PUBLIC FINANCE

A SURVEY OF FUNDAMENTAL PRINCIPLES

AND

THEIR APPLICATION TO INDIAN PROBLEMS

BY

PROF. KRISHNA KUMAR SHARMA, M.A., B.Com.

Professor of Economics and Commerce
Sanatan Dharma College, Cawnpore
and Author of "The Indian Money Market" and
"Currency and Commerce", etc.

WITH A

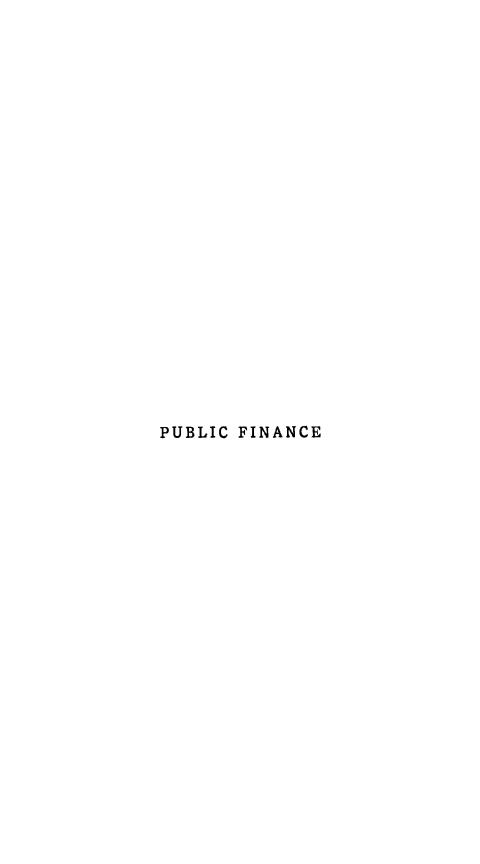
FOREWORD

BY

CHANDULAL N. VAKIL, M.A., M.Sc. (ECON.), F.S.S.
University Professor of Economics, Bombay

PUBLISHED BY
THE EANGALORE PRINTING & PUBLISHING CO., LTD.
BANGALORE CITY
1937

Price Rs. 3



PUBLIC FINANCE

A SURVEY OF FUNDAMENTAL PRINCIPLES

AND
THEIR APPLICATION TO INDIAN PROBLEMS

BY

PROF. KRISHNA KUMAR SHARMA, M.A., B.Com.

Professor of Economics and Commerce
Sanatan Dharma College, Cawnpore
and Author of "The Indian Money Market";

"Currency and Commerce", etc

WITH A

FOREWORD

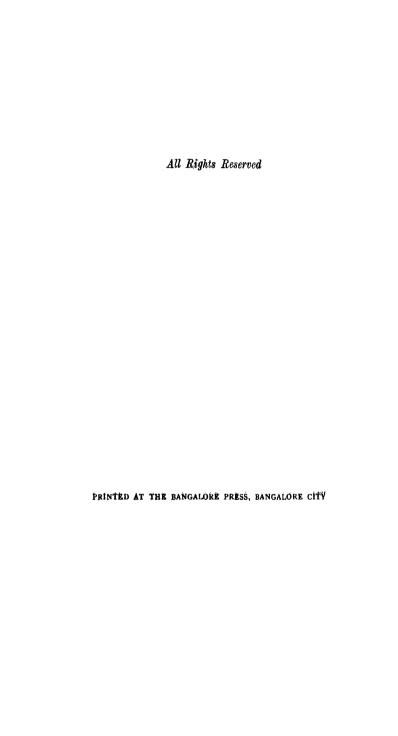
BY

CHANDULAL N. VAKIL, M.A., M.Sc. (ECON.), F.S.S.

University Professor of Economics, Bombay

PUBLISHED BY
THE BANGALORE PRINTING & PUBLISHING CO., LTD.
BANGALORE CITY
1937

Price Rs. 3



FOREWORD

THE importance of the study of Public Finance is well known, but adequate steps to make that study easy and popular are not taken in most countries. In countries with a democratic form of government, the control of the public purse is vested in the hands of the representatives of the people. This enables a growing number of persons in such a country to acquire an intelligent grasp of the financial arrangements and problems of the country. There is, in spite of this, a general impression that problems of public finance are things of mystery and controversy which the layman dreads to think of. The only way to remove this wrong impression is to provide the lay public with simple and easily accessible literature on the subject, which would create both a correct understanding of it and develop an intelligent interest in the same. For this purpose, there should be a simple and lucid exposition both of principles and facts devoid of technicalities and controversies.

Professor K. K. Sharma has, in this book, made a worthy attempt in this direction. He has covered a wide field in a comparatively brief space. He has aimed at a treatment of the subject which will be found useful both to the student and the general reader, who is seeking an introduction to the study of public finance with special reference to the problems of this country. In view of the growing importance of educating the public in India, regarding the way in which they are taxed, and the way in which the money so raised by the State is spent, it is to be expected that works of this kind will make a wide appeal.

School of Economics and Sociology, University of Bombay. C. N. VAKIL.

PREFACE

This book on Public Finance has been specially written to meet the requirements of students of Indian Universities and it should also prove useful to the general reader. The plan adopted of treating the subject is very simple. The fundamental principles of Public Finance as enunciated by classical writers have been discussed and explained with a view to enable the lay public to understand the subject. Book II deals with Indian Finance. The various stages through which the Indian System of Finance has passed during the last 100 years have been explained in a simple and lucid manner. The chief aim has been to create in the reader's mind a genuine taste which would lead him to a methodical study of Indian Finance.

Subjects like the Indian Public Debt, Financial Administration, Indian Railway Finance, etc., are of great importance and very difficult to grasp at the same time. An attempt has been made to present them in a simple, and non-technical language to create a correct understanding of them and an intelligent interest in the same.

The subject of Indian Finance has received a new importance in view of the impending constitutional changes in the country. It has consequently been discussed by many committees and they have made many important recommendations. The findings and recommendations of these committees have received a careful attention in this book. By a perusal of the book, the reader can have an adequate and connected idea underlying the mass of literature on Indian Finance, contained in the valuable Reports of the various committees which have reviewed the subject on the eve of the great constitutional changes in the country at present. The position of Indian Finance as finally emerges under the changes to be introduced by the Government of India Act, 1935, has been lucidly and briefly stated.

The book contains a separate chapter on Local Finance which gives an idea of the evolution of functions of local authorities in India and other countries and of their sources of income and of the ways of spending their resources.

Prof. C. N. Vakil, University Professor of Economics, Bombay, has very kindly introduced the book to the readers. My very special thanks are due to him for this fact and also for the valuable guidance that he gave me in this connection.

Prof. Kalka Prasad Bhatnagar, M.A., Professor of Economics and Vice-Principal of D. A. V. College, Cawnpore, favoured me with his valuable advice and help in various ways, and I am very grateful to him for it. I also take pleasure in acknowledging my indebtedness to my honoured colleague, Prof. Kalishanker Bhatnagar, M.A., Vice-Principal, S. D. College, Cawnpore, for his ungrudging assistance in connection with the preparation of the book.

K. K. SHARMA.

March 8, 1937.

CONTENTS

					PAGE
	FOREWORD	••	• •	• •	v
	PREFACE	• •	• •	• •	vii
	BOOK I-	-GENE	RAL		
CHAPTER-	-				
I.	INTRODUCTORY		• •	••	3-9
II.	PUBLIC REVENUE			• •	10-18
III.	CANONS AND DIS	TRIBUTIO	on of ?	Caxa-	
	TION	• •	• •	••	19–31
IV.	PROBLEMS OF INC	DENCE	OF TAXA	TION	32-43
٧.	EFFECTS OF TAXA	rion	• •	••	44-55
VI.	TAXABLE CAPACITY	7	• •		56 - 64
VII.	PUBLIC EXPENDIT	URE	• •		65 - 75
VIII.	PUBLIC DEBTS		• •		76-87
	ВООК II.—	INDIAN	I FINAN	Œ	
IX.	THE SYSTEM OF	PUBLIC	FINANC	E IN	
	India				91-100
X.	LAYTON'S REPORT				101-124
XI.	PERCY AND DAVID	son Co	MMITTEE	š	125-138
XII.	RECOMMENDATIONS	S OF TI	HE JOIN	r	
	PARLIAMENTARY	COMMIT	TEE	••	139-148
XIII.	SIR OTTO NIEMEY	er's Re	PORT		149-155
XIV.	Indian Public Di	EB T	• •	• •	156-168
XV.	FINANCIAL ADMIN	ISTRATIO	ON		169-186
XVI.	INDIAN BUDGETS		••		187-221
XVII.	FINANCIAL IMPLICA	ATIONS O	F SEPAR	ATION	
	of Burma		• •	• •	222-237
XVIII.	RECENT TENDENCI		ndian F	ISCAL	
	Policy	• •	••	••	238-245
XIX.	Finance and Cor Constitution				046 057
XX.			••	• •	246-257
	RAILWAY FINANCE	2	• •	• •	258-290
XXI.	LOCAL FINANCE	••	••	• •	291-306
	INDEX	• •	• •		307-313

INDEX

A	B-Contd.
Pages	PAGES
Accounts and Audit 124	British Estate Duty 53
Acts-	Budget (see "Financial Admin-
Cotton Industry Protection 240, 241	istration")
Reserve Bank 253, 254	Burden of—
Steel Protection 240	Public Debts 80–83
Acworth Committee-	Taxation 32
Appointment 266	Burma, Separation—
Recommendations Regarding— Allotments, System of 268	Amery Tribunal (see this
Allotments, System of 268	Head) Assets, Valuation of 227, 228
Branch Lines 262, 263 Expenditure 265, 266	Assets, Valuation of 227, 228 Contribution 229–231
Expenditure 265, 266 Finance 267-273	Currency Provisions 233-236
Lapse, System of 270	Dead Assets 233
Management, Company vs.	Financial Settlement,
State 276–282	Basis of 224, 225
Programmes 268, 269	History 222, 223
Reference, Terms of 266, 267	Liabilities—
Adams, Views on Revenue 13, 14 Adam Smith, Views on—	Miscellaneous 227, 231, 232
Adam Smith, Views on-	Valuation of 225-229, 232, 233
Laissez Faire Policy 238	Permanent Debt 225, 226
Public Revenue 11	Pensions 227, 232
Taxation 19–21, 24	
Amery Tribunal—	C
Apportionable Liability 231	0 17:
Contribution to India 229, 230	Cannan, Views on
Criticism of Recommenda- tions 236, 237	Taxation 294
	Capital Levy (see "Public Debts" and "Shirras")
Currency Provisions 235 Recommendations 224, 225	Capitation Tribunal 256
Reference, Terms of 222–224	Central Advisory Economic
Annuities (see "Public Debts")	Council 244
Application Committee 237	Coastal Traffic (see "Shipping"
	under "New Constitution")
В	Commercial Safeguards (see
	"New Constitution")
Balance of Trade 160	Commercial Stamps 133
Bastable, Views on—	Corporation Tax—
Revenue 13	Progressive 53
Taxes 15	Recommendations of Joint
Block Rates (see "Railways")	Parliamentary Committee 141
Borrowing— Programme 220, 221	White Paper 140, 141
Provincial 181	Cotton Industry Protection Act (see "Acts")
Recommendations of—	Council of India 185, 186
Joint Parliamentary Com-	Customs Duties (see "Duties" and
mittee 145	"Indian Budgets")
Layton, W. 122, 123	
Percy Committee 135	
Under the New Act 123, 124	D
Bounties (see "Joint Parlia-	
mentary Committee")	Dalton, Views on—
Branch Line Policy (see	Protection 49
"Railways")	Public Debts 81

NDEX

D-Contd.	F-Contd.
PAGES	Pages
Davidson Committee— Appointment 125 Recommendations 137, 138 Reference, Terms of 137 Defence Expenditure 6 Deficit Provinces, Subventions to (see "Joint Parliamentary Committee") Depreciation Fund (see "Railways")	New Constitution, under 256
Discriminate Protection (see "New Constitution") Double Taxation (see "Taxation") Duties— Ad valorem 35, 51, 54 Customs 38, 39 Excise 36, 132, 134, 142, 143,	Prior to Reforms 95, 96 Since Reforms 98, 99 Under Reforms 96–98 Financial Principle (see "Taxation") Financial Safeguards (see "New Constitution") Fines 13
Export 142, 143 Land Customs 144 Maritime 144 Protective 49, 206 Specific 36, 51, 54	Fiscal Autonomy Fiscal Convention Fiscal Policy— Cotton Industry Protection Act Discriminate Protection Free Trade 252 240, 247 238-245 240, 241 239, 240 240
E Economic Planning 244 Excise Duties (see "Duties" and "Indian Budgets") Export Duties (see "Duties")	Imperial Preference Indian Munitions Board Ottawa Conference Steel Protection Act, 1927 Tariff Board Trade Agreements Foreign Capital Foreign Debt Referention
Faculty Theory (see "Taxation") Federal Finance Committee (see "Percy Committee") Federal Structure Committee 125, 250	Foreign Debt Redemption Fund (see "Indian Public Debt") Foreign Investment (see "Indian Public Debt") Frederich List 238
Fees 12–14	G
Finance— Bills (see "Money Bills" under "Budget") Local (see "Local Finance") Public (see "Public Finance") Financial Administration—	Gifts 13 Gold Exports (see "Indian Budgets") Grant— Effects on—
Budget— 176 Certification 176 Contents 171, 172 Control— 177, 178, 180–183	Public Expenditure 72-74 Taxation 73 In-Aid 298 Regressive 73
Legislative 178	Ĥ
Estimates 179 Execution 176, 177 Meaning and Origin 169 Money Bills 175, 176, 179, 180 Non-votable Expenditure 182, 183	Hadley, Views on Tax 15 Home Charges (see "Indian Public Debt") Howard-Nixon Report 222, 225, 226, 229, 230

INDEX

. I		I-Contd.	
•	PAGES	2 00	PAGES
T Dustanna (ass		Industrial Revolution	238, 258
Imperial Preference (see		Inheritance Tax	
"Fiscal Policy") Income—		Irwin-Gandhi Pact	52, 53 246
District and Local Boards	305	Introductory	3-9
India	303	• • • _	a
Municipal	306	J	
Other Countries	303, 304	Joint Parliamentary Comm	rittee,
Per capita in India	92	Views on-	
Tax—		Additional Expenditure	145, 146
As Federal Source	128, 129	Borrowing Powers	145
Joint Parliamentary Con	n-	Bounties	252
mittee's Views	140, 141	Commercial Safeguards	247
Layton's Recommenda-	440 400	Discrimination	248, 249
	119, 120	Duties, Excise and Expor	
On Wages	54	Federal Budget, Interest Units	143, 144
Other Countries in	292	Federation and States	140, 144
Otto Niemeyer's Recom-	152 151	Income-tax	140, 141
mendations rc. 149,	s 129.	Jute Export Duty	140, 141
Percy Committee's View	130, 140	Land Customs	144
Progressive	52	Maritime Customs	144, 145
Provincialisation	128	Provincial Fund	144
Indian Budgets-		Provincial Surcharges	141, 142
Assistance to Bengal	208, 209	Recommendations, Critic	ism
Assistance to Bihar	200-202	of	146-148
Currency Receipts	219	Reserve Bank Act	253, 254
Customs Duties 188,	198, 218	Shipping	250
Estimates 188,	189, 198	Statutory Railway Auth	
Excise Duties 200,	203–206	Subventions to Deficit vinces	
Expenditure 189, 199,	194–196	Taxes—	142, 147
Gold Exports Income-tax 188, 190, 198,		Agricultural Income	142
Loans to Provinces	220	Terminal	143, 144
Pay cut	190-192	Josiah Stamp, Views on T	
Proposals for 1934-35	200-202	ble Capacity	57
Protective Duty	206, 207	Jute Export Duty (see "	J.P.C.
Remittance	220	Report" and "Otto Nier	neyer's
Stamp Duty on Cheques	194	Report")	
Treasury Bills	221	L	
Ways and Means	220	Land Cess	296, 297
Indian Fiscal Commission- Appointment	239	Land Customs (see "J.P.(290, 297
Views on—	207	"Peel Committee Repo	rts"
Discriminate Protection	239, 240	and "White Paper")	
Other topics	245	Layton's Report—	
Reciprocity	251	Agricultural Income, T	axes
Indian Fiscal Policy (see	'Fiscal	on	120
Policy")		Audit and Accounts	124
Indian Munitions Board (see	Financial Relations betw	
"Fiscal Policy")		Provinces and Centre	
Indian Public Debt (see "Public Debts")		Financial Situation Inadequate Revenues	103-107
Indian Railway Committee	(see	Income-tax Surcharge	101, 102 120
"Railways")	(44.6	Indian Financial Featu	
Indo-British Trade Pact	243		
Indo-Burma Tribunal	237	Military Expenditure	105, 106
Indo-Japanese Agreement	242, 243		120, 121
Indo-Lancashire Agreemen	t 242	Provincial Expenditure	109-113

L-Contd.	M-Contd.
Page	
Provincial Fund 120, 12: Provincial Loan Council 12:	
Revenue Distribution accord-	Montague-Chelmsford Report 96.
ing to—	97, 102, 103
Needs 110	Tana Tanation (Ctt Tana
Population 11	(tion)
Prospects 107, 10	8 Municipal Enterprise 295, 296, 305
Provinces 115, 116 Re-allocation 115	3
Re-allocation 119 Recommendations 117, 11	, N
Terminal Taxes 12	n
Local Advisory Councils	Navigation Laws 231
(see "Railways")	New Constitution— 246–257
Local Authorities—	Bounties 252
Financial Position in India 300-30	Borrowing and Audit 133
Functions 11, 292, 293, 297, 29	
Jurisdiction 30	A
Loans 299, 30	Discrimination— Administrative 247–249
	Against British Trade 248-250
Number in India 30	0 Legislative 247–249
Local Bodies (see "Local Autho-	Reciprocity 249, 250
rities")	Statutory Commission's
Local Expenditure (see "Local	Views 249
Finance")	Financial Adviser 255, 256
Local Finance—	Financial Safemards 253-256
Evolution 291, 29	² Railways 289, 290
Expenditure in other	Reserve Bank 254
	" Snipping 230, 231
In India— Evolution 296, 29	Statutory Dailman Authority 252
Expenditure, Tables of 305, 30	Nicholson, J. S., Views on
	2 Public Expenditure 70, 71
Improvements 304, 30 Inadequacy of Resources, Causes 303, 30	•
Causes 303. 30	4 O
Income, Tables of 305, 30 Mayo's Scheme 29	6
Mayo's Scheme 29	6 Ottawa Agreement 244
Provincial Rates 29	6 Ottawa Conference (see "Fiscal
Surcharges on Land 29 Methods, in other countries 29	6 Policy")
Methods, in other countries 29	Otto Niemeyer's Report 146, 149-155
Taxation 294, 29	5 Income-tax 149, 152, 154
Procedure for collection 29	
**	Provinces, Assistance to-
M	Forms of— Cash Subventions 153
Martine Committee 159 261 26	
Mackay Committee 158, 264, 26	Distribution of Juta Export
Maritime Customs (see "Joint Parliamentary Committee")	Distribution of Jute Export Duty 153
Mayo's Scheme (see "Local	Railways 153, 154
Finance")	Report, Criticism of 154, 155
Meston Committee—	Super-tax 154
Award criticised 10	
Recommendations 9	7 P
Military Expenditure 105, 106, 19	
209, 210, 25	6 Peel Committee—
Mill, J. S., Views on-	Constitution 125
Local Authorities, Functions	Recommendations on—
of 29	
Tax 15, 2	3 Land Customs 138

P-Contd.		P-Conid.	
. 00,,,,,,	PAGES		PAGES
Super-tax	128	Effects upon—	
Tributes	137	Economic Conditions	167, 168
Percy Committee—		Exchange	161, 162
Assumptions made	126	Government Finances	
Commercial Stamps	133	Prices	161
Emergency Contributions	133, 134 132, 134	Tariff Policy	
Excises	126-128	Foreign Investments 159, Foreign Debt Redemption	
Federal Forecast Estimate Income-tax	129, 130	Fund	165
Provinces, Borrowing Po		Home Charges	
of	135		
Provincial Contributions	130-132	Increases, Causes of	156-158
Provincial Revenue	133, 134	Increases, Causes of National Debt Commiss	sion 165
Recommendations, Criticis		National Debt Redemption	on
of	135-137	Fund	165
Succession Duties	133	Origin	156
Super-tax Terms of Reference	129 125, 126	Public Works Debt Repayment	157 163, 164
Permanent Settlement	93, 94	Merits	76 77
Physiocrats	5, 7,	Repayment 83,	76, 77 163–166
Plehn, C. C., Views on Pr	ublic	Repudiation	83, 84
Expenditure	71	vs. Private Debts	76
Poll Tax (see "Taxation"))	vs. Taxes	77
Prices	12, 295		1, 65-75
Property Tax	53, 292	Canons—	
Provincial Advisory Bodies	244	Benefit	68, 69
Provincial Contributions— Layton's Views	113	Economy Sanction	69 69
		Surplus	69, 70
Objections against Percy Committee's Views	128, 129,	Classification—	05, 70
	130-132	Benefit Basis	71
Provincial Fund 120,	, 121, 144	Revenue Basis	70, 71
Provincial Loans Fund	135	Primary	70
Provincial Rates (see "Loc	cal	Productive	71
Finance")		Secondary	70
Provincial Surcharge (see "Joint Parliamentary Co	ommttee")	Unproductive Effects on—	. 71
Public Authorities 5.6	67 68 7 0	Distribution	73, 74
Public Authorities 5, 6, 6	9. 291–293	Production	71-73
Public Debts-	1, 76-87	Other Effects	74, 75
Annuities	79	Growth and Importance	65
Burden of	80-82	Investment Character	4
Capital Levy	84-87	Non-votable	182, 183
Conversion 84 Demerits	, 165, 166 76–78	Retrenchment	6, 65, 66
Evolution and Importance	e 70-76	vs. Private Expenditure Public Finance—	4, 66-68
Forms-		Divisions	1
Dead Weight	167	Economics, Relation with	7, 8
Funded and Unfunded	79	Meaning and Scope	1-9
Internal and External	78, 80, 81	Statistics, Relation with vs. Local Finance	8
Productive and Unpro	duc- 7 9	vs. Local Finance	294, 295
Voluntary and Involun	.	rs. Private Finance Public Revenue	1-5
tary	- 78	Characteristics	1, 10–18
Indian Public Debt-		Classification—	10 11–18
Basil Blackett Scheme	164, 165	Anticipatory	11-16
Burden	156	Compulsory	14
Conversion	165, 166	Contractual	14

P-Contd.	Pages	R-Contd.	
Derivative	14	Ranade 239	
Direct	13, 14	Rates Tribunal (see "Railways")	
Gratuitous	14	Reciprocity 249, 250	
Non-tax	14	Regressive Taxation (see	
Tax	14	"Taxation")	
Definition	10	Relief Administration 293, 294	
Sources	1 1- 18	Reports—	
Purushottamdas Thakurdas,		Acworth Committee (see this	
Views on Reciprocity	250	Head)	
R		Amery Tribunal (see this	
D I D - 1 Commetation (one	Major	Head)	
Rail-Road Competition (see	MOIOI-	Capitation Tribunal (see this	
Bus Competition under		Head)	
"Railways")	"Dail	Davidson Committee (see this	
Rail-Road Conference (see	Rall"	Head)	
ways")		Federal Finance Committee	
Railway Board (see "Railwa	195) 250 200	(see this Head)	
Railways-	258, 290	Federal Structure Committee	
Allotments, System of	268	(see this Head)	
Block Rates	284	Howard-Nixon (see this	
Boards of Communication	289	Head)	
Branch Line Policy—	262 261	Indian Fiscal Commission	
Advantages	262, 263	(see this Head)	
Disadvantages	263, 264	Joint Parliamentary Com-	
Contribution to General	071	mittee (see this Head)	
Revenues	273	Layton's Report (see this	
Deficit Budgets	274, 275	Head)	
Deficit Budgets Depreciation Fund Effects 258.	274	Mackay Committee (see this	
Effects 258,	282, 283	Head)	
Evils	258	Meston Committee (see this	
Expenditure	265	Head)	
Finance—		Otto Niemeyer (see this	
History	267	Head)	
Separation	267-273	Peel Committee (see this	
History-	258-273	Head)	
Construction by State	260, 261	Percy Committee (see this	
Guarantee System—		Head)	
New	261	Reserve Bank (see "New Con-	
Old	259, 260	stitution")	
Interest Charges	286, 287	Reserve Bank Act 253, 254	ļ
Lapse, System of	270		
Local Advisory Councils	286	' S	
Management, Company v.	s	Na Are	
State	275-282	Sales Tax (see "Taxation")	
Motor-Bus Competition	287289	Seligman, Views on-	
Over-capitalisation	286, 287	Revenue 12, 14	ļ
Profits	264	Special Assessments 12	2
Programmes	268-270	Shirras, F., Views on	
Rail-Road Conference	287-289		5
	264	Silverman, Views on	
Railway Board Railway Fund	289	Taxable Capacity 56, 303	3
Railway Rates Committee	290	Silverman, Views on Taxable Capacity Simon Commission 192, 249)
Railway Rates Committee Railway Tribunal	290	Single Taxation (see "Taxation")	
D. A. A. A. Comments	. 706	Social Principle of Taxation	
Rates Policy 282	2-285, 290	(see "Taxation")	
Rates Tribunal	285	Sound Hinance 191 197	2
Rates Advisory Committee Rates Policy 282 Rates Tribunal Rebate System	261, 262	Special Assessments 12	2
Separation Convention 267	7, 271–273	Standing Finance Committee 222	2

INDEX

S-Contd.		T -Contd.	
S—Conia.	PAGES	2 - 0011.04	PAGES
man man Andrews		Dina desauta mas	
Statutory Railway Authorit	y 252 200	Disadvantages	16, 17 292
Constitution	253, 289	In other countries	
Functions	289, 290	Income—	52, 54
Steel Protection Act (see "	Acts")	(Also see under this I and "Tax" under "Ind	ieau
Succession Duties Super-tax (see "Taxation"	133		120
Super-tax (see Taxation	and	Budgets")	14-18
"Peel" and "Percy Comm	nittees)	Indirect—	
Surcharges on Land (see		Advantages	17, 18
"Local Finance")		Definition Disadvantages	15, 16 128
T		Disadvantages	E2 E2
Tout Donal / Without		Inheritance Poll	52, 53 51
Tariff Board (see "Fiscal			
Policy")	162 162	Property (see this Head	154
Tariff Policy	162, 163	Super-tax	120
Taussig, Views on Tax Taxable Capacity—	11, 12	Terminal	120
l axable Capacity—	6, 56-64	Theories—	12
Definitions	56-58	Ability or Faculty	23
Factors Determining	58-62	Amortisation	37
Measurement	62-64	Benefit of Service Cost of Service	23
Taxation-	7, 19-64		23
Agricultural Income	120	Diffusion	32, 33
Burden	32	Financial	25, 26
Canons—	19-31	Trade Agreements (see "F	iscal
Certainty	19, 20	Policy")	
Convenience	20, 22	Tributes	137, 138
Economy	20-22	W	
Elasticity	22		
Equity or Equality	19, 22	Walter Layton, Views on-	
Productivity	21, 22	Apportionable Liability	231
Simplicity	22	Contribution of Burma's	
Degressive	23	share	230
Double	28-30	Land Cess	296, 297
Effects—	44-55	Taxable Capacity	64
Distribution	51-54	Ways and Means (see "	'Indian
Production	44-51	Budgets")	
Other	54, 55	White Paper Provisions re	egarding—
Enquiry Committee, Views	on-	Borrowing	145
Land Revenue	297	Corporation Tax	141
Local Resources	304, 305	Credit	254, 255
Graduated	22	Currency	253, 254
Incidence-	32-43	Duties—Excise and	
Under Competition	40, 41	Export	142, 143
Under Monopoly	41-43	Financial Safeguards	253
Local	294-298	Financial Stability	254, 255
Minimum Sacrifice	24	Income-tax	140, 141
Multiple	31	Joint Sessions of Legis	
Progressive 22, 27, 3	6, 52, 53	lature	183, 184
	2, 36, 51	Land Customs	144
Proportional Sacrifice	23, 24	Provincial Surcharges	141, 142
Regressive	22, 51	Reserve Bank Act	253
Shifting (see "Incidence")	Safeguards	246
Single	30, 31	Subventions to Province	s 142
Social Principle	26	Taxes on Agricultural Is	ncome 142
Tax		Terminal Taxes	143
Definition	11, 12	Wilson's Reforms	94, 95
Direct—	14-18	Windfall Wealth-	
Advantages	16	Meaning	27
Definition	14-16	Taxation	48

308-36-Printed at The Bangalore Press, Mysore Road, Langalore City by G. Srinivasa Rao, Superintendent.

