INDIA AND IMPERIAL PREFERENCE

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A STUDY IN COMMERCIAL POLICY

BY

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X:5311.2.N3 G9 12283 'Industrialization is the only possible solution for the appalling absolute standards of life in the East . . . It follows that difficult as the problems of adjustment may be, they remain subsidiary, not in the sense that solutions are easy to find, but in the sense that they flow from an historical process which cannot be resisted and which ought not to be resisted.'—T. E. GREGORY, in his conclusion to G. E. Hubbard's Eastern Industrialization and its Effect on the West.

TO
THE MEMORY
OF
MY MOTHER

FOREWORD

In this monograph Dr Madan, an accomplished young economist, has attempted a critical study of the general policy and actual practice of Imperial Preference in India. work constitutes a welcome addition to the very scanty literature on the subject; its high value lies in the vigorous and thorough analysis which the author has brought to bear on the whole mass of relevant facts and material. The great importance of the study cannot be exaggerated—it touches the whole question of India's present economy, while opinion in the country is vehemently exercised on the many issues involved. At the present moment it is of direct significance as the famous Ottawa Trade Agreement which laid the foundations of the present policy of preference is being superseded and a fresh agreement governing Indo-British trade is being fashioned. There is no aspect of the many complex problems implicit in the large themes of protection and preference in this country today on which the author has not thrown sure and dependable light. In the steady pursuit of this scientific aim he has not allowed himself for one instant to be deflected by clamorous sentiment raging on either side. The result is a work of great sanity in a field of intense controversy.

It is a privilege to be invited to write a Foreword to a work of this description. It is not possible to follow in any detail the author in his systematic presentation of the history of opinion or in his close analysis of the effect on Indian trade of the working of the Ottawa Agreement during its brief period of existence. The ideal present at the Conference at Ottawa was clearly stated by Mr Baldwin: 'the expansion of Empire trade brought about as far as possible by the lowering of trade barriers as between the several members of the Empire.' This definition of the objective was not exactly adhered to in actual agreements, but Dr Madan's general conclusion on the net effect of the Ottawa Agreement on Indian export trade cannot be resisted. The really important

question, because it is the practical question, is whether with the change in British trade policy and an extensive system of Empire preferences, India did not gain in her export trade because of the Agreement. Several factors were in operation at the same time, but the clear conclusion reached is that on the whole the Agreement was a source of gain though of a modest magnitude. Further, 'the Ottawa Agreement between the United Kingdom and India served through the major part of its duration primarily as a measure of insurance against potential losses in the Empire markets'. This is a reassuring verdict, as it is also the most competent verdict hitherto available.

Another aspect of Dr Madan's study deserves notice. He has analysed significant trends in world and British Empire trade to furnish, to use his own words, 'the setting for a somewhat detailed examination of the trade of a primarily agricultural raw material exporting country like India'. The analysis is rapid and tersely presented, but has been carried out with striking scientific rigour; and the causes of relative expansion of inter-Imperial trade have been set forth with an unerring hand. India's share in the increase is clearly indicated and throughout related to controlling circumstances. The implications of this analysis and of certain other broad facts of Indian economy have been made the basis of general reflections on the country's economic future. The need for the establishment of proper relationship between commercial and industrial policy is emphasized, and the duty of the State in this regard is indicated. Exclusive attention to foreign trade is likely to affect the correct appreciation of the general problem of the country's economic and industrial development. The big issue of national planning for a country still largely dependent on agriculture—and where industry in the modern sense is of comparatively recent origin, requires to be faced apart from questions of protection and preference.

In estimating the 'costs' of preference on imports, the author reaches the conclusion that, altogether, alarming estimates of the 'loss of revenue' or 'burden on the consumer' are based on error and do not stand scrutiny. The excess of the burden on the consumer over the loss of revenue was

not greater than a few lakhs. Dr Madan has abundantly established this satisfactory conclusion.

I must resist further temptation to detailed reference. Dr Madan's work will take a high place in the growing volume of valuable studies in Indian Economics. It will apply a much needed corrective to a vast mass of loose thinking that prevails at present on the subject of our trade policy. It will also furnish an example of care in thought and analysis, as of the proper method of condensation of material, to the serious Indian students of our economic life. Personally I lay down his work with the hope that the author will address himself to his subject at some future date on a more generous factual scale. As trade policies are being reconsidered and refashioned in India and as world economic factors are undergoing rapid changes the occasion for a more extensive treatment should not be very distant.

MANOHAR LAL

SIMLA

May 1939.

PREFACE

THE aim of this monograph is to make a critical review. of the policy and practice of Imperial preference in India. With this object an analysis is made of the Trade Agreement concluded at Ottawa between the United Kingdom and India, its genesis, working and effects on Indian trade, industry, the consumer and State revenues during the quinquennium 1932-3 to 1936-7 and in some respects during 1937-8 (for which provisional figures only are available as yet). The end of the year 1936-7 forms an appropriate closing point for the main analysis for two reasons. It marks the culmination of a broad rising trend of economic activity, which provides a uniform general background for the treatment of export trade: after that, the recession introduces a wide new factor into the situation. Secondly, with the separation of Burma from 1 April 1937, the foreign trade statistics of British India for 1937-8 would not admit of direct comparison with those of earlier years.

There are few other questions on which opinion in India has been shaped so much by sentiment and so little by an objective study of economic facts. Such a study it is the purpose of the present work to attempt.

Until recently the consideration of Imperial preference in India was at a purely theoretical stage. A system of differential duties had no doubt been in existence before 1931, but it was avowedly an incident of the protective policy of the country. Now the first stage of a large scale experiment in Imperial preference is nearing conclusion. No complete review of its working is available. Besides the two Government Reports on the working of the Scheme of Preferences up to the end of 1934-5, a few pamphlets practically exhaust the literature on the subject.

Perhaps a few words may be added on the scope and plan of the work. In the first chapter the evolution of Imperial preference is briefly traced in the case of the United Kingdom and India. An examination is then made of trends in the composition and distribution of world and Empire trade and of the causes of those trends which are of special significance for a study of recent tendencies in Indian trade. The recent tendencies in the composition and distribution of India's export trade form the subject-matter of the third chapter. There a survey is also made of such recent developments in the commercial policy of Germany and France as have a particular bearing on the export trade of India.

The preferred exports are dealt with at some length in the succeeding two chapters. Next, the preferred exports as a whole are considered together with non-preferred exports, and an attempt is made to estimate the measure of gain of trade which may be ascribed to the Ottawa preferences. In this connexion the incidence of the trend to bilateralism on the trade of India, as well as the bearing on this trend of British protectionism and Imperial preference, is examined. In another chapter recent changes in the distribution of the import trade and the nature and probable magnitude of the cost of import preferences are considered.

The principles and practice of a special form of Imperial economic co-operation, namely Imperial industrial co-operation, are critically reviewed in two chapters, one of which deals with the special cases of Cotton and Iron and Steel in India.

In the end an attempt is made to define the general lines of a commercial policy in keeping with India's general economic policy, and suited to her needs and conditions. The outlook for international trade and Empire economic policy are briefly reviewed, and the popular demand for bilateral trade treaties is scrutinized. Certain fundamental as well as immediate considerations that would condition India's attitude towards Imperial preference at the present time are also indicated.

This book was all but printed when a new Agreement to replace the Ottawa Agreement was concluded between His Majesty's Government and the Government of India on 20 March 1939. The new Agreement is briefly noticed in a Postscript and summarily examined in the light of the actual results of the working of the Ottawa Agreement presented in these pages. If the only sound basis for forecast of the future

is experience of the past, a clear appreciation of the effects of the Ottawa Agreement should provide the right approach to a proper appraisal of the merits of the new Agreement. Besides, the scope of preferences on Indian exports remains substantially unaltered in the new Agreement: it may be hoped, then, that the analysis of trade in particular commodities made here will have not only an historical, but some practical interest. The general observations on Imperial preference and industrial co-operation and bilateral trade agreements require little modification.

I am conscious of inadequate treatment of some aspects of the subject, but offer my results in the hope that they may provide a basis for further treatment and fuller inquiry.

I take this opportunity to express my obligations to the Honourable Mr Manohar Lal, Finance Minister, Punjab Government, Professor Brij Narain, Dr L. C. Jain, Professor of Economics, University of the Punjab, and Dr E. D. Lucas for going through the whole or parts of this work and offering helpful suggestions.

To Mr Manohar Lal I am specially indebted for contributing a very valuable Foreword. Dr Jain, besides, kindly revised the proofs for press. My thanks are also due to the Librarian and staff of the Punjab University Library, Lahore, for their unfailing courtesy and readiness to comply with my wishes.

Unless otherwise stated, the source of statistics used is United Kingdom or Indian Trade Returns.

B. K. MADAN

Lahore March 1939

Indian Units

i lakh = 100,000

1 crore = 100 lakhs or 10 millions

1 rupee = 1s. 6d. Rs. 1 lakh = £7,500 Rs. 1 crore = £750,000

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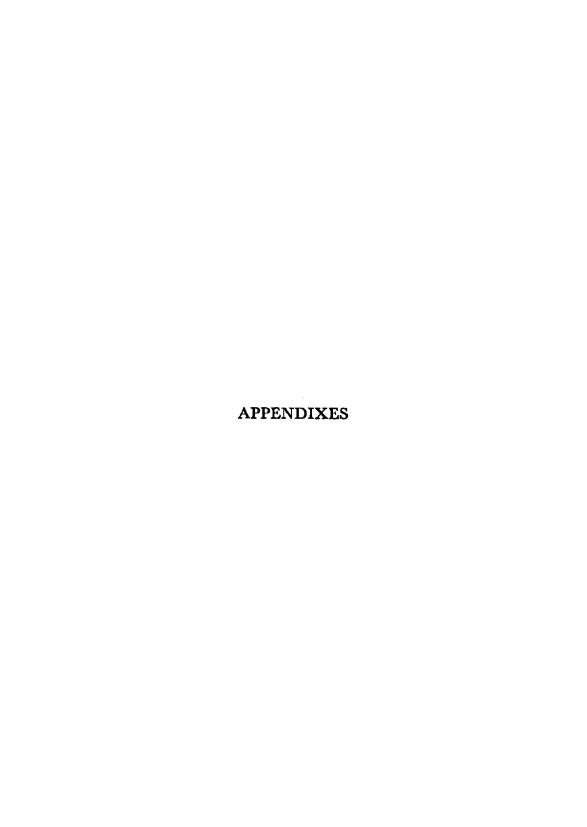
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APPENDIX A

List of Countries with which Bilateral Commercial Agreements (Mostly Promising Most-Favoured-Nation Treatment) have been Concluded by the United Kingdom to which India is a Party, or with which Agreements have been Negotiated Separately on Behalf of India.

Afghanistan	Anglo-Afghan Treaty of Commerce, 5 June 1923.	Does not provide for most-favoured - nation treatment of goods.
Albania	Anglo-Albanian Exchange of Notes, 1925. (Nevertheless clause.)	
Argentine	Anglo-Argentine Treaty of 1924.	
Austria	Anglo-Austrian Treaty of 1924. (Nevertheless clause.)	1
Belgium	Anglo-Belgian Exchange of Notes, Commercial Modus Vivendi, 1898.	Does not provide specifically for most-favoured-nation treatment.
Bolivia	Anglo-Bolivian Treaty of 1911. (Nevertheless clause.)	•
Brazil	Anglo-Brazilian Exchange of Notes,	
Bulgaria	Anglo-Bulgarian Exchange of Notes	

Anglo-Colombian Treaty of 16 February 1866. Under certain condi-Anglo-Costa Rican Treaty of 27 Novtions reciprocal mostember 1849.

ment is accorded in

Costa Rica to goods from all parts of the British Empire. Czechoslovakia! Anglo-Czechoslovakian Treaty

1923. (Nevertheless clause.) Denmark Anglo-Danish Treaties of 1660-1 and

China

Colombia

Costa Rica

1670.

1925. (Nevertheless clause.)

of 20 December 1928.

Tariff Autonomy Treaty and Notes

Egypt Anglo-Egyptian Exchange of Notes,

Ethiopia

13 and 14 February 1937.

Anglo-Ethiopian Treaties: Import
Duties in Ethiopia of 1897 and 1909.

Anglo-Estonian Treaty of 1926. Estonia

(Nevertheless clause.)
Anglo-Finnish Treaty of 1923.
(Nevertheless clause.) Finland France

Indo-French Convention of 1903. Certain specified goods only receive most-favoured-nation treatment.

favoured-nation treat-

Anglo-German Treaty of 1924. Subject to denuncia-Germany (Nevertheless clause.) tion at three months' notice. Indo-Greek Exchange of Notes, 1926. Greece -Guatemala Anglo-Guatemalan Treaty of 1928. (Nevertheless clause.) Hungary Anglo-Hungarian Treaty of 1926. (Nevertheless clause.) Iran Anglo-Persian Treaties of 1857 and 1903. Iraq Most - favoured - nation treatment is under Article 11 of the Declaration by Iraq on termination of the mandatory régime. Italy. Anglo-Italian Treaty of 1883, extended to India by convention of 1914. Indo-Japanese Convention of 1934, Japan prolonged in October 1937 until 31 March 1940. Latvia Anglo-Latvian Treaty of 1923. (Nevertheless clause.) Lithuania Anglo-Lithuanian Exchange of Notes, 1922. (Nevertheless clause.) Liberia Anglo-Liberian Treaty of 1848. Morocco Anglo-Moroccan Convention of 1856. Anglo-Muscat Treaty of 1891, ex-tended in November 1937 to Muscat February 1939. Treaty between the United Kingdom Norway and Norway and Sweden, 1826. Panama United Kingdom-Panama Treaty. (Nevertheless clause.) Peru Anglo-Peruvian Treaty of 1850. Provides only for national treatment in respect of trade, Poland Indo-Polish Convention of 1931. **Portugal** Anglo-Portuguese Treaty of 1914. (Nevertheless clause.) Roumania Anglo-Roumanian Treaty of 1930. (Nevertheless clause.) Serb-Croat Treaty between the United Kingdom Slovene State and the Serb-Croat-Slovene State, (Yugoslavia) 1927. (Nevertheless clause.) Siam Anglo-Siamese Treaty of 1925 and November 1927. Soviet Union Treaty between the United Kingdom

and the Soviet Union. (Neverthe-

Anglo-Spanish Treaty of 1922, revised in 1927 and 1928. (Nevertheless

The same as in the case of Norway.

Anglo-Turkish Exchange of Notes,

Anglo-Swiss Treaty of 1855.

less clause.)

clause.)

1930.

Spain

Sweden

Turkey

Switzerland

United States of America

Treaty between the United Kingdom Does not provide for and the United States of America, 1815.

most - favoured - nation treatment, but U.S.A. has a single-line tariff. Exchange of Notes between India and Subject to three months' the Union of South Africa, March notice of termination.

Union of South Africa

Venezuela

Yemen

Anglo-Venezuelan Treaty of 1825. Anglo-Yemen Treaty of 1934.

The usual exceptions to the most-favoured-nation clause are, of course, admitted in all the above treaties. Thus, for instance, the treaty with Latvia does not entitle the United Kingdom or India to claim preferences extended to Russia, Finland, Estonia and Lithuania and the Treaty with Panama excludes preferences extended to the United States of America by the latter. Similarly the mutual most-favoured-nation treatment provided for by the exchange of Notes between India and the Union of South Africa is in respect of commodities not eligible for preferential treatment in virtue of one or other of the Ottawa series of agreements.

Nevertheless Clause: Anglo-Albanian Treaty of 1925

3. Nevertheless, goods the produce or manufacture of India or of any of His Britannic Majesty's Dominions, colonies, possessions and protectorates or of any territory in respect of which a mandate on behalf of the League of Nations has been accepted by His Britannic Majesty will enjoy in Albania complete and unconditional most-favoured-nation treatment, so long as India or such Dominion, colony, possession, protectorate or territory accords to goods the produce or manufacture of Albania treatment as favourable as that accorded to the produce of the soil or industry of any other foreign country.

(Source: British Foreign Office Handbook of Commercial Treaties; Indian Council of State Debates-24 March 1933; 12 April 1934; 8 August 1934; 10 April 1935; 20 April

1936; 6 April 1937; 8 April 1938.)

APPENDIX B

Percentage Share of World Export Trade (Gold Value) of Countries Exporting:
(x) Non-agricultural Primary Products and (2) Agricultural Products*

	·		,			т
Exporters of Non-	agricultura	ı 1929	1932	1935	1936	1937
Primary Primary	roducts:		1		<u> </u>	
Mexico	•••	. o·86	0.75	1.08	1.01	0.95
Bolivia		1	0.08	0.11	0.17	0.16
Chile		_ ož	0.26	0.7	0.53	0.76
Down			0.30	0.39	0.30	
Netherlands Inc	diec .			1.64	1.62	0.36
British Malaya			1.7			
Tunn	••		1.03	1.69	I:73	2
Y	••		0.2	0.22	0.63	0.62
	•• •		0.15	0.17	0.18	0.2
Norway	••		0.78	0 77	0.80	0.77
Poland		1 -	0.94	0.01	0.91	0.86
Roumania	••		0.78	0.72	0.75	0.89
Yugoslavia	••	. 0.42	0.38	0.48	0.48	0.56
Total		. 8.62	7-64	9.24	9.2	10.13
Agricultural Expo	riers:				T	
Hungary	••	. 0.55	0.45	0.69	0.7	0.67
Greece			0.27	0.35	0.32	0.33
Egypt		1	0.7	0.89	0.79	0.76
Estonia		1 0.00	0.00	0.11	0.11	0.11
Siam		قمیما	0.32	0.38	0.37	0.27
Australia	., .	l	2.07	2.39	3.4	2.23
Canada	• • •	1	3.78	4.32	4.83	4.33
Portugal		1 2.1.	0.10	0.51	0.51	0.31
7	••		2.76	1		3.07
Desail				3.01	3.19	
New Zealand	••		1.38	1.50	1.51	1.35
	•• •		0.84	0.00	1.03	1.01
Bulgaria	••	1 •	0.10	0.20	0.22	0.24
China	• • • •		1.63	1.61	I · 63	1.21
Argentine	••		2.57	2.36	2.22	3.92
Denmark	••	9-	1.28	1.37	1.38	1.3
Lithuania	••	. 0.1	0.12	0.13	0.12	0.14
Total	••	19.62	18-97	20.42	21.36	20.45
Grand Total:	••	28.24	26.61	29.66	30.56	30-58

^{*} Review of World Trade, 1936, 1937, Table III. The reference made to equal rates of progress in 1936 of the relative shares of agricultural and non-agricultural exporting countries on p. 20 n 1 was based on figures given in Review of World Trade of that year, which have been amended since.

	1935-6			1936-7	
nited ngdom	Percent- age of United Kingdom	Total	United Kingdom	Percent- age of United Kingdom	Tota
86 51 9.6 5.6 134 334)	7 11 · 1 97 89 38	1,218 459 14 6·3 659 (552)	133 70 17·3 6·5 116 (386)	7-8 13-4 96 87 44	1,710 567 17:9 7:5 528 (626)
386 7 208 224 276 79	68 37 29 3 55 36 75 81 75 88 17 62	58·2 64 20·1 1,381 165 1,080 9·3 258 300 313 474 65	45·8 22 4·2 4·5 218 339 7·5 247 214 256 146 52	66 48 3:1 74 36 76 89 64 85 18	69·5 46 18 1,443 296 939 277 336 302 791
7	42	28.7	13.3	47	28.5
43 73 3 1-17 21 17 7 3 1-18 61 10 972 5-6	59 34 2 50 81 87 70 75 2 77 100 91 59	73 216 252 2·36 99 61 10 4 9·7 79 10 1,064	29 35 3 1·19 25 17 210 5 0·15 72 12 1,702 7.7	48 17 1 41 28 29 50 73 200 97 51	60 211 216 2.9 137 77 232 12.1 99 12.1 1,860 15.2

APPENDIX D

Gross Imports of Coffee into the United Kingdom
(1,000 cwt.)

From		1924	1925	1926	1927	1918	1929	1930	1931	1932	1933	1934	1935	1936	1937
- N.	-														
India	•	32	93	26	80	54	24	89	46	50	45	49	30	79	23
Five-yearly moving average	٠	_		57	55	55	* 59	53	51	56	44	50	45	_	-
British East Africa		173	177	153	235	250	178	344	190	276	283	133	220	X35	×57
Five-yearly moving average	• .,		_	198	199	208	225	232	239	228	205	174	150	_	' -
Empire		214	278	185	320	309	204	418	\$39	529	337	186	257	219	186
Costa Rica		205	205	202	224	236	259	305	29 1	227	298	437	x80	174	149
Foreign Countries		358	378	293	362	348	355	397	412	413	336	356	226	ax6	184
Total		572	656	478	682	657	559	815	75I	742	673	542	483	435	370
Empire, per cent		37	42	39	47	47	37	5I	45	44	50	34	53	. 53	50
Five-yearly moving average	•		_	43	48	44	45	44	45	44	45.	47	48	· –	
Costa Rica, per cent		36	31	42	33	36	46	36	39	31	35	44	37	40	40
Five-yearly moving average	•	_	;	36	38 ;	39	38	38	38	38	38	38	40	_	_

[•] The figures given under each year represent the average of the figures for the quinquennium which includes the two preceding and succeeding, e.g., the figure of the quinquennial moving average under 1926 is the average for the five years 1924 to 1928, under 1927, the average for 1925 to 1929, and so on.

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APPENDIX E Exports of Non-Preserved Articles from India (Rs. lakhs)

								United	Kingdom				Other Co	untries			All Co	untries	
							1931-2	1935-6	1936-7	de (-	crease -) or crease -) in 936-7 over 931-2	1931-2	1935-6	x936-7	Increase (+) or decrease (—) in 1936-7 over 1931-2	1931-2	1935-6	1936-7	Increa (+) o decrea (-) i 1936- over 1931-
Fextile fibres: Cotton, raw Cotton, was Hemp, raw Jute, raw Kapok Wool, raw		•••			::	•••	1,54 16 3,11	4,52 23 17 2,96	6,54 20 21 3,48	++++	5,00 4 17 37 37	20,29 17 23 8,06 6	29,26 47 43 10,75	37,87 56 48 11,49	+17,58 + 39 + 25 + 3,23 - 2	21,83 33 27 11,17	33,78 70 60 13,71	44,41 76 69 14,77	+ 22,5 + 4 + 4 + 3,6
Ores and othe Chromite or Manganese	r mini	og pr	oducts :	••			2,50	1,38	2,0i	_ +	49	28 I	72 8	85	+ 57	a,78 a	2,10 8	2,86	
Mica Wolfram on Coal	.:.		••	::	••	••	. 16 . 22 . 56	39 39 1,27	44 44 74	±+++	28 22 18	40 18 6 53	94 45 14 17	88 50 35 20	+ 48 + 32 + 29 - 33	56 40 62 54	1,33 84 1,41	7 1,32 94 1,09	+ 7 + 5 + 4
Hides and ski Cow-hides Sheepskins	15: 	::	• • •				: 1	14	27	+	23	72	84	82	+ 10	76	98	1,09	- 3 + 3
Lac Rubber, raw Myrobalans Pruits and	··	les	::	::	•	••	45 27 38	30 32 23	8 54 23 19	++1-	7 9 4 19	5 1,99 18 28	10 1,28 57 24	7 1,80 81 18	+ 2 + 41 + 69 - 10	7,84 45 66	14 1,58 89 47	2,34 1,04 37	+ + 5 + 5
Provisions a Fibre for be Saltpetre Rape seed	nd oili	and t)	::	••	::	7 4	5 4 4	19 5 3 3	+1 1+	18 1 1	89 32 17 9	1,57 22 18 10	29	+ - +++	90 39 31	1,64 87 23 14	1,70 26 20	- 2 + 8 z +
Cutch and p	ambie	r	::			••	19	3 4	3	++	1	54 2	*3 3	3	- 21 + 1	73 4	26 5	54 6	+ 1
		•	•	••	••	••	9,82	12,62	15,96	† [+	6,14 6,90 76)	34,92	48,81	59,18	+ 24,20 [+24,95 -75]	44,74	61,43	75,08	+ 30,9 (+31,2 -94)

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APPENDIX C
TABLE I
Quantity of United Kingdom Imports of Articles on which Preference is Granted to India

. Unit of On other	1	1931		1932		Maria de M	1933		,5 ···	1934			1935			1936	-
Commodity Unit of Quantity	India Er	mpire Total	India	Empire	Total	India	Empire	Total	Tudia	Empire	Total	India	Empire	Total	India	Empire	Total
Jute manufactures: Piecegoods million sq. yds	57	57 72	67	69	69	55 98	55	56	60	60	6 1	71	71	73	142	142	143
Percentage* Sacks and bags thousand cwt.	679	79 100 598 719	707	725	730	98 552	564	100 568	100*	100° 683	694	7×4	730	738	999	99 1,049	700 1,070
Percentage Tanned hides	189 63	97 100 196 298 66 100	97 203 80	99 212 84	253 200	97 235 88	99 241 00	268 100	97 237 92	99 246 95	258 100	97 257 93	265 265	700 275 100	96 526 93	98 331 94	354 100
Tanned skins , , , thousand cwt	99	116 148	102	120	749	112	134	159	124 75	144 87	165	717	139	150	134 75	149	178 100
Percentage thousand cwt	403	446 451	199	215	216	125	146	148	125 81	153	154	140 85	165	165	141	166	166
Percentage Coir mats and matting million sq. yds	5.33	99 F00 5:38 6:56	6.82	6-82	6.96	8-39	8-39	8.5	7.82	2.83	7.92	8 35	8-35	8:4	9.44	9:44	9*49
Percentage Teakwood thousand cub. ft	870	915 1,187	98 731	98 760	826	758	774	829	1,369	99 1,438	1,553	1,788	1,854	1,921	2,275 83	9,378	2,738
Percentage Castor seed thousand tons	73 25	77 100 25 31	20	20	25	30	93 31	33	33	93 33	35 700	93 29 80	96 29 80	36	21 70	87 21	30 100
Percentage Goatskius, raw millions		6.6 8	80 4.9	6.8	7.7	6·6	8.6	9 3	4.82	91 7	7:5	6.2	9.3	IO'I	7.3	10.3	10.8
Percentage Rice, cleaned whole thousand cwt	453	83 100 461 1,441	64 527	532	1,592	644	722	700 1,034	64 810	93 955	1,360	61 896	1,019	1,187	762 68	94 934 84	7,116 1,116
Percentage Linseed thousand tons	3r 15	39 700 15 338	33	33	362	131	133	249	39 340	140	184	7.5 58	58	257	222	122 81	273
Percentage thousand cwt.	491	4 100 491 1,312	337	337	700 1,192	213	53 214	1,046	76 235	76 239	100	265	267	1,141	366	66	1,048
Percentage Woollen carpets and rugs million sq. yds	0.76	0·8 3°55 22 100	1.07 42	28 1-11 43	2·57 200	1·28 51	1.3t	2·51 700	1·75 65	1 · 8r 67	2 · 69	2.65 65	1·72 67	2·56	1·6 57	1-67 60	2.79 200
Bran and pollard and rice meal and dust thousand tons	· · · ·	1 1	1	261	1	- 1		546	245	308	658	222	278	688	229		712
Percentage	159 41 126	47 100	35 101	50	525 100	36	46	200 387	37 246	47	100 557	32 241	40 259	100 572	32	254 36 250	100 545
Percentage	#8	30 100	24	20	100	159 41 289	172 44	100 505	44 275	49 438 86	100	42 269	45 423	700 476	43 267	45	100
Percentage	277 52 81	439 535 82 100	312 55 58	487 86 86	100	57	432 86	200	54	86	100	57 90	89 152	100 152	56	89 185	185
Percentage	58	71 100	бo	89	100	70 53	98	100	73 64	700 282	313	59	306	100 317	59 51	100 317	700 356
Percentage thousand tons	49 16	198 299 66 100	44 27	229 87	269 200	55 20	96	100	42 23	90	100	42 23	97	100	34	80	100
Tobacco: Unmanufactured million lb	ر و	34 194	9	48	175	13	49	211	10	48	239	4.6	45	252 700	14	53	272 100
Manufactured thousand lb	4.8 I	56 543	5 4	39	349	9.1	23·3 38	100 454	4.2	20 54 8	100 660	39	48	576 200	45	19·5 33	647
Percentage thousand cwt	46	339 751	50	329	742	45	337	673	49	186	100 542	30	257	483	78 78	219	441 200
Percentage thousand cwt	40	186 256	23	157 84	193	25	189	100	18	34 377	504	11	186	339	16	108 60	156
Poles and beans thousand cwt	26 283	73 100 442 2,844	504	682	2,637	377	75	2,859	549	854	2,785	3 431	55 511	2,807	415	619	3,761
Percentage Vegetable offs:	ro	16 100	19	26	100	13	25	100	19	37	100	25	29.	100	22	16	100
Ground-out oil thousand tons	0.6	0.8 19	3.7	3.7	5-2	3.8	3.2	3.6 5.4	2·8	2·8	5.8	3.4	3.5 2.5	3·7 9·3	4'X	4°X 5	6.9
Manures and hones thousand tons	0·2 5	9 43.5 474	0'2	8.2	25·3 467	0.1	8 7 19	13·5 423	20	16·7 36	20·8 549	0.1	14·3 25	484	~° 40	36	14·5 514 100
Percentage Wheat million owt.		2 119.42	"		105 - 64	3		112.37	0.17	57.54	102.63	0.16	54.74	101.43	3'25	84.38	100.77
Barley million cwt		I 52 I5 42	1.2	2.89	19.18	1.9	3.42	14.8	5.0	4.6	27.7	3·1	3.01 4.5	29.8	3.2	2·62 6·2	18 29 38 6
Granite sets and pavement kerbs thousand tons Other hardwoods million cub. ft.	4	13 112 4 15 14 79	0.15	6.13	13.31	11 80.0	6·29	16·34	0.13	9.26	82 21.74	0.13	10-16	24.3	0.10 13	9.72	23 62 61

^{*} The percentages are based on more precise figures than those shown in this table. Thus in 1934 imports of jute manufactures from India were 60-4 out of 60-6 million sq. yds., which appear as 60 and 61 million sq. yds.

Hence the percentage calculated from the former set of figures is 100.

APPENDIX C (continued) TABLE II Quantity of Indian Exports of Articles on which Preference is Granted in the United Kingdom

United Kingdom Unit	7.8 1,710 13.4 567 96 17.9 87 7.5
Gunny cloth millions A 12° + 38° 47 1.70 15 35 5.77 1.70 15 22 4° 0 1.70 33 40 4° 6 1.70 35 86 7 1.12 8 7 1.70 15 15 15 15 15 15 15 15 15 15 15 15 15	96 17 9 87 7 5 528
Geround-autts	ag ag ag ag ag ag ag ag

These percentages are based only on figures of weight of exports and do not take account of the small exports from Indian States recorded in yards.
 (a) Not separately shown in trade returns.
 + Figures within brackets refer to exports from Indian State ports.

APPENDIX C (continued)

TABLE III

Value of United Kingdom Imports of Articles on which Preference is Accorded to India

<u> </u>	1931 (£1,000)	"	1932 £1,000)	1933 (£1,000)			1934 (£1,000)			1935 (£1,000)			1936 (£1,000)	
	India Empire T	Total India E	Empire Total	India Empire	Total	India	Empire	Total	India	Empire	Total	India	Empire	Total
Geour I— Jute manufactures Tanned hides Tanned sides Tanned sides Coir mats and matting Teakwood Castor seed Goutshins, raw	1,138 1,168 1,841 1,981 514 569 463 466 455 474 292 293 436 707	2,390 1,700 1,633 1,132 2,323 1,636 2,76 213 601 484 610 292 364 245 824 464	1,756 1,834 1,163 1,353 1,787 1,979 230 231 485 503 300 323 245 304 634 690	1,253 1,279 1,380 1,403 1,782 1,963 116 136 526 526 526 299 304 316 325 669 822	1,361 1,542 2,125 136 540 321 338 871	1,481 1,249 1,869 130 518 501 310 460	1,502 1,279 2,020 159 519 517 310 649	1,537 1,406 2,177 159 528 555 337 681	1,638 1,226 1,557 133 541 651 339 523	1,658 1,253 1,666 156 541 666 339 754	1,682 1,365 1,823 157 548 690 419 800	2,472 1,945 2,321 129 605 915 266 708	2,488 1,965 2,435 153 605 945 266 955	2,495 2,088 2,695 153 612 1,074 365 1,011
Total	6,768 7,367 9	9,321 6,166 100 85·4	5,600 7,217 91·4 100	6,341 6,758 87.6 93.4	7,234 100	6,518 87·9	6,955 94·2	7,380 100	6,608 88·3	7,033 93·5	7,484 100	9,361 89.2	9,812	10,493 100
GROUP II— Rice, cleaned whole Linseed Parafin wax Woollen carpets and rugs Bran and pollard and rice meal and dust Oil-seed cake and meal	562 562 396 425 568 575	930 250 3,157 96 1,123 392 1,742 385 1,470 803 2,395 675	255 I,072 96 3,058 392 I,070 404 I,159 1,229 2,422 815 2,314	282 344 1,446 1,459 289 290 372 384 701 956 967 1,053	546 2,451 956 1,014 2,072 2,040	319 1,605 326 543 770 1,335	433 1,605 329 566 1,112 1,484	684 2,020 1,037 1,249 2,497 2,689	404 666 257 522 812 1,419	496 666 269 548 1,112 1,524	624 2,499 870 1,178 2,841 2,909	380 2,862 330 354 922 1,475	528 2,863 330 567 1,051 1,551	663 3,374 847 1,214 3,065 2,876
Total Percentage	2,629 2,741 IC 24·3 25·3	0,817 2,601 100 23·4	3,791\ 11,095 28-7 100	4.057 4,486	9,079	4,898 48·1	5,529 54·3	10,176 100	4,090 37·5	4,625	10,921	6,523 54·2	6,890 57.2	12,039
GROUP III— Tea Ground-nuts	930 1,143	1,498 740	22,622 25,350 1,101 1,242 2,757 3,199	14,020 22,309 8x5 x,460 654 3,244	24,922 1,482 3,378	15,010 654 475	24,846 1,010 3,173	27,924 1,012 3,504	14,743 1,277 594	23,620 1,988 4,329	25,914 1,992 4,439	14,592 1,481 898	24,083 2,465 5,583	26,445 2,467 6,291
Total	16,304 29,415 35 46·6 84	5,031 14,432 2 100 48·3	26,480 29,791 88·9 100	15,489 27,013 52 90·6	29,782	16,139 49·7	29,029 89·5	32,440 700	16,614 51·6	29,937 92·6	32,345 100	16,971 48·2	32,131 91.2	35,203 700
Gaour IV— Töhacco: Unnanufactured Manufactured (cigars only) Coffee Pulses and beans Vegetable oils Manurea and bones*	12 21 241 1,759 4 119 571 110 210 1 103 282 2	0,397. 316 861 10 10,033 273 798 47 1,726 189 1,729 168 1,040 46	2,659 9,523 18 507 1,588 3,522 402 499 313 1,874 340 1,293 71 919	457 2,563 8 15 221 1,461 48 488 153 386 190 341 68 90	10,961 712 2,897 565 1,849 634 786	332 18 233 28 224 90	2,107 18 834 1,429 409 327 204	15,723 1,126 2,459 1,868 1,640 502 1,089	412 8 733 19 182 165 89	2,043 17 967 695 298 375 132	16,380 1,086 1,831 1,239 1,388 1,337	441 9 299 14 163 260 107	2,337 17 767 261 271 515	17,095 1,267 1,540 339 1,759 1,154 999
Total	916 4,756 20	100 5.8	5,391 18,137	1,145 5,344 6-2 29	18,404	1,036	5,328 21·8	24,407 700	1,008	4,527 18·6	24,201 200	1,293 5.4	4.324	24,153 100
Grand Total of Groups I to IV	26,617 44,279 76	5,153 24,248 4	1,662 66,240	27,032 43,60I	64,499	28,591	46,841	74,403	28,320	46,112	74,951	34,148	53,157	81,888
Cacore V— Wheat Burley Cotton yaru and manufactures Magnesile Granite sets and pavement kerbs Other hardwoods	3 14 9 30 31 817 4	1,136 38 3,942 102 107 8 304 6 1,494 34	22,240 32,474 862 2,974 168 1,897 16 88 128 850 2,305		31,005 3,475 2,120 76 159 2,164	60 68 38 15 11 34	17,279 709 87 28 30 1,124	27,612 3,893 2,276 166 171 3,005	56 40 45 17 25 31	18,259 805 99 27 38 1,145	30,464 4,169 2,382 181 155 2,896	1,454 18 110 18 36 40	32,484 722 193 38 45 1,281	37,950 5,006 2,834 238 160 3,165
Total	267 15,266 46 0·6 32·9	5,359 188 2 100 0·5	24,154 39,866 60.6 200	170 23,370 0·4 60	38,999 200	226 0·6	19,257 57-8	37,123	0-5	20,373 50·6	40,247 100	1,676 3-2	34,763 70	49,353 200

[•] Figures for 1931 include under fertilizers—guano raw, mineral phosphates of lime, other sorts (including dried blood, tankage, etc.), basic slag, superphosphates, guano manufactured and compound manures (including bone meal). Figures for 1932 to 1936 include, besides, three other small items—bones for manure, hidse cuttings and skin waste for manural purpose and formaldehyde, whether in solution or polymerized. The last three items are not taken into account in Chapter IV, 5 in the treatment of Group IV: All Commodities,

APPENDIX C (continued)

TABLE IV

Value of Indian Exports of Articles on which Preference is Accorded in the United Kingdom

	193 (Rs. 1	1931-2 1932-3 Rs. lakhs) (Rs. lakhs)		193 (Rs. 1	3-4 akhs)	193 (Rs. 1	4-5 akhs)	(Rs. I	935-6 akhs)	(Rs.)	6-7 akhs)	
	United Kingdom	Total	United Kingdom	Total	United Kingdom	Total	United Kingdom	Total	United Kingdom	Total	United Kingdom	Total
Gaour I— Tuned bides Tanned bides Tanned sides Tanned sides Coir yara and mats and matting and other manufactures	1,86 2,08 2,77	21,92 2,13 3,14	1,75 1,59 2,77	21,71 1,62 3,04	1,60 2,38 2,92	21,37 2,41 3,24	1,60 1,94 2,91	21,47 1,98 3,25	2,07 2,22 2,62	23,49 2,29 2,91 1,86	2,72 3,06 3,12 66*	27,95 3,18 3,57 1,82
manufactures Teakwood Castor seed Goatskins, undressed	99 34 34 44	1,90 57 1,50 2,58	54 28 36 50	1,29 40 1,30 1,79	63 39 36 77	1,52 61 1,05 2,77	62 32 40	1,43 90 85 1,81	50° 32° 71	1,12 87 2,78	96 31 79	1,62 1,46 66 2,78
Total Percentage of group exports to the United Kingdom	8,82 26	33,74	7,79 25	31,15	9,05 47	32,97	8,39 26	31,69	9,29 26	35,32	11,62 28	41,42
GROUF II— Rice Linseed Parastia wax Woodlen carpets and rugs Bran and pollard and rice meal and dust Oil-seed cake	27 17 76 41 48 72	17,40 1,53 2,32 57 74 2,01	34 17 37 45 54 72	13,74 91 2,02 64 69 1,97	30 2,01 55 57 38 86	10,20 4,58 2,29 73 47 1,65	43 1,28 47 74 65 1,16	10,10 3,00 1,92 90 77 1,97	33 1,02 82 60 58 1,32	10,86 2,19 2,28 81 74 1,82	36 3,19 72 66 84 1,48	11,49 4,36 1,96 86 96 2,27
Total Percentage of group exports to the United Kingdom	2,81 12	24,57	2,59 I3	19,97	4,67	19,92	4,73 25	18,66	4,67 25	18,70	7,25 33	21,90
GROUP III— Tea Ground-nuts	16,93 1,15 1,04	19,44 10,14 1,78	14,78 63 1,19	17,15 7,25 1,53	17,56 71 1,30	19,85 6,95 1,57	18,15 1,75 89	20,13 6,31 1,40	17,75 1,26 1,15	19,82 7,66 1,84	17,16 2,37† 1,67	20,04 13,12† 2,35
Total Percentage of group exports to the United Kingdom	19,12 62	31,36	16,60 64	25,93	19,57 69	28,37	20,79 75	27,84	20,16 69	29,32	21,20 61	35,5z .
Geouv IV— Coffee Tobacco: Ummanufactured Mauufactured Spices Spices Very Commanufactured Mauufactured Spices Apaces Apaces Mauufactured	28 39 0.3 7 15 12 3	95 81 5 87 30 93 38	34 36 0-4 6 23 26 6	7,10 73 4 72 38 1,11 20	30 47 0:5 6 17 17 8	1,03 90 4 72 34 1,04	34 0·5 5 11 32	73 78 4 77 28 1,12	38 45 9.6 3 18 17	1,02 88 5 55 33 92 38	18 51 0-4 3 18 21	84 88 5 5 55 40 2,16
Total Percentage of group exports to the United Kingdom	1,04 24	4,29	1,31 31	4,28	1,26 29	4,32	1,15 28	4,04	1,29 31	4,13	1,20 27	4.39
Group V— Wheat Barley Cotton yarn and manufactures Magnesite Grantic sets and kerbs Other hardwoods Sandalwood off	10 13 17 (a) (a) (a)	15 16 4,82 (a) (a) (a)	8 30 (a) (a) (a) (a)	4 II 3,29 (a) (a) (a)	- 14 3 3 0.6 6	3 0-1 2,73 4 4 0-8	7 9 6 3 0.9 0.6	2,65 4 0.9 0.7	6 2 14 3 2 1 7	10 2 2,93 4 2 1	1,88 3 17 4 3 2 8	2,10 6 3,78 5 3 2 14
Total Percentage of group exports to the United Kingdom	47	5,31	42 18	3,52	27	2,93	33 rr	3,01	35 11	3,23	2,25 36	6,18
Grand Total of Groups I to V	32,26	99,27	28,71	84,85	34,82	88,5x	35,39	85,24	35,76	90,70	43,52	109,40

^{*} Exports to the United Kingdom of 'other corts' of cote manufactures from Indian States are excluded.

The figures of ground-suit sepports given in this table include a relatively small amount of exports from Indian State ports. In 1936-7 such exports were Rs. 16 lakhs and Rs. 83 lakhs respectively to the United Kingdom and all countries. In Chapter IV, 4, these exports from Indian State ports were omitted (for 1936-7 only) from the figures of exports under Group III: All Commodities.

(a) Not separately shown in trade returns.