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as it was kept by the previous native dynasties, and deals directly with the cultivators. The Government is the landlord itself, and it is necessary to see how it has behaved to its tenants. Bengal forms the most typical representative of the former system, and Madras is usually taken as the most typical representative of the latter. But even in Madras, the British rulers have made over a large part of their territory (paying about one-eighth of the land revenue) to private proprietors; and my remarks will be confined to the remaining seven-eighths, which remain in the hands of the Government. The population has here also increased, and the people have been forced back upon inferior The figures have been worked out only for the past quarter of a century—that is, from 1853 to 1878. They show the following results. In 1853 the general population was estimated at twenty-two millions; in 1878, at thirty-one and a-half millions, showing an increase of 43 per cent., or nearly The cultivated land, held by husbandmen direct from the State, had increased from twelve to twenty millions of acres, or 66 per cent., exactly two-thirds. The area of tillage had, therefore, not only kept pace with the increase of population, but had extended at a rate of 50 per cent. more rapidly. resulted partly from the fact that the inferior lands, now reclaimed, could not support so large an average of people as the superior lands which were already in cultivation at the commencement of the period. The Government recognised this, and has accordingly increased its rental only from three millions to three-and-four-fifth millions sterling; being only 26 per cent., or one-fourth, while the area of cultivation has increased by 66 per cent. The Government, in fact, has reduced its average rental over the total area of cultivation from 5s. an acre in 1853 to 3s. 10d. an acre in 1878, or over 23 per cent., say one-fourth. According to the ordinary theory of rent, rates should have risen enormously during that period; and they have risen enormously wherever the land is held by private proprietors. As regards the Madras Presidency, therefore, the facts may be recapitulated thus. During the twenty-five years the area of cultivation has increased by 66 per cent., or two-thirds; the population by 43 per cent., or nearly one-half; and the Government rental by only 26 per cent., or one-fourth; while the average rates of

each summer. In some districts Government has land of its own which it could thus plant; in others it is only a sleeping partner in the soil. The system would have to be considerately organized on a legislative basis, but Mr. Hume, the highest authority on such a subject, declares the system perfectly practicable. For the details I refer the reader to his valuable pamphlet on 'Agricultural Reform in India.' In Switzerland, I found that the occupiers of allmends, or communal lands, have at least in some cantons to keep up a certain number of trees. It seems a fair question whether plantations ought not in many parts of India to be now made an incident of the land tenure; they would go far to solve the two fundamental difficulties of Indian agriculture—the loss of cattle, and the want of manure.

Meanwhile, the natives set an increasing value on manure. The great cities are being converted from centres of disease into sources of food supply. For a time, caste prejudices stood in the way of utilising the night-soil. 'Five years ago,' writes the Secretary to the Poona Municipality, 'agriculturists would not touch the poudrette when prepared, and could not be induced to take it away at even a nominal charge. At present the outturn of manure is not enough to keep pace with the demand, and the peasants buy it up from four to six months in advance.' At Amritsar, in the Punjab, 30,000 donkey loads were sold in one year. A great margin stills exists for economy, both in the towns and villages; but the husbandman is becoming more alive to the utilisation of every source of manure, and his prejudices are gradually giving way under the stern pressure of facts.

The third impediment to improved agriculture in India is the want of water. Mr. Caird, the chief English authority who has inquired into the subject, believes that if only one-third of the cultivated area were irrigated India would be secure against famine. At any rate, an extension of irrigation would alone suffice to raise the food supply by more than $1\frac{1}{2}$ per cent. during many years. Since India passed to the Crown, great progress has been made in this direction. Money has been invested by millions of pounds; 200 millions of acres are now under cultivation; and in the five British provinces which require it most 28 per cent. of the area, or say one-third, is

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