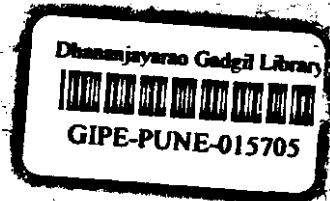


V 431



S1505

1) Interim report of the departmental committee on Juvenile Education in relation to employment after the war 1917

T2:855.3.N2t

E7

2) Final report of the Departmental committee on Juvenile Education in relation to employment after the war 2V.

V.1 Report

V.2 Summaries of evidence and appendices 1917

T2:855.3.N2t

E7.1-E7.2

DEPARTMENTAL COMMITTEE ON JUVENILE EDUCATION IN  
RELATION TO EMPLOYMENT AFTER THE WAR.

---

## FINAL REPORT

OF THE

DEPARTMENTAL COMMITTEE

ON

JUVENILE EDUCATION IN RELATION TO  
EMPLOYMENT AFTER THE WAR.

---

VOLUME I.

---

REPORT.

---

Presented to both Houses of Parliament by Command of His Majesty.

---



LONDON:  
PUBLISHED BY HIS MAJESTY'S STATIONERY OFFICE.

To be purchased through any Bookseller or directly from  
H.M. STATIONERY OFFICE at the following addresses:  
IMPERIAL HOUSE, KINGSWAY, LONDON, W.C.2, and 28, ABINGDON STREET, LONDON, S.W.1;  
37, PETER STREET, MANCHESTER; 1, ST. ANDREW'S CRESCENT, CARDIFF;  
23, FORTH STREET, EDINBURGH;  
or from E. PONSONBY, LTD., 116, GRAFTON STREET, DUBLIN;  
or from the Agencies in the British Colonies and Dependencies,  
the United States of America and other Foreign Countries of  
T. FISHER UNWIN, LTD., LONDON, W.C.

1917.

## CONSTITUTION OF THE COMMITTEE.

---

MR. J. HERBERT LEWIS, M.P. (*Chairman*).

MR. W. A. APPLETON.

MR. R. A. BRAY.

MR. A. B. BRUCE.

MR. E. K. CHAMBERS, C.B.

MR. F. W. GOLDSTONE, M.P.

MR. SPURLEY HEY.

MR. J. P. HINCHLIFFE.

MR. F. LAVINGTON.

MISS C. MARTINEAU.

MR. F. PULLINGER, C.B.

MR. J. F. P. RAWLINSON, K.C., M.P.

MR. C. E. B. RUSSELL.

LADY EDMUND TALBOT.

MR. H. M. THOMPSON.

MR. CHRISTOPHER H. TURNOR.

MR. J. OWEN (*Secretary*).

MR. G. McFARLANE (*Assistant Secretary*).

---

## TERMS OF REFERENCE.

---

To consider what steps should be taken to make provision for the education and instruction of children and young persons after the war, regard being had particularly to the interests of those

- (i) who have been abnormally employed during the war;
- (ii) who cannot immediately find advantageous employment;
- (iii) who require special training for employment.

---

T2:855.3.N2t

E)

15705

and that some dislocation, and probably a very extensive dislocation, of industry will take place, affecting the conditions of juvenile employment. In view of the fact that in normal times the number of children entering into employment for the first time amounts to more than 500,000 each year, the need for more than ordinary care in the guidance of young persons in such circumstances as are likely to prevail is apparent. The Committee consider, therefore, that it would be a grave dereliction of public duty if, whilst the means are at hand to offer valuable assistance, large numbers of young persons were turned upon the labour market without that guidance which even in normal circumstances has been recognised as necessary.

6. Moreover, wherever the labour market is even temporarily disturbed, it will be of the greatest advantage to have the assistance of responsible public bodies in devising such expedients as may be practicable for dealing with young people seeking employment. Many of the existing Juvenile Employment Committees and Juvenile Advisory Committees are already collecting information as to local conditions and prospects, and it is evident that new committees will be able to render assistance more effectively if they are able to make provision beforehand. Wherever, also, the work of existing bureaux has been interfered with by the withdrawal of officers for other service it is desirable that preparation should be made for restoring such bureaux to their fullest efficiency to meet the period of demobilisation.

(Signed) J. HERBERT LEWIS (*Chairman*).  
 W. A. APPLETON.  
 R. A. BRAY.  
 A. B. BRUCE.  
 E. K. CHAMBERS.  
 F. W. GOLDSTONE.  
 SPURLEY HEY.  
 JAS. P. HINCHLIFFE.  
 F. LAVINGTON.  
 CLARA MARTINEAU.  
 FRANK PULLINGER.  
 JOHN F. P. RAWLINSON.  
 CHARLES E. B. RUSSELL.  
 MARY E. TALBOT.  
 HERBERT M. THOMPSON.  
 CHRISTOPHER TURNOR.

J. OWEN (*Secretary*).

G. McFARLANE (*Assistant Secretary*).

24th August 1916.

DEPARTMENTAL COMMITTEE ON JUVENILE EDUCATION IN  
RELATION TO EMPLOYMENT AFTER THE WAR.

---

## FINAL REPORT

OF THE

DEPARTMENTAL COMMITTEE

ON

JUVENILE EDUCATION IN RELATION TO  
EMPLOYMENT AFTER THE WAR.

---

VOLUME I.

---

REPORT.

---

Presented to both Houses of Parliament by Command of His Majesty.

---



LONDON:  
PUBLISHED BY HIS MAJESTY'S STATIONERY OFFICE.

To be purchased through any Bookseller or directly from  
H.M. STATIONERY OFFICE at the following addresses:  
IMPERIAL HOUSE, KINGSWAY, LONDON, W.C.2, and 28, ABINGDON STREET, LONDON, S.W.1;  
37, PETER STREET, MANCHESTER; 1, ST. ANDREW'S CRESCENT, CARDIFF;  
23, FORTH STREET, EDINBURGH;  
or from E. PONSONBY, LTD., 116, GRAFTON STREET, DUBLIN;  
or from the Agencies in the British Colonies and Dependencies,  
the United States of America and other Foreign Countries of  
T. FISHER UNWIN, LTD., LONDON, W.C.

1917.

## CONSTITUTION OF THE COMMITTEE.

---

THE RIGHT HON. J. HERBERT LEWIS, M.P. (*Chairman*).

MR. W. A. APPLETON.

MR. R. A. BRAY.

MR. A. B. BRUCE.

MR. E. K. CHAMBERS, C.B.

MR. F. W. GOLDSTONE, M.P.

MR. SPURLEY HEY.

MR. J. P. HINCHLIFFE.

MR. F. LAVINGTON.

MISS C. MARTINEAU.

MR. F. PULLINGER, C.B.

MR. J. F. P. RAWLINSON, K.C., M.P.

MR. C. E. B. RUSSELL.

LADY EDMUND TALBOT.

MR. H. M. THOMPSON.

MR. CHRISTOPHER H. TURNOR.

MR. J. OWEN (*Secretary*).

MR. G. MCFARLANE (*Assistant Secretary*).

---

## TERMS OF REFERENCE.

---

To consider what steps should be taken to make provision for the education and instruction of children and young persons after the war, regard being had particularly to the interests of those

- (i) who have been abnormally employed during the war;
- (ii) who cannot immediately find advantageous employment;
- (iii) who require special training for employment.

---

T2:855.3.N26  
E7.1-E7.2

## CONTENTS OF VOLUME I.

---

	PAGE
Constitution of Committee - - - - -	ii
Terms of Reference - - - - -	ii
<b>REPORT - - - - -</b>	<b>1</b>
1. Procedure of the Committee.	27. Penalties.
2. Introduction.	28. Duty of Authority to provide Classes.
3. Scope of the Enquiry.	29. Curriculum from 14 to 16.
4. Statistics of Enrolment.	30. Curriculum from 16 to 18.
5. Conditions of Juvenile Employment.	31. Physical Training.
6. Apprenticeship.	32. Provision for Evening Hours.
7. Blind Alley Employment.	33. Probable Reception of the Committee's Proposals.
8. Effects of the War.	34. The Attitude of Parents.
9. The Search for Remedies.	35. The Attitude of Employers.
10. The Bill of 1911.	36. Experiments in "Time Off."
11. Other Proposals.	37. Adaptation of Industries.
12. The Difficulties of Local Option.	38. Uncertainties of the Future.
13. Rural Conditions.	39. Buildings and Teachers.
14. The Committee's Main Proposals.	40. Urgency of the Reform.
15. Half-time.	41. Cost of the Committee's Proposals.
16. The Law of School Attendance.	42. The Employment of Children Act.
17. A Uniform School Leaving Age of 14.	43. Problems of Demobilisation.
18. School Terms.	44. Abnormally Employed Children.
19. Difficulties of a Higher Leaving Age.	45. Possibilities of Special Training.
20. Improvements Needed in Elementary Schools.	46. Anticipated Dislocation of Juvenile Employment.
21. Compulsory Continuation Classes.	47. Suggested Temporary Raising of School Leaving Age.
22. Need for Day Classes.	48. Special Classes for Unemployed Juveniles.
23. Age Limits of Compulsion.	49. Juvenile Employment Bureaux.
24. Limitation of Hours of Employment.	50. Summary of Recommendations.
25. Number and Distribution of Hours.	
26. Excuses for Non-attendance.	
	PAGE
Note by Mr. R. A. Bray and Mr. F. Lavington - - - - -	29
Note by Mr. E. K. Chambers - - - - -	29
Note by Mr. F. W. Goldstone, Mr. Spurley Hey, Mr. J. P. Hinchliffe, Miss C. Martineau, Mr. F. Pullinger, and Lady Edmund Talbot - - - - -	30
Note by Mr. F. Lavington and Mr. C. E. B. Russell - - - - -	30
Summary Table showing Approximate Numbers under Full Time and Part Time Instruction - - - - -	31
Suggestions by the Committee for the Curricula of Day Continuation Classes - - - - -	32
Memorandum by Mr. Christopher Turnor - - - - -	36

## APPENDIX I.

## SUMMARY OF ANSWERS TO AN INQUIRY ADDRESSED TO THE WITNESSES FROM ENGLAND AND WALES WHO GAVE EVIDENCE BEFORE THE CONSULTATIVE COMMITTEE ON THE QUESTION OF ATTENDANCE AT CONTINUATION SCHOOLS.

**Question 1.**—*Is it desirable, in your opinion, that the exemption of children for half-time employment under the age of 14 should be abolished after the war?*

Thirty-five replies were in the affirmative, and two in the negative. One was in the affirmative for urban districts only. In one instance it was suggested that consideration of the question should be deferred until after the war.

One of the affirmative replies was not opposed to granting short periods of exemption for full-time employment in agricultural districts. One of the negative replies was that full-time attendance up to 14 should not be compulsory in all districts until the teaching staff is strengthened.

**Question 2.**—*Is it desirable, in your opinion, that after the war the diversities now existing among by-laws in different areas should be removed, and that the age for full-time employment should be raised to 14 uniformly throughout the country?*

Thirty-four replies were in the affirmative, and one in the negative. One suggested that the by-laws need not be uniform, but that the age for exemption for full-time employment should everywhere be raised to 14. One was to the effect that attendance up to 14 is desirable if suitable provision for instruction is made. One expressed the view that it would not be profitable to educate some children further than at present, while one suggested that the matter should be deferred till we become acquainted with post-war conditions.

Of the 34 affirmative replies, two preferred a statutory leaving age of 15, and one would give Local Education Authorities permissive powers to raise the age to 15.

**Question 3.**—*Is it desirable, in your opinion, that within a reasonable period after the end of the war there should be established a system of compulsory attendance at Continuation Classes for all young persons (i) to the age of 16, or (ii) up to the age of 18?*

Twenty-two replies were in favour of compulsory attendance at Continuation Classes for all young persons up to the age of 18. Of these, six advocated reaching 18 by gradual stages.

Two replies were in favour of attendance up to the age of 18 for all whose work is of a technical or skilled nature, and one for all who show special aptitude. One suggested that compulsory attendance should cease at 16 in rural areas but continue to 18 in urban areas, and one that permissive powers should first be given to Local Education Authorities to compel attendance at Evening Classes up to the age of 17.

Nine replies were in favour of compulsion up to 16 only. One of these, though acquiescing in compulsion, suggested that it would not be necessary if the classes were on right lines. One suggested that attendance should only be compulsory on boys who fail to pass a certain standard of physical fitness.

Three replies opposed general compulsory attendance. One of these approved the institution of Day Continuation Classes in suitable areas provided that attendance were voluntary; one expressed the view that permissive powers to enforce compulsion should be given to Local Education Authorities; and one preferred to encourage attendance at Evening Classes.

**Question 4.**—*Is it desirable that classes at which attendance is compulsory should be held in the day-time?*

Thirty replies were in favour of the compulsory classes being held in the day-time, and seven advocated holding them in the evening. One of the latter group expressed the view, as the result of long experience, that young persons are quite fit to receive instruction on two or three evenings a week after a day's work. One suggested that in rural districts where distance makes it difficult to attend a school correspondence classes should be established. One disapproved Day Classes as being too much like the present half-time system. One thought that the classes should be held in the evening to keep the young people out of mischief.

**Question 5.**—*Is it desirable that the hours of compulsory attendance at classes, added to those spent in employment, should not exceed the hours previously regarded as normal in that particular employment?*

Twenty-five replies were in the affirmative. One suggested limiting the hours of school and work only in those cases where the hours of employment exceed nine a day. One expressed the view that the hours of school and employment together should not exceed 48 a week. In another it was urged that no young person under the age of 16 should be allowed to work for wages for more than four hours a day.

Six replies were in the negative. One of these held that young persons are quite fit to receive instruction on two or three evenings a week after their work. One was to the effect that young persons should sacrifice some of their leisure hours, and one that an addition might be made to normal working hours.

It will be seen from the above summary that 35 replies were in favour of the abolition of the half-time employment of children under the age of 14. 36 favoured raising the age for full-time exemption to 14 at least, 22 advocated the establishment of a system of compulsory attendance at Continuation Classes for all young persons up to 18; and four more were prepared to assent to 18 in certain cases. Nine were prepared to extend compulsion to 16. 30 were in favour of the compulsory classes being held in the day-time, and 25 expressed the view that the hours of compulsory attendance, added to those spent in employment, should not exceed the hours previously regarded as normal in that particular employment.

## APPENDIX II.

## LIST OF PERSONS WHO HAVE FORWARDED MEMORANDA FOR CONSIDERATION BY THE COMMITTEE.

The Committee are indebted to the following:—

ALLANACH, Mr. W., on behalf of the Southport Juvenile Advisory Committee.  
 ASPINALL, Mr. J. A. F., General Manager of the Lancashire and Yorkshire Railway Company.  
 BRICKWORTH, Mr. E., on behalf of the Middlesbrough Education Committee.  
 BLAIR, Sir R., Education Officer, London County Council.

BOTHWELL, Mr. E. B., Member of the Agricultural Organization Society.  
 BRAITHWAITE, Mr. W. J., Manager of the Old Northeyites Club, Limehouse, E.  
 BRIGSTOCKE, Rev. G. E., Castleford.  
 CAHILL, Mr. M. F., on behalf of the Incorporated British College of Physical Education, the Incorporated Gymnastic Teachers' Institute, and the National Society of Physical Education.



- Also, in connection therewith, from Dr. W. S. Colman, F.R.C.P.; Sir Homewood Crawford; Dr. W. Ewart, F.R.C.P.; Col. Sir Herbert Perrott, Bart., C.B.; Dr. A. T. Schofield.
- CARLILE, Prebendary, Honorary Chief Secretary, The Church Army.
- CARÖB, Mr. W. D., Master of the Worshipful Company of Plumbers.
- CHARLES, Mr. F., Head Master of the Day School of Commerce, City of London College.
- CLAYDON, Mr. B., Education Department, Nigeria.
- CLIFT, Miss A. M., Hon. Secretary of a Children's Care Committee and Member of the Shepherd's Bush Juvenile Advisory Committee.
- D'AETH, Mr. F. G., Secretary of the Liverpool Council of Voluntary Aid.
- DANETT, Mr. H. A., Hon. Secretary of the After-Care Committee, Haydon's Road School, Wimbledon.
- DOHERTY, Mr. J. E., on behalf of the National Association of Head Teachers.
- FRASER, Lieut.-Commander H. M., R.N. (retired).
- GARNETT, Mr. J. C. Maxwell, Principal of the Municipal School of Technology, Manchester.
- GRAHAM, Mr. J., Secretary of the Leeds Education Committee.
- GREG, Col. E. W., formerly Member of the Lancashire Education Committee.
- HALL, Mr. J. E., Managing Correspondent of the Continuation Schools, Thirsk.
- HIRST, Mr. J. W., Secretary of the Institute of Plumbers.
- HODGSON, Mr. C. C., on behalf of the Cumberland Education Committee.
- HOLDEN, Mr. J. E., Secretary of the Rochdale Education Committee.
- HOLLAND, Mr. J. L., Secretary of the Northamptonshire Education Committee.
- HUGHES, Miss E. P., Member of the Glamorgan Education Committee.
- HUGHES, Mr. R., Head Master of Church Square School, Harrogate.
- HURST, Mr. J., Secretary of the British Association of Managers of Textile Works.
- JEVONS, Miss H. W., Hon. Secretary of the Apprenticeship and Skilled Employment Association.
- KEEN, Mr. Austin, Secretary of the Cambridgeshire Education Committee.
- LENNARD, Mr. T. J., Boot and Shoe Manufacturer, Bristol.
- MACKEY, Miss H. B., Women's Presbyterian Settlement, Poplar.
- MACTAVISH, Mr. J. M., on behalf of the Workers' Educational Association.
- MANNERS, Major G., Chairman of the District Messenger and Theatre Ticket Company, Limited.
- MILNE, Mrs., late Secretary of Fairbairn House Boys' Club, Plaistow, E.
- PULLINGER, Mr. W., Director of Education, Wiltshire.
- RAMSDEN, Mr. W., Chairman of the Huddersfield Juvenile Advisory Committee.
- RIPPER, Prof. W., Vice-Chancellor of the University of Sheffield.
- ROWS, Mr. R. G., Chairman of the Cornwall Education Committee.
- SAINT, Mr. H. B., Newcastle-upon-Tyne.
- SEGGWICK, Mr. W., Headmaster of the Continuation Schools, Thirsk.
- TANNER, Mr. L. R., Selwood Printing Works, Frome.
- TIBBEY, Mr. T. G., late Vice-Chairman of the Joint Committee on Half-time.

### APPENDIX III.

#### SUMMARY OF RESOLUTIONS FORWARDED TO THE COMMITTEE.

A large number of resolutions bearing on subjects which have been under consideration by the Committee have been sent to them direct, and others have been addressed to the Board of Education and subsequently transmitted to the Committee. The following lists contain the names of the bodies which have forwarded such resolutions, with an indication in each case of the nature of the question dealt with. An asterisk has been placed against the names of the bodies whose resolutions included other matters not specifically quoted.

A.—Resolutions in favour of raising the school leaving age have been received from the following:—

- Association of Directors and Secretaries for Education (to 14).
- Association of Municipal Corporations (to 14).
- \*Association of Responsible Mistresses (to 15).
- Association of Technical Institutions (to 14).
- Atherton Urban District Council (to 14).
- \*Blackburn Labour Party.
- \*Blackburn Women's Council.
- \*Christian Social Union.
- Cockermouth Urban District Council (to 14)
- Dalton-in-Furness Urban District Council (to 14).
- Dewsbury Juvenile Advisory Committee (to 14).
- \*Glamorgan Education Committee (to 14, with permissive powers to Education Authorities to raise the age above 14).
- Half-time Council (to 14, with permissive powers to Education Authorities to raise the age to 16).
- Halifax Juvenile Advisory Committee (to 14).
- \*Manchester and Salford Social Welfare League (to 14, at least).
- \*Manchester Education Committee (to 14, with permissive powers to Education Authorities to raise the age above 14).
- \*National Association of Head Teachers (to 16 after the war).
- National Union of Teachers, Lancashire County Association (to 14, with permissive powers to Education Authorities to raise the age to 16).
- \*National Women's Labour League (to 14, to be raised gradually to 16, and with maintenance grants from the age of 18).

Newton-in-Makerfield Higher Education Subcommittee (to 14).

Norwich Juvenile Advisory Committee (till the end of the term following the birthday on which the statutory age is attained).

Radcliffe Urban District Council (to 14).

Southport Juvenile Advisory Committee.

Training College Association (to the end of the term in which the child reaches the age of 14).

Union of Lancashire and Cheshire Institutes (to 14).

Westhoughton Higher Education Committee (to 14).

West Riding Association of Organising Masters and Secretaries for Technical Education (to 14).

West Riding Teachers' Association (to 14, with permissive powers to Education Authorities to raise the age to 16).

Whitehaven Education Committee (to 14).

Wigan Education Committee (to 14).

\*Willesden Education Committee (to 16 after the war).

B.—Resolutions in favour of Day Continuation Classes have been received from the following:—

Association of Directors and Secretaries for Education (for at least 10 hours weekly up to the age of 18 during working hours in urban areas).

Association of Municipal Corporations (up to the age of 18).

\*Association of Responsible Mistresses (for not less than 6 hours weekly up to the age of 18).

Association of Technical Institutions (for at least 6 or 8 hours weekly up to the age of 17).

Atherton Urban District Council (for at least 6 hours weekly up to the age of 18).

\*Batley, Bradford, Dewsbury, Halifax, Huddersfield, Leeds, Spen Valley and York Head Teachers' Associations (up to the age of 18, the combined time in work and classes not to exceed 48 hours per week).

\*Blackburn Labour Party.

\*Blackburn Women's Council.

\*Cardiff Chamber of Trade (up to the age of 18)

\*Christian Social Union.

Cockermouth Urban District Council (for at least 6 hours weekly up to the age of 18).

\*Co-operative Women's Guild, Great Harwood Branch.

Dalton-in-Furness Urban District Council (for at least 6 hours weekly up to the age of 18).

Dewsbury Juvenile Advisory Committee (for at least one whole day per week up to the age of 16).

\*Glamorgan Education Committee (up to the age of 18 if possible or, failing this, to 17).

\*Ilford Ratepayers' Association (for all boys up to the age of 16).

\*Manchester and Salford Social Welfare League (for at least 8 hours per week up to the age of 18).

\*Manchester Education Committee (for not less than 8 hours per week up to the age of 18).

National Federation of Building Trades' Employers of Great Britain and Ireland (for 8 or 9 hours a week up to the age of at least 17).

\*National Women's Labour League (up to the age of 18).

Newton-in-Makerfield Higher Education Subcommittee (for at least 6 hours weekly up to the age of 18).

\*Norwich Juvenile Advisory Committee (up to the age of 17).

Radcliffe Urban District Council (for at least 6 hours weekly up to the age of 18).

Southport Juvenile Advisory Committee (for 6 or 8 hours weekly up to the age of 17 or 18).

Training College Association (up to the age of 16).

Union of Lancashire and Cheshire Institutes (for at least 6 hours weekly up to the age of 18).

Westhoughton Higher Education Committee (for at least 6 hours weekly up to the age of 18).

West Riding Association of Organising Masters and Secretaries for Technical Education (up to the age of 18).

Whitehaven Education Committee (for at least 6 hours weekly up to the age of 18).

Wigan Education Committee (for at least 6 hours weekly up to the age of 18).

Wigan and District Mining and Technical College (Governing Body) (for at least 6 hours weekly up to the age of 18).

C.—Resolutions in favour of compulsory Continuation Classes have been received from the following:—

Bath Education Committee.

Bristol Education Committee.

Church of England Men's Society, Christchurch (Clifton) Branch (up to the age of 18).

Coventry Education Committee.

Darlington Education Committee.

Dewsbury Education Committee.

East Ham Education Committee.

Ipswich Education Committee.

Middlesbrough Education Committee.

\*National Association of Head Teachers (employers being compelled to give facilities for attendance by a reduction of the hours of labour of juveniles).

Newport Education Committee.

Nottingham and District Juvenile Advisory Committee (up to the age of 17 provided that the total hours of labour be strictly limited and include the time spent at Continuation Classes).

\*Seed, Oil and Cake Trade Association.

D.—Resolutions deprecating the employment of children of school age have been received from the following:—

\*Manchester Education Committee.

\*National Association of Head Teachers.

National Union of Women Workers of Great Britain and Ireland.

West Riding Association of Organising Masters and Secretaries for Technical Education.

\*Willesden Education Committee.

Women's Freedom League, Portsmouth and Gosport Branch.

Women's Industrial Council.

E.—Resolutions in favour of increased facilities for Technical Education and the establishment of State apprenticeships have been received from the following:—

Bermondsey Borough Council.

Bethnal Green Borough Council.

Camberwell Borough Council.

Chelsea Borough Council.

Hammersmith Borough Council.

Holborn Borough Council.

Lambeth Borough Council.

Lewisham Borough Council.

Paddington Borough Council.

Shoreditch Borough Council.

Stoke Newington Borough Council.

F.—Resolutions in favour of compulsory Cadet Training for all boys up to the age of 18 have been received from the following:—

Fulham Borough Council.

Hackney Borough Council.

Holborn Borough Council.

Islington Borough Council.

Paddington Borough Council.

Wandsworth Borough Council.

G.—Resolutions have also been received from the following:—

National Association of Education Officers (in favour of the Education Authority and the Board of Education being the central and local authorities respectively for all matters of by-laws and employment, including placings, for young persons up to the age of 18).

Association of Directors and Secretaries for Education (as above, and, in addition, that it be compulsory on all Local Education Authorities to provide accordingly in their schemes of education).

Bayswater Chamber of Commerce (in favour of providing apprenticeship scholarships for approved scholars in the productive and distributive trades, and of extending the use of Trade Day and Evening Schools).

\*Catholic Federation of the Archdiocese of Westminster (in favour of increasing the amount of time devoted to the teaching of science and to technical training, and of the inauguration of a proper system for the technical and commercial training of adolescents between the ages of 14 and 18).

London Juvenile Advisory Committee (in favour of offering further facilities to employers for having special classes provided on their own premises by the Education Authority for employees of the firm during working hours).

National Association of Head Teachers (in favour of equality of opportunity for Secondary and University Education for all).

National Education Association ((a) that Local Education Authorities should be empowered to satisfy themselves, before exempting a child from school attendance, that the occupation which the child is about to enter is necessary and beneficial, and is not inconsistent with such further education as the Local Education Authority or the employer is willing to provide; (b) that in amending the statutes which empower Local Authorities to make byelaws on these matters, 18 years should be fixed as the limit of age up to which such byelaws may extend, so that when local public opinion and circumstances demand it some educational supervision may be established over adolescents, and the Education Acts may be co-ordinated with the Factory and Workshop Acts, the Military Service Acts, and other legislation).

National Union of Teachers, Lancashire County Association (in favour of codifying and making compulsory all statutes for the protection of children, and of making the Board of Education solely responsible for the administration of the laws regulating the employment of children and juveniles).

H.—The Resolution printed below has been forwarded by the following:—

National Union of Railwaymen (34 Branches).

"That no child should be allowed to leave school before the age of 14 years, such restriction to dispense with the labour tests as at present provided. We further consider that where economic hardship may arise the State should give adequate relief, in order that the child may secure the benefits of scholarships that are provided. We are also of the opinion that the curriculum of the school should be so rearranged as to contain the teachings of Trade Union history and working class economics."

I.—Resolutions in favour of the Educational Programme printed below have been forwarded by the following:—

Ashford and District Trades and Labour Council.  
Bath Trades and Labour Council.  
Beeston and District Trades and Labour Council.  
Bournemouth, Poole and Branksome Federated Trade and Labour Council.  
Chatham and District Trades and Labour Council.  
Colchester Trades Council and Labour Representation Committee.  
Hastings and District Trades and Labour Council.  
Newport Trades and Labour Council.  
Nottingham and District Trades Council.  
Rawmarsh, Parkgate and District Trades and Labour Council.  
Rushden and District Trades and Labour Council.  
St. Albans and District Trades and Labour Council.  
Selby and District Trades and Labour Council.  
Smethwick Trades Council.  
Stroud and District Trades and Labour Council.  
Taunton Trades and Labour Council.  
Wellingborough Labour Council.  
Wolverton and District Trades Council.

1. The reconstitution of the Board of Education, with direct representation thereon of the National Union of Teachers and the organised workers.

2. The limitation of all school classes, in order that the individuality of the children may be developed to the fullest extent.

3. The raising of the school age to 15, with provision for further secondary and university training with full maintenance for all desiring it.

4. The training of large numbers of skilled teachers, with better remuneration than at present paid, and the recognition of the teaching profession as a branch of the Civil Service.

5. The provision of full medical inspection and treatment, and special schools for backward or defective children.

J.—Resolutions in favour of the Educational Programme printed below have been received from the following:—

Amalgamated Society of Stuff and Woollen Warehousemen.  
Amalgamated Union of Co-operative Employees, Bradford Branch.  
Birmingham and District Trades and Labour Council.  
Bradford and District Trades and Labour Council.  
Camberwell Trades and Labour Council.  
Electrical Trades Union, Bradford Branch.  
National Association of Prudential Assurance Agents.

#### *Administrative.*

Such alterations of the Education Act of 1902 as shall secure full public responsibility for the maintenance and control of all grades of schools, colleges and universities.

Abolition of all education fees.

Raising of the school leaving age to 16, with increased number of maintenance grants, graded according to age and circumstances.

Universal free compulsory secondary education.

No partial or half-time exemptions before fulfilment of regular secondary course, and not then unless agreed to by the school doctor.

Education Authority to have equal jurisdiction over part-time factory employment as over non-factory employment.

Larger proportion of local education costs to be borne by National Treasury.

Pensions for secondary teachers, as in case of elementary teachers in England.

#### *Hygienic.*

Hygienic conditions in Elementary Schools to be brought up to minimum standard of best Secondary Schools.

School doctor to be certifying surgeon for half-timers and young persons in employment.

Full scheme of free public medical service to expectant and nursing mothers and their children; in the case of the latter, to be continued up to school age and properly co-ordinated with the school medical service.

Swimming baths, gymnasia and the best known scheme of physical training for every child passing through the schools.

A scheme of physical instruction for all young people from 16 to 20 years of age.

Amendment of Provision of Meals Act, so as to provide meals out of public funds for all school children certified by the school doctor to be improperly or insufficiently nourished.

#### *Educational.*

Higher scale of teachers' salaries and higher minimum standard of equipment for teachers, with fuller provision of facilities for intending teachers, and more generous public help for all accepted candidates.

Reduction of size of classes in Elementary Schools to that in Secondary Schools.

Playing fields to be provided for Elementary Schools.

All higher forms of education, technical and university, to be co-ordinated under public control and entirely free to all pupils desirous of undertaking the course provided.

Principle of open-air schools to be adopted for all schools at earliest possible moment. A great increase of the system of camp schools, vacation centres. Travel studies by sea and land.

No specialisation until last year of secondary school course, when bias given in direction technical, professional or commercial, as part of a general education.

## APPENDIX IV.

### LIST OF RECENT OFFICIAL PUBLICATIONS.

The following list of recent official publications bearing directly on subjects discussed in Volume I. of the Report has been compiled for purposes of reference:—

#### 1.—Acts of Parliament.

Factory and Workshop Act, 1901.  
Education (Scotland) Act, 1901.  
Education Act, 1902.  
Employment of Children Act, 1903.  
Education (Administrative Provisions) Act, 1907.  
Education (Scotland) Act, 1908.  
Labour Exchanges Act, 1909.  
Education (Choice of Employment) Act, 1910.

#### 2.—Reports.

Interdepartmental Committee on Employment of School Children. Volume I. Report [Cd. 849]. Volume II. Minutes of Evidence with Appendices [Cd. 895]. 1902.

Interdepartmental Committee on Partial Exemption from School Attendance. Volume I. Report [Cd. 4791]. Volume II. Minutes of Evidence with Appendices [Cd. 4887]. 1909.

Royal Commission on the Poor Laws and Relief of Distress. Report [Cd. 4499]. 1909.

Royal Commission on the Poor Laws and Relief of Distress. Report, Appendix, Volume XX. Report by Mr. Cyril Jackson on Boy Labour [Cd. 4632]. 1909.

Board of Education. Report of the Consultative Committee on Attendance, Compulsory or Otherwise, at Continuation Schools. Volume I. Report and Appendices [Cd. 4757]. Volume II. Summaries of Evidence [Cd. 4758]. 1909.

Departmental Committee on the Employment of Children Act, 1908. Report [Cd. 5229]. Minutes of Evidence with Appendices [Cd. 5230]. 1910.

Departmental Committee on the Hours and Conditions of Employment of Van Boys and Warehouse Boys. Report [Cd. 6886]. Minutes of Evidence [Cd. 6887]. 1913.

## 3.—General.

- Census of England and Wales, 1911. Volume X. Occupations and Industries, Part I. [Cd. 7018]. 1914.
- Imperial Education Conference Papers. II. Memorandum on Compulsory Attendance in certain European Countries and American States. 1913.
- Board of Trade and Board of Education. Memorandum with regard to co-operation between Labour Exchanges and Local Education Authorities exercising their powers under the Education (Choice of Employment) Act, 1910. 1911.
- Board of Education. Statistics of Public Education in England and Wales (from 1911 onwards).
- Board of Education. Educational Pamphlets No. 18. Compulsory Continuation Schools in Germany. 1910.
- Board of Education. Educational Pamphlets No. 32. The Admiralty Method of Training Dockyard Apprentices. 1916.
- Board of Education. Memorandum on the Teaching of Engineering in Evening Technical Schools (Circular 894).
- Board of Education. Memorandum on the Teaching of Building in Evening Technical Schools (Circular 978).
- Board of Education. Memorandum on the Teaching of Coal-Mining in Part-Time Schools (Circular 953).
- Board of Education. Special Reports on Educational Subjects. Volume XXVIII. School and Employment in the United States. 1914.
- Board of Education. Draft of Proposed Revised Regulations for Continuation, Technical and Art Courses in England and Wales, 1917.

## ALPHABETICAL INDEX TO THE WITNESSES.

	PAGE		PAGE
Abbott, Mr. A. ... ..	41	Holland, Mr. J. L. ... ..	52
Abbott, Mr. P. ... ..	67	Hyde, Rev. R. R. ... ..	75
Alexander, Mr. G. W. ... ..	51		
Alsop, Mr. J. W. ... ..	55	Illingworth, Mr. A. H. ... ..	23
Baden-Powell, Lieut.-Gen. Sir R. S. S. ... ..	74	Kay, Mr. H. ... ..	26
Balfour, Mr. A. ... ..	11	Keen, Mr. Austin ... ..	61
Barlow, Mr. T. D. ... ..	20		
Bathurst, Capt. C. ... ..	57	Lathan, Mr. G. ... ..	33
Bell, Sir H. ... ..	12	Leach, Mr. W. ... ..	24
Bell, Mr. J. ... ..	64	Leslie, Mr. F. J. ... ..	53
Bellwood, Mr. G. A. ... ..	7	Lovatt, Mr. J. ... ..	36
Berryman, Mr. E. H. ... ..	36		
Best, Mr. R. H. ... ..	12	Macarthur, Miss M. E. ... ..	39
Blackwell, Mr. F. ... ..	26	Macaulay, Mr. K. A. ... ..	18
Bostock, Mr. H. J. ... ..	26	Mactavish, Mr. J. M. ... ..	78
Boyde, Mr. A. C. ... ..	62	Marsland, Mr. W. ... ..	38
Brackenbury, Dr. H. B. ... ..	53	Matthews, Sir H. ... ..	8
Brind, Mr. P. H. ... ..	49	Montagu, Hon. L. H. ... ..	79
Broadley, Mr. K. ... ..	50	Moore, Mr. W. ... ..	25
Brownlie, Mr. J. T. ... ..	34		
Burnet, Miss S. E. ... ..	50	Naylor, Mr. T. E. ... ..	37
		Newman, Sir G. ... ..	46
Cadbury, Mr. G., jun. ... ..	27	Norwood, Mr. H. ... ..	65
Calderwood, Mr. W. ... ..	69		
Carr, Mr. F. H. ... ..	19	Osborn, Mr. S. ... ..	15
Chamberlain, Lieut. N. G. ... ..	58		
Clark, Mr. J. W. ... ..	29	Palmer, Mr. J. A. ... ..	61
Cleghorn, Miss I. ... ..	71	Peet, Mr. J. O. ... ..	47
Clift, Mr. C. E. ... ..	59	Pickles, Mr. A. R. ... ..	62
Coleing, Mr. C. ... ..	21	Potter, Mr. F. ... ..	6
Cook, Mr. E. H. ... ..	53	Priestley, Sir W. E. R. ... ..	25
Croft, Mr. A. ... ..	71	Pullinger, Mr. W. ... ..	61
Cross, Mr. J. ... ..	37	Pybus, Mr. P. J. ... ..	16
Cunnington, Miss B. M. ... ..	42		
		Ratcliffe, Mr. T. S. ... ..	19
Dale, Mr. F. H. B. ... ..	44	Renshaw, Mr. W. J. ... ..	17
Davies, Mr. Hugh ... ..	45	Reynolds, Mr. J. H. ... ..	72
Davis, Mr. W. J. ... ..	34	Roberts, Mr. T. L. ... ..	73
Dawson, Mr. W. C. ... ..	57	Roberts, Mr. W. ... ..	17
Day, Mr. H. A. ... ..	60	Rowntree, Mr. B. S. ... ..	77
Durnford, Mr. W. A. ... ..	10		
		Stokes, Mr. J. ... ..	40
Eagar, Mr. W. McG. ... ..	75		
Ewing, Sir A. ... ..	40	Toyne, Mr. F. H. ... ..	67
		Tremlett, Mr. W. ... ..	8
Firth, Sir A. F. ... ..	30	Turner, Mr. B. ... ..	39
Fleming, Mr. A. P. M. ... ..	13		
French, Mr. J. ... ..	36	Underdown, Mr. T. H. J. ... ..	71
		Unwin, Mr. E. ... ..	20
Gossip, Mr. A. ... ..	36		
Greg, Mr. H. P. ... ..	22	Vivian-Rees, Mr. T. ... ..	10
Gwyane, Mr. I. H. ... ..	35		
		Warburton, Mr. W. ... ..	56
Harvey, Mr. Gordon ... ..	23	Watson, Mr. T. P. ... ..	70
Hawk, Mr. W. ... ..	9	Webb, Mr. S. ... ..	79
Hazell, Mr. W. H. ... ..	19	Winstanley, Mr. G. U. ... ..	49
Hibbert, Sir H. F. ... ..	52		
Hobhouse, Rt. Hon. H. ... ..	52		
Hobson, Mr. C. ... ..	35		