# CUVIVY SETIE 

# SELECTIONS FROM THE RECORDS OF THE BOMBAY GOVERNMENT. 

No. CeldiX-New Shams.

## P.APERS

RELATING TO THE

SURVG SETTLEMENT<br>OF THE<br>CAMBAY STATE.

30mbat:
PRINTED AT THE GOVERNMENT CRNTRAL PRMSS.
$189{ }^{2}$.
[Price-8 Annas.]

# 'I/\&ELECTIONS FROM THE RECORDS OF THE BOMBAY GOVERNMENT. 

No. CCLXIX $\rightarrow$ New Skries.

## PAPERS

RELATING TO THE

# SURVEY SETTLEMENT 

OF THE

CAMBAY STATE.

Sombap:
printed at the government central priss.
1893.

INDEX TO THE CORRESPONDENCE RELATING TO THE SURVEY SETTLEMENT OF THE CAMBAY STATE.

|  | Paras. | Pages. |  | Parsa. | Pages. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Letter No. 843, dated 13th Decembor 1892, from the Depnty Superin- |  |  | A ppendix C.-Detail of population ... D.-Owupation of the | ... | 16 |
| tendent, Gujarat Sorvey, to the |  |  | people ... ... | $\cdots$ | 2. |
| Special Political Agent, Cambay, |  |  | E.-Retura of houses, |  |  |
| Settilement of the Cambay tiate ... | $\cdots$ | 1-14 | and of live and dead- |  |  |
| Contenta |  |  | $\begin{array}{ccc} \text { stock.... } \\ \text { F.-Statement } & \text { of } & \text { schools } \end{array}$ | $\cdots$ | ib. |
| Intraduction ... ... | 1 | $\cdots$ | with their average | $\ldots$ | 17 |
| An attempt to totroduce a Revenue Survey into the state | 2 |  | G.-Statement showing the number of uurvey |  |  |
| The Eecond Revanue Sarvey... ... | , | ... | numbers cultivated | $\ldots$ | ib. |
| Asacesment of the state lands ... | 4 | $\ldots$ | H.-Statement shoring the |  |  |
| The result of the survey and aros ... | 5 | $\ldots$ | number of ordinary |  |  |
| Yosition ... ... ... ... .. | $\rightarrow 7$ | ... |  | ... | 18-19 |
| physical featuros ... ... | 8-11 | ... | I,-Statement showing the |  |  |
| Soil ... ... ... ... | 12-13 | $\ldots$ | number of sales by |  |  |
| Rain-fall... Markots ... an | 15 | $\ldots$ | -statement showing the | ... | 20 |
| Commanications .... | 16 | $\ldots$ | number of simple |  |  |
| Fairs ... ... ... ... | 17 | ... | mortgages ... ... | ... | 21 |
| Rnadr... ... ... ... | 18 | $\ldots$ | K.- Statement showing the |  |  |
| Modes of agriculture ... ... | 19 | . 2 | number of mortgages |  |  |
| Creps ... ... ... ... | 20-21 | $\cdots$ | with possession | $\ldots$ | 22-26 |
| Coinage ... ... ... ... | 23.22 | $\ldots$ | " L.-Stasement showing the |  |  |
|  | 23-24 | $\cdots$ | M number of leases ... | $\cdots$ | 27 |
| Condition of the pooplo ${ }^{\text {P/ }}$ - | 26-27 | $\cdots$ | " M.-Statement showing the |  | 28 |
| Wails ... ... ... ... | 98 | $\ldots$ | -Revenue history | $\ldots$ | ib. |
| Schools ... ... ... ... | 29 | ... | " O.-Statement showing the |  |  |
| Cultivation ... ... ... | 30 | $\cdots$ | financial effect of the |  |  |
| Lorsos ... ... ... ... | 91 | ... | late system and the |  |  |
| Staple products... ... ... | 32 | ... | \%er nurvey aystem ... | $\cdots$ | $30-53$ |
| Wayse of labour $\ldots \ldots$... $\ldots$ | 33 | ... | Letter No. 1117, dated 22ud Decem- |  |  |
| The present land revenue syatem . | 34 | ... | ber 1892, from the Special Political |  |  |
| The principle of assessment... .... | 35 | $\ldots$ | Agent, Cambay, to the Commis- |  |  |
| Grose value of the proluee of whent. | 36 | ... | gionor, N. D., forwarding througbi |  |  |
| Abolition of the pernicious system ... | 38 | ... | marks on the above correspondenee. |  | 34- |
| Revenne history $\ldots$... $\ldots$. ${ }^{\text {m }}$ | 39 | ... | Letter No, 44 of 9th Jannary 1893, |  |  |
| The average incidence of the present assersment ... ... ... ... | 40 |  | from the Survey and Settlement Commissioner, to theCommissioner, |  |  |
| Grouping and rating ... .... ... | 41-47 | $\ldots$ | N. D. forwarding with his remarks |  |  |
| Rice water rated ... ... | 48 | $\cdots$ | the above correspondence for the |  |  |
| The Bhata rate ... ... ... | 49 | $\cdots$ | orders of Government ... ... | $\cdots$ | 39-43 |
| Dhekudiat rato... ... ... ${ }^{\text {a }}$ | 50 |  | Memorandum No. 39, dated 26 tb |  |  |
| The rosult of the application of the maximum rates as compared with the rovenue now dollected ... | 51 |  | January 1893, from the Comtaissioner, N. D., forwarding with hia remarks the above corteapandence |  |  |
| Causee of decrease snd inorease in the several groaps ... ... ... | 52-53 |  | for the orders of Government <br> Letter No. 171, dated 21st Janazry | ... | 44-45 |
| Average Liciclence per acre .... | 54 | $\ldots$ | 1899, from the Survey Commis. |  |  |
| Perceutage incrense $\ldots$... $\quad$... $\ldots$ | 65 |  | ejoner, to the Commissioner, N. D. |  |  |
| Revenue acourding to the exitting |  |  | forwarding copies of Mr. Fernandoz |  |  |
| and proposed aystema $\ldots$ $\cdots$ <br> Treatinent of trees $\ldots$ $\cdots$ | 56 $57-59$ | $\ldots$ | No. 870 of $21 s t$ Denember 1802, and Major Kennedy' No. 33 of |  |  |
| Guarantee and conclusion ... |  |  | nisth Jajuary 1893 ... | $\cdots$ | 46-47 |
| Aprendick |  |  | Momorandum No. 40, dated 20 th January 1893, from the Commiaaioner, N. ©., forwarding the alove correspondence to Government | ... | 47 |
| Appondix A.--Details of aurveyed . B.-Detaile of cultivation. | $\cdots$ | $\begin{aligned} & 15 \\ & i b . \end{aligned}$ | Goverament Resolution No. 1075, dated 14th February 1893, passing orders on the above correapondence | $\ldots$ | 47 $48-49$ |



$$
\text { No. } 843 \text { of } 1889 .
$$

Frox

# T. R. FERNANDEZ, Esquire, <br> Deputy Superintendent, Gujarat Revenue Survey; 

Major W. P. KENNEDY, Special Political Agent, Cambay.

Surat, 13th December 1892.
Sir,
I have the honour to submit through you, for the approval of Government, proposals for the first survey settlement of Cambay, a Gujarát Native State now under the rule of His Highness the Naváb Mirza Jáffer Ali Khán Sáheb, who is the seventh in descent from Momin Khán I., the founder of the house.
2. It seems, about 14 years ago, an attempt was made under the late Navab Saheb to introduce a revenue survey into the State, and with this object an establishment was somehow got together, but without an effective provision for superintendence. 'The operations proceeded as far as the working out of the rates of the township of Cambay and the villages of Kansári and Naná Kalodra, but, owing to a determined opposition offered by the cultivators concerned, their introduction was abandoned,
3. The second revenue survey, which, it is hoped, is going to have a more successful ending, though it very nearly shared the fate of the first through sheer mismanagement, was, as you are aware, begun, in 1886-87, by the late Mr. Suramers, an Assistant. Superintendent of this survey, under the control of my predecessor. In the year following, when the measurement work had sufficiently advanced, the nucleus of a classing party was formed by the deputation of a few classers from this survey, and a start made in the classification of the soils. Both the operations were brought to a termination in the field season of 1889-90, and the survey was abolished at the end of October 1890, Mr. Summers, who had passed his 55th year, retiring on pension.
4. Your survey continued to be in subordination to the Gujarat Survey till the end of October 1888 , but, from the 1st November following, at the request of the Darbar, it was, so far as professional matters were concerned, transferred to His Highness the Naváb Sáheb and became independent. This step proved unfortunate in the interests of the State; for, as you are aware, when, after the riots of September 1890, I was ordered by Government to undertake the assessment of the State lands according to revenue survey principles, I was not able to accept the classification of the lands as sufficiently accurate for the purpose, . With the sanction of Government, I undertook the revision of the work early in January 1892, and completed it, with the help of Mr. A. B. Fforde, Assistant Superintendent, and Azam Bápalál Purshotamdás, Head Surveyor, early in March following.
5. The result of the survey is embodied in the following table :-

| Villagens | Survey Noes. | Arom. |
| :---: | :---: | :---: |
|  |  |  |
| 75 Khilsa or Government villages. | 49,094 | 1,91,189 |
| 4 Khangi or privy purse do. | 2,209 | 5,331 |
| 3 Jivai or Bhayati do. | 2,298 | 23,798 |
| Total | 53,601 | 2,20,318 |
| 6 Inami villages. | ... | 3,494 |
| Grand Tt pal | ... | 2,23,812 |

[^0]The area of the State is therefore 223,812 acres, equal to nearly 350 square miles; that is, in extent, Cambay is about the equal of a fair sized British Gujarát Taluka. The survey assessment will, for the present, affect the Khalsa and Khángi villages only. The Bhayáti villages, though measured and classed at the request of the proprietors, are not to have the new rates applied to them at once, for the proprietors are now apprehensive, without any reason, as it will appear later on, that their income from them may thereby be reduced. They are, however, life-tenure villages only; and you have given me to understand that, it is best that their new assessment should be now worked out and kept ready for future eventualities. The Inámdárs, from the very outset, have not shown any inclination for the survey, their villages have therefore been traversosurveyed only.
6. The State of Cambay lies at the head of the gulf of that name between $22^{\circ} 9^{\prime}$ and $22^{\circ} 41^{\prime}$ North latitude, and $72^{\circ} 20^{\prime}$ and $.73^{\circ} 5^{\prime}$ East longitude. It is not a compact territory, but consists of two blocks sundered by a 'narrow wedge, of British and Gáekwári country, and five scattered villages. Even this description of it is incomplete, for the larger of the two blocks contains \& piece each of British and Gáekwári possession.
7. It is bounded on the north by Taluka Mátar of Kaira; on the east by Taluka Borsad, also of Kaira, and Baroda; on the suath by the gulf; and on the west by T'álukas Dhandhuka and Dholka of Ahmedabad, the Salarmati intervening along nearly the whole of this side. Its greatest length north and south is 31 miles, and its greatest breadth 23.
8. The larger of the two blocks alluded to above, which is about $\frac{14}{15}$ th of the whole State, is an open flat plain with an inclination so slight seawards that the storm-waters occasionally do much damage by the slowness of their movement across it. This difficulty is considerably added to by there being no natural drainage channel in the vast area of country higher up that intervenes between the Shedhi and the Mahi, owing to which the storm-waters of the whole of that region find their outlet to the sea through Cambay. Our Government bave, from time to time, cut channels to help to drain our territory. The Cambay Darbár has, however, not only done nothing in this direction, but it has neglected to keep up the old artificial channels, which have consequently silted up and now fail to fulfil the object for which they were mader The most important of these canals is the Alang, which traverses the whole length of the State. I learn that, it is your intention to clear it, and again make it serviceable, when the means at your disposal permit it. It must have been made in times very remote, for its origin has now become legendary.
9. Last rains a big flood in the Sábarmati coincided with heary rains in Kaira and Cambay, the storm-waters were therefore banked up in the latter for 2 or 3 days, doing much damage to crops as well as to house property. The parts that suffered most were the western villages 2 or 3 deep from the river. When travelling in those villages in January 1891, I noticed the large areas of good land that cannot possibly be brought under the plough owing to these floods, which are recurrent annually after every heavy fall of rain in the Kaira District. In places, I was told, they run 7 and 8 feet deep. The Alang, if cleared and improved, will, of itself, not be able to cope with them, for they come cross-wise to it in such volumes that, were its dimensions trebled it would not even then be able to intercept and turn them into its own course. In my opinion, a couple of branch channels issuing from the Alang in about the villages of Chángda and Rel, and falling into the Navida creek above Rohoni, are greatly needed to belp the floods discharge themselves into the Sábarmati. A scheme of this sort, when carried out, will have the double effect of setting a large area of sweet land free for cultivation, and protecting the cultivated fields, now at their mercy, from being damaged.
10. The smaller of the two blocks of your State, at its south-east corner, is very effectively drained $\phi \mathrm{y}$ nature.
11. It will have become evident that, besides the Máhi and the Sábarmati, which, however, only skirt it, there are no rivers in Cambay. The former offers no irrigational advantages whatsoever, chietly because it is subject to bore, at
every tide, long past your boundary. On the contrary, most of the villages on the Sábarmatị utilize its water for irrigation.
12. All the three well known soils of Gujarát, viz., (1) Káli, or black, (2) Gordd, or red, and (3) Besar, or brown, which is a mixture of the first two, are found in Cambay. Of these, the Káli preponderates.' The black soil of the coast villages is more or less impregnated with salt. In the villages further inland, it is of a better kind, especially in those of them which are occasionally swept over by floods from the Sabarmati. These floods, by depositing alluvial matter, enrich it, and the effect is seen in the wheat grain grown on it being larger and heavier than that produced on soil not subject to them. The red soil, where good, is of a superior quality, making heavy returns for labour intelligently bestowed. Colonel Monier Williams, of the first survey, institated in Gujarát after its occupation by the British, speaki of it as Märwa, for he classes it with the red or Mạrwa soil of Táluka Jambusar of Broach. Having seen soils of both the localitiee, my opinion is that, the best red soil of Cambay is somewhat inferiorto the best red of Jambusar. Between the black soils of the two regions there appears to me to be little or no difference. In Jambusar, the relative values of the two soils were fixed by Colonel Prescott at as 3 red soil to 2 black soil. The great mistake made in the Cambay soil classification was that, while the best red soil was classed at 15 annas, the black soil of the coast villages was, rated at an average valuation of $15 \frac{2}{2}$ annas. On the grounds specified by me in my report No. ${ }^{\text {³0 }}$, dated 10 th January 1891, Government sanctioned the raising the classification valuation of the best red to 18 annas: while, by the application of the Jambusar black soil classification scale, the best black of the coast villages has been classed at 14 annas, the average, of course, being lower. But for this re-adjustment of the relative values of the two soils, the survey assessment based on so defective a classification, if it did not reduce the revenue of the State considerably, must, at no distant date after its introduction, have proved a failure and called for revision.
13. There is a considerable extent of rice land in Cambay. It is principally found in the Gorát villages ; and enjoys the advantage of being irrigated by the monsoon floods, though it must be admitted that, in years of abnormal rainfall, more harm than good is done by them to the rice crops. Such damages are, however, not without their attendant compensating causes, for the extra moisture in the soil renders a wheat or gram crop succeeding the rice possible. I would here, in passing, make note of an anomaly in the current land assessment :-it is that, though rice crop is more profitable than any of the dry crops, its rate is systematically lower than that of any of the latter.
14. The annual rainfall for the last 10 years is as follows:-

|  | ! | Years. | Rampali. |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Inchen. | Cente. |
| 1883 | ..* | $\ldots$ | 35 | 8 |
| 1884 | ... | $\cdots$ | 55 | 34 |
| 1886 | ... | $\cdots$ | 42 | 6 |
| 1887 | .** | $\cdots$ | 30 | 67 |
| 1888 | $\cdots$ | $\cdots$ | 14 | 98 |
| 1889 | ... | . | 30 | 84 |
| 1890 | *** | .. | 29 | 88 |
| 1891 | ... | ... | 20 | 70 |
| 1892 | *** | $\ldots$ | 34 | 65 |
|  |  | Total | 293 | 10 |
|  |  | Average | 82 | 56 |

The information for the year 1885 is not obtainable.
15. The State is well off for markets, having not only a seaport of its own, but, being situated in one of the most fertile parts of Gujarat, there are several large trading towns in its neighbourhood. First and foremost is the town and port of Cambay with a population of 31,390 . The port is an open roadstead,
offering scarcely any natural facilities for shippng, and the Darbar has done nothing to supply them. Before the era of railways, it was the port of egress and ingress for much of the trade of Rájputána and Central India, but now its importance has become local only. Country vessels only can visit it. At low tides vessels of only 6 or 7 tons can make it; but during the springs, crafts up to about 40 tons burthen find anchorage. The value of the exports and imports for from 1884-85 to 1891-92 was as follows :-

| Exports. |  |  | Importe. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\underset{4.83 .818}{\mathrm{R}_{\mathrm{s}}}$ | 1884-85 ... |  | $\underset{\substack{\text { Rs. } \\ 4.28 .184}}{ }$ |
| $1885-86$ | ... | 4,41,158 | 1885-86 ... | $\cdots$ | 4,52,362 |
| 1886-87 | ... | 3,80,955 | 1886-87 ... | ... | 4,05,827 |
| 1887-88 | . ... | 4,05,083 | 1887-88 .. | ... | 4,32,950 |
| 1888-89 | . ... | 3,21,922 | 1888-89 ... | ... | 4,54,695 |
| 1889-90 | . $\quad$ - | 3,14,606 | 1889-90 ... | ... | 4,92,902 |
| 1890-91 | . ... | 3,59,237 | 1890-91 ... | . | 4,47,008 |
| 1891-92 | ... | 4,25,814 | 1891-92 ... | ... | 4,35,074 |

The cause of the fluctuations in the walue of the exports is, it seems, tobacco, which penetrates into Arabia and even into Turkey. No doubt some of it returns to India as the far-famed Turkish tobacco. The wonder is nobody in Gujarát itself has yet succeeded in euring it to suit the European market. The other export markets to which Cambay produce is taken are Ahmedabad and Petlad. Most of the cotton in seed is sold at the former place, and ginned cotton at the latter.

The Anand-Petlád Railway was opened in 1890. The following data obtained from the Railway office show the amount of goods forwarded from Petlad: :-

| From 5th May to 30th Jone 1890 |  |  |  | Tons. |
| :---: | :---: | :---: | :---: | :---: |
|  |  | $\cdots$ | $\cdots$ | 1,954 |
| Half-year ending | 31st December 1890 | ... | ... | 1,695 |
| ${ }^{\text {Do }}$ D. | 30th June 1891 ${ }^{\text {31st }}$ december 18 | $\ldots$ | .. | 18,83 |
| Do. | soth June 1892 | $\ldots$ |  | 5,219 |

It is to be regretted that information as to the tonnage of the inward traffic is not obtainable. Tárápur, a Cambay town containing 5,957 persone, and only next in size to Cambay itself, and Sojitra, a Gáekwári town, are among the chief of the minor markets which consume Cambay produce. Fresh cut tobacco is annually carted to Limbdi and Wadhwán, in Káthiáwár, for sale.
16. I have already alluded to the Anand-Petlád Railway, which, although not in Cambay teritory, has a considerable influence on its welfare. An idea exists, and justly too, that its natural terminus is the port of Cambay, and when it is extended to it, the following figures taken from the Divan's report for 1891-92 show that, it will most assuredly bring prosperity in its wake.

Statement showing the amount of traffic that took place between Petlád and Cambay and vice versa, between 16th October 1891 and 31st May 1892, a period of $7 \frac{1}{2}$ months :-


As railway creates traffic, the trade may be safely expected to be doubled. But, looking to the condition of the State finances, the Cambay extension seems, at present, a thing of the remote future.
17. Several fairs take place in the State, but being all of a religious nature, and lasting but a day each, are of no commercial importance.
18. Of macadamised roads, the State cannotiat present boast of more than 4 or 5 miles. Our Government is now constructing airst class road from Petlád to Cambay; but the Executive Engineer of Kaira, in whose charge it is, says that, as part of the fund for it is to be provided by Baroda and Cambay, there seems no likelihood of its being ready for traffic within the next 2 or 3 years. Owing to the storm-waters that cross the State in various directions, communication during the rains, and for a month or two after, is frequently stopped and always difficult. Two or three well devised metalled roads would, therefore, be a great blessing in every way; the difficulty, bowever, is that, there are no rocks within the State, owing to which the cost of such undertakings is almost prohibitive. , A good road from Cambay to Tárípur would considerably help in the easy distribution of the imports, such as jagri, sugar, timber, \&c., in the rich villages in the neighbourhood of the latter, and, in doing so, give an impetus to the seaborne trade.
19. The modes of agriculture pursued in your State do not materially differ from those obtaining in the adjoining British district of Kaira. Rotation is not observed in the black soil villages; neither in a great many of the Charotar, or red soil, ones. In the former, the amount of the rainfall, and the level of the land, decide, as a rule, what should be sown. If rain is good and seasonable, the soil is prepared for wheat, which is sown in October and November: if it is late, and promises to be scanty, then cotton and jowari are grown, on the higher levels, the seed being sown after the first fall. In the red soil villages the custom of mixed cropping prevails. With bajiji are sown math, val, guvar and sometimes castor; and with kodra, tuer, flax, cotton and til. Sweet potatoes are grown in some of the southern red soil villages, the seed being sown in August aud September, and the tuber gathered in January and February. It is highly paying, for a full crop per acre yields from Rus. 200 to Rs. 250. Up to Samvat 1935 (4.D. 1879) opium used to be grown in some of the villages having a plentiful supply of sweet underground springs; but in that year, owing to an agreement with the British Government, its cultivation was prohibited.
20. The extent to which the various kinds of crops are grown is shown in Statistical Table No. III, Appendix B. In the subjoined table I give, in a summary form, the proportion the area covered by each orop bears to the entire occupied area of the State :-

-1338-2
21. 71 per cent., or nearly $\$$ of the whole of the occupied area, is deroted to the production of food-grains. Of these wheat takes the precedence, bijri, jowár, rice and kodra following in the order named. Two descriptions of wheat are grown, viz., soft red and soft white; of these the former, being the hardier, is the favourite. The descriptions of rice produced are (1) Kamod, (2) Pontisill, and (3) Sutarsal. The first two are classable as superior and ripen in Novemler, consequently they can only be grown where irrigation is possible, and the supply of water lasts till October. The last is an ordinary orop and is harvested in October.
22. Before proceeding further, it is well to state here prominently that, Cambay has a mint and a coinage of its own. One and a quarter Cambay Rupee is about the equal of one British India Rupee, that is, the fomer is fourfifths of the latter. As the local coinage is in use for all purposes in the State, whether official or commercial, in this report, wherever the word Rupee occurs, it is of local coinage, except where expressly stated to the contrary.
23. For an elaborate account of the industry carried on in the town of Cambay, I would refer you to the Gazetteer. I will only briefly allude here to some of the leading mauufactures. The town has a world-wide fame for its coruelian and agate ornaments, for the manufacture of which there are now about 100 factories, which turn out articles valued at Rs. 75,000 per annum. Carpets, for which also Cambay was once famed, are now made in only 3 factories, which employ but 25 or 30 men. The export in this article is valued at about Rs. 6,000 per annum. Clotbs, such as Sáris, Chadars, \&e., are exported to the amount of Rs. 75,000. Another article which may be mentioned is ivory bangle. The trade in it is worth about Rs. 6,000 . In the villages of the State the only industry followed is the weaving of a coarse kind of cloth called khadi; and this occupation is confined to the Dhed population. The number of the looms employed in this trade is given at 1,118 .
24. The only two ginning factories in the State are in Cambay town. As cotton shipped at the port commands comparatively low prices in Bombay, it pays the traders and cultivators better to sell it at Ahmedabad; hence the gins are starved, and may, in the long run, have to be closed as unprofitable concerns. One factory, the largest that bas been built in Cambay, was closed last year, and the machinery removed to a more paying locality.
25. The total population of the State, including the five Inámi villages, according to the Census of 1891 , numbers 89,722 persons, which is thus distributed :--in the capital 31,390 and in the villages 58,332 . These consist of 98 castes and professions. The Hindus number 73,590; the Mussalmáns, 12,712; the Jains, 3,262 ; and the Christians and Pársis, 158. The following are the principal castes of the cultivators and their numbers:-

| Kunbis | ... | ... | ... | ... | 13,875 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Rajputs | ... | ... | ... | ... | 6,085 |
| Kolis ... |  | ... | ... |  | 19,035 |

A fair proportion of the Mahomedan population also live by cultivation. As hardworking and intelligent cultivators, the Kunbis of the State are quite the equal of their brethren in the British districts. The Kolis and the Rajputs are not much behind the Kunbis in agricultural skill, but where they sadly fall off is in not having the capacity for carefully managing their affairs, for which the latter are well known. The Mahomedans are, as usual, poor and thriftless. Excluding the residents of the town, the density of the population per square mile is 241 . This compares favourably with the density of Taluka Dholka (223), the circumstances of which, as regards the nature of the soil and crops, are very similar to those of Cambay. It may not be generally known that, a red soil district, area for area, is capable of supporting a far denser population than a black soil one; but this is a fact which is easily provable by a reference to the Gazetteers of the province and to our settlement reports. In Cambay itself, the red soil villages have a population which gives a density of 342 souls to the square mile, that of the black soil villages being only 118. The population of the State, as discovered by the Census of 1881, was 85,909 , so that in 1891 the census showed an increase of 3,813 persons, or $4-44$ per cent.
26. The following figures will give an idea as to the material condition of the State from an agricultural point of view. It is to be regretted that the same kind of data of an older date cannot be obtained for purposes of comparison:-

|  | Houses | $\ldots$ | Tiled and flat-roofed |  |  |
| :--- | :---: | :---: | :---: | :---: | ---: |
| Thatched | $\ldots$ | $\ldots$ | $\ldots$ | 26,233 |  |
| Carts... | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 466 |
| Ploughs | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 5,182 |
| Horses and ponies | $\ldots$ | $\ldots$ | $\ldots$ | 671 |  |
| Butfaloes | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 10,368 |
| Cows... | $\ldots$ | $\ldots$ | $\ldots$ | 5,144 |  |
| Agricultural cattle | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 10,874 |
| Sheep and goats $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 7,258 |  |
| Donkeys | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 1,143 |
| Camels | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 58 |
| Wells... | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ | 1,247 |

27. The small number of thatched houses, notwithstanding the large mixture among the cultivators of the classes which are inferior in thrift and agricultural skill, is a sure sign of the ability of the people to make themselves comfortable. The number of acres to each plough is $25 \cdot 84$, but this area is none too large considering that more than half the State is black soil, which, for the sowing of wheat, is seldom, or never, ploughed.
28. The number of the wells is fairly large, and they have been sunk by the people themselves. Every crop raisud under them pays assessment. In Undel, not unfrequently, there is a cold weather crop followed by a spring crop, both irrigated from wells. In each instance there is a levy of Rs. $4 \frac{1}{2}$ per bigha, or nearly Rs. 8 per acre. One good thing the late régime did for its cultivators was to accept our principle of not taxing money expended on the improvement of land. One of the most creditable features, therefore, of the proposed survey assessment is to be the substitution of subsoil water assessment for well taxation. At the introduction of the survey rates the announcement of this boon will be specially emphasized; but, it seems to me, the most effective way to spread a knowledge of it will be by notifications affixed to the chowpas in the villages, the same as was done in the British districts. In most of the Charotar villages the springs are copious and serviceablo, and are found at a depth ranging from 11 feet in Sáéma to 35 feet in Vadolá. In the black soil villages, as a rule, the springs, though easily tapped, are hopelessly brackish. In these latter, it scarcely need be added, there will be no subsoil water assessment.
29. The state of education seems to be in its very infancy as yet, for the number of Darbári schools for boys is only 13, one of them being Anglo-Vernacular, and for girls, but one. The number of private schools is 25 , which shows there is a desire for education which only requires encouragement. The number of boys attending the two sets of schools is 967 Darbári and 714 private. The attendance of the girls is 66.
30. Appendix $G$ shows that out of a total of 53,601 Survey Numbers 39,042 , or 72.8 per cent., are cultivated by the holders themselves; 1,752 , or 3.3 per cent., are cultivated in partnership with others; 4,420 , or $8 \cdot 2$ per cent., are sub-let for money-payment; 2,183, or 4.1 per cont., for grain payment ; and the balance 6,201, or 11.6 per cent., are lying waste.
31. Statements H, I, J, K, and L, obtained from the Registration Office, will be found to be both instructive and interesting. It will be seen that, in Cambay, permanency of tenure has been allowed even to the extent of permitting the tenants to acquire valuable rights of property in the land. The statement of leases (Appendix L), shows that, in spite of the average rate per acre in the Cambay township being so high as Rs. 10-12-3, lessors are found, not only to take land in lease up to 20 times the amount of the assessment, but to pay the Darbiri dues at the same time. The lowest proportion of rent to Government assessment shown is 1.77. It occurs in Lunaj, a coast village with black soil. Clungda, with 2 as the lowest proportion, is also a black soil village, which, though far iuland, is muoh ravaged by floods.

Appendix Statement I contains information of much value. It shows that, at the sales held by order of the Civil Court, the purchase-money was, on an average, 40.74 times the Government assessmeat, the highest proportion being 146.66 .

The other two statements give information of the same nature as the statemunts already noticod, but in respect of ordinary sales and mortgages. These, though equally interesting, are not as reliable as the others, for, looking to the data shown in the last but one column of each, the conclusion is inevitable that, many of the transactions wete a sort of Hobson's choice, the land or nothing at all.
32. In Appendix $M$ will be found the prices of the staple products for thirteen yearse beginning with 1879-80, which was almost immediately after the recovery of the country from the famine of $1877-78$. It will be seen that, four out of the five articles mentioned in the statement have risen in price, especially wheat, by far the largest product of the State, which has risen nearly 39 per cent. Cotton is the only article that shows a fall. It was cheap last year on account of the extraordinary size of the American crop. This year the price has again gone up. Glancing over the column of prices under the heading of cotton, the fluctuations of the last 13 years are not such as to call for extra prudence in the consideration of the rates.
33. In the town of Cambay, and the villages immediately surrounding it, wages of labour are higher than in the rest of the State. In the former places the rates are 3 annas for an adult male, 2 annas for a woman, and $1 \frac{2}{g}$ annas for a child. In addition, a meal is given at midday. In the country the rates are 2 annas, $1 \frac{1}{2}$ annas, and 1 anna, respectively. They are considerably lower than tbose obtaining in Táluka Parántij of Alhmedabad, notwithstanding that foodgrains are much dearer in Cambay.
34. The present land revenue system consists of (1) money assessment in force in the Cbarotar, or red-soil villages; (2) Jinaswár bigoti, or bigoti rate, on special crops; and (3) Blágbatai, or division of produce, of linseed and wheat: the last two modes obtaining in the black soil villages only. When, or by whom, the money assessments were introduced are questions, which neither the records, nor any living personage, can abswer. This much is certain that, they were in rogue at the beginning of this century; so it may be safely presumed that, they were introduced in the time of the Mogal Emperors, perhaps in the reign of Akbar. These rates, as originally fixed, vary from Rs. 32 to Re. 1 per bigha of 23 gunthás, or from about Rs. $55 \frac{1}{2}$ to Rs. $1 \frac{1}{2}$ per acre. The same in British Indian coinage is Rs. $44 \frac{2}{5}$ and Rs. 14, respectively. From time to time, during special occasions, cesses were imposed in addition to the fixed rates. These may have been to compensate the Darbár for temporary losses, but as it was nobody's business to remove them when the occasions which had called them into existence had ceased, they came, in course of time, to be looked upon as a permanent part of the revenue. Lands growing rabi, as well as spring, erops, in succession to rain crop, paid a separate rate for each of them. The highest bigoti rate is found in Undel, a village 6 miles north-east of Cambay, where, on the best lands, it is not unusual to raise, in one yeur, three orops in succession. The revenue from a bigba of such land is as follows:-


In addition, there are these cesses levied, viz., (1) lakdáno-phálo, (2) bajari-nikhote, (3) tambáku-no-dokdo, and (4) a tax of 8 annas on rents varying from Rs. 10 to Rs. 50, and Re. 1 on everything beyond Rs. 50. So that, everything included, the assessment per acre, in Indian coinage, comes to nearly Rs. 70 !
35. The principle of the assessment in villages occupied by the best classes of the oultivators was to give each man a small piece, generally a bigha, of the best land, which was called veta, and for which the State cbarged very high rental running up to Rs. 32 per bigha; and other plots of less valuable land, for which much smaller rents, ranging down to Re. 1, were taken. In the other Charotar villages, having less advanced cultivators, the veta principle was not observed. The Bhagbatai, or division of produce, is thus made:-Thirty-six furrows of the wheat crop of each field are set apart as an allowance to the cultivator in lieu of the expenses of cultivation. This allowance, it seems, approximates a tenth of the whole produce of a field. The remaining furrows are
cut down and removed to the village threshing floor, where the grain, after it has been cleaned, is divided between the Darbar and the cultivator, the share of the former amounting, on an average, to 60 per cent !
36. In 1890 the rainfall of 30 inches, although sufficient, was not quite favourable for wheat, for September was nearly dry. According to the experiments made, at my request, by Mr. Mádhavrám, Revenue Adhikári, in April 1891, the gross value of the produce of wheat per acre varied from Rs. 19-3 to Rs. 31-4. Deducting from them the allowance made for cultivation expenses; Mr . Mádhavrím arrived at the conclusion that, the Darbar bhág, or share, of a field with a 16 -anna crop is worth from Rs. 9 to Rs . 16 per acre; the equivalents in Indian money being Rs. $7 \frac{1}{5}$ *and Rs. 124. . The highest revision rate in the neighbouring British Táluka of Dhaudhuka, which consists of black soil, is Rs. 4-8.
37. Three years ago, that is, just before the riots of 1890, attempts were made by Messrs. Laud and Summers to substitute, in the black-soil villages, cash rates for the division of produce, but they, not proving acceptable to the people, were abandoned. Each village had a set of rates of its own; how they were obtained I cannot say, but they varied from Rs, 3 to Rs 1-8 per bigha of 23 gunthás, and in two instances the lowest point reached was Re. 1. It is necessary to emphasize here that they were not based on the survey classification, the whole of the details of which were, at the time of preparing the rates, available.
38. Before leaving this part of the subject, it is necessary to state that, up to Samvat 1935 (A.d. 1878), the revenues were farmed out, but from that year the pernicious system has been abolished.
39. 'In Appendix N. will be found a revenue history of the State for the 11 years from 1881-82 to 1891-92. During these years the sums written off amounted to Rs. 47,730 , or Rs. 4,339 per annum. There are no explanations of this forthcoming for the first 9 years of the series, which belonged to the late régime. As regards the two last years, from the explanations furnished, I find that only Rs. 534-15-9 of the remissions are due to the poverty, and consequent inability to pay, of the parties concerned. The remainder, or Rs. 8,023-7-11, were written off for causes which have no bearing whatsoever on the incidence of the current rates. For instance, a large item of about Rs. 3,500 was due to the abolition of certain cesses; another of nearly Rs. 300 was owing to salámi in excess of $2 \frac{1}{1}$ annas imposed on Bháts and Brahmins having been cancelled, \&o.
40. The average incidence of the present assessment per acre of every kind of cultivation is (Indian) Rs. 4-9-6. The same data for Mehmedábád (Matar) and Borsad, i.e., for the year before the introduction of the survey settlement, were respectively Rs. 4-1-11 and Rs. 5-4-2. The survey average of the same two Talukas is, respectively, Rs. 4-1-4 and Rs. 4-13-8. In the revision of these talukas, which is now due, there will probably be an increase of 20 per cent., that is, the average incidence will rise to Rs. 4-14 and Rs. 5-12. From these figures it will be perceived that the present average incidence of Cambay of Rs. $4.9-6$ is by no means heary, and would have been light, for in point of fertility it is nearer to Bursad than Mátar, had the burden been equally distributed. With the survey rates, to spread the weight of,the assessment proportionately to the fertility of the soil, the average incidence may safely be raised; and in my opinion, there is nothing in the agricultural condition of the State, as described in the previous paragraphs, to militate with this conclusion, except the caution which is necessary to be observed in all first settlements, that, owing to the irregularity of the rates to be superseded, the enhancements on individual $\mathbf{k}$ hátás, just though they may be, may not become unduly oppressive.
41. I shall now proceed to a consideration of the best mode of grouping the villages. The climate being similar all over the State, the points left to
guide us are chiefly markets and the facilities for reaching them.
42. The markets that must bave the greatest weight with us are Cambay and Petlad. Towards the former already most of the traffic tends; but after a year or two, when Petlád has had time to become established as an important railway terminus, and the metalled road to it from Cambay has been completed, - 1838-3
it must largely divide the trade with Cambay. Tárápur itself is a market of no mean local importance. Further, the greater and richer part of the rice lands lie between it and Cambay. All these considerations print to the advisability of the first group, or groups, being composed of those villages that are either near, or adjoining them, or within easy reach of them.
43. Looking at the map, I would take, as nearly as possible, the natural boundary line between the red and black soil villages, as the line of division separating the first class villages from the rest of the State. This line begins at the mouth of the creek, south-west of the capital; follows its course due north till near its source, and thence shoots north to the point, where the Alang enters Matar Taluka. From this point, it hugs the Mátar boundary, going first due north, then north-east; and from where the boundary turne south, it starts across Mátar territory, till joiving the Isarvada-Tolgam boundary, it marches with it as far as the first trijunction, where it terminates. Among the villages on the east of it, Cambay, no doubt, stands pre-eminent, I would therefore place it in the first group. Sakarpura, however, was a part of it until Mr. Summers formed it into a separate village. In consideration of this, I would again bring it into association with its parent stem. There are two other villages, Fagni and Shabápur, which, owing to their proximity to Petlad, and their being either adjacent to, or near, Borsad villages, assessed at from (British) Rs. 5-4 to Rs. 6, cannot be overlooked in this class. My first group consequently consists of,

1. Cambay.
2. Fágni.
3. Shéhápur.
4. The remainder of the eastern villages fall into my second group and are as follows :-

| 1. Isarvádá. | 18. Nagra. |
| :---: | :---: |
| 2. Tárapar. | 19. Neja, |
| 3. A'draj. | 20. Patlavádi. |
| 4. Málpor. | 21. Kanssri. |
| 5. A'maliála. | 22. Vásna. |
| 6. Budhej. | 23. Kalodra Náná. |
| 7. Untródá. | 24. Chatardi |
| 8. Moblá. | 25. Kalitalávdi. |
| 9. Jallá. | 2e. Popatvau. |
| 10. Harriana. | 27. Vadola. |
| 11. Sáma. | 28. Undel. |
| 12. Rangpar. | 29. Khandhreti, |
| 13. Jhinaj. | 30. Karamsal. |
| 14. Gokalpurá. | 31. Khadodhi. |
| 15. Motipara. | 32. Haripara |
| 18. Jholápar. Wet | 33. Dhuváran. |
| 17. Napagam Wántá. | 34. Nandeli. |

45. The division on the west of the line, which has already been describeds has, as we know, nearly all black-soil; but as stated in paragraph 12 above, the soil of the southern part, being impregnated with salt, is inferior to that of the northern part. Moreover, this half of the State is more or less independeut of the capital, as regards the disposal of its produce; for, the southern villages have the Dholera market within reach, and the cultivators not only find that prices are often better there than at Cambay, but that it is more profitable to be paid in Indian coinage, while the northern ones are not far from Dholka and Mátar. My third group is therefore composed as follows :-
46. Nadhánpor.
47. Memdávád.
48. Vastáná.
49. Kánávadá.
50. Indarvarna
51. Chángdá.
52. Deloli.
53. Vanktalár.
54. Induaj.
55. Mahiari.
56. J'olgam.
57. Jafarganj.
58. Kalodra Mota
59. Khadá.
60. Pachegám.
61. Fatepar.
62. Kasbáré.
63. Varasda
64. Matlákni.
65. Isanpur.
66. Rasulpur.
67. Khákhear.
68. Rel.
69. Pédré
70. Dehedá
71. Bhimtalán.
72. Rámpur.
73. A'vandpur.
74. The below-mentioned villages form my fourth and last group:-
75. Galiáná.
76. Goláná.
77. Vaghátaláu.
78. Valli.
79. Mitli.
80. Tarakpur.
81. Vadgam.
82. Pandad.
83. Rohoni,
84. Támsa.
85. Gudel.
86. Lunaj.
87. Navágém Bára.
88. Jafabbad.
89. Navi $A k h o l$.
90. Juni Akhol.
91. Varnej.
92. Having grouped the villages, the next step is to devise maximum rates for them. For this purpose it is necessary to take into consideration the survey maximum rates of the two Kaira tálukas, which adjoin the Cambay State, viz., Mátar and Borsad. The rates of the villages of the former, bordering on Cambay, are mostly Rs. 4-4, and in 2 or 3 instances Rs. 4. Those that have the higher rate are nearer Cambay; and it was owing to this fact that Colonel Prescott made it so. Rs. 4-4 British are equal to Rs. 5-5 Cambay. Similar Borsad villages have for maximum rates Rs. 4 and Rs. 5-4. The maximum rate of two villages near Petlád is Rs. 6. These rates in Cambay currency are, respectively, Rs. 5, Rs. 6-9 and Rs. 7-8. The first mentioned rate of Borsad, even according to Colonel Prescott's own argument, should be higher, for the villages to which it is applied are, from Cambay, less than half the distance of the Mátar villages, assessed at Cambay Rs. 5-5. In the coming revision of the Borsad Táluka they will have to be put up as high as the Land Revenue Code will permit. With these facts before us, added to another that, the revision of these two talukas is due, I propose to apply the following maximum rates to the above mentioned 4 groups of villages:-

|  | Cambay |  |  | Indian. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Rs. | a | Rs. |  |  |
| Group I. | ** | 7 | 8 | 6 | 0 | 0 |
| Group II. | र | 6 | 0 | 4 | 12 | 10 |
|  | ** | 5 | 8 | 4 | 6 | 5 |
| Group III, | ... $\{$ | 5 | 0 | 4 | 0 | 0 |
|  | , | 4 | 8 | 3 | 9 | 7 |
| Group IV. |  | 4 | 8 | 3 | 9 | 7 |
|  |  | 4 | 0 | 3 | 3 | 2 |

The double rates for all but the first group are rendered imperative by the extraordinary irregularity of the current rates. I have also felt it prudent by this means to minimise the effect of the application of the survey method of assessing rice lands, for these, as stated in paragraph 13 above, are now assessed absurdly low.
48. The rice water rates I propose to adopt are as follows:-

|  | Cambay. |  | Indiam |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Rs. 8. | Rs. a. |  |
| Group I. | $\cdots$ | 50 | 40 | 0 |
| Group 11. | $\cdots$ | 50 | 40 | 0 |
| Group III. | $\cdots$ | 48 | 310 | 0 |
| Group IV. | ... | 40 | 38 | 0 |

The highest water rate of Táluka Borsad is, in Cambay money, Rs. 5-10, and the lowest Rs. 3-12. It will be seen that the proposed rates are not only comparatively low, but also intrinsically ao, for the Cambay rice lands are much superior to those of Borsad.
49. The bhatha rate I have adopted is Rs. B, or Rs. 6-6 Indian, on a classification of 16 annas. The rate on the opposite bank of the Sábarmati for Dholka is Rs. 6 (Indian). The area of the bhatha land of a permanent nature, to which this rate will be applied, is 100 acres 9 guntbás.
50. The only rate I now have to allude to is for dhekudiat land, of which there are two descriptions; one being situated on the banks of the Sábarmati and the other on tanks. For the former kind I have adopted Rs. 2 because of the uncertain nature of the water-supply, the Dholha rate being Rs. 2-9; and for the latter Rs. 2 and 4, the first mentioned being a special rate for the village
of Tárapur, in which the tank is not allowed to be drawn upon after December. Here, however, tobacco is the only crop irrigated, and it ripens at the end of December or early in January.
51. The subjoined statement shows the result of the application of the foregoing maximum rates as compared with the revenue now collected, and is an abstract of Appendix $\mathbf{O}$. It also shows the assessment of the unoccupied cultivable lands :-

| Cinmer | Numa ber of ville ges. | Marlmari drycrop rata, | Lum | ETHEM. |  |  |  |  |  |  | Pxrchersama |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Goveriment aceupfed Lend |  | Government Gesupted land. |  | Goveroment Unooce pid Land. |  | Total. |  | $\begin{aligned} & \text { In. } \\ & \text { ormame. } \end{aligned}$ | $\xrightarrow{\text { De }} \text { creab. }$ |
|  |  |  | Ares. | Ascenement. | Area | espuand. | Aren, | Amestement. | Aren, | Amoestrant. |  |  |
|  |  |  | A. 5. | HE. E, p- | A. s . |  | A. y |  |  |  |  |  |
|  |  |  | 2,880 | 50,583 10.0 | $\left\|\begin{array}{rr} 2,547 & 80 \\ 26,8508 & 24 \end{array}\right\|$ |  | $\begin{array}{rrr} 168 & 18 \\ 8,609 & 21 \\ \text { ed. } & 8 & 7 \end{array}$ | $\begin{array}{cc} 1,011 & 0 \\ 16,167 & 18 \end{array}$ | $\left\lvert\, \begin{array}{rr} 2,810 & 18 \\ n, 946 & 8 \\ 8, & 7 \end{array}\right.$ | $\left.\begin{array}{ll} 2 \pi, 517 & 12 \\ 1,02,250 & 4 \end{array} \right\rvert\,$ | $\cdots$ | 7 |
|  |  |  | 10,100 3 | 87,760 02 | 98,418 34 | $\begin{array}{cc} \left.\begin{array}{c} 98,778 \\ \text { Unacsens } \end{array}\right] \end{array}$ | $\begin{array}{ll} 5,998 \\ e d .160 & 0 \end{array}$ | 77\% 714 | $52.84080$ | 1,80,488 0 | 123 | $\ldots$ |
|  |  |  | 17,006 6 | 87,689 1011 | 28,507 11 | $\begin{array}{cc} 8888 & 8 \\ \text { Unase } & 8 \end{array}$ |  | 168810 | $\left\|\begin{array}{r} 30,600 \\ 02 \\ 029 \end{array}\right\|$ | 1,89,40t of | $\cdots$ | 4 |
|  |  |  | 61,118 25 | 8,61,241 810 | 74,800 |  | 21,364 81 ed, 223 85 | 70,174 | $\begin{array}{r} 95,089 \\ 9285 \\ 86 \end{array}$ | 4,50,800 | 0 | $\cdots$ |

52. The decrease on the first group is owing to the present very high rate obtaining in the township of Cambay, of which Sakarpura is now part and parcel. This rate, as mentioned before, is Rs. 10-12-3 per acre, or Rs. 8-9-10 Indian money. The increase on the second group is mainly owing to the present rice assessment being absurdly low. That on group third, to the same cause, to which the new Bhátta assessment may be added. On the fourth group, there is a decrease of $4 \frac{1}{4}$ per cent. notwithstanding that the survey shows an excess of nearly 6,000 acres, or 33 per cent. over the present recorded area. I consider this a very satisfactory feature of the proposed settlement, for, as you are aware, this group embraces all the coast villages, which here, as all along the Gujarát sea-board, from their peculiar circumstances of soil and population, require very delicate treatment. On the whole of the occupied lands, the new rates give an increase of 9 per cent. It will be instructive to state in tbis connection that the increase caused by the first survey settlement in Tallukas Mátar and Borsad was, respectively, $9 \frac{1}{3}$ and 7 per cent.
53. In the unoccupied cultivable areas there is a reserve revenue of Rs. 70,174-4. Judging from the invariable result that has attended the introduction of the survey settlement in British tálukas, it is not too sanguine to hope that a large part of this sum will soon become' realizable. Of all the groups the third group has the largest unoccupied assessable area, but, to become cultivable it must, at first, be protected from the floods, which now annually several times submerge it. There is no gainsaying the statement that, money expended on drainage works towards securing this end will have been proftably used.
54. I show below how the new survey average incidence per acre of Cambay compares with the same data of the survey settlement of Tálukas Matar and Borsad. Before giving the figures, however, it is well to remind you that, in Cambay, the special high garden rate is merged in the dry-orop rate in the shape of subsoil water assessment, a process which has yet to be applied to the tálukas named :-

Oambay.
Cambay money. Indian money,
Re. a. p. Rs. a p.

| Dry-crop | *-' | ... | 41210 |  | 313 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Dhekudi ... | ... | $\cdots$ | 54 | 7 |  | 0 |
| Bhátra ... | ... | ... | 116 | 3 | 94 | 0 |
| Hice ... ... | ... | ... | 84 | 4 | 610 | 0 |
| Average for the whole State | ... | ... | 52 | 6 | 42 | 0 |


|  | Mátar. |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | dian mo | p. |
| Dry-crop... | ** | ** | *** | 35 | 7 |
| Garden ... | ... | ... | ... | 411 |  |
| Rice ... | ** | $\ldots$ | ... | 613 | 9 |
| Average for the taluks | ** | $\ldots$ | ... | 41 | 4 |
| Borsad. |  |  |  |  |  |
| Dry-crop... | ... | $\cdots$ | ** | 43 | 2 |
| Garden ... | -.. | ** | ** | 710 | 8 |
| Rice ... | ** | $\ldots$ | ... | 67 | 1 |
| Average for the taluka. | -** | . $\cdot$ | ... | 413 | 2 |

The dry-crop average rate for Cambay is, it must be remembered, dep by the low average of the black soil area which forms the major half of the State. This comparison, it seems to me, may be taken as a satisfactory evidence of the suitability of the rates I have proposed.
55. The percentage increase on 10 of the villages runs from $71 \frac{3}{4}$ to $251 \frac{3}{4}$. In the below-mentioned statement I give 5 of them as examples and show the causes producing those results. It will be seen that, the increases are only seemingly large, but that in reality they are reasonable:-


It is necessary to add here that, Mr. Summers made changes in the original areas of many villages in his effort to make irregularly shaped villages more symmetrical. This explains some of the remarks in the above statement.

5ib. For your satisfaction 1 show, in the subjoined statement, the revenue, uccording to the existing and proposed systems, of each of the following sets of villages, viz., (1) Government, (2) Khángi, and (3) Jivái :-

| Deecription and Number of Villages. | Cat | kifinut according to faz Subyex. |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Oceupied Lands | Unoccopied Lands. | Total |  |
|  | Res. a. p. | Rs. a. | Re. $\quad$ a. | Rs. |  |
| 75 Khalsa villages | 3,10,280 111 | 3,41,587 4 | 67,269 8 | 4,08,856 1 |  |
| 4 Kháugi villages | 19,852 1 | 22,260 8 | 25712 | 22,518 |  |
| 5 Jivai villages... | 21,108 76 | 19,847 8 | 2,047 0 | 21,994 |  |
| Total | 3,51,241 310 | 3,83,195 4 | 70,174 4 | 4,53,369 | 8 |

[^1]The average revenue of the 5 Jivai villages for the past 10 years is Rs. 17,568 , from which it will appear that, the fears entertained by the Jivaidars are groundless.
57. The system regarding the treatment of trees standing in occupied lands, as observed in your State, is, in its method of giving elfect to its aims und objects, not unlike that which, last year, at the revision settlement of Taluka Parantij, was superseded by a more liberal one. The fruit trees are taxed ag follows:-


The tamarind fruit is always auctioned. The above charges are, I assume, average ones; for they are levied every year irrespective of whetber the trees are in bearing or not. The dead wood of the abovenamed trees is always Darbári property, the question of who reared them being immaterial. The remaining kinds of trees growing in the occupied lands are divided into two classes, (1) trees yielding timber, and (2) trees yiolding firewood. The first kind the cultivator may not touch at all; the second, while living, be may use the leaves and small branches thereof, but may not fell without the permission of the Revenue Adbikári ; and when dead, may be cut down for his own use, after having informed the Taláti of his intention.
58. In the neighbouring táluka of Borsad, trees, growing in occupied lands, are, except two or three kinds especially reserved, the property of the occupants unconditionally. Comparing the two districts together, it will be found that, Borsad is by far the better wooded of the two. I have spoken to your cultivators on the point and they bave told me that, they would not bave been behind the Borsad cultivators in planting and rearing trees, if they had been treated in the matter on an equality with them. I would therefore recommend the State conceding to its cultivators rights in all the trees growing in their khátí lands. The revenue from such trees is about Rs. 2,700, which is an inconsiderable sum to sacrifice in the observance of the survey principle that, the assessment of a survey number represents the State charge on every cultivable iota of it. If the State should reserve rights in trees for itself, then it seems to me that, in justice, it should compensate the cultivators for the losses their shade causes by an abatement in the assessment. But, considering that most of the revenue-yielding trees are in groups II and III, which only of the four groups are to be subjected to an enhanced assessment under the survey settlement, the surrendering of the tree revenue could hardly be looked upon in the light of a sacrifice,
59. In my late interview with you and the Diván, the latter proposed selling the fruit trees at a fixed upset price. This might be done if the amount to be realized will compensate for the trouble it will give, as well as for the irregularities that will come into existence when a cultivator, from want of means, cannot afford to buy the trees standing in his occupancy, and they are left on the hands of the State, or worse still, are sold to an outsider, or outsiders.
60. If the above rates receive the approval of Government, I would recommend that, instead of the usual 30 years guarantee, 15 years' guarantee be given. This is the period sanctioned for the State of Rajpipla; and you have given $m a$ to understand that it would also best suit the interests of your State. The resources of the State are very limited, and it could not, like the British Government, defer, for a generation, taking advantage of the arguments set out in paragraphs 40 and 47 above, for the moderate raising of the assessment at this the first survey settlement.

> I have the honour to be,
> Sir,
> Your most obedient Sorvant,
> T. R. FERNANDEZ,
> Deputy Superintendent, Revenue Survey, Gajarát.

APPENDIX A.
STATISTICAL TABLE No. I.
Details of Surveyed Area.


APPENDIX $B$.
Statistical Table No. III.
Details of Cultivation for the year 1891-92.

| Dintrice. | Rurvesod Fillagea. | Crops. |  Govarxuent amb inim hinds. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Total. | Eharif. | Rabt. |
| 1 | 8 | \# | 4 | b | 6 |
| Cambay Etete. | \% | Jowarl ... ... ... ... ... ... | 11964 | 11•50 |  |
|  |  | Bufrin... <br> Rice tin bua) | 1718 | 17.18 | ...... |
|  |  |  | 8.71 3 | $5 \cdot 71$ $3 \times 88$ | $\cdots$ |
|  |  |  | 071 | 071 |  |
|  |  |  | $0 \cdot 6$ | 016 | 011 |
|  |  | Tuar ... $\quad . .1$ | 075 | 875 | $\cdots$ |
|  |  |  | 010 | 010 | ...... |
|  |  |  | ${ }_{5014}^{0.74}$ | 074 | ...-** |
|  |  |  | 0.01 | 001 | …… |
|  |  | Gavar $\quad \cdots \quad .0$ | 041 | 0.41 | $\cdots$ |
|  |  |  | $1 \cdot 6$ | 1.68 | …* |
|  |  | Castor-aliseelds ... ... ... | $0 \cdot 87$ | 037 | $\cdots$ |
|  |  |  | 1.18 | 1-46 | ...... |
|  |  | Kastmil | $0 \cdot 63$ | 0.53 | ...... |
|  |  | $\begin{array}{lllllll}\text { Cutuen } & \cdots & \cdots & \cdots & \cdots & \cdots & \cdots \\ \text { Seriin ... } & \cdots & \cdots & \cdots & \cdots & \cdots & \cdots\end{array}$ | 7005 | 7.03 | ....** |
|  |  | Wheat $\quad .7$... $\quad .0$... $\quad .$. | 3ue | -.... | Sprg2 |
|  |  |  | 008 | 008 | 0 O |
|  |  |  | $0 \cdot 38$ | $\cdots$ | $0 \cdot 2$ |
|  |  |  | 089 | *2... | $0 \cdot 3$ |
|  |  |  | $0 \cdot 03$ | $\cdots$ | 003 |
|  |  |  | 017 |  | 017 |
|  |  |  | 017 0.28 | 008 | $0 \cdot 1$ |
|  |  | Urase wid thliow ... $\quad \cdots \quad .$. | 13:41 | 1841 |  |
|  |  | Total in | 10000 | 6at | 883 |

T. R. FERNANDEZ,

Surti, 13th December 1592.
Deputy Superintendent, Revenue Survey, Gujarat.

## APPENDIX C.

statistical table No. IV.
Detall of Population for the year 1591-92.


APPENDIX $\mathbf{D}$.
STATISTICAL TABLE No. $V$.
Occupations of the People for the year 1891-92.


## APPENDIX E.

STATISTICAL TABLE No. VI.
Return of Houses, Chivdis, Wells, de., and of Live and Dead Stock for the year 1891-92.

T. R. FERNANDEZ,

Surat, 13th December $189 \%$.
Deputy Superintendent, Revenue Survey, Gujarit.

## APPENDIX F.

Statement of schools with their Average attendance for the year 1891-92 in the willages of the Cambay State.

## APPENDIX G.

Statement showing the number of Survey Numbers cultivated entirely by the holders in whose names mey are entered in the village accounts, or in partnership with others, as well as the Survey Number's sullet for money or grain payments and those that are waste.

| Sarveyed Villages. | Number of Sorvey Numbers cultivated entirely by the holders in whose names they aro entered in the village accounte. | Number of Survey Numbers not cultivated entirely by the holders in whose names they are entered but oultivated by them in partnership with others. | Namber of Survey Numbers sublet for money payments. | Number of Survey Numbers aublet for grain payment. | Number of Survey Numbera waste. | Gramd Toral. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 |
| 84 | 39,042 | 1,752 | 4,420 | 2,183 | 6,204 | 53,601 |

## APPENDIX II.

Statement of ordinary salcs in the villages of the Camlay State.


## APPENDIX H-continued.



## APPENDIX L.*

Statement of sales by the Court in the villages of the Cambay State.

T. R. FERNANDEZ,

Deputy Superintendent, Revenue 'Survey, Gujarát.
Surat, 1sth December 1892.

## APPENDIX J.

Statement showing simple Mortgage Transactions in the Villages of the Cambay State.

T. R. FERNANDEZ,

Deputy Superintendent, Revenue Survey, Gujarát,
Surat, 19th December 1892.
8 1338-6

## APPENDIX K.

Statement of Mortgages with possessions in the Fillages of the Cambay State.


APPENDIX K-continued.


APPENDIX K-continued.


APPENDIX K-continued.


APPENDIX K-concluded.

T. R. FERNANDEZ,

Deputy Superintendent, Revenue Survey, Gujarít.
Surat, $13 t h$ December 1892.

## APPENDIX L.

Statement of Leases in the Villages of the Cambay State.

T. R. FERNANDEZ,

Surat, 18th December 1892.
Deputy Superintendent, Revenue Survey, Gujarát.

## APPENDIX M.

Statement showing the prices prevalent in the Cambay State for 18 years from 1879-80 to 1891-92.

|  | Years. |  |  | Meamered serts of 40 Tolat pug hopti (Buybay Coin). |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Wheet. |  | Rice in bust. | Tobacoo. | Unelesned Cotton. |
| 1879-80 | ... | .. | . | 38 | $36 \frac{7}{2}$ | 40 | 20 | $12 \frac{1}{2}$ |
| 1880-81 | ... | ... | . | 381 | 40 | 45 | 17 | 14 |
| 1881-82 | ... | ... | . | 29 | 341 | 50 | 17 | 138 |
| 1882-83 | ... | ... | .. | 31 | 315 | 50 | 16 | 132 |
| 1883-84 |  | ... | $\ldots$ | 34 | $34 \frac{2}{4}$ | 39 | 16 | $12 \frac{1}{2}$ |
| 1884-85 | .. | ... | ... | 41 | 321 | 31 | 15 | - 14 |
| 1885-86 | ... | ... | $\cdots$ | $27 \pm$ | 34 | 32 | 15 | 161 |
| 1886-87 | ... | ** | .. | 283 | 29 | 30 | 15 | 136 |
| 1887-88 | ... | ... | . | 26 | 263 | 32 | 15 | 13 |
| 1888-89 | ... | ... | ... | 261 | 28. | 27 | 15 | 121 |
| 1889-90 | ... | ... | $\cdots$ | 29 | 324 | 32 | 16 | 154 |
| 1890-91 | ... |  | . | 28 | 32 | 33 | 16 | 141 |
| 1891-92 | ... | ... | ... | 238 | 35 | 32 | 16 | 16 |

T. R. FERNANDEZ,

Surat, 13th Decembep 1892. Deputy Superintendent, Revenue Survey, Gujarát.

## APPENDIX N.

Revenue History of 84 Villages sitnated in the Cambay State from 1581-82 to 1591-92.

T. R. FERNANDEZ,

Surat, 13th December 1892.
Deputy Superintendent, Revenue Survey, Gujarát.

## APPENDIX No. 0.

$\qquad$

General Statement referred to in paragraph 51 of the Deputy Superintendent's Report No. 845,

0.
dated 1315 Ds ember 1892, on the Original Survey Settlemsnt of the Cainbay Stute.


APPENDIX

| $\begin{aligned} & \text { 忘 } \\ & \text { 首 } \end{aligned}$ | Name of Viluger |  |  |  |  |  | Latt sckray. |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { Total aree } \\ \text { avalabilie } \\ \text { cultivation, } \\ \text { including, } \\ \text { lodm. } \end{gathered}$ | Total available coltivation. |  | Government Ocoupied Land. |  |  |  |  |  |  |  |
|  |  |  |  |  | Drycrop. |  | ${ }^{\text {a }}$ cos. |  | Totan, |  | $\begin{aligned} & \text { A vorupe } \\ & \text { mito per } \\ & \text { Acro. } \end{aligned}$ |  |
|  |  |  |  |  | Aron. | Assesment. | Area. | Ascosment. | Arom | Ansenmont. |  |  |
| 1 | 2 | 8 | 4 | b | 0 | 7 | 8 | 0 | 10 | 11 | 19 | 18 |
| 10101118181416161617 |  |  | A. 8. | Re. a. p. | A. E. | Re. a. p. | 4. 8. | B. 2. p. | A. $\mathbf{y s}_{\text {- }}$ | Re. 8. p. | R8.a. P. | 2a. - ${ }^{\text {d }}$. |
|  |  |  | 88 <br> 8008 <br> 88 | ${ }^{9} 888$ | $8,04 \mathbf{B}^{\theta 78}$ |  | $\begin{array}{cc} 1488 \\ 125 & 5 \end{array}$ |  | $\begin{gathered} 687 \\ 8,069 \\ 88 \end{gathered}$ | $\begin{aligned} & 29,708 \\ & 18,062 \\ & 14 \\ & 14 \\ & 8 \end{aligned}$ | $4{ }^{1} 1^{1} \frac{1}{1}$ | 2,7918 ${ }^{18,0 \leq 1}$ |
|  |  |  | 21721 |  |  |  |  | $\begin{array}{ccc} 60 & 14 \\ 257 \\ 5 & 6 \end{array}$ |  |  |  | (1) |
|  |  |  |  | 8 1 0 <br> 8 8 1 | 61614 <br> 897 <br> 8 | 3,519 <br> 2,400 <br> 0 | $\cdots$ | $\cdots$ | 616 3078 308 |  |  | [1, |
|  |  |  | 18080 | ${ }_{8}^{8} 124$ | 1,3889 ${ }^{805}$ | 8,000146 |  |  | 1,894 | 88,109146 | ${ }_{6} 818$ |  |
|  |  |  | 11,48184 | 4 15 1 <br> 5 10 1 <br> 1 0 1 |  |  | ${ }_{120}^{288}$ |  | -94885 | 26, 11410808 | ${ }^{8}$ | 15,114 10 g |
|  |  |  |  |  |  | 16,498 <br> 688 <br> 688 |  | $\cdots$ | ${ }^{8,3187} 8$ |  |  |  |
|  |  |  | [1769 | $1{ }^{1} 1109$ | -158 19 | $2,468{ }^{6} 8$ | ... |  | +46819 | 2,868 11. | ${ }^{8} 128$ | 2,042 $11{ }^{8}$ \% |
|  |  |  | 1,688$\cdots$ | 5 8 5 <br> 6 8 5 <br> 6 8 0 | 1,225 4818 |  | 7981 <br> 128 <br> 18 | 40448811 | $\begin{array}{r}1,90487 \\ +98888 \\ \hline 88\end{array}$ | 8,148 2,664 140 | ${ }^{6} 8810$ |  |
|  |  |  |  |  | 848 | c,097 8 8 8 |  |  | 98888 <br> 885 <br> 10 | ${ }_{6,409} 8.68$ | ${ }^{6} 118$ | ${ }_{4,409}$ |
|  |  |  | 84 <br> 78 <br> 78 <br> 8 | 2 14  <br> 4 2  <br> 4 8 8 <br> 8 8  |  | $\begin{array}{lll} 811 \\ 8,190 & 8 \\ 8,9040 & 81 \\ 8, \end{array}$ |  |  |  |  |  | (en |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | 20tal | 30,412 26 | 15,813 96 | 4811 | 16,400 18 | 84,808 115 | 01038 | 2,788 168 | 17,090 6 | 87,889 1011 | 620 | 87,270 008 |
|  | Gratr Toral ... | 132,442 27 | 26,859 28 | 5811 | 68,835 8 | 8,14,060 12. | 7,278 17 | 20,276 70 | 61,118 25 | 8,61,241 810 | 61111 | 8,50,176 $18 \quad 4$ |

Surat 19th December 1892.

O--concluded.

| Et 8ugyar Sterem, |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total ares avail. cultivatoon. |  | Oovernment acoupled land. |  | Gorernment oldrice land |  | Dhekradat land. |  | Bhathe fand. |  | Total oseupledGoverament |  | $\|$Gowproment <br> nnoccopped asemed <br> Land. |  | $\xrightarrow{\text { croame }}$ |  |  |
|  |  |  | Ares | Azesmanat. | Asan. | A seeseg. mant | Arom | 4asens ment. | Arem | A sexaty | Areth. | Aspercment. | Area | Ansest ment. |  |  |  |
| 14 | 46 | 10 | 17 | 18 | 19 | 20 | 91 | ${ }^{28}$ | 2 | 24 | ${ }^{23}$ | 80 | 27 | 28 | ${ }_{3}$ | 80 | 31 |
| . | 4.8. | 4. g. | A. \%. | Ba. * p. | A. g. | 8. ${ }^{\text {a }}$. | A. 8. | a. | A. | Rs, 8. | A. g. | Rs, $\mathbf{L}$ | A. g. | Re. a. |  |  | Re. a. pr |
| 48 |  | $9,15182$ | $\begin{array}{cc} 8,460 & 3 \\ 8,468 \end{array}$ | $\left.\begin{array}{ll} 3,382 & 0 \\ 12,683 & 0 \end{array}\right]$ | $\begin{aligned} & 1692 \\ & 1229 \end{aligned}$ | ${ }_{6 s e}^{109} 0$ | $7989$ | $\begin{gathered} 9 \\ 809 \end{gathered}$ | $\cdots$ | $\cdots$ | $\begin{array}{r} 608519 \\ \mathbf{3 , 0 7 0} 10 \end{array}$ | 9,568 | $\text { 1, } 2287$ | $\begin{aligned} & 489 \\ & 9,811 \end{aligned}$ | 8 | $\cdots$ | $4{ }^{4} 11^{10}$ |
| ${ }^{8} 8$ | $\begin{aligned} & 2,058 \\ & 1,068 \\ & 1,077 \\ & \hline 17 \end{aligned}$ |  |  | 4,848:0 | 51 <br> 3128 <br> 31 <br> 28 | $\begin{array}{lll}298 & 0 \\ 810 \\ 70 & 0\end{array}$ | $\cdots$ | $\cdots$ | $\stackrel{\square}{\cdots}$ | $\cdots$ |  |  |  | [10 | $\cdots$ | 103 | 3 18  <br> 3 2  <br> 8 10 8 <br> 3 0 8 |
| 18 | 88,3089 | 84293 | 006 18 | $2,180 \cdot 6$ | \% 18. |  | $\cdots$ | $\cdots$ |  | $\cdots$ | ${ }_{693} 97$ | ${ }^{2,385} 9$ | 1483 | 458 | $\cdots$ | 9 | ${ }_{8}^{3} 8{ }_{8}^{8}$ |
|  | ${ }_{6}^{6,359} 11$ |  | 8,802 ${ }^{\text {a }}$, 35 | (8,800 | $\mathrm{Br}_{7} 7$ | $3{ }^{3150} 18$ | $\cdots$ | $\cdots$ |  | $\cdots$ | ${ }_{1}^{9,3005} 97$ |  | ${ }^{1,008}{ }^{885}$ | ${ }^{2,797}$ | 0 | ise | ${ }^{8} 118$ |
| ${ }^{6} 8$ | ${ }^{8}, 767$ | 12,149897 | 3,468829 | 28,014 | 78 | 178 | $\cdots$ | $\cdots$ |  | $\cdots$ |  | 18,54180 | ese 10 | 2,038 | $\cdots$ | 10 | ${ }^{3} 183$ |
|  | 1,108 18 |  | 1128 | ${ }^{6178}$ | $1{ }^{117}$ |  |  | $\cdots$ | $\cdots$ | $\ldots$ | ${ }_{670}^{183} 3$ | ${ }^{488}$ | 24889 | 1,006 | 8+ | \% | 817 |
| $4^{8}$ | 2,191.12 | 1,897 | 1,251 22 | ${ }^{\text {4,7,763 }}$ | 6719 | 388 O | $\cdots$ | $\ldots$ | $\cdots$ | ... | 1,304 1 | b, 1146 | 29836 | 817 | $\ldots$ | ${ }_{36}{ }^{2}$ | ${ }^{3} 1412$ |
|  | 8, |  |  | 8.197 | ${ }^{\circ} \mathrm{P}$ |  | - | ... | $\cdots$ | $\cdots$ | ${ }^{888} 8$ |  | 876 516 818 | 1,34, | $\cdots$ | 163 | ${ }^{3} 411$ |
| 8 | ${ }_{0} 9.301516$ | 3,4439 | ${ }_{1,56} 1,5$ | i, 1,77 | ${ }^{78}{ }_{4}^{76}$ | ${ }^{409} 8$ | $\cdots$ | $\cdots$ |  | $\cdots$ |  | ${ }^{4}+7888$ | ${ }_{209}^{518}$ | ${ }_{\text {1,999 }}$ | 112 | $\cdots$ |  |
| 40 |  | 1,015 208 |  | l, 1,08 4,804 4 | 1497 7808 | 474 48 | $\cdots$ | $\ldots$ |  | $\cdots$ | 2, 215118 | 7.302 | 76727 | 1,998 | 42 |  | ${ }_{3} 28$ |
|  |  |  | 1,854 37 |  |  |  |  |  |  | $\cdots$ | 1,431 17 | 4,788 | 1.250 14 | 2,774 | 1* | $\ldots$ | 3 |
| ... | 52,708 $\geq 9$ | 80,978 88 | 20,1471 | 70,316 0 | 87087 | 4,187 | 793 | 371 |  | ... | 21,887 11 |  | 7,609 15 | 10,881 | $\ldots$ | 4 | 3107 |
| ..- | 168,404 30 | 03,018 of | 86,810 0 | 8,13,901 | 7,876 88 |  |  |  |  | 8 | 7,800 8 | $\left\|\begin{array}{l} 3,89,195 \\ \text { Unased } \end{array}\right\|$ | $\begin{aligned} & 91, .909 \\ & 223 \\ & 95 \end{aligned}$ | 70,174 |  |  | 59 |

T. R. FERNANDEZ,

Deputy Superintendent, Revenue Survey, Gujarát.

From

> Major W. P. KENNEDY,
> Special Political Agent, Cambay ;

To
TaE COMMISSIONER,

## Northern Division.

> Special Political Ageni's Office, Camp Fagni, 22nd Lecember 1892.

Sir,
I have the honour to submit, for the consideration and orders of Government, the Report No. 843 of 15 th instant, with accoupauiments, of Mr. T. R. Fernandez, Deputy Superiatendent, Gujarát Survey, in regard to the proposed introduction into this State of Survey rates based on
Forwarding Mr. Fernandez's Report and accompaniments. principles obtaining in British districts.
2. I have recently had the advantage of personal discussion with Mr. Fernandez on the subject generally, when differences of opinion were considered and settled as far as practicable. There, however, still remain certain

Discussed scheme with Mr. Fernandez. points on which I would wish to record my views and remarks, and I take this opportunity of doing so.
3. It was originally intended that measurement and classification having been completed by the agency of the Government

Original intentions as to Sarvey and Settlement, and later modification. Survey Department, assessment would be fixed by the Darbár (Government Resolution No. 6068 of 6 th October 1885). But after direct intervention by Government became necossary in the latter end of 1890, an alteration in the first arrangement was made, and assessment too fell to the agency of the Gujarat Survey Department of Government,-vide Government Resolution No. 6671 of 2nd September 1891-the final orders on the subject.
4. The Survey operations, now completed by the proposed rating, extend

Extent of the complete enrvey operations, with reasons for including the Khangi and Jivá villages. to the whole State with the exception of the $G$ Inami villages named below :-Paldi, Husanpura, Malasoni Juni, Malasoni Navi, Sokhda, and Bhat Taláo. Tbese villages are said to be held as personal Inams. The operations include 75 Khálsa villages, $4 \mathrm{Khángi}$ villages of His Highness the Naváb, 3 Jivấi villages of Khán Sábeb Najumkhan, a brother of His Highness the Naváb, 1 village of Kbán Sáheb Nurdin Mahomadkhan, also a brother of His Highness, and 1 Jivai village of Jenabe Bahu Begam Sáheb, His Highness' mother. All these 9 villages bave been treated quite similarly to the Khálsa villages, as some of them are certain to lapse to the State, and all are liable to change hands. Under thesecircumstances, it was obviously best to put all on the same footing in view of future possibilities. Practically, most of these villages are held on life tenure of present holders.
5. The Alang Canal and the new Cambay-Petlid Road claim a foremost position in reference to the adaptability of the State to the rates proposed. As The Alang Canal. New to the Alang Canal, it, in its present state, is only Cumbay-Petlíd Road, de. with reference to adaptability of ratea of scheme. partially useful as a drain. In the first place, the fact of its alignment being more or less athwart, the fall of the land to the Gulf of Cambay is against its thorough utility; but this drawback notwithstanding, it would still be of very considerable service as a drain, were it in a good state of repair. It is in sad disrepair, and it would be waste of money for Cambay to put its share in repair
so long as the portion whioh runs through British territory is left untouched. Lengthy correspondence on the subject of the drain has been and is going on between this office, the Collector of Kaira, and the Public Works Department The Alang Canal might be made serviceable to catch and deflect a great deal of the drainage of the Mátar, Nadiád, and Anand Tálukas of the Kaira Collectorate. The Cambay State wonld be wise in its generation to bear its share of any expenditure whioh may be determined on to make the Alang as a whole a serviceable drainage work. But in connection with the Alang there ought to be, and I bope there will be, this year, a subsidiary drainage work, connecting the Alang with the Navida Nullah, and this will largely benefit some of the villages in Groups Nos. III and IV mentioned in Mr. Fernandez's scheme. As to the Cam-bay-Pettád Road, so far as this State is concerned, it is ready to provide all the funds for its share at any time during the current budget year, full provision for this having been made in the current budget. But I understand from the Executive Engineer, Kaira, that this work will not be completed till the monsoon of 1894. When it is completed, there is no doubt it will be a boon to many villages of the State. The subject of improved communication between Cambay Kasba and the Bunder must shortly receive attention, and thereby the Kasba as a market and centre of trade will be much improved, aud cousequently those villages in Groups IJ, III and IV within easy reach will be benefitted.
6. As to the grouping of the villages, the only noticeable point is that

Grouping of villages. Special roforenoe to Fagni and Shápar, and why they have been placed in Group I. Fagni shows an increase of 63 ? per cent. by its inclusion in Group I. But, at the outset, I may say that this is an original Settlement, and that as Fagni possesses very superior advantages by its position so near to both Pethad and Agas, two railway stations, of which the former is an important market, its inclusion in Group No. I, which was prominently mooted by me to Mr. Fernandez, appears to me fully justified. The land of Fagni is similar to that of Borsad villages, and when comparison is made with these, Fagni's position will not be found to be extraordinary, its large increase notwitbstanding. Sháhpur is another village in Group No. I which shows a substantial increase; but the same arguments apply here, though rather less strongly, as in Fagni's case. The other village groupings appear to me to be very equitable as well.
7. The standard measurement adopted is the acre. The advantage of the

The acre the standard mes. enrement as in neighbouring villages.
ed with it also.
8. The rates are fixed in Cambay currency. This was obviously necessary

Ratos fixed in Cambay under the conditions existing in the State and the exourrenoy.
acre over the elastio vigha is evident. The acre is, too, the standard measurement of our neighbours, and our villagers living near British limits understand it, and those further removed will very soon become familiariz-
9. The maximum rates fixed by Mr. Fernandez for the different kinds of Maximum rates of Mr. Fernandes' scheme compared with Borsad and Mátar Talaka. equitable in all respects and to have been based on neighbouring rates, consideration being had to the capabilities and conditions of the State itself. It is to be noted that the share on ac- count of subsoil water is included in the Cambay rates, whereas it is absent from Borsad rates as at present existing; hence the slight discrepancy between these two sets of rates; but Borsad is to undergo revision soon.
10. The application of these maximum Survey rates pields a result which

> Maximum rates show that land revenue will bo increased, but will be sumerthat roduced when classification anna soale is applied. Canee of incrones and decroasa explained by Mr. Fornandez. Some old defects exposed by the new Settlement. raises the land revenue of the 75 khalsa villages of the State from Rs. $3,10,280$ to Rs. 3,41,587-an increase of Rs. 31,307 , or 10.9 per cent. But it must be bere remembered that these are maximum rates, and that when the classification anna scale is applied, there will, it is anticipated, be a fall of a few thousand rupees, though still leaving an increase on the whole. For the whole State, including Kbángi and Jivai villages, these maximum rates give an inorease of Rs. 31,954 , or 9 per cent-a result
which works out consistently with results in Matar and Borsad Talukns when they were first surveyed and settled-vide Mr. Fernandez' paragraph 52. The above figures include all miscellaneous cesses and veros which have hitherto been levied under various names in different villages and credited as laud reve-

1 Anni.
2 jjáfo.
3 Tobacco Dokdás.
4 Kassumbi-ni Sokhdi.
5 Ravi.
6 Kanagarri Vero.
7 Wheat tax.
8 Lákdáno Fallo.
9 Keet Vero.
10 Gbús Dáno.
11 Ubab.
12 Chanki and Rakbu.
13 Lakhai
14 Khardí.
15 Bájri and Kotháni khot.
16 Betheli Vero.
17 Seerbandi.
18 Fallo.
19 Chowrs Kharacb.
20 Kbarach.
21 Mehta Haváldár. nue. All these cesses and veros which I give in the margin will, of course, cease to exist on the introduction of the new rates. The increase in revenue takes place in the villages of Groups II and III and a decrease is seen in Groups I and IV. Mr. Fernandez has sufficiently and satisfactorily explaided the cnuses of increase and decrease. The present proposed Settlement with its measurement, classification and rate scheme has shown up most sharply many defects in the old system. The area paying assessment bas been extraordinarily below the proper extent. The black soil was far too heavily assessed and the rice land as much too lightly taved. Although the old assessment on the whole does not appear to have been too great, still the assessment was grossly uneven. This state of things was, no doubt, a legacy from the old farming days when, of course, the farmers and influential men held their land, and that of the best, for next to nothing, putting the burden on to their poorer brethren who did not only get iuferior land hut bad also to pay beavily. There is substantial hope in the future for a yet increased reveuue, whenever the unoccupied assessable land is taken up. With drainage schemes in work, and the new equitable Settlement with its attendant security realized by the cultivators, there is no reason why much of this unoccupied land should not be taken up in the near future.
11. The subject of conceding the State right in fruit and timber trees is a

Question of concession of State right in frait and timber trees: Keasons against such concession absolutely; sugresting sale of right to willing purcbasers at a 10 years' purchase. vesed question. The rights of the Darbir in this direction are of very long standing. The Cambay State is not on all fours with a British taluka. The one is the property of the Navab and the other of Government, and it then becomes a question for Government to decide, whether it will, in the existing circumstances of Government intervention in Cambay affairs, treat the State in exactly the same fashion as if it were a British talluka. Rs. 2,700 a year is not all that this right in trees means to the State. The State has to meet a large annual demand as well on account of firewood for Darbar expenditure and las hitherto depended on this right in trees to meet this dewand. Mr. Fernandez draws a comparison between the Parántij Táluka and Cambay, but the comparison is scarcely altogether a bappy one ; the two districts are widely different in more respects than one, and especially in regard to accessibility to the railway and markets. Parantij is an out-of-the-way táluka, and, doubtless, that fact had some bearing in deciding this tree question in that tialuka. On the other band, though in Dholka the concession abont trees bas been now made ly Government, it is a significant fact that it was only made at the time of the revision Settlement and not at the original Settlement. The present Settlement in regard to Cambay is.a first Settlement. In the abstract Mr. Fernandez is, I think, right; and in the majority of cases when dealing with one's own property and the rights of property, the course suggested by Mr. Fernandez would, perhaps, he followed; but it can he conceived that there are cases where deviation from tius course would be reasonable, and I think the case of Cambay is one for such deviation at any rate until a revision Settlement is made. The right in these trees should, if possible, go with the land, if this can be done without lownright deprivation of an old Darbári right. I think this can, to a great extent, be managed by a give-and-take policy by the Darbár, always plecing on offer the option to holders of the land to purchase all rights once and for all in such trees at an upset valuation of 10 years' purchase of the State cess, In those cases where the trees are not purchased outright, the produce of the trees must be sold by auction from time to time; the tax on each tree, whether bearing or not-a tax which exists in nearly all villages-being abolished as an objec-
tionable and unfair way of treating the subject. Trees standing in State unoccupied land would be sold with the right of occupancy under above conditions, their produce in the meantime being disposed of by auction as of old. In the case of trees in alienated lands, except those of the reserved sort, the State has already foregone its rights in consideration of the Summary Settlement quit-rent imposed on such lands. There are no trees in the State at present which could be properly classed as reserved, such as teak, blackwood, or sandalwood trees ; but the reservation of the right of the State to such trees, if any should hereafter be planted, is indispensable.
12. As to guarantee of permanency of this Settlement, I would suggest 15 years. Mr. Fernandez reports this as the term for: Rájpipla, Here again I think the consideration of this State not being Government property, as is a British taluka, is relevant; and it is therefore a

Length of permsnency of this Settloment buggested 15 years. question whether Government should commit the State to such a long term as 30 years. Fifteen years is not I think too long a period, while it is long enough to test the Settlement. As I have above remarked in para. 5 , there are great possibilities of improvement in the near future in the State, and it is not at all beyond the bounds of probability that Cambay may be directly connected with the railway system within 15 years' time.
13. Beeides the veros and cesses enumerated in my para. 10 , which will all disappear on the introduction of the new Survey rates, there are the following cesses which do not have a direct, bearing on land assessment and have, therefore, not been considered by Mr. Ferasndez:(1) Kathipal or grazing fee, (2) Natra Vero, (3) Kaniya

Re grasing fee and other tazes not having a direot bearing on the land nasenament. Chori. Of these, the grazing fee is by far the most important. It yields an annual revenue of upwards of Rs. 12,000. It is, moreover, collected in a variety of ways and under various names, and revision with a view to uniformity is necessary. In British districts grazing rights are put to auction, which is only another way of oharging grazing fees. There, therefore, seems to be no objection to the retention of these grazing fees, though a proper regulation in the way of collection is necessary. This subject does not directly affect the land assessment question and need not delay the introduction of the new rates in any way. I merely mention it here, so that it may not be lost sight of, as it has reference to waste lands. If necessary, a separate report can be submitted on the subject with proposals for a better and more uniform system of procedure. The Natra Vero and Kaniya Chori are taxes on marriages, and such State rights have been recognized by Government in the Treaty between Government aod this State; they, therefore, eall for no further mention and can be properly retained.
14. In connection with the occupancy right which will be conceded with the introduction of the new Settlement, I may mention

> Advosating the abandonment of the Namana now taken by State on tranefer of ocoupancy righta. that the State, at present, levies a Nazrána on the transfer of occupancy rights. The amount varies with the fixed vighoti of the bolding, subject to a maximum of Rs. 12. This Nazrána will naturally disappear on the introduction of the new rates.
15. With reference to excess areas of land found in alienated or Inami

Manner of dealing with ex:ess areas found with holders of alienated or Inámi land. holdings, the fixed Salámi or quit-rent must be raised to cover the whole area in doubtful cases. But where it is evident after precise enquiry that the excess is due to encroachment on Darbári land, the holder should be required to pay full assessment for the excess, and the fixed salami for the rest.

Wingete acale for romuneration of Patols and Gím Kharch.
16. The remuneration of village Patels requires consideration. I would suggest the application of the Wingate soale to set this matter right, and Gám Kharch should be settled at the same time in accordance with the same scale,

- 1838-10

17. It is, I think, very necessary also to now discuss and decide on the advisability of the levy of a Local Fund cess. The guarantee which the State will now give as to the permanency of the rates under the new Settlement necessitates a decision of this question; otherwise the

> Question of establiabing a local Fund under safeguards disorssed. cultivators will understand that nothing more can be levied from them even for agricultural improvements in their villages, Hitherto the general practice, i.e., in the majority of cases, has been for the State to sid to the extent of about onehalf of the cost of such improvements and the village community to contribute the other half, usually by labour, but sometimes partly in cash and partly by labour. If the creation of a Local Fund cess is permitted, the fund must be safeguarded by strict conditions, otherwise it may fall into disrepute and be looked on merely as another way for enriching the Darbar coffers. This possibility of the misnse of such Fund is the only objection I can see to the establishment of it, and this objection can be overcome if the following safeguards are adopted:-
(a) That the fund should be shown separately in each annual budget, and not incladed in the general revenues of the State.
(b) That it should be applied to no other purpose than that of improvement of agricultural interests pure and simple.
(c) Full details as to the nature of improvement or work on which the money is spent, and the village in which spent, should appear in the accounts of this Fund furnished with the annual budget of the State, so that the Politioal Agent may be in a position to at once check any misapplication of the Fund.
Now as to the rate of the cess to be levied. In the British districts, it is 1 anna per rupee of survey assessment ; in this State I think it will he sufficient to charge half that, viz., 6 pies per rupee of assessment. This will bring in some Rs. 10,000 a jear and ought, with State aid, to be ample for all needs.
18. In conclusion, I have to bring to very prominent notice the necessity for early orders on this subject of the introduction of the new Survey rates, for there still remains a great deal to be done in the way of preparation of the various Survey papers, viz., I'aisal Patraks, Akarbunds, Advocating expedition in
deciding the matter now in deciding the matter now in hand, for reasons given. \&c., before the rates can be announced; and the time remaining, before the next cultivation season begins in June 1893, is none too much in hand. In this State, the 31st March has come to be understood as the latest date for cultivators to to give in Razináma, but this date oan be conveniently extended to the 5th of June next, i.e., on the Mrigshar Nakshtra, or even to the end of June if absolutely necessary. But expedition is very necessary, as this is a new measure which the cultivators will have to consider carefully; and it would be advisable to give them as much time as possible.

I have the honour to be, \&c.,<br>W. P. KENNEDY, Major,<br>Special Political Agent, Cambay.

Through the Survey and Settlement Commissioner.

No. 44 or 1893.

## From

E. C. OZANNE, Esquire, I.C.S., M.R.A.C., Survey and Settlement Commissioner ; To

The COMMISSIONER, N. D.
Surat, 9th January 1893.

## Sir,

I bave the honour to pass on the detailed proposals for the first survey settlement of the Cambay state.

It seems desirable that I should narrate the steps which led up to these final proposuls. In August 1880, the Collector of Kaira as Political Agent of Cambay, applied on behalf of the State for assistance to carry out a survey at an estimated cost of Rs. 30,600 , the area of the State being taken at 261 square miles

The Collector thought that detailed measurement with a rough classification would meet the requirements of the Cambay Darbár. He proposed that the survey should be entrusted to the superintendence of the late Mr. H. Summers, an Assistant of the Gujarát Survey, whose services were specially asked for by the Darbir. The Survey Commissioner, Colonel Anderson, placed on record a decided opinion that Mr. Summers was not fitted by experience or otherwise to undertake the superintendence except under close supervision. He further objected to any rough classification on the ground that it would not be satisfactory and would not save cost in the end. The matter dropped.

In the following year, the Collector, at the instance of the Darbar, renewed proposals for the survey, asking that it might be entrusted to a native subordinate of the Gujarit Survey on a salary of Rs, 115 a month. Mr. Stewart, as Survey Commissioner, while refusing to support the recommendation to place the survey under native supervision, showed that the survey and classification of the State might be carried out at a cost of Rs. 26,500 by utilizing the services of Mr. Bulkley, an experienced assistant of the Gujarát Survey, who at that time, in the interval between the completion of the original surveys of Gujarat and the commencement of the revision surveys, was available. Government sanctioned Mr. Stewart's proposals on the condition that the Darbar sbould agree to the imposition of the same rates as those applied to the adjoining talukas of Kaira. This condition the Darbir declined to accept and the excellent opportunity offered by Mr. Stewart was lost. In 1882 a further application from the Darbár was received. The Darbir proposed that the measurement only of the State should be carried out. Mr. Stewart, and the Commissioner, N. D., supported the proposal, showing that among other benefits to the State it would have the effect of settling boundaries and thereby removing many fruitful sources of quarrels and not seldom of crime. Government, however, refused to re-open the question.

In 1885 a scheme suggested by the Darbar gained the sanction of Government, viz., that the survey should be entrusted to Mr. Summers under the supervison of the Deputy Superintendent of the Gujarát Survey, as regards the measurement and classification of the land, the Darbar being left to fix the assessments at its own discretion and the work was begun early in November 1886.

In 1887 the Darbar agreed to assimilate the survey to the principles of the British survey by abolishing direct well assessments and substituting a subsoil water assessment in lieu thereof. In March 1888 work having arrived at the stage when the classification had to be taken in hand, on the recommendation of Mr. Bulkley, then Acting Survey Commissioner, the classification was entrusted to Mr. Summers on increased sulary, the services of several experienced classers being placed at his disposal.
vion Mr. Summers had had no experience in classification or settlement during his whole service. He was not competent to conduct the classification and settle-
ment and his attempt to do so led in great measure to the unfortunate riots of 1890 .

In September 1888 the Darbar applied for sanction to utilize Mr. Summers in the general revenue administration of the State in addition to his duties connected with the survey. Mr. Stewart saw no objection to placing his services entirely at the disposal of the Darbar until his retirement at the close of the survey operations in Cambay, provided tbat in matters of pay, promotion, and discipline of the establishment employed under him, he should remain under the general control of the Deputy Superintendent, Gujarńt Survey. These proposals were sanctioned by Government, and the survey was completed without any supervision or advice from the Gujarát Survey. The services of the men lent by the Gujarát Survey were dispensed with at the end of October 1890.
2. After the riots in October 1890, Major Kenuedy who had recently been appointed Special Political Agent, Cambay, applied for the assistance of the Gujarat Survey to test the work done by Mr. Summers and his staff, and subsequently to fx the rates of assessment. Without loss of time, Mr. Fernandez, Deputy Superintendent, proceeded to Cambay and tested the work in 6 villages. His conclusion was that the measurement night be accepted with confidence, but that the classification was too faulty to be accepted and too irregular to be adjusted without revision in detail in the field. He asked for time to carry out further tests. The result was confirmatory of his first opinion. He found that poor soils wherever found were overvalued; that the black soil was overvalued comparatively with the light alluvial gorat soils; that in tracts seriously injured by excess of surface salts, sufficient allowance had not been made; that land irrigable by lift from rivers had been incorrectly and unjustly assessed; in short that the irregularities and the anomalies were so serious as to make it absolutely necessary to reclass the whole area. After correspondence and reference to Government the revision was begun in January 1892 and completed with two full survey parties in about two months. Since that date the papers for settlement have been prepared and the report is now submitted to Government, early enough to allow the settlement to be introduced in 1893, as desired by Govern. ment in its Resolution of September 1891.
3. The cost of the survey has far exceeded the original estimate. Even if it was an underestimate, there does not appear sufficient justification for the expenditure of about Rs. 80,000 during Mr. Summers' management. The cost of the revision carried out by Mr. Fernandez together with that of settlement, will hardly exceed the estimate (Rs. 14,000). The total cost will not fall much short of one lákh.
4. The area of the State is proved to be 350 square miles as correctly estimated in the Gazetteer. Of the 89 villages, all have been surveyed and classed except 6 inám (see note) villages which have been

- Vasna, Rel, Akbql Juni, Akhol Navi, Varnej. merely traversed. There are five villages the revenue management of which is in the hands of certain members of the ruling family for their maintenance. In these, though the papers for settlement are ready and though the settlement can be introduced as soon as the usufructuaries permit, it may be delayed till by their death or otherwise the management reverts to the Darbar. Mr. Fernandez hopes, however, with good reason that the holders will soon apply for the extension of the settlement to their villages.

5. The position and conditions of the State are fully described in the report, but the Deputy Superintendent brings into prominence the defective drainage of considerable areas. This oan be remedied only by the clearance of the existing channel (the Alang canal), an old and important work now silted up, and by attention to the excavation of other channels or branches, which will not only bring in revenue from lands now lying unoccupied, but will greatly benefit the occupants of those areas which though cultivated are liable to serious damage. It is evident from Major Kennedy's remarks that the administration is fully alive to the necessity of immediate allotment of funds to carry out these needed improvements.
[^2]The communications are also in a backward state. The completion of the A'nand-Petlád Railway in 1890 has been of great value, which value will be enbanced when the Petlid-Cambay road is completed. More roads are very desirable. Cambay has a large area of wheat and tobacco and other products in export dewand. Its trade is capable of much extension. It is suggested by Mr. Fernandez that the port has not received the attention which it demands to make its facilities for export more valuable. It is a question, however, whether the port of Cambay is susceptible of much improvement. The Gazetteer notices that the chief local cause of the transfer of trade from Cambay to Surat in olden times was the silting of the head of the gulf. The course of trade seems therefore likely to turn to the direction of the railway, and no doubt the Darbar is alive to the benefits which will accrue from increased road commonication to the railway.

The industries of Cambay cannot le said to be inproving. Even the recent cotton ginning factories are not paying their way owing to the caprices of the trade. Cambay shipped cotton fetches a smaller price than that railed from Abmedabad.

The population comprises a very fair percentage of the best cultivators of Gujarát ( K unbis and Buhoras) : but there are many inferior in skill and energy. The difference in density between the red and black soil tracts is marked, viz., 342 and 118 per square mile respectively. Education is not advanced.

Mr. Fernandez has fully discussed the evidence obtained from the registration office as to the value of land.
6. Up to 1878 the Darbar farmed out the revenues of the villages. This is one of the chief causes of anomalous irregularities. Others are differences of system. In the black soil villages, where continuous wheat is the principal crop, the produce is divided (blagbatii) on the threshing floor between the Darbár and the rayat; or else the charge is levied in the form of a cash payment fixed with reference to the crop grown (jinsvir bighoti). In the red soil villages from time immemorial the revenue has been collected in cash, but even here anomalies are numerous. The rental for the best lands is enormous, while the poorer soils are lightly assessed. This system has to be propped up by a distribution which ensures a reasonable proportion of good and bad land to each tenant. Lastly, the miscellaneous cesses accentuate rather than diminish anomalous irregularities. It cannot be expected that a sudden change to the survey system can be made without causing temporary disturbances in the rating.
7. It seems accepted that the assessments in the State are not heavy on the whole. The enquiry made by the Deputy Superintendent shows that more leniency is desirable in the black soil villages. Elsewhere he finds that the assessments on rice land are much too low. The charges in the large town of Cambay itself are unduly high.

It was from the first the desire of Government that the assessment of Cambay should tally with that of the Kaira Talukas adjoining. Mr. Fernandez has fully considered this necessity, though he has wisely, with respect to the western black soil tracts, rather sought to bring them into correspondence with the Dholka rating.
8. The grouping has been made out in consultation with the special Political officer, who bad the advantage of local advice. It is not as regralar as might be wished, but I capnot advise any modification.

The principles are that the climate does not demand any difference in the grouping which is based on the facilities of communication with trade centres. On the one hand we have the villages of the first two groups with an alternative between the sea route to Bonbay and the rail route.

On the other, the remaining villages have both these facilities in a much smaller degree, and in fact deal rather with Dhollera. The dividing line is well drawn. It is the disision between the red and the black soil. It strikes one as anomalous that the highest and lowest groups should join on the west boundary of Cambay Town, bat between the cultivable land is a wide strip of salt marsh nearly impassable.

- 1338-11

9. In the red soil or gorat villages two groups have been formed. The second of the two has further been sub-divided, 13 villages being rated at Rs. 6 and the rest (22) at Rs. 5-8-0. The first group is rated at Rs. 7-8-0.

In the black soil villages there are two more groups, each sub-divided. The higher group of 28 villages has 12 rated at Rs. 5 and the rest at Rs.4-8-0. The lower of 17 villages is rated at Rs. $4-\mathrm{r}-0$ with the exception of 3 villages, where the maximum is only Rs. 4.

These are the dry-crop maxima. For rice land the proposals are that the maximum water-rate should be lis. 5 for the gorat villages and IRs. 4-8-0 and 4 respectively for the black soil villages.

For bhata lands the rates proposed are Rs. 8. For dhekudiat lands the rates proposed are Rs. 2 for lift irrigation from the Sabarmati and from the Tárápur Tank, and Rs. 4 for lands irrigated by lift from other tanks, though as a fact the only such tank is in Mebmadabad. It is somewhat novel to treat lift irrigation from tanks under dhekudiat rules. But the charges seem just and necessary. The flow irrigation is dealt with by the water-rate on rice. This is Rs. 5 as above stated, but as the classification scale goes up to 24 annas, the highest charge may be Rs. 7-8-0. This compares reasonably with Rs. 4, the bighest lift charge. In Tárápur, the lift irrigation is not permitted after the end of December, and the rate is rightly lowered. It may be explained that under the dhekudiat rules, the whole area irrigable is assessed, the charge varying with the distance to which the water is carried. The rate is lower for such irrigation from the river, because it is more precarious.
10. I haye examined the grouping carefully. There is no way of avoiding two rates in the lower groups. They may be eliminated at the expiry of the lease. Their justification is the avoidance, as far as can be, of too sudden enbancements. Even Cambay town should properly be grouped with the villages of the second group. Rather than to lower its present high comparative rating too greatly, it is wiser to place it in the first group, and an effort should be made at the next settlement to assimilate its rating with that of other Charotar villages.
11. Some of the enhancements may appear large and similarly some of the reductions in individual villages too lenient. Nevertheless it is imperative to eliminate the anomalies above described. Care must be taken also to weigh the fact that in many cases the comparison between present and proposed assessments is explained by large differences in area, due to transfers of land from one village to another. The effect may be seen by comparing the figures of columns 10 and 25 of Statement 0 , and multiplying the difference by the old rate per acre (column 12).
ln Mr. Fernandez's 55th paragraph detailed explanation for 5 villages is given ; among these is Gokalpura, where the nominal enhancement is 250 per cent. Here the excess of new over old area is 243 acres. If this difference is multiplied by Rs. 6-the old acre rate, and the thus calculated old assessment is compared with the new, the percentage enhancement is under 13 per cent. It will be more useful and instructive to compare old and present rates per acre (columns 12 and 31 ). If this is done, it will be found that where the rates have risen considerably, the rise is caused by the large proportion of rice land; and in some cases of bhata and dhekudiat land also.
12. The proposed assessment is not high compared with like British tracts, and it is not likely that more than temporary inconvenience will result. To reduce this to a minimum $I$ am inclined to advise that the Darbar should be asked to apply the expedients made use of in British districts, where in revision settlement, a levelling up of tracts too leniently, or at all events very leniently and irregularly dealt with at original survey, has been found necessary. It is true that the Cambay survey is an original survey; but the conditions under which the survey is to be introduced, are wery similar to those, to meet which the expedients were devised. The detailed concessions are printed at page 98 , paragraph 11 of the Revision Report of the Igatpura Taluka, Goverument Selection, New Series, No. 143.
13. I think that the proposed rates, freeing the people from vexatious cesses, and from the direct heavy assessments on wells, will be accepted with gratitude. The springs in the red soil villages are good, and with no fear of heavy direct taxation on the construction of new wells, it is certain that a large extension of irrigation will soon be noticed. In the black soil tracts, though the water level is bigh, and the water abundant, it is useless for irrigation. There may be and are a few exceptional cases, where even in these tracts irrigation is profitable: but it is so precarious that no subsoil water rate has been applied. Thu small present well revenue will be lost to the State in these villages. Mr. Fernandez has touched (paragraph 37) on the attempt made in 1890 to change the bhágbatái iuto a cash acre rate in the black soil villages. The rates attempted were too high; and it was sought also to apply these high rates to the newly ascertained larger area. The failure of the ill-advised measure was complete.
14. There is no question that the cesses enumerated by Major Konnedy should be abolished, but I cannot support the proposal to add a Local Fund cess of even half an anos per rupee. The State will receive by the new settlement a substantial augmentation of income, and has every reason to anticipate a still larger one by the occupation of waste lands. I think the State should be content to defer the question of a Local Fund cess till the expiry of the new lease. This is my viem of the case, but if Government decides that the proposal shall be sanctioned, the precautions named by Major Kennedy should be observed.
15. As to the right to trees, I agree with Mr. Fernandez, because the bolder policy is likely to increase the wealth of the State. If the Navab Sáheb has a claim to the proceeds of fruit sales and to free firewood, it will be easy to compensate him by an addition to his khangi allowance from the general revenues.
16. There is a further most legitimate way of increasing the general revenues: that referred to by Major Kennedy in his 15th paragraph. The Vadbáro, or encroachment on State land by Inámdars, should be assessed at full rates.
17. I see no objection to the levy of nazaráná on transfer of occupancy right, except that it can be and is collusively evaded and is not levied in British districts. If it could be used as a check on the transfer of occupancy right, it would be valuable.
18. It will be politic and creditable to the State if the village officers (Major Kennedy's paragraph 16) are remunerated according to the scale in force in British districts.
19. The proposal to give a guarantee for 15 years meets with general approval.
20. Since the submission of his report, Mr. Fernandez has suggested a modification in the dates for revenue instalments. The matter will be reported when the views of the Special Political Agent have been received.

> I have the honour to be, Sir, Your most obedient Servant,
E. C. OZANNE, Survey and Settlement Commissioner.

No. 39 or 1893.

Politioal Departyent.<br>Camp Elalvelu, Kaira Districts, 26th January 1893.

## Forwarded to Government.

2. Both Mr. Fernandez and the Survey and Settlement Commissioner have given an account of the circumstances that have led to the present settlement. It is much to be regretted that so much money should have been wasted, but this is almost entirely owing to the late administration refusing to take advice. However, it is satisfactory to note that the measurement work of Mr. Summers, which alone be was qualified to undertake, bas stood the test well, and the undersigned would submit that both Government and the Cambay State have reason to be satisfied with the energy which Mr. Fernandez has shown in completing the work of classification, and with the settlement proposals which he has submitted.
3. The principal points in which the proposed settlment differs from the existing state of things, are the accurate measurement by acres instead of the old bigha, and the certainty that the State now has that all its lands are properly shown, and that no patels or other influential persons are holding land which has not been measured for assessment. For the first time the relative value of the different classes of soils has been properly assessed. Mr. Fernandez has shown, that under the old system black and gorat soils, which ought to represent a proportion of 14 to 18 were classed at $15 \frac{1}{2}$ and 15 . Again rice-land which has been shown, by all our experience in Gujarát, to be very valuable was assessed only at one rupee. This has now been raised to 4 and 5 Carnbay rupees an acre, a very moderate rate arguing from the analogy of the adjacent tálukis; and finally the bighoti system has now been extended throughout the State, all bhágbatái being abolished. Another change has been the taking off of all rates on wells and the introduction of the sub-soil water-rate,
4. These changes and the difference between a uniform system, and the irregular and anomalous way in which different villages and different classes were treated under the old management, account for the increase and decrease on different villages.
5. The grouping' of the villages, paragraphs 43 to 46 , and the rates fixed for them are approved of by the Special Political Agent, and seem very reasonable. The same may be said for the rates on rice, bháta and dhekudiat.
6. Paragraph 51 shows the general effect of the proposed, as compared with the existing, arrangements. It will be seen that although there is a net increase of 9 per cent.; or Rs. 1,02,128-4-2, the increase of assessment on Govornment occupied land is only $31,954-0-2$, and against this is to be set the very large increase in measurement of 13,187 aores, which before practically escaped all payment. This is very satisfactory, especially as the State has a reserve of over Rs. 70,000 assessed on uncultivated land.
7. It has been impossible to avoid a very large increase in individual villages and holdings, but the reasons are well explained in paragraph 55.
8. Two greatimprovements are dwelt on as necessary in all the reports :-

1st.-The proper drainage to the south and south-west. The matter is now before the Chief Engineer, N. D. The State can improve the lower course of the Alang, which supplies the tanks on which Cambay depends for its supply of water; but for the upper course of the Alang and for the short cuts to the west which are required for the proper drainage of the country, it will be necessary for the Engineering authorities of Kaira to be consulted, so that there may be joint action.
$2 n d l y$.-Better communication. Roads are most essential ; as to the extension of the Petlad rail to Cambay, it is hoped that this may be done some day. As to the port, it is true that it is not likely to improve, but it is interesting to see from Mr. Fernandez' paragraph 15 that the returns for the last eight years show no marked decrease in the trade.
9. Major Kennedy has pointed out that though the State has agreed to give up the cesses enumerated in the margin of his paragraph 10, there still remain the Natra Vero and Kanya Vero on marriages (which it is not necessary to discuss in connection with a land revenue settlement) and the Kathi Pol or grazing fees. No details are given of this latter and it is not stated whether it is levied on uncultivated land only.
10. There is a consensus of opinion in favour of this first settlement being for 15 years only, and the undersigned would strongly support this, as well as the proposal to remunerate the village officers and fix the Gam-Kharch according to Wingate's scale, and to levy full assessment as Wadharo (i.e, excess) on proved encroachments by holders of inám lands.
11. But there are some important points on which there is a difference of opinion between the Special Political Agent who represents the State, and the Revenue Survey Officers.
12. 18t.-Mr. Ozanne's proposal that in view of the bardship caused by individual cases of iucrease, the graduated system laid down in the Igatpurj revision papers, page 98, paragraph 11, Government Selection, New Series, 168, should be followed. This proposal has not been submitted to the State officials, but they are likely to object to it. The general increase throughout the State is so small, and the reasons for these special increases are so obvious, that the Commissioner is not disposed to recommend it, but it is a question on which the orders of Government are required.
13. 2nd.-The question of the right to trees.-Mr. Fernandez recommends the adoption of the practice introduced in the late revision surveys of the Ahmedabad tálukas, and Mr. Ozanne agrees with him, with the proviso that compensation out of the general revenues may be paid to the Khángi, to make up to the Darbar for the loss that it will suffer in the way of firewood. This appears a fair solution of the question. There can be no doubt that the people will feel it a great boon to have the uncontrolled ownership of all trees in their occupied numbers and a fair amount might be settled by the Special Political Agent in consultation with the Naváb as an annual payment to the Khángi. The question is by no means free of difficulty. Even so late as a few years ago, Mr. James, as Collector of Ahmedabad, strongly opposed the giving up of valuable State rights, and there is much to be said for Major Kenoedy's proposal that all occupiers of land should be offered the trees on their holding at an upset price of ten years' purchase of the State-cess. When not purchased, the produce to be sold by auction from time to time; the present tax on each fruittree, whether bearing or not, being abolished. There is much to be said either way, and it is not a matter on which pressure should be brought to bear on the State. There is no reason for reserving any kind of trees as State property.
14. Nazarina.-It will be better to give up this source of revenue. It is true that it is still kept up in Sachin and other places, but as Mr. Ozanne points out, it is open to evasion by collusion.
15. Local Fund.-Mr. Ozanne argues that the increase in assessment is quite enough for the present; but the State is apprehensive that if not introduced now, it will be dificult to introduce it later on, and for this reason Major Kennedy recommends that at present half su anna only should be levied and lays down very reasonable rules to prevent it being merged in the general revenues. The Commissioner thinks that Major Kennedy's proposals may be adopted, especially, if Government should decide that the right in trees is to be given up.
16. Dates of Instalments.-Those recommended by Major Kennedy in his No. 33 of 15th January and supported by the Survey and Settlement Commissioner may be sanctioned.
17. The abolition of the rates on wells, of the various cesses remitted and all other concessions should be made known as widely as possible by notifications posted in every village.
18. In conclusion, the Commissioner would invite special attention to the closing remarks in the Special Political Agent's report on the necessity for very early orders in this matter.

G. B. REID,<br>Commissioner, N. D.

From

# Thb Surivey and SETTLEment Commissioner; 

 ToTHE COMMISSIONER, N. D.
Surat," 21st January 1803.
Sib,
With reference to the concluding paragraph of my remarks on the Cambay Settlement Report, I have the honour to forward copies of letters from $\mathbf{M r}$. Fernandez and Major Kennedy on the subject of the dates of revenue instalments. Major Kennedy does not wish the first kharif instalment to be fixed later than the first week in December. This is earlier than the dates in the British districts, but it does not seem unreasonably early.

I trust that you will forward this correspondence with your opinion to Government.

> I have the honour to be,
> Sir,
> Your most obedient Servant,
> E. C. OZANNE, Survey and Settlement Commissioner.

No. 870 of 1892.
To

## Thr SURVEY and SETTLEMENT COMMISSIONER.

Surat, 218t December 1892.

## Sib,

I have the honour to inform you that it had been my intention to recommend in my report No. 843, dated 13 th instant, a change in the dates on which the revenue instalments are now collected in Cambay, but in my anxiety to forward the report to the Special Political Agent as early in this month as possible, it entirely escaped me to do so.
2. I find that these dates are about one month earlier than those fixed for the British Districts of Ahmedabad and Kaira; the consequence is that the Cambay rayats complain, that the first instalments are demanded from them while their grain is still being cleaned and made marketable. I think this is a great hardship, for it must compel them to seek for accommodation, temporary though it may be, from the money-lenders. I therefore beg to suggest that, in commenting on my Cambay Settlement Report, you would kindly recommend the adoption for Cambay of the dates observed in Kaira. These dates are as follows :-

Kharlf.
1st instalment-from 10th to 20th January. 2nd do. 10th to 20th March.

- Ravi.

1st instalment-from 10th to 20th Febrnary. 2nd do. 10th to 20th April.

I have, \&e.,
T. R. FERNANDEZ,

Deputy Superintendent, Revenue Survey, Gujarát.

No. 33 of 1893.
To
The SURVEY and SETTLEMENT COMMISSIONER, Surat.

Special Political Agent's Office, Camp Wístána, 15th January 1893.

## Sir,

Referring to your endorsement No. 18 of 5 th instant, I have the honour to report that local experience shows that no real inconvenience is caused to cultivators of this State in regard to the date of the first instalment of the kharif crop being fixed at from 1st to 15th Márgshar Sud of each year. Both the Divan and the Revenue Adhikari, experienced British officials, report that the above date is not urreasonable or inconvenient, as by that time, falling as it does generally from the first to the third week in December; the principal kharff crop will bave been easily gathered in. I concur in this opinion. Aly alteration of this date to a month later, as proposed by Mr. Fernandez, will be a distinct inconvenience financially to the State. Under these circumstances, I am against altering the date of the first kharif instalment, but would allow a period of 15 days for the payment of this instalment instead of only 10 days as at present fixed.
2. With regard to the second kharif instalment, there is no objection to making this later and to also allowing 15 days, and therefore I would advocate 1st to 15th Fálgun Sud as the 2nd kharif instalment.
3. As to the ravi instalments, my opinion is, they should be :-

> 1st instalment- 1st to 15th Falgun Sud. 2nd do. 1st to 15th Chaitra Sud.
4. In recapitulation, I give the instalments, with approximate English dates which can best be adopted in this State, and I would strongly advocate the settlement of these dates as being reasonable and most convenient :-

## Khardf.

1st instalment-1st Márgshar Sud to 15th Márgshar Sud $=$ about Ist week December to 3rd week December on average.
2nd instalment-1st Falgun Sud to 1ath Falgun Sud= about 1st week March to Srd week March on average.

## Ravi.

Ist instalment-1st Falgan Sud to 15th Falgun Sud $=$ a bout lat week March to 3rd week March on average.
.2nd instalment-1st Chaitra Sud to 15th Chaitra Sud $=$ about 1st week of April to 3rd week of April on average.
5. It will be noticed that the period of each instalment has been extended by five days. I am of opinion that this being a Native State, native dates according to Sampat calendar should be specified in preference to English dates.

I have, \&c.,<br>W. P. KENNEDY, Major, Special Political Agent, Cambay.

No. 40 of 1893.
Political Depabthent.
Camp Ekalvelu, 26th January 1893.
Forwarded with reference to this office No. 39 of 26 th instant.

G. B. REID,<br>Commissioner, N. D.

## Cambay. <br> Proposed introduction of survey settlement into the - State.

No. 1075.

## Political Department.

## Bombay Castle, 14th February 1893

Memorandum from the Commissioner, N. D., No. 39, dated the 26th January 1893-Forwarding letter No. 1117, dated the 22nd December 1892, from the Special Political Agent, Cambay, who aubmits a report, with accompaniments, from the Deputy Superintendent, Gujarat Survey, in regard to the proposed introduction into the Camhay State of survey rates based on principles obtaining in Rritish districts; refers to former correspondence on the subject; and makes remarks. Forwarding also letter No. 44, of the 9th January 1893, from the Survey and Settlement Commissioner, who passes on the above detailed proposals, with his remarks. Submitting his own remarks in the case.
Further memorandum from ditto ditto, No. 40, dated the 26th January 1893Forwarding, with reference to his memorandum No. 39 of the same date, a letter, No. 171, dated the 21st January 1893, from the Survey and Settlement Commissioner, who forwards with his remarks, with reference to the concluding paragraph of his remarks on the Cambay Settlement report, copies of letters from 4 r . Fernandez and Major Kennedy on the subject of the dates of revenue instalments.
Resolution.-Government are not responsible for the failure of the Cambay State to act upon the advice given to it by successive Commissioners of Survey and Settlement, and the consequent heavy cost of, and protracted delay in, the survey operations. It is, however, necessary that the settlement should be introduced without further hesitation, and Government accept the grouping of the villages, and the rates proposed for the several classes of the 220,318 acres included in the 84 villages brought under settlement, subject in the case of the five Jivai villages to the consent of the Jivaidars or the prior reversion of their life interests. It is noticed, however, that, although the general effect of the settlement is to abolish a number of cesses and increase the land revenue now realised by some 9 per cent., yet owing to the discovery of encroachments, or owing to the escape of favoured lands from their proper assessment, the increase in a few villages appears very considerable. Where the increase is due to the addition of fresh lands to the village, the enhancement is only nominal; but where existing holders will be required to pay on their present boldings very large excesses, Government consider that the full demand should not at once be enforced. It seems better in such cases that the Akarbands should be made out according to the full sanctioned rates, but that enhancements beyond 25 per cent. of the present assessment should be remitted for the first two years, and beyond 50 per cent. for the third and fourth years, and beyond 75 per cent. for the fifth and sisth years of the new settlement. The Political Agent should report whether he sees any decided objection to this proposal, and if not, it may be carried out at once. The settlement now sanctioned may be fixed for fifteen years, and it must be understood that at the close of that period any revision will have to be carried out in consonance with the advice of the Britisi Government, and by such Agency as it may direct. The dates of instalment suggested in Major Kennedy's letter No. 33, dated January 15th last, are approved.
2. It appears that 21 cesses enumerated in paragraph 10 of Major Kennedy's report will be removed, leaving the Nátra and Kanyá veros and the grazing fees. Government would be glad to know the income derived from the marriage fees, and the effect of such taxation on early marriages. The proceeds of the grazing fees seem considerable, and Major Kennedy suggests a more uniform and improved system of collection. Government will be glad to receive his suggestions on this point.
3. The Nazrána duty may also be abolished, unless the Darbár is anxious to retain it as a symbol of allegiance, or unless a stamp duty is charged on transfers of land. On this point the further report of the Special Political Agent will be awaited. The proposals for the remuneration of village officers and assessment of encroachments are approved.
4. As to the question of the Government's rights in trees, they are at present the property of the Darbar, whether dead or alive. In view of the abolition of cesses, the Governor in Council does not see any reason for imposing on the Darbár an entire sacrifice of this source of revenue. But he considers that the option of buying out the fruit trees at ten years' purchase should be offered to the occupants, and if they purchase the right, they should be entitled to grow other fruit trees and retain the property in them. There seem to be no other trees such as used to be reserved in British districts, but should the cultivators anywhere hereafter plant anysuch trees, they sbould be allowed the enjoyment of them.
5. As to the imposition of the local cess, Government consider the principle of such a cess sound, and the rayats of Cambay must be perfectly familiar with the system in force in the British districts. The rules under which it can be introduced now will be a sufficient safeguard that it is properly spent, and there can be no doubt that, on the termination of the present arrangements, the Political Agent at Kaira will devote greater attention to the affairs of Cambay. At the same time it is presumed that at present local effort and contributions are called forth whenever a strong local need existo for any particular work, and such local effort would probably cease if a uniform cess for local improrements were imposed. On the whole Government are inclined not to introduce the local cess at once unless the Political Agent can advance very strong reasons to the contrary.
6. Copies of the correspondence should be printed as soon as possible and sent to the Political Agent, Kaira, the Special Political Agent, and the officers whose reports have been received.

W. LEE-WARNER, Secretary to Government.

To
The Commissioner, N. D.,
The Survey and Settlement Commissioner,
The Collector and Political Agent, Kaira,
The Special Political Agent, Cambay,
The Revenue Department of the Secretariat.


[^0]:    . 1338-1

[^1]:    s 1338-4

[^2]:    Nore, -Thene are $t$ in number if Malasoni Juni and Navi are taken as separate villagen.

