

East India (Constitutional Reforms-Election



RETURN

SHOWING THE RESULTS

of

ELECTIONS IN INDIA, 1923. マン・ラト

Presented to Parliament by Command of His Maj/41.

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APPENDIX I.

LIST OF WITNESSES, ETC.

A.-Witnesses Representing Organisations.

Agricultural Engineers' Association ...

Amalgamated Engineering Union ...

- Association of British Chambers of Commerce.
- Association of British Chemical Manufacturers.
- Association of Export Merchants of Raw Materials and Yarns (Bradford).
- Association of Joint Industrial Councils and Interim Reconstruction Committees.
- Birmingham Chamber of Commerce (Inc.). Bleachers' and Finishers' Association
- •
- Bleaching Trade Advisory Board ...

Bradford Merchants' Association ... British Cotton Growing Association... British Cycle and Motor Cycle Manufacturers' and Traders' Union, Ltd.

- British Electrical and Allied Manufacturers' Association.
- British Engineering Standards Association.
- British Engineers' Association (Inc.)..
- British Manufacturing Confectioners' Export Union.
- British Merchants' Morocco Association
- British Research Association for the Woollen and Worsted Trades. British Wool Federation
- ------ ···--- ··
- Cable Makers' Association Carpet Manufacturers' Association ... Carpet Manufacturers' Federation ... Chamber of Shipping of the United Kingdom.
- China Association
- Co-operative Wholesale Society ...

- Mr. J. H. W. Pawlyn, Sir W. Tritton, Messrs. H. Marshall, G. E. Rowland.
- Mr. W. H. Hutchinson.
- Mr. H. C. Field, M.A., J.P.
- Mr. W. J. U. Woolcock, C.B.E. (General evidence); Armstrong, Dr. E. Frankland, D.Sc., Ph.D., F.R.S., LL.D. (Dyestuffs).
- Messrs. J. Clay, R. J. Sugden.
- Messrs. F. H. Hand, MI'R. Allard, G. Harrison, T. B. Johnston.
- Messrs. G. H. Wright, R. Atkin.
- Messrs. H. Quin, B.L., F.C.A., W. Keith.
- Messrs. A. K. Davies, T. Murdoch, R. C. Reynolds, Stanley Mack. Mr. J:-D:-Law.
- Mr. (now Sir) W. H. Himbury,
- Mr. H. R. Watling.
- Messrs. D. N. Dunlop, O.B.E., Hugh Quigley, M.A., C. Rodgers, O.B.E, B.Sc., B.Eng., M.I.E.E. Mr. C. Le Maistre, C.B.E.
- Mr. D. A. Bremner, O.B.E., M.I. Mech.E., M.I.E.E., M.I.M.M.
- Messrs. G. W. Morrison, L. Cadbury.
- Messrs. M. B. Milne, P. B. Robinson, J. M. Parker, L. J. Brown.
- Messrs. H. Clough, A. Frobisher.
- Messrs. H. Dawson, J.P., W. Harrison.
- Mr. L. B. Atkinson.
 - Mr. H. Tomkinson.
 - Messrs. R. B. Worth, P. H. Blackwell, F.C.A.
- Mr. A. B. Cauty, Sir Ernest W. Glover, Bart. Messrs. W. B. Kennett, S. H.
- Messrs. W. B. Kennett, S. H. Dodwell.
- Sir Thomas W. Allen.

Cotton Spinners' and Manufacturers' Association. Crucible Steel Makers' Association	Messrs. J. H. Grey, H. Astley-Bell, J. Smith, H. Livesey, T. Ashurst. Mr. C. W. Kayser.
Department of Overseas Trade	Sir William H. Clark, K.C.S.I. C.M.G. (Comptroller-General).
Empire Cotton Growing Corporation Employers' Association of the Port of Liverpool.	Sir James Currie, K.B.E., C.M.G. Mr. Michael Brett.
Engineering and Allied Employers' National Federation.	Sir John Dewrance, G.B.E., P.P.I. Mech. E., M. Inst. C.E., M.I.N.A.
Export Credits Guarantee Department	Mr. F. H. Nixon (Manager).
Family Endowment SocietyFederation of British Industries	Miss E. F. Rathbone. Messrs. R. T. Nugent, C. Tennyson, C.M.G., G. H. Locock, C.M.G., R. G. Glenday, M.C.
Federation of Calico Printers	Messrs. J. H. Swallow, A. Edmeston, F. Hewit, R. T. Turnbull, J. L. Edmondson.
Federation of Master Cotton Spinners' Associations, Limited.	Messrs. W. Howarth, J.P., F. Holroyd, J.P., G. A. Barnes, LtCol. N. Seddon Brown, J.P., Messrs. H. S. Butterworth, W. H. Catterall, H. Cliff, C. Hilton, M.P., F. Mills, J.P., W. M. Wiggins, J.P., M.P., John Pogson, W. R. B. Mellor,
Federation of Woollen Merchants' and Shippers of Great Britain and Ireland.	Mr. Francis Wigglesworth, Col. W. Thorburn, Mr. J. Miller.
File Manufacturers' Association	Mr. A. S. Pye-Smith.
General Federation of Trade Unions	Mr. W. A. Appleton, C.B.E.
Incorporated Federated Associations of Boot and Shoe Manufacturers of Great Britain and Ireland.	Mr. H. J. Bostock, Miss R. Tomlinson.
Industrial Fatigue Research Board. Industrial Welfare Society	Mr. D. R. Wilson, M.A. Rev. R. R. Hyde, Sir W. Waterlow, Mr. I. Braby, Miss J. Varley, Mr. F. S. Button.
Institute of Industrial Welfare Workers (Inc.).	Miss E. T. Kelly, Mr. A. S. Cole.
Irish Linen Merchants' Association	Major J. M. Henderson, Mr. R Hetherington.
Iron and Steel Trades Confederation Iron and Steel Wire Manufacturers' Association.	Mr. A. Pugh. Sir W. Peter Rylands, Mr. Fred Smith.
Joint Industrial Council of the Printing and Allied Trades of the United Kingdom.	Messrs. A. E. Goodwin, A. E. Holmes. ''
Joint Parliamentary Committee of the Co-operative Congress.	Mr. A. V. Alexander, M.P., Mr. Cooper, Prof. F. Hall, M.A., B.Com., Messrs A. Pickup, R. Stewart, J. J. Worley.

- Kettering Industrial Co-operative Mr. A. Joyce. Society, Limited.
- Labour Co-partnership Association Industrial Co-partnership (now Association).
- Liverpool Steamship Owners' Association.

Locomotive Manufacturers' Association

London Co-operative Society ..

- Manchester Association of Importers and Exporters.
- Manchester Cotton Association
- National Association of Coke and Bye-Product Plant Owners.
- National Council of the Pottery Industry.
- National Federation of Glass and Allied Trade Unions.
- National Federation of Hosiery Manufacturers' Associations.
- National Federation of Iron and Steel Manufacturers.
- National Flint Glass Makers' Society of Great Britain and Ireland.
- National Gas Council ...
- National Institute of Industrial Psychology.

National Light Castings Association...

National Society of Pottery Workers..

- National Union Commercial of Travellers.
- National Union of General and Municipal Workers.
- Piece Dyers' Association
- Provisional Emergency Cotton Committee.

Railway Companies' Association

- Lt.-Col. J. H. Boraston, C.B., O.B.E., Messrs. T. C. Taylor, J.P., E. J. Burrow, FR.G.S., F. Robinson, W. Wallace, B.Com., C. Plaistowe, E. W. Mundy, B.A.
- Mr. A. B. Cauty, Sir Ernest W. Glover, Bart.
- Messrs. A. Campbell, O.B.E., C. N.
- Goodall, O.B.E., G. Dabell.
- Mr. S. Foster.

Mr. F. T. T. Reynolds.

- Mr. W. Howarth, J.P.
- Mr. R. A. Pease (now Sit Richard A.
- Pease, Bart) Major F. H. Wedgwood, Messrs. A.B. Jones, Junr., S. Clowes, M.P., W. Aucock, F. H. Hand.
- Messrs. R. Fenton, J. Stokes, C. Blackwell.
- Mr. A. Kemp, J.P.
- Sir W. Larke, K.B.E., Messrs. M. S. Birkett, O.B.E., M. F. Barnard.
- Councillor W. Bradford, O.B.E., Mr. J. Husselbee.
- Mr. (now Sir) David Milne Watson, M.A., LL.D., D.L., Messrs. E. J. Fottrell, B.Sc., H. E. Ibbs, W. J. Smith.
- Dr. C. S. Myers, C.B.E., M.D., F.R.S.
- Messrs. J. King, A. Wallace, G. Scotland.
- Messrs. A. Hollins, H. T. Forman, W. Machin.
- Mr. G. R. Mason.
- Mr. W. Sherwood, Miss Margaret G. Bondfield, J.P. M.P., Alderman G. P. Dean, J.P.
- Messrs. G. V. Clay, G. Douglas H. R. Armitage, H. Sutcliffe Smith, T. D. Buttercase, C. W. Wade, E. P. Taylor, W. A. Willson.
- Messrs. S. S. Hammersley, M.P. L. Law, T. Driver. S. Langshaw T. Jenkins, J. Ryan, W. H. Slater
- Sir R. L. Wedgwood, C.B., C.M.G. ..

Wholesale Co-operative Scottish Society. Sheffield Chamber of Commerce and Manufactures (Inc.). Sheffield Cutlery Manufacturers' Association. Manchester Chamber of Commerce. Society of Motor Manufacturers and Traders, Ltd. Society of Technical Engineers • • South African Trade Association •• Standing Joint Committee of Mech-anical Road Transport Associations. Steel Re-rollers' Association ... Tapestry Carpet Manufacturers' Association. Telephone Development Association ... Trade Exhibition Organisers' Association. United Commercial Travellers' Association of Great Britain and Ireland (Inc.). United Tanners' Federation • • Welsh Plate and Sheet Manufacturers' Association. West Riding Chambers of Commerce ... Wire Netting Manufacturers' Association. Wool (and Allied) Industrial Employers' Council. Wool Textile Delegation Woolcombing Employers' Federation Woollen and Worsted Trades Federation. Worsted Spinners' Federation, Limited Woven Wire Manufacturers' Association,

Mr. W. Gallacher.

- Messrs. J. H. Doncaster, M.A., J.P., T. G. Mander, A. Law.
- Mr. J. G. Elliott.
- Mr. Michael Brett.
- Messrs. W. E. Thompson, W. Maxwell Reekie, J. H. Rodier, E. Raymond Streat.
- Lt.Col. A. Hacking, D.S.O., M.C., Mr. J. C. J. Phillips. Messrs R. Hazleton, J. F. Marsden.

- Mr. W. Mosenthal. Mr. E. S. Shrapnell-Smith, C.B.E., M.Inst. T.
- Mr. F. Scarf.
- Mr. J. S. M. Jack.
- Mr H. E. Powell-Jones.
- Messrs. H. H. Benjamin, K. W. Bridges.
- Mr. F. Coysh.
- Dr. E. C. Snow.
- Mr. H. C. Bond.
- Sir H. Whitehead, J.P., Messrs. F. L. Moorhouse, J.P., S. H. C. Briggs, G. W. Laxton, D. Hamilton, C. F. Mallett, H. T. Tulloch, L. V. Driffield.
- Sir W. Peter Rylands, Mr. Stanley Howes.
- Messrs. H. Clough, E. Martin, G. Whitaker.
- Messrs. J. S. Law, H. B. Strang.
- Mr. A. E. Raper.
- Messrs. H. B. Shackleton, W. O. R. Holton, G. H. Wood, J. Broome.
- Messrs. F. Mitchell, W. Turner.
- Mr. A. L. Johnson.

B.-Witnesses appearing in an individual capacity.

Askwith, Lord, K.C.B.

- Ball, Mr. A. B. (Secretary, the Silk Association).
- Benn, Sir Ernest J. P., Bart., C.B.E.
- Bowley, Prof. A. L, Sc.D., etc., accompanied by Mr. G. L. Schwartz.
- Broderick, Mr. (now Sir) J. Joyce, C.M.G. (Commercial Counsellor, H.M. Embassy, Washington).

APPENDICES.

Cahill, Mr. J. R., C.M.G. (Commercial Counsellor, H.M. Embassy, Paris). Capron, Mr. A. J., O.B.E. Crammond, Mr. E., F.S.S. Edwards, Commander P. Harrington, D.S.O. Hirst, Mr. F. W. Hunter, Sir George B., K.B.E., D.Sc., M.I.C.E. Keynes, Mr. J. M., C.B., M.A. Lewis. Sir Frederick W., Bart. Lyde, Prof. L. W., M.A. Macgregor, Prof. D. H., M.C. Mackenzie, Sir William W., G.B.E., K.C. (Chairman of the Delegation appointed to study industrial conditions in Canada and U.S.A., 1926). Manley, Mr. H. T. Middleton, Mr. H. W. Mond, Rt. Hon. Sir Alfred, Bart, M.P. (now Lord Melchett). Newman, Mr. W. F. Ormsby-Gore, Hon. W. G. A., M.P. (Under Secretary of State for the Colonies). Rowntree, Mr. B. Seebohm. Schuster, Sir Felix, Bart. Vyle, Mr. (now Sir) Gilbert C., accompanied by Mr. R. B. Dunwoody, C.B.E.

Withers, Mr. Hartley.

C.—Organisations furnishing written evidence.

Chemical Employers' Federation.

Decimal Association. Drapers' Chamber of Trade. Dundee Chamber of Commerce.

Electric Lamp Manufacturers' Association. Employers' Federation of Cotton Yarn Bleachers, Dyers and Sizers.

Lancashire Shareholders' and Loanholders' Association.

National Association of Unions in the Textile Trade. National Chamber of Trade. Northampton Chamber of Commerce.

Paper Makers' Association.

Scottish Woollen Trade Mark Association. Sheffield and Eccleshall Co-operative Society.

United Textile Factory Workers' Association.

D.—Information furnished to the Committee otherwise than by verbal or written evidence.

Various organisations, firms and individuals—too numerous to mention individually—have rendered valuable assistance to the Committee by replying to questionnaires, by answering specific inquiries or by supplying periodical information. The Committee are also indebted to a number of correspondents for comments on the Committee's published Surveys. Among those comments mention may be made of the following.

(34053)

" Factors in Industrial and Commercial Efficiency."

The British United Shoe Machinery Co., Ltd., has addressed a letter to the Committee regarding the sentence on page 84 of the above-mentioned volume which states that "The Company refuses to sell its machines, over which it has a monopoly based on possession of patent rights, and it agrees to lease the machines only on conditions aiming at the suppression of the use of machines of other makes." The Company states in its letter (1) that considerably more than one half of the machines which it manufactures are sold outright to boot and shoe manufacturers, (2) that in pursuance of the provisions of the Patents and Designs Acts the Company invariably gives to its lessees the option of taking any such patented machines on a lease the terms of which must be reasonable and which must be free from restrictive conditions, (3) that in the case of restrictive leases the restrictive conditions cover only a minority of the machines required by manufacturers and are intended to ensure the combined use of a certain group of the Company's machines which are designed to work together. Further, the Company states that, since the publication of the Committee's volume, it has granted to each of its lessees the right to terminate at the end of each year all their restrictive leases and to return all the machines leased thereunder on payment of a sum set out in the agreement by way of reasonable compensation.

"Survey of Textile Industries."

(a) Representations have been received from Mr. G. H. Wood, Secretary of the Woollen and Worsted Trades Federation, regarding the factors used in the "Survey of Textile Industries" for converting into square yardage linear yards of woollen and worsted tissues exported in pre-war years (see pp. 193-4 of Survey) and of woollen and worsted tissues manufactured in pre-war years (see pp. 206 and 209 of Survey). As stated on pp. 194-5 of the Survey, the conversions were made on the assumption that exports of woollen tissues had an average width of 48 inches and of worsted tissues an average width of 45 inches; but it was pointed out that the precise widths were a matter of dispute, it having been urged that the average width of woollen tissues exported was as much as $52\frac{1}{2}$ inches and of worsted tissues $48\frac{1}{4}$ inches. It was added that acceptance of the latter figures would involve increasing by about 9 per cent. in the case of woollen tissues and 7 per cent. in the case of worsted tissues the figures of exports for 1909-13 as shown in the table on pp. 193-4.

Mr. Wood claims that the average widths of $52\frac{1}{4}$ and $48\frac{1}{4}$ inches were applicable to exports (though not necessarily to the whole of the British production) in 1913; but that, as the proportion of wide cloths exported had been increasing, the averages in years preceding 1913 were generally somewhat less. The average widths of cloth as estimated by Mr. Wood, if accepted, would involve increasing the figures for 1909–13 in the table of exports by about 8 per cent in the case of woollen tissues, and about 6 per cent. in the case of worsted tissues.

Mr. Wood also contends on similar grounds that the estimated square yardage of the output of woollen and worsted tissues (as given on pp. 206 and 209 of the "Survey of Textile Industries") should be raised in respect of 1907 from 505 million square yards to a minimum of 520 million square yards (or by 3 per cent.) and in respect of 1912 from 550 million square yards to a minimum of 580 million square yards (or by $5\frac{1}{2}$ per cent.).

These amendments would affect also the calculation on p. 209 of the volume, where the total quantities of woollen and worsted tissues available for consumption in this country in 1907, 1912 and 1924 are estimated by reference to the estimated production, exports and retained imports in those years. The result would be to raise the estimated total available for consumption from 352 million square yards to $361 \cdot 5$ million square yards in 1907 (or by $2 \cdot 7$ per cent.) and from 398 million square yards to $414 \cdot 8$ million square yards in 1912 (or by $4 \cdot 2$ per cent.), as compared with $252 \cdot 3$ millions in 1924.

APPENDICES.

(b) The number of woollen mule spindles in the wool textile industry in Japan was stated on page 268 of the "Survey" as 500,000, this figure being derived from the best information available. Further information which has been received through official sources since the "Survey" was published shows that the actual number is about 100,000.

" Survey of Metal Industries."

A letter dated 5th June, 1928, signed jointly by the Chairmen of the Scottish Ironmasters' Association and the Steel Makers' Association, together with Mr. Wallace Thornycroft, has been received regarding the statement on page 22 of the above mentioned volume that "In Scotland the blast furnaces . . . are all small, they are now dependent on foreign ores, and as Scotland has no good coking coal, the fuel used is pit coal." The letter states that "the reserves of coal in Scotland of the quality necessary to make metallurgical coke equal to Durham coke is of the order of 100 million tons. The present output of coke is round about 500,000 tons per year, part of which is exported in direct competition with Durham coke at about the same prices f.o.b. At present about one-third of the pig iron produced in Scotland is smelted with coke alone as the fuel, and the remainder with varying mixtures of coal and coke."

APPENDIX II.

(See Page 253.)

INCOME TAX ON RESEARCH AND WELFARE EXPENDITURE (Including Co-Partnership Schemes, Pension and Provident Funds).

(Statement prepared by the Board of Inland Revenue showing position as in January, 1929.)

1. This memorandum has been prepared by the Board of Inland Revenue with a view to indicating generally to the Committee the class of expenditure which, in their opinion, might properly be allowed as a deduction under the provisions of Income Tax law in computing business profits for purposes of Income Tax.

The assessment of Income Tax on business concerns is not, however, in the hands of the Board of Inland Revenue, but in those of

- (a) the various bodies of local Commissioners of Income Tax, and
- (b) the Special Commissioners of Income Tax

and a decision given, in the case of any taxpayer, by the appropriate body of Commissioners on the question whether a particular item of expenditure should be allowed as a deduction, is final and subject only to an appeal to the Courts on a point of law.

2. As regards the provisions of Income Tax law respecting the treatment of expenses such as those to which this memorandum relates, reference may be made to the two main general conditions governing this question, viz.—

- (a) that no deduction shall be allowed in respect of expenses which are not wholly and exclusively laid out for the purposes of the business; and
- (b) that no deduction shall be allowed in respect of expenditure of a capital nature.

There are also special statutory provisions relating to Superannuation Funds, to which provisions further reference is made in a later paragraph of this memorandum.

Expenditure on Research.

3. As regards expenditure on research, the Board of Inland Revenue do not object to a deduction being allowed subject to the conditions set out in the preceding paragraph. In order to qualify for allowance, the expenditure should, in their opinion, bear a sufficiently definite relation to the earning power of the business. No definite formula can be devised, but in general the Board consider it sufficient if the research work is directly connected with the subject matter of the trader's business and is calculated to achieve results affecting his profits in the reasonably near future. By reference to the test set out in paragraph 2 (b), capital expenditure—e.g. the initial cost of a laboratory—must be excluded from allowance.

4. If a trader, instead of employing research workers himself, contributes to an association engaged in research, his expenditure can be allowed subject to corresponding conditions. Thus, allowance would be due in respect of annual contributions to Research Associations established under the ægis of the Department of Scientific and Industrial Research. These bodies are intended to be associations of traders for the main purpose of carrying out their research work on a co-operative basis.

5. Contributions to research departments of Universities are often expended on scientific research of a more general character and the results, while of wide benefit, may not be of particular relevance to the trading prospects of

the contributor. Each case of the kind must be considered on its merits, in order to determine how close or remote is the connection between the research work and the trader's business.

Co-partnership Schemes.

6. The diversity in character of the various profit-sharing or co-partnership schemes that have come to the notice of the Board of Inland Revenue makes it difficult to formulate a general definition of the treatment of such schemes for Income Tax purposes.

Broadly, and subject to the proviso that the treatment of each case is governed by its own particular facts, the Income Tax position may be described as follows :---

- (i) the bonus or share of profits which the employer has undertaken to distribute to the employees is treated as additional wages or remuneration and is allowed as an expense in computing the employer's profits for purposes of Income Tax assessment;
- (ii) the individual employees are chargeable to Income Tax in respect of the bonus or share of profits as additional wages or remuneration.

7. Where the co-partnership scheme, in the case of concerns carried on by Companies, takes the form wholly or partly of shareholdings by or on behalf of the employees, the employing Company can, under the appropriate provision of the law, pass on the burden of the Income Tax applicable to the dividends on the shares by deduction of the tax from the dividends. As, However, the employees would in the majority of cases be entitled to claim repayment from the Revenue of part or the whole of the tax deducted by the Company from the dividends, the Board are prepared to enter into an arrangement, subject to conditions, under which the Company does not deduct tax, but is given relief from tax in its assessment corresponding to the tax which it might have deducted; the individual employees where liable are then assessed directly in respect of the dividends. Such arrangement is operative in a number of cases. (Whether the dividends are to be treated as earned or uncarned income of the employee depends on the facts of each case).

Contributions to Superannuation and Other Funds.

8. Funds for the benefit of the employees of a business or their dependants may, in the main, be classified under the following heads :---

(i) Superannuation Funds—

which provide annuities to employees on retirement at a specified age or on becoming incapacitated at an earlier age;

- (ii) Provident and Thrift Funds—
 which accumulate the contributions of the employer and employees,
 with interest, and disburse the accumulated sums on retirement or
 death of the employees;
- (iii) Widows and Orphans Funds—
 which provide for immediate dependants of employees in the business;
- (iv) Superannuation or Pension Schemes-

where premiums are paid under insurance policies or annuity contracts for the benefit of employees on retirement or for provision for their dependants;

- (v) Certain other funds to which contributions are made by employers, e.g. funds to provide---
 - (a) sickness benefits to employees;
 - (b) grants to employees or their immediate dependants under quasi-charitable conditions.

9. Superannuation Funds.—Special statutory provisions relating to these funds are laid down by Section 32 of the Finance Act, 1921, extracts from which are given below. Under that Section an allowance falls to be made in respect of contributions by an employer (or an employee) to a fund which satisfies the conditions set out in the section and has been approved by the Board of Inland Revenue. The section further provides for the exemption from tax of the investment income of an approved fund.

Extracts from Section 32, Finance Act, 1921.

(1) Subject to the provisions of this section and to any regulations made thereunder, exemption from income tax shall be allowed in respect of income derived from investments or deposits of a superannuation fund, and, subject as aforesaid, any sum paid by an employer or employed person by way of contribution towards a superannuation fund shall, in computing profits or gains for the purpose of an assessment to income tax under Case I or Case II of Schedule D, or under Schedule E, be allowed to be deducted as an expense incurred in the year in which the sum is paid :

Provided that-

- (a) no allowance shall be made under the foregoing provision in respect of any contribution by an employed person which is not an ordinary annual contribution, and, where a contribution by an employer is not an ordinary annual contribution, it shall, for the purpose of the foregoing provision, be treated as the Commissioners may direct, either as an expense incurred in the year in which the sum is paid or as an expense to be spread over such period of years as the Commissioners think proper; and
- (b) no allowance shall be made under this section in respect of any payments in respect of which relief can be given under section thirty-two of the Income Tax Act, 1918.
 - * * * * *

(3) For the purposes of this section, the expression "superannuation fund" means, unless the context otherwise requires, a fund which is approved for those purposes, by the Commissioners, and, subject as hereinafter provided, the Commissioners shall not approve any fund unless it is shown to their satisfaction that—

- (a) the fund is a fund bona fide established under irrevocable trusts in connection with some trade or undertaking carried on in the United Kingdom by a person residing therein;
- (b) the fund has for its sole purpose the provision of annuities for persons employed in the trade or undertaking either on retirement at a specified age or on becoming incapacitated at some earlier age;
- (c) the employer in the trade or undertaking is a contributor to the fund;
- (d) the fund is recognised by the employer and employed persons in the trade or undertaking;

Provided that the Commissioners may, if they think fit, and subject to such conditions, if any, as they think proper to attach to the approval, approve a fund, or any part of a fund, as a superannuation fund for the purposes of this section—

- (i) notwithstanding that the rules of the fund provide for the return in certain contingencies of contributions paid to the fund; or
- (ii) if the main purpose of the fund is the provision of such annuities as aforesaid, notwithstanding that such provision is not its sole purpose; or
- (iii) notwithstanding that the trade or undertaking in connection with which the fund is established is carried on only partly in the United Kingdom and by a person not residing therem.

10. Provident Funds and Widows and Orphans Funds.—The Board of Inland Revenue do not normally object to a deduction being allowed to an employer in respect of his ordinary annual contributions to such funds, whether they are annual contributions of a specified amount or are calculated on a definite basis by reference to the number of the members of a fund or the amount of their earnings or contributions.

11. Superannuation or Pension Schemes.—The Board would agree that the employer's regular payments of or towards the annual premiums should normally be allowed as deductions, provided—

- (a) that the payments are made under a bona fide scheme for the benefit of a substantial body of his employees;
- (b) that where, as is usual, the employees have only a contingent right to benefits dependent upon completion of a specified period of service or attainment of a specified age, an undertaking is given by the employer to treat any sums which come back to him from forfeited surrender values, etc., as business receipts for Income Tax purposes.

12. Other Funds for the benefit of Employees.—Each case has to be consudered on its merits, but in many cases an allowance falls to be made in respect of an employer's regular annual contributions.

Provision of means of Recreation and other Amenities for Employees.

13. Expenditure under this head falls to be regarded mainly by reference to the two conditions set out in paragraph 2 above. In general, the Board are prepared to agree that a deduction should be allowed in respect of sums expended by an employer on such objects as

- (a) the maintenance of recreation grounds, canteens, ambulance rooms, rest rooms, lavatories, etc.;
- (b) the provision of overalls, caps, etc.;
- (c) salaries of welfare supervisors;
- (d) contributions to recreation schemes approved by the Juvenile Organisations Committee of the Board of Education in so far as they fall within the general principles set out above;
- (e) fees paid in respect of the attendance of young employees at technical and educational classes.

But no allowance could be made in respect of capital expenditure, such as the cost of purchase of a recreation ground or the expense of erecting or improving premises.

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