8; Aiyar 1651-2*—Press Act introduced, *M. Rao 2011-3, 2115-8*—Relations of native government with Government of India, and Civil Service, *M. Rao 1948, 1981-3, 2009-10*—Representative assembly, institution and election, *M. Rao 1947-8, 2057-65, powers, M. Rao 2044-7, 2077, comparison with scheme in Bill, M. Rao 2072-6*—no Responsible government in, but machinery for, ready, *M. Rao 1946, 1952-6.*

Report, 1919—continued.

N

- NAIDU, K. APPA RAO.—Evidence on behalf of South Indian Liberal Federation, of Madras, and the Ganjam Peoples' Association, 6716, 6718, 6720, *App.* p. 101-109.
 ✓ *Communal representation of non-Brahmins*, advocated, 6720, *App.* p. 101-9—*Education*, *App.* p. 103—*Madras Presidency Association*, 6720—*Telegus*, 6720—*Uriyas*, 6720, *App.* p. 108-9—*Varnashrama Dharma movement*, *App.* p. 101.
- NAIDU, MRS. SAROJINI, K.I.H.—Evidence on behalf of women of India *re* franchise of women, 2144-6, *App.* p. 25-6.
- NAIR, SIR SANKARAN, C.I.E. : 9462-9757.
Budget, 9466 (9-10), 9617-31, 9694-6—*Central Government*, 9466 (13) (14), 9551, 9570-6, 9652-7—
 ✓ *Communal representation for non-Brahmins* by reservation of seats, advocated, 9521-7, 9529-39, 9676 9748-52—*Council of India*, 9729-30, 9753-5—*Essential Legislation*, 9466 (9-10)—*Executive Council of Governor-General*, 9466 (15), 9573, 9576—*Executive Councils*, 9466 (4) (8)—*Famine*, 9482, 9666-72—*Franchise*, 9466 (19), 9569, 9634—*Government of India proposals* not approved, 9549-50—*Governors*, powers, 9466 (8)—*Grand Committees*, 9466 (9-10)—*Home Rule movement*, 9687-93—*Industries*, 9484-500, 9554-63, 9736-46—*Joint or separate purse* question, 9605-16, 9635-51, 9697-720—*Land Revenue*, 9626-31, 9677-86—*Legislative Assembly*, 9466 (11) (12), 9574-5—*Legislative Councils*, constitution, 9466 (2), dissolution, 9466 (8), powers 9466 (3)—*Local self-government*, 9501-7—*Ministers*, 9466 (8), 9508-20—*Nationalism and political consciousness*, 9566-8, 9687-93—*Parliament*, attitude to Indian affairs, 9564-5, Secretary of State not representative of, 9540-7, 9564-5, 9577-80—*Poverty*, growing in India, 9475-83—*Presidents of Legislatures*, 9595-7, 9674-5—*Punjab Legislative Council*, 9466 (19), 9569—*Rules*, 9466 (18), 9632-4—*Sanitation*, 9599-604—*Secretary of State*, powers, 9540-7, 9564-5, 9577-80, 9721, 9727—*Select Parliamentary Committee* on Indian affairs, 9543, 9565, 9581-6, 9721-30, 9746-7—*Transferred subjects*, resumption of, 9552, 9731-5—*Village self-government* in India, 9468-74, 9658-65.
- NAIR, DR.—Refusal to give evidence before Franchise Committee, *Southborough* 758, 840, 861-3, 880-3.
National Congress.—See Indian National Congress.
- National Home Rule League*.—See also Home Rule League—Agreement with, in principle, except on question of diarchy, by Indian National Congress, *Patel* 1744-5—Evidence and memorandum by Mrs. Annie Besant, President, 1335-1530, *App.* p. 8-11.
- National Karen Association, Burma*.—Evidence on behalf of, by Sydney Loo-Nee, 5289-93, *App.* p. 81-3.
- National Liberal League*.—Evidence on behalf of, see Banerjea, The Hon. Babu Surendra Nath, 1039-1334, *App.* p. 116-24.
- Nationalism and political consciousness*.—Growth of, in India, *Meston* 32-5, 526; *Besant* 1401-3; *Wadia* 3535; *Welby* 4609-14, 4780-8, 4916; *Reed* 5084, 5170-6; *Carmichael* 5875-82; *O'Dwyer* 7591-8; *Hammick* 8938-9; *Holderness* p. 407—Communal feeling lessened by, *Sly* 2152, *App.* p. 28 (6)—General and not confined to small class, *Nair* 9566-8, 9687-93.
- Native States*.—See also names of particular States.
 Educational facilities in, *M. Rao* 2048-9.
 Administration of: *Samarth* 2665-74, 2701-5—not Better than in British states, *Hewett* 8005-9, 8014, 8087-9—Need for responsible government not so urgent as in British India, *M. Rao* 1947—Popular government in, growth of, *Besant* 1495-8; *Aiyar* 1651-2, 1703-6—Success in, due to selection of trained men, *Welby* 4683.
 Hindus and Mohammedans in, good feeling between, *M. Rao* 1948, 2091-3—Non-Brahmins in, position of, *Reddi* 3174-9—Service of Europeans in, under Indians, opinion *re*, *Samarth* 2665-74, 2701-5; *Colvin* 9806-14, 9903-4, 9949-51—Subjects of, non-disqualification for vote, reasons of Committee, *Southborough App.* p. 4 (3), question should be settled by Provincial Governments, *Report* 7, *Clause* 7(j)—Subjects or rulers should not be nominated as members of Council of State, Legislative Assembly or Provincial Councils, *Jinnah, Hasan* 3623 (13).
- Native States, Relations with*.—see Indian Princes, Relations with.
- Navy*.—Should be reserved subject at first, *Besant* 1379; *Patel, Rao* 1735 (6); *Tilak* 2142 (14).
- Neo-Fabian Society, Madras*.—Franchise proposals, *Wadia* 3520, 3566.
- Newspapers and printing presses, control of*.—Should be transferred subject, *Jinnah, Hasan* 3623 (19)—
- Nominated members*.—Necessity of voting for Government, *Samarth* 2596-9; *Jinnah* 3706-10, 3779; *Carmichael* 5888; not recognised, *Meston* 7002, danger of relying on votes of, *Lovett* 6487, 6503-5.
- Non-Brahmins*.—See under Brahmin and non-Brahmin question.

O

O'DWYER, SIR M. F., G.C.I.E., K.C.S.I. 7429-7949.

Announcement of 20th August, accepted, 7638-44, 7673-4, 7765-72—*Bi-cameral System*, 7432 (13)—*Bribery and corruption*, 7777-83, 7830-8—*Caste*, 7875-7—*Central Government*, 7812-6, 7949—*Civil Service*, 7548-58, 7885-92, 7924-7—*Communal representation*, 7473, 7756-9, 7790-2, 7908—*Council of India*, 7432 (12) (19), 7537-9—*Depressed classes*, 7432 (2), 7674-82, 7880, 7904-5.

Diarchy: Analogous system in Army Department, 7803, 7839-41—Comparison with Local Governments' Scheme, 7432 (5) (6), 7434-40, 7475-80, 7494-501, 7508-26, 7607-33, 7645-72, 7695-716, 7746-52, 7795-803, 7847-68—Emergency action would be delayed under, 7945-6—Fixing of responsibility under, impossible, 7432 (5), 7460-3—Hostility between two halves of government feared, 7432 (5), 7435, 7457-9—Legislative procedure under, 7740-52—Objections to, 7432 (5), 7433-40, 7863-7, 7909-17.

District Council elections, 7432 (1), 7481-6—*Educated classes*, 7599-606, 7674-82, 7793-4—*Education*, 7432 (19)—*Election difficulties*, 7432 (19), 7896-901—*Electorates* not capable of producing responsible government, 7432 (1) (4-5) (19), 7441-7, 7471-4, 7481-6, 7784-94—*Executive Council of Governor-General*, constitution, 7432 (15) (18)—*Executive Councils*, 7432 (4) (5)—*Factory Labour*, 7505-7, 7793-4, 7907—*Finance*, 7732-9, 7753-5, 7804-11, 7842-6—*Franchise*, 7432 (19), 7481-6, 7502-4, 7784-9, 7896-8.

Governors: Financial powers, 7739—Knowledge of vernacular necessary, 7817-29—Powers, 7432 (8), 7717-23.

Grand Committees, 7432 (10) (18)—*Home Rule League*, 7937-44—*Indians*, increased association with Government should be provided for in Bill, 7432 (1), 7540-1, 7849, responsibility disliked, 7775-6—*Industries*, 7432 (19)—*Legislative Assembly*, 7432 (11) (12).

Legislative Councils: Constitution, 7432 (2), 7568-90—Dissolution by Governor, approved, 7432 (8)—Powers, 7432 (3) (9) (10)—Term of office, 7432 (18).

Local Governments' Scheme: Advance by stages provided for, 7432 (6), 7434, 7464-6—Carries out policy of announcement of 20th August, 7432 (6), 7434, 7948—Division of subjects under, 7508-26, 7695-706, 7797-802—Electorates, 7859-62—Governor's power of veto under, 7749-52—History of, 7689-94—Indian members, selection and functions, 7438-40, 7496-501—Preferred to diarchy, 7432 (5) (6)—Responsible government given by, 7847-62—Status of Ministers and Executive Councillors under, compared, 7467-70, 7615-27.

Lucknow Compact, 7928-9.

Ministers: Dismissal and overriding of, 7432 (8)—Responsibility objected to, 7432 (5), 7475-80—Tendency to play to gallery, 7432 (5), 7454-6.

Moslem League, 7930-3—*Nationalism and political consciousness*, 7591-8—*Public Services*, Indian recruitment for, 7542-7.

Punjab: Electorates, 7878-9, 7902-3—Land Alienation Act, 7574, 7906-7—Recruiting in, 7934-6.

Responsible Government: Dangers of, 7773-94—Demand for, not general, and meaning of not understood by bulk of people, 7432 (1) (4)—Desirability of, 7559-67, 7643-4, 7765-72, 7947.

Rural population, representation of, 7432 (1), 7574-80, 7761-4, 7784-8, 7868-71, 7902-3—*Sanitation*, 7872—*Secretary of State*, devolution of powers, 7432 (16), rule-making powers, 7432 (18)—*Separate Purse system*, 7804-5, 7842-6—*Statutory Commission*, 7432 (17)—*Women franchise*, 7432 (19).

OLDHAM, J. H.—Evidence on behalf of Conference of Missionary Societies in Great Britain and Ireland, 7950-86.

Caste Disabilities Removal Act, 7950 (19)—*Christian Missions*, attitude to reform scheme, 7950 (4), share in Indian education, 7950 (3).

Education: of Backward classes, 7950 (11)—Board of Secondary and Intermediate Education, approved, 7950 (9), 7952—Central control, advocated, 7950 (15), 7965-6—Indian traditions should be followed, 7950 (5) (7)—Primary, 7950 (18), 7954, 7957-62—Reforms necessary, 7950 (7) (8) (13) (14) (16), 7963—Transfer of, 7950 (6) (7) (13) (16), 7951-2, 7963-5, 7975-9—of Women, 7950 (10), 7952.

Religious toleration, 7950 (19), 7960.

Ooriyas.—Restoration of political unity desirable; *Curtis* 9139 (5-7), 9399-404—Separate electorate and two seats on Madras Council asked for, *K. A. Naidu*, 6720 *App.* p. 108-9.

Orissa.—Incorporation with Behar undesirable, and should be separate sub-Province, *Curtis* 9139 (5-7), 9217, 9221-9, 9341-3.

Oudh.—Representation on Legislative Council of United Provinces, three seats advocated, *Chintamani* 2577.

P

assessed by Governor-General in Council on own responsibility should be laid before, *Report 7, clause 25*—Control of Indian Budget should be given up, *Reed 5155-6*—Control of reserved subjects should be exercised through Secretary of State, *Besant 1485-6*—Experience in, for *Nair 9564-5*—Governors and Civil Servants, advocated, *Aiyar 1656*—Indian Budget should be discussed earlier in session than at present, *Curtis p. 530 A. (10)*—Indifference to Indian affairs, *Nair 9564-5*—Paramount authority of, should be strictly laid down, *Curtis 9139 (1) (9)*—Power of recall of transferred subjects should be clearly laid down and used without hesitation in case of deadlock or civil disorder, *Curtis 9139 (8) (ii)*—Responsibility for Government of India, lessening of, opinion *re, Patel 1772-83*, must be maintained, *Stephen 5649-50*; *Carmichael 5686 (1) (17)*, unless relaxed, responsible government cannot be given, *Reed 5153-4*—Responsibility to, of Government of India, more nominal than real, *Chintamani 2579-80, 2714-7*; *Welby 4717*.
 Select Committee on Indian affairs: Appointment advocated, *Report 6*; *Banerjea 1040*; *Moderate Conference App. p. 124 (25)*; *Besant 1372-6*; *Aiyar 1532 (19)*; *Reed 5068 (8), 5220-2*; *Meyer 6724 (19), 6786-7, 6829-32, 6930-3, 6953-5*; *Holderness 7343*—Constitution, *Besant 1472-5, 1526-30*, should be confined to House of Commons only, *Chintamani 2580*; *Sastri 3966-8*, should be Joint Committee of both Houses, *Meyer 6724 (19), 6828, 6930-1*; *Meston 7033*; *Nair 9581*—Functions, *Besant 1476-9, 1522-5*; *Meyer 6786-7*; *Nair 9582-6, 9721-30, 9746-7*, Indian opinion *re, Sastri 3968-74*, recommendations *re, Report 7, Clauses 13, 33*—Secretary of State should take opinion of, in cases of disagreement between Executive Government and Provincial Councils, *Nair 9582-6, 9721*—Sources of information, *Meyer 6953-4*; *Nair 9724-5*—will Tend to make Secretary of State more representative of Parliament, *Nair 9543, 9565*.

Views of, not represented by Secretary of State, *Nair 9540-7, 9564-5, 9577-80*.

PATEL, THE HON. V. J., representing the Indian National Congress: 1734-1940, *App. p. 11-24*.

Bengal, special representation of tea-planting and mining industries protested against, 1757—*Bi-cameral system* not accepted, 1735 (13) (14)—*Budget*, control by Legislature advocated, 1751, 1797, *App. p. 20*—*Congress League Scheme*, 1742, 1795-1804, 1929-34—*Council of India*, abolition advocated, 1735 (19), 1742, 1751, *App. p. 13, 21*—*Council of State*, 1735 (13), *App. p. 13, 20*.
Diarchy: in Central Government, advocated, 1735 (15), 1742, 1863, *App. p. 13, 20*—Differences of opinion *re*, among Home Rule Leagues, 1744-5—in Provinces, 1735 (7), 1871-2.
Education, 1846—*Electorates*, 1744, 1816-35, *App. p. 12*—*Executive Council* of Governor-General, 1735 (15), 1751, *App. p. 13, 20*—*Executive Councils*, 1797, 1838, *App. p. 14, 20*—*Fiscal autonomy*, 1742-4, 1868, *App. p. 13, 14, 21*—*Franchise*, 1755-7, 1785-9—*Functions Committee Report*, 1751-8, *App. p. 18*.
Government of India Bill: Amendments proposed, *App. p. 15-17*—Home Rule agitations under, 1790-1, 1849-53—Inclusion of Declaration of Rights urged, 1759, 1866-7—Points of difference with Montagu-Chelmsford Report, 1840-1, *App. p. 22-4*—Unsatisfactory and disappointing, 1744, 1790-4, 1846-53, *App. p. 15*.
Governors: Appointment from public life of England, advocated, 1751—Powers, 1735 (8), 1744, 1748, *App. p. 15*.
Grand Committees, 1735 (10), *App. p. 14, 20*—*Hindustani* 1910, 1936-40—*India Office*, 1735 (19), *App. p. 13, 21*—*Indian National Congress*, 1736, 1744, 1842-5, 1854A, 1859-61, 1873-1926—*Joint Report*, general dissatisfaction with, 1742, 1744, *App. p. 14*—*Legislative Assembly*, 1735 (11), (12), 1751, 1757, *App. p. 13, 14, 18, 20*—*Legislative Councils*, 1735 (2) (3) (9), *App. p. 14, 19, 20*—*Lucknow Compact*, 1744, 1751, *App. p. 12*—*Ministers*, 1735 (8) (15), 1751, *App. p. 20*—*Parliament*, responsibility for government of India, 1772-83—*Provincial autonomy* advocated, 1735 (7), 1742, *App. p. 14*.
Responsible government: Fitness for, of Indian people, 1735 (1), 1739, 1742, 1744, 1782, 1927, *App. p. 11-12*—Grant of, within 15 years, asked for, 1735 (1), 1779-83, 1828-32, 1864-5, *App. p. 14, 20*.
Statutory Commission, 1735 (17), 1766-8—*Women franchise*, 1757, *App. p. 13, 14, 18, 20*.

PAUL, K. T.—Evidence on behalf of All-India Christian Conference, 6417-22, 6458-83.

✓ *Brahmin and non-Brahmin question*, 6422—*Caste*, 6422—*Education* as entirely transferred subject, advocated, 6422—*Indian Christians*, communal representation not desired, 6422, 6463-5, reservation of seats for, in plural constituencies, proposed, 6422, 6458-77, 6481-3—*Women franchise* advocated, 6422.

Peasant proprietors.—Memorandum on behalf of, by R. B. C. L. Chand, B.A., LL.B., O.B.E., *App. p. 142-3*.

Permanent Under-Secretary of State for India.—Indian advocated, *Moderate Conference App. p. 124 (25)*, *Jinnah, Hasan 3623 (19)*—One at least, advocated, *Tilak 2142 (19)*—Provision for, in Bill; advocated, *Aiyar 1532 (18) (19)*—Two advocated, one to be Indian, *Patel, Rao 1735 (19)*, *Indian National Congress App. p. 13, 21*.

Philippines.—Diarchic system in, *Meyer 6946-9*.

Pilgrimages within India.—No necessity to make separate subject, *Feetham* a. (3a).

Political consciousness.—See Nationalism and Political consciousness.

Political education in India.—Opinion *re*, *Welby* 4901-5; *Stephen* 5651-4.

Political evolution of India.—See Social and Political evolution.

Ports.—Proposals for administration of, *Milne* 9978 (2), 9980-1, 10114-7.

Posts and Telegraphs.—Popular control, proposal, *Moderate Conference App.* p. 121-2 (20), not advocated, *Roy* 2581.

Poverty.—Increase of, in India, *Nair* 9475-83—not Increasing, *Milne* 10104-5, 10133; *Webb* 10174.

Presidency Governor.—Alteration in position of, under scheme, opinion *re*, *Carmichael* 5851-3.

Prisons and Reformatories.—Should be transferred subject, *Jinnah, Hasan* 3623 (19).

Privy Council.—Creation of, opinion *re*, *Roy* 2581.

Proportional Representation.—Consideration recommended, *Report 7, Clause 7.*

Provinces.

Alteration of boundaries: Authority for, should be Secretary of State, *Curtis* 9351-6— as Central subject, *Feetham* and *Stephenson App.* p. 38 (38a)—Specific instructions should be laid down, *Curtis* 9139 (5-7).

Redistribution on linguistic basis, essential to reform, and scheme of, *Andhra Conference App.* p. 109-115.

Sub-division of: Division into Deputy-Governorships and declaration of Backward tracts, not advocated, *Ray* 2585, clause in Bill objected to, and proposals *re*, *Andhra Conference App.* p. 109 (2), opinion *re*, *Sastri* 3923, 4018; *Pugh* 6223-9, 6259-60; *Cardew* 6062-75; *Curtis* 9139 (5-7)—Question should be left to Statutory Commission to decide, *Jinnah, Hasan* 3623 (7)—Request for, by racial units, should be fully considered by commission of inquiry, *Curtis* 9139 (5-7), p. 530, B (1), 9160, 9230-2, 9352-3, recommendation *re*, *Report 7, Clause 15*—Responsible government will tend to, *Curtis* 9155, 9157-60, 9212-4.

"Provincial Assembly".—Name suggested for Legislative Council when dealing with transferred subjects, *Curtis* 9139 (8) (i), p. 530 A (5)—Proposals *re* working of, *Curtis* 9139 (8) (i) (9-10) p. 530 A (5).

Provincial autonomy.

Advocated, *Aiyar* 1532 (4); *Patel* 1742; *Indian National Congress App.* p. 14; *M. Rao* 1944-51, 2094-8; *Tilak* 2142 (4) (5) (6), 2143; advocated for some provinces, *Jinnah* 3740, 3895-9, 3918—Definition of, *Tilak* 2143—India ripe for, *Jinnah* 3726-8, not ready for, *Holderness* p. 408 (4), some Provinces ripe for, *Aiyar* 1532 (5); *Basu* 9763 (4)—would involve fundamental change in structure and functions of Central Government, *Holderness* p. 408 (4)—would involve responsible government in Central Government, *Curtis* 9139 (4)—Resolution by All-India Muslim League, *Jinnah, Hasan* 3623 (4)—Time taken to complete, suggested, *Besant* 1379, 1487-91, *App.* p. 9, *Sec. 1 (a)*, p. 11 Part V.—Must be made Statutory and beyond risk of revocation, *Banerjea* 1039 (16)—Strength of feeling for, in India, *Besant* 1377-9.

Provincial Governments.—Consultation of, *re* scheme, *Hill* 623-8, 637-40.

Control of: Control by Secretary of State in some matters instead of by Governor-General, no advantage seen, *Hill* 702-4—Independence of Central Government not desirable, *Basu* 9763 (1)—Superior control unnecessarily hampering and should be relaxed, *O'Dwyer* 7527-33.

Delays between Central Government and, *see* Government of India, Delays in procedure—Delegation to, of powers and duties, *Report 7, Clause 3*—Electorate schemes, modification of, by Franchise Committee, *Sly* 2158, 2187, *App.* p. 27 (2)—General elections, objection to system involving more than one, *Sly* 2152, *App.* p. 28 (7)—Opposition to diarchy, *Reddi* 2815 (5-6), 2897—more Power with regard to administration needed, *Sly* 2212—Propaganda among people, recommendation, *Report 14*—Relations of Secretary of State and Government of India with, recommendations, *Report 7, Clause 33*—Representation of public opinion, opinion *re*, *Meston* 7070-1; *Hammick* 8930-3—Value of opinions compared with those of Central Government, *Hill* 677, 690-2.

Provincial Governors' Scheme.—See Local Governments' Scheme.

Provincial Subjects.—See also Central and Provincial Subjects.—Subjection to Indian legislation, *Feetham* and *Stephenson App.* p. 29 (5)A, 30 (7), 32 (12) (13).

PU, MAUNG, B.A.—Evidence on behalf of Burma, 5285-8.

Public Buildings, Provincial.—As Reserved or transferred subject, opinions *re*, *Feetham* and *Stephenson App.* p. 41-2 (5).

Public Health and Sanitation.—See also Sanitation.—Bad state of, *Elliot* 9060, 9108-10.

Civil Service and Medical Services.

- ... of censure, etc., joint deliberation by both halves of Government necessary, *Feetham and Stephenson App.* p. 34-5 (21)—All-India and Provincial, distinction between, *Feetham and Stephenson App.* p. 34 (19)—Conditions should be regulated by *are*, not by Rules, *Hewett* 7992 (18)—Control by Minister and Legislative Councils, essential, *Sridamani* 2580—Control by Secretary of State, opinion *re*, *Sastri* 3923—Government Servants' Conduct Rules, as Central subject, *Feetham and Stephenson App.* p. 38 (37a)—Improvement of, resolutions by Madras Legislative Council, *R. Rao App.* p. 68-69—Indian administration not more economical than British, *Sly* 2297-3—Indian Educational Service, as Central subject, effect of, *Feetham and Stephenson App.* p. 45 (6)—Position, under proposed changes, *Report 7, Clause 36*, under Ministers, in transferred subjects, trouble *re*, feared, *Reddi* 2815 (5-6), 2894-5—Prof. A. B. Keith's views agreed with, with certain exceptions, *Moderate Conference App.* p. 123 (24)—Provisions in Bill, opinion *re*, *Jinnah, Hasan* 3623 (19)—Powers of Legislative Councils over, opinion *re*, *Ray* 2585.
- Recruitment in India: Increase necessary, but British must not be excluded, *O'Dwyer* 7542-7—Proportion of, should be provided for in Bill, not by Rule, *Tilak* 2142 (18)—Proposals *re*, *Indian National Congress App.* p. 14, 21.
- Retirement upon proportionate pension in case of disagreement with Minister, proposal by Government of India, *Meston* 540-1—Rule-making power to Executive, objection to, *Moderate Conference App.* p. 123 (24)—Simultaneous examinations, without precedent nominations, advocated, *Besant App.* p. 11, *Sec.* 25 (1)—Subjection to legislation, advocated, *Aiyar* 1532 (18)—Tribute to, *Report 7, Clause 36*.
- Public Services Commission.—Objection to proposed appointment, *Moderate Conference App.* p. 123 (24).
- Public Works Department.—Indian engineers in, opinion *re*, *Sly* 2301-3.
- PUGH, A. J.: 6188-414.
- Bengal: Proposed distribution of European seats, 6189 (19)—Sub-division of, 6227-9, 6352-4.
- British capital in India, 6301-3, 6335-42A—British rule in India, 6225, 6284-6, 6312-3—Caste, 6326, 6377-80—Central Government, no change advocated, 6189 (11) (12), 6199, 6236-9, 6308-11, 6389-92—English and Indian merchants, relations between, 6371-7—European Association, 6240-8.
- Europeans: Attitude to Indian politics, 6191-4, 6234, 6239, 6245—on Municipal bodies, 6205-6, 6325-9—Relations with Indians on Councils, 6203—Representation on Legislative Councils and Legislative Assembly, 6189 (19), 6201, 6235, 6261-74, 6330-4—Willingness and ability to serve on Legislative Councils, 6204, 6230-4, 6280-1.
- Executive Councils, 6189 (4) (8), 6356-7—Fiscal policy, 6343-4.
- Government of India Bill: Effect on British capital, 6301-3, 6335-42A—Satisfactory to moderate European opinion, 6296.
- Governors, 6189 (8)—“Joint Address” scheme preferred to scheme in Bill, 6189 (5) (6), 6190-7, 6207-25, 6255-60, 6297-300, 6314-24, 6393-414—Indian government, British character of administration should be maintained, 6304-7, some change in, necessary, 6189 (19), 6202—Industrial development, 6350-1, 6358-9—Legislative Assembly, 6189 (11) (12)—Legislative Councils, 6189 (2) (3) (9), 6203—Ministers, 6189 (8), 6194-7, 6355-6—Statutory Commission, 6189 (17)—Sub-division of Provinces, 6223-9, 6259-60—Trade, commerce and industry, 6275-9, 6345-9, 6360-70.
- Punjab.
- Franchise: *Southborough* 751, 919—Communal representation, demand for by Mohammedans, Sikhs and Hindus, *Sly* 2154, *App.* p. 28 (6)—Electorates, *O'Dwyer* 7902-3, percentage of voters lower than in other provinces and should be raised, *Jinnah, Hasan* 3623-(19), scheme of, by Local Government, *Sly* 2160—Representation of commercial interests, opinion *re*, *O'Dwyer* 7878-9—Representation of Hindus, cablegram protesting against proposals, from Punjab Hindu Sabha, *App.* p. 139—Representation of Sikhs in, *Singh* 2726 (5), 2752-8—Residential qualification opposed in evidence before Franchise Committee, *Southborough* 927.
- Governor, status and appointment same as Presidency Governors, advocated, *Sapru App.* p. 116—Land Alienation Act, *O'Dwyer* 7574, 7906-7.
- Legislative Council: Addition of at least 28 men, advocated, *Nair* 9466 (19), 9569—Analysis of probable distribution of seats under scheme, *Hayat Khan App.* p. 145.
- Position should be equal to that of Bombay, etc., *Indian National Congress App.* p. 21—Recruiting in, undue pressure denied, *O'Dwyer* 7934-6.
- Punjab Muslim Association.—Memorandum on behalf of, by Major Sir M. U. Hayat Khan, K.C.I.E., M.V.O., *App.* p. 143-4.

R

- Railways.—Partial provincial control, advocated, *R. Rao* 3926—Popular control, proposal, *Moderate Conference App.* p. 121-2 (20)—as Transferred subject, not advocated, *Roy* 2581.

AGENTS FOR THE SALE OF MADRAS GOVERNMENT PUBLICATIONS

IN INDIA.

- NEW BOOK CO., Booksellers, 'Kitab Mahal,' 188-90, Hornby Road, Bombay.
- D. B. TARAPOREVALA SONS & CO., Bombay.
- THACKER & CO. (LTD.), Bombay.
- N. S. WAGLE, Circulating Agent and Bookseller, No. 6, Tirbhuvan Road, Girgaon, Bombay.
- THE BOOK COMPANY, Calcutta.
- BUTLER & CO. (LTD.), 6, Hastings Street, Calcutta.
- R. CAMPLING & CO., Calcutta.
- THACKER, SPINK & CO., 3, Esplanade East, Calcutta.
- B. S. MATHUR & Co., Chatur Villas, Pata Civil Lines, Jodhpur (Rajputana).
- The Proprietor, THE PUNJAB SANSKRIT BOOK DEPOT, Saidnitha Street, Lahore (Punjab).
- THE CHRISTIAN LITERATURE SOCIETY FOR INDIA, Post Box No. 501, Park Town, Madras.
- CITY BOOK COMPANY, Post Box No. 283, Madras.
- C. COOMARASWAMY NAIDU & SONS, 27 AND 35, Chinnathambi Street, Madras.
- HIGGINBOTHAMS (LTD.), Mount Road, Madras.
- THE LAW PRINTING HOUSE, 11, Mount Road, Madras.
- G. A. NATESAN & Co., Madras.
- P. B. RAMA IYER & Co., 368, Esplanade Row, Madras.
- P. VARADACHARI & Co., Booksellers, 8, Linga Chetti Street, Madras.
- Agent, THE SOUTH INDIA SAIVA SIDDHANTHA WORKS PUBLISHING SOCIETY, LTD., 6, Cortal Merchant Street, Madras.
- D. SREE KRISHNAMURTHI, Editor of "Grama Paripalana," Ongole (Madras).
- E. M. GOPALAKRISHNA KONE, Pudumantapam, Madura (Madras).
- M. SESHACHALAM & Co., Proprietors, The Hindu Press, Masulipatam (Madras).
- THE HINDUSTAN PUBLISHING CO., LTD., Rajahmundry (Madras).
- THE MODEEN STORES, Salem (Madras).
- S. KRISHNASWAMI & Co., Teppakulam Post, Trichinopoly Fort (Madras).
- L. VAIDYANATHA AYYAR, Law Bookseller, Teppakulam P.O., Trichinopoly (Madras).
- A. VENKATASUBBAN, Law Bookseller, Vellore (Madras).
- P. N. SWAMINATHASIVAN & Co., Commission Agents, Booksellers, etc., Pudukkottai State.
- MOHANLAL DOSSADHAI SHAH, Books Agent, etc., Rajkot.
- K. KRISHNA AYYAR BROTHERS, Booksellers, Publishers, etc., The Round, Trichur (Cochin State.)
- THE BOOKLOVERS' RESORT, Booksellers and News Agents, Talkad, Trivandrum.

NOTICE.

Official publications may be obtained in the United Kingdom either direct from the office of the High Commissioner for India, India House, Aldwych, London, W.C. 2, or through any bookseller.