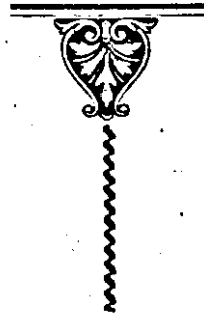


S1480

REPORT

OF THE

**COMMITTEE APPOINTED BY THE GOVERNMENT
OF BOMBAY TO CONSIDER AND REPORT ON
THE QUESTION OF THE INTRODUCTION
OF FREE AND COMPULSORY PRIMARY
EDUCATION INTO THE BOMBAY
PRESIDENCY.**



POONA:

PRINTED AT THE YERAVDA PRISON PRESS.

1922.

REPORT

OF THE

**COMMITTEE APPOINTED BY THE GOVERNMENT
OF BOMBAY TO CONSIDER AND REPORT ON
THE QUESTION OF THE INTRODUCTION
OF FREE AND COMPULSORY PRIMARY
EDUCATION INTO THE BOMBAY
PRESIDENCY.**

REPORT

OF THE

**COMMITTEE APPOINTED BY THE GOVERNMENT
OF BOMBAY TO CONSIDER AND REPORT ON
THE QUESTION OF THE INTRODUCTION
OF FREE AND COMPULSORY PRIMARY
EDUCATION INTO THE BOMBAY
PRESIDENCY.**

CONTENTS.

CHAPTER I.

INTRODUCTION.

	Page.
1. Appointment of the Committee	... 1
2. Preliminary work	... 1
3. Oral evidence	... 2
4. Evidence from cultivators and backward communities	... 3
5. Preparation of the Report	... 3
6. Cost of the Committee	... 3
List of questions circulated by the Committee	... 4

CHAPTER II.

SURVEY OF THE PRESENT STATE OF PRIMARY EDUCATION.

1. Area and population of the Presidency	... 5
2. Attendance at primary schools	... 5
3. Education among different classes	... 7
4. Progress of primary education	... 8
5. Present expenditure on primary education	... 9
6. Grants-in-Aid to local bodies	... 10
(a) District Local Boards.	
(b) Municipalities.	
(c) Aided Schools.	
7. Comparison with other provinces	... 10

CHAPTER III.

PRACTICABILITY OF COMPULSORY PRIMARY EDUCATION.

1. Desirability of compulsory education	... 11
2. Practicability of introducing compulsory education	... 12
3. Attitude of the people regarding compulsory education	... 12
4. Introduction of compulsion for boys in the Presidency proper	... 13
5. Introduction of compulsion for girls in the Presidency proper	... 13
6. Compulsory education in Sind	... 13
7. Feasibility of introducing compulsory education	... 15

CHAPTER IV.

SOME POINTS IN CONNECTION WITH FREE AND COMPULSORY PRIMARY EDUCATION.

1. Age limit	... 15
2. Application of compulsion	... 16
3. Definition of primary education	... 16
4. Recognition of schools	... 17
5. Attendance	... 18
6. General exemptions	... 18
7. Mahomedans	... 19
8. Depressed classes	... 19
9. Abolition of fees	... 20
10. Free books and slates	... 21

PROGRAMME FOR THE INTRODUCTION OF COMPULSORY EDUCATION.

1. Time limits	... 21
2. Localities	... 21
3. Programme for boys	... 21
4. Sparsely populated areas	... 22
5. Details of the programme for boys	... 23
6. Programme for girls	... 24
7. Cost of each pupil in a primary school	... 25
8. Cost of the programme for boys	... 26
9. Cost of the programme for girls	... 27
10. Total additional cost of the programme	... 27
11. Need for a programme for each district	... 29
12. Supply of teachers	... 30
13. School buildings	... 30

CHAPTER VI.

FINANCE AND TAXATION.

1. Financial position of primary education	... 31
2. Additional sources of revenue	... 32
3. Contributions of local authorities	... 33
4. Payments of grants	... 34

CHAPTER VII.

ADMINISTRATIVE AND LEGISLATIVE MEASURES.

1. Present position as regards management of primary schools	... 34
(a) Municipal schools.	
(b) District Local Board schools.	
2. Government control of education	... 35
3. Control of primary education	... 36
4. Local Education Authorities	... 37
5. School Boards and District Education Boards	... 37
6. Educational officers of District Education Boards	... 38
7. Supervision and inspection	... 38
8. Status of primary teachers	... 39
9. Financial control of Government	... 40
10. Taluka Boards, Panchayats and School Committees	... 41
11. Machinery for enforcing compulsion	... 42
(a) School Committees.	
(b) Attendance officers.	
(c) Infliction of penalties.	
12. Legislation	... 42

CHAPTER VIII.

GENERAL QUESTIONS.

1. Curriculum	... 43
2. Continuation of education	... 43
3. Recruitment of teachers	... 44
4. Pay of teachers	... 44
5. Training of teachers	... 46
6. The shift system	... 47
7. Aided schools	... 48

Appendix A—List of witnesses who gave written or oral evidence.

Appendix B—Summary of replies of cultivators, &c., to questions.

APPENDIX A.

LIST OF WITNESSES WHO GAVE ORAL EVIDENCE.

Archbishop of Damaun, Bombay.	Mr. J. B. Martin, I.C.S.
Mr. S. Bakarali, Poona.	„ A. M. Masani, M.A., B.Sc., Baroda.
„ A. J. Bangi.	„ A. Master, I.C.S., Dharwar.
„ G. C. Bhate, M.L.C., Rooha.	„ R. G. Mehta, Surat.
„ C. E. Chatfield, C.I.E., I.C.S., Ahmedabad.	Divan Bahadur S. V. Mensinkai, Dharwar
„ B. K. Dalvi, B.A., LL.B., Belgaum.	Rao Saheb M. L. Naidu, Belgaum.
„ G. M. Desai, Nadiad.	Rao Bahadur R. G. Naik, M.B.E., Belgaum
„ P. K. Desai, Ahmedabad.	Mr. F. T. Nalvadi, Dharwar.
„ R. S. Dikshit, B.A., Poona.	Rao Bahadur R. M. Nilkanth, B.A., LL.B., M.L.C., Ahmedabad.
„ R. D. Gaonkar, Assistant Deputy Educational Inspector, Kanara.	Mr. Pandurang Narayan Adhav, M.L.C., Satara.
„ V. L. Gatne, B.A., Poona.	„ N. K. Patel, B.A., LL.B., Nasik.
„ T. S. Girme, Baramati.	„ R. B. Patel, F.R.A.C., M.R.A.S.E., Baroda.
„ I. M. Hatrote, Nipani.	„ R. D. Patel, Rajkot.
„ B. V. Jadhav, M.L.C., Satara.	Sirdar J. V. Pathakaji, Surat.
„ D. S. Jadhav, Bijapur.	Mr. S. V. Pathan, B.A., LL.B., Dhulia.
„ N. T. Jadhav, Bombay.	„ B. L. Patil, B.A., LL.B., Dharwar.
Rao Saheb Papanna Jalliah, Belgaum.	„ H. K. Patwardhan, F.T.C., BA., LL.B., Ahmednagar.
Mr. K. G. Joshi, B.A., I.E.S., Poona.	„ R. N. Perur, B. A., Dharwar.
„ S. V. Joshi, Satara.	„ R. G. Pradhan, B.A., LL.B., M.R.A.S., Nasik.
„ V. M. Joshi, M.A., Poona.	„ F. G. Pratt, I.C.S.
Khan Bahadur S. S. Kadri, I.S.O., F.B.U., B.A.	„ M. J. Ravan, Nipani.
Rao Bahadur R. R. Kale, LL.B., M.L.C. Satara.	„ R. P. Sabnis, B.A., Poona.
Mr. G. G. Kamble, Poona.	„ M. R. Sakhare, M.A., Belgaum.
Prof. K. R. Kanitkar, M.A., B.Sc., Poona.	„ D. V. Saundankar, Dhulia.
Rao Bahadur Thakorram Kapilram, B.A. LL.B., Surat.	„ D. Y. Sawant, Belgaum.
Mr. V. R. Kothari, B.A., Poona.	„ L. J. Sedgwick, I.C.S.
„ T. A. Kulkani, Bombay.	„ D. L. Shinde, Bahal (East Khandesh).
„ B. P. Kunte, Alibag.	„ V. R. Shinde, Poona.
Miss J. Latham, Ahmednagar.	„ K. A. Sirdeshpande, Manoli.
Mr. A. M. Latthe, B.A., LL.B., M.L.A.	„ R. S. Surve, B.A., Poona.
„ E. G. L. MacGregor, I.C.S., Belgaum.	„ H. P. Thackersey, Bombay.
„ Dada Jinnappa Madwanna, Dudhgaon.	„ A. V. Thakkar, Poona.
Rao Bahadur A. U. Malji, Broach.	„ D. R. Vadekar, Rahuri.
Mr. S. S. Mangsoli Athni.	„ K. S. Vakil, B.A., Poona.
Dr. H. H. Mann, Director of Agriculture.	„ S. G. Vaze, Poona.
Mr. M. B. Marathe, B.A., LL.B., Belgaum.	

SIND.

Mr. R. D. Advani, B.A., Karachi.	Mr. G. N. Kazi, Hyderabad.
„ Tyebali Alibhoy Karimji Alavi, Karachi.	„ R. M. Kewalramani, Karachi.
„ L. G. Bhojwani, B.A., Karachi.	Khansaheb Dilmuradkhan Khoso, Jacob- abad.
The Hon'ble Mr. G. M. Bhurgri, Barrister- at-law, Hyderabad.	Mr. D. P. Kotwal, Karachi.
Mr. E. J. Bolus, I.C.S., Nawabshah.	„ Jamshed N. R. Mehta, Karachi.
„ S. D. Contractor, B.A., Karachi.	„ Nainimal Totaldas Karachi.
„ W. Grieve, M.A., I.E.S., Karachi.	Mr. V. G. Pradhan, M.A., L.T., Karachi.
„ S. Abdul Haq, Jacobabad.	Prof. S. C. Shahani, M.L.A., Karachi.
„ S. Wali Mohamed Hassanally, M.L.A.	

APPENDIX B.

Question I.—Are you in favour of the introduction of a system of compulsory primary education, *i.e.*, will you send your children, girls as well as boys, between the ages of 6 and 11, to school if there is one in your village or within a mile or two of your village?

Question II.—Do you think that the people of the class to which you belong would support a compulsory system of primary education, and send their children to school if there were one near?

Question III.—If a compulsory system of primary education is introduced, do you understand that if any child absents himself from school without reason his parent or guardian will be liable to be fined? And do you accept this system and do you think that the people of your class will approve of it?

No.	Caste.	No. of Witnesses.	Question I.		Question II.		Question III.		Remarks.
			For	Against.	For.	Against.	For.	Against.	
<i>Deccan.</i>									
1	Bhangi	4	4	...	4	...	8	1	
2	Bhil	8	5	1	5	1	8	8	
3	Bohara	1	1	...	1	...	1	...	
4	Chambhar	70	88	82	88	82	88	82	
5	Dhangar	1	1	...	1	...	1	...	
6	Kaikadi	2	2	...	2	...	2	...	
7	Koli	4	4	...	4	...	2	2	
8	Mahar	167	97	70	97	70	96	71	
9	Mang	78	55	28	55	28	55	28	
10	Maratha	8	8	...	8	...	8	...	
11	Paradhi	1	1	...	1	...	1	...	
12	Ramoshi	2	2	...	2	...	2	...	
13	Vanjari	2	2	...	2	...	1	1	
14	Vaswas	5	5	...	5	...	...	5	• Except at the time of sowing.
		846	219	127	219	127	207	199	
<i>Konkan.</i>									
1	Barl	1	...	1	...	1	...	1	
2	Bhandari	8	2	1	2	1	2	1	
3	Chambhar	32	†24	8	24	8	21	11	†4 pay for boys only.
4	Deoli Maratha	8	1	2	1	2	1	2	
5	Dharkoli	1	1	...	1	...	1	...	
6	Dhoraka Jodi	1	1	...	1	...	1	...	
7	Gabit	8	2	1	2	1	2	1	
8	Kathodi	1	1	...	1	...	1	...	
9	Katkari	4	†2	2	2	2	2	2	† Do.
10	Koli	4	2	2	2	2	2	2	
11	Konkane	6	†6	...	6	...	6	...	† Do.
12	Kunabi	28	20	8	20	8	15	8	
13	Lohar	2	†2	...	2	...	2	...	† Do.
14	Mahadeo Koli	1	1	...	1	...	1	...	

No.	Caste.	No. of Witnesses.	Question I.		Question II.		Question III.		Remarks.
			For.	Against.	For.	Against.	For.	Against.	
<i>Konkan—contd.</i>									
15	Mahar	69	51	17	51	17	47	21	*6 say for boys and also free and book and slates supplied free.
16	Mangale	2	...	2	...	2	...	2	
17	Maratha	5	3	2	3	2	3	2	
18	Parit	2	1	1	1	1	1	1	
19	Sutar	3	...	3	...	3	...	3	
20	Teli	1	1	...	1	...	1	...	
21	Thakur	4	3	1	3	1	3	1	
22	Vadar	3	3	...	3	...	3	...	
23	Warali	12	†10	2	10	2	10	2	†For boys only.
24	Others	10	†2	8	2	8	2	6	† Do.
		195	189	56	139	56	127	68	
<i>Karnatak.</i>									
1	Ager	1	1	...	1	...	1	...	
2	Ambigar	1	1	...	1	...	1	...	
3	Ambir	2	1	1	1	1	1	1	
4	Chamar	6	5	1	5	1	2	4	
5	Chambhar	1	1	...	1	...	1	...	
6	Dhed	1	1	...	1	...	1	...	
7	Gabit	3	3	...	3	...	1	2	
8	Gan Vakkal	3	†2	1	2	1	2	1	† For boys only
9	Halaki Vakkal	3	†2	1	2	1	2	1	† Do.
10	Halepaik	2	1	1	1	1	1	1	
11	Harankant	1	1	...	1	...	1	...	
12	Harikantar	2	1	1	1	1	...	2	
13	Holer	4	4	...	4	...	4	...	
14	Hulsar	3	3	...	3	...	2	1	
15	Hulsawar	1	1	...	1	...	1	...	
16	Kere Vakkal	2	†1	1	1	1	1	1	† Do.
17	Kharvi	6	†4	2	4	2	3	3	† Do.
18	Lamani	2	2	...	2	...	2	...	
19	Mahar	2	†1	1	1	1	...	2	§ Books and slates should be supplied free.
20	Metri	2	...	2	...	2	...	2	
21	Moger	3	3	...	3	...	3	...	
22	Mochi	3	†3	...	3	...	2	1	¶ For boys only.
23	Namdhari	4	4	...	4	...	3	1	
24	Sunnagar	1	...	1	...	1	...	1	
25	Vaddar	2	2	...	2	...	2	...	
		61	48	13	47	14	35	26	

No.	Caste.	No. of Witnesses.	Question I.		Question II.		Question III.		Remarks.
			For.	Against.	For.	Against.	For.	Against.	
<i>Gujarat.</i>									
1	Baria	2	2	...	2	...	2	...	
2	Barudia	1	...	1	...	1	...	1	
3	Bhangi	29	4	25	4	25	8	26	
4	Bhandaria	1	1	...	1	...	1	...	
5	Bhil	3	2	1	2	1	...	3	
6	Chamdia	5	...	5	...	5	...	5	
7	Chamar	5	...	5	...	5	...	5	
8	Chodra	2	...	2	...	2	...	2	
9	Dharala	54	4	50	4	50	...	54	
10	Dhed	48	...	48	...	48	...	48	
11	Dhodia	1	...	1	...	1	...	1	
12	Dubla	2	...	2	...	2	...	2	
13	Fishermen	3	3	...	3	...	3	...	
14	Gamat	1	...	1	...	1	...	1	
15	Jangato	1	1	...	1	...	1	...	
16	Kasve	1	...	1	...	1	...	1	
17	Koli	5	3	2	3	2	1	4	
18	Mahomedans	59	6	53	6	53	4	55	* For boys only.
19	Nayak	1	...	1	...	1	...	1	
20	Patanwadia	2	2	...	2	...	...	2	
21	Rabari	1	...	1	...	1	...	1	
22	Sunni Bohara	1	...	1	...	1	...	1	
23	Talapda	1	1	...	1	...	...	1	
24	Thakurda	6	6	...	6	...	6	...	
25	Vabru	3	1	2	1	2	1	2	
26	Wahgari	9	2	7	2	7	...	9	
27	Others	10	2	8	2	8	2	8	
		257	40	217	40	217	23	234	
<i>Sind.</i>									
1	Bhangi	1	...	1	...	1	...	1	
2	Bhil	2	1	1	1	1	1	1	
3	Criminal Tribes	2	2	...	2	...	2	...	
4	Depressed Classes	3	1	2	1	2	...	3	
5	Jandhar	1	...	1	...	1	...	1	
6	Kabri	1	1	...	1	...	...	1	
7	Negro	2	...	2	...	2	...	2	
8	Mahomedans	64	15	49	15	49	15	49	
9	Others	8	2	6	2	6	2	6	
		84	22	62	22	62	20	64	

Area.	Total No. of Cases.	Total No. of Witnesses.	Question I.		Question II.		Question III.	
			For.	Against.	For.	Against.	For.	Against.
<i>Grand Total.</i>								
Deccan	14	346	219	127	219	127	207	139
Konkan	24	195	139	56	139	56	127	68
Karnatak	25	61	48	13	47	14	35	26
Gujarat	27	257	40	217	40	217	28	234
Sind	9	84	22	62	22	62	20	64
Total	99	948	468	475	467	476	412	531