

ROYAL COMMISSION ON LABOUR,

FOREIGN REPORTS.

Volume IX.

DENMARK, SWEDEN AND NORWAY, AND SPAIN  
AND PORTUGAL.

Presented to both Houses of Parliament by Command of Her Majesty.  
June 1893.



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# ROYAL COMMISSION ON LABOUR.

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### NOTE.

*On the 19th May 1891, a letter was addressed by the Chairman of the Commission to the Secretary of State for Foreign Affairs, requesting that instructions might be given to Her Majesty's Representatives in the principal European countries and in the United States to forward for the use of the Commission any publications which might have been recently issued in those countries bearing upon certain specified questions connected with the inquiry of the Commission, together with Reports containing such information as Her Majesty's Representatives might be able to supply.*

*In accordance with this request the Foreign Office obtained and forwarded to the Commission a large number of books, documents, and reports drawn up by Diplomatic or Consular Officers.*

*Some of the Reports last mentioned have been published as part of the Foreign Office series, but in order to arrange upon a systematic plan the information obtained from the Foreign Office and that derived from other sources, the Secretary of the Commission was directed to prepare Reports compiled from all these materials. These Reports are published in connexion with the proceedings of the Commission, but the Commission is in no way responsible for the statements of fact or opinion which they contain. Nor are Her Majesty's Diplomatic and Consular Officers responsible for any statements contained in them except in so far as their own Reports are quoted.*

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ROYAL COMMISSION ON LABOUR.

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44, Parliament Street, London, S.W.,  
December 24th, 1893.

MY LORD DUKE,

I have the honour to submit to you the reports I have been directed to draw up on the Labour Question in (1) Denmark, Sweden and Norway; and (2) Spain and Portugal.

The material at my disposal for these reports differs largely from the material available for the previous reports of the series, and I have therefore adopted a different plan.

In connexion with the Danish report, I should like to be permitted here to acknowledge my obligations to M. de Bille, the Danish Minister, and Count Ahlefeldt of the Danish Legation, as well as to M. Marcus Rubin, Director of the Statistical Bureau at Copenhagen.

In connexion with the report on Sweden and Norway, my best thanks are due to M. Elis Sidenbladh, Director of the Central Statistical Bureau at Stockholm, and to M. O. Dehli, Hoiesteretsadvokat of Christiania.

In connexion with the Spanish report, I am deeply indebted to Senor Don Gumersindo de Azcarate, Member of the Chamber of Deputies, who has supplied me with much valuable material.

I am,

Your Grace's obedient servant,

GEOFFREY DRAGE,

Secretary.

To

His Grace the Duke of Devonshire, K.G.,  
Chairman of the Royal Commission on Labour.

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# REPORT ON THE LABOUR QUESTION IN SCANDINAVIAN COUNTRIES.

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## APPENDIX A.

## LIST OF BOOKS AND PAMPHLETS CONSULTED IN THE PREPARATION OF THE REPORT ON THE LABOUR QUESTION IN SPAIN AND PORTUGAL.

I. *Publications of the Commission on Social Reform.*

1. Comision de Reformas Sociales. (Commission on Social Reform). Vol. I., Informacion Oral. (Oral Evidence) Madrid. Vol. II., Informacion Escrita. (Written Evidence.) Vol. III., Informacion Escrita y Oral. (Written and Oral Evidence.) Valencia.
2. Contestaciones al interrogatorio formulado por la Comision de Reformas Sociales sobre la limitacion de las Horas de Trabajo. (Answers to the Schedule of Questions drawn up by the Commission on Social Reform on the limitation of the Hours of Labour.) 1891.
3. Bases para un Proyecto de Ley estableciendo los Jurados Mixtos en España. (Materials for a Bill to establish Joint Committees in Spain.)
4. Trabajo de los Niños. Resumen de la informacion llevada a cabo el Año, 1884. (Child Labour. Summary of the Evidence taken in 1884.)
5. Trabajo de las Mujeres. Resumen de la informacion llevada a cabo el Año, 1884. (Women's Labour. Summary of the Evidence taken in 1884.)
6. Proyecto de ley sobre el Trabajo de la Mujer. (Draft Bill on Women's Labour.)
7. Dictamen preparando un Proyecto de Ley sobre el Descanso en Domingo. (Report embodying a Draft Bill on Sunday rest.)
8. Bases para un Proyecto de Ley sobre Industrias Peligrosas e Insalubres. (Materials for a Draft Bill on Dangerous and Unhealthy Industries.)
8. Alegre. Casas para Obreros. (Workmen's Dwellings.) 1890.
9. Castelar. Cuestiones Politicas y Sociales. (Political and Social Questions.) (3 vols.) 1870.
10. De Toca. La Crisis Agraria Europea y sus Remedios en España. (The Agrarian Crisis in Europe and its remedies in Spain.) 1887.
11. Hurtado. El Movimiento Co-operativo. (The Co-operative Movement.) 1890.
12. De Azcarate. Discursos leidos en el Ateneo Cientifico y Literario de Madrid. (Addresses delivered before the Madrid Scientific and Literary Academy.) 1891, 1892, 1893.
13. De Azcarate. Estudios Economicos y Sociales. (Social and Economic Studies.) 1876.
14. De Azcarate. El Regimen Parlamentario en la Practica. (The Working of Parliamentary Government.) 1885.
15. De Azcarate. Resumen de un Debate sobre el Problema Social. (Summary of a Debate on the Social Problem.) 1881.
16. Navarro. La Casa de Mil Pesetas. (A House for a thousand Pesetas.) 1891.
17. Padre Antonio Vicent. Socialismo y Anarquismo. (Socialism and Anarchism.) 1893.
18. Pedregal y Canedo. Sociedades Cooperativas. (Cooperative Societies.) 1886.

II. *General Spanish Literature.*

1. Escartin. La Cuestion Economica. (The Economic Question.) 1890.
2. Escartin. El Estado y la Reforma Social. (The State and Social Reform.) 1893.
3. Rios. El Credito Agricola. (Agricultural Credit.) 1887.
4. Santamaría de Paredes. El Movimiento Obrero Contemporaneo. (The Labour Movement of To-day.) 1893.
5. De Rabago. El Destajo. (Piece-work.) 1891.
6. De Rabago. El Credito Agricola. (Agricultural Credit.) 1883.
7. Moret y Prendergast. Las Habitaciones para Obreros. (Workmen's Dwellings.) 1891.

III. *English, French, and German Literature.*

1. Les Conditions du Travail en Espagne et en Portugal. (The Conditions of Labour in Spain and Portugal. Report of the French Representative.) 1890.
2. Die Neue Zeit. (The New Era.) Vol. I., Nos. 12, 13, 20. 1889-90.
3. Torres Campos. Das Staatsrecht des Königreichs Spanien. (The Law of the Kingdom of Spain.)
4. Tavares de Medeiros. Das Staatsrecht des Königreichs Portugal. (The Law of the Kingdom of Portugal.)
5. Chambre des Députés, Paris. Rapport sur l'Assurance Obligatoire. (Report on Compulsory Insurance.) 1892.
6. Crawford. Round the Calendar in Portugal. 1890.
7. Correspondence relating to the Berlin Labour Conference of 1890.

## APPENDIX B.

## STATISTICAL INFORMATION SUPPLIED BY SEÑOR DON GUMERSINDO DE AZCARATE, MARCH 10TH, 1894.

1. *Classification of the Population by Occupations.*

Occupations.	Absolute Number.	Percentage of Total.
1. Agriculture, stock-breeding, and kindred industries: landed proprietors.	4,854,742	27.55
2. Manufacturing and mining industries.	243,867	1.38
3. Commerce - - -	194,755	1.11
4. Transport industries - -	115,763	0.66
5. Liberal professions - -	370,551	2.41
6. Trades and handicrafts -	823,810	4.67
7. Engaged in studies - -	1,719,995	9.76
8. Inmates of institutions and paupers.	91,926	0.11
9. Different occupations - -	423,999	2.41
10. Unclassified and without occupation (including children and a large proportion of the female population).	8,728,519	49.58

2. *Average Wages in certain Industries.*

Industries.	Daily Wages.
1. Mining:	
Labourers above-ground - -	Pesetas. 1.75- 2.25
"    employed in washing - -	2.50- 3.00
Boy - - - - -	0.85- 1.25
Women - - - - -	1.00- 1.25
Composteros - - - - -	2.50- 2.75
Mule drivers - - - - -	2.25- 2.50
Stable men - - - - -	2.00- 2.25
Guards - - - - -	2.00- 2.25
Blacksmiths - - - - -	3.00- 3.25
Engineer - - - - -	3.00- 3.25
Miner - - - - -	2.75
Miner on contract system - -	3.00
Workers in gangs - - - - -	3.00- 3.75
Foreman - - - - -	4.00
Timbermen - - - - -	3.00
Builders - - - - -	3.50- 4.00
Boy porters employed underground	1.25- 1.50
Well diggers - - - - -	4.00- 6.00
Caretakers of houses - - - -	2.00- 2.75
Parveyors of provisions - - -	2.50- 3.00

Industries.	Daily Wages.	Industries.	Daily Wages.
	Pesetas.		Pesetas.
1.—Mining— <i>continued</i> .		18. Making of wax tapers :	
Watchmen - - - - -	3.00- 4.00	Men - - - - -	1.75- 3.50
Surveyors - - - - -	4.50- 6.00	Women - - - - -	0.50- 1.25
Keeper of stores - - - - -	4.00- 7.00	Children - - - - -	0.25- 1.25
Mining officials - - - - -	6.00-10.00	14. Leather manufacture :	
Clerk - - - - -	2.00- 3.00	Workmen, 1st class - - - - -	3.25
Master smelter - - - - -	4.00- 6.00	" 2nd class - - - - -	2.50
Strikers employed at the forges - - - - -	2.50- 3.50	Labourers - - - - -	2.25
2. Arsenals and dockyards :		Apprentices - - - - -	1.25- 2.00
Ships' carpenters - - - - -	0.60- 3.20	15. Paper making :	
Caulkers - - - - -	0.60- 3.20	Rag pickers - - - - -	2.00
Sawyers - - - - -	0.60- 3.20	Fullers - - - - -	1.60
Masons - - - - -	0.60- 3.00	Cylinder makers - - - - -	1.60
Painters - - - - -	0.60- 3.00	Extractors - - - - -	3.25
Engineers - - - - -	0.60- 4.60	Handers of sheets - - - - -	3.25
Smiths - - - - -	0.60- 4.60	Couchers - - - - -	2.00- 3.00
Smelters - - - - -	0.60- 4.60	Placing and removing the paper - - - - -	0.15- 0.50
Coppersmiths - - - - -	0.60- 4.60	Apprentices - - - - -	0.50- 1.75
Moulders - - - - -	0.60- 4.60	Boys and girls between 9 and 10 - - - - -	0.50
Makers of bombs - - - - -	0.60- 4.20	16. Locksmiths :	
Smiths engaged on riverside work - - - - -	0.60- 4.20	Foreman - - - - -	5.00
Iron workers - - - - -	0.60- 4.20	Workmen, 1st class - - - - -	4.00
Copper workers - - - - -	0.60- 4.20	" 2nd class - - - - -	3.50
Labourers - - - - -	0.50- 1.75	" 3rd class - - - - -	3.00
3. Iron smelting :		17. Tobacco workers :	
Regulators - - - - -	1.75- 5.00	Women employed in cigar making - - - - -	0.50- 1.75
Men engaged at ovens - - - - -	2.00- 4.50	" stripping - - - - -	0.50- 1.00
Workers at machines - - - - -	2.00- 4.50	" cigarette making. - - - - -	0.75- 1.75
Beaters - - - - -	2.00- 5.00	" rounding ends - - - - -	0.30- 1.25
Labourers of all classes - - - - -	1.75	" mould making - - - - -	0.80- 1.25
4. Glass making :		Packers - - - - -	0.50- 1.75
Melters - - - - -	2.00- 3.50	18. Artisans :	
Ovenmen - - - - -	2.00- 3.50	(i.) Printers :	
Blowers - - - - -	3.00- 5.50	Pressmen - - - - -	4.00- 5.50
Flatteners - - - - -	1.75- 2.00	Compositors - - - - -	1.00- 3.50
Moulders - - - - -	2.00- 5.00	Children - - - - -	0.50- 1.75
Labourers - - - - -	0.75- 1.75	(ii.) Carpenters :	
5. Pottery :		Foremen - - - - -	2.25- 4.00
Skilled workmen, 1st class - - - - -	3.25	Workmen - - - - -	1.50- 3.00
" 2nd class - - - - -	2.75	Cabinet-makers - - - - -	2.50- 3.75
Labourers - - - - -	2.00	Carvers - - - - -	2.50- 5.00
Women - - - - -	1.00- 2.00	(iii.) Iron workers :	
Children - - - - -	0.50- 1.50	Blacksmiths - - - - -	3.25- 3.50
6. Mosaic work :		Locksmiths - - - - -	2.75
Ovenmen, 1st class - - - - -	6.00	Repoussé work - - - - -	3.00- 5.00
" 2nd class - - - - -	4.00	(iv.) Shoemakers :	
Workmen, 1st class - - - - -	2.75	Foremen - - - - -	2.00- 3.50
" 2nd class - - - - -	2.50	Workmen - - - - -	1.50- 2.50
Women - - - - -	1.50	(v.) Stone cutters :	
Children - - - - -	0.50- 1.50	Mason ( <i>cantero</i> ) - - - - -	3.50- 4.00
7. Tile making :		Stone-cutters ( <i>picapedrero</i> ) - - - - -	2.25- 3.00
Workmen, 1st class - - - - -	3.00	(vi.) Painters :	
" 2nd class - - - - -	2.50	Foremen - - - - -	2.50- 5.00
Labourers - - - - -	1.75- 2.00	Workmen - - - - -	1.50- 2.50
8. Brick-making :		(vii.) Builders :	
Brick-makers - - - - -	5.50	Foremen - - - - -	3.50- 5.00
Tile-makers - - - - -	4.50	Workmen - - - - -	1.75- 3.00
Boys of from 13 to 15 - - - - -	2.00	Labourers - - - - -	1.50- 2.00
Preparation of clay - - - - -	1.50	(viii.) Other trades :	
Persons engaged in carrying and baking the clay. - - - - -	4.00- 4.50	Tailors - - - - -	1.50- 3.50
Unloading - - - - -	1.50	Plate-workers - - - - -	1.50- 3.50
Women - - - - -	1.00- 1.50	Chocolate makers - - - - -	3.50- 4.00
Children - - - - -	0.50- 1.50	Lace makers - - - - -	0.75- 1.75
9. Textile trades :		Coach makers - - - - -	2.75- 3.75
Spinners - - - - -	2.00- 3.50	Coopers - - - - -	5.50- 6.50
Weavers - - - - -	2.25- 3.25	Marble workers - - - - -	2.50- 4.50
Women - - - - -	1.25	19. Agriculture :	
Children - - - - -	1.25	Labourer - - - - -	2.00- 5.00
10. Silk manufacture :		Day labourer - - - - -	1.50- 2.50
Brocade weaving - - - - -	3.50	Harvest labourers :	
Damask weaving - - - - -	2.75	Men - - - - -	1.50- 2.00
Velvet weaving - - - - -	2.50	Women - - - - -	0.75- 1.25
Handkerchiefs - - - - -	2.25	Children - - - - -	0.50- 0.75
Plain silk - - - - -	2.25	Labourers employed for vintage :	
11. Woollen manufacture :		Men - - - - -	1.00- 1.50
Master weavers - - - - -	2.50	Women - - - - -	0.75
Workmen - - - - -	1.80	Children - - - - -	0.25- 0.75
Winders - - - - -	0.75		
Women - - - - -	1.00- 2.50		
Children - - - - -	0.50- 1.00		
12. Candle factories :			
Men - - - - -	3.00- 5.00		
Women - - - - -	1.25- 1.75		
Children - - - - -	0.50- 1.00		

## 3. Strikes recorded in the Evidence taken in 1884.

Year.	Department.	Industry.	Extension.	Cause.	Due to External Agitation.	Funds at Strikers' Disposal.	Accompanied with Violence.	Side giving way.	Authorities favourable to Workmen.	Intervention of Authorities to reconcile Disputants.
1845	Alicante	Woolen	Partial	Wages and hours.	No	Their own	No	Workmen	No	No.
1856	"	"	"	"	"	"	"	"	"	"
1864	"	Paper	"	"	"	"	"	"	"	"
1866	"	"	"	"	"	"	"	"	Uncertain	"
1868	Toledo	Day labourers	"	"	"	"	"	"	No	Yes.
1869	Almeria	"	"	Indefinite	"	"	Yes	Mutual concessions.	"	"
1869	Granada	Makers of sandals.	"	Wages	"	"	Uncertain	Uncertain	"	Uncertain.
1869	Malaga	Porters	"	Wages and hours.	"	"	No	Workmen	"	Yes.
1870	Cadix	Bakers	"	"	"	"	"	"	"	"
1871	"	Artizans	"	"	"	"	"	"	"	"
1871	Valencia	Bakers	"	"	"	"	"	Uncertain	"	No.
1873	Alicante	Locksmiths	"	Wages	"	"	"	Mutual concessions.	Uncertain	Uncertain.
1873	Cadix	Shoemakers	"	"	"	"	"	Uncertain	No	"
1873	"	Wool packers	"	Indefinite	"	"	"	Mutual concessions.	"	"
1873	"	Printers	"	Wages	"	"	"	Workmen	"	"
1873	"	Bakers	"	"	"	"	"	"	"	No.
1873	Granada	Makers of sandals.	"	"	"	"	"	"	"	"
1873	"	Mat makers	"	"	"	"	"	Uncertain	"	"
1873	"	Shoemakers	"	"	"	"	"	"	"	Uncertain.
1873	"	Confectioners	"	Not stated	"	"	"	Workmen	"	No.
1873	Hueloa	Miners	General	Wages and hours.	Yes	Received from other sources.	Yes	"	"	"
1873	Valencia	Tailors	Partial	"	No	"	"	"	"	Uncertain.
1873	"	Woolen	"	"	"	Their own	No	"	Uncertain	"
1873	"	Paper	"	"	"	"	"	"	No	No.
1873	"	Silk	"	"	"	"	"	"	"	"
1873	"	Leather	"	"	"	"	Yes	"	"	"
1873	"	Woolen	General	Wages	"	"	No	Mutual concessions.	"	"
1873	Zaragoza	Weavers	Partial	"	"	"	"	"	"	"
1873	Granada	Mat makers	"	"	"	"	"	Employers	"	"
1873	Biscaya	Iron workers	"	Wages and hours.	Probably	"	"	Workmen	"	"
1873	Palencia	Printers	"	"	No	"	Yes	"	"	"
1874	Valencia	Silk	"	"	"	"	No	"	"	"
1874	Alicante	Woolen	General	"	"	"	"	"	"	Uncertain.
1875	Zaragoza	Blacksmiths	Partial	"	"	"	"	"	Uncertain	"
1876	Granada	Mat makers	"	"	"	"	"	"	No	"
1876	Baleares	Shoemakers	"	"	"	"	"	"	"	"
1878	Valencia	Silk	"	Hours	"	Their own and others sent from elsewhere.	Yes	"	"	"
1878	"	Bakers	"	Wages	"	Their own	No	Mutual concessions.	"	"
1879	"	Mat makers	"	"	"	"	"	Workmen	"	"
1880	Granada	"	"	"	"	"	"	"	"	"
1881	Toledo	Carpenters	"	"	"	"	"	"	"	"
1881	Valencia	Silk	"	"	Yes	"	"	Uncertain	"	"
1881	"	Bakers	"	"	No	"	"	Workmen	"	"
1881	"	Printers	"	"	Yes	"	"	"	"	"
1882	Cadix	Bakers	"	"	No	"	"	"	Yes	Yes.
1882	Palencia	Woolen	"	"	"	"	"	"	No	No.
1882	Valencia	Silk	"	"	Yes	"	"	"	"	"
1882	"	Builders	"	"	No	"	"	Mutual concessions.	"	"
1882	"	Leather	"	"	Yes	"	"	Workmen	"	"



Year.	Department.	Industry.	Extension.	Cause.	Due to External Agitation.	Funds at Strikers' disposal.	Accompanied with Violence.	Side giving way.	Authorities favourable to Workmen.	Intervention of Authorities to reconcile Disputants.
1882	Valencia	Stonecutters	Partial	Against discharge of Socialist workmen.	No	Funds of International.	Yes	Workmen	No	No.
1882	"	Weavers	"	"	"	Their own	No	"	"	"
1882	"	Marble workers.	"	"	"	"	"	"	"	"
1883	Granada	Hat makers	"	Wages and hours.	"	From outside	Yes	Uncertain	"	"
1883	Huesca	Iron workers	"	"	"	Their own	No	Workmen	"	"
1883	Oviedo	Metal casting	"	Wages	Uncertain	"	"	"	"	"
1883	Valencia	Carpenters	"	"	No	"	Uncertain	Mutual concessions.	"	"
1883	"	Builders	"	"	"	"	No	"	"	"
1883	"	Woollen	"	"	"	Uncertain	"	Employers	"	"
1884	"	Bakers	"	Hours	"	"	"	Mutual concessions.	Yes	Yes.
1884	Biscaya	"	"	Wages	Yes	"	"	Uncertain	"	"
Date not stated.	Albacete	Carpenters	"	Hours	No	Their own	"	"	No	No.
	"	Shoemakers	"	Wages	"	"	"	Workmen	"	"
	Avila	Harvest workers.	"	Uncertain	"	"	"	Employers	"	"
	Barcelona	Labourers	"	"	"	"	"	"	"	"
	"	Builders	"	"	Uncertain	"	Uncertain	"	"	"
	"	Locksmiths	"	"	"	"	No	"	"	"
	"	Weavers	"	Hours	Yes	"	Uncertain	Workmen	"	Uncertain.
	"	Spinners	"	Wages	Uncertain	"	"	Mutual concessions.	"	No.
	"	"	"	"	"	"	"	"	"	"
	"	"	"	"	"	Uncertain	"	"	"	Uncertain.
	"	"	"	"	"	"	"	"	"	"
	"	"	"	"	"	"	"	"	"	"
	"	"	"	"	"	"	"	"	"	"
	"	"	"	"	"	"	"	"	"	"
	"	Cuenca	Workmen	"	"	No	"	No	Mutual concessions.	Yes
"	Jaen	Metal casting	"	"	"	"	Uncertain	Workmen	No	No.
"	"	"	"	Uncertain	"	"	"	Employers	"	"
"	Lugo	Shoemakers	"	Wages	"	"	"	"	"	"
"	"	"	"	"	"	"	"	Workmen	"	"
"	Malaga	Cotton dealers.	"	"	"	"	"	"	"	"
"	Oviedo	Miners	"	Uncertain	Yes	Funds of International.	Yes	"	"	"
"	Santander	Workmen	"	"	No	Uncertain	Uncertain	"	Yes	Yes.
"	"	"	"	Hours	"	"	"	"	No	No.
"	Teruel	Builders	"	Uncertain	"	"	"	"	"	"

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