

FINLAND

A DEMOCRACY OF THE NORTH



HELSINKI

FINLAND
A DEMOCRACY OF THE NORTH

SELECTED ARTICLES FROM
THE FINLAND YEAR BOOK, 1947

MERCATORIN KIRJAPAINO JA KUSTANNUS OY
HELSINKI 1947

Printed in Finland

Printed by
OY. TILGMANN AB.
Helsinki 1947

PREFACE

As a consequence of the Second World War, most European nations are passing through difficulties of both political and economic nature. Finland constitutes no exception to this general rule. In her case it is a fact, however, that the framework of her political structure, as molded by centuries of experience and development, proved capable of withstanding the strain and hardships of two wars. The Constitution she gave herself in 1919 stands intrinsically intact, and the Finnish democracy faces the postwar tasks of rehabilitation convinced of the soundness of its principles.

Two treaties agreed upon by Finland and the nations against whom she found herself engaged in war, viz. the Peace Treaty signed in Moscow on March 12, 1940, and the Peace Treaty signed in Paris on February 10, 1947, govern Finland's position as an independent republic. The Finnish people see in a faithful and scrupulous fulfilment on their part of the obligations laid down in these documents a guarantee for Finland's future existence and security. By so doing they hope to further also the best interests of all peoples aspiring to a durable solution of problems left by a devastating war.

The working of Finnish democracy and the international position of Finland as defined in the above-mentioned instruments constitute the main theme of this booklet. The articles contained hereinafter are selected from those appearing in the Finland Year Book, 1947. In publishing them under a separate cover the Publisher hopes to render a service to students seeking information on Finland's political life and present position as a member of the Family of Nations.

CONTENTS

I Territory, Frontiers and Population, by <i>Helmer Smeds</i> , Ph. D., Professor at the Swedish School of commerce at Helsinki	9
II The Historical Background of Finnish Democracy, by <i>Arvid Enckell</i> , Ph. D.	16
III The Republic of Finland, Its Political and Administrative Structure, by <i>Ensio Hiitonen</i> , LL. D.	27
IV The Parliamentary System in Finland, by <i>Sven Lindman</i> , Ph. D., Professor at Åbo Academy	55
V Damages and Loss of Life caused by the War in 1941—1945, by <i>T. V. Viljanen</i> , Colonel	61
VI The Peace Treaties Concluded by Finland in 1940 and 1947, by <i>Urho Toivola</i> , M. A.	65
VII Finland's War Reparation Payments, by <i>Lauri Kivinen</i> , Chairman of the Delegation for Reparation Industries	73

APPENDICES

I Form of Government Act of Finland	81
II Treaty of Peace between The Republic of Finland and the Union of Soviet Socialist Republics, 1940	101
III Treaty of Peace between the Allied and Associated Powers and Finland, 1947	107
INDEX	131

INDEX

- Aaland, 12, 13
Aaland Islanders, privileges of, 50
Aaland Islands, 49; rights of minorities in, 49; self-government of, 49—50
Aaland Sea, 11
Accidents, in Government work, 44
Advocate, right to act as, 40
Agricultural population, 15
Agriculture, Board of 43
Aero Company, 43
Air force, 69
Air services, monopoly of, 43
Alaska, 9
Albania, 11
Alcohol Monopoly Company, 44
Alexander I, 24
Alexander II, 24
Alexander III, 25
Alexander III, the Pope, 16
Allied and Associated Powers, 65, 66, 68, 70, 71
Allied Control Commission, 72
Allied Control Council for Germany, 70
Allied forces, 71
Allied nations, 72
Amnesty, general, 28
Archbishop, 51
Archipelago, of Turku, 12
Arctic Circle, 9
Arctic Ocean, 10, 66
Area, of Finland, 10, 66; ceded to the Soviet Union, 62, 66
Armed forces, 28; right of Finland to maintain, 68 69
Armistice Agreement, of Sept. 19, 1944, 34, 35, 41, 65, 67, 68, 69, 73, 76, 78, 79, 80
Army, 63, 69
Assize areas, 38
Athletics, Committee for, 42
Atlantic Ocean, 9, 10
Atomic weapon, 69
Australia, 65
Authorities, ecclesiastical, 18
Autocratic power, period of, 21
Autonomy, provincial, 18; of rural and urban communes, 25
Baltic, 10, 11
Bank Inspection, 42
Bank of Finland, 31
•Big Three Pact, 36
Bills, relating to taxation and loans, 31; Government, 31, 32; Members', 31
Bishop's Chapter, 40, 50
Bishops, 51
Board
 of Agriculture, 43; of Education, 42; of Forestry, 43; of Magistrates, 38, 48; of Navigation, 43; of Posts and Telegraphs, 43; of Public Health, 42; of Railways, 43; of Roads and Waterways, 43
Bogskär, 11
Bothnia, 12
Budget, 31, 36
Building Board, 43
Building Inspection, 46

- Bulgaria, 66, 68
 Burghers, class of, 19, 20, 23
 Byelorussian Soviet Socialist Republic, 65
- Canada, Finnish emigrants in, 15, 65
 Canon Law, 18
 Capital, Swedish-speaking element in, 12; Jews in, 13
 Carelia, 10
 Carelian (Karelian) Isthmus, 66
 Censorship, 24, 52
 Census, returns in 1940, 11; of Sweden-Finland, in 1749, 12
 Chancellor of Justice, 36, 38, 40, 53
 Charles XI, 21
 Charles XII, 21
 Christopher, 20
 Chydenius, Anders, 24
 Circuit Courts, 38, 48
 Circuits, 38
 City executive, 47
 Civic Mayor, 38
 Civic rights, 20; inviolability of, 23
 Civil servants, 36, 40
 Civil Service High Court, 40, 41
 Civil War, 33, 45
 Clergy, order of, 18, 19, 20, 22, 23
 Climate, 9
 Coalition ministries, 59
 Coalition Party, 33—35, 58
 Coast line, 11
 College, of electors, 27; of Pedagogics, 42
 Colonization, 12, 40, 43; Boards, 40
 Commercial schools, 44
 Committees, parliamentary, 30
 Communal
 autonomy, 25; board, 47—48; council, 47, 48; loans, 48
 Communes, rural, 45, 46, 47—48
 Communist Party, 34, 35, 58
 Congregational meetings, 50
 Constitution, 27; violated, 25; new, sanctioned, 26; and rights of citizens, 52; and labour of citizens, 52; and rights of individuals, 53; and parliamentary maxim, 55; republican, 55; dualism in, 57
 Council of Ministers, see Council of State
 Council of State, 27, 55, 56
 Council of the Realm, 20, 22
 Courts
 of justice, 20; of law, 27; of appeal, 22, 39—40; rural district, 23, 44; incidental, 27; circuit, 38; land division, 40; municipal, 38—39; Supreme of Justice, 22, 38—41; Supreme Administrative, 38, 40, 41; military, 40; Civil Service High, 40; State Court, 41
 Crown, prerogatives of, 21
 Customs duties, 31
 Customs Office, 42
 Czar-regime, 55
 Czechoslovakia, 65
- Declaration, of independence, 26
 Democracy, 23, 26; of ancient Finns, 18
 Democratic principles, application of, 20—21
 Denmark, 41
 Density, of population, 11
 Diet, 20, 22, 27, 28, 33; of the Four Estates, 20, 23; legislative power surrendered to the King, 20; of Porvoo (Borgå) 24; not convened during reign of Nicholas II, 24; convened in 1863, 25; and new constitutional law, 26; powers of, 27; and the President, 28; assembles annually, 30; extraordinary sessions, 30; members' right of initiative, 31
 Displaced persons, 62
 Disputes, among ancient Finns, 17; settlement of, 71
- Era of Liberty, 24
 East Baltic, racial element in Finland, 13
 East Europe, 9
 Economic Council, 43

- Education, elementary, 25, 42, 46
 Eire, 11
 Elections
 of the President, 27; General, 29; mode of voting at, 29—30; nomination of candidates, 29; date of, 30; municipal and communal, 45, 47; in Aaland Islands, 49; of clergymen, 51
 Elective system, of ancient Finns 17, 19
 Electoral
 areas, 29; law, 26; unions, 30
 Electricity Inspection Office, 44
 Elementary schools, 42, 46
 Emigrants, Finnish in the United States, 15
 Enontekiö, 12
 Epoch of Liberty, 21
 Eric IX, 16
 Esthonia, 56
 Europe, 11
 Executive decrees, 36
 Exports
 control of, 43; of metal and engineering industry before the war, 74
 Factory inspection, 44
 Farmers' Party, 33, 58
 Farming population, 15
 Fascists, Italian, 34
 Feudalism, 19
 Finance Committee, of the Government, 37
 Finland
 climate, 9; flora and fauna, 9; people of, 10; length and width of, 10; area, 10, 66; racial elements in, 13; development of settlement in, 13; and election of the Swedish king, 20; Swedish era in, 21, 23; autonomous part of Russian Empire, 24; relations with other powers, 28; and Revolution in Russia, 33; civil war in, 33; wars of, against the Soviet Union, 61—62; war against Germany, 61—63, 65
 Finnish
 assets in Germany, 71; legends, 17; population, rights of, in Swedish areas, 53
 Finnish People's Democratic League (SKDL), 35, 36, 38
 Finns, racial characteristics of, 13; christianization of, 16; religious life of, 17
 Foreign Affairs, minister of, 29
 Foreign policy, 29, 69
 Foreign Relations Committee, of the Diet, 31, 37; of the Government, 37
 Forest Research Institution, 43
 Form of Government, controversy over, 33
 Four Estates, 20, 23; right of initiative of, 21; replaced by a single chamber, 26
 France, 60
 Freedom
 of conscience, 23; of thought, 24; of association, 24, 26, 52; of trade, 25; of speech and of the press, 26, 52
 Frigid Zone, 9
 Frontiers, 10, 66
 Fundamental
 laws, 25; freedoms, 67
 General Strike, 25
 Geodetical Institution, 43
 Geological Commission, 44
 Germans
 destruction committed by, 63; damages caused by, 64; property and assets of, 70, 80
 Germany, 23, 65, 69; armed help from, 33; Finland in war against, 61—62; tonnage confiscated by, 64; state of war, between Finland and, 66; Finnish assets in, 71; Finnish counterclaims on, 80
 Good Neighbour Policy, 72
 Government, 27—28, 36, 55; by the people, 18; resignation of, 28; non-party, 29; loans, 31, 36, 38; Bills, 31, 32; responsible to the Diet, 36; members of, 36;

- decrees, 36; report to the Diet, 36; Chancellery, 37, 42; relations with the Diet, 37; Foreign Relations Committee of, 37; Central Offices, 41—44, right to supervise local government, 46; temporary powers of, 52; republican mode of, 56; changes of, 59
 Grand Committee, of the Diet, 31, 32
 Grand Consistory, of the Helsinki University, 51
 Grand Duchy of Finland, 55
 Grand Duke of Finland, 56
 Great Britain, 57, 62, 65, 71, 72
 Greek Orthodox
 population, 10; church, 13
 Greenland, 9
 Gulf of Finland, 11, 12, 66
 Gulf of Bothnia, 10, 11, 12, 18
 Gustavus III, 21, 22, 24
 Gustavus Wasa, 22
 Guttorm, Jarl, 16

 Hall-mark Office, 44
 Handicrafts, population in, 15
 Hanko (Hangö), 10, 66
 Helsinki, Russians in, 12; University of, 51, 52
 Henry, Archbishop, 16
 Holy Father, 16
 Human rights, 67
 Hungaria, 66, 68
 Hydrographical Institution, 43

 Iceland, 11
 IKL, see Patriotic People's Movement
 Ilomantsi, 10
 Imatra, 14
 Imports
 control of, 53; of metal and engineering industry before the war, 75
 Inari, 10, 12
 Independence
 of courts of justice, 23; of Finland, proclaimed, 26

 India, 65
 Industrial districts, population of, 13
 Industrialization, reason of migration, 14
 Institute of Technology, 44
 Insurance Court, 40, 44
 Interpellation, 32
 Italy, 66, 68

 Judgements, criticism of, 41
 Judges, 38; not dismissable, 41
 Judicature, independence of, 41
 Judicial Burgomaster, 38
 Judicial system, 38—41
 Jurors, 38

 Kajaani, 14
 Kemi, 14
 Kuolajärvi, 66
 Kuopio, province of, 10
 Kuusamo, 10
 Kuusankoski, 14
 Kymi River, 12, 14
 Käkisalmi, 66

 Labour Movement, birth of, 25
 Labour Party, 25
 Ladoga, 13
 Lahti, 14
 Lake Plateau, 12
 Land reform, 40
 Language quarrel, and political parties, 25
 Lappeenranta, 14
 Lapps, 12; Koltta-L., 13
 Lapland, province of, 10, 63
 Lapua Movement, 34, 53, 57, 58, 59
 Law, of 1734, 20; of the Country, 20, 21, 23
 League of Nations, 49, 50, 68
 Leftist party, 33, 34
 Liberal Party, swedish, 34
 Liberalism, 18, 24
 Liberty, Era of, 24
 Libraries Commission, 42
 Licence Commission, 43
 Lieksa, 14
 Local government, 44—48; expenditure of, controlled by

- Government, 47; funds, 48; expenditure, 48
 Lutheran Church, 23, 50, 51, 52
- Market towns, 14
 Meat Inspection, 43
 Mechelin, Leo, 55
 Medical service, 42
 Merchant marine, 62, 75
 Meteorological Institution, 43
 Migration, of Finns to Aaland Islands, 49
 Modern Democracy, principles of, included in the Constitution, 26
 Military courts, 40
 Mine clearance, 69
 Minister-Socialism, 59
 Ministers, number of, 36; responsibility of, 37; impeachment, of, 40
 Ministries, 36, 37
 Ministry
 of Agriculture, 36, 43; of Finance, 36, 42; of Defence, 36; of Education, 36, 42; for Foreign Affairs, 36; of Interior, 36, 42; of Justice, 36, 42; for Social Affairs, 36, 44; of Supply, 36, 37; of Trade and Industry, 36; of Transport and Public Works, 36, 43
 Minnesota, 11
 Monarchy, idea of, 33
 Most-favoured-nation treatment, 71
 Municipal
 councils, 38, 47, 48; courts, 38—39, 47
 Municipalities, 45, 48
 Muonio River, 10
 Märkäjärvi, 66
- National Coalition Party, see Coalition Party
 National Progressive Party, see Progressive Party
 National minority, Swedish, 12
 National representation, 55
 Navy, 69
 Nazis, 34
- New Zealand, 65
 Nicholas I, 24
 Nicholas II, 25
 Nobility, class of, 19, 20, 23
 North America, Arctic archipelagoes of, 9
 Norway, 9, 10, 11
- Oath, of Czars, broken, 25
 Officials
 appointed by the President, 28; authority of, 38
 Old Finn Party, 33
 Oulu, province of, 10
 Oulu River, 62
 Outokumpu, 14
- Paasikivi, J. K., 71
 Parliamentary reform, 33
 Parliamentary system, 55—60
 Parliament, 27, 55—56; and treaties, 28; composition of, 29; committees of, 30; dissolution of, 30; and taxation, 56
 Passive resistance, 25
 Patriotic People's Movement, 34—35, 58
 Paymaster General, 42
 Peace, of Moscow, 65, 67; of Paris, 65
 Peasantry, class of, 20, 23
 People's Institutes, 42
 Permanent Court of International Justice, 68
 Petsamo, 10, 66
 Political parties, 24, 25, 33—36, 58
 Political Police, 42
 Popular assembly, of ancient Finns, 17, 22
 Population, 10, 11—12; of surrendered areas, 13; of towns, 14; in rural districts, 14, 15; in different occupations, 15
 Porkkala, 10, 67
 Postal Savings Bank, 42
 Potsdam Agreement, 80
 President of the Republic, 27, 51, 56, 68; term of, 27; powers of, 27, 28, 36; Commander-in-Chief, 28; and foreign policy,

- 29; impeachment of, 29, 41; independent power of, 57
- Priests, nomination of, 19
- Prime minister, 36, 37, 55
- Privileges, of Aaland Islanders, 50
- Progressive Party, 33—35, 58
- Property rights
of Finland and Finnish nationals, in German territory, 70; of United Nations and nationals, in Finland, 70
- Proportional representation, 29
- Provinces, 46
- Provincial governor, 38, 42, 45, 49, 51
- Public prosecutor, 39
- Purchasing Centre, State, 43
- Regional assemblies, 20
- Religion, 13, 16
- Reparations, 65, 69—70, 73—77
- Responsibility, of ministers, 55
- Restoration deliveries, 79
- Rights
of citizens, 52—54; of minority in Aaland Islands, 49
- Riksdag, 20, 21, 22
- Roman Church, 16, 17, 18, 23
- Romanoffs, 23
- Rovaniemi, 14, 62, 63
- Rumania, 66, 68
- Russian Empire, 20, 24, 55
- Russian era, 56
- Russians, in Finland, 12
- Russification, policy of, 25
- Russo-Japanese War, 25
- Rybach Peninsula, 66
- Ryti, Risto, 29
- Saimaa, canal 11; lake, 11
- Salla, 10
- Sanitation, 46
- Scandinavia, 9
- Schools,
elementary, 42, 46; secondary, 42; commercial, 44; trade, 44; in Aaland Islands, 49
- Self-government
local, 24, 26, 45; of Aaland Islands, 49—50; ecclesiastical, 50—51; of Helsinki University 51—52
- Senate, 41, 55, 56
- Serfdom, 19
- Settlement, development of, 13
- Sheriff, 45
- Siberia, 9
- SKDL, see Finnish People's Democratic League
- Small Farmers' Party, 33
- Social-Democratic Party, 33, 34, 35
- Social-Democrats, 33—35, 58, 59
- Socialism, 58
- Socialist left, 57—58
- Socialist Unity Party, 35, 58
- Solicitor General, 40, 53
- Soviet Union, 9, 10, 11, 12, 65, 68, 77, 78, 79, 80; lease of Porkkala to, 10; wars against, 61, 62; areas ceded to, 62, 66; transit rights granted to, 67; losses caused to, 69; restitution of property to, 70; German assets, in Finland, transferred to, 70, 71; compensation for damage caused by Finland, 73
- Speaker, 30, 32
- Stamp and Excise Duty Office, 42
- Sredni Peninsula, 66
- Stalin; Generalissimo, 76
- State Court, 41
- State Insurance Office, 40
- State
ideal shape of, 10; auditors, 31; expenditure, 49; Licence Commission, 43; Purchasing Centre, 44; Technical Research Institute, 44; technical institutes, 44; Accident Office, 44; supervision of local government, 46, 47
- Statistical Head Office, 42
- Statute Book, 37
- Ståhlberg, K. J., 28
- Suffrage
communal, of women, 25; political, 25; universal, 26, 29; reform, 33; local, 45
- Suojärvi, 61
- Svento, R., 72

- Supreme Court, 28, 38—41
- Supreme Administrative Court, 38, 40
- Sweden, 9, 10, 18, 49; Feudalism in, 19; Finland united with, 20; freedom inviolable in, 23; judicial system of Finland, heritage from, 38
- Sweden-Finland, Kingdom of, 18; election of King, 20, 22; King's Council, 20; powers of King, 21, 22
- Swedish
 - minority, 12; episcopate, 17; era, 20—21; left, 34; Liberal Party, 34; population, rights of, 52
- Swedish People's Party, 33
- Switzerland, 11
- Tainionkoski, 14
- Taxation, 21, 31; local, 45, 48; church, 51
- Taxes, special, in time of war, 21
- Technical Research Institute, 44
- Teno River, 10
- Tornio River, 10
- Towns, population in, 12, 14
- Treaty of Moscow, 65, 66
- Treaty of Paris, 65—66, 67, 68, 71; debate on, 72, 78
- Turku, province and archipelago of, 12
- Ukrainian Soviet Socialist Republic, 65
- Union of South Africa, 65
- United Nations, 65, 66, 68, 69, 70, 71
- United States, 15, 62
- University of Helsinki, 42
- Upsala, Archbishop of, 16
- Urban districts, 46, 48
- Utsjoki, 10, 12
- Vaasa, 12, province of, 13
- Varkaus, 14
- Viipuri, province of, 10
- Virmajärvi, 10
- Voikka, 14
- Vote
 - right to, among ancient Finns, 17; of confidence, 32; of censure, 55
- Voters' Committee, 30
- Vuoksenniska, 14
- Vuoksi River, 11, 14
- War
 - of 1808—1809, 24; Russo-Japanese, 25; Finland's, against the Soviet Union, 61—64; against Germany, 61, 63; lives lost in, 61; damages caused by, 62; crimes, 68
- War Responsibility Tribunal, 41
- Weimar Constitution, 56
- Western Hemisphere, 72
- White Sea, 10
- World War I, 55, 61, 65
- World War II, 57, 65, 68
- Ylävuoksi, 14
- Young Finnish Party, 33