

ROYAL COMMISSION

ON

LABOUR IN INDIA.

EVIDENCE.

Vol. IV.—Part 1.

BIHAR AND ORISSA WITH COALFIELDS.

WRITTEN EVIDENCE.

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NOTE TO PART I.

In this part is reproduced the bulk of the evidence submitted to the Commission in the form of written memoranda in reply to the list of subjects circulated in August 1929. In preparing this volume the Commission have sought to retain all matter likely to be of permanent interest to students of the subject, and not available elsewhere. Material supplied to the Commission which has already been printed and published elsewhere has in general not been reproduced. Where memoranda have been abridged all considerable omissions have been indicated in the text.

TERMS OF REFERENCE.

"To inquire into and report on the existing conditions of labour in industrial undertakings and plantations in British India, on the health, efficiency and standard of living of the workers, and on the relations between employers and employed, and to make recommendations."

Note.—" Industrial undertaking" for the purpose of the Commission is interpreted as in Article I of the Washington Hours Convention, which is as follows:—

- "For the purpose of this Convention, the term 'industrial undertaking' includes particularly:—
 - " (a) Mines, quarries, and other works for the extraction of minerals from the
 - "(b) Industries in which articles are manufactured, altered, cleaned, repaired, ornamented, finished, adapted for sale, broken up or demolished, or in which materials are transformed; including shipbuilding and the generation, transformation and transmission of electricity or motive power of any kind.
 - "(c) Construction, reconstruction, maintenance, repair, alteration, or demolition of any building, railway, tramway, harbour, dock, pier, canal, inland waterway, road, tunnel, bridge, viaduct, sewer, drain, well, telegraphic or telephonic installation, electrical undertaking, gaswork, waterwork or other work of construction, as well as the preparation for or laying the foundations of any such work or structure.
 - "(d) Transport of passengers or goods by road, rail, sea, or inland waterway, including the handling of goods at dooks, quays, wharves or warehouses, but excluding transport by hand."

The competent authority in each country shall define the line of division which separates industry from commerce and agriculture.

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LIST OF SUBJECTS.

I. Recruitment.

- (1) Origin of Labour.
 - (i) Extent of migration.
 - (ii) Causes of particular streams of migration.
 - (iii) Changes in recent years.
- (2) Contact with villages.
 - (i) Extent and frequency of return.
 - (ii) Extent of permanent labour force.
- (3) Methods of recruitment.
 - (i) Existing methods.
 - (ii) Possible improvement.
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 - (b) Possibility of practical schemes.
- (4) Extent and effects of disturbance of family life.
- (5) Recruitment of seamen.
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 - (ii) Effect of changes introduced in Calcutta.
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 - (i) Need of retention of control.
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 - (b) Voluntary retirement.
 - (c) Other causes.
 - (iii) Possible methods of alleviating and remedying distress.
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 - (v) Application of International Conventions relating to unemployment.
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 - (ii) Extent of casual employment.
 - (iii) Absenteeism.
 - (a) Extent, character and causes.
 - (b) Seasonal or otherwise.
 - (c) Time and wages lost.
- (9) Apprentices Act, 1850. Value of.

^{*} This word should be read as indicating generally the changes in composition of the labour staff of an undertaking.

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- (12) Recruitment and training of supervising staff, superior and subordinate.
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 - (i) How and by whom kept and checked.
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- (17) Facilities for acquisition of land for workers' houses.
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 - (i) Suitability of International Labour Convention.
 - (ii) Possibility of introducing other systems.
 - (iii) How to meet difficulties arising from non-acceptability of Western medicine, paucity of medical men, migration of labour, finance.
- (31) Maternity benefits.
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 - (ii) History of central and provincial Bills.
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- (45) Causes.
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A. Factories.

- (55) Hours worked per week and per day.
 - (i) Normal, i.e. as determined by custom or agreement.
 - (ii) Actual, i.e. including overtime.
 - (iii) Spreadover, i.e. relation between hours worked and hours during which worker is on call.
- . (56) Days worked per week.
 - (57) Effect of 60 hours restriction—
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 - (ii) On industry.
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- (61) Day of rest.
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 - (ii) Suitability of the law.
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- (63) Hours worked per day and per week.
 - (i) Normal, i.e. as determined by custom or agreement.
 - (ii) Actual, i.e. including overtime.
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- (64) Days worked per week.
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- (69) Intervals.
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 - (iii) Number of holidays given.
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- · (71) Adequacy of existing provisions.
- (72) Exempting provisions and use made of them.

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- (73) Hours worked per week and per day.
 - (i) Normal, i.e. as determined by custom or agreement.
 - (ii) Actual, i.e. including overtime.
 - (iii) Spreadover, i.e. relation between hours worked and hours during which worker is on call.
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- (78) Hours worked per week and per day.
 - (i) Normal, i.e. as determined by custom or agreement.
 - · (ii) Actual, i.e. including overtime.
 - (iii) Spreadover, i.e. relation between hours worked and hours during which worker is on call.
- (79) Days worked per week.
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- (84) Suitability of regulations affecting children.
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 - (ii) Minimum and maximum ages.
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2	Mr. H. E. Horafield, I.C.S. Mr. D. C. Gupta	Registrar of Joint Stock Companies and Trade Unions. Director of Industries	83 3—83	1—24, D1.
4	Mr. H. W. Brady	Chief Inspector of Factories	3—33 84	24—33, D190.
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6	Babu Bhagwat Prasad Jayaswal	Representative of the Bihar and Orissa Chamber of Commerce.	86— 9 0	57—65, D. 458.
7	Mr. Arikshan Sinha	General Secretary, The Bihar Provincial Kisan Sabha.	90—95	6576, D547.
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